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TWELFTH PARLIAMENT - (SECOND SESSION)

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REPORT OF THE 50<sup>TH</sup> SESSION OF THE ACP  
PARLIAMENTARY ASSEMBLY AND THE 35<sup>TH</sup> SESSION OF  
THE ACP-EU JOINT PARLIAMENTARY ASSEMBLY  
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Brussels, Belgium

13<sup>th</sup> to 20<sup>th</sup> June, 2018

THE NATIONAL ASSEMBLY PAPERS LAID	
DATE:	West
TABLED BY:	Hon. Dido Raso on behalf of chair
CORRECTOR OF THE TABLE:	Miriam Mado

Clerks Chambers  
Parliament Buildings  
NAIROBI

October, 2018

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## **ABBREVIATIONS**

**ACP:** African, Caribbean and Pacific

**ACP-PA:** African, Caribbean and Pacific Parliamentary Assembly

**CARIFORUM:** Caribbean Forum, a subgroup of the African, Caribbean and Pacific Group of States

**CPA:** Cotonou Partnership Agreement

**EC:** European Commission

**EU:** European Union

**JPA:** Joint Parliamentary Assembly

**ACP-EU JPA:** African, Caribbean and Pacific – European Union Joint Parliamentary Assembly

**TNT:** Technical Negotiating Teams

**EPAs:** Economic Partnership Agreements

**EDF:** European Development Fund

**EAC:** East African Community

**AFCTA:** African Continental Free Trade Agreement

**SADC:** Southern African Development Community

## **PREFACE**

### **Honourable Speaker,**

1. The 35<sup>th</sup> Sessions of the African, Caribbean and Pacific (ACP) and European Union Joint Parliamentary Assembly (ACP-EU JPA) and the 50<sup>th</sup> plenary Sessions of the African, Caribbean and Pacific (ACP) Parliamentary Assembly were held on 16<sup>th</sup> to 20<sup>th</sup> June, 2018 and 13<sup>th</sup> to 15<sup>th</sup> June 2018 in Brussels, Belgium respectively. The Session was preceded by meetings of the Standing Committees on Political Affairs; Economic Development, Trade and Finance and Social Affairs and Environment.

### **Honourable Speaker,**

2. The 35<sup>th</sup> Sessions of the African, Caribbean and Pacific (ACP) and European Union Joint Parliamentary Assembly (ACP-EU JPA) and the 50<sup>th</sup> plenary Sessions of the African, Caribbean and Pacific (ACP) Parliamentary Assembly deliberated on various matters of concern to the Member States, and also exercised scrutiny over the European Commission, the ACP and EU Councils, through a Question and Answer session. The deliberations included-

- a) Demographic growth: challenges and opportunities;
- b) The global impact on migration;
- c) Immigration; and
- d) Fighting xenophobia, racism and discrimination

### **Honourable Speaker,**

3. While the Standing Committees on Political Affairs; Economic Development, Trade and Finance and Committee on Social Affairs and Environment considered the following and prepared reports for consideration by the Joint Assembly-

- a) The ACP-EU relations post-Cotonou: a strong parliamentary dimension;
- b) The social and environmental consequences of urbanisation, particularly the sound management of industrial waste in ACP countries;
- c) The impact of the illegal trade in phytosanitary products, seeds and other agricultural inputs on ACP countries' economies.

4. On the sideline of the Two Sessions, a number of conferences/meetings/fora with a bearing to the agenda before the meetings were held and included –

- a.) The Women's Forum; and
- b.) The ACP Youth.

**Honourable Speaker,**

5. In line with its unique role of parliamentary scrutiny over the other ACP/EU institutions by holding formal question time sittings with European Commission and ACP and EU Council Presidency every session, moreover the European Commission is required to report to the JPA on its action undertaken to follow up on previous JPA resolutions, The Assembly therefore sought the European Commission on a number of matters on the partnership between the European Union and the ACP group of states post 2020, the external action of the European Union in the coming years with emphasis on the increase in external expenditure proposed by the commission for the next Multi-annual Financial Framework. In addition, the new cooperation and development financial structure and of the proposal for integrating the European Development Fund into the European Union's Budget. Other debates also included urgent motions on the urgency of new measures to fight international terrorism and the humanitarian crisis in South Sudan.
6. In the current context of the Conference, the delegation noted that the discussion on the future of ACP-EU cooperation picked up pace in 2015, with both the EU and the ACP are engaging in a soul-searching exercise and preparing their future positions. This complex policy process deserves a broad and evidence-based debate. The stakes involved in the review process are high and include-
- a) the European Development Fund (EDF) providing predictable resources and accounting for a larger share of EU development aid than any other external instrument.
  - b) the growing number of alternative (competing) policy and institutional frameworks (such as the Joint Africa-Europe Strategy) posing major challenges of policy coordination and coherence for the various partners involved; and
  - c) The Cotonou Partnership Agreement (CPA) links the EU and its 28 member states with a tri-continental group of 79 states. It is often hailed as a '*unique*' agreement, taking into account its legally binding nature, holistic approach to development, comprehensive scope (covering the three pillars of aid, trade and political cooperation) and joint management arrangements. It offers a single framework for the operations of the European Investment Bank in the ACP (including through the Investment Facility).

7. the Cotonou Agreement which replaced the Lomé convention was concluded for a period of twenty years commencing on March 1, 2000 and is set to lapse on 29 February 2020. The ACP and EU have begun internal consultation on the future of the relationship.
8. The formal negotiations are set to commence sometime in August/September 2018, a date set to be mutually agreed upon. ACP adopted its negotiating structures - a Central Negotiating Group, (CNG) and three Technical Negotiating Teams (TNT) based on the three identified pillars during the just concluded ACP Council of Ministers meeting in Lomé Togo. Following the 105<sup>th</sup> Council of Ministers decision, Kenya and Ethiopia were nominated to the Central Negotiating Team representing the Eastern Africa region.
9. The partnership is critical for a number of reasons, among them; It ties the EU and 79 countries from Africa, the Caribbean and the Pacific. Most of them former colonies, thus one of the largest global partnerships, It's builds on a long period, over 40years of partnerships, It's underpinned by a legally binding contract CPA based on three pillars- trade, aid and political cooperation; and It mobilises a large budget dedicated to development budget of approximately Euros 30.5 billion for the 11th EDF 2014 - 2020 period.
10. The European Development Fund (EDF) is the main instrument for providing Community aid for development cooperation by the EU to the ACP States. The 10<sup>th</sup> EDF covered the period from 2008 to 2013 and provided an overall budget of EUR 22 682 million. The 11<sup>th</sup> EDF is scheduled to run from the year 2014 to 2020, with a budget of EUR 31.5 billion set aside for this particular period. This is divided into grants, national and regional indicative programmes; intra-ACP and inter-regional cooperation; the investment facility managed by the European Investment Bank; and for the European Investment Bank loans to be used to promote the public sector in ACP states.
11. The EU through the 11th EDF (National Indicative Programme) 2014 -2020, provided approximately Euros435 million in areas of agriculture, infrastructure, governance and law support.
12. The delegation is concerned that the parties to the Cotonou Partnership Agreement (CPA) – led by governments but including parliamentarians, civil society, private sector operators and local authorities – will need to address a set of existential questions that have arisen from the past fifteen years of CPA implementation and from important changes in the international context.
13. The Kenya delegation to this meeting comprised of the following -

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|---|--|
| a) The Hon. Moses K. Cheboi, CBS, M.P.          | - Deputy Speaker and Leader of the Delegation; |
| b) The Hon. (Sen.) (Prof.) Margaret Kamar, M.P. | - Member of the Delegation;                    |
| c) The Hon. (Dr.) Lilian Gogo, M.P.             | - Member of Delegation; and                    |
| d) The Hon. Ali Dido Raso, M.P.                 | - Member of Delegation;                        |

**14.** The delegation was accompanied by Mr. Rana Tiampati, (National Assembly) and Mr. Innocent Mbaya(Senate) as delegation secretaries. In addition, the delegation was facilitated and received technical support from the Kenyan Mission to the European Union in Brussels led by the outgoing Ambassador, H.E. Johnson Weru, who was accompanied by other Officials from the Mission.

**15.** On behalf of the delegation and the Parliament of Kenya, I wish to pay tribute to the outgoing Ambassador, Amb. Johnson Weru for the tireless work done in the Mission, as you will note in the report, Kenya has greatly taken its rightful place in the diplomatic circles more particularly on matters relating to ACP-EU JPA and EU, leading to the country being a among the largest beneficiary of the European Development Fund which has grow exponentially.

**Mr. Speaker,**

**16.** The delegation is grateful to the Speakers of the two Houses of Parliament for allowing them to attend the Session, for facilitating the delegation and providing technical support in liaison with the offices of the Clerks from the two Houses.

**17.** It is now my pleasant duty, on behalf of the delegation, to present and commend this report to the House for noting.



**THE HON. MOSES K. CHEBOI, CBS, M.P.**

**DEPUTY SPEAKER OF THE NATIONAL ASSEMBLY AND LEADER OF THE DELEGATION**

**DATE:** 19.2.2019

**REPORT OF THE PROCEEDINGS OF THE ACP AND JPA COMMITTEES, ACP PARLIAMENTARY ASSEMBLY AND ACP-EU JOINT PARLIAMENTARY ASSEMBLY: BRUSSELS, BELGIUM, 13<sup>TH</sup> TO 20<sup>TH</sup> JUNE, 2018**

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**INTRODUCTION**

- 18.** The ACP-EU Joint Parliamentary Assembly was created out of a common desire to bring together the elected representatives of the European Community – the Members of the European Parliament – and the elected representatives of the African, Caribbean and Pacific states (ACP Countries) that have signed the Cotonou Agreement: it is the only institution of its kind in the world.
- 19.** The Role of the Joint Parliamentary Assembly as set out in the Cotonou Agreement (Article 17) is to-
- a.) Promote democratic processes through dialogue and consultations;
  - b.) Facilitate greater understanding between the people of the European union and of the ACP States and raise public awareness of development issues;
  - c.) Discuss issues pertaining to development and the ACP-EU Partnership;
  - d.) Adopt resolutions and make recommendations to the Council of Ministers with a view to achieving the objectives of this agreement; and
  - e.) Advocate for institutional development and capacity building of national Parliaments.
- 20.** Since the entry into force of the Treaty on the European Union and EU enlargement, it has acquired a more prominent role. A substantial part of the work of the Joint Parliamentary Assembly is directed towards promoting human rights and democracy and the common values of humanity, and this has produced joint commitments undertaken within the framework of the UN conferences.

**Composition and working methods**

- 21.** The representatives of the 78 ACP states, who under the Cotonou Agreement must be members of Parliament, meet their European Parliament counterparts drawn from the 27 member states of the EU in a plenary session for one week twice a year, bringing together more than 320 MPs. The Joint Parliamentary Assembly meets alternately in an ACP country and an EU country. The institution is governed by common, democratic rules.
- 22.** Two Co-Presidents who are elected by the Assembly direct their work. Twenty four vice-presidents (12 European and 12 ACP) who are also elected by the Assembly constitute the Bureau of the Joint Parliamentary Assembly, together

with the two Co-Presidents. The Bureau meets several times a year in order to ensure the continuity of the work of the Joint Parliamentary Assembly and to prepare new initiatives aimed notably at reinforcing and improving cooperation. It also considers topical political questions and adopts positions on all human rights cases.

**23.** Three Standing Committees have been established to draw up substantive proposals, which are then voted on by the Joint Parliamentary Assembly. These Committees, which began their work in March 2003, are:-

- a) the Committee on Political Affairs;
- b) the Committee on Economic Development, Finance and Trade; and
- c) the Committee on Social Affairs and the Environment

**24.** The Assembly regularly forms exploratory or fact-finding missions. The members of the Joint Parliamentary Assembly are thus in direct contact with the situation on the ground in various developing countries which are signatories to the Cotonou Agreement.

**25.** The impact of the work of the Joint Parliamentary Assembly goes well beyond economic considerations and embraces the fundamental objectives of the development of mankind and the establishment of peaceful relations between the nations and the world. The ACP-EU Joint Parliamentary Assembly is a democratic parliamentary institution, which aims to promote and defend democratic processes in order to guarantee the right of each people to choose their own development objectives and decide on how to attain them.

#### **b) Initiatives by the Joint Parliamentary Assembly**

**26.** The Joint Parliamentary Assembly has made an active contribution towards implementing and reinforcing successive ACP-EU Conventions and has put forward numerous proposals, including –

- a) the upgrading of the role of women in development process;
- b) the integration of environment policy in development projects;
- c) promotion of trade as a tool for development, particularly by way of the Economic Partnership Agreements foreseen in the Cotonou Agreement;
- d) the drawing up of rural development programmes and micro-projects tailored to the needs of specific communities; and,
- e) the promotion of regional, political and commercial cooperation;
- f) closer cooperation with non-governmental organizations engaged in development;

- g) aid for indebted countries pursuing structural adjustments policies to allow them to maintain indispensable services;
- h) measures to enhance the cultural dimension in north-south cooperation;
- i) the acceleration of aid procedures and the increase in appropriations intended for refugees and for displaced persons;
- j) measures to reinforce the commitment to respect and defend human rights and human dignity.

### **THE INTERESTS DRIVING THE ACP IN THEIR RELATIONS WITH THE EU**

- 27.** Forty years of cooperation as a Group has created historical bonds between the ACP countries involved based on “*unity and solidarity*” however the various regions of the ACP are engaged in a fundamental debate on two closely related issues -
- (i) The regions within the ACP assess its evolving interests towards the EU beyond 2020 in an increasingly globalised and regionalized world. and
  - (ii) The value the ACP Group as a tri-continental structure still provide for each of the regions in this geopolitical set-up.
- 28.** Each region interests are based on the incentives it drive by each of the regions involvement and engagement with the EU. They are substantial aid levels, effective political cooperation, trade and economic cooperation, security concerns and global public goods.
- 29.** While the three regions share an interest in maintaining aid flows from the EU (including from the perspective of ensuring donor diversification in the case of the Caribbean and the Pacific), the reality beyond 2020 will be dominated by differentiation -with aid being concentrated on least developed (primarily African) countries. The differences are particularly striking in the field of political cooperation. Europe and Africa are increasingly aware that they are ‘condemned’ to ever-closer dialogue and collaboration in a wide range of pressing policy areas (such as migration, stability).
- 30.** For the Caribbean and Pacific region, political cooperation with the EU has been low over past decades, reflecting the marginal status of both small regions for Europe or the emergence of alternative political groupings with more political traction to organise the dialogue (e.g. the CELAC).
- 31.** On trade cooperation the EPA processes have institutionalized the split between the three regions (and various sub-regions). On security matters, the main traction is again to be found between Europe and Africa. In the Caribbean and the Pacific

there might be shared security concerns (e.g. drug trafficking) but Europe is not the key external player in these parts of the world.

- 32.** On global public goods, each of the three regions have largely abandoned the ACP structure to articulate and defend their interests, looking for leaner and more effective institutional frameworks to exercise their bargaining power. On key issues such as climate change, the agendas of Africa (economic transformation) and the Pacific (protection against growing vulnerability) tend to collide. In all the regions, one can observe the active presence of non-traditional donors and economic operators (e.g. China, India, Brazil, Turkey, Gulf States, etc.) that profoundly affect the nature of cooperation with the EU (in terms of incentives provided, EU leverage, etc.).
- 33.** These significant differences in interest between the Africa, Caribbean and Pacific towards the EU will also have to be taken into account when the ACP Group redefines its added value beyond 2020. The challenge will be to clearly identify a limited set of core issues where collective action at all-ACP level can still make a real political difference in terms of bargaining power.

**c) Membership and meetings**

- 34.** The forum has elected members drawn from the European Community and the African, Caribbean and Pacific states. Prior to the Joint Parliamentary Assembly (JPA), the ACP committees hold meetings. These are followed by a meeting of the ACP Parliamentary Assembly (ACP-PA), then by the Joint ACP-EU committee meetings, and finally the ACP-EU Joint Parliamentary Assembly.

**d) The Economic Partnership Agreements (EPAs)**

- 35.** From 2002, the European Union and individual as well as groups of countries that together make up the ACP group of states have been negotiating "free trade" under Economic Partnership Agreements (EPAs). The general framework for negotiating EPAs is found in the Cotonou Agreement.
- 36.** The overall objectives of EPAs are to ensure sustainable development of ACP countries, their smooth and gradual integration into the global economy and eradication of poverty. Specifically, EPAs aim at promoting sustained growth; increasing the production and supply capacity; fostering the structural transformation and diversification of the ACP economies and providing support for regional integration by being "tailor-made" to suit specific regional circumstances.

- 37.** Some other key features of the EPAs include the following: they are WTO-compatible agreements, but go beyond conventional free-trade agreements, focusing on ACP development, taking account of their socio-economic circumstances and including co-operation and assistance to help ACP countries benefit from the agreements; they open up EU markets fully and immediately, but allow ACP countries long transition periods to open up partially to EU imports while providing protection for sensitive sectors; they create joint institutions that monitor the implementation of the agreements and address trade issues in a cooperative way; and, they are also designed to be drivers of change that will help kick-start reform and contribute to good economic governance.
- 38.** Kenya ratified the instruments of ratification in respect of the EPA on Wednesday 21 September 2016. The EU subsequently extended the deadline for signature for a further period of three months, up to January 2017 to give time to other EAC member's states to sign.
- 39.** Kenya, along with other EAC Partner States initialled the framework EPA Agreement on 27th November 2007. This was followed by negotiations towards a comprehensive EPA, which was initialled by the EU and EAC Partner States on 14<sup>th</sup> October, 2014. The EPA is due for signature and ratification by each of the EAC and EU Partner States to enter into force.
- 40.** In general, Kenya and the EAC are keen to conclude an EPA Agreement that addresses the concerns of the region, bring industrial and general development, and lead to poverty reduction. The agreement should also not lead to displacement of Kenya products in the EAC markets by EU products. At present, Kenya and Rwanda have concluded with the ratification process, awaiting the other EAC states to finalize on the EAC EPA.

**e) The European Development Fund (EDF)**

- 41.** The European Development Fund (EDF) is the main instrument for providing Community aid for development cooperation by the EU to the ACP States. The 1957 Treaty of Rome made provision for its creation with a view to granting technical and financial assistance, initially to African countries which at that time were still colonized, and with which some EU Member States had historical links.
- 42.** The 10<sup>th</sup> EDF covered the period from 2008 to 2013 and provided an overall budget of EUR 22 682 million. The current eleventh EDF is scheduled to run

from the year 2014 to 2020, with a budget of EUR 31.5 billion set aside for this particular period. This is divided into grants, national and regional indicative programmes; intra-ACP and inter-regional cooperation; the investment facility managed by the European Investment Bank; and for the European Investment Bank loans to be used to promote the public sector in ACP states.

**f) Kenya Status in the ACP – EU Relations**

43. EU is Kenya's second largest development cooperation partner after the World Bank. Similarly the EU is the second largest destination of Kenya products/exports after COMESA contributing to a third of the total exports. Kenya seeks to engage and cooperate with the EU in areas of combating terrorism, repatriation of refugees from Dabaab to Somalia, supporting regional peace and stability in the Horn of Africa.
44. In view of the above, Kenya - EU relations is premised on the special cooperation under the framework of the successive conventions, Yaoundé I and II, Lomé I -IV and later the CPA (the larger ACP-EU partnership).
45. **On economic relations**, Kenya enjoyed the EU markets with exports worth Euros 1.28 billion or Kes 144 billion and imports worth Kes 213 billion. The main exports included tea, coffee, horticultural products and fish, while imports included machinery, chemicals and manufactured goods.
46. **On development cooperation**, EU support to Kenya accounts for about 15% of the government annual development budget. The support from EU goes towards Kenya development priorities and objectives. Under the 11th EDF (National Indicative Programme) 2014 -2020, the EU commission provided approximately Euros 435 million in areas of agriculture, infrastructure, governance and law support.
47. **On terrorism**, the EU and Kenya appreciate the common challenge of the threat of terrorism and mass radicalization of youth, linking the issue to migration, the EU proposed support in form of a project to be funded under EU Trust fund for migration and is therefore in the process of establishing one of the three proposed regional chemical, biological and nuclear risk mitigation regional secretariats in Nairobi. The secretariat is aimed at enhancing cooperation in the fight against illicit trafficking and exports control of chemical, biological and nuclear materials.

### **g) ACP -EU Relations**

**48. Post 2020 negotiations** - the Cotonou Agreement which replaced the Lomé convention in 2000 is set to lapse on 29 February 2020. The ACP and EU have begun internal consultation on the future of the relationship. The formal negotiations are set to commence sometime in August/September 2018, a date set to be mutually agreed upon. ACP adopted its negotiating structures - a Central Negotiating Group, (CNG) and three Technical Negotiating Teams (TNT) based on the three identified pillars during the just concluded ACP Council of Ministers meeting in Lomé Togo. Following the 105<sup>th</sup> Council of Ministers decision, Kenya and Ethiopia were nominated to the Central Negotiating Team representing the Eastern Africa region.

### **h) The Future of ACP-EU Relations**

- 49.** The partnership is critical for a number of reasons, among them-
- a) It ties the EU and 79 countries from Africa, the Caribbean and the Pacific. Most of them former colonies, thus one of the largest global partnerships.
  - b) It's builds on a long period, over 40years of partnerships
  - c) It's underpinned by a legally binding contract CPA based on three pillars- trade, aid and political cooperation; and
  - d) It mobilises a large budget dedicated to development budget of approximately Euros 30.5 billion for the 11th EDF 2014 - 2020 period.
- 50.** The above partnership is faced and threatened by a number of challenges among them new geographical realities, globalization and regionalism, growing heterogeneity within ACP, enlargement of the EU and diversification of EU partnership; and the new 2030 agenda with its focus on global challenges. As a result of the above challenges, there is dwindling interest of both parties in the partnership beyond aid, the political capacity of the CPA in international fora is limited; and the CPA as a north -South partnership is not for purposes to deal with the 2030 agenda.

## **II. MEETINGS OF THE STANDING COMMITTEES**

**51.** The ACP Committee Meetings took place on 13<sup>th</sup> and 15<sup>th</sup> June, 2018, to discuss and agree on common positions on the Agenda items scheduled for discussion by the JPA Committees. Subsequently, the JPA Committees met on 16<sup>th</sup> June, 2018, and discussed several matters as follows -

#### a) Committee on Political Affairs

52. After adopting its agenda and approving Minutes of the previous meeting, the Committee proceeded to consider the substantive agenda items as shown in **(Annex I)**. The Committee then considered and approved the minutes of the meeting of 20<sup>th</sup> March, 2018 that was held in Brussels.
53. The members thereafter deliberated on the amendments of the resolution on **“ACP-EU relations post-Cotonou: a strong parliamentary dimension”** with the facilitation of Hon. Jacob Oulanyah of Uganda in his capacity as the ACP co-rapporteur. Honorable Oulanyah presented 70 amendments submitted for the motion for resolution. He pointed out that the amendments had reflected the discussions held in during the intersessional meetings held in March. He highlighted that some of the amendments that were of reference to the Kigali outcome and committee agreed to reject those references in order to provide for a text that supports a common approach. The Co-rapporteur also highlighted some amendments that had been proposed only spoke to the EUs interests. Following his presentation, the Committee accepted 56 amendments and rejected 14 amendments.
54. The Co-rapporteur reminded the committee to provide additional amendments to enrich the resolution before its adoption on Wednesday 20 June 2018. He informed that the deadline for such submissions is set for 18<sup>th</sup> June at noon.
55. As regards the Committee's report on **“the fight against cybercrime and drug trafficking”** a working document was presented by the ACP Co-Rapporteur, Hon Alain Michel Lobognon. He highlighted that the report had focused on EU more than ACP and would be developed further at the next submission. He stressed on the impact internet has had on the rise of criminal activity in drug and human trafficking. He also informed the meeting that Africa had become a transit zone for trafficking of drugs and called for the need for stronger collaboration between national police and Interpol. Following his presentation, the Committee stressed on the need for clearer definitions on cybercrime and also its role on arms and weapons procurement and human trafficking. The Committee will continue these discussions with the counterpart on Saturday.

#### ***Title of the next Report***

56. The Committee deliberated on the following 3 titles proposed by the secretariat:
- a) Role of Parliament in combatting gender based violence;
  - b) Role of Social Media and fake news on democracy;

c) Technology and Democracy – Challenges and opportunities.

