



*Enhancing Accountability*



PARLIAMENT  
OF KENYA  
LIBRARY

PAPERS LAID	
DATE	16/11/2019
TABLED BY	DEML
COMMITTEE	
MEMBER OF THE TABLE	<i>[Signature]</i>

**REPORT**

**OF**

**THE AUDITOR-GENERAL**

**ON**

**MARSABIT COUNTY**  
**ENTERPRISE FUND**

**FOR THE YEAR ENDED**  
**30 JUNE, 2019**





---

**MARSABIT COUNTY ENTERPRISE FUND**

**ANNUAL REPORT AND FINANCIAL STATEMENTS**

**FOR THE FINANCIAL YEAR ENDED  
JUNE 30, 2019**

---

Prepared in accordance with the Accrual Basis of Accounting Method under the International Public Sector Accounting Standards (IPSAS)

**TABLE OF CONTENTS**

TABLE OF CONTENTS	1
1. KEY ENTITY INFORMATION AND MANAGEMENT	2
2. THE BOARD OF TRUSTEES (or any other corporate governance body for the Fund)	4
3. MANAGEMENT TEAM	5
4. BOARD/FUND CHAIRPERSON'S REPORT	6
5. REPORT OF THE FUND ADMINISTRATOR	7
6. CORPORATE GOVERNANCE STATEMENT	8
7. MANAGEMENT DISCUSSION AND ANALYSIS	9
8. CORPORATE SOCIAL RESPONSIBILITY STATEMENT/SUSTAINABILITY REPORT	11
9. REPORT OF THE TRUSTEES	12
10. STATEMENT OF MANAGEMENT'S RESPONSIBILITIES	13
11. REPORT OF THE INDEPENDENT AUDITOR	14
12. FINANCIAL STATEMENTS	15
<b>12.1. STATEMENT OF FINANCIAL PERFORMANCE FOR THE YEAR ENDED 30<sup>th</sup> JUNE 2019 .....</b>	<b>15</b>
<b>12.2. STATEMENT OF FINANCIAL POSITION AS AT 30 JUNE 2019 .....</b>	<b>16</b>
<b>12.3. STATEMENT OF CHANGES IN NET ASSETS AS AT 30 JUNE 2019 .....</b>	<b>17</b>
<b>12.4. STATEMENT OF CASH FLOWS FOR THE YEAR ENDED 30 JUNE 2019 .....</b>	<b>18</b>
<b>12.5. STATEMENT OF COMPARISON OF BUDGET AND ACTUAL AMOUNTS FOR THE PERIOD ENDED 30<sup>th</sup> JUNE 2019 .....</b>	<b>19</b>
<b>12.6. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES.....</b>	<b>20</b>
<b>12.7. NOTES TO THE FINANCIAL STATEMENTS .....</b>	<b>30</b>
13. PROGRESS ON FOLLOW UP OF AUDITOR RECOMMENDATIONS	32

**1. KEY ENTITY INFORMATION AND MANAGEMENT**

**a) Background information**

Marsabit County Enterprise Fund is established by and derives its authority and accountability from Marsabit County Enterprise Fund Act on 16<sup>th</sup> July 2015. The Fund is wholly owned by the County Government of Marsabit and is domiciled in Kenya.

The fund's objective is to provide demand-led and timely credit to various borrowing segments such as Micro and Small Enterprises (SMEs) and Livestock Trader

The Fund's principal activity is to provide financial credits to three critical sectors of the County Economy, namely i) Micro and Small Enterprises (MSEs) sector, ii) Livestock trade and associated enterprises sector, and iii) Jua Kali sector for value addition

**b) Principal Activities**

Specific objectives of the Fund are:

(a) To promote the start-ups and flourishing of small businesses through access to affordable finances; (b) To nurture the growth of micro and small enterprises to promote self-reliance among youths and women; (c) To establish a uniform or standardized management of the enterprise fund throughout the county; (d) To provide funds for Livestock Traders who have potential to market or add value to their stock for domestic and international markets; (e) To boost the Jua kali sector towards achieving the County Government's industrialization objective; (f) To source for funding from external sources to compliment County Government allocations; (g) To attract and facilitate investment in cooperative sector institutions that have linkages to micro, small and medium enterprises that benefit the youth, low income persons and women groups; (h) To encourage value addition of livestock products like milk and milk products, hides and skin and meat and meat products. (i) To partner with strategic public , private and Civil Society Organizations involved in provision of finance and Entrepreneurship development (j) To provide funds to support enterprises that has potential to create jobs and value for exports

**c) Key Management**

Ref	Name	Position
1	Hussein Ali	County Executive Member-Trade
2	Abdi Aila Goto	Chief Officer-Trade
3	Wolde Nur Guleid	Fund Manager
4	Abdub Bante	Ag Chief Officer finance
5		

**d) Registered Offices**

P.O. Box 384-60500  
Next to KCB Bank-Marsabit  
Isiolo-Moyale Highway  
Marsabit, KENYA

**e) Fund Contacts**

E-mail: [info@cef.marsabit.go.ke](mailto:info@cef.marsabit.go.ke)  
Website: [www.marsabitgo.ke](http://www.marsabitgo.ke)

**f) Fund Bankers**

Kenya Commercial Bank  
Marsabit Branch

**g) Independent Auditors**

Auditor General  
Kenya National Audit Office  
Anniversary Towers, University Way  
P.O. Box 30084  
GOP 00100  
Nairobi, Kenya

**h) Principal Legal Adviser**

The Attorney General  
State Law Office  
Harambee Avenue  
P.O. Box 40112  
City Square 00200  
Nairobi, Kenya

**2. THE BOARD OF TRUSTEES (or any other corporate governance body for the Fund)**

N/A

**3. MANAGEMENT TEAM**

<b>Name</b>	<b>Details of qualifications and experience</b>
1. Wolde Nur Guleid	Fund Manager
2. Woche Bulge	Credit Officer

**4. BOARD/FUND CHAIRPERSON'S REPORT**

N/A

## **5. REPORT OF THE FUND ADMINISTRATOR**

The fund was created by an Act of the Marsabit County Assembly (**Marsabit County Enterprise Fund Act, 2015, No.2 of 2015**) to establish a legal and institutional framework to provide access to affordable credit by Micro, Small and Medium enterprises across Marsabit County.


The fund, with a budgetary allocation of *30 million shillings* per every financial year is distributed between the four Sub-Counties of *Moyale, North Horr, Laisamis and Saku* respectively using a formula provided by the Commission for Revenue Allocations (CRA) which takes several factors into consideration including population size and poverty index among others.

The distribution formula (in %) per Sub County is as shown below:

<b>SUB COUNTY</b>	<b>Percentage Allocation</b>
Moyale	29%
North Horr	27%
Laisamis	23%
Saku	21%
<b>TOTAL</b>	<b>100%</b>

Since its inception until now, the fund was supposed to have received and disbursed two allocations of Ksh 30M each for the financial years' 2016/2017 and 2017/2018 (totalling ksh60M) but to date, only Ksh 30M has been received and disbursed.

The public uptake of the fund; in terms of the number of individuals and groups who showed interest and applied for loans from across the entire county was impressively high. However, a sizeable number of applications were rejected during the appraisal exercise, mainly due to technicalities i.e. failure to meet or produce all the mandatory requirements needed to qualify for a loan.

