



*Enhancing Accountability*

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**REPORT**  
THE NATIONAL ASSEMBLY

DATE: 15 FEB 2022

TABLED BY:

CLERK-AT THE-TABLE:

OF

PARLIAMENT  
OF KENYA  
LIBRARY

**THE AUDITOR-GENERAL**

**ON**

**COUNTY ASSEMBLY OF MOMBASA  
CAR LOAN AND MORTGAGE FUND**

**FOR THE YEAR ENDED  
30 JUNE, 2016**

OFFICE OF THE AUDITOR GENERAL  
P. O. Box 30084 - 00100, NAIROBI  
**REGISTRY**

26 NOV 2019

**RECEIVED**



OFFICE OF THE AUDITOR GENERAL  
P. O. Box 95202, MOMBASA

29 OCT 2019

**RECEIVED  
COAST HUB**

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**COUNTY ASSEMBLY OF MOMBASA  
CAR LOAN AND MORTGAGE FUND  
ANNUAL REPORT AND FINANCIAL STATEMENTS  
FOR THE FINANCIAL YEAR ENDED  
JUNE 30, 2016**

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Prepared in accordance with the Accrual Basis of Accounting Method under the International Public Sector Accounting Standards (IPSAS)

**COUNTY ASSEMBLY OF MOMBASA**  
**Car Loan and Mortgage Fund**  
**Reports and Financial Statements**  
**For the year ended June 30, 2016**

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**Car Loan and Mortgage Fund**  
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**1. KEY ENTITY INFORMATION AND MANAGEMENT**

**a) Background information**

County Assembly of Mombasa Car loan & Mortgage Fund is established by and derives its authority and accountability a resolution of County Assembly Service Board, County Assembly of Mombasa. The Fund is wholly owned by the County Government of Mombasa and is domiciled in Kenya.

The fund's objective is to advance loans to Members of the County Assembly at competitive rates as guided by circular from Salaries and Remuneration Commission (SRC) on Car Loan & Mortgage Schemes for State Officers and other public officers.

The Fund's principal activity is receive funding from the County Treasury, advance loans to Members of the Assembly and recover from payroll through check off system and plough back the same to the revolving fund for further issuance of loans to qualifying members of the Assembly.

**b) Principal Activities**

The principal activity/mission/ mandate of the Fund is to issue affordable loans to members of the County Assembly of Mombasa and recover the same vide payroll deductions to ensure the fund is revolving, self-sustaining and that all loans issued are duly recovered before end of the Assembly (five years of representation).

**c) Board of Trustees/Fund Administration Committee**

During the financial year under review the members of County Assembly Service Board is made up of the following:-

<b>Ref</b>	<b>Name</b>	<b>Position</b>
1	Hon. Thaddeus Rajwayi	Speaker Of the Assembly
2	Hon. Mohammed Mwabashiri	Majority Leader
3	Hon. Karisa Nzai Mwanyika	Minority Leader
4	Mr. Tubmun Ochogo Otieno	County Assembly Clerk
5	Ms. Patricia Viti Nzioka	4 <sup>th</sup> Member

*(This section will be applicable for Public Funds that have a Board of Trustees/Fund Administration Committee. Input names of all the members who held office during the period)*

**d) Key Management**

<b>Ref</b>	<b>Name</b>	<b>Position</b>
1	Mr. Tubmun Ochogo Otieno	County Assembly Clerk
2	Hon. Walid Khalid	CEC Finance & Economic Planning Committee

*(Include all positions regarded as top management for the Fund).*

**COUNTY ASSEMBLY OF MOMBASA**  
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**e) Registered Offices**

County Assembly Building  
P.O. Box 90440  
80100 Mombasa  
KENYA

**f) Fund Contacts**

Telephone: (+254) 41 2311 025  
E-mail: [info@mombasaassembly.go.ke](mailto:info@mombasaassembly.go.ke)  
Website: [www.mombasaassembly.go.ke](http://www.mombasaassembly.go.ke)

**g) Fund Bankers**

1. Central Bank of Kenya  
Haile Selassie Avenue  
P.O. Box 60000  
City Square 00200  
Nairobi, Kenya
2. Chase Bank (K) Ltd  
Old Town Branch  
Mombasa  
Kenya

**h) Independent Auditors**

Auditor General  
Kenya National Audit Office  
Anniversary Towers, University Way  
P.O. Box 30084  
GOP 00100  
Nairobi, Kenya

**i) Principal Legal Adviser**

The Attorney General  
State Law Office  
Harambee Avenue  
P.O. Box 40112  
City Square 00200  
Nairobi, Kenya

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**2. THE BOARD OF TRUSTEES**


**COUNTY ASSEMBLY OF MOMBASA**  
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**For the year ended June 30, 2016**

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**3. MANAGEMENT TEAM**


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**4. BOARD/FUND CHAIRPERSON'S REPORT**

**COUNTY ASSEMBLY OF MOMBASA**  
**Car Loan and Mortgage Fund**  
**Reports and Financial Statements**  
**For the year ended June 30, 2016**

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**5. REPORT OF THE COUNTY ASSEMBLY CLERK**

The County Assembly of Mombasa Car Loan & Mortgage Fund was operationalized in 2014 via a resolution of the County Assembly Service board and sought to comply with the provisions of the PFM Act 2012 through the guidance of SRC Circulars of Car Loan & Mortgage Scheme. The County Assembly of Mombasa Car loan and Mortgage Fund was financed from the County's Printed Estimates and a sum of KSh.20 Million was wired to the Fund account at Chase Bank Iman.

The County Assembly Service board signed an MOU with Chase Bank Iman to disburse loans to all Members of County Assembly who had applied and qualified for loans based on one third rule ( $\frac{1}{3}^{\text{rd}}$ ). Further, the MOU between the County Assembly of Mombasa and Chase Bank had provided for the fund to be shored up to KSh.220 million by disbursing in instalments of 20 Million each over the ensuing ten (10) months to Chase Bank from County Treasury to build the fund to a sum of KSh.220 Million. These disbursements were however not effected during the year under review, thus the revolving fund stood at KSh.20 Million for the financial year 2014-2015. This notwithstanding, Chase Bank Iman went ahead to operationalize the MOU and disbursed loans amounting to KSh.104 Million to Members of County Assembly of Mombasa. No funds were disbursed to this account in 2015-2016FY.

The County Assembly of Mombasa Car Loan & Mortgage Fund during this financial year has had administrative and technical challenges including lack of management committee, autonomy, funds, staffing and facing structural problems.

Signed: \_\_\_\_\_

Tubmun Ochogo Otieno

County Assembly Clerk

**COUNTY ASSEMBLY OF MOMBASA**  
**Car Loan and Mortgage Fund**  
**Reports and Financial Statements**  
**For the year ended June 30, 2016**

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**6. CORPORATE GOVERNANCE STATEMENT**

**COUNTY ASSEMBLY OF MOMBASA**  
**Car Loan and Mortgage Fund**  
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**7. MANAGEMENT DISCUSSION AND ANALYSIS**

**COUNTY ASSEMBLY OF MOMBASA**  
**Car Loan and Mortgage Fund**  
**Reports and Financial Statements**  
**For the year ended June 30, 2016**

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**8. CORPORATE SOCIAL RESPONSIBILITY STATEMENT/SUSTAINABILITY REPORTING**

**COUNTY ASSEMBLY OF MOMBASA**  
**Car Loan and Mortgage Fund**  
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**For the year ended June 30, 2016**

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**9. REPORT OF THE TRUSTEES**

The Trustees submit their report together with the audited financial statements for the year ended June 30, 2016 which show the state of the Fund affairs.

**Principal activities**

The principal activity/mission/ mandate of the Fund is to issue affordable loans to members of the County Assembly of Mombasa and recover the same via payroll deductions to ensure the fund is revolving, self-sustaining and that all loans issued are duly recovered before end of the Assembly (five years of representation).

**Results**

The results of the Fund for the year ended June 30, 2015 are set out from page 13 to page 17 and supported by notes from page 35 onwards.

**Trustees**


The members of the Board of Trustees who served during the year are shown on page 1. There were no changes in the Board during the financial year.

**Auditors**

The Auditor General is responsible for the statutory audit of the Fund in accordance with Article 229 of the Constitution of Kenya and the Public Audit Act 2015 to carry out the audit of the Fund for the year/period ended June 30, 2016.

By Order of the Board

Member of the Board

Date:  \_\_\_\_\_ 22/10/19

**COUNTY ASSEMBLY OF MOMBASA**  
**Car Loan and Mortgage Fund**  
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**10. STATEMENT OF MANAGEMENT'S RESPONSIBILITIES**

Section 167 of the Public Finance Management Act, 2012 requires that, at the end of each financial year, the Administrator of a County Public Fund shall prepare financial statements for the Fund in accordance with the standards and formats prescribed by the Public Sector Accounting Standards Board.

