

REPUBLIC OF KENYA



REPORT

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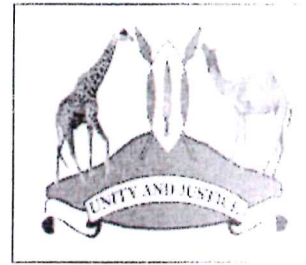
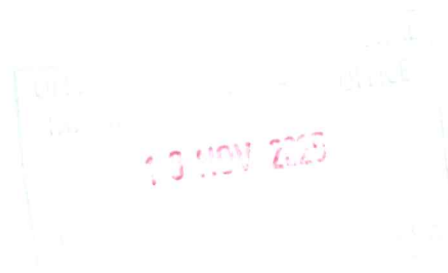
WAJIR MUNICIPALITY

**FOR THE YEAR ENDED
30 JUNE, 2025**

COUNTY GOVERNMENT OF WAJIR

DATE	02/12/25
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COMMITTEE	-
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WAJIR MUNICIPALITY
County Government of Wajir

ANNUAL REPORT AND FINANCIAL STATEMENTS
FOR THE FINANCIAL YEAR ENDED
30TH JUNE 2025

**Prepared in accordance with the Accrual Basis of Accounting Method under the International
Public Sector Accounting Standards (IPSAS)**

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1. Acronyms and Definition of Key Terms

A. Acronyms

PSASB	Public Sector Accounting Standards Board
FY	Financial Year
OSHA	Occupational Safety & Health Act
KUSP	Kenya Urban Support Program
KSHS	Kenya Shillings
IPSAS	International Public Sector Accounting Standards

PFMA Public Finance Management Act

FIDUCIARY MANAGEMENT Key Management personnel who have financial responsibility in the entity

B. Definition of Key Terms

Fiduciary Management - Members of Management directly entrusted with the entity's financial resources.

Comparative Year- Means the prior period

2. Key Entity Information and Management

a) Background information

Municipality is established by and derives its authority and accountability from Urban Areas and Cities Act No. 13 of 2011 and Cities and Municipal Charter on 5th JULY 2018 The Municipality is under the County Government of Wajir and is domiciled in Kenya.

Wajir Municipality Comprises of the three Urban wards:-

- a) Township ward
- b) Barwaqo ward
- c) Wagberi ward

It has land mass of 659km square comprises of 18 administrative locations, according to 2019 household and population census the total population was 112,811 persons.

There are Nine Municipality Board Members appointed/ Nominated and gazetted that Oversee the running of the municipality, the CEO/Manager is in charge of operation with 316 staff in five directorates as outlined by organogram. An established municipality administration and offices in places. The municipality falls under the department of lands, Spatial planning and Urban development headed by County Executive Committee Member(CECM).

The Wajir Municipality is tasked with managing the affairs of four miles' radius of Wajir municipality.

The main objective of Kenya Urban Support Program(KUSP) is to contribute to ending extreme poverty and promoting shared prosperity by delivering improved urban infrastructure on an inclusive basis and in ways that enhance economic growth and development in participating counties.

b) Principal Activities

The principal activity/mission/ mandate of the Municipality is to :-

- Provide for a governance mechanism that will enable the inhabitants of the Municipality to
- Participate in determining the social services and regulatory framework which will best satisfy their needs and expectations.
- Provide for efficient and accountable management of the affairs of the Municipality
- Verify whether public resources and authority are utilized or exercised, as the case may be, to their satisfaction. Enjoy efficiency in service delivery.
- Vigorously pursue the developmental opportunities which are available in the Municipality and to institute such measures as are necessary for achieving public order and the provisions of civic amenities, so as to enhance the quality of life of the inhabitants of the Municipality.

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Wajir Municipality

Annual Report and Financial Statements for the year ended June 30, 2025

- Provide a high standard of social services in a cost-effective manner to the inhabitants of the Municipality.
- Promote social cohesiveness and a sense of civic duty and responsibility among the inhabitants and stakeholders in the Municipality in order to facilitate collective action and commitment towards achieving the goal of a harmonious and stable community.
- Providing for services, laws and other matters for Municipality's benefit.
- Fostering the economic, social and environmental well-being of its community

vision

Safe and comfortable urban dwelling with social and economic amenities as well as green space

Mission

To provide quality services for all neighbourhoods and make Wajir municipality the best managed municipality in the country.

Core objective

- a) Promotion, regulation and provision of refuse collection and solid waste management services;
- b) Construction and maintenance of storm drainage and flood controls;
- c) Construction and maintenance of recreational parks and green spaces;
- d) Construction and maintenance of street lighting;
- e) Construction, maintenance and regulation of traffic controls and parking facilities;
- f) Construction and maintenance of bus stands and taxi stands;
- g) Construction, maintenance and regulation of municipal markets and abattoirs;
- h) Construction and maintenance of fire stations; provision of fire-fighting services, emergency preparedness and disaster management;
- i) Promotion, regulation and provision of animal control and welfare;
- j) Municipal administration services (including construction and maintenance of administrative offices);
- k) Climate Change management and greening of Municipality

Key Management

The *Municipality's* management is under the following key organs:

I. Municipality Board

Ref	Position	Name
1.	Chairman of the Board	LUL SANEY MOHAMED
2.	County Executive Committee Member, Lands, Housing and Physical Planning	SAADIA AHMED ABDI
3.	County Chief Officer Physical Planning and Urban Development	ABDULLAHI ISSACK
4.	Vice Board Chairperson	ABDULLAHI ABDI HERSI
5.	Board Member	DIIS OSMAN MOHAMED
6.	Board Member	ETHEY ABDILLE MUHUMED
7.	Board Member	NOOR AHMED ALI
8.	Board Member	ABDULLAHI ABDI HERSI
9.	Municipality Manager	OMAR HUSSEIN IBRAHIM

The *Municipality's* management is under the following key organs:

- County Department in charge of Municipalities
- Board of Management
- Accounting Officer/Municipality Manager

c) Fiduciary Management

The key management personnel who held office during the financial year ended 31st March 2025 and who had direct fiduciary responsibility were:

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Ref	Position	Name
1	MUNICIPALITY MANAGER	OMAR IBRAHIM HUSSEIN
2	PROGRAM COORDINATOR	ABDULLAHI ADAN
3	MUNICIPALITY CHIEF OFFICER	ABDULLAHI ISSACK
4	ACCOUNTANT MUNICIPALITY	ABDIKADIR MOHAMED
5	COUNTY EXECUTIVE COMMITTEE MEMBER	SAADIA AHMED ABDI
6	DEPUTY MANAGER	ADAN MOHAMED FARAH

The key management personnel who held office during the financial year ended 31st March 2025 and who had direct fiduciary responsibility were:

d) Fiduciary Oversight Arrangements

- i) Municipal board
- ii) Wajir county executive
- iii) Wajir county Assembly.
- iv) Audit and Risk Management Committee
- v) Committees of the Senate

e) County Government of Wajir
P.O. Box 9-7200
County Headquarters.
Wajir,
KENYA

f) Contacts

Web: wajir.go.ke
E-mail: info@wajir.go.ke
Twitter @WajirCountyKE
Website: www.Wajir.go.ke

g) Bankers

h) Kenya Commercial Bank, Wajir.
Mandera Road
P.O. Box 201-70200
Tel: +254-46421536/0711087000

Email: Contactcentre@kcb.co.ke

Wajir, Kenya

i) Independent Auditor

Auditor General

Office of The Auditor General

Anniversary Towers, University Way

P.O.Box 30084

GPO 00100

Nairobi, Kenya

j) Principal Legal Adviser

The Attorney General

State Law Office




Harambee Avenue

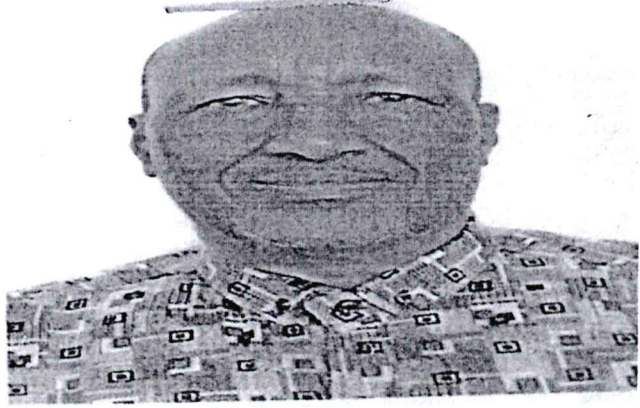
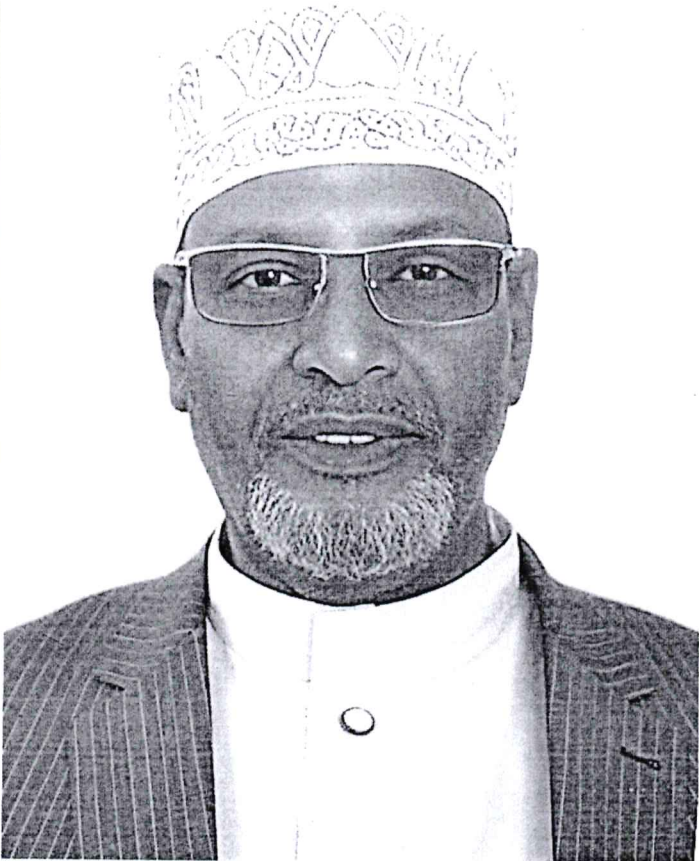
P.O. Box 40112

City Square 00200

Nairobi, Kenya



3. Municipality Board



Serial No.	Name	Details of qualifications and experience
1		<p>Mrs Iulsaney Mohamed is 50 yrs.old, she studied Diploma In Forensic Science and Criminal Investigation from Kenya Institute of Criminal Justice and Bachelor of Arts in Criminology from Karatina University. She has experience working at Ministry of Interior and National Coordination as clerical officer and also as Nominated MCA at Wajir County Assembly.</p>
2		<p>Mr Diis Osman Mohamed was born the 1970(54 yrs. old),He is a teacher by profession, he did his teaching at Igoji Teachers Colleage.He has a teaching experience of over 20 yrs.</p>
3		<p>Mrs Ethey Abdille Muhumed is 40 yrs. .She studied Community Development and Social Work, She has work experience working with IEBC .</p>

4	 A black and white portrait of an elderly man with a balding head and a slight smile. He is wearing a patterned, short-sleeved shirt.	<p>Mr Noor Ahmed Ali is 66 years old, He has certificate of Islamic Education from AL Fatah Islamic Institution Wajir and Diploma from Bilal Islamic Institution of Kampala ,He has experience working as a teacher at Al Fatah Islamic Institution.</p>
5	 A black and white portrait of a man with a beard and glasses, wearing a white kufi and a dark, patterned jacket over a white shirt. He is looking directly at the camera.	<p>Mr Abdullahi Abdi Hersi is 62 years of age, MrHersi has a diploma in Human Resource from Institute of Health Care Administration from Chennai India and Bachelor of Arts in Development Studies. He has experience as a teacher/development worker and business man.He is a National Director of Kenya National Chamber of Commerce and Industry(KNCCI).</p>

