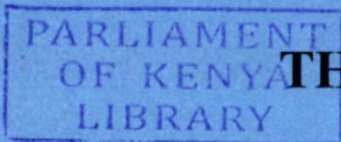


REPUBLIC OF KENYA



REPORT

OF




THE AUDITOR-GENERAL

ON

ANTI-DOPING AGENCY OF KENYA

FOR THE YEAR ENDED
30 JUNE, 2023

 THE NATIONAL ASSEMBLY PAPERS LAID	
DATE:	06 JUN 2024
	DAY: Thursday
TABLED BY:	Hon. Naomi waqo, MP Deputy Majority Whip
CLERK-AT THE-TABLE:	M. Mado



Stay Clean, Win Right

ANTI-DOPING AGENCY OF KENYA

ANTI-DOPING AGENCY OF KENYA

ANNUAL REPORT AND FINANCIAL STATEMENTS

FOR THE FINANCIAL YEAR ENDING
30 JUNE 2023

Prepared in accordance with the Accrual Basis of Accounting Method under the International Public Sector Accounting Standards (IPSAS)

**ANNUAL REPORT AND FINANCIAL STATEMENTS
FOR THE YEAR ENDED JUNE 30, 2023**



**ANNUAL REPORT AND FINANCIAL STATEMENTS
FOR THE YEAR ENDED JUNE 30, 2023**

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1. ACRONYMS, ABBREVIATIONS AND GLOSARY OF TERMS

A: ACRONYMS AND ABBREVIATIONS

AAF	Adverse Analytical Finding
ABP	Athletes Bios Passport
ADAK	Anti-Doping Agency of Kenya
ADAMS	Anti-Doping Administration Management System
ADO	Anti-Doping Organization
ADRV	Anti-Doping Rules Violation
AIU	Athletic Integrity Unit
AK	Athletics Kenya
ATF	Atypical Finding
CAS	Court of Arbitration for Sports
CEO	Chief Executive Officer
DG	Director General
CBK	Central Bank of Kenya
ICS	Institute of Certified Secretaries
ICPAK	Institute of Certified Public Accountants of Kenya
INADO	Institute of National Anti-Doping Organizations
ISTI	International Standard for Testing and Investigation
IPSAS	International Public Sector Accounting Standards
KICD	Kenya Institute for Curriculum Development
MD	Managing Director
NADO	National Anti-Doping Organization
NSF	National Sports Fund
NT	National Treasury
OCOB	Office of the Controller of Budget
OAG	Office of the Auditor General
OSHA	Occupational Safety and Health Act of 2007
PFM	Public Finance Management
PPE	Property Plant & Equipment
PS	Principal Secretary
PSASB	Public Sector Accounting Standards Board
RADO	Regional Anti-Doping Organization

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SAGAs	Semi-Autonomous Government Agencies
SASDF	Sports Arts and Social Development Fund
SCAC	State Corporation Advisory Committee
SC	State Corporations
TUE	Therapeutic Use Exemption
WADA	World Anti-Doping Agency
WADC	World Anti-Doping Code
WB	World Bank
VC	Vice Chancellor

B: GLOSSARY OF TERMS

Fiduciary Management- Members of Management directly entrusted with the responsibility of financial resources of the organisation.

Comparative Year- Means the prior period.

2. KEY ENTITY INFORMATION AND MANAGEMENT

(a) Background information

The Anti-Doping Agency of Kenya was formed under section 5 on 22nd April 2016 through the Anti-Doping Act No. 5 of 2016. At cabinet level, the Anti-Doping agency of Kenya is represented by the Cabinet Secretary for Youth Affairs, the Arts and Sports who is responsible for the general policy and strategic direction of the Agency

(b) Principal Activities

The principal activity/mission/ mandate is: -

- i) Carrying out the fight against Doping in Sports through Anti-Doping values-based education, sensitization, and awareness campaigns.
- ii) Protecting the 'clean athlete' by carrying out effective doping tests among all Kenyan athletes, upholding the integrity of sport through Intelligence Gathering Investigations and Results
- iii) Management of Anti-Doping Rules Violations (ADRVs).

(c) Key Management

ADAKs day-to-day management is under the following key organs. -

- ✓ The Principal Secretary, State department for Sport
- ✓ The Chief Executive officers
- ✓ The Directors in charge of departments
- ✓ The Managers
- ✓ Heads of Divisions

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(d) Fiduciary Management

The key management personnel who held office during the financial year ended 30th June 2023 and who had direct fiduciary responsibility were:

S.NO	Designation	Name
1.	Chief Executive Officer	Ms. Sarah Idieva Shibutse
2.	Director –Education and Research	Ms. Agnes Wanjiku Mandu
3.	Ag. Director Standards and Compliance	Ms. Peninah Wangare Wahome
4.	Head of Legal Services	Mr. Bildad Kamwele Rogoncho
5.	Manager-Human Capital	Ms. Edna Jepkoech Koitie
6.	Assistant Manager Internal Auditor	Mr. Kennedy Gicheha Mungai
7.	Head of Finance and Accounts	Mr. Simon Mutungi Katee
8.	Head of Supply Chain Management Assistant	Ms. Betty Kitawa Chege

e) Fiduciary Oversight Arrangements

The agency has put in place 4 committees to provide oversight role.

- Audit and Risk Management Committee
- Human Capital Management Committee
- Finance and General-Purpose Committee
- Strategy, Planning and Corporate Governance Committee.

Audit and Risk Management Committee.

The audit and risk Management committee comprises of four members with diverse knowledge and experience. The committee oversee the internal and external audit function, examine internal and external Auditors' findings and recommendations for the improvement of the internal controls. It also monitors management's response to and implementation of internal control recommendations, review the quality and effectiveness of the external audit process, carry out risk assessment and analysis develop a risk management plan, review the implementation of the risk management framework, approve the necessary policies for Audit, Governance and Risk Management functions, make recommendations to the Board on any other issue related to Audit, Governance & Risk Management among others.

Human Capital Management Board Committee.

This committee make recommendations to the Board on any issues related to human capital. It approves the necessary policies for human capital functions, ensure there is a clear organizational structure for the agency, recommend to the Board the approval of staff appointments; oversee staff development and training, considering charges and evidence on staff disciplinary cases and advise board action to be taken. It examines the format and the contents of the Agency Statutes and make appropriate recommendations to the Board, recommend the Board improvements in the job grading classification as the Committee may consider appropriate, review, and make recommendations to the Board on Terms and Conditions of Service as and when necessary or when directed to do so by the Board from time to time among others.

Finance and General-Purpose Committee

The committee oversees the finance and general-purpose functions of the agency and provides progress reports to the Board. It recommends to the Board the approval of annual estimates and expenditure, authorizes expenditure for all maintenance work, considers and make recommendations to the Board on acquisition of new fixed assets including land and to advise the Board on utilization of such assets and land. It considers and make recommendation to the Board, on the application of the Agency's seal to documents, provide leadership in Resource Mobilization, approve the annual procurement plan which is aligned to the annual budget, approve the necessary policies for Finance and Resource functions, among others.

