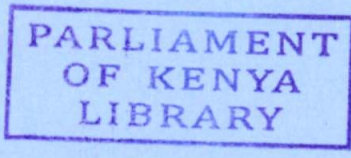
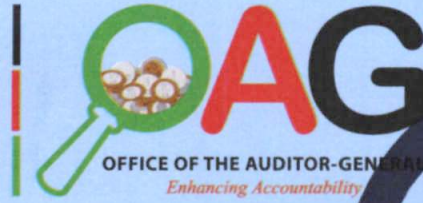


REPUBLIC OF KENYA



**REPORT**  
**OF**  
**THE AUDITOR-GENERAL**

PAPERS LAID	
DATE	25/02/2026
ON TABLED BY	Majority leader
COMMITTEE	_____
CLERK AT THE TABLE	Polycarp

**COUNTY REVENUE FUND**

**FOR THE YEAR ENDED**  
**30 JUNE, 2025**

**COUNTY GOVERNMENT OF BARINGO**

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## COUNTY REVENUE FUND

*County Government of Baringo*

### ANNUAL REPORT AND FINANCIAL STATEMENTS FOR THE YEAR ENDED 30<sup>TH</sup> JUNE 2025

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Prepared in accordance with the Accrual Basis of Accounting Method under the International Public Sector Accounting Standards (IPSAS)

*County Government of Baringo*  
*County Revenue Fund*  
*Annual Report and Financial Statements For the financial year ended 30<sup>th</sup> June 2025*

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**1. Acronyms and Definition of Key Terms**

**a. Acronyms**

<i>ADP</i>	<i>Annual Development Plan</i>
<i>AIE</i>	<i>Authority to Incur Expenditure</i>
<i>CA</i>	<i>County Assembly</i>
<i>CARA</i>	<i>County Allocation of Revenue Act</i>
<i>CBK</i>	<i>Central Bank of Kenya</i>
<i>CECM</i>	<i>County Executive Committee Member</i>
<i>CE</i>	<i>County Executive</i>
<i>CG</i>	<i>County Government</i>
<i>CIDP</i>	<i>County Integrated Development Plan</i>
<i>COG</i>	<i>Council of Governors</i>
<i>CRA</i>	<i>Commission on Revenue Allocation</i>
<i>CRF</i>	<i>County Revenue Fund</i>
<i>CT</i>	<i>County Treasury</i>
<i>IPSAS</i>	<i>International Public Sector Accounting Standards</i>
<i>MCA</i>	<i>Member of County Assembly</i>
<i>OAG</i>	<i>Office of the Auditor General</i>
<i>OCOB</i>	<i>Office of the Controller of Budget</i>
<i>OSR</i>	<i>Own Source Revenue</i>
<i>PFM</i>	<i>Public Finance Management</i>
<i>PSASB</i>	<i>Public Sector Accounting Standards Board</i>
<i>NT</i>	<i>National Treasury</i>
<i>WB</i>	<i>World Bank</i>
<i>KRB</i>	<i>Kenya Roads Board</i>
<i>Kshs</i>	<i>Kenya Shillings</i>
<i>FY</i>	<i>Financial Year</i>

**b. Definition of Key Terms**

*Fiduciary Management:* *The key management personnel who had financial responsibility*

## 2. Key Entity Information and Management

### a) Background information

Article 207 of the Constitution of Kenya provides for the establishment of the County Revenue Fund into which shall be paid all money raised or received by or on behalf of the County Government.

### b) Key Management Team

The County Revenue Funds day-to-day management is under the following key organs:

No.	Designation	Name
1.	CECM Finance and Economic planning	Hon. Wilson Cheserek Ruto
2.	C.O Finance	CPA. Gikono Kiptoo
3.	Director Accounting Services/Finance	CPA David Rerimoi

### c) Fiduciary Management

The key management personnel who held office during the financial year ended 30th June 2025 and who had direct fiduciary responsibility were:

#### (a) Key Management

*H.E Benjamin Chesire Cheboi*  
Governor



H.E. Benjamin Chesire Cheboi, EBS was the first and current Governor of Baringo County having been sworn in on 25th August 2022. He hails from Eldama Ravine Sub County, Baringo

County. Cheboi was born in 1958 in the then Baringo district. He was educated at Kabarnet Boys High School for both his O levels and Friends School, Kamusinga for his A levels. He then proceeded to University of Nairobi to Pursue a Bachelor of Science Degree. He also holds a master's degree in Financing Higher Education from University of Manchester, United Kingdom. He also holds a postgraduate diploma in education & several courses in management of institutions.

Governor Cheboi held the position of Ag. Academic Registrar, Jomo Kenyatta University of Agriculture and Technology. He thereafter worked as the Deputy Chief Executive Officer, Higher Education Loans Board from 1996 to 2000 before being promoted to serve as the CEO of the same institution from 2000 to 2012. Governor Cheboi served as Chairperson Agricultural Development Corporation from 2017 to 2019. In addition he was the first president of the Association of African Higher Education Agencies (AAHEFA). He also served as Commissioner, Commission for Higher Education and Director at the Kenya Institute of Directors. Governor Cheboi has won several awards including Presidential Award, Elder of the Burning Spear (EBS), Kenya Communication Technology Award, BEST executive support for ICT-2008 and World Bank Fellowship to study Master's in Education. Voted best CEO in use of ICT by computer society of Kenya.

Other key achievements include Expertise in performance contracting, Member audit committee of the ministry of education, Trained director centre for corporate governance, Member institute of directors, Trained director by center for corporate governance, One of the CEOs mentioned by business daily as a turnaround CEO Transformative leader, increased access, assured equity and created revolving fund and ensured that all categories of students benefit from loans. He rose from senior administrative assistant to deputy registrar at both Kenyatta University and JKUAT and was instrumental in the founding of JKUAT admissions office upon establishment as university.

**H.E Felix Kiplagat Maiyo**

**Deputy Governor**



H.E Hon Felix Maiyo holds a Master of Science Oil and Gas Engineering degree from University of Aberdeen and bachelor's degree in Mechatronic Engineering from Jomo Kenyatta University of Agriculture and Technology. Before joining Baringo as Deputy Governor, he worked in Target (East Africa) Limited as a Business Development Manager and Technical Director. He has also worked as National Oil well Varco as Drilling Engineer. Hon Maiyo started his career as Trainee Engineer in Kenya Generating Company (KENGEN) and General Motors East Africa.

**County executive committee members' profile**

**HON. Dr. Solomon Kibet Sirma**

**CECM, Health Services.**

Hon. Dr. Solomon Sirma holds a Doctor of Medicine (Verona) from Italy and a Master degree in Master of Medicine (OB/GYN) from University of Nairobi. He possesses a 25-year experience gained in diverse work environments in the country as Chief Officer Medical Services Nakuru County, Director Medical Services Nakuru County, Consultant (Obs/Gyn) Rift Valley Provincial Hospital, Kapsabet District Hospital, Kenyatta National Hospital and Moi Teaching and Referral Hospital. Dr. Sirma spearheaded the preparation of AOP 5 and 6 for Hospital in Nandi County

apart from working as a programme Manager for Walter reed project in Nandi and Central Rift. In Nakuru County, he was a member of Nakuru County Tender Committee and Technical Advisor of Beyond Zero Campaign by First Lady.

**HON. Maurine Kareo Limashep**

**CECM, Youth, Gender, E-Government and ICT**



Hon. Maurine Limashep holds a Bachelor's Degree in Human Resource Management from Kisii University and a Diploma in Business Management (Human Resource) from Kenya Institute of Management. She also has certificate in Personnel Management and also computer packages. She possesses a 14-year experience gained in diverse work environments in the country as Project Manager A.I.C Kolowa Rescue Center, Project Director Compassion International Supported Project, Project Social Worker Compassion International Supported Project, Child Welbeing Facilitator World Vision Kenya, Field Monitor World Vision, and Content Supervisor Kenya Bureau of Statistics and Population Census. Hon. Limashep has worked as Deputy Presiding Officer Electoral Commission of Kenya

*County Government of Baringo*

*County Revenue Fund*

*Annual Report and Financial Statements For the financial year ended 30<sup>th</sup> June 2025*

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**Hon Rev. Symon Kiuta Lonyayo**

**CECM -Education, Culture, Sports, and Social Services.**



Hon. Rev. Symon Lonyayo holds a Masters of Divinity (M.DIV) from African International University as well as a Bachelor of Theology (B.Th) from Scott Christian University. He is currently pursuing a PhD Church History at African International University. Rev Lonyayos' career spans for 33 years having worked in the following institutions; Director Water Resources Authority, Director Postal Corporation of Kenya, BOD Member Pemwai Girls High School, Chairman Spiritual affairs Committee Kabarak University, BOD Member Kenya Broadcasting Corporation, Lecturer Kabarak University, Board Chairman AIC Churo Secondary School, Board Member Kabarak Primary School, Chaplain Moi High School Kabarak and Churo Secondary School, teacher AIC Churo Secondary School, Chairman AIC Churo District Church Council, Vice Chairman AIC Baringo Regional Church Council, part time lecturer Baringo Bible College and Chairman AIC Churo Health Centre. He has also worked as a teacher at Tangelbei primary and Chemolingot Secondary School.