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6	 A black and white portrait of a man with short dark hair and a light beard, wearing a white t-shirt. He is looking directly at the camera with a neutral expression. The background is plain and light-colored.	<p>Mr Mohamed Hassan Omar is 25 years, He has Bachelor of procurement and supply chain management from Zetech University and Higher diploma in construction(building and civil engineering option) from The North Eastern National Polytechnic. He has experience working Assistant engineer at Kajaja construction Company and also as data enumerator for WFP.</p>
7	 A black and white photograph of a woman wearing a dark hijab and a patterned top. She is sitting at a desk, looking towards the camera with a slight smile. In front of her is a pen and some papers. A water bottle is visible on the desk to her left.	<p>Mrs Saadia Ahmed Abdi was born the year 1989, she is the current CECM Lands Management, Housing and Urban Development, worked with governmental and non-governmental organization, She has master's in public policy and administration from Nairobi University and she has over 10 yrs. experience.</p>

8	 A black and white portrait of Mr. Abdullahi Isaack. He is a man with a beard and mustache, wearing a white long-sleeved shirt and a dark tie. He is smiling and has his arms crossed on a surface in front of him.	<p>Mr Abdullahi Isaack was born the year 1988. He is the chief officer for Lands, Special Planning and Urban Development. He has bachelor of commerce(BCOM)finance option from Strathmore University. He has a 10yrs experience both from being Member of County Assembly, working a big Company and now as Chief officer.</p>
9	 A black and white portrait of Mr. Omar Hussein Ibrahim. He is a man with a mustache, wearing a dark suit jacket, a white shirt, and a dark tie. He has a neutral expression.	<p>Mr Omar Hussein Ibrahim was born the 1988, He is the current manager for the municipality and has a degree in bachelor of arts from Egerton University. He has a 10 years' experience in both governmental and non-governmental organization.</p>

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4. Key Management Team

S/ No	Name	Details of qualifications and experience
1.		Mr Omar Hussein Ibrahim is a manager for the municipality and has a degree in bachelor of arts from Egerton University. He has a 10 years' experience in both governmental and non-governmental organization.
2.		Mr Adan Mohamed Farah is a deputy manager municipality; he has a 20 years' experience in civil service as a donor coordinator department in special programme. He held a master degree in peace and conflict management
3.		Mr Abdullahi Isaack is a chief officer for Lands, Special Planning and Urban Development with a bachelor of commerce(BCOM)finance option from Strathmore University. He has a 10yrs experience both from being Member of County Assembly, working a big Company and now as Chief officer.
4.		CPA. Abdikadir Mohamed is the head of Finance. He is a Certified Public Accountant and a member of ICPAK, He holds master in Finance from Kenyatta University and has 9 years of working experience in Accounting and Financial sector.
5		Saadia Ahmed Abdi is the current CECM Lands Management, Housing and Urban Development, worked with governmental and non-governmental organization, She has master's in public policy and administration from Nairobi

		University, with over 10 yrs. experience.
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5. Municipality Board Chairperson's Report

Wajir Municipality is established by and derives its authority and accountability from Urban Areas and Cities Act No. 13 of 2011 and Cities and Municipal Charter on 5th JULY 2018. The Municipality is under the County Government of Wajir and is domiciled in Kenya.

The Board of the Municipality shall be a corporate body with perpetual succession and a common seal and is capable of:

- a) Suing and being sued;
- b) Taking, purchasing or otherwise acquiring, holding, charging or disposing of movable and immovable property;
- c) Borrowing money or making investments within the limits imposed by law
- d) Entering into contracts; and
- e) Doing or performing all other act or things for the proper performance of its functions in accordance with the Urban Areas and Cities Act or any other written law which may lawfully be done or performed by a body corporate.

There is a principal and agency relationship between the Board of the Municipality and the Wajir County Government. The Board of the Municipality consist of eight members appointed by the Governor with the approval of the County Assembly. The Board of Directors consists of the Chairperson, County Executive Committee member for Lands, physical planning, Housing, Urban Development, the Chief Officer Lands, Spatial planning and Urban development and five other Members.

The Municipal Manager is an ex officio member and secretary to the Board.

..... 

Name: *LUL Sany*
Chairperson of the Board

6. Report of the Municipality Manager

I hereby take this opportunity to forward the annual financial statement for the year 2024/2025.

This being the second financial statement to be prepared since the inception of Wajir Municipality, there were some unique challenges in preparing the same.

Budget performance

The municipality has utilized an overall budget utilization of 100% of the allocated and financial year 2024/2025.

Value for money achievement

Overall, in running our programmes value for money has been attained and the envisaged goals of the municipality have been achieved.

Achievements

In the last financial years of operation Wajir Municipality achieved the following

- Tarmac of municipality roads
- Increased Collection and disposal of solid waste.
- Rehabilitation of town town drainage system
- Construction of dumpsite
- Construction of soko- mjinga access road
- Construction of Non- motorized transport from Airport to basabra

However, Wajir Municipality was faced by the following Challenges in the reporting period;

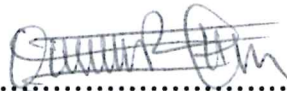
- Budgetary constraints
- Some key functions of the Municipality have not been transferred i.e. revenue collection.
- Inadequate enforcement officers
- Lack of staff and equipment for the department of fire.

The Municipal board anticipates to overcome the above challenges in the forthcoming financial periods by employing the following strategies;

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- The board will engage the county government to increase the donation and also exploit the potential donors to overcome budget constraints.
- The board will formally engage the Governor to transfer the functions that were not transferred.
- The board will engage the public service board to employ the staff to overcome the gap in human resources.



.....
Name: OMAR HUSSEIN
City/Municipality Manager

7. Statement of Performance Against Predetermined Objectives for the FY 2024/2025

The key development objectives of the Wajir Municipality (state the period of the strategic document/plan) plan are to:

- a) Provide quality physical infrastructure.
- b) Urban planning.
- c) Urban governance and administration
- d) Efficient management of municipality affairs
- e) Provide for the efficient and accountable management of the affairs of the Municipality.
- f) Provide for a governance mechanism that will enable the inhabitants of the municipality to:
- g) Participate in determining the social services and regulatory framework which will best satisfy their needs and expectations
- h) Vigorously pursue the development opportunities which are available in the Municipality and to institute such measures so as to enhance the quality of life of the inhabitants.
- i) Provide a high standard of social services in a cost effective manner to the inhabitants of the Municipality,
- j) Fostering economic, social and environmental wellbeing of the inhabitants.
- k) Provide for services and bylaws for the benefit of the Municipality.

Below we provide the progress on attaining the stated objectives:

Program	Objective	Outcome	Indicator	Performance
Sanitation programme	Reduce idle solid wastes in town	To create a clean and safe environment for the citizens	Number of cleaning sessions	Cleaning was conducted every day throughout the reporting period
Street lighting programme	To increase access to solar power lighting	To prevent crimes and improve illumination	solar panels maintained	Wajir town was powered and the lighting maintained from vandalism

8. Corporate Governance Statement

Corporate Governance

The Municipal board is responsible for the governance of the Wajir Municipality and is accountable to the stakeholders for ensuring that the Entity complies with the law, the highest standards of corporate governance and ethics. The committee attach great importance to the need to conduct the operations of the entity with integrity and in accordance with generally accepted corporate practice and endorse the internationally developed principles of good corporate governance.

Code of Conduct and Ethics

Wajir Municipality is committed to corporate ethics, integrity and professionalism in all its activities. As part of this commitment, members of the Municipal board have pledged to uphold the tenets of good corporate governance by being accountable, efficient, effective, responsible, transparent, persons of integrity and exercise fairness in all their dealings.

Board Composition

Each Municipal board member has a detailed letter of appointment setting out the terms and conditions of service including their fiduciary duties. The board of the municipality shall be composed of nine (9) members.

Four (4) members of the board of the municipality shall be appointed through a competitive process by the County Executive Committee and approved by the County Assembly.

Five (5) members of the board shall be nominated by the following umbrella bodies

- a) An umbrella body representing professional association in the areas;
- b) An association representing the private sectors in the areas
- c) A cluster representing registered association of the informal sectors in the areas;
- d) A cluster representing registered neighborhood association in the areas; and
- e) As association of the municipality

And appointed by the County Executive Committee with the approval of the County Assembly.

In appointing members of the Board of the Municipality, The County Executive Committee shall ensure gender equity, representation of the persons with disability, youth and marginalized groups.

The terms of the members of the Board of the Municipality shall be five (5) years on a part-time basis.

The Board Chairperson

The Chairman provides leadership and governance to the Board and creates conditions for overall Board effectiveness, by ensuring that all key and appropriate issues are discussed by the Board in a timely manner. He ensures that the Board plays a full and constructive part in the development and determination of the Municipality's plans. He also ensures that the Board is supplied with timely and sufficient information to enable it discharge its duties effectively. In furtherance of the above, the Chairman ensures adherence to good corporate governance practices and procedures, and continuously promotes the highest standards of integrity and corporate governance throughout the Entity and particularly at Board level.

Orientation of Municipal board

All the Municipal board members are required to update their skills relevant to the Wajir Municipality's mandate. During the reporting period, induction and training were undertaken to equip the Board with the necessary skills for effective discharge of their mandate.

Responsibilities of the Board

The committee always act in the best interest of the Entity in a manner based on the principles of transparency, integrity, efficiency, effectiveness and accountability so as to achieve prosperity for the Entity and its stakeholders. The Board takes its responsibilities seriously and clearly understands its role, powers, duties and functions. The Board develops and annually approves its Work Plan. The Work plan also enables the Board to plan its activities to advance and to ensure that its Board meetings are planned and executed in an effective manner. The Board's Work Plan is approved before the commencement of the financial year to which it relates. The agenda for Board meetings is derived from the Board Work plan.

Information to the Board

All the committee members receive regular reports and information, which enables them to review the Wajir Municipality's performance. These reports and information are

circulated in a timely manner to facilitate preparation for meetings. The committee are entitled to suggest additional topics for discussion at board meetings.

Board's Remuneration

The committee members were not remunerated for the services they offered during the financial year. They were paid sitting allowances for board meetings in accordance with Salaries and Remuneration Commission's regulations.

Meeting Attendance

The Board meets at least once in every quarter depending on the exigencies of the business. The Board holds a special meeting to deliberate on items that could not be discharged during a normal Board meeting. During the period under review, the Municipal board members committed to regularly attend and to be effectively participating in Board meetings through robust debate. This was made possible by early planning.

Statement of Social Responsibility

Wajir Municipality recognizes the importance of being socially responsible by upholding values, principles and aspirations that meet the expectations of the stakeholders that we interact with during the course its dealings.

a. Guiding Principles

Wajir Municipality respects the community in which it operates and maintain open dialogue to ensure that it provides necessary support based on its abilities.

b. Environment

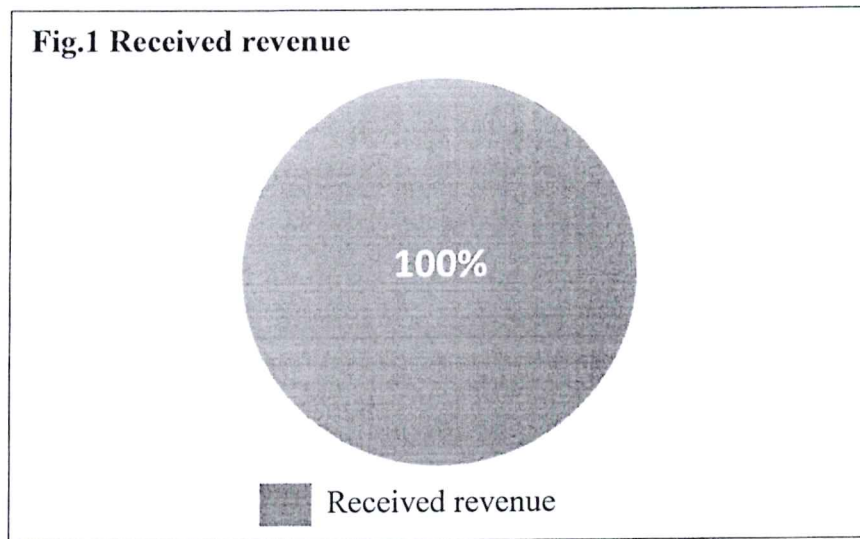
Wajir Municipality takes conscious measures to minimize any adverse effects on the environment by advocating for proper disposals of used disposable facemasks, sanitizer bottles, boxes and other wastes. The board is putting in place a sound succession plan, service charter and other matters of management.

c. Conflict of Interest

The Trustees are under a fiduciary duty to act honestly and in the best interest of the Wajir Municipality. Accordingly, Trustees ought to refrain from discussing or voting on a matter of real, perceived or potential conflict of interest.

