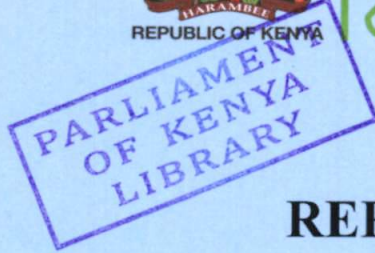


REPUBLIC OF KENYA



59

**REPORT**

**OF**

PAPERS LAID	
DATE	25/02/2026
TABLED BY	Majority leader
COMMITTEE	—
CLERK AT THE TABLE	Polycarp

**THE AUDITOR-GENERAL**

**ON**

**COUNTY REVENUE FUND**

**FOR THE YEAR ENDED**

**30 JUNE, 2025**

**COUNTY GOVERNMENT OF TURKANA**

PC



---

**COUNTY REVENUE FUND**

*County Government of Turkana*

**ANNUAL REPORT AND FINANCIAL STATEMENTS**

**FOR THE YEAR ENDED 30<sup>TH</sup> JUNE 2025**

---

Prepared in accordance with the Accrual Basis of Accounting Method under the International Public Sector Accounting Standards (IPSAS)

*(Leave this page blank)*

*County Government of Turkana*  
*County Revenue Fund*  
*Annual Report and Financial Statements For the financial year ended 30<sup>th</sup> June 2025*

---

Table of contents .....	Page No.
1. Acronyms and Definition of Key Terms.....	ii
2. Key Entity Information and Management.....	iv
3. Statement by the CECM Finance.....	vii
4. Management Discussion and Analysis.....	x
5. Overview of the County Revenue Fund Operations.....	xiii
6. Statement of Management Responsibility.....	xiv
7. Report of the Independent Auditor for the Year ended 30 <sup>th</sup> June 2025 .....	xvi
8. Statement of Financial Performance for the year ended 30 June 2025.....	1
9. Statement of Financial Position as at 30 <sup>th</sup> June 2025 .....	2
10. Statement of Changes in Net Assets for the year ended 30 June 2025 .....	4
11. Statement of Cash Flows for the year ended 30 June 2025 .....	5
12. Statement of Comparison of Budget Actual Amounts for the Year Ended 30 <sup>th</sup> June, 2025. ....	7
13. Notes to the Financial Statements.....	9
14. Appendices .....	27

## **1. Acronyms and Definition of Key Terms**

### **a. Acronyms**

<i>ADP</i>	<i>Annual Development Plan</i>
<i>AIE</i>	<i>Authority to Incur Expenditure</i>
<i>CA</i>	<i>County Assembly</i>
<i>CARA</i>	<i>County Allocation of Revenue Act</i>
<i>CBK</i>	<i>Central Bank of Kenya</i>
<i>CECM</i>	<i>County Executive Committee Member</i>
<i>CE</i>	<i>County Executive</i>
<i>CG</i>	<i>County Government</i>
<i>CIDP</i>	<i>County Integrated Development Plan</i>
<i>COG</i>	<i>Council of Governors</i>
<i>CRA</i>	<i>Commission on Revenue Allocation</i>
<i>CRF</i>	<i>County Revenue Fund</i>
<i>CT</i>	<i>County Treasury</i>
<i>IPSAS</i>	<i>International Public Sector Accounting Standards</i>
<i>MCA</i>	<i>Member of County Assembly</i>
<i>OAG</i>	<i>Office of the Auditor General</i>
<i>OCOB</i>	<i>Office of the Controller of Budget</i>
<i>OSR</i>	<i>Own Source Revenue</i>
<i>PFM</i>	<i>Public Finance Management</i>
<i>PSASB</i>	<i>Public Sector Accounting Standards Board</i>
<i>NT</i>	<i>National Treasury</i>
<i>WB</i>	<i>World Bank</i>
<i>KRB</i>	<i>Kenya Roads Board</i>
<i>Kshs</i>	<i>Kenya Shillings</i>
<i>FY</i>	<i>Financial Year</i>

**b. Definition of Key Terms**

*Fiduciary Management:*      *The key management personnel who had financial responsibility*

*(This list is an indication of acronyms and key terms; the County should include all from the annual report and financial statements.)*

## 2. Key Entity Information and Management

### a) Background information

Article 207 of the Constitution of Kenya provides for the establishment of the County Revenue Fund into which shall be paid all money raised or received by or on behalf of the County Government.

### b) Key Management Team

The County Revenue Funds day-to-day management is under the following key organs:

No.	Designation	Name
1.	CECM Finance and Economic planning	Ms.Roseline Aite Onakuta
2.	C.O Finance	Mr.Robert Lotaruk
3.	Director Accounting Services/Finance	Mr.Benson Ewoton

### c) Fiduciary Management

The key management personnel who held office during the financial year ended 30th June 2025 and who had direct fiduciary responsibility were:

No.	Designation	Name
1.	CECM Finance and Economic Planning	Ms.Roseline Aite Onakuta
2.	Accounting Officer in charge of Finance	Mr.Robert Lotaruk
3.	Director Accounting Services/Finance	Mr.Benson Ewoton

### d) Fiduciary Oversight Arrangements

#### Audit and Finance committee activities

The internal Audit department have been reviewing the expenditure reports and at the same time doing their normal routine audit work, the audit committee in place has not met for the period ending 30<sup>th</sup> June 2025.

#### Senate Committee Activities:

**Approval of county revenue Allocation Act (CARA)**

Examines and acts on the auditor general report in relation to revenues and expenditure.

**County Assembly**

Approval of Budget Estimates and county Expenditure through Budget and appropriation committee, Approval of County development plans used for county planning and finally approval of revenues through finance committee among other roles.

**Development partner oversight activities**

Various collaborations have been done with various development partners

**Controller of Budget**

Granted approval of withdrawal of funds from the County Revenue Fund, Processing and approval of exchequer requisitions

**Office of the Auditor General**

Examination of final accounts with a view of establishing true and fair view of the institutions financial position.

Issue audit report for deliberation in senate and County Assembly

Making follow up on previous audit observation.

**e) County Headquarters**

P.O. Box 11-30500

Treasury Building

Nawoitorong Road

Lodwar, KENYA

**f) County Contacts**

Telephone: (254) 72930555

E-mail: [peter.eripete@turkana.go.ke](mailto:peter.eripete@turkana.go.ke)

Website: [www.turkana .go.ke](http://www.turkana.go.ke)

**g) County Bankers**

Central Bank of Kenya  
Haile Selassie Avenue  
P.O. Box 60000  
City Square 00200  
NAIROBI, KENYA

**h) Independent Auditors**

Auditor General  
Office of the Auditor General  
Anniversary Towers, University Way  
P.O. Box 30084  
GPO 00100  
NAIROBI, KENYA

**i) Principal Legal Adviser**

The County Attorney  
P.O. Box 11-30500  
Lodwar, KENYA

**j) County Attorney**

The County Attorney  
P.O. Box 11-30500  
Lodwar, KENYA

### 3. Statement by the CECM Finance

The performance of own source revenue for the period transferred to County Revenue Fund Account at Central Bank is Kshs. 167,274,130. The details summary of main revenue streams collected and transferred is in the Table below.

#### Summary Budget vs Actuals

Anticipated Stream-Based Revenue	Target/Budget Collection-KES	Actual Revenue Collected -KES	% Realization
Main Revenue Streams	241,000,000	167,274,130	69%
Hospital Fees-FIF	159,000,000	229,687,791	144%
<b>Total</b>	<b>400,000,000</b>	<b>396,961,921</b>	<b>99%</b>

#### Total Revenue per stream

REVENUE STREAMS REPORT					
FY 2024- 2025					
REVENUE STREAM	1ST QUARTER	2ND QUARTER	3RD QUARTER	4TH QUARTER	GRAND TOTAL
Cess	11,512,762	17,874,468	13,181,808	15,045,387	57,614,426
Land Rate	729,100	3,856,140	1,000,000	615,000	6,200,240
Single/Business Permits	3,996,083	1,905,169	24,190,526	12,235,007	42,326,785
Public Health Service Fees	206,600	350,450	617,020	296,163	1,470,233
Physical Planning and Development	243,000	237,000	-	8,500	488,500
Conservancy Administration	493,700	534,200	525,100	211,910	1,764,910

County Government of Turkana

County Revenue Fund

Annual Report and Financial Statements For the financial year ended 30<sup>th</sup> June 2025