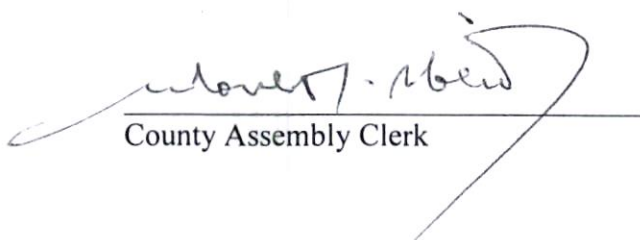
The Administrator of the County Public Fund is responsible for the preparation and presentation of the Fund's financial statements, which give a true and fair view of the state of affairs of the Fund for and as at the end of the financial year ended on June 30, 2016. This responsibility includes: (i) maintaining adequate financial management arrangements and ensuring that these continue to be effective throughout the reporting period; (ii) maintaining proper accounting records, which disclose with reasonable accuracy at any time the financial position of the Fund; (iii) designing, implementing and maintaining internal controls relevant to the preparation and fair presentation of the financial statements, and ensuring that they are free from material misstatements, whether due to error or fraud; (iv) safeguarding the assets of the Fund; (v) selecting and applying appropriate accounting policies; and (vi) making accounting estimates that are reasonable in the circumstances.

The Administrator of the County Public Fund accepts responsibility for the Fund's financial statements, which have been prepared using appropriate accounting policies supported by reasonable and prudent judgements and estimates, in conformity with International Public Sector Accounting Standards (IPSAS), and in the manner required by the PFM Act, 2012. The Administrator of the Fund is of the opinion that the Fund's financial statements give a true and fair view of the state of Fund's transactions during the financial year ended June 30, 2016, and of the Fund's financial position as at that date. The Administrator further confirm the completeness of the accounting records maintained for the Fund, which have been relied upon in the preparation of the Fund's financial statements as well as the adequacy of the systems of internal financial control.

In preparing the financial statements, the Administrator of the County Public Fund has assessed the Fund's ability to continue as a going concern and disclosed, as applicable, matters relating to the use of going concern basis of preparation of the financial statements. Nothing has come to the attention of the Administrator to indicate that the Fund will not remain a going concern for at least the next twelve months from the date of this statement.

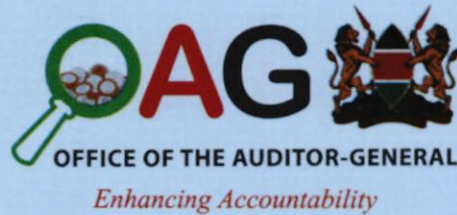
**Approval of the financial statements**

The Fund's financial statements were approved by the Board on 22/10/19 2019 and signed on its behalf by:

  
County Assembly Clerk

# REPUBLIC OF KENYA

Telephone: +254-(20) 3214000  
E-mail: info@oagkenya.go.ke  
Website: www.oagkenya.go.ke



HEADQUARTERS  
Anniversary Towers  
Monrovia Street  
P.O. Box 30084-00100  
NAIROBI

## **REPORT OF THE AUDITOR-GENERAL ON COUNTY ASSEMBLY OF MOMBASA CAR LOAN AND MORTGAGE FUND FOR THE YEAR ENDED 30 JUNE, 2016**

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### **REPORT ON THE FINANCIAL STATEMENTS**

#### **Adverse Opinion**

I have audited the accompanying financial statements of County Assembly of Mombasa Car Loan and Mortgage Fund set out on pages 13 to 43, which comprise of the statement of financial position as at 30 June, 2016, statement of financial performance, statement of changes in net assets, statement of cash flows and the statement of comparison of budget and actual amounts for the year then ended, and a summary of significant accounting policies and other explanatory information in accordance with the provisions of Article 229 of the Constitution of Kenya and Section 35 of the Public Audit Act, 2015. I have obtained all the information and explanations which, to the best of my knowledge and belief, were necessary for the purpose of the audit.

In my opinion, because of the significance of the matters discussed in the Basis for Adverse Opinion section of my report, the financial statements do not present fairly the financial position of the County Assembly of Mombasa Car Loan and Mortgage Fund as at 30 June, 2016, and of its financial performance and its cash flows for the year then ended, in accordance with International Public Sector Accounting Standards (Accrual Basis) and do not comply with the Public Finance Management Act, 2012.

#### **Basis for Adverse Opinion**

##### **1.0 Late Submission of the Financial Statements for Audit**

The Management failed to submit the financial statements by 30 September, 2015 for audit as required by the Public Audit Act, 2015. Section 47 of the Act states that the financial statements required under the Constitution, the Public Finance Management Act, 2012 and any other legislation, shall be submitted to the Auditor-General within three months after the end of the fiscal year to which the accounts relate. Instead, the management submitted the financial statements on 30 September, 2019, a delay of three (3) years after the end of the fiscal year to which the accounts relate.

The Management was therefore in breach of the law.

##### **2.0 Inaccuracies in the Financial Statements**

The financial statements provided for audit for the year ended 30 June, 2016 reflected the following anomalies:

- 2.1 The statement of changes in net assets for the year ended 30 June, 2016 reflects revolving fund opening balance of Kshs.19,994,800, while the audited financial statements for the thirteen (13) months period ended 30 June, 2015 reflects a balance of Kshs.20,000,000. The variance of Kshs.5,200 between the two balances could not be explained or reconciled.
- 2.2 The statement of financial performance for the year ended 30 June, 2016 reflects finance costs of Kshs.7,800, while the statement of comparison of budget and actual amounts reflects finance costs of Kshs.13,000, resulting to an unexplained variance of Kshs.5,200.
- 2.3 The statement of changes in net assets omitted the opening balance of Kshs.(5,200), resulting to an overstatement of the accumulated surplus for the year ended 30 June, 2016 with the same amount. Further, no approval or explanation for the expenditure of Kshs.13,000 was provided for audit verification.

Consequently, the accuracy, validity and completeness of the Fund's financial statements for the year ended 30 June, 2016 could not be confirmed.

### **3.0 Current Portion of Long-Term Receivables from Exchange Transactions**

As previously reported, the statement of financial position as at 30 June, 2016 reflects current portion of long-term receivables from exchange transactions balance of Kshs.53,684,179. The amount relates to cumulative loans and interests due from Members of the County Assembly. However, analysis of the loan book revealed that the balance includes Kshs.47,905,637 in respect of loans which were not repayable within 12 months after the end of the financial year, hence non-current in nature. The balance is therefore not classified as current portion of long-term receivables from exchange transactions under current assets and long-term receivables from exchange transactions under non-current assets, contrary to the template prescribed by the Public Sector Accounting Standards Board.

In addition, duly completed loan application forms, copies of national identity cards, current coloured passport size photographs, duly executed letters of undertaking and copies of pay slips were not provided for audit verification contrary to Clause 8 of the Memorandum of Understanding which requires the loan applicant to submit the same for purpose of loan processing. In addition, available records indicate that the Fund received an initial amount of Kshs.20,000,000 from the County Treasury. However, it was not established or evidence provided on how and why the loans rose to Kshs.53,684,179, being an increase of Kshs.33,684,179 from the initial amount of Kshs.20,000,000. The excess amount of Kshs.33,684,179 is contrary to Clause 4(viii) of the Memorandum of Understanding between Chase Bank and County Assembly of Mombasa which provides that 'the Chase Bank shall utilize the cash-cover funds to offset arrears that fall over 120 days past due date or any loans outstanding three (3) months to the end of a Qualifying Beneficiary's term of office whichever comes earlier'.

Further, a scrutiny of the repayments schedule and payroll records revealed that four (4) beneficiaries of the Fund had not repaid car loans amounting to Kshs.11,660,000 and interest thereon of Kshs.349,800, all totalling to Kshs.12,009,800 as at 30 June, 2016.

This is contrary to Clause 9(i) which states that 'the facilities shall be 100% cash-covered by the County Assembly Fund, and that in the event a qualifying beneficiary who has availed the envisaged bank facility defaults in repayment of the facility, the bank shall exercise the right of the set-off of amounts owed plus interest against the County Assembly Fund held'.

Consequently, the propriety, validity, accuracy and recoverability of the current portion of long-term receivables from exchange transactions balance of Kshs.53,684,179 as at 30 June, 2016 could not be ascertained.

#### **4.0 Cash and Cash Equivalents**

The statement of financial position reflects cash and cash equivalent balance of Kshs.12,600,794 as at 30 June, 2016. Although the updated cash book was provided for audit, the Management used the bank statement balance in support of the cash and cash equivalent balance in the financial statements instead of the reconciled cash book balance of Kshs.17,987,261 which was derived from the entity's ledger. This resulted to a variance of Kshs.5,386,467 which was not explained nor reconciled.