9. Management Discussion and Analysis

Wajir Municipality has been in existence since 2018 and has been performing its functions as per the Municipal Charter. During the financial year 2024/2025, Wajir Municipality received (151,246,793) one fifty-one million two forty-six thousandseven hundred and ninety-three. The County Treasury disbursed funds to operation account. This represent 100% of the amount budgeted.



As indicated in the figure above, Wajir Municipality 100% allocation of money and Wajir Municipality utilized its allocation as planned.

10. Environmental and Sustainability Reporting

Wajir Municipality exists to transform lives. This is our purpose; the driving force behind everything we do. It's what guides us to deliver our strategy: putting the residents/Citizen first, delivering relevant goods and services, and improving operational excellence.

1. Sustainability strategy and profile

Sustainable development has been fully incorporated by the Wajir Municipality. Our corporate sustainability contains three pillars: economic, ecological and social. For a comprehensive corporate sustainability strategy, the county understands it is necessary to consider all dimensions, their impacts and their interrelations. External influences also affect the corporate orientation on sustainability. Moreover, corporate sustainability also has positive effects on society in the long term. Wajir Municipality follows an introverted – risk mitigation strategy focusing on legal and other external standards concerning environmental and social aspects in order to avoid risks for the entity.

2. Environmental performance

As part of Wajir Municipality's contribution to WajirCounty's development agenda and our intent towards improving the wellbeing of our communities, in the financial year, Wajir Municipality rolled out plastic processing plant whereby all plastic within the town will be collected and later processed blocks for building of the house, also planning tree planting and greening programmes in Wajir town.

3. Employee welfare

Wajir Municipality's success is largely dependent on our human capital (people). Therefore, at Wajir Municipality, we seek to recruit, retain, reward and develop the best talent in the Country. We also recognise the need to inculcate among our employees the culture of being sensitive to matters of safety, security, society and the environment. This ensures that employees act with integrity and responsibility with the people they deal with and the environment they interact with. We train employees to value each other, provide necessary support systems for people with different needs and have a system in place that encourages acceptance of cultural diversity.

- Further, we continually seek to improve the welfare and skills of our employees through structured programs for personal and professional development especially for vulnerable mothers who water trees and engage in town cleaning programmes.

4. Market place practices-

The organisation should outline its efforts to:

a) **Responsible Supply chain and supplier relations-** Wajir Municipality recognizes that responsible Supply Chain Management has profound effect on any organization's reputation. Reputation influences the stakeholders' perceptions, their choices and investment intentions and financial performance. Thus, we practice responsible corporate behavior that we envisage builds trust and enhances our overall reputation, which in turn attracts investors, employees, suppliers and distributors, not to mention earning the public's goodwill.

b) **Responsible ethical practices-**

Wajir Municipality is a corruption free organization with a reputable corruption free environment.

5. Community Engagements

Wajir municipality recognizes the importance of community engagement in its undertakings. The Municipality engages different stakeholders through quarterly citizen forums and public participation during the budget formulation. The municipality also do private sector engagement forums.

The municipality engages youth and women in celebration of world environmental days and also takes part in the celebration of women day and youth week.

6. Corporate Social Responsibility/Community Engagements

- Engaging citizens and stakeholders in decision-making

- Improving local infrastructure, services, and public goods
- Protecting local environment and natural resources
- Promoting social inclusion, equity, and participation
- Facilitating partnerships between public, private, and civil society actors

11. Report of the Municipality Board Members

The Board Members submit their report together with the audited financial statements for the year ended June 30, 2025 which show the state of the Wajir Municipality affairs.

Principal activities

The principal activities of the Wajir Municipality are:

- a) Promotion, regulation and provision of refuse collection and solid waste management services;
- b) Construction and maintenance of storm drainage and flood controls;
- c) Construction and maintenance of recreational parks and green spaces;
- d) Construction and maintenance of street lighting;
- e) Construction, maintenance and regulation of traffic controls and parking facilities;
- f) Construction and maintenance of bus stands and taxi stands;
- g) Construction, maintenance and regulation of municipal markets and abattoirs;
- h) Construction and maintenance of fire stations; provision of fire-fighting services, emergency preparedness and disaster management;
- i) Promotion, regulation and provision of animal control and welfare;
- j) Municipal administration services (including construction and maintenance of administrative offices);
- k) Climate Change management and greening of Municipality

Performance

The performance of the Wajir Municipality for the year ended June 30, 2025 are set out on page 1 to 5.

Board Members

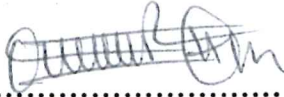
The members of the Board who served during the year are shown on page ix.

Auditors

The Auditor General is responsible for the statutory audit of the Wajir Municipality in accordance with Article 229 of the Constitution of Kenya and the Public Audit Act 2015.

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Wajir Municipality
Annual Report and Financial Statements for the year ended June 30, 2025

By Order of the Board



.....
Name: **OMAR HUSSEIN**
Secretary of the Board

12. Statement of Management's Responsibilities

Section 180 of the Public Finance Management Act, 2012 requires that, at the end of each financial year, the Accounting Officer of the Wajir Municipality established by Urban Areas and Cities Act No. 13 of 2011 shall prepare financial statements in accordance with the standards and formats prescribed by the Public Sector Accounting Standards Board.

The Wajir Municipality manager is responsible for the preparation and presentation of the Wajir Municipality's financial statements, which give a true and fair view of the state of affairs of the Wajir Municipality for and as at the end of the financial year ended on June 30, 2020. This responsibility includes:

- (i) maintaining adequate financial management arrangements and ensuring that these continue to be effective throughout the reporting period,
- (ii) maintaining proper accounting records, which disclose with reasonable accuracy at any time the financial position of the Wajir Municipality,
- (iii) Designing, implementing and maintaining internal controls relevant to the preparation and fair presentation of the financial statements, and ensuring that they are free from material misstatements, whether due to error or fraud,
- (iv) Safeguarding the assets of the Wajir Municipality,
- (v) Selecting and applying appropriate accounting policies, and
- (vi) Making accounting estimates that are reasonable in the circumstances.

The Wajir Municipality Manager accepts responsibility for the financial statements, which have been prepared using appropriate accounting policies supported by reasonable and prudent judgments and estimates, in conformity with International Public Sector Accounting Standards (IPSAS), and in the manner required by the PFM Act, 2012 and *Urban Areas and Cities Act No. 13 of 2011*. The Wajir Municipality Manager is of the opinion that the financial statements give a true and fair view of the state of Wajir Municipality's transactions during the financial year ended June 30, 2020, and the financial position as at that date.

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The Wajir Municipality Manager further confirms the completeness of the accounting records which have been relied upon in the preparation of financial statements as well as the adequacy of the systems of internal financial control.

Nothing has come to the attention of the Wajir Municipality Manager to indicate that the Wajir Municipality will not remain a going concern for at least the next twelve months from the date of this statement.

Approval of the financial statements

The Municipality financial statements were approved by the Board on 30th June 2025 and signed on its behalf by:

on its behalf by:

.....


Name: LUL Saney
Chairperson of the Board

.....


Name: Omar Hussein
Accounting officer of the Board

REPUBLIC OF KENYA

Telephone: +254-(20) 3214000
Email: info@oagkenya.go.ke
Website: www.oagkenya.go.ke



HEADQUARTERS
Anniversary Towers
Monrovia Street
P.O Box 30084-00100
NAIROBI

REPORT OF THE AUDITOR-GENERAL ON WAJIR MUNICIPALITY FOR THE YEAR ENDED 30 JUNE, 2025 – COUNTY GOVERNMENT OF WAJIR

PREAMBLE

I draw your attention to the contents of my report which is in three parts:

- A. Report on Financial Statements that considers whether the financial statements are fairly presented in accordance with the applicable financial reporting framework, accounting standards and the relevant laws and regulations that have a direct effect on the financial statements;
- B. Report on Lawfulness and Effectiveness in the Use of Public Resources which considers compliance with applicable laws, regulations, policies, gazette notices, circulars, guidelines and manuals and whether public resources are applied in a prudent, efficient, economic, transparent and accountable manner to ensure the Government achieves value for money and that such funds are applied for the intended purpose; and,
- C. Report on Effectiveness of Internal Controls, Risk Management and Governance which considers how the entity has instituted checks and balances to guide internal operations. This responds to the effectiveness of the governance structure, risk management environment and internal controls, developed and implemented by those charged with governance for orderly, efficient and effective operations of the entity.

A Qualified Opinion is issued when the Auditor-General concludes that, except for material misstatements noted, the financial statements are fairly presented in accordance with the applicable financial reporting framework. The Report on Financial Statements should be read together with the Report on Lawfulness and Effectiveness in the Use of Public Resources and the Report on Effectiveness of Internal Controls, Risk Management and Governance.

The three parts of the report are aimed at addressing the statutory roles and responsibilities of the Auditor-General as provided by Article 229 of the Constitution, the Public Finance Management Act, 2012 and the Public Audit Act, 2015. The three parts of the report when read together constitute the report of the Auditor-General.

REPORT ON THE FINANCIAL STATEMENTS

Qualified Opinion

I have audited the accompanying financial statements of Wajir Municipality set out on pages 1 to 55, which comprise of the statement of financial position as at 30 June, 2025 and the statement of financial performance, statement of changes in net assets, statement of cash flows and statement of comparison of budget and actual amounts for the year then ended and a summary of significant accounting policies and other

explanatory information in accordance with the provisions of Article 229 of the Constitution of Kenya and Section 35 of the Public Audit Act, 2015. I have obtained all the information and explanations which to the best of my knowledge and belief, were necessary for the purpose of the audit.

In my opinion, except for the effect of the matters described in the Basis for Qualified Opinion section of my report, the financial statements present fairly, in all material respects, the financial position of Wajir Municipality as at 30 June, 2025 and of its financial performance and its cash flows for the year then ended, in accordance with International Public Sector Accounting Standards (Accrual Basis) and comply with the Urban Areas and Cities Act, 2011 and the Public Finance Management Act, 2012.

Basis for Qualified Opinion

1. Unsupported Depreciation Expense

The statement of financial performance reflects depreciation and amortization expenses of Kshs.79,516,121 as disclosed in Note 10 to the financial statements. However, the Municipality did not have an approved depreciation policy outlining the depreciation method and rates applicable for the various asset classes. As a result, the basis for computation of the depreciation expense for the year could not be confirmed.

In the circumstance, the accuracy of the depreciation expense of Kshs.79,516,121 could not be confirmed.

2. Unsupported Property, Plant and Equipment Balance

The statement of financial position reflects property, plant and equipment balance of Kshs.244,927,534 as disclosed in Note 13 to the financial statements. Included in the balance are net book values of buildings of Kshs.13,607,620, motor vehicles of Kshs.14,819,631 and infrastructure assets of Kshs.216,500,283. However, the value of land on which the Municipal building sits was not disclosed in the financial statements.

In the circumstance, the accuracy of the property, plant and equipment of Kshs.244,927,534 could not be confirmed.

The audit was conducted in accordance with International Standards of Supreme Audit Institutions (ISSAIs). I am independent of the Wajir Municipality Management in accordance with ISSAI 130 on the Code of Ethics. I have fulfilled other ethical responsibilities in accordance with the ISSAI and in accordance with other ethical requirements applicable to performing audits of financial statements in Kenya. I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my qualified opinion.

Emphasis of Matter

Over Reliance on Transfers from County Government

The statement of financial performance reflects total revenue of Kshs.326,528,885. Included in this amount are salaries, goods, works and services relating to the Wajir

Municipality totalling Kshs. 199,460,538 which were paid by the County Executive of Wajir. This indicates that the Municipality was financed solely through allocations from the County Government, rather than generating its own revenue as provided under Section 172(a) of the Public Finance Management Act, 2012. This Section mandates Municipalities to generate revenue from sources such as rates, fees, levies, charges and other revenue-raising measures.

In the circumstances, the sustainability of service delivery may not be guaranteed due to over reliance on allocations from the County Government.

My opinion is not modified in respect of this matter.