Strategy, Planning and Corporate Governance Committee

The committees' mandate is to ensure good leadership and strategic management, ensure transparency and disclosure within the board and the agency, ensure compliance with various relevant laws and regulations, safeguard proper communication with stakeholders, ensure the agency's independence and governance, provide guidance on the Board's systems and procedures, ensuring stakeholders participation and satisfaction, provide guidance on Corporate Social Responsibility among others.

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Meetings held by the committees within the year are provided below.

STRATEGY, PLANNING & CORPORATE GOVERNANCE							
NAMES	DATES						TOTAL
	6.9.2022	14.9.2022	10.11.2022	8.2.2023	11.5.2023	30.5.2023	
Amb. Cleland Leshore	X	X	X	X	X	X	6
Dr. Angela Koech	X	X	X	X	X	X	6
Mr. George Murila	X	X	X	X	-	X	5
Ms. Joyce Wesonga	X	-	-	-	-	-	1
Mr Samuel Mugambi	X	-	X	X	-	-	3
Ms. Caroline Amondi	-	-	-	-	X	X	2
Mr. Isaac Odek	-	-	-	-	-	X	1
FINANCE & GENERAL PURPOSE							
NAME	14.7.2022	8.9.2022	15.11.2022	29.11.2022	23.1.2023	18.5.2023	TOTAL
Dr. Angela Koech	X	X	X	X	X	X	6
Mr. Samuel Mugambi	X	X	X	X	-	-	4
Ms. Joyce Wesonga	X	X	-	-	-	-	2
Ms. Kathryne Maundu	X	X	X	X	X	X	6
Ms. Isaac Odek	-	-	-	-	X	-	1
Ms. Carol Amondi	-	-	-	-	-	X	1
HUMAN CAPITAL MANAGEMENT BOARD COMMITTEE							
NAME	1.9.2022	17.11.2022	29.11.2022	14.3.2023	16.5.2023	5.6.2023	TOTAL
Ms. Kathryne Maundu	X	X	X	X	X	X	6
Mr. George Murila	X	-	X	X	-	X	4
Ms. Christine Oyugi	-	-	X	X	-	X	3
Ms. Josephine Kulundu	-	-	X	X	X	X	4
Mr. Isaac Odek	-	-	-	-	-	X	1

AUDIT AND RISK MANAGEMENT BOARD COMMITTEE								
Name	9.9.2022	28.9.2022	17.11.2022	6.12.2022	20.1.2023	14.3.2023	13.6.2023	TOTAL
Mr. George Murila	X	X	-	X	X	X	X	6
Ms. Christine Oyugi	-	-	X	X	X	X	X	5
Ms. Josephine Kulundu	-	-	X	X	X	X	X	5
Mr. Isaac Odek	-	-	-	-	X	-	-	1
Amb. Cleland Leshore	-	X	X	X	X	X	X	6
Mr. Fred Mwachi	X	X	-	-	-	-	-	2
Ms. Joyce Wesonga	-	-	X	-	-	-	-	1

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f) Entity Headquarters

P.O. Box 66458-00800
Parklands Plaza, 6th Floor.
Muthithi Road, Chiromo Lane
Nairobi, KENYA

g) Entity Contacts

Telephone :(+ 254) 722 269 584/+254 733837 385
E-mail: info@adak.or.ke.
Website: www.adak.or.ke

h) Entity Bankers

1. Central Bank of Kenya
Haile Selassie Avenue
P.O. Box 60000
City Square 00200
Nairobi, Kenya
2. Kenya Commercial Bank
P.O Box 14959-00800.
Sarit Centre.
Nairobi Kenya.

i) Independent Auditors

Auditor General
Office of the Auditor General
Anniversary Towers, University Way
P O. Box 30084
GPO 00100
Nairobi, Kenya

j) Principal Legal Adviser

The Attorney General
State Law Office and Department of Justice
Harambee Avenue
P O Box 40112
City Square 00200
Nairobi, Kenya

3. THE BOARD OF DIRECTORS

1. Amb. Daniel Makdwallo – Chairman ADAK Board.



Ambassador Daniel Makdwallo holds a Master of Science (MSc) degree in International Management from the University of Liverpool, Bachelor of Commerce (B.com) degree in Accounting from the University of Nairobi.

He served as the Kenya's Ambassador in Egypt.

He is an independent non-executive director, and Chairs ADAK Full Board

Mr Makdwallo DOB is 2nd January 1961

2. Dr. Angela Koech Lesan

Dr Koech holds a master's degree in Immunology from the University of Birmingham, UK and bachelor's degree in veterinary medicine from the University of Nairobi. She is the founder and Chief Executive Officer for Konyon Wenditai Empowerment Network (KWEN) a women's movement in Bomet County. She is also a founder and Director of Lesan foundation whose vision is to ensure equal access to education in Bomet County.



Dr. Koech serves as the chairlady to the Finance and General-Purpose Committee. She is also a member of Strategy, Planning and Corporate Governance Committee. She is an independent non-executive director. Dr Koech DOB is 19th September 1959

3. Mr. George Murila

Mr. Murila holds a Bachelor of Commerce in Accounting from the University of Nairobi. He is currently the CEO of Kakamega Forest Heritage Foundation. He has served in various capacities having been with Kenbright Insurance brokers as the Managing Director, Marketing Manager with Petro Oil Kenya Limited, and similar management, and coordinator position with Caltex Oil Kenya. This bestows to him over 20 years' experience in sales and marketing, advertising, and public relations. He chairs the Audit & Risk Management committee and is a member of the Strategy, Planning and Corporate Governance Committee. He is an independent non-executive Director born on 21st March 1954



4. Ms. Kathyne Maundu

Ms Maundu is an independent non-executive director with 16 years consulting experience guiding local and multi-national companies and their board in discharging their statutory and corporate governance mandate. She is currently serving as a Senior Executive and Corporation Service practice of the law firm Bowman Coulson Harney LLP. She worked with Delloitte for 15 years in East African countries. She sits on various boards in diverse sector and currently serves as the Company Secretary for Safaricom Plc.



She Chairs the Human Capital Board Committee and is a Member of Finance and General-Purpose Committee. Director Kathyne was born on 3rd November 1978

5. Amb. Cleland Leshore

Amb. Leshore is an independent non-executive director with a master's degree in international relations and diplomacy from the University of Nairobi and a Bachelor of Arts Degree in international relations from Washington International University USA. Amb. Leshore is a specialist in Public Administration and Security with diverse work experience. He previously served as Kenya's Ambassador in South Sudan. He was appointed at ADAK board on 26th January 2022 and chairs the strategy, planning and governance committee, and sits as a member in the audit and risk management committee. He was born on 1st June 1961.



6. Ms. Christine Oyugi

Ms Oyugi is an Advocate of the High Court of Kenya with over fourteen (14) years' post admission practice. She holds a Bachelor of Laws (LLB) Degree from Makerere University Kampala, Uganda, a Post-Graduate Diploma in Law from Kenya School of Law and is currently pursuing a master's degree in public policy and administration at Kenyatta University.

She has a Certificate in Senior Management Course and Strategic Leadership Development Program both from the Kenya School of Government.

She is a Principal State Counsel at the Office of the Attorney General and Department of Justice attached to the Civil Litigation Department, specializing in Employment and Labor Relations matters. Ms Oyugi represents the Honorable Attorney General at ADAK board. She sits as a member in the Audit and Risk Management Committee and Human Capital Board Committee. Her DOB is 22nd January 1979.