**Hon. Zachary Kipsang Kiprotich**

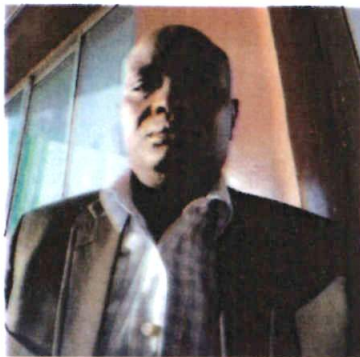
**CEC Industry Commerce, Tourism, Enterprise and Co-operative Development**



Hon. Zachary Kiprotich holds a Bachelor's Degree from Kenyatta University and a CPA part III. He has worked with Christian Children's Fund as the Project Development Officer in charge of Sponsor relating to community Mobilization, project implementation, Monitoring and evaluation, budgeting, planning and project appraisal. Previously he had worked at Kimani Kerretts Certified Public Accountants as an Auditor.

**Hon. Dr. Richard Naaman Tamar**

**CECM Water and Irrigation, Environment, Climate Change, Natural Resources and Mining**



Hon. Richard Tamar holds a Bachelor's Degree of Commerce from the Kabarak University. Before joining Baringo County Government, CPA Tamar worked at Gathagu Associates as an auditor. Prior to that, he worked as a clerical officer and later an accountant at the Judiciary Nakuru, Kisii and Kisumu Law courts. He started his career at World Vision Marigat. Hon. Tamar has over 21

*County Government of Baringo*

*County Revenue Fund*

*Annual Report and Financial Statements For the financial year ended 30<sup>th</sup> June 2025*

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years' experience on matters accounting. He is a member of institute of Certified Public Accountants (ICPAK).

**Hon Peninah Jepkorir Bartuin**

**CECM; Devolution, Public Service and Administration**



Hon Peninah Bartuin holds a Master's Degree in Organization Development from Kabarak University and a Bachelor's Degree (B.Ed. Arts) of Egerton University. Hon Bartuin has previously worked as teacher with Teacher Service Commission for 12 years before she was appointed as Baringo County CECM.

**Hon. Lekonaya K. Kibwalei**

**CECM Transport, Public Works and Infrastructure**

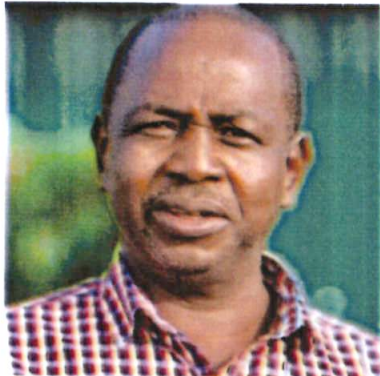


Hon. Lekonaya Kibwalei holds a Master Degree in Mechanical Engineering (Energy Management) from University of Nairobi and Degree in Energy Engineering from Kenyatta University. He is a member of Engineers Registration Board. Before joining cabinet, Hon.

Kibwalei was Head Technical Department East, Central and West Africa Region after serving as Technical Services and Facilities Manager CBRE-IBM Kenya.

**Hon Wilson Cheserek Ruto**

**CECM Finance and Economic Planning**



Hon. Wilson Ruto holds a Master of Business Administration degree from Moi University and bachelor's degree in Commerce from Marathwada University in India. Before joining Baringo Cabinet, he worked in Access Bank Kenya, PLC as a General Manager having risen from Branch Manager and a Manager corporate Banking. Hon. Ruto also worked at Oriental Commercial Bank as branch manager. He also worked as an Assistant Projects Officer in ICDC Central Province. He is Certified Trustee College of Insurance, Certified Trustee Access Bank Kenya PLC and a Fit and Proper Person Certification Central Bank of Kenya.

**Hon Reuben Cheruiyot Rutto**

**CECM Lands, Housing and Urban Development**



Hon. Reuben Rutto holds a Master of Urban Development degree from University of Nairobi and bachelor's degree in Building Science from University Nairobi. He is also a computer user Support Professional. He has attended Policy formulation and Implementation at Kenya Institute of Administration, Environmental Impact Assessment, Senior Management Course (KSG), Strategic Leadership Development Programme (KSG) and Qualitative and Data Analysis using SPSS (UON). Before joining Baringo Cabinet, he worked in Arc-One Consult Ltd as a Managing partner. Previously he worked with Judiciary as Deputy Director Building Services, Bungoma

County as County Public Works Officer and Ministry of Roads and Public Works Headquarters as Ag Chief Supt Architect.

He is a Member Board of Architects and Quantity Surveyors, Member Architectural Association of Kenya, Member Environmental Institute of Kenya and Member Town and County Planners Association of Kenya. Further, he is Board Chairman Baringo Technical Institute, Kapsogo Schwenk Secondary and Kapropita Girls High School.

*County Government of Baringo*

*County Revenue Fund*

*Annual Report and Financial Statements For the financial year ended 30<sup>th</sup> June 2025*

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**Hon. Risper K Chepkonga**

**CECM, Agriculture, Livestock, Fisheries and Blue Economy**



Hon. Risper Chepkonga holds a Master's Degree in Marketing from University of Nairobi and Bachelors Degree in Business Administration Marketing from St Pauls University. She also hold a Higher Diploma in Psychological Counseling from Maranatha School of Professional Counseling and. She has Diploma in Marketing from Kitale Technical Institute and Diploma in Agriculture and Home Economics from Egerton University. She possesses a 27-year experience gained in Kenya Seed Company Ltd having risen from Distribution Manager, Sales Representative, Regional Sales Officer and as Branch Manager. Prior to joining Kenya Seed Company, She worked as Stores Clerk in ADC.

**County Assembly Key Management**

Name	Designation and Experience
 <p>M/s Jepkemoi Chemase</p>	<p>Year Of Birth:1976</p> <p>Key Qualifications: Bachelor of Education, MBA-Human Resource option</p> <p>Previous Work Experience: Employee of the Teachers Service Commission.1998-2013</p> <p>Clerk Baringo County Assembly. 15<sup>th</sup> February 2022-date</p>
 <p>Mr. James Warata</p>	<p>Year Of Birth:1964</p> <p>Key Qualifications: Bachelor of Arts (Business Management)</p> <p>Previous Work Experience: previously worked over 6 years as CDF Fund Accounts Manager.</p> <p>Deputy Clerk Legislation County Assembly.2013-date.</p>
 <p>CPA Alfred Kandie Keitany</p>	<p>Year of Birth;1983</p> <p>Key Qualifications: MBA(Finance)-Catholic University of Eastern Africa.</p> <p>Bachelor of Business Management (Accounting Option)-Moi University.</p> <p>CPA(K)</p> <p>Work Experience: Principal Accountant-Min of Health (NASCOP) 2009-2020.</p> <p>Director Finance and Accounting Services, Baringo County Assembly, 2020 to date</p>

**d) Fiduciary Management**

The key management personnel who held office during the financial period ended 30<sup>th</sup> June 2023 and who had direct fiduciary responsibility were:

No.	Designation	Name
1.	CECM Finance and Economic Planning	Hon. Wilson Cheserek Ruto
2.	Accounting Officer- Finance and Revenue Management	CPA. Gikono Kiptoo
3.	Accounting Officer- Economic Planning	Michael K. Ngetich
4.	Accounting Officer- Roads and Transport	Geoffrey Kosgei
5.	Accounting Officer – Public Works & Infrastructure	Arch. Timothy K. Rotich
6.	Accounting Officer- Water, Sanitation and Irrigation	Milkah P. Chelagat
7.	Accounting Officer- Tourism and Wildlife Development	Nancy C. Korir
8.	Accounting Officer – Climate Change Management and Natural Resource	Silas B. Kwonyike
9.	Accounting Officer- Lands and Physical Planning	Dr. Nancy J. Chesire
10.	Accounting – Housing and Urban Development	Nelechurai Nancy Cathy
11.	Accounting Officer- Agriculture	Anne Chewochei
12.	Accounting Officer- Livestock, Fisheries and Blue Economy	Wendot Chemjor
13.	Accounting Officer- Medical Services	Dr. Winnie Bore
14.	Accounting Officer- Public Health	Evans Ruto Kangugo
15.	Accounting Officer- Education and Vocational Training	Joseph Kimani Waiharo
16.	Accounting Officer- Youth Affairs, Sports and Gender	Korir Dennis Kimutai
17.	Accounting Officer- Culture, Social Services and Heritage	Victor Kipchumba Kandie

No.	Designation	Name
18.	Accounting Officer- Devolution and Special Programmes	James C. Chepyegon
19.	Accounting Officer- Public Service, Administration and E.Governance	Charles Kipkulei
20.	Accounting Officer- Industrialization and Cooperatives Development	Collins Plimo Nakedi

**e) Fiduciary Oversight Arrangements**

Baringo County oversight responsibilities were presided over by: -

**(a) County Public Accounts and Investment Committee**

The County Public Accounts and Investment Committee performed the following responsibilities as per Baringo County Assembly Standing Order no188 which established the committee it.

- Examination of the accounts showing the appropriations of the sum voted by the house to meet public expenditure and of such other accounts laid before the house.
- Examination of the working of the public investment
- Examine the reports and accounts of the public investment
- Examine any report from the Auditor General on public investment
- Examine autonomy and efficiency of public investment expenditure in relation to efficiency and prudence.

**(b) County Internal Audit**

The County Internal Audit and Risk Management Unit which is made up of qualified staff also plays an oversight role to ensure the effectiveness and efficiency of the County Internal Control. They review the County Financial statements, Internal Control and perform System Audits. They are mandated to ensure that all risk exposures to the county are eliminated and the proper mitigation measures are put in place.

**(c) Audit Committee**

Baringo County currently do not have an active Audit committee.

**(d) Development Partners**

In the FY 2024/2025 the County benefited from funds from the following development

- Danish Government
- World Bank

**(e) Auditor General**

The Auditor General as per the Article 229 of the constitution of Kenya plays an oversight responsibility by auditing the County Financial Statements to ensure that the public money has been applied lawfully.