Key Audit Matters

Key audit matters are those matters that, in my professional judgement, are of most significance in the audit of the financial statements. Except for the effect of matters described in the basis for Qualified Opinion section, I have determined that there are no other key audit matters to communicate in my report.

Other Information

The Management is responsible for the Other Information set out on page iii to xxviii which comprise of Key Entity Information and Management, the Municipality Board, Key Management Team, Municipality Board Chairperson's Report, Report of the Municipality Manager, Statement of performance against predetermined objectives, Corporate Governance Statement, Management Discussion and Analysis, Environmental and Sustainability Reporting, Report of the Municipality Board Members and Statement of Management's Responsibilities. The Other Information does not include the financial statements and my audit report thereon.

In connection with my audit on the Municipality's financial statements, my responsibility is to read the Other Information and in doing so, consider whether the Other Information is materially inconsistent with the financial statements or my knowledge obtained in the audit or otherwise appears to be materially misstated. If based on the work I have performed, I conclude that there is a material misstatement of this Other Information, I am required to report that fact. I have nothing to report in this regard.

My opinion on the financial statements does not cover the Other Information and accordingly, I do not express an audit opinion or any form of assurance conclusion thereon.

REPORT ON LAWFULNESS AND EFFECTIVENESS IN THE USE OF PUBLIC RESOURCES

Conclusion

As required by Article 229(6) of the Constitution and based on the audit procedures performed, except for the effect of the matters described in the Basis for Conclusion on Lawfulness and Effectiveness in Use of Public Resources, I confirm that nothing else has

come to my attention to cause me to believe that public resources have not been applied lawfully and in an effective way.

Basis for Conclusion

1. Failure to Execute Functions Provided in the Municipal Charter

Paragraph 2.3.1 of the Wajir Municipal Charter, outlines the functions to be executed by the Municipality. These include; construction and maintenance of urban roads and associated infrastructure, construction and maintenance of storm drainage and flood controls, construction and maintenance of street lighting, construction, maintenance and regulation of municipal markets and abattoirs and promotion, regulation and provision of municipal sports and cultural activities among others. However, these functions were executed by the County Executive of Wajir. The statement of performance against predetermined objectives indicates that the Municipality was only engaged in programmes related to solid waste management and street lighting.

In the circumstances, execution of functions assigned to the Municipality by the County Executive may result in duplication of effort leading to inefficient use of public resources.

2. Unconfirmed Existence of Proper Budget Estimates

Records provided during the audit indicated that the Municipality had an approved expenditure budget of Kshs.424,344,053. However, the Management did not provide the approved revenue budget to finance the expenditure budget.

It was therefore, not possible to confirm whether the Municipality had a budget prepared and approved in accordance with Regulation 31 of the Public Finance Management (County Governments) Regulations, 2015. Regulation 31(c) provides that budget revenue and expenditure appropriations shall be balanced.

In the circumstances, Management was in breach of the law.

Basis for Conclusion

The audit was conducted in accordance with ISSAI 3000 and ISSAI 4000. The standards require that I comply with ethical requirements and plan and perform the audit to obtain assurance about whether the activities, financial transactions and information reflected in the financial statements comply in all material respects, with the authorities that govern them. I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my conclusion.

REPORT ON EFFECTIVENESS OF INTERNAL CONTROLS, RISK MANAGEMENT AND GOVERNANCE

Conclusion

As required by Section 7(1)(a) of the Public Audit Act, 2015, based on the audit procedures performed, except for the effect of the matters described in the Basis for Conclusion on Effectiveness of Internal Controls, Risk Management and Governance section of my report, I confirm that nothing else has come to my attention to cause me to believe that internal controls, risk management and governance were not effective.

Basis for Conclusion

1. Failure to Establish Internal Audit Function

During the year under review, the Municipality did not have an internal audit unit. This was contrary to Section 155(1)(a) of the Public Finance Management Act, 2012 which provides that a County Government entity shall ensure that it complies with this Act and has appropriate arrangements for conducting internal audit according to the guidelines issued by the Accounting Standards Board.

In the circumstances, the existence of effective mechanisms and processes for review and evaluation of budgetary performance, financial management, transparency and accountability in the Municipality could not be confirmed.

2. Lack of Risk Management Policy

During the financial year under review, the management did not establish or implement a risk management policy to identify, assess and mitigate potential risks. A comprehensive risk management framework would have been critical in safeguarding the Municipality's assets and ensuring long-term sustainability.

In the circumstances, the effectiveness of risk management systems at the Municipality could not be confirmed.

The audit was conducted in accordance with ISSAI 2315 and ISSAI 2330. The standards require that I plan and perform the audit to obtain assurance about whether effective processes and systems of internal controls, risk Management and overall governance were operating effectively in all material respects. I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my conclusion.

Responsibilities of the Management and the Municipality Board

Management is responsible for the preparation and fair presentation of these financial statements in accordance with International Public Sector Accounting Standards (Accrual Basis) and for maintaining effective internal controls as Management determines is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error and for its assessment of the effectiveness of internal controls, risk management and governance.

In preparing the financial statements, Management is responsible for assessing the Municipality's ability to continue as a going concern, disclosing, as applicable, matters related to going concern and using the going concern basis of accounting unless Management is aware of the intention to cease operations. Management is also responsible for the submission of the financial statements to the Auditor-General in accordance with the provisions of Section 47 of the Public Audit Act, 2015.

In addition to the responsibility for the preparation and presentation of the financial statements described above, Management is also responsible for ensuring that the activities, financial transactions and information reflected in the financial statements

comply with the authorities which govern them and that public resources are applied in an effective way.

The Municipality Board is responsible for overseeing the Municipality's financial reporting process, reviewing the effectiveness of how Management monitors compliance with relevant legislative and regulatory requirements, ensuring that effective processes and systems are in place to address key roles and responsibilities in relation to governance and risk management and ensuring the adequacy and effectiveness of the control environment.

Auditor-General's Responsibilities for the Audit

My responsibility is to conduct an audit of the financial statements in accordance with Article 229(4) of the Constitution, Section 35 of the Public Audit Act, 2015 and the International Standards of Supreme Audit Institutions (ISSAIs). The standards require that, in conducting the audit, I obtain reasonable assurance about whether the financial statements as a whole are free from material misstatements, whether due to fraud or error and to issue an auditor's report that includes my opinion in accordance with Section 48 of the Public Audit Act, 2015. Reasonable assurance is a high level of assurance but is not a guarantee that an audit conducted in accordance with ISSAIs will always detect a material misstatement when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of these financial statements.

In conducting the audit, Article 229(6) of the Constitution also requires that I express a conclusion on whether or not in all material respects, the activities, financial transactions and information reflected in the financial statements are in compliance with the authorities that govern them and that public resources are applied in an effective way. In addition, I consider the entity's control environment in order to give an assurance on the effectiveness of internal controls, risk management and governance processes and systems in accordance with the provisions of Section 7(1)(a) of the Public Audit Act, 2015.

Further, I am required to submit the audit report in accordance with Article 229(7) of the Constitution.

Detailed description of my responsibilities for the audit is located at the Office of the Auditor-General's website at: <https://www.oagkenya.go.ke/auditor-generals-responsibilities-for-audit/>. This description forms part of my auditor's report.


FCPA Nancy Gathungu, CBS
AUDITOR-GENERAL

Nairobi

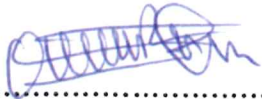
20 November, 2025

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14. Statement of Financial Performance for The Year Ended 30 June 2025.

Description	Note	FY 24-25	FY 23-24
		Kshs.	Kshs.
Revenue from non-exchange transactions			
Transfers from the County Government	5	151,246,793	14,234,910
Other income (<i>in kind contribution</i>)	6	175,282,092	49,177,561
TOTAL		326,528,885	63,412,471
Expenditure			
Use of goods and services	7	41,498,564	1,155,398
Staff costs	8	175,282,092	49,177,561
Board expenses	9	9,511,604	-
Depreciation and amortization	10	79,516,121	46,929,988
Repairs and maintenance	11	2,273,618	-
Total expenses		308,081,999	97,262,947
Other gains/losses			
Gain/loss on disposal of assets		-	-
Surplus/(deficit) for the period		18,446,886	(33,850,476)

The notes set out on pages 1 to 5 form an integral part of these Financial Statements. The entity financial statements were approved on 30TH June 2025 and signed by:



.....
Name: Omar Hussein Ibrahim
Municipality Manager



.....
Name: Abdikadir Mohamed Noor
Head of Finance
ICPAK M/No 28529

15. Statement of Financial Position as at 30 June 2025

Description	Note	FY 24-25	FY 23-24
		Kshs.	Kshs.
Assets			
Current assets			
Cash and cash equivalents	12	1,328,474	17,318,451
Total current assets		1,328,474	17,318,451
Non-current assets			
Property, plant, and equipment	13	244,927,534	210,490,671
Total Non-current Assets		244,927,534	210,490,671
Total assets (A)		246,256,008	227,809,122
Liabilities			
Current liabilities		-	-
Total current liabilities		-	-
Net Assets (A-B)		246,256,008	227,809,122
Represented by:			
Capital/Development Grants/Fund		165,348,884	165,348,884
Reserves		-	-
Accumulated surplus		80,907,124	62,460,238
Net Assets/Equity		246,256,008	227,809,122

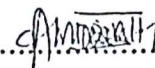
The accounting policies and explanatory notes to these financial statements form an integral part of the financial statements. The entity financial statements were approved on 30TH June 2025 and signed by:



Name: Omar Hussein Ibrahim

Municipality Manager

Date:



Name: Abdikadir Mohamed Noor

Head of Finance

ICPAK M/No 28529

Date:

16. statement of Changes in Net Assets For the Year Ended 30 June 2025

Description	Capital/ Development Grants/Fund	Revaluation Reserve	Accumulated surplus	Total
		Kshs.	Kshs.	Kshs.
Bal as at 1 July 2023	165,348,884	-	96,310,714	261,659,598
Surplus/(deficit) for the year		-	(33,850,476)	(33,850,476)
Funds received during the year	-	-	-	-
Revaluation gain/loss	-	-	-	-
Bal as at 30 Jun 2024	165,348,884	-	62,460,238	227,809,122
Bal as at 1 July 2024	165,348,884	-	62,460,238	227,809,122
Surplus/(deficit) for the year		-	18,446,886	18,446,886
Funds received during the year	-	-	-	-
Revaluation gain/loss	-	-	-	-
Balance as at 30 June 2025	165,348,884	-	80,907,124	246,256,008

17. Statement of Cash Flows for The Year Ended 30 June 2025

Description	Note	FY 24-25	FY 23-24
		Kshs.	Kshs.
Cash flows from operating activities			
Receipts			
Transfers from the County Government		151,246,793	14,234,910
Total Receipts		151,246,793	14,234,910
Payments			
Use of goods and services		41,498,564	1,155,398
Staff costs		-	-
Board expenses		9,511,604	-
Repair and maintenance expenses		2,273,618	-
Total Payments		53,283,786	1,155,398
Net cash flows from operating activities	14	97,963,007	13,079,512
Cash flows from investing activities			
Purchase of PPE & intangible assets		(113,952,984)	-
Proceeds from sale of PPE		-	-
Net cash flows used in investing activities		-	-
Cash flows from financing activities			
Receipts from Capital grants		-	-
Proceeds from borrowings		-	-
Repayment of borrowings		-	-
Net cash flows used in financing activities		-	-
Net increase/(decrease) in cash & cash equivalents		(15,989,977)	13,079,512
Cash And Cash Equivalents At 1 July	15	17,318,451	4,238,938
Cash And Cash Equivalents At 30 June	15	1,328,474	17,318,451

18. Statement of Comparison of Budget & Actual Amounts for the Year ended 30 June 2025

Description	Original budget	Adjustments	Final budget	Actual on comparable basis	Performance difference	% of utilisation
	Kshs.	Kshs.	Kshs.	Kshs.	Kshs.	
	a	b	c=(a+b)	d	e=(c-d)	f=d/c
Budget carryovers from the previous year*	-	-	-	-	-	-
Receipts						
Transfers from the County Government	249,061,961	-	249,061,961	168,565,244	80,496,717	67.68%
Other income (<i>in kind contribution</i>)	175,282,092	-	175,282,092	175,282,092	-	100%
Total Receipts	424,344,053	-	424,344,053	343,847,336	80,496,717	81.03%
Payments						
Use of goods and services	36,840,000	-	36,840,000	18,598,567	18,241,433	50%
Board expenses	10,200,000	-	10,200,000	9,511,604	688,396	93%
Staff Costs	178,260,000	-	178,260,000	175,282,092	2,977,908	98%
Other operating expense	23,750,000	-	23,750,000	22,899,997	850,003	96%
Repair and maintenance	2,400,000	-	2,400,000	2,273,618	126,382	95%
Total expenditure Payments	251,450,000	-	251,450,000	228,565,878	22,884,122	91%
Capital Expenditure Payments	172,894,053	-	172,894,053	113,952,984	58,941,069	66%
Surplus for the period		-		1,328,474		

19. Notes to the Financial Statements

1. General Information

Wajir Municipality is established by and derives its authority and accountability from urban areas and Municipality Act. The Municipality is under the Wajir County Government and is domiciled in Kenya.

