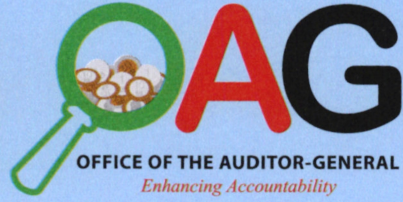
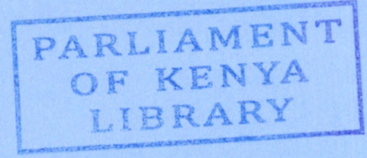


REPUBLIC OF KENYA



REPORT



OF

THE AUDITOR-GENERAL

ON

**TURKANA COUNTY CO-OPERATIVE
ENTERPRISE DEVELOPMENT FUND**

FOR THE YEAR ENDED

30 JUNE, 2025

PAPERS LAID	
DATE	4/12/2025
TABLED BY	M/L
COMMITTEE	✓
CLERK AT THE TABLE	Abdirahman



**THE TURKANA COUNTY CO-OPERATIVE ENTERPRISE DEVELOPMENT
FUND**

ANNUAL REPORT AND FINANCIAL STATEMENTS

FOR THE FINANCIAL YEAR ENDED

30TH JUNE 2025

**Prepared in accordance with the Accrual Basis of Accounting Method under the International Public
Sector Accounting Standards (IPSAS)**

Turkana County Co-operative Enterprise Development Fund
Annual Report and Financial Statements
for the year ended June 30, 2025.

2025 V01P 1

Turkana County Co-operative Enterprise Development Fund
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1. Acronyms, Abbreviations, and Definition of Key Terms

A: Acronyms and Abbreviations

CBK	Central Bank of Kenya
CECM	County Executive Committee Member
CEO	Chief Executive Officer
CO	Chief Officer
DG	Director General
ICPAK	Institute of Certified Public Accountants of Kenya
IPSAS	International Public Sector Accounting Standards
MD	Managing Director
NT	National Treasury
OAG	Office of the Auditor General
OCOB	Office of the Controller of Budget
OSHA	Occupational Safety and Health Act of 2007
PFM	Public Finance Management
PPE	Property Plant & Equipment
PSASB	Public Sector Accounting Standards Board
SAGAs	Semi-Autonomous Government Agencies
SC	State Corporations
WB	World Bank
USADF	United States African Development Foundation
ECDE	Early Childhood Development Education
BMU	Beach Management Unit
UNICEF	United Nations International Children's Fund
FAO	Food and Agriculture Organization
JKUAT	Jomo Kenyatta University of Agriculture and Technology

B: Definition of Key Terms

Fiduciary Management- Members of Management that are directly entrusted with the responsibility of financial resources of the organisation.

Turkana County Co-operative Enterprise Development Fund
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Comparative Year- Means the prior period

2. Key Entity Information and Management

(a) Background information

Turkana County Co-operative Enterprise Development Fund was established by and derives its authority and accountability from Turkana County Co-operative Enterprise Development Fund Act, 2019(Amendment) Via Kenya Gazette Supplement No.14 (Act 07). The Fund is wholly owned by the County Government of Turkana and is domiciled in Kenya.

(b) Principal Activities

The principal activity/mandate of the Fund is to provide low interest loans to Co-operative Institutions that seek to promote the welfare and economic uplifting of the people of Turkana County.

Vision of the Fund

A sustainable and growing fund, economically empowering cooperatives in Turkana County.

Mission of the Fund

To economically empower cooperative enterprises through credit facilitation, capacity development, stakeholder engagement and coordination.

Core Objectives

- i. Establish a favourable operational environment for the cooperative sector
- ii. Enhance market accessibility for cooperatives
- iii. Offer appropriate and cost -effective credit solutions to customers
- iv. Enhance capacity of cooperatives through financial and non-financial services
- v. Promote investment initiatives within the cooperative sector
- vi. Implement effective mechanisms for the mobilization and sound management of resources in the cooperative sector.

Turkana County Co-operative Enterprise Development Fund
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(c) Key Management

The Entity's day-to-day management is under the following key organs:

No.	Details
1.	Fund Management Board
2.	Fund Administrator
3.	Management

(d) Fiduciary Management

The key management personnel who held office during the financial year ended 30th June 2025 and who had direct fiduciary responsibility were:

No.	Designation	Name
1.	Fund Administrator	Polyne Aro Tangarae
2.	Director- Cooperatives Marketing and Development	Shemmy Ekuwom
3.	CECM Trade, Tourism and Gender	Long'ole Wangiros James
4.	Fund Accountant	Nadio Andrew Namewa

(e) Fiduciary Oversight Arrangements

Turkana County Audit Committee.

SN	Position	Name
1	Member	Susan Amlango Aletia
2	Member	Sylvia Lapur Lokuruka
3	Member	Paul Lopodo Mutu
4	Member	Erukudi Marklewis Ekuam
5	Member	Amos Kiptui Kibet
6	Member	Francis Lokwar
7	Member	Jeremiah Ngachekio

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(f) Entity Headquarters

P.O. Box 11-30500
Trade, Gender & Youth Affairs Offices,
Cooperative Building,
Next to Turkana County Assembly
Lodwar, KENYA.

Key Entity Information and Management (continued)

(g) Entity Contacts

E-mail: tcg@turkana.go.ke
Website: www.tcg.go.ke

(h) Entity Bankers

Kenya Commercial Bank
Lodwar Branch.
LODWAR, KENYA.

(i) Independent Auditor

Auditor-General
Office of the Auditor General
Anniversary Towers, University Way
P.O. Box 30084
GPO 00100
Nairobi, Kenya

(j) Principal Legal Adviser



County Attorney
P.O. Box 11-30500
LODWAR, KENYA

Turkana County Co-operative Enterprise Development Fund
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3. The Board of Directors/Fund Committees

Board Members	Details
<p>Faith Akiru Ekuwom</p>  <p>MSc Oil and Gas Finance. BSc Information Technology</p>	<p>Faith was born on 10th October,1984. She holds a Master of Science in Oil and Gas Finance from Robert Gordon University, Aberdeen. She also has a Bachelor of Science in Information Technology from JKUAT university. She has several certifications from World Bank and other training Institutions. She worked for Central Bank of Kenya as an investment specialist for 10 years. She has also worked in NGOs such as Catholic Relief Services and Calvary Development Organization. She has also chaired a Turkana Development Trust. She is an independent board chair.</p>
<p>Lokubwal Aligon Dorcas</p>  <p>Certificate in ECDE</p>	<p>Dorcas was born on 12th February,1993. She holds a certificate in ECDE from Uasin Gishu Technical Training College. She has knowledge and experience in community-based entrepreneurship and community empowerment programmes. She is an independent board member.</p>
<p>Philip Etabo Eyanac</p>  <p>Bachelor of Business Management</p>	<p>Philip was born on 7th July,1991. He holds a Bachelor of Business Management from Mount Kenya University. He has worked in various capacities as a business growth manager for misingo Fish Supplies, finance and administration officer for Chap Chap Fishing Industry Company Ltd, Enterprise Manager for USADF-Kalokol Naremiet BMU.This demonstrates his extensive knowledge in financial management and donor programs. He is an independent board member.</p>


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<p>Julius Namoru Lokaala</p>  <p>Bachelor of Arts (Gender and Development Studies).</p>	<p>Julius was born on 4th August,1990. He holds a Bachelor of Arts degree in Gender and Development Studies from Egerton University. Julius has vast knowledge and experience in research, programming both in public and private institutions including UNICEF, Infotrack Research and Consulting, FAO, National Police Service and National Agricultural and Rural Inclusive Growth. He is an independent board member.</p>
<p>Angole Esinyon Francis</p>  <p>Diploma in Project Planning and Management.</p>	<p>Francis was born on 1st, January,1978. He holds a diploma in Project Planning and management from Vast College of Accounting. He is currently pursuing a Bachelor's degree in Business Management, Mount Kenya University. He has enriched knowledge and skills in community engagements and interventions which is evident from the various roles he has undertaken with various organisations he has worked with. Francis has worked with various agencies including USAID-Nawiri program as a community field monitor and a rapporteur, Save the Children as a community mobilizer and also as a trainer on desert irrigation, agricultural extension officer and a community mobilizer for Furrows in the Desert.</p>
<p>POLYNE ARO TANGARAE</p>  <p>Bachelor of Arts in Sociology & Political Science</p>	<p>Polyne has over 19 years work experience in public institutions. She holds a bachelor's degree in Sociology and political science from the University of Nairobi. She worked in National police service as a senior officer (Station Commander). She is the fund administrator.</p>

Turkana County Co-operative Enterprise Development Fund
Annual Report and Financial Statements
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<p>Shemmy Ebulon Ekuwom</p>  <p>Bachelor of Business Administration.</p>	<p>Shemmy has over 15 years' work experience in both private and public Institutions. She holds a bachelor's degree in business administration from USIU. She has worked in the County government in the department of Tourism and Revenue as a director. She also worked for the Embassy of Japan. She is the Board Secretary.</p>
---	---

4. Key Management Team

Management	Details
<p>Long'ole Wangiros James</p>  <p>Bachelor & Masters of Arts in Sociology, Postgraduate Diploma in Conflict Management and Peace Studies.</p>	<p>CECM Trade, Gender & Tourism</p>

Turkana County Co-operative Enterprise Development Fund
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<p>POLYNE ARO TANGARAE</p>  <p>Bachelor of Arts in Sociology & Political Science</p>	<p>Chief officer Trade and Cooperatives Development. Fund Administrator.</p>
<p>Shemmy Ebulon Ekuwom</p>  <p>Bachelor of Business Administration.</p>	<p>Director Cooperatives Marketing and Development. Secretary to the Board.</p>

5. Chairlady's Statement

It is with great responsibility and optimism that the board reflects on the challenges and opportunities that lie ahead for the Turkana community. The region is characterized by a high poverty index due to numerous economic hardships. Many well-intentioned projects have come and gone, but their impact has often been short-lived due to a lack of sustainability. The board oversees that it is time to change this narrative and lay the groundwork for a future where the community thrives through self-reliance, employment, and business growth.

In envisioning a brighter future for Turkana, the board believes that economic empowerment through small businesses is the most sustainable path forward. The people are resourceful and resilient, and with the right support, they can transform their lives and others in the community. The board advocates fostering entrepreneurship to support local enterprises to create a robust economic foundation that will lift individuals out of poverty and drive broader community development.

We look at the Cooperative Fund as a bold initiative that will support this vision because it is designed to empower the people by strengthening the cooperative societies that are the backbone of the local economy. This fund is not just about providing financial support but as building capacity, fostering collaboration, and creating an ecosystem where businesses can thrive.

The board envisions that the Cooperative Fund will provide low-interest loans to local cooperatives to enable them to expand their activities, invest in new opportunities, and support their members in building successful businesses. The expectation this financial support to have a ripple effect that will stimulate economic activity across the county and improving the standard of living for many residents.

