

REPUBLIC OF KENYA



Enhancing Accountability

REPORT



OF

THE AUDITOR-GENERAL

ON

**BUSIA COUNTY (PUBLIC OFFICERS)
REVOLVING FUND**

**FOR THE YEAR ENDED
30 JUNE, 2024**

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BUSIA COUNTY (PUBLIC OFFICERS') REVOLVING FUND
ANNUAL REPORT AND FINANCIAL STATEMENTS
FOR THE FINANCIAL YEAR ENDED
JUNE 30, 2024

Prepared in accordance with the Accrual Basis of Accounting Method under the International Public Sector Accounting Standards (IPSAS)

Busia County (Public Officers') Revolving Fund
Annual Report and Financial Statements for the year ended June 30, 2024

| | |
|--|------|
| 1. Acronyms and definitions | ii |
| 2. Key Entity Information and Management | iii |
| 3. Fund Administration Committee..... | vi |
| 4. Management Team..... | viii |
| 5. Fund Chairperson's Report..... | ix |
| 6. Report of The Fund Administrator | xi |
| 7. Statement of Performance Against the Busia County (Public Officers') Revolving Fund's Predetermined Objectives..... | xiii |
| 8. Corporate Governance Statement..... | xiv |
| 9. Management Discussion and Analysis | xvi |
| 10. Environmental and Sustainability Reporting | xvii |
| 11. Report of The Fund Board Members | xix |
| 12. Statement of Management's Responsibilities..... | xx |
| 13. Report of The Independent Auditor on the Financial Statements for Busia County (Public Officers') Revolving Fund..... | xxi |
| 14. Statement of Financial Performance for the Year Ended 30 th June 2024 | 1 |
| 15. Statement of Financial Position As at 30 June 2024 | 2 |
| 16. Statement Of Changes in Net Assets for the year ended 30 th June 2024..... | 4 |
| 17. Statement of Cash Flows for The Year Ended 30 June 2024..... | 5 |
| 18. Statement Of Comparison Of Budget And Actual Amounts For The Period | 7 |
| 19. Significant Accounting Policies | 7 |
| 20. Annexes | 41 |

Busia County (Public Officers') Revolving Fund
Annual Report and Financial Statements for the year ended June 30, 2024

1. Acronyms and definitions

| | |
|-------|--|
| ICPAK | Institute of Certified Public Accountants of Kenya |
| IPSAS | International Public Sector Accounting Standards |
| PFM | Public Finance Management |
| PSASB | Public Sector Accounting Standards Board |
| Kshs | Kenya Shillings |
| CEO | Chief Executive Officers |

Busia County (Public Officers') Revolving Fund
Annual Report and Financial Statements for the year ended June 30, 2024

2. Key Entity Information and Management

a) Background information

The Busia County Public Officers Revolving fund is a revolving fund established pursuant to the Salaries and Remuneration Commission (SRC) circular number SRC/TS/WH/3/14 of 14th February 2014. Section 167 of the Public Finance Management (PFM) Act 2012 mandates the administrator of public funds with the preparation of annual financial statements.

For proper management of the fund and as advised by the SRC in the circular under the reference, Busia county Executive adopted the PFM regulations 2014 to guide in the operationalization of the fund. As advised by the SRC and as provided for under regulation 16 of the said regulations, the County Executive Member appointed Secretary to the Board to manage the fund.

The SRC in its circular reference SRC/ADM/CIR/1/13 Vol.III (128) dated 17th December 2014 provided guidelines for access of Car loan and Mortgage benefits by state and public officers.

The fund is wholly owned by the County Executive of Busia and is domiciled in Kenya.

b) Principal Activities

The principal activity of the fund is to mobilise resources and create a pool of funds that Public officers in the service of the County Government, other than those in the County Assembly Service, may access car and mortgage loans.

Core Objectives

Provision of Affordable loans to officers in the County Executive.

Vision

“The Fund of choice for Members of the County Executive and Staff”

Mission

“To provide affordable, accessible and sustainable Car loans and Mortgage to members of the County Executive and Staff”

c) Fund Administration Committee

| Ref | Name | Position |
|-----|-----------------|-------------------------------|
| 1 | Elphas Omatwa | Chairperson |
| 2 | Truphenah Akide | Secretary/Administrator |
| 3 | Amos Imooh | Chief Officers Representative |
| 4 | Patricia Okello | Member |
| 5 | Elly Okiring' | Member |

**Busia County (Public Officers') Revolving Fund
Annual Report and Financial Statements for the year ended June 30, 2024**

| | | |
|---|---------------|--------|
| 6 | James Ekasiba | Member |
|---|---------------|--------|

d) Key Management Team

| Ref | Name | Position |
|-----|-----------------|------------------------------|
| 1 | Truphenah Akide | Fund Manager/ Administrator |
| 2 | Amos Imooh | Chief Officer Representative |
| 3 | Elphas Omatwa | Chairman |
| 4 | Mercy Etyang | Accountant |

e) Fiduciary Oversight Arrangements

| SN | Position | Name |
|----|-------------------------------|------------------|
| 1 | Directorate Internal Audit | Maximilla Ayieko |
| 2 | Busia County Assembly | |
| 3 | Office Of The Auditor General | |

f) Registered Offices

Private Bag
Busia County Government Head Office
Busia – Kisumu /Road/Highway
Busia, KENYA

g) Fund Contacts

Telephone: (254) 721977044
Truphenah Akide
Fund Administrator

h) Fund Bankers

1. Co-operative Bank of Kenya
Busia Branch

Busia County (Public Officers') Revolving Fund
Annual Report and Financial Statements for the year ended June 30, 2024

Key Entity and Management (Continued)

i) Independent Auditors

Auditor General
Office of the Auditor General
Anniversary Towers, University Way
P.O. Box 30084
GOP 00100
Nairobi, Kenya

j) Principal Legal Adviser

The Attorney General
State Law Office
Harambee Avenue
P.O. Box 40112
City Square 00200
Nairobi, Kenya

k) The Office Of The County Attorney





P.O BOX Private Bag
Busia (K)
50400

Busia County (Public Officers') Revolving Fund




Annual Report and Financial Statements for the year ended June 30, 2024

3. Fund Administration Committee

The board of trustees during the financial year consisted of:

| | |
|---|--|
|  | <p>OMATWA ELPHAS KELVIN-CHAIRPERSON 12th April 1990 Chair of the fund board and signatory to the fund bank account BBM-Finance and Banking Moi University 6years experience in finance and administration</p> |
|  | <p>ELI ELIUD OKIRING-MEMBER 31ST January 1987 Member Undergraduate Social Science (Sociology/ Political Science) Catholic University Over 7years experience</p> |
|  | <p>JAMES EKASIBA AMOS 20th December 1988 Member Postgraduate diploma-tax Administration CPAK BCOM Finance Masinde Muliro University 10years experience</p> |
|  | <p>C.S TRUPHENA AKIDE – SECRETARY Born 20th August 1966 Overall administration of the fund and also serves as the secretary to the fund board. Signatory to the fund bank account Masters of Business Administration Bachelor of Commerce CPS(K) CHRP(K)</p> |

**Busia County (Public Officers') Revolving Fund
Annual Report and Financial Statements for the year ended June 30, 2024**

| | |
|---|--|
| | Over 20 years' experience |
|  | <p>AMOS O. IMO OH – MEMBER 30th August 1986 Masters in Health Economics and Public Policy BSc Economics and Finance 12 years of Experience in finance and budgeting Administration and Book-keeping Signatory to the bank fund account</p> |
|  | <p>MERCY IMO-MEMBER 18th March 1970 Member Master of Arts (Kiswahili)-Moi University B. ED Arts-Kenyatta University Over 30years experience</p> |
|  | <p>MERCY ETYANG 06th July 1992 Fund Accountant CPA (K) Bachelor of Commerce - Finance KCA University 8 Years experience</p> |

**Busia County (Public Officers') Revolving Fund
Annual Report and Financial Statements for the year ended June 30, 2024**

4. Management Team

| Name | Details of qualifications and experience |
|--|---|
|  <p>ELPHAS OMATWA</p> | <p>12th April 1990 Chair of the fund board and signatory to the fund bank account BBM-Finance and Banking Moi University 6 years' experience in finance and administration</p> |
|  <p>C.S TRUPHENAH AKIDE</p> | <p>Born 20th August 1966 Overall administration of the fund and also serves as the secretary to the fund board. Signatory to the fund bank account Masters of Business Administration Bachelor of Commerce CPS(K) CHRP(K) Over 20 years' experience</p> |
|  <p>AMOS IMOOH</p> | <p>30/08/1986 Masters in Health Economics and Public Policy BSc Economics and Finance 12 years of Experience in finance and budgeting Administration and Book-keeping Signatory to the bank fund account</p> |
|  <p>MERCY ETYANG</p> | <p>06th July 1992 CPA (K) Bachelor of Commerce - Finance 8 years of work experience Preparation of Financial Reports and Book-keeping</p> |

**Busia County (Public Officers') Revolving Fund
Annual Report and Financial Statements for the year ended June 30, 2024**

5. Fund Chairperson's Report

It is my pleasure to present, on behalf of the loans' Board, the Busia County Public Officers' Revolving Fund financial statements for the year ended 30th June 2024. The financial statements present the financial performance of the fund for the same year.

Sustainability

The fund and its stakeholders are increasingly emphasizing on the need to ensure sustainability for both its investments and its resource mobilization and financing capabilities with an objective of ensuring that the fund's going concern is secured.

Board and Management Changes

Due to Executive Order that so Chief Officers get reshuffled, the Chief Officers Public Service Management were changed as follows; Mercy Imo then Kennedy Mbaja then Patricia Okello who then became the new member to the Board.

Review of performance

Income

The fund earned revenues amounting to KShs. 6,570,054.47 from the interest charged on the loans that were disbursed to members of the County Executive.

Projects implementation during the period were carried out as per the plan with the coordinated efforts by all stakeholders. The performance was also attributed to a favourable opening bank balance of KShs 9,074,226.10 at the beginning of the year.

Expenditures

The total expenditures during the period amounted to KShs. 11,078,161 which include Ksh 11,011,198 as use of goods and Ksh 66,963 representing depreciation for the year.

Future outlook

The outlook of the Fund for the Financial year 2024/2025 looks brighter. The fund focus is looking to build a robust and sustainable fund with a motivated workforce and structures that enhance efficiency and effectiveness in the service delivery. The fund looks forward to continued support from the stakeholders to the realization of its mandate.

Forward

During the year under review the fund disbursed KShs. 20,500,000 as new loans to officers.

The county treasury did not remit June 2023 = Ksh 2,392,810.00, March 2024 = Ksh 2,646,926.00, April 2024 = Ksh 2,646,926.00, May 2024 = Ksh 2,646,926.00 and June 2024 = Ksh 2,646,926.00 payroll deductions amounting to ksh. 12,448,764.90.


Appreciation

I take this opportunity to express my sincere gratitude and appreciation to the county government, stakeholders, management, staff and fellow committee members for their continued support which made us achieve these results.

Busia County (Public Officers') Revolving Fund
Annual Report and Financial Statements for the year ended June 30, 2024

In conclusion therefore on behalf of the fund board, I would like to appreciate it for the efforts and dedication it takes to serving the public officers in the County Executive. The Fund will always strive to be the Fund of *choice in the county*

I look forward to your continued support in the financial year 2024/2025.

Signed: 
Elphas Omatwa
Chairperson of the Fund Board

**Busia County (Public Officers') Revolving Fund
Annual Report and Financial Statements for the year ended June 30, 2024**

6. Report of The Fund Administrator

It is my pleasure to present the Busia County Public officers revolving fund financial statements for the year ended 30th June 2024. The financial statements present the financial performance of the fund over the past year.

Financial Performance

a) Revenue

In the period ended 30th June 2024, the fund had projected revenues of Ksh 6,570,054.47. Out of the projected revenue, the fund was able to realise Kshs 6,570,054.47 in actual revenues, representing 100% performance.

In the table below, we present an analysis of revenue performance during the year.

| Revenue classification | Revenue budget (KShs) | Actual (KShs) | Realization (%) |
|------------------------------------|-----------------------|------------------|-----------------|
| Revenue | KShs | KShs | |
| Public contributions and donations | - | - | - |
| Transfers from County Govt. | - | - | - |
| Interest income | 6,570,054 | 6,570,054 | 100 |
| Fines, penalties and other levies | - | - | - |
| Other income | - | - | - |
| Total income | 6,570,054 | 6,570,054 | 100 |

During the year the fund was able to give out loans to 6 public officers in the county in order to aide them construct residential building and purchase cars. The residential buildings are still being put up.

With the construction of residential houses for the public officers and once completed, the officers will be able to live a decent life and the county will generally be attractive and retaining more qualified staff. This will go along the way in demonstrating value for the money given out to member.

The fund gives loan at 3% interest rate on reducing balance. This has thus made the funds loans more attractive to public officers in the County. It therefore poses a big challenge to the administration of the fund as demand outweighs the available resources. In the financial year 2023/2024, the fund anticipates to have a budget of ksh 200 million. However, due to the Governments change in priorities, the Fund did not get any disbursement from the County Treasury.