**Key Entity Information and Management (Continued)**

**f) County Headquarters**

Baringo County Government  
P.O. Box 53 30400  
Governors Building  
Kabarnet, Kenya.

**g) Baringo County Treasury**

P.O. Box 53-30400  
KABARNET, KENYA  
Market Road/Highway,  
Telephone: (254) (0) 53 - 22115  
E-mail: [cectreasury@baringo.go.ke](mailto:cectreasury@baringo.go.ke)  
Website: [www.baringo.go.ke](http://www.baringo.go.ke)

**h) Bankers**

Kenya Commercial Bank  
Kabarnet Branch  
P.O. Box 175 - 30400  
KABARNET, KENYA  
Telephone: (254) 020 2287000  
E-mail: kabarnet@kcb.co.ke  
Website: [www.kcbbankgroup.com](http://www.kcbbankgroup.com)

**i) County Bankers**

Central Bank of Kenya  
Haile Selassie Avenue  
P.O. Box 60000  
City Square 00200  
NAIROBI, KENYA

**j) Independent Auditors**

Auditor General  
Office of the Auditor General  
Anniversary Towers, University Way  
P.O. Box 30084  
GPO 00100  
NAIROBI, KENYA

**k) Principal Legal Adviser**

The Attorney General  
State Law Office and Department of Justice  
Harambee Avenue  
P.O. Box 40112-00200  
City Square  
NAIROBI, KENYA

*County Government of Baringo*

*County Revenue Fund*

*Annual Report and Financial Statements For the financial year ended 30<sup>th</sup> June 2025*

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**l) County Attorney**

County Government of Baringo

P.O. Box 53-30400

**KABARNET, KENYA**

**m) County Fund Contacts**

**Baringo County Revenue Fund**

P.O. Box 53-30400

KABARNET, KENYA

Market Road/Highway,

Telephone: (254) (0) 53 - 22115

E-mail: [cectreasury@baringo.go.ke](mailto:cectreasury@baringo.go.ke)

Website: [www.baringo.go.ke](http://www.baringo.go.ke)

### 3. Statement by the CECM Finance

Article 207 of the Constitution, Sections 109 and 167 of the Public Finance Management Act, 2012 requires a County Revenue Fund established by the Constitution, an Act of Parliament or county legislation shall prepare financial statements for the Fund for each financial year in a form prescribed by the Public Sector Accounting Standards Board and submit to the Auditor General and a copy to the Commission on Revenue Allocation and the Controller of Budget.

The major sources of revenue for Baringo County Revenue Fund are Exchequer releases, grants, donations and own source revenue.

The receipts collected into County Revenue Fund include Exchequer releases of Kshs. 6,683,872,231.00, own source revenue of Kshs. 203,122,190.00 grants from development partners 232,919,427.00, proceeds from domestic and foreign borrowings, and other miscellaneous deposits in the County Exchequer Account.

The County Revenue Fund Balance as at 30<sup>th</sup> June 2025 is kshs. 272,978,953.00.

The CEC Member of Finance of the County Government is responsible for the preparation and presentation of the County Revenue Fund financial statements, which give a true and fair view of the state of affairs of the Fund as at the end of the financial year ended on June 30, 2025. This responsibility includes: (i) Maintaining adequate financial management arrangements and ensuring that these continue to be effective throughout the reporting period; (ii) Maintaining proper accounting records, which disclose with reasonable accuracy at any time the financial position of the County Revenue Fund; (iii) Designing, implementing and maintaining internal controls relevant to the preparation and fair presentation of the Financial Statements, and ensuring that they are free from material misstatements, whether due to error or fraud; (iv) Safeguarding the assets of the County Executive; (v) Selecting and applying appropriate accounting policies; and (iv) Making accounting estimates that are reasonable in the circumstances.

The CEC Member of Finance accepts responsibility for the County Revenue Fund's financial statements, which have been prepared on the Cash Basis Method of financial reporting, using appropriate accounting policies in accordance with International Public Sector Accounting Standards (IPSAS). The Accounting Officer is of the opinion that the County Revenue Fund's financial statements give a true and fair view of the state of the County Revenue Fund's transactions during the financial year ended June 30, 2025, and of its financial position as at that date. The CEC Member of Finance further confirms the completeness of the accounting records maintained for the County Revenue Fund which have been relied upon in the preparation of its financial statements as well as the adequacy of the systems of internal financial control. The CEC Member of Finance confirms that the County Revenue Fund has complied fully with applicable Government Regulations and the terms of external financing covenants, Further, CEC Member of Finance confirms that the County Revenue Fund's Financial Statements have been prepared in a form that complies with relevant Accounting Standards prescribed by the Public Sector Accounting Standards Board of Kenya.

  
Hon. Wilson Cheserek Ruto

County Executive Committee Member – Finance & Economic Planning.  
County Government of Baringo

#### 4. Management Discussion and Analysis

In the year under review, the County Government of Baringo realized a general performance of Kshs. 7,121,854,218.00 as revenue to County Revenue Fund.

The major source of revenue to the fund are: Exchequer releases amounting to Kshs. 6,683,872,231.00; other transfers from other government agencies which includes grants and donations amounting to Kshs. 232,919,427.00; Own Source revenue being received through appointed County Receiver of Revenue amounting to Kshs. 203,122,190.00 and bank balances for the year ending 30<sup>th</sup> June, 2024 being returned to CRF amounting to Kshs. 1,940,369.90

The table below clearly indicates that in the year under review, the fund realized a reduction in its total revenues compared to the last financial year ending 30<sup>th</sup> June, 2024.

<b>Revenue sources to CRF</b>	<b>Performance FY 2024/2025</b>	<b>Performance FY 2023/2024</b>
Exchequer releases	6,683,872,231.00	6,647,771,186.00
Transfers from other government agencies	232,919,427.00	125,431,310.20
Other grants	00.00	186,676,224.20
Proceeds from Domestic Borrowing	-	-
Proceeds from Foreign Borrowing	-	-
Own Source Revenue	203,122,190.00	229,419,558.20
Return to CRF issues	1,940,369.90	50,051,168.55
<b>Total Receipts</b>	<b>7,121,854,218.00</b>	<b>7,239,349,447.15</b>

The withdrawal of funds from the County Revenue Fund is authorized by the County appropriation Act. The County Treasury seeks the approval from Controller of Budget for withdrawal of funds from the County Revenue Fund. In the year under review the County Government of Baringo withdrew kshs. 6,249,193,488.00 and special funds 345,093,788.00 , to County Executive and County Assembly of Kshs. 788,459,023.00 to finance its operations.

## 5. Overview of the County Revenue Fund Operations

### Background

Article 207 of the Constitution of Kenya provides for the establishment of a County Revenue Fund into which shall be paid all money raised or received by or on behalf of the County Government. As outlined under Section 109 of the Public Finance Management (PFM) Act, 2012 the County Treasury is responsible for administration of the County Revenue Fund. The County Revenue Fund is maintained as the County Exchequer Account at the Central Bank of Kenya.

### Receipts into the County Revenue Fund

County Government revenue is received through appointed County Receiver of Revenue by the County Executive Committee Member for finance to the County Treasury pursuant to Section 157 (1) of the PFM Act 2012. Receipts include Exchequer releases, grants from development partners, proceeds from domestic and foreign borrowings, and other miscellaneous deposits in the County Revenue Fund Account.

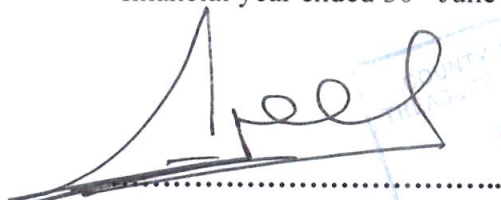
### Transfers from the County Revenue Fund

The withdrawal of funds from the County Revenue Fund is authorized by the County appropriation Act. The County Treasury is required to seek the Controller of Budget's approval for withdrawal of funds from the County Revenue Fund to the County Executive and County Assembly bank accounts. These entities are responsible for the administration of their respective approved budgets.

### Financial Reporting requirements

The Accounting Officer for the County Revenue Fund is required to prepare and submit the financial statements to the Auditor-General and a copy to the Controller of Budget, and the Commission on Revenue Allocation.

This statement therefore covers the operations of the County Exchequer Account for the financial year ended 30<sup>th</sup> June 2025.



24 OCT 2025

**Hon. Wilson Cheserek Ruto**  
**County Executive Committee Member – Finance & Economic Planning.**  
**County Government of Baringo**

## 6. Statement of Management Responsibility

Section 168 of the PFM Act requires the administrator of a county public fund established by the Constitution, an Act of Parliament or county legislation, to prepare quarterly financial statements for the fund in a form prescribed by the Accounting Standards Board and submit the quarterly report to the County Treasury and a copy to the Controller of Budget.

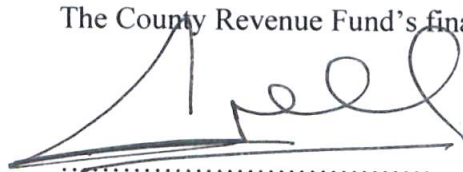
The Accounting Officer of the County Government is responsible for the preparation and presentation of the County Revenue Fund financial statements, which give a true and fair view of the state of affairs of the Fund as at the end of the financial year ended 30th June 2024. This responsibility includes: (i) Maintaining adequate financial management arrangements and ensuring that these continue to be effective throughout the reporting period; (ii) Maintaining proper accounting records, which disclose with reasonable accuracy at any time the financial position of the County Revenue Fund; (iii) Designing, implementing and maintaining internal controls relevant to the preparation and fair presentation of the Financial Statements, and ensuring that they are free from material misstatements, whether due to error or fraud; (iv) Safeguarding the assets of the County Executive; (v) Selecting and applying appropriate accounting policies; and (iv) Making accounting estimates that are reasonable in the circumstances.

