

REPUBLIC OF KENYA

PARLIAMENT  
OF KENYA  
LIBRARY



*Enhancing Accountability*

**REPORT**

DATE: 31 MAY 2022

DAY: TUESDAY

TABLED  
BY:

Majority Whip,  
Hon. E. Wangwe MP

CLERK-AT  
THE TABLE:

Gertrude chebet.

**THE AUDITOR-GENERAL**

**ON**

**CO-OPERATIVE SOCIETIES LIQUIDATION  
FUND**

**FOR THE YEAR ENDED  
30 JUNE, 2021**

**STATE DEPARTMENT FOR CO-OPERATIVES**



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**MINISTRY OF AGRICULTURE, LIVESTOCK, FISHERIES  
AND CO-OPERATIVES**

**STATE DEPARTMENT FOR CO-OPERATIVES**

**LIQUIDATION FUND ACCOUNT**

**REVISED ANNUAL REPORT AND FINANCIAL STATEMENTS**

**FOR THE FINANCIAL YEAR ENDED**

**30<sup>TH</sup> JUNE 2021.**

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**Prepared in accordance with the Accrual Basis of Accounting Method under the  
International Public Sector Accounting Standards (IPSAS)**

**Liquidation Fund  
Annual Report and Financial Statements  
For the year ended June 30, 2021**

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TABLE OF CONTENTS

1.	KEY ENTITY INFORMATION AND MANAGEMENT .....	3
2.	FUND ADMINISTRATION COMMITTEE.....	5
3.	STATEMENT OF PERFORMANCE AGAINST FUND'S PREDETERMINED OBJECTIVES. ....	6
4.	MANAGEMENT TEAM.....	7
5.	FUND CHAIRPERSON'S REPORT.....	8
6.	REPORT OF THE FUND ADMINISTRATOR .....	9
7.	CORPORATE GOVERNANCE STATEMENT .....	10
8.	MANAGEMENT DISCUSSION AND ANALYSIS .....	11
10.	REPORT OF THE FUND ADMINISTRATION .....	13
11.	STATEMENT OF MANAGEMENT'S RESPONSIBILITIES.....	14
12.	REPORT OF THE INDEPENDENT AUDITOR .....	15
13.	FINANCIAL STATEMENTS.....	16
	13.1 STATEMENT OF FINANCIAL PERFORMANCE FOR THE YEAR ENDED 30 <sup>TH</sup> JUNE 2021.....	16
	13.2 STATEMENT OF FINANCIAL POSITION AS AT 30 <sup>TH</sup> JUNE 2021. ....	17
	13.3 STATEMENT OF CHANGES IN NET ASSETS AS AT 30 <sup>TH</sup> JUNE 2021. ....	18
	13.4 STATEMENT OF CASH FLOWS FOR THE YEAR ENDED 30 <sup>TH</sup> JUNE 2021. ....	19
	13.5 STATEMENT OF COMPARISON OF BUDGET AND ACTUAL AMOUNTS FOR THE PERIOD ENDED 30 <sup>th</sup> JUNE 2021. ....	20
14.	SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES .....	21
15.	NOTES TO THE FINANCIAL STATEMENTS.....	23
16.	PROGRESS ON FOLLOW UP OF AUDITOR RECOMMENDATIONS.....	25

**Liquidation Fund**  
**Annual Report and Financial Statements**  
**For the year ended June 30, 2021**

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**1. KEY ENTITY INFORMATION AND MANAGEMENT**

The Liquidation account of societies (to be called the Co-operative Societies Liquidation Account established under rule 49), is a fund kept by the Commissioner for Co-operatives with such bank as may be prescribed and administered in the prescribed manner. The Fund is managed by the department for Co-operatives as authorized by the Co-operatives Societies Act CAP 490 Revised Edition 2012 and the Co-operatives Societies Act 2004 [Act No. 2 of 2004, Sch.]

**Co-operatives Societies Act 2004 and the Co-operative Societies Rules 49;**

49. (1) there is hereby established an account known as the Co-operative Societies Liquidation Account which shall be administered by the Commissioner or his representative.

(2) The following shall be paid into the liquidation account:-

- (a) All money realized in the liquidation where a bank account does not exist at the commencement of the liquidation.
- (b) Any unpaid claims on closure of a liquidation; and
- (c) Any surplus balance on closure of liquidation.

(3) The following may be paid from the Liquidation account.

- (a) Claims, previously unpaid, subject to certification by the Commissioner or a person nominated by him for the purpose, within a period of two years from the date of the closure of liquidation;
- (b) Distribution in any liquidation under paragraph (a) of this sub rule.

(4) The Commissioner may authorise, after the expiration of two years from the date of closure of any liquidation, payment of balances of unpaid claims and surpluses from the Liquidation account into the Fund.

**a) Principal Activities**

The principal activity of the fund is to facilitate liquidation of Sacco's.

**Core Values**

The fund upholds the values of accountability, transparency, excellence, accessibility, integrity, responsiveness, equity and team work.

**b) Key Management**

<b>Ref</b>	<b>Name</b>	<b>Position</b>
1	Ali Noor Ismail, CBS	Accounting Officer
2	David K. Obonyo	Commissioner for Co-operatives (HOD)
3	Javel Murira	Director Co-operative Audit (AIE Holder)
4	Peter Mokobo	Deputy Accountant General

**c) Registered Offices**

P.O. Box 30547-00100  
NSSF Building  
Bishop Road  
Nairobi, Kenya.