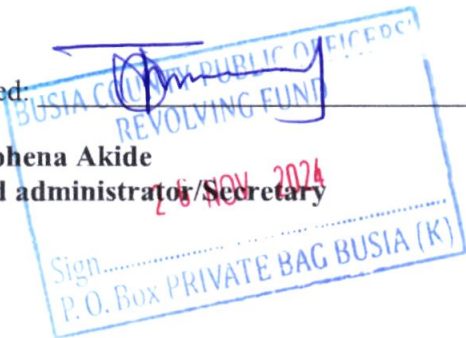
Busia County (Public Officers') Revolving Fund
Annual Report and Financial Statements for the year ended June 30, 2024

To mitigate on potential risks, the fund has enhanced its internal controls with regard to utilization and management of the funds allocated to Busia County public officers revolving fund. Loans given out to members have also been adequately secured through insurance and joint charging of title deeds and log books.

In conclusion I take this opportunity to thank the loans management committee for their support. I would also want to thank all staff who we have worked hand in hand to ensure that Busia County (Public Officers') Revolving fund achieves its mission.

Signed: _____

Truphena Akide
Fund administrator/Secretary



**Busia County (Public Officers') Revolving Fund
Annual Report and Financial Statements for the year ended June 30, 2024**

**7. Statement of Performance Against the Busia County (Public Officers') Revolving Fund's
Predetermined Objectives**

Introduction

Section 164 (2) (f) of the Public Finance Management Act, 2012 requires that, at the end of each financial year, the Accounting officer when preparing financial statements of each County Government Entity Government entities in accordance with the standards and formats prescribed by the Public Sector Accounting Standards Board includes a statement of the county government entity's performance against predetermined objectives.

The key development objectives of the Fund as per the strategic plan for 2022/2023 to:

- a) Provide Affordable car and mortgage loans to public offices in Busia County
- b) Mobilize financial resources for the fund
- c) Undertake prudent management of the fund's financial resources

Progress on attainment of Strategic development objectives

Below we provide the progress on attaining the stated objectives:

| Program | Objective | Outcome | Indicator | Performance |
|-------------------------------------|--|---|--|---|
| Provision of Affordable loans | To award low interest loans to public officers in Busia County | Increased demand for loans | Number of applicants applying for loans | During the year 2023/24 KShs. 20,500,000 loans were disbursed to officers. |
| Mobilization of financial resources | To mobilize financial resources to the fund | Increase in fund resource basket | Amount of money available to issue out as loans to public officers | In the year under review, the fund had a total of KShs 20,500,000 at its disposal to issue out as loans |
| Prudent management of resources | To prudently manage the fund | Improve the quality of quarterly and annual reports generated by the fund | Number of timely reports produced by the fund | The fund prepared the Annual Financial Report well on time as per PFM 2012 guidelines |

8. Corporate Governance Statement

- Number of board meeting held

As per the fund act and regulations, fund is supposed to hold a aboard meeting every month or on need basis. During the year, the fund held a total of 5 extra ordinary meetings. The meetings were convened by the chair of the board and invitation done by the secretary. The main agenda of the meeting revolved around evaluation and award of loans. Board members attended most of the meetings and signed attendance list as well as attendance register during the meeting

- **Succession plan**

As per the fund Act and Regulation of 2018 and 2019 respectively, a aboard member is nominated by the County executive committee member responsible for finance and appointed by H.E the Governor for a period of 3 years and the contract can be renewed. As such upon the expiry at the end of 3 years, the CEC Finance can cause to be renewed such contract and if not, the position is declared vacant and new recruitment done by Busia County Public Service Board

- **Existence of board charter**

The fund does not have a charter. However, its operations are guided by Busia County Public Officers Revolving Fund Act, 2018, and enabling Regulations 2019.

- **Process of appointment and removal of board members**

Section 9 of the Busia County Public Officers Revolving Fund establishes the officer's bearers to the fund board as Chairperson, Vice Chairperson, Chief officer Finance, Chief officer Public Service Board and two other board members.

Regulation 9 of the same act provided mechanisms for appointment of the officer's bearers as;

(a). The County Public Service Board shall competitively source qualified and experienced persons who are not public officers for nomination and appointment as Chairperson and the members of the Board

(b). Shortlist not less than three candidates in respect of the chairperson and not more than seven candidates in respect of the other members

(c) Submit the names to the Executive Committee Member for nomination.

(d) The Executive Committee member shall nominate one person for the position of the chairperson and three others for the position of members of the Board and submit to the Governor for appointment.

Busia County (Public Officers') Revolving Fund
Annual Report and Financial Statements for the year ended June 30, 2024

(e) The Governor shall appoint the chairperson and the three members of the Board referred to in section 9 (1) (d) of the Act:

(f) Where the Governor declines to appoint a nominee the Executive Committee Member shall nominate another person from the shortlist submitted to him or her under paragraph (1)(a) of this regulation.

(g) In nominating persons for appointment as chairperson and or member of the Board, the Executive Committee Member shall take into account the need for gender balance and representation of the youth and persons with disability.

- **Induction and training**

Upon recruitment of fund members, the fund organizes an induction meeting for new to on-board them

- **Board and member performance**

All board members participate actively during board meetings. In the event of a decision to be made by voting, the act provides that majority of members will carry the day excluding the chair

- **Conflict of interest**

The fund act and regulations provide that in the event a conflict of interest a board member should declare his or her interest and exclude him/herself from such meeting

- **Board Remuneration**

The Fund board members are remunerated in form of sitting allowances. The rates are based on the rates provided by salaries remuneration commission

- **Ethics and Conduct as well as governance audit**

In conduct of its activities, the board is guided by the set out rules and regulations provided by the constitution, Public Finance Management act 2012, Fund Act and Regulation, 2015.

Busia County (Public Officers') Revolving Fund
Annual Report and Financial Statements for the year ended June 30, 2024

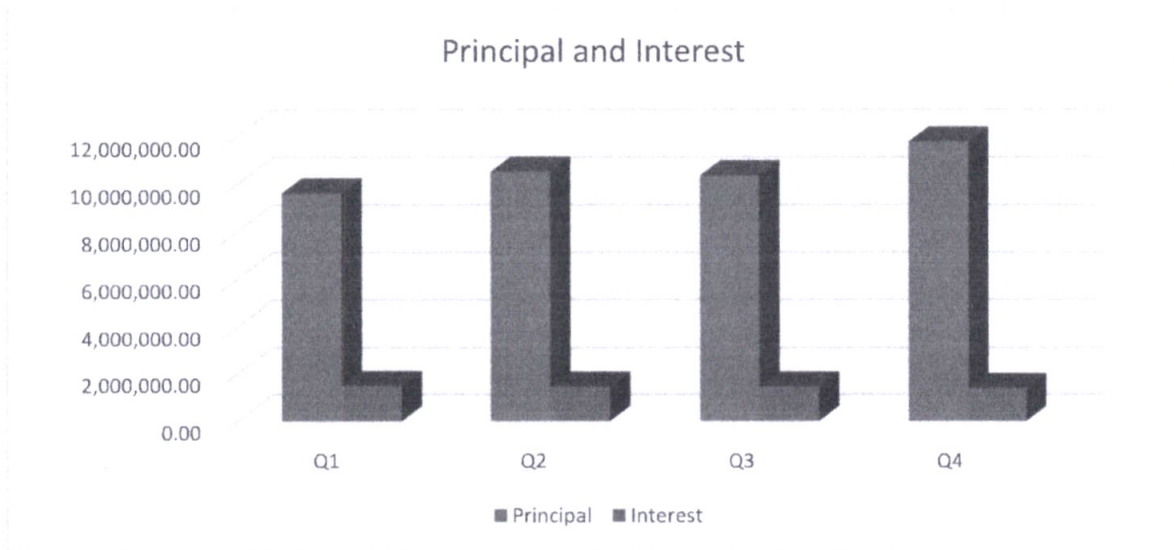
9. Management Discussion and Analysis

In the financial year 2023/2024, six officers applied for the Car loans and Mortgage. All the six officers were awarded loans amounting to KShs. 20,500,000.

The fund was unable to collect repayments from one beneficiary amounting to KShs. 711,841.62 whose contract was terminated by the County Government. However, the management is still following up, the other beneficiary whose contract was terminated, placed a standing order of KShs. 50,000 every month.

In terms of performance, repayments were well done on time from the county payroll. Total of Ksh. 46,667,147.84 was recovered as principal while interest amounted to Ksh. 6,570,054.47

| Quarter | Principal | Interest |
|--------------|----------------------|---------------------|
| Q1 | 9,611,390.58 | 1,484,866.47 |
| Q2 | 10,513,717.99 | 1,453,867.22 |
| Q3 | 10,350,012.34 | 1,456,499.88 |
| Q4 | 16,192,026.87 | 2,174,820.90 |
| Total | 46,667,147.78 | 6,570,054.47 |



10. Environmental and Sustainability Reporting

1. Sustainability strategy and profile -

Busia County Public Officers Revolving Fund as the name suggest is a revolving fund which advances loans to public officers. Upon repayment of the loans, the fund again awards those repayments to other officers and the cycle continues. As such the fund is able to self-sustain itself. This has been the case since the inception of the fund.

To fund its operations, it relies on budgetary allocation appropriated by the county assembly. In financial year 2023/2024, the fund did not receive ant funds from the county treasury.

Since the main source of the fund is the county budget, it poses a potential risk when of the fund is not allocated resources.

2. Environmental performance

The fund has embraced environmentally friendly activities. Most of the activities are done on a paperless basis. To guide its operations with regard to obsolete asset disposals, the fund works with the County directorate of Supply Chain Management and has adopted Public procurement and Disposal Act of 2015. It also laisses with the directorate of Environment which enforces the Environmental Management and Coordination Act of 2015(Amended)

3. Employee welfare

Employment, promotion and termination employment of the fund staff both board members and permanent staff is done by Busia County Public Service Board under public service board and County Human Resource manual of 2016. Staff are to be promoted after every 3 years. This is after job evaluation and appraisal done by the same board in conjunction with Busia County Public Service Management and administration.

Terms of employment as well as benefits are guided by Salaries and Remuneration Commission.

Recruitment of Board members is contained in the Busia County Public Officers revolving Fund Act 2018 and its enabling regulations of 2019.

4. Market place practices

The fund laisses with the County Treasury through the directorate of supply chain management to source for goods and services. In so doing the fund ensures that it is in compliance with the set rules guiding acquisition of goods and services using public funds. The Fund Act provides for penalties for officers or beneficiaries that engage in corrupt activities while giving out loans.

Further, the fund conducts it activities in a confidential manner without causing prejudice to the beneficiaries of its loans or the fund activities. However, all information with regards

Busia County (Public Officers') Revolving Fund
Annual Report and Financial Statements for the year ended June 30, 2024

to the fund is always made available to all interested parties when right channels are followed within the law. To create awareness about the fund, the board makes presentations from time to time to county staff. It has all circulated the fund acts and regulation to all departments upon which staff can familiarise with the fund activities

5. Corporate Social Responsibility / Community Engagements

In the year under review, the fund did not undertake any corporate social responsibility, however as way of giving back to the society the fund envisions to undertake the same activities in the forthcoming financial year.

**Busia County (Public Officers') Revolving Fund
Annual Report and Financial Statements for the year ended June 30, 2024**

11. Report of The Fund Board Members

The Fund Board Members submit their report together with the audited financial statements for the year ended June 30, 2023 which show the state of the Fund affairs.

Principal activities

The principal activity of the fund is to mobilise resources and create a pool of funds that Public officers in the service of the Busia County Government, other than those in the County Assembly Service, may access car and mortgage loans.

Results

The results of the Fund for the year ended June 30, 2024 are set out on page 1

Board

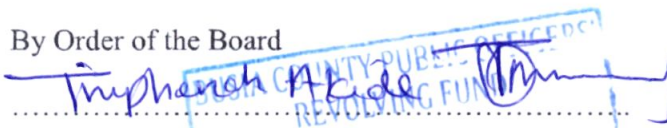
The members of the Board who served during the year are shown on page vi-vii. The changes in the Board during the financial year are as shown below:

| S/NO | NAME | POSITION | STATUS |
|------|-----------------|----------|----------|
| 1. | Mercy Imo | Member | Outgoing |
| 2. | Kennedy Mbaja | Member | Outgoing |
| 3. | Patricia Akello | Member | Onboard |

Auditors

The Auditor General is responsible for the statutory audit of the Fund in accordance with Article 229 of the Constitution of Kenya and the Public Audit Act 2015.

By Order of the Board


TIMOTHY AKELLO
BUSIA COUNTY-PUBLIC OFFICERS'
REVOLVING FUND

Fund Administration Committee

Date: 26/11/2024

78 NOV 2024
Sign.....
P. O. Box PRIVATE BAG BUSIA (K)

**Busia County (Public Officers') Revolving Fund
Annual Report and Financial Statements for the year ended June 30, 2024**

12. Statement of Management's Responsibilities

Section 167 of the Public Finance Management Act, 2012 requires that, at the end of each financial year, the Administrator of a County Public Fund established by Busia County Public Officers Revolving Fund Act, 2018 shall prepare financial statements for the Fund in accordance with the standards and formats prescribed by the Public Sector Accounting Standards Board.