Turkana County Co-operative Enterprise Development Fund
Annual Report and Financial Statements
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One of the major barriers that the community faces is the inaccessibility of traditional bank loans. The stringent eligibility criteria often exclude those who need help the most especially the hardworking but underserved members of society. The Cooperative Fund is designed to address this issue head-on because it will offer loans with more accessible terms that will open the door for more people to pursue their business dreams, create employment opportunities, and contribute to the economic vitality of Turkana.

The fund will enable businesses to grow and empower individuals to take control of their economic futures. Exposing people to greater access to financial resources will motivate them to be innovative, expand their enterprises, and create jobs within the community. Therefore, proper implementation of the Cooperative Fund will lead to greater self-reliance and a reduction in poverty. Sustainability is at the core of this initiative because the Cooperative Fund is designed to be self-sustaining. Sustaining the initiative will ensure that it continues to support the community for years to come. The interest generated from loans will be reinvested into the fund to allow its growth and serve even more cooperatives over time. This model ensures that the fund will address immediate needs and provide a lasting solution to the economic challenges facing the region.

The self-sustaining approach will lay the foundation for a future where Turkana can feed itself, employ its people, and sustain its own economic growth. It is important also to note that the benefits of this fund will extend beyond the individual recipients of loans to uplift entire communities while fostering a culture of self-reliance and entrepreneurship.

The establishment and operation of the Cooperative Fund will be guided by regulatory frameworks like the Public Finance Act, the Cooperative Fund Act, and other relevant regulations. These laws will be adopted to ensure that the fund operates transparently and effectively to achieve its intended

Turkana County Co-operative Enterprise Development Fund
Annual Report and Financial Statements for the year ended June 30, 2025.

outcomes. The members and board of management for the fund must comply these regulations to guarantee the success of the fund and the trust of the community.

Finally, the Cooperative Fund is foreseeable as a financial initiative and a vision for the future of Turkana because the people will be empowered, self-reliant, and able to build better lives through their own efforts. This fund is a testament to the belief in the potential of the community and the commitment to creating a sustainable, prosperous future. Therefore, we call on all stakeholders, community leaders, and members to support this transformative initiative. Together, we can turn this vision into reality and ensure that the Turkana of tomorrow is a place of opportunity, growth, and shared prosperity.

~~FAITH AKIRU EKWOM~~ 29/10/2025
.....

Name: Faith Akiru Ekuwom

Board Chairperson

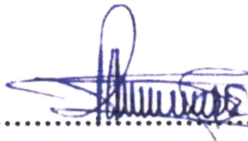
Turkana County Co-operative Enterprise Development Fund
Annual Report and Financial Statements for the year ended June 30, 2025.

6. Report of the Fund Administrator

The Turkana County Co-operative Enterprise Development Fund was formed with a principal purpose of providing low interest loans to co-operative institutions that seek to promote the welfare and economic uplifting of the residents of Turkana County. For a period of three consecutive financial years from FY2022-2023, the fund has accumulated a capital of **Kshs.96,242,953**.

The fund board is currently in place and their induction was facilitated by USAID Nawiri. The Fund had an opening balance of **Kshs.93, 237,453** which was available for utilization during the financial year. The only expenditure incurred was bank charges amounting to **Kshs 1,065**

The fund during the year under review did not disburse any funds because the fund Board was inaugurated towards the end of the financial year. The Board is now in place and the fund will disburse the available funds in the Financial Year 2025/26.



.....
Name: POLYNE ARO TANGARAE

Fund Administrator

Turkana County Co-operative Enterprise Development Fund
Annual Report and Financial Statements for the year ended June 30, 2025.

7. Statement of Performance against Predetermined Objectives for FY 2024/2025

The key development objectives of the Turkana County Co-operative Enterprises Development Fund's 2022-2027 plan are to:

- i. Establish a favourable operational environment for the cooperative sector
- ii. Enhance market accessibility for cooperatives
- iii. Offer appropriate and cost-effective credit solutions to customers
- iv. Enhance capacity of cooperatives through financial and non-financial services
- v. Promote investment initiatives within the cooperative sector
- vi. Implement effective mechanisms for the mobilization and sound management of resources in the cooperative sector.

Strategic Pillar/Theme/Issues	Objective	Key Performance Indicators	Activities	Achievements
Co-operatives Marketing and Development	Offer appropriate and cost-effective credit	Number of Co-operative Societies awarded loans.	<ul style="list-style-type: none"> • Advertisement of loans, Loan appraisal and award. • Capacity building • Monitoring and evaluation of awarded loans. 	The fund boards has been inducted. The activities have been rolled over to the current financial year.
	Enhance market accessibility for cooperatives	Number of cooperative societies linked to markets.	Linkage to the available market within and outside the Country.	The activity has been rolled over to the current financial year

8. Corporate Governance Statement

The Board of directors is composed of competent, diverse and qualified members capable of exercising objective and independent judgement. The Board has appropriate autonomy and authority to exercise its functions, accountability and responsibility to the stakeholders. The composition of the Board provides a diversity of gender, competencies and skills required for effective leadership of the organization.

Appointment and Removal of Directors/Board Members.

The Board of management is appointed through a transparent and formal. The chairperson is appointed by the governor on the recommendation of the County Executive Committee Member responsible for Trade, Co-operative, Gender and Youth Affairs with the approval of the County Assembly. The members shall be appointed by the County Executive Committee Member responsible for Trade, Co-operative, Gender and Youth Affairs; being drawn from co-operative movement within the county while observing the interests of minorities, Youth, gender and people living with disability.

A person shall not be qualified for appointment as a member of the board if that person is;

- i. a member of National Assembly;
- ii. is adjudged bankrupt;
- iii. is convicted of a criminal offence and sentenced to a term of imprisonment of not less than six months.

An appointed member of the Board shall cease to be a member when;

- i. Dies;
- ii. Is unable to perform the functions of the office due to mental or physical infirmity

The conduct of business of the Board shall be as provided in the First Schedule, but subject thereto, the Board may regulate its own procedure. The quorum for the conduct of business of the meeting of the Board shall be two-thirds of the total number of members of the Board.

Roles and Function of the Board.

Turkana County Co-operative Enterprise Development Fund
Annual Report and Financial Statements for the year ended June 30, 2025.

The Board of management has the following roles as outlined by Turkana County Cooperative Enterprise Development Fund Act:

- i. Supervise, control and administer the assets of the fund in such a manner and for such purposes as would best promote the objects and functions for which the fund is established;
- ii. Formulate policy guidelines on funding
- iii. Ensure that all projects funded are consistent with priorities specified in the relevant policy documents;
- iv. Approve proposals submitted to it by the unit under the act;
- v. Authorise allocations from the fund;
- vi. Formulate or approve standards, guidelines and procedures for funding proposals and release of loans and credit facilities;
- vii. Approve the organizational structure of the unit;
- viii. Provide oversight in the utilization of the fund;
- ix. Cause to be kept proper records of all assets and liabilities of the Fund;
- x. Prepare and present for approval;
 - a. Annual estimates of revenue and expenditure of the fund
 - b. Audited accounts in accordance with the international accounting standards and relevant laws
 - c. The investment proposals

Induction and Training of the Board.

The board members were inducted through the support of USAID Nawiri.

Conflict of Interest

During every meeting of the board, members are allowed to declare conflict of interest in any matter under discussion. Where a member has conflicting interest, they are excluded from the deliberations of the said agenda.

Board Remuneration

The members of the board shall be paid such allowances or remuneration as per the Salaries and Remuneration Commission and in accordance with the relevant financial regulations and/or guidelines currently in force including the Salaries and Remuneration Commission.

Ethics and Conduct

Turkana County Co-operative Enterprise Development Fund
Annual Report and Financial Statements for the year ended June 30, 2025.

Board members received training on ethics and conduct during the induction training. There are no ethical and misconduct issues to declare.

Guiding Principles

In exercising its powers, the board shall be guided by the following principles

- i. Public participation and financial inclusiveness
- ii. Donor linkages and participation
- iii. Protection of the interest of the marginalized, persons with disability, women and youths
- iv. Local ownership and sustainability

9. Management Discussion and Analysis

The Turkana County Co-operative Enterprise Development Fund was formed with a principal purpose of providing low interest loans to co-operative institutions that seek to promote the welfare and economic uplifting of the residents of Turkana County. For a period of four consecutive financial years from FY 20/21, the fund has accumulated a capital of **Kshs.96,242,952**.

During the Financial year under review, the fund had an allocation of **Kshs.90,000,000** in the current financial year (FY 2024/2025). The Fund had an opening balance of **Kshs.93,237,453** at the start of the financial year. The only expenditure incurred accrued from bank charges amounting to **Kshs.1,931** since the Board was constituted and inducted towards the end of the financial year.

10. Environmental and Sustainability Reporting

Turkana County Co-operative Enterprise Development Fund was established to facilitate financing and promotion of socio-economic welfare of the Co-operative Societies within Turkana County through provision of affordable and accessible credit. The fund also aims at facilitating marketing of products and services of the co-operative societies within and outside the country.

i) *Sustainability strategy and profile*

The fund is created in such a way that it is a revolving fund that will enable the fund to operate for a long time. The interest charged is the lowest (3%) compared to what is charged in the market by financial and non- financial institutions making it affordable. The funding requirements are also minimal to enable easy access to the loan with a flexible repayment instalments and schedule.

ii) *Environmental performance*

Since this is a revolving fund, there is minimal interaction of the products(loans) with the environment. The fund therefore does not have an environmental management policy.

iii) *Employee welfare*

The fund does not hire any staff since it is operated and managed by the staff working for the department the fund is housed under.

iv) *Marketplace practices-*

Turkana County Co-operative Enterprise Development Fund
Annual Report and Financial Statements for the year ended June 30, 2025.

The organization should outline its efforts to:

a) *Responsible competition practice.*

The fund offers a competitive interest rate that is lower the pre-existing market interest rates while maintaining an equal platform for all the eligible groups to apply and receive the funds without any bias or preference. Advertisement for the funds will be made public.

b) *Responsible Supply chain and supplier relations*

The fund has not engaged any supplier.

c) *Responsible marketing and advertisement*

The fund advertises calls for funding through the social media, radios, and newspapers.

d) *Product stewardship*

The fund is accessible to all cooperatives within Turkana County and Protects the interest of the marginalized, persons with disability, women and youths.

v) *Corporate Social Responsibility / Community Engagements*

The fund did not undertake any CSR activities since it only focuses on providing affordable credit to co-operative societies within the county. There were no charitable events undertaken by the fund during the financial year under review.

Turkana County Co-operative Enterprise Development Fund
Annual Report and Financial Statements for the year ended June 30, 2025.

11. Report of the Directors/Fund Committee

The Directors/Fund Committee submits their report together with the audited financial statements for the year ended June 30, 2025, which show the state of the Entity's affairs.

i) Principal activities

The principal activity of the fund is to provide low interest loans to co-operative institutions that seek to promote the welfare and economic uplifting of the residents of Turkana County.

ii) Results

The results of the Entity for the year ended June 30, 2025, are set out on page 1 to 6.

iii) Directors/Fund Committee

The members of the Board of Directors/Fund Committee who served during the year are shown on page

iv) Auditors

The Auditor-General is responsible for the statutory audit of the Fund in accordance with Article 229 of the Constitution of Kenya and the Public Audit Act 2015.