The Accounting Officer accepts responsibility for the County Revenue Fund's financial statements, which have been prepared on the Cash Basis Method of financial reporting, using appropriate accounting policies in accordance with International Public Sector Accounting Standards (IPSAS). The Accounting Officer is of the opinion that the County Revenue Fund's financial statements give a true and fair view of the state of the County Revenue Fund's transactions during the period ended 30th June 2025, and of its financial position as at close of the year.

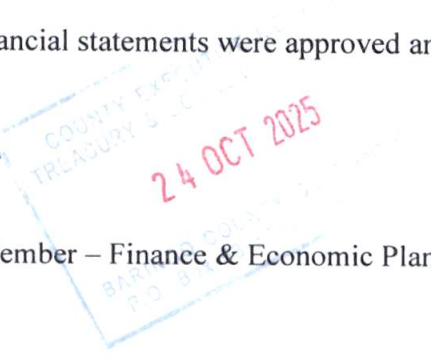
The Accounting Officer further confirms the completeness of the accounting records maintained for the County Revenue Fund which have been relied upon in the preparation of its financial statements as well as the adequacy of the systems of internal financial control. The Accounting Officer confirms that the County Revenue Fund has complied fully with applicable Government Regulations and the terms of external financing covenants, Further, Accounting Officer confirms that the County Revenue Fund's Financial Statements have been prepared in a form that complies with relevant Accounting Standards prescribed by the Public Sector Accounting Standards Board of Kenya.

### Approval of the Financial Statements

The County Revenue Fund's financial statements were approved and signed on \_\_\_\_\_ 2025



Hon. Wilson Cheserek Ruto  
County Executive Committee Member – Finance & Economic Planning.  
County Government of Baringo



# REPUBLIC OF KENYA

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Monrovia Street  
P.O. Box 30084-00100  
NAIROBI

## **REPORT OF THE AUDITOR-GENERAL ON COUNTY REVENUE FUND FOR THE YEAR ENDED 30 JUNE, 2025 - COUNTY GOVERNMENT OF BARINGO**

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### **PREAMBLE**

I draw your attention to the contents of my report which is in three parts:

- A. Report on the Financial Statements that considers whether the financial statements are fairly presented in accordance with the applicable financial reporting framework, accounting standards and the relevant laws and regulations that have a direct effect on the financial statements;
- B. Report on the Lawfulness and Effectiveness in Use of Public Resources which considers compliance with applicable laws, regulations, policies, gazette notices, circulars, guidelines and manuals and whether public resources are applied in a prudent, efficient, economic, transparent and accountable manner to ensure the Government achieves value for money and that such funds are applied for the intended purpose; and,
- C. Report on the Effectiveness of Internal Controls, Risk Management and Governance which considers how the entity has instituted checks and balances to guide internal operations. This responds to the effectiveness of the governance structure, risk management environment and internal controls, developed and implemented by those charged with governance for orderly, efficient and effective operations of the entity.

A Qualified Opinion is issued when the Auditor-General concludes that, except for material misstatements noted, the financial statements are fairly presented in accordance with the applicable financial reporting framework. The Report on Financial Statements should be read together with the Report on Lawfulness and Effectiveness in the Use of Public Resources, and the Report on Effectiveness of Internal Controls, Risk Management and Governance.

The three parts of the report are aimed at addressing the statutory roles and responsibilities of the Auditor-General as provided by Article 229 of the Constitution, the Public Finance Management Act, 2012 and the Public Audit Act, 2015. The three parts of the report when read together constitute the report of the Auditor-General.

### **REPORT ON THE FINANCIAL STATEMENTS**

#### **Qualified Opinion**

I have audited the accompanying transitional IPSAS financial statements of County Revenue Fund - County Government of Baringo set out on pages 1 to 21, which comprise

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*Report of the Auditor-General on County Revenue Fund for the year ended 30 June, 2025 - County Government of Baringo*

of the statement of financial position as at 30 June, 2025 and the statement of statement of financial performance, statement of changes in net assets, statement of cash flows and statement of comparison of budget and actual, for the year then ended and a summary of significant accounting policies and other explanatory information in accordance with the provisions of Article 229 of the Constitution of Kenya and Section 35 of the Public Audit Act, 2015. I have obtained all the information and explanations which to the best of my knowledge and belief, were necessary for the purpose of the audit.

In my opinion, except for the effect of the matters described in the Basis for Qualified Opinion section of my report, the transitional IPSAS financial statements present fairly, in all material respects, the financial position of County Government of Baringo - County Revenue Fund at 30 June, 2025 and of its financial performance and its cash flows for the year then ended, in accordance with International Public Sector Accounting Standards Accrual Basis (including the transitional provisions permitted under IPSAS 33) and comply with the County Government Act, 2012, the Public Finance Management Act, 2012 and The National Treasury and Economic Planning Circular No.3 of 14 April, 2025.

### **Basis for Qualified Opinion**

#### **1. Inaccuracies in Returned to CRF Issues**

The statement of financial performance reflects an amount of Kshs.1,940,369 in respect of return to County Revenue Fund (CRF) issues as disclosed in Note 9 to the financial statements. However, review of CRF bank statement revealed return to CRF issues totalling to Kshs.2,678,314 resulting to unexplained and unreconciled variance Kshs.737,945.

In the circumstances, the accuracy and completeness of the of return to County Revenue Fund (CRF) issues amounting to Kshs.1,940,370 could not be confirmed.

#### **2. Inaccuracies in Total Revenue**

The statement of financial performance reflects total revenue amount of Kshs.7,121,854,218. However, review and re-computation of the revenue captured in county revenue fund bank account statements at the Central Bank of Kenya revealed total credited amount of Kshs.7,670,775,325 resulting to an unexplained and unreconciled variance of Kshs.548,921,107.

In the circumstances, the accuracy and completeness of the total revenue amounting to Kshs.7,121,854,218 could not be confirmed.

#### **3. Non-disclosure of Hospital Fees as Exchange Own Source Revenue**

The statement of financial performance reflects exchange own source revenue amount of Kshs.88,934,632 as disclosed in Note 11 to the financial statements. Review of the statement of revenue and disbursements in receiver of revenue statement revealed total

revenue of revenue from exchange transaction amount of Kshs.587,889,712 which includes undisclosed amount of Kshs.389,788,886 in respect of hospital fees.

In the circumstances, the accuracy and completeness of the exchange own source revenue amounting to Kshs.88,934,632 could not be confirmed.

#### **4. Inaccuracies in Transfers of Cess Revenue**

The statement of financial performance reflects non-exchange own source revenue amount of Kshs.114,187,558 as disclosed in Note 10 to the financial statements. Included in the revenue is cess revenue amounting to Kshs.42,241,136. However, the statement of revenue and disbursements of the receiver of revenue statements reflects cess revenue totaling Kshs.41,037,491 resulting to an unexplained and unreconciled variance of Kshs.1,203,645.

In the circumstances, the accuracy and completeness of non-exchange own source revenue amounting to Kshs.114,187,558 could not be confirmed.

The audit was conducted in accordance with International Standards of Supreme Audit Institutions (ISSAIs). I am independent of the County Revenue Fund - County Government of Baringo Management in accordance with ISSAI 130 on the Code of Ethics. I have fulfilled other ethical responsibilities in accordance with the ISSAI and in accordance with other ethical requirements applicable to performing audits of financial statements in Kenya. I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my qualified opinion.

#### **Emphasis of Matter**

##### **Budgetary Control and Performance**

The statement of comparison of budget and actual amounts reflects final total revenue budget and actual on comparable basis of Kshs.8,983,758,050 and Kshs.7,121,854,227 respectively resulting to under-funding of Kshs.1,861,903,823 or 21% of the budget.

The underfunding affected the planned activities and may have impacted negatively on service delivery to the public.

My opinion is not modified in respect of this matter.

#### **Key Audit Matters**

Key audit matters are those matters that, in my professional judgement, are of most significance in the audit of the financial statements. Except for the effect of the matters described in the Basis for Qualified Opinion section, I have determined that there are no other key audit matters to communicate in my report.

## Other Matter

### Unresolved Prior Year Matters

In the prior years' audit reports, several issues were raised under the Report on Financial Statements, Report on Lawfulness and Effectiveness in Use of Public Resources, and Report on Effectiveness of Internal Controls, Risk Management and Governance. Review of the status during audit of the County Revenue Fund in 2024/2025 revealed that the following eight (8) issues remained unresolved:

No.	Audit Issue
1	Inaccuracies in the Fund Closing Balance – Kshs.1,006,145,558
2	Understatement of Own Source Revenue
3	Inaccurate Receipts
4	Opening Balance Brought Forward
5	Misstated Hospital Fees
6	Budgetary Control and Performance
7	Unresolved Prior Year Issues
8	Lack of Board and Financial Statements FIF

### Other Information

The Management is responsible for the Other Information set out on page iii to xxii which comprise of Key Entity Information and Management, Statement by the County Executive Committee Member Finance, Management Discussion and Analysis, Overview of the County Revenue Operations and Statement of Management Responsibility. The Other Information does not include the financial statements and my audit report thereon.