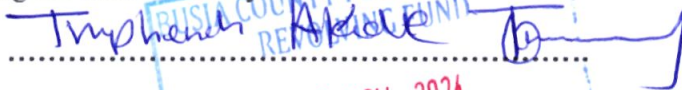
The Administrator of the County Public Fund is responsible for the preparation and presentation of the Fund's financial statements, which give a true and fair view of the state of affairs of the Fund for and as at the end of the financial year ended on June 30, 2023 This responsibility includes: (i) maintaining adequate financial management arrangements and ensuring that these continue to be effective throughout the reporting period; (ii) maintaining proper accounting records, which disclose with reasonable accuracy at any time the financial position of the Fund; (iii) designing, implementing and maintaining internal controls relevant to the preparation and fair presentation of the financial statements, and ensuring that they are free from material misstatements, whether due to error or fraud; (iv) safeguarding the assets of the Fund; (v) selecting and applying appropriate accounting policies; and (vi) making accounting estimates that are reasonable in the circumstances.

The Administrator of the County Public Fund accepts responsibility for the Fund's financial statements, which have been prepared using appropriate accounting policies supported by reasonable and prudent judgements and estimates, in conformity with International Public Sector Accounting Standards (IPSAS), and in the manner required by the PFM Act, 2012 and Busia County Public Officers revolving fund Act 2018). The Administrator of the Fund is of the opinion that the Fund's financial statements give a true and fair view of the state of Fund's transactions during the financial year ended June 30, 2024, and of the Fund's financial position as at that date. The Administrator further confirm the completeness of the accounting records maintained for the Fund, which have been relied upon in the preparation of the Fund's financial statements as well as the adequacy of the systems of internal financial control.

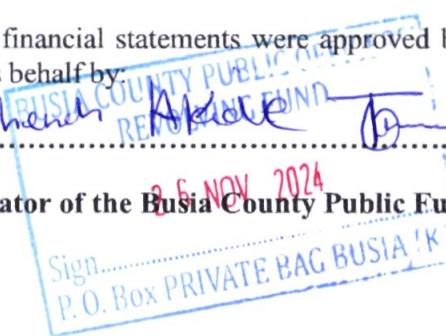
In preparing the financial statements, the Administrator of the Busia County Public Officers' Revolving Fund has assessed the Fund's ability to continue as a going concern and disclosed, as applicable, matters relating to the use of going concern basis of preparation of the financial statements.

Approval of the financial statements

The Fund's financial statements were approved by the Board on 26/11/ 2024 and signed on its behalf by:

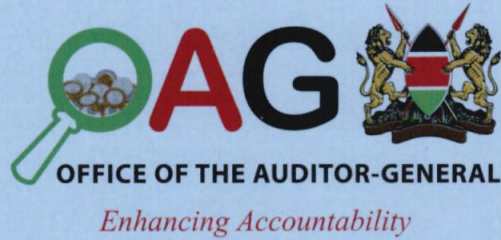


Administrator of the Busia County Public Fund



REPUBLIC OF KENYA

Telephone: +254-(20) 3214000
Email: info@oagkenya.go.ke
Website: www.oagkenya.go.ke



HEADQUARTERS
Anniversary Towers
Monrovia Street
P.O Box 30084-00100
NAIROBI

REPORT OF THE AUDITOR-GENERAL ON BUSIA COUNTY (PUBLIC OFFICERS) REVOLVING FUND FOR THE YEAR ENDED 30 JUNE, 2024

PREAMBLE

I draw your attention to the contents of my report which is in three parts:

- A. Report on Financial Statements that considers whether the financial statements are fairly presented in accordance with the applicable financial reporting framework, accounting standards and the relevant laws and regulations that have a direct effect on the financial statements.
- B. Report on Lawfulness and Effectiveness in the Use of Public Resources which considers compliance with applicable laws, regulations, policies, gazette notices, circulars, guidelines and manuals and whether public resources are applied in a prudent, efficient, economic, transparent and accountable manner to ensure the Government achieves value for money and that such funds are applied for the intended purpose.
- C. Report on Effectiveness of Internal Controls, Risk Management and Governance which considers how the entity has instituted checks and balances to guide internal operations. This responds to the effectiveness of the governance structure, risk management environment and internal controls, developed and implemented by those charged with governance for orderly, efficient and effective operations of the entity.

A Qualified Opinion is issued when the Auditor-General concludes that, except for material misstatements noted, the financial statements are fairly presented in accordance with the applicable financial reporting framework. The Report on Financial Statements should be read together with the Report on Lawfulness and Effectiveness in the Use of Public Resources, and the Report on Effectiveness of Internal Controls, Risk Management and Governance.

The three parts of the report are aimed at addressing the statutory roles and responsibilities of the Auditor-General as provided by Article 229 of the Constitution, the Public Finance Management Act, 2012, and the Public Audit Act, 2015. The three parts of the report when read together constitute the report of the Auditor-General.

REPORT ON THE FINANCIAL STATEMENTS

Qualified Opinion

I have audited the accompanying financial statements of Busia County (Public Officers) Revolving Fund set out on pages 1 to 41, which comprise of the statement of financial position as at 30 June, 2024, and the statement of financial performance, statement of changes in net assets, statement of cash flows and statement of comparison of budget and actual amounts for the year then ended, and a summary of significant accounting policies and other explanatory information in accordance with the provisions of Article 229 of the Constitution of Kenya and Section 35 of the Public Audit Act, 2015. I have obtained all the information and explanations which, to the best of my knowledge and belief, were necessary for the purpose of the audit.

In my opinion, except for the effects of the matter described in the Basis for Qualified Opinion section of my report, the financial statements present fairly, in all material respects, the financial position of Busia County (Public Officers) Revolving Fund as at 30 June, 2024, and of its financial performance and its cash flows for the year then ended, in accordance with International Public Sector Accounting Standards (Accrual Basis) and comply with the Public Finance Management Act, 2012 and the Busia County (Public Officers) Revolving Fund Act, 2018.

Basis for Qualified Opinion

Unsupported Trade and Other Payables

The statement of financial position reflects trade and other payables from exchange transactions balance of Kshs.8,332,102 as disclosed in Note 20 to the financial statements. However, supporting schedules were not provided for audit review.

In the circumstances, the accuracy and completeness of the trade and other payables balance of Kshs.8,332,102 could not be confirmed.

The audit was conducted in accordance with International Standards for Supreme Audit Institutions (ISSAIs). I am independent of the Busia County (Public Officers) Revolving Fund Management in accordance with ISSAI 130 on the Code of Ethics. I have fulfilled other ethical responsibilities in accordance with the ISSAI and in accordance with other ethical requirements applicable to performing audits of financial statements in Kenya. I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my qualified opinion.

Emphasis of Matter

Budgetary Control and Performance

The statement of comparison of budget and actual amounts reflects approved revenue budget and actual on comparable basis totalling to Kshs.42,182,270 and Kshs.40,635,418 respectively, resulting to under-funding of Kshs.1,546,853 or 4% of the budget. Similarly, the Fund incurred actual expenditure of Kshs.31,511,198 against

approved expenditure of Kshs.42,182,270 resulting to an under-expenditure of Kshs.10,671,072 or 25% of the budget.

Further, there was no evidence that was provided to confirm that the Fund Administration Committee caused budget estimates of the revenue and expenditure of the Fund to be prepared and approved by the Assembly.

The under-funding and under-performance affected the planned activities and may have impacted negatively on service delivery to the public.

My opinion is not modified in respect of this matter.

Key Audit Matters

Key audit matters are those matters that, in my professional judgment, are of most significance in the audit of the financial statements. Except for the matter described in the Basis for Qualified Opinion section of my report, I have determined that there are no other key audit matters to communicate in my report.

Other Matter

Unresolved Prior Year Matters

In the audit report of the previous year, several issues were raised under the Report on Financial Statements and Report on Lawfulness and Effectiveness in Use of Public Resources. Management has indicated that some of the issues have been resolved while some have not. No explanation was provided for the delay in resolving prior year audit issues.

REPORT ON LAWFULNESS AND EFFECTIVENESS IN THE USE OF PUBLIC RESOURCES

Conclusion

As required by Article 229(6) of the Constitution, based on the audit procedures performed, except for the matter described in the Basis for Conclusion on Lawfulness and Effectiveness in the Use of Public Resources section of my report, I confirm that, nothing else has come to my attention to cause me to believe that public resources have not been applied lawfully and in an effective way.

Basis for Conclusion

Failure to Insure the Property and Motor Vehicles Financed by the Board

The statement of financial position reflects a balance of Kshs.68,719,148 and Kshs.130,996,478 in respect to current portion of long-term receivables from exchange

transactions and long-term receivables from exchange transactions respectively, all totalling to Kshs.199,715,626 and as disclosed in Note 13 to the financial statements.

However, no evidence was provided to confirm that the Board had insured the loans as prescribed in Regulation 37(1) of the Busia County (Public Officers) Revolving Fund Regulations, 2019. Further, no evidence was provided to confirm that the loanees had taken out or comprehensively insured the motor vehicles whose purchase had been financed by the loans, and also, there was no mortgage protection policy and fire policy for the property purchased using the loan money, thereby subjecting the Fund to the risk of loss of its funds.

In the circumstances, Management was in breach of the law.

The audit was conducted in accordance with ISSAI 3000 and ISSAI 4000. The standards require that I comply with ethical requirements and plan and perform the audit to obtain assurance about whether the activities, financial transactions and information reflected in the financial statements comply in all material respects, with the authorities that govern them. I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my conclusion.

REPORT ON EFFECTIVENESS OF INTERNAL CONTROLS, RISK MANAGEMENT AND GOVERNANCE

Conclusion

As required by Section 7(1)(a) of the Public Audit Act, 2015, based on the audit procedures performed, I confirm that, nothing has come to my attention to cause me to believe that internal controls, risk management and overall governance were not effective.

Basis for Conclusion

The audit was conducted in accordance with ISSAI 2315 and ISSAI 2330. The standards require that I plan and perform the audit to obtain assurance about whether effective processes and systems of internal controls, risk Management and overall governance were operating effectively in all material respects. I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my conclusion.

Responsibilities of Management and those Charged with Governance

Management is responsible for the preparation and fair presentation of these financial statements in accordance with International Public Sector Accounting Standards (Accrual Basis) and for maintaining effective internal controls as Management determines is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error and for its assessment of the effectiveness of internal controls, risk management and governance.

In preparing the financial statements, Management is responsible for assessing the Fund's ability to continue as a going concern, disclosing, as applicable, matters related to going concern and using the going concern basis of accounting unless Management is aware of the intention to cease operations.

Management is also responsible for the submission of the financial statements to the Auditor-General in accordance with the provisions of Section 47 of the Public Audit Act, 2015.

In addition to the responsibility for the preparation and presentation of the financial statements described above, Management is also responsible for ensuring that the activities, financial transactions and information reflected in the financial statements are in compliance with the authorities which govern them, and that public resources are applied in an effective way.

Those charged with governance are responsible for overseeing the Fund's financial reporting process, reviewing the effectiveness of how Management monitors compliance with relevant legislative and regulatory requirements, ensuring that effective processes and systems are in place to address key roles and responsibilities in relation to governance and risk management, and ensuring the adequacy and effectiveness of the control environment.


Auditor-General's Responsibilities for the Audit

My responsibility is to conduct an audit of the financial statements in accordance with Article 229(4) of the Constitution, Section 35 of the Public Audit Act, 2015 and the International Standards for Supreme Audit Institutions (ISSAIs). The standards require that, in conducting the audit, I obtain reasonable assurance about whether the financial statements as a whole are free from material misstatements, whether due to fraud or error and to issue an auditor's report that includes my opinion in accordance with Section 48 of the Public Audit Act, 2015. Reasonable assurance is a high level of assurance but is not a guarantee that an audit conducted in accordance with ISSAIs will always detect a material misstatement when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of these financial statements.

In conducting the audit, Article 229(6) of the Constitution also requires that I express a conclusion on whether or not in all material respects, the activities, financial transactions and information reflected in the financial statements are in compliance with the authorities that govern them and that public resources are applied in an effective way. In addition, I consider the entity's control environment in order to give an assurance on the effectiveness of internal controls, risk management and governance processes and systems in accordance with the provisions of Section 7(1) (a) of the Public Audit Act, 2015.

Further, I am required to submit the audit report in accordance with Article 229(7) of the Constitution.

Detailed description of my responsibilities for the audit is located at the Office of the Auditor-General's website at: <https://www.oagkenya.go.ke/auditor-generals-responsibilities-for-audit/>. This description forms part of my auditor's report.