7. Ms. Caroline Amondi

Ms. Caroline Amondi Oloo is an advocate of the High Court of Kenya and holds a L.L.B degree from Mangalore University and L.L.M degree in International Constitutional and Human Rights Law from Pondicherry University-India. She has over 20 years experience and exposure in various fields, including in the Public Service as a State counsel, in policy administration, legal aid, leadership and management, corporate governance and audit of management systems; and in the Private Sector as a legal practitioner, pro bono lawyer and a mediator. She has been a part-time law lecturer and volunteer Kenyan Sign Language teacher.



She has also been the chair of the East Africa Legal Aid Network, comprising state and non-state agencies from 7 countries in the East Africa region, and currently serves as the Head of Legal-Ministry of Youth Affairs, the Arts and Sports. Director Caroline is a member of the Finance and General purpose committee and Strategy and corporate governance.

8. Ms Josephine Kulundu

Ms. Kulundu has more than 8 years' experience in financial sector policy research, analysis and strategies, preparing quarterly and annual reports, data collection and analysis. In addition to the work experience, she has undertaken short term training in financial services and market regulation, financial inclusion and policy making process. She currently is the coordinator for Digital Finance Flagship project under the Third Medium Term Plan.

Ms Kulundu is a member of the Audit Risk Management committee and Human Capital Management Board Committee. She is an alternate director representing the PS, National Treasury in ADAK Board. Her DOB is 19th November 1979.



9. Mr. Bildad Rogoncho Kamwele - Head of Legal Affairs/Corporation Secretary.

Mr. Rogoncho is an Advocate of the High Court of Kenya. He has over thirteen (13) years post admission experience. He holds a bachelor's degree in laws from the Moi University-Eldoret, obtained in 2006. He has a Postgraduate Diploma in Laws from the Kenya School of Law, earned in 2007. He had served in various capacities before joining the Anti-Doping Agency of Kenya in 2018. He has previously practiced as a litigation counsel, handling both civil and criminal matters. He served in the Office of the Director of Public Prosecutions (ODPP) as the prosecution counsel at the Kericho High Court and as a Resident Magistrate at the Wajir Law Courts. He has also worked with the National Gender and Equality Commission as a Senior Legal Officer. He is yet to join the Institute of Certified Secretaries. He is currently pursuing a Master of Arts in Leadership at the Pan Africa Christian University. His DOB is 25th January 1983.



10. Ms. Sarah Idieva Shibutse – Chief Executive Officer.

Ms. Shibutse has a master's degree in international studies (Development Cooperation). In addition to her Masters, she also has a Bachelor of Arts degree in Community Development and has undergone various sports administration trainings. She worked as a Sports Officer at the Department of Sports, Ministry of Sports, Culture & Heritage for 18 years up to 2015 when she was seconded to the Anti-Doping Agency of Kenya. Since 2015, she has benefitted a lot from various trainings and collaboration meetings through the World Anti-Doping Agency (WADA), institute of National Anti-Doping Organizations and other partners in the Anti-Doping fraternity. Ms. Shibutse has served as a joint secretary to the Anti-Doping Taskforce that was set up by the Ministry of Sports to investigate the extent of doping in Kenya. She has also briefly worked at the Africa Zone V RADO and while there gained a lot of experience working with the various countries affiliated to the RADO. She is committed to ensuring that athletes compete on a fair and level playing field and do so clean. Her DOB is 9th July 1972.



4. MANAGEMENT TEAM

1. Ms. Sarah Idieva Shibutse – Chief Executive Officer

Ms. Shibutse has a master's degree in international studies (Development Cooperation). In addition to her Masters, she has a Bachelor of Arts degree in Community Development and has undergone various sports administration training. She worked as a Sports Officer at the Department of Sports, Ministry of Sports, Culture & Heritage for 18 years up to 2015 when she was seconded to the Anti-Doping Agency of Kenya.



Ms Shibutse took over the leadership of the Anti-Doping Agency of Kenya in an acting capacity in January 2022, having served as the Director, Standards, and compliance with the Agency. She pioneered and steered the department of standards and compliance by putting in place structures and standard operating procedures in accordance with International Standards of Testing (IST) Since 2015, she has benefitted a lot from various trainings and collaboration meetings through the World Anti-Doping Agency (WADA), institute of National Anti-Doping Organizations and other partners in the Anti-Doping fraternity. Ms. Shibutse has served as a joint secretary to the Anti-Doping Taskforce that was set up by the Ministry of Sports to investigate the extent of doping in Kenya. She has also briefly worked at the Africa Zone V RADO and while there gained a lot of experience working with the various countries affiliated to the RADO. She is committed to ensuring that athletes compete in a fair and level playing field and do so clean.

2. Dr Agnes Wanjiku Mandu, Director - Anti-Doping Education and Research



Dr. Mandu holds a Doctor of Philosophy in Sport Science, a Masters' degree in Leisure and Recreation Management, Postgraduate Diploma in Sports Administration, bachelor's degree in Sociology and Economics and is Currently - PhD Candidate at Kenyatta University.

She has a wealth of expertise and experience in public service build over a period of Twenty-Nine (29) years' serving in various positions.

Ms. Agnes has worked in different Districts as a District Sports Officer, Acted as Provincial Director of Sports, Deputy Provincial Director of

Sports, Assistant Director at Moi International Sports Center Kasarani, Procurement Officer at Sports Stadium Management Board, Senior Assistant Commissioner for Sports.

She has been in acting capacity as Chief Executive Officer at National Sports Fund (NSF) and Anti-Doping Agency of Kenya. (ADAK)

3. Ms. Peninah Wangari Wahome, A.g Director – Standards and Compliance

Ms Peninah Wahome is a career Sports Administrator with over 25 years of experience; She holds a master’s degree in physical education and Sport from Kenyatta University. She is currently serving as Acting Director, Standards and Compliance Department. Before this the appointment, she has been serving as Manager Compliance and Testing where she has been in charge of implementing of Compliance and Testing programs.



Prior to joining the Agency in 2017, Peninah had served as Director Sports and Games Department at Kenyatta University for eight years. She has also over the time been involved in consultancy and research work in the field of Sport.

4. Mr. Bildad Rogoncho Kamwele - Corporation Secretary and Head of Legal Services



Mr. Rogoncho is an Advocate of the High Court of Kenya. He has over thirteen (13) years post admission experience. He holds a bachelor’s degree in law from the Moi University-Eldoret, obtained in 2006. He has a Postgraduate Diploma in Laws from the Kenya School of Law, earned in 2007. He had served in various capacities before joining the Anti-Doping Agency of Kenya in 2018. He has previously practiced as a litigation counsel, handling both civil and criminal matters. He served in the Office of the Director of Public Prosecutions (ODPP) as the prosecution counsel at the Kericho High Court and as a Resident Magistrate at the Wajir Law Courts. He has also worked with the National Gender and Equality Commission as a Senior Legal Officer. He is currently pursuing a Master of Arts in Leadership at the Pan Africa Christian University

5. Ms. Edna J. Koitie - Manager -Human Capital and Administration.

CHRP, Edna J. Koitie is the Assistant Manager-Human Capital and Administration with over 10 years' experience in the public service.