<b>Administration Control Fees and Charges</b>	<b>8,886,538</b>	<b>3,953,174</b>	<b>7,960,245</b>	<b>13,181,768</b>	33,981,725
<b>Other Fines, Penalties, And Forfeiture Fees</b>	<b>290,962</b>	<b>558,325</b>	<b>210,440</b>	<b>83,210</b>	1,142,937
<b>Property Rent</b>	<b>2,620,647</b>	<b>247,500</b>	<b>2,792,875</b>	<b>589,000</b>	6,250,022
<b>Parking Fees</b>	<b>1,169,095</b>	<b>849,100</b>	<b>863,360</b>	<b>896,380</b>	3,777,935
<b>Market Fees</b>	<b>2,226,130</b>	<b>1,235,935</b>	<b>1,461,805</b>	<b>953,970</b>	5,877,840
<b>Advertising</b>	<b>71,000</b>	<b>65,640</b>	<b>697,500</b>	<b>2,614,500</b>	3,448,640
<b>Hire of County Assets</b>	<b>0</b>	<b>20,000</b>	<b>-</b>	<b>4,600</b>	24,600
<b>Park Fees</b>	<b>588,247</b>	<b>2,259,100</b>	<b>43,740</b>	<b>14,250</b>	2,905,337
<b>TOTAL</b>	<b>33,033,864</b>	<b>33,946,201</b>	<b>53,544,419</b>	<b>46,749,645</b>	<b>167,274,130</b>

**Disbursements /Transfers from Revenue Collection Account to CRF Account at CBK**

	<b>Quarter 1</b>	<b>Quarter 2</b>	<b>Quarter 3</b>	<b>Quarter 4</b>
Amount Swept in KES	10,200,000	12,480,616	11,345,574	4,916,359
Amount Swept in KES	10,756,000	3,296,474	7,710,738	10,256,416
Amount Swept in KES	5,639,157	2,970,786	9,652,773	3,547,121
Amount Swept in KES		4,341,577	6,796,101	3,398,304
Amount Swept in KES		6,613,897	3,836,345	2,593,879
Amount Swept in KES		5,313,430	8,463,510	2,115,999
Amount Swept in KES			4,869,000	2,629,212
Amount Swept in KES				3,252,847
Amount Swept in KES				2,717,183
Amount Swept in KES				2,757,350

County Government of Turkana  
County Revenue Fund  
Annual Report and Financial Statements For the financial year ended 30<sup>th</sup> June 2025

---

Amount Swept in KES				2,071,900
Amount Swept in KES				4,466,820
Amount Swept in KES				2,141,489
Amount Swept in KES				587,763
Amount Swept in KES				1,981,565
Amount Swept in KES				1,561,620
Amount Swept in KES				1,992,332
<b>Totals</b>	<b>26,595,157</b>	<b>35,016,780</b>	<b>52,674,041</b>	<b>52,988,153</b>

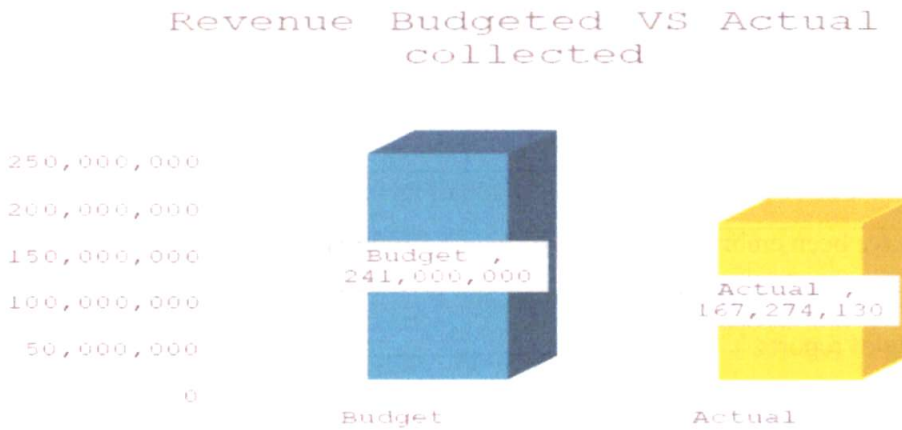
The county has been working on improving revenue collection by introducing and continuously monitoring cashless mode of collection and automation of most revenue streams. The new internal control measures have been embraced by the staff hence, minimised leakages and pilferages. The automated system also ensured all collections were automated resulting into timely revenue and real time processing of reports.



.....  
**Ms. Roseline Aite Onakuta- CECM Finance and Economic Planning**  
**County Government of Turkana**

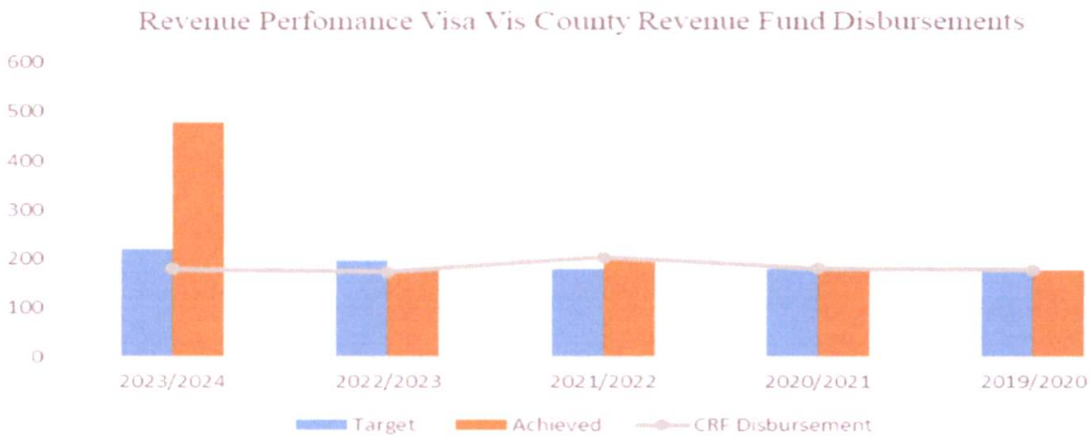
**4. Management Discussion and Analysis**

The department has been performing well thereby contributing to fulfilment of budget-planned estimates for implementing County programmes and developments. The total own source revenue generated for the FY 2024 2025 is Kshs. 171,142,180. However, Kshs. 167,274,130 was transferred to CRF account at Central Bank.



For the last three years, the department has maintained an upward trajectory of revenue collected thanks to gradual use of automation, which improves efficiency and effectiveness besides sealing revenue leakages.

The graph below shows the performance of revenue collection for the last five years.



**Analysis of revenue performance per stream**

MINISTRY	REVENUE STREAM	ACTUAL FY20/21	ACTUAL FY21/22	ACTUAL FY22/23	ACTUAL FY23/24	ACTUAL FY24/25
TRADE	Single Business Permit	36,072,300	37,850,080	46,158,143	37,406,830	42,278,897
	MARKET FEE(Barter, Fish, Market Stall Fees, Offloading)	3,994,430	17,211,475	7,809,870	5,464,520	5,877,840
	Weights And Measures	718,320	188,800	71,520	287,700	749,911
	Single Business Permit - Refugees	2,520,400	3,168,932	2,357,207	2,199,939	47,888
LANDS	ROYALTY-CESS ( Murram, hardcore sand, ballast, Exploitation)	21,303,206	18,184,040	11,572,821	16,622,655	11,950,899
	ADVERTISEMENT (Sign posts)	1,040,460	146,200	5,061,383	4,367,185	3,448,640
	PARKING FEE (All Vehicles)	2,527,700	2,631,560	2,763,210	3,514,490	3,777,935
	Land Survey/Application/ Building Approval	14,307,015	10,093,550	8,899,540	262,416,008	6,200,240
	Property rent ,House Rent/Kiosks/Stalls	2,199,210	1,346,600	3,100,000	2,670,000	6,250,022
TRANSPORT	CESS(Agricultural, Transport ,Hide & skin, charcoal cess, firewood, miraa cess, scrap metal,Fish)	50,906,505	71,547,848	65,687,966	53,667,953	26,802,281
PASTORAL	SLAUGHTER/AUCTION FEES(Small and Big Animals)	8,625,460	10,086,300	8,363,695	19,529,335	21,246,039
ROADS	TRANSPORT OPERATION FEE -Entry/Exit (Taxi, Bodaboda, Matatu, Canter, Lorry, and buses)	8,702,667	801,450	148,400	12,472,870	18,861,246
HEALTH	LIQUOR LICENCES(Liquor License and Application Fee )	1,186,000	179,850	1,131,000	279,200	7,183,000
	PUBLIC HEALTH SERVICES(Inspection of building/institutions,hygiene licence,vaccination,medical examination,sanitation inspection for schools,permits,fumigation)	18,979,079	14,885,692	2,133,270	1,949,320	1,470,233
FINANCE	OTHER FEES AND CHARGES	4,093,598	3,134,846	3,780,775	1,033,451	3,637,247