**d) Fund Contacts**

Telephone: (254) 020-273531-9  
E-mail: [ps.ushirika@gmail.com](mailto:ps.ushirika@gmail.com)  
Website: [www.go.ke](http://www.go.ke)

**e) Fund Bankers**

Central Bank of Kenya  
Haile Selassie Avenue  
P.O. Box 60000  
City Square 00200  
Nairobi, Kenya.

Other Commercial Banks: None

**f) Independent Auditors**

Auditor General  
Office of the Auditor General  
Anniversary Towers, University Way  
P.O. Box 30084  
GOP 00100  
Nairobi, Kenya

**g) Principal Legal Adviser**

The Attorney General  
State Law Office  
Harambee Avenue  
P.O. Box 40112 City Square 00200  
Nairobi, Kenya.

**Liquidation Fund**  
**Annual Report and Financial Statements**  
**For the year ended June 30, 2021**

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**2. FUND ADMINISTRATION COMMITTEE**

Liquidation Account has no board of trustees only an account under the office of the commissioner for co-operatives as per the cooperative societies Act.

**3. STATEMENT OF PERFORMANCE AGAINST FUND'S PREDETERMINED OBJECTIVES.**

The principal objective of the fund is to facilitate liquidation of Sacco's.

**Progress on attainment of Strategic objectives:**

The business of the fund was determined by the strategic plan. The objectives of the fund were set out in the strategic plan of the department, and the annual targets to be met to attain those objectives. During the reporting period the fund transferred all the monies that were due to the beneficiaries of the liquidated Sacco's.

**4. MANAGEMENT TEAM**

	<p><b>Principal Secretary Ali Noor Ismail, CBS</b> Mr Ali Noor Ismail, CBS born in 1959 is the Principal Secretary (PS) in the State Department for Co-operatives, Ministry of Agriculture, Livestock, Fisheries and Co-operatives. He holds a Master’s of Science Degree in Human Resource Management. His career spans over 35years at management level in both private and public sectors. He has held the position of Principal Secretary since his appointment by H.E the President of the Republic of Kenya. He was the Principal Secretary in the Ministry of Environment and Forestry and Principal Secretary in the Ministry of Labour, Social Security and Services, and the State Department for Co-operatives.</p>
	<p><b>Mr. David K. K. Obonyo</b> The Commissioner for Co-operatives Development and currently the head Finance and Marketing Division. Born in 1966, he holds a Masters of Arts Rural Economics and Co-operation (Bundelkhand University, India); Bachelor of Arts, Economics, Sociology and Political Science and Diploma Industrial Relations. Has 24 years’ service in the Co-operatives Administration serving as Ag. Secretary Ethics Commission for Co-operatives Societies (ECCOS), Head of Department, Co-operatives Finance and Banking, Co-operatives County commissioner, Provincial Co-operatives Officer and District Co-operatives Officer. A member of Kenya Society for Professional Co-operators. (KSPC).</p>
	<p><b>Javel Muthee Murira</b> <b>Deputy Director, Co-Operative Audit.</b> He holds a MBA in Finance, B.A in economics and sociology. KACE and KCE. He is a professional Accountant. Born in 1968, he is currently Director of Co-operatives Audit State department for Co-operatives. He has worked in various government units from the year 1994 to date. He is a member of ICPAK and Institute of internal auditors (IIA).</p>
	<p><b>CPA Peter M. Mokobo Deputy Accountant General: Head of Accounting Unit.</b> Peter M. Mokobo assumed the position of Head of Accounting Unit in June 2019. Born in 1968, he is in charge of accounting and financial reporting as well as designing, implementing and fair presentation of financial statements. He holds a Master’s of Business Administration from JKUAT, Bachelor of Business Administration JKUAT and CPA (K) finalist.</p>

## **5. FUND CHAIRPERSON'S REPORT**

It is my pleasure to present, the Liquidation Fund Financial Statements for the year ended 30<sup>th</sup> June, 2021.

### **Review of the Fund's Performance in the Financial Year 2020/21**

Liquidation fund had receipts of KShs. 8,065,311 from administrative fees and the expenditures were the transfers to beneficiaries of KShs. 32,279,365 and administrative expenses incurred of KShs. 857,460. The activities for the year slowed down because of the Covid-19 Pandemic which affected the business because of the restrictions in movement, lockdowns, ban on gatherings and many people working from home. The restrictions affected the general performance of the economy which in turn reduced sale of cooperative shares and society property due to limited liquidity.

### **Future Outlook of the Fund**

With the expected operationalization of the new National Cooperative Policy and finalization of the new Cooperative Bill, liquidation will be initiated and recommended by the counties and none will be done without recommendation of the county government. This will likely reduce the liquidation activity at the SDC and therefore receipt into the fund are likely to decline in the future.

### **Programmes Implemented In the Financial Year**

Depending on the requirements of the Sacco, the liquidators we able to make refunds to members of the affected societies and pay creditors' claims from the funds approved.

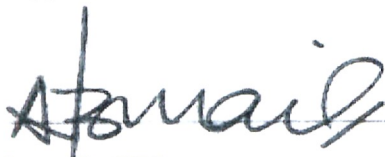
### **Key Challenges Encountered During Implementation**

- 1) Sale of shares was affected by limited availability of buyers due to a slowdown of the economy.
- 2) Most societies under liquidation were heavily indebted and so the amount available was in some cases not able to meet all the debts.
- 3) Court cases made the sale of society property of part of the liquidation process difficult.

### **Appreciation**

I take this opportunity to express my sincere gratitude and appreciation to the State Department for Co-operatives, Co-operative auditors, and other stakeholders, for their continued support which made us achieve these results.