She is responsible for the management and operations of the Human Capital and Administration Department for effective implementation of the organizational strategies, policies, and procedures on people's management.

She holds a Master of Business Administration-Strategic Management Option (UON), Bachelor of Business Administration (KEMU), National Higher Diploma in HRM (KNEC) and a Diploma in Business Administration (KEMU).

She is a licensed Human Resource Management Practitioner and an active member of the Institute of Human Resource Management (Kenya). She is a Certified Professional Trainer and a trained workplace counsellor.



6. CPA. Kennedy Gicheha Mungai: Assistant Manager Internal Audit

CPA Kennedy Mungai has over Thirteen years' experience in audit and assurance gained mainly in the public sectors. Currently he is the Assistant Manager, Internal Audit at Anti-Doping Agency

of Kenya. He was previously a County Schools Auditor in Murang'a County under the Ministry of Education, where he played a key role in transforming the Directorate of Schools Audit Services.



He holds a Master of Science Degree in Finance and Accounting from Jomo Kenyatta University of Agriculture and Technology, a Bachelor of Commerce Degree (Accounting Option) from Africa Nazarene University and a Diploma in Technical Education (Accounting Option) from Kenya

Technical Trainers College. He is also a Certified Public Accountant of Kenya (CPA-K), Certified Information Systems Auditor (CISA) and Certified in Risk and Information System Control (CRISC) He is an active member of the Institute of Certified Public Accountants of Kenya (ICPAK), Institute of Internal Auditors (IIA) and Information Systems Audit & Control Association (ISACA)

7. CPA. Simon Mutungi Katee - Head of Finance and Accounts

CPA Simon Katee is a seasoned Accountant with vast experience in finance and accounts build over a period of 16 years serving in various institutions. He has served as a Financial Accountant with learning Institutions (Pan African High School, Nairobi Upper Hill Junior Academy & Webzz Tuition Center Ltd), Administrative Finance Officer and Finance Controller with The Centre for Victims of Torture an International NGO, Senior Auditor with Nicholas and Company CPA. Mr Simon Katee currently chairs UNESCO taskforce on the review of WADA Funding formular by State Parties. He has diverse practice and expertise in Fund and Grants Management



for both public and private sector. He has hand on experience in fund raising, budgeting, financial management, and financial reporting in the private sector, NGO's and Public Sector. He has a good command and understanding of International Financial Reporting Standards (IFRS), International Accounting Standards (IAS) and International Public Sector Accounting Standards (IPSAS). He holds a Master of Business Administration in Finance from Kenyatta University, and Bachelor of Commerce Degree (Accounting) from Mount Kenya University. He has also undertaken a course in Strategic Leadership and Development Programme (SLDP) with Kenya School of Government (KSG), and other short courses on financial management and reporting by Deloitte and National Treasury.

Mr. Katee is a Professional Accountant with Certified Public Accountant (CPAK) qualification and a full member of the Institute of Certified Public Accountants in Kenya (ICPAK) in good standing. He is a Certified ISO 9000:2015 QMS Internal Auditor.

8. Ms. Betty Kitawa Chege – Head of Supply Chain Management

Ms. Betty Kitawa is a Supply Chain Specialist with adept ICT skills with over 12 years' experience. She is a licensed Supplies Practitioner, full member of KISM and Chartered Institute of Purchasing and Supply (CIPS, UK). She has expertise in implementing innovative procurement solutions, strategic procurement thinking and improving procurement processes.



She manages the procurement and supply functions that contribute to the achievement of the overall organizational strategy and is well versed in the Public Procurement and Asset Disposal Act (PPADA) 2015 and Public Procurement and Asset Disposal Regulations 2020.

Ms. Kitawa holds a bachelor's in science business information technology and a Master of Science degree in Procurement and Logistics both from Jomo Kenyatta University of Agriculture and Technology.

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FOR THE YEAR ENDED JUNE 30, 2023**



5. CHAIRMAN'S STATEMENT

On behalf of Board of the Anti-Doping Agency of Kenya (ADAK), it is my pleasure to present the Annual Report and Financial Statements for the Financial Year 2022/2023. As an Agency, we have realized great milestones which have helped us achieve our mandate even through the challenges we continued to experience in this period.

The field of Anti-Doping is extremely dynamic, and this demands that Anti-Doping Organizations (ADOs), ADAK included, to be updated on developments and new trends of doping both locally and internationally. Currently, the 2021 World Anti-Doping Code is in effect since 1st January 2021. The new Code introduces new International Standards meant to inject an added impetus to the fight against doping, but which introduces additional responsibilities to the ADOs, and inevitably additional costs.

In the year under review, ADAK continued to absorb allocated grant from Government of Kshs 280,078,250/=, a budget is lower than the previous Year 2021/22. This comes at a time when the Agency is poised to expand its programs, as envisaged in the Strategic Plan, and as per the expectations of the World Anti-Doping Agency, and the changing circumstances in the Anti-Doping field. We appreciate the injection of Kshs 38,697,012/= from the Sports, Arts and Social Development Fund. However, it should be noted that these were specific interventions for specific programs with additional costs to the Agency, beyond the budgeted provisions. In addition to this, the government has committed to providing Shs. 600,000,000 for the FY2023/24 to enhance Anti-Doping programme a project that will be implemented in collaboration with Athletics Kenya and Athletics Integrity Unit a representative of World Athletics to eradicate doping in Kenya. This project is expected to run for five years starting July 2023.

In this regard, ADAK will strive to ensure compliance with the World Anti-Doping Code and the respective international standards.

Signed: _____

A handwritten signature in black ink, appearing to read 'Daniel Makdwallo', written over a horizontal line.

Date _____

4th March 2024

**AMB. DANIEL MAKDWALLO
CHAIRMAN ADAK BOARD.**

6. REPORT OF THE CHIEF EXECUTIVE OFFICER

FY2022/23 posed great challenges to the Agency. ADAK faced a looming crisis with the exponential rise in the number of doping cases in the country. The Staff together with its leadership and immense support from the National Government through the office of His Excellency the President, assisted by the Cabinet Secretary for Youth Affairs, the Arts and Sports, were able to surmount this hurdle. His Excellency the President, through the Cabinet Secretary for Sports, committed five million dollars per annum for five years to curb the rising number of doping cases in Kenya. This project is well underway, and we look forward to presenting positive figures within the first year of implementation.

ADAK has continued to grow in leaps and bounds. It is a leading National Anti-Doping Organization [NADO] in the region and across Africa. We have invested heavily in the continuous capacity building of our staff to enable them cope with the dynamic world of Anti-Doping. The staff are trained both locally and internationally, through various conferences, retreats, and workshops. It is our realization that staff empowerment must be in tandem with succession management and projections. In this regard, we had two members of our staff retire within FY2022/23. These are; the Director, Anti-Doping Education and Research and the Compliance Assistant. The gap was filled seamlessly due to the efficient succession planning.

It is important to note that ADAK's Performance Contracting Score for FY2021/22 stood at 2.7. We are hopeful that we will surpass this Score in the evaluation for FY2022/23. The Agency implemented a Performance Improvement Plan which led to remarkable results and thus an improved scoreline is inevitable. The performance of the Agency has been due to the support of the Parent Ministry and the ADAK Board through the leadership of the Board Chairman.