County Government of Turkana

County Revenue Fund

Annual Report and Financial Statements For the financial year ended 30<sup>th</sup> June 2025

	ADMINISTRATION CONTROL FEES AND CHARGES(Fire Services, Betting Levy, others)					
	CONSERVANCY ADMINISTRATION-Refuse disposal,Dumpsite,Sewerage,Sa le of seedlings,public cemetery,disposal of carcasses,noise control,others					
	HIRE OF COUNTY ASSETS- Agricultural Mechanisms Services,Hire of Machines and Equipments,Hire of County Hall,Stadium,Conference Facilities,Agricultural Training Center,Hire of County Tents/Chairs					
	PHYSICAL PLANNING AND DEVELOPMENT(Sale of county planning documents,change of user,building plans approval,signposts,occupational permits,enforcement/demolition ,achitectural designs by county officers,hoarding fees)					
	Corporates	5,190,849	12,860,621	8,679,011	11,346,756	4,586,475
TOURISM	Charcoal Cess/Permits and Park fees	44,000	32,000		43000	2,905,337
<b>TOTAL</b>		<b>182,411,199</b>	<b>204,349,844</b>	<b>177,717,811</b>	<b>435,271,212</b>	<b>167,274,130</b>

## **5. Overview of the County Revenue Fund Operations**

### **a) Background**

Article 207 of the Constitution of Kenya provides for the establishment of a County Revenue Fund into which shall be paid all money raised or received by or on behalf of the County Government. As outlined under Section 109 of the Public Finance Management (PFM) Act, 2012 the County Treasury is responsible for administration of the County Revenue Fund. The County Revenue Fund is maintained as the County Exchequer Account at the Central Bank of Kenya.

### **b) Receipts into the County Revenue Fund**

County Government revenue is received through the appointed County Receiver of Revenue by the County Executive Committee Member for finance to the County Treasury pursuant to Section 157 (1) of the PFM Act 2012. Revenue includes Exchequer releases, grants from development partners, proceeds from domestic and foreign borrowings, own source revenue, and other miscellaneous deposits in the County Revenue Fund Account.

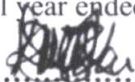
### **c) Transfers from the County Revenue Fund**

The withdrawal of funds from the County Revenue Fund is authorized by the County Appropriation Act. The County Treasury is required to seek the Controller of Budget's approval for withdrawal of funds from the County Revenue Fund to the County Executive and County Assembly bank accounts pursuant to Section 109 (6) of the PFM Act 2012. These entities are responsible for the administration of their respective approved budgets.

### **d) Financial Reporting requirements**

The Accounting Officer for the County Revenue Fund is required to prepare and submit the financial statements to the Auditor-General and a copy to the Controller of Budget, and the Commission on Revenue Allocation.

This statement therefore covers the operations of the County Exchequer Account for the financial year ended 30<sup>th</sup> June 2025.

  
.....

**Ms. Roseline Aite Onakuta- CECM Finance and Economic Planning**

**County Government of Turkana**

## **6. Statement of Management Responsibility**

Article 207 of the Constitution, Sections 109 and 167 of the Public Finance Management Act, 2012 requires a County Revenue Fund established by the Constitution, an Act of Parliament or county legislation to prepare financial statements for the Fund for each financial year in a form prescribed by the Public Sector Accounting Standards Board and submit to the Auditor General and a copy to the Commission on Revenue Allocation and the Controller of Budget.

The Accounting Officer at the County Treasury is responsible for the preparation and presentation of the County Revenue Fund financial statements, which give a true and fair view of the state of affairs of the Fund as at the end of the financial year ended on June 30, 2025. This responsibility includes: (i) Maintaining adequate financial management arrangements and ensuring that these continue to be effective throughout the reporting period; (ii) Maintaining proper accounting records, which disclose with reasonable accuracy at any time the financial position of the County Revenue Fund; (iii) Designing, implementing and maintaining internal controls relevant to the preparation and fair presentation of the Financial Statements, and ensuring that they are free from material misstatements, whether due to error or fraud; (iv) Safeguarding the assets of the County Revenue Fund; (v) Selecting and applying appropriate accounting policies; and (vi) Making accounting estimates that are reasonable in the circumstances.

The Accounting Officer accepts responsibility for the County Revenue Fund's financial statements, which have been prepared on the Accrual Basis Method of financial reporting, using appropriate accounting policies in accordance with International Public Sector Accounting Standards (IPSAS). The Accounting Officer is of the opinion that the County Revenue Fund's financial statements give a true and fair view of the state of the County Revenue Fund's transactions during the financial year ended June 30, 2025, and of its financial position as at that date.

The Accounting Officer further confirms the completeness of the accounting records maintained for the County Revenue Fund, which have been relied upon in the preparation of its financial statements, as well as the adequacy of the systems of internal financial control. The Accounting Officer confirms that the County Revenue Fund has complied fully with applicable Government Regulations and the terms of external financing covenants (*where applicable*). Further, the

# REPUBLIC OF KENYA

Telephone: +254-(20) 3214000  
E-mail: info@oagkenya.go.ke  
Website: www.oagkenya.go.ke



**HEADQUARTERS**  
Anniversary Towers  
Monrovia Street  
P.O. Box 30084-00100  
NAIROBI

## **REPORT OF THE AUDITOR-GENERAL ON COUNTY REVENUE FUND FOR THE YEAR ENDED 30 JUNE, 2025 - COUNTY GOVERNMENT OF TURKANA**

---

### **PREAMBLE**

I draw your attention to the contents of my report which is in three parts:

- A. Report on Financial Statements that considers whether the financial statements are fairly presented in accordance with the applicable financial reporting framework, accounting standards and the relevant laws and regulations that have a direct effect on the financial statements;
- B. Report on Lawfulness and Effectiveness in the Use of Public Resources which considers compliance with applicable laws, regulations, policies, gazette notices, circulars, guidelines and manuals and whether public resources are applied in a prudent, efficient, economic, transparent and accountable manner to ensure the Government achieves value for money and that such funds are applied for the intended purpose; and,
- C. Report on Effectiveness of Internal Controls, Risk Management and Governance which considers how the entity has instituted checks and balances to guide internal operations. This responds to the effectiveness of the governance structure, risk management environment and internal controls, developed and implemented by those charged with governance for orderly, efficient and effective operations of the entity.

A Qualified Opinion is issued when the Auditor-General concludes that, except for material misstatements noted, the financial statements are fairly presented in accordance with the applicable financial reporting framework. The Report on Financial Statements should be read together with the Report on Lawfulness and Effectiveness in the Use of Public Resources, and the Report on Effectiveness of Internal Controls, Risk Management and Governance.

The three parts of the report are aimed at addressing the statutory roles and responsibilities of the Auditor-General as provided by Article 229 of the Constitution, the Public Finance Management Act, 2012, and the Public Audit Act, 2015. The three parts of the report when read together constitute the report of the Auditor-General.

### **REPORT ON THE FINANCIAL STATEMENTS**

#### **Qualified Opinion**

I have audited the accompanying financial statements of the County Revenue Fund - County Government of Turkana set out on pages 1 to 28, which comprise of the statement of financial position as at 30 June, 2025, and the statement of financial

---

*Report of the Auditor-General on County Revenue Fund for the year ended 30 June, 2025 - County Government of Turkana*

performance, statement of changes in net assets, statement of cash flows and statement of comparison of budget and actual amounts for the year then ended and a summary of significant accounting policies and other explanatory information in accordance with the provisions of Article 229 of the Constitution of Kenya and Section 35 of the Public Audit Act, 2015. I have obtained all the information and explanations which to the best of my knowledge and belief, were necessary for the purpose of the audit.

In my opinion, except for the effect of the matters described in the Basis for Qualified Opinion section of my report, the financial statements present fairly, in all material respects, the financial position of the County Revenue Fund - County Government of Turkana as at 30 June, 2025 and of its financial performance and its cash flows for the year then ended, in accordance with International Public Sector Accounting Standards Accrual Basis and comply with the County Governments Act, 2012 and the Public Finance Management Act, 2012.