**57.** The Committee deliberated on these proposals and agreed to merge two topics to a new title as ***Social Networks and protection of democracy***. Following which the committee agreed that the topic on role of parliament in combatting gender based violence be addressed later and the committee would now propose to the EU Counterparts the next title as ***Social Networks and Protection of Democracy***.

**58. On items for exchange of views**, the Committee was informed of the items for exchange of views which include:

- a) Water governance as a source of conflict prevention;
- b) Political dialogue under article 8 of the Cotonou Agreement; and
- c) Political situation in ACP and EU Member States.

### **Political Situation Updates**

#### **Togo**

**59.** The representative of Togo informed that the political dialogue between the Togolese actors started on February 15, 2018 and has continued under the aegis of the facilitator HE Mr. Nana Akufo-Addo, President of the Republic of Ghana.

**60.** She also informed that at the Extraordinary Summit of ECOWAS Heads of State held in Lome on April 14, 2018 on the crisis in Guinea Bissau, the summit also discussed the Togo case. Thus, while renewing their confidence in the President of Ghana HE Mr. Nana Akufo-Addo, the summit designated him as well as the President of the Republic of Guinea (Conkry) HE Mr. Alpha KONDE to continue the facilitation of the dialogue in Togo and propose recommendations at the next ECOWAS summit scheduled to take place in June 2018.

#### **Tchad**

**61.** The Representative of Chad informed the meeting that the President of Tchad has continued to implement institutional reforms of the country. He also stated that the government has announced that elections will be held in November 2018.

#### **Côte d'Ivoire**

**62.** The Representative of Côte d'Ivoire informed of upcoming elections in 2020 and called for solidarity from ACP member states in the country's upcoming elections. He reiterated the need for the ACP to remain vigilant in order for the

elections to run smoothly and that youth people be allowed to give their voice rather than their lives.

### **Burkina Faso**

- 63.** The Representative of Burkina Faso informed the Assembly of the establishment of the High Council for Social Dialogue and the High Council for Reconciliation and National Unity. These institutions will contribute to strengthening social peace in the country.
- 64.** He recalled the security challenges that the G5 Sahel continues to struggle to overcome due to lack of funding and logistics. He sought the support from ACP countries for advocacy with European countries for adequate support for the G5 Sahel.

### **Sao Tome and Principe**

- 65.** The Representative informed the meeting of the maturity in politics his country has demonstrated over the years. While the preservation of their democracy has not been without difficulty, their democratic institutions and the state's stability have been beneficial to the country both socially and financially.

### **Zimbabwe**

- 66.** The Representative of Zimbabwe informed the Committee that Elections in Zimbabwe would take place on 30 July 2018. The Nomination Court will sit on 14 June to consider all the candidates for the Presidential, Parliamentary and Council elections. She added that international observers such as SADC, African union and European Union have confirmed that they will send their observers. To facilitate the process, special courts have been set up to deal with election related cases.

### **Ethiopia**

- 67.** The Representative of Ethiopia informed the committee of some efforts by the Prime Minister Dr Abiy Ahmed towards privatization which is to pave way to enhance production capacity and the productivity of the agriculture and industry sectors with special emphasis on exports.
- 68.** On Ethio-Eritrea situation, she informed that Ethiopia had decided to unconditionally accept the Algiers Agreement and the decisions of the Eritrea-Ethiopia Boundary Commission (EEBC). After closely considering the current Ethio-Eritrea situation, the Government is fully committed to the effective implementation of the Algiers Agreement on the basis of the relevant international legal instruments.

69. She also informed of the lifting of the six-month state of emergency, the return of foreign country based political party, the Oromo Democratic Front (ODF) from exile to pursue peaceful political competition, and the termination of charges against two foreign countries-based media organizations as well as the drop of charges of the two foreign countries-based political party leader and activists.

#### **Lesotho**

70. The Representative of Lesotho informed that Lesotho had held national elections in June 2017 and has a new coalition government comprising of 4 political parties that was inaugurated in June 2017. He informed that the country had also faced serious security challenges. SADC has sent a contingent of 200 peace keeping force under the supervision of six eminent persons from SADC Countries. He added that reform programs have started and are expected to end in 18 months and a progress report will be submitted at the SADC Summit in August 2018.

#### **Sudan**

71. Representative of Sudan informed the committee that he will be submitting a statement on the government's efforts to combat terrorism, and migration and national dialogue.

#### **Democratic Republic of Congo**

72. The Representative of Democratic Republic of Congo updated the Committee on the upcoming elections informing that President Joseph Kabila was not run for office at the next elections. She added that the country has welcomed the release of Jean-Pierre Bemba.

73. These were the main issues discussed by the ACP Members of the Political Affairs Committee. Of course, this is only a summary of the discussions. More ample information will be provided in the report that will be prepared subsequently.

74. Members subsequently reported on the political situations in their respective countries; among them, a brief on the political situation in Kenya delivered by the Head of the Kenya Delegation, the Hon. Patrick Mariru, MP.

#### **b) Committee on Social Affairs and the Environment**

75. The Meeting of ACP Members of the JPA Committee on Social Affairs and the Environment, was held on Thursday, 14 June 2018 at ACP House, adopted its Agenda (**Annex II**) as drafted and approved the Summary Record of the

deliberations of the last Meeting held on Tuesday, 20 March 2018 in Brussels, Belgium.

76. The Meeting deliberated on the items on the draft Agenda of the Meeting of the JPA Committee on Social Affairs and the Environment to be held on Saturday, 16 June 2018 from 10h00 to 13h30, at the European Parliament. With the facilitation of the ACP Co-rapporteur, Hon. Halifa Sallah (Gambia), the Meeting extensively considered the 78 Amendments submitted to the draft report entitled ***The social and environmental consequences of urbanisation, particularly the sound management of industrial and domestic waste in ACP countries.*** The Meeting then adopted the ACP voting positions on these Amendments, with some oral amendments. Deliberations on this subject matter will continue during the Joint Meeting with our EU counterparts.
77. Committee The Meeting then considered the Working Document on the subject matter of the next report entitled ***Combating the destabilizing effects of wildlife trafficking in ACP countries and promoting the implementation of the external dimension of the EU Action Plan against wildlife trafficking.*** In presenting the Working Document, the ACP Co-rapporteur, Hon. Gilbert S. Mangole (Botswana), noted that many fragile ecosystems already face large challenges owing to climate change, natural disasters, land use, as well as the increasing and profitable illegal trade of plants and animals, among others. He underlined that wildlife trafficking is happening at an alarming rate threatening the welfare and prosperity of countries at all tiers.
78. Mr. Mangole further noted that organised crime is fuelling the demand and supply for wildlife products supporting corruption and creating a market of novel products. He, however, noted that globally, major efforts have been made to curb this trade, particularly through the Convention on International Trade in Endangered Species of Wild Fauna and Flora (CITES) and the UN Sustainable Development Agenda 2030.
79. As part of the way forward on tackling wildlife trafficking, Mr. Mangole then underlined that the ACP-EU relations should focus on dialogue and coordinated action towards a stronger legal framework, and better law enforcement, to effectively tackle the trafficking of protected species of flora and fauna operated by international criminal organisations, crushing the demand and supply of illegal wildlife products.
80. During the exchange of views, the Meeting noted that conflict is one the means which encourages the trafficking of wildlife products, as such there is need to

promote peace in conflict situations. The Meeting also noted the need for stiffer punishment regimes for traffickers in wildlife products, similar to those for drug traffickers.

81. Deliberations on this subject matter will continue during the Joint Meeting with the EU counterparts.
82. With respect to title of the next report, the Meeting exchanged views on the two topics proposed by the Secretariat, namely:
  - a) Reducing the global number of out-of-school children, adolescents and youth, in ACP countries.
  - b) The social and environmental consequences of substance abuse including narcotic drug abuse and harmful use of alcohol.
83. The Meeting then agreed to share these proposals with the EU counterparts during the Joint Meeting.
84. On the follow-up by the Commission on the resolution adopted by the ACP-EU Joint Parliamentary Assembly on Improving the access to basic health systems, notably to medicines in the fight against infectious diseases, the Meeting took note of the subject matter as the European Commission is to make its presentation during the Joint Meeting.
85. With regard to the agenda item on Climate change: threats and opportunities for life and sustainable development, the Meeting took note of the subject matter, deliberations will continue during the Joint Meeting with our EU counterparts, in the presence of Prof. Jean-Pascal van Ypersele, Professor of climatology and environmental sciences at the University of Louvain.

### **c) Committee on Economic Development, Finance and Trade**

87. The Committee on Economic Development, Finance and Trade of the Parliamentary Assembly of the African, Caribbean and Pacific Group of States (ACP Group) met at ACP House on 13 June 2018, from 3:00 p.m. to 6:00 p.m.
88. The Committee adopted its Agenda and approved Minutes of the previous meeting and proceeded to consider the substantive agenda items as shown in **Annex III**.
89. The Committee members considered the amendments to the draft resolution **on “the Impact of the Illegal Trade in Phytosanitary Products, Seeds and Other Agricultural Inputs on ACP Countries’ Economies”** based on the presentation, arguments, and the guidance of the Co-Rapporteur, Mrs. Lucie Milebou Aubusson

of Gabon. This process allowed Committee members to comment on the different amendments and to adopt a voting position.

90. Based on the deliberations, Committee members recommended voting in favour of the resolution as a whole, in keeping with the adopted voting position. A voting sheet was to be distributed to the members before the vote.
91. Committee members considered the working document; ***“The Development of Small and Medium Enterprises (SMEs) at the Heart of the Transformation of ACP Countries’ Economies”*** prepared by the Co-Rapporteurs.
92. In the absence of the Co-Rapporteur, the Honourable Sangeet Fowdar of Mauritius, the working document was presented by the Secretariat.
93. According to the working document, the private sector is an engine of wealth creation and economic growth in market economies, and contributes significantly to employment and revenue in developing countries. According to the United Nations, the private sector represents almost 84% of the gross domestic product (GDP) in developing countries and has the potential capacity to provide a sustainable basis for the production of basic goods and services, job creation, and the mobilisation of domestic resources for development finance.
94. The working document calls for the development of micro-enterprises and SMEs, which are key private sector players in the sustainable transformation of the economies of ACP countries, and underscores the need to increase their role and their responsibility in development and cooperation policies. In light of this, the specific structure of the private sector in ACP countries, which is mainly comprised of micro-enterprises operating in the informal sector, must be recognised and taken into consideration.
95. The document focusses on three areas:
  - a) the development of small and medium enterprises (SMEs) at the heart of the transformation of ACP economies, which presents the potential and the economic and social role of SMEs;
  - b) the challenges to the development of SMEs in ACP countries, which identifies the obstacles and constraints preventing the creation and the development of SMEs; and
  - c) the recommendations which, when implemented, should help to develop a strong and responsible private sector, capable of contributing to the transformation of African economies.

96. In their discussions, Committee members underscored the relevance of the topic in the current context and the prospects for economic and social development in ACP countries, and also indicated their interest in the report. While acknowledging that development cooperation can help to support private sector development in ACP countries, they recognised that the primary responsibility lies with the governments of ACP countries, which must demonstrate greater political will. Private sector development should focus on the special features of ACP countries and must not be influenced by the political conditionalities of development partner countries.
97. They called for public-private partnerships to be strengthened and for the experiences of other developing countries to serve as inspiration, in order to make SMEs true development tools.

***Decision on the Title of the Next Committee Report***

98. Under this item, Committee members were unable to make a decision on the title of their next report. They invited the Chair, in collaboration with the Secretariat, to propose a title that would be examined during the plenary session.
99. Following consultations with the Secretariat, it was proposed that the next title of the Economic Committee addresses one of the following issues-
- a) contribution of migration to Economic Development; or
  - b) Challenges' for development finance in Middle Income Countries.
100. The meeting resolved that the title will be proposed on behalf of the ACP Group, during the joint Committee.

**Economic Partnership Agreements (EPAs): state of play of negotiations and implementation**

101. The Secretariat provided an update and circulated a note on the state of play of the EPA process. The Secretariat indicated that National EPA Implementation Plans had been or were being established.
102. The meeting noted that the problem of multiple trade regimes in some ACP regional organizations persists. For Africa, the launch of the AfCFTA is a welcome development, which could, in future, lead to an Africa-EU EPA.
103. Implementation of EPAs should take account of global developments, including the resort to inward looking policies in some major economies and the need to ensure that the scope of trade liberalization is right, properly timed, and adequately paced. Safeguard measures should be put in place to protect nascent industries or sectors.

104. There is a need for monitoring and evaluation of EPAs that goes beyond compliance with the EPA provisions, into assessing whether real benefits are accruing.
105. It was noted that the brief information provided in respect of the CARIFORUM region that had the longest experience with implementing an EPA was not encouraging. Some countries in the region were concerned that EPAs had not brought the anticipated benefits, citing revenue losses and problems related with market access, especially in mode 4 for providers of professional services.
106. The meeting decried the fact that at the joint meeting, exchange of views takes place only with the European Commission, without a presentation from the ACP side. This is a lop-sided affair. Therefore, the ACP should arm itself with real facts, up to date information, and empirical data, which can be generated through the conduct of a scientific study of the process. In this regard, the meeting reiterated its previous request for an impact assessment of the EPA process. This will enable the ACP to highlight to the EU side, what exactly needs to be done.

**The Joint ACP-EU Cooperation Framework for Private Sector Development Support in ACP Countries**

107. Under this item, Committee members were informed of the Joint ACP-EU Cooperation Framework for Private Sector Development Support in ACP Countries and its implementation.
108. Adopted in 2014 by the ACP-EU Council of Ministers, the Joint ACP-EU Cooperation Framework for Private Sector Development Support in ACP Countries presents the principles and the general guidelines that must direct future actions for private sector development in ACP countries and aims to i) improve the business environment; ii) support the development of entrepreneurship and micro-enterprises; iii) facilitate access to financing; and iv) strengthen the competitiveness and the access of ACP enterprises to the markets.
109. It centres around four pillars:
- a) Improvement of the business environment;
  - b) Private sector support in relevant development areas;
  - c) Development of support for microfinance services; and
  - d) Promotion and support of private investments for development through innovative financing mechanisms (loan and grant blending).

**110.** In the context of the 11<sup>th</sup> EDF, the programming process has been a consistent and complementary one at the national, regional, and intra-ACP level. At the intra-ACP level, the priorities identified were broken down into programmes or projects, some of which are currently being implemented.

### **III. THE 50<sup>TH</sup> SESSION OF THE ACP PARLIAMENTARY ASSEMBLY**

**111.** The session was opened by the ACP Secretary General Dr. Patrick Ignatius Gomes. He welcomed delegates to the 50th Session of the ACP Parliamentary Assembly, and noted that the session was taking place at a pivotal moment as the ACP Group of States and the European Union, prepare to launch the negotiations for a Post Cotonou Partnership Agreement –an Agreement that is to be post-modern, dynamic and visionary.

**112.** He said in this context, the role to be played by Parliament and Parliamentarians will be most significant not only for a strong legal basis through ratification of the successor agreement but taking due care to ensure there are clear responsibilities and how they are to be discharged by all stakeholders –the executive, administration, civil society, organized interest groups. They are to participate in a truly inclusive and participatory manner, both in the process and the product.

**113.** He stated that the negotiations for the Post Cotonou Agreement is a Member States driven process; and as such preparations on the part of the ACP Group are being guided by the Committee of Ambassadors in Brussels, with technical support from the Secretariat, mainly through an Internal Task Force. He said their work has made possible key issues that have been addressed by what is the Ambassadorial Central Negotiating Group (CNG) and the three Technical Negotiating Teams (TNTs) that concentrate on the three strategic pillars that are the substantive core of the ACP's Mandate and derive their political legitimacy having been previously approved by the Council of Ministers and rooted in the Summits of ACP Heads of State as early as 2012 in Malabo, Equatorial Guinea and more recently in 2016 in Port Moresby PNG.

**114.** He further informed delegates that these pillars are an advance and more contemporary reflection on the Lome and Cotonou Agreements that speak of trade, development cooperation and political dialogue. In the Mandate you have them as:

a) Pillar 1: Trade, Investment, Industrialization and Services;

- b) Pillar II: Development Cooperation, Technology, Science, Innovation and Research; and
- c) Pillar III: Political Dialogue, and Advocacy.

**115.** 5% more to annual operating costs and supplement member states Dr. Gomes further informed delegates that in the overarching framework of the UN's Sustainable Development Goals, where these pillars are anchored, ACP has embedded a Core Nucleus from which emanate the guiding principles and objectives of the Negotiating Mandate, as well as nine cross-cutting themes which identify the mutually beneficial issues and interests that are to be thoroughly addressed as essential goals of the Partnership agreement. These themes are expressed as Climate change, Oceans & Seas, Gender Equality, Youth and Health among others. The Mandate also shows that needs and interests of specific categories of our Member States, such as LDCs, LLDCs, SIDs, MICs and HIMICs are to be addressed. The secretary general reiterated that unity in diversity is not a slogan but a reality of the rich and complex scope that sustainable development must address.

**116.** He drew the attention of delegates to concerns regarding enhancing of the financial sustainability of the ACP Group saying substantial progress has been achieved on the establishment of the Endowment and Trust Fund (ETF), particularly on its proposed governance structure. This will be by means of a Board of Trustees of seven members and a Financial Planning and Investment Unit (FPIU) with a small staff having relevant expertise in financial resource mobilization and investment policies. The Board of Trustees' will be a mix of private citizens well accomplished in banking and financial investments who are willing to serve on a voluntary basis. Three members will be from among the Committee of Ambassadors. He informed that steps are under way to mobilise the capital of 30mn Euros as a start which with sound investment will help ACP parliamentary group in about two years to contribute contributions. Urgent actions are addressing:

- a) The establishment of a legal structure;
- b) The designation of members of the Board of Trustees;
- c) The establishment of the Financial Planning and Investment Unit in charge of mobilizing resources;
- d) Identification of potential donors to be short-listed and initial contact;
- e) The launch of the recruitment process for the Financial Planning and Investment Unit; and

f) The development of a brochure that will provide potential donors with detailed information on the ACP Group and its goals.

**117.** Dr. Gomes said the Endowment and Trust Fund (ETF), will need the support of ACP Parliaments, particularly with respect to resource mobilization.

**118.** Chairpersons of the three committees presented reports of deliberations made in their committees. The Assembly thereafter adopted a position on the reports in line with recommendations by the chairpersons.

#### **IV. OVERVIEW OF THE 35<sup>TH</sup> SESSION OF THE ACP-EU JOINT PARLIAMENTARY ASSEMBLY**

##### **a) Opening Session**

**119.** The 35<sup>th</sup> Session of the ACP-EU JPA was held from 18<sup>th</sup> to 20<sup>th</sup> June, 2018 at the European Parliament, Brussels, Belgium. The Session was Co-Chaired by the ACP President and EU Parliament President. The Session commenced with addresses by the two Co-Presidents, Hon. Joseph Owona Kono and Hon. Louis Michel, as well as H.E. Yuri Sterk, Deputy Minister of foreign Relations of Bulgaria.

**120.** Mr. Kono welcomed delegates to the Assembly and stated that as representatives of various peoples and as policy and decision makers overseeing government functions, parliamentarians are in a unique position to engage with policy makers in ACP and EU institutions. The theme based debates of the ACP-EU assembly, as well as the interactive and participatory process of adopting resolutions provide a means and a common platform, cutting across ideology and different levels of development. He emphasized that the primary role of the Assembly is to ensure that multilateral governance encompasses the values, rules, and processes through which people and organisations attempt to work towards common objectives, make decisions, generate authority and legitimacy and ultimately exercise power for the benefit of the people who ought to be the object of all human endeavours.

**121.** Mr. Kono informed the Assembly that the ACP group has adopted a Declaration in which it made it very clear that ACP countries would like the post-Cotonou framework to include an enhanced role for the ACP-EU Joint Parliamentary Assembly. This will enable the Assembly to continue to play its role in successor agreement that ensures multilateral governance encompasses the values, rules, institutions, and processes through which people and organizations attempt to work towards common objectives, make decisions,

generate authority and legitimacy, and ultimately exercise power for the benefit of the people who ought to be the object of all human endeavors.

- 122.** Mr. Kono stated that Critical to the ambition of a modernised fit for purpose partnership with the EU is the issue of financing. He said the ACP Group continues to advocate for a financial mechanism that assures resource predictability which his critical to long term development. He affirmed that the ACP-EU remains conscious of the case of middle income countries while we note their development they continue to face challenges such as lack of infrastructure, undiversified economies and low levels of industrialisation. In addition, to dealing with harsh climatic conditions which manifest themselves in the form of severe prolonged and frequent drought or floods which affect crop production, livestock and tourism. Middle income countries need consistent and assured support to enable them to escape the so-called middle income trap. Some of this assistance is not necessarily in monetary form. Greater efforts should be made to help countries diversify their economies through private sector development.
- 123.** Further, Mr Kono informed the Assembly that the ACP-EU begins negotiations for a post Cotonou successor agreement all should strive to have this Joint Assembly, the European parliament and indeed ACP national parliaments play a key role. He implored the delegates to resolve to ensure that the Successor Agreement constitute a legal basis for a renewed and strong partnership that will reaffirm commitment to democracy, peace and security, justice for all that will help to drive the transformation of our economies, driven by the determination to grow, innovate, industrialize, trade, and reinvigorate and add value to our products, with the ultimate goal of improving the standards of living of the people.
- 124.** Mr. Michel welcomed delegates to the meeting and laid emphasis on ensuring that parliaments employ all effort in ensuring to the youth even in situations of despair are not tempted to follow the path of extremism. Mr. Michel made reference to a motion on :***Urgency of new measures to fight international terrorism***” that was to be brought before the delegates during the plenary.
- 125.** The Co-President expressed his concern stating that terrorism is a plight affecting bothe European and African countries and further, claims more victims in Africa than in Europe.
- 126.** Mr. Michel said the situation in the Sahel is considered a threat not only to neighbouring countries but also the international community. He said

terrorism is posing a threat to development gains enjoyed by many countries over the recent years and there's need to pay closer attention to the root cause and drivers of extremism.

- 127.** In conclusion, Mr. Michel expressed his confidence that the creation of open, equitable, inclusive and pluralist societies represents the most tangible alternative to violent extremism in the world.
- 128.** Ms. Sterk opened his remarks by conveying his sincere appreciation to all the members of the ACP-EU Joint Parliamentary Assembly for their personal dedication in fulfilling the parliamentary dimension of the ACP-EU partnership. He said the ACP-EU Council of Ministers in Lomé took good note of the timely resolutions adopted by the Assembly on issues of joint concern for the ACP Group and the European Union in 2017.
- 129.** He affirmed that the 35th session of the Joint ACP-EU Parliamentary Assembly is of particular importance. She reminded delegates that the opening of negotiations on the future ACP-EU relations, after the expiry of the Cotonou Partnership Agreement, is fast approaching and negotiations are due to start by 1 of September 2018. He expressed optimism trust that the outcome of the Assembly's deliberations will feed into the shaping of the future ACP-EU relations.
- 130.** Mr. Sterk said over the past months, the ACP and the EU sides have been working very hard to define their respective negotiating mandates with regard to their relationship after 2020. He congratulated the ACP side, on the adoption of its mandate at the last session of the ACP Council of Ministers and reassured delegates that the EU is very close to finalizing its own negotiating mandate.
- 131.** Mr. Sterk emphasized that the future ACP-EU partnership should build on the shared history of the two parliaments, and on their shared core values and interests, he said the EU is strongly committed to preserving the *acquis* of Cotonou and to ensuring that human rights, fundamental freedoms and political dialogue continue to guide ACP-EU cooperation.
- 132.** He said negotiations need to deliver an ambitious, comprehensive and forward-looking political agreement that advances sustainable and inclusive development. The EU is determined to ensuring that the 2030 Agenda for Sustainable Development is the overarching framework of the renewed ACP-EU partnership.

**133.** Mr. Sterk said this ambitious objective requires a modernized partnership. A partnership that overcomes the donor-recipient relationship, and gives place to a relationship between equals, based on genuine political dialogue, and shared interests. An efficient partnership, with a simplified institutional framework, that is tailored to the specific realities and dynamics of the different regions. A partnership that strengthens international cooperation efforts, allowing ACP-EU to take mutual advantage of the opportunities offered by their interconnected world and that is also geared to addressing global challenges more effectively.