Signed:  \_\_\_\_\_

Wolde Nur Guleid

## **6. CORPORATE GOVERNANCE STATEMENT**

Marsabit County enterprise fund Board constitute of eight members, five members appointed by the governor, chief officer trade, chief officer finance and fund manager who is board secretary. Functions of the board include: a) formulate policies relating to the fund including credit policy; (b) advise County Government on the structure and operations of the fund; (c) establish uniform standards for the operations of the Board; (d) administer the property and the funds in such a manner and for such purpose as shall promote the functions of the fund; (e) mobilize resources for the enhancement of the fund's mandate; (f) partner with county government for purposes of creating cooperation between the two levels of government in the management of the fund; (g) keep disaggregated data of beneficiaries by sex, age, region and other relevant factors; (h) undertake periodic review of the legal framework; (i) formulate training, development and capacity building programmes for its employees; (j) ensure compliance within the Fund operations, sound financial management practices; (k) provide where necessary management support services to eligible persons; (l) protect the long term viability of the fund; (m) collaborate with relevant institutions so as to promote access to credit and other financial services; (n) monitor and evaluate the performance of the fund; and (o) perform any other functions assigned to it under this Act.

The County Fund Board shall have at least four meetings in every financial year and not more than four months shall elapse between the date of one meeting and the date of the next meeting. In the financial year 2018/2019 the county enterprise fund board only met one in the month of April 2019.

The term of the five board members who are appointed by the Governor ended on March 2018 and since then no new members are nominated to the board nor the term of former board members renewed. The remaining board members that is Chief Officer Finance, Chief Officer Trade and Fund Manager could not meet the quorum of four members required by the act for any sitting.

## **7. MANAGEMENT DISCUSSION AND ANALYSIS**

As provided for by the rules and regulations governing the fund, a loan beneficiary gets a one month window before commencement of the payment of loan installments. As such, for the first batch of loan beneficiaries whose loans were disbursed in May and June of 2017, the commencement of loan repayments was set to begin in July and August of 2018 respectively.

Nonetheless, the loan repayments did not take off as expected due to some major challenges that existed at the time some of which were:

1. **Mode of loan repayment:** The fund's bank account at KCB Marsabit branch was initially the only available mode/option for making loan installments. Many loan beneficiaries especially those who reside in or operate from the remote parts of the county could not access the bank to make regular monthly loan repayments.
2. **Local Politics:** The fund's first loan disbursement exercise coincided with the political campaign season of the 2007 general elections thereby. Many of the loan beneficiaries took advantage of the campaign period to either deliberately hold back their repayments as required or out of ignorance (especially the illiterate ones from the remote parts of the county) took heed of the misinformation/deception by some political players that the money they received was some sort of a grant/political tokens.
3. **Business failures:** Some loan beneficiaries especially those who engage in livestock trade blamed the long droughts and famine in the last 2 quarters of 2017 which ravaged a lot of livestock in the county as the main factor which contributed to the *slump/failure* of their livestock trade businesses, thereby hampering their financial capabilities to regularly repay their loans.

### **Loan Recovery Progress**

Despite the challenges experienced so far, some notable positive strides have already been achieved or are in advanced stages/process of being achieved as measures meant to improve CEF loan performance and the management/administration of the Marsabit County Enterprise Fund in general.

Some of these positive strides include:

- Introduction and implementation of an *Mpesa Paybill Number* as a more effective and efficient mode for loan repayments to complement the fund's bank account at KCB
- Regular *phone calls* as follow up reminders for loan beneficiaries to honor their monthly loan installments
- Use of *Demand Letters* issued to loan beneficiaries to initiate enforced regularization of the loans in arrears
- Periodic *loan recovery field activities* by the CEF team in the various wards to follow up on loan arrears and defaulters

**MANAGEMENT DISCUSSION AND ANALYSIS (CONTINUED)**

- Regular *announcements* on the *local FM radio stations* as reminders for loan defaulters to pay up their loan arrears

Other measures already in place or in the process of implementation include;

- Recruitment of a competent and full-time management and administrative staff of the fund
- Acquisition of a reliable Financial Management Information System tool to improve the overall management and administrative efficiency of the fund
- Facilitation to put in place effective logistical support mechanisms to assist in the administration of the fund at the sub-county level e.g. a CEF Credit Officer in all the Sub Counties respectively
- A review of the fund policy through the County Assembly to empower the management of the fund to be able to implement penalties for example powers to repossess the loan securities provided by loan beneficiaries as collaterals for loans.

**8. CORPORATE SOCIAL RESPONSIBILITY STATEMENT/SUSTAINABILITY REPORTING**

No CSR Activity Conducted during the financial year.

**9. REPORT OF THE TRUSTEES**

N/A

**10. STATEMENT OF MANAGEMENT’S RESPONSIBILITIES**

Section 167 of the Public Finance Management Act, 2012 requires that, at the end of each financial year, the Administrator of a County Public Fund established by *(The Fund should state the appropriate legislation establishing the Fund)* shall prepare financial statements for the Fund in accordance with the standards and formats prescribed by the Public Sector Accounting Standards Board.

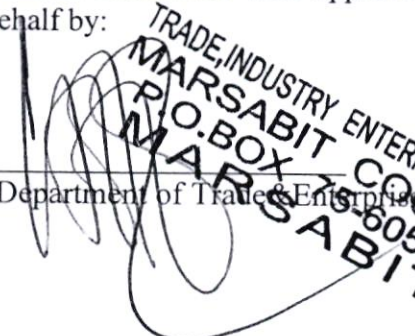
The Administrator of the County Public Fund is responsible for the preparation and presentation of the Fund’s financial statements, which give a true and fair view of the state of affairs of the Fund for and as at the end of the financial year ended on June 30, 2019. This responsibility includes: (i) maintaining adequate financial management arrangements and ensuring that these continue to be effective throughout the reporting period; (ii) maintaining proper accounting records, which disclose with reasonable accuracy at any time the financial position of the Fund; (iii) designing, implementing and maintaining internal controls relevant to the preparation and fair presentation of the financial statements, and ensuring that they are free from material misstatements, whether due to error or fraud; (iv) safeguarding the assets of the Fund; (v) selecting and applying appropriate accounting policies; and (vi) making accounting estimates that are reasonable in the circumstances.

The Administrator of the County Public Fund accepts responsibility for the Fund’s financial statements, which have been prepared using appropriate accounting policies supported by reasonable and prudent judgements and estimates, in conformity with International Public Sector Accounting Standards (IPSAS), and in the manner required by the PFM Act, 2012 and *(quote the applicable legislation establishing the County Public Fund)*. The Administrator of the Fund is of the opinion that the Fund’s financial statements give a true and fair view of the state of Fund’s transactions during the financial year ended June 30, 2018, and of the Fund’s financial position as at that date. The Administrator further confirm the completeness of the accounting records maintained for the Fund, which have been relied upon in the preparation of the Fund’s financial statements as well as the adequacy of the systems of internal financial control.

In preparing the financial statements, the Administrator of the County Public Fund has assessed the Fund’s ability to continue as a going concern and disclosed, as applicable, matters relating to the use of going concern basis of preparation of the financial statements. Nothing has come to the attention of the Administrator to indicate that the Fund will not remain a going concern for at least the next twelve months from the date of this statement.