### **Basis for Qualified Opinion**

#### **1. Inaccuracies in the Receivables from Non-Exchange Transactions**

The statement of financial position reflects nil receivables from non-exchange transactions as disclosed in Note 16 to the financial statements. However, this is at variance with Kshs.14,663,447 reflected as payables due to County Revenue Fund in the Receiver of Revenue financial statements resulting into unexplained variance of Kshs. 14,663,447.

In the circumstances, the accuracy and completeness of the nil receivables from non-exchange transactions could not be confirmed.

#### **2. Inaccuracies in Exchequer Releases**

The statement of comparison of budget and actual amounts reflects exchequer releases final budget of Kshs.13,213,283,320 while the supplementary budget reflects total budget of Kshs.14,264,799,101 resulting into unexplained variance of Kshs.1,051,515,781. Further, The National Treasury confirmation of exchequer issues reflects actual issues of Kshs.14,264,799,101 which differs with actual exchequer releases reported in the statement of financial performance of Kshs.13,229,147,271 resulting into unexplained variance of Kshs.1,035,651,830.

In the circumstances, the accuracy and completeness of the exchequer releases of Kshs.13,229,147,271 could not be confirmed.

The audit was conducted in accordance with International Standards of Supreme Audit Institutions (ISSAIs). I am independent of the County Revenue Fund - County Government of Turkana Management in accordance with ISSAI 130 on the Code of Ethics. I have fulfilled other ethical responsibilities in accordance with the ISSAI and in accordance with other ethical requirements applicable to performing audits of financial statements in Kenya. I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my qualified opinion.

## **Emphasis of Matter**

### **1. Budgetary Control and Performance**

The statement of comparison of budget and actual amounts reflects final receipts budget and actual on comparable basis totaling Kshs.17,224,588,939 and Kshs.13,807,245,616 respectively resulting in an underfunding amounting to Kshs.3,417,343,323 or approximately 20% of the budget. Similarly, the statement reflects final expenditure of Kshs.13,699,622,064 against actual receipts of Kshs.13,807,245,616 resulting in an under expenditure amounting to Kshs.107,623,552.

The underfunding affected the planned activities and may have impacted negatively on service delivery to the public.

### **2. Underfunding of Conditional Grants to the County**

The statement of financial performance reflects transfers from other government agencies amount of Kshs.408,795,007 for the year ended 30 June, 2025 being domestic and foreign grants received from various donor agencies as disclosed in Note 7 to the financial statements. During the year under review, the County had budgeted for Kshs.1,398,507,938. However, the County received domestic and foreign grants amount of Kshs.408,795,007 or 29% of budgeted funds resulting in underfunding of Kshs.989,712,931 or 71% of budgeted funds. Further, at the time of audit in October, 2025, there was no evidence to show the County subsequently received additional funds of Kshs.989,712,931.

In the circumstances, the planned activities of the County could not be achieved due to underfunding.

My opinion is not modified in respect of these matters.

### **Key Audit Matters**

Key audit matters are those matters that, in my professional judgement, are of most significance in the audit of the financial statements. Except for the effect of the matters described in the Basis for Qualified Opinion Section, I have determined that there are no other key audit matters to communicate in my report.

### **Other Matter**

#### **Unresolved Prior Year Matters**

In the prior years' audit reports, several issues were raised under the Report on Financial Statements, Lawfulness and Effectiveness in Use of Public Resources, and Effectiveness of Internal Controls, Risk Management and Governance, respectively. Review of the status during audit of the of the Fund in 2024/2025 revealed that the following matters including; delays in exchequer releases, conditional grants to the County Government and transfers to the County Assembly remained unresolved.

## **Other Information**

Management is responsible for the Other Information set out on page iv to xv which comprise of Key Entity Information and Management, Statement by the CECM Finance, Management Discussion and Analysis, Overview of the County Revenue Fund Operations and Statement of Management Responsibilities. The Other Information does not include the financial statements and my audit report thereon.

In connection with my audit on the Fund's financial statements, my responsibility is to read the Other Information and in doing so, consider whether the Other Information is materially inconsistent with the financial statements or my knowledge obtained in the audit or otherwise appears to be materially misstated. If based on the work I have performed, I conclude that there is a material misstatement of this Other Information, I am required to report that fact. I have nothing to report in this regard.

My opinion on the financial statements does not cover the Other Information and accordingly, I do not express an audit opinion or any form of assurance conclusion thereon.

## **REPORT ON LAWFULNESS AND EFFECTIVENESS IN USE OF PUBLIC RESOURCES**

### **Conclusion**

As required by Article 229(6) of the Constitution, based on the audit procedures performed. I confirm that, nothing has come to my attention to cause me to believe that public resources have not been applied lawfully and in an effective way.

### **Basis for Conclusion**

The audit was conducted in accordance with ISSAI 3000 and ISSAI 4000. The standards require that I comply with ethical requirements and plan and perform the audit to obtain assurance about whether the activities, financial transactions and information reflected in the financial statements comply in all material respects, with the authorities that govern them. I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my conclusion.

## **REPORT ON EFFECTIVENESS OF INTERNAL CONTROLS, RISK MANAGEMENT AND GOVERNANCE**

### **Conclusion**

As required by Section 7(1)(a) of the Public Audit Act, 2015, based on the audit procedures performed, I confirm that nothing has come to my attention to cause me to believe that internal controls, risk management and governance were not effective.

### **Basis for Conclusion**

The audit was conducted in accordance with ISSAI 2315 and ISSAI 2330. The standards require that I plan and perform the audit to obtain assurance about whether effective

processes and systems of internal controls, risk management and overall governance were operating effectively in all material respects. I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my conclusion

### **Responsibilities of the Management and those Charged with Governance**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with International Public Sector Accounting Standards Accrual Basis and for maintaining effective internal controls as Management determines is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error and for its assessment of the effectiveness of internal controls, risk management and governance.

In preparing the financial statements, Management is responsible for assessing the Fund's ability to continue as a going concern, disclosing, as applicable, matters related to going concern and using the going concern basis of accounting unless Management is aware of the intention to cease operations.

Management is also responsible for the submission of the financial statements to the Auditor-General in accordance with the provisions of Section 47 of the Public Audit Act, 2015.

In addition to the responsibility for the preparation and presentation of the financial statements described above, the Management is also responsible for ensuring that the activities, financial transactions and information reflected in the financial statements comply with the authorities which govern them and that public resources are applied in an effective way.

Those charged with governance are responsible for overseeing the Fund's financial reporting process, reviewing the effectiveness of how Management monitors compliance with relevant legislative and regulatory requirements, ensuring that effective processes and systems are in place to address key roles and responsibilities in relation to governance and risk management, and ensuring the adequacy and effectiveness of the control environment.

### **Auditor-General's Responsibilities for the Audit**


My responsibility is to conduct an audit of the financial statements in accordance with Article 229(4) of the Constitution, Section 35 of the Public Audit Act, 2015 and the International Standards of Supreme Audit Institutions (ISSAIs). The standards require that, in conducting the audit, I obtain reasonable assurance about whether the financial statements as a whole are free from material misstatements, whether due to fraud or error and to issue an auditor's report that includes my opinion in accordance with Section 48 of the Public Audit Act, 2015. Reasonable assurance is a high level of assurance but is not a guarantee that an audit conducted in accordance with ISSAIs will always detect a material misstatement when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected

to influence the economic decisions of users taken on the basis of these financial statements.

In conducting the audit, Article 229(6) of the Constitution also requires that I express a conclusion on whether or not in all material respects, the activities, financial transactions and information reflected in the financial statements are in compliance with the authorities that govern them and that public resources are applied in an effective way. In addition, I consider the entity's control environment in order to give an assurance on the effectiveness of internal controls, risk management and governance processes and systems in accordance with the provisions of Section 7(1)(a) of the Public Audit Act, 2015.

Further, I am required to submit the audit report in accordance with Article 229(7) of the Constitution.

Detailed description of my responsibilities for the audit is located at the Office of the Auditor-General's website at: <https://www.oagkenya.go.ke/auditor-generals-responsibilities-for-audit/>. This description forms part of my auditor's report.