2. Statement of Compliance and Basis of Preparation

The financial statements have been prepared on a historical cost basis except for the measurement at re-valued amounts of certain items of property, plant and equipment, marketable securities and financial instruments at fair value, impaired assets at their estimated recoverable amounts, and actuarially determined liabilities at their present value. The preparation of financial statements in conformity with International Public Sector Accounting Standards (IPSAS) allows the use of estimates and assumptions. It also requires management to exercise judgment in the process of applying the *entity's* accounting policies. The areas involving a higher degree of judgment or complexity, or where assumptions and estimates are significant to the financial statements, are disclosed in Note 5 of these financial statements.

The financial statements have been prepared and presented in Kenya Shillings, which is the functional and reporting currency of the *entity*.

The financial statements have been prepared in accordance with the PFM Act, the Urban Areas and Cities Act, and International Public Sector Accounting Standards (IPSAS). The accounting policies adopted have been consistently applied to all the years presented.

3. Application of New and revised standards (IPSAS)

i. New and amended standards and interpretations in issue effective in the year ended 30 June 2024.

Standard	Effective date and impact:
<p>IPSAS 41: Financial Instruments</p>	<p>Applicable: 1st January 2023:</p> <p>The objective of IPSAS 41 is to establish principles for the financial reporting of financial assets and liabilities that will present relevant and useful information to users of financial statements for their assessment of the amounts, timing and uncertainty of an Entity's future cash flows.</p> <p>IPSAS 41 provides users of financial statements with more useful information than IPSAS 29, by:</p> <ul style="list-style-type: none"> • Applying a single classification and measurement model for financial assets that considers the characteristics of the asset's cash flows and the objective for which the asset is held; • Applying a single forward-looking expected credit loss model that is applicable to all financial instruments subject to impairment testing; and • Applying an improved hedge accounting model that broadens the hedging arrangements in scope of the guidance. The model develops a strong link between an Entity's risk management strategies and the accounting treatment for instruments held as part of the risk management strategy.
<p>IPSAS 42: Social Benefits</p>	<p>Applicable: 1st January 2023</p> <p>The objective of this Standard is to improve the relevance, faithful representativeness and comparability of the information that a reporting Entity provides in its financial statements about social benefits. The information provided should help users of the financial statements and general-purpose financial reports assess:</p> <p>(a) The nature of such social benefits provided by the Entity.</p>

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	<p>(b) The key features of the operation of those social benefit schemes; and</p> <p>(c) The impact of such social benefits provided on the Entity's financial performance, financial position and cash flows.</p>
<p>Amendments to Other IPSAS resulting from IPSAS 41, Financial Instruments</p>	<p>Applicable: 1st January 2023:</p> <p>a) Amendments to IPSAS 5, to update the guidance related to the components of borrowing costs which were inadvertently omitted when IPSAS 41 was issued.</p> <p>b) Amendments to IPSAS 30, regarding illustrative examples on hedging and credit risk which were inadvertently omitted when IPSAS 41 was issued.</p> <p>c) Amendments to IPSAS 30, to update the guidance for accounting for financial guarantee contracts which were inadvertently omitted when IPSAS 41 was issued.</p> <p>d) Amendments to IPSAS 33, to update the guidance on classifying financial instruments on initial adoption of accrual basis IPSAS which were inadvertently omitted when IPSAS 41 was issued.</p>
<p>Other improvements to IPSAS</p>	<p>Applicable 1st January 2023</p> <ul style="list-style-type: none"> • <i>IPSAS 22 Disclosure of Financial Information about the General Government Sector.</i> Amendments to refer to the latest System of National Accounts (SNA 2008). • <i>IPSAS 39: Employee Benefits</i> Now deletes the term composite social security benefits as it is no longer defined in IPSAS. • <i>IPSAS 29: Financial instruments: Recognition and Measurement</i> Standard no longer included in the 2023 IPSAS handbook as it is now superseded by IPSAS 41 which is applicable from 1st January 2023.
<p>IPSAS 43</p>	<p>Applicable 1st January 2025</p> <p>The standard sets out the principles for the recognition, measurement, presentation, and disclosure of leases. The objective is to ensure that lessees and lessors provide relevant information in a manner that faithfully represents those transactions. This information gives a basis for users of</p>

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	<p>financial statements to assess the effect that leases have on the financial position, financial performance and cashflows of an Entity.</p> <p>The new standard requires entities to recognise, measure and present information on right of use assets and lease liabilities.</p>
<p>IPSAS 44: Non-Current Assets Held for Sale and Discontinued Operations</p>	<p>Applicable 1st January 2025</p> <p>The Standard requires,</p> <p>Assets that meet the criteria to be classified as held for sale to be measured at the lower of carrying amount and fair value less costs to sell and the depreciation of such assets to cease and:</p> <p>Assets that meet the criteria to be classified as held for sale to be presented separately in the statement of financial position and the results of discontinued operations to be presented separately in the statement of financial performance.</p>
<p>IPSAS 41: Financial Instruments</p>	<p>Applicable: 1st January 2023:</p> <p>The objective of IPSAS 41 is to establish principles for the financial reporting of financial assets and liabilities that will present relevant and useful information to users of financial statements for their assessment of the amounts, timing and uncertainty of an Entity's future cash flows.</p> <p>IPSAS 41 provides users of financial statements with more useful information than IPSAS 29, by:</p> <ul style="list-style-type: none"> • Applying a single classification and measurement model for financial assets that considers the characteristics of the asset's cash flows and the objective for which the asset is held; • Applying a single forward-looking expected credit loss model that is applicable to all financial instruments subject to impairment testing; and • Applying an improved hedge accounting model that broadens the hedging arrangements in scope of the guidance. The model develops a strong link between an Entity's risk management strategies and the accounting treatment for instruments held as part of the risk management strategy.

ii. Early adoption of standards

The Wajir Municipality did not early – adopt any new or amended standards in the financial year .

4. Significant Accounting Policies

a) Revenue recognition

i) Revenue from non-exchange transactions

Transfers from other government entities

Revenues from non-exchange transactions with other government entities are measured at fair value and recognized on obtaining control of the asset (cash, goods, services, and property) if the transfer is free from conditions and it is probable that the economic benefits or service potential related to the asset will flow to the *Entity* and can be measured reliably. To the extent that there is a related condition attached that would give rise to a liability to repay the amount, the amount is recorded in the statement of financial position and realised in the statement of financial performance over the useful life of the assets that have been acquired using such funds.

ii) Revenue from exchange transactions

Interest income

Interest income is accrued using the effective yield method. The effective yield discounts estimated future cash receipts through the expected life of the financial asset to that asset's net carrying amount. The method applies this yield to the principal outstanding to determine interest income for each period.

b) Budget information

The original budget for FY 2024/25 was approved by the County Assembly, Subsequent revisions or additional appropriations were made to the approved budget in accordance with specific approvals from the appropriate authorities. The additional appropriations are added to the original budget by the Municipality upon receiving the respective approvals in order to conclude the final budget.

The Municipality's budget is prepared on a different basis to the actual income and expenditure disclosed in the financial statements. The financial statements are prepared on accrual basis using a classification based on the nature of expenses in the statement of

financial performance, whereas the budget is prepared on a cash basis. The amounts in the financial statements were recast from the accrual basis to the cash basis and reclassified by presentation to be on the same basis as the approved budget. A comparison of budget and actual amounts, prepared on a comparable basis to the approved budget, is then presented in the statement of comparison of budget and actual amounts. A statement to reconcile the actual amounts on a comparable basis included in the statement of comparison of budget and actual amounts and the actuals as per the statement of Cash flows has been presented of these financial statements.

c) Property, plant and equipment

All property, plant and equipment are stated at cost less accumulated depreciation and impairment losses. Cost includes expenditure that is directly attributable to the acquisition of the items. When significant parts of property, plant and equipment are required to be replaced at intervals, the Municipality recognizes such parts as individual assets with specific useful lives and depreciates them accordingly. Likewise, when a major inspection is performed, its cost is recognized in the carrying amount of the plant and equipment as a replacement if the recognition criteria are satisfied. All other repair and maintenance costs are recognized in surplus or deficit as incurred. Where an asset is acquired in a non-exchange transaction for nil or nominal consideration the asset is initially measured at its fair value.

d) Intangible assets

Intangible assets acquired separately are initially recognized at cost. The cost of intangible assets acquired in a non-exchange transaction is their fair value at the date of the exchange. Following initial recognition, intangible assets are carried at cost less any accumulated amortization and accumulated impairment losses. Internally generated intangible assets, excluding capitalized development costs, are not capitalized and expenditure is reflected in surplus or deficit in the period in which the expenditure is incurred. The useful life of the intangible assets is assessed as either finite or indefinite.

e) Biological Assets

The entity recognizes biological assets when it controls the assets due to past events, it is probable that future economic benefits associated with the asset will flow to the entity, and when the fair value or cost of the asset can be measured reliably. Biological assets are initially and subsequently measured at fair value less costs to sell, except where fair value cannot be reliably determined. In such cases, the asset is measured at its cost less accumulated depreciation and any accumulated impairment losses. Changes in fair value less costs to sell are recognized in surplus/deficit in the period in which they occur.

f) Financial instruments

IPSAS 41 addresses the classification, measurement and de-recognition of financial assets and financial liabilities, introduces new rules for hedge accounting and a new impairment model for financial assets. *The entity does not have any hedge relationships and therefore the new hedge accounting rules have no impact on the Company's financial statements. (amend as appropriate).*

A financial instrument is any contract that gives rise to a financial asset of one entity and a financial liability or equity instrument of another entity. At initial recognition, the entity measures a financial asset or financial liability at its fair value plus or minus, in the case of a financial asset or financial liability not at fair value through surplus or deficit, transaction costs that are directly attributable to the acquisition or issue of the financial asset or financial liability.

Financial assets

Classification of financial assets

The entity classifies its financial assets as subsequently measured at amortised cost, fair value through net assets/ equity or fair value through surplus and deficit on the basis of both the entity's management model for financial assets and the contractual cash flow characteristics of the financial asset. A financial asset is measured at amortized cost when the financial asset is held within a management model whose objective is to hold financial assets in order to collect contractual cash flows and the contractual terms of the financial asset give rise on specified dates to cash flows that are solely payments of principal and interest on the principal outstanding. A financial asset is measured at fair value through net assets/ equity if

it is held within the management model whose objective is achieved by both collecting contractual cashflows and selling financial assets and the contractual terms of the financial asset give rise on specified dates to cash flows that are solely payments of principal and interest on the principal amount outstanding. A financial asset shall be measured at fair value through surplus or deficit unless it is measured at amortized cost or fair value through net assets/ equity unless an entity has made irrevocable election at initial recognition for particular investments in equity instruments.

Subsequent measurement

Based on the business model and the cash flow characteristics, the entity classifies its financial assets into amortized cost or fair value categories for financial instruments. Movements in fair value are presented in either surplus or deficit or through net assets/ equity subject to certain criteria being met.

Amortized cost

Financial assets that are held for collection of contractual cash flows where those cash flows represent solely payments of principal and interest, and that are not designated at fair value through surplus or deficit, are measured at amortized cost. A gain or loss on an instrument that is subsequently measured at amortized cost and is not part of a hedging relationship is recognized in profit or loss when the asset is de-recognized or impaired. Interest income from these financial assets is included in finance income using the effective interest rate method.