Signed: \_\_\_\_\_



Ali Noor Ismail, CBS  
Principal Secretary

## **6. REPORT OF THE FUND ADMINISTRATOR**

### **Review of performance**

The fund received amount owing to beneficiaries amounting to KShs. 8 M which was paid out during the financial year 2020/2021.

### **Entity's compliance with statutory requirements**

During the reporting period the fund has complied with all statutory requirements. The institution has no non-compliance that may expose it to potential contingent liability.

### **Key projects and investment decisions the entity is planning/implementing**

There is no any key project or investment the fund is planning to implement.

### **Major risks facing the entity**

The fund is exposed to liquidity risk. The fund overall risk management framework focuses on unpredictability of changes in the business environment and seeks to minimize the potential adverse effect of such risk on its performance by setting acceptable levels of risk.

### **Material arrears in statutory/financial obligations**

During the reporting period the Fund has no material arrears and any financial obligations

### **The entity's financial probity and serious governance issues**

During the reporting period the fund has no case of financial improbity reported and no governance issues were raised.

### **Conclusion**

I take this opportunity to thank all staff who we have worked hand in hand to ensure that Liquidation Fund Account achieves its mission.

Signed: \_\_\_\_\_



**David K. Obonyo**

**Commissioner for Co-operative Development.**

## **7. CORPORATE GOVERNANCE STATEMENT**

### **STATEMENT OF COMPLIANCE**

The fund has throughout the FY2020/2021 complied with all statutory and regulatory requirements and that the fund has been managed in accordance with the principles of good corporate governance.

### **INTERNAL CONTROL AND RISK MANAGEMENT**

#### **Internal Control**

The management are responsible for reviewing the effectiveness of the fund's system of internal control which is designed to provide reasonable, but not absolute, assurance regarding the safeguarding of assets against unauthorized use or disposition and the maintenance of proper accounting records and the reliability of financial information used within the business or for publication. These controls are designed to manage rather than eliminate the risk of failure to achieve business objectives due to circumstances which may reasonably be foreseen and can only provide reasonable and not absolute assurance against material misstatement or loss.

#### **Organization Structure**

A clear organizational structure exists, detailing lines of authority and control responsibilities. The professionalism and competence of staff is maintained both through rigorous recruitment policies and a performance appraisal system which establishes targets, reinforces accountability and awareness of controls, and identifies appropriate training requirements. Training plans are prepared and implemented to ensure that staff develop and maintain the required skills to fulfil their responsibilities, and that the fund can meet its future management requirements.

#### **Strategic Plan**

The business of the fund is determined by the strategic plan. The strategic plan sets out the objectives of the fund, and the annual targets to be met to attain those objectives. The strategic plan is evaluated annually to assess the achievement of those objectives. The board on an annual basis approves the work plan supported by the financial plan for the year. Progress against the plan is monitored on a quarterly basis.

#### **Internal Control Framework**

The fund continues to review its internal control framework to ensure it maintains a strong and effective internal control environment. Business processes and controls are reviewed on an ongoing basis.

#### **Management Team**

The management team headed by the Fund Administrator implements the board decisions and policies through action plans. The team meets regularly to review these action plans to ensure that the board's objectives are achieved effectively and efficiently.

#### **Auditor**

The fund is audited by the Auditor-General.

**8. MANAGEMENT DISCUSSION AND ANALYSIS**

Liquidation fund had receipts of KShs. 8,065,311 from administrative fees and the expenditures were the transfers to beneficiaries of KShs. 32,279,365 and administrative expenses incurred of KShs. 857,460. Depending on the requirements of the Sacco, the liquidators were able to make refunds to members of the affected societies and pay creditors' claims from the funds approved.



With the expected operationalization of the new National Cooperative Policy and finalization of the new Cooperative Bill, liquidation will be initiated and recommended by the counties and none will be done without recommendation of the county government. This will likely reduce the liquidation activity at the SDC and therefore receipt into the fund are likely to decline in the future.

**Key risks faced during Implementation;**

- 1) Sale of shares was affected by limited availability of buyers due to a slowdown of the economy.
- 2) Most societies under liquidation were heavily indebted and so the amount available was in some cases not able to meet all the debts.
- 3) Court cases made the sale of society property of part of the liquidation process difficult.

The activities for the year slowed down because of the Covid-19 Pandemic which affected the business because of the restrictions in movement, lockdowns, ban on gatherings and many people working from home. The restrictions affected the general performance of the economy which in turn reduced sale of cooperative shares and society property due to limited liquidity.

**9. CORPORATE SOCIAL RESPONSIBILITY STATEMENT/SUSTAINABILITY REPORTING.**

The Liquidation account is a deposit holding account for liquidated Saccos for onward transfers to the beneficiaries and is kept by the Commissioner for Co-operatives. Due its nature as an account, it does not have structures by itself but managed under the commissioner of cooperatives.

**Liquidation Fund  
Annual Report and Financial Statements  
For the year ended June 30, 2021**

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**10. REPORT OF THE FUND ADMINISTRATION**

The fund administrator submits the report together with the audited financial statements for the year ended June 30, 2021 which show the state of the Fund affairs.

**Principal Activities**

The principal activity of the fund is to facilitate liquidation of Sacco's.

**Performance**

Liquidation fund had receipts of KShs. 8,065,311 from administrative fees and the expenditures were the transfers to beneficiaries of KShs. 32,279,365 and administrative expenses incurred of KShs. 857,460. The activities for the year slowed down because of the Covid-19 Pandemic which affected the business because of the restrictions in movement, lockdowns, ban on gatherings and many people working from home. The restrictions affected the general performance of the economy which in turn reduced sale of cooperative shares and society property due to limited liquidity.

