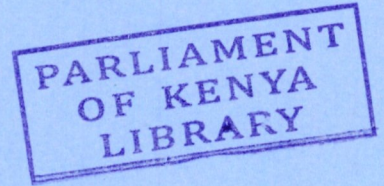


REPUBLIC OF KENYA



**REPORT**

**OF**

**THE AUDITOR-GENERAL**

**ON**

**MUNICIPALITY OF KATHWANA**

**FOR THE YEAR ENDED**  
**30 JUNE, 2025**

**COUNTY GOVERNMENT OF**  
**THARAKA NITHI**

PAPERS LAID	
DATE	18.11.25
TABLED BY	Deputy Chief Whip Magaly Paly
COMMITTEE	—
CLERK AT THE TABLE	Tiffany

# COUNTY GOVERNMENT OF THARAKA NITHI



**MUNICIPALITY OF KATHWANA**  
**ANNUAL REPORT AND FINANCIAL STATEMENTS**  
**FOR THE FINANCIAL YEAR ENDED**  
**JUNE 30, 2025**

Prepared in accordance with the Accrual Basis of Accounting Method under the International Public Sector Accounting Standards (IPSAS)

**Municipality of Kathwana**  
**Annual Reports and Financial Statements**  
**For the Year Ended 30<sup>th</sup> June, 2025**

Table of Contents	Page
1. Acronyms and Definition of Key Terms.....	i
2. KEY ENTITY INFORMATION AND MANAGEMENT.....	ii
3. KATHWANA MUNICIPLITY BOARD MEMBERS.....	iv
4. MANAGEMENT TEAM.....	vii
5. KATHWANA MUNICIPALITY CHAIRMAN'S REPORT.....	viii
6. REPORT OF THE MUNICIPAL MANAGER.....	ix
7. STAMENT OF PERFORMANCE AGAINST THE MUNICIPLITY OF KATHWANA PREDETERMINED OBJECTIVES FY 2024/2025.....	x
8. CORPORATE GOVERNANCE STATEMENT.....	xii
9. MANAGEMENT DISCUSSION AND ANALYSIS.....	xiv
10. ENVIRONMENTAL AND SUSTAINABILITY REPORTING.....	xv
11. REPORT OF THE BOARD OF KATHWANA MUNICIPLALITY.....	xvi
12. STATEMENT OF MANAGEMENT RESPONSIBILITIES.....	xvii
13. REPORT OF THE INDEPENDENT AUDITOR ON FINANCIAL STATEMENTS OF KATHWANA MUNICIPALITY.....	xviii
14. STATEMENT OF FINANCIAL PERFORMANCE FOR THE YEAR ENDED 30 <sup>th</sup> JUNE, 2025.....	1
15. STATEMENT OF FINANCIAL POSITION AS AT 30 <sup>th</sup> JUNE, 2025.....	2
16. STATEMENT OF CHANGES IN NET ASSETS FOR THE YEAR ENDED 30 <sup>th</sup> JUNE, 2025.....	3
17. STATEMENT OF CASH FLOWS FOR THE YEAR ENDED 30 <sup>th</sup> JUNE, 2025.....	4
18. STATEMENT OF COMPARISON OF BUDGET AND ACTUAL AMOUNTS FOR THE YEAR ENDED 30 <sup>th</sup> JUNE 2025.....	5
19. NOTES TO THE FINANCIAL STATEMENTS.....	6
20. APPENDICES.....	22

1. Acronyms and Definition of Key Terms

A. Acronyms

PSASB	Public Sector Accounting Standards Board
FY	Financial Year
CPA	Certified Public Accountant

B. Definition of Key Terms

**Fiduciary Management** - Members of Management directly entrusted with the entity's financial resources.

**Comparative Year**- Means the prior period.

**Municipality** - Municipality of Kathwana

## 2. KEY ENTITY INFORMATION AND MANAGEMENT

### (a) Background information

Municipality of Kathwana is established by and derives its authority and accountability from Urban Areas and Cities Act, 2011(amended 2019) and Kathwana Municipality Charter. The Municipality is wholly owned by the County Government of Tharaka Nithi and is domiciled in Kenya.

### (b) Principal Activities

The Municipality's principal activities are:

- i. Urban planning, promotion of sustainable land use and regulation and control of physical development
- ii. Management and promotion of a safe and healthy environment
- iii. Promotion of the participation of residents in the governance of the municipality
- iv. Provision of municipal services e.g. solid waste management

### (c) Kathwana Municipality Board Members

No	Name	Designation
1	Patrick Kirema Nthiga	Board Chairman
2.	Bonifacia Njeri Kigwari	Vice Chair
3	Eunice Kanono Ndirangu	Member
4	Festus Njagi Charles	Member
5	Mary Mumu Gitonga	Member
6	Paul Kinyua Sebastian	Member
7	Fr. Gerald Mugendi Mbuba	Member
8	Eng. Julius Kijiru Giti	CECM – Roads, Transport, Infrastructure, Public Works and Urban Development
9	Faith Kalunda	Chief Officer – Roads, Transport, Infrastructure, Public Works and Urban Development
10	Casty Gakii	Municipal Manager

### (d) Key Management

No	Name	Designation
1.	Casty Gakii	Municipal Manager
2	Faith Kalunda	Chief Officer– Roads, Transport, Infrastructure, Public Works and Urban Development
3	CPA, Nduati E.K.	Director Accounting Services
4	Stephen Kimathi	Procurement Officer

### (e) Fiduciary Oversight Arrangement

No	Name	Designation
1	Public Accounts Committee	Senate
2	Public Accounts Committee	County Assembly of Tharaka Nithi
3	Internal Audit Committee	County Government of Tharaka Nithi

**Municipality of Kathwana  
Annual Reports and Financial Statements  
For the Year Ended 30<sup>th</sup> June, 2025**

---

**(f) Registered Offices**

County Headquarters Building  
Kathwana Town  
P. O. Box 10-60406  
**KATHWANA**

**(g) Municipality Contacts**

Telephone: **0726-636973**  
E-mail: [municipality@tharakanithi.go.ke](mailto:municipality@tharakanithi.go.ke)  
Website: [www.tharakanithicounty.go.ke](http://www.tharakanithicounty.go.ke)

**(h) Municipality Bankers**

1. Central Bank of Kenya  
Haile Selassie Avenue  
P.O. Box 60000  
City Square 00200  
Nairobi, Kenya
2. Family Bank  
Chuka Branch  
P. O. Box 60000 - 00400  
**CHUKA**

**(i) Independent Auditors**





Auditor General  
Office of the Auditor General  
Anniversary Towers, University Way  
P.O. Box 30084  
GOP 00100  
Nairobi, Kenya

**(j) Principal Legal Adviser**

The County Attorney  
County Government of Tharaka Nithi  
P.O. Box 10 - 60406  
**KATHWANA**

**Municipality of Kathwana  
Annual Reports and Financial Statements  
For the Year Ended 30<sup>th</sup> June, 2025**


**3. KATHWANA MUNICIPLITY BOARD MEMBERS**

Name	Details of qualifications and experience
 <p>Patrick Kirema Nthiga (Chairman Municipal Board)</p>	<p><b>Qualifications:</b> - Mr. Nthiga holds a Bachelor Degree in Education from Kenyatta University</p> <p><b>Work Experience</b> He has long serving experience as primary school teacher, deputy head teacher and head teacher for period of over 30 years.</p> <p><b>Date of Birth: 05<sup>th</sup> December 1970</b></p>
 <p>Bonifacia Njeri Kigwari Vice Chair</p>	<p><b>Qualifications:</b> Diploma in Agricultural Engineering</p> <p><b>Experience:</b> 2017- 2022 – MCA Igambang’ombe Ward 1995 -2001 Caltex Oil (K) Ltd – Operational &amp; Maintenance supervisor</p> <p><b>Date of Birth: 28<sup>th</sup> September 1970</b></p>
 <p>Eunice Kanono Ndirangu Appointed Member</p>	<p><b>Qualifications:</b> Diploma in Accountancy</p> <p><b>Work Experience</b> Madam Eunice has over five years work experience in financial reporting with private sector entities.</p> <p><b>Date of Birth: 26<sup>th</sup> June 1998</b></p>
 <p>Festus Njagi Charles Appointed Member</p>	<p><b>Qualification:</b> He holds a Diploma in Guidance and Counselling</p> <p><b>Work Experience</b> Mr. Festus has long serving experience as primary school teacher, deputy head teacher and head teacher for period of over 40 years.</p> <p><b>Date of Birth: 30<sup>th</sup> October 1959</b></p>

**Municipality of Kathwana  
Annual Reports and Financial Statements  
For the Year Ended 30<sup>th</sup> June, 2025**

Name	Details of qualifications and experience
 <p>Mary Mumu Gitonga Nominated Member</p>	<p><b>Qualifications:</b> Mrs. Gitonga hold as Bachelor Degree in E.C.D.E Training</p> <p><b>Experience</b> She has served as school teacher for period of over 20 years at Kagongo Primary School.</p> <p><b>Date of Birth. 1972</b></p>
 <p>Paul Kinyua Sebastian Nominated Member</p>	<p><b>Qualifications:</b> He holds Master's Degree in Environment studies and Community Development and a Bachelor's Degree in Fisheries</p> <p><b>Work Experience</b> He has been working as project manager with various organization including Constituency Development Fund</p> <p><b>Date of Birth: 28<sup>th</sup> August 1980</b></p>
 <p>Fr. Gerrald Mugendi Mbuba Nominated Member</p>	<p><b>Qualifications:</b> Bachelor Degree in Theology</p> <p><b>Work Experience</b> Priest in different parishes for over 10 years</p> <p><b>Date of Birth: 28<sup>th</sup> January 1977</b></p>
 <p>Eng. Julius Kinjiru Giti CECM – Roads, Transport, Infrastructure, Public Works and Urban Development Urban Development</p>	<p><b>Qualifications:</b> Bachelor of Degree in Civil Engineering</p> <p><b>Work Experience:</b> County Executive Committee Member (CECM) responsible for Lands, Physical Planning, Water, Natural Resources, Environment and Urban Development - Tharaka Nithi County Government</p> <p><b>Date of Birth: 1978</b></p>