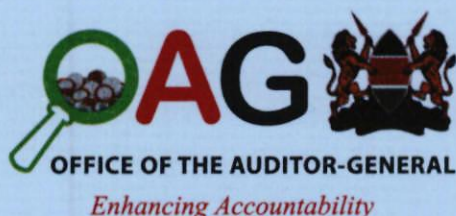
**Approval of the financial statements**

The Fund’s financial statements were approved by the Board on 15/07/ 2019 and signed on its behalf by:

  
Chief Officer-Department of Trade & Enterprise  
**TRADE, INDUSTRY ENTERPRISE DEV.  
MARSABIT COUNTY  
P.O. BOX 15, 60500  
MARSABIT**

# REPUBLIC OF KENYA

Telephone: +254-(20) 3214000  
E-mail: info@oagkenya.go.ke  
Website: www.oagkenya.go.ke



**HEADQUARTERS**  
Anniversary Towers  
Monrovia Street  
P.O. Box 30084-00100  
NAIROBI

## **REPORT OF THE AUDITOR-GENERAL ON MARSABIT COUNTY ENTERPRISE FUND FOR THE YEAR ENDED 30 JUNE, 2019**

---

### **REPORT ON THE FINANCIAL STATEMENTS**

#### **Adverse Opinion**

I have audited the accompanying financial statements of Marsabit County Enterprise Fund set out on pages 15 to 32, which comprise the statement of financial position as at 30 June, 2019, and the statement of financial performance, statement of changes in net assets, statement of cash flows and statement of comparison of budget and actual amounts for the year then ended, and a summary of significant accounting policies and other explanatory information in accordance with the provisions of Article 229 of the Constitution of Kenya and Section 35 of the Public Audit Act, 2015. I have obtained all the information and explanations which, to the best of my knowledge and belief, were necessary for the purpose of the audit.

In my opinion, because of the significance of the matters discussed in the Basis for Adverse opinion section of my report, the financial statements do not present fairly, the financial position of Marsabit County Enterprise Fund as at 30 June 2019, and of its financial performance and its cash flows for the year then ended, in accordance with International Public Sector Accounting Standards (Accrual Basis) and do not comply with the Public Finance Management Act, 2012 and the Marsabit County Enterprise Act, 2015.

#### **Basis for Adverse Opinion**

##### **1.0 Lack of a Trial Balance**

The Fund Management did not provide a trial balance for audit. The balances in the financial statements could therefore, not be confirmed.

Consequently, the accuracy and validity of the financial statements balances for the year ended 30 June, 2019 could not be ascertained.

##### **2.0 Accuracy of the Financial Statements**

The financial statements for the year under review reflects comparative balances in thirteen (13) components which were at variance with the audited financial statements for 2017/2018 as shown below;

---

*Report of the Auditor-General on Marsabit County Enterprise Fund for the year ended 30 June, 2019*

Component	Note	2018/2019 Comparative Balances (Kshs.)	Audited 2017/2018 Balances (Kshs.)	Variance (Kshs.)
<b>Statement of Financial Performance</b>				
Loan Repayment		0	1,962,501	(1,962,501)
Interest Income		56,178	0	56,178
Fund Administration Expenses		(3,128,900)	3,130,633	(6,259,533)
Finance Costs		(1,733)	0	(1,733)
Surplus/(Deficit) for the period		(3,074,454)	(2,235,522)	(838,932)
<b>Statement of Financial Position</b>				
Current portion of long-term receivables from exchange transactions		26,186,076	0	26,186,076
Fund Balance b/fwd		30,000,000	3,950,210	26,049,790
Accumulated Surplus		(2,099,235)	(2,235,513)	(1,863,723)
<b>Notes to the Financial Statements</b>				
Board and Other Expenses	2	(3,128,900)	3,130,633	(6,160,533)
Opening Balance	4	27,025,008	0	27,025,008
Loan Disbursed	4	1,123,568	1,067,390	56,178
Opening Balance	6	975,218	0	975,218
Surplus/(Deficit) for the year	6	(3,074,454)	0	(3,074,454)

In view of the foregoing, the accuracy of the balances reflected in the financial statements for the year ended 30 June, 2019 could not be confirmed.

### 3.0 Cash and Cash Equivalents

#### 3.1 Lack of Bank Reconciliation Statements

The statement of financial position reflects Kshs.2,948,233 as cash and cash equivalents balance. However, the respective bank reconciliation statement was not provided for audit review.

In the circumstances, the cash and cash equivalents balance of Kshs.2,948,233 as at 30 June, 2019 could not be ascertained.

#### 3.2 Operation of an M-pesa Pay Bill Account

As disclosed in Note 3 to the financial statements for the year under review, the statement of financial position reflects a cash and cash equivalents balance of Kshs.2,948,233 held in a current account at Kenya Commercial Bank (KCB). Included

*Report of the Auditor-General on Marsabit County Enterprise Fund for the year ended 30 June, 2019*

in this amount is Kshs.202,743 deposited from the Fund's mobile platform pay-bill number 522758 at Safaricom Limited. However, supporting documents comprising the contract between Marsabit County Enterprise Fund and Safaricom Limited, certified statements for M-Pesa and KCB accounts, a cash book, M-Pesa reconciliation and M-pesa confirmation certificate of balance were not provided for audit review.

In the circumstances, it was not possible to ascertain the completeness and accuracy of the cash and cash equivalents balance of Kshs.2,948,233 as at 30 June, 2019.

#### **4.0 Long Term Receivables**

##### **4.1 Unreconciled Individual Loan Account Balances**

As disclosed in Note 4 to the financial statements, the statement of financial position reflects Kshs.24,648,605 balance in respect of long-term receivables which includes Kshs.1,537,471 in respect to loan repayment for the year. However, review of the repayment schedule provided revealed that a total of Kshs.185,000 was charged to individual accounts while the difference of Kshs.1,352,371 could not be traced to any specific account resulting to an unexplained and unreconciled balance of Kshs.1,352,371.

In the circumstance, the accuracy of Kshs.24,648,605 long-term receivables balance as at 30 June, 2019 could not be ascertained.

##### **4.2 Outstanding Loans**

As disclosed in Note 4 to the financial statements, the statement of financial position reflects Kshs.24,648,605 in respect to long term receivable which relates to outstanding loans as at 30 June, 2019. Review of the loan disbursement schedule revealed that the last loans disbursed totaling Kshs.27,265,510 was made on 26 May, 2017. The outstanding loan of Kshs.24,648,605 as at 30 June, 2019, is therefore long overdue, contrary to clause 3.12(b) of the County Enterprise Fund Policy. Further, by the time of audit, no recovery measures seem to have been instituted by the Management to recover the loans.

In the circumstances, the recoverability of the long-term receivables balance of Kshs.24,648,605 as at 30 June, 2019 could not be confirmed.