Consequently, the accuracy, validity and completeness of cash and cash equivalent balance of Kshs.12,600,794 as at 30 June, 2016 could not be ascertained.

#### **5.0 The Statement of Cash Flows**

The statement of cash flows for the year ended 30 June, 2016 reflects cash and cash equivalents balance of Kshs.12,600,794. However, analysis of the statement of cash flows revealed that cash flows from operating activities did not capture movement of trade and other receivables from exchange transactions of Kshs.28,800,508 nor incorporate movement in trade and other payables from exchange transactions of Kshs.33,990,630.

Instead, the two figures were netted off and disclosed in the statement of cash flows as net cash flows used in financing activities of Kshs.5,190,122. This is contrary to International Public Sector Accounting Standards No.1 on presentation of financial statements.

Consequently, the accuracy and completeness of cash and cash equivalents balance of Kshs.12,600,794 as at 30 June, 2016 could not be ascertained.

#### **6.0 Statement of Comparison of Budget and Actual Amounts**

The Fund had a budget of Kshs.220,000,000 at the time of its inception in the financial year 2014/2015. However, the County Executive of Mombasa managed to give seed money of only Kshs.20,000,000. This seed money was deposited with the Chase Bank for the honourable Members of the County Assembly of Mombasa to access car loan fund. Since then, no additional funds were added to the Fund and the budget has remained the same. However, the statement of comparison of budget and actual amounts for the year ended 30 June, 2016 continued to reflect the budgeted amount of Kshs.220,000,000 and actual receipt of Kshs.20,000,000, which were the same figures for the year 2014/2015.

The funds should have been budgeted and utilized in other areas of the County Government which faced financial challenges.

Consequently, the validity, accuracy and completeness of the statement of comparison of budget and actual amount for the year ended 30 June, 2016 could not be confirmed

The audit was conducted in accordance with International Standards of Supreme Audit Institutions (ISSAIs). I am independent of the County Assembly of Mombasa Car Loan and Mortgage Fund Management in accordance with ISSAI 130 on Code of Ethics. I have fulfilled other ethical responsibilities in accordance with the ISSAI and in accordance with other ethical requirements applicable to performing audits of financial statements in Kenya. I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my adverse opinion.

### **Key Audit Matters**

Key audit matters are those matters that, in my professional judgment, are of most significance in the audit of the financial statements. There were no other key audit matters to report in the year under review.

### **Other Matter**

#### **Budgetary Control and Performance**

The statement of comparison of budget and actual amounts reflects final revenue budget and actual on comparable basis of Kshs.220,000,000 and Kshs.20,000,000 respectively resulting to under-funding of Kshs.200,000,000 or 91% of the budget. Similarly, the Fund expended Kshs.13,000 which differs with the expense of Kshs.7,800 reflected in the statement of financial performance against no budget. No explanation was provided for failure to budget for the expenses and reasons provided for the unbalanced budget.

Further, records provided for audit revealed that the Fund had not prepared a budget or received money for the Car Loan Fund since the year 2014/2015. It is therefore misleading for the financial statements to indicate budgeted revenue of Kshs.220 million and actual receipt of Kshs.20 million for the year ended 30 June, 2016. The Fund Management ought to relook at the budget preparation process with a view to making it as effective and realistic as possible in order to achieve the objective for which the Fund was established.

## **REPORT ON LAWFULNESS AND EFFECTIVENESS IN USE OF PUBLIC RESOURCES**

### **Conclusion**

As required by Article 229(6) of the Constitution, because of the significance of the matters discussed in the Basis for Conclusion on Lawfulness and Effectiveness in Use of Public Resources sections of my report, based on the audit procedures performed, I confirm that Public resources have not been applied lawfully and in an effective way.

## **Basis for Conclusion**

### **1.0 Irregular Operation of the County Assembly Car Loan and Mortgage Fund**

The statement of financial position as at 30 June, 2016, reflects a revolving fund balance of Kshs.19,994,800. However, no approval to establish and operationalize the Fund was provided for audit review, contrary to Section 116(1) of the Public Finance Management Act, 2012, which states that 'a County Executive Committee Member for Finance may establish other public funds with the approval of the County Executive Committee and the County Assembly'.

Further, the Fund does not have a duly appointed Fund Administrator, contrary to the provisions of the same Section which provide that 'for every county public fund established, the County Executive Committee Member for Finance shall designate a person responsible for administering that fund'.

Therefore, the Fund was operating in breach of the Law.

### **2.0 Presentation of the Financial Statements**

The financial statements for the year ended 30 June, 2016 provided for audit review reflected the following presentation anomalies:

- 2.1** Report of Board Chairman, Profile of Board of Trustee, Management Team, Corporate Governance Statement, Management Discussion and Analysis and Corporate Social Responsibility Statement/Sustainability Reporting were omitted from the financial statements which is contrary to the template prescribed and published by the Public Sector Accounting Standards Board.
- 2.2** The financial statements at page 10 refers to page 35 instead of page 32 for notes. The same page 10 refers to the results for the year ended 30 June, 2015 instead of the year ended 30 June, 2016, and the list of the Board of Trustees as being on page 1 instead of page 3.
- 2.3** The statement of changes in net assets reflect comparative dates of 1 July, 2015 and 30 June, 2016 instead of 1 June, 2014 and 30 June, 2015 respectively.

Consequently, the financial statements presented for audit for the year ended 30 June, 2016 did not comply with International Public Sector Accounting Standard 1 as prescribed and published by the Public Sector Accounting Standards Board.

The audit was conducted in accordance with ISSAI 4000. The standard requires that I comply with ethical requirements and plan and perform the audit to obtain assurance about whether the activities, financial transactions and information reflected in the financial statements are in compliance, in all material respects, with the authorities that govern them. I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my conclusion.

# REPORT ON EFFECTIVENESS OF INTERNAL CONTROLS, RISK MANAGEMENT AND GOVERNANCE

## **Conclusion**

As required by Section 7(1)(a) of the Public Audit Act, 2015, because of the significance of the matter discussed in the Basis for Conclusion on Effectiveness of Internal Controls, Risk Management and Governance section of my report, I confirm that internal controls, risk management and governance were not effective.

## **Basis for Conclusion**

### **Lack of Risk Management Framework**

Records availed for audit review indicated that the County Assembly of Mombasa Car Loan and Mortgage Fund did not have a risk management framework. Therefore, the Fund lacks a structured process for identifying, minimizing and addressing potential threats in its operations and sustainability.

The audit was conducted in accordance with ISSAI 2315 and ISSAI 2330. The standards require that I plan and perform the audit to obtain assurance about whether effective processes and systems of internal control, risk management and governance were operating effectively, in all material respects. I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my conclusion.

### **Responsibilities of Management and those Charged with Governance**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with International Public Sector Accounting Standards (Accrual Basis) and for maintaining effective internal control as Management determines is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error and for its assessment of the effectiveness of internal control, risk management and overall governance.

In preparing the financial statements, Management is responsible for assessing the Fund's ability to continue to sustain services, disclosing, as applicable, matters related to sustainability of services and using the applicable basis of accounting unless Management is aware of the intention to terminate the Fund or to cease operations.

Management is also responsible for the submission of the financial statements to the Auditor-General in accordance with the provisions of Section 47 of the Public Audit Act, 2015.

In addition to the responsibility for the preparation and presentation of the financial statements described above, Management is also responsible for ensuring that the activities, financial transactions and information reflected in the financial statements are in compliance with the authorities which govern them, and that public resources are applied in an effective way.

Those charged with governance are responsible for overseeing the Fund's financial reporting process, reviewing the effectiveness of how the entity monitors compliance with relevant legislative and regulatory requirements, ensuring that effective processes and systems are in place to address key roles and responsibilities in relation to overall governance and risk management, and ensuring the adequacy and effectiveness of the control environment.

### **Auditor-General's Responsibilities for the Audit**

The audit objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes my opinion in accordance with the provisions of Section 48 of the Public Audit Act, 2015 and submit the audit report in compliance with Article 229(7) of the Constitution. Reasonable assurance is a high level of assurance, but is not a guarantee that an audit conducted in accordance with ISSAIs will always detect a material misstatement and weakness when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of these financial statements.

In addition to the audit of the financial statements, a compliance audit is planned and performed to express a conclusion about whether, in all material respects, the activities, financial transactions and information reflected in the financial statements are in compliance with the authorities that govern them and that public resources are applied in an effective way, in accordance with the provisions of Article 229(6) of the Constitution and submit the audit report in compliance with Article 229(7) of the Constitution.

Further, in planning and performing the audit of the financial statements and audit of compliance, I consider internal control in order to give an assurance on the effectiveness of internal controls, risk management and overall governance processes and systems in accordance with the provisions of Section 7(1)(a) of the Public Audit Act, 2015 and submit the audit report in compliance with Article 229(7) of the Constitution. My consideration of the internal control would not necessarily disclose all matters in the internal control that might be material weaknesses under the ISSAIs. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements caused by error or fraud in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions.