By Order of the Board

.....  29.10.2025

Name: Shemmy Ebulon

Secretary to the Board/Committee

Turkana County Co-operative Enterprise Development Fund
Annual Report and Financial Statements for the year ended June 30, 2025.

12. Statement of Directors/Fund Committee Responsibilities

Section 167 of the Public Finance Management Act, 2012 requires that, at the end of each financial year, the Administrator of a County Public Fund established by the Constitution, an Act of Parliament or County Legislation, shall prepare financial statements for the Fund in accordance with the standards and formats prescribed by the Public Sector Accounting Standards Board.

The Administrator of the County Public Fund is responsible for the preparation and presentation of the Fund's financial statements, which give a true and fair view of the state of affairs of the Fund for and as at the end of the financial year ended on June 30, 2025. This responsibility includes: (i) maintaining adequate financial management arrangements and ensuring that these continue to be effective throughout the reporting period; (ii) maintaining proper accounting records, which disclose with reasonable accuracy at any time the financial position of the Fund; (iii) designing, implementing and maintaining internal controls relevant to the preparation and fair presentation of the financial statements, and ensuring that they are free from material misstatements, whether due to error or fraud; (iv) safeguarding the assets of the Fund; (v) selecting and applying appropriate accounting policies; and (vi) making accounting estimates that are reasonable in the circumstances.

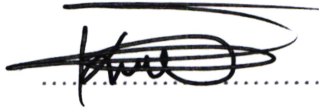
The Administrator of the County Public Fund accepts responsibility for the Fund's financial statements, which have been prepared using appropriate accounting policies supported by reasonable and prudent judgements and estimates, in conformity with International Public Sector Accounting Standards (IPSAS), and in the manner required by the PFM Act, 2012 and the Turkana County Co-operative Enterprise Development Fund Act, 2019 (Amendment). The Administrator of the Fund is of the opinion that the Fund's financial statements give a true and fair view of the state of Fund's transactions during the financial year ended June 30, 2025, and of the Fund's financial position as at that date. The Administrator further confirm the completeness of the accounting records maintained for the Fund, which have been relied upon in the preparation of the Fund's financial statements as well as the adequacy of the systems of internal financial control.

In preparing the financial statements, the Administrator of the County Public Fund has assessed the Fund's ability to continue as a going concern and disclosed, as applicable, matters relating to the use of going concern basis of preparation of the financial statements. Nothing has come to the attention of the Administrator to indicate that the Fund will not remain a going concern for at least the next twelve months from the date of this statement.

Turkana County Co-operative Enterprise Development Fund
Annual Report and Financial Statements for the year ended June 30, 2025.

Approval of the financial statements

The Fund's financial statements were approved by the Board on _____ 2025 and signed on its behalf by:

 29/10/2025

Name: Faith Akiru Ekuwom
Chairperson of the Board



Name: POLYNE ARO TANGARAE
Fund Administrator

REPUBLIC OF KENYA

Telephone: +254-(20) 3214000
Email: info@oagkenya.go.ke
Website: www.oagkenya.go.ke



HEADQUARTERS
Anniversary Towers
Monrovia Street
P.O Box 30084-00100
NAIROBI

REPORT OF THE AUDITOR-GENERAL ON TURKANA COUNTY CO-OPERATIVE ENTERPRISE DEVELOPMENT FUND FOR THE YEAR ENDED 30 JUNE, 2025

PREAMBLE

I draw your attention to the contents of my report which is in three parts:

- A. Report on Financial Statements that considers whether the financial statements are fairly presented in accordance with the applicable financial reporting framework, accounting standards and the relevant laws and regulations that have a direct effect on the financial statements;
- B. Report on Lawfulness and Effectiveness in the Use of Public Resources which considers compliance with applicable laws, regulations, policies, gazette notices, circulars, guidelines and manuals and whether public resources are applied in a prudent, efficient, economic, transparent and accountable manner to ensure the Government achieves value for money and that such funds are applied for the intended purpose; and,
- C. Report on Effectiveness of Internal Controls, Risk Management and Governance which considers how the entity has instituted checks and balances to guide internal operations. This responds to the effectiveness of the governance structure, risk management environment and internal controls, developed and implemented by those charged with governance for orderly, efficient and effective operations of the entity.

An Unmodified Opinion is issued when the Auditor-General concludes that the financial statements are fairly presented in accordance with the applicable financial reporting framework. The Report on Financial Statements should be read together with the Report on Lawfulness and Effectiveness in the Use of Public Resources, and the Report on Effectiveness of Internal Controls, Risk Management, and Governance.

The three parts of the report aim to address the Auditor-General's statutory roles and responsibilities as provided by Article 229 of the Constitution, the Public Finance Management Act, 2012, and the Public Audit Act, 2015. The three parts of the report when read together constitute the report of the Auditor-General.

REPORT ON THE FINANCIAL STATEMENTS

Opinion

I have audited the accompanying financial statements of Turkana County Co-operative Enterprise Development Fund set out on pages 1 to 40, which comprise of the statement of financial position as at 30 June, 2025 and the statement of financial performance,

Report of the Auditor-General on Turkana County Co-operative Enterprise Development Fund for the year ended 30 June, 2025

statement of changes in net assets, statement of cash flows and statement of comparison of budget and actual amounts for the year then ended and a summary of significant accounting policies and other explanatory information in accordance with the provisions of Article 229 of the Constitution of Kenya and Section 35 of the Public Audit Act, 2015. I have obtained all the information and explanations which to the best of my knowledge and belief, were necessary for the purpose of the audit.

In my opinion, the financial statements present fairly, in all material respects, the financial position of Turkana County Co-operative Enterprise Development Fund as at 30 June, 2025 and of its financial performance and its cash flows for the year then ended, in accordance with International Public Sector Accounting Standards (Accrual Basis) and comply with the Turkana County Co-operative Enterprise Development Fund Act, 2019 and the Public Finance Management Act, 2012.

Basis for Opinion

The audit was conducted in accordance with International Standards of Supreme Audit Institutions (ISSAIs). I am independent of the Turkana County Co-operative Enterprise Development Fund Management in accordance with ISSAI 130 on the Code of Ethics. I have fulfilled other ethical responsibilities in accordance with the ISSAI and in accordance with other ethical requirements applicable to performing audits of financial statements in Kenya. I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my opinion.

Key Audit Matters

Key audit matters are those matters that, in my professional judgement, are of most significance in the audit of the financial statements. There were no key audit matters to report in the year under review.

Other Matter

Unresolved Prior Year Matters

In the prior years' audit reports, several issues were raised under the Report on Financial Statements, Lawfulness and Effectiveness in Use of Public Resources, and Effectiveness of Internal Controls, Risk Management and Governance, respectively. Review of the status during audit of the Fund in 2024/2025 revealed that the following matters remained unresolved.

No	Year	Unresolved Audit Matters
1	2023/2024	Budgetary Control and Performance
2	2023/2024	Failure to Operationalize the Fund
3	2023/2024	Delay in Refund of Borrowed Funds
4	2023/2024	Lack of Enabling Regulations for the Funds.
5	2023/2024	Lack of Risk Management Policy and Strategy

Other Information

The Management is responsible for the Other Information set out on page iii to xxiv which comprise of Key Entity Information and Management, the Board of Directors/Fund Committees, Management Team, Chairlady's Statement, Report of the Fund Administrator, Corporate Governance Statement, Management Discussion and Analysis, Environmental and Sustainability Reporting, Report of the Directors, Statement of Directors' Responsibilities, and Statement of Performance Against Predetermined Objectives. The Other Information does not include the financial statements and my audit report thereon.

In connection with my audit on Turkana County Co-operative Enterprise Development Fund financial statements, my responsibility is to read the Other Information and in doing so, consider whether the Other Information is materially inconsistent with the financial statements or my knowledge obtained in the audit or otherwise appears to be materially misstated. If based on the work I have performed, I conclude that there is a material misstatement of this Other Information, I am required to report that fact. I have nothing to report in this regard.

My opinion on the financial statements does not cover the Other Information and accordingly, I do not express an audit opinion or any form of assurance thereon.

REPORT ON LAWFULNESS AND EFFECTIVENESS IN THE USE OF PUBLIC RESOURCES

Conclusion

As required by Article 229(6) of the Constitution, based on the audit procedures performed, except for the effect of the matters described in the Basis for Conclusion on Lawfulness and Effectiveness in the Use of Public Resources section of my report, I confirm that nothing else has come to my attention to cause me to believe that public resources have not been applied lawfully and in an effective way.

Basis for Conclusion

1. Unutilized Bank Balances

The statement of financial position reflects cash and cash equivalents balance of Kshs.93,236,388 as disclosed in Note 8 to the financial statements. The account balance has been accumulated for four (4) consecutive years. The funds have remained idle without being utilized for the intended purpose. This was contrary to the guiding principles of cash management and Regulation 83(1)(c) of the Public Finance Management (County Governments) Regulations, 2015 which provide that county government entities should avoid accumulation of idle cash balances. In addition, Management did not adhere to Section 6(a-j) of the Turkana County Co-operative Enterprise Development Fund (Amendment) Act, 2019, which identifies the object and functions of the Fund to finance and promote social economic welfare of the co-operative, provide affordable and accessible credit to primary co-operative, facilitating in investment of co-operatives, enrich principle of prudent financial management and administrative action in

management of co-operatives, facilitate market of products and services of co-operatives and revive key primary co-operative societies and accelerate economic development.

In the circumstances, Management was in breach of the law.

2. Delay in Refund of Internally Borrowed Funds

The statement of financial position reflects receivables from non-exchange transactions of Kshs.3,005,500 as disclosed in Note 9 to the financial statements. The amount relates to borrowing by the County Executive of Turkana Department of Trade, Gender and Youth Affairs. The borrowing has been outstanding for more than two (2) years contrary to Section 142(3) of the Public Finance Management Act, 2012 which provides that a county government entity that has any such borrowing shall ensure that the money borrowed is repaid within a year from the date on which it was borrowed. Further, no evidence has been provided by Management on the efforts and steps taken towards recovery of the borrowed funds.

In the circumstances, Management was in breach of the law.

The audit was conducted in accordance with ISSAI 3000 and ISSAI 4000. The standards require that I comply with ethical requirements and plan and perform the audit to obtain assurance about whether the activities, financial transactions and information reflected in the financial statements comply in all material respects, with the authorities that govern them. I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my conclusion.

REPORT ON THE EFFECTIVENESS OF INTERNAL CONTROLS, RISK MANAGEMENT AND GOVERNANCE

Conclusion

As required by Section 7(1)(a) of the Public Audit Act, 2015 and based on the audit procedures performed, except for the effects of the matter described in the Basis for Conclusion on the Effectiveness of Internal Controls, Risk Management and Governance section of my report, I confirm that nothing else has come to my attention to cause me to believe that internal controls, risk management and governance were not effective.