**Municipality of Kathwana  
Annual Reports and Financial Statements  
For the Year Ended 30<sup>th</sup> June, 2025**

Name	Details of qualifications and experience
 <p>Ms. Faith Kalunda Kyunga Chief Officer – Roads, Transport, Infrastructure, Public Works and Urban Development Lands Development</p>	<p><b>Qualifications:</b></p> <ul style="list-style-type: none"> <li>✓ Masters’ Degree in Public Policy and Management</li> <li>✓ Masters’ Degree in Entrepreneurship and innovation Management</li> <li>✓ Bachelor Degree on Urban and Regional Planning</li> </ul> <p><b>Work Experience:</b> Chief Officer, Lands, Physical Planning &amp; Urban Development - Tharaka Nithi County Government since 2017</p> <p><b>Date of Birth: 1988</b></p>

**Municipality of Kathwana  
Annual Reports and Financial Statements  
For the Year Ended 30<sup>th</sup> June, 2025**

**4. MANAGEMENT TEAM**

The following officers served in Management of the Municipality for the year ended **30<sup>th</sup> June 2025**

Name	Qualification
 <p><b>Faith Kalunda Kyunga</b> Chief Officer- Roads, Transport, Public Works and Urban Development</p>	<p><b>Qualifications:</b> Ms. Kyunga holds a Masters’ degree in Entrepreneurship &amp; Innovations Management from University of Nairobi and Bachelors’ degree in Urban and Regional Planning</p> <p><b>Work Experience:</b> She has worked as County Chief Officer for the last 8 years and previously worked in various organization in senior management positions.</p> <p>Date of Birth 1988</p>
 <p><b>Casty Gakii</b> Municipal Manager</p>	<p>Mrs Gakii holds a Bachelors’ Degree in Management and Leadership (Administration and Management Option) from Management University of Africa (MUA) Currently Pursuing Masters’ Degree in Management and Leadership</p> <p>She has over 10 years work experience in county public service in management position.</p> <p>Year of Birth 1983</p>
 <p><b>CPA, CS Nduati E.K.</b> Director Accounting Services</p>	<p>CPA, CS Nduati is the County Director - Accounting Services and also the Municipality Head of Accounts</p> <p>He is professional Accountant and member of ICPAK (No. 6720) and Certified Secretary ICPSK (No. 2253)</p> <p>He holds Master’s Degree in Finance (UoN) and B.A. Economics (UoN) and PhD Candidate at JKUAT</p> <p>He has over 10 years’ experience working with Public Sector in Finance Management</p> <p>Date of Birth 1980</p>

## 5. KATHWANA MUNICIPALITY CHAIRMAN'S REPORT

On behalf of the Kathwana Municipality Board, it is with great honour that I present to you the annual report and financial statements of the Municipality of Kathwana for the year ended 30<sup>th</sup> June, 2025

First, I would like to acknowledge the Support of the County Government of Tharaka Nithi headed by H.E. Hon. Onesmus Muthomi Njuki for the support, solid commitment and political goodwill which created an enabling environment to the Municipality in its endeavour to deliver on its mandate

The Municipality of Kathwana formed in accordance to Urban Areas and Cities Act, 2011 as qualifying condition for access of World Bank funded Kenya Urban Support Programme. The World Bank entered to memorandum of Understanding with National Government for support of counties on service delivery in urban areas.

During the year ended 30<sup>th</sup> June 2025, the Municipality did not undertake new project as the funding by World Bank under Kenya Urban Support Programme ended in June 2022 but the Municipality is expected to benefit in second programme in the current year.

Thank you and God bless Tharaka Nithi County



Patrick Kirema Nthiga  
Chairman  
Kathwana Municipal Board

04<sup>th</sup> July 2025

Municipality of Kathwana  
Annual Reports and Financial Statements  
For the Year Ended 30<sup>th</sup> June, 2025

6. REPORT OF THE MUNICIPAL MANAGER

During the year under review, the Municipality did not implement any project or incur any expenditure due to delayed disbursement of conditional grant under Kenya Urban Support Programme.

Tabulated below are the Municipality summary of income and expenditure during the year ended 30<sup>th</sup> June 2025

a. Income


Description	Approved Budget Ksh	Actual Ksh.	Performance Level %
Transfer from County Government	22,750,000	11,071,476	49%
<b>Total Income</b>	<b>22,750,000</b>	<b>11,071,476</b>	<b>49%</b>

b. Expenditure

Particulars	Approved Budget Ksh.	Actual Ksh.	Performance Level %
Personnel Cost	9,500,000	8,986,816	95%
Use of Goods and Services	12,250,000	425,579	3%
Board Remuneration	1,000,000	462,000	46%
<b>Total</b>	<b>22,750,000</b>	<b>9,874,395</b>	<b>43%</b>

The reported low level of revenue realization and absorption of funds was as result of delayed disbursement of donor funds with money not yet received as the end of the year. The proposed projects will be rolled over to next financial year for implementation once the funds are made available.

I take this opportunity to appreciate H.E. The Governor and Members of County Assembly for their immense support accorded to the municipality.



Casty Gakii  
Municipal Manager  
Kathwana Municipality

Date 04<sup>th</sup> July 2025

**Municipality of Kathwana**  
**Annual Reports and Financial Statements**  
**For the Year Ended 30<sup>th</sup> June, 2025**

---

**7. STATEMENT OF PERFORMANCE AGAINST THE MUNICIPALITY OF KATHWANA  
PREDETERMINED OBJECTIVES FY 2024/2025**

Section 164 (2) (f) of the Public Finance Management Act, 2012 requires that, at the end of each financial year, the Accounting Officer for a County Government entity to prepare financial statements in respect of the entity in accordance with the standards and formats prescribed by the Public Sector Accounting Standards Board includes a statement of the county government entity's performance against predetermined objectives.

Municipality of Kathwana 2020-2024 Strategic Plan has identified eight (8) key strategic objectives. Broadly, these objectives have been identified through a participatory process that reviewed the development priorities of the Governor's Manifesto, the National Government's "Big Four", SDGs and the MTP III.

The strategic objectives are a synthesised product of the afore-mentioned planning frameworks that amalgamate the thematic focus and development aspirations in these policy frameworks.

The key strategic objectives of the Municipality of Kathwana as outlined on "2024-2028 Strategic Plan" as follows;

1. Urban Governance and administration
2. Improve level of governance and accountability
3. Municipal Service delivery
4. Strengthen waste collection and disposal
5. Strengthen urban planning functions
6. Improve infrastructure
7. Promote trade and investments
8. Improve the corporate visibility of the Municipality

**Progress on attainment of Strategic objectives (Adopted from Chapter 3 Kathwana Municipality Strategic plan 2024-2028)**

For purposes of implementing and cascading the above development objectives to specific sectors, all the development objectives were made specific, measurable, achievable, realistic and time-bound (SMART) and converted into development outcomes. Attendant indicators were identified for reasons of tracking progress and performance measurement. The Table below provide the progress attained on the above stated objectives:

**Municipality of Kathwana**  
**Annual Reports and Financial Statements**  
**For the Year Ended 30<sup>th</sup> June, 2025**

<b>Thematic Area</b>	<b>Strategic Objective</b>	<b>Indicator</b>	<b>Performance</b>
Urban Governance and administration	Developing Kathwana Municipality Service Charter Service Charter	Documented	100%
	Improve the level of governance and accountability	Documented Board Charter	100%
Municipal Service delivery	Speed up service delivery and foster innovation	Provision of e-services	Ongoing
		Develop a Municipality integrated information system	Pending
		ICT connectivity within the Municipality	Pending
		Design and ICT incubation centre within the Municipality	Pending
		Implementation of a Quality Management System based on ISO standards	Pending
	Waste Collection and Disposal	Develop a recycling for waste within the municipality	Pending
	Traffic and Parking Management	Develop an infrastructure development Plan	Ongoing
	Strengthen od sports, arts and culture	Build and equip a social hall	Ongoing
Improvement of Urban Planning an Infrastructure	Strengthen Urban Planning Function	Build and equip GIS lab	Complete
Promotion of Trade and Investments	Industrialization	Establish a industrial area zone near the source of raw materials	Pending
	Improve the corporate visibility of the Municipality	Rebranding	Done

**8. CORPORATE GOVERNANCE STATEMENT**

The management of a Municipality is vested in the county government and administered on its behalf by:

- (a) a board, constituted in accordance with section 13 or 14 of this Act;
- (b) a manager appointed pursuant to section 28; and
- (c) such other staff or officers as the county public service may determine

**Principles of Governance**

The Governance and Management of urban areas and cities shall be based on the following principles as provided in Urban Areas and Cities Act, 2011 Section 11;

- (a) recognition and respect for the constitutional status of county governments;
- (b) recognition of the principal and agency relationship between the boards of urban areas and cities and their respective county governments including:
  - i. the carrying out by a board of such functions as may be delegated by the county government;
  - ii. financial accountability to the county government; and
  - iii. the governance by each board for and on behalf of the county government
- (c) promotion of accountability to the county government and residents of the urban area or city;
- (d) institutionalised active participation by its residents in the management of the urban area and city affairs;
- (e) efficient and effective service delivery; and
- (f) clear assignment of functions.

**Appointment of Municipality Board**

The appointment of the members to the Municipal Board was done in accordance to Sections 13 and 14 of Urban Areas and Cities Act, 2011 and Gazetted on 14<sup>th</sup> September, 2018 vide Gazette Notice No. 9505. Further, the membership of the board is currently aligned with the Urban Areas and Cities (Amendment) Act, 2019 Section 14;

A board of a municipality shall consist of **nine** members appointed by the county governor with the approval of the county assembly. The members of the board appointed shall be constituted as follows:

- (a) the county executive member for the time being responsible for cities and urban areas or his representative;
- (b) three members who shall be appointed by the county governor, with the approval of the county assembly;
- (c) four members who shall be nominated by an association and appointed by the county governor, with the approval of the county assembly;
- (d) the chief officer responsible for urban development; and
- (e) the municipal manager appointed under section 28 who shall be the secretary of the board and an ex officio member of the board.

**Term of Office of Municipal Board, Functions and Remunerations**

A member of a board shall hold office for a term of five years, on a part-time basis

The functions of the Municipality Board are as stipulated under Urban and Cities Act, 2011 Section 20

The Municipality Board remuneration is in accordance to Salaries and Remuneration Circular ref: SRC/ADM/CIR/1/13 (122) dated 16<sup>th</sup> April 2014 on Payment of Task Force Allowances and remuneration of Commission of Inquiry, Tribunals, Boards and Committee appointed by the Government for Members appointed from private sector where the chairman draws a sitting allowance of Ksh. 15,000, Vice Chair Ksh. 12,000 and members Ksh. 10,000 per sitting.