#### **5.0 Presentation of the Financial Statements**

##### **5.1 Missing Information**

The financial statements for the year under review did not include the following information which is mandatory as per the revised 2019 Financial Reporting Template and Format for Funds prescribed by the Public Sector Accounting Standard Board (PSASB):

<b>Section of the Financial Statements</b>	<b>Details</b>	<b>Missing Information</b>
Section 3	Management Team	Details of qualification and experience were missing
Section 4	Fund's Chairperson Report	A forward note by the chairperson was missing
Section 9	Report of the Trustees	Principal activities, results and trustees were missing.
Section 13	Progress on follow up of previous year auditor's recommendation	No follow up progress on the issues raised by Auditor-General in 2017/2018 was reported

## **5.2 Anomalies in the Financial Statements**

The financial statements availed for audit review reflected the following anomalies;

- i. Section 1(g) indicates the independent auditor works with Kenya National Audit Office rather than Office of the Auditor General as provided for in Section 4(1) of the Public Audit Act, 2015.
- ii. The third paragraph of the statement of management responsibilities on page thirteen (13) states that the Fund's transactions are for the financial year ended 30 June, 2018 instead of the financial year ended 30 June, 2019.
- iii. The statement of financial position, statement of changes in net assets, the statement of cash flows and the statement of comparison of budget and actual amounts were not paginated.
- iv. The statement of changes in net asset reads "as at 30 June, 2019" instead of "for the year ended", contrary to International Public Sector Accounting Standard (IPSAS) one (1) on presentation of financial statements.
- v. The Fund administrator of Marsabit County Education Fund did not indicate his ICPAK Membership number in the financial statements for the year under review.
- vi. The statement of financial position is reflected as "as at 30 June, 201930" instead of "as at 30 June, 2019"
- vii. The balances reported in the financial statements have not been rounded off to the nearest shillings as is required by the International Public Sector Accounting Standard Board (IPSASB).
- viii. The footnote in statement of financial performance indicates that the notes are set out on pages 29 to 30 but they are at pages 30 to 31.

In the circumstances, the financial statements are not fairly presented and in accordance with the prescribed International Public Sector Accounting Standards Board (IPSAB) Accrual Basis.

The audit was conducted in accordance with International Standards of Supreme Audit Institutions (ISSAIs). I am independent of the Marsabit County Enterprise Fund Management in accordance with ISSAI 130 on Code of Ethics. I have fulfilled other ethical responsibilities in accordance with the ISSAI and in accordance with other ethical requirements applicable to performing audits of financial statements in Kenya. I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my adverse opinion.

### **Key Audit Matters**

Key audit matters are those matters that, in my professional judgment, are of most significance in the audit of the financial statements. There are no other key audit matters to report in the year under review.

### **Other Matter**

#### **1.0 Budgetary Control and Performance**

##### **1.1 Lack of Annual Estimates**

During the year under review, the financial statements of Marsabit Enterprise Fund Board were not supported with the annual estimates contrary to Section 31(1) of the Marsabit County Enterprise Fund Act, 2015.

In the circumstance, the Fund was in breach of the law.

##### **1.2 Unbalance Budget**

The statement of comparison of budget and actual amounts reflects a nil budgeted receipts and budgeted expenditure of Kshs.300,000 resulting to budgeted expenditure of Kshs.300,000 without corresponding budgeted receipts contrary to Regulation 31(c) of the Public Finance Management (County Governments) regulations, 2015 which states that budget revenue and expenditure appropriation shall be balanced.

In the circumstance, the Fund Management was in breach of the law.

## **REPORT ON LAWFULNESS AND EFFECTIVENESS IN USE OF PUBLIC RESOURCES**

### **Conclusion**

As required by Article 229(6) of the Constitution, because of the significance of the matters discussed in the Basis for Conclusion on Lawfulness and Effectiveness in Use of Public Resources sections of my report, based on the audit procedures performed, I confirm that public resources have not been applied lawfully and in an effective way.

## **Basis for Conclusion**

### **1.0 Lack of Management Information System**

A review of the operating environment revealed that the Fund had not established a Management Information System, but the one in use was a manual one comprising of; Microsoft Excel which requires manual calculation of loan repayments, monthly and annual updates which could be subject to errors. No explanation from Management was given on why the system had not been established as per Clause 34(1) of the Marsabit County Enterprise Fund Act, 2015.

In the circumstances, the fund was in breach of the law.

### **2.0 Lack of Marsabit County Enterprise Fund Board**

Review of the Fund Committee Minutes, revealed that the serving Board Members were Gazetted in March, 2015 for a three (3) year tenure which ought to have ended in March, 2018. However, as at the time of audit in October, 2019, the Fund had not constituted a new Board or renewed the contracts of the outgoing Board Members as per Clause 13(1) of the Marsabit County Enterprise Fund Act, 2015 which states that other than the Chief Officer - Trade, Chief Officer - Finance and the Fund Manager, the other members of the Board shall be on a three (3) year term renewable once.

In the circumstances, the Fund was in breach of the law.

The audit was conducted in accordance with ISSAI 4000. The standard requires that I comply with ethical requirements and plan and perform the audit to obtain assurance about whether the activities, financial transactions and information reflected in the financial statements are in compliance, in all material respects, with the authorities that govern them. I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my conclusion.

## **REPORT ON EFFECTIVENESS OF INTERNAL CONTROLS, RISK MANAGEMENT AND GOVERNANCE**

### **Conclusion**

As required by Section 7(1)(a) of the Public Audit Act, 2015, because of the significance of the matters discussed in the Basis for Adverse Opinion sections of my report, based on the audit procedures performed, I confirm that internal controls, risk management and governance were not effective.

### **Basis for Conclusion**

The audit was conducted in accordance with ISSAI 2315 and ISSAI 2330. The standard requires that I plan and perform the audit to obtain assurance about whether effective processes and systems of internal control, risk management and governance were operating effectively, in all material respects. I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my conclusion.

## **Responsibilities of Management and those Charged with Governance**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with International Public Sector Accounting Standards Accrual Basis and for maintaining effective internal control as Management determines is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error and for its assessment of the effectiveness of internal control, risk management and governance.

In preparing the financial statements, Management is responsible for assessing the Fund's ability to continue sustain services, disclosing, as applicable, matters related to sustainability of services and using the Accrual basis of accounting unless Management is aware of the intention to terminate the Fund or to cease operations.

Management is also responsible for the submission of the financial statements to the Auditor-General in accordance with the provisions of Section 47 of the Public Audit Act, 2015.

In addition to the responsibility for the preparation and presentation of the financial statements described above, Management is also responsible for ensuring that the activities, financial transactions and information reflected in the financial statements are in compliance with the authorities which govern them, and that public resources are applied in an effective way.

Those charged with governance are responsible for overseeing the Fund's financial reporting process, reviewing the effectiveness of how the entity monitors compliance with relevant legislative and regulatory requirements, ensuring that effective processes and systems are in place to address key roles and responsibilities in relation to governance and risk management, and ensuring the adequacy and effectiveness of the control environment.

### **Auditor-General's Responsibilities for the Audit**

The audit objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes my opinion in accordance with the provisions of Section 48 of the Public Audit Act, 2015 and submit the audit report in compliance with Article 229(7) of the Constitution. Reasonable assurance is a high level of assurance, but is not a guarantee that an audit conducted in accordance with ISSAIs will always detect a material misstatement and weakness when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of these financial statements.

In addition to the audit of the financial statements, a compliance audit is planned and performed to express a conclusion about whether, in all material respects, the activities, financial transactions and information reflected in the financial statements

are in compliance with the authorities that govern them, and that public resources are applied in an effective way, in accordance with the provisions of Article 229(6) of the Constitution and submit the audit report in compliance with Article 229(7) of the Constitution.