  
FCPA Nancy Gathungu, CBS  
AUDITOR-GENERAL

Nairobi

18 December, 2025

**8. Statement of Financial Performance for the year ended 30 June 2025**

	Notes	Period ended Jun-2025
		Kshs.
<b>Revenue from non-exchange transactions</b>		
Exchequer releases	6	13,229,147,271
Transfers from other government agencies	7	408,795,007
Other grants	8	-
Return to CRF	9	2,029,209
Non-Exchange Own Source Revenue	10	144,989,756
<b>Revenue from exchange transactions</b>		
Exchange Own Source Revenue	11	22,284,374
<b>Total Revenue</b>		<b>13,807,245,616</b>
<b>Expenses</b>		
Transfers to County Executive	12	12,774,153,688
Transfers to County Assembly	13	925,468,376
Other Transfers	14	-
<b>Total Expenses</b>		<b>13,699,622,064</b>
<b>Surplus for the period</b>		<b>107,623,553</b>

.....  
**Name Robert Lotaruk**  
**Chief Officer - Finance**  
**Date: 10/12/2025**

.....  
**Name Michael Ate Logilae.**  
**Head of Reporting**  
**ICPAK MembeNo.7385**  
**Date:10/12/2025**

**9. Statement of Financial Position as at 30<sup>th</sup> June 2025**

	Note	Period ended. Jun-25	1 <sup>st</sup> Position July 2024
		Kshs	Kshs
<b>Assets</b>			
<b>Current Assets</b>			
Cash and Cash equivalents	15	1,255,055,590	1,147,432,038
Receivables from Non-Exchange Transactions	16	-	-
Receivables from Exchange Transactions	17	-	-
<b>Total Current Assets</b>		<b>1,255,055,590</b>	<b>1,147,432,038</b>
<b>Total Assets (A)</b>		<b>1,255,055,590</b>	<b>1,147,432,038</b>
<b>Liabilities</b>			
<b>Current Liabilities</b>			
Accounts Payable	18	-	-
<b>Total Current Liabilities</b>		-	-
<b>Total Liabilities (B)</b>		-	-
<b>Net Assets(A-B)</b>		<b>1,255,055,590</b>	<b>1,147,432,038</b>
<b>Represented by:</b>			
Accumulated Surplus		1,255,055,590	1,147,432,038
<b>Net Assets</b>		<b>1,255,055,590</b>	<b>1,147,432,038</b>

County Government of Turkana  
County Revenue Fund  
Annual Report and Financial Statements For the financial year ended 30<sup>th</sup> June 2025

---



.....  
**Name Robert Lotaruk**  
**Chief Officer - Finance**  
**Date: 10/12/2025**



.....  
**Name Michael Ate Logilae**  
**Head of Reporting**  
**ICPAK Member No7385**  
**Date:10/12/2025**

**10. Statement of Changes in Net Assets for the year ended 30 June 2025**

	<b>Accumulated Surplus</b>
<b>1st July 2024 Opening Balance</b>	<b>1,147,432,038</b>
<b>Adjustment to recognize assets/liabilities</b>	<b>-</b>
<b>1st July 2024 Opening Balance</b>	<b>1,147,432,038</b>
Surplus/ deficit for the Period	107,623,553
	-
<b>As at June 30th, 2025</b>	<b>1,255,055,590</b>

**11. Statement of Cash Flows for the year ended 30 June 2025**

		<b>Period ended. Jun-25</b>
	<b>Notes</b>	<b>Kshs</b>
<b>Cash flows from operating activities</b>		
<b>Receipts</b>		
Exchequer releases	6	13,229,147,271
Transfers from other government agencies		408,795,007
Other grants		-
Return to CRF		2,029,209
Own Source Revenue	10	167,274,130
<b>Total receipts</b>		<b>13,807,245,616</b>
<b>Payments</b>		
Transfers to County Executive (operating activities)	12	(12,774,153,688)
Transfers to County Assembly (operating activities)	13	(925,468,376)
Other transfers		-
<b>Total Payments</b>		<b>(13,699,622,064)</b>
<b>Net cash flows from/(used in) operating activities</b>		<b>107,623,553</b>

County Government of Turkana

County Revenue Fund

Annual Report and Financial Statements For the financial year ended 30<sup>th</sup> June 2025

<p>Net increase/(decrease) in cash &amp; Cash Equivalent</p>		107,623,553
<p>Cash and cash equivalents at 1 July</p>	14	1,147,432,038
<p>Cash and cash equivalents at the end of the period</p>	14	1,255,055,590

12. Statement of Comparison of Budget Actual Amounts for the Year Ended 30<sup>th</sup> June, 2025.

Receipt/Payments	Original Budget	Adjustments	Final Budget	Actual on Comparable Basis	Budget Realization Difference	% of Realization
	a	b	c=(a+b)	d	e=(c-d)	f=d/c%
	Kshs	Kshs	Kshs	Kshs	Kshs	
<b>Revenue</b>						
Exchequer releases	13,653,200,352	(439,917,032)	13,213,283,320	13,229,147,271	(15,863,951)	100%
Opening balance re-appropriated	3,852,017,115	(2,175,751,808)	1,676,265,306	-	1,676,265,306	0%
Transfers from other government agencies	594,185,544	-	594,185,544	408,795,007	185,390,538	69%
Other grants	1,340,854,769	-	1,340,854,769	-	1,340,854,769	0%
Return to CRF	-	-	-	2,029,209	(2,029,209)	0%
Own Source Revenue	320,000,000	80,000,000	400,000,000	167,274,130	232,725,870	42%

County Government of Turkana  
County Revenue Fund

Annual Report and Financial Statements For the financial year ended 30<sup>th</sup> June 2025

<b>Total Revenue</b>	<b>19,760,257,780</b>	(2,535,668,840)	<b>17,224,588,939</b>	<b>13,807,245,616</b>	<b>3,417,343,323</b>	80%
<b>Expenses</b>			-			
Transfers to County Executive	17,654,733,249	(2,535,668,840)	15,119,064,408	12,774,153,688	2,344,910,721	84%
Transfers to County Assembly	1,065,635,002		1,065,635,002	925,468,376	140,166,626	87%
Other transfers	1,039,889,529		1,039,889,529	-	1,039,889,529	0%
<b>Total Payments</b>	<b>19,760,257,780</b>	<b>(2,535,668,840)</b>	<b>17,224,588,939</b>	<b>13,699,622,064</b>	<b>3,524,966,876</b>	<b>80%</b>
<b>Surplus/Deficit</b>			-	<b>107,623,553</b>	<b>(107,623,553)</b>	

The revenue collection of Ksh. 229,687,791 included in own source revenue (OSR) was generated from Facility Improvement Fund (FIF) in Lodwar County referral Hospital (LCRH), Sub County hospitals, Dispensaries and Health centres.

### **13. Notes to the Financial Statements**

#### **1. General Information**

The County Revenue Fund is established by and derives its authority and accountability from Article 207 of the Constitution of Kenya 2010. The Fund is wholly owned by the Turkana County Government and is domiciled in Kenya. The Fund's principal activity is to finance Turkana County Budgets including County Assembly.

#### **2. Statement of compliance and basis of preparation**

The financial statements have been prepared in accordance with Accrual-Basis IPSAS financial reporting under the Accrual-Basis of accounting, as prescribed by the PSASB and Section 167 of the PFM Act 2012. The Financial Statements are presented in Kenya Shillings, which is the functional and reporting currency of the Fund, all values are rounded off to the nearest Kenya Shilling. The accounting policies adopted have been consistently applied to all the years presented. The financial statements are prepared on accrual basis while the cash flow statement is prepared using the direct method.

These Financial Statements were authorized for issue by the Accounting officer on 31<sup>st</sup> August 2025

#### **Basis of preparation**

#### **Reporting entity**

This report relates to the financial operations of the County Revenue Fund, which is domiciled at the County Treasury and has a bank account maintained at the Central Bank of Kenya.

**Revenues**

Revenues include funds deposited in the County Revenue Fund pursuant to Article 207 of the Constitution of Kenya and Section 109 of the PFM Act 2012.

**Expenses**

Expenses are based on the County Government Appropriation Act. The exchequer requests are received by County Treasury, which rationalizes the requests based on the available balance, consolidates the requests and forwards them to Controller of Budget (COB) for approval. Once the approval of COB is obtained, the funds are released to the County Assembly and County Executive operational accounts appropriately.

### 3. Adoption of New and Revised Standards

- i) New and amended standards and interpretations in issue effective in the year ended 30 June 2025.

There were no new and amended standards issued in the financial year.