Basis for Conclusion

Lack of Fund Regulations

The Management has not developed the supporting enabling regulations as guidelines to the implementation of the Act. This is contrary to Section 34 of the Turkana County Co-operative Enterprise Development Fund (Amendment) Act, 2019 which states that the County Executive Committee Member for the time being responsible for Co-operative Development and Marketing shall in consultation with the Board, make Regulations for better carrying out of the provisions of this Act'.

In the circumstances, the effectiveness of execution of the provisions of the Act could not be confirmed.

The audit was conducted in accordance with ISSAI 2315 and ISSAI 2330. The standards require that I plan and perform the audit to obtain assurance about whether effective processes and systems of internal controls, risk management and overall governance were operating effectively in all material respects. I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my conclusion.

Responsibilities of the Management and Board of Management

Management is responsible for the preparation and fair presentation of these financial statements in accordance with International Public Sector Accounting Standards (Accrual Basis) and for maintaining effective internal controls as Management determines is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error and for its assessment of the effectiveness of internal controls, risk management and governance.

In preparing the financial statements, Management is responsible for assessing the Fund's ability to continue as a going concern, disclosing, as applicable, matters related to going concern and using the going concern basis of accounting unless Management is aware of the intention to cease operations.

Management is also responsible for the submission of the financial statements to the Auditor-General in accordance with the provisions of Section 47 of the Public Audit Act, 2015.

In addition to the responsibility for the preparation and presentation of the financial statements described above, Management is also responsible for ensuring that the activities, financial transactions and information reflected in the financial statements comply with the authorities which govern them and that public resources are applied in an effective way.

The Board of Management is responsible for overseeing the Fund's financial reporting process, reviewing the effectiveness of how Management monitors compliance with relevant legislative and regulatory requirements, ensuring that effective processes and systems are in place to address key roles and responsibilities in relation to governance and risk management, and ensuring the adequacy and effectiveness of the control environment.

Auditor-General's Responsibilities for the Audit

My responsibility is to conduct an audit of the financial statements in accordance with Article 229(4) of the Constitution, Section 35 of the Public Audit Act, 2015 and the International Standards of Supreme Audit Institutions (ISSAIs). The standards require that, in conducting the audit, I obtain reasonable assurance about whether the financial statements as a whole are free from material misstatements, whether due to fraud or error and to issue an auditor's report that includes my opinion in accordance with Section 48 of the Public Audit Act, 2015. Reasonable assurance is a high level of assurance but is not a guarantee that an audit conducted in accordance with ISSAIs will always detect a material misstatement when it exists. Misstatements can arise from fraud or error and are

considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of these financial statements.

In conducting the audit, Article 229(6) of the Constitution also requires that I express a conclusion on whether or not in all material respects, the activities, financial transactions and information reflected in the financial statements are in compliance with the authorities that govern them and that public resources are applied in an effective way. In addition, I consider the entity's control environment in order to give an assurance on the effectiveness of internal controls, risk management and governance processes and systems in accordance with the provisions of Section 7(1)(a) of the Public Audit Act, 2015.

Further, I am required to submit the audit report in accordance with Article 229(7) of the Constitution.

Detailed description of my responsibilities for the audit is located at the Office of the Auditor-General's website at: <https://www.oagkenya.go.ke/auditor-generals-responsibilities-for-audit/>. This description forms part of my auditor's report.


FCPA Nancy Gathungu, SBS
AUDITOR-GENERAL

Nairobi


20 November, 2025

Turkana County Co-operative Enterprise Development Fund
Annual Report and Financial Statements for the year ended June 30, 2025.

14. Statement of Financial Performance for the year ended 30 June 2025

	Notes	2024-2025	2023-2024
		Kshs	Kshs
Revenue from non-exchange transactions			
Transfers from other governments entities	6	-	-
Total revenue from Non-Exchange Transactions		-	-
Total revenue		-	-
Expenses			
Use of goods and services	7	1,065	1,931
Total expenses		1,065	1,931
Surplus/deficit from operating activities		(1,065)	(1,931)
Other gains/(losses)		-	
Surplus/(deficit) for the Year		(1,065)	(1,931)
Net Surplus for the year		(1,065)	(1,931)

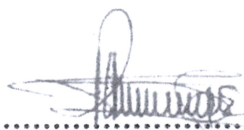
The notes set out on pages 7 to 37 form an integral part of these Financial Statements. The Financial Statements set out on pages 1 to 6 were signed on behalf of the Board of Directors/Fund committee by:



Name: Faith Akiru

Chairperson of the Board

Date 29/10/2025



Name: Polyne Aro Tangare

Accounting Officer

Date 29/10/2025



Name: Nadio Andrew Namewa

Head of Finance

ICPAK M/No:

Date 29-10-2025

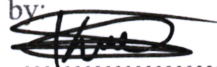
Turkana County Co-operative Enterprise Development Fund
Annual Report and Financial Statements for the year ended June 30, 2025.

15 Statement of Financial Position as at 30 June 2025

	Notes	2024-2025	2023-2024
		Kshs	Kshs
Assets			
Current Assets			
Cash and Cash equivalents	8	93,236,388	93,239,384
Receivables from Non-Exchange Transactions	9	3,005,500	3,005,500
Total Current Assets		96,241,888	96,244,884
Non-Current Assets			
Receivables from Non-Exchange Transactions	9	-	-
Total Non- Current Assets		-	-
Total Assets (A)		96,241,888	96,242,953
Liabilities			
Current Liabilities			
Trade and Other Payables	10	-	-
Total Current Liabilities		-	-
Total Liabilities (B)		-	-
Net Assets (A-B)		96,241,888	96,242,953
Represented By:			
Reserves		-	-
Accumulated Surplus		2,877,473	2,878,538
Revolving Fund		93,364,415	93,364,415
Capital Fund		-	-
Net Assets		96,241,888	96,242,953

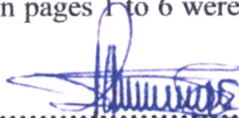
The financial statements set out on pages 1 to 6 were signed on behalf of the Board of Directors

by:



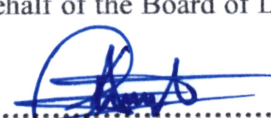
Name: Faith Akiru
 Chairman Board/Fund

Date 29/10/2025



Name: Polyne Aro Tangare
 Accounting Officer

Date 29/10/2025



Name: Nadio Andrew
 Namewa
 Head of Finance

ICPAK M/No:

Date 29-10-2025

Turkana County Co-operative Enterprise Development Fund
Annual Report and Financial Statements for the year ended June 30, 2025.

16. Statement of Changes in Net Assets for the year ended 30 June 2025

Description	Revaluation reserve	Fair value adjustment reserve	Accumulated surplus	Revolving Fund	Capital/ Development Grants/Fund	Total
	Kshs	Kshs	Kshs	Kshs	Kshs	Kshs
As at July 1, 2023	-	-	2,880,469	93,364,415	-	96,244,884
Revaluation gain	-	-	-	-	-	-
Fair value adjustment on investments	-	-	-	-	-	-
Surplus/ deficit for the year	-	-	(1,931)	-	-	(1,931)
Funds received During the year	-	-	-	-	-	-
Transfers from accumulated surplus to revolving fund	-	-	-	-	-	-
Capital/development grants received during the year	-	-	-	-	-	-
As at June 30, 2024	-	-	2,878,538	93,364,415	-	96,242,953
As at July 1, 2024	-	-	2,878,538	93,364,415	-	96,242,953
Revaluation gain	-	-	-	-	-	-
Fair value adjustment on investments	-	-	-	-	-	-
Surplus/ (deficit) for the year	-	-	(1,065)	-	-	(1,065)

Turkana County Co-operative Enterprise Development Fund
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Funds received During the year	-	-	-	-	-	-
Transfers from accumulated surplus to revolving fund	-	-	-	-	-	-
Capital/development grants received during the year	-	-	-	-	-	-
As at June 30, 2025	-	-	2,877,473	93,364,415	-	96,241,888

Turkana County Co-operative Enterprise Development Fund
Annual Report and Financial Statements for the year ended June 30, 2025.

17. Statement of Cash Flows for the year ended 30 June 2025

		2024-2025	2023-2024
	Notes	Kshs	Kshs
Cash flows from operating activities			
Receipts			
Transfers from other governments entities	6	-	-
Total receipts		-	-
Payments			
Use of goods and services	7	1,065	1,931
Total payments		1,065	1,931
Net cash flows from/(used in) operating activities	11	(1,065)	(1,931)
Cash flows from investing activities			
Proceeds from loan principal repayments		-	-
Loan disbursements paid out		-	-
Net cash flows from/(used in) investing activities		-	-
Cash flows from financing activities			
Revolving fund receipts		-	-
Net cash flows from financing Activities		-	-
Net increase/(decrease) in cash & Cash equivalents		(1,065)	(1,931)
Cash and cash equivalents at the beginning (1st July)	8	93,237,453	93,239,384
Cash and cash equivalents at the end (30th June)	8	93,236,388	93,237,453

Turkana County Co-operative Enterprise Development Fund
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18. Statement of Comparison of Budget and Actual amounts for the year ended 30 June 2025

	Original budget	Adjustments	Final budget	Actual on comparable basis	Performance difference	% of utilization
	Kshs	Kshs	Kshs	Kshs	Kshs	
	a	b	c= (a+b)	d	e=(c-d)	f=d/c*100
Revenue						
Transfers from Other Governments entities	-	-	-	-	-	-
Opening Balance	93,237,453	-	93,237,453	93,237,453	-	100%
Total Income	93,237,453	-	93,237,453	93,237,453	-	100%
Expenses						
Use of Goods and Services	2,000	-	2,000	1,065	935	53%
Board Expenses	-	-	-	-	-	-
Loans	93,235,453	-	93,235,453	-	93,235,453	-
Total Expenditure	93,237,453	-	93,237,453	1,065	93,236,388	-
0Surplus for the period	-	-	-	93,236,388	(93,236,388)	-
Capital Expenditure	-	-	-	-	-	-

Budget notes.

1. The underutilization in the budget has been caused by the lengthy process of signing the Fund Act and the accompanying regulations that support the operations of the Fund Board. The Act and the regulations have been submitted to the Turkana County Assembly for approval

19. Notes to the Financial Statements

1. General Information

Turkana County Co-operative Enterprise Development Fund is established by and derives its authority and accountability from Turkana County Co-operative Enterprise Development Fund Act, 2019 (Amendment). The Fund is wholly owned by the County Government of Turkana and is domiciled in Kenya. The Entity's principal activity is to provide low interest loans to Co-operative Institutions that seek to promote the welfare and economic uplifting of the people of Turkana County.

2. Statement of Compliance and Basis of Preparation

The financial statements have been prepared on a historical cost basis except for the measurement at re-valued amounts of certain items of property, plant and equipment, marketable securities and financial instruments at fair value, impaired assets at their estimated recoverable amounts, and actuarially determined liabilities at their present value. The preparation of financial statements in conformity with International Public Sector Accounting Standards (IPSAS) allows the use of estimates and assumptions. It also requires management to exercise judgment in the process of applying the fund's accounting policies. The areas involving a higher degree of judgment or complexity, or where assumptions and estimates are significant to the financial statements, are disclosed in Note 5 of these financial statements.