Because of its inherent limitations, internal control may not prevent or detect misstatements and instances of non-compliance. Also, projections of any evaluation of effectiveness to future periods are subject to the risk that controls may become inadequate because of changes in conditions, or that the degree of compliance with the policies and procedures may deteriorate.

As part of an audit conducted in accordance with ISSAIs, I exercise professional judgement and maintain professional skepticism throughout the audit. I also:

- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, design and perform audit procedures responsive to those risks, and obtain audit evidence that is sufficient and appropriate to provide a basis for my opinion. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control.
- Evaluate the appropriateness of accounting policies used and the reasonableness of accounting estimates and related disclosures made by the Management.
- Conclude on the appropriateness of the Management's use of the going concern basis of accounting and, based on the audit evidence obtained, whether a material uncertainty exists related to events or conditions that may cast significant doubt on the Fund's ability to continue to sustain its services. If I conclude that a material uncertainty exists, I am required to draw attention in the auditor's report to the related disclosures in the financial statements or, if such disclosures are inadequate, to modify my opinion. My conclusions are based on the audit evidence obtained up to the date of my audit report. However, future events or conditions may cause the Fund to cease to continue to sustain its services.
- Evaluate the overall presentation, structure and content of the financial statements, including the disclosures, and whether the financial statements represent the underlying transactions and events in a manner that achieves fair presentation.
- Obtain sufficient appropriate audit evidence regarding the financial information and business activities of the Fund to express an opinion on the financial statements.
- Perform such other procedures as I consider necessary in the circumstances.

I communicate with the Management regarding, among other matters, the planned scope and timing of the audit and significant audit findings, including any significant deficiencies in internal control that are identified during the audit.

I also provide Management with a statement that I have complied with relevant ethical requirements regarding independence, and to communicate with them all relationships and other matters that may reasonably be thought to bear on my independence, and where applicable, related safeguards.

  
 CPA Nancy Gathungu, CBS  
AUDITOR-GENERAL

Nairobi

17 December, 2021

**COUNTY ASSEMBLY OF MOMBASA**  
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**12. FINANCIAL STATEMENTS**

**12.1. STATEMENT OF FINANCIAL PERFORMANCE FOR THE YEAR ENDED**  
**30 JUNE 2016**

	Note	FY2015/2016	FY2014/2015
		KShs	KShs
<b>Revenue from non-exchange transactions</b>			
Public contributions and donations	1	-	-
Transfers from the County Government	2	-	-
Fines, penalties and other levies	3	-	-
<b>Revenue from exchange transactions</b>			
Interest income	4	-	-
Other income	5	-	-
<b>Total revenue</b>		-	-
<b>Expenses</b>			
Fund administration expenses	6	-	-
Staff costs	7	-	-
General expenses	8	-	-
Finance costs	9	7,800.00	5,200.00
<b>Total expenses</b>		<b>7,800.00</b>	<b>5,200.00</b>
<b>Other gains/losses</b>			
Gain/loss on disposal of assets	10	-	-
<b>Surplus/( deficit) for the period</b>		<b>(7,800.00)</b>	<b>(5,200.00)</b>

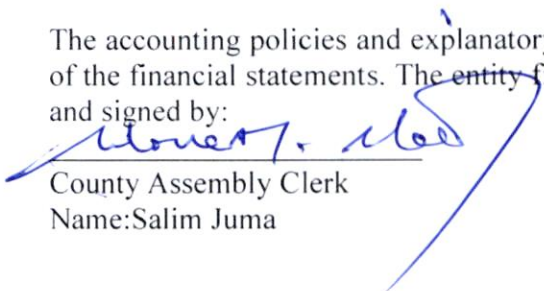
The notes set out from page 32 (thirty two) form an integral part of these Financial Statements

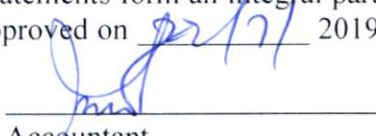
**COUNTY ASSEMBLY OF MOMBASA**  
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**12.2. STATEMENT OF FINANCIAL POSITION AS AT 30 JUNE 2016**

	Note	FY2015/2016	FY2014/2015
		KShs	KShs
<b>Assets</b>			
<b>Current assets</b>			
Cash and cash equivalents	11	12,600,794	17,798,715
Current portion of long term receivables from exchange transactions	12	53,684,179	82,484,687
Prepayments	13	-	-
Inventories	14	-	-
<b>Non-current assets</b>			
Property, plant and equipment	15	-	-
Intangible assets	16	-	-
Long term receivables from exchange transactions			
<b>Total assets</b>		<b>66,284,972</b>	<b>100,283,402</b>
<b>Liabilities</b>			
<b>Current liabilities</b>			
Trade and other payables from exchange transactions	17	46,297,972	80,288,602
Provisions	18	-	-
Current portion of borrowings	19	-	-
Employee benefit obligations	20	-	-
<b>Non-current liabilities</b>			
Non-current employee benefit obligation	20	-	-
Long term portion of borrowings	19	-	-
<b>Total liabilities</b>		<b>46,297,972</b>	<b>80,288,602</b>
<b>Net assets</b>			
Revolving Fund		19,994,800	20,000,000
Reserves		-	-
Accumulated surplus		(7,800)	(5,200)
<b>Total net assets and liabilities</b>		<b>66,284,972</b>	<b>100,283,402</b>

The accounting policies and explanatory notes to these financial statements form an integral part of the financial statements. The entity financial statements were approved on 30/6/2016 2019 and signed by:

  
 County Assembly Clerk  
 Name: Salim Juma

  
 Accountant  
 Name: -Paul M Mulila  
 ICPAK Member N0.5971

**COUNTY ASSEMBLY OF MOMBASA**  
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**12.3. STATEMENT OF CHANGES IN NET ASSETS FOR YEAR ENDED 30 JUNE 2016**

	Revolving Fund	Revaluation Reserve	Accumulated surplus	Total
		KShs	KShs	KShs
<b>Balance as at 1 July 2015</b>				
Surplus/(deficit) for the period	-	-	(7,800.00)	(7,800.00)
Funds received during the year	19,994,800.00	-	-	19,994,800.00
Revaluation gain	-	-	-	-
<b>Balance as at 30 June 2016</b>	<b>19,994,800.00</b>	<b>-</b>	<b>(7,800.00)</b>	<b>19,987,000.00</b>
<b>Balance as at 1 July 2015</b>	<b>19,994,800.00</b>	<b>-</b>		<b>19,994,800.00</b>
Surplus/(deficit) for the period	-	-	(7,800.00)	(7,800.00)
Funds received during the year	-	-	-	-
Revaluation gain	-	-	-	-
<b>Balance as at 30 June 2016</b>	<b>19,994,800.00</b>	<b>-</b>	<b>(7,800.00)</b>	<b>19,987,000.00</b>

**COUNTY ASSEMBLY OF MOMBASA**  
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**12.4. STATEMENT OF CASH FLOWS FOR THE YEAR ENDED 30 JUNE 2016**

	Note	FY2015/2016	FY2014/2015
		KShs	KShs
<b>Cash flows from operating activities</b>			
<b>Receipts</b>			
Public contributions and donations		-	-
Transfers from the County Government	11	-	20,000,000
Interest received		-	-
Receipts from other operating activities		-	-
<b>Total Receipts</b>		-	<b>20,000,000</b>
<b>Payments</b>			
Fund administration expenses		-	-
General expenses		-	-
Finance cost	9	7,800	5,200
<b>Total Payments</b>		<b>7,800</b>	<b>5,200</b>
<b>Net cash flows from operating activities</b>		<b>(7,800)</b>	<b>19,994,800</b>
<b>Cash flows from investing activities</b>			
Purchase of property, plant, equipment and intangible assets		-	-
Proceeds from sale of property, plant and equipment		-	-
Proceeds from loan principal repayments		-	-
Loan disbursements paid out		-	-
<b>Net cash flows used in investing activities</b>		<b>-</b>	<b>-</b>
<b>Cash flows from financing activities</b>			
Proceeds from revolving fund receipts(Receivable from County Treasury)		(5,190,121)	(2,196,085)
Additional borrowings		-	-
Repayment of borrowings		-	-
<b>Net cash flows used in financing activities</b>		<b>(5,190,121)</b>	<b>(2,196,085)</b>
<b>Net increase/(decrease) in cash and cash equivalents</b>		<b>(5,197,921)</b>	<b>17,798,715</b>
Cash and cash equivalents at 1 JULY 2015		17,798,715	-
<b>Cash and cash equivalents at 30 JUNE 2016</b>		<b>12,600,794</b>	<b>17,798,715</b>