Further, in planning and performing the audit of the financial statements and audit of compliance, I consider internal control in order to give an assurance on the effectiveness of internal controls, risk management and governance processes and systems in accordance with the provisions of Section 7(1)(a) of the Public Audit Act, 2015 and submit the audit report in compliance with Article 229(7) of the Constitution. My consideration of the internal control would not necessarily disclose all matters in the internal control that might be material weaknesses under the ISSAIs. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements caused by error or fraud in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions.

Because of its inherent limitations, internal control may not prevent or detect misstatements and instances of non-compliance. Also, projections of any evaluation of effectiveness to future periods are subject to the risk that controls may become inadequate because of changes in conditions, or that the degree of compliance with the Fund's policies and procedures may deteriorate.


As part of an audit conducted in accordance with ISSAIs, I exercise professional judgement and maintain professional skepticism throughout the audit. I also:

- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, design and perform audit procedures responsive to those risks, and obtain audit evidence that is sufficient and appropriate to provide a basis for my opinion. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control.
- Evaluate the appropriateness of accounting policies used and the reasonableness of accounting estimates and related disclosures made by the Management.
- Conclude on the appropriateness of the Management's use of the going concern basis of accounting and based on the audit evidence obtained, whether a material uncertainty exists related to events or conditions that may cast significant doubt on the Fund's ability to continue offering services. If I conclude that a material uncertainty exists, I am required to draw attention in the auditor's report to the related disclosures in the financial statements or, if such disclosures are inadequate, to modify my opinion. My conclusions are based on the audit evidence obtained up to the date of my audit report. However, future events or conditions may cause the Fund to cease to continue offering services.

- Evaluate the overall presentation, structure and content of the financial statements, including the disclosures, and whether the consolidated and separate financial statements represent the underlying transactions and events in a manner that achieves fair presentation.
- Obtain sufficient appropriate audit evidence regarding the financial information and business activities of the Fund to express an opinion on the financial statements.
- Perform such other procedures as I consider necessary in the circumstances.

I communicate with the Management regarding, among other matters, the planned scope and timing of the audit and significant audit findings, including any significant deficiencies in internal control that are identified during the audit.

I also provide Management with a statement that I have complied with relevant ethical requirements regarding independence, and to communicate with them all relationships and other matters that may reasonably be thought to bear on my independence, and where applicable, related safeguards.

  
**Nancy Gathungu**  
**AUDITOR-GENERAL**

**Nairobi**

**21 September, 2021**

**12. FINANCIAL STATEMENTS**

**12.1. STATEMENT OF FINANCIAL PERFORMANCE FOR THE YEAR ENDED 30<sup>th</sup> JUNE 2019**

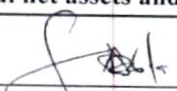
	Note	FY2018/2019	FY2017/2018
		KShs	KShs
<b>Revenue from non-exchange transactions</b>			
Public contributions and donations		-	-
Transfers from the County Government		-	-
Fines, penalties and other levies		-	-
<b>Revenue from exchange transactions</b>			
Interest income	1	-	56,178.42
Other income		-	-
<b>Total revenue</b>		-	<b>56,178.42</b>
<b>Expenses</b>			
Fund administration expenses	2		(3,128,900.00)
General expenses	2	(303,927.00)	-
Finance costs			(1,732.50)
<b>Total expenses</b>		<b>(303,927.00)</b>	<b>(3,130,632.50)</b>
<b>Other gains/losses</b>			
Gain/loss on disposal of assets			
<b>Surplus/( deficit) for the period</b>		<b>(303,927.00)</b>	<b>(3,074,454.08)</b>


The notes set out on pages 29 to 30 form an integral part of these Financial Statements

**Marsabit County Enterprise Fund  
Reports and Financial Statements  
For the year ended June 30, 2019**

**12.2. STATEMENT OF FINANCIAL POSITION AS AT 30 JUNE 201930**

	Note	FY2018/2019 KShs	FY2017/2018 KShs
<b>Assets</b>			
<b>Current assets</b>			
Cash and cash equivalents	3	2,948,232.50	1,714,688.50
Current portion of long term receivables from exchange transactions	4	24,648,604.84	26,186,075.84
Prepayments		-	-
<b>Non-current assets</b>			
Property, plant and equipment		-	-
<b>Total assets</b>		<b>27,596,837.34</b>	<b>27,900,764.34</b>
<b>Liabilities</b>			
<b>Current liabilities</b>			
Trade and other payables from exchange transactions		-	-
<b>Non-current liabilities</b>			
Non-current employee benefit obligation		-	-
Long term portion of borrowings		-	-
<b>Total liabilities</b>		<b>-</b>	<b>-</b>
<b>Net assets</b>		<b>27,596,837.34</b>	<b>27,900,764.34</b>
Revolving Fund	5	30,000,000.00	30,000,000.00
Reserves		-	-
Accumulated surplus	6	(2,403,162.66)	(2,099,235.66)
<b>Total net assets and liabilities</b>		<b>27,596,837.34</b>	<b>27,900,764.34</b>

  
Administrator of the Fund  
Name:

  
Fund Accountant  
Name: *Abus Dantale*  
ICPAK Member Number:

**Marsabit County Enterprise Fund  
Reports and Financial Statements  
For the year ended June 30, 2019**

**12.3. STATEMENT OF CHANGES IN NET ASSETS AS AT 30 JUNE 2019**

	Revolving Fund	Revaluation Reserve	Accumulated surplus	Total
		KShs	KShs	KShs
<b>Balance as at 1 July 2017</b>	30,000,000.00	-	975,218.42	30,975,218.42
Surplus/(deficit) for the period	-	-	(3,074,454.08)	(3,074,454.08)
Funds received during the year	-	-	-	-
Revaluation gain	-	-	-	-
<b>Balance as at 30 June 2018</b>	<b>30,000,000.00</b>	-	<b>(2,099,235.66)</b>	<b>27,900,764.34</b>
<b>Balance as at 1 July 2018</b>	30,000,000.00	-	(2,099,235.66)	27,900,764.34
Surplus/(deficit) for the period	-	-	(303,927.00)	(303,927.00)
Funds received during the year	-	-	-	-
Revaluation gain	-	-	-	-
<b>Balance as at 30 June 2019</b>	<b>30,000,000.00</b>	-	<b>(2,403,162.66)</b>	<b>27,596,837.34</b>

(Provide details on the nature and purpose of reserves)

*Marsabit County Enterprise Fund*  
**Reports and Financial Statements**  
**For the year ended June 30, 2019**