FCPA Nancy Gathungu, CBS
AUDITOR-GENERAL

Nairobi



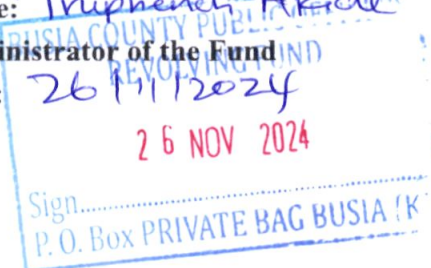
19 December, 2024

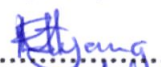
Busia County (Public Officers') Revolving Fund
Annual Report and Financial Statements for the year ended June 30, 2024

14. Statement of Financial Performance for the Year Ended 30th June 2024

| Description | Note | 2023-2024 | 2022-2023 |
|---|------|--------------------|--------------------|
| | | Kshs | Kshs |
| Revenue From Non-Exchange Transactions | | | |
| Public Contributions and Donations | 1 | - | - |
| Transfers From the County Government | 2 | - | - |
| Fines, Penalties and Other Levies | 3 | - | - |
| | | | - |
| Revenue From Exchange Transactions | | | |
| Interest Income | 4 | 6,570,054 | 2,028,728 |
| Other Income | 5 | - | - |
| | | - | - |
| Total Revenue | | 6,570,054 | 2,028,728 |
| | | | |
| Expenses | | | |
| Employee Costs | 6 | - | - |
| Use of goods and services | 7 | 11,011,198 | 6,392,530 |
| Depreciation and Amortization Expense | 8 | 66,963 | 103,972 |
| Finance Costs | 9 | - | - |
| Total Expenses | | 11,078,161 | 6,496,502 |
| Other Gains/Losses | | | |
| Gain/Loss on Disposal of Assets | 10 | - | - |
| Gain /Loss on fair value of investments | 11 | - | - |
| Surplus/(Deficit) for the Period | | (4,508,106) | (4,467,775) |

(The notes set out on pages 9 to 40 form an integral part of these Financial Statements)


 Name: Triphench Akide
 Administrator of the Fund
 Date: 26/11/2024




 Name: Mercy Etyang
 Fund Accountant
 ICPAK Member Number: 26761
 Date: 26/11/2024

Busia County (Public Officers') Revolving Fund
Annual Report and Financial Statements for the year ended June 30, 2024

15. Statement of Financial Position As at 30 June 2024

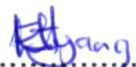
| Description | Note | 2023-2024 | 2022-2023 |
|--|------|--------------------|--------------------|
| | | Kshs | Kshs |
| Assets | | | |
| Current Assets | | | |
| Cash and Cash Equivalents | 12 | 12,182,270 | 9,074,226 |
| Current Portion of Long- Term Receivables From Exchange Transactions | 13 | 68,719,148 | 53,365,787 |
| Prepayments | 14 | - | - |
| Inventories | 15 | - | - |
| Investments in financial assets | 16 | - | - |
| Total current assets | | 80,901,418 | 62,440,013 |
| Non-Current Assets | | | |
| Property, Plant and Equipment | 17 | 267,957 | 334,920 |
| Intangible Assets | 18 | - | - |
| Long Term Receivables from Exchange Transactions | 13 | 130,996,479 | 154,145,715 |
| Investment Property | 19 | - | - |
| Total non- current assets | | 131,264,436 | 154,480,635 |
| Total Assets | | 212,165,854 | 216,920,648 |
| | | | |
| Liabilities | | | |
| Current Liabilities | | | |
| Trade and Other Payables from Exchange Transactions | 20 | 8,332,102 | 8,579,690 |
| Current Portion of Borrowings | 21 | | - |
| Employee Benefit Obligations | 22 | | - |
| Social benefit liabilities | 23 | | - |
| Total current liabilities | | 8,332,102 | 8,579,690 |
| | | | |
| Non-Current Liabilities | | | |
| Long Term Portion of Borrowings | 21 | | - |
| Non-Current Employee Benefit Obligation | 22 | | - |
| Social benefit liabilities | 23 | | - |
| | | | |
| Total Liabilities | | 8,332,102 | 8,579,690 |

Busia County (Public Officers') Revolving Fund
Annual Report and Financial Statements for the year ended June 30, 2024

| Description | Note | 2023-2024 | 2022-2023 |
|---|------|--------------------|--------------------|
| | | Kshs | Kshs |
| Net Assets | | 203,833,751 | 208,340,958 |
| Revolving Fund | | 222,000,000 | 222,000,000 |
| Reserves | | - | - |
| Accumulated Surplus | | (18,167,149) | (13,659,043) |
| Total Net Assets and Liabilities | | 203,832,851 | 208,340,957 |

The accounting policies and explanatory notes to these financial statements form an integral part of the financial statements. The entity financial statements were approved on 26/11 2024 and signed by:


 Name: Stephen Akide
 Administrator of the Fund
 Date: 26/11/2024



 Name: Mercy Atyang
 Fund Accountant
 ICPAK Member Number: 28761
 Date: 26/11/2024

16. Statement Of Changes in Net Assets for the year ended 30th June 2024

| Description | Revolving Fund | Revaluation Reserve | Accumulated surplus/ Deficit | Total |
|-----------------------------------|--------------------|---------------------|------------------------------|--------------------|
| | | Kshs | Kshs | Kshs |
| Balance As At 1 July 2021 | 72,000,000 | - | (3,122,487) | 68,877,513 |
| Surplus/(Deficit) For the Year | - | - | (6,068,781) | (6,068,781) |
| Funds Received During the Year | - | - | - | - |
| Transfers | - | - | - | - |
| Revaluation Gain | - | - | - | - |
| Balance As At 30 June 2022 | 72,000,000 | - | (9,191,268) | 62,808,732 |
| Balance As At 1 July 2022 | 72,000,000 | - | (9,191,268) | 62,808,732 |
| Surplus/(Deficit) For the Period | - | - | (4,467,775) | (4,467,775) |
| Funds Received During the Year | 150,000,000 | - | - | 150,000,000 |
| Transfers | - | - | - | - |
| Revaluation Gain | - | - | - | - |
| Balance As At 30 June 2023 | 222,000,000 | - | (13,659,043) | 208,340,957 |
| Balance As At 1 July 2023 | 222,000,000 | - | (13,659,043) | 208,340,957 |
| Surplus/(Deficit) For the Period | - | - | (4,508,106) | (4,508,106) |
| Funds Received During the Year | - | - | - | - |
| Transfers | - | - | - | - |
| Revaluation Gain | - | - | - | - |
| Balance As At 30 June 2024 | 222,000,000 | - | (18,167,149) | 203,832,851 |

Revolving Fund: Money appropriated by the County Assembly and disbursed by the County treasury for the Fund to advance as loans

**Busia County (Public Officers') Revolving Fund
Annual Report and Financial Statements for the year ended June 30, 2024**

17. Statement of Cash Flows for The Year Ended 30 June 2024

| Description | Note | 2023-2024 | 2022-2023 |
|--|------|--------------------|----------------------|
| | | Kshs | Kshs |
| Cash flows from operating activities | | | |
| Receipts | | | |
| Public contributions and donations (Erroneous deposit) | | 801,535 | 474,723 |
| Transfers from the county government | | - | 150,000,000 |
| Interest received | 4 | 4,544,771 | 1,487,098 |
| Receipts from other operating activities (Unremitted payroll deductions)-for the (2021/2022 f/y) | | 2,471,136 | 21,921,895 |
| Total receipts | | 7,817,442 | 173,883,716 |
| Payments | | | |
| Fund administration expenses | 7 | 11,011,198 | 6,392,530 |
| General expenses | | | - |
| Finance cost | | | - |
| Other payments | | | - |
| | | | |
| Net cash flows from operating activities | 25 | (3,193,737) | 167,491,186 |
| | | | |
| Cash flows from investing activities | | | |
| Purchase of property, plant, equipment and Intangible assets | | (267,975) | (438,893) |
| Proceeds from sale of property, plant & equipment | | - | - |
| | | | |
| Proceeds from loan principal repayments | | 27,069,756 | 15,341,518 |
| Loan disbursements paid out | | (20,500,000) | (187,790,000) |
| Net cash flows used in investing activities | | 6,301,781 | (172,887,375) |
| Cash flows from financing activities | | | |
| Proceeds from revolving fund receipts | | - | - |
| Additional borrowings | | - | - |
| Repayment of borrowings | | - | - |
| Net cash flows used in financing activities | | - | - |
| Net increase/(decrease) in cash & cash | | 3,108,044 | (5,396,188) |

Busia County (Public Officers') Revolving Fund
Annual Report and Financial Statements for the year ended June 30, 2024

| | | | |
|---|----|-------------------|------------------|
| Equivalents | | | |
| Cash and cash equivalents at 1 July | | 9,074,226 | 14,470,414 |
| Cash and cash equivalents at 30 June | 12 | 12,182,270 | 9,074,226 |

(PSASB has prescribed the direct method of cash flow preparation/ presentation for all entities under the IPSAS accrual basis of accounting.)

Note: ksh 801,535 represents money that was erroneously credited to the fund account officers who were serving in the county assembly and transitioned to the county executive as well as from an officer the fund had not advanced a loan to

**Busia County (Public Officers') Revolving Fund
Annual Report and Financial Statements for the year ended June 30, 2024**

18. Statement Of Comparison Of Budget And Actual Amounts For The Period

| Description | Original budget | Adjustments | Final budget | Actual on comparable basis | Performance difference | % Utilization |
|------------------------------------|-------------------|-------------|-------------------|----------------------------|------------------------|---------------|
| | Kshs | Kshs | Kshs | Kshs | Kshs | |
| | A | B | C=(a+b) | D | e=(c-d) | f=d/c*100 |
| Revenue | | | | | | |
| Opening balance | 12,182,270 | 0 | 12,182,270 | 12,182,270 | 0 | 100% |
| Public Contributions and Donations | | | | | | |
| Transfers From County Govt. | - | - | - | - | - | |
| Interest Income | 7,000,000 | - | 7,000,000 | 6,570,054 | 429,946 | 94% |
| Loan Repayment | 23,000,000 | - | 23,000,000 | 21,883,094 | 1,116,906 | 95% |
| Total Income | 42,182,270 | - | 42,182,270 | 40,635,418 | 1,546,852 | 96% |
| Expenses | | | | | | |
| Fund Administration Expenses | 20,182,270 | - | 20,182,270 | 11,011,198 | 9,171,072 | 54% |
| Loans Disbursement | 22,000,000 | - | 22,000,000 | 20,500,000 | 1,500,000 | 93% |
| Finance Cost | | | | | | |
| Total Expenditure | 42,182,270 | - | 42,182,270 | 31,511,198 | 10,671,072 | 75% |
| Surplus For the Period | 0 | - | 0 | 9,124,220 | (9,124,220) | |
| Capital expenditure | | | | | | |

Notes to the budget

- 1. The administration expenses were at 54 percent of the projected budget as management put in place austerity measures that limited unnecessary expenditure*
- 2. The overall expenditure was at 75 percent as a result of reduced expenditure on administration expenses*

19. Significant Accounting Policies

1. General Information

Busia County Public Officers' Revolving Fund is established by and derives its authority and accountability from Busia County Public Officers' Revolving Fund Act of 2018 and enabling

**Busia County (Public Officers') Revolving Fund
Annual Report and Financial Statements for the year ended June 30, 2024**

Regulations of 2019. The fund is wholly owned by the Busia County Government and is domiciled in Kenya. The entity's principal activity is to issue car loans and mortgage to officers' serving in the executive arm.

2. Statement of compliance and basis of preparation

The Fund's financial statements have been prepared in accordance with and comply with International Public Sector Accounting Standards (IPSAS). The financial statements are presented in Kenya shillings, which is the functional and reporting currency of the Fund. The accounting policies have been consistently applied to all the years presented. The financial statements have been prepared on the basis of historical cost, unless stated otherwise. The cash flow statement is prepared using the direct method. The financial statements are prepared on accrual basis.

3. Adoption of new and revised standards

(i) *New and amended standards and interpretations in issue but not yet effective in the year ended 30 June 2023*

| Standard | Effective date and impact |
|---|--|
| <p>IPSAS 41: Financial Instruments</p> | <p>Applicable: 1st January 2023</p> <p>The objective of IPSAS 41 is to establish principles for the financial reporting of financial assets and liabilities that will present relevant and useful information to users of financial statements for their assessment of the amounts, timing and uncertainty of an Entity's future cash flows.</p> <p>IPSAS 41 provides users of financial statements with more useful information than IPSAS 29, by:</p> <ul style="list-style-type: none"> • Applying a single classification and measurement model for financial assets that considers the characteristics of the asset's cash flows and the objective for which the asset is held; • Applying a single forward-looking expected credit loss model that is applicable to all financial instruments subject to impairment testing; and |

**Busia County (Public Officers') Revolving Fund
Annual Report and Financial Statements for the year ended June 30, 2024**

| Standard | Effective date and impact |
|---|--|
| | <ul style="list-style-type: none"> • Applying an improved hedge accounting model that broadens the hedging arrangements in scope of the guidance. The model develops a strong link between an Entity's risk management strategies and the accounting treatment for instruments held as part of the risk management strategy. |
| <p>IPSAS 42: Social Benefits</p> | <p>Applicable: 1st January 2023</p> <p>The objective of this Standard is to improve the relevance, faithful representativeness and comparability of the information that a reporting Entity provides in its financial statements about social benefits. The information provided should help users of the financial statements and general-purpose financial reports assess:</p> <ul style="list-style-type: none"> (a) The nature of such social benefits provided by the Entity; (b) The key features of the operation of those social benefit schemes; and (c) The impact of such social benefits provided on the Entity's financial performance, financial position and cash flows. |
| <p>Amendments to Other IPSAS resulting from IPSAS 41, Financial Instruments</p> | <p>Applicable: 1st January 2023</p> <ul style="list-style-type: none"> a) Amendments to IPSAS 5, to update the guidance related to the components of borrowing costs which were inadvertently omitted when IPSAS 41 was issued. b) Amendments to IPSAS 30, regarding illustrative examples on hedging and credit risk which were inadvertently omitted when IPSAS 41 was issued. c) Amendments to IPSAS 30, to update the guidance for accounting for financial guarantee contracts which were inadvertently omitted when IPSAS 41 was issued. <p>Amendments to IPSAS 33, to update the guidance on classifying financial instruments on initial adoption of accrual basis IPSAS which were inadvertently omitted when IPSAS 41 was issued.</p> |