The financial statements have been prepared and presented in Kenya Shillings, which is the functional and reporting currency of the fund. The financial statements have been prepared in accordance with the PFM Act 2012, the State Corporations Act, and International Public Sector Accounting Standards (IPSAS). The accounting policies adopted have been consistently applied to all the years presented.

Turkana County Co-operative Enterprise Development Fund
Annual Reports and Financial Statements for the year ended June 30, 2025.

3. Adoption of New and Revised Standards

- i. *New and amended standards and interpretations in issue but not yet effective in the year ended 30 June 2025.*

Standard	Effective date and impact:
IPSAS 43: Leases	<i>Applicable 1st January 2025</i> The standard sets out the principles for the recognition, measurement, presentation, and disclosure of leases. The objective is to ensure that lessees and lessors provide relevant information in a manner that faithfully represents those transactions. This information gives a basis for users of financial statements to assess the effect that leases have on the financial position, financial performance and cashflows of an Entity. The new standard requires entities to recognise, measure and present information on right of use assets and lease liabilities. <i>There is no impact to the fund.</i>
IPSAS 44: Non- Current Assets Held for Sale and Discontinued Operations	<i>Applicable 1st January 2025</i> The Standard requires, Assets that meet the criteria to be classified as held for sale to be measured at the lower of carrying amount and fair value less costs to sell and the depreciation of such assets to cease and: Assets that meet the criteria to be classified as held for sale to be presented separately in the statement of financial position and the results of discontinued operations to be presented separately in the statement of financial performance. <i>There is no impact to the fund.</i>
IPSAS 45: Property Plant and Equipment	<i>Applicable 1st January 2025</i> The standard supersedes IPSAS 17 on Property, Plant and Equipment. IPSAS 45 has additional guidance/ new guidance for heritage assets, infrastructure assets and measurement. Heritage assets were previously excluded from the scope of IPSAS 17 in IPSAS 45, heritage assets that satisfy the definition of PPE shall be recognised as assets if they meet the criteria in the standard. IPSAS 45 has an additional application guidance for infrastructure assets, implementation guidance and illustrative examples. The standard has clarified existing principles e.g. valuation of land over or under the infrastructure assets, under- maintenance of assets and distinguishing significant parts of infrastructure assets. <i>There is no impact to the fund.</i>
IPSAS 46: Measurement	<i>Applicable 1st January 2025</i> The objective of this standard was to improve measurement guidance across IPSAS by: i. Providing further detailed guidance on the implementation of commonly used measurement bases and the circumstances under which they should be used. ii. Clarifying transaction costs guidance to enhance consistency across IPSAS.

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	<p>iii. Amending where appropriate guidance across IPSAS related to measurement at recognition, subsequent measurement and measurement related disclosures.</p> <p>The standard also introduces a public sector specific measurement bases called the current operational value.</p> <p><i>There is no impact to the fund.</i></p>
IPSAS 47: Revenue	<p><i>Applicable 1st January 2026</i></p> <p>This standard supersedes IPSAS 9- Revenue from exchange transactions, IPSAS 11 Construction contracts and IPSAS 23 Revenue from non- exchange transactions. This standard brings all the guidance of accounting for revenue under one standard. The objective of the standard is to establish the principles that an entity shall apply to report useful information to users of financial statements about the nature, amount, timing and uncertainty of revenue and cash flow arising from revenue transactions.</p> <p><i>There is no impact to the fund.</i></p>
IPSAS 48: Transfer Expenses	<p><i>Applicable 1st January 2026</i></p> <p>The objective of the standard is to establish the principles that a transfer provider shall apply to report useful information to users of financial statements about the nature, amount, timing and uncertainty of expenses and cash flow arising from transfer expense transactions. This is a new standard for public sector entities geared to provide guidance to entities that provide transfers on accounting for such transfers.</p> <p><i>There is no impact to the fund.</i></p>
IPSAS 49: Retirement Benefit Plans	<p><i>Applicable 1st January 2026</i></p> <p>The objective is to prescribe the accounting and reporting requirements for the public sector retirement benefit plans which provide retirement to public sector employees and other eligible participants. The standard sets the financial statements that should be presented by a retirement benefit plan.</p> <p><i>There is no impact to the fund.</i></p>

ii. Early adoption of standards

The Entity did not early – adopt any new or amended standards in the financial.

4. Summary of Significant Accounting Policies

a) Revenue recognition

i) Revenue from non-exchange transactions

Fees and other charges

The fund recognizes revenues from fees and other charges when the event occurs, and the asset recognition criteria are met. To the extent that there is a related condition attached that would give rise to a liability to repay the amount, deferred income is recognized instead of revenue. Other non-exchange revenues are recognized when it is probable that the future economic benefits or service potential associated with the asset will flow to the Entity and the fair value of the asset can be measured reliably.

Transfers from other government entities

Revenues from non-exchange transactions with other government entities are measured at fair value and recognized on obtaining control of the asset (cash, goods, services, and property) if the transfer is free from conditions and it is probable that the economic benefits or service potential related to the asset will flow to the Entity and can be measured reliably. To the extent that there is a related condition attached that would give rise to a liability to repay the amount, the amount is recorded in the statement of financial position and realised in the statement of financial performance over the useful life of the assets that have been acquired using such funds.

ii) Revenue from exchange transactions

Rendering of services

The Entity recognizes revenue from the rendering of services by reference to the stage of completion when the outcome of the transaction can be estimated reliably. The stage of completion is measured by reference to labour hours incurred to date as a percentage of total estimated labour hours. Where the contract outcome cannot be measured reliably, revenue is recognized only to the extent that the expenses incurred are recoverable.

Interest income

Interest income is accrued using the effective yield method. The effective yield discounts estimated future cash receipts through the expected life of the financial asset to that asset's net carrying amount. The method applies this yield to the principal outstanding to determine interest income each period.

Rental income

Rental income arising from operating leases on investment properties is accounted for on a straight-line basis over the lease terms and included in revenue.

b) Budget information

The original budget for FY2024/2025 was approved by the County Assembly on 30th June, 2024. Subsequent revisions or additional appropriations were made to the approved budget in accordance with specific approvals from the appropriate authorities. The additional appropriations are added to the original budget by the Entity upon receiving the respective approvals to conclude the final budget. The Entity did not record any additional appropriations. The Entity's budget is prepared on a different basis to the actual income and expenditure disclosed in the financial statements. The financial statements are prepared on an accrual basis using a classification based on the nature of expenses in the statement of financial performance, whereas the budget is prepared on a cash basis. The amounts in the financial statements were recast from the accrual basis to the cash basis and reclassified by presentation to be on the same basis as the approved budget. A comparison of budget and actual amounts, prepared on a comparable basis to the approved budget, is then presented in the statement of comparison of budget and actual amounts. In addition to the Basis difference, adjustments to amounts in the financial statements are also made for differences in the formats and classification schemes adopted for the presentation of the financial statements and the approved budget. A statement to reconcile the actual amounts on a comparable basis included in the statement of comparison of budget and actual amounts and the actuals as per the statement of financial performance has been presented under section 14 of these financial statements.

c) Taxes

Current income tax

Current income tax assets and liabilities for the current period are measured at the amount expected to be recovered from or paid to the taxation authorities. The tax rates and tax laws used to compute the amount are those that are enacted or substantively enacted, at the reporting date in the area where the Entity operates and generates taxable income. Current income tax relating to items recognized directly in net assets is recognized in net assets and not in the statement of financial performance. Management periodically evaluates positions taken in the tax returns with respect to situations in which applicable tax regulations are subject to interpretation and establishes provisions where appropriate.

Deferred tax

Deferred tax is provided using the liability method on temporary differences between the tax bases of assets and liabilities and their carrying amounts for financial reporting purposes at the reporting date. Deferred tax liabilities are recognized for all taxable temporary differences, except in respect of taxable temporary differences associated with investments in controlled entities, associates, and interests in joint ventures, when the timing of the reversal of the temporary differences can be controlled and it is probable that the temporary differences will not reverse in the foreseeable future. Deferred tax assets are recognized for all deductible temporary differences, the carry forward of unused tax credits, and any unused tax losses. Deferred tax assets are recognized to the extent that it is probable that taxable profit will be available against which the deductible temporary differences, and the carry forward of unused tax credits and unused tax losses can be utilized, except in respect of deductible temporary differences associated with investments in controlled entities, associates and interests in joint ventures, deferred tax assets are recognized only to the extent that it is probable that the temporary differences will reverse in the foreseeable future and taxable profit will be available against which the temporary differences can be utilized. The carrying amount of deferred tax assets is reviewed at each reporting date and reduced to the extent that it is no longer probable that sufficient taxable profit will be available to allow all or part of the deferred tax asset to be utilized. Unrecognized deferred tax assets are re-assessed at each reporting date and are recognized to the extent that it has become probable that future taxable profits will allow the deferred tax asset to be recovered. Deferred tax assets and liabilities are measured at the tax rates that are expected to apply in the year when the asset is realized or the liability is settled, based on tax rates (and tax laws) that have been enacted or substantively enacted at the reporting date. Deferred tax relating to items recognized outside surplus or deficit is recognized outside surplus or deficit. Deferred tax items are recognized in correlation to the

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underlying transaction in net assets. Deferred tax assets and deferred tax liabilities are offset if a legally enforceable right exists to set off current tax assets against current income tax liabilities and the deferred taxes relate to the same taxable *Entity* and the same taxation authority.

Sales tax

Expenses and assets are recognized net of the amount of sales tax, except:

- i) When the sales tax incurred on a purchase of assets or services is not recoverable from the taxation authority, in which case, the sales tax is recognized as part of the cost of acquisition of the asset or as part of the expense item, as applicable.
- ii) When receivables and payables are stated with the amount of sales tax included
The net amount of sales tax recoverable from, or payable to, the taxation authority is included as part of receivables or payables in the statement of financial position.

d) Investment property

Investment properties are measured initially at cost, including transaction costs. The carrying amount includes the replacement cost of components of an existing investment property at the time that cost is incurred if the recognition criteria are met and excludes the costs of day-to-day maintenance of an investment property. Investment property acquired through a non-exchange transaction is measured at its fair value at the date of acquisition. Investment properties are derecognized either when they have been disposed of or when the investment property is permanently withdrawn from use and no future economic benefit or service potential is expected from its disposal. The difference between the net disposal proceeds and the carrying amount of the asset is recognized in the surplus or deficit in the period of derecognition. Transfers are made to or from investment property only when there is a change in use.

e) Property, plant, and equipment

All property, plant, and equipment are stated at cost less accumulated depreciation and impairment losses. Cost includes expenditure that is directly attributable to the acquisition of the items. When significant parts of property, plant and equipment are required to be replaced at intervals, the Entity recognizes such parts as individual assets with specific useful lives and depreciates them accordingly. Likewise, when a major inspection is performed, its cost is recognized in the carrying amount of the plant and equipment as a replacement if the recognition criteria are satisfied. All other repair and maintenance costs are recognized in surplus, or deficit as incurred. Where an asset is acquired in a non-exchange transaction for nil or nominal consideration the asset is initially measured at its fair value.

f) Leases

Finance leases are leases that transfer substantially all the risks and benefits incidental to ownership of the leased item to the Entity. Assets held under a finance lease are capitalized at the commencement of the lease at the fair value of the leased property or, if lower, at the present value of the future minimum lease payments. The Entity also recognizes the associated lease liability at the inception of the lease. The liability recognized is measured as the present value of the future minimum lease payments at initial recognition. Subsequent to initial recognition, lease payments are apportioned between finance charges and reduction of the lease liability so as to achieve a constant rate of interest on the remaining balance of the liability. Finance charges are recognized as finance costs in surplus or deficit. An asset held under a finance lease is depreciated over the useful life of the asset. However, if there is no reasonable certainty that the Entity will obtain ownership of the asset by the end of the lease term, the asset is depreciated over the shorter of the estimated useful life of the asset and the lease term.