**12.4. STATEMENT OF CASH FLOWS FOR THE YEAR ENDED 30 JUNE 2019**

	Note	FY2018/2019	FY2017/2018
		KShs	KShs
<b>Cash flows from operating activities</b>			
<b>Receipts</b>			
Transfers from the County Government		-	-
Interest received		-	-
Receipts from other operating activities		-	-
<b>Total Receipts</b>		-	-
<b>Payments</b>			
Fund administration expenses	2	-	3,128,900.00
General expenses	2	303,927.00	1,732.50
Finance cost		-	-
<b>Total Payments</b>		<b>(303,927.00)</b>	<b>(3,130,632.50)</b>
<b>Net cash flows from operating activities</b>		<b>(303,927.00)</b>	<b>(3,130,632.50)</b>
<b>Cash flows from investing activities</b>			
Purchase of property, plant, equipment and intangible assets		-	-
Proceeds from sale of property, plant and equipment		-	-
Proceeds from loan principal repayments	4	1,537,471.00	1,962,501.00
Loan disbursements paid out	4	-	(1,067,390.00)
<b>Net cash flows used in investing activities</b>		<b>1,537,471.00</b>	<b>895,111.00</b>
<b>Cash flows from financing activities</b>			
Proceeds from revolving fund receipts	-	-	-
Additional borrowings		-	-
Repayment of borrowings		-	-
<b>Net cash flows used in financing activities</b>		<b>-</b>	<b>-</b>
<b>Net increase/(decrease) in cash and cash equivalents</b>		<b>1,233,544.00</b>	<b>(2,235,521.50)</b>
Cash and cash equivalents at 1 JULY 2018	3	1,714,688.50	3,950,210.00
<b>Cash and cash equivalents at 30 JUNE 2019</b>	3	<b>2,948,232.50</b>	<b>1,714,688.50</b>

12.5. STATEMENT OF COMPARISON OF BUDGET AND ACTUAL AMOUNTS FOR THE PERIOD ENDED 30<sup>th</sup> JUNE 2019

Revenue	KShs	KShs	KShs	KShs	KShs	
Public contributions and donations	-	-	-	-	-	
Transfers from County Govt.	-	-	-	-	-	
Interest income	-	-	-	-	-	
Other income	-	-	-	-	-	
<b>Total income</b>	-	-	-	-	-	
<b>Expenses</b>						
Fund administration expenses	-	-	-	-	-	
General expenses	300,000	-	300,000	300,000	-	100%
Finance cost	-	-	-	-	-	
<b>Total expenditure</b>	<b>300,000</b>	-	<b>300,000</b>	<b>300,000</b>	-	<b>100%</b>
<b>Surplus for the period</b>	-	-	-	-	-	

**Budget notes**

1. Provide explanation of differences between actual and budgeted amounts (10% over/ under) IPSAS 24.14
2. Provide an explanation of changes between original and final budget indicating whether the difference is due to reallocations or other causes. (IPSAS 24.29)
3. Where the total of actual on comparable basis does not tie to the statement of financial performance totals due to differences in accounting basis(budget is cash basis, statement of financial performance is accrual) provide a reconciliation.

## **12.6. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

### **1. Statement of compliance and basis of preparation**

The Fund's financial statements have been prepared in accordance with and comply with International Public Sector Accounting Standards (IPSAS). The financial statements are presented in Kenya shillings, which is the functional and reporting currency of the Fund. The accounting policies have been consistently applied to all the years presented.

The financial statements have been prepared on the basis of historical cost, unless stated otherwise. The cash flow statement is prepared using the direct method. The financial statements are prepared on accrual basis.

### **2. Adoption of new and revised standards**

#### **a) Early adoption of standards**

The entity did not early – adopt any new or amended standards in year 2019.

### **3. Revenue recognition**

#### **i) Revenue from non-exchange transactions**

##### **Transfers from other government entities**

Revenues from non-exchange transactions with other government entities are measured at fair value and recognized on obtaining control of the asset (cash, goods, services and property) if the transfer is free from conditions and it is probable that the economic benefits or service potential related to the asset will flow to the entity and can be measured reliably.

#### **ii) Revenue from exchange transactions**

##### **Interest income**

Interest income is accrued using the effective yield method. The effective yield discounts estimated future cash receipts through the expected life of the financial asset to that asset's net carrying amount. The method applies this yield to the principal outstanding to determine interest income each period.

### **4. Budget information**

In the financial year 2018/2019 the county Assembly approved a budget of Ksh 30Million for Marsabit County Enterprise Fund. However the Money was not received in the fund bank account by the end of the financial year.

### **5. Property, plant and equipment**

All property, plant and equipment are stated at cost less accumulated depreciation and impairment losses. Cost includes expenditure that is directly attributable to the acquisition of the items.

**SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

Likewise, when a major inspection is performed, its cost is recognized in the carrying amount of the plant and equipment as a replacement if the recognition criteria are satisfied. All other repair and maintenance costs are recognized in surplus or deficit as incurred. Where an asset is acquired in a non-exchange transaction for nil or nominal consideration the asset is initially measured at its fair value.

**6. Intangible assets**

Intangible assets acquired separately are initially recognized at cost. The cost of intangible assets acquired in a non-exchange transaction is their fair value at the date of the exchange. Following initial recognition, intangible assets are carried at cost less any accumulated amortization and accumulated impairment losses. Internally generated intangible assets, excluding capitalized development costs, are not capitalized and expenditure is reflected in surplus or deficit in the period in which the expenditure is incurred.

The useful life of the intangible assets is assessed as either finite or indefinite.

**7. Financial instruments**

*Financial assets*

*Initial recognition and measurement*

Financial assets within the scope of IPSAS 29 Financial Instruments: Recognition and Measurement are classified as financial assets at fair value through surplus or deficit, loans and receivables, held-to-maturity investments or available-for-sale financial assets, as appropriate. The Entity determines the classification of its financial assets at initial recognition.

*Loans and receivables*

Loans and receivables are non-derivative financial assets with fixed or determinable payments that are not quoted in an active market. After initial measurement, such financial assets are subsequently measured at amortized cost using the effective interest method, less impairment. Amortized cost is calculated by taking into account any discount or premium on acquisition and fees or costs that are an integral part of the effective interest rate. Losses arising from impairment are recognized in the surplus or deficit.

*Held-to-maturity*

Non-derivative financial assets with fixed or determinable payments and fixed maturities are classified as held to maturity when the Entity has the positive intention and ability to hold it to maturity. After initial measurement, held-to-maturity investments are measured at amortized cost using the effective interest method, less impairment. Amortized cost is calculated by taking into account any discount or premium on acquisition and fees or costs that are an integral part of the effective interest rate. The losses arising from impairment are recognized in surplus or deficit.

**SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

***Impairment of financial assets***

The Entity assesses at each reporting date whether there is objective evidence that a financial asset or a entity of financial assets is impaired. A financial asset or a entity of financial assets is deemed to be impaired if, and only if, there is objective evidence of impairment as a result of one or more events that has occurred after the initial recognition of the asset (an incurred 'loss event') and that loss event has an impact on the estimated future cash flows of the financial asset or the entity of financial assets that can be reliably estimated. Evidence of impairment may include the following indicators:

- The debtors or a entity of debtors are experiencing significant financial difficulty
- Default or delinquency in interest or principal payments
- The probability that debtors will enter bankruptcy or other financial reorganization
- Observable data indicates a measurable decrease in estimated future cash flows (e.g. changes in arrears or economic conditions that correlate with defaults)

***Financial liabilities***

***Initial recognition and measurement***

Financial liabilities within the scope of IPSAS 29 are classified as financial liabilities at fair value through surplus or deficit or loans and borrowings, as appropriate. The Entity determines the classification of its financial liabilities at initial recognition.

All financial liabilities are recognized initially at fair value and, in the case of loans and borrowings, plus directly attributable transaction costs.