**Busia County (Public Officers') Revolving Fund
Annual Report and Financial Statements for the year ended June 30, 2024**

| Standard | Effective date and impact |
|-----------------------------|---|
| Other improvements to IPSAS | <p>Applicable 1st January 2023</p> <ul style="list-style-type: none"> • <i>IPSAS 22 Disclosure of Financial Information about the General Government Sector.</i> <p>Amendments to refer to the latest System of National Accounts (SNA 2008).</p> <ul style="list-style-type: none"> • <i>IPSAS 39: Employee Benefits</i> <p>Now deletes the term composite social security benefits as it is no longer defined in IPSAS.</p> <ul style="list-style-type: none"> • IPSAS 29: Financial instruments: Recognition and Measurement <p>Standard no longer included in the 2021 IPSAS handbook as it is now superseded by IPSAS 41 which is applicable from 1st January 2023.</p> |

(ii) *New and amended standards and interpretations in issue but not yet effective in the year ended 30 June 2023.*

| Standard | Effective date and impact: |
|--|---|
| IPSAS 43 | <p>Applicable 1st January 2025</p> <p>The standard sets out the principles for the recognition, measurement, presentation, and disclosure of leases. The objective is to ensure that lessees and lessors provide relevant information in a manner that faithfully represents those transactions. This information gives a basis for users of financial statements to assess the effect that leases have on the financial position, financial performance and cash flows of an Entity.</p> <p>The new standard requires entities to recognise, measure and present information on right of use assets and lease liabilities.</p> |
| IPSAS 44: Non-Current Assets Held for Sale and Discontinued Operations | <p>Applicable 1st January 2025</p> <p>The Standard requires,</p> <p>Assets that meet the criteria to be classified as held for sale to be measured at the lower of carrying amount and fair value less costs to sell and the depreciation of such assets to cease and:</p> |

**Busia County (Public Officers') Revolving Fund
Annual Report and Financial Statements for the year ended June 30, 2024**

| Standard | Effective date and impact: |
|----------|--|
| | Assets that meet the criteria to be classified as held for sale to be presented separately in the statement of financial position and the results of discontinued operations to be presented separately in the statement of financial performance. |

(iii) Early adoption of standards

The fund did not early – adopt any new or amended standards in the financial year

Summary of Significant Accounting Policies

a) Revenue recognition

i. Revenue from non-exchange transactions

Transfers from other government entities

Revenues from non-exchange transactions with other government entities are measured at fair value and recognized on obtaining control of the asset (cash, goods, services and property) if the transfer is free from conditions and it is probable that the economic benefits or service potential related to the asset will flow to the entity and can be measured reliably.

ii. Revenue from exchange transactions

Interest income

Interest income is accrued using the effective yield method. The effective yield discounts estimated future cash receipts through the expected life of the financial asset to that asset's net carrying amount. The method applies this yield to the principal outstanding to determine interest income each period.

Dividends

Dividends or similar distributions must be recognized when the shareholder's or the Entity's right to receive payments is established.

Rental income

Rental income arising from operating leases on investment properties is accounted for on a straight-line basis over the lease terms and included in revenue.

b) Budget information

The original budget for FY 2023/2024 was approved by the Busia County Public Officers Revolving Fund Board. Subsequent revisions or additional appropriations were made to the approved budget in accordance with specific approvals from the appropriate authorities. The

Busia County (Public Officers') Revolving Fund
Annual Report and Financial Statements for the year ended June 30, 2024

additional appropriations are added to the original budget by the entity upon receiving the respective approvals in order to conclude the final budget.

The entity's budget is prepared on a different basis to the actual income and expenditure disclosed in the financial statements. The financial statements are prepared on accrual basis using a classification based on the nature of expenses in the statement of financial performance, whereas the budget is prepared on a cash basis. The amounts in the financial statements were recast from the accrual basis to the cash basis and reclassified by presentation to be on the same basis as the approved budget. A comparison of budget and actual amounts, prepared on a comparable basis to the approved budget, is then presented in the statement of comparison of budget and actual amounts.

Summary of Significant Accounting Policies (Continued)

In addition to the Basis difference, adjustments to amounts in the financial statements are also made for differences in the formats and classification schemes adopted for the presentation of the financial statements and the approved budget.

A statement to reconcile the actual amounts on a comparable basis included in the statement of comparison of budget and actual amounts and the actuals as per the statement of financial performance has been presented under section 18 of these financial statements.

c) Property, plant and equipment

All property, plant and equipment are stated at cost less accumulated depreciation and impairment losses. Cost includes expenditure that is directly attributable to the acquisition of the items. When significant parts of property, plant and equipment are required to be replaced at intervals, the entity recognizes such parts as individual assets with specific useful lives and depreciates them accordingly. Likewise, when a major inspection is performed, its cost is recognized in the carrying amount of the plant and equipment as a replacement if the recognition criteria are satisfied. All other repair and maintenance costs are recognized in surplus or deficit as incurred. Where an asset is acquired in a non-exchange transaction for nil or nominal consideration the asset is initially measured at its fair value.

d) Intangible Assets

Intangible assets acquired separately are initially recognized at cost. The cost of intangible assets acquired in a non-exchange transaction is their fair value at the date of the exchange. Following initial recognition, intangible assets are carried at cost less any accumulated amortization and accumulated impairment losses. Internally generated intangible assets, excluding capitalized development costs, are not capitalized and expenditure is reflected in surplus or deficit in the period in which the expenditure is incurred.

The useful life of the intangible assets is assessed as either finite or indefinite.

e) Investment property

Investment properties are measured initially at cost, including transaction costs. The carrying amount includes the replacement cost of components of an existing investment property at the time that cost is incurred if the recognition criteria are met and excludes the costs of day-to-day maintenance of an investment property. Investment property acquired through a non-exchange transaction is measured at its fair value at the date of acquisition. *Subsequent to initial recognition, investment properties are measured using the cost model and are depreciated over an 2 year period or investment property is measured at fair value with gains and losses recognised through surplus or deficit.(entity to amend appropriately)* Investment properties are derecognized either when they have been disposed of or when the investment property is permanently withdrawn from use and no future economic benefit or service potential is expected from its disposal. The difference between the net disposal proceeds and the carrying amount of the asset is recognized in the surplus or deficit in the period of de-recognition.

Summary of Significant Accounting Policies (Continued)

f) Financial instruments

IPSAS 41 addresses the classification, measurement and de-recognition of financial assets and financial liabilities, introduces new rules for hedge accounting and a new impairment model for financial assets. *The entity does not have any hedge relationships and therefore the new hedge accounting rules have no impact on the Company's financial statements. (amend as appropriate).* A financial instrument is any contract that gives rise to a financial asset of one entity and a financial liability or equity instrument of another entity. At initial recognition, the entity measures a financial asset or financial liability at its fair value plus or minus, in the case of a financial asset or financial liability not at fair value through surplus or deficit, transaction costs that are directly attributable to the acquisition or issue of the financial asset or financial liability.

Financial assets

Classification of financial assets

The entity classifies its financial assets as subsequently measured at amortised cost, fair value through net assets/ equity or fair value through surplus and deficit on the basis of both the entity's management model for financial assets and the contractual cash flow characteristics of the financial asset. A financial asset is measured at amortized cost when the financial asset is held within a management model whose objective is to hold financial assets in order to collect contractual cash flows and the contractual terms of the financial asset give rise on specified dates to cash flows that are solely payments of principal and interest on the principal outstanding. A financial asset is measured at fair value through net assets/ equity if it is held within the management model whose objective is achieved by both collecting contractual cashflows and selling financial assets and the contractual terms of the financial asset give rise on specified dates to cash flows that are solely payments of principal and interest on the principal amount outstanding. A financial asset shall be measured at fair value through surplus or deficit unless it is measured at amortized cost or fair value through net assets/ equity unless an entity has made irrevocable election at initial recognition for particular investments in equity instruments.

Subsequent measurement

Based on the business model and the cash flow characteristics, the entity classifies its financial assets into amortized cost or fair value categories for financial instruments. Movements in fair value are presented in either surplus or deficit or through net assets/ equity subject to certain criteria being met.

Summary of Significant Accounting Policies (Continued)

Amortized cost

Financial assets that are held for collection of contractual cash flows where those cash flows represent solely payments of principal and interest, and that are not designated at fair value through surplus or deficit, are measured at amortized cost. A gain or loss on an instrument that is subsequently measured at amortized cost and is not part of a hedging relationship is recognized in profit or loss when the asset is de-recognized or impaired. Interest income from these financial assets is included in finance income using the effective interest rate method.

Fair value through net assets/ equity

Financial assets that are held for collection of contractual cash flows and for selling the financial assets, where the assets' cash flows represent solely payments of principal and interest, are measured at fair value through net assets/ equity. Movements in the carrying amount are taken through net assets, except for the recognition of impairment gains or losses, interest revenue and foreign exchange gains and losses which are recognized in surplus/deficit. Interest income from these financial assets is included in finance income using the effective interest rate method.

Fair value through surplus or deficit

Financial assets that do not meet the criteria for amortized cost or fair value through net assets/ equity are measured at fair value through surplus or deficit. A business model where the entity manages financial assets with the objective of realizing cash flows through solely the sale of the assets would result in a fair value through surplus or deficit model.

Trade and other receivables

Trade and other receivables are recognized at fair values less allowances for any uncollectible amounts. Trade and other receivables are assessed for impairment on a continuing basis. An estimate is made of doubtful receivables based on a review of all outstanding amounts at the year end.

Impairment

The entity assesses, on a forward-looking basis, the expected credit loss ('ECL') associated with its financial assets carried at amortized cost and fair value through net assets/equity. The entity recognizes a loss allowance for such losses at each reporting date. Critical estimates and significant judgments made by management in determining the expected credit loss (ECL) are set out in *Note xx*.

Significant Accounting Policies (Continued)

Financial liabilities

Classification

The entity classifies its liabilities as subsequently measured at amortized cost except for financial liabilities measured through profit or loss.

g) Inventories

Inventory is measured at cost upon initial recognition. To the extent that inventory was received through non-exchange transactions (for no cost or for a nominal cost), the cost of the inventory is its fair value at the date of acquisition.

Costs incurred in bringing each product to its present location and conditions are accounted for, as follows:

- Raw materials: purchase cost using the weighted average cost method
- Finished goods and work in progress: cost of direct materials and labour and a proportion of manufacturing overheads based on the normal operating capacity, but excluding borrowing costs

After initial recognition, inventory is measured at the lower of cost and net realizable value. However, to the extent that a class of inventory is distributed or deployed at no charge or for a nominal charge, that class of inventory is measured at the lower of cost and current replacement cost. Net realizable value is the estimated selling price in the ordinary course of operations, less the estimated costs of completion and the estimated costs necessary to make the sale, exchange, or distribution. Inventories are recognized as an expense when deployed for utilization or consumption in the ordinary course of operations of the Entity.

h) Provisions

Provisions are recognized when the Entity has a present obligation (legal or constructive) as a result of a past event, it is probable that an outflow of resources embodying economic benefits or service potential will be required to settle the obligation and a reliable estimate can be made of the amount of the obligation. Where the Entity expects some or all of a provision to be reimbursed, for example, under an insurance contract, the reimbursement is recognized as a separate asset only when the reimbursement is virtually certain. The expense relating to any provision is presented in the statement of financial performance net of any reimbursement.

i) Social Benefits

Social benefits are cash transfers provided to i) specific individuals and / or households that meet the eligibility criteria, ii) mitigate the effects of social risks and iii) Address the need of society as a whole. The entity recognises a social benefit as an expense for the social benefit scheme at the same time that it recognises a liability. The liability for the social benefit scheme is measured at the best estimate of the cost (the social benefit payments) that the entity will incur in fulfilling the present obligations represented by the liability.

Busia County (Public Officers') Revolving Fund
Annual Report and Financial Statements for the year ended June 30, 2024

Summary of Significant Accounting Policies (Continued)

j) Contingent liabilities

The Entity does not recognize a contingent liability but discloses details of any contingencies in the notes to the financial statements, unless the possibility of an outflow of resources embodying economic benefits or service potential is remote.

Contingent assets

The Entity does not recognize a contingent asset, but discloses details of a possible asset whose existence is contingent on the occurrence or non-occurrence of one or more uncertain future events not wholly within the control of the Entity in the notes to the financial statements. Contingent assets are assessed continually to ensure that developments are appropriately reflected in the financial statements. If it has become virtually certain that an inflow of economic benefits or service potential will arise and the asset's value can be measured reliably, the asset and the related revenue are recognized in the financial statements of the period in which the change occurs.

k) Nature and purpose of reserves

The Entity creates and maintains reserves in terms of specific requirements. *Entity to state the reserves maintained and appropriate policies adopted.*

l) Changes in accounting policies and estimates

The Entity recognizes the effects of changes in accounting policy retrospectively. The effects of changes in accounting policy are applied prospectively if retrospective application is impractical.

m) Employee benefits – Retirement benefit plans

The Entity provides retirement benefits for its employees and directors. Defined contribution plans are post-employment benefit plans under which an entity pays fixed contributions into a separate entity (a fund) and will have no legal or constructive obligation to pay further contributions if the fund does not hold sufficient assets to pay all employee benefits relating to employee service in the current and prior periods. The contributions to fund obligations for the payment of retirement benefits are charged against income in the year in which they become payable.