Fair value through net assets/ equity

Financial assets that are held for collection of contractual cash flows and for selling the financial assets, where the assets' cash flows represent solely payments of principal and interest, are measured at fair value through net assets/ equity. Movements in the carrying amount are taken through net assets, except for the recognition of impairment gains or losses, interest revenue, and foreign exchange gains and losses which are recognized in surplus/deficit. Interest income from these financial assets is included in finance income using the effective interest rate method.

Fair value through surplus or deficit

Financial assets that do not meet the criteria for amortized cost or fair value through net assets/ equity are measured at fair value through surplus or deficit. A business model where

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the entity manages financial assets with the objective of realizing cash flows through solely the sale of the assets would result in a fair value through a surplus or deficit model.

Trade and other receivables

Trade and other receivables are recognized at fair values less allowances for any uncollectible amounts. Trade and other receivables are assessed for impairment on a continuing basis. An estimate is made of doubtful receivables based on a review of all outstanding amounts at the year-end.

Impairment

The entity assesses, on a forward-looking basis, the expected credit loss ('ECL') associated with its financial assets carried at amortized cost and fair value through net assets/equity. The entity recognizes a loss allowance for such losses at each reporting date. Critical estimates and significant judgments made by management in determining the expected credit loss (ECL) are set out in *Note* .

Financial liabilities

Classification

The entity classifies its liabilities as subsequently measured at amortized cost except for financial liabilities measured through profit or loss.

g) Inventories

Inventory is measured at cost upon initial recognition. To the extent that inventory was received through non-exchange transactions (for no cost or for a nominal cost), the cost of the inventory is its fair value at the date of acquisition. Costs incurred in bringing each product to its present location and conditions are accounted for, as follows:

Raw materials: purchase cost using the weighted average cost method

Finished goods and work in progress: cost of direct materials and labour and a proportion of manufacturing overheads based on the normal operating capacity but excluding borrowing costs.

After initial recognition, inventory is measured at the lower of cost and net realizable value. However, to the extent that a class of inventory is distributed or deployed at no charge or for a nominal charge, that class of inventory is measured at the lower of cost and current

replacement cost. Net realizable value is the estimated selling price in the ordinary course of operations, less the estimated costs of completion and the estimated costs necessary to make the sale, exchange, or distribution. Inventories are recognized as an expense when deployed for utilization or consumption in the ordinary course of operations of the City/Municipality.

h) Provisions

Provisions are recognized when the Municipality has a present obligation (legal or constructive) as a result of a past event, it is probable that an outflow of resources embodying economic benefits or service potential will be required to settle the obligation and a reliable estimate can be made of the amount of the obligation. Where the Municipality expects some or all of a provision to be reimbursed, for example, under an insurance contract, the reimbursement is recognized as a separate asset only when the reimbursement is virtually certain. The expense relating to any provision is presented in the statement of financial performance net of any reimbursement.

i) Social Benefits

Social benefits are cash transfers provided to i) specific individuals and/or households that meet the eligibility criteria, ii) mitigate the effects of social risks and iii) Address the needs of society as a whole. The entity recognises a social benefit as an expense for the social benefits scheme at the same time that it recognises a liability. The liability for the social benefit scheme is measured at the best estimate of the cost (the social benefit payments) that the entity will incur in fulfilling the present obligations represented by the liability.

j) Contingent liabilities

The Municipality does not recognize a contingent liability but discloses details of any contingencies in the notes to the financial statements unless the possibility of an outflow of resources embodying economic benefits or service potential is remote.

k) Contingent assets

The Municipality does not recognize a contingent asset but discloses details of a possible asset whose existence is contingent on the occurrence or non-occurrence of one or more uncertain future events not wholly within the control of the Municipality in the notes to the

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financial statements. Contingent assets are assessed continually to ensure that developments are appropriately reflected in the financial statements. If it has become virtually certain that an inflow of economic benefits or service potential will arise and the asset's value can be measured

reliably, the asset and the related revenue are recognized in the financial statements of the period in which the change occurs

l) Nature and purpose of reserves

The Municipality creates and maintains reserves in terms of specific requirements.
Municipality to state the reserves maintained and appropriate policies adopted

m) Changes in accounting policies and estimates

The Municipality recognizes the effects of changes in accounting policy retrospectively. The effects of changes in accounting policy are applied prospectively if retrospective application is impractical.

n) Employee benefits– Retirement benefit plans

The Municipality provides retirement benefits for its employees and directors. Defined contribution plans are post-employment benefit plans under which the Municipality pays fixed contributions into a separate fund and will have no legal or constructive obligation to pay further contributions if the Municipality does not hold sufficient assets to pay all employee benefits relating to employee service in the current and prior periods. The contributions to scheme obligations for the payment of retirement benefits are charged against income in the year in which they become payable. Defined benefit plans are post-employment benefit plans other than defined-contribution plans. The defined benefits are actuarially valued tri-annually on the projected unit credit method basis. Deficits identified are recovered through lump sum payments or increased future contributions on proportional basis to all participating employers. The contributions and lump sum payments reduce the post-employment benefit obligation.

o) Foreign currency transactions

Transactions in foreign currencies are initially accounted for at the ruling rate of exchange on the date of the transaction. At each reporting date, foreign currency monetary items are translated using the closing rate. Non-monetary items measured in historical cost are translated using the exchange rate at the date of the transaction, and those measured at fair value are translated using the exchange rates at the date when the fair value was determined. Exchange differences arising from the settlement of monetary items or translation of monetary/non-monetary items at rates different from those at which they were initially reported are recognized in surplus or deficit in the period.

p) Borrowing costs

Borrowing costs are capitalized against qualifying assets as part of property, plant and equipment. Such borrowing costs are capitalized over the period during which the asset is being acquired or constructed and borrowings have been incurred. Capitalization ceases when construction of the asset is complete. Further borrowing costs are charged to the statement of financial performance.

q) Related parties

The Municipality regards a related party as a person or an entity with the ability to exert control individually or jointly, or to exercise significant influence over the City/Municipality, or vice versa. Members of key management are regarded as related parties and comprise the Board members, the Municipality Managers and Municipality Accountant.

r) Cash and cash equivalents

Cash and cash equivalents comprise cash on hand and cash at bank, short-term deposits on call and highly liquid investments with an original maturity of three months or less, which are readily convertible to known amounts of cash and are subject to insignificant risk of changes in value. Bank account balances include amounts held at various commercial banks at the end of the financial year.

s) Comparative figures

Where necessary comparative figures for the previous financial year have been amended or reconfigured to conform to the required changes in presentation.

t) Events after the reporting period

Events after the reporting date are those events, both favourable and unfavourable, that occur between the reporting date and the date when the financial statements are authorized for issue. Two types of events can be identified:

- (a) Those that provide evidence of conditions that existed at the reporting date (adjusting events after the reporting date); and
- (b) Those that are indicative of conditions that arose after the reporting date (*non-adjusting events after the reporting date*).

The Municipality should indicate whether there are material adjusting and non- adjusting events after the reporting period.

u) Currency

The financial statements are presented in Kenya Shillings (Kshs.) and the values rounded off to the nearest shilling.

5. Significant judgments and sources of estimation uncertainty

The preparation of the Municipality's financial statements in conformity with IPSAS requires management to make judgments, estimates and assumptions that affect the reported amounts of revenues, expenses, assets and liabilities, and the disclosure of contingent liabilities, at the end of the reporting period. However, uncertainty about these assumptions and estimates could result in outcomes that require a material adjustment to the carrying amount of the asset or liability affected in future periods.

State all judgements, estimates and assumptions made.

Estimates and assumptions.

The key assumptions concerning the future and other key sources of estimation uncertainty at the reporting date, that have a significant risk of causing a material adjustment to the carrying amounts of assets and liabilities within the next financial year, are described below. The Municipality based its assumptions and estimates on parameters available when the consolidated financial statements were prepared. However, existing circumstances and assumptions about future developments may change due to market changes or circumstances arising beyond the control of the Municipality. Such changes are reflected in the assumptions when they occur.

Useful lives and residual values

The useful lives and residual values of assets are assessed using the following indicators to inform potential future use and value from disposal:

- i) The condition of the asset based on the assessment of experts employed by the Municipality.
- ii) The nature of the asset, its susceptibility and adaptability to changes in technology and processes.
- iii) The nature of the processes in which the asset is deployed.
- iv) Availability of funds to replace the asset.
- v) Changes in the market in relation to the asset.

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Notes to the Financial Statements

5. Transfers from the County Government

Description	FY 24-25	FY 23-24
	Kshs.	Kshs.
Transfers from County Govt. – Recurrent	151,246,793	14,234,910
Total	151,246,793	14,234,910

6. Other income (in-kind contribution)

Description	FY 24-25	FY 23-24
	Kshs.	Kshs.
Other income (in-kind contribution)	175,282,092	49,177,561
Total	175,282,092	49,177,561

**Other income relates to staff salaries paid in kind by the County Executive of Wajir*

7. Use of Goods and Services

Description	FY 24-25	FY 23-24
	Kshs.	Kshs.
Training expenses	-	1,155,398
Bank Charges	21,010	-
Sanitary Material	1,965,517	-
Office supplies	885,363	-
Uniform	1,719,828	-
Advertisement	589,656	-
Internet	786,207	-
Staff allowance	1,457,704	-
catering	1,614,131	-
Fuel	7,960,345	-
Electricity	262,256	-
Tax payment	1,336,550	-
Other operating expenses	22,899,997	-
TOTAL	41,498,564	1,155,398

8. Staff costs

Description	FY 24-25	FY 23-24
	Kshs.	Kshs.
Salaries and wages	175,282,092	49,177,561
Total	175,282,092	49,177,561

9. Board expenses

Description	FY 24-25	FY 23-24
	KShs	KShs
Board expenses	9,511,604	-
Total Board expenses	9,511,604	-

10. Depreciation and amortization

Description	FY 24-25	FY 23-24
	KShs	KShs
Property, plant and equipment	79,516,121	46,929,988
Total depreciation and amortization	79,516,121	46,929,988

11. Repairs and Maintenance

Description	FY 24-25	FY 23-24
	KShs	KShs
Motor vehicle expenses	2,273,618	-
Total repairs and maintenance	2,273,618	-

12. Cash and cash equivalents

Description	FY 24-25	FY 23-24
	Kshs.	Kshs.
Fixed deposits account	1,328,474	17,318,450
Total cash and cash equivalents	1,328,474	17,318,450

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12a. Detailed analysis of the cash and cash equivalents are as follows:

Financial institution	Account number	FY 24-25	FY 23-24
		Kshs.	Kshs.
a) Current account			
Kenya commercial bank-urban development grant	1234590379	481	17,318,450
Kenya Commercial Bank- Wajir county recurrent account	1334939829	914,681	-
Kenya Commercial Bank- Wajir county development account	1334939926	413,312	-
total		1,328,474	17,318,450

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13. Property, Plant and Equipment

Description	Land	Building	Motor vehicles	Furniture and fittings	Computers	Other Assets (infrustractual Assets)	Capital Work in progress	Total
	Shs	Shs	Shs	Shs	Shs	Shs	Shs	Shs
	Depreciation Rate		2%	16.67%	12.5%	33.3%	20%	
As at 1 July 2024	-	11,625,547	4,070,548	-	-	194,794,576	-	210,490,671
Additions	-	-	-	-	-	-	-	-
Disposals	-	-	-	-	-	-	-	-
Transfers/adjustments	-	-	-	-	-	-	-	-
Revaluation Adjustment	-	-	-	-	-	-	-	-
As at 30 th June 2024	-	11,625,547	4,070,548	-	-	194,794,576	-	210,490,671
Additions for the year	-	2,229,447	12,100,000	-	-	99,623,537	-	113,952,984
Disposals for the year	-	-	-	-	-	-	-	-
Transfer/adjustments	-	-	-	-	-	-	-	-
Revaluation Adjustment	-	-	-	-	-	-	-	-
As at 30 th June 2025 (current year)	-	13,854,994	16,170,548	-	-	294,418,113	-	324,443,655
Depreciation and impairment								
At 1 July 2024 (previous year)		-	-	-	-	-	-	-