**Board Meetings;**

Municipality of Kathwana is managed by the Municipality Board. During the period under review, the board held four (4) meetings with all members present.

The Kathwana Municipality Board is expected to remain in the office for another period of twelve (12) months.

## 10. ENVIRONMENTAL AND SUSTAINABILITY REPORTING

The Municipality of Kathwana exists to transform lives. This is our purpose; the driving force behind everything we do. It is what guides us to deliver our strategy, which is founded on our pillars: putting the customer/Citizen first, delivering relevant goods and services, and improving operational excellence. Below is a brief highlight of our achievements in each pillar

**i. Sustainability strategy and profile**

Municipality of Kathwana derives its existence from the Urban Arrears and Cities Act, 2011 and subsequent Urban Arrears and Cities (Amendment) Act, 2019. The Municipality ensures compliance with all necessary legislations and ensures the service delivery to the people of Kathwana.

**ii. Environmental Performance**

Municipality of Kathwana has put measures and policies that ensure conservation of the environment and protection of the ecosystem. This is done through garbage waste management and planting of trees on public land and greening of public parks.

**iii. Employee Welfare**

The Municipality has put in place policies that ensure the employee welfare are well guarded and all staff are given fair and just treatment. All staff matters are considered through select committee that evaluates the staff matter and advise according for necessary action such promotion, deployment, reprimanding and or dismissal.

Municipality of Kathwana is equal opportunity employer with consideration for merit as prerequisite for hiring. The County ensures applicants are not discriminated by gender, religious background, ethnicity or any other form of personality.

The Municipality conducts annual staff appraisal that help to identify training needs and ways of improving staff productivity. The annual targets are negotiated and agreed between the officer and the supervisor at the beginning of the year. The Municipality has clear career progression structure and staff are awarded promotion timely basis.

**iv. Market place practices-**

The Municipality of Kathwana is tasked with mandates as outlined on Urban Arrears and Cities Act, 2011.

In delivering its mandates the Municipality ensure maximum benefit to the citizenly and that public funds are utilized in the most efficient and effective manner.

**v. Community Engagements-**

The Municipality of Kathwana undertakes public participation in order to identify the community priority and obtain views of the stakeholders.

**9. MANAGEMENT DISCUSSION AND ANALYSIS**

The Municipality of Kathwana formed in accordance to Urban Areas and Cities Act, 2011 as qualifying condition for access of World Bank funded Kenya Urban Support Programme. The World Bank entered to memorandum of Understanding with National Government for support of counties on service delivery in urban areas. This required creation of Municipalities as entity of funding. The funding is done through two programmes namely Urban Intuitional Grant (UIG) intended for Operations and Maintenance costs of the Municipality. The Urban Development Grant (UDG) for development projects.

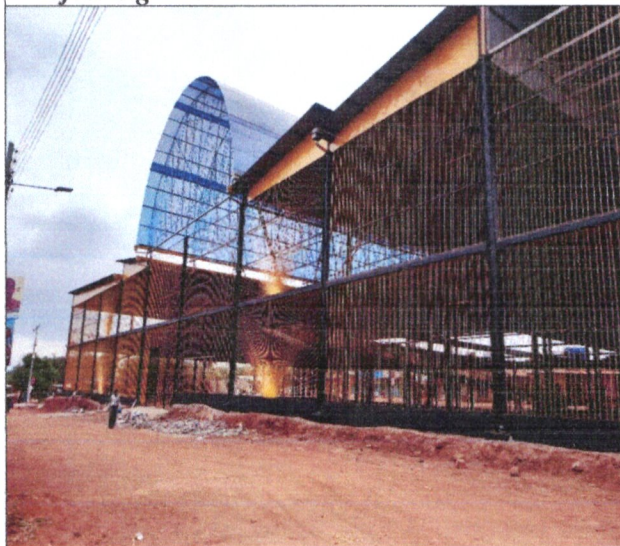
***IMAGES OF COMPLETED CONSTRUCTION OF KATHWANA MARKET***



***Project Sign Post at Kathwana Town***



***Partitioning***



***External Works***



***Internal Works***

**11. REPORT OF THE BOARD OF KATHWANA MUNICIPALITY**

The Board hereby submit financial statements for the year ended **30<sup>th</sup> June, 2025** which show the state of the Municipality of Kathwana affairs.

**1.1 Principal activities**

The Municipality's principal activities are;

- (a) Urban planning, promotion of sustainable land use and regulation and control of physical development
- (b) Management and promotion of a safe and healthy environment
- (c) Promotion of the participation of residents in the governance of the municipality
- (d) Provision of municipal services e.g. solid waste management

**1.2 Performance**

The results of the Municipality for the year ended **30<sup>th</sup> June 2025** are set out on page 1-5

**1.3 Board of Trustee**

The Members of the Board of Kathwana Municipality who served during the period are shown on pages iii - v

**1.4 Auditors**

The Auditor General is responsible for the statutory audit of the Municipality of Kathwana in accordance with Article 229 of the Constitution of Kenya and the Public Audit Act 2015

By Order of the Board



Patrick Kirema Nthiga  
**Board Chairman**  
**Municipality of Kathwana**

Date: 04<sup>th</sup> July 2025

## 12. STATEMENT OF MANAGEMENT RESPONSIBILITIES

Section 180 of the Public Finance Management Act, 2012 and Urban Areas and Cities Act, 2011 Section 46 (2) requires that, at the end of financial year, the Manager of the Municipality shall prepare annual report and financial statements for the entity in accordance with the standards and format prescribed by the Public Sector Accounting Standards Board

The Municipal Manager is responsible for the preparation and presentation of the Municipality's financial statements, which give a true and fair view of the state of affairs of the Municipality for and as at **30<sup>th</sup> June, 2025**. This responsibility includes: (i) maintaining adequate financial management arrangements and ensuring that these continue to be effective throughout the reporting period; (ii) maintaining proper accounting records, which disclose with reasonable accuracy at any time the financial position of the Municipality ; (iii) designing, implementing and maintaining internal controls relevant to the preparation and fair presentation of the financial statements, and ensuring that they are free from material misstatements, whether due to error or fraud; (iv) safeguarding the assets of the Municipality; (v) selecting and applying appropriate accounting policies; and (vi) making accounting estimates that are reasonable in the circumstances.

The Municipal Manager accept responsibility for the Municipality of Kathwana financial statements, which have been prepared using appropriate accounting policies supported by reasonable and prudent judgements and estimates, in conformity with International Public Sector Accounting Standards (IPSAS), and in the manner required by the PFM Act, 2012 and Urban and Cities Act, 2011. The Municipal Manager is of the opinion that the Kathwana Municipality financial statements give a true and fair view of the state of Municipality transactions during the year ended **30<sup>th</sup> June, 2025**, and of the Municipality financial position as at that date.

The Municipal Manager further confirms the completeness of the accounting records maintained for the Kathwana Municipality, which have been relied upon in the preparation of the Municipality financial statements as well as the adequacy of the systems of internal financial control.

In preparation of the financial statement, the Municipal Board has assessed the Municipality ability to continue as going concern and disclosed, as applicable, matters relating to the use of going concern basis of preparation of the financial statement. Nothing has come to the attention of the Municipal Manager to indicate that the Municipality will not remain a going concern for the next twelve months from the date of this statement.

### Approval of the financial statements

The Municipality of Kathwana financial statements were approved by the Municipal Board on 04<sup>th</sup> July 2025 and signed on its behalf by:



Patrick Kirema Nthiga  
**Board Chairman**  
**Municipality of Kathwana**



Casty Gakii  
**Municipal Manager**  
**Municipality of Kathwana**

# REPUBLIC OF KENYA

Telephone: +254-(20) 3214000  
Email: info@oagkenya.go.ke  
Website: www.oagkenya.go.ke



HEADQUARTERS  
Anniversary Towers  
Monrovia Street  
P.O Box 30084-00100  
NAIROBI

## **REPORT OF THE AUDITOR-GENERAL ON MUNICIPALITY OF KATHWANA FOR THE YEAR ENDED 30 JUNE, 2025 – COUNTY GOVERNMENT OF THARAKA NITHI**

### PREAMBLE

I draw your attention to the contents of my report which is in three parts:

- A. Report on Financial Statements that considers whether the financial statements are fairly presented in accordance with the applicable financial reporting framework, accounting standards and the relevant laws and regulations that have a direct effect on the financial statements.
- B. Report on Lawfulness and Effectiveness in the Use of Public Resources which considers compliance with applicable laws, regulations, policies, gazette notices, circulars, guidelines and manuals and whether public resources are applied in a prudent, efficient, economic, transparent and accountable manner to ensure the Government achieves value for money and that such funds are applied for the intended purpose.
- C. Report on Effectiveness of Internal Controls, Risk Management and Governance which considers how the entity has instituted checks and balances to guide internal operations. This responds to the effectiveness of the governance structure, risk management environment and internal controls, developed and implemented by those charged with governance for orderly, efficient and effective operations of the entity.

An Unmodified Opinion is issued when the Auditor-General concludes that the financial statements are fairly presented in accordance with the applicable financial reporting framework. The Report on Financial Statements should be read together with the Report on Lawfulness and Effectiveness in the Use of Public Resources, and the Report on Effectiveness of Internal Controls, Risk Management, and Governance.

The three parts of the report aim to address the Auditor-General's statutory roles and responsibilities as provided by Article 229 of the Constitution, the Public Finance Management Act, 2012, and the Public Audit Act, 2015. The three parts of the report when read together constitute the report of the Auditor-General.

### REPORT ON THE FINANCIAL STATEMENTS

#### Opinion

I have audited the accompanying financial statements of Municipality of Kathwana - County Government of Tharaka Nithi set out on pages 1 to 24, which comprise of the statement of financial position as at 30 June, 2025 and the statement of financial

performance, statement of changes in net assets, statement of cash flows and statement of comparison of budget and actual amounts for the year then ended and a summary of significant accounting policies and other explanatory information in accordance with the provisions of Article 229 of the Constitution of Kenya and Section 35 of the Public Audit Act, 2015. I have obtained all the information and explanations which to the best of my knowledge and belief, were necessary for the purpose of the audit.