Administrator of the Fund is the Commissioner for Cooperatives as shown in page 9.

**Auditors**

The Auditor General is responsible for the statutory audit of the Fund in accordance with Article 229 of the Constitution of Kenya and the Public Audit Act 2015.

Signed: \_\_\_\_\_



**David K. Obonyo**

**Commissioner for Co-operative Development.**

## **11. STATEMENT OF MANAGEMENT'S RESPONSIBILITIES**

Section 167 of the Public Finance Management Act, 2012 requires that, at the end of each financial year, the Administrator of a Fund shall prepare financial statements for the Fund in accordance with the standards and formats prescribed by the Public Sector Accounting Standards Board.

The Administrator of the Fund is responsible for the preparation and presentation of the Fund's financial statements, which give a true and fair view of the state of affairs of the Fund for and as at the end of the financial year ended on June 30, 2021. This responsibility includes: (i) maintaining adequate financial management arrangements and ensuring that these continue to be effective throughout the reporting period; (ii) maintaining proper accounting records, which disclose with reasonable accuracy at any time the financial position of the Fund; (iii) designing, implementing and maintaining internal controls relevant to the preparation and fair presentation of the financial statements, and ensuring that they are free from material misstatements, whether due to error or fraud; (iv) safeguarding the assets of the Fund; (v) selecting and applying appropriate accounting policies; and (vi) making accounting estimates that are reasonable in the circumstances.

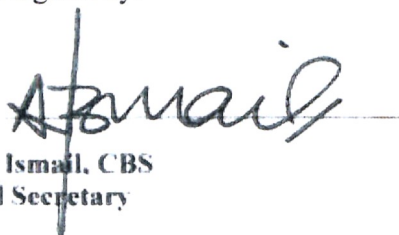
The Administrator of the Fund accepts responsibility for the Fund's financial statements, which have been prepared using appropriate accounting policies supported by reasonable and prudent judgements and estimates, in conformity with International Public Sector Accounting Standards (IPSAS), and in the manner required by the PFM Act, 2012. The Administrator of the Fund is of the opinion that the Fund's financial statements give a true and fair view of the state of Fund's transactions during the financial year ended June 30, 2021, and of the Fund's financial position as at that date. The Administrator further confirm the completeness of the accounting records maintained for the Fund, which have been relied upon in the preparation of the Fund's financial statements as well as the adequacy of the systems of internal financial control.

In preparing the financial statements, the Administrator of the Fund has assessed the Fund's ability to continue as a going concern and disclosed, as applicable, matters relating to the use of going concern basis of preparation of the financial statements. Nothing has come to the attention of the Administrator to indicate that the Fund will not remain a going concern for at least the next twelve months from the date of this statement.

### **Approval of the financial statements**

The Fund's financial statements were approved by the accounting officer on 17<sup>th</sup> January 2022 and signed by:

Signed: \_\_\_\_\_



**Ali Noor Ismail, CBS**  
**Principal Secretary**

# REPUBLIC OF KENYA

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E-mail: info@oagkenya.go.ke  
Website: www.oagkenya.go.ke



HEADQUARTERS  
Anniversary Towers  
Monrovia Street  
P.O. Box 30084-00100  
NAIROBI

## REPORT OF THE AUDITOR-GENERAL ON CO-OPERATIVE SOCIETIES LIQUIDATION FUND FOR THE YEAR ENDED 30 JUNE, 2021 – STATE DEPARTMENT FOR CO-OPERATIVES

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### PREAMBLE

I draw your attention to the contents of my report which is in three parts:

- A. Report on the Financial Statements that considers whether the financial statements are fairly presented in accordance with the applicable financial reporting framework, accounting standards and the relevant laws and regulations that have a direct effect on the financial statements.
- B. Report on Lawfulness and Effectiveness in Use of Public Resources which considers compliance with applicable laws, regulations, policies, gazette notices, circulars, guidelines and manuals and whether public resources are applied in a prudent, efficient, economic, transparent and accountable manner to ensure Government achieves value for money and that such funds are applied for intended purpose.
- C. Report on Effectiveness of Internal Controls, Risk Management and Governance which considers how the entity has instituted checks and balances to guide internal operations. This responds to the effectiveness of the governance structure, the risk management environment, and the internal controls developed and implemented by those charged with governance for orderly, efficient and effective operations of the entity.

An unmodified opinion does not necessarily mean that an entity has complied with all relevant laws and regulations, and that its internal controls, risk management and governance systems are properly designed and were working effectively in the financial year under review.

The three parts of the report are aimed at addressing the statutory roles and responsibilities of the Auditor-General as provided by Article 229 of the Constitution, the Public Finance Management Act, 2012 and the Public Audit Act, 2015. The three parts of the report, when read together constitute the report of the Auditor-General.

### REPORT ON THE FINANCIAL STATEMENTS

#### Opinion

I have audited the accompanying financial statements of the Co-operative Societies Liquidation Fund set out on pages 16 to 25, which comprise the statement of financial

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*Report of the Auditor-General on Co-operative Societies Liquidation Fund for the year ended 30 June, 2021 – State Department for Co-operatives*

position as at 30 June, 2021, and the statement of financial performance, statement of changes in equity, statement of cash flows and statement of comparison of budget and actual amount for the year then ended, and a summary of significant accounting policies and other explanatory information in accordance with the provisions of Article 229 of the Constitution of Kenya and Section 35 of the Public Audit Act, 2015. I have obtained all the information and explanations which, to the best of my knowledge and belief, were necessary for the purpose of the audit.