In connection with my audit on the Fund's, financial statements, my responsibility is to read the Other Information and in doing so, consider whether the Other Information is materially inconsistent with the financial statements or my knowledge obtained in the audit or otherwise appears to be materially misstated. If based on the work I have performed, I conclude that there is a material misstatement of this Other Information, I am required to report that fact. I have nothing to report in this regard.

My Opinion on the financial statements does not cover the Other Information and accordingly, I do not express an audit opinion or any form of assurance conclusion thereon.

## REPORT ON LAWFULNESS AND EFFECTIVENESS IN USE OF PUBLIC RESOURCES

### Conclusion

As required by Article 229(6) of the Constitution, based on the audit procedures performed, except for the effects of the matter described in the Basis for Conclusion on

Lawfulness and Effectiveness in the Use of Public Resources section of my report, I confirm that nothing has come to my attention to cause me to believe that public resources have not been applied lawfully and in an effective way.

### **Basis for Conclusion**

#### **Failure to Prepare and Support Quarterly Financial Reports**

Review of the financial records revealed that quarter 1 to 4 of financial reports were not prepared and ledgers were not provided for audit review. This was contrary to Section 166 (1) of the Public Finance Management Act, 2012 which requires an accounting officer for a County Government entity to prepare a report for each quarter of the financial year in respect of the entity.

In the circumstances, Management was in breach of the law.

The audit was conducted in accordance with ISSAI 3000 and ISSAI 4000. The standards require that I comply with ethical requirements and plan and perform the audit to obtain assurance about whether the activities, financial transactions and information reflected in the financial statements comply in all material respects, with the authorities that govern them. I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my conclusion.

## **REPORT ON THE EFFECTIVENESS OF INTERNAL CONTROLS, RISK MANAGEMENT AND GOVERNANCE**

### **Conclusion**

As required by Section 7(1)(a) of the Public Audit Act, 2015, based on the audit procedures performed, I confirm that, nothing has come to my attention to cause me to believe that internal controls, risk management and governance were not effective.

### **Basis for Conclusion**

The audit was conducted in accordance with ISSAI 2315 and ISSAI 2330. The standards require that I plan and perform the audit to obtain assurance about whether effective processes and systems of internal controls, risk Management and overall governance were operating effectively in all material respects. I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my conclusion.

### **Responsibilities of the Management and those Charged with Governance**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with International Public Sector Accounting Standards (Accrual Basis) and for maintaining effective internal controls as Management determines is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error and for its assessment of the effectiveness of internal controls, risk management and governance.

In preparing the financial statements, Management is responsible for assessing the Fund's ability to continue as a going concern, disclosing, as applicable, matters related to going concern and using the going concern basis of accounting unless Management is aware of the intention to cease operations.

Management is also responsible for the submission of the financial statements to the Auditor-General in accordance with the provisions of Section 47 of the Public Audit Act, 2015.

In addition to the responsibility for the preparation and presentation of the financial statements described above, Management is also responsible for ensuring that the activities, financial transactions and information reflected in the financial statements comply with the authorities which govern them and that public resources are applied in an effective way.

Those charged with governance are responsible for overseeing the Fund's, financial reporting process, reviewing the effectiveness of how Management monitors compliance with relevant legislative and regulatory requirements, ensuring that effective processes and systems are in place to address key roles and responsibilities in relation to governance and risk management, and ensuring the adequacy and effectiveness of the control environment.


### **Auditor-General's Responsibilities for the Audit**

My responsibility is to conduct an audit of the financial statements in accordance with Article 229(4) of the Constitution, Section 35 of the Public Audit Act, 2015 and the International Standards of Supreme Audit Institutions (ISSAIs). The standards require that, in conducting the audit, I obtain reasonable assurance about whether the financial statements as a whole are free from material misstatements, whether due to fraud or error and to issue an auditor's report that includes my opinion in accordance with Section 48 of the Public Audit Act, 2015. Reasonable assurance is a high level of assurance but is not a guarantee that an audit conducted in accordance with ISSAIs will always detect a material misstatement when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of these financial statements.

In conducting the audit, Article 229(6) of the Constitution also requires that I express a conclusion on whether or not in all material respects, the activities, financial transactions and information reflected in the financial statements are in compliance with the authorities that govern them and that public resources are applied in an effective way. In addition, I consider the entity's control environment in order to give an assurance on the effectiveness of internal controls, risk management and governance processes and systems in accordance with the provisions of Section 7 (1) (a) of the Public Audit Act, 2015.

Further, I am required to submit the audit report in accordance with Article 229(7) of the Constitution.

Detailed description of my responsibilities for the audit is located at the Office of the Auditor-General's website at: <https://www.oagkenya.go.ke/auditor-generals-responsibilities-for-audit/>. This description forms part of my auditor's report.


  
FCPA Nancy Gathungu, CBS  
AUDITOR-GENERAL

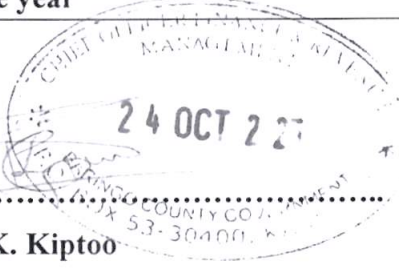
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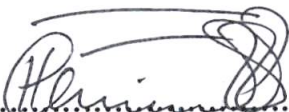
05 December, 2025

**8. Statement of Financial Performance for the year ended 30 June 2025**

Description	Notes	2024/2025
		Kshs.
<b>Revenue from non-exchange transactions</b>		
Exchequer releases	6	6,683,872,231.00
Transfers from other government agencies	7	232,919,427.00
Other grants	8	0.00
Return to CRF	9	1,940,369.90
Non-Exchange Own Source Revenue	10	114,187,558.00
<b>Revenue from exchange transactions</b>		
Exchange Own Source Revenue	11	88,934,632.00
<b>Total Revenue</b>		<b>7,121,854,218.00</b>
<b>Expenses</b>		
Transfers to County Executive	12	6,249,193,488.00
Transfers to County Assembly	13	788,459,023.00
Other Transfers Special funds	14	345,093,788.00
<b>Total Expenses</b>		<b>(7,382,746,299.00)</b>
<b>Surplus for the year</b>		<b>(260,892,081.00)</b>

  
 CPA Gikono K. Kiptoo  
 Chief Officer - Finance  
 Date: 29/10/25

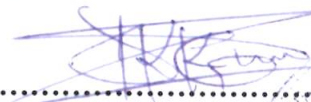


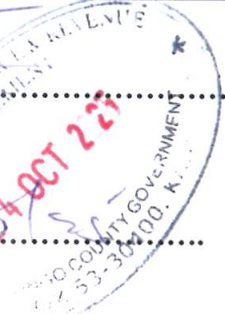
  
 CPA Hillary Kipkoech Siror  
 Director Revenue Management Services  
 ICPAK Member No. 8891.  
 Date: 29/10/25

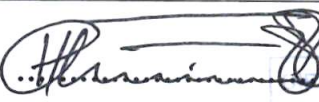
County Government of Baringo  
 County Revenue Fund  
 Annual Report and Financial Statements For the financial year ended 30<sup>th</sup> June 2025

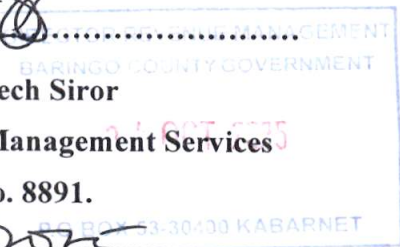
9. Statement of Financial Position as at 30<sup>th</sup> June 2025

Description	Note	2024/2025	Opening Statement 1st July 2025
		Kshs	Kshs
<b>Assets</b>			
<b>Current Assets</b>			
Cash and Cash equivalents	15	272,978,953.00	533,871,033.00
Receivables from Non-Exchange Transactions	16	0.00	0.00
Receivables from Exchange Transactions	17	0.00	0.00
<b>Total Current Assets</b>		<b>272,978,953.00</b>	<b>533,871,033.00</b>
<b>Total Assets (A)</b>		<b>272,978,953.00</b>	<b>533,871,033.00</b>
<b>Liabilities</b>			
<b>Current Liabilities</b>			
Accounts Payable	18	0.00	0.00
<b>Total Current Liabilities</b>		<b>0.00</b>	<b>0.00</b>
<b>Surplus for the year</b>		<b>0.00</b>	<b>0.00</b>
<b>Total Liabilities (B)</b>		<b>0.00</b>	<b>0.00</b>
<b>Net Assets(A-B)</b>		<b>272,978,953.00</b>	<b>533,871,033.00</b>
<b>Represented by:</b>			
Accumulated Surplus		272,978,953.00	533,871,033.00
Net Assets		272,978,953.00	533,871,033.00

  
 CPA Gikono K. Kiptoo  
 Chief Officer - Finance  
 Date: 28/10/2025



  
 CPA Hillary Kipkoech Siror  
 Director Revenue Management Services  
 ICPAK Member No. 8891.  
 Date: 28/10/2025



County Government of Baringo

County Revenue Fund

Annual Report and Financial Statements For the financial year ended 30<sup>th</sup> June 2025

**10. Statement of Changes in Net Assets for the year ended 30 June 2025**

<b>Description</b>	<b>Accumulated Surplus</b>
<b>As at July 1, 2024</b>	<b>533,871,033.00</b>
Surplus/ deficit for the Period	0.00
Additions during the Period	(260,892,081.00)
<b>As at June 30, 2025</b>	<b>272,978,953.00</b>

County Government of Baringo

County Revenue Fund

Annual Report and Financial Statements For the financial year ended 30<sup>th</sup> June 2025