In my opinion, the financial statements present fairly, in all material respects, the financial position of Municipality of Kathwana as at 30 June, 2025 and of its financial performance and its cash flows for the year then ended, in accordance with International Public Sector Accounting Standards (Accrual Basis) and comply with the County Governments Act, 2012, the Urban Areas and Cities Act, 2011 and the Public Finance Management Act, 2012.

### **Basis for Opinion**

The audit was conducted in accordance with International Standards of Supreme Audit Institutions (ISSAIs). I am independent of the Municipality of Kathwana Management in accordance with ISSAI 130 on the Code of Ethics. I have fulfilled other ethical responsibilities in accordance with the ISSAI and in accordance with other ethical requirements applicable to performing audits of financial statements in Kenya. I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my opinion.

### **Emphasis of Matter**

#### **Budgetary Control and Performance**

The statement of comparison of budget and actual amounts reflects final receipts budget and actual on comparable basis of Kshs.22,750,000 and Kshs.11,071,476 respectively resulting to an under-funding of Kshs.11,678,524 or 51% of the budget. Similarly, the Municipality spent Kshs.9,874,395 against actual receipts of Kshs.11,071,476 resulting to an under-utilization of Kshs.1,197,081 or 11% of the actual receipts.

The under-funding and under-utilization affected the planned activities and may have impacted negatively on service delivery to the public.

### **Key Audit Matters**

Key audit matters are those matters that, in my professional judgement, are of most significance in the audit of the financial statements. There were no key audit matters to report in the year under review.

### **Other Information**

The Board is responsible for the Other Information set out on page i to xvii which comprise of Key Entity Information and Management, Municipality of Kathwana Board Members, Management Team, Municipality of Kathwana Chairman's Statement, Statement of Performance Against Municipality of Kathwana Predetermined Objectives, Report of the

Municipal Manager, Corporate Governance Statement, Management Discussion and Analysis, Environmental and Sustainability Reporting, Report of the Board of Municipality Kathwana and Statement of Management Responsibilities. The Other Information does not include the financial statements and my audit report thereon.

In connection with my audit on the Municipality's, financial statements, my responsibility is to read the Other Information and in doing so, consider whether the Other Information is materially inconsistent with the financial statements or my knowledge obtained in the audit or otherwise appears to be materially misstated. If based on the work I have performed, I conclude that there is a material misstatement of this Other Information, I am required to report that fact. I have nothing to report in this regard.

My opinion on the financial statements does not cover the Other Information and accordingly, I do not express an audit opinion or any form of assurance conclusion thereon.

## REPORT ON LAWFULNESS AND EFFECTIVENESS IN THE USE OF PUBLIC RESOURCES

### **Conclusion**

As required by Article 229(6) of the Constitution, based on the audit procedures performed, except for the effects of the matter described in the Basis for Conclusion on Lawfulness and Effectiveness in the Use of Public Resources section of my report, I confirm that nothing else has come to my attention to cause me to believe that public resources have not been applied lawfully and in an effective way.

### **Basis for Conclusion**

#### **Non-Collection of Own Source Revenue by the Municipality**

As previously reported, the statement of financial performance reflects in kind contributions by the County Government totalling Kshs.11,071,476 as disclosed in Note 6 to the financial statement. Audit review established that Municipality of Kathwana did not collect own source revenue to sustain its operations during the year under review. The Municipality relies on Donor and County Government funding for its operations. This is contrary to Section 9.(3)(c) and (d) of Urban Areas and Cities Act, 2011 and 172 of the Public Finance Management Act, 2012.

In the circumstances, the Municipality was in breach of the law.

The audit was conducted in accordance with ISSAI 3000 and ISSAI 4000. The Standards require that I comply with ethical requirements and plan and perform the audit to obtain assurance about whether the activities, financial transactions and information reflected in the financial statements comply in all material respects, with the authorities that govern them. I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my conclusion.

## REPORT ON THE EFFECTIVENESS OF INTERNAL CONTROLS, RISK MANAGEMENT AND GOVERNANCE

### **Conclusion**

As required by Section 7(1)(a) of the Public Audit Act, 2015, based on the audit procedures performed, I confirm that nothing has come to my attention to cause me to believe that internal controls, risk management and governance were not effective.

### **Basis for Conclusion**

The audit was conducted in accordance with ISSAI 2315 and ISSAI 2330. The Standards require that I plan and perform the audit to obtain assurance about whether effective processes and systems of internal controls, risk management and overall governance were operating effectively in all material respects. I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my conclusion.

### **Responsibilities of the Management and the Municipality Board**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with International Public Sector Accounting Standards (Accrual Basis) and for maintaining effective internal controls as Management determines is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error and for its assessment of the effectiveness of internal controls, risk management and governance.

In preparing the financial statements, Management is responsible for assessing the Municipality's ability to continue as a going concern, disclosing, as applicable, matters related to going concern and using the going concern basis of accounting unless Management is aware of the intention to cease operations.

Management is also responsible for the submission of the financial statements to the Auditor-General in accordance with the provisions of Section 47 of the Public Audit Act, 2015.

In addition to the responsibility for the preparation and presentation of the financial statements described above, Management is also responsible for ensuring that the activities, financial transactions and information reflected in the financial statements comply with the authorities which govern them and that public resources are applied in an effective way.

and risk management, and ensuring the adequacy and effectiveness of the control environment.

### **Auditor-General's Responsibilities for the Audit**

My responsibility is to conduct an audit of the financial statements in accordance with Article 229(4) of the Constitution, Section 35 of the Public Audit Act, 2015 and the International Standards of Supreme Audit Institutions (ISSAIs). The standards require that, in conducting the audit, I obtain reasonable assurance about whether the financial statements as a whole are free from material misstatements, whether due to fraud or error and to issue an auditor's report that includes my opinion in accordance with Section 48 of the Public Audit Act, 2015. Reasonable assurance is a high level of assurance but is not a guarantee that an audit conducted in accordance with ISSAIs will always detect a material misstatement when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of these financial statements.

In conducting the audit, Article 229(6) of the Constitution also requires that I express a conclusion on whether or not in all material respects, the activities, financial transactions and information reflected in the financial statements are in compliance with the authorities that govern them and that public resources are applied in an effective way. In addition, I consider the entity's control environment in order to give an assurance on the effectiveness of internal controls, risk management and governance processes and systems in accordance with the provisions of Section 7(1)(a) of the Public Audit Act, 2015.

Further, I am required to submit the audit report in accordance with Article 229(7) of the Constitution.

Detailed description of my responsibilities for the audit is located at the Office of the Auditor-General's website at: <https://www.oagkenya.go.ke/auditor-generals-responsibilities-for-audit/>. This description forms part of my auditor's report.

  
FCPA Nancy Gathungu, CBS  
**AUDITOR-GENERAL**

**Nairobi**

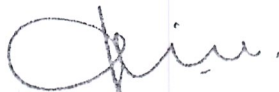
**03 November, 2025**

Municipality of Kathwana  
Annual Reports and Financial Statements  
For the Year Ended 30<sup>th</sup> June, 2025

14. STATEMENT OF FINANCIAL PERFORMANCE FOR THE YEAR ENDED 30<sup>th</sup> JUNE, 2025

	Notes	2024/2025	2023/2024
		Ksh	Ksh
<b>Income</b>			
Transfers from County Governments – In Kind	6	11,071,476	6,228,429
<b>Total Revenue</b>		<b>11,071,476</b>	<b>6,228,429</b>
<b>Expenses</b>			
Employee Costs	8	8,986,816	6,064,429
Use of Goods and Services	9	681,608	21,191
Board Remuneration	10	462,000	164,000
Depreciation	11	3,632,833	3,632,833
<b>Total Expenses</b>		<b>13,763,257</b>	<b>9,882,453</b>
<b>Surplus/(deficit) for the Year</b>		<b>(2,691,781)</b>	<b>(3,654,024)</b>

The Financial Statements. Municipality of Kathwana Financial Statements were approved on 04<sup>th</sup> July 2025 and signed by:



Casty Gakii  
Municipal Manager



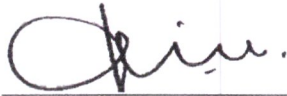
CPA Nduati E.K.  
Director Accounting Services  
ICPAK No. 6720

**Municipality of Kathwana  
Annual Reports and Financial Statements  
For the Year Ended 30<sup>th</sup> June, 2025**

**15. STATEMENT OF FINANCIAL POSITION AS AT 30<sup>th</sup> JUNE, 2025**

	Notes	2024/2025	2023/2024
		Ksh	Ksh
<b>Assets</b>			
<b>Current Assets</b>			
Cash and Bank Balances	12	-	-
<b>Total Cash and Cash Equivalent</b>		-	-
<b>Non-current assets</b>			
Property, Plant and Equipment	14	110,031,167	113,664,000
<b>Total Non-Current Assets</b>		<b>110,031,167</b>	<b>113,664,000</b>
<b>Total Assets</b>		<b>110,031,167</b>	<b>113,664,000</b>
<b>Liabilities</b>			
<b>Current Liabilities</b>			
Account Payables	13	483,737	1,424,789
<b>Total Liabilities</b>		<b>483,737</b>	<b>1,424,789</b>
<b>Net Assets</b>		<b>109,547,430</b>	<b>112,239,211</b>
Accumulated surplus		(4,748,077)	(2,056,296)
Development Fund		114,295,507	114,295,507
<b>Total Net Assets and Liabilities</b>		<b>109,547,430</b>	<b>112,239,211</b>

The Municipality of Kathwana Financial Statements were approved on 04<sup>th</sup> July 2025 and signed by:



Casty Gakii  
Municipal Manager



CPA Nduati E.K.  
Director Accounting Services  
ICPAK No. 6720

**Municipality of Kathwana**  
**Annual Reports and Financial Statements**  
**For the Year Ended 30<sup>th</sup> June, 2025**