**b) Plenary Sessions of the ACP-EU JPA**

**134.** Members of the Assembly began the plenary sessions after adopting the Agenda of the meeting (**Annex IV**) following which the co-presidents made announcements including decisions taken at the Bureau meeting on 17<sup>th</sup> June, 2018 as follows-

a) The Standing Committees would draft the following reports

- i. **Committee on Political Affairs** - The strategic significance and dimension of the ACP-EU partnership.
- ii. **Committee on Economic Development, Finance and Trade** - The Possibilities of renewable energies in bringing sustainable economic development to ACP countries, particularly to remote areas.
- iii. **Committee on Social Affairs and the Environment** - Reducing the Global number of out of school children, adolescents and youth in ACP countries

b) The 36<sup>th</sup> Session of the Assembly will take place from 3<sup>rd</sup> to 5<sup>th</sup> December, 2018 in Cotonou, Benin.

c) The 37<sup>th</sup> Session of the Assembly will take place in March, 2019 in Europe

d) The 16<sup>th</sup> Regional meeting will be held in Cameroon from 17<sup>th</sup> to 19<sup>th</sup> July, 2018

e) A text proposed by the Committee on Social Affairs and Environment with the Title “putting youth including young people with disabilities, at the heart of ACP-EU relations” will be published in the form of a joint statement by the Co-Presidents.

**135.** The Assembly exchanged views on a presentation by Commissioner Neven Mimica, Member of the European Commission with responsibility for international cooperation and development (**Annex V Mr. Mimica's**

**Presentation).** The Commissioner focused his statement on the partnership between the European Union and the ACP group of states post 2020. The Commissioner also referred to the external action of the European Union in the coming years. He highlighted the increase in external expenditure proposed by the commission for the next Multi-annual Financial Framework. The commissioner gave details of new cooperation and development financial structure and of the proposal for integrating the European Development Fund into the European Union's Budget.

**136.** Delegates engaged in a "catch the eye" debate following Mr. Mimica's presentation. Members enquired about the Commission's proposal for the post 2020 partnership between the European Union and the African, Caribbean and Pacific Group of states. They asked about the institutional and political modifications that these changes would entail, including the integration of the European Development Fund into European Union's budget. The issue of knowledge transfer and industrialisation in Africa was also raised, as was the question of complementarity of European and African economies within the partnership. Another topic of discussion was the relationship between the EU with the ACP and Pacific middle income countries. **(Annex VI - Answers to Written questions by Mr. Mimica)**

**137.** Regarding action taken by the Commission on the resolutions adopted at the 34<sup>th</sup> session of the Joint Parliamentary Assembly, Sen. Mimica indicated that the Commission had transmitted notes on the resolutions adopted in Port-au-Prince on-

- a) the Blue Economy: opportunities and Challenges for ACP states;
- b) challenges in the field of security-development- nexus in the ACP and EU policies;
- c) improving access to basic healthcare systems, notably to medicines against infectious diseases and
- d) enhancing resilience to climate change and natural disasters in ACP states.

**138.** He informed delegates that these follow-up notes were discussed in the relevant committee meetings.

**139.** On the topic concerning Fighting Xenophobia, Racism and Discrimination, Ms. Ingibjörg Sólrún Gísladóttir, Director OSCE Office for Democratic Institutions and Human Rights, pointed out that despite the long-standing commitments of states, xenophobia, racism and discrimination still existed and affected religious or ethnic groups in particular. She said these practices are often

institutional, which makes them more difficult to address. She outlined the work of her office, which collects data on hate crime and works with national authorities to improve their collection systems and provides training to public and private actors.

140. Members pointed out that xenophobia; racism and discrimination are based on prejudices and ignorance and stressed the importance of education to address these. Members highlighted the need to properly manage migration and to adequately integrate migrants to ensure social cohesion and to prevent the rise of extremist political parties.
141. Ms. Maria Arena, Member of the European Parliament made a report of the Women's' Forum held on Sunday 17<sup>th</sup> June, 2018. She informed delegates that the theme had been "Afro-feminism: Women's' voice against racism and discrimination." A panel of female professionals had explained how they integrated the universal cause of feminism in their daily work as well as giving examples of ways to prevent discrimination. Members expressed the need to raise awareness of racism and pointed out that creative industries can contribute to this task.
142. A report of the youth workshop held on Sunday was also presented to the plenary.
143. The Co-Presidents made a report of the 15<sup>th</sup> regional meeting held in Nairobi, Kenya from 11<sup>th</sup> – 13<sup>th</sup> April, 2018.
144. The Assembly also considered urgent motions for resolution on-***Urgency of new measures to fight international terrorism and the humanitarian crisis in South Sudan.*** These motions are attached as **Annex VII and VIII.**
145. The Assembly subsequently considered the amendments proposed to the motions for resolutions included in the reports submitted by the three standing committees, and upon a vote, the resolutions were adopted with amendments. A copy of the Resolutions is attached as **Annex IX, X and XI.**
146. Other agenda items were considered without a resolution.

### **c) Relation In ACP – EU**

147. The relationship between the African, Caribbean and Pacific (ACP) group of states and the European Union (EU) has a long history dating back to the early days of the European Community. Building on the Yaoundé association agreements, the *Lomé I Convention* of 1975 defined the basic shape, substance and architecture of Europe's partnership with its former colonies. This foundational agreement was

reviewed several times in the past decades, ensuring both continuity and adaptation to changed conditions. The partnership evolved from an approach based on non-interference and recipient autonomy into a stronger focus on pursuing shared norms and values. The ACP-EU relationship has often been lauded as a **'unique model for North-South cooperation'** because of:

- (i) its contractual, legally binding nature;
- (ii) its comprehensive scope, covering the three pillars of trade, development cooperation and political dialogue; and
- (iii) its institutional framework, consisting of joint institutions based on the principle of joint management, which seeks to promote ownership and equality between the partners.

**148.** The Cotonou Partnership Agreement (CPA), signed in 2000, currently governs relations between an expanded group of countries: 79 ACP states and 28 EU member states. In certain respects, the CPA reflected a continuation of the Lomé spirit, while in others it marked a clear aspiration to make a **break with the past**. The CPA considerably strengthened the political dimension of the partnership and opened up cooperation to non-state actors. It also introduced a new arrangement for phasing out unilateral trade preferences by the conclusion of Economic Partnership Agreements (EPAs). These would prove highly controversial and a source of tensions between both parties during the past decade.

**149.** However, the **overall purpose of the CPA** remained the same as that of the successive Lomé agreements, i.e. to contribute to the *'economic, social and cultural development of ACP States'* (Preamble of the CPA). According to article 1, the partnership centres on *'the objective of reducing and eventually eradicating poverty, consistent with the objectives of sustainable development and the gradual integration of the ACP countries in the world economy'*. Though the CPA sought to strengthen the political dimension and gradually included global issues as priority topics (e.g. migration and climate change), the wording of article 1 indicates that the CPA remains first and foremost a development cooperation tool. Some even argue that this perspective *"perpetuates an attitude [among EU policy-makers] towards the ACP as something we are doing for them, not for us"*. This also helps explain why the ACP group *"does not have a strategic status"* within the EU's external action system.

**150.** Since 2000, the **CPA has been revised twice**, in regular five-year review cycles. The 2005 review focused on further extending the political nature of the

partnership to include security aspects. New clauses were added on the International Criminal Court, the fight against terrorism and cooperation on the non-proliferation of weapons of mass destruction. The review also gave local authorities the status of distinct actors with their own identity and an added value in ACP-EU cooperation. The 2010 review was concerned primarily with reinforcing the principles of differentiation and regionalisation, with a particular focus on recognising the leading role of the African Union (AU), *inter alia* through the Joint Africa-EU Strategy (JAES), and peace and security issues in particular.

**d) Dates of Next Meetings**

- 151.** The 51st Session of the ACP-PA and Inter-Sessional Meetings of the ACP-EU JPA will be held from 9<sup>th</sup> to 11<sup>th</sup> October 2018 in Brussels, Belgium.

**e) Recommendation**

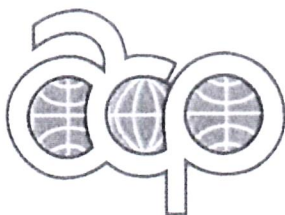
- 152.** The Delegation recommends this report to the Houses of Parliament for information and noting.

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**END**

## **Annexes**

- Annex I:** Agenda for the meeting of the Committee on Political Affairs
- Annex II:** Agenda for the meeting of the Committee on Social Affairs and the Environment
- Annex III:** Agenda for the meeting of the Committee on Economic Development, Finance and Trade
- Annex IV:** JPA Agenda/work programme
- Annex V:** Speech by European Union Commissioner, Mr. Neven Mimica
- Annex VI:** Answers from the Commission to Written Questions
- Annex VII:** Motion on the Urgency of New Measures to Fight International Terrorism
- Annex VIII:** Motion on the Humanitarian Crisis in South Sudan
- Annex IX:** Resolution on Post-Cotonou: a Strong Parliamentary Dimension
- Annex X:** Resolution on the impact of Phytosanitary Products, Seeds and Other Agricultural Inputs on ACP Countries' Economies
- Annex XI:** Resolution on the Social and Environmental Consequences of Urbanisation, Particularly the Sound Management of Industrial and Domestic Waste in ACP Countries



REFERENCE

ACP/23/044/18  
PAHD Dept: DWS/bm

Brussels, 6 June 2018

## ACP PARLIAMENTARY ASSEMBLY

### MEETING OF THE COMMITTEE ON POLITICAL AFFAIRS<sup>1</sup>

WEDNESDAY, 13 MAY 2018

10:00 - 13:00

ACP HOUSE, BRUSSELS-BELGIUM

#### DRAFT AGENDA

1. Adoption of the draft agenda [ACP/23/044/18].
2. Statement from the Chair.
3. Summary Record of the previous meeting [ACP/23/045/18].
  - Adoption; and
  - Matters arising.
4. Consideration of items on the agenda for the meeting of the Committee on Political Affairs of the ACP-EU Joint Parliamentary Assembly to be held on Saturday, 17 June 2017.
5. The political situation in ACP States.
6. Any other business.

<sup>1</sup> Members:

**West Africa:** Cote d'Ivoire (Chair), Burkina Faso, Liberia, Togo, Mali, Benin

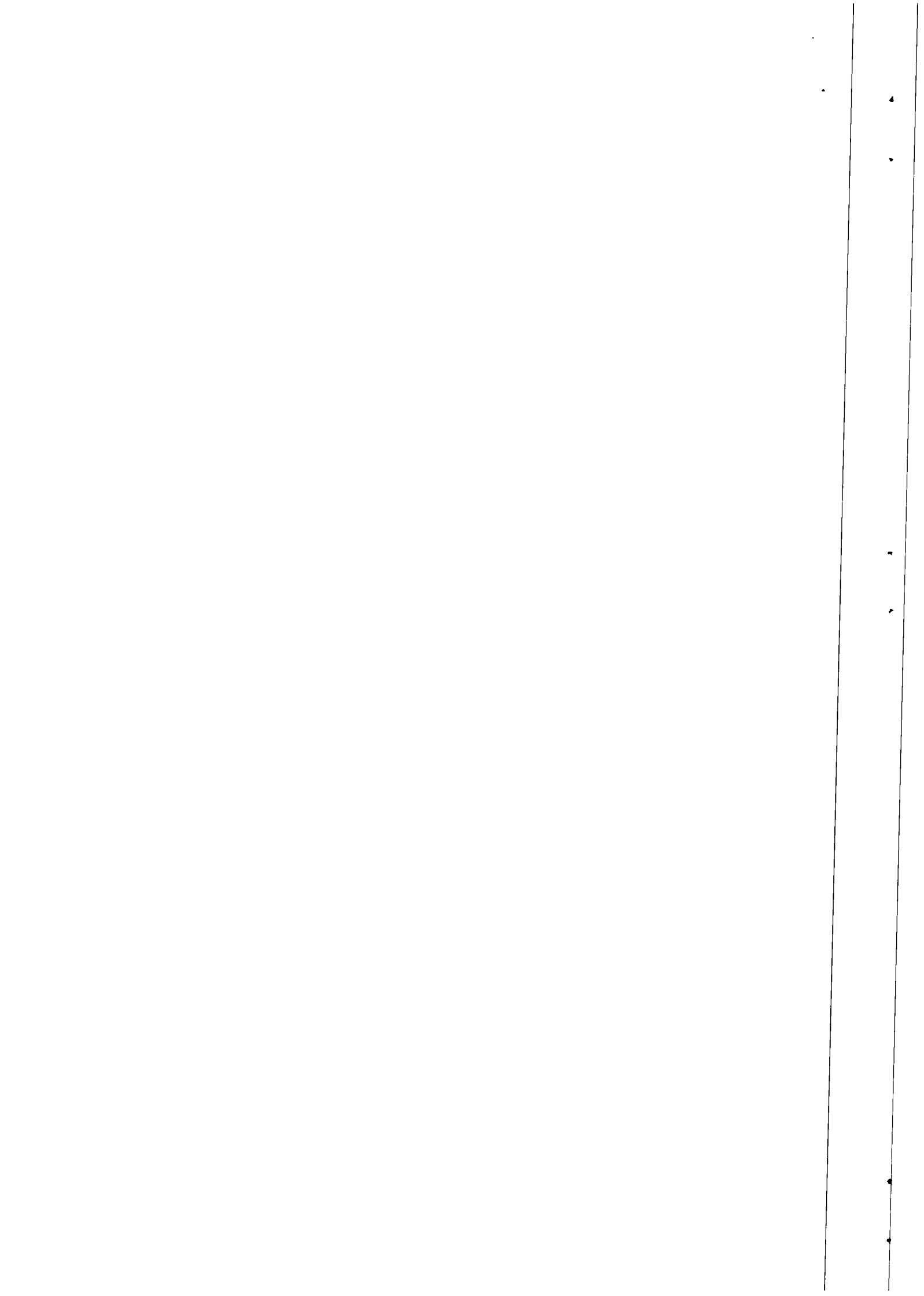
**Central Africa:** Democratic Republic of Congo (1<sup>st</sup> Vice-Chair), Central African Republic, Cameroon

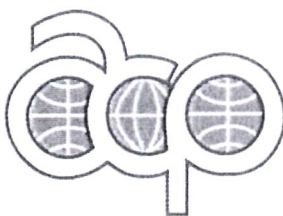
**Pacific:** Fiji (2<sup>nd</sup> Vice-Chair), Nauru, Tuvalu, Fiji, Timor Leste

**Caribbean:** Haiti, Guyana, Jamaica, St. Vincent and the Grenadines

**East Africa:** Ethiopia, Djibouti, Sudan, Uganda, Tanzania, South Sudan (Observer)

**Southern Africa:** Angola, Botswana, Zimbabwe





REFERENCE

**ACP/23/046/18**

PAHD Dept : JPA:DW/brm

**Brussels, 6 June 2018**

## **ACP PARLIAMENTARY ASSEMBLY**

**MEETING OF THE COMMITTEE ON SOCIAL AFFAIRS AND THE ENVIRONMENT<sup>1</sup>**

**THURSDAY, 14 JUNE 2018**

**10:00-13:00**

**ACP HOUSE, BRUSSELS, BELGIUM**

### **DRAFT AGENDA**

1. Adoption of the draft agenda [ACP/23/046/18.
2. Statement from the Chair.
3. Adoption of the Summary Record of the Previous Meeting and matters arising [ACP/23/047/18.
4. Consideration of items on the agenda for the meeting of the ACP-EU JPA Committee on Social Affairs and the Environment to be held on Saturday, 17 June 2017.
5. Any other business.

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<sup>1</sup> Members:

**Pacific:** Samoa (Chair), Tuvalu, Cook Islands, Vanuatu, Federated States of Micronesia, Palau.

**Caribbean:** Antigua and Barbuda, Dominican Republic, Belize, Dominica, Grenada, The Bahamas, Cuba.

**Southern Africa:** Malawi, Namibia, Swaziland.

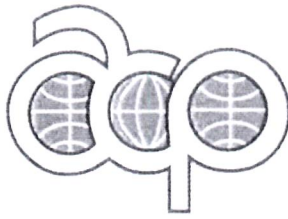
**Central Africa:** Sao Tomé et Príncipe, Chad.

**East Africa:** Madagascar, Somalia, Eritrea, Seychelles.

**West Africa:** Gambia, Niger, Mauritania, Sierra Leone, Ghana.

II





REFERENCE

**ACP/23/056/18**  
DEPART. MDFIP/BL/IV

Brussels, 6 June 2018

ACP PARLIAMENTARY ASSEMBLY

COMMITTEE ON ECONOMIC DEVELOPMENT, FINANCE AND TRADE<sup>1</sup>

MEETING OF WEDNESDAY, 13 JUIN 2018 FROM 15:00 TO 18:00

ACP HOUSE (BRUSSELS)

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DRAFT AGENDA

1. Adoption of the draft agenda  
[ACP/23/056/18]
2. Statement from the Chair
3. Adoption of the Summary Record of the 49<sup>th</sup> Committee meeting held in  
ACP House (Brussels) on 20 March 2018  
[ACP/23/057/18]
  - Approval of the Summary Record
  - Matters arising
4. Consideration of the draft agenda for the joint Committee meeting to be  
held on 16 June 2018  
[AP102.000v00-00]
5. Any other business.

III

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<sup>1</sup> Members of the Committee:

Southern Africa: South Africa (Chair), Angola, Namibia, Swaziland  
East Africa: Comoros (2<sup>nd</sup> Vice-Chair), Madagascar, Mauritius, Seychelles, Tanzania  
Caribbean: Barbados, St. Kitts and Nevis, St. Lucia, Suriname, Trinidad and Tobago  
Central Africa: Republic of Congo, Gabon, Equatorial Guinea  
Pacific: Niue, Papua New Guinea, Solomon Islands, Tonga  
West Africa: Cape Verde (1<sup>st</sup> Vice-Chair), Guinea, Guinea Bissau, Nigeria, Senegal





ACP-EU JOINT PARLIAMENTARY ASSEMBLY  
ASSEMBLÉE PARLEMENTAIRE PARITAIRE ACP-UE

*Plenary session*

20.6.2018

**35<sup>th</sup> SESSION**

**18-20 June 2018**

**Brussels (Belgium)**

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**AGENDA**

**and WORK PROGRAMME**

Website of the ACP-EU Joint Parliamentary Assembly:  
<http://www.europarl.europa.eu/intcoop/acp>

IV

## **MONDAY 18 JUNE**

*8.00 a.m. to 10.00 a.m.*

### **Conciliation meetings on urgent motions for resolution**

*11.00 a.m.*

### **Formal opening sitting of the 35<sup>th</sup> Session of the Joint Parliamentary Assembly**

List of speakers:

- Joseph Owona Kono, Co-President of the Joint Parliamentary Assembly
- Louis Michel, Co-President of the Joint Parliamentary Assembly
- Yuri Sterk, Deputy Minister of Foreign Affairs of Bulgaria

*3.00 p.m. to 7.00 p.m.*

### **Sitting of the Joint Parliamentary Assembly**

#### **Constituent meeting of the Joint Parliamentary Assembly and accreditation of non-parliamentary representatives**

1. **Adoption of agenda**
2. **Approval of the minutes** of the last sittings of the 34<sup>th</sup> session of the Joint Parliamentary Assembly (OJ C xxx, xxx)
3. **Co-Presidents' Announcements** including decisions taken at the Bureau meeting of 17 June 2018
4. **Statement by Neven Mimica**, Member of the Commission with responsibility for international cooperation and development, on post-2020, middle income countries and the multi-annual financial framework (MFF)
5. **Debate with Neven Mimica**, Member of the Commission with responsibility for international cooperation and development – catch-the-eye
6. **Question Time to the Commission**
7. **Action taken by the Commission** on the resolutions adopted at the 34<sup>th</sup> session of the Joint Parliamentary Assembly

8. **Fighting xenophobia, racism and discrimination**  
Debate without resolution with Ingibjorg Solrun Gisladdottir, Director of the OSCE Office for Democratic Institutions and Human Rights
9. **Report on the Women's Forum**

## **TUESDAY 19 JUNE**

9.00 a.m. to 1.00 p.m.

10. **Urgent topic No 1: Urgency of new measures to fight international terrorism**
11. **ACP-EU relations post-Cotonou: a strong parliamentary dimension**  
Committee on Political Affairs  
Co-Rapporteurs: Jacob Oulanyah (Uganda) and Cristian Dan Preda
12. **Social and environmental consequences of urbanisation, particularly the sound management of industrial and domestic waste in ACP countries**  
Committee on Social Affairs and the Environment  
Co-rapporteurs: Khalifa Sallah (Gambia) and Eleni Theocharus
13. **The impact of the illegal trade in phytosanitary products, seeds and other agricultural inputs on ACP Countries' economies**  
Committee on Economic Development, Finance and Trade  
Co-rapporteurs: Lucie Milebou Aubusson ép Mboussou (Gabon) and Maria Arena

3.00 p.m. to 7.00 p.m.

14. **Urgent topic No 2: The humanitarian crisis in South Sudan**  
Presentation by Christos Stylianides, Member of the Commission with responsibility for Humanitarian Aid and Crisis Management
15. **Demographic growth: challenges and opportunities**  
Keynote debate with Benoit Kalasa, Director of the United Nations Population Fund (UNFPA)
16. **The global compact on migration**  
Debate without resolution with Eugenio Ambrosi, International Organisation for Migration (IOM) Regional Director for European Economic Area (EEA), the European Union and the NATO

## **WEDNESDAY 20 JUNE**

*8.00 a.m. to 9.00 a.m.*

*Meeting of ACP Drafting Committee*

*9.00 a.m. to 1.00 p.m.*

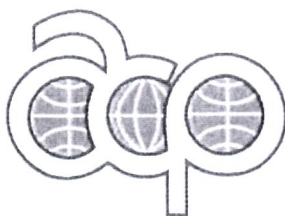
17. **Summary report from the workshop**
18. **Report of the economic and social partners**  
Presentation by Brenda King, member of the ACP Follow-up Committee, European Economic and Social Committee
19. **Report on the Youth Conference**
20. **Statement by** Carl B. Greenidge, Minister of Foreign Affairs (Guyana), President-in-Office of the ACP Council
21. **Statement by** Ekaterina Zaharieva, Deputy Prime Minister for Judicial Reform and Minister of Foreign Affairs (Bulgaria), President-in-Office of the EU Council
22. **Question Time to the Council**
23. **Debate with the Council** – catch-the-eye
24. **Report on the 15th regional meeting held in Nairobi, Kenya (East African Region) from 11-13 April 2018** – report by the Co-Presidents

*2.00 p.m. to 3.00 p.m.*

*Meeting of the ACP Parliamentary Assembly*

*3.00 p.m. to 7.00 p.m.*

25. **Vote** on the motions for resolution included in the reports submitted by the three standing committees
26. **Vote** on the urgent motions for resolution
27. **Any other business**
28. **Date and place** of the 36<sup>th</sup> Session of the Joint Parliamentary Assembly



REFERENCE **ACP/23/039/18 Rev.1**  
PAHD Dept/JPA: DWS/bm

Brussels, 6 June 2018

**INFORMATION NOTE**

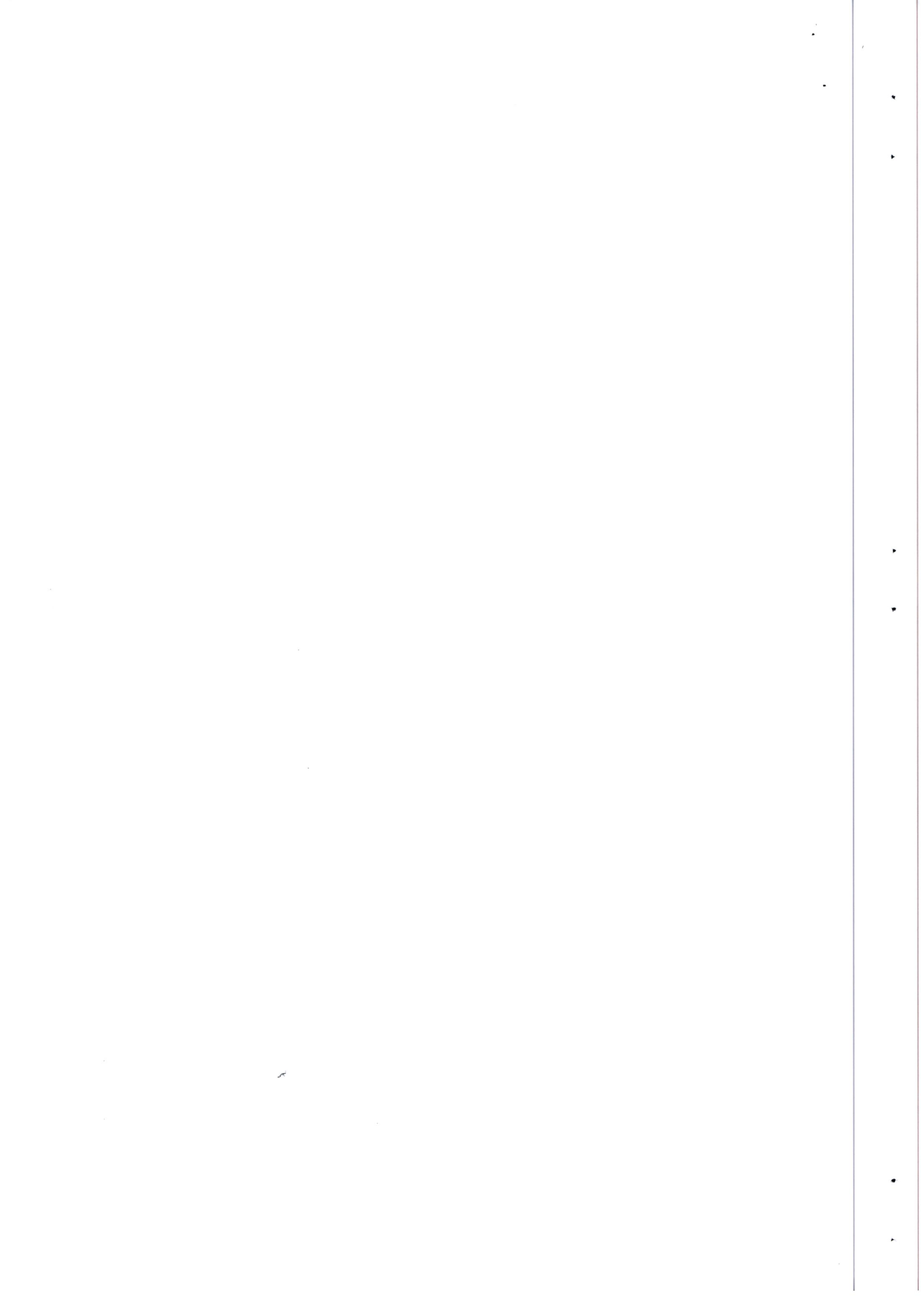
**50<sup>th</sup> SESSION OF THE ACP PARLIAMENTARY ASSEMBLY AND 35<sup>th</sup> SESSION OF THE ACP-EU JOINT PARLIAMENTARY ASSEMBLY, 13-20 JUNE 2018, BRUSSELS, BELGIUM**

Members of the ACP Parliamentary Assembly (ACP PA) and ACP-EU Joint Parliamentary Assembly (JPA), ACP Missions and Embassies in Brussels and observer organisations are kindly reminded of the dates of the above-mentioned meetings.