**11. Statement of Cash Flows for the year ended 30 June 2025**

		<b>2024/2025</b>
	Notes	Kshs
<b>Cash flows from operating activities</b>		
<b>Receipts</b>		
Exchequer releases		6,683,872,231
Transfers from other government agencies		232,919,427
Other grants		0.00
Return to CRF		1,940,370
Own Source Revenue		203,122,190
<b>Total receipts</b>		<b>7,121,854,218</b>
<b>Payments</b>		
Transfers to County Executive (operating activities)		(6,249,193,488.00)
Transfers to County Assembly (operating activities)		(788,459,023)
Other transfers		(345,093,788.00)
<b>Total Payments</b>		<b>(7,382,746,299)</b>
<b>Net cash flows from/(used in) operating activities</b>		<b>(260,892,081)</b>
<b>Cash flows from investing activities</b>		<b>0.00</b>
<b>Net cash flows from/(used in) investing activities</b>		<b>0.00/(0.00)</b>
<b>Cash flows from financing activities</b>		
<b>Net cash flows from from/(used in) financing Activities</b>		<b>0.00/(0.00)</b>
<b>Net increase/(decrease) in cash &amp; Cash equivalents</b>		<b>(260,892,081)</b>
Cash and cash equivalents at 1 July	15	<b>533,871,033</b>
<b>Cash and cash equivalents at 30 June</b>	<b>15</b>	<b>272,978,953</b>

**12. Statement of Comparison of Budget Actual Amounts for the Year Ended 30<sup>th</sup> June, 2025.**

Description	Original Budget	Adjustments	Final Budget	Actual on Comparable Basis	Budget Realization Difference	% of Realization
	A	B	c=a+b	d	e=c-d	f=d/c %
	Kshs	Kshs	Kshs	Kshs	Kshs	
<b>Revenue</b>						
Exchequer releases	6,912,927,952	307,729,267	7,220,657,219	6,683,872,231	536,784,988	92%
Transfers from other government agencies	517,140,587	395,862,847	913,003,434	232,919,427.	680,084,007	26%
Other grants	250,000,000	-	250,000,000	-	250,000,000	0%
Return to CRF	-	-	-	1,940,369	-	0%
Own Source Revenue	600,097,396	-	600,097,396	203,122,190	396,975,206	33%
<b>Total Revenue</b>	<b>8,280,165,935</b>	<b>703,592,114</b>	<b>8,983,758,050</b>	<b>7,121,854,227</b>	<b>1,861,903,823</b>	<b>79%</b>
<b>Expenses</b>						
Transfers to County Executive	7,493,665,333	703,592,114	8,197,257,448	6,594,287,276	1,602,970,172	80%
Transfers to County Assembly	786,500,602		786,500,602	788,459,023	-1,958,421	100%
Other transfers	-		-	-		
<b>Total Payments</b>	<b>8,280,165,935</b>	<b>703,592,115</b>	<b>8,983,758,050</b>	<b>7,382,746,299</b>	<b>1,601,011,751</b>	<b>82%</b>
<b>Surplus/Deficit</b>				<b>(260,892,081)</b>		

### **13. Notes to the Financial Statements**

#### **1. General Information**

The County Revenue Fund is established by and derives its authority and accountability from Article 207 of the Constitution of Kenya 2010. The Fund is wholly owned by the Baringo County Government and is domiciled in Kenya. The Fund's principal activity is xxx.

#### **2. Statement of compliance and basis of preparation**

The financial statements have been prepared in accordance with Accrual-Basis IPSAS financial reporting under the Accrual-Basis of accounting, as prescribed by the PSASB and Section 167 of the PFM Act 2012. The Financial Statements are presented in Kenya Shillings, which is the functional and reporting currency of the Fund, all values are rounded off to the nearest Kenya Shilling. The accounting policies adopted have been consistently applied to all the years presented. The financial statements are prepared on accrual basis while the cashflow statement is prepared using the direct method.

These Financial Statements were authorized for issue by the Accounting officer on 22<sup>nd</sup> August 2025

#### **Basis of preparation**

##### **Reporting entity**

This report relates to financial operations of the County Revenue Fund domiciled at the County Treasury and bank account maintained at Central Bank of Kenya.

##### **Revenues**

Revenues include funds deposited in the County Revenue Fund pursuant to Article 207 of the Constitution of Kenya and Section 109 of the PFM Act 2012.

##### **Expenses**

Expenses are based on the County Government Appropriation Act. The exchequer requests are received by County Treasury, which rationalizes the requests based on the available balance, consolidates the requests and forwards them to Controller of Budget (COB) for approval. Once the approval of COB is obtained, the funds are released to the County Assembly and County Executive operational accounts appropriately.

### 3. Adoption of New and Revised Standards

**i) New and amended standards and interpretations in issue effective in the year ended 30 June 2025.**

There were no new and amended standards issued in the financial year.

**ii) New and amended standards and interpretations in issue but not yet effective in the year ended 30 June 2025**

<b>Standard</b>	<b>Effective date and impact:</b>
IPSAS 46 Measurement	<p><b>Applicable 1<sup>st</sup> January 2025</b></p> <p>The objective of this standard was to improve measurement guidance across IPSAS by:</p> <ul style="list-style-type: none"> <li>i. Providing further detailed guidance on the implementation of commonly used measurement bases and the circumstances under which they should be used.</li> <li>ii. Clarifying transaction costs guidance to enhance consistency across IPSAS;</li> <li>iii. Amending where appropriate guidance across IPSAS related to measurement at recognition, subsequent measurement and measurement related disclosures.</li> </ul> <p>The standard also introduces a public sector specific measurement bases called the current operational value.</p> <p><b>State the expected impact of the standard to the Entity if relevant</b></p>
IPSAS 47- Revenue	<p><b>Applicable 1<sup>st</sup> January 2026</b></p> <p>This standard supersedes IPSAS 9- Revenue from exchange transactions, IPSAS 11 Construction contracts and IPSAS 23 Revenue from non- exchange transactions. This standard brings all the guidance of accounting for revenue under one standard. The objective of the standard is to establish the principles that an entity shall apply to report useful information to users of financial statements about the nature, amount, timing and uncertainty of revenue and cash flow arising from revenue transactions.</p> <p><b>State the expected impact of the standard to the Entity if relevant</b></p>
IPSAS 48- Transfer Expenses	<p><b>Applicable 1<sup>st</sup> January 2026</b></p> <p>The objective of the standard is to establish the principles that a transfer provider shall apply to report useful information to users of financial statements about the nature, amount, timing and uncertainty of expenses and cash flow arising from transfer expense transactions. This is a new standard for public sector entities geared to provide guidance to entities that provide transfers on accounting for such transfers.</p> <p><b>State the expected impact of the standard to the Entity if relevant</b></p>

**iii) Early adoption of standards**

The Entity did not early – adopt any new or amended standards in the financial year or the entity adopted the following standards

#### **4. Significant Accounting Policies**

##### **a) Revenue recognition**

###### **i. Revenue from non-exchange transactions**

###### **Revenue Transfers**

Revenues from non-exchange transactions with other government entities are measured at fair value and recognized on obtaining control of the asset (cash, goods, services and property) if the transfer is free from conditions and it is probable that the economic benefits or service potential related to the asset will flow to the entity and can be measured reliably.

###### **ii. Revenue from exchange transactions**

###### **Own Source Revenue**

##### **b) Budget information**

The original budget for FY 2024/2025 was approved by the County Assembly on 30<sup>th</sup> April 2024. Subsequent revisions or additional appropriations were made to the approved budget in accordance with specific approvals from the appropriate authorities. The additional appropriations are added to the original budget by the Entity upon receiving the respective approvals in order to conclude the final budget. Accordingly, the Entity recorded additional appropriations of Kes 703,592,114 on the 2024/2025 budget following the governing body's approval. The Entity's budget is prepared on a different basis to the actual income and expenditure disclosed in the financial statements.

##### **c) Financial instruments**

IPSAS 41 addresses the classification, measurement and de-recognition of financial assets and financial liabilities, introduces new rules for hedge accounting and a new impairment model for financial assets. *The Fund does not have any hedge relationships and therefore the new hedge accounting rules have no impact on the Company's financial statements. (amend as appropriate).* A financial instrument is any contract that gives rise to a financial asset of one entity and a financial liability or equity instrument of another entity. At initial recognition, the entity measures a financial asset or financial liability at its fair value plus or minus, in the case of a financial asset or financial liability not at fair value through surplus or deficit, transaction costs that are directly attributable to the acquisition or issue of the financial asset or financial liability.

**Notes to the financial statements**

**Financial assets**

**Classification of financial assets**

The Fund classifies its financial assets as subsequently measured at amortised cost, fair value through net assets/ equity or fair value through surplus and deficit on the basis of both the fund's management model for financial assets and the contractual cash flow characteristics of the financial asset. A financial asset is measured at amortized cost when the financial asset is held within a management model whose objective is to hold financial assets in order to collect contractual cash flows and the contractual terms of the financial asset give rise on specified dates to cash flows that are solely payments of principal and interest on the principal outstanding. A financial asset is measured at fair value through net assets/ equity if it is held within the management model whose objective is achieved by both collecting contractual cashflows and selling financial assets and the contractual terms of the financial asset give rise on specified dates to cash flows that are solely payments of principal and interest on the principal amount outstanding. A financial asset shall be measured at fair value through surplus or deficit unless it is measured at amortized cost or fair value through net assets/ equity unless an entity has made irrevocable election at initial recognition for particular investments in equity instruments.