**16. STATEMENT OF CHANGES IN NET ASSETS FOR THE YEAR ENDED 30<sup>th</sup> JUNE, 2025**

	<b>Accumulated Surplus</b>	<b>Development Grant</b>	<b>Total Ksh.</b>
<b>At 01<sup>st</sup> July, 2023</b>	<b>1,597,728</b>	<b>114,295,507</b>	<b>115,893,235</b>
Total Comprehensive Income During the Year	(3,654,024)	-	(3,654,024)
Development Grants Received During the Year	-	-	-
<b>As at 30<sup>th</sup> June, 2024</b>	<b>(2,056,296)</b>	<b>114,295,507</b>	<b>112,239,211</b>
<b>At 01<sup>st</sup> July, 2024</b>	<b>(2,056,296)</b>	<b>114,295,507</b>	<b>112,239,211</b>
Total Comprehensive Income During the Year	(2,691,781)	-	(2,691,781)
Development Grants Received During the Year	-	-	-
<b>As at 30<sup>th</sup> June 2025</b>	<b>(4,748,077)</b>	<b>114,295,507</b>	<b>109,547,430</b>

**Municipality of Kathwana**  
**Annual Reports and Financial Statements**  
**For the Year Ended 30<sup>th</sup> June, 2025**

**17. STATEMENT OF CASH FLOWS FOR THE YEAR ENDED 30<sup>th</sup> JUNE, 2025**

		<b>2024/2025</b>	<b>2023/2024</b>
	<b>Note</b>	<b>Ksh.</b>	<b>Ksh.</b>
<b>Cash flows from Operating Activities</b>			
<b>Receipts</b>			
Transfer from County Government	6	-	0
<b>Total Receipts</b>		<b>0</b>	<b>0</b>
<b>Payments</b>			
Employees Costs	8	-	-
Use of Goods and Services	9	-	21,191
Board Remuneration	10	-	-
<b>Total Payments</b>		<b>0</b>	<b>21,191</b>
<b>Net Cash flows from Operating Activities</b>		<b>0</b>	<b>(21,191)</b>
<b>Changes in Working Capital</b>			
Increase / (Decrease) Account Payables	13	0	(5,768,800)
<b>Total Changes in Working Capital</b>		<b>0</b>	<b>(5,768,800)</b>
<b>Cash flows from Investing Activities</b>			
Purchase of Property, Plant and Equipment	14	0	-
<b>Net cash flows used in investing activities</b>		<b>0</b>	<b>-</b>
<b>Cash flows from financing activities</b>			
Development Grant	7	0	-
<b>Net cash flows used in financing activities</b>		<b>0</b>	<b>-</b>
<b>Net increase/(decrease) in Cash and Cash Equivalents</b>		<b>0</b>	<b>(5,789,991)</b>
Cash and Cash Equivalents at the Beginning of the Year		0	5,789,991
<b>Cash and cash Equivalents at End of the Year</b>		<b>0</b>	<b>0</b>

Municipality of Kathwana  
Annual Reports and Financial Statements  
For the Year Ended 30<sup>th</sup> June, 2025

18. STATEMENT OF COMPARISON OF BUDGET AND ACTUAL AMOUNTS FOR THE YEAR ENDED 30<sup>th</sup> JUNE  
2025

	Original Budget	Adjustments	Final Budget	Actual on Comparable Basis	Performance Difference	% Utilisation
<b>Revenue</b>						
Transfer from County Government	22,750,000		22,750,000	11,071,476	(11,678,524)	49%
<b>Total Income</b>	<b>22,750,000</b>		<b>22,750,000</b>	<b>11,071,476</b>	<b>(11,678,524)</b>	<b>49%</b>
<b>Expenditure</b>						
Employees Cost	9,500,000		9,500,000	8,986,816	(513,184)	95%
Use of Goods and Services	12,250,000		12,250,000	425,579	(11,824,421)	3%
Board Remuneration	1,000,000		1,000,000	462,000	(538,000)	46%
<b>Total Expenditure</b>	<b>22,750,000</b>		<b>22,750,000</b>	<b>9,874,395</b>	<b>(12,875,605)</b>	<b>43%</b>
<b>Surplus/ (Deficit) for the Year</b>	-		-	<b>1,197,081</b>		

*Budget Explanation Note*

1. The Municipality recorded 72% revenue realization and 65% level of funds absorption as result of delayed disbursement of Kenya Urban Support Program (KUSP) grant with funds not yet received by the close of the year.

**Municipality of Kathwana  
Annual Reports and Financial Statements  
For the Year Ended 30<sup>th</sup> June, 2025**

**19. NOTES TO THE FINANCIAL STATEMENTS**

**1. General Information**

Municipality of Kathwana is established by and derives its authority and accountability from the Urban and Cities Act, 2018. The Municipality is under the County Government of Tharaka Nithi and is domiciled in Kenya.

The principal activity is to manage Kathwana Municipality

**2. Statement of compliance and basis of preparation**

The Fund's financial statements have been prepared in accordance with and comply with International Public Sector Accounting Standards (IPSAS). The financial statements are presented in Kenya shillings, which is the functional and reporting currency of the Fund. The accounting policies have been consistently applied to all the years presented.

The financial statements have been prepared on the basis of historical cost, unless stated otherwise. The cash flow statement is prepared using the direct method. The financial statements are prepared on accrual basis.

**3. Application of New and revised standards (IPSAS)**

<b>Standard</b>	<b>Effective date and impact:</b>
IPSAS 43: Leases	<i>Applicable 1<sup>st</sup> January 2025</i> The standard sets out the principles for the recognition, measurement, presentation, and disclosure of leases. The objective is to ensure that lessees and lessors provide relevant information in a manner that faithfully represents those transactions. This information gives a basis for users of financial statements to assess the effect that leases have on the financial position, financial performance and cashflows of an Entity. The new standard requires entities to recognise, measure and present information on right of use assets and lease liabilities.
IPSAS 44: Non- Current Assets Held for Sale and Discontinued Operations	<i>Applicable 1<sup>st</sup> January 2025</i> The Standard requires, Assets that meet the criteria to be classified as held for sale to be measured at the lower of carrying amount and fair value less costs to sell and the depreciation of such assets to cease and: Assets that meet the criteria to be classified as held for sale to be presented separately in the statement of financial position and the results of discontinued operations to be presented separately in the statement of financial performance.
IPSAS 45: Property Plant and Equipment	<i>Applicable 1<sup>st</sup> January 2025</i> The standard supersedes IPSAS 17 on Property, Plant and Equipment. IPSAS 45 has additional guidance/ new guidance for heritage assets, infrastructure assets and measurement. Heritage assets were previously excluded from the

**Municipality of Kathwana**  
**Annual Reports and Financial Statements**  
**For the Year Ended 30<sup>th</sup> June, 2025**

	scope of IPSAS 17 in IPSAS 45, heritage assets that satisfy the definition of PPE shall be recognised as assets if they meet the criteria in the standard. IPSAS 45 has an additional application guidance for infrastructure assets, implementation guidance and illustrative examples. The standard has clarified existing principles e.g. valuation of land over or under the infrastructure assets, under- maintenance of assets and distinguishing significant parts of infrastructure assets.
IPSAS 46: Measurement	<i>Applicable 1<sup>st</sup> January 2025</i> The objective of this standard was to improve measurement guidance across IPSAS by: <ul style="list-style-type: none"> <li>i. Providing further detailed guidance on the implementation of commonly used measurement bases and the circumstances under which they should be used.</li> <li>ii. Clarifying transaction costs guidance to enhance consistency across IPSAS.</li> <li>iii. Amending where appropriate guidance across IPSAS related to measurement at recognition, subsequent measurement and measurement related disclosures.</li> </ul> The standard also introduces a public sector specific measurement bases called the current operational value.
IPSAS 47: Revenue	<i>Applicable 1<sup>st</sup> January 2026</i> This standard supersedes IPSAS 9- Revenue from exchange transactions, IPSAS 11 Construction contracts and IPSAS 23 Revenue from non- exchange transactions. This standard brings all the guidance of accounting for revenue under one standard. The objective of the standard is to establish the principles that an entity shall apply to report useful information to users of financial statements about the nature, amount, timing and uncertainty of revenue and cash flow arising from revenue transactions.
IPSAS 48: Transfer Expenses	<i>Applicable 1<sup>st</sup> January 2026</i> The objective of the standard is to establish the principles that a transfer provider shall apply to report useful information to users of financial statements about the nature, amount, timing and uncertainty of expenses and cash flow arising from transfer expense transactions. This is a new standard for public sector entities geared to provide guidance to entities that provide transfers on accounting for such transfers.
IPSAS 49: Retirement Benefit Plans	<i>Applicable 1<sup>st</sup> January 2026</i> The objective is to prescribe the accounting and reporting requirements for the public sector retirement benefit plans which provide retirement to public sector employees and other eligible participants. The standard sets the financial statements that should be presented by a retirement benefit plan.

*i. Early adoption of standards*

The Municipality did not early - adopt any new or amended standards in the financial year

**Municipality of Kathwana  
Annual Reports and Financial Statements  
For the Year Ended 30<sup>th</sup> June, 2025**

---

*Significant accounting policies continued*

**4. Significant Accounting Policies**

**(a) Revenue recognition**

**i) Revenue from non-exchange transactions**

**Transfers from other government entities**

Revenues from non-exchange transactions with other government entities are measured at fair value and recognized on obtaining control of the asset (cash, goods, services and property) if the transfer is free from conditions and it is probable that the economic benefits or service potential related to the asset will flow to the Municipality and can be measured reliably. To the extent that there is a related condition attached that would give rise to a liability to repay the amount, the amount is recorded in the statement of financial position and realised in the statement of financial performance over the useful life of the assets that has been acquired using such funds.

**ii) Revenue from exchange transactions**

**Interest income**

Interest income is accrued using the effective yield method. The effective yield discounts estimated future cash receipts through the expected life of the financial asset to that asset's net carrying amount. The method applies this yield to the principal outstanding to determine interest income each period.

**(b) Budget information**

The original budget for FY 2024/2025 was approved by the County Assembly on 18<sup>th</sup> June 2024. There were subsequent revisions or additional appropriations made to the approved budget in accordance with specific approvals from the appropriate authorities. The additional appropriations are added to the original budget by the entity upon receiving the respective approvals in order to conclude the final budget.

The Municipality of Kathwana budget is prepared on a different basis to the actual income and expenditure disclosed in the financial statements. The financial statements are prepared on accrual basis using a classification based on the nature of expenses in the statement of financial performance, whereas the budget is prepared on a cash basis. The amounts in the financial statements were recast from the accrual basis to the cash basis and reclassified by presentation to be on the same basis as the approved budget. A comparison of budget and actual amounts, prepared on a comparable basis to the approved budget, is then presented in the statement of comparison of budget and actual amounts.