- ii) New and amended standards and interpretations in issue but not yet effective in the year ended 30 June 2025

Standard	Effective date and impact:
IPSAS 46 Measurement	<p><i>Applicable 1<sup>st</sup> January 2025</i></p> <p>The objective of this standard was to improve measurement guidance across IPSAS by:</p> <ul style="list-style-type: none"> <li>i. Providing further detailed guidance on the implementation of commonly used measurement bases and the circumstances under which they should be used.</li> <li>ii. Clarifying transaction costs guidance to enhance consistency across IPSAS;</li> <li>iii. Amending where appropriate guidance across IPSAS related to measurement at recognition, subsequent measurement and measurement related disclosures.</li> </ul> <p>The standard also introduces a public sector specific measurement bases called the current operational value.</p>
IPSAS 47- Revenue	<p><i>Applicable 1<sup>st</sup> January 2026</i></p> <p>This standard supersedes IPSAS 9- Revenue from exchange transactions, IPSAS 11 Construction contracts and IPSAS 23 Revenue from non- exchange transactions. This standard brings all the guidance of accounting for revenue under one standard. The objective of the standard is to establish the principles that an entity shall apply to report useful information to users of financial statements about the nature,</p>

Standard	Effective date and impact:
	amount, timing and uncertainty of revenue and cash flow arising from revenue transactions.
<p>IPSAS 48- Transfer Expenses</p>	<p><b><i>Applicable 1<sup>st</sup> January 2026</i></b></p> <p>The objective of the standard is to establish the principles that a transfer provider shall apply to report useful information to users of financial statements about the nature, amount, timing and uncertainty of expenses and cash flow arising from transfer expense transactions. This is a new standard for public sector entities geared to provide guidance to entities that provide transfers on accounting for such transfers.</p> <p><b><i>State the expected impact of the standard to the Entity if relevant</i></b></p>
<p>IPSAS 49: Retirement Benefit Plans</p>	<p><b><i>Applicable 1<sup>st</sup> January 2026</i></b></p> <p>The objective is to prescribe the accounting and reporting requirements for the public sector retirement benefit plans which provide retirement to public sector employees and other eligible participants. The standard sets the financial statements that should be presented by a retirement benefit plan.</p>
<p>IPSAS 50: Exploration For &amp; Evaluation of Mineral Resources</p>	<p><b><i>Applicable 1<sup>st</sup> January 2027</i></b></p> <p>The objective of this Standard is to specify the financial reporting for the exploration for and evaluation of mineral resources. The Standard requires:</p> <ul style="list-style-type: none"> <li>i. Limited improvements to existing accounting practices for exploration and evaluation expenditures.</li> <li>ii. Entities that recognize exploration and evaluation assets to assess such assets for impairment in accordance with this Standard and measure any impairment in accordance with IPSAS 26.</li> <li>iii. Disclosures that identify and explain the amounts in the entity's financial statements arising from the exploration for and evaluation of mineral resources and help users of those financial statements</li> </ul>

County Government of Turkana

County Revenue Fund

Annual Report and Financial Statements For the financial year ended 30<sup>th</sup> June 2025

Standard	Effective date and impact:
	understand the amount, timing and certainty of future cash flows from any exploration and evaluation assets recognized.

*iii) Early adoption of standards*

The Entity did not early – adopt any new or amended standards in the financial year .

#### **4. Significant Accounting Policies**

##### **a) Revenue recognition**

##### **i. Revenue from non-exchange transactions**

##### **Revenue Transfers**

Revenues from non-exchange transactions with other government entities are measured at fair value and recognized on obtaining control of the asset (cash, goods, services and property) if the transfer is free from conditions and it is probable that the economic benefits or service potential related to the asset will flow to the entity and can be measured reliably.

##### **ii. Revenue from exchange transactions**

##### **Own Source Revenue**

##### **b) Budget information**

The original budget for FY 2024/2025 was approved by the County Assembly on 26<sup>th</sup> June 2024. Subsequent revisions or additional appropriations were made to the approved budget in accordance with specific approvals from the appropriate authorities. The additional appropriations are added to the original budget by the Entity upon receiving the respective approvals in order to conclude the final budget. Accordingly, the Entity recorded additional appropriations of Ksh. (2,535,668,840) on 11<sup>th</sup> June 2025 for the FY 2024/2025 budget following the Turkana County Assembly approval. The Entity's budget is prepared on a different basis to the actual income and expenditure disclosed in the financial statements.

##### **c) Financial instruments**

IPSAS 41 addresses the classification, measurement and de-recognition of financial assets and financial liabilities, introduces new rules for hedge accounting and a new impairment model for financial assets. *The Fund does not have any hedge relationships and therefore the new hedge accounting rules have no impact on the Company's financial statements. (amend as appropriate).* A financial instrument is any contract that gives rise to a financial asset of one entity and a financial liability or equity instrument of another entity. At initial recognition, the entity measures a

financial asset or financial liability at its fair value plus or minus, in the case of a financial asset or financial liability not at fair value through surplus or deficit, transaction costs that are directly attributable to the acquisition or issue of the financial asset or financial liability.

### **Financial assets**

#### **Classification of financial assets**

The Fund classifies its financial assets as subsequently measured at amortised cost, fair value through net assets/ equity or fair value through surplus and deficit on the basis of both the fund's management model for financial assets and the contractual cash flow characteristics of the financial asset. A financial asset is measured at amortized cost when the financial asset is held within a management model whose objective is to hold financial assets in order to collect contractual cash flows and the contractual terms of the financial asset give rise on specified dates to cash flows that are solely payments of principal and interest on the principal outstanding. A financial asset is measured at fair value through net assets/ equity if it is held within the management model whose objective is achieved by both collecting contractual cash flows and selling financial assets and the contractual terms of the financial asset give rise on specified dates to cash flows that are solely payments of principal and interest on the principal amount outstanding. A financial asset shall be measured at fair value through surplus or deficit unless it is measured at amortized cost or fair value through net assets/ equity unless an entity has made irrevocable election at initial recognition for particular investments in equity instruments.

#### **Subsequent measurement**

Based on the business model and the cash flow characteristics, the entity classifies its financial assets into amortized cost or fair value categories for financial instruments. Movements in fair value are presented in either surplus or deficit or through net assets/ equity subject to certain criteria being met.

#### **Amortized cost**

Financial assets that are held for collection of contractual cash flows where those cash flows represent solely payments of principal and interest, and that are not designated at fair value through surplus or deficit, are measured at amortized cost. A gain or loss on an instrument that is subsequently measured at amortized cost and is not part of a hedging relationship is recognized in

profit or loss when the asset is de-recognized or impaired. Interest income from these financial assets is included in finance income using the effective interest rate method.

**Fair value through net assets/ equity**

Financial assets that are held for collection of contractual cash flows and for selling the financial assets, where the assets' cash flows represent solely payments of principal and interest, are measured at fair value through net assets/ equity. Movements in the carrying amount are taken through net assets, except for the recognition of impairment gains or losses, interest revenue and foreign exchange gains and losses which are recognized in surplus/deficit. Interest income from these financial assets is included in finance income using the effective interest rate method.

**Fair value through surplus or deficit**

Financial assets that do not meet the criteria for amortized cost or fair value through net assets/ equity are measured at fair value through surplus or deficit. A business model where the entity manages financial assets with the objective of realizing cash flows through solely the sale of the assets would result in a fair value through surplus or deficit model.

**Trade and other receivables**

Trade and other receivables are recognized at fair values less allowances for any uncollectible amounts. Trade and other receivables are assessed for impairment on a continuing basis. An estimate is made of doubtful receivables based on a review of all outstanding amounts at the year end.

**Impairment**

The Fund assesses, on a forward-looking basis, the expected credit loss ('ECL') associated with its financial assets carried at amortized cost and fair value through net assets/equity. The entity recognizes a loss allowance for such losses at each reporting date. Critical estimates and significant judgments made by management in determining the expected credit loss (ECL) are set out in *Note 0*.

## **Financial liabilities**

### **Classification**

The Fund classifies its liabilities as subsequently measured at amortized cost except for financial liabilities measured through profit or loss.

#### **d) Cash and cash equivalents**

Cash and cash equivalents comprise cash on hand and cash at bank, short-term deposits on call and highly liquid investments with an original maturity of three months or less, which are readily convertible to known amounts of cash and are subject to insignificant risk of changes in value. Bank account balances include amounts held at the Central Bank of Kenya and at various commercial banks at the end of the financial year

#### **e) Events after the reporting period**

There were no material adjusting and non-adjusting events after the reporting period.

#### **f) Currency**

The financial statements are presented in Kenya Shillings (Kshs) are rounded off to the nearest shilling.