**PROGRAMME OF MEETINGS**

Meetings of the ACP Parliamentary Assembly		
Date	Time	Meetings
Wednesday, 13 June	10:00 – 13:00	Committee on Political Affairs
	15:00 – 18:00	Committee on Economic Development, Finance and Trade
Thursday, 14 June	10:00 – 13:00	Committee on Social Affairs and the Environment
	15:00 – 18:00	Bureau of the ACP Parliamentary Assembly
Friday, 15 June	10:00 – 13:00	50 <sup>th</sup> Session of the ACP Parliamentary Assembly
Wednesday, 19 June	08:00 – 09:00	ACP Drafting Committee
	14:00 – 15:00	Resumption of the 50 <sup>th</sup> Session of the ACP Parliamentary Assembly
Meetings of the ACP- EU Joint Parliamentary Assembly		
Date	Time	Meetings
Saturday, 16 June	08:00 - 10:00	Women's' Forum
	10:00 - 13:30	Committee on Political Affairs
	15:00 - 18:30	Committee on Economic Development, Finance and Trade
		Committee on Social Affairs and the Environment
19:00 - 20:00	Possibly, meetings of an EP Political Group with its ACP counterparts	
Sunday, 17 June	08:30 - 12:30	Workshops
	14:00 - 15:00	Possibly, meetings of an EP Political Group with its ACP counterparts
	15:00 -16:00	
	16:00 - 17:00	
17:00 - 20:00	Bureau of the JPA	
Monday, 18 June	08:00 - 10:00	Conciliation meetings on Urgent Motions for Resolution
	11:00 - 13:00	Formal opening ceremony of the 35 <sup>th</sup> Session of the JPA
From Monday, 18 June to Wednesday, 20 June	Refer to draft agenda of the JPA	Plenary session of the JPA

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# **SPEECH**

**BY COMMISSIONER NEVEN MIMICA**

**at**

**the ACP-EU**

**Joint Parliamentary Assembly**

**Brussels, 18 June 2018**

V

Your Excellencies,  
Honourable Members,  
Dear Friends and Colleagues,

After a couple of years, I am **very happy to attend** the Joint Parliamentary Assembly back here to Brussels. In my brief opening remarks I would like to focus on the **important progress** we have made on a **few key files** since we were last together in Port-au-Prince in December.

First and foremost, as we all know, **2018 is a defining year** as we get ready to discuss together the **shape and direction** of the partnership between the African, Caribbean and Pacific countries and the European Union beyond 2020.

Uniting **over a hundred countries** and around **one and a half billion people**, our longstanding partnership is unique one not only in terms of its **cultural richness and diversity**, but also in terms of its **geographical scope and potential**.

I am looking forward to opening the negotiations on the future partnership in the coming weeks.

From the outset I have always been very clear that this should be a **genuine, open and constructive dialogue**, and not just going through the motions.

I hope that we can all agree, without any hesitation, to **set our sights high**:

- to **strengthen and reinforce** our relationship **even further** in the years to come;
- to build an **ambitious political partnership** which is fit for purpose and fit for the future;
- to ensure that we respond to our **common challenges and opportunities**;
- and above all to **work together** to fulfil the legitimate **hopes and aspirations** of all of our citizens, in all of our countries.

Needless to say, all of this can best be achieved by continuing to regard each other as **reliable, equal and supportive partners** – and to fulfil the true potential of our existing partnership to be a **strong forward-looking alliance** capable of multiplying **our voice and weight** on today's global stage.

Our common challenges and potential can only be successfully met if we **stand united** – the African, Caribbean and Pacific countries and the European Union, **shoulder-to-shoulder**.

This is the political thinking which underpins our negotiating position. And I am pleased to see that this is also enshrined in the mandate adopted in Togo by the ACP Council of Ministers.

It is our aim to conclude a **modern and more political agreement**, focused on both **common and intersecting interests**, in a spirit of **true equality and solidarity** between partners.

We want to see a **fully-fledged agreement** which would effectively reflect and respond to today's and future realities - both within in our

respective countries, regionally and globally – capturing the trends and specificities of each of the ACP regions.

The future agreement should be **flexible enough to adapt and react** to changing circumstances, whilst remaining **firm and legally sound enough to protect and uphold** the core values and principles enshrined in our longstanding relationship.

So let me **thank you again** for your constructive engagement in these informal preparations, and I look forward to the **constructive and successful conclusion** of the formal negotiations ahead.

Secondly, just a few days ago, we put forward specific legislative proposals for the **new external instruments** under the future long-term European budget.

Development cooperation and external action are **clearly one of the future priorities** - particularly given the **clear added value** of tackling global challenges - such as human rights, sustainable development, climate change, security and migration among others – **together** at the global and European level.

We're proposing a **26 percent increase** to spending in this area – to **123 billion euros** for external expenditure – which is **significantly beyond** the current level.

More specifically, we're suggesting to streamline the existing geographic and thematic financing instruments into one broad **Neighbourhood, Development and International Cooperation Instrument**.

As well as **simplifying the regulatory framework**, and **reducing the burden** for all stakeholders, particularly our partner countries and implementing partners – the global scope of this new instrument is indeed **necessary and consistent** to implement the 2030 Sustainable Development Agenda universally.

Consistent with this logic of **streamlining and enhancing the efficiency** of our actions, we are also proposing **integrating the European Development Fund** into the European Union's budget.

We have made it a **clear pre-requisite** that this should not lead to a level of funding lower than the **combined existing budgets** for external action and the European Development Fund.

You have my reassurance to **maintain our current level of commitment** to our global cooperation and in particular to our cooperation with African, Caribbean and Pacific countries.

The **main focus will be geographic**, broken down into areas, including one for **Sub-Saharan Africa**, one for **Asia and the Pacific**, and one for **the Americas and the Caribbean**.

Complementary to this **geographic pillar**, there will be a **thematic pillar** to cover democracy and human rights, civil society, and peace and security, among other global issues. A **rapid response pillar** will allow us to react to crises, strengthen resilience, and link humanitarian and development actions.

Alongside the budget, we should also import the **existing flexibilities** under the European Development Fund – in the form of an **emerging challenges and priorities cushion** of around **eleven percent** of the total allocation – to respond to emerging needs.

The new single instrument will serve as an **enabling tool for our external policies and partnerships**, including our **partnership with the Africa, Caribbean and Pacific countries** in particular.

While this new architecture will **keep us from working in silos**, **financial predictability** will be preserved through the geographical programming of funds.

For example, **trans-regional programmes** will still be possible, between countries from different geographic areas. But we will remove the current artificial boundaries established by the different European external financing instruments used in the same regions.

Finally, I would just like to end by saying a few words about our cooperation with **middle-income countries**. European development cooperation will continue to target the greatest need and the highest impact, in particular the least developed, fragile and conflict-affected countries.

At the same time, middle-income countries are essential to our aim of leaving no one behind by combatting poverty and inequalities – and for the successful implementation of the 2030 Agenda and European Consensus on development therefore.

We want to engage proactively with countries transitioning to higher income levels and strengthen all forms of cooperation with them – through our cooperation, policy dialogue and partnerships.

Reflecting the diversity of national circumstances, this could include greater use of innovative financial instruments to leverage greater private investment, trade, policy coordination, technical cooperation, and the exchange of knowledge and expertise.

As always, I **very much look forward** to hearing your views on all of these important issues - and to an exciting and important year for the future partnership between the European Union and African, Caribbean and Pacific countries.

Thank you very much and I am happy to receive your comments.

(1,150 words)

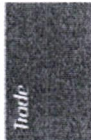




# OVERVIEW OF ECONOMIC PARTNERSHIP AGREEMENTS

Updated May 2018

REGION	CURRENT STATUS	NEXT STEPS
<p><u>WEST AFRICA</u></p>	<p>The stepping stone EPA with Côte d'Ivoire was signed on 26 November 2008, approved by the European Parliament on 25 March 2009, and ratified by the Ivorian National Assembly on 12 August 2016. It entered into provisional application on 3 September 2016. The second meeting of the joint EPA committee took place in Abidjan on 21-22 March 2018 to discuss implementation.</p> <p>The stepping stone EPA with Ghana was signed on 28 July 2016, ratified on 3 August 2016 by the Ghanaian Parliament and approved by the European Parliament on 1 December 2016. It entered into provisional application on 15 December 2016. The first Meeting of the joint EPA committee with Ghana took place on 24 January 2018 in Accra. It laid the foundations of the EPA.</p> <p>Negotiations of the regional EPA were closed by Chief Negotiators on 6 February 2014 in Brussels. The text was initiated on 30 June 2014. All EU Member States and 13 West African Countries signed the EPA in December 2014, except Nigeria, Mauritania and The Gambia.</p> <p>Mauritania and ECOWAS signed an Association Agreement on 9 August 2017 to define the country's participation in ECOWAS' trade policy including the EPA.</p>	<p><b>Stepping stone EPAs with Côte d'Ivoire and Ghana:</b> the agreements are provisionally applied. The next technical meeting with Ghana will take place beginning of July 2018. The next technical meeting with Côte d'Ivoire is foreseen in October 2018.</p> <p><b>Regional EPA:</b> After signature by all the Parties, the agreement will be submitted for ratification.</p>





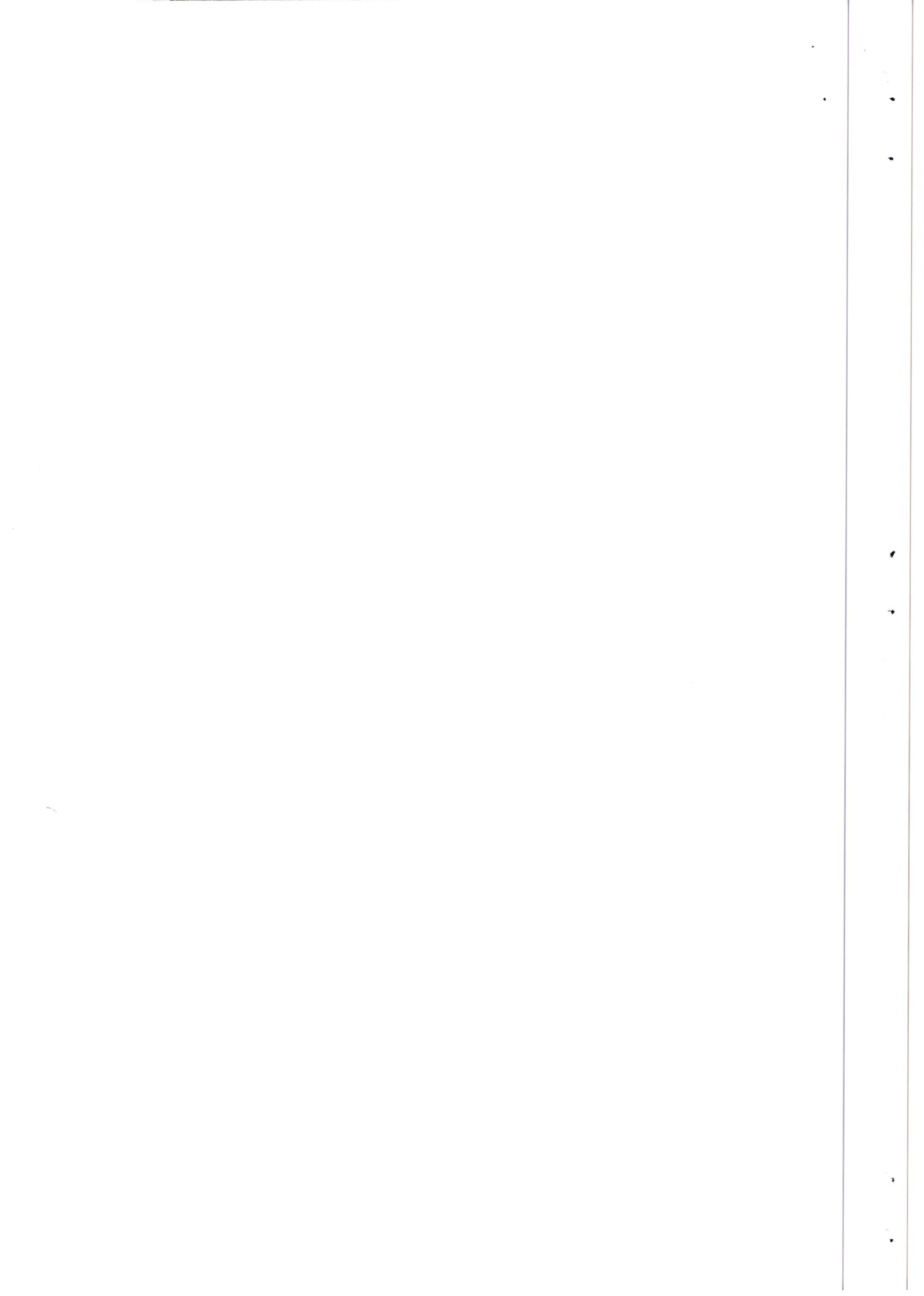
REGION	CURRENT STATUS	NEXT STEPS
<p><u>CENTRAL AFRICA</u></p>	<p>Cameroon signed the EPA between the EU and Central Africa as the only country in the region on 15 January 2009. The European Parliament gave its consent in June 2013. In July 2014 the Parliament of Cameroon approved the ratification of the Agreement and on 4 August 2014 the agreement entered into provisional application.</p> <p>The third EPA Committee between Cameroon and the EU took place on 7 and 8 December 2017 in Brussels. It discussed the state of play of implementation and related issues (liberalization state of play, updating of the liberalization timetable, rules of origin, accompanying measures, fiscal impact, rendez-vous clauses, etc.).</p> <p>Contacts are ongoing between the region and the EU on accession to this EPA by other Central African countries.</p>	<p><b>Meeting of the EPA Committee:</b> The fourth meeting is scheduled to take place in Yaoundé in December 2018.</p> <p>In the meantime, discussions continue between the Parties to deepen the implementation of the agreement. Negotiations are also ongoing to agree a joint protocol on rules of origin.</p>
<p><u>EASTERN AND SOUTHERN AFRICA (ESA)</u></p>	<p>In 2009 Mauritius, Seychelles, Zimbabwe and Madagascar signed an Economic Partnership Agreement (EPA). Comoros signed in July 2017. The Agreement is provisionally applied since 14 May 2012. The European Parliament gave its consent on 17 January 2013.</p> <p>The inaugural EPA Committee was held in October 2012 in Brussels, and the latest, sixth, meeting took place in October 2017 in Antananarivo (Madagascar). The Customs Cooperation Committee and the Joint Development Committee also met alongside the EPA Committee.</p> <p>During this meeting, both Parties agreed on a package modernizing the rules of origin for this EPA. Both Parties agreed to submit each other their proposal with a view to jointly defining the scope and objectives of the possible deepening of the current agreement before launching negotiations.</p>	<p><b>The Parties are exploring the scope and objectives of a possible deepening of the current agreement:</b> a meeting to discuss the Parties' proposals will take place in June of 2018.</p> <p>Meeting of the EPA Committee: the seventh meeting will take place in Brussels in June 2018.</p>



REGION	CURRENT STATUS	NEXT STEPS
<u>EAST AFRICAN COMMUNITY (EAC)</u>	<p>The negotiations for the regional EPA were successfully concluded on 16 October 2014.</p> <p>On 1 September 2016, Kenya and Rwanda signed the Economic Partnership Agreement between the East African Community and the EU. All EU Member States and the EU have also signed the Agreement.</p> <p>The EAC Summit of 20 May 2017 requested from EU to provide clarifications on issues raised by certain EAC members. The EU provided these clarifications.</p>	<p>The EAC Summit of 23 February 2018 mandated President Museveni to follow up on the way forward for the EPA.</p>
<u>SOUTHAFRICAN DEVELOPMENT COMMUNITY (SADC) EPA Group</u>	<p>On 15 July 2014 the EPA negotiations were successfully concluded in South Africa.</p> <p>The agreement was signed by the EU and the SADC EPA group on 10 June 2016 and the European Parliament gave its consent on 14 September 2016. Pending ratification by all EU Member States, the agreement came provisionally into force as of 10 October 2016.</p> <p>The provisional application for Mozambique started on 4 February 2018.</p> <p>The third meeting of the Trade and Development Committee took place on 22-23 February 2018 in Brussels.</p>	<p>Following provisional application, the Parties are addressing implementation issues including the twin questions of EPA monitoring and civil-society involvement and putting in place the institutional framework for the Agreement. A first Joint Council meeting is tentatively scheduled for February 2019 and should put in place the institutional and dispute settlement framework.</p>
<u>CARIBBEAN</u>	<p>The CARIFORUM – EU EPA was signed in October 2008 and approved by the European Parliament in March 2009.</p> <p>The EPA joint institutions have met regularly since 2010 :</p> <ul style="list-style-type: none"> <li>• The Joint CARIFORUM-EU Council (ministers) held its fourth meeting in Brussels in November 2017.</li> <li>• The Trade and Development Committee (senior officials) held its seventh meeting in Brussels in November 2017</li> <li>• The Consultative Committee representing civil society held its third meeting in Trinidad and Tobago in November 2017</li> </ul>	<p>The Parties continue to:</p> <ul style="list-style-type: none"> <li>• work on the further implementation of the various aspects of the EPA;</li> <li>• agree on a joint system for monitoring the EPA;</li> <li>• negotiate an agreement to protect geographical indications (GIs), valuable regional product names.</li> </ul>



REGION	CURRENT STATUS	NEXT STEPS
<p><u>PACIFIC</u></p>	<p>The EU and Papua New Guinea (PNG) signed the EPA on 30 July and Fiji on 11 December 2009. The EP gave its consent on 19 January 2011. The Parliament of PNG ratified the EPA on 25 May 2011. On 17 July 2014 Fiji decided to start provisionally applying the Agreement.</p> <p>Five meetings of the Trade Committee established under the EPA have taken place as follows:</p> <ul style="list-style-type: none"> <li>• 11 April 2011, Port Moresby</li> <li>• 24 February 2012, Port Moresby</li> <li>• 11 July 2013, Brussels</li> <li>• 24 June 2015, Brussels</li> <li>• 19 October 2017, Brussels</li> </ul> <p>In the meantime, Samoa and Solomon Islands have recently informed the EU of their intentions to accede to the existing EPA. Samoa has submitted a formal request (dated 5 February 2018) with WTO-compatible market access offer to the EU for consideration.</p>	<p>To launch internal procedures towards the accession of Samoa. To organize the sixth Trade Committee before the end of 2018.</p>





ACP-EU JOINT PARLIAMENTARY ASSEMBLY  
ASSEMBLÉE PARLEMENTAIRE PARITAIRE ACP-UE

*Plenary session*

06.06.2018

**35<sup>th</sup> SESSION**

**18-20 June 2018**

**Brussels (Belgium)**

**ANSWERS FROM THE COMMISSION TO WRITTEN  
QUESTIONS**

**Questions 1-11**

## **QUESTION 2/COM 1**

by Michela Giuffrida

Subject: ACP-EU relations

Our partnership is solid and fundamental for the growth of both the ACP and the EU countries, but I would like to reiterate that the main focus in our relationship is, above all, the economic aspect. Sensitive issues such as respect for human rights, the rule of law, democracy, the management of migratory flows, sustainable growth and poverty reduction are often considered less important than economic topics.

Therefore, will the Commission consider the need for a broader agreement which not only pays attention to economic growth, but also assigns the above-mentioned elements more significance, subject to the principle of conditionality?

## **REPLY TO QUESTION 2/COM 1**

The new agreement is envisaged as a comprehensive agreement covering several aspects of the relations between the EU and the 79 ACP countries, the economic dimension being one of them.

Issues related to human rights, fundamental freedoms, democracy, rule of law and good governance, as well as migration and mobility will continue to occupy a central place in the partnership, as shown by the EU negotiating mandate, where they feature as strategic priorities.

In our view, the future agreement should include provisions whereby the Parties will reiterate their commitment to promote, protect and fulfil human rights and fundamental freedoms, which are universal and indivisible, as well as to promote the values of democracy, good governance, the rule of law, and the principles of non-discrimination, equality and solidarity. Further, the Parties will commit to turn migration and mobility into opportunities and address together challenges in this field.

## QUESTION 3/COM 2

by Sabine Lösing

Subject: The future set-up and implementation of Economic Partnership Agreements

Economic Partnership Agreements (EPAs) are a central aspect of the Cotonou Agreement between the EU and ACP states. However, the terms of the EPAs further EU interests and are often detrimental to the economies of partner countries. To boost sustainable development, it is fundamental that there are fair terms of trade facilitating the emergence of local supply chains generating added value within ACP countries. Historically, no country has developed on the basis of trade liberalisation in the form demanded by the EU.

Will the Commission strive to review the framework for design and implementation of EPAs so as to guarantee fair terms of trade for ACP countries?

## REPLY TO QUESTION 3/COM 2

The Cotonou Agreement establishes the overarching objectives of poverty eradication and sustainable development, and the essential elements of democracy, human rights and the rule of law. The Cotonou framework also provides for development cooperation, including Aid for Trade. The Commission has proposed that these elements continue to be the framework for the Economic Partnership Agreements.