***Loans and borrowing***

After initial recognition, interest bearing loans and borrowings are subsequently measured at amortized cost using the effective interest method. Gains and losses are recognized in surplus or deficit when the liabilities are derecognized as well as through the effective interest method amortization process.

Amortized cost is calculated by taking into account any discount or premium on acquisition and fees or costs that are an integral part of the effective interest rate.

**SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**8. Inventories**

Inventory is measured at cost upon initial recognition. To the extent that inventory was received through non-exchange transactions (for no cost or for a nominal cost), the cost of the inventory is its fair value at the date of acquisition.

Costs incurred in bringing each product to its present location and conditions are accounted for, as follows:

- Raw materials: purchase cost using the weighted average cost method
- Finished goods and work in progress: cost of direct materials and labour and a proportion of manufacturing overheads based on the normal operating capacity, but excluding borrowing costs

After initial recognition, inventory is measured at the lower of cost and net realizable value. However, to the extent that a class of inventory is distributed or deployed at no charge or for a nominal charge, that class of inventory is measured at the lower of cost and current replacement cost.

Net realizable value is the estimated selling price in the ordinary course of operations, less the estimated costs of completion and the estimated costs necessary to make the sale, exchange, or distribution.

Inventories are recognized as an expense when deployed for utilization or consumption in the ordinary course of operations of the Entity.

**9. Provisions**

Provisions are recognized when the Entity has a present obligation (legal or constructive) as a result of a past event, it is probable that an outflow of resources embodying economic benefits or service potential will be required to settle the obligation and a reliable estimate can be made of the amount of the obligation.

Where the Entity expects some or all of a provision to be reimbursed, for example, under an insurance contract, the reimbursement is recognized as a separate asset only when the reimbursement is virtually certain.

The expense relating to any provision is presented in the statement of financial performance net of any reimbursement.

***Contingent liabilities***

The Entity does not recognize a contingent liability, but discloses details of any contingencies in the notes to the financial statements, unless the possibility of an outflow of resources embodying economic benefits or service potential is remote.

**SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

*Contingent assets*

The Entity does not recognize a contingent asset, but discloses details of a possible asset whose existence is contingent on the occurrence or non-occurrence of one or more uncertain future events not wholly within the control of the Entity in the notes to the financial statements. Contingent assets are assessed continually to ensure that developments are appropriately reflected in the financial statements. If it has become virtually certain that an inflow of economic benefits or service potential will arise and the asset's value can be measured reliably, the asset and the related revenue are recognized in the financial statements of the period in which the change occurs.

**10. Nature and purpose of reserves**

The Entity creates and maintains reserves in terms of specific requirements.

**11. Changes in accounting policies and estimates**

The Entity recognizes the effects of changes in accounting policy retrospectively. The effects of changes in accounting policy are applied prospectively if retrospective application is impractical.

**12. Employee benefits – Retirement benefit plans**

The Entity provides does not provide retirement benefits for its employees and directors. Its employees are seconded from the department of trade&Industrilization.

**13. Foreign currency transactions**

Transactions in foreign currencies are initially accounted for at the ruling rate of exchange on the date of the transaction. Trade creditors or debtors denominated in foreign currency are reported at the statement of financial position reporting date by applying the exchange rate on that date. Exchange differences arising from the settlement of creditors, or from the reporting of creditors at rates different from those at which they were initially recorded during the period, are recognized as income or expenses in the period in which they arise.

**14. Borrowing costs**

Borrowing costs are capitalized against qualifying assets as part of property, plant and equipment. Such borrowing costs are capitalized over the period during which the asset is being acquired or constructed and borrowings have been incurred. Capitalization ceases when construction of the asset is complete. Further borrowing costs are charged to the statement of financial performance.

**15. Related parties**

The Entity regards a related party as a person or an entity with the ability to exert control individually or jointly, or to exercise significant influence over the Entity, or vice versa. Members of key management are regarded as related parties and comprise the directors, the CEO and senior managers.

**SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**16. Cash and cash equivalents**

Cash and cash equivalents comprise cash on hand and cash at bank, short-term deposits on call and highly liquid investments with an original maturity of three months or less, which are readily convertible to known amounts of cash and are subject to insignificant risk of changes in value. Bank account balances include amounts held at the Central Bank of Kenya and at various commercial banks at the end of the financial year. For the purposes of these financial statements, cash and cash equivalents also include short term cash imprests and advances to authorised public officers and/or institutions which were not surrendered or accounted for at the end of the financial year.

**17. Comparative figures**

Where necessary comparative figures for the previous financial year have been amended or reconfigured to conform to the required changes in presentation.

**18. Events after the reporting period**

There were no material adjusting and non- adjusting events after the reporting period.

**19. Ultimate and Holding Entity**

The entity is a County Public Fund established by Marsabit County Enterprise Fund Act under the Department of Trade. Its ultimate parent is the County Government of Marsabit.

**20. Currency**

The financial statements are presented in Kenya Shillings (KShs).

**21. Significant judgments and sources of estimation uncertainty**

The preparation of the Entity's financial statements in conformity with IPSAS requires management to make judgments, estimates and assumptions that affect the reported amounts of revenues, expenses, assets and liabilities, and the disclosure of contingent liabilities, at the end of the reporting period. However, uncertainty about these assumptions and estimates could result in outcomes that require a material adjustment to the carrying amount of the asset or liability affected in future periods.

State all judgements, estimates and assumptions made: e.g

**Estimates and assumptions** – The key assumptions concerning the future and other key sources of estimation uncertainty at the reporting date, that have a significant risk of causing a material adjustment to the carrying amounts of assets and liabilities within the next financial year, are described below. The Entity based its assumptions and estimates on parameters available when the consolidated financial statements were prepared. However, existing circumstances and assumptions about future developments may change due to market changes or circumstances arising beyond the control of the Entity. Such changes are reflected in the assumptions when they occur. IPSAS 1.140.

## **SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

### **Useful lives and residual values**

The useful lives and residual values of assets are assessed using the following indicators to inform potential future use and value from disposal:

- The condition of the asset based on the assessment of experts employed by the Entity
- The nature of the asset, its susceptibility and adaptability to changes in technology and processes
- The nature of the processes in which the asset is deployed
- Availability of funding to replace the asset
- Changes in the market in relation to the asset

### **Provisions**

Provisions were raised and management determined an estimate based on the information available. Additional disclosure of these estimates of provisions is included in Notes to Account.

Provisions are measured at the management's best estimate of the expenditure required to settle the obligation at the reporting date, and are discounted to present value where the effect is material.

## **22. Financial risk management**

The Fund's activities expose it to a variety of financial risks including credit and liquidity risks and effects of changes in foreign currency. The Fund's overall risk management programme focuses on unpredictability of changes in the business environment and seeks to minimise the potential adverse effect of such risks on its performance by setting acceptable levels of risk. The Fund does not hedge any risks and has in place policies to ensure that credit is only extended to customers with an established credit history.

The Fund's financial risk management objectives and policies are detailed below:

### **a) Credit risk**

The Fund has exposure to credit risk, which is the risk that a counterparty will be unable to pay amounts in full when due. Credit risk arises from cash and cash equivalents, and deposits with banks, as well as trade and other receivables and available-for-sale financial investments.