We note to report that we received a total of Shs. 280,078,250 from the National Treasury as the budget for FY2022/23 being a reduction from the previous FY2021/22, in which the Agency received Kshs 285,380,000/=. In addition, we received Kshs 38,697,012/= from SASDF for purposes of preparing Team Kenya, for the World Championships, held in Hungary, Budapest in August 2023.

Lastly, we appreciate the collaboration created with both our local and international stakeholders. We wish to recognize, the Sports, Arts and Social Development Fund [SASDF], the National Federations, the National Olympic Committee, the National Paralympic Committee, the National Intelligence

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7. STATEMENT OF PERFORMANCE AGAINST PREDETERMINED OBJECTIVES FOR THE FY2022/2023

The Anti-Doping Agency of Kenya has four strategic pillars and objectives within the current Strategic Plan for the FY 2022/23 out of which three are key programme pillars and one is administrative. These strategic pillars are as follows:

- i. Carry out the fight against Doping in sports through Anti-Doping Education programmes.
- ii. To protect clean athletes through effective intelligence-based tests
- iii. Administer Anti-Doping rules violation (ADRVs)
- iv. Institutional strengthening.

The Agency develops its annual work plans based on the above four pillars. Assessment of the Board's performance against its annual work plan is done on a quarterly basis. The Agency achieved its performance targets set for the FY 2022/2023 period for its three strategic pillars, as indicated in the diagram below:

Strategic Pillar/Theme/Issues	Objective	Key Performance Indicators	Activities	Achievements
Anti-Doping Education	To sensitize 9,200 persons on Anti-Doping Issues	No of persons sensitised	Education awareness and outreach programs, values-based education and information sharing.	15,516 persons sensitized.
Intelligence based Test	900 Samples collected	No. of intelligence-based testing conducted	Intelligence based testing	1,425 intelligent based tests conducted
Results Management	Anti-Doping Rules violations resolved 100%	%Result management on Anti-Doping rules violation	Resolution of ADRV's and criminal cases arising therein.	All Anti-Doping rules violations resolved fully

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Service, the Directorate of Criminal Investigations, the Pharmacy and Poisons Board, the Judiciary [through the Sports Disputes Tribunal], the Department of Immigration among others. Internationally, we applaud the support extended by the World Anti-Doping Agency [WADA], the Institute of National Anti-Doping Organizations [iNADO], Africa Zone V RADO, Anti-Doping Norway among others. We look forward to a continued working relationship with a view to eradicating doping among our athletes.

**SARAH IDIEVA SHIBUTSE
CHIEF EXECUTIVE OFFICER**

Date: 4th March 2024

9. CORPORATE GOVERNANCE STATEMENT

Introduction

The Government of Kenya established the Anti-Doping Agency of Kenya (ADAK) vide Anti-Doping Act No. 5 of 2016 as a State Corporation to protect athletes' fundamental rights to participate in doping-free sport and thus promoting good health, fairness, and equality for athletes in Kenya. The Agency is a body corporate with perpetual succession and a common seal.

Vision:

A world class Anti-Doping Agency, protecting clean athletes and promoting fair play.

Mission:

To lead a coordinated national Anti-Doping education and awareness campaign, testing and promotion of integrity for doping-free sport.

Composition, size, and representation of Board Members:

The composition and size of Anti-Doping Agency of Kenya (ADAK) Board provided a fair representation of both genders (3 males and 5 females) with competencies and skills required for the effective leadership of the organization. The Board is led by a chairman who is assisted by four (4) substantive Board members and three (3) members who each represent the Office of the Attorney General, The National Treasury and the Ministry Youth Affairs, the Arts and Sports respectively. The Chief Executive Officer sits as the Secretary to the Board.

Current Board

The President and the Cabinet Secretary for Sports, Culture & the Arts appointed the current Board for a three-year term as indicated below:

	FROM	TO:
Chairman	6 th October, 2021	5 th October, 2024
Other Board members	30 th March, 2022	29 th March 2025

During the FY2022/23, Dr Somane Ismail resigned from the Board. A replacement appointment is yet to be made.

Roles and functions of the Board

The ADAK Board is composed of competent, diverse, and qualified members, capable of exercising objective and independent judgement. The Board exercised its role collectively and ensured that the strategy of the organization was aligned to the long-term goals and sustainability of the organization. The Board provided the much-needed strategic leadership to the Agency. The Board continued to guide the Agency to achieve its mission and vision.

The functions of the Board were in accordance with the State Corporations Advisory Committee (SCAC) guidelines for State Corporation and summarized as follows:

- Transparency
- Independent Oversight
- Accountability
- Effective communication.

The ADAK Board had appropriate autonomy and authority to exercise its functions. They were accountable to the shareholders, took responsibility for their decisions and the performance of the organization. These leaders designed and adhered to the code of ethics that helped the management promote each of the important characteristics of good corporate governance.

Process of appointment of the Board

The appointment of the Board was made in line with Article 27 of the Constitution of Kenya and Section 10 of Anti-Doping Act No. 5 of 2016. The Board Chairman was appointed by His Excellency the President. The substantive Board members were appointed by the Parent Ministry being the Ministry of Sports.

All the Board members were gazetted upon appointment. They were all appointed on a three-year term limit, renewable once. Two (2) of the four (4) substantive Board members are serving their second terms.

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The current Chief Executive Officer (CEO) was competitively recruited and appointed by the Board on 23rd August 2022. The CEO was appointed for a term of three (3) years but she is eligible for re-appointment for a further one term.

Removal of the Board

Section 12 of the Anti-Doping Act provides for the grounds for removal of any of the Board members. The grounds include violation of the provisions of Chapter 6 of the Constitution, incapacitation due to prolonged physical or mental illness which renders the member unable to discharge the duties of his/her office, absenteeism without the permission of the Chairperson or the Cabinet Secretary in the case of the Chairperson, from three consecutive meetings of the Board or if a member is convicted of an offence and imprisoned for a term of more than six months, among others. Every member shall be accorded an opportunity to be heard before he/she is removed under this section.

In the reporting period, none of the ADAK Board members was so removed.

Existence of a Board Charter

The Board has developed a board charter to guide its oversight role.

Conflict of Interest

During the reporting period all the Board members recorded No conflict of interest always except the CEO who had to step out of the Board meeting where the aspect of appointment of the Acting CEO and subsequent recruitment process was an Agenda.

Registering of gifts

There were no gift(s) declared by any Board member throughout the entire period.

Board Committees

The following four committees were formed and terms of reference set for each committee:

1. Audit & Risk Management
2. Human Capital Management
3. Finance & General-Purpose
4. Strategy, Planning and Corporate Governance

Board induction and training

Board induction was undertaken in liaison with the State Corporations Advisory Committee (SCAC) and Institute of Certified Secretaries of Kenya (ICS) The same took place on 12th – 26th April 2023 All the members attended the Induction.

Board Self-Evaluation

The Board undertook the Annual Board Self-Evaluation of its performance as guided by Mwongozo. The evaluation covered the Board as a whole, its committees, individual members, the chairman, the Chief Executive Officer, the Internal Auditor, and the Company Secretary. This exercise was conducted and steered by officials from State Corporations Advisory Committee on 4th July 2023 It was facilitated by ADAK and the outcome shared with SCAC and the Principal Secretary, Ministry of Sports, Culture & Heritage.