In my opinion, the financial statements present fairly, in all material respects, the financial position of the Co-operative Societies Liquidation Fund as at 30 June, 2021, and of its financial performance and its cash flows for the year then ended, in accordance with International Public Sector Accounting Standards (Accrual Basis) and comply with Public Finance Management Act, 2012.

### **Basis for Opinion**

The audit was conducted in accordance with International Standards of Supreme Audit Institutions (ISSAIs). I am independent of the Co-operative Societies Liquidation Fund Management in accordance with ISSAI 130 on Code of Ethics. I have fulfilled other ethical responsibilities in accordance with the ISSAI and in accordance with other ethical requirements applicable to performing audits of financial statements in Kenya. I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my opinion.

### **Key Audit Matters**

Key audit matters are those matters that, in my professional judgment, are of most significance in the audit of the financial statements. There were no key audit matters to report in the year under review.

## **REPORT ON LAWFULNESS AND EFFECTIVENESS IN USE OF PUBLIC RESOURCES**

### **Conclusion**

As required by Article 229(6) of the Constitution, based on the audit procedures performed, I confirm that, nothing has come to my attention to cause me to believe that public resources have not been applied lawfully and in an effective way.

### **Basis for Conclusion**

The audit was conducted in accordance with ISSAI 4000. The standard requires that I comply with ethical requirements and plan and perform the audit to obtain assurance about whether the activities, financial transactions and information reflected in the financial statements are in compliance, in all material respects, with the authorities that govern them. I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my conclusion.

## REPORT ON EFFECTIVENESS OF INTERNAL CONTROLS, RISK MANAGEMENT AND GOVERNANCE

### **Conclusion**

As required by Section 7(1)(a) of the Public Audit Act, 2015, based on the audit procedures performed, I confirm that, nothing has come to my attention to cause me to believe that internal controls, risk management and overall governance were not effective.

### **Basis for Conclusion**

The audit was conducted in accordance with ISSAI 2315 and ISSAI 2330. The standards require that I plan and perform the audit to obtain assurance about whether processes and systems of internal control, risk management and overall governance were operating effectively, in all material respects. I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my conclusion.

### **Responsibilities of Management and those Charged with Governance**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with International Public Sector Accounting Standards (Accrual Basis) and for maintaining effective internal control as Management determines is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error and for its assessment of the effectiveness of internal control, risk management and governance.

In preparing the financial statements, Management is responsible for assessing the Fund's ability to sustain services, disclosing, as applicable, matters related sustainability of services and using the applicable basis of accounting unless Management is aware of the intention to terminate the Fund or to cease operations.

Management is also responsible for the submission of the financial statements to the Auditor-General in accordance with the provisions of Section 47 of the Public Audit Act, 2015.

In addition to the responsibility for the preparation and presentation of the financial statements described above, Management is also responsible for ensuring that the activities, financial transactions and information reflected in the financial statements are in compliance with the authorities which govern them, and that public resources are applied in an effective way.

Those charged with governance are responsible for overseeing the Fund's financial reporting process, reviewing the effectiveness of how Management monitors compliance with relevant legislative and regulatory requirements, ensuring that effective processes and systems are in place to address key roles and responsibilities in relation to governance and risk management, and ensuring the adequacy and effectiveness of the control environment.

## **Auditor-General's Responsibilities for the Audit**

The audit objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes my opinion in accordance with the provisions of Section 48 of the Public Audit Act, 2015 and submit the audit report in compliance with Article 229(7) of the Constitution. Reasonable assurance is a high level of assurance, but is not a guarantee that an audit conducted in accordance with ISSAIs will always detect a material misstatement and weakness when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of these financial statements.

In addition to the audit of the financial statements, a compliance audit is planned and performed to express a conclusion about whether, in all material respects, the activities, financial transactions and information reflected in the financial statements are in compliance with the authorities that govern them and that public resources are applied in an effective way, in accordance with the provisions of Article 229(6) of the Constitution and submit the audit report in compliance with Article 229(7) of the Constitution.

Further, in planning and performing the audit of the financial statements and audit of compliance, I consider internal control in order to give an assurance on the effectiveness of internal controls, risk management and governance processes and systems in accordance with the provisions of Section 7(1)(a) of the Public Audit Act, 2015 and submit the audit report in compliance with Article 229(7) of the Constitution. My consideration of the internal control would not necessarily disclose all matters in the internal control that might be material weaknesses under the ISSAIs. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements caused by error or fraud in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions.

Because of its inherent limitations, internal control may not prevent or detect misstatements and instances of non-compliance. Also, projections of any evaluation of effectiveness to future periods are subject to the risk that controls may become inadequate because of changes in conditions, or that the degree of compliance with the policies and procedures may deteriorate.


As part of an audit conducted in accordance with ISSAIs, I exercise professional judgement and maintain professional skepticism throughout the audit. I also:

- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, design and perform audit procedures responsive to those risks, and obtain audit evidence that is sufficient and appropriate to provide a basis for my opinion. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control.