Management assesses the credit quality of each customer, taking into account its financial position, past experience and other factors. Individual risk limits are set based on internal or external assessment in accordance with limits set by the directors. The amounts presented in the statement of financial position are net of allowances for doubtful receivables, estimated by the entity's management based on prior experience and their assessment of the current economic environment.

**Marsabit County Enterprise Fund  
Reports and Financial Statements  
For the year ended June 30, 2019**

**SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

The carrying amount of financial assets recorded in the financial statements representing the entity's maximum exposure to credit risk without taking account of the value of any collateral obtained is made up as follows:

	Total amount KShs	Fully performing KShs	Past due KShs	Impair- ed KShs
<b>At 30 June 2019</b>				
Receivables from exchange transactions	24,186,075.00	-	24,186,075.00	-
Receivables from non-exchange transactions	-	-	-	-
Bank balances	2,948,232.50	-	-	-
<b>Total</b>	<b>27,596,837.34</b>	<b>-</b>	<b>24,186,075.00</b>	<b>-</b>
<b>At 30 June 2018</b>				
Receivables from exchange transactions	26,186,075.84	-	13,093,037.92	-
Receivables from non-exchange transactions	-	-	-	-
Bank balances	1,714,688.50	-	-	-
<b>Total</b>	<b>27,900,764.34</b>	<b>-</b>	<b>13,093,037.92</b>	<b>-</b>

*(NB: The totals column should tie to the individual elements of credit risk disclosed in the entity's statement of financial position)*

The customers under the fully performing category are paying their debts as they continue trading. The credit risk associated with these receivables is minimal and the allowance for uncollectible amounts that the entity has recognised in the financial statements is considered adequate to cover any potentially irrecoverable amounts.

The entity has significant concentration of credit risk on amounts due from 24,186,075

The board of trustees sets the Fund's credit policies and objectives and lays down parameters within which the various aspects of credit risk management are operated.

**SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**b) Liquidity risk management**

Ultimate responsibility for liquidity risk management rests with the Fund Administrator, who has built an appropriate liquidity risk management framework for the management of the entity's short, medium and long-term funding and liquidity management requirements. The entity manages liquidity risk through continuous monitoring of forecasts and actual cash flows.

The fund has not borrowed any funds from outside and doesn't have any payables. Its liquidity risk is minimal.

**c) Market risk**

The board has put in place an internal audit function to assist it in assessing the risk faced by the entity on an ongoing basis, evaluate and test the design and effectiveness of its internal accounting and operational controls.

Market risk is the risk arising from changes in market prices, such as interest rate, equity prices and foreign exchange rates which will affect the entity's income or the value of its holding of financial instruments. The objective of market risk management is to manage and control market risk exposures within acceptable parameters, while optimising the return. Overall responsibility for managing market risk rests with the Audit and Risk Management Committee.

The Fund's Finance Department is responsible for the development of detailed risk management policies (subject to review and approval by Audit and Risk Management Committee) and for the day to day implementation of those policies.

There has been no change to the entity's exposure to market risks or the manner in which it manages and measures the risk.

**i. Foreign currency risk**

The entity has no transactional currency exposures as all its transactions are done through local currency.

**ii. Interest rate risk**

Interest rate risk is the risk that the entity's financial condition may be adversely affected as a result of changes in interest rate levels. The entity's interest rate risk arises from bank deposits. This exposes the Fund to cash flow interest rate risk. The interest rate risk exposure arises mainly from interest rate movements on the Fund's deposits.

*Management of interest rate risk*

To manage the interest rate risk, management has endeavoured to bank with institutions that offer favourable interest rates.

**SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

*Sensitivity analysis*

The Fund analyses its interest rate exposure on a dynamic basis by conducting a sensitivity analysis. This involves determining the impact on profit or loss of defined rate shifts. The sensitivity analysis for interest rate risk assumes that all other variables, in particular foreign exchange rates, remain constant. The analysis has been performed on the same basis as the prior year.

**d) Capital risk management**

The objective of the Fund's capital risk management is to safeguard the Fund's ability to continue as a going concern. The entity capital structure comprises of the following funds:

	2019 KShs	2018 KShs
Revaluation reserve	-	-
Revolving fund	30,000,000.00	30,000,000.00
Accumulated surplus	(2,403,162.66)	(2,099,235.66)
<b>Total funds</b>	<b>27,596,837.34</b>	<b>27,900,764.34</b>
Total borrowings	-	-
Less: cash and bank balances	2,948,232.50	1,714,688.50
Net debt/(excess cash and cash equivalents)	-	-
<b>Gearing</b>	<b>0%</b>	<b>0%</b>

*Marsabit County Enterprise Fund*  
**Reports and Financial Statements**  
**For the year ended June 30, 2019**

**12.7. NOTES TO THE FINANCIAL STATEMENTS**

**1. Interest income**

Description	2017/2019	2017/2018
	KShs	KShs
Interest income from Business loans	-	56,178.42
<b>Total interest income</b>	<b>-</b>	<b>56,178.42</b>

**2. General expenses**

Description	2017/2019	2017/2018
	KShs	KShs
Printing and stationery	300,000.00	-
Bank Charges	3,927.00	-
Other expenses	-	3,128,900.00
<b>Total</b>	<b>303,927.00</b>	<b>3,128,900.00</b>

**3. Cash and cash equivalents**

Description	2017/2019	2017/2018
Current account-KCB Bank	2,948,232.50	1,714,688.50
<b>Total cash and cash equivalents</b>	<b>2,948,232.50</b>	<b>1,714,688.50</b>

**4. Longterm Receivables**

Description	2017/2019	2017/2018
Opening Balance	26,186,075.84	27,025,008.42
Loan Disbursed	-	1,123,568.42
Loan Repayment	(1,537,471.00)	(1,962,501.00)
<b>Balanced c/d</b>	<b>24,648,604.84</b>	<b>26,186,075.84</b>

**Marsabit County Enterprise Fund  
Reports and Financial Statements  
For the year ended June 30, 2019**

**5. Revolving Fund**

	2018/2019	2017/2018
	KShs	KShs
Transfer from County Government	30,000,000.00	30,000,000.00
<b>Balance c/d</b>	<b>30,000,000.00</b>	<b>30,000,000.00</b>


**6. Accumulated Surplus**

	2018/2019	2017/2018
	KShs	KShs
Opening Balance	2,099,235.66	975,218.42
<b>Accumulated surplus/(Deficit)</b>	<b>(303,927.00)</b>	<b>(3,074,454.08)</b>
<b>Balance c/d</b>	<b>2,403,162.66</b>	<b>2,099,235.66</b>

**Marsabit County Enterprise Fund  
Reports and Financial Statements  
For the year ended June 30, 2019**

**13. PROGRESS ON FOLLOW UP OF AUDITOR RECOMMENDATIONS**

The following is the summary of issues raised by the external auditor, and management comments that were provided to the auditor. We have nominated focal persons to resolve the various issues as shown below with the associated time frame within which we expect the issues to be resolved.




**Guidance Notes:**

- a) Use the same reference numbers as contained in the external audit report;
- b) Obtain the "Issue/Observation" and "management comments", required above, from final external audit report that is signed by Management;
- c) Before approving the report, discuss the timeframe with the appointed Focal Point persons within your entity responsible for implementation of each issue;
- d) Indicate the status of "Resolved" or "Not Resolved" by the date of submitting this report to County Treasury.