### **5. Significant judgments and sources of estimation uncertainty**

The preparation of the Fund's financial statements in conformity with IPSAS requires management to make judgments, estimates and assumptions that affect the reported amounts of revenues, expenses, assets and liabilities, and the disclosure of contingent liabilities, at the end of the reporting period. However, uncertainty about these assumptions and estimates could result in outcomes that require a material adjustment to the carrying amount of the asset or liability affected in future periods.

State all judgements, estimates and assumptions made if any.

## 6. Exchequer releases

The following is an analysis by revenue type of the receipts collected in the County Revenue Fund:

Description	Period ended.
	Jun-25
	Kshs.
Equitable Share (a)	13,213,283,344
Level 5 hospitals (b)	-
Others ( <i>Reversal of erroneous transfer</i> )	15,863,927
<b>Total (d=a+b+c)</b>	<b>13,229,147,271</b>

## 7. Transfers from other government agencies\*\*

Description	Period ended.
	Jun-25
	Kshs.
Road Maintenance Levy	88,140,833
Covid-19	-
Development of Youth Polytechnics-State Department of TVETS	-
User Fees Foregone -Ministry of Health	-
World Bank -Transforming Health Systems for Universal Care Project (THUSP)-Ministry of Health	-
World Bank-NARIGP-State Department of Crop Development	-
World Bank Kenya Climate Smart Agriculture (KCSAP) -State Department of Crop Development	-
DANIDA Grant -Primary Health care in devolved context - Ministry of Health	16,233,750

County Government of Turkana

County Revenue Fund

Annual Report and Financial Statements For the financial year ended 30<sup>th</sup> June 2025

IDA (World Bank) Credit: Water & Sanitation Development Project (WSDP)-Min. Water, Sanitation, and Irrigation	-
SIDA Agricultural Sector Development Support Programme II (ASDSP II)-State Department of Crop Development	-
World Bank-Emergency Locust Response Project ( ILRP) State Department of Crop Development	-
(IDA) World Bank Credit-Financing locally Led climate programme (FFLoCA)1 CCIS Grant State Department of .....	22,880,623
Drought Res(DRPNKP)	179,103,369
Kenya Urban Support Programme(KUSP)	32,309,300
State Department of Crop Development-[FSRP]	70,127,132
<b>Total</b>	<b>408,795,007</b>

8. Other grants\*\*

Description	Period ended.
	Jun-25
	Kshs.
Donor 1 (Specify)	-
Donor 2 (Specify)	-
Others (Specify)	
<b>Total</b>	<b>-</b>

9. Return to CRF from County Entities

Description	Period ended.
	Jun-25
	Kshs.
Recurrent Account (County Executive)	162,407

County Government of Turkana

County Revenue Fund

Annual Report and Financial Statements For the financial year ended 30<sup>th</sup> June 2025

Development Account ( <i>County Executive</i> )	7,408
Recurrent Account ( <i>County Assembly</i> )	-
Development Account ( <i>County Assembly</i> )	-
Turkana County Covid 19 Conditional Grants	981,891
Turkana County Kenya Devolution Support Programme	867,257
Turkana County Fuel Levy Fund	10,246
Others ( <i>Specify</i> )	
<b>Total</b>	<b>2,029,209</b>

**10. Non-Exchange Own Source Revenue**

<b>Description</b>	<b>Period ended.</b>
	<b>Jul-25</b>
	<b>Kshs.</b>
Cess	57,614,426
Land rate	6,200,240
Single/Business permits	42,326,785
Public health service fees	1,470,233
Physical planning and development	488,500
Conservancy administration	1,764,910
Administration control fees and charges	33,981,725
Park fees	-
Other fines, penalties, and forfeiture fees	1,142,937
Miscellaneous	-
Others ( <i>Specify</i> )	-
<b>Total</b>	<b>144,989,756</b>

### 11. Exchange Own Source Revenue

Description	Period ended.
	Jun-25
	Kshs.
Property rent	6,250,022
Parking fees	3,777,935
Market fees	5,877,840
Advertising	3,448,640
Hospital fees	-
Hire of County Assets	24,600
Administration control fees and charges	-
Park fees	2,905,337
Proceeds from sale of assets	-
Other fines, penalties, and forfeiture fees	-
Miscellaneous	-
Others ( <i>Specify</i> )	-
<b>Total</b>	<b>22,284,374</b>

### 12. Transfers to County Executive

Description	Period ended.
	Jun-25
	Kshs.
Recurrent Account	8,391,949,979
Development Account	4,218,413,600
Special Purpose Accounts-FLLOCA	11,000,000
Special Purpose Accounts-Drought Res(DRPNKP)	50,353,677

County Government of Turkana

County Revenue Fund

Annual Report and Financial Statements For the financial year ended 30<sup>th</sup> June 2025

Special Purpose Accounts-Kenya Urban Support Programme(KUSP)	32,309,300
Special Purpose Accounts-State Department of Crop Development-[FSRP]	70,127,132
Others ( <i>Specify</i> )	-
<b>Total</b>	<b>12,774,153,688</b>

### 13. Transfers to County Assembly

Description	Period ended.
	Jun-25
	Kshs.
Recurrent Account	863,858,784
Development Account	61,609,592
Special purpose accounts	-
Others ( <i>Specify</i> )	-
<b>Total</b>	<b>925,468,376</b>

### Other Transfers

Description	Period ended.
	Jun-25
	Kshs.
Agency Notices	-
Others ( <i>Specify</i> )	-
<b>Total</b>	<b>-</b>

### 14. Cash and Cash equivalents

Description	Period ended.	
	Jun-25	1 <sup>st</sup> July 2024
	Kshs.	Kshs.
County Exchequer Account - (CBK Account number 1000171658)	1,255,055,590	1,147,432,038
Others (Single business permits issued)	-	-
<b>Total</b>	<b>1,255,055,590</b>	<b>1,147,432,038</b>

**15. Receivables from Non-Exchange Transactions**

Description	Period ended.	
	Jun-25	1 <sup>st</sup> July 2024
	Kshs	Kshs
Receivables	-	-
Other exchange debtors ( <i>Specify</i> )	-	-
Less: impairment allowance		
<b>Net receivables</b>	-	-

**16. Receivables from Exchange Transactions**

Description	Period ended.	
	Jun-25	1 <sup>st</sup> July 2024
	Kshs	Kshs
Other debtors (non-exchange transactions)	-	-
Less: impairment allowance	-	-
<b>Total</b>	-	-

County Government of Turkana

County Revenue Fund

Annual Report and Financial Statements For the financial year ended 30<sup>th</sup> June 2025

---

**17. Accounts Payable**

Description	Period ended.	
	Jun-25	1 <sup>st</sup> July 2024
	Kshs	Kshs
Payables to County Executive	-	-
Payables to County Assembly	-	-
<b>Total Accounts Payable</b>	-	-

**Notes to the financial statements**

**18. Disclosure of Balances in Revenue Collection Accounts**

County Government Own source revenue is recognized in the financial statements when it has been swiped to CRF. Revenue collection account balances are disclosed as at the end of the reporting period as below.

Name Of Bank, Account No. & Currency	Amount in bank account currency*	Ex. rate (if in foreign currency)	Period ended	Comparative Period
			Jun-25	
			Kshs	Kshs
County Exchequer Account - (CBK Account number 1000171658)	Kes	Kes	1,255,055,590	1,147,432,038
KCB bank, Account no 1140763687, kshs	Kes	Kes	2,368	101,241
KCB Bank, Account No. 13339497581 Kshs	Kes	Kes	384,207	6,473,684
KCB Bank, Account No. 1171937849 Kshs	Kes	Kes	500,001	
Cash at Hand(Pay bill)	Kes	Kes	-	-
<b>TOTALS</b>			<b>1,255,942,165</b>	<b>1,154,006,963</b>

**14. Appendices****Appendix 1: Progress on follow up of Auditor's Recommendations**

The following is the summary of issues raised by the external auditor, and management comments that were provided to the auditor;

<b>Reference No. on the external audit Report</b>	<b>Issue / Observations from Auditor</b>	<b>Management comments</b>	<b>Status: (Resolved / Not Resolved)</b>	<b>Timeframe: (Put a date when you expect the issue to be resolved)</b>
4.2.1	Inaccuracies in the Financial Statements Opening Balances	Financial Statements were ammended	Resolved	
4.2.2	Statement of comparison of Budget and Actual Amounts-wrong Budget	Financial Statements were ammended	Resolved	
4.3	Delay in Exchequer Releases	Management has put measures in place to fast track disbursement of Funds from National Treasury on timely basis.	Ongoing	
4.4	Conditional Allocation to the County	Management has put measures in place to fast track disbursement of Funds from National Treasury on timely basis.	Ongoing	
4.5	Unsupported Returns to CRF	The returns to CRF were supported accordingly	Resolved	