(IPSAS 2 allows an entity to present the cash flow statement using the direct or indirect method but encourages the direct method. PSASB also recommends the use of direct method of cash flow preparation. The above illustration assumes direct method)

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**12.5. STATEMENT OF COMPARISON OF BUDGET AND ACTUAL AMOUNTS FOR THE YEAR ENDED 30<sup>th</sup> JUNE 2016**

	Original budget	Adjustments	Final budget	Actual on comparable basis	Performance difference	% utilisation
	2016	2016	2016	2016	2016	2016
<b>Revenue</b>	<b>KShs</b>	<b>KShs</b>	<b>KShs</b>	<b>KShs</b>	<b>KShs</b>	
Public contributions and donations	-	-	-	-	-	
Transfers from County Govt.	220,000,000	-	220,000,000	20,000,000	200,000,000	9.09
Interest income	-	-	-	-	-	
Other income	-	-	-	-	-	
<b>Total income</b>	<b>220,000,000</b>	<b>-</b>	<b>220,000,000</b>	<b>20,000,000</b>	<b>200,000,000</b>	<b>9.09</b>
<b>Expenses</b>						
Fund administration expenses	-	-	-	-	-	
General expenses	-	-	-	-	-	
Finance cost	-	-	-	13,000	13,000	
<b>Total expenditure</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>13,000</b>	<b>13,000</b>	
<b>Surplus for the period</b>	<b>220,000,000</b>	<b>-</b>	<b>220,000,000</b>	<b>19,987,000</b>	<b>199,987,000</b>	<b>9.09</b>

**Budget notes**

1. *Provide explanation of differences between actual and budgeted amounts (10% over/ under) IPSAS 24.14*
2. *Provide an explanation of changes between original and final budget indicating whether the difference is due to reallocations or other causes. (IPSAS 24.29)*
3. *Where the total of actual on comparable basis does not tie to the statement of financial performance totals due to differences in accounting basis(budget is cash basis, statement of financial performance is accrual) provide a reconciliation.*

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**12.6. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

**1. Statement of compliance and basis of preparation**

The Fund's financial statements have been prepared in accordance with and comply with International Public Sector Accounting Standards (IPSAS). The financial statements are presented in Kenya shillings, which is the functional and reporting currency of the Fund. The accounting policies have been consistently applied to all the years presented.

The financial statements have been prepared on the basis of historical cost, unless stated otherwise. The cash flow statement is prepared using the direct method. The financial statements are prepared on accrual basis.

**2. Adoption of new and revised standards**

**a) Relevant new standards and amendments to published standards effective for the year ended 30 June 2016**

<b>Standard</b>	<b>Effective date and impact:</b>
<b>IPSAS 39:</b> Employee Benefits	<b>Applicable: 1<sup>st</sup> January 2016</b> The objective to issue IPSAS 39 was to create convergence to changes in IAS 19 Employee benefits. The IPSASB needed to create convergence of IPSAS 25 to the amendments done to IAS 19. The main objective is to ensure accurate information relating to pension liabilities arising from the defined benefit scheme by doing away with the corridor approach.

**b) New and amended standards and interpretations in issue but not yet effective in the year ended 30 June 2018**

<b>Standard</b>	<b>Effective date and impact:</b>
<b>IPSAS 40:</b> Public Sector Combinations	<b>Applicable: 1<sup>st</sup> January 2016:</b> The standard covers public sector combinations arising from exchange transactions in which case they are treated similarly with IFRS 3 (applicable to acquisitions only) Business combinations and combinations arising from non exchange transactions which are covered purely under Public Sector combinations as amalgamations.

**c) Early adoption of standards**

The entity did not early – adopt any new or amended standards in year 2016.

**SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**3. Revenue recognition**

**i) Revenue from non-exchange transactions**

**Transfers from other government entities**

Revenues from non-exchange transactions with other government entities are measured at fair value and recognized on obtaining control of the asset (cash, goods, services and property) if the transfer is free from conditions and it is probable that the economic benefits or service potential related to the asset will flow to the entity and can be measured reliably.

**ii) Revenue from exchange transactions**

***Interest income***

Interest income is accrued using the effective yield method. The effective yield discounts estimated future cash receipts through the expected life of the financial asset to that asset's net carrying amount. The method applies this yield to the principal outstanding to determine interest income each period.

**4. Budget information**

The original budget for FY 2015/2016 was approved by the County Assembly and subsequent revisions or additional appropriations were made to the approved budget in accordance with specific approvals from the appropriate authorities. The additional appropriations are added to the original budget by the entity upon receiving the respective approvals in order to conclude the final budget.

The entity's budget is prepared on a different basis to the actual income and expenditure disclosed in the financial statements. The financial statements are prepared on accrual basis using a classification based on the nature of expenses in the statement of financial performance, whereas the budget is prepared on a cash basis. The amounts in the financial statements were recast from the accrual basis to the cash basis and reclassified by presentation to be on the same basis as the approved budget. A comparison of budget and actual amounts, prepared on a comparable basis to the approved budget, is then presented in the statement of comparison of budget and actual amounts.

In addition to the Basis difference, adjustments to amounts in the financial statements are also made for differences in the formats and classification schemes adopted for the presentation of the financial statements and the approved budget.

A statement to reconcile the actual amounts on a comparable basis included in the statement of comparison of budget and actual amounts and the actuals as per the statement of financial performance has been presented in these financial statements.

**SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**5. Property, plant and equipment**

All property, plant and equipment are stated at cost less accumulated depreciation and impairment losses. Cost includes expenditure that is directly attributable to the acquisition of the items. When significant parts of property, plant and equipment are required to be replaced at intervals, the entity recognizes such parts as individual assets with specific useful lives and depreciates them accordingly. Likewise, when a major inspection is performed, its cost is recognized in the carrying amount of the plant and equipment as a replacement if the recognition criteria are satisfied. All other repair and maintenance costs are recognized in surplus or deficit as incurred. Where an asset is acquired in a non-exchange transaction for nil or nominal consideration the asset is initially measured at its fair value.

**6. Intangible assets**

Intangible assets acquired separately are initially recognized at cost. The cost of intangible assets acquired in a non-exchange transaction is their fair value at the date of the exchange. Following initial recognition, intangible assets are carried at cost less any accumulated amortization and accumulated impairment losses. Internally generated intangible assets, excluding capitalized development costs, are not capitalized and expenditure is reflected in surplus or deficit in the period in which the expenditure is incurred.

The useful life of the intangible assets is assessed as either finite or indefinite.

**7. Financial instruments**

*Financial assets*

*Initial recognition and measurement*

Financial assets within the scope of IPSAS 29 Financial Instruments: Recognition and Measurement are classified as financial assets at fair value through surplus or deficit, loans and receivables, held-to-maturity investments or available-for-sale financial assets, as appropriate. The Entity determines the classification of its financial assets at initial recognition.

*Loans and receivables*

Loans and receivables are non-derivative financial assets with fixed or determinable payments that are not quoted in an active market. After initial measurement, such financial assets are subsequently measured at amortized cost using the effective interest method, less impairment. Amortized cost is calculated by taking into account any discount or premium on acquisition and fees or costs that are an integral part of the effective interest rate. Losses arising from impairment are recognized in the surplus or deficit.

**SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

***Held-to-maturity***

Non-derivative financial assets with fixed or determinable payments and fixed maturities are classified as held to maturity when the Entity has the positive intention and ability to hold it to maturity. After initial measurement, held-to-maturity investments are measured at amortized cost using the effective interest method, less impairment. Amortized cost is calculated by taking into account any discount or premium on acquisition and fees or costs that are an integral part of the effective interest rate. The losses arising from impairment are recognized in surplus or deficit.

***Impairment of financial assets***

The Entity assesses at each reporting date whether there is objective evidence that a financial asset or a entity of financial assets is impaired. A financial asset or a entity of financial assets is deemed to be impaired if, and only if, there is objective evidence of impairment as a result of one or more events that has occurred after the initial recognition of the asset (an incurred 'loss event') and that loss event has an impact on the estimated future cash flows of the financial asset or the entity of financial assets that can be reliably estimated. Evidence of impairment may include the following indicators:

- The debtors or a entity of debtors are experiencing significant financial difficulty
- Default or delinquency in interest or principal payments
- The probability that debtors will enter bankruptcy or other financial reorganization
- Observable data indicates a measurable decrease in estimated future cash flows (e.g. changes in arrears or economic conditions that correlate with defaults)

***Financial liabilities***

***Initial recognition and measurement***

Financial liabilities within the scope of IPSAS 29 are classified as financial liabilities at fair value through surplus or deficit or loans and borrowings, as appropriate. The Entity determines the classification of its financial liabilities at initial recognition.

All financial liabilities are recognized initially at fair value and, in the case of loans and borrowings, plus directly attributable transaction costs.