- Evaluate the appropriateness of accounting policies used and the reasonableness of accounting estimates and related disclosures made by the Management.
- Conclude on the appropriateness of the Management's use of the applicable basis of accounting and, based on the audit evidence obtained, whether a material uncertainty exists related to events or conditions that may cast significant doubt on the Fund's ability to continue to sustain its services. If I conclude that a material uncertainty exists, I am required to draw attention in the auditor's report to the related disclosures in the financial statements or, if such disclosures are inadequate, to modify my opinion. My conclusions are based on the audit evidence obtained up to the date of my audit report. However, future events or conditions may cause the Fund to cease to sustain its services.
- Evaluate the overall presentation, structure and content of the financial statements, including the disclosures, and whether the financial statements represent the underlying transactions and events in a manner that achieves fair presentation.
- Obtain sufficient appropriate audit evidence regarding the financial information and business activities of the Fund to express an opinion on the financial statements.
- Perform such other procedures as I consider necessary in the circumstances.

I communicate with the Management regarding, among other matters, the planned scope and timing of the audit and significant audit findings, including any significant deficiencies in internal control that are identified during the audit.

I also provide Management with a statement that I have complied with relevant ethical requirements regarding independence, and to communicate with them all relationships and other matters that may reasonably be thought to bear on my independence, and where applicable, related safeguards.

  
CPA Nancy Gathungu, CBS  
AUDITOR-GENERAL

Nairobi

18 March, 2022

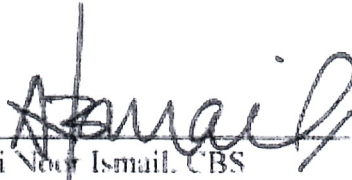
**Liquidation Fund  
Annual Report and Financial Statements  
For the year ended June 30, 2021**

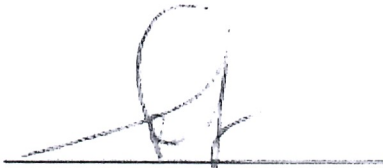
**13. FINANCIAL STATEMENTS**

**13.1 STATEMENT OF FINANCIAL PERFORMANCE FOR THE YEAR  
ENDED 30<sup>TH</sup> JUNE 2021.**

	Note	FY2020/2021	FY2019/2020
		KShs	KShs
<b>Revenue from non-exchange transactions</b>			
Cash Received	1	8,065,311	2,370,751
<b>Total revenue</b>		<b>8,065,311</b>	<b>2,370,751</b>
<b>Expenses</b>			
Fund administration expenses	2	857,460	2,966,660
Transfers to Liquidation beneficiaries	3	32,279,365	21,073,013
<b>Total expenses</b>		<b>33,136,825</b>	<b>24,039,673</b>
<b>Surplus/( deficit) for the period</b>		<b>(25,071,514)</b>	<b>(21,668,922)</b>

The notes set out on pages 19 to 20 form an integral part of these Financial Statements. The Fund's Financial Statements were approved by the accounting officer on 17th January 2022 and signed by

  
Ali Nour Ismail, CBS  
Principal Secretary

  
CPA Peter M. Mokobe  
Deputy Accountant General  
ICPAK Number. 4097



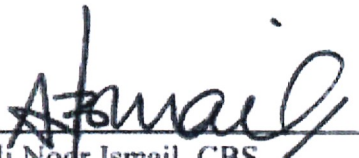
David K. Obonyo  
Commissioner for Co-operative Development.


**Liquidation Fund**  
**Annual Report and Financial Statements**  
**For the year ended June 30, 2021**

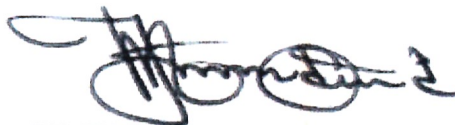
**13.2 STATEMENT OF FINANCIAL POSITION AS AT 30TH JUNE 2021.**

	Note	FY2020/2021	FY2019/2020
		KShs	KShs
<b>Assets</b>			
<b>Current assets</b>			
Cash and cash equivalents	4	25,576,902	50,648,416
Current Liabilities			
<b>Net assets</b>	<b>5</b>	<b>25,576,902</b>	<b>50,648,416</b>
<b>Financed by</b>			
Liquidation Fund bf		50,648,416	72,317,338
Accumulated surplus		(25,071,514)	(21,668,922)
<b>Total equity</b>	<b>5</b>	<b>25,576,902</b>	<b>50,648,416</b>

The accounting policies and explanatory notes to these financial statements form an integral part of the financial statements. The entity financial statements were approved on 17th January 2022 and signed by:

  
 Ali Nour Ismail. CBS  
 Principal Secretary

  
 CPA Peter M. Mokobo  
 Deputy Accountant General  
 ICPAK Number: 4097

  
 David K. Obonyo  
 Commissioner for Co-operative Development.

**Liquidation Fund**  
**Annual Report and Financial Statements**  
**For the year ended June 30, 2021**

**13.3 STATEMENT OF CHANGES IN NET ASSETS AS AT 30<sup>TH</sup> JUNE 2021.**

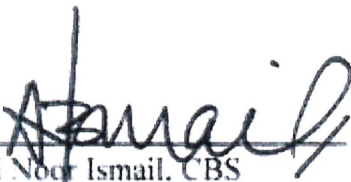
	<b>Revolving fund</b>	<b>Total</b>
		<b>KShs</b>
<b>Opening Balance for 2019/20 FY</b>	<b>72,317,338</b>	<b>72,317,338</b>
Accumulated Surplus/(deficit) for the period	-	<b>(21,668,922)</b>
Funds received/paid out during the year	-	-
Revaluation gain	-	-
<b>Balance as at 30 June 2020</b>	<b>50,648,416</b>	<b>50,648,416</b>
Accumulated Surplus/(deficit) for the period	-	<b>(25,071,514)</b>
Funds received/paid out during the year	-	-
Revaluation gain	-	-
<b>Balance as at 30 June 2021</b>		<b>25,576,902</b>