The Commission shares the goals of promoting the supply capacity and value addition in ACP countries and regions. The Economic Partnership Agreements contribute to this by creating trade and investment opportunities, flexible rules of origin, and targeted development support. Nevertheless, if trade agreements can set the right incentives, they cannot by themselves generate economic activity. That is why, pursuant to the new European Consensus on Development and to the updated EU Aid for Trade strategy, comprehensive approaches to sustainable investment and job creation are being designed at country and region levels.

To see how these objectives are being met, the Commission is monitoring the implementation of Economic Partnership Agreements. Likewise, there are also provisions for the regular review of Economic Partnership Agreements to examine their implementation. These are carried out with our partner countries and with the involvement of stakeholders.

### **QUESTION 7/COM 3**

by Jo Leinen

Subject: China's 'One Belt One Road' initiative and EU-ACP relations

Now that the shape and goals of China's 'Belt and Road Initiative' (BRI) are becoming clearer, the European Commission is developing a 'Connectivity Strategy towards Asia' as a response.

Since the BRI is also clearly targeted at African countries and will therefore have an impact on ACP-EU relations, is the Commission planning a similar strategy towards Africa? If so, with what goals?

If not, what steps are being taken to either mitigate or take advantage of the BRI's effects on the countries concerned?

### **REPLY TO QUESTION 7/COM 3**

The EU's Global Strategy<sup>1</sup> recognised the growing economic weight of Asia and called for a coherent approach to China's connectivity drives westwards.

The EU has been working towards an EU strategy on Connecting Europe and Asia, first with a Joint Communication, which ought to be followed by Council conclusions.

The Strategy will outline a European vision of connectivity and partnership with the region, from regulation to policy dialogue and from technical to financial assistance, in the fields of transport, electricity grids, digital links, and people-to-people exchanges. It strives towards sustainable connectivity, helping countries meet the Sustainable Development Goals and Paris Climate Agreement targets.

Financial mechanisms will be put in place to achieve those aims, combining policy dialogue with public financial incentives and private capital mobilisation.

Geographically, the Joint Communication will focus on Europe and Asia, but it will have implications for the wider world: better economic management and more sustainable investment locally will have a positive impact globally.

China's Belt and Road Initiative (BRI) raised strong expectations in Africa as a possible launch pad for several major infrastructure projects in line with the African Union's own Agenda 2063, to promote the development of the continent.

In the absence of a transparent framework and information related to China's engagement in Africa, it remains a challenge to assess the impact of BRI in Africa and to engage China in established coordination mechanisms. The EU is strengthening its partnerships with various actors to enhance cooperative approaches to connectivity and to provide new tools to address e.g. debt risks and impact assessments of investment projects.

At the same time, the EU pursues constructive engagement with China bilaterally through the planned establishment of a Dialogue on Development issues and has re-started the dialogue on

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<sup>1</sup> [https://europa.eu/globalstrategy/sites/globalstrategy/files/pages/files/eugs\\_review\\_web\\_13.pdf](https://europa.eu/globalstrategy/sites/globalstrategy/files/pages/files/eugs_review_web_13.pdf)

· Africa. This allows more detailed exchanges about respective approaches to development and Africa.

## **QUESTION 1/COM 4**

by Thierry Cornillet

Subject: The need to improve communication on EU funding and provide training for local stakeholders in making applications for their projects

Working documents produced by the Commission as part of the mid-term review of external financing instruments show that a large proportion of the earmarked funding has not yet been disbursed. Although some streamlining has been done, the procedures remain cumbersome. This situation could result in a loss of credibility for the EU: our partners sometimes think that it is our intention not to disburse the funding that has been earmarked.

In the next multiannual financial framework, could the Commission propose a communication and training programme aimed at local stakeholders, focusing on how to put together applications? This would put them in a better position to comply with the relevant criteria, and increase their chances of having their projects accepted.

## **REPLY TO QUESTION 1/COM 4**

The Commission Report on the Mid-Term Review of the External Financing Instruments considers that the budget implementation is efficient. In particular as stated in the Staff Working Document on the European Development Fund (EDF), its implementation is deemed efficient with 50 % of its budget committed, 31 % contracted and 13 % paid (as of June 2017), and considering the fact that the 11th EDF reached its cruising speed only towards the end of 2016.

In the frame of the Development Cooperation Instrument (DCI) thematic programme for Civil Society Organisations, EU Delegations often organise information sessions for grassroots local actors on the relevant calls for proposals, their objectives and submission requirements.

This is complemented by tailor-made specific training sessions. The EU intends to further pursue these efforts during the 2018/2020 period.

Furthermore, since 16 April 2018, the DEVCO Academy<sup>1</sup> provides free access to online training on international cooperation and development, including courses on financial and contractual management.

Regarding the next Multi-annual Financial Framework (MFF), the Commission takes good note of the recommendations expressed and will reflect on and propose the most efficient ways to improve outreach, information and training activities intended for local actors in partner countries.

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<sup>1</sup> <https://webgate.ec.europa.eu/devco-academy/>

## **QUESTION 4/COM 5**

by Nathalie Griesbeck

Subject: Bringing stability and development to the Sahel region

At the high-level conference on the Sahel of 23 February 2018 held in Brussels, EUR 414 million was earmarked for assistance to the G5 Sahel joint force. The G5 force is committed to bringing stability to the region by combating terrorism and organised crime.

How can we ensure that this financial aid contributes not only to the region's security, but also to its sustainable development of the Sahel, which is fertile ground for the growth of violent extremist ideologies?

## **REPLY TO QUESTION 4/COM 5**

The EU is already very committed in the Sahel region, with a particular focus on fragile and trans-borders areas. The overall EU development assistance provided to G5 Sahel countries amounts to EUR 3.8 billion (2014-2020), including EUR 1.7 billion in budget support. Together with its Member States, the EU development assistance to the region amounts to EUR 8 billion.

The security situation in the Sahel region continues to worsen, as seen recently with the large-scale terrorist attack in the heart of Ouagadougou on 2 March, and continuous attacks on defence and security forces in the tri-border area between Burkina Faso, Mali and Niger and on Operation Barkhane and MINUSMA (United Nations Multidimensional Integrated Stabilization Mission in Mali). State authority remains absent in large areas of central and northern Mali, as well as in northern Burkina Faso. The local population lacks access to basic social services. The underlying root causes of instability, notably weak political, financial and security governance continue to fuel this trend.

Over recent years, in order to help tackling these challenges, the EU has developed a Comprehensive Approach and subsequently an Integrated Approach, combining security and development aspects. Within the framework of the EU Sahel Strategy and its Regional Action Plan, the Sahel has been a real test-bed for developing integrated EU policies and strategies using instruments and actions within the entire range of diplomacy, development, stabilisation, humanitarian aid and security policy.

The EU is very pleased with the outcome of the Sahel Conference held in Brussels on 23 February 2018. With a total of EUR 414 million pledged for the G5 Sahel Joint Force, the Conference marked a milestone with regards to our integrated efforts to mobilise support to the Sahel. The EU provided EUR 100 million from the African Peace Facility in support of the G5 Sahel Joint Force.

In order to ensure long term stabilisation and sustainable development in the region, the EU objective is also to accompany the security actions with continuing development effort, for a return to the Rule of Law and basic social services, particularly in fragile areas.

## **QUESTION 9/COM 6**

by Alpha Ousmane (Burkina Faso)

Subject: Future of the EDF

Three specific memoranda of understanding with ACP countries are currently in the pipeline. But what will become of the European Development Fund (EDF)

The European Union's approach raises three concerns:

1. Where will the regional indicative programmes (RIPs) be based, and how will they be managed?
2. Is there an RIP managed by the African Union for the benefit of all countries or will each region retain its RIP?
3. How will the situation in the Maghreb be managed, which, although it has a specific agreement with the European Union, does not have an RIP?

## **REPLY TO QUESTION 9/COM 6**

The Commission recently adopted its proposal for the post-2020 Multi-Annual Financial Framework (MFF) and will issue its sectoral proposals for external action on 14 June.

For external action, including development cooperation, the European Commission envisages significant simplification, in order to gain in coherence and effectiveness without downgrading what makes the cooperation between the EU and its partners so special: its predictability, its policy-driven nature and its level of funding.

In this overall coherence-enhancing exercise, the European Development Fund (EDF) is proposed to be integrated in a broad neighbourhood, development and cooperation instrument under the EU budget, and key features should be promoted across a broad instrument.

The proposed broad instrument would have a dominant geographic component, which would be broken down by areas of the world.

The funding for regional actions, or what is currently known as Regional Indicative Programmes (RIPs), will be addressed in the programming phase.

Without prejudging the upcoming discussions and decisions, regional integration and cooperation between partner countries could continue to be supported at different levels. Inside the sub-components foreseen in the future regulation, regional programmes could be designed while ensuring continental coherence for Africa, where relevant.

Under the broad instrument, the Maghreb would be covered by the "Neighbourhood" component. Here again, the question of regional programming is primarily a programming matter, to be defined at a later stage.

## **QUESTION 10/COM 7**

by Marlene Mizzi

Subject: The Sustainable Development Goals

The Sustainable Development Goals (SDGs) are goals agreed upon by 193 countries, involving a commitment by all to meet 17 goals linked to 169 targets.

In view of this, can the Commission shed light on its plans to invest in the implementation of the SDGs, both at EU level and among our partner countries?

The matter is even more important considering that these goals tackle more than just economic policy, since they also touch on the issues of social inequality, the need for a greener economy, and a safer environment for all generations.

## **REPLY QUESTION 10/COM 7**

The European Commission has chosen a two-step approach towards implementation: (i) to mainstream the Sustainable Development Goals (SDGs) in the European policy framework and Commission priorities; and (ii) a reflection work on our longer term vision and the focus of sectoral policies after 2020. The reflection paper 'Towards a Sustainable Europe by 2030', on the follow-up to the UN SDGs, including on the Paris Agreement on Climate Change, is expected in the second half of 2018. It will form part of the discussion on the Future of Europe and will be supported by a "distance-to-SDGs" analysis and stocktaking of the achievements of the EU in the implementation of the SDGs. A multi-stakeholder platform has been set up to follow up and exchange on best practices on SDGs implementation, and an overview of their engagement and input will also be included as an Annex.

As regards specifically the implementation of the SDGs through development cooperation, the EU and its Member States agreed in June 2017 a new European Consensus on Development. This provides a new common framework for development policy for the EU institutions and Member States, with the focus remaining centred on poverty eradication, while at the same time recognising the nexus between development policies and humanitarian aid, environment, climate change, migration and security policies. Efforts will be targeted towards addressing inequalities to ensure that no-one is left behind. The European Consensus has already informed the proposals for negotiation directives to the Council on a renewed partnership with the ACP countries.

Policy commitments should be followed by investments. In this regard, the SDGs are guiding the EU's thinking on the next Multiannual Financial Framework and future instruments. The Commission is already investing in achieving the SDGs in partner countries through a range of initiatives. Last year, the EU-UN Spotlight Initiative was launched with the EU's contribution in the order of EUR 500 million to eliminate all forms of violence against women and girls. The EU External Investment Plan is expected to leverage more than EUR 44 billion of investments in partner countries by 2020, in Africa and the EU Neighbourhood, with a contribution of EUR 4.1 billion from the European Commission. Furthermore, the Commission will contribute EUR 30 million to the new UN Joint Fund on the 2030 Agenda.

Looking forward, the European Commission is committed to strengthening its policy dialogue with partner countries based on the SDGs, and to supporting its partner countries in achieving the 2030 Agenda at national level, including by aligning their national development plans to the SDGs.

## **QUESTION 6/COM 8**

by Catherine Bearder

Subject: Wildlife trafficking and ACP-EU relations

The Commission adopted, two years ago, the Action Plan against Wildlife Trafficking, whose objective 3.2 calls for strengthened global partnerships involving source, transit and market countries.

Which ACP countries has the Commission identified as priority countries for establishing enhanced dialogue and technical cooperation on wildlife trafficking?

What steps have been taken to include the topic in high-level meetings with regional organisations such as the AU, SADC and EAC?

What progress has been made towards using trade instruments to press for actions against wildlife trafficking? Are such provisions included in current and future ACP-EU FTA negotiations?

## **REPLY TO QUESTION 6/COM 8**

As part of the implementation of the 2016 Action Plan against wildlife trafficking, the EU and its Member States are investing significant resources in favour of actions reinforcing partnerships involving source, transit and market countries. For instance, around EUR 340 million of EU external development cooperation was committed in 2016 and 2017 and directly contributes to achieving the objectives of the Action Plan.

Since wildlife trafficking is present in all ACP countries through various products (ivory, rosewood, pangolins, turtles, birds etc.), all countries have received specific support in the fight against this crime, but priorities have focused on the main supply regions: Madagascar, Central Africa, East Africa, West Africa and Southern Africa.

Programmes mobilised against wildlife trafficking include support to international organisations specialised in the fight against wildlife crime, such as the International Consortium on Combating Wildlife Crime (ICWC). Promoting the role of local communities in wildlife protection has also been a priority for the EU and its Member States. Programs therefore involve multiple partners at global, regional, national and local levels and comprise a full spectrum of activities: sustainable management of protected areas, livelihood improvement of local communities by economic activities and provision of ecosystem services provided by (water, energy, green jobs, wild meat etc.), dismantling of criminal networks.

The EU has been very active in engaging with ACP countries in meetings with regional actors such as the African Union, the Association of South East Asian Nations, the Southern African Development Community, and the Economic Community of Central Africa States, but also fora such as the Congo Basin Forest Partnership. Furthermore, regional programming related to the environment and wildlife involves partnerships with and the involvement of the relevant regional authorities.

Environmental safeguards and sustainability are an integral part of trade and economic partnership agreement discussions involving the EU. The EU ensures, for instance, an increasing focus on compliance to the Convention on International Trade of Endangered Species.

## **QUESTION 5/COM 9**

by György Hölvenyi

Subject: Role of religious communities in conflict management in ACP countries

Religious communities have an indispensable potential for conflict management in crisis-hit ACP countries. Religious communities and institutions are necessarily stakeholders, not exclusively spiritually but also as a major contributor to social stability by reason of their leadership and legitimacy, as shown by recent examples such as the role of the Catholic Bishops' Conference of Congo as a key mediator in negotiations towards a political transition in the DRC.

How does the Commission ensure the participation of religious communities in EU conflict management efforts? How does it consider their recommendations when implementing external actions? Will religious organisations be involved in EU-ACP cooperation structures and policy dialogue for the long term?

## **REPLY TO QUESTION 5/COM 9**

Religious communities and more broadly religion may play an important role in conflict prevention, management and resolution. They have often unique spiritual, moral, social and sometimes political assets to bring to peace process engagements.

The EEAS and the European Commission services are thus often engaging with them to contribute to conflict prevention, management and resolution efforts.

In the ACP countries, the Commission is in contact with a wide number of different mediation support organisations, actors and stakeholders, including working on religious dimension, such as the Network for religious and traditional peacemakers, the King Abdullah Bin Abdulaziz International Centre for Interreligious and Intercultural Dialogue (KAICIID), as well as the Organisation of Islamic Cooperation. For example, we are interacting with the Sant'Egidio community in the Central African Republic.

In some cases, such as in the Democratic Republic of Congo the Catholic Bishops' Conference indeed played a significant part in reaching an agreement, while in other cases the role of religious leaders may be overstated, or even instrumentalised.

Depending on the situation and the local context, the European Commission can support the participation of religious communities in dialogues and consultations. It can also provide technical support to religious actors who are engaged in peace processes.

The religious dimension, however, needs to be assessed through a careful analysis of issues at stake and actors involved. The EU needs to ensure that its assessment of the role of religion includes sufficient nuance, to recognise the complex relationship among all drivers of conflict and their evolving patterns. As emphasised in the 2015 report of the *United Nations Rapporteur on Freedom of Religion or Belief*, the role of human agency in exploiting religion for political purposes is particularly important to understand.

Concretely, through the program "Intercultural Dialogue and Culture" (Development

Cooperation Instrument, DCI), cultural pluralism and intercultural understanding, including aspects relating to religion or belief will be enhanced in selected ACP countries. Five projects were selected and started implementation in the beginning of 2018, for a total amount of EUR 10 million.

Priority was given to actions taking place in countries with fragile situations or affected by important flows of displaced people or irregular migrants: the selected proposals will take place in Benin, Burkina Faso, Burundi, Cameroon, Côte d'Ivoire, Democratic Republic of Congo, Egypt, Kenya, Mali, Niger, Nigeria, Rwanda, Senegal, South Sudan, Tanzania, Togo, Uganda and Zimbabwe; Syria, Iraq and Lebanon.

The projects leverage the influence of religious leaders to promote cultural diversity and respect for equal dignity of all men and women through interfaith and intercultural dialogue and cooperation. As such, religious leaders and communities are among the target groups of capacity building actions.

In addition, the ongoing call for proposal under the European Instrument for Democracy and Human Rights (EIDHR) aims at enhancing "mutual understanding and respect between individuals of different faith or none, contributing to inclusive communities and societies accepting diversity and capable of addressing potential conflicts in a peaceful manner". Civil society actions targeting ACP countries are eligible for support. Projects will be selected in the course of 2018 (indicative amount EUR 5 million).

## QUESTION 8/COM 10

by Laura Agea

Subject: Future CAP reform and impact in ACP countries

Multiple studies confirm the direct impact of the EU's common agricultural policy (CAP) in ACP countries. Unfortunately, the impact is not always positive. The EU plays a key role regarding the international agriculture market and global food security, as the most important importer of agricultural products from ACP countries. Our key challenge is to align the future CAP reform with the EU's commitments under the global agenda on sustainable development (SDGs, Paris Agreement, etc.).

What instruments are foreseen in the architecture of the future CAP to improve the positive impact on developing countries and to further respect of our commitments to sustainable development and to food security in particular?

## REPLY TO QUESTION 8/COM 10

The new European Consensus on Development of June 2017 confirmed the importance of Policy Coherence for Development (PCD) to achieve SDGs.

Agriculture is intrinsically linked to issues such as jobs, food, air, climate change, water, soil and biodiversity, and hence plays a substantial role in Agenda 2030. The long journey to achieve the Sustainable Development Goals (SDG) has just started and the agriculture sector has an opportunity to demonstrate it can be part of the solution.

Successive reforms of the Common Agricultural Policy (CAP) over the last 25 years have progressively increased the CAP's market orientation<sup>1</sup>, while improving its environmental and climate performance<sup>2</sup>. These reforms have emphasised the CAP's main objectives, which are to ensure viable food production, sustainable management of natural resources and climate action, and a balanced territorial development within the European Union.

The current revision of the CAP also aims to further contribute to the EU's international commitments. The Communication on "The Future of Food and Farming" of November 2017, laid down broad policy orientations<sup>3</sup>, including on the CAP's international dimension. Those

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<sup>1</sup> This has been achieved by minimising measures with production and trade distorting effects. Currently, over 90% of the support that the EU grants to farmers is no longer linked to the quantity or product produced and therefore has no distorting effect on trade. Market measures are limited to safety net levels for crisis only and export refunds have been eliminated since December 2015.

<sup>2</sup> The specific CAP instruments addressing sustainable food production include both mandatory (cross-compliance, greening) and voluntary measures (under rural development policy). The support granted to EU farmers therefore reflects their efforts and implementation of measures that guarantee a sustainable agriculture.

<sup>3</sup> It also contains a clear indication that the future CAP must play a larger role in implementing the outcome of the Valetta Summit, addressing the root causes of migration. For example capitalise on knowledge and innovation and deepen cooperation on agricultural research and innovation, explore training and exchange projects and enhancing strategic policy cooperation and dialogue with the African Union on issues related to agriculture and rural development

are further specified in the legislative proposal on the Common Agricultural Policy post-2020, which the Commission recently adopted.

The EU is evidently committed to helping developing countries integrate their agricultural sectors into the world's trading system and share in the benefits of the global economy<sup>1</sup>. It is aware that this can happen only when partner countries are in the driving seat. The EU is currently working with more than 60 partner countries on sustainable agriculture and food security<sup>2</sup>. The focus in Africa is on policy support, fostering responsible investments in rural areas and supporting the agri-food sector, ultimately to help African countries harness the potential of their agricultural sector and respond to the needs of their citizens.

In April, the Commission also set up a Task Force composed of EU and African experts to advise and come up with recommendations to strengthen the partnership between the EU and the African Union in food and farming and in enhancing the role of the EU in African job-creating economic development in agriculture, agri-business and agro-industries.

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<sup>1</sup> The EU gives duty-free and quota-free access to all Least Developed Countries (LDCs) and the Economic Partnership Agreements (EPA) allow partner countries to protect their sensitive agricultural products from liberalisation, either by excluding them entirely or by allowing robust safeguards that can be used to guard against sudden increases in imports.

<sup>2</sup> EUR 8.5 billion of EU Development assistance allocated to this purpose over the 2014-2020 period

## **QUESTION 11/COM 11**

by Neena Gill

Subject: Humanitarian aid to the DRC

Humanitarian assistance to the DRC in 2017 was at the lowest level of the past decade.

EU humanitarian aid to the country last year was EUR 4 million less than in 2016.

In October 2017, a level 3 emergency was officially activated in the DRC by the UN, with a geographical focus on the Kasai, Tanganyika and South Kivu regions.

1. What is the current global funding gap for the humanitarian situation in the DRC?
2. Has the Commission taken measures to step up humanitarian assistance to the DRC since October 2017?

## **REPLY QUESTION 11/COM 11**

Given the deteriorating humanitarian situation in the Democratic Republic of the Congo (DRC), the first ever international humanitarian conference on the DRC was held in Geneva on 13 April 2018. The conference was co-hosted by the UN, the EU and The Netherlands. 101 Delegations attended, including 22 EU Member States. It resulted in pledges and announcements of USD 528.1 million for the humanitarian response in the DRC in 2018. The European Commission announced assistance worth EUR 77.1 million for the DRC in 2018 and EU Member States announced a further USD 246 million, so that the EU pledge totals two thirds of the overall amount.

The Humanitarian Response Plan for the DRC for 2018 requires USD 1.68 billion with 13.1 million people in need of assistance, according to the UN.

A "level 3" emergency response – the highest response level possible – was activated by the UN on 20 October 2017 for six months with a geographical focus on the provinces of South Kivu, Tanganyika and the Kasais. The level 3 status has been de-activated on 20 April 2018, as the benchmarks for an effective mobilisation of international capacity to scale up the humanitarian support have largely been met, according to the UN.

The European Commission has been supporting humanitarian operations in the DRC since 1994 and continues to do so. It supports the response to basic humanitarian needs including food assistance, nutrition, health services, protection, shelter, water, sanitation and hygiene, education in emergencies, but also logistics and the coordination of humanitarian aid. It will be complemented in 2018 by mediation, reconciliation and resilience building activities funded by other instruments at the disposal of the European Commission, in addition to the already significant development funding in the DRC.



# ACP-EU JOINT PARLIAMENTARY ASSEMBLY

ACP-EU/102.400/18/fin.

## RESOLUTION<sup>1</sup>

### on ACP-EU relations post-Cotonou: a strong parliamentary dimension

*The ACP-EU Joint Parliamentary Assembly,*

- meeting in Brussels (Belgium) from 18 to 20 June 2018,
- having regard to the Partnership Agreement between the members of the African, Caribbean and Pacific Group of States of the one part, and the European Community and its Member States, of the other part, signed in Cotonou on 23 June 2000 (the Cotonou Agreement)<sup>2</sup>, and to its revisions of 2005 and 2010<sup>3</sup>,
- having regard to the Georgetown Agreement of 1975 setting up the ACP Group, and to its revision of 1992<sup>4</sup>,
- having regard to the Joint Africa-EU Strategy, adopted by the African and European Heads of State and Government at the Lisbon summit on 9 December 2007<sup>5</sup>,
- having regard to the 7th Summit of Heads of State and Government of the ACP countries on 13 and 14 December 2011 in Malabo,
- having regard to its resolution of 9 December 2015 on forty years of partnership: evaluation of the impact on trade and development in the ACP countries and prospects for enduring relations between the ACP countries and the European Union<sup>6</sup>,
- having regard to its resolutions on ACP-EU relations, in particular that of 11 February 2015 on the work of the Joint Parliamentary Assembly (JPA)<sup>7</sup>,
- having regard to its declaration of 21 December 2016 on the parliamentary dimension of

<sup>1</sup> Adopted by the ACP-EU Joint Parliamentary Assembly on 20 June 2018 in Brussels (Belgium).