***Loans and borrowing***

After initial recognition, interest bearing loans and borrowings are subsequently measured at amortized cost using the effective interest method. Gains and losses are recognized in surplus or deficit when the liabilities are derecognized as well as through the effective interest method amortization process.

Amortized cost is calculated by taking into account any discount or premium on acquisition and fees or costs that are an integral part of the effective interest rate.

**COUNTY ASSEMBLY OF MOMBASA**

**Car Loan and Mortgage Fund**

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**SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**8. Inventories**

Inventory is measured at cost upon initial recognition. To the extent that inventory was received through non-exchange transactions (for no cost or for a nominal cost), the cost of the inventory is its fair value at the date of acquisition.

Costs incurred in bringing each product to its present location and conditions are accounted for, as follows:

- Raw materials: purchase cost using the weighted average cost method
- Finished goods and work in progress: cost of direct materials and labor and a proportion of manufacturing overheads based on the normal operating capacity, but excluding borrowing costs

After initial recognition, inventory is measured at the lower of cost and net realizable value. However, to the extent that a class of inventory is distributed or deployed at no charge or for a nominal charge, that class of inventory is measured at the lower of cost and current replacement cost.

Net realizable value is the estimated selling price in the ordinary course of operations, less the estimated costs of completion and the estimated costs necessary to make the sale, exchange, or distribution.

Inventories are recognized as an expense when deployed for utilization or consumption in the ordinary course of operations of the Entity.

**9. Provisions**

Provisions are recognized when the Entity has a present obligation (legal or constructive) as a result of a past event, it is probable that an outflow of resources embodying economic benefits or service potential will be required to settle the obligation and a reliable estimate can be made of the amount of the obligation.

Where the Entity expects some or all of a provision to be reimbursed, for example, under an insurance contract, the reimbursement is recognized as a separate asset only when the reimbursement is virtually certain.

The expense relating to any provision is presented in the statement of financial performance net of any reimbursement.

***Contingent liabilities***

The Entity does not recognize a contingent liability, but discloses details of any contingencies in the notes to the financial statements, unless the possibility of an outflow of resources embodying economic benefits or service potential is remote.

**SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

***Contingent assets***

The Entity does not recognize a contingent asset, but discloses details of a possible asset whose existence is contingent on the occurrence or non-occurrence of one or more uncertain future events not wholly within the control of the Entity in the notes to the financial statements. Contingent assets are assessed continually to ensure that developments are appropriately reflected in the financial statements. If it has become virtually certain that an inflow of economic benefits or service potential will arise and the asset's value can be measured reliably, the asset and the related revenue are recognized in the financial statements of the period in which the change occurs.

**10. Nature and purpose of reserves**

The Entity creates and maintains reserves in terms of specific requirements. *Entity to state the reserves maintained and appropriate policies adopted.*

**11. Changes in accounting policies and estimates**

The Entity recognizes the effects of changes in accounting policy retrospectively. The effects of changes in accounting policy are applied prospectively if retrospective application is impractical.

**12. Employee benefits – Retirement benefit plans**

The Entity provides retirement benefits for its employees and directors. Defined contribution plans are post employment benefit plans under which an entity pays fixed contributions into a separate entity (a fund), and will have no legal or constructive obligation to pay further contributions if the fund does not hold sufficient assets to pay all employee benefits relating to employee service in the current and prior periods. The contributions to fund obligations for the payment of retirement benefits are charged against income in the year in which they become payable.

Defined benefit plans are post-employment benefit plans other than defined-contribution plans. The defined benefit funds are actuarially valued tri-annually on the projected unit credit method basis. Deficits identified are recovered through lump sum payments or increased future contributions on proportional basis to all participating employers. The contributions and lump sum payments reduce the post-employment benefit obligation.

**13. Foreign currency transactions**

Transactions in foreign currencies are initially accounted for at the ruling rate of exchange on the date of the transaction. Trade creditors or debtors denominated in foreign currency are reported at the statement of financial position reporting date by applying the exchange rate on that date. Exchange differences arising from the settlement of creditors, or from the reporting of creditors at rates different from those at which they were initially recorded during the period, are recognized as income or expenses in the period in which they arise.

**COUNTY ASSEMBLY OF MOMBASA**

**Car Loan and Mortgage Fund**

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**SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**14. Borrowing costs**

Borrowing costs are capitalized against qualifying assets as part of property, plant and equipment. Such borrowing costs are capitalized over the period during which the asset is being acquired or constructed and borrowings have been incurred. Capitalization ceases when construction of the asset is complete. Further borrowing costs are charged to the statement of financial performance.

**15. Related parties**

The Entity regards a related party as a person or an entity with the ability to exert control individually or jointly, or to exercise significant influence over the Entity, or vice versa. Members of key management are regarded as related parties and comprise the directors, the CEO and senior managers.

**16. Cash and cash equivalents**

Cash and cash equivalents comprise cash on hand and cash at bank, short-term deposits on call and highly liquid investments with an original maturity of three months or less, which are readily convertible to known amounts of cash and are subject to insignificant risk of changes in value. Bank account balances include amounts held at the Central Bank of Kenya and at Chase Bank at the end of the financial year. For the purposes of these financial statements, cash and cash equivalents also include short term cash imprests and advances to authorised public officers and/or institutions which were not surrendered or accounted for at the end of the financial year.

**17. Comparative figures**

Where necessary comparative figures for the previous financial year have been amended or reconfigured to conform to the required changes in presentation.

**18. Events after the reporting period**

There were no material adjusting and non- adjusting events after the reporting period.

**19. Ultimate and Holding Entity**

The Fund was established by resolution of the County Assembly Service Board. Its ultimate parent is the County Government of Mombasa.

**20. Currency**

The financial statements are presented in Kenya Shillings (KShs).

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**SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**21. Significant judgments and sources of estimation uncertainty**

The preparation of the Entity's financial statements in conformity with IPSAS requires management to make judgments, estimates and assumptions that affect the reported amounts of revenues, expenses, assets and liabilities, and the disclosure of contingent liabilities, at the end of the reporting period. However, uncertainty about these assumptions and estimates could result in outcomes that require a material adjustment to the carrying amount of the asset or liability affected in future periods.

State all judgements, estimates and assumptions made: e.g

**Estimates and assumptions** – The key assumptions concerning the future and other key sources of estimation uncertainty at the reporting date, that have a significant risk of causing a material adjustment to the carrying amounts of assets and liabilities within the next financial year, are described below. The Entity based its assumptions and estimates on parameters available when the consolidated financial statements were prepared. However, existing circumstances and assumptions about future developments may change due to market changes or circumstances arising beyond the control of the Entity. Such changes are reflected in the assumptions when they occur. IPSAS 1.140.

**Useful lives and residual values**

The useful lives and residual values of assets are assessed using the following indicators to inform potential future use and value from disposal:

- The condition of the asset based on the assessment of experts employed by the Entity
- The nature of the asset, its susceptibility and adaptability to changes in technology and processes
- The nature of the processes in which the asset is deployed
- Availability of funding to replace the asset
- Changes in the market in relation to the asset

**Provisions**

Provisions were raised and management determined an estimate based on the information available. Additional disclosure of these estimates of provisions is included in Note xxx.

Provisions are measured at the management's best estimate of the expenditure required to settle the obligation at the reporting date, and are discounted to present value where the effect is material.

*(Include provisions applicable for your organisation e.g provision for bad debts, provisions of obsolete stocks and how management estimates these provisions)*

**COUNTY ASSEMBLY OF MOMBASA****Car Loan and Mortgage Fund****Reports and Financial Statements****For the year ended June 30, 2016****SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)****22. Financial risk management**

The Fund's activities expose it to a variety of financial risks including credit and liquidity risks and effects of changes in foreign currency. The Fund's overall risk management programme focuses on unpredictability of changes in the business environment and seeks to minimise the potential adverse effect of such risks on its performance by setting acceptable levels of risk. The Fund does not hedge any risks and has in place policies to ensure that credit is only extended to customers with an established credit history.

The Fund's financial risk management objectives and policies are detailed below:

**a) Credit risk**

The Fund has exposure to credit risk, which is the risk that a counterparty will be unable to pay amounts in full when due. Credit risk arises from cash and cash equivalents, and deposits with banks, as well as trade and other receivables and available-for-sale financial investments.

Management assesses the credit quality of each customer, taking into account its financial position, past experience and other factors. Individual risk limits are set based on internal or external assessment in accordance with limits set by the directors. The amounts presented in the statement of financial position are net of allowances for doubtful receivables, estimated by the company's management based on prior experience and their assessment of the current economic environment.