**Liquidation Fund**  
**Annual Report and Financial Statements**  
**For the year ended June 30, 2021**

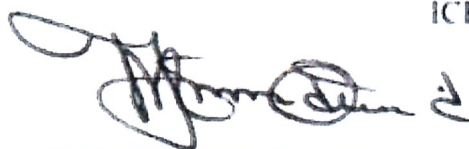
**13.4 STATEMENT OF CASH FLOWS FOR THE YEAR ENDED 30<sup>TH</sup> JUNE 2021.**

	Note	FY2020/2021	FY2019/2020
		KShs	KShs
<b>Cash flows from operating activities</b>			
<b>Receipts</b>			
Liquidation receipts	1	8,065,311	2,370,751
<b>Total Receipts</b>		<b>8,065,311</b>	<b>2,370,751</b>
<b>Payments</b>			
Fund administration expenses	2	857,460	2,966,660
Transfers to Liquidation beneficiaries	3	32,279,365	21,073,013
<b>Total Payments</b>		<b>33,136,825</b>	<b>24,039,673</b>
<b>Net cash flows from operating activities</b>		<b>(25,071,514)</b>	<b>(21,668,922)</b>
<b>Adjusted for changes in receivables/payables</b>		-	-
Purchase of PPE and intangible assets		-	-
<b>Net cash flows used in investing activities</b>		-	-
<b>Net increase/(decrease) in cash and cash equivalents</b>		<b>(25,071,514)</b>	<b>(21,668,922)</b>
Cash and cash equivalents at 1 JULY	4	50,648,416	72,317,338
<b>Cash and cash equivalents at 30 JUNE</b>	5	<b>25,576,902</b>	<b>50,648,416</b>

The accounting policies and explanatory notes to these financial statements form an integral part of the financial statements. These financial statements were approved on 17th January 2022 and signed by

  
 Ali Noor Ismail, CBS  
 Principal Secretary

  
 CPA Peter M. Mokobo  
 Deputy Accountant General  
 ICPAK Number: 4097



David K. Obonyo  
 Commissioner for Co-operative Development.

**Liquidation Fund**  
**Annual Report and Financial Statements**  
**For the year ended June 30, 2021**

**13.5 STATEMENT OF COMPARISON OF BUDGET AND ACTUAL AMOUNTS**  
**FOR THE PERIOD ENDED 30<sup>th</sup> JUNE 2021.**

	Original budget	Adjustments	Final budget	Actual on comparable basis	Performance difference	% utilisation
	2021	2021	2021	2021	2021	2021
Revenue	KShs	KShs	KShs	KShs	KShs	
Liquidation receipts			-	8,065,311	(8,065,311)	
<b>Total income</b>			-	<b>8,065,311</b>	<b>(8,065,311)</b>	
Expenses						
Fund admin expenses			-	857,460	(857,460)	
Transfers to beneficiaries			-	32,279,365	(32,279,365)	
Surplus/Deficit			-	<b>(25,071,514)</b>	<b>25,071,514</b>	

Note;

*Liquidation Account is a deposit holding account for liquidated Saccos hence it does not have a budget.*

## **14. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

### **1. Statement of compliance and basis of preparation**

The Fund's financial statements have been prepared in accordance with and comply with International Public Sector Accounting Standards (IPSAS) Accrual. The financial statements are presented in Kenya shillings, which is the functional and reporting currency of the Fund. The accounting policies have been consistently applied to all the years presented.

The financial statements have been prepared on the basis of historical cost, unless stated otherwise. The cash flow statement is prepared using the direct method. The financial statements are prepared on accrual basis.

### **2. Adoption of new and revised standards**

### **3. Revenue recognition**

#### **i) Revenue from non-exchange transactions**

#### **ii) Liquidation fees**

Liquidation fee is recognised when audited accounts is presented to commissioner for approval or registration are billed for payments. Currently no registration of accounts is allowed without full payments having been done.

### **4. Property, plant and equipment**

All property, plant and equipment are stated at cost less accumulated depreciation and impairment losses. Cost includes expenditure that is directly attributable to the acquisition of the items. When significant parts of property, plant and equipment are required to be replaced at intervals, the entity recognizes such parts as individual assets with specific useful lives and depreciates them accordingly. Likewise, when a major inspection is performed, its cost is recognized in the carrying amount of the plant and equipment as a replacement if the recognition criteria are satisfied. All other repair and maintenance costs are recognized in surplus or deficit as incurred. Where an asset is acquired in a non-exchange transaction for nil or nominal consideration the asset is initially measured at its fair value.

### **5. Fund surplus fees**

Fund surplus are realised from excess income over expenditure, the surplus is carried forward to the next financial year.

### **6. Changes in accounting policies and estimates**

The Entity recognizes the effects of changes in accounting policy retrospectively. The effects of changes in accounting policy are applied prospectively if retrospective application is impractical.

**7. Cash and cash equivalents**

. Bank account balances include amounts held at the Central Bank of Kenya at the end of the financial year.

**8. Comparative figures**

Where necessary comparative figures for the previous financial year have been amended or reconfigured to conform to the required changes in presentation.

**9. Events after the reporting period**

There were no material adjusting and non- adjusting events after the reporting period.

**10. Currency**

The financial statements are presented in Kenya Shillings (Kshs).