<sup>2</sup> OJ L 317, 15.12.2000, p. 3.

<sup>3</sup> OJ L 287, 4.11.2010, p. 3.

<sup>4</sup> [http://www.epg.acp.int/fileadmin/user\\_upload/Georgetown\\_1992.pdf](http://www.epg.acp.int/fileadmin/user_upload/Georgetown_1992.pdf)

<sup>5</sup> [http://www.africa-eu-partnership.org/sites/default/files/documents/eas2007\\_joint\\_strategy\\_en.pdf](http://www.africa-eu-partnership.org/sites/default/files/documents/eas2007_joint_strategy_en.pdf)

<sup>6</sup> OJ C 179, 18.5.2016, p. 29.

<sup>7</sup> OJ C 310, 25.8.2016, p. 19.

AP102.400/fin.

post-Cotonou ACP-EU relations<sup>1</sup>,

- having regard to the joint statement of 9 December 2015 by the Co-Presidents of the ACP-EU Joint Parliamentary Assembly on the future of ACP-EU relations<sup>2</sup>,
- having regard to the 103rd and 105th meetings of the ACP Council of Ministers on, respectively, 26 and 27 April 2016 in Dakar and 3 and 4 May 2017 in Brussels,
- having regard to the European Parliament resolution of 4 October 2016 on the future of ACP-EU relations beyond 2020<sup>3</sup>,
- having regard to the European Consensus on Development, adopted in Brussels on 7 June 2017<sup>4</sup>,
- having regard to the European Commission recommendation of 12 December 2017 for a Council Decision authorising the opening of negotiations on a Partnership Agreement between the European Union and the countries of the Africa, Caribbean and Pacific Group of States<sup>5</sup>,
- having regard to the Joint Communication of the European Commission and the High Representative of the Union for Foreign Affairs and Security Policy to the European Parliament and the Council of 22 November 2016: A renewed partnership with the countries of Africa, the Caribbean and the Pacific<sup>6</sup>,
- having regard to the Joint Consultation Paper of the European Commission and the High Representative of the Union for Foreign Affairs and Security Policy of 6 October 2015: Towards a new partnership between the European Union and the African, Caribbean and Pacific countries after 2020<sup>7</sup>,
- having regard to the opinion of the European Economic and Social Committee adopted on 12 May 2016 on the future of the EU's relations with the ACP Group of States<sup>8</sup>,
- having regard to the United Nations Summit on Sustainable Development and the outcome document adopted by the UN General Assembly on 25 September 2015: Transforming our world: the 2030 Agenda for Sustainable Development<sup>9</sup>,
- having regard to the Agenda 2063 adopted by the African Union Commission in April 2015<sup>10</sup>, having regard to the Communiqué of the 20th Meeting of the CARICOM Council for Foreign and Community Relations (COFCOR) held in Bridgetown Barbados on 18 -

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<sup>1</sup> OJ C 170, 30.5.2017, p. 36.

<sup>2</sup> [http://www.europarl.europa.eu/intcoop/acp/2015\\_acp2/pdf/1081264en.pdf](http://www.europarl.europa.eu/intcoop/acp/2015_acp2/pdf/1081264en.pdf)

<sup>3</sup> OJ C 314, 21.9.2017, p. 38.

<sup>4</sup> Council document 9459/2017.

<sup>5</sup> COM(2017) 763 final.

<sup>6</sup> JOIN(2016) 52 final.

<sup>7</sup> JOIN(2015) 0033.

<sup>8</sup> <http://www.eesc.europa.eu/our-work/opinions-information-reports/opinions/future-eus-relations-acp-group-countries-green-paper>

<sup>9</sup> UN General Assembly resolution A/RES/70/1.

<sup>10</sup> <http://www.un.org/en/africa/osaa/pdf/au/agenda2063.pdf>

19 May 2017,

- having regard to the outcomes of the 107th session of the ACP Council of Ministers on 29 May 2018 and the 43rd session of the ACP-EU Council of Ministers on 1 June 2018 in Lomé, Togo,
  - having regard to the Waigani communiqué on the future perspectives of the ACP Group adopted by the 8<sup>th</sup> Summit of the ACP Heads of State and Government,
  - having regard to the report of the Committee on Political Affairs (ACP-EU/102.400/fin.),
- A. whereas the Cotonou Partnership Agreement (CPA) has been successful in the creation of a legally-binding reciprocal partnership between the EU and the ACP Group;
- B. whereas the role of the JPA as laid out in the CPA is to facilitate greater understanding between the peoples of the EU and those of the ACP States, to raise public awareness on a wide range of topics, promote democratic processes through dialogue and consultation, ensure consistent monitoring of the CPA, and advocate for the empowerment of ACP national parliaments;
- C. whereas the JPA has the merit of creating a cross-border framework for parliamentary debate on a large scale, and whereas, despite its imperfections, it is a valuable asset in an increasingly interconnected and interdependent world;
- D. whereas the future negotiations on the ACP-EU relationship must be an opportunity to develop a vision and to give the relationship a political dimension;
- E. whereas the Georgetown Agreement of 7 June 1975 needs to be revised in order to broaden and strengthen the foundations of the ACP Group with a view to responding to the challenges and geopolitical upheavals of the 21st century and to furthering multilateralism;
- F. whereas the ‘three pillar’ approach of the CPA has enjoyed mixed results, with undeniable successes in the field of development and a clear contribution to the advancement of the Millennium Development Goals, but whereas substantial scope for improvement remains regarding political cooperation;
- G. whereas the future agreement must move towards strengthening the partnership and boosting integration;
- H. whereas both the EU and the ACP Group have undergone a substantial political and economic transformation since the ratification of the CPA, notably with the ACP Group displaying increased heterogeneity;
- I. whereas the post-Cotonou agreement between the EU and the ACP Group must be complementary with wider EU and ACP strategies, such as the Global Strategy on the EU’s Foreign and Security Policy, the 2030 Agenda for Sustainable Development and Agenda 2063;
- J. whereas the issue of the financing of the new partnership needs to be addressed and

negotiated as a priority, including the question of the inclusion of the European Development Fund in the EU budget;

- K. whereas reinforcing the parliamentary dimension between the EU and the ACP Group and promoting its guiding role in decision-making should be a key element of the new ACP- EU partnership;
  - L. whereas the frequency and variety of JPA meetings has enabled consistent dialogue between EP and ACP Members, thus consolidating its legitimacy and strengthening parliamentary diplomacy, and whereas the JPA has been used as a model of parliamentary diplomacy in various political forums;
  - M. whereas the JPA's fact finding and joint election observation missions are sometimes considered politically useful, as they facilitate, on account of parity, frank, effective and direct dialogue between partners on subjects including democracy, the rule of law, good governance and human rights;
  - N. whereas the objective of the JPA should be to engage the public interest, and whereas, as the parliamentary body of the partnership, it should not become a forum for clashes between states or between geographical areas, but rather a forum for constructive, transparent, accountable and effective cooperation, especially since the states and geographical areas are no longer always the appropriate level for tackling the many challenges – hence the need to improve effectiveness regarding the implementation of the JPA's decisions;
  - O. whereas there is a lack of presence and diligence in Brussels meetings of the JPA from certain EP Members, which has led to the weakening of the continuity of the JPA's work, and indeed a questioning of its relevance, which would be extremely damaging;
  - P. whereas there is a significant gender imbalance within the JPA and a distinct lack of younger Members;
  - Q. whereas the ACP Secretariat lacks human and financial resources in comparison to the EP Secretariat and whereas ACP Members have complained of a perceived lack of leverage and expressed a desire for more meaningful input in the drafting process;
1. Calls for an overarching, legally-binding ACP-EU framework, in order that the future partnership may build on previous achievements, the United Nation's Agenda 2030 and binding guidelines for fair and equitable trade, while ensuring significant improvements so as to further promote sustainable economic development in ACP countries;
  2. Considers that the existing ACP framework should remain the 'centre of gravity' for a future partnership that will cover all three regions of Africa, the Caribbean and the Pacific Islands while reinforcing the role of each one of them and taking into account their growing specificities, through the proposed legally-binding regional compacts;
  3. Reiterates the importance of strengthening the parliamentary dimension of the future agreement, ensuring a real consultative power for the future overarching JPA; requests that its legal and operational autonomy be guaranteed; demands that the Assembly be closely associated with the implementation of the agreement and that it be regularly

- consulted on all matters of importance for the partnership;
4. Emphasises that the reinforcement of the political dimension of the CPA should be a prerequisite for the setting-up of the new future partnership, including in the form of enhanced parliamentary scrutiny accompanied by sufficient funding to allow for the adequate realisation of parliamentary activities;
  5. Insists that Agenda 2030, the Sustainable Development Goals, the European Consensus on Development and Agenda 2063 must be at the heart of the renewed ACP-EU partnership and that their implementation should drive the activities of the JPA; believes that the JPA should produce regular updates on progress in SDG attainment and envisages establishing a mechanism for sharing best practices;
  6. Recognises the increased importance of regional organisations and sub-regional integration within the ACP Group and believes this should be reflected in the architecture of the post-Cotonou partnership; calls, in this context, for more frequent JPA regional meetings to address region-specific issues, strengthen dialogue with regional and sub-regional institutions and focus more strongly on the specificity and sensitivities of each regional bloc; stresses, however, the need for coherence and complementarity between the sub-regional, regional and global strategies;
  7. Requests that meetings between EU and ACP Members at the level of the regional compacts be held at least once a year in each region, and that they be complemented by a forum for women and young people;
  8. Believes that the JPA should be fully involved in the negotiations for a reinforced political ACP-EU partnership after 2020 and that the essential role and prerogatives of the JPA should be redefined in order to maximise its efficiency and guarantee its legal and operational autonomy;
  9. Recalls that it shall be immediately and fully informed at all stages of the negotiating procedure;
  10. Calls for the consolidation of parliamentary diplomacy, particularly through the JPA's fact-finding and election observation missions and joint observation missions on security issues as they are key instruments for democratic capacity-building, and encourages the JPA to make better use of its space for dialogue and negotiation, so as to facilitate joint action and the building of effective ACP-EU coalitions in the international arena;
  11. Calls for the future agreement to be negotiated by a unified entity consisting of the African, Caribbean and Pacific States represented in a single undertaking;
  12. Considers that the parliamentary dimension could be reinforced by having trainees in the cabinets of the European members of the ACP-EU JPA;
  13. Reaffirms its commitment to the principle of subsidiarity, which encourages decision making as close as possible to citizens, at the most relevant level of responsibility, be it national, regional, continental, or ACP-wide; stresses that, in many areas, responsibility must be taken at all levels – from the most global, to ensure an effective, level playing field, to the most local – so that the objectives are achievable in practice;

14. Advocates for improved communication and synchronisation between the EU and the ACP Group and each of their members, notably by ensuring that both partners are properly assisted by a dedicated secretariat; stresses that the use of specific secretariats is for practical reasons, not a reflection of the EU and the ACP Group having fundamentally different interests requiring an administrative separation; calls, nevertheless, for close and sincere cooperation between the secretariats and between parliamentarians;
15. Requests, therefore, that the new agreement foresees that the Joint Parliamentary Assembly meets twice a year in plenary session, alternately in the European Union and in an ACP State, without the Assembly depending on the Council being convened;
16. Encourages reforms that increase the JPA's transparency and public profile in order to ensure that it is accountable to the citizens of the various Member States;
17. Is convinced that regular meetings at ACP-EU level are needed to provide continuity and stability for the partnership and to allow for regular reporting and peer reviews;
18. Urges all ACP-EU Member States to strive for gender balance in their delegations to the JPA, and encourages better inclusion of delegates under 40 years of age; urges delegations to ensure appropriate representation of opposition parties in order to foster genuine cross-party parliamentary dialogue;
19. Requests that EP Members attend and be actively involved in all JPA activities; calls for the adoption of strict rules to ensure their participation in all JPA meetings and votes;
20. Calls upon the JPA's Member States to guarantee consistent and predictable funding for the ACP Parliamentary Assembly and Co-Secretariat, to improve the overall capacity of the JPA;
21. Calls for a more active role for non-state actors, including civil society organisations and the local and regional private sector, in ACP-EU decision-making; insists that the new JPA structure include formal participation from civil society organisations at regional and ACP-EU level; emphasises that these actors should be involved in all ACP-EU decisions and activities in compliance with a multi-stakeholder approach; recalls, in this context, the need to ensure that the principles of transparency and democracy are respected within the organisations concerned; calls for the JPA to include regular, specific events focusing on women and young people;
22. Stresses that the fact that the EP Conference of Presidents is entitled to oppose the missions of the EP-component to the JPA meetings, although justified by budgetary constraints or security concerns, may hamper the legal and operational autonomy of the JPA; calls for the legal autonomy of the JPA to be ensured and for the decision-making process for all official activities of the JPA to be reviewed;
23. Calls on any EU Member State holding the EU Council Presidency by rotation to involve itself more deeply in the preparation, organisation and hosting of the JPA session as provided for in the current CPA, and furthermore stresses the added value of holding the JPA sessions in the EU Member State holding the EU Council Presidency by rotation;

24. Instructs its Co-Presidents to forward this resolution to the ACP-EU Council of Ministers, the European Parliament, the European Commission, the African Union, the regional organisations of the ACP States and the Secretary General of the United Nations.



# ACP-EU JOINT PARLIAMENTARY ASSEMBLY

ACP-EU 102.582/18/fin.

## RESOLUTION<sup>1</sup>

### on the urgency of new measures to fight international terrorism

*The ACP-EU Joint Parliamentary Assembly,*

- meeting in Brussels (Belgium) from 18 to 20 June 2018,
- having regard to Article 18(2) of its Rules of Procedure,
- having regard to the Cotonou Agreement of 2000 and to the 2005 and 2010 revisions thereof,
- having regard to the Joint Declaration of the 5th African Union-European Union Summit on 30 November 2017 in Abidjan (Côte d'Ivoire),
- having regard to the European Parliament's recommendation of 1 March 2018 to the Council, the Commission and the Vice-President of the Commission/High Representative of the Union for Foreign Affairs and Security Policy on cutting the sources of income for jihadists – targeting the financing of terrorism (2017/2203(INI)),
- having regard to Directive (EU) 2017/541 of the European Parliament and of the Council of 15 March 2017 on combating terrorism and replacing Council Framework Decision 2002/475/JHA and amending Council Decision 2005/671/JHA<sup>2</sup>,
- having regard to the EU Counter-Terrorism Strategy adopted by the Council in 2005,
- having regard to the Revised EU Strategy for Combating Radicalisation and Recruitment to Terrorism, adopted by the Justice and Home Affairs Council at its meeting on 19 May 2014 and approved by the Council at its meeting on 5 and 6 June 2014 (9956/14),
- having regard to the African Union Counter-Terrorism Framework including the OAU/African Union Convention on the Prevention and Combating of Terrorism adopted in July 1999 and to the additional Protocol thereto adopted in July 2004,
- having regard to United Nations Security Council Resolutions 2396 (2017), 2395 (2017) and 2178 (2014), as well as all other resolutions on combatting terrorism,

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<sup>1</sup> Adopted by the ACP-EU Joint Parliamentary Assembly on 20 June 2018 in Brussels (Belgium).

<sup>2</sup> OJ L 88, 31.3.2017, p. 6.

- O. whereas development co-operation has a key role to play in addressing the conditions that terrorist leaders feed on and exploit;
- P. whereas respect for fundamental rights and an appropriate balance between repressive measures, prevention and rehabilitation are essential elements in successful counter-terrorism policies;
1. Strongly condemns all terrorist acts and their perpetrators; expresses its condolences to all victims of terrorist acts; stresses that care for the victims of terrorism is an essential duty of governments; reiterates that there can be no justification for acts of terrorism or for supporting and financing terrorist acts and networks irrespective of social, economic, religious or political motivations;
  2. Considers it paramount for EU and ACP countries to implement a comprehensive strategy that addresses the root causes of terrorism, through an effective and independent judiciary and appropriate policies in the areas of criminal justice, education, economic and social inclusion, law enforcement and border control, ensuring coherence between security, defence, trade, economic development and humanitarian policies;
  3. Recalls the strong link between development and security; recalls the urgent need to reduce economic inequality and to put states in a position to fulfil their sovereign tasks, notably ensuring access to education, employment, justice and health, thereby providing the young people of the partner countries with a positive perspective for their future;
  4. Draws particular attention to the challenges of good governance, state-building, impunity and human rights in the countries most affected by terrorism and instability; encourages all partners to work together to tackle the root causes of instability which can lead to conflicts and to develop a coherent strategy aimed at improving governance, the rule of law and the accountability of state and regional institutions;
  5. Recalls that radicalisation and recruitment of individuals by terrorist networks is a global phenomenon; calls on EU and ACP countries to strengthen their efforts to combat radicalisation by addressing its root causes, including through educational and social integration and programmes empowering ethnic and religious minorities and marginalised communities;
  6. Asserts that religious extremism creates distorted narratives that push alienated people towards terrorism; stresses the importance of developing powerful counter-narratives and measures promoting interfaith dialogue in ACP and EU countries, especially among young people, in order to increase mutual understanding and respect;
  7. Believes that women, young people, civil society and local communities should be actively involved in counter-terrorist efforts, especially de-radicalisation and in the prevention of radicalisation; highlights the positive role played by religious leaders in de-radicalisation, as seen in Cameroon and Mauritania; calls on EU and ACP countries to build on these initiatives and continue to exchange best practices on this matter;

8. Reiterates that the purpose of our criminal justice systems should be to rehabilitate individuals so that they no longer pose a risk to society when they return to it; therefore calls for rehabilitation and reintegration strategies;
9. Expresses serious concerns about the phenomenon of radicalisation in prisons, and calls on EU and ACP countries to address this issue, notably through better funding of prison systems, avoiding prison overcrowding and improving administrative systems so as to identify radicalised detainees, monitor and prevent radicalisation processes, provide specific training for prison staff, and set up educational programmes in order to ensure de-radicalisation and a better social rehabilitation of ex-offenders at risk of radicalisation;
10. Insists on the need to prevent, combat and prosecute the financing of terrorism, in accordance with Directive (EU) 2017/541 and the recommendations made by the European Parliament; considers that enhanced checks and tracking of financial operations, as well as closer cooperation and exchange of law-enforcement information would help to cut off funding for terrorism-related activities and help to identify terrorist networks and support structures; underlines the fact that money laundering, illicit trade, tax evasion and other fiscal crimes are major sources of terrorism funding and that tracking and combating them must be a priority; commends initiatives by the EU and by ACP countries to stem the illicit trade in arms, drugs, cultural goods, etc., the profits of which often go towards financing terrorism;
11. Calls on EU and ACP countries to intensify the fight against transnational organised crime, including criminal networks involved in the smuggling of migrants and trafficking in human beings, drugs and arms; believes that, in particular, cooperation needs to be strengthened further as regards information exchange and the traceability and destruction of prohibited weapons;
12. Calls on EU and ACP countries to strengthen cooperation to address the use of ICT by terrorists; in particular to tackle propaganda and recruitment on social media; encourages governments to involve the private sector; commends the industry-led Global Internet Forum to Counter Terrorism; calls on the Commission to update the Cybersecurity Strategy of 2013 and review the existing cybercrime legislation;
13. Emphasises the importance of regional and interregional cooperation in the fight against terrorism and expresses its strong support for regional initiatives undertaken, such as the African Union Counter Terrorism Framework; welcomes, furthermore, the political leadership demonstrated by the Sahel G5 countries and calls on the EU to strengthen the EU-Sahel G5 partnership, in particular as regards financing and capacity-building, in all areas where the G5 intends to integrate policies;
14. Calls for enhanced EU-ACP and regional cooperation, including better exchange of information and best practices aimed at preventing impunity and promoting the rule of law and the expansion of police and judicial capacities; calls on the EU and its Member States and the ACP countries to invest more in capacity-building for better exchange of information and best practices among border-control agencies to combat cross-border terrorist activity; calls on the international community to support the initiative based on the decision of Libya, Niger, Sudan and Chad at their meeting in Niamey on 3 April 2018 to control their common borders;

15. Believes that the international community and regional partners should focus their actions on supporting the restoration of state authority in the regions most affected by terrorism, and particularly the Sahel and the Lake Chad and Horn of Africa regions; is convinced that the EU should play a mediation role and contribute to the peaceful resolution of conflicts; calls on the African Union, the European Union and the United Nations to unite their efforts and to establish international coordination in order to help Libya end its continuing chaotic situation, while engaging with other key players such as the Arab League, the USA and countries of the Maghreb;
16. Calls on EU and ACP countries to cooperate fully with UN and regional bodies involved in counter-terrorism; calls on all EU and ACP states to sign and ratify the 19 UN Conventions on counter-terrorism; welcomes the holding of the first UN Summit of Counter-terrorism Agencies in June 2018 announced by the UN Secretary-General at the AU-UN Summit in January;
17. Emphasises the need for ACP and EU countries to base their strategy for combating terrorism, as with all other forms of crime, on the rule of law and respect for fundamental rights; insists on the need for democratic and judicial oversight of counter-terrorism policies and regular evaluation of their effectiveness and proportionality;
18. Recalls that torture must be prohibited in all circumstances as enshrined in the UN Convention against Torture and Other Cruel, Inhuman or Degrading Treatment or Punishment;
19. Stresses firmly that counter-terrorism agendas must not undermine the ability of humanitarian actors to deliver assistance; points out that to obtain access to populations in need humanitarian aid must not only be neutral but also be perceived as such;
20. Instructs its Co-Presidents to forward this Resolution to the Council, the Commission, the Vice-President of the Commission/High Representative of the Union for Foreign Affairs and Security Policy, the ACP Council, the African Union and the Secretary-General of the United Nations.

# ACP-EU JOINT PARLIAMENTARY ASSEMBLY

ACP-EU 102.583/18/fin.

## RESOLUTION<sup>1</sup>

### on the humanitarian crisis in South Sudan

*The ACP-EU Joint Parliamentary Assembly,*

- meeting in Brussels (Belgium) from 18 to 20 June 2018,
- having regard to Article 18(2) of its Rules of Procedure,
- having regard to the final report of 12 April 2018 of the UN Security Council Panel of Experts on South Sudan,
- having regard to the 26 March 2018 Communiqué of the 61st extraordinary session of the Intergovernmental Authority on Development (IGAD) Council of ministers on the situation in South Sudan,
- having regard to the UN Security Council’s resolution on South Sudan 2406 (2018) as well as all previous UN Security Council resolutions on South Sudan,
- having regard to the statement of 8 May 2017 issued by the Troika (the US, the UK and Norway) and the EU on the security situation in South Sudan,
- having regard to the conclusions of the Council of the European Union of 16 April 2018 on South Sudan,
- having regard to the statements of 23 March 2017 and 14 December 2017 issued by the President of the UN Security Council on South Sudan,
- having regard to the joint press statement of 29 January 2017 by the African Union (AU), IGAD and the UN on South Sudan,
- having regard to the European Parliament resolution on South Sudan (2017/2683(RSP)) as well as all previous resolutions of the European Parliament on South Sudan,
- having regard to the signature of the Cessation of Hostilities, Protection of Civilians

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<sup>1</sup> Adopted by the ACP-EU Joint Parliamentary Assembly on 20 June 2018 in Brussels (Belgium).