The current Board was appointed on 30th March 2022 The previous Board was evaluated on 20th July 2021.

Board remuneration

The members of the Board are paid an allowance as guided by the Salaries and Remunerations Commission. Measures were taken to ensure that Board members were fairly, ethically, and responsibly remunerated

Ethics and Conduct

Good corporate governance starts with a clear strategy for the organization To maintain its legitimacy and credibility the Board rendered its decisions and resolutions in line with the above parameters

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Board Meetings held and attendance - 2022/2023 FY.

An ALMANAC was put in place to guide the Board meetings. Below is a breakdown of the meetings held, dates and attendance:

BOARD MEMBERS	SPECIAL BOARD-EVALUATION 4/7/2022	SPECIAL BOARD-APPOINTMENT OF CEO 23/8/2022	33 RD FULL BOARD – 22/9/2022	34 TH FULL BOARD – 8/12/2022	35 TH FULL BOARD – 29/3/2023	SPECIAL BOARD – AUDIT REPORT 11/4/2023	36 TH FULL BOARD – 22/6/2023	TOTAL
Amb. Daniel Makdwallo - Chairman	✓	✓	✓	✓	✓	✓	✓	7
Dr. Angela Koech - Member	✓	✓	✓	✓	✓	✓	✓	7
Dr. Somane Ismail - Member		✓						1
Amb. Cleland Leshore - Member	✓	✓	✓	✓	✓	✓	✓	7
Mr. George Murila - Member	✓	✓	✓	✓	✓	✓	✓	7
Mr. Samuel Mugambi - Member/ P.S Sports Rep	✓	✓	✓			✓		4
Ms. Kathryne Maundu - Member	✓	✓	✓	✓	✓	✓	✓	7
Mr. Fred Mwachi - Member/Attorney General Rep-Virtual	✓	✓	✓					3
Ms. Josephine Kulundu - Member/P. S National Treasury Rep			✓	✓	✓	✓	✓	5
Ms. Christine Oyugi - Member/Attorney General Rep-Virtual				✓	✓	✓	✓	4
Ms. Caroline Amondi - Member/ P.S Sports Rep							✓	1

9. MANAGEMENT DISCUSSION AND ANALYSIS

Operational Performance

The Agency's operations are carried out by two departments namely: -

- i. The Department of Standards and Compliance
- ii. The Department of Anti-Doping Education and Research.

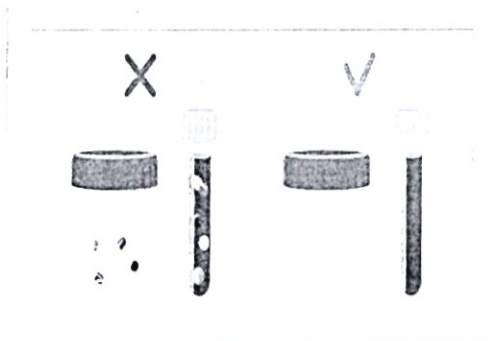
i) The Department of Standards and Compliance

The key activities for the Directorate of Standards and Compliance are Intelligent Based Testing during In-competition and Out of Competition, Initial review, Therapeutic Use Exemption, and Compliance monitoring of Sporting Organization.

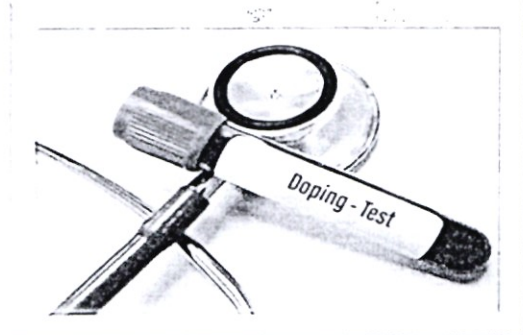
In-Competition and Out-of-Competition Testing

This involves planning for intelligent and effective Testing, both In-Competition and Out-of-Competition, and to maintain the integrity and identity of the Samples collected from the point the Athlete is notified of the test to the point the Samples are delivered to the laboratory for analysis.

In and Out of competition testing is aimed at deterring doping practices among athletes and hence fair play for all athletes.



Urine Sample



Blood Sample.



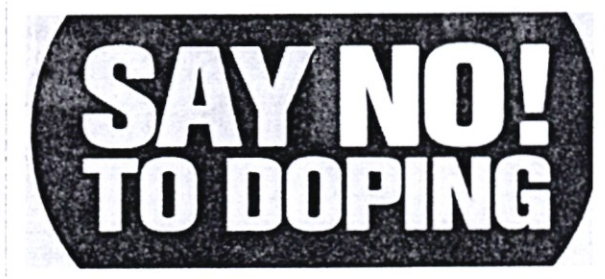
During the **Financial Year 2022/2023**, the department had targeted to carry out **900 tests** from various sports disciplines. The department managed to collect **1,425 samples**.

Upon completion of sample collection, the Urine and Blood serum samples were shipped to WADA accredited Laboratories in South Africa or Qatar for analysis. Samples for Blood Athlete Biological passport (ABP) were however analysed at the WADA approved Pathologists Lancet Kenya laboratory in Nairobi.

The Agency used DHL (K) Ltd for all overseas shipment of the samples since it's the only courier service that accepts can transport human specimen in Kenya.

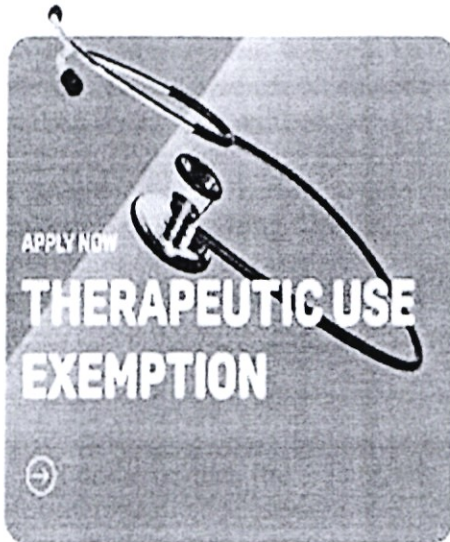
Results Management

This process encompasses the timeframe between pre-hearing administration of potential Anti-Doping Rule Violations (ADRVs), Laboratory Analysis (or the collection of other evidence establishing a potential ADRV), notification and charge, through to resolution of the process.



Anti-Doping rules Violations are administered at the Sports Dispute Tribunal (SDT) while appeals are heard at the Court of Arbitration for Sports (CAS) in Lausanne Switzerland.