**Subsequent measurement**

Based on the business model and the cash flow characteristics, the entity classifies its financial assets into amortized cost or fair value categories for financial instruments. Movements in fair value are presented in either surplus or deficit or through net assets/ equity subject to certain criteria being met.

**Amortized cost**

Financial assets that are held for collection of contractual cash flows where those cash flows represent solely payments of principal and interest, and that are not designated at fair value through surplus or deficit, are measured at amortized cost. A gain or loss on an instrument that is subsequently measured at amortized cost and is not part of a hedging relationship is recognized in profit or loss when the asset is de-recognized or impaired. Interest income from these financial assets is included in finance income using the effective interest rate method.

**Fair value through net assets/ equity**

Financial assets that are held for collection of contractual cash flows and for selling the financial assets, where the assets' cash flows represent solely payments of principal and interest, are measured at fair value through net assets/ equity. Movements in the carrying amount are taken through net assets, except for the recognition of impairment gains or losses, interest revenue and foreign exchange gains and losses which are recognized in surplus/deficit. Interest income from these financial assets is included in finance income using the effective interest rate method.

**Notes to the financial statements**

**Fair value through surplus or deficit**

Financial assets that do not meet the criteria for amortized cost or fair value through net assets/ equity are measured at fair value through surplus or deficit. A business model where the entity manages financial assets with the objective of realizing cash flows through solely the sale of the assets would result in a fair value through surplus or deficit model.

**Trade and other receivables**

Trade and other receivables are recognized at fair values less allowances for any uncollectible amounts. Trade and other receivables are assessed for impairment on a continuing basis. An estimate is made of doubtful receivables based on a review of all outstanding amounts at the year end.

**Impairment**

The Fund assesses, on a forward-looking basis, the expected credit loss ('ECL') associated with its financial assets carried at amortized cost and fair value through net assets/equity. The entity recognizes a loss allowance for such losses at each reporting date. Critical estimates and significant judgments made by management in determining the expected credit loss (ECL) are set out in *Note xx*.

**Financial liabilities**

**Classification**

The Fund classifies its liabilities as subsequently measured at amortized cost except for financial liabilities measured through profit or loss.

**d) Cash and cash equivalents**

Cash and cash equivalents comprise cash on hand and cash at bank, short-term deposits on call and highly liquid investments with an original maturity of three months or less, which are readily convertible to known amounts of cash and are subject to insignificant risk of changes in value. Bank account balances include amounts held at the Central Bank of Kenya and at various commercial banks at the end of the financial year

**e) Events after the reporting period**

There were no material adjusting and non-adjusting events after the reporting period.

**f) Currency**

The financial statements are presented in Kenya Shillings (Kshs) are rounded off to the nearest shilling.

**5. Significant judgments and sources of estimation uncertainty**

The preparation of the Fund's financial statements in conformity with IPSAS requires management to make judgments, estimates and assumptions that affect the reported amounts of revenues, expenses, assets and liabilities, and the disclosure of contingent liabilities, at the end of the reporting period. However, uncertainty about these assumptions and estimates could result in outcomes that require a material adjustment to the carrying amount of the asset or liability affected in future periods.

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Notes to the financial statements

**6. Exchequer releases**

The following is an analysis by revenue type of the receipts collected in the County Revenue Fund:

Description	2024/2025
	Kshs.
Equitable Share	6,683,872,231.00
Others	00.00
<b>Total</b>	<b>6,683,872,231.00</b>

**7. Transfers from other government agencies**

Description	2024/2025
	Kshs.
Roads Maintainance Fuel Levy	71,309,826.00
IDA (World bak) credit (FLLoCA) climate	11,325,795.00
Kenya Urban Support Programme	32,309,300.00
Food System Resilent Project (FSRP)	70,127,132.00
Kenya Livestock Commercialization Project (KeLCoP)	39,998,624.00
DANIDA Grant -Primary Health care in devolved context -Ministry of Health	7,848,750.00
<b>Total</b>	<b>232,919,427.00</b>

Notes to the financial statements

**8. Other grants**

Description	2024/2025
	Kshs.
<b>Total</b>	

**9. Return to CRF**

<b>Description</b>	<b>2024/2025</b>
	<b>Kshs.</b>
Recurrent Account ( <i>County Executive</i> )	409,781.90
Development Account ( <i>County Executive</i> )	826,352.90
Recurrent Account ( <i>County Assembly</i> )	146,499.20
Development Account ( <i>County Assembly</i> )	1.05 .00
Others ( <i>Special funds</i> )	544,583.00
<b>Others (Commercial Banks)</b>	13,151.00
<b>Total</b>	<b>1,940,369.90</b>

**10. Non-Exchange Own Source Revenue**

<b>Description</b>	<b>2024/2025</b>
	<b>Kshs.</b>
Cess	42,241,136.00
Land Rates	9,921,809.00
Single/Business Permits	44,703,500.00
Conservancy Administration	-
Administration Control Fees and Charges	9,987,020.00
Other Fines, Penalties, And Forfeiture Fees	-
Public Health Service Fees	4,652,350.00
Physical Planning and Development	2,681,743.00
Others	-
<b>Total</b>	<b>114,187,558.00</b>

**11. Exchange Own Source Revenue**

Description	2024/2025
	Kshs.
Property Rent	26,202,334.00
Parking Fees	12,009,650.00
Market Fees	12,502,210.00
Advertising	5,801,432.00
Hire of County Assets	2,029,264.00
Sale of assets	-
Park Fees	30,389,742.00
Others	-
<b>Total</b>	<b>88,934,632.00</b>

**12. Transfers to County Executive**

Description	2024/2025
	Kshs.
Recurrent Account	4,731,518,206.00
Development Account	1,517,675,282.00
<b>Total</b>	<b>6,249,193,488.00</b>

Notes to the financial statements

13. Transfers to County Assembly

Description	2024/2025 Kshs.
Recurrent Account	766,274,557.00
Development Account	22,184,466.00
Special purpose accounts	0.00
Others	0.00
<b>Total</b>	<b>788,459,023.00</b>

14. Other Transfers

Description	Insert current FY Kshs.
Baringo County Climate Change Fund A/C	169,815,912.00
Baringo County Community Health Promoter	63,810,000.00
Baringo County DANIDA SPA	7,848,750.00
Baringo County Road Maintenance Levy Account	71,309,826.00
Baringo County Urban Development Grant SPA	32,309,300.00
<b>Total</b>	<b>345,093,788.00</b>

15. Cash and Cash equivalents

Description	2024/2025 Kshs.	Opening Statement 1st July 2025 Kshs.
County Exchequer Account - (CBK Account number 1000171561)	272,978,953.00	533,871,033.00
Others	0.00	0.00
<b>Total</b>	<b>272,978,953.00</b>	<b>533,871,033.00</b>

Changes in Cash and Cash Equivalent

Opening Statement 1st July 2025	533,871,033.00
Less Closing Cash and Cash Equivalent as at 30 <sup>th</sup> June 2025	272,978,953.00
<b>Net Decrease in Cash and Cash Equivalent During the year</b>	<b>(260,892,081.00)</b>

Notes to the financial statements

**16. Receivables from Non-Exchange Transactions**

Description	2024/2025	Opening Statement 1st July 2025
	Kshs	Kshs
Receivables	0.00	0.00
Other non-exchange debtors	0.00	0.00
Less: impairment allowance	0.00	0.00
<b>Net receivables</b>	<b>0.00</b>	<b>0.00</b>

**17. Receivables from Exchange Transactions**

Description	2024/2025	Opening Statement 1st July 2025
	Kshs	Kshs
Receivables from exchange transactions	0.00	0.00
Other debtors (exchange transactions)	0.00	0.00
Less: impairment allowance	(0.00)	(0.00)
<b>Total</b>	<b>0.00</b>	<b>0.00</b>

**18. Accounts Payable**

Description	2024/2025	Opening Statement 1st July 2025
	Kshs	Kshs
Payables to County Executive	0.00	0.00
Payables to County Assembly	0.00	0.00
<b>Total Accounts Payable</b>	<b>0.00</b>	<b>0.00</b>

## Notes to the financial statements

**19. Disclosure of Balances in Revenue Collection Accounts**

County Government Own source revenue is recognized in the financial statements when it has been swiped to CRF. Revenue collection account balances are disclosed as at the end of the reporting period as below.