In addition to the Basis difference, adjustments to amounts in the financial statements are also made for differences in the formats and classification schemes adopted for the presentation of the financial statements and the approved budget.

A statement to reconcile the actual amounts on a comparable basis included in the statement of comparison of budget and actual amounts and the actuals as per the statement of financial performance has been presented under section 4.5 of these financial statements.

*Significant accounting policies continued*

**(c) Property, Plant and Equipment**

All property, plant and equipment are stated at cost less accumulated depreciation and impairment losses. Cost includes expenditure that is directly attributable to the acquisition of the items. When significant parts of property, plant and equipment are required to be replaced at intervals, the entity recognizes such parts as individual assets with specific useful lives and depreciates them accordingly. Likewise, when a major inspection is performed, its cost is recognized in the carrying amount of the plant and equipment as a replacement if the recognition criteria are satisfied. All other repair and maintenance costs are recognized in surplus or deficit as incurred. Where an asset is acquired in a non-exchange transaction for nil or nominal consideration the asset is initially measured at its fair value.

**(d) Intangible Assets**

Intangible assets acquired separately are initially recognized at cost. The cost of intangible assets acquired in a non-exchange transaction is their fair value at the date of the exchange. Following initial recognition, intangible assets are carried at cost less any accumulated amortization and accumulated impairment losses. Internally generated intangible assets, excluding capitalized development costs, are not capitalized and expenditure is reflected in surplus or deficit in the period in which the expenditure is incurred.

The useful life of the intangible assets is assessed as either finite or indefinite.

**(e) Financial Instruments**

IPSAS 41 addresses the classification, measurement and de-recognition of financial assets and financial liabilities, introduces new rules for hedge accounting and a new impairment model for financial assets. The entity does not have any hedge relationships and therefore the new hedge accounting rules have no impact on the Company's financial statements.

A financial instrument is any contract that gives rise to a financial asset of one entity and a financial liability or equity instrument of another entity. At initial recognition, the entity measures a financial asset or financial liability at its fair value plus or minus, in the case of a financial asset or financial liability not at fair value through surplus or deficit, transaction costs that are directly attributable to the acquisition or issue of the financial asset or financial liability.

*Significant accounting policies continued*

**Financial assets**

**Classification of financial assets**

The entity classifies its financial assets as subsequently measured at amortised cost, fair value through net assets/ equity or fair value through surplus and deficit on the basis of both the entity's management model for financial assets and the contractual cash flow characteristics of the financial asset. A financial asset is measured at amortized cost when the financial asset is held within a management model whose objective is to hold financial assets in order to collect contractual cash flows and the contractual terms of the financial asset give rise on specified dates to cash flows that are solely payments of principal and interest on the principal outstanding. A financial asset is measured at fair value through net assets/ equity if it is held within the management model whose objective is achieved by both collecting contractual cash flows and selling financial assets and the contractual terms of the financial asset give rise on specified dates to cash flows that are solely payments of principal and interest on the principal amount outstanding. A financial asset shall be measured at fair value through surplus or deficit unless it is measured at amortized cost or fair value through net assets/ equity unless an entity has made irrevocable election at initial recognition for particular investments in equity instruments.

**Subsequent measurement**

Based on the business model and the cash flow characteristics, the entity classifies its financial assets into amortized cost or fair value categories for financial instruments. Movements in fair value are presented in either surplus or deficit or through net assets/ equity subject to certain criteria being met.

**Amortized cost**

Financial assets that are held for collection of contractual cash flows where those cash flows represent solely payments of principal and interest, and that are not designated at fair value through surplus or deficit, are measured at amortized cost. A gain or loss on an instrument that is subsequently measured at amortized cost and is not part of a hedging relationship is recognized in profit or loss when the asset is de-recognized or impaired. Interest income from these financial assets is included in finance income using the effective interest rate method.

**Fair value through net assets/ equity**

Financial assets that are held for collection of contractual cash flows and for selling the financial assets, where the assets' cash flows represent solely payments of principal and interest, are measured at fair value through net assets/ equity. Movements in the carrying amount are taken through net assets, except for the recognition of impairment gains or losses, interest revenue and foreign exchange gains and losses which are recognized in surplus/deficit. Interest income from these financial assets is included in finance income using the effective interest rate method.

*Significant accounting policies continued*

**Fair value through surplus or deficit**

Financial assets that do not meet the criteria for amortized cost or fair value through net assets/equity are measured at fair value through surplus or deficit. A business model where the entity manages financial assets with the objective of realizing cash flows through solely the sale of the assets would result in a fair value through surplus or deficit model.

**Impairment**

The entity assesses, on a forward-looking basis, the expected credit loss ('ECL') associated with its financial assets carried at amortized cost and fair value through net assets/equity. The entity recognizes a loss allowance for such losses at each reporting date. Critical estimates and significant judgments made by management in determining the expected credit loss (ECL)

**Financial liabilities**

**Classification**

The entity classifies its liabilities as subsequently measured at amortized cost except for financial liabilities measured through profit or loss.

**(f) Inventories**

Inventory is measured at cost upon initial recognition. To the extent that inventory was received through non-exchange transactions (for no cost or for a nominal cost), the cost of the inventory is its fair value at the date of acquisition. Costs incurred in bringing each product to its present location and conditions are accounted for, as follows: Raw materials: purchase cost using the weighted average cost method

Finished goods and work in progress: cost of direct materials and labour and a proportion of manufacturing overheads based on the normal operating capacity, but excluding borrowing costs. After initial recognition, inventory is measured at the lower of cost and net realizable value. However, to the extent that a class of inventory is distributed or deployed at no charge or for a nominal charge, that class of inventory is measured at the lower of cost and current replacement cost. Net realizable value is the estimated selling price in the ordinary course of operations, less the estimated costs of completion and the estimated costs necessary to make the sale, exchange, or distribution. Inventories are recognized as an expense when deployed for utilization or consumption in the ordinary course of operations of the Municipality.

*Significant accounting policies continued*

**(g) Provisions**

Provisions are recognized when the Municipality has a present obligation (legal or constructive) as a result of a past event, it is probable that an outflow of resources embodying economic benefits or service potential will be required to settle the obligation and a reliable estimate can be made of the amount of the obligation. Where the Municipality expects some or all of a provision to be reimbursed, for example, under an insurance contract, the reimbursement is recognized as a separate asset only when the reimbursement is virtually certain. The expense relating to any provision is presented in the statement of financial performance net of any reimbursement.

**(h) Social Benefits**

Social benefits are cash transfers provided to i) specific individuals and / or households that meet the eligibility criteria, ii) mitigate the effects of social risks and iii) Address the need of society as a whole. The entity recognises a social benefit as an expense for the social benefit scheme at the same time that it recognises a liability. The liability for the social benefit scheme is measured at the best estimate of the cost (the social benefit payments) that the entity will incur in fulfilling the present obligations represented by the liability.

**(i) Contingent liabilities**

The Municipality does not recognize a contingent liability, but discloses details of any contingencies in the notes to the financial statements unless the possibility of an outflow of resources embodying economic benefits or service potential is remote.

**(j) Contingent assets**

The Municipality does not recognize a contingent asset but discloses details of a possible asset whose existence is contingent on the occurrence or non-occurrence of one or more uncertain future events not wholly within the control of the Municipality in the notes to the financial statements. Contingent assets are assessed continually to ensure that developments are appropriately reflected in the financial statements. If it has become virtually certain that an inflow of economic benefits or service potential will arise and the asset's value can be measured reliably, the asset and the related revenue are recognized in the financial statements of the period in which the change occurs

**(k) Nature and purpose of reserves**

The Municipality creates and maintains reserves in terms of specific requirements. The Municipality has maintained accumulated surplus reserves.

**(l) Changes in accounting policies and estimates**

The Municipality recognizes the effects of changes in accounting policy retrospectively. The effects of changes in accounting policy are applied prospectively if retrospective application is impractical.

*Significant accounting policies continued*

**(m) Employee benefits – Retirement benefit plans**

The Municipality provides retirement benefits for its employees and directors. Defined contribution plans are post-employment benefit plans under which the City/Municipality pays fixed contributions into a separate fund and will have no legal or constructive obligation to pay further contributions if the City/Municipality does not hold sufficient assets to pay all employee benefits relating to employee service in the current and prior periods. The contributions to scheme obligations for the payment of retirement benefits are charged against income in the year in which they become payable. Defined benefit plans are post-employment benefit plans other than defined-contribution plans. The defined benefits are actuarially valued tri-annually on the projected unit credit method basis. Deficits identified are recovered through lump sum payments or increased future contributions on proportional basis to all participating employers. The contributions and lump sum payments reduce the post-employment benefit obligation.

**(n) Foreign currency transactions**

Transactions in foreign currencies are initially accounted for at the ruling rate of exchange on the date of the transaction. Trade creditors or debtors denominated in foreign currency are reported in the statement of financial position reporting date by applying the exchange rate on that date. Exchange differences arising from the settlement of creditors, or from the reporting of creditors at rates different from those at which they were initially recorded during the period, are recognized as income or expenses in the period in which they arise.

**(o) Borrowing costs**

Borrowing costs are capitalized against qualifying assets as part of property, plant and equipment. Such borrowing costs are capitalized over the period during which the asset is being acquired or constructed and borrowings have been incurred. Capitalization ceases when construction of the asset is complete. Further borrowing costs are charged to the statement of financial performance.

**(p) Related parties**

The Municipality regards a related party as a person or an entity with the ability to exert control individually or jointly, or to exercise significant influence over the Municipality, or vice versa. Members of key management are regarded as related parties and comprise the Board members, the Municipality Managers and Municipality Accountant.

**(q) Cash and cash equivalents**

Cash and cash equivalents comprise cash on hand and cash at bank, short-term deposits on call and highly liquid investments with an original maturity of three months or less, which are readily convertible to known amounts of cash and are subject to insignificant risk of changes in value. Bank account balances include amounts held at various commercial banks at the end of the financial year. For the purposes of these financial statements, cash and cash equivalents also include short-term cash imprests and advances to authorised public officers and/or institutions which were not surrendered or accounted for at the end of the financial year.