**11. Significant judgments and sources of estimation uncertainty**

The preparation of the Entity's financial statements in conformity with IPSAS requires management to make judgments, estimates and assumptions that affect the reported amounts of revenues, expenses, assets and liabilities, and the disclosure of contingent liabilities, at the end of the reporting period. However, uncertainty about these assumptions and estimates could result in outcomes that require a material adjustment to the carrying amount of the asset or liability affected in future periods.

**12. Estimates and assumptions**

The key assumptions concerning the future and other key sources of estimation uncertainty at the reporting date, that have a significant risk of causing a material adjustment to the carrying amounts of assets and liabilities within the next financial year, are described below. The Entity based its assumptions and estimates on parameters available when the consolidated financial statements were prepared. However, existing circumstances and assumptions about future developments may change due to market changes or circumstances arising beyond the control of the Entity. Such changes are reflected in the assumptions when they occur. IPSAS 1.140.

**13. Provisions**

Provisions were raised and management determined an estimate based on the information available. Provisions are measured at the management's best estimate of the expenditure required to settle the obligation at the reporting date, and are discounted to present value where the effect is material.

**14. Related Party Relationships**

The Fund has a related party relationship with the State Department for Co-operatives as the Liquidation Account is established under the office of the Commissioner for Co-operatives.

**Liquidation Fund**  
**Annual Report and Financial Statements**  
**For the year ended June 30, 2021**

**15. NOTES TO THE FINANCIAL STATEMENTS**

**1. Liquidation Fees**

Description	FY2020/2021	FY2019/2020
	KShs	KShs
Cash received	8,065,311	2,370,751
<b>Total</b>	<b>8,065,311</b>	<b>2,370,751</b>

**2. Fund admin expenses**

Description	FY2020/2021	FY2019/2020
	KShs	KShs
Fund admin expenses	857,460	2,966,660
<b>Total</b>	<b>857,460</b>	<b>2,966,660</b>

List attached.

**3. Transfers to beneficiaries**

Description	FY2020/2021	FY2019/2020
	KShs	KShs
TELEPOST SACCO	10,029,796.00	
GITONGA MWANIKI ADV CO.	11,000,000.00	
KIVUIRI FCS	360,461.25	
STEEL COOP		515,584
NEW KIVIVURI FCS	364,008.20	
NAIROBI WATER		10,748,065
NEW RUNYENGES FCS	974,087.75	
JANE WAIRIMU	35,509.00	
KENYA NATIONAL FOOD		1,500,000
GREGORY WAWERU	130,000.00	
MOSES RONO	460,011.00	
NAWIRI SACCO		1,690,000
JACOB MUSEE	152,336.00	
ESTHER NYAKINYUA	163,551.00	
BULLVARD SACCO		6,619,364
GITONGA MWANIKI	614,875.00	
NACICO SACCO	450,000.00	
ALPINE COOLENT LTD	9,775.00	
GEOFFREY MATHIA	49,316.00	

**Liquidation Fund  
Annual Report and Financial Statements  
For the year ended June 30, 2021**

PAUL MANYWANDA	32,747.55	
KUSSCO LTD	554,232.70	
GLOPLAN K HIMTEL	1,003,230.00	
HORTIFLO SACCO	5,895,430.00	
<b>Total</b>	<b>32,279,325.45</b>	<b>21,073,013</b>

**4. Cash and cash equivalents**

Description	FY2020/2021	FY2019/2020
	KShs	KShs
Cash and cash equivalents	25,576,902	50,648,416
	-	-
<b>Total cash and cash equivalents</b>	<b>25,576,902</b>	<b>50,648,416</b>

*(The amount should agree with the closing and opening balances as included in the statement of cash flows)*

**5. Fund Capital**

Description	FY2020/2021	FY2019/2020
Liquidation Fund-Capital	25,576,902	50,648,416
	-	-
<b>Total Capital</b>	<b>25,576,902</b>	<b>50,648,416</b>

**Liquidation Fund**  
**Annual Report and Financial Statements**  
**For the year ended June 30, 2021**

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**16. PROGRESS ON FOLLOW UP OF AUDITOR RECOMMENDATIONS**

The following is the summary of issues raised by the external auditor, and management comments that were provided to the auditor. We have nominated focal persons to resolve the various issues as shown below with the associated time frame within which we expect the issues to be resolved.

<b>Reference No. on the external audit Report</b>	<b>Issue / Observations from Auditor</b>	<b>Management comments</b>	<b>Focal Point person to resolve the issue (Name and designation)</b>	<b>Status: (Resolved / Not Resolved)</b>	<b>Timeframe: (Put a date when you expect the issue to be resolved)</b>
1450	Failure to submit Financial Statements	Financial statements submitted as evidenced in the report of Auditor General 2009/2010.	DAG	Resolved	-
1451.1	Late Submission of Financial Statements	The issue had been brought before Committee on 22 <sup>nd</sup> August, 2019 and committee marked as resolved	DAG	Resolved	-
1451.2	Unsupported Balances	Supporting documents was availed	DAG	Resolved	-
1451.3	Incomplete set of Financial Statements	There were no transactions relating to the liquidation	DAG	Resolved	-

**Liquidation Fund**  
**Annual Report and Financial Statements**  
**For the year ended June 30, 2021**

<b>Liquidation Fund Manual Trial Balance</b>		
<b>Accounts</b>	<b>DR</b>	<b>CR</b>
Fund Capital		50,648,416
Liquidation fees		8,065,311
Bank	25,576,902	
Fund Admin expenses	857,460	
Transfers to beneficiaries	32,279,365	
	<b>58,713,727</b>	<b>58,713,727</b>