Defined benefit plans are post-employment benefit plans other than defined-contribution plans. The defined benefit funds are actuarially valued tri-annually on the projected unit credit method basis. Deficits identified are recovered through lump sum payments or increased future contributions on proportional basis to all participating employers. The contributions and lump sum payments reduce the post-employment benefit obligation.

Summary of Significant Accounting Policies (Continued)

n) Foreign currency transactions

Transactions in foreign currencies are initially accounted for at the ruling rate of exchange on the date of the transaction. Trade creditors or debtors denominated in foreign currency are reported at the statement of financial position reporting date by applying the exchange rate on that date. Exchange differences arising from the settlement of creditors, or from the reporting of creditors at rates different from those at which they were initially recorded during the period, are recognized as income or expenses in the period in which they arise.

o) Borrowing costs

Borrowing costs are capitalized against qualifying assets as part of property, plant and equipment. Such borrowing costs are capitalized over the period during which the asset is being acquired or constructed and borrowings have been incurred. Capitalization ceases when construction of the asset is complete. Further borrowing costs are charged to the statement of financial performance.

p) Related parties

The Entity regards a related party as a person or an entity with the ability to exert control individually or jointly, or to exercise significant influence over the Entity, or vice versa. Members of key management are regarded as related parties and comprise the directors, the CEO and senior managers.

q) Cash and cash equivalents

Cash and cash equivalents comprise cash on hand and cash at bank, short-term deposits on call and highly liquid investments with an original maturity of three months or less, which are readily convertible to known amounts of cash and are subject to insignificant risk of changes in value. Bank account balances include amounts held at the Central Bank of Kenya and at various commercial banks at the end of the financial year. For the purposes of these financial statements, cash and cash equivalents also include short term cash imprests and advances to authorised public officers and/or institutions which were not surrendered or accounted for at the end of the financial year.

r) Comparative figures

Where necessary comparative figures for the previous financial year have been amended or reconfigured to conform to the required changes in presentation.

Summary of Significant Accounting Policies (Continued)

5. Significant judgments and sources of estimation uncertainty

The preparation of the Entity's financial statements in conformity with IPSAS requires management to make judgments, estimates and assumptions that affect the reported amounts of revenues, expenses, assets and liabilities, and the disclosure of contingent liabilities, at the end of the reporting period. However, uncertainty about these assumptions and estimates could result in outcomes that require a material adjustment to the carrying amount of the asset or liability affected in future periods.

State all judgements, estimates and assumptions made e.g.

a) Estimates and assumptions –

The key assumptions concerning the future and other key sources of estimation uncertainty at the reporting date, that have a significant risk of causing a material adjustment to the carrying amounts of assets and liabilities within the next financial year, are described below. The Entity based its assumptions and estimates on parameters available when the consolidated financial statements were prepared. However, existing circumstances and assumptions about future developments may change due to market changes or circumstances arising beyond the control of the Entity. Such changes are reflected in the assumptions when they occur. IPSAS 1.140.

b) Useful lives and residual values

The useful lives and residual values of assets are assessed using the following indicators to inform potential future use and value from disposal:

- The condition of the asset based on the assessment of experts employed by the Entity
- The nature of the asset, its susceptibility and adaptability to changes in technology and processes
- The nature of the processes in which the asset is deployed
- Availability of funding to replace the asset
- Changes in the market in relation to the asset

c) Provisions

Provisions were raised and management determined an estimate based on the information available. Additional disclosure of these estimates of provisions is included in Note xxx.

Provisions are measured at the management's best estimate of the expenditure required to settle the obligation at the reporting date and are discounted to present value where the effect is material.

(Include provisions applicable for your organisation e.g provision for bad debts, provisions of obsolete stocks and how management estimates these provisions)

Busia County (Public Officers') Revolving Fund
Annual Report and Financial Statements for the year ended June 30, 2024

6. Notes To The Financial Statements

1. Public contributions and donations

| Description | 2023-2024 | 2022-2023 |
|------------------------------------|-----------|-----------|
| | Kshs | Kshs |
| Donation From Development Partners | - | - |
| Contributions From The Public | - | - |
| Total | - | - |

(Provide brief explanation for this revenue)

2. Transfers from County Government

| Description | 2023-2024 | 2022-2023 |
|--|-----------|-----------|
| | Kshs | Kshs |
| Transfers From County Govt. –Operations | - | - |
| Payments By County On Behalf Of The Entity | - | - |
| Unconditional Development grants | - | - |
| Total | - | - |

3. Fines, penalties and other levies

| Description | 2023-2024 | 2022-2023 |
|------------------------|-----------|-----------|
| | Kshs | Kshs |
| Late Payment Penalties | - | - |
| Fines | - | - |
| Total | - | - |

(Provide brief explanation for this revenue)

4. Interest income

| Description | 2023-2024 | 2022-2023 |
|--|------------------|------------------|
| | Kshs | Kshs |
| Interest Income from Mortgage Loans | 6,154,579 | 1,751,428 |
| Interest Income From Car Loans | 415,475 | 277,299 |
| Interest Income From Investments in financial assets | - | - |
| Interest Income On Bank Deposits | - | - |
| Total Interest Income | 6,570,054 | 2,028,728 |

Busia County (Public Officers') Revolving Fund
Annual Report and Financial Statements for the year ended June 30, 2024

Five Officers' received car loan which yielded an interest of Ksh. 415,475 while the rest received mortgage that yielded an interest of Ksh. 6,154,579

Notes to the Financial Statements Continued

5. Other income

| Description | 2023-2024 | 2022-2023 |
|--------------------------------------|-----------|-----------|
| | Kshs | Kshs |
| Insurance Recoveries | - | - |
| Income from Sale of Tender Documents | - | - |
| Bad debts recovered | - | - |
| Miscellaneous Income | - | - |
| Total Other Income | - | - |

(NB: All income should be classified as far as possible in the relevant classes and other income should be used to recognise income not elsewhere classified. Disclose write backs if any or recoveries from write offs).

6. Employee Costs

| Description | 2023-2024 | 2022-2023 |
|------------------------------|-----------|-----------|
| | Kshs | Kshs |
| Salaries And Wages | - | - |
| Staff Gratuity | - | - |
| Staff Training Expenses | - | - |
| Social Security Contribution | - | - |
| Other <i>(Specify)</i> | - | - |
| Total | - | - |

7. Use of Goods and Services

| Description | 2023-2024 | 2022-2023 |
|--------------------------------|-----------|-----------|
| | Kshs. | Kshs. |
| General Office Expenses | 80,000 | - |
| Loan Processing Costs | - | - |
| Professional Services Costs | - | - |
| Administration Fees | - | - |
| Committee Allowances | 9,254,100 | 5,102,100 |
| Bank Charges | 5,597.50 | 19,030 |
| Electricity And Water Expenses | - | - |

Busia County (Public Officers') Revolving Fund
Annual Report and Financial Statements for the year ended June 30, 2024

| Description | 2023-2024 | 2022-2023 |
|--------------------------------------|----------------------|------------------|
| | Kshs. | Kshs. |
| Fuel And Oil Costs | 10,000 | 10,000 |
| Insurance Costs | - | - |
| Postage And Courier | - | - |
| Printing And Stationery | 956,000 | 330,000 |
| Rental Costs | - | - |
| Security Costs | - | - |
| Telephone And Communication Expenses | - | - |
| Purchase of assets | - | - |
| Audit Fees | - | - |
| Provision For Doubtful Debts | - | - |
| Hospitality | 705,500 | 931,400 |
| Social benefit expenses* | | |
| Total | 11,011,197.50 | 6,392,530 |

Social benefit schemes include benefits such as cash transfers for unemployment or elderly in line with IPSAS 42

8. Depreciation and Amortization Expense

| Description | 2023-2024 | 2022-2023 |
|------------------------------|---------------|----------------|
| | Kshs. | Kshs. |
| Property Plant and Equipment | 66,963 | 103,972 |
| Intangible Assets | - | - |
| Total | 66,963 | 103,972 |

9. Finance costs

| Description | 2023-2024 | 2022-2023 |
|------------------------------|-----------|-----------|
| | Kshs | Kshs |
| Interest On Bank Overdrafts | - | - |
| Interest On Loans From Banks | - | - |
| Total | - | - |

10. Gain/(loss) on disposal of assets

| Description | 2023-2024 | 2022-2023 |
|-------------------------------|-----------|-----------|
| | Kshs | Kshs |
| Property, Plant and Equipment | - | - |
| Intangible Assets | - | - |

Busia County (Public Officers') Revolving Fund

Annual Report and Financial Statements for the year ended June 30, 2024

| | | |
|--------------|---|---|
| Total | - | - |
|--------------|---|---|

11. Gain/ (loss) on Fair Value Investments

| Description | 2023-2024 | 2022-2023 |
|---|-----------|-----------|
| | Kshs | Kshs |
| Investments at Fair Value- Equity investments | - | - |
| Fair value – Investment property | - | - |
| Fair value- other financial assets (specify) | - | - |
| Total Gain | - | - |

12. Cash and cash equivalents

| Description | 2023-2024 | 2022-2023 |
|--|-------------------|------------------|
| | Kshs | Kshs |
| Busia County Car Loan Account | - | - |
| Busia County Mortgage Account | - | - |
| Fixed Deposits Account | - | - |
| On – Call Deposits | - | - |
| Current Account | - | - |
| Busia County Public Officers' Revolving Fund | 12,182,270 | 9,074,226 |
| Total Cash And Cash Equivalents | 12,182,270 | 9,074,226 |

**Busia County (Public Officers') Revolving Fund
Annual Report and Financial Statements for the year ended June 30, 2024**

Notes to the Financial Statements Continued

Detailed analysis of the cash and cash equivalents are as follows:

| Financial Institution | Account number | 2023-2024 | 2022-2023 |
|----------------------------------|----------------|-------------------|------------------|
| | | Kshs | Kshs |
| a) Fixed Deposits Account | | | |
| Kenya Commercial Bank | | - | - |
| Equity Bank, Etc. | | - | - |
| Sub- Total | | - | - |
| b) On - Call Deposits | | | |
| Kenya Commercial Bank | | - | - |
| Equity Bank - Etc. | | - | - |
| Sub- Total | | - | - |
| c) Current Account | | | |
| Co-operative Bank | 01141239079100 | 12,182,270 | 9,074,226 |
| Bank B | Busia | - | - |
| Sub- Total | | 12,182,270 | 9,074,226 |
| d) Others(Specify) | | | |
| Cash In Transit | | - | - |
| Cash In Hand | | - | - |
| Sub- Total | | - | - |
| Grand Total | | 12,182,270 | 9,074,226 |

13. Receivables from exchange transactions

| Description | 2023-2024 | 2022-2023 |
|--|--------------------|--------------------|
| | Kshs | Kshs |
| Current Receivables | | |
| Interest Receivable | 2,025,284 | 169,585 |
| Current Loan Repayments Due | 54,245,100 | 50,803,392 |
| Other Exchange Debtors (Unremitted payroll deductions) | 12,448,765 | 2,392,810 |
| Less: Impairment Allowance | - | - |
| Total Current Receivables | 68,719,148 | 53,365,787 |
| Non-Current Receivables | | |
| Long Term Loan Repayments Due | 130,996,479 | 154,145,715 |
| Total Non- Current Receivables | 130,996,479 | 154,145,715 |
| Total Receivables From Exchange Transactions | 199,715,627 | 207,511,502 |

**Busia County (Public Officers') Revolving Fund
Annual Report and Financial Statements for the year ended June 30, 2024**

Notes to the Financial Statements Continued

Additional disclosure on interest receivable

| Description | 2023-2024 | 2022-2023 |
|--|-----------|-----------|
| | Kshs | Kshs |
| Interest Receivable | | |
| Interest receivable from current portion of long-term loans of previous years | - | - |
| Accrued interest receivable from of long-term loans of previous years | - | - |
| Interest receivable from current portion of long-term loans issued in the current year | - | - |
| Current loan repayments due | | |
| Current portion of long-term loans from previous years | - | - |
| Accrued principal from long-terms loans from previous periods | - | - |
| Current portion of long-term loans issued in the current year | - | - |

14. Prepayments

| Description | 2023-2024 | 2022-2023 |
|--------------------------------------|-----------|-----------|
| | Kshs | Kshs |
| Prepaid Rent | - | - |
| Prepaid Insurance | - | - |
| Prepaid Electricity Costs | - | - |
| Other Prepayments (<i>Specify</i>) | - | - |
| Total | - | - |

15. Inventories

| Description | 2023-2024 | 2022-2023 |
|--|-----------|-----------|
| | Kshs | Kshs |
| Consumable Stores | - | - |
| Spare Parts And Meters | - | - |
| Catering | - | - |
| Other Inventories (<i>Specify</i>) | - | - |
| Total Inventories at The Lower of Cost and Net Realizable Value | - | - |

Busia County (Public Officers') Revolving Fund
Annual Report and Financial Statements for the year ended June 30, 2024

Notes to the Financial Statements Continued

16. Investments in financial assets

| Description | 2023-2024 | 2022-2023 |
|---|-----------|-----------|
| | Kshs | Kshs |
| a. Investment in Treasury bills and bonds | | |
| Financial institution | | |
| CBK | - | - |
| CBK | - | - |
| Sub- total | - | - |
| b. Investment with Financial Institutions/ Banks | | |
| Bank x | - | - |
| Bank y | - | - |
| Sub- total | - | - |
| c. Equity investments (specify) | | |
| Equity/ shares in Entity xxx | - | - |
| Sub- total | - | - |
| Grand total | - | - |

(Entity should disclose whether the fixed investment financial assets are measured at amortised cost or at fair value through changes in net assets/ equity) Investments in equity should be measured at fair value through surplus or deficit. Other information to be disclosed includes: the interest rates, maturity dates, valuation methodology, and impairment of these investments.