Therapeutic Use Exemption



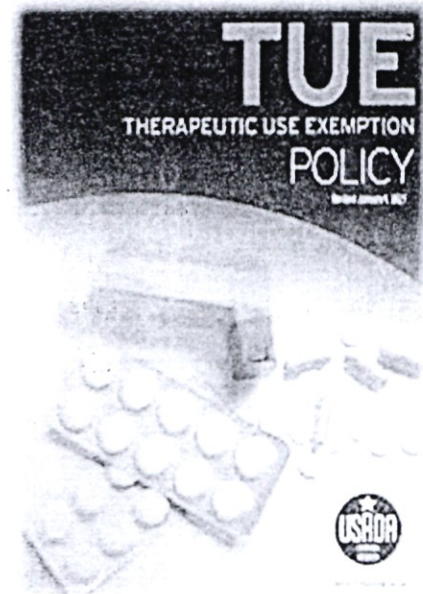
Athletes may have illnesses or conditions that require them to take particular medications. If the medication an athlete is required to take to treat an illness or condition happens to fall under the Prohibited List, a Therapeutic Use Exemption (TUE) may give that athlete the authorization to take the needed medicine. The process of granting TUEs is harmonized across sports and countries through the International Standard for Therapeutic Use Exemptions (ISTUE).

During the financial year under review, the Agency did not receive applications for therapeutic use exemption.

Initial Review

This is a process carried out between receipt of the Laboratory Analysis (or the collection of other evidence establishing a potential Anti-Doping Rule Violation [ADRV) and the prosecution of a potential ADRV through:

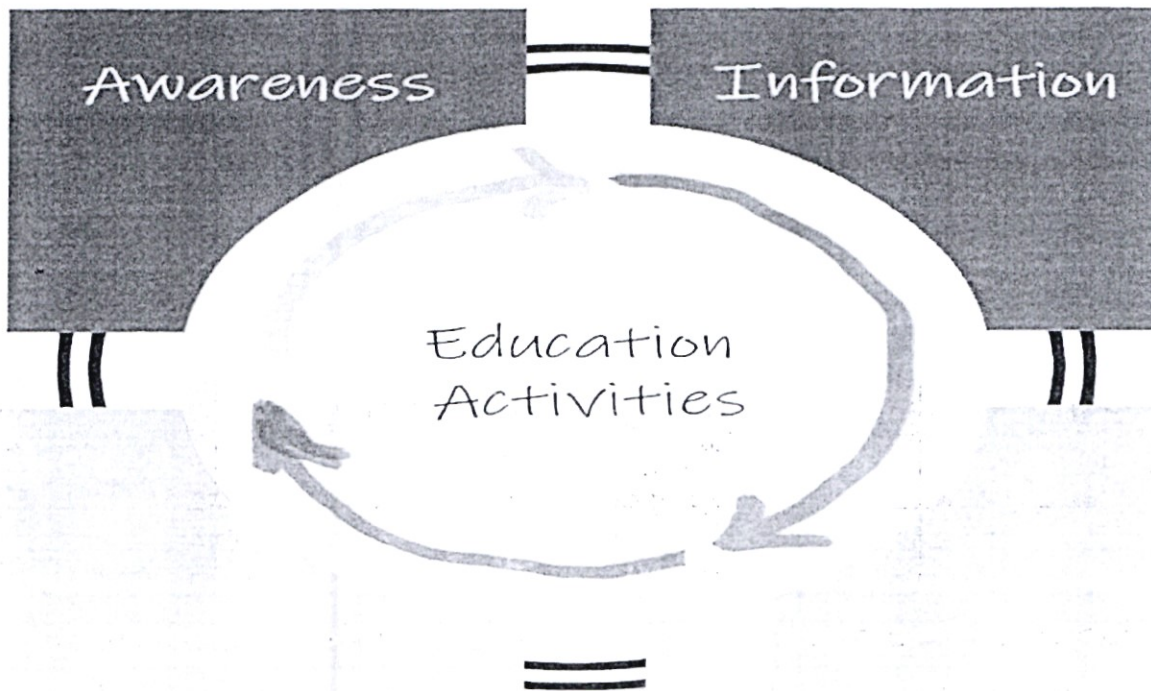
- a) Verification that there are no applicable TUEs granted to the athlete and that there have been no departures from ISTI and ISL in order to declare an Adverse Analytical Finding (AAF) or an Atypical Finding (ATF).
- b) Review and verification of the athlete's contact information.
- c) Investigations conducted where necessary to gather more evidence of the potential ADRV.



ii) **The Department of Anti-Doping Education and Research.**

The Department of Anti-Doping Education and Research is bestowed with the responsibility of carrying out Anti-Doping values-based education, sensitization and awareness campaigns through Anti-Doping information sharing workshops, outreach, and values-based programs. In addition, the department also carries out research on doping issues which provides guidance in undertaking evidence-based intervention both in Anti-Doping education and testing.

The Department carries out Anti-Doping Education and Research programs through the following activities.



Awareness Raising Program

This program is carried out during Sports activities and national events. It takes the form of an outreach program where participants are given an opportunity to familiarize themselves with issues that are related to the fight against doping in sport.

Though the program targets more on athletes and athletes' support personnel, it is open to the public that patronize such sporting activities as spectators.

Anti-Doping Education

This program is a more deliberate move to share anti-doping information with athletes, Athletes' support personnel and other stakeholders. Structured workshops are organized, and specialized training

offered to specific target groups. The program is aimed at developing participants' competence in anti-doping issues for the purpose of making informed decisions. Topics covered include Anti-Doping Program Overview, Roles and, Responsibilities of various stakeholders, Consequences of Doping, Anti-Doping Rule, Violations (ADRVs), Results Management, The Prohibited List, Food Supplements, Sports Nutrition, Therapeutic Use Exemptions (TUE), sample collection process, and Athletes' Whereabouts, Principles and values associated with clean sport, Athletes Anti-Doping Rights and Speak about Doping in Sport



Workshop in Session.

Values-Based Education

The Directorate organizes sporting activities that promote the spirit of sports values for the young and upcoming athletes during school holidays and/or weekends. The program is aimed at enabling the participants have the ability to demonstrate their understanding of the values which promote the spirit of sport. These values include.

- Health, Ethics, Fair play, and Honesty.
- Athletes' rights as set out in the World Anti-Doping Code
- Excellence in performance
- Character and Education

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- Fun and Joy
- Teamwork, dedication, and commitment
- Respect for rules and laws.
- Respect for self and other participants
- Courage
- Community and solidarity.

The Agency has partnered with Kenya Institute of Curriculum Development (KICD) to ensure that values-based education is entrenched in both primary and secondary schools curricular.

Values -based education aims at prevention rather than deterrence of doping practices. The Agency has partnered with Kenya Institute of Curriculum Development (KICD) to ensure that values-based education is entrenched in both primary and secondary schools curricular.

Values -based education aims at prevention rather than deterrence of doping practices.



Kenya and INADO Collaboration.