**Municipality of Kathwana  
Annual Reports and Financial Statements  
For the Year Ended 30<sup>th</sup> June, 2025**

---

***Significant accounting policies continued***

**(r) Comparative figures**

Where necessary comparative figures for the previous financial year have been amended or reconfigured to conform to the required changes in presentation.

**(s) Events after the reporting period**

Events after the reporting date are those events, both favourable and unfavourable, that occur between the reporting date and the date when the financial statements are authorized for issue. Two types of events can be identified:

- (a) Those that provide evidence of conditions that existed at the reporting date (adjusting events after the reporting date); and
- (b) Those that are indicative of conditions that arose after the reporting date (*non-adjusting events after the reporting date*).

There were no material adjusting and non- adjusting events after the reporting period.

**(t) Currency**

The financial statements are presented in Kenya Shilling (Ksh.) and the values rounded off to the nearest shilling.

**5. Significant judgments and sources of estimation uncertainty**

The preparation of the Municipality's financial statements in conformity with IPSAS requires management to make judgments, estimates and assumptions that affect the reported amounts of revenues, expenses, assets and liabilities, and the disclosure of contingent liabilities, at the end of the reporting period. However, uncertainty about these assumptions and estimates could result in outcomes that require a material adjustment to the carrying amount of the asset or liability affected in future periods.

**Estimates and assumptions.**

The key assumptions concerning the future and other key sources of estimation uncertainty at the reporting date, that have a significant risk of causing a material adjustment to the carrying amounts of assets and liabilities within the next financial year, are described below. The Municipality based its assumptions and estimates on parameters available when the consolidated financial statements were prepared. However, existing circumstances and assumptions about future developments may change due to market changes or circumstances arising beyond the control of the Municipality. Such changes are reflected in the assumptions when they occur.

**Municipality of Kathwana  
Annual Reports and Financial Statements  
For the Year Ended 30<sup>th</sup> June, 2025**

*Significant accounting policies continued*

**Useful lives and residual values**

The useful lives and residual values of assets are assessed using the following indicators to inform potential future use and value from disposal:

- i) The condition of the asset based on the assessment of experts employed by the Municipality.
- ii) The nature of the asset, its susceptibility and adaptability to changes in technology and processes.
- iii) The nature of the processes in which the asset is deployed.
- iv) Availability of funds to replace the asset.
- v) Changes in the market in relation to the asset.

**6. Transfer from County Government – In Kind**

<b>Description</b>	<b>2024/2025</b>	<b>2023/2024</b>
	<b>Ksh</b>	<b>Ksh</b>
Employee Cost	8,986,816	6,064,429
Board Remuneration	462,000	164,000
Catering, Board and Conferences	425,579	
Account Payables	1,197,081	
<b>Total</b>	<b>11,071,476</b>	<b>6,228,429</b>

**7. Transfers from County Government - Development Grants**

<b>Description</b>	<b>2024/2025</b>	<b>2023/2024</b>
	<b>Ksh</b>	<b>Ksh</b>
Kenya Urban Development Grant	-	-
<b>Total</b>	<b>0</b>	<b>0</b>

**8. Employee Cost**

	<b>2024/2025</b>	<b>2023/2024</b>
	<b>Ksh</b>	<b>Ksh</b>
Basic Salaries	5,675,320	4,405,080
Other Allowances Paid as part of Salaries	3,311,496	1,659,349
<b>Employee Costs</b>	<b>8,986,816</b>	<b>6,064,429</b>

**9. Use of Goods and Services**

<b>Description</b>	<b>2024/2025</b>	<b>2023/2024</b>
	<b>Ksh</b>	<b>Ksh</b>
Domestic Travel Allowance	-	15,000
Catering, Board and Conferences	681,608	-
Bank Charges	-	6,191
<b>Total</b>	<b>681,608</b>	<b>21,191</b>

**Municipality of Kathwana**  
**Annual Reports and Financial Statements**  
**For the Year Ended 30<sup>th</sup> June, 2025**

*Notes to the Financial Statement (continued)*

**10. Board Remuneration**

Description	2024/2025	2023/2024
	Ksh	Ksh
Board Allowances	402,000	164,000
Reimbursement Transport Cost	60,000	-
<b>Total</b>	<b>462,000</b>	<b>164,000</b>

**11. Depreciation**

Description	2024/2025	2023/2024
	Ksh	Ksh
Property, Plant and Equipment	3,632,833	3,632,833
<b>Total</b>	<b>3,632,833</b>	<b>3,632,833</b>

**12. Cash and Cash Equivalent**

Description	2024/2025	2023/2024
	Ksh	Ksh
Kathwana Institutional Grant a/c 054000007021	-	-
Kathwana Development Grant a/c 054000007020	-	-
<b>Total Cash and Cash Equivalents</b>	<b>-</b>	<b>-</b>

**13. Account Payable**

Description	Balance as at 01 <sup>st</sup> July 2024	Additions During the Year	Payments During the Year	Balance as at 30 <sup>th</sup> June 2025
	Ksh	Ksh	Ksh	Ksh
Powerbase Interactive Holding Ltd	227,708	-	-	227,708
Retention Kenric Investment Limited	1,197,081	-	1,197,081	0
Kenya Sch of Govt				256,029
<b>Total</b>	<b>1,424,789</b>	<b>0</b>	<b>1,197,081</b>	<b>483,737</b>

**Municipality of Kathwana  
Annual Reports and Financial Statements  
For the Year Ended 30<sup>th</sup> June, 2025**

*Notes to The Financial Statements (Continued)*

**14. Property, Plant and Equipment**

	<b>Buildings</b>	<b>Furniture and Fittings</b>	<b>Computers and Office Equipment</b>	<b>Civil Works and Infrastructure</b>	<b>Total</b>
<b>Cost</b>	<b>Ksh.</b>	<b>Ksh.</b>	<b>Ksh.</b>	<b>Ksh.</b>	<b>Ksh.</b>
<b>At 1<sup>st</sup> July 2024</b>	101,639,297	4,683,890	17,264,872	20,254,584	<b>143,842,643</b>
Additions	-	-	-	-	-
Disposals	-	-	-	-	-
<b>At 30<sup>th</sup> June 2025</b>	<b>101,639,297</b>	<b>4,683,890</b>	<b>17,264,872</b>	<b>20,254,584</b>	<b>143,842,643</b>
<b>Depreciation</b>					
<b>As At 1<sup>st</sup> July 2024</b>	8,008,955	2,559,602	17,264,872	2,345,214	<b>30,178,643</b>
Depreciation	2,540,982	585,486	-	506,365	3,632,833
<b>At 30<sup>th</sup> June 2025</b>	<b>10,549,937</b>	<b>3,145,088</b>	<b>17,264,872</b>	<b>2,851,579</b>	<b>33,811,476</b>
<b>Net Book Value</b>	<b>91,089,360</b>	<b>1,538,802</b>	<b>0</b>	<b>17,403,005</b>	<b>110,031,167</b>

**Schedule of Rate of Depreciation of Property, Plant and Equipment**

<b>Property</b>	<b>Depreciation Rate p/a</b>
Buildings	2.5%
Civil Works and Infrastructure	2.5%
Motor Vehicle	10.0%
Furniture and Fittings	12.5%
Computers and Computer Accessories	30.0%

The Assets are depreciated fully during the year of acquisition using straight line method except for Work in Progress

**15. Cash Generated from Operations**

	<b>2024/2025</b>	<b>2023/2024</b>
	<b>Ksh.</b>	<b>Ksh.</b>
<b>Surplus / (Deficit) for the Year</b>	<b>(2,691,781)</b>	<b>(3,654,024)</b>
<b>Adjusted for:</b>		
Depreciation	3,632,833	3,632,833
<b>Working Capital adjustments</b>		
Non-cash Grants Received	<b>(11,071,476)</b>	<b>(6,064,429)</b>
Employee Cost Paid By County Executive	8,986,816	6,064,429
Use of Goods and Services Paid by County Executive	681,608	
Board Remuneration Paid by Executive	462,000	
<b>Net Cash flow from Operating Activities</b>	<b>-</b>	<b>(21,191)</b>

*Notes to the Financial Statement (continued)*

**Municipality of Kathwana  
Annual Reports and Financial Statements  
For the Year Ended 30<sup>th</sup> June, 2025**

**16. Related Party Balances**

**a) Nature of related party relationships**

Entities and other parties related to the Municipality of Kathwana include those parties who have ability to exercise control or exercise significant influence over its operating and financial decisions. Related parties include management personnel, their associates and close family members. The Municipality is related to the following entities;

- i. The County Government;
- ii. The Parent County Government Ministry;
- iii. County Assembly;
- iv. Key management;
- v. Municipal Board

**b) Related Party Transactions**

	2024/2025	2023/2024
	Ksh	Ksh
Transfers from related parties'	-	-
Transfers to related parties	-	-

**c) Key Management Remuneration**

	2024/2025	2023/2024
	Ksh	Ksh
Municipality Board	-	-
Key Management Compensation	-	-
<b>Total</b>	-	-

**17. Financial risk management**

The Fund's activities expose it to a variety of financial risks including credit and liquidity risks and effects of changes in foreign currency. The Fund's overall risk management programme focuses on unpredictability of changes in the business environment and seeks to minimise the potential adverse effect of such risks on its performance by setting acceptable levels of risk. The Fund does not hedge any risks and has in place policies to ensure that credit is only extended to customers with an established credit history.

The Fund's financial risk management objectives and policies are detailed below:

**Notes to the Financial Statement (continued)**

**a) Credit risk**

**Municipality of Kathwana**  
**Annual Reports and Financial Statements**  
**For the Year Ended 30<sup>th</sup> June, 2025**

The Fund has exposure to credit risk, which is the risk that a counterparty will be unable to pay amounts in full when due. Credit risk arises from cash and cash equivalents, and deposits with banks, as well as trade and other receivables and available-for-sale financial investments.

Management assesses the credit quality of each customer, taking into account its financial position, past experience and other factors. Individual risk limits are set based on internal or external assessment in accordance with limits set by the directors. The amounts presented in the statement of financial position are net of allowances for doubtful receivables, estimated by the entity's management based on prior experience and their assessment of the current economic environment.