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and Humanitarian Access Agreement (CoHA) on 21 December 2017,

- having regard to the IGAD Agreement on the Resolution of the Conflict in the Republic of South Sudan (ARCSS) of 17 August 2015,
  - having regard to the Global Report on Food Crises 2018,
  - having regard to the revised Cotonou Agreement,
  - having regard to the Universal Declaration of Human Rights,
  - having regard to the International Covenant on Civil and Political Rights,
  - having regard to the African Charter on Human and Peoples' Rights,
  - having regard to the Arms Trade Treaty regulating the international trade in conventional arms,
- A. whereas since December 2013, South Sudan has been in a state of civil war between forces loyal to President Salva Kiir and rebels led by former Vice President Riek Machar;
- B. whereas all parties to the conflict continue warfare, in violation of the Agreement on the Resolution of the Conflict in the Republic of South Sudan (ARCSS) signed in August 2015; whereas there continues to be a total disregard for international human rights and humanitarian law and a lack of accountability for violations and abuses committed in the conflict, even concerning war crimes, and whereas the conflict is increasingly escalating into an outright ethnic war;
- C. whereas attempts to revive the 2015 peace deal led to an IGAD-brokered 'Agreement on Cessation of Hostilities, Protection of Civilians, and Humanitarian Access' (ACOH) in December 2017, but whereas violations of the ceasefire have been perpetrated by all parties;
- D. whereas according to the UN, 7 million South Sudanese will need humanitarian assistance in 2018; whereas famine warnings have been persistent since early 2017, with up to 2.4 million on the brink of starvation, more than 260 000 children severely malnourished and the number of people facing severe food insecurity reaching 7.1 million in 2018;
- E. whereas the worsening food insecurity is primarily driven by continued conflict and displacements, which have contributed to reduced crop production; whereas the famine is considered to be entirely man-made and the result of war tactics, as highlighted in a UN report;
- F. whereas as a result of the conflict there are now over 2.4 million South Sudanese refugees in neighbouring countries and another 2 million internally displaced, with 85% estimated to be children and women;

- G. whereas more than 14 000 soldiers, police, security and civilian personnel are currently deployed in the UN Mission in South Sudan (UNMISS); whereas as of February 2018, UNMISS was protecting 204 247 internally-displaced persons in protection sites;
- H. whereas according to the United Nations Office for the Coordination of Humanitarian Affairs, due to the conflict only 22% of medical facilities in South Sudan are operational; whereas cholera, malaria, and other illnesses have already caused the death of many people as a result of extreme poverty and lack of access to health care;
- I. whereas all parties to the conflict have attempted to disrupt the distribution of humanitarian assistance and extract taxes and fees from humanitarian partners, leading to their operations being hindered and fuelling warfare; whereas at least 101 humanitarian personnel have been killed since 2013;
- J. whereas in spite of these difficulties, humanitarian aid operations reached some 5.4 million people in 2017 against a target of 6.2 million people deemed to be in need of assistance, mainly through the presence of the United Nations Mission in South Sudan;
- K. whereas women and children have been most affected by the conflict; whereas rape and sexual violence have been used as a weapon of war by all sides; whereas 70% of children are out of school; whereas child abduction by armed groups is on the increase; whereas an estimated number of 19 000 children, mostly boys, have been recruited or used as soldiers by armed forces and groups in the country;
- L. whereas there is a chronic lack of women's representation in South Sudan, with women playing no role in peace talks;
- M. whereas the EU and its Member States have contributed more than 43% of the humanitarian funding for South Sudan; whereas in 2017 the Commission mobilised EUR 248 million to address the crisis inside South Sudan and in neighbouring countries of asylum;
- N. whereas the EDF-financed African Peace Facility constitutes the main source of funding to support the African Union's and the African Regional Economic Communities' efforts in the area of peace and security;
- O. whereas the UN Security Council has failed to impose an arms embargo; whereas the EU imposed such an embargo in 2011; whereas brokers in EU Member States and in third countries, including state-owned companies, have transferred helicopters, machine guns, mortars and other arms to various factions in the conflict, in violation of the EU embargo and the Arms Trade Treaty, thus prolonging warfare and increasing its destructiveness;
- P. whereas South Sudan has not ratified the revised Cotonou Agreement;
1. Expresses its deep concern about the continuing conflict and the deteriorating humanitarian situation in South Sudan; calls on all parties to immediately cease

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hostilities, keep their obligations under the ARCSS and ACOH and to resume their dialogue on national conciliation; insists that there can be no military solution to the conflict;

2. Insists that in order to be meaningful and inclusive, the process of national dialogue should feature neutral leadership, the inclusion of opposition groups, women's representation and south Sudanese citizens outside of the country;
3. Underlines that the AU, supported by the EU and its Member States, must take an active role in mediating a political solution to achieve lasting peace in South Sudan, including by devoting more resources to the AU's envoy to South Sudan; urges the EU and its Member States to scale up non-military humanitarian support, the main priority being to answer the UN's call for funding and stop the food insecurity, in accordance with UN actions and the Sustainable Development Goals (SDGs);
4. Welcomes the recent advances made in establishing a hybrid court for South Sudan and recalls that this is a fundamental part of the 2016 peace agreement and essential in bringing war criminals to justice; calls on the AU, with assistance from the UN and the EU, to finalise its establishment, with priority being given to the creation of its investigative branch, as a matter of urgency;
5. Condemns human rights' abuses perpetrated by all parties to the conflict, including killings and torture, rape and other acts of sexual violence, as well as child abductions, attacks on schools, child conscription and abuse; underlines that recruitment of children by parties to a conflict and rape as a weapon of war constitute war crimes punishable under international law;
6. Acknowledges the contribution of neighbouring countries in providing humanitarian corridors; urges the continued granting of free, safe and unhindered access to all areas, in accordance with international humanitarian law, which is indispensable to prevent a recurrence of famine in 2018;
7. Condemns all attacks conducted on humanitarian personnel and facilities and calls on all parties to the conflict in South Sudan to ensure a safe and secure environment, enabling the delivery of humanitarian assistance; calls for strong collective actions by all donors, UN agencies and NGOs in order to respond in a more systematic and resolute manner;
8. Calls on the authorities to ensure that any return or relocation of internally-displaced persons is conducted in a safe and dignified manner; calls for the use of targeted sanctions against any key political or military figures in the government or opposition who commit human rights abuses;
9. Welcomes the decision of the 61st Council of Ministers of IGAD on 26 March 2018 to take targeted sanctions against individual violators of the CoHA and encourages the AU to implement this decision;
10. Deeply regrets that all attempts to establish a UN Security Council weapons' transfer embargo to South Sudan have failed; calls on all Security Council members to

support such a ban;

11. Calls on the EU to continue applying its autonomous arms embargo against South Sudan; deplores any brokering or transfer of arms and technology carried out in the EU or its partners' territories to warring parties in South Sudan; calls urgently on the Member States to investigate any such accusations and to punish those responsible in an appropriate way;
12. Welcomes the decision of the UN Security Council to strengthen the mandate of the UNMISS and to increase the maximum personnel and resources available to it, including to the Regional Police Force;
13. Calls on the European External Action Service (EEAS) and the EU Member States to step up their efforts within the framework of the Common Foreign and Security Policy / Common Security and Defence Policy (CFSP/CSDP) and the IGAD+ group in order to bring about a resolution of the conflict, including strengthening the capacity of UNMISS;
14. Strongly condemns the high levels of corruption and illicit financial flows that fuel the conflict; calls on the Sudanese authorities to take action on greater financial accountability and transparency, notably in the oil sector, adherence to international financial standards and responsible engagement with the regional and international financial sectors and encourages South Sudan to join the Eastern and Southern African Anti-Money Laundering Group;
15. Instructs its Co-Presidents to forward this resolution to the Council, the Commission, the Vice-President of the Commission / High Representative of the Union for Foreign Affairs and Security Policy, the Secretary-General of the United Nations and the President of the General Assembly, the African Union, the ACP-EU Council and the Government of South Sudan.



# ACP-EU JOINT PARLIAMENTARY ASSEMBLY

ACP-EU/102.403/18/fin.

## RESOLUTION<sup>1</sup>

### **on the impact of the illegal trade in phytosanitary products, seeds and other agricultural inputs on ACP countries' economies**

*The ACP-EU Joint Parliamentary Assembly,*

- meeting in Brussels (Belgium) on 18-20 June 2018,
- having regard to Article 18(1) of its Rules of Procedure,
- having regard to the Partnership Agreement between the members of the African, Caribbean and Pacific Group of States of the one part, and the European Community and its Member States, of the other part, signed in Cotonou on 23 June 2000 (the Cotonou Agreement)<sup>2</sup>, as amended in 2005 and 2010<sup>3</sup>,
- having regard to the United Nations Summit on Sustainable Development and its outcome document adopted by the General Assembly on 25 September 2015 entitled 'Transforming our world: the 2030 Agenda for Sustainable Development', and in particular to Goal 2 of the Sustainable Development Goals (SDGs) set out therein, namely to end hunger, achieve food security and improved nutrition and promote sustainable agriculture,<sup>4</sup>
- having regard to report A/HRC/16/49 of the UN Special Rapporteur on the right to food of 8 March 2011 entitled 'Agroecology and the right to food',
- having regard to the ACP-EU Joint Parliamentary Assembly Resolution of 21 December 2016 on challenges for family farming and small-scale agriculture production in ACP countries,
- having regard to the European Parliament resolution of 15 February 2017 on low-risk pesticides of biological origin<sup>5</sup>,
- having regard to paragraph 56 of the Joint statement by the Council and the representatives of the governments of the Member States meeting within the Council, the

<sup>1</sup> Adopted by the ACP-EU Joint Parliamentary Assembly on 20 June 2018 in Brussels (Belgium).

<sup>2</sup> OJ L 317, 15.12.2000, p. 3.

<sup>3</sup> OJ L 287, 4.11.2010, p. 3.

<sup>4</sup> UN General Assembly resolution [A/RES/70/1](#).

<sup>5</sup> Texts adopted, P8\_TA(2017)0042.

European Parliament and the Commission on the new European Consensus on Development entitled 'Our World, Our Dignity, Our Future' of 30 June 2017<sup>1</sup>,

- having regard to Regulation (EU) 2016/2031 of the European Parliament and of the Council of 26 October 2016 on protective measures against pests of plants<sup>2</sup>,
- having regard to Council Directive 91/414/EEC of 15 July 1991 concerning the placing of plant protection products on the market<sup>3</sup> and Directive 98/8/EC of the European Parliament and of the Council of 16 February 1998 concerning the placing of biocidal products on the market<sup>4</sup>,
- having regard to Regulation (EC) No 1107/2009 of the European Parliament and of the Council of 21 October 2009 concerning the placing of plant protection products on the market<sup>5</sup>,
- having regard to Regulation (EU) No 528/2012 of the European Parliament and of the Council of 22 May 2012 concerning the making available on the market and use of biocidal products<sup>6</sup>,
- having regard to Regulation (EC) No 1907/2006 of the European Parliament and of the Council of 18 December 2006 concerning the Registration, Evaluation, Authorisation and Restriction of Chemicals (REACH) and establishing a European Chemicals Agency<sup>7</sup>,
- having regard to the decisions<sup>8</sup>, resolutions and declaration adopted at the 106th session of the ACP Council of Ministers, held on 5-6 December 2017,
- having regard to the United Nations Framework Convention on Climate Change, Resolution 70/1 of the United Nations General Assembly of 25 September 2015 and the outcome document of the sustainable development summit entitled 'Transforming our world: the 2030 Agenda for Sustainable Development', and in particular, Sustainable Development Goal No 2,
- having regard to the International Plant Protection Convention (IPPC) of the UN Food and Agriculture Organisation (FAO), adopted in 1952 to prevent the introduction and spread of organisms harmful to plants<sup>9</sup>,
- having regard to the International Labour Organisation (ILO) conventions on safety and health in agriculture, in particular Convention No 170 concerning Safety in the Use of Chemicals at Work<sup>10</sup>, and Convention No 184 concerning Safety and Health in

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<sup>1</sup> OJ L 210, 30.6.2017, p. 1.

<sup>2</sup> OJ L 317, 23.11.2016, p. 4.

<sup>3</sup> OJ L 230, 19.8.1991, p. 1.

<sup>4</sup> OJ L 123, 24.4.1998, p. 1.

<sup>5</sup> OJ L 309, 24.11.2009, p. 1.

<sup>6</sup> OJ L 167, 27.6.2012, p. 1.

<sup>7</sup> <http://eur-lex.europa.eu/legal-content/en/TXT/PDF/?uri=CELEX:02006R1907-20140410&from=en>

<sup>8</sup> Decision No 12/CVI/18 concerning non-tariff barriers

<sup>9</sup> <https://www.ippc.int/en/history-of-the-ippc/>

<sup>10</sup> [http://www.ilo.org/dyn/normlex/en/f?p=NORMLEXPUB:12100:0::NO::P12100\\_ILO\\_CODE:C170](http://www.ilo.org/dyn/normlex/en/f?p=NORMLEXPUB:12100:0::NO::P12100_ILO_CODE:C170)

Agriculture<sup>1</sup>,

- having regard to Report A/HRC/34/48 of the UN Special Rapporteur on the right to food, of 24 January 2017<sup>2</sup>,
  - having regard to the UN FAO's and World Health Organisation's International Code of Conduct on Pesticide Management. Guidelines on Highly Hazardous Pesticides (Rome, March 2016),
  - having regard to the World Health Organisation (WTO) Agreement on the Application of Sanitary and Phytosanitary Measures (SPS Agreement) of 1995<sup>3</sup> and the International Code of Conduct on Management of phytosanitary products, pesticides, seeds and other inputs (PPPSIs),
  - having regard to the declaration of the 9th WTO Ministerial Conference, held on 3-6 December 2013 in Bali, on public stockholding for food security purposes<sup>4</sup>,
  - having regard to the 2009 report by the International Assessment of Agricultural Knowledge, Science and Technology for Development (IAASTD) entitled 'Agriculture at a Crossroads',<sup>5</sup>
  - having regard to the Organisation for Economic Co-operation and Development (OECD) Network on Illegal trade of Pesticides,
  - having regard to the report of the Committee on Economic Development, Finance and Trade (ACP-EU/xxxxxx),
- A. whereas agriculture plays a key role in sustainable development, poverty reduction and the eradication of hunger in ACP countries;
- B. whereas the recommendations made by the UN Special Rapporteur on the right to food in his 2011 report entitled 'Agroecology and the right to food' show that agroecology has the power to double food production in entire regions within 10 years while mitigating climate change and biodiversity loss and alleviating rural poverty;
- C. whereas the development of intensive agriculture is dependent on scientific research – which is for the most part controlled by the agricultural chemicals and pharmaceutical industries – and the use of chemical substances, such as phytosanitary products or pesticides, seeds and other agricultural inputs;
- D. whereas the international community has introduced a number of legislative instruments establishing the international consensus on PPPSIs necessary for trade, food safety and human health; whereas, however, the use of illicit goods in food, notably illicit pesticides,

<sup>1</sup> [http://www.ilo.org/dyn/normlex/en/f?p=NORMLEXPUB:12100:0::NO::P12100\\_ILO\\_CODE:C184](http://www.ilo.org/dyn/normlex/en/f?p=NORMLEXPUB:12100:0::NO::P12100_ILO_CODE:C184)

<sup>2</sup> [http://www.cms.int/sites/default/files/document/UN-Human%20Rights%20Council\\_AHRC3448\\_Adversive%20effects%20of%20pesticides.pdf](http://www.cms.int/sites/default/files/document/UN-Human%20Rights%20Council_AHRC3448_Adversive%20effects%20of%20pesticides.pdf)

<sup>3</sup> [https://www.wto.org/english/tratop\\_e/sps\\_e/spsagr\\_e.htm](https://www.wto.org/english/tratop_e/sps_e/spsagr_e.htm)

<sup>4</sup> [https://www.wto.org/english/thewto\\_e/minist\\_e/mc9\\_e/desci38\\_e.htm](https://www.wto.org/english/thewto_e/minist_e/mc9_e/desci38_e.htm)

<sup>5</sup>

[http://www.fao.org/fileadmin/templates/est/Investment/Agriculture\\_at\\_a\\_Crossroads\\_Global\\_Report\\_IAASTD.pdf](http://www.fao.org/fileadmin/templates/est/Investment/Agriculture_at_a_Crossroads_Global_Report_IAASTD.pdf)

around the world is growing and involves highly sophisticated criminal networks and organised crime;

- E. whereas the FAO and WHO estimate that in excess of 30% of the pesticides sold each year in developing countries do not meet international standards and are often incorrectly labelled or not identified;
- F. whereas a wide range of illicit products are on the market, including substances not approved by the local authorities and counterfeit, expired or adulterated products with falsified packaging or labelling;
- G. whereas the uncontrolled use of PPPSIs has a damaging impact on the environment, human health and the economy of the countries concerned;
- H. whereas the most obvious risks concern human health, particularly ENT diseases and diseases affecting the skin, the lungs and the digestive system, as well as cancer, the main victims being young people and women, of whom the highest numbers are in sectors of the food production sector in which PPPSIs are used;
- I. whereas the report of the UN Special Rapporteur on the right to food shows that PPPSIs cause the death of some 200 000 people each year as a result of acute poisoning, with 99% of cases occurring in developing countries;
- J. whereas the use of pesticides that do not comply with international standards also undermines trust in agricultural products, and therefore also the potential for the further development of exports;
- K. whereas legal agrochemicals including pesticides present safety challenges and health hazards throughout their product cycles, with the most severe potentially adverse consequences occurring during the storage, transportation and distribution, use and disposal stages; whereas the governments of ACP countries face major constraints in the development of an effective regulatory framework for PPPSIs, such as lack of data, insufficient budgets and human resources and inadequate implementation of laws, something that gives rise to large-scale trafficking in PPPSIs;
- L. whereas the illicit trade reduces possible tax revenues, hampers cash flow control and weakens trust in public institutions, hence contributing to suboptimal access to foreign capital, higher-risk premiums for investments in domestic assets and a slower pace of economic development;
- M. whereas most ACP countries have no legislation governing PPPSIs, and those that do have failed to establish appropriate and strict rules to deter trafficking in these products;
- N. whereas many users of PPPSIs lack the requisite level of training or education to understand the technical characteristics of these products, and are thus unaware of their harmful effects on health, the economy and the environment;
- O. whereas the global liberalisation of agricultural markets, the low price of illegal PPPSIs, the lack of training and knowledge among users and inadequate legislation and oversight by ACP countries go some way to explaining the proliferation of these illegal products

on ACP markets;

1. Takes the view that it is essential to draw up a clear strategy to tackle the illegal trade in PPPSIs and to promote food security by supporting technological solutions leading to the development of local seeds appropriate to a given climate or geographical area, and producing organic PPPSIs; adds that this strategy should be based on support for agroecology and family farming which respects the environment and helps develop the social and solidarity-based economy;
2. Urges the EU and the Member States to make operational the commitment made in the European Consensus on Development to support agroecology, including through the agriculture investment window of the European Investment Plan and the European Fund for Sustainable Development, and by reflecting this commitment in the next multiannual financial framework, in order to implement the spirit of the 2030 Agenda and the Paris Climate Agreement;
3. Notes that in order to benefit from the possibilities offered by PPPSIs the development of agriculture, ACP countries should:
  - (a) familiarise themselves with the international and national regulatory frameworks governing PPPSIs;
  - (b) address a number of structural challenges hampering the legal and effective promotion of these products;
  - (c) identify the risks associated with PPPSIs in order to prevent, manage the impact of and ultimately eradicate the illegal trade in PPPSIs on their respective economies;
  - (d) ban fumigation and lay down strict rules to protect water and biodiversity;
  - (e) lay down strict rules to protect the health of workers exposed to PPPSIs – with special attention being paid to women – and with a view to providing training for medical staff on the health effects of PPPSIs;
4. Calls for the use of organic fertilisers to be promoted and for agricultural practices using reasonable quantities of lawful PPPSIs to be adopted; calls, at the same time, on the ACP countries to reflect on the use of substances which, although legal, have been proven to have harmful effects on the environment, biodiversity and human health;
5. Stresses the need to consolidate public scientific and technological expertise, that is independent of businesses, to help identify the actors and organised crime groups and networks involved in the illicit trade in PPPSIs, and to take concrete action to prevent and combat the importation, sale and use of illicit pesticides;
6. Stresses the need for governmental control of externalities caused by improper use of PPPSIs;
7. Calls for a ban on all PPPSIs that are harmful to bees and pollinators;

8. Emphasises the need for a thoroughgoing review of the marketing authorisation criteria for PPPSIs, ensuring that the procedure is based on data and scientific evidence that is independent of industry, and that the precautionary principle prevails in all circumstances;
9. Emphasises the need to establish measures to punish those responsible, within companies and administrations, for any concealment or manipulation of data for the purposes of obtaining a marketing authorisation;
10. Calls for meaningful action to address trafficking and food insecurity through technical and financial assistance, and through tough action on the part of EU Member States to tackle the export, or transit through their territory, of counterfeit PPPSIs;
11. Reiterates the urgent need for awareness-raising and training for farmers, small-scale producers and traders so that they appreciate the problem of illicit PPPSIs, their ineffectiveness and the danger they pose;
12. Notes the importance of disseminating information about PPPSIs so as to enable producers, users and consumers to adopt prudent safety practices; takes the view that, to this end, awareness-raising should have a collective focus, and not be restricted to the professionals concerned;
13. Stresses that ACP governments need to take measures to promote and reinforce legislation, in particular by creating a specific offence in order to establish criminal penalties for offenders, control the flow of illicit PPPSIs both within and outside their borders and set up laboratories and granaries at national level suitable for conserving local crops, which are more resistant to the local climate;
14. Urges companies manufacturing and selling the products concerned to provide them in forms suitable for ACP farmers in terms of volume, concentration and packaging so as to facilitate their use, reduce their cost and minimise the risk of exposure, inhalation and ingestion; recommends that efficient waste disposal processes be organised in order to achieve these goals;
15. Emphasises the need to bring in genuinely dissuasive criminal penalties for the distribution and sale of counterfeit or fake products, or products that do not comply with the legislation in force;
16. Calls for stronger international cooperation with a view to determining measures to impose harsher penalties for the production, export or import of counterfeit or illicit products, and for failure to comply with intellectual property rules;
17. Calls on the ACP countries and the EU Member States to step up their mutual administrative support on customs matters in order to identify, as clearly as possible, the transport routes and storage locations used for counterfeit or adulterated PPPSIs, and to take joint action to close them down, in particular by monitoring deliveries and setting up joint investigation teams;
18. Supports strengthening the regional approach in order to tackle counterfeiting more effectively since it is essential to establish regional laboratories in ACP countries and to enhance regional customs cooperation and information exchange networks on PPPSIs

- between ACP countries in the same region;
19. Emphasises that regional cooperation, in particular when it includes the mutual recognition of type-approvals, makes it possible to ensure safe and sound free movement, which is vital for a regional and continental market;
  20. Advocates establishing, as part of ACP-EU cooperation, a common fund for public research that guarantees independence from industry, and development in the various sectors making up the field of agronomy, including secondary and higher education on agriculture, which would be used to strengthen the capacity of ACP countries to set up national PPPSI approval and certification processes, as well as information and training plans for farmers on organic crops;
  21. Calls for the introduction of a mandatory, effective and rigorous public system for quality control and the destruction of poor stocks, in accordance with WHO and FAO specifications as well as a PPPSI traceability mechanism in order to determine their composition and their origin and identify them;
  22. Instructs its Co-Presidents to forward this resolution to the ACP-EU Council of Ministers, the European Parliament, the European Commission, the European Council, the African Union, the Pan-African Parliament, the regional and national parliaments, the regional organisations relating to ACP countries, the European Investment Bank and the World Bank.



# ACP-EU JOINT PARLIAMENTARY ASSEMBLY

ACP-EU/102.408/18/fin.

## RESOLUTION<sup>1</sup>

### **on the social and environmental consequences of urbanisation, particularly the sound management of industrial and domestic waste in ACP countries**

*The ACP-EU Joint Parliamentary Assembly,*

- meeting in Brussels (Belgium) from 18 to 20 June 2018,
- having regard to the Partnership Agreement between the members of the African, Caribbean and Pacific Group of States, of the one part, and the European Community and its Member States, of the other part, signed in Cotonou on 23 June 2000 (the Cotonou Agreement), and to subsequent revisions to the agreement adopted in 2005 and 2010<sup>2</sup>,
- having regard to its resolution of 20 December 2017 on the blue economy: opportunities and challenges for ACP States,
- having regard to the waste management policies, strategies, acts and regulations enacted by ACP States and regions, such as the Secretariat of the Pacific Regional Environment Programme (Cleaner Pacific 2025 (2016)), Rwanda (2015), South Africa (2009), Nigeria (2007), Jamaica (2002), Uganda (1999), Gambia (1994) and Barbados (1985), among others,
- having regard to Commission Regulation (EU) No 1357/2014 of 18 December 2014 replacing Annex III to Directive 2008/98/EC of the European Parliament and of the Council on waste and repealing certain Directives<sup>3</sup>,
- having regard to the Commission Decision of 18 December 2014 amending Decision 2000/532/EC on the list of waste pursuant to Directive 2008/98/EC of the European Parliament and of the Council<sup>4</sup>,
- having regard to the Commission report of 29 November 2011 entitled 'Implementing

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<sup>1</sup> Adopted by the ACP-EU Joint Parliamentary Assembly on 20 June 2018 in Brussels (Belgium).