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Description	Land	Building	Motor vehicles	Furniture and fittings	Computers	Other Assets (infrastructure Assets)	Capital Work in progress	Total
	Shs	Shs	Shs	Shs	Shs	Shs	Shs	Shs
Depreciation Rate		2%	16.67%	12.5%	33.3%	20%		
Depreciation		553,598	3,933,722	-	-	42,442,668	-	46,929,988
Impairment		-	-	-	-	-	-	-
Transfers/ Adjustments		-	-	-	-	-	-	-
As at 30 June 2024		553,598	3,933,722	-	-	42,442,668	-	46,929,988
Depreciation for the year		247,374	1,350,917	-	-	77,917,830	-	79,516,121
Disposals for the year		-	-	-	-	-	-	-
Impairment for the year		-	-	-	-	-	-	-
Transfer/adjustment		-	-	-	-	-	-	-
As at 30th June 2025		247,374	1,350,917	-	-	77,917,830	-	79,516,121
				-	-		-	
NBV as at 30th Jun 2024	-	11,625,547	4,070,548	-	-	194,794,576	-	210,490,671
NBV as at 30th Jun 2025	-	13,607,620	14,819,631	-	-	216,500,283	-	244,927,534

7. Related party balances

a) Nature of related party relationships

Entities and other parties related to the Municipality include those parties who have ability to exercise control or exercise significant influence over its operating and financial decisions. Related parties include management personnel, their associates and close family members. The Municipality/scheme is related to the following entities:

- a) The County Government.
- b) The Parent County Government Ministry.
- c) County Assembly.
- d) Key management.
- e) Municipality Board; etc.

b) Related party transactions

Description	FY 24-25	FY 23-24
	Kshs.	Kshs.
Transfers from related parties'	151,246,793	17,318,450

c) Key management remuneration

Description	FY 24-25	FY 23-24
	Kshs.	Kshs.
Board Members	9,511,604	-
Total	9,511,604	-

8. Financial risk management

The Municipality's activities expose it to a variety of financial risks including credit and liquidity risks and effects of changes in foreign currency. The Municipality's overall risk management programme focuses on the unpredictability of changes in the business environment and seeks to minimise the potential adverse effect of such risks on its performance by setting acceptable levels of risk. The Municipality does not hedge any risks and has in place policies to ensure that credit is only extended to customers with an established credit history.

The Municipality's financial risk management objectives and policies are detailed below:

I. Credit risk

The Municipality has exposure to credit risk, which is the risk that a counterparty will be unable to pay amounts in full when due. Credit risk arises from cash and cash equivalents, and deposits with banks, as well as trade and other receivables and available-for-sale financial investments.

Management assesses the credit quality of each customer, taking into account its financial position, past experience, and other factors. Individual risk limits are set based on internal or external assessments in accordance with limits set by the directors. The amounts presented in the statement of financial position are net of allowances for doubtful receivables, estimated by the Municipality's management based on prior experience and their assessment of the current economic environment.

The customers under the fully performing category are paying their debts as they continue trading. The credit risk associated with these receivables is minimal and the allowance for uncollectible amounts that the Municipality has recognised in the financial statements is considered adequate to cover any potentially irrecoverable amounts.

The Municipality Board sets policies and objectives and lays down parameters within which the various aspects of credit risk management are operated.

II. Liquidity risk management

Ultimate responsibility for liquidity risk management rests with the Municipality Manager, who has built an appropriate liquidity risk management framework for the management of the Municipality's short, medium and long-term liquidity management requirements. The Municipality manages liquidity risk through continuous monitoring of forecasts and actual cash flows.

III. Market risk

The Board has put in place an internal audit function to assist it in assessing the risk faced by the Municipality on an ongoing basis, evaluate and test the design and effectiveness of its internal accounting and operational controls.

Market risk is the risk arising from changes in market prices, such as interest rate, equity prices and foreign exchange rates which will affect the Municipality's income or the value of its holding of financial instruments. The objective of market risk management is to manage and control market risk exposures within acceptable parameters, while optimising the return. Overall responsibility for managing market risk rests with the Audit and Risk Management Committee. The Municipality's Finance Department is responsible for the development of detailed risk management policies (subject to review and approval by Audit and Risk Management Committee) and for the day-to-day implementation of those policies. There has been no change to the Municipality's exposure to market risks or the manner in which it manages and measures the risk.

IV. Foreign currency risk

The Municipality has transactional currency exposures. Such exposure arises through purchases of goods and services that are done in currencies other than the local currency. Invoices denominated in foreign currencies are paid after 30 days from the date of the invoice and conversion at the time of payment is done using the prevailing exchange rate.

V. Interest rate risk

Interest rate risk is the risk that the entity's financial condition may be adversely affected as a result of changes in interest rate levels. The entity's interest rate risk arises from bank deposits. This exposes the Fund to cash flow interest rate risk. The interest rate risk exposure arises mainly from interest rate movements on the Fund's deposits.

Management of interest rate risk

To manage the interest rate risk, management has endeavoured to bank with institutions that offer favourable interest rates.

VI. Capital risk management.

The objective of the Municipality's capital risk management is to safeguard the Municipality's ability to continue as a going concern.

20. Appendices

Appendix 1. Progress on Follow up of Auditors Recommendations.

The following is the summary of issues raised by the external auditor, and management comments that were provided to the auditor.

Reference No. on the external audit Report	Issue / Observations from Auditor	Management comments	Status: (Resolved / Not Resolved)	Timeframe: (Put a date when you expect the issue to be resolved)
Ref:OAG/GRO/AUD/WJR/MUN/2023/2024	<p>1. Non-Disclosure of Expense Paid by the County Executive</p> <p>The statement of financial performance reflects use of goods and services expenditure of Kshs.1,155,398 as disclosed in Note 8 to the financial statements. However, during the year under review, the</p>	<p>Mr. Chairman, The Municipality reported an expenditure of Kshs 1,155,398 relating to the Kenya Urban Support Program (UIG) during the reporting period because all the other municipal expenditures were consolidated and reported under the County Executive's financial statements.</p> <p>Mr. Chairman, going forward the</p>	Resolved	

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Reference No. on the external audit Report	Issue / Observations from Auditor	Management comments	Status: (Resolved / Not Resolved)	Timeframe: (Put a date when you expect the issue to be resolved)
	<p>audit of the County Executive of Wajir revealed that the Executive procured and paid on behalf of the Municipality of goods, works and services worth Kshs.141,584,461. However, the expenditure was not disclosed in the financial statements of the Municipality as in-kind contribution from the County Executive. In the circumstances, accuracy and completeness of use of goods and services expenditure of</p>	<p>Municipality's management will ensure that all expenditures incurred by the County Executive on behalf of the Municipality are properly disclosed in the Municipality's financial statements.</p>		

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Reference No. on the external audit Report	Issue / Observations from Auditor	Management comments	Status: (Resolved / Not Resolved)	Timeframe: (Put a date when you expect the issue to be resolved)
	Kshs.1,155,398 reflected in the statement of financial performance could not be confirmed			
Ref:OAG/GRO/AUD/WJR/MUN/2023/2024	<p>2. Inaccuracies in Staff Costs</p> <p>The statement of financial performance reflects staff costs of Kshs.49,177,561 as disclosed in Note 9 to the financial statements. The amount was in respect of salaries and wages for eight hundred and sixty (860) permanent employees and one hundred and twenty-eight (128) casual employees. However, the staff costs</p>	<p>Mr. Chairman, the nine hundred and eighty-eight (988) staff as reported was consolidated payroll for the department of Municipality, Town administration and Decentralized unit. The actual municipality staff are two hundred and ninety (290) . The payroll for the Municipality is now detached from the department of Town administration and</p>	Resolved	

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Reference No. on the external audit Report	Issue / Observations from Auditor	Management comments	Status: (Resolved / Not Resolved)	Timeframe: (Put a date when you expect the issue to be resolved)
	<p>expenditure was in respect of salaries paid by the County Executive for one (1) month.</p> <p>In the circumstances, the accuracy and completeness of staff costs of Kshs.49,177,561 for the year under review could not be confirmed.</p>	<p>Decentralized unit. The management undertakes to report staff cost correctly going forward.</p> <p>ANNEX 1:</p> <ul style="list-style-type: none"> • Payroll 		
Ref:OAG/GRO/AUD/WJR/MUN/2023/2024	<p>3. Unconfirmed Value and Ownership of Property, Plant and Equipment</p> <p>The statement of</p>	<p>Mr. Chairman, the Capital Work in progress in the schedule of Property, Plant and Equipment as disclosed in note 12 of the</p>	Resolved	

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Reference No. on the external audit Report	Issue / Observations from Auditor	Management comments	Status: (Resolved / Not Resolved)	Timeframe: (Put a date when you expect the issue to be resolved)
	<p>financial position reflects property, plant and equipment balance Kshs.210,490,671 as disclosed in Note 12 to the financial statements. Included in the balance was net book value of capital work of Kshs.16,155,224. However, Management did not provide evidence of any capital work that was in progress hence the source of the balance could not be confirmed. In addition, note 12 reflects depreciation charge of Kshs.3,422,197 during the year on the capital work in progress. This was contrary to</p>	<p>Financial statement is wrongly described because the appropriate description (category) is solid waste management bins (Skip Bins and Litter bins).This category of assets was appropriately depreciated. On property ownership, the processing of title deed is ongoing.</p> <p>The department has an ongoing initiative to develop and implement an asset management framework and policies to enhance acquisition, usage, maintenance, tracking, valuation and</p>		

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Reference No. on the external audit Report	Issue / Observations from Auditor	Management comments	Status: (Resolved / Not Resolved)	Timeframe: (Put a date when you expect the issue to be resolved)
	<p>Paragraph 71 of the International Public Sector Accounting Standards 17 on Property Plant and Equipment which states that depreciation of an asset begins when it is available for use. Further, the financial statements did not disclose the rates of depreciation applied to the Municipality's assets.</p> <p>Further, Note 12 reflects land on which the Municipal buildings sits. However, the value of the land was not disclosed and ownership documents for the land were not</p>	<p>disposal of assets in compliance with Public Finance Act, 2012 and Public Procurement and Assets Disposal Act, 2015.</p> <p>ANNEX 2:</p> <ul style="list-style-type: none"> Record of the Skip and litter bin indicating as the cost price, depreciation and net book value 		

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Reference No. on the external audit Report	Issue / Observations from Auditor	Management comments	Status: (Resolved / Not Resolved)	Timeframe: (Put a date when you expect the issue to be resolved)
	<p>provided for audit verification.</p> <p>In the circumstances, the accuracy, ownership and completeness of property, plant and equipment balance Kshs.373,049,892 could not be confirmed.</p>			
Ref:OAG/GRO/AUD/WJR/MUN/2023/2024	<p>4. Lack of Approved Budget</p> <p>The Management did not provide evidence that estimates of income and expenditure were prepared and approved. The statement of comparison of budget and actual amounts</p>	<p>Mr. Chairman, the annual budget was part of the approved consolidated budget of the County Executive for the FY 2023/2024. The municipality has prepared estimates of expenditure in conformity with its strategic plan and submitted the budget for</p>	Resolved	

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Reference No. on the external audit Report	Issue / Observations from Auditor	Management comments	Status: (Resolved / Not Resolved)	Timeframe: (Put a date when you expect the issue to be resolved)
	<p>contained actual amounts for both approved revenue and expenditure budget. This was contrary to Section 149(2) (h-i) of the Public Finance Management, 2012 which provides that an accounting officer shall, in respect of the entity concerned prepare estimates of expenditure of the entity in conformity with the strategic plan of the entity and submit the estimates of an entity, which is not a County Corporation to the County Executive</p>	<p>the current year 2024/2025 to the county treasury.</p> <p>ANNEX 3:</p> <ul style="list-style-type: none"> • Budget for the current year 2024/2025 		

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Reference No. on the external audit Report	Issue / Observations from Auditor	Management comments	Status: (Resolved / Not Resolved)	Timeframe: (Put a date when you expect the issue to be resolved)
	<p>Committee member for finance.</p> <p>In the circumstances, Management was in breach of the law.</p>			
Ref:OAG/GRO/AUD/WJR/MUN/2023/2024	<p>5. Engagement of Excess Employees</p> <p>The statement of financial performance reflects staff costs of Kshs. 49,177,561 as disclosed in Note 9 to the financial statements. The amount was in respect of salaries and wages for eight hundred and sixty (860) permanent employees and one hundred and</p>	<p>Mr. Chairman, the nine hundred eighty-eight (988) staff as reported was the consolidated payroll for the department of Municipality, Town administration and Decentralized unit. The Municipality staff are two hundred and ninety (290) of which the two hundred and thirty three (233) are permanent and fifty seven</p>	Resolved	