The carrying amount of financial assets recorded in the financial statements representing the entity's maximum exposure to credit risk without taking account of the value of any collateral obtained is made up as follows:

The customers under the fully performing category are paying their debts as they continue trading. The credit risk associated with these receivables is minimal and the allowance for uncollectible amounts that the entity has recognised in the financial statements is considered adequate to cover any potentially irrecoverable amounts. The entity has no significant credit risk

The Municipality Board sets the Fund's credit policies and objectives and lays down parameters within which the various aspects of credit risk management are operated.

**b) Liquidity risk management**

Ultimate responsibility for liquidity risk management rests with the Fund Administrator, who has built an appropriate liquidity risk management framework for the management of the entity's short, medium and long-term funding and liquidity management requirements. The entity manages liquidity risk through continuous monitoring of forecasts and actual cash flows.

The table below represents cash flows payable by the Municipality under non-derivative financial liabilities by their remaining contractual maturities at the reporting date. The amounts disclosed in the table are the contractual undiscounted cash flows. Balances due within 12 months equal their carrying balances, as the impact of discounting is not significant.

*Notes to the Financial Statement (continued)*

	<b>Less than 1 month</b>	<b>Between 1-3 months</b>	<b>Over 5 months</b>	<b>Total</b>
--	--------------------------	---------------------------	----------------------	--------------

**Municipality of Kathwana  
Annual Reports and Financial Statements  
For the Year Ended 30<sup>th</sup> June, 2025**

	<b>Ksh</b>	<b>Ksh</b>	<b>Ksh</b>	<b>Ksh</b>
<b>At 30<sup>th</sup> June 2024</b>				
Account Payables			1,424,789	1,424,789
Current portion of borrowings				
Provisions				
Employee benefit obligation				
<b>Total</b>			<b>1,424,789</b>	<b>1,424,789</b>
<b>At 30<sup>th</sup> June 2025</b>				
Account Payables			483,737	483,737
Current portion of borrowings				
Provisions				
Employee benefit obligation				
<b>Total</b>			<b>483,737</b>	<b>483,737</b>

**c) Market risk**

The board has put in place an internal audit function to assist it in assessing the risk faced by the entity on an ongoing basis, evaluate and test the design and effectiveness of its internal accounting and operational controls.

Market risk is the risk arising from changes in market prices, such as interest rate, equity prices and foreign exchange rates which will affect the entity's income or the value of its holding of financial instruments. The objective of market risk management is to manage and control market risk exposures within acceptable parameters, while optimising the return. Overall responsibility for managing market risk rests with the Audit and Risk Management Committee.

The Municipality's Finance Department is responsible for the development of detailed risk management policies (subject to review and approval by Audit and Risk Management Committee) and for the day-to-day implementation of those policies.

There has been no change to the entity's exposure to market risks or the manner in which it manages and measures the risk.

**d) Interest rate risk**

Interest rate risk is the risk that the entity's financial condition may be adversely affected as a result of changes in interest rate levels. The entity's interest rate risk arises from bank deposits. This exposes the Fund to cash flow interest rate risk. The interest rate risk exposure arises mainly from interest rate movements on the Fund's deposits.

*Notes to the Financial Statement (continued)*

**Management of interest rate risk**

**Municipality of Kathwana**  
**Annual Reports and Financial Statements**  
**For the Year Ended 30<sup>th</sup> June, 2025**

To manage the interest rate risk, management has endeavoured to bank with institutions that offer favourable interest rates.

**Sensitivity analysis**

The Fund analyses its interest rate exposure on a dynamic basis by conducting a sensitivity analysis. This involves determining the impact on profit or loss of defined rate shifts. The sensitivity analysis for interest rate risk assumes that all other variables, in particular foreign exchange rates, remain constant. The analysis has been performed on the same basis as the prior year.

**e) Capital risk management**

The objective of the Fund's capital risk management is to safeguard the Fund's ability to continue as a going concern. The Municipality capital structure comprises of the following funds:

	<b>2024/2025</b>	<b>2023/2024</b>
	<b>Ksh</b>	<b>Ksh</b>
Revaluation Reserve	-	
Accumulated Surplus	(4,689,607)	(1,997,826)
Development Grant	114,295,507	114,295,507
<b>Total Funds</b>	<b>109,605,900</b>	<b>112,297,681</b>
Total Borrowings	483,737	(1,424,789)
Less: Cash And Bank Balances	-	-
Net Debt (Excess of Cash and Cash Equivalents)	483,737	(1,424,789)
<b>Gearing</b>	<b>0.4%</b>	<b>1.2%</b>

**Municipality of Kathwana  
Annual Reports and Financial Statements  
For the Year Ended 30<sup>th</sup> June, 2025**

**20. APPENDICES**

**I. PROGRESS ON FOLLOW UP OF AUDITOR RECOMMENDATIONS**

The following is the summary of issues raised by the external auditor, and management comments that were provided to the auditor. We have nominated focal persons to resolve the various issues as shown below with the associated time frame within which we expect the issues to be resolved. Based on Audit Report FY 2023/2024

<b>Reference No. on the external audit Report</b>	<b>Issue / Observations from Auditor</b>	<b>Management comments</b>	<b>Status: (Resolved / Not Resolved)</b>	<b>Timeframe: (Put a date when you expect the issue to be resolved)</b>
1. Unsupported Statement of Comparison of Budget and Actual Amounts	The statement of comparison of budget and actual amounts reflects total budgeted income of Ksh. 29,725,630 and budgeted expenditure of Ksh. 29,725,630. However, budget estimates approved by the Board for the year ended June 30, 2024 were not provided for audit review contrary to Section 20(1) (I) of the Urban Areas and Cities Act, 2011, and Section 175(5) of the Public Finance Management Act, 2012 which stipulates that municipality shall prepare and submit budget requests to the County Treasury upon approval by the Board in sufficient time.	During the year under review, the Municipal Board had not been constituted by the time the County Budget was been submitted and approved by the County Assembly. In consideration of the circumstance, the County Executive through the Department of Urban Development created a sub-vote for Kathwana Municipality which was approved by the County Assembly together with County Executive Budget,	Resolved	31 <sup>st</sup> March 2025
2. Lack of a fixed asset register	The statement of financial position reflects Property, Plant and Equipment balance of Ksh. 113,772,470 as disclosed in Note 15 to the financial statements. However, the Management did not maintain a register of asset owned by Municipality. This is contrary to Regulation 136 (1) and (2) of the Public Finance Management (County Government) Regulations, 2015 which	The management take note of the audit findings and wish to confirm that the Municipality has maintained a fixed asset register and we hereby submit the same for audit review. In addition, the management will ensure the assets are properly tagged for ease of identification.	Resolved	31 <sup>st</sup> March 2025

**Municipality of Kathwana  
Annual Reports and Financial Statements  
For the Year Ended 30<sup>th</sup> June, 2025**

<b>Reference No. on the external audit Report</b>	<b>Issue / Observations from Auditor</b>	<b>Management comments</b>	<b>Status: (Resolved / Not Resolved)</b>	<b>Timeframe: (Put a date when you expect the issue to be resolved)</b>
	<p>states that Accounting Officer shall be responsible for maintaining a register of assets under his or her control. In addition, physical inspection of the assets in the Municipal revealed that the tables, cabinets, chairs, printers were not tagged.</p> <p>In the circumstance, the accuracy and completeness of the Property, Plant and Equipment balance of Ksh. 113,772,470 could not be confirmed.</p>			
<b>REPORT ON LAWFULNESS AND EFFECTIVENESS IN USE OF PUBLIC RESOURCES</b>				
Non-Collection of Own Generated Revenue	<p>The statement of financial performance for the year ended 30 June, 2024 indicates that the Municipality was financed solely through revenue allocated by the County Government, contrary to Section 172(a) of Public Finance Management Act, 2012 which states that ‘an urban area or city may also be funded through revenue arising from rates, fees, levies, charges and other revenue raising measures which is retained by the urban area’</p> <p>Further, conferment of municipal status may have been made without satisfying criterion of demonstrable revenue collection or revenue collection potential, contrary to Section 9 (3)(c) of the Urban Areas and Cities Act, 2011.</p>	<p>The management takes note of the Audit findings and wish to state that the Municipality do collect its own sources of revenue which is currently channelled to County Revenue Fund. The revenue that fall under Municipality of Kathwana include plot rates, plan approvals, plot transfers, subdivision and advertisement.</p> <p>The County Government is in process of legislating the transfer of the revenue collection function to Municipality for self-sustainability.</p>	Not Resolved	30 <sup>th</sup> June 2025

**Municipality of Kathwana  
Annual Reports and Financial Statements  
For the Year Ended 30<sup>th</sup> June, 2025**

Reference No. on the external audit Report	Issue / Observations from Auditor	Management comments	Status: (Resolved / Not Resolved)	Timeframe: (Put a date when you expect the issue to be resolved)
	In the circumstances, the Municipality may not achieve its objectives and goals as outlined in the Charter.			



\_\_\_\_\_  
Casty Gakii  
Municipal Manager

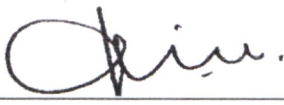
Date: 04<sup>th</sup> July 2025


**Municipality of Kathwana**  
**Annual Reports and Financial Statements**  
**For the Year Ended 30<sup>th</sup> June, 2025**

**II. INTER-ENTITY TRANSFERS**

ENTITY NAME:		MUNICIPALITY OF KATHWANA		
<b>Break down of Transfers</b>				
<b>FY 2024/2025</b>				
a.	Recurrent Grants			
		<u>Bank Statement Date</u>	<u>Amount (Ksh.)</u>	<u>Indicate the FY to which the amounts relate</u>
		<b>Total</b>		
b.	Development Grants			
		<u>Bank Statement Date</u>	<u>Amount (Ksh.)</u>	<u>Indicate the FY to which the amounts relate</u>
		<b>Total</b>		
c.	Direct Payment			
		<u>Bank Statement Date</u>	<u>Amount (Ksh.)</u>	
	Transfers in Kind	Various	<b>11,071,476</b>	Expenditure Paid by County executive FY 2024/2025

The above amounts have been communicated to and reconciled with the County Government of Tharaka Nithi

Sign:   
 Casty Gakii  
 Municipal Manager  
 Kathwana Municipality

Sign:   
 Humphrey Gitonga Kinyua  
 Director Finances  
 County Government of Tharaka Nithi

**Date: 04<sup>th</sup> July 2025**

**Date: 04<sup>th</sup> July 2025**