<sup>2</sup> OJ L 287, 4.11.2010, p. 3.

<sup>3</sup> OJ L 365, 19.12.2014, p. 89.

<sup>4</sup> OJ L 370, 30.12.2014, p. 44.

EU Waste Legislation for Green Growth'<sup>1</sup>,

- having regard to the Commission report of 1 April 2011 entitled 'Plastic waste in the environment'<sup>2</sup>,
- having regard to Directive 2008/98 of the European Parliament and of the Council of 19 November 2008 on waste and repealing certain Directives<sup>3</sup>,
- having regard to Regulation (EC) No 1013/2006 of the European Parliament and of the Council of 14 June 2006 on shipments of waste<sup>4</sup>,
- having regard to Directive 2000/59/EC of the European Parliament and of the Council of 27 November 2000 on port reception facilities for ship-generated waste and cargo residues<sup>5</sup>,
- having regard to the Commission Decision of 3 May 2000 replacing Decision 94/3/EC establishing a list of wastes pursuant to Article 1 (a) of Council Directive 75/442/EEC on waste and Council Decision 94/904/EC establishing a list of hazardous waste pursuant to Article 1(4) of Council Directive 91/689/EEC on hazardous waste (*notified under document number C(2000) 1147*)<sup>6</sup>,
- having regard to Council Directive 1999/31/EC of 26 April 1999 on the landfill of waste<sup>7</sup>,
- having regard to the Stockholm Convention of 22 May 2001 on persistent organic pollutants,
- having regard to the Rotterdam Convention on the Prior Informed Consent Procedure for certain hazardous chemicals and pesticides in international trade of 10 September 1998,
- having regard to the Bamako Convention on the Ban of the Import into Africa and the Control of Transboundary Movement and Management of Hazardous Wastes within Africa of 30 January 1991,
- having regard to the Basel Convention on the Control of Transboundary Movements of Hazardous Wastes and their Disposal of 22 March 1989,
- having regard to the Global Programme of Action for the Protection of the Marine Environment from Land-Based Activities, adopted by 108 governments and the European Commission,
- having regard to the conclusions of the 2nd ACP/EC/UN-Habitat Tripartite Conference

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<sup>1</sup> <http://ec.europa.eu/environment/waste/studies/pdf/study.pdf>

<sup>2</sup> <http://ec.europa.eu/environment/waste/studies/pdf/plastics.pdf>

<sup>3</sup> OJ L 312, 22.11.2008, p. 3.

<sup>4</sup> OJ L 190, 12.7.2006, p. 1.

<sup>5</sup> OJ L 332, 28.12.2000, p. 81.

<sup>6</sup> OJ L 226, 6.9.2000, p. 3.

<sup>7</sup> OJ L 182, 16.7.1999, p. 1.

on Sustainable Urbanisation as a Response to Urban Poverty Alleviation,

- having regard to the UN-Habitat Note on Urbanisation Challenges, Waste Management and Development of 14 February 2014<sup>1</sup>,
- A. whereas pollution and its harmful effects on people's health, the environment and the planet have often been neglected by governments and the international community, both the direct effects (such as the effects of air pollution on human health and of pesticide use on the environment and biodiversity) and the indirect effects (such as the pollution of soil in which crops are grown and the knock-on effects on human health);
- B. whereas pollution is the largest environmental cause of disease and death in the world today, responsible for an estimated nine million premature deaths in 2015;
- C. whereas 92% of all pollution-related mortality is seen in low- and medium-income countries and whereas, in some countries, the figures are very alarming;
- D. whereas the United Nations has indicated that by 2014, the population living in urban areas in the world had reached 54% and is expected to reach 66% by 2050;
- E. whereas Africa's urban population is projected to grow by 54% by 2050;
- F. whereas a growing urban population presents numerous challenges, but also has the potential to improve prosperity and development as well as the integration of ACP countries into global networks, thus increasing the chance of finding solutions to challenges;
- G. whereas 62% of urban populations in Sub-Saharan Africa live in degraded suburbs, most often located in environmentally fragile areas, and without access to basic services such as water, sanitation, energy, transport and waste management systems; whereas those populations are therefore extremely exposed to pollution sources and to their consequences on the environment and health;
- H. whereas strategies to reduce waste production should take priority, while recycling and processing of waste should be viewed only as fallback options;
- I. whereas inadequate waste collection services and recycling systems, hazardous dumps and environmental damage – and the resulting risks to health – have an impact on the lives of millions of inhabitants in ACP States;
- J. whereas poor waste management slows the economic and social development of ACP States, particularly their slums;
- K. whereas lack of capacity to deal with industrial and domestic waste has severe negative consequences on the biodiversity of ACP countries, their particular ecosystems and the flora and fauna dependent on these ecosystems;

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<sup>1</sup> [http://www.europarl.europa.eu/intcoop/acp/2014\\_mauritius/pdf/un\\_habitat\\_presentation\\_en.pdf](http://www.europarl.europa.eu/intcoop/acp/2014_mauritius/pdf/un_habitat_presentation_en.pdf)

- L. whereas in some ACP States, due to a lack of appropriate technology, infectious medical wastes and toxic industrial waste expose waste handlers to a wide array of risks;
- M. whereas poor waste management practices, along with the lack of an efficient and sustainable waste management system, especially in rural areas, are the cause of persistent problems such as inefficient refuse collection, poor public compliance with waste sorting, and the uncontrolled open burning of waste;
- N. whereas the Pacific islands have particular problems in dealing with untreated waste, particularly plastic waste;
- O. whereas the widespread dumping of refuse in water bodies and uncontrolled dump sites aggravates the problems of generally low sanitation levels across the ACP States;
- P. whereas the gap between waste management policy and legislation and actual waste management practices in ACP States is widening, due to ongoing capacity constraints or to the non-existence of management facilities for the different waste streams;
- Q. whereas global consumption of electrical and electronic equipment is on the rise; whereas addressing the full life cycle of electrical and electronic equipment is central to the 2030 development agenda;
- R. whereas many cities in EU Member States have had to address challenges caused by growing waste production and poor waste management in the past, but were able to find ways to cope, through a combination of educational campaigns and improved and better enforced legislation;
- S. whereas countries, on occasion including EU Member States, have exported their hazardous and toxic waste to the ACP States since the 1970s; whereas the responsibility of the countries exporting such waste should be considered as important as that of the countries importing it;
- T. whereas urban environments generate types of waste that often have serious implications for human health and environmental sustainability;
- U. whereas, as already noted in the resolution of 20 December 2017 on the blue economy, efforts in waste management, particularly the implementation of the recommendations in the Global Programme of Action for the Protection of the Marine Environment, must be stepped up in order to preserve the potential of the blue economy, as marine pollution is largely caused by land-based factors, such as the accumulation of plastic waste;
- V. whereas the goals for the blue economy, set out in the ACP-EU Joint Parliamentary Assembly resolution of 20 December 2017, include preserving the environment through joint action between ACP States and private sector stakeholders in a variety of areas, including proper and sustainable waste management;
- W. whereas natural disasters such as earthquakes and hurricanes, which very often strike ACP States and, as regards hurricanes, at an intensity which is only likely to increase, given the effects of climate change, may lead to large amounts of waste being generated,

which can result in unprecedented health risks to the population;

- X. whereas urbanisation and poor waste management are also contributing to the pollution of our oceans and therefore have repercussions for local activities which rely on marine resources (fishing, tourism);
- Y. whereas the fast-growing use of ICT and the rapid turnover in technology, particularly computers and mobile phones, creates growing electronic waste streams, particularly of rare and hazardous metals, for which sustainable waste management capacity has yet to be found and which accumulate along with municipal waste in dump sites;
- Z. whereas efforts to improve the situation have not been enough to contend with rapid population growth and urbanisation; whereas per capita waste generation is increasing as economies grow;
- AA. whereas, as noted at the United Nations Ocean Conference in June 2017, plastic use is one of the most pressing problems facing coastal areas and islands;
- BB. whereas public authorities are ultimately responsible for ensuring the provision of adequate waste management services and the primary method of waste disposal in most ACP States is the 'summon to bring' system, which is managed at the municipal level;
- CC. whereas in many ACP States waste management systems are constrained by the limited know-how concerning separate collection alternatives and the high cost factor involved in mixed waste collection, hence limiting recourse to the re-use, recycling and conversion alternatives;
- DD. whereas current by-laws in most localities in ACP States place responsibility for waste management on municipalities that are insufficiently equipped to deal with collection and disposal, and such by-laws are now an impediment to investment in waste management by the private sector;
- EE. whereas members of local civil society doing informal waste management work should be encouraged to regularise and formalise their work so that they can participate fully and officially in that economic activity;
- FF. whereas, in some cases, the advent of private-sector operators has improved solid waste collection; whereas, however, a public authority with sufficient resources has every right to take primary responsibility for waste collection;
- GG. whereas recycling efforts can improve urban environments while simultaneously generating income opportunities and improved livelihoods;
- HH. whereas comprehensive waste management practices at national and local level reduce the damaging effects on human health and help health services to deal with the costs of these issues;
- II. whereas the implementation and enforcement of waste regulations and conventions is severely constrained by the lack of good governance and transparency and, in some cases,

by the prevalence of corruption;

1. Calls on the EU and the international community to actively support the development of national waste management strategies and a circular economy through adequate funding and monitoring, national capacity-building in low and middle income countries and by offering assistance, including technical and administrative expertise, in particular to ensure access for all to basic waste services, to stop uncontrolled dumping and burning, to bring hazardous waste under control and to focus on waste prevention (the 3Rs – reduce, reuse, recycle); calls on the national authorities, with the help of the European Union and with a view to creating jobs through special training, to establish a proper strategy;
2. Stresses that in order for waste legislation to have maximum impact, the creation of a mindset in which waste avoidance, waste reduction and waste collection are high priorities is crucial; recommends, to this end, that awareness and educational campaigns should be deployed in schools and among children in general;
3. Stresses that, according to the World Health Organisation (WHO), more than 12.6 million deaths each year are attributable to unhealthy environments, a figure set to skyrocket in the years to come owing to the population boom in Africa;
4. Recalls that public authorities are ultimately responsible for ensuring the provision of adequate waste management services; calls on the ACP States to create, where necessary, a Ministry for Urban Development and for the Environment, to implement urban development policy and to draw up urban development strategic plans and environmental action plans in close partnership with local authorities; stresses that the transition from a waste management policy to a resource management policy implies close cooperation across all levels of government, particularly with local governments, as well as the active support of the informal sector;
5. Insists that the most tangible results can be achieved at local level, through a combination of local regulations and waste collection and avoidance schemes adapted to local conditions, and with citizens' involvement; recalls that national governments should assist these local areas, which are often under-financed and ill-equipped to exercise their responsibilities;
6. Calls on the EU to draw up rules for its companies to be effective partners in environmental management and to invest responsibly and with a view to sustainability in ACP States by taking into account the waste generation impact of their investments, as well as the opportunities to reuse or recycle the waste generated; stresses equally the need to build on existing small-scale entrepreneurial recycling schemes while eliminating hazardous working practices; stresses that companies should draw up a roadmap on how to manage the waste that they produce, with a view to including a management strategy in their investment projects;
7. Highlights the fact that rapid product innovation, miniaturisation and replacement, especially for information and communication technology (ICT) products and consumer equipment, are fuelling the increase in e-waste; is alarmed that improper and illegal e-waste traffic is prevalent in most developing countries, irrespective of whether or not

national e-waste legislation exists; calls for a more coordinated approach to address the full potential of e-waste prevention, collection and treatment globally; calls on the EU and the ACP countries to engage more with the private sector to address business responsibility in the production of electrical and electronic equipment (EEE), particularly in the early stages of the life cycle of EEE, such as the acquisition of raw materials, design and production, as well as the repair, reuse and refurbishment of EEE;

8. Recalls that uncollected waste represents a serious public health issue in developing countries, particularly for children living in households without a waste collection service, while blocked drains aggravate floods and spread infectious diseases; is alarmed by the health and environmental impact of open dumping and burning (severe land pollution and freshwater, groundwater and sea pollution; local air pollution and climate change); highlights the fact that, according to the UNEP Global Waste Management Outlook (2015), the cost of inaction in developing countries (in terms of health care, lost productivity, flood damage, clean-up costs, etc.) exceeds the financial cost per capita of proper waste management by a factor of 5-10; urges the Commission, against this background, to provide proper incentives for public investments in the environmentally sound management of waste streams in the ACP States; stresses that any incentives to encourage private sector engagement should promote sustainability, job creation with full rights and wealth creation that will guarantee sustainable development; considers that incentives for investments could include the lowering of contributions, tax exemptions, incentives to encourage hiring, particularly of young people, and staff training, along with the exchange of good practices;
9. Calls on the Commission to launch, in cooperation with the ACP States, awareness-raising campaigns on sorting waste and responsible use of plastic bags, including through school education programmes;
10. Recalls that the development of national waste management strategies should take into account local biodiversity and ecosystems, which have significant ecological, cultural and aesthetic values, and upon which ACP countries are disproportionately dependent for food, water, health and tourism;
11. Notes with concern that, according to UNEP and Interpol, illegal trafficking of hazardous waste is one of the five major sectors of environmental crime; urges those ACP States that have yet to sign the Basel<sup>1</sup>, Bamako<sup>2</sup>, Stockholm<sup>3</sup> and Rotterdam<sup>4</sup> conventions to do so, and all the ACP States to initiate effective legislation which would ban the import and export of hazardous waste and punish its indiscriminate dumping, criminalising illicit waste trafficking; calls on the EU and its Member States to increase the share of ODA allocated to governance and judicial sector reform in order to combat and prevent environmental crime, especially in less-developed countries (LDCs);

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<sup>1</sup> <http://www.basel.int/Portals/4/Basel%20Convention/docs/text/BaselConventionText-e.pdf>

<sup>2</sup> [https://au.int/sites/default/files/treaties/7774-treaty-0015\\_-\\_bamako\\_convention\\_on\\_hazardous\\_wastes\\_e.pdf](https://au.int/sites/default/files/treaties/7774-treaty-0015_-_bamako_convention_on_hazardous_wastes_e.pdf)

<sup>3</sup> <http://www.pops.int/Portals/0/download.aspx?d=UNEP-POPS-TREATY-NOTIF-CN681-2015.En.pdf>

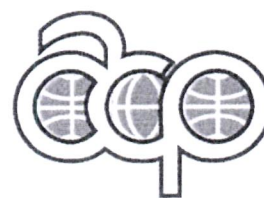
<sup>4</sup> <http://www.pic.int/Portals/5/download.aspx?d=UNEP-FAO-RC-CONVTEXT-2015.English.pdf>

12. Urges the ACP States which have yet to do so to formally ban the importing, manufacturing and sale on their territory of non-biodegradable plastic bags, which seriously harm the environment;
13. Calls on the ACP States, the European Union and the international community to step up actions to implement the recommendations in the Global Programme of Action for the Protection of the Marine Environment, preserving the potential of the blue economy so as to progressively reduce the threats to the livelihoods of the ACP coastal countries, especially the Small Island States, which are heavily dependent on this sector for their survival, and to support the national socio-economic development plans for sustainability of these countries;
14. Stresses the need, in order to discourage offenders, for sanctions to be truly dissuasive and to be applied;
15. Calls on the ACP States to design integrated waste management strategies that would enable regular reviews to be carried out and appropriate waste management systems to be monitored; calls for the EU and other appropriate international organisations to develop ad hoc country-specific measurable criteria, which would serve as a tool for ACP States to improve their waste management systems; recommends the publishing of annual reports on waste disposal, so that existing aid and assistance measures can be assessed in the light of the results obtained;
16. Calls on the ACP States to use their funds and resources to launch pilot projects, specifically on excellence in waste management, and in doing so to try to create a model which can be used in other fields;
17. Calls on the ACP States to invest in education on recycling and hygiene, as well as in training for local staff in safe and environmentally sustainable waste management; calls, with a view to raising awareness of the need for a sustainable approach to the environment and to waste treatment, for information to be given not only to staff but also to the population as a whole, starting with school children;
18. Reiterates the importance of everyday and simple waste treatment actions; calls on the ACP States to invest in simple, long-lasting infrastructures at municipal level to empower communities and neighbourhoods to improve their waste management and make use of by-products from such systems;
19. Invites the EU to offer ACP States technical, financial, logistical and administrative assistance and expertise related to waste management and the circular economy in order to promote best practices and know-how, as well as the transfer of technologies, technical material and equipment, including in the fields of plastics and radioactive, biological, chemical and biomedical waste;
20. Recalls the positive effects partnerships between EU and ACP cities can have on the exchange of best practices, and invites mayors and local governments to actively seek new partnerships and to strengthen existing ones;
21. Invites civil society organisations involved in environmental action and resource

efficiency in both the EU and the ACP countries to build up partnerships, develop common programmes and share their knowledge;

22. Calls on the EU to provide the ACP States with technological expertise in waste recycling, particularly for plastics and aluminium;
23. Calls on the EU, in cooperation with the ACP States, and with a view to launching an efficient and effective intervention strategy, to make a list of the sites and geographical areas where waste management seems to be a more sensitive issue;
24. Calls on the ACP States to swiftly establish regional emergency response systems for sound waste management and access to sanitation in the case of humanitarian crises, such as conflicts or natural disasters, so that those states can quickly return to normal;
25. Recalls that waste management is dependent on good governance, and stresses that improving waste and resource management should be part of the climate change mitigation strategy; invites the ACP States to create collaborative platforms with stakeholders and civil society organisations in order to improve the 'reduce, reuse and recycle' (the 3Rs) approach; calls, furthermore, for the creation of similar platforms between ACP and EU Member States;
26. Recalls that environmentally friendly waste-to-energy initiatives can help solve both waste issues and energy poverty; invites the ACP States and the EU to cooperate more closely in this matter by devising efficient waste collection programmes to feed energy production facilities;
27. Stresses the need to promote energy recovery from waste; recalls that landfill is a major source of methane, a powerful greenhouse gas; recalls that biogas systems treat organic waste to produce biogas to supplement energy requirements while reducing the release of gases which are dangerous to health into the atmosphere; recommends, therefore, that the adaptation of such technologies for use in degraded suburban areas in particular be facilitated and financed;
28. Instructs its Co-Presidents to forward this resolution to the ACP Council of Ministers, the European Parliament, the European Commission, the European Council, the African Union, the Pan-African Parliament, the regional and national parliaments of the ACP States and of the EU Member States, and the regional organisations of ACP States.





**STATEMENT BY HON. JOSEPH OWONA KONO,  
ACP CO-PRESIDENT OF THE ACP-EU JPA AT THE  
OPENING CEREMONY OF THE  
35<sup>TH</sup> SESSION OF THE ACP-EU JOINT PARLIAMENTARY  
ASSEMBLY**

**Brussels, Belgium**

**19 June 2018.**

**STATEMENT BY HON. JOSEPH OWONA KONO ACP CO-PRESIDENT, AT THE  
OPENING CEREMONY OF THE 35<sup>TH</sup> SESSION OF THE ACP-EU JOINT  
PARLIAMENTARY ASSEMBLY**

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- Your Excellency – Yuri Sterk, Deputy Minister of Foreign Affairs of Bulgaria
- Hon. Louis Michel, Co-President of the ACP-EU Joint Parliamentary Assembly,
- Distinguished Colleagues and invited guests,

I thank you for the honour and privilege of addressing this session of the ACP-EU Joint Parliamentary Assembly. I wish to place on record the appreciation of ACP Members, and indeed of the ACP Group, to the European Parliament for offering to host these meetings.

**Your Excellency,**  
**Hon. Members,**

I have been associated with the Joint Parliamentary Assembly for a while. I have found this assembly to be a great opportunity for parliamentary exchanges on development and democratic processes. As representatives of our various peoples and as policy and decision

makers overseeing government functions, we are in a unique position to engage with policy makers in ACP and EU institutions. The theme based debates of our assembly, as well as the interactive and participatory process of adopting resolutions provide a means and a common platform, cutting across ideology and different levels of development. Our primary role is to ensure that multilateral governance encompasses the values, rules, and processes through which people and organisations attempt to work towards common objectives, make decisions, generate authority and legitimacy and ultimately exercise power for the benefit of the people who ought to be the object of all our human endeavours.

The combination of 79 ACP + 27/28 Member States has the distinct potential to play a decisive role in shaping global governance and decision making in international fora and must therefore be leveraged in a more consistent and institutionalised manner, based on mutual interests and priorities. Sessions of the Joint Parliamentary Assembly are a re-affirmation of our commitment to parliamentary governance in the multilateral context. A role that is not taken lightly by this august assembly.

In this regard, we have adopted a Declaration in which we made it very clear that we would like the post-Cotonou framework to include an enhanced role for the ACP-EU Joint Parliamentary Assembly. This will enable this Assembly to continue to play its role in successor agreement that ensures multilateral governance encompasses the values, rules, institutions, and processes through which people and organizations attempt to work towards common objectives, make decisions, generate authority and legitimacy, and ultimately exercise power for the benefit of the people who ought to be the object of all human endeavors.

Critical to the ambition of a modernised fit for purpose partnership with the EU is the issue of financing. The ACP Group continues to advocate for a financial mechanism that assures resource predictability which is critical to long term development. I remain conscious of the case of middle income countries while we note their development they continue to face challenges such as lack of infrastructure, undiversified economies and low levels of industrialisation. In addition, to dealing with harsh climatic conditions which manifest themselves in the form of severe prolonged and frequent drought or floods which affect crop production, livestock and tourism. Middle income countries need consistent and assured support to enable them to escape the so-called middle income trap. Some of this assistance is not necessarily in monetary form. Greater efforts

should be made to help countries diversify their economies through private sector development.

**Your Excellency,**

**Hon Members,**

We all have only one planet to call home, and it is incumbent on the present generation to pass on to future generations a planet suitable for human habitation, as indeed it has been for our generation. It is therefore important that we reaffirm our commitment to the protection of the planet as was agreed by the Paris Agreement on climate change.

In the course of the 43 years of the ACP-EU partnership cooperation between the two parties in international fora has become increasingly significant over time, culminating in the decisive role this partnership played towards the outcome of COP 23 and the Paris Agreement on Climate Change. This assembly shares the concern of vulnerability of ACP countries to the threat of climate change which underscores the importance of multilateral approaches in addressing such challenges to enhance sustainable development for ACP Countries.

With the global nature of the threat of climate change, it is expedient to continue engagement at parliament's level. The momentum to achieve the goals of the United Nations 2030 Agenda

on Sustainable Development and the Paris Agreement on Climate Change is irreversible, and should therefore remain a priority for national, regional and continental actions to ensure its full implementation. 2018 is a critical year under the United Nations Framework Convention on Climate Change, as Parties need to adopt the Paris Agreement Work Programme at COP24 in Katowice, Poland in December. I urge this assembly to ensure we also engage with the executive so that we can play a key role that will ensure full operationalization of the Paris Agreement from 2020, is robust, comprehensive and fully consistent with the core principles of the Convention, in particular the principle of equity, common but differentiated responsibilities and respective capabilities.

**Your Excellency, Hon. Co-President, Hon. Members,  
distinguished invited guests,**

Let me conclude by emphasising that all discussions that will dominate our session in this particular instance, as well as those in the future should be anchored in the global discourse on development and poverty eradication.

As we begin negotiations for a post Cotonou successor agreement we should strive to have this Joint Assembly, the European parliament and indeed our national parliaments play a key role. I implore each of us to resolve to ensuring that the Successor

Agreement constitute a legal basis for a renewed and strong partnership that will reaffirm commitment to democracy, peace and security, justice for all that will help to drive the transformation of our economies, driven by the determination to grow, innovate, industrialize, trade, and reinvigorate and add value to our products, with the ultimate goal of improving the standards of living of our peoples. We, as legislators need to continuously work to improve our own effectiveness and realisation of an enabling environment for development in our countries.

Let us all remember that this forum constitutes the largest democratic expression of peoples in our collective geographic space. It is therefore an obligation to ensure our executive authorities do incorporate as best as possible the outcomes of our deliberations.

Beyond all those necessary elements of finance, strategic planning and improved working relations, today more than ever, has to be the steadfast commitment of our political leadership. Leadership that is courageous enough to do the impossible, leadership that is principled enough to do the admirable for the sake of the 1.5 billion populations the partnership oversees.

I thank you for your kind attention and hope that we shall have a successful session.

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