The carrying amount of financial assets recorded in the financial statements representing the entity's maximum exposure to credit risk without taking account of the value of any collateral obtained is made up as follows:

	Total amount KShs	Fully performing KShs	Past due KShs	Impaired KShs
<b>At 30 June 2016</b>				
Receivables from exchange transactions				
Receivables from non exchange transactions				
Bank balances				
<b>Total</b>				
<b>At 30 June 2015</b>				
Receivables from exchange transactions				
Receivables from non exchange transactions				
Bank balances				
<b>Total</b>				

**COUNTY ASSEMBLY OF MOMBASA****Car Loan and Mortgage Fund****Reports and Financial Statements****For the year ended June 30, 2016****SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

The customers under the fully performing category are paying their debts as they continue trading. The credit risk associated with these receivables is minimal and the allowance for uncollectible amounts that the company has recognised in the financial statements is considered adequate to cover any potentially irrecoverable amounts.

The board of trustees sets the Fund's credit policies and objectives and lays down parameters within which the various aspects of credit risk management are operated.

**b) Liquidity risk management**

Ultimate responsibility for liquidity risk management rests with the Fund Administrator, who has built an appropriate liquidity risk management framework for the management of the entity's short, medium and long-term funding and liquidity management requirements. The entity manages liquidity risk through continuous monitoring of forecasts and actual cash flows.

The table below represents cash flows payable by the Fund under non-derivative financial liabilities by their remaining contractual maturities at the reporting date. The amounts disclosed in the table are the contractual undiscounted cash flows. Balances due within 12 months equal their carrying balances, as the impact of discounting is not significant.

	Less than 1 month	Between 1- 3 months	Over 5 months	Total
	KShs	KShs	KShs	KShs
<b>At 30 June 2016</b>				
Trade payables				
Current portion of borrowings				
Provisions				
Employee benefit obligation				
<b>Total</b>				
<b>At 30 June 2015</b>				
Trade payables				
Current portion of borrowings				
Provisions				
Employee benefit obligation				
<b>Total</b>				

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**SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**e) Market risk**

The board has put in place an internal audit function to assist it in assessing the risk faced by the entity on an ongoing basis, evaluate and test the design and effectiveness of its internal accounting and operational controls.

Market risk is the risk arising from changes in market prices, such as interest rate, equity prices and foreign exchange rates which will affect the entity's income or the value of its holding of financial instruments. The objective of market risk management is to manage and control market risk exposures within acceptable parameters, while optimising the return. Overall responsibility for managing market risk rests with the Audit and Risk Management Committee.

The Fund's Finance Department is responsible for the development of detailed risk management policies (subject to review and approval by Audit and Risk Management Committee) and for the day to day implementation of those policies.

There has been no change to the entity's exposure to market risks or the manner in which it manages and measures the risk.

**i. Foreign currency risk**

The entity has transactional currency exposures. Such exposure arises through purchases of goods and services that are done in currencies other than the local currency. Invoices denominated in foreign currencies are paid after 30 days from the date of the invoice and conversion at the time of payment is done using the prevailing exchange rate.

The carrying amount of the entity's foreign currency denominated monetary assets and monetary liabilities at the end of the reporting period are as follows:

		Other currencies	Total
	KShs	KShs	KShs
<b>At 30 June 2016</b>			
Financial assets (investments, cash ,debtors)			
Liabilities			
Trade and other payables			
Borrowings			
Net foreign currency asset/(liability)			

The Fund manages foreign exchange risk form future commercial transactions and recognised assets and liabilities by projecting for expected sales proceeds and matching the same with expected payments.

SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Foreign currency sensitivity analysis

The following table demonstrates the effect on the Fund’s statement of financial performance on applying the sensitivity for a reasonable possible change in the exchange rate of the three main transaction currencies, with all other variables held constant. The reverse would also occur if the Kenya Shilling appreciated with all other variables held constant.

	Change in currency rate	Effect on surplus/ deficit	Effect on equity
	KShs	KShs	KShs
<b>2016</b>			
Euro			
USD			
<b>2015</b>			
Euro			
USD			

ii. Interest rate risk

Interest rate risk is the risk that the entity’s financial condition may be adversely affected as a result of changes in interest rate levels. The company’s interest rate risk arises from bank deposits. This exposes the Fund to cash flow interest rate risk. The interest rate risk exposure arises mainly from interest rate movements on the Fund’s deposits.

*Management of interest rate risk*

To manage the interest rate risk, management has endeavoured to bank with institutions that offer favourable interest rates.

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**SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**d) Capital risk management**

The objective of the Fund's capital risk management is to safeguard the Fund's ability to continue as a going concern. The entity capital structure comprises of the following funds:

	2016		2015
	KShs		KShs
Revaluation reserve			
Revolving fund			
Accumulated surplus			
<b>Total funds</b>			
Total borrowings			
Less: cash and bank balances			
Net debt/(excess cash and cash equivalents)			
<b>Gearing</b>			

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**12.7. NOTES TO THE FINANCIAL STATEMENTS**

**1. Public contributions and donations**

Description	FY2015/2016	FY2014/2015
	KShs	KShs
Donation from development partners	-	-
Contributions from the public	-	-
<b>Total</b>	-	-

(Provide brief explanation for this revenue)

**2. Transfers from County Government**

Description	FY2015/2016	FY2014/2015
	KShs	KShs
Transfers from County Govt. – operations	-	-
Payments by County on behalf of the entity	-	-
<b>Total</b>	-	-

**3. Fines, penalties and other levies**

Description	FY2015/2016	FY2014/2015
	KShs	KShs
Late payment penalties	-	-
Fines	-	-
<b>Total</b>	-	-

(Provide brief explanation for this revenue)

**4. Interest income**

Description	FY2015/2016	FY2014/2015
	KShs	KShs
Interest income from loans(mortgage or car loans)	-	-
<b>Total interest income</b>	-	-

(Provide brief explanation for this revenue)

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**5. Other income**

Description	FY2015/2016	FY2014/2015
	KShs	KShs
Insurance recoveries	-	-
Income from sale of tender documents	-	-
Miscellaneous income	-	-
<b>Total other income</b>	-	-

(NB: All income should be classified as far as possible in the relevant classes and other income should be used to recognise income not elsewhere classified).

**6. Fund administration expenses**

Description	FY2015/2016	FY2014/2015
	KShs	KShs
Staff costs (Note 7)	-	-
Loan processing costs	-	-
Professional services costs	-	-
<b>Total</b>	-	-

**7. Staff costs**

Description	FY2015/2016	FY2014/2015
	KShs	KShs
Salaries and wages	-	-
Staff gratuity	-	-
Staff training expenses	-	-
Social security contribution	-	-
Other staff costs	-	-
<b>Total</b>	-	-

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NOTES TO THE FINANCIAL STATEMENTS (CONTINUED)

8. General expenses

Description	FY2015/2016	FY2014/2015
	KShs	KShs
Consumables	-	-
Electricity and water expenses	-	-
Fuel and oil costs	-	-
Insurance costs	-	-
Postage	-	-
Printing and stationery	-	-
Rental costs	-	-
Security costs	-	-
Telecommunication	-	-
Hospitality	-	-
Depreciation and amortization costs	-	-
Other expenses	-	-
<b>Total</b>	-	-

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**9. Finance costs**

Description	FY2015/2016	FY2014/2015
	KShs	KShs
Interest on Bank overdrafts	-	-
Interest on loans from banks	7,800	5,200
<b>Total</b>	<b>7,800</b>	<b>5,200</b>

**10. Gain on disposal of assets**

Description	FY2015/2016	FY2014/2015
	KShs	KShs
Property, plant and equipment	-	-
Intangible assets	-	-
<b>Total</b>	<b>-</b>	<b>-</b>

**11. Cash and cash equivalents**

Description	FY2015/2016	FY2014/2015
	KShs	KShs
Fixed deposits account		
On – call deposits		
Current account	12,600,794	17,798,715
Others	-	-
<b>Total cash and cash equivalents</b>	<b>12,600,794</b>	<b>17,798,715</b>

*(The amount should agree with the closing and opening balances as included in the statement of cash flows)*

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**NOTES TO THE FINANCIAL STATEMENTS (CONTINUED)**-Detailed analysis of the cash and cash equivalents are as follows:

Financial institution	Account number	FY2015/2016	FY2014/2015
		KShs	KShs
<b>a) Fixed deposits account</b>			
Kenya Commercial bank		12,600,794	17,798,715
Equity Bank, etc		-	-
<b>Sub- total</b>		<b>12,600,794</b>	<b>17,798,715</b>
<b>b) On - call deposits</b>			
Chase Bank		-	-
		-	-
<b>Sub- total</b>		<b>-</b>	<b>-</b>
<b>c) Current account</b>			
Chase Bank		12,600,794	17,798,715
		-	-
<b>Sub- total</b>		<b>12,600,794</b>	<b>17,798,715</b>
<b>d) Others(specify)</b>			
Cash in transit		-	-
Cash in hand		-	-
M Pesa		-	-
<b>Sub- total</b>		<b>-</b>	<b>-</b>
<b>Grand total</b>		<b>12,600,794</b>	<b>17,798,715</b>