Operating leases are leases that do not transfer substantially all the risks and benefits incidental to ownership of the leased item to the Entity. Operating lease payments are recognized as an operating expense in surplus or deficit on a straight-line basis over the lease term.

g) Intangible assets

Intangible assets acquired separately are initially recognized at cost. The cost of intangible assets acquired in a non-exchange transaction is their fair value at the date of the exchange. Following initial recognition, intangible assets are carried at cost less any accumulated amortization and accumulated impairment losses. Internally generated intangible assets, excluding capitalized development costs, are not capitalized and expenditure is reflected in surplus or deficit in the period in which the expenditure is incurred. The useful life of the intangible assets is assessed as either finite or indefinite. Intangible assets with an indefinite useful life are assessed for impairment at each reporting date.

h) Research and development costs

The Entity expenses research costs as incurred. Development costs on an individual project are recognized as intangible assets when the *Entity* can demonstrate:

- i) The technical feasibility of completing the asset so that the asset will be available for use or sale.
- ii) Its intention to complete and its ability to use or sell the asset.
- iii) How the asset will generate future economic benefits or service potential
- iv) The availability of resources to complete the asset.
- v) The ability to measure reliably the expenditure during development.

Following initial recognition of an asset, the asset is carried at cost less any accumulated amortization and accumulated impairment losses. Amortization of the asset begins when development is complete, and the asset is available for use. It is amortized over the period of expected future benefit. During the period of development, the asset is tested for impairment annually with any impairment losses recognized immediately in surplus or deficit.

Financial instruments

IPSAS 41 addresses the classification, measurement, and de-recognition of financial assets and financial liabilities, introduces new rules for hedge accounting and a new impairment model for financial assets. The entity does not have any hedge relationships and therefore the new hedge accounting rules have no impact on the Company's financial statements. A financial instrument is any contract that gives rise to a financial asset of one entity and a financial liability or equity instrument of another entity. At initial recognition, the entity measures a financial asset or financial liability at its fair value plus or minus, in the case of a financial asset or financial liability not at fair value through surplus or deficit, transaction costs that are directly attributable to the acquisition or issue of the financial asset or financial liability.

a) Financial assets

Classification of financial assets

The entity classifies its financial assets as subsequently measured at amortised cost, fair value through net assets/ equity, or fair value through surplus and deficit on the basis of both the entity's management model for financial assets and the contractual cash flow characteristics of the financial asset. A financial asset is measured at amortized cost when the financial asset is held within a management model whose objective is to hold financial assets in order to collect contractual cash flows and the contractual terms of the financial asset give rise on specified dates to cash flows that are solely payments of principal and interest on the principal outstanding. A financial asset is measured at fair value through net assets/ equity if it is held within the management model whose objective is achieved by both collecting contractual cashflows and selling financial assets and the contractual terms of the financial asset give rise on specified dates to cash flows that are solely payments of principal and interest on the principal amount outstanding. A financial asset shall be measured at fair value through surplus or deficit unless it is measured at amortized cost or fair value through net assets/ equity unless an entity has made an irrevocable election at initial recognition for particular investments in equity instruments.

Subsequent measurement

Based on the business model and the cash flow characteristics, the entity classifies its financial assets into amortized cost or fair value categories for financial instruments. Movements in fair value are presented in either surplus or deficit or through net assets/ equity subject to certain criteria being met.

Amortized cost

Financial assets that are held for collection of contractual cash flows where those cash flows represent solely payments of principal and interest, and that are not designated at fair value through surplus or deficit, are measured at amortized cost. A gain or loss on an instrument that is subsequently measured at amortized cost and is not part of a hedging relationship is recognized in profit or loss when the asset is de-recognized or impaired. Interest income from these financial assets is included in finance income using the effective interest rate method.

Fair value through net assets/ equity

Financial assets that are held for the collection of contractual cash flows and for selling the financial assets, where the assets' cash flows represent solely payments of principal and interest, are measured at fair value through net assets/ equity. Movements in the carrying amount are taken through net assets, except for the recognition of impairment gains or losses, interest revenue, and foreign exchange gains and losses which are recognized in surplus/deficit. Interest income from these financial assets is included in finance income using the effective interest rate method.

Trade and other receivables

Trade and other receivables are recognized at fair values less allowances for any uncollectible amounts. Trade and other receivables are assessed for impairment on a continuing basis. An estimate is made of doubtful receivables based on a review of all outstanding amounts at the year-end.

Fair value through surplus or deficit

Financial assets that do not meet the criteria for amortized cost or fair value through net assets/equity are measured at fair value through surplus or deficit. A business model where the entity manages financial assets with the objective of realizing cash flows through solely the sale of the assets would result in a fair value through a surplus or deficit model.

Impairment

The entity assesses, on a forward-looking basis, the expected credit loss ('ECL') associated with its financial assets carried at amortized cost and fair value through net assets/equity. The entity recognizes a loss allowance for such losses at each reporting date. Critical estimates and significant judgments made by management in determining the expected credit loss (ECL)

b) Financial liabilities

Classification

The entity classifies its liabilities as subsequently measured at amortized cost except for financial liabilities measured through profit or loss.

i) Inventories

Inventory is measured at cost upon initial recognition. To the extent that inventory was received through non-exchange transactions (for no cost or a nominal cost), the cost of the inventory is its fair value at the date of acquisition. Costs incurred in bringing each product to its present location and conditions are accounted for, as follows:

- i) Raw materials: purchase cost using the weighted average cost method.
- ii) Finished goods and work in progress: cost of direct materials and labour and a proportion of manufacturing overheads based on the normal operating capacity but excluding borrowing costs.

After initial recognition, inventory is measured at the lower of cost and net realizable value. However, to the extent that a class of inventory is distributed or deployed at no charge or for a nominal charge, that class of inventory is measured at the lower of cost and current replacement cost. Net realizable value is the estimated selling price in the ordinary course of operations, less the estimated costs of completion and the estimated costs necessary to make the sale, exchange, or distribution. Inventories are recognized as an expense when deployed for utilization or consumption in the ordinary course of operations of the Entity.

j) Provisions

Provisions are recognized when the Entity has a present obligation (legal or constructive) as a result of a past event, it is probable that an outflow of resources embodying economic benefits or service potential will be required to settle the obligation and a reliable estimate can be made of the amount of the obligation. Where the Entity expects some or all of a provision to be reimbursed, for example, under an insurance contract, the reimbursement is recognized as a separate asset only when the reimbursement is virtually certain. The expense relating to any provision is presented in the statement of financial performance net of any reimbursement.

k) Contingent liabilities

The Entity does not recognize a contingent liability but discloses details of any contingencies in the notes to the financial statements unless the possibility of an outflow of resources embodying economic benefits or service potential is remote.

l) Contingent assets

The Entity does not recognize a contingent asset but discloses details of a possible asset whose existence is contingent on the occurrence or non-occurrence of one or more uncertain future events not wholly within the control of the Entity in the notes to the financial statements. Contingent assets are assessed continually to ensure that developments are appropriately reflected in the financial statements. If it has become virtually certain that an inflow of economic benefits or service potential will arise and the asset's value can be measured reliably, the asset and the related revenue are recognized in the financial statements of the period in which the change occurs.

m) Nature and purpose of reserves

The Entity does not create nor maintain reserves in terms of specific requirements.

n) Changes in accounting policies and estimates

The Entity recognizes the effects of changes in accounting policy retrospectively. The effects of changes in accounting policy are applied prospectively if retrospective application is impractical.

o) Employee benefits

Retirement benefit plans

The Entity does not provide retirement benefits for its employees and directors. Defined contribution plans are post-employment benefit plans under which an Entity pays fixed contributions into a separate Entity (a fund) and will have no legal or constructive obligation to pay further contributions if the fund does not hold sufficient assets to pay all employee benefits relating to employee service in the current and prior periods. The contributions to fund obligations for the payment of retirement benefits are charged against income in the year in which they become payable. Defined benefit plans are post-employment benefit plans other than defined-contribution plans. The defined benefit funds are actuarially valued tri-annually on the projected unit credit method basis. Deficits identified are recovered through lump sum payments or increased future contributions on a proportional basis to all participating employers. The contributions and lump sum payments reduce the post-employment benefit obligation.

p) Foreign currency transactions

Transactions in foreign currencies are initially accounted for at the ruling rate of exchange on the date of the transaction. Trade creditors or debtors denominated in foreign currency are reported at the statement of financial position reporting date by applying the exchange rate on that date. Exchange differences arising from the settlement of creditors, or from the reporting of creditors at rates different from those at which they were initially recorded during the period, are recognized as income or expenses in the period in which they arise.

q) Borrowing costs

Borrowing costs are capitalized against qualifying assets as part of property, plant and equipment. Such borrowing costs are capitalized over the period during which the asset is being acquired or constructed and borrowings have been incurred. Capitalization ceases when the construction of the asset is complete. Further borrowing costs are charged to the statement of financial performance.

r) Related parties

The *Entity* regards a related party as a person or an Entity with the ability to exert control individually or jointly or to exercise significant influence over the Entity, or vice versa. Members of key management are regarded as related parties and comprise the Fund board/Committees, Fund Administrator, CECM and senior managers.

s) Service concession arrangements

The *Entity* analyses all aspects of service concession arrangements that it enters in determining the appropriate accounting treatment and disclosure requirements. In particular, where a private party contributes an asset to the arrangement, the Entity recognizes that asset when, and only when, it controls or regulates the services the operator must provide together with the asset, to whom it must provide them, and at what price. In the case of assets other than 'whole-of-life' assets, it controls, through ownership, beneficial entitlement, or otherwise – any significant residual interest in the asset at the end of the arrangement. Any assets so recognized are measured at their fair value. To the extent that an asset has been recognized, the Entity also recognizes a corresponding liability, adjusted by a cash consideration paid or received.

t) Cash and cash equivalents.