Movement of Equity Investments

| Impairment allowance/ provision | 2023-2024 | 2022-2023 |
|---|-----------|-----------|
| | Kshs | Kshs |
| At the beginning of the year | - | - |
| Purchase of investments in the year | - | - |
| Sale of investments during the year | - | - |
| Gain/(loss) in fair value of investments through surplus or deficit | - | - |
| At the end of the year | - | - |

e) Shareholding in other entities

For investments in equity share listed above, list down the equity investments under the following categories:

| Name of Entity where investment is held | No of shares | | | Nominal value of shares | Fair value of shares | Fair value of shares |
|---|---------------------|-----------------------|------------------------|-------------------------|----------------------|----------------------|
| | Direct shareholding | Indirect shareholding | Effective shareholding | | | |
| | % | % | % | Kshs | 2023-2024 Kshs | 2022-2023 Kshs |
| Entity A | - | - | - | - | - | - |
| Entity B | - | - | - | - | - | - |
| Entity C | - | - | - | - | - | - |
| | - | - | - | - | - | - |

Busia County (Public Officers') Revolving Fund
Annual Report and Financial Statements for the year ended June 30, 2024

Notes To The Financial Statements (Continued)

17. Property, plant and equipment

| Cost | Land and Buildings Kshs | Motor vehicles Kshs | Furniture and fittings Kshs | Computers and office equipment Kshs | Total Kshs |
|---|----------------------------|------------------------|--------------------------------|--|---------------|
| Depreciation Rate: Straight Line Method | 0% | 25% | 12.5% | 30% | |
| At 1 st July 2021 | - | - | - | - | - |
| Additions | - | - | - | - | - |
| Disposals | - | - | - | - | - |
| Transfers/Adjustments | - | - | - | - | - |
| At 30 th June 2022 | - | - | - | - | - |
| At 1 st July 2022 | - | - | - | - | - |
| Additions | - | - | 222,893 | 216,000 | 438,893 |
| Disposals | - | - | - | - | - |
| Transfer/Adjustments | - | - | - | - | - |
| At 30 th June 2023 | - | - | 222,893 | 216,000 | 438,893 |
| Depreciation And Impairment | | | | | |
| At 1 st July 2021 | - | - | - | - | - |
| Depreciation | - | - | - | - | - |
| Impairment | - | - | - | - | - |
| At 30 th June 2022 | - | - | - | - | - |
| At 1 st July 2022 | - | - | - | - | - |
| Depreciation | - | - | -31,612.15 | -72,360 | -103,972 |

Busia County (Public Officers') Revolving Fund
Annual Report and Financial Statements for the year ended June 30, 2024

| | Land and Buildings | Motor vehicles | Furniture and fittings | Computers and office equipment | Total |
|---|--------------------|----------------|------------------------|--------------------------------|-----------------|
| Cost | Kshs | Kshs | Kshs | Kshs | Kshs |
| Depreciation Rate: Straight Line Method | 0% | 25% | 12.5% | 30% | |
| Disposals | - | - | - | - | - |
| Impairment | - | - | - | - | - |
| Transfer/Adjustment | - | - | - | - | - |
| At 30th June 2023 | - | - | -31,612 | -72,360 | -103,972 |
| Net Book Values | | | | | |
| At 30th June 2022 | - | - | - | - | - |
| At 30th June 2023 | - | - | 191,280 | 143,640 | 334,920 |
| At 1st July 2023 | | | | | |
| Depreciation | - | - | -23,871 | -43,092 | -66,963 |
| Disposals | - | - | - | - | - |
| Impairment | - | - | - | - | - |
| Transfer/Adjustment | - | - | - | - | - |
| At 30th June 2024 | - | - | 167,409 | 100,548 | 267,957 |
| | | | | | |

Busia County (Public Officers') Revolving Fund
Annual Report and Financial Statements for the year ended June 30, 2024

Notes To The Financial Statements (Continued)

18. Intangible assets

| Description | 2023-2024 | 2022-2023 |
|------------------------------------|-----------|-----------|
| | Kshs | Kshs |
| Cost | | |
| At Beginning of The Year | - | - |
| Additions | - | - |
| At End of The Year | - | - |
| Amortization And Impairment | | |
| At Beginning of The Year | - | - |
| Amortization | - | - |
| At End of The Year | - | - |
| Impairment Loss | - | - |
| At End of The Year | - | - |
| NBV | - | - |

19. Investment Property

| Description | 2023-2024 | 2022-2023 |
|--|-----------|-----------|
| | Kshs | Kshs |
| At beginning of the year | - | - |
| Additions | - | - |
| Disposal during the year | - | - |
| Depreciation | - | - |
| Impairment | - | - |
| Gain/(loss) in fair value (if fair value is elected) | - | - |
| At end of the year | - | - |

**Busia County (Public Officers') Revolving Fund
Annual Report and Financial Statements for the year ended June 30, 2024**

Notes To The Financial Statements (Continued)

20. Trade and other payables from exchange transactions

| Description | 2023-2024 | | 2022-2023 | |
|---|-------------------|-----------------------|-----------------------|-----------------------|
| | Kshs | | Kshs | |
| Trade Payables | - | | - | |
| Refundable Deposits | 326,812 | | 474,723 | |
| Accrued Expenses | 8,005,290 | | 8,104,967 | |
| Other Payables | - | | - | |
| Total Trade and Other Payables | 8,332,102 | | 8,579,690 | |
| | | | | |
| Ageing analysis (Trade and other payables) | Current FY | % of the Total | Comparative FY | % of the Total |
| Under one year | - | % | - | % |
| 1-2 years | - | % | - | % |
| 2-3 years | - | % | - | % |
| Over 3 years | - | % | - | % |
| Total (tie to above total) | - | | -- | |

(NB: Amount under deposits and retentions should tie to cash held in deposit account)

21. Provisions

| Description | Leave provision | Bonus provision | Other provision | Total |
|---|-----------------|-----------------|-----------------|-------|
| | Kshs | Kshs | Kshs | Kshs |
| Balance At the Beginning Of The Year | - | - | - | - |
| Additional Provisions | - | - | - | - |
| Provision Utilised | - | - | - | - |
| Change Due To Discount And Time Value For Money | - | - | - | - |
| Transfers From Non -Current Provisions | - | - | - | - |
| Balance At The End of The Year | - | - | - | - |

**Busia County (Public Officers') Revolving Fund
Annual Report and Financial Statements for the year ended June 30, 2024**

Notes To The Financial Statements (Continued)

22. Borrowings

| Description | 2023-2024 | 2022-2023 |
|---|-----------|-----------|
| | Kshs | Kshs |
| Balance At Beginning of The Period | - | - |
| External Borrowings During the Year | - | - |
| Domestic Borrowings During the Year | - | - |
| Repayments Of External Borrowings During the Period | - | - |
| Repayments Of Domestic Borrowings During the Period | - | - |
| Balance At End of The Period | - | - |

The table below shows the classification of borrowings into external and domestic borrowings:

| Description | 2023-2024 | 2022-2023 |
|---|-----------|-----------|
| | Kshs | Kshs |
| External Borrowings | | |
| Dollar Denominated Loan From 'X Organization' | - | - |
| Sterling Pound Denominated Loan From 'Y Organization' | - | - |
| Euro Denominated Loan from Z Organization' | - | - |
| Domestic Borrowings | | |
| Kenya Shilling Loan From KCB | - | - |
| Kenya Shilling Loan from Barclays Bank | - | - |
| Kenya Shilling Loan from Consolidated Bank | - | - |
| Borrowings From Other Government Institutions | - | - |
| Total Balance at End of The Year | - | - |

The table below shows the classification of borrowings long-term and current borrowings:

| Description | 2023-2024 | 2022-2023 |
|---|-----------|-----------|
| | Kshs | Kshs |
| Short Term Borrowings (Current Portion) | - | - |
| Long Term Borrowings | - | - |
| Total | - | - |

(NB: the total of this statement should tie to note 22 totals. Current portion of borrowings are those borrowings that are payable within one year or the next financial year. Additional disclosures on terms of borrowings, nature of borrowings, security and interest rates should be disclosed). Borrowings should be measured at amortised cost as per IPSAS 41)

Busia County (Public Officers') Revolving Fund
Annual Report and Financial Statements for the year ended June 30, 2024

Notes To The Financial Statements (Continued)

23. Employee benefit obligations

| Description | Defined benefit plan | Post employment medical benefits | Other Provisions | 2023-2024 | 2022-2023 |
|--------------------------------|----------------------|----------------------------------|------------------|-----------|-----------|
| | Kshs | Kshs | Kshs | Kshs | Kshs |
| Current Benefit Obligation | - | - | - | - | - |
| Non-Current Benefit Obligation | - | - | - | - | - |
| Total | - | - | - | - | - |

24. Social Benefit Liabilities

| Description | 2023-2024 | 2022-2023 |
|--|-----------|-----------|
| | Kshs | Kshs |
| Health social benefit scheme | - | - |
| Unemployment social benefit scheme | - | - |
| Orphaned and vulnerable benefit scheme | - | - |
| Elderly social benefit scheme | - | - |
| Bursary social benefits | - | - |
| Total | - | - |
| Current social benefits | - | - |
| Non- current social benefits | - | - |
| Total (tie to totals above) | - | - |

Social benefit schemes include benefits such as cash transfers for unemployment or elderly in line with IPSAS 42. They are incurred to mitigate against a certain social risk e.g poverty, age, unemployment among others.

Busia County (Public Officers') Revolving Fund
Annual Report and Financial Statements for the year ended June 30, 2024

Notes To The Financial Statements (Continued)

25. Cash generated from operations

| Description | 2023-2024 | 2022-2023 |
|---|----------------------|--------------------|
| | Kshs | Kshs |
| Surplus/ (Deficit) For the Year Before Tax | (4,508,106.06) | (4,891,581) |
| Adjusted For: | | |
| Depreciation | 66,963.03 | 88,886 |
| Amortisation | - | - |
| Gains/ Losses On Disposal Of Assets | - | - |
| Interest Income | 6,570,054.47 | 2,028,728 |
| Finance Cost | - | - |
| Working Capital Adjustments | | |
| Increase In Inventory | - | - |
| Increase In Receivables | (4,754,794.02) | 157,591,954 |
| Increase In Payables | (567,854.64) | 7,901,721 |
| Net Cash Flow From Operating Activities | -3,193,737.22 | 162,719,708 |

**Busia County (Public Officers') Revolving Fund
Annual Report and Financial Statements for the year ended June 30, 2023**

Notes To The Financial Statements (Continued)

25. Cash generated from operations

| Description | 2023-2024 | 2022-2023 |
|---|----------------------|--------------------|
| | Kshs | Kshs |
| Surplus/ (Deficit) For the Year Before Tax | (4,508,106.06) | (4,891,581) |
| Adjusted For: | | |
| Depreciation | 66,963.03 | 88,886 |
| Amortisation | - | - |
| Gains/ Losses On Disposal Of Assets | - | - |
| Interest Income | 6,570,054.47 | 2,028,728 |
| Finance Cost | - | - |
| Working Capital Adjustments | | |
| Increase In Inventory | - | - |
| Increase In Receivables | (4,754,794.02) | 157,591,954 |
| Increase In Payables | (567,854.64) | 7,901,721 |
| Net Cash Flow From Operating Activities | -3,193,737.22 | 162,719,708 |

Notes To The Financial Statements (Continued)

26. Related party balances

a) Nature of related party relationships

Entities and other parties related to the Fund include those parties who have ability to exercise control or exercise significant influence over its operating and financial decisions. Related parties include management personnel, their associates and close family members. The fund/scheme is related to the following entities:

- a) The County Government;
- b) The Parent County Government Ministry;
- c) Key management;
- d) Board of Trustees; etc.

b) Related party transactions

| Description | 2023-2024 | 2022-2023 |
|---------------------------------|-----------|-----------|
| | Kshs | Kshs |
| Transfers From Related Parties' | - | - |
| Transfers To Related Parties | - | - |

c) Key management remuneration

| Description | 2023-2024 | 2022-2023 |
|-----------------------------|-----------|-----------|
| | Kshs | Kshs |
| Board Of Trustees | - | - |
| Key Management Compensation | - | - |
| Total | - | - |

d) Due from related parties

| Description | 2023-2024 | 2022-2023 |
|----------------------------|-----------|-----------|
| | Kshs | Kshs |
| Due From Parent Ministry | - | - |
| Due From County Government | - | - |
| Total | - | - |

Other Disclosures Continued

e) Due to related parties

| Description | 2023-2024 | 2022-2023 |
|---------------------------------|-----------|-----------|
| | Kshs | Kshs |
| Due To Parent Ministry | - | - |
| Due To County Government | - | - |
| Due To Key Management Personnel | - | - |
| Total | - | - |

27. Contingent assets and contingent liabilities

| Contingent Liabilities | 2023-2024 | 2022-2023 |
|---------------------------------|-----------|-----------|
| | Kshs | Kshs |
| Court Case Xxx Against the Fund | - | - |
| Bank Guarantees | - | - |
| Total | - | - |

(Give details)

Notes To The Financial Statements (Continued)

28. Financial risk management

The Fund's activities expose it to a variety of financial risks including credit and liquidity risks and effects of changes in foreign currency. The Fund's overall risk management programme focuses on unpredictability of changes in the business environment and seeks to minimise the potential adverse effect of such risks on its performance by setting acceptable levels of risk. The Fund does not hedge any risks and has in place policies to ensure that credit is only extended to customers with an established credit history.