County Government of Turkana  
 County Revenue Fund  
 Annual Report and Financial Statements For the financial year ended 30<sup>th</sup> June 2025

<b>Reference No. on the external audit Report</b>	<b>Issue / Observations from Auditor</b>	<b>Management comments</b>	<b>Status: (Resolved / Not Resolved)</b>	<b>Timeframe: (Put a date when you expect the issue to be resolved)</b>
4.6	Delay in Transfer of Own Source Revenue to CRF	Management has put measures in place to fast track transfers of OSR to CRF.	Ongoing	

.....  
**Name: Robert Lotaruk**  
**Chief Officer Finance**  
**ICPAK Member No**  
**Date:10/12/2025**

**Appendix 2. Analysis of Receipts from The National Treasury Exchequer Releases**

<b>Period 2025</b>	<b>Quarter 1 (Kshs.)</b>	<b>Quarter 2 (Kshs.)</b>	<b>Quarter 3 (Kshs.)</b>	<b>Quarter 4 (Kshs.)</b>	<b>Total (Kshs.)</b>
Equitable Share	1,133,099,415	4,366,277,099	2,180,191,751	5,533,715,079	13,213,283,344
Road Maintenance Levy	-	-	-	88,140,833	88,140,833
Level 5 Hospitals	-	-	-	-	-
DANIDA - Universal Healthcare in Devolved Units Programme	-	-	-	16,233,750	16,233,750
World Bank – THUSCP	-	-	-	-	-
National Agricultural & Rural Inclusive Growth Project (NARIGP)	-	-	-	-	-
Kenya Devolution Support Programme	-	-	-	-	-
Youth Polytechnic support grant	-	-	-	-	-

County Government of Turkana  
County Revenue Fund

Annual Report and Financial Statements For the financial year ended 30<sup>th</sup> June 2025

Abolishment of user fees in health centres and dispensaries	-	-	-	-	-	-
Kenya Urban Support Programme	-	-	-	-	-	-
Kenya Urban Support Programme(KUSP)	-	-	-	-	32,309,300	32,309,300
(IDA) World Bank Credit-Financing Locally Led Climate Programm (FFLOCA) CCIS Grant	-	-	11,000,000	-	22,880,623	33,880,623
Agriculture Sector Development Support Project (ASDSP)	-	-	-	-	-	-
Drought Res(DRPNKP)	-	-	-	-	179,103,369	179,103,369
State Department of Crop Development-[FSRP]	-	-	-	-	70,127,132	70,127,132
Kenya Climate Smart Agriculture Project (KCSAP)	-	-	-	-	-	-

County Government of Turkana  
 County Revenue Fund

Annual Report and Financial Statements For the financial year ended 30<sup>th</sup> June 2025

Water and Sanitation Development Project	-	-	-	-	-
<b>Total</b>	<b>1,133,099,415</b>	<b>4,377,277,099</b>	<b>2,180,191,751</b>	<b>5,942,510,086</b>	<b>13,633,078,351</b>

**Appendix 3. Analysis Of Receipts from Own Source Revenue per Quarter**

**(a) Non-Exchange own source revenue**

<b>Period 2024</b>	<b>Quarter 1 (Kshs.)</b>	<b>Quarter 2 (Kshs.)</b>	<b>Quarter 3 (Kshs.)</b>	<b>Quarter 4 (Kshs.)</b>	<b>Total (Kshs.)</b>
Cess	11,512,762	17,874,468	13,181,808	15,045,387	57,614,426
Land rate	729,100	3,856,140	1,000,000	615,000	6,200,240
Single/Business permits	3,996,083	1,905,169	24,190,526	12,235,007	42,326,785
Public health service fees	206,600	350,450	617,020	296,163	1,470,233
Physical planning and development	243,000	237,000	-	8,500	488,500
Conservancy administration	493,700	534,200	525,100	211,910	1,764,910
Administration control fees and charges	8,886,538	3,953,174	7,960,245	13,181,768	33,981,725
Park fees					-



County Government of Turkana  
County Revenue Fund

Annual Report and Financial Statements For the financial year ended 30<sup>th</sup> June 2025

Other fines, penalties, and forfeiture fees	290,962	558,325	210,440	83,210	1,142,937
Miscellaneous					-
Others (Specify)	-	-	-	-	-
<b>Total</b>	<b>26,358,745</b>	<b>29,268,926</b>	<b>47,685,139</b>	<b>41,676,945</b>	<b>144,989,756</b>

*County Government of Turkana  
County Revenue Fund  
Annual Report and Financial Statements For the financial year ended 30<sup>th</sup> June 2025*

**(b) Exchange own source revenue**

<b>Period 2024</b>	<b>Quarter 1 (Kshs.)</b>	<b>Quarter 2 (Kshs.)</b>	<b>Quarter 3 (Kshs.)</b>	<b>Quarter 4 (Kshs.)</b>	<b>Total (Kshs.)</b>
Property rent	2,620,647	247,500	2,792,875	589,000	6,250,022
Parking fees	1,169,095	849,100	863,360	896,380	3,777,935
Market fees	2,226,130	1,235,935	1,461,805	953,970	5,877,840
Advertising	71,000	65,640	697,500	2,614,500	3,448,640
Hospital fees	-	-	-	-	-
Hire of County Assets	-	20,000	-	4,600	24,600
Administration control fees and charges	-	-	-	-	-
Park fees	588,247	2,259,100	43,740	14,250	2,905,337

County Government of Turkana  
County Revenue Fund

Annual Report and Financial Statements For the financial year ended 30<sup>th</sup> June 2025

Proceeds from sale of assets	-	-	-	-	-
Other fines, penalties, and forfeiture fees	-	-	-	-	-
Miscellaneous	-	-	-	-	-
Others (Specify)	-	-	-	-	-
<b>Total</b>	<b>6,675,119</b>	<b>4,677,275</b>	<b>5,859,280</b>	<b>5,072,700</b>	<b>22,284,374</b>

Note: As at the end of Financial year there was revenues receivable amounting to Ksh 11,159,051

**Appendix 4: Analysis of Transfers from the County Revenue Fund**

<b>Period -2025</b>	<b>Quarter 1 (Kshs.)</b>	<b>Quarter 2 (Kshs.)</b>	<b>Quarter 3 (Kshs.)</b>	<b>Quarter 4 (Kshs.)</b>	<b>Total (Kshs.)</b>
County Executive -Rec	664,396,599	2,490,937,642	1,526,861,154	3,709,754,584	8,391,949,979
County Executive -Dev	244,181,995	1,626,957,440	735,439,002	1,611,835,163	4,218,413,600
County Assembly -Rec	111,423,183	225,195,207	55,556,942	471,683,452.00	863,858,784
County Assembly -Dev	-	-	-	61,609,592.00	61,609,592
Special Purpose A/c (FFLOCA)	-	11,000,000	-	152,790,109	163,790,109
<b>Total</b>	<b>1,020,001,777</b>	<b>4,354,090,289</b>	<b>2,317,857,098</b>	<b>6,007,672,900</b>	<b>13,699,622,064</b>

County Government of Turkana  
County Revenue Fund

Annual Report and Financial Statements For the financial year ended 30<sup>th</sup> June 2025

**Appendix 5: Borrowings by County Executive from Fund Accounts**

P/NO.	ENTITY	Particulars	Amount
	Turkana County Education and Skills Fund	Borrowings	77,146,500
	Turkana County Education and Skills Fund-Undisbursed	Borrowings	13,000,000
	Turkana County Youth and Women Empowerment Fund	Borrowings	64,448,100
	Turkana County Biashara Fund	Borrowings	198,906,180
	Turkana County Co-Operative Enterprise Fund	Borrowings	3,005,500
	Turkana County Executive Car Loan and Mortgage Fund	Borrowings	62,445,263
	Turkana County Emergency Fund	Borrowings	60,799,134
	Turkana County COVID 19 Emergency Response Fund	Borrowings	108,296,248
	Turkana County Water Fund	Borrowings	1,998,000
	Turkana County Climate Change Fund	Borrowings	10,462,340
	<b>Grand Total</b>		<b>600,507,265</b>