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Reference No. on the external audit Report	Issue / Observations from Auditor	Management comments	Status: (Resolved / Not Resolved)	Timeframe: (Put a date when you expect the issue to be resolved)
	<p>twenty-eight (128) casual employees. According to the list provided the employees engaged included twenty-six (26) Assistant Directors Administration, eight (8) Deputy Directors and six (6) Directors. In addition, the Municipality did not execute most the functions contained in the Municipal charter including revenue collection. The statement of performance against predetermined objectives indicates that</p>	<p>(57) are casual. Mr. Chairman, the payroll for the Municipality is now detached from the department of Town administration and Decentralized unit. ANNEX 4:</p> <ul style="list-style-type: none"> • Municipality Organogram • Current payroll for the municipality 		

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Reference No. on the external audit Report	Issue / Observations from Auditor	Management comments	Status: (Resolved / Not Resolved)	Timeframe: (Put a date when you expect the issue to be resolved)
	<p>the Municipality was only engaged in programmes related to solid waste management and street lighting. The nature of duties executed by the large workforce including large number of senior officers could not be confirmed.</p> <p>In the circumstances, value for money paid to the large number of employees without clear assignment of roles and responsibilities could not be confirmed.</p>			

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Reference No. on the external audit Report	Issue / Observations from Auditor	Management comments	Status: (Resolved / Not Resolved)	Timeframe: (Put a date when you expect the issue to be resolved)
Ref:OAG/GRO/AUD/WJR/MUN/2023/2024	<p>6.Irregular Engagement of Casual Workers</p> <p>Review of the schedule provided to support employee costs revealed that the Municipality engaged one hundred and twenty-eight (128) casual workers continuously for more than three (3) months. This was contrary to Section 37(1)(a) and (b) of the Employment Act, 2007 which provides that where a casual employee works for a period or a number of continuous working</p>	<p>Mr. chairman, the casual staffs of the Municipality are fifty-seven (57). The casuals are soil men, loaders, cleaners and security wardens thus their services are crucial and still required by the department for continuation of services rendered to the resident.</p> <p>Mr. Chairman the Municipality could not employ all the casual workers permanently because of budget constraint and the board</p>	Resolved	

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Reference No. on the external audit Report	Issue / Observations from Auditor	Management comments	Status: (Resolved / Not Resolved)	Timeframe: (Put a date when you expect the issue to be resolved)
	<p>days which amount in the aggregate to the equivalent of not less than one (1) month or performs work which cannot reasonably be expected to be completed within a period or a number of working days amounting in the aggregate to the equivalent of three (3) months or more, the contract of service of the casual employee shall be deemed to be one where wages are paid monthly. Further, Management did not provide justification for engagement of the large number of casual employees with eight</p>	<p>will take an objective decision to rationalize staff establishment</p>		

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Reference No. on the external audit Report	Issue / Observations from Auditor	Management comments	Status: (Resolved / Not Resolved)	Timeframe: (Put a date when you expect the issue to be resolved)
	<p>hundred and sixty (860) permanent employees already engaged.</p> <p>In the circumstances, Management was in breach of the law.</p>			
Ref:OAG/GRO/AUD/WJR/MUN/2023/2024		<p>Mr. Chairman, The Municipality commenced implementation of eight functions as approved and gazetted under Gazette Notice No. 6474 dated 1st July 2019. These functions have since been successfully transferred and are currently being executed by the Municipality.</p>	Resolved	

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Reference No. on the external audit Report	Issue / Observations from Auditor	Management comments	Status: (Resolved / Not Resolved)	Timeframe: (Put a date when you expect the issue to be resolved)
		<p>Management affirms its commitment to progressively implement the remaining functions as outlined in the Municipality Charter, in alignment with the devolved governance framework.</p> <p>ANNEX 5:</p> <ul style="list-style-type: none"> • Gazette Notice 		
Ref:OAG/GRO/AUD/WJR/MUN/2023/2024	<p>7.Lack of Approved Staff Establishment and Organizational Structure</p> <p>Review of the human resource systems revealed that the</p>	<p>Mr. Chairman, the approved staff establishment and organization structure is available for audit review.</p>	Resolved	

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Reference No. on the external audit Report	Issue / Observations from Auditor	Management comments	Status: (Resolved / Not Resolved)	Timeframe: (Put a date when you expect the issue to be resolved)
	<p>Municipality did not have an approved staff establishment and organizational structure. The staff establishment and organizational structure provided was not accompanied by evidence of approval. In the circumstances, it was not possible to confirm the effectiveness of the operations of the Municipality and whether the Municipality operated within optimal staff levels.</p>	<p>Annex 9</p> <ul style="list-style-type: none"> • Organizational structure • Staff establishment 		
Ref:OAG/GRO/AUD/WJR/MUN/2023/2024	8.Failure to Establish of Internal Audit	<i>Mr. Chairman, the Municipality board was</i>	Resolved	

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Reference No. on the external audit Report	Issue / Observations from Auditor	Management comments	Status: (Resolved / Not Resolved)	Timeframe: (Put a date when you expect the issue to be resolved)
	<p>Committee</p> <p>The Municipality did not have an internal audit committee as required. This was contrary to Regulation 167 of the Public Finance Management (County Governments) Regulations, 2015 which provides that each county government entity shall establish an audit committee.</p> <p>In the circumstances, the effectiveness of governance structures at the Municipality could</p>	<p><i>not in place in the FY 2023/2024 during the audit, Currently the Municipality board is in place and audit committee will be constituted.</i></p>		

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Reference No. on the external audit Report	Issue / Observations from Auditor	Management comments	Status: (Resolved / Not Resolved)	Timeframe: (Put a date when you expect the issue to be resolved)
	not be confirmed.			
Ref:OAG/GRO/AUD/WJR/MUN/2023/2024	<p>9.Irregular Procurement of Motor Vehicle</p> <p>During the year under review, the Municipality acquired a motor vehicle at a cost of Kshs. 12,100,000. However, the motor vehicle was acquired through direct procurement since there was no evidence provided to support any other alternative method of procurement used. Management did</p>	<p>Mr. Chairman, The Municipality did not engage in direct procurement for the acquisition of a dump truck/tipper. Instead, it utilized an existing Government framework agreement to ensure compliance with procurement regulations.</p> <p>A locally assembled dump truck/tipper was procured to enhance garbage collection efforts and improve overall cleanliness within the town. This procurement</p>		

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Reference No. on the external audit Report	Issue / Observations from Auditor	Management comments	Status: (Resolved / Not Resolved)	Timeframe: (Put a date when you expect the issue to be resolved)
	<p>not provide justification for use of direct procurement method. Regulation 90(1)(b) of the Public Procurement and Asset Disposal Regulations, 2020 provides that an accounting officer shall, within fourteen days after the notification of the award of the contract, report any direct procurement of a value exceeding five hundred thousand shillings to the Authority in a format provided by the Authority. However, acquisition of the motor</p>	<p>was undertaken through the existing framework contract between Isuzu East Africa and the Ministry of Lands, Public Works, Housing, and Urban Development (State Department for Public Works – Supplies Branch).</p> <p>In line with established procurement procedures, all relevant documentation related to the acquisition of the motor vehicle has been made available for audit review.</p> <p>ANNEX 6:</p>		

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Reference No. on the external audit Report	Issue / Observations from Auditor	Management comments	Status: (Resolved / Not Resolved)	Timeframe: (Put a date when you expect the issue to be resolved)
	vehicle through direct procurement was not reported to the Authority.	<ul style="list-style-type: none"> • Payment Voucher • Contract Agreement • Delivery Notes • Log Books • Inspection • Invoice 		
Ref:OAG/GRO/AUD/WJR/MUN/2023/2024	<p>10.Lack of risk management policy. The Municipality did not have a documented risk management policy and fraud prevention mechanisms. In addition, the Municipality did not carry out risk assessment during the</p>	<p>Mr. Chairman, the Municipality has an approved staff establishment and organization structure and is hereby availed for review.</p> <p>ANNEX 7:</p> <ul style="list-style-type: none"> • Organizational 	Resolved	

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Reference No. on the external audit Report	Issue / Observations from Auditor	Management comments	Status: (Resolved / Not Resolved)	Timeframe: (Put a date when you expect the issue to be resolved)
	<p>year. This was contrary to Regulation 158(1)(b) of the Public Finance Management Regulation, 2015 which provides that the Accounting Officer shall ensure that the County Government entity develops a system of risk management and internal control that builds robust business operations.</p> <p>In the circumstances, the effectiveness of risk management systems at the Municipality could</p>	<p>structure</p> <ul style="list-style-type: none"> • Staff establishment 		

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Reference No. on the external audit Report	Issue / Observations from Auditor	Management comments	Status: (Resolved / Not Resolved)	Timeframe: (Put a date when you expect the issue to be resolved)
	not be confirmed.			
Ref:OAG/GRO/AUD/WJR/MUN/2023/2024	<p>11.Failure to Establish of Internal Audit Committee</p> <p>The Municipality did not have an internal audit committee as required. This was contrary to Regulation 167 of the Public Finance Management (County Governments) Regulations, 2015 which provides that each county government entity shall establish an audit committee.</p>	<p>Mr. Chairman, the Municipality audit committee of the board is in place. The board minute to confirm the existence of the committee has been availed for audit review.</p> <p>Annex 8: The Board Minute</p>	Resolved	

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Reference No. on the external audit Report	Issue / Observations from Auditor	Management comments	Status: (Resolved / Not Resolved)	Timeframe: (Put a date when you expect the issue to be resolved)
	In the circumstances, the effectiveness of governance structures at the Municipality could not be confirmed.			
Ref:OAG/GRO/AUD/WJR/MUN/2023/2024	<p>12. Lack of Risk Management Policy</p> <p>The Municipality did not have a documented risk management policy and fraud prevention mechanisms. In addition, the Municipality did not carry out risk assessment during the year. This was contrary to Regulation 158(1)(b)</p>	<p>Mr. Chairman, the Municipality's risk management policy is hereby provided.</p> <p>ANNEX 9: Risk management policy.</p>	Resolved	

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Reference No. on the external audit Report	Issue / Observations from Auditor	Management comments	Status: (Resolved / Not Resolved)	Timeframe: (Put a date when you expect the issue to be resolved)
	<p>of the Public Finance Management</p> <p>Regulation, 2015 which provides that the Accounting Officer shall ensure that the County Government entity develops a system of risk management and internal control that builds robust business operations.</p> <p>In the circumstances, the effectiveness of risk management systems at the Municipality could not be confirmed.</p>			

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Reference No. on the external audit Report	Issue / Observations from Auditor	Management comments	Status: (Resolved / Not Resolved)	Timeframe: (Put a date when you expect the issue to be resolved)

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Municipal manager

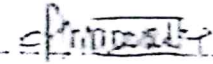
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Appendix 2: Inter-Entity Transfers

CITY/MUNICIPALITY NAME:				
Breakdown of Transfers from the County Executive of Wajir County				
FY 2024/2025				
a.	Recurrent Grants	<u>Bank Statement Date</u>	<u>Amount (Kshs.)</u>	<u>Indicate the FY to which the amounts relate</u>
		01/6/2025	25,577,930	FY 24/25
		25/6/2025	5,716,863	FY 24/25
		Total	31,294,793	
b.	Development Grants	<u>Bank Statement Date</u>	<u>Amount (Kshs.)</u>	<u>Indicate the FY to which the amounts relate</u>
		30/6/2025	72,100,000	FY 24/25
		04/6/2025	47,852,000	FY 24/25
			-	
		Total	119,952,000	

(The above amounts have been communicated to and reconciled with the parent Department in the County.)





Signed by the Head of Accounts of the Entity and the transferring Entities

Appendix 3: Reporting of Climate Relevant Expenditures

We didn't have climate relevant expenditure for that year

Appendix 4: Disaster Expenditure Reporting Template

We didn't have climate relevant expenditure for that year