The Fund's financial risk management objectives and policies are detailed below:

a) Credit risk

The Fund has exposure to credit risk, which is the risk that a counterparty will be unable to pay amounts in full when due. Credit risk arises from cash and cash equivalents, and deposits with banks, as well as trade and other receivables and available-for-sale financial investments. Management assesses the credit quality of each customer, taking into account its financial position, past experience and other factors. Individual risk limits are set based on internal or external assessment in accordance with limits set by the directors. The amounts presented in the statement of financial position are net of allowances for doubtful receivables, estimated by the entity's management based on prior experience and their assessment of the current economic environment. The carrying amount of financial assets recorded in the financial statements representing the entity's maximum exposure to credit risk without taking account of the value of any collateral obtained is made up as follows:

| Description | Total amount Kshs | Fully performing Kshs | Past due Kshs | Impaired Kshs |
|--|----------------------|--------------------------|------------------|------------------|
| At 30 June 2022 | | | | |
| Receivables From Exchange Transactions | - | - | - | - |
| Receivables From Non-Exchange Transactions | - | - | - | - |
| Bank Balances | - | - | - | - |
| Total | - | - | - | - |
| At 30 June 2021 | | | | |
| Receivables From Exchange Transactions | - | - | - | - |
| Receivables From Non-Exchange Transactions | - | - | - | - |
| Bank Balances | - | - | - | - |
| Total | - | - | - | - |

(NB: The totals column should tie to the individual elements of credit risk disclosed in the entity's statement of financial position)

Notes To The Financial Statements (Continued)

The customers under the fully performing category are paying their debts as they continue trading. The credit risk associated with these receivables is minimal and the allowance for uncollectible amounts that the entity has recognised in the financial statements is considered adequate to cover any potentially irrecoverable amounts.

The entity has significant concentration of credit risk on amounts due from 0

The board of trustees sets the Fund's credit policies and objectives and lays down parameters within which the various aspects of credit risk management are operated.

b) Liquidity risk management

Ultimate responsibility for liquidity risk management rests with the Fund Administrator, who has built an appropriate liquidity risk management framework for the management of the entity's short, medium and long-term funding and liquidity management requirements. The entity manages liquidity risk through continuous monitoring of forecasts and actual cash flows.

The table below represents cash flows payable by the Fund under non-derivative financial liabilities by their remaining contractual maturities at the reporting date. The amounts disclosed in the table are the contractual undiscounted cash flows. Balances due within 12 months equal their carrying balances, as the impact of discounting is not significant.

| Description | Less than 1 month | Between 1-3 months | Over 5 months | Total |
|------------------------------------|-------------------|--------------------|---------------|-------|
| | Kshs | Kshs | Kshs | Kshs |
| At 30 June (Current FY) | | | | |
| Trade Payables | - | - | - | - |
| Current Portion Of Borrowings | - | - | - | - |
| Provisions | - | - | - | - |
| Employee Benefit Obligation | - | - | - | - |
| Total | - | - | - | - |
| At 30 June (Comparative FY) | | | | |
| Trade Payables | - | - | - | - |
| Current Portion Of Borrowings | - | - | - | - |
| Provisions | - | - | - | - |
| Employee Benefit Obligation | - | - | - | - |
| Total | - | - | - | - |

Notes To The Financial Statements (Continued)

c) Market risk

The board has put in place an internal audit function to assist it in assessing the risk faced by the entity on an ongoing basis, evaluate and test the design and effectiveness of its internal accounting and operational controls.

Market risk is the risk arising from changes in market prices, such as interest rate, equity prices and foreign exchange rates which will affect the entity's income or the value of its holding of financial instruments. The objective of market risk management is to manage and control market risk exposures within acceptable parameters, while optimising the return. Overall responsibility for managing market risk rests with the Audit and Risk Management Committee.

The Fund's Finance Department is responsible for the development of detailed risk management policies (subject to review and approval by Audit and Risk Management Committee) and for the day-to-day implementation of those policies.

There has been no change to the entity's exposure to market risks or the manner in which it manages and measures the risk.

i. Foreign currency risk

The entity has transactional currency exposures. Such exposure arises through purchases of goods and services that are done in currencies other than the local currency. Invoices denominated in foreign currencies are paid after 30 days from the date of the invoice and conversion at the time of payment is done using the prevailing exchange rate.

The carrying amount of the entity's foreign currency denominated monetary assets and monetary liabilities at the end of the reporting period are as follows:

| Description | Other currencies | | Total |
|---|------------------|------|-------|
| | Kshs | Kshs | Kshs |
| At 30 June (Current FY) | | | |
| Financial Assets | - | - | - |
| Investments | - | - | - |
| Cash | - | - | - |
| Debtors/ Receivables | | | |
| Liabilities | | | |
| Trade And Other Payables | - | - | - |
| Borrowings | - | - | - |
| Net Foreign Currency Asset/(Liability) | - | - | - |

The Fund manages foreign exchange risk from future commercial transactions and recognised assets and liabilities by projecting for expected sales proceeds and matching the same with expected payments.

Notes To The Financial Statements (Continued)

Foreign currency sensitivity analysis

The following table demonstrates the effect on the Fund's statement of financial performance on applying the sensitivity for a reasonable possible change in the exchange rate of the three main transaction currencies, with all other variables held constant. The reverse would also occur if the Kenya Shilling appreciated with all other variables held constant.

| Description | Change in currency rate | Effect on surplus/ deficit | Effect on Equity |
|-------------------------|----------------------------|-------------------------------|---------------------|
| | Kshs | Kshs | Kshs |
| (Current FY) | | | |
| Euro | 10% | - | - |
| USD | 10% | - | - |
| (Comparative FY) | | | |
| Euro | 10% | - | - |
| USD | 10% | - | - |

ii. Interest rate risk

Interest rate risk is the risk that the entity's financial condition may be adversely affected as a result of changes in interest rate levels. The entity's interest rate risk arises from bank deposits. This exposes the Fund to cash flow interest rate risk. The interest rate risk exposure arises mainly from interest rate movements on the Fund's deposits.

Management of interest rate risk

To manage the interest rate risk, management has endeavoured to bank with institutions that offer favourable interest rates.

Sensitivity analysis

The Fund analyses its interest rate exposure on a dynamic basis by conducting a sensitivity analysis. This involves determining the impact on profit or loss of defined rate shifts. The sensitivity analysis for interest rate risk assumes that all other variables, in particular foreign exchange rates, remain constant. The analysis has been performed on the same basis as the prior year. Using the end of the year figures, the sensitivity analysis indicates the impact on the statement of comprehensive income if current floating interest rates increase/decrease by one percentage point as a decrease/increase of Kshs xxx (2022: Kshs xxx). A rate increase/decrease of 5% would result in a decrease/increase in profit before tax of Kshs xxx (2021 – Kshs xxx).

Notes To The Financial Statements (Continued)

d) Capital risk management.

The objective of the Fund's capital risk management is to safeguard the Fund's ability to continue as a going concern. The entity capital structure comprises of the following funds:

| Description | 2023-2024 | 2022-2023 |
|---|--------------------|--------------------|
| | Kshs | Kshs |
| Revaluation reserve | - | - |
| Revolving fund | 222,000,000 | 222,000,000 |
| Accumulated surplus | (18,166,249) | (14,082,849) |
| Total funds | 203,833,751 | 207,917,151 |
| Total borrowings | - | - |
| Less: cash and bank balances | (12,182,270) | (9,074,226) |
| Net debt/(excess cash and cash equivalents) | - | - |
| Gearing | 92% | 90% |

29. Events after the reporting period

There were no material adjusting and non- adjusting events after the reporting period.

30. Ultimate and Holding Entity

The entity is a County Public Fund established by Busia County Public Officers' Revolving Fund Act under the Department of Finance ICT & Economic Planning. Its ultimate parent is the County Government of Busia.

31. Currency

The financial statements are presented in Kenya Shillings (Kshs).

20. Annexes

Annex I: Progress on Follow Up Of Prior Year Auditor's Recommendations

The following is the summary of issues raised by the external auditor, and management comments that were provided to the auditor.

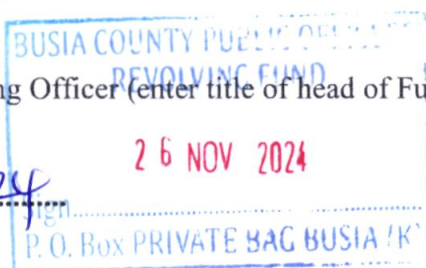
| Reference No. on the external audit Report | Issue / Observations from Auditor | Management comments | Status: (Resolved / Not Resolved) | Timeframe: (Put a date when you expect the issue to be resolved) |
|--|---|---|-----------------------------------|--|
| 1.1 | In accuracies in financial statements | After taking into account the auditor's report, the fund did recalculations and done amended financial statement attached here as 3 | Resolved | |
| 1.2 | Unremitted payroll deductions | The fund made efforts to have all the monies recovered and treasury remitted the money | Resolved | |
| 2 | Failure to jointly register loan property | The process is on going | Not resolved | September 2023 |
| 3 | Lack of property insurance records | The process is ongoing | Not resolved | September 2023 |
| | | | | |

Guidance Notes:

- (i) Use the same reference numbers as contained in the external audit report.
- (ii) Obtain the "Issue/Observation" and "management comments", required above, from final external audit report that is signed by Management.
- (iii) Before approving the report, discuss the timeframe with the appointed Focal Point persons within your Fund responsible for implementation of each issue.
- (iv) Indicate the status of "Resolved" or "Not Resolved" by the date of submitting this report to National Treasury.

Fund Manager/Accounting Officer (enter title of head of Fund)

Date..... 26/11/2024



**Busia County
 Busia County (Public Officers') Revolving Fund
 Annual Report and Financial Statements for the year ended June 30, 2024**

**Annex II: Inter-Fund Confirmation Letter
 [Insert your Letterhead]**

*Busia County Public Officers Revolving Fund
 P.O.Box private Bag
 Busia*



The Busia County Public Officers Revolving Fund wishes to confirm the amounts disbursed to you as at 30th June 2023 as indicated in the table below. Please compare the amounts disbursed to you with the amounts you received and populate the column E in the table below Please sign and stamp this request in the space provided and return it to us.

| Confirmation of amounts received by Busia County Public Officers Revolving Fund as at 30 th June 2023 | | | | | | | |
|--|----------------|---|-----------------|-----------------------|-------------------|---|------------------------------|
| Reference Number | Date Disbursed | Amounts Disbursed by [SC/SAGA/Fund] (Kshs) as at 30 th June 2023 | | | | Amount Received by Busia County Public Officers Revolving Fund] (KShs) as at 30 th June 2023 (E) | Differences (KShs) (F)=(D-E) |
| | | Recurrent (A) | Development (B) | Inter-Ministerial (C) | Total (D)=(A+B+C) | | |
| | | | | | | | |
| | | | | | | | |
| | | | | | | | |
| Total | | | | | | | |

In confirm that the amounts shown above are correct as of the date indicated.

Head of Accountants department of beneficiary Fund:

Name Triphench Akide Sign [Signature] Date 26/11/2024

Busia County
Busia County (Public Officers') Revolving Fund
Annual Report and Financial Statements for the year ended June 30, 2024

Annex III: Reporting of Climate Relevant Expenditures

| Project Name | Project Description | Project Objectives | Project Activities | | | | | Source Of Funds | Implementing Partners |
|--------------|---------------------|--------------------|--------------------|----|----|----|----|-----------------|-----------------------|
| | | | | Q1 | Q2 | Q3 | Q4 | | |
| | | | | | | | | | |
| | | | | | | | | | |
| | | | | | | | | | |
| | | | | | | | | | |
| | | | | | | | | | |

Busia County

Busia County (Public Officers') Revolving Fund

Annual Report and Financial Statements for the year ended June 30, 2024

Annex IV: Reporting on Disaster Management Expenditure

| Column I | Column II | Column III | Column IV | Column V | Column VI | Column VII |
|-----------|---------------|---------------|--|------------------|----------------|------------|
| Programme | Sub-programme | Disaster Type | Category of disaster related Activity that require expenditure reporting (response/recovery/mitigation/preparedness) | Expenditure item | Amount (Kshs.) | Comments |
| | | | | | | |
| | | | | | | |
| | | | | | | |
| | | | | | | |