**12. Receivables from exchange transactions**

Description	FY2015/2016	FY2014/2015
	KShs	KShs
<b>Current Receivables</b>		
Interest receivable	-	-
Current loan repayments due	-	-
Other exchange debtors	-	-
Less: impairment allowance	-	-
<b>Total Current receivables</b>	<b>-</b>	<b>-</b>
<b>Non Current receivables</b>		
Long term loan repayments due	53,684,179	82,484,687
<b>Total Non current receivables</b>	<b>53,684,179</b>	<b>82,484,687</b>
<b>Total receivables from exchange transactions</b>	<b>53,684,179</b>	<b>82,484,687</b>

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**NOTES TO THE FINANCIAL STATEMENTS (CONTINUED)**

**13. Prepayments**

Description	FY2015/2016	FY2014/2015
	KShs	KShs
Prepaid rent		
Prepaid insurance		
Prepaid electricity costs		
<b>Total</b>		

**14. Inventories**

Description	FY2015/2016	FY2014/2015
	KShs	KShs
Consumable stores		
Spare parts and meters		
Catering		
<b>Total inventories at the lower of cost and net realizable value</b>		

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15. Property, plant and equipment

	Land and Buildings	Motor vehicles	Furniture and fittings	Computers and office equipment	Total
Cost	KShs	KShs	KShs	KShs	KShs
<b>At 1<sup>st</sup> July 2015</b>					
Additions	-	-	-	-	-
Disposals	-	-	-	-	-
Transfers/adjustments	-	-	-	-	-
<b>At 30<sup>th</sup> June 2016</b>					
<b>At 1<sup>st</sup> July 2015</b>	-	-	-	-	-
Additions	-	-	-	-	-
Disposals	-	-	-	-	-
Transfer/adjustments	-	-	-	-	-
<b>At 30<sup>th</sup> June 2016</b>	-	-	-	-	-
<b>Depreciation and impairment</b>	-	-	-	-	-
At 1 <sup>st</sup> July 2015	-	-	-	-	-
Depreciation	-	-	-	-	-
Impairment	-	-	-	-	-
<b>At 30<sup>th</sup> June 2016</b>					
<b>At 1<sup>st</sup> July 2015</b>	-	-	-	-	-
Depreciation	-	-	-	-	-
Disposals	-	-	-	-	-
Impairment	-	-	-	-	-
<b>At 30<sup>th</sup> June 2016</b>	-	-	-	-	-
<b>Net book values</b>	-	-	-	-	-
<b>At 30<sup>th</sup> June 2016</b>	-	-	-	-	-
<b>At 30<sup>th</sup> June 2016</b>	-	-	-	-	-

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**16. Intangible assets-software**

Description	FY2015/2016	FY2014/2015
	KShs	KShs
<b>Cost</b>		
At beginning of the year	-	-
Additions	-	-
At end of the year	-	-
<b>Amortization and impairment</b>		
At beginning of the year	-	-
Amortization	-	-
At end of the year	-	-
Impairment loss	-	-
At end of the year	-	-
<b>NBV</b>	-	-

**17. Trade and other payables from exchange transactions**

Description	FY2015/2016	FY2014/2015
	KShs	KShs
Trade payables	46,297,972	80,288,602
Refundable deposits	-	-
Accrued expenses	-	-
Other payables	-	-
<b>Total trade and other payables</b>	<b>46,297,972</b>	<b>80,288,602</b>

**18. Provisions**

Description	Leave provision	Bonus provision	Other provision	Total
	KShs	KShs	KShs	KShs
Balance at the beginning of the year	-	-	-	-
Additional Provisions	-	-	-	-
Provision utilised	-	-	-	-
Change due to discount and time value for money	-	-	-	-
Transfers from non -current provisions	-	-	-	-
<b>Total provisions</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>

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19. Borrowings

Description	FY2015/2016	FY2014/2015
	KShs	KShs
<b>Balance at beginning of the period</b>		
External borrowings during the year	-	-
Domestic borrowings during the year	-	-
Repayments of external borrowings during the period	-	-
Repayments of domestics borrowings during the period	-	-
<b>Balance at end of the period</b>	-	-

The table below shows the classification of borrowings into external and domestic borrowings:

	FY2015/2016	FY2014/2015
	KShs	KShs
<b>External Borrowings</b>		
Dollar denominated loan from 'xxx organisation'	-	-
Sterling Pound denominated loan from 'yyy organisation'	-	-
Euro denominated loan from 'zzz organisation'	-	-
<b>Domestic Borrowings</b>	-	-
Kenya Shilling loan from KCB	-	-
Kenya Shilling loan from Barclays Bank	-	-
Kenya Shilling loan from Consolidated Bank	-	-
Borrowings from other government institutions	-	-
<b>Total balance at end of the year</b>	-	-

The table below shows the classification of borrowings long-term and current borrowings:

Description	FY2015/2016	FY2014/2015
	KShs	KShs
Short term borrowings(current portion)	-	-
Long term borrowings	-	-
<b>Total</b>	-	-

(NB: the total of this statement should tie to note 18 totals. Current portion of borrowings are those borrowings that are payable within one year or the next financial year. Additional disclosures on terms of borrowings, nature of borrowings, security and interest rates should be disclosed).

**COUNTY ASSEMBLY OF MOMBASA****Car Loan and Mortgage Fund****Reports and Financial Statements****For the year ended June 30, 2016****NOTES TO THE FINANCIAL STATEMENTS (CONTINUED)****20. Employee benefit obligations**

Description	Defined benefit plan	Post employment medical benefits	Other Provisions	Total
	KShs	KShs	KShs	KShs
Current benefit obligation	-	-	-	-
Non-current benefit obligation	-	-	-	-
<b>Total employee benefits obligation</b>	-	-	-	-

**21. Cash generated from operations**

	FY2015/2016	FY2014/2015
	KShs	KShs
<b>Surplus for the year before tax</b>	-	-
<b>Adjusted for:</b>	-	-
Depreciation	-	-
Gains/ losses on disposal of assets	-	-
Interest income	-	-
Finance cost	-	-
<b>Working Capital adjustments</b>	-	-
Increase in inventory	-	-
Increase in receivables	-	-
Increase in payables	-	-
<b>Net cash flow from operating activities</b>	-	-

**22. Related party balances****a) Nature of related party relationships**

Entities and other parties related to the Fund include those parties who have ability to exercise control or exercise significant influence over its operating and financial decisions. Related parties include management personnel, their associates and close family members. The fund/scheme is related to the following entities:

- a) The County Government;
- b) The Parent County Government Ministry;
- c) Key management;
- d) Board of Trustees; etc

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**b) Related party transactions**

	FY2015/2016	FY2014/2015
	KShs	KShs
Transfers from related parties'	-	-
Transfers to related parties	-	-

**c) Key management remuneration**

	FY2015/2016	FY2014/2015
	KShs	KShs
Board of Trustees	-	-
Key Management Compensation	-	-
<b>Total</b>	-	-

**d) Due from related parties**

	FY2015/2016	FY2014/2015
	KShs	KShs
Due from parent Ministry	-	-
Due from County Treasury	7,386,207	2,196,085
<b>Total</b>	<b>7,386,207</b>	<b>2,196,085</b>

**e) Due to related parties**

	FY2015/2016	FY2014/2015
	KShs	KShs
Due to parent Ministry	-	-
Due to County Government	-	-
Due to Key management personnel	-	-
<b>Total</b>	-	-

**23. Contingent assets and contingent liabilities**

Contingent liabilities	FY2015/2016	FY2014/2015
	KShs	KShs
Court case against the Fund	-	-
Bank guarantees	-	-
<b>Total</b>	-	-

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**13. PROGRESS ON FOLLOW UP OF AUDITOR RECOMMENDATIONS**

The following is the summary of issues raised by the external auditor, and management comments that were provided to the auditor. We have nominated focal persons to resolve the various issues as shown below with the associated time frame within which we expect the issues to be resolved.

Reference No. on the external audit Report	Issue / Observations from Auditor	Management comments	Focal Point person to resolve the issue (Name and designation)	Status: (Resolved/ Not Resolved)	Timeframe: (Put a date when you expect the issue to be resolved)

**Guidance Notes:**

- a) Use the same reference numbers as contained in the external audit report;
- b) Obtain the “Issue/Observation” and “management comments”, required above, from final external audit report that is signed by Management;
- c) Before approving the report, discuss the timeframe with the appointed Focal Point persons within your entity responsible for implementation of each issue;
- d) Indicate the status of “Resolved” or “Not Resolved” by the date of submitting this report to County Treasury.