Cash and cash equivalents comprise cash on hand and cash at bank, short-term deposits on call, and highly liquid investments with an original maturity of three months or less, which are readily convertible to known amounts of cash and are subject to an insignificant risk of changes in value. Bank account balances include amounts held at the Central Bank of Kenya and various commercial banks at the end of the financial year.

u) Comparative figures

Where necessary, comparative figures for the previous financial year have been amended or reconfigured to conform to the required changes in presentation.

v) Subsequent events

There have been no events subsequent to the financial year end with a significant impact on the financial statements for the year ended June 30, 2025.

5. Significant Judgments and Sources of Estimation Uncertainty

The preparation of the Entity's financial statements in conformity with IPSAS requires management to make judgments, estimates, and assumptions that affect the reported amounts of revenues, expenses, assets and liabilities, and the disclosure of contingent liabilities, at the end of the reporting period. However, uncertainty about these assumptions and estimates could result in outcomes that require a material adjustment to the carrying amount of the asset or liability affected in future periods. State all judgements, estimates, and assumptions made:

Estimates and assumptions.

The key assumptions concerning the future and other key sources of estimation uncertainty at the reporting date, that have a significant risk of causing a material adjustment to the carrying amounts of assets and liabilities within the next financial year, are described below. The Entity based its assumptions and estimates on parameters available when the consolidated financial statements were prepared. However, existing circumstances and assumptions about future developments may change due to market changes or circumstances arising beyond the control of the Entity. Such changes are reflected in the assumptions when they occur. IPSAS 1.140

Useful lives and residual value

The useful lives and residual values of assets are assessed using the following indicators to inform potential future use and value from disposal:

- a) The condition of the asset is based on the assessment of experts employed by the Entity.
- b) The nature of the asset, its susceptibility, and adaptability to changes in technology and processes.
- c) The nature of the processes in which the asset is deployed.
- d) Availability of funding to replace the asset.
- e) Changes in the market in relation to the asset

Provisions

Provisions were raised and management determined an estimate based on the information available. Additional disclosure of these estimates of provisions is included in Note 37. Provisions are measured at the management's best estimate of the expenditure required to settle the obligation at the reporting date and are discounted to present value where the effect is material.

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6. Transfers from Other Government entities

Description	FY 2024-2025	FY 2023-2024
	Kshs	Kshs
Unconditional Grants		
Operational Grant		-
Unconditional development grants	-	-
Other Grants(<i>specify</i>)		-
Total Unconditional Grants	-	-
Conditional Grants amortised/ transferred to revenue		
Development Grant	-	-
Operational Grant	-	-
Other Organizational Grants (<i>specify</i>)	-	-
Total Government Grants and Subsidies	-	-

b) Transfers from Ministry/County Departments

Name of The Entity Sending the Grant	Amount recognized to Statement of Financial performance	Amount deferred under deferred income.	Amount recognised in capital fund.	Total transfers (2024-2025)	FY 2023-2024
	Kshs	Kshs	Kshs	Kshs	Kshs
Turkana County-CRF	-	-	-	-	0
Ministry	-	-	-	-	-
Total	-	-	-	-	0

7. Use of Goods and Services

Description	FY 2024-2025	FY 2023-2024
	Kshs	Kshs
Electricity	-	-
Postage	-	-
Printing and Stationery	-	-
Hire Charges	-	-
Rent expenses	-	-
Security Costs	-	-
Skills Development Levies	-	-
Inventory Scrapping	-	-
Telecommunication	-	-
Training	-	-
Travel, Subsistence & Other Allowances*	-	-
Bank charges	1,065	1,931
Other program support expenses	-	-
Total	1,065	1,931

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8. Cash and Cash Equivalents

Description	FY 2024-2025	FY 2023-2024
	Kshs	Kshs
Bank balances	93,236,388	93,237,453
On - Call Deposits	-	-
Fixed Deposits Account (<i>below 3 months</i>)	-	-
Others	-	-
Total Cash and Cash Equivalents	93,236,388	93,237,453

Detailed Analysis of the Cash and Cash Equivalents

Financial Institution	Account number	FY 2024-2025	FY 2023-2024
		Kshs	Kshs
a) Bank balances			
KCB Bank		93,236,388	93,237,453
Sub- Total		93,236,388	93,237,453
b) On - Call Deposits			
Bank		-	-
Sub- Total		-	-
c) Fixed Deposits Account			
Bank		-	-
Sub- Total		-	-
d) Others (Specify)			
Cash In Transit		-	-
Cash In Hand		-	-
Mobile Money Accounts		-	-
Sub- Total		-	-
Grand Total		93,236,388	93,237,453

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9. Receivables from Non-Exchange Transactions

Description	FY 2024-2025		FY 2023-2024	
	Kshs		Kshs	
Internal Borrowing from Turkana County Government Executive	3,005,500		3,005,500	
Total receivables	3,005,500		3,005,500	
Ageing Analysis- Receivables from non-exchange transactions	2024-2025	% of the total	2023-2024	% of the total
Less than 1 year		%		
Between 1-2 years		%	3,005,500	100%
Over 3 years	3,005,500	100%	-	%
Total	3,005,500	100%	3,005,500	100%

Reconciliation for Impairment Allowance on Receivables from Non-Exchange Transactions

Description	FY 2024-2025		FY 2023-2024	
	Kshs		Kshs	
At the beginning of the year	3,005,500		3,005,500	
Additional provisions during the year	-		-	
Recovered during the year	-		-	
Written off during the year	-		-	
At the end of the year	3,005,500		3,005,500	

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10. Trade and Other Payables

Description	FY 2024-2025		FY 2023-2024	
	Kshs		Kshs	
Trade payables	-		-	
Employee payables	-		-	
Third-party payments	-		-	
Other payables	-		-	
Total trade and other payables	-		-	
Ageing analysis: (Trade and other payables)	2024-2025	% of the Total	2022-2024	% of the Total
Under one year	-	%	-	%
1-2 years	-	%	-	%
2-3 years	-	%	-	%
Over 3 years	-	%	-	%
Total (tie to above total)	-		-	

11. Cash Generated from Operations

Description	FY 2024-2025		FY 2023-2024	
	Kshs		Kshs	
Surplus/Deficit for the year	(1,065)		(1,931)	
Adjusted for:				
Depreciation	-		-	
Contributed assets	-		-	
Impairment	-		-	
Working capital adjustments				
Increase in inventory	-		-	
Increase in receivables	-		-	
Increase in deferred income	-		-	
Increase in payables	-		-	
Increase in payments received in advance	-		-	
Net cash flow from operating activities	(1,065)		(1,931)	

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12. Financial Risk Management

The Entity's activities expose it to a variety of financial risks including credit and liquidity risks and effects of changes in foreign currency. The Entity's overall risk management programme focuses on the unpredictability of changes in the business environment and seeks to minimise the potential adverse effect of such risks on its performance by setting acceptable levels of risk. The Entity does not hedge any risks and has in place policies to ensure that credit is only extended to customers with an established credit history. The Entity's financial risk management objectives and policies are detailed below:

i) Credit risk

The Entity has exposure to credit risk, which is the risk that a counterparty will be unable to pay amounts in full when due. Credit risk arises from cash and cash equivalents, and deposits with banks, as well as trade and other receivables and available-for-sale financial investments. Management assesses the credit quality of each customer, taking into account its financial position, past experience, and other factors. Individual risk limits are set based on internal or external assessments in accordance with limits set by the directors. The amounts presented in the statement of financial position are net of allowances for doubtful receivables, estimated by the Entity's management based on prior experience and their assessment of the current economic environment.

Financial Risk Management

The carrying amount of financial assets recorded in the financial statements representing the Entity's maximum exposure to credit risk without taking account the value of any collateral obtained is made up as follows:

Description	Total amount	Fully performing	Past due	Impaired
	Kshs	Kshs	Kshs	Kshs
As at 30th June 2025				
Receivables from exchange transactions	-	-	-	-
Receivables from non-exchange transactions	3,005,500	-	3,005,500	-
Bank balances	93,236,388	93,236,388	-	-
Total	96,241,888		3,005,500	-
As at 30 June 2024				
Receivables from exchange transactions	-	-	-	-
Receivables from non-exchange transactions	3,005,500	-	3,005,500	-

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Bank balances	93,239,384	93,239,384	-	-
Total	96,244,884	93,239,384	3,005,500	-

Financial Risk Management

The customers under the fully performing category are paying their debts as they continue trading. The credit risk associated with these receivables is minimal and the allowance for uncollectible amounts that the Entity has recognised in the financial statements is considered adequate to cover any potentially irrecoverable amounts. The Entity has no significant concentration of credit risk.. The board of directors sets the Entity's credit policies and objectives and lays down parameters within which the various aspects of credit risk management are operated.

ii) Liquidity risk management

Ultimate responsibility for liquidity risk management rests with the Entity's directors, who have built an appropriate liquidity risk management framework for the management of the Entity's short, medium, and long-term funding and liquidity management requirements. The Entity manages liquidity risk through continuous monitoring of forecasts and actual cash flows. The table below represents cash flows payable by the Entity under non-derivative financial liabilities by their remaining contractual maturities at the reporting date. The amounts disclosed in the table are the contractual undiscounted cash flows. Balances due within 12 months equal their carrying balances, as the impact of discounting is not significant.

iii) Market risk

The Entity has put in place an internal audit function to assist it in assessing the risk faced by the Entity on an ongoing basis, evaluate and test the design and effectiveness of its internal accounting and operational controls. Market risk is the risk arising from changes in market prices, such as interest rates, equity prices, and foreign exchange rates which will affect the Entity's income or the value of its holding of financial instruments. The objective of market risk management is to manage and control market risk exposures within acceptable parameters while optimising the return. Overall responsibility for managing market risk rests with the Audit and Risk Management Committee. The Turkana County Audit committee and the Department of Co-operatives marketing and development is responsible for the development of detailed risk management policies and for the day-to-day implementation of those policies. There has been no change to the Entity's exposure to market risks or the way it manages and measures the risk.

a) Foreign currency risk

The Entity does not have transactional currency exposures. Such exposure arises through purchases of goods and services that are done in currencies other than the local currency. Invoices denominated in foreign currencies are paid after days from the date of the invoice and conversion at the time of

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Financial Risk Management

payment is done using the prevailing exchange rate. The Entity manages foreign exchange risk from future commercial transactions and recognised assets and liabilities by projecting expected sales proceeds and matching the same with expected payments.