Name of Bank, Account No. & currency	Amount	Exc. rate (if in foreign currency)	FY 2024/2025	Opening Statement 1st July 2024
			Kshs	Kshs
Baringo County Rev Collection Acc 1142790762	222.22	129.27	28,726.38	19.40
Baringo County Revenue Collection Acc 1141231549	1,609,582.70	-	1,609,582.70	649,450.59
Baringo District Hospital Acc 1149507659	102,856.50	-	102,856.50	79,320.50
Marigat Sub-District Hospital Acc 1149507950	11,057.25	-	11,057.25	2,830.50
Kabartonjo District Hospital Acc 1149508043	10,583.65	-	10,583.65	0.75
Eldama Ravine District Hospital Acc 1149507837	16,750.15	-	16,750.15	40.50
Chemolingot District Hospital Acc 1149508108	1,300,063.00	-	1,300,063.00	5,850.75
Baringo County Government Revenue – DFF 1154241874	4,034.86	-	4,034.86	211,100.61
Lake Bogoria N. Reserve 1252239084	85,279.00	-	85,279.00	19,050.00
Mogotio District Hospital 1252238924	39,759.25	-	39,759.25	29,855.25
Baringo County Revenue Collection Paybill 315330	846,826.00	-	846,826.00	145,330.00

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Baringo District Hospital Paybill 252230	70,060.00	-	70,060.00	24,960.00
Chemolingot District Hospital Paybill 301630	16,900.00	-	16,900.00	600.00
Eldama Ravine District Hospital Paybill 235730	67,592.00	-	67,592.00	7,650.00
Kabartonjo District Hospital Paybill 313530	5,250.00	-	5,250.00	6,475.00
Marigat District Hospital Paybill 804930	35,800.00	-	35,800.00	3,320.00
Mogotio District Hospital Paybill 4077869	1,905.00	-	1,905.00	870.00
Lake Bogoria N. Reserve Paybill 940775	13,200.00	-	13,200.00	12,900.00
Cash at Hand	203,907.00	-	203,907.00	116,080.00
<b>Total</b>			<b>4,470,132.74</b>	<b>1,315,703.85</b>

**14. Appendices****Appendix 1: Progress on follow up of Auditor's Recommendations**

The following is the summary of issues raised by the external auditor, and management comments that were provided to the auditor;

<b>Reference No. on the external audit Report</b>	<b>Issue / Observations from Auditor</b>	<b>Management comments</b>	<b>Status: (Resolved / Not Resolved)</b>	<b>Timeframe: (Put a date when you expect the issue to be resolved)</b>
1	<b>Inaccuracies in the Fund Closing Balance – Kshs.1,006,145,558</b>	In preparation of financial statements the template provided by PSASB clearly states that the figures that should be included in the financial statements are not bank statement figures but rather reconciled cashbook balances. Therefore, if we take the opening bank balance figure in the bank statement at 1st July 2023 add all receipts and deduct all exchequer releases in the statement without taking in consideration of reconciling transactions at the end of the financial year would amount to non-conformity with what the Public Sector Accounting Standard Board recommendations. The figures in our financial statements are the figures from our reconciled cashbook balance as per the recommendation by PSASB. We have since captured the correct figure as per the reconciled cashbooks.	Resolved	Reconciling item in the cashbook. Done in the current Financial statements
2	Understatement of Own Source Revenue	The amount of Kshs. 229,419,558 disclosed in Note 6 to the financial statement are the total amount swiped to CRF only from the County Own Source Revenue from the Commercial Banks while the amount of Kshs. 378,472,185 disclosed in Receiver of Revenue financial statement relates to total amount swiped to CRF (Kshs.229,419,558) and the total amount swiped to HSIF account	Not Resolved	To Be Resolved in subsequent financial statement.

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Reference No. on the external audit Report	Issue / Observations from Auditor	Management comments	Status: (Resolved / Not Resolved)	Timeframe: (Put a date when you expect the issue to be resolved)
		therefore, the amount unexplained are the amount swiped to HSIF as per Section 3(3) of the Act, The Baringo County Health Services Improvement Fund Act, 2021		
3	Inaccurate Receipts	In preparation of financial statements the template provided by PSASB clearly states that the figures that should be included in the financial statements are not bank statement figures but rather reconciled cashbook balances. The total receipts of Kshs.7,239,349,447 is as per reconciled cashbook	resolved	Reconciliation item
4	Opening Balance Brought Forward	In preparation of financial statements the template provided by PSASB clearly states that the figures that should be included in the financial statements are not bank statement figures but rather reconciled cashbook balances. Therefore, if we take the opening bank balance figure in the bank statement at 1st July 2023 add all receipts and deduct all exchequer releases in the statement without taking in consideration of reconciling transactions at the end of the financial year would amount to non-conformity with what the Public Sector Accounting Standard Board recommendations. The figures in our financial statements are the figures from our reconciled cashbook balance as per the recommendation by PSASB. The amount of Kes. 816,643,394 in the 2022/2023 financial year was an error and captured in the Audit report. We have since captured the correct figure as per the reconciled cashbooks.	Resolved	Reconciliation provided

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Reference No. on the external audit Report	Issue / Observations from Auditor	Management comments	Status: (Resolved / Not Resolved)	Timeframe: (Put a date when you expect the issue to be resolved)
5	Misstated Hospital Fees	In preparation of financial statements the template provided by PSASB clearly states that the figures that should be included in the financial statements are not bank statement figures but rather reconciled cashbook balances. The total receipts of Kshs. 181,622,619 is as per reconciled hospital cashbooks related to the current financial.	Not Resolved	Subsequent Financial statement
6	Lack of Board and Financial Statements FIF	The County Government of Baringo in the year 2021 developed Baringo County Health Service Improvement Fund Act, 2021. Section 3 of the Act, which allows disbursement of receipts from health services to the fund. It's not true that the county has not constituted a County Health Service Improvement Fund Management Board but it's on process because the county has formed each individual hospital management boards. The management Board for Baringo County Referral Hospital was the County Health Service Improvement Fund Board. Attached is the gazettment	Resolved	New Act in place and gazetment done

CPA Gikono K. Kiptoo  
 Chief Officer Finance  
 ICPAK Member No.  
 Date



**Appendix 2. Analysis Of Receipts from The National Treasury Exchequer Releases**

<b>Period 2025</b>	<b>Quarter 1 (Kshs.)</b>	<b>Quarter 2 (Kshs.)</b>	<b>Quarter 3 (Kshs.)</b>	<b>Quarter 4 (Kshs.)</b>	<b>Total (Kshs.)</b>
Equitable Share	565,060,551.00	2,208,746,425.00	1,102,838,918.00	2,807,226,337.00	<b>6,683,872,231.00</b>
IDA (World bank) credit (FLLoCA) climate	0.00	0.00	0.00	11,325,795.00	<b>11,325,795.00</b>
Roads Maintainance Fuel Levy	0.00	0.00	0.00	71,309,826.00	<b>71,309,826.00</b>
Kenya Urban Support Programme	0.00	0.00	0.00	32,309,300.00	<b>32,309,300.00</b>
Food System Resilent Project (FSRP)	0.00	0.00	0.00	70,127,132.00	<b>70,127,132.00</b>
Kenya Livestock Commercialization Project (KeLCoP)	0.00	0.00	0.00	39,998,624.00	<b>39,998,624.00</b>
DANIDA Grant -Primary Health care in devolved context -Ministry of Health	0.00	0.00	0.00	7,848,750.00	<b>7,848,750.00</b>
<b>Total</b>	<b>565,060,551.00</b>	<b>2,208,746,425.00</b>	<b>1,102,838,918.00</b>	<b>3,040,145,764.00</b>	<b>6,916,791,658.00</b>

**Appendix 3. Analysis Of Receipts from Own Source Revenue per Quarter**

**(a) Non-Exchange own source revenue**

<b>Period 2025</b>	<b>Quarter 1 (Kshs.)</b>	<b>Quarter 2 (Kshs.)</b>	<b>Quarter 3 (Kshs.)</b>	<b>Quarter 4 (Kshs.)</b>	<b>Total (Kshs.)</b>
Cess	8,114,252	9,394,519	9,056,308	15,676,057	<b>42,241,136</b>
Land Rates	2,031,353	3,370,592	1,452,306	3,067,558	<b>9,921,809</b>
Single/Business Permits	4,285,559	967,240	24,854,569	14,596,132	<b>44,703,500</b>
Administration Control Fees and Charges	2,517,485	1,252,875	1,436,885	4,779,775	<b>9,987,020</b>
Public Health Service Fees	536,100	296,400	2,134,400	1,685,450	<b>4,652,350</b>
Physical Planning and Development	597,343	470,595	713,189	900,616	<b>2,681,743</b>
<b>Total</b>	<b>18,082,092</b>	<b>5,752,221</b>	<b>39,647,657</b>	<b>37,983,320</b>	<b>114,187,558</b>

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**(b) Exchange own source revenue**

Period 2025	Quarter 1 (Kshs.)	Quarter 2 (Kshs.)	Quarter 3 (Kshs.)	Quarter 4 (Kshs.)	Total (Kshs.)
Property Rent	4,654,342	7,647,656	8,261,658	5,638,678	26,202,334
Parking Fees	2,975,400	2,662,250	3,080,150	3,291,850	12,009,650
Market Fees	2,592,600	3,315,460	3,509,600	3,084,550	12,502,210
Advertising	92,500	189,500	965,300	4,554,132	5,801,432
Hire of County Assets	1,173,065	273,229	401,232	181,738	2,029,264
Park Fees	20,055,752	4,400,570	2,780,870	3,152,550	30,389,742
<b>Total</b>	<b>31,543,659</b>	<b>18,488,665</b>	<b>18,998,810</b>	<b>19,903,498</b>	<b>88,934,632</b>

**Appendix 4: Analysis of Transfers from the County Revenue Fund**

Period -2025	Quarter 1 (Kshs.)	Quarter 2 (Kshs.)	Quarter 3 (Kshs.)	Quarter 4 (Kshs.)	Total (Kshs.)
County Executive –Rec	457,892,699.00	1,326,733,634.00	1,112,014,644.00	1,834,877,229.00	4,731,518,206.00
County Executive –Dev	0	204,259,877.00	252,250,729.00	1,061,164,676.00	1,517,675,282.00
County Assembly –Rec	86,436,000.00	264,125,773.00	207,401,979.00	208,310,805.00	766,274,557.00
County Assembly –Dev	0	0	0	22,184,466.00	22,184,466.00
Special Purpose A/c (Specify)	0	11,000,000.00	147,490,117.00	186,603,671.00	345,093,788.00
<b>Total</b>	<b>544,328,699.00</b>	<b>1,806,119,284.00</b>	<b>1,719,157,469.00</b>	<b>3,313,140,847.00</b>	<b>7,382,746,299.00</b>