The carrying amount of the Entity's foreign currency-denominated monetary assets and monetary liabilities at the end of the reporting period are as follows:

FY 2024-2025

Description	In Kshs	Other currencies	Total
	Kshs	Kshs	Kshs
As at 30th June 2025			
Financial Assets			
Investments	-	-	-
Cash	93,236,388	-	93,236,388
Debtors	-	-	-
Total Financial Assets	93,236,388	-	93,236,388
Financial Liabilities			
Trade And Other Payables	-	-	-
Borrowings	-	-	-
Total Financial Liabilities	-	-	-
Net Foreign Currency Asset/(Liability)	93,236,388	-	93,236,388

Foreign currency sensitivity analysis

FY 2024-2025

Description	In Kshs	Other currencies	Total
	Kshs	Kshs	Kshs
As at 30th June 2024			
Financial Assets		-	-
Investments	-	-	-
Cash	93,237,453	-	93,237,453
Debtors	-	-	-
Total Financial Assets	93,237,453	-	93,237,453
Financial Liabilities			
Trade And Other Payables	-	-	-
Borrowings	-	-	-
Total Financial Liabilities	-	-	-
Net Foreign Currency Asset/(Liability)	93,237,453	-	93,237,453

Financial Risk Management

The following table demonstrates the effect of the Entity's statement of comprehensive income on applying the sensitivity for a reasonable possible change in the exchange rate of the three main transaction currencies, with all other variables held constant. The reverse would also occur if the Kenya Shilling appreciated with all other variables held constant.

b) Interest rate risk

Interest rate risk is the risk that the Entity's financial condition may be adversely affected as a result of changes in interest rate levels. The Entity's interest rate risk arises from bank deposits. This exposes the Entity to cash flow interest rate risk. The interest rate risk exposure arises mainly from interest rate movements on the Entity's deposits.

Management of interest rate risk

To manage the interest rate risk, management has endeavoured to bank with institutions that offer favourable interest rates.

Sensitivity analysis

The Entity analyses its interest rate exposure on a dynamic basis by conducting a sensitivity analysis. This involves determining the impact on profit or loss of defined rate shifts. The sensitivity analysis for interest rate risk assumes that all other variables, in particular foreign exchange rates, remain constant. The analysis has been performed on the same basis as the prior year. Using the end of the year figures, the sensitivity analysis indicates the impact on the statement of comprehensive income if current floating interest rates increase/decrease by one percentage point as a decrease/increase of Kshs(Current FY: Kshs). A rate increase/decrease of 5% would result in a decrease/increase in profit before tax of Kshs(Current FY-Kshs)

Fair value of financial assets and liabilities

a) Financial instruments are measured at fair value.

Determination of fair value and fair values hierarchy

IPSAS 30 specifies a hierarchy of valuation techniques based on whether the inputs to those valuation techniques are observable or unobservable. Observable inputs reflect market data obtained from independent sources; unobservable inputs reflect the *Entity's* market assumptions. These two types of inputs have created the following fair value hierarchy:

- Level 1 – Quoted prices (unadjusted) in active markets for identical assets or liabilities. This level includes listed equity securities and debt instruments on exchanges.
- Level 2 – Inputs other than quoted prices included within Level 1 that are observable for the asset or liability, either directly (that is, as prices) or indirectly (that is, derived from prices).
- Level 3 – inputs for the asset or liability that are not based on observable market data (unobservable inputs). This level includes equity investments and debt instruments with significant unobservable components. This hierarchy requires the use of observable market data when available. The *Entity* considers relevant and observable market prices in its valuations where possible.

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Financial Risk Management

The following table shows an analysis of financial and non-financial instruments recorded at fair value by level of the fair value hierarchy:

There were no transfers between levels 1, 2, and 3 during the year. Disclosures of fair values of financial instruments not measured at fair value have not been made because the carrying amounts are a reasonable approximation of their fair values.

iv) Capital Risk Management

The objective of the Entity's capital risk management is to safeguard the Entity's ability to continue as a going concern. The Entity capital structure comprises of the following funds:

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13. Related Party Disclosures

Nature of related party relationships

Entities and other parties related to the *Entity* include those parties who have the ability to exercise control or exercise significant influence over its operating and financial decisions. Related parties include management personnel, their associates, and close family members.

Government of Kenya

The Government of Kenya is the principal shareholder of the *Entity*, holding 100% of the *Entity's* equity interest. The Government of Kenya has provided full guarantees to all long-term lenders of the *Entity*, both domestic and external.

Other related parties include:

- i) The Parent Ministry.
- ii) County Governments
- iii) Other SCs and SAGAs
- iv) Key management.
- v) Board of Directors/Fund Committees.
- vi) Others (*specify*)

Description	FY 2024-2025	FY 2023-2024
	Kshs	Kshs
Transactions with related parties		
a) Sales to related parties		
Rent income from govt. Agencies	-	-
Others (specify)	-	-
Total	-	-
b) Purchases from related parties		
Purchases of electricity from KPLC	-	-
Purchase of water from govt service providers	-	-
Rent expenses paid to govt agencies	-	-
Training and conference fees paid to govt. Agencies	-	-
Others (specify)	-	-
Total	-	-
c) Grants /transfers from the government		
Grants from National government	-	-
Grants from County government	-	-
Donations in kind	-	-
Total	-	-
a) Expenses incurred on behalf of related party		
Salaries and wages for employees	-	-

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Description	FY 2024-2025	FY 2023-2024
	Kshs	Kshs
Goods and services	-	-
Others (specify)	-	-
Total		
b) Key management compensation		
Directors' emoluments	-	-
Compensation to key management	-	-
Total	-	-

14. Segment Information

The entity is not segmented.

15. Contingent Assets and Contingent Liabilities

Contingent Assets

Description	FY 2024-2025	FY 2023-2024
	Kshs	Kshs
Contingent Assets		
Insurance Reimbursements	-	-
Assets Arising from Determination of Court Cases	-	-
Reimbursable Indemnities and Guarantees	-	-
Receivables From Other Government Entities	-	-
Others (Specify)	-	-
Total	-	-

Contingent Liabilities

Description	FY 2024-2025	FY 2023-2024
	Kshs	Kshs
Contingent Liabilities	-	-
Court Case against the Entity	-	-
Bank Guarantees in Favour of Subsidiary	-	-
Contingent Liabilities arising from Contracts Including PPPs	-	-
Others (Specify)	-	-
Total	-	-

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16. Capital Commitments

Capital Commitments	FY 2024-2025	FY 2023-2024
	Kshs	Kshs
Authorised for	-	-
Authorised and contracted for	-	-
Total	-	-

17. Events after the Reporting Period

There were no material adjusting and non-adjusting events after the reporting period.

18. Ultimate And Holding Entity

The entity is a County Public Fund established by Turkana County Co-operative Enterprise Development Fund Act, 2019 (Amendment) under the Ministry of Trade, Co-operatives, Gender, and Youth Affairs. Its ultimate parent is the County Government of Turkana.

19. Currency

The financial statements are presented in Kenya Shillings (Kshs) rounded to the nearest Kshs.

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20. Appendices

Appendix 1: Implementation Status of Auditor-General’s Recommendations

The following is the summary of issues raised by the external auditor, and management comments that were provided to the auditor.

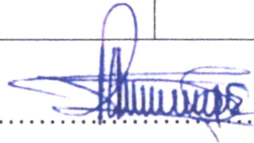
Reference No. on the external audit Report	Issue / Observations from Auditor	Management comments	Status: (Resolved / Not Resolved)	Timeframe: (Put a date when you expect the issue to be resolved)
1	Budgetary Control and Performance	Failure to utilize the funds as budgeted was occasioned by the lack of regulations to operationalize the Turkana County development enterprise development fund act. The fund regulations have been submitted to the county assembly for approval.	Resolved	December,2024
2	Unresolved Prior Year Matters.	The fund had six issues highlighted in the auditor’s prior year recommendations which were lack of board/fund chairperson report, budgetary control and performance, lack of operational budget, fund management board, non-disbursement of loans, related party borrowing and implementation of oversight body’s recommendation. Both issues have been included in the financial statements and report for	Resolved	December,2024

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Reference No. on the external audit Report	Issue / Observations from Auditor	Management comments	Status: (Resolved / Not Resolved)	Timeframe: (Put a date when you expect the issue to be resolved)
		FY2023-2024 although two of the matters have been resolved and four have not been adequately resolved.		
3	Failure to operationalize the fund.	Failure to disburse the funds as budgeted was occasioned by the lack of regulations to operationalize the Turkana County Enterprise Development Fund. The fund regulations have been submitted to the county assembly for approval.	Resolved	December,2024
4	Delay in Refund of Borrowed Funds	The process of refunding the internally borrowed funds has already been initiated through supplementary 1 for Financial Year 2025-2026.	Resolved	December,2024
5	Lack of Enabling Regulations for the Funds.	The fund regulations have been submitted to the county assembly for approval.	Resolved	December,2024
6	Lack of Risk Management Policy and Strategy	The county has a draft risk management policy currently undergoing stakeholder participation before onward submission to the cabinet and thereafter to the county assembly for approval. The fund management intends to customize the	Not Resolved	June,2025

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Reference No. on the external audit Report	Issue / Observations from Auditor	Management comments	Status: (Resolved / Not Resolved)	Timeframe: (Put a date when you expect the issue to be resolved)
		approved county executive risk management plan to suit the needs of the fund.		



Fund Administrator

Date: 29/10/2025

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Appendix II: Projects implemented by the Fund

The entity does not undertake development projects.

Projects implemented by the Entity Funded by development partners and/ or the Government.

Project title	Project Number	Donor	Period/ duration	Donor commitment	Separate donor reporting required as per the donor agreement (Yes/No)	Consolidated in these financial statements. (Yes/No)
None						

Status of Project Completion

The entity does not undertake development projects.

S/No	Project Name	Total project Cost	Total expended to date	Completion % to date	Budget	Actual	Sources of funds
None							

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Appendix IV: Transfers from Other Government Entities

Name of the Entity Transferring the funds	Date received as per bank statement	Nature: Recurrent/ Development /Others	Total Amount - KES	Statement of Financial Performance	Where Recorded/recognized				Total Transfers during the Year
					Capital Reserve	Deferred Income	Receivables	Others - must be specific	
		Recurrent	-	-	-	-	-	-	-
		Development	-	-	-	-	-	-	-
Total			-	-	-	-	-	-	-

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Appendix V- Inter-Entity Confirmation Letter


Name of transferring entity: Turkana County Government

Name of beneficiary entity: Turkana County Co-operative Enterprise Development Fund.

Confirmation of amounts received by Turkana County Co-operative Enterprise Development Fund as at 30 th June,2025					
Reference Number	Date Disbursed	Recurrent (A)	Development (B)	Total (C)=(A+B)	Remarks
Total					

I confirm that the amounts shown above are correct as of the date indicated.

Head of Accounts Department - Disbursing Entity:
 Name CPA Michael Afe Logile Sign  Date 29/10/2025

Head of Accounts Department - Beneficiary Entity:
 Name Nadio Andrew Namani Sign  Date 29/10/2025

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Appendix VI: Reporting of Climate Relevant Expenditures

Project Name	Project Description	Project Objectives	Project Activities	Quarter				Source of Funds	Implementing Partners
				Q1	Q2	Q3	Q4		
None									

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Appendix VII: Reporting on Disaster Management Expenditure

Column I	Column II	Column III	Column IV	Column V	Column VI	Column VII
Programme	Sub-programme	Disaster Type	Category of disaster related Activity that require expenditure reporting (response/recovery/mitigation/preparedness)	Expenditure item	Amount (Kshs.)	Comments
None						