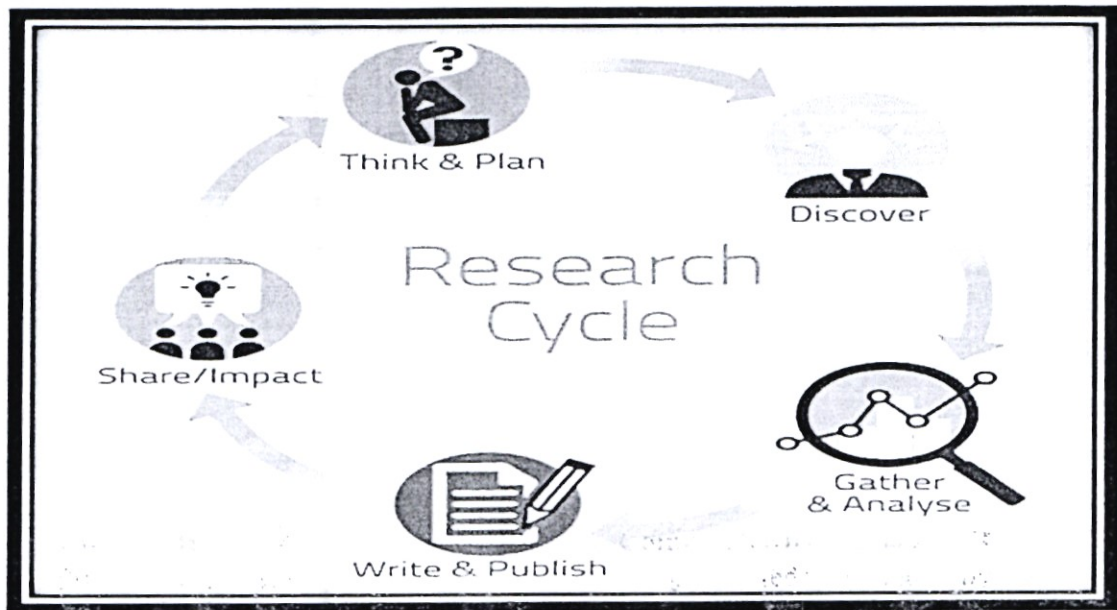
Values-based activity Program.

Information Provision.

Through this program the Department provides up-to-date Information, Education and Communication (IEC) materials to participants. This is aimed at ensuring stakeholders have access to accurate. UpToDate content related to clean sport. These materials are always provided during Values Based Education, Outreach and Workshop programs.

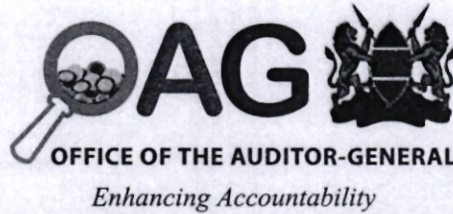
Research on Doping Issues

Research on doping issues is conducted for the purpose of informing and guiding both Departments of Education and Research and, Standards and Compliance in conducting effective programs respectively. This is meant to ensure that the programs carried out are evidence-based.



REPUBLIC OF KENYA

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E-mail: info@oagkenya.go.ke
Website: www.oagkenya.go.ke



HEADQUARTERS
Anniversary Towers
Monrovia Street
P.O. Box 30084-00100
NAIROBI

Ref: OAG/ADAK/2022-2023/(18)

18 April, 2024


Mr. Samuel Josephat Njoroge,
Clerk of the National Assembly,
Parliament Buildings,
P. O. Box 41842-00100,
NAIROBI.

Dear Sir,

REPORT OF THE AUDITOR-GENERAL ON ANTI-DOPING AGENCY OF KENYA FOR THE YEAR ENDED 30 JUNE 2023

I transmit the report on the examination and audit of the financial statements of Anti-Doping Agency of Kenya for the year ended 30 June 2023 in accordance with the provisions of Article 229 (7) of the Constitution of Kenya for the necessary action as required by Article 229 (8) of the Constitution.

Yours faithfully,

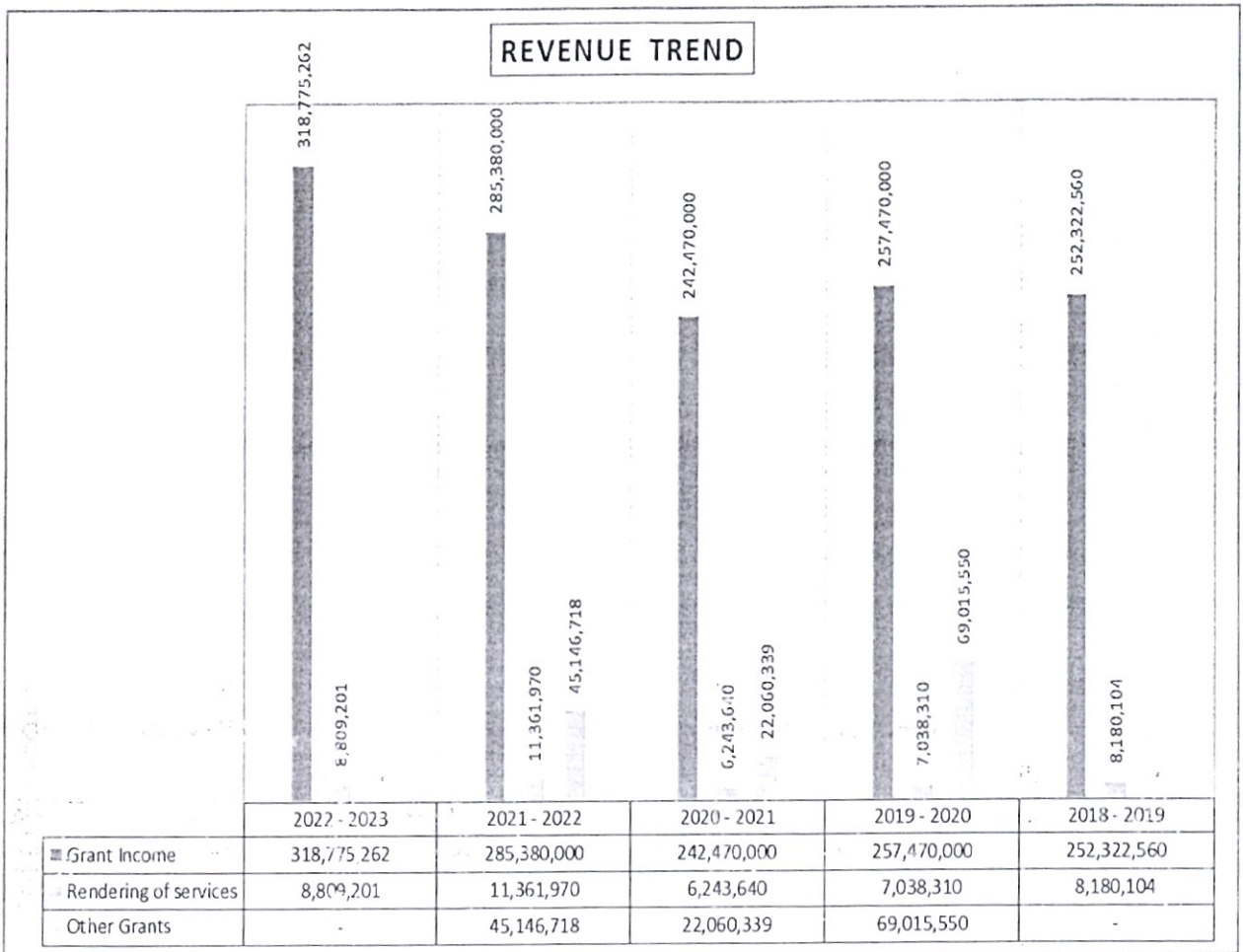
For 

Dr. Leonard R. Lari
FOR: AUDITOR-GENERAL

Copy to: The Principal Secretary, ✓
The National Treasury,
P. O. Box 30007-00100,
NAIROBI.

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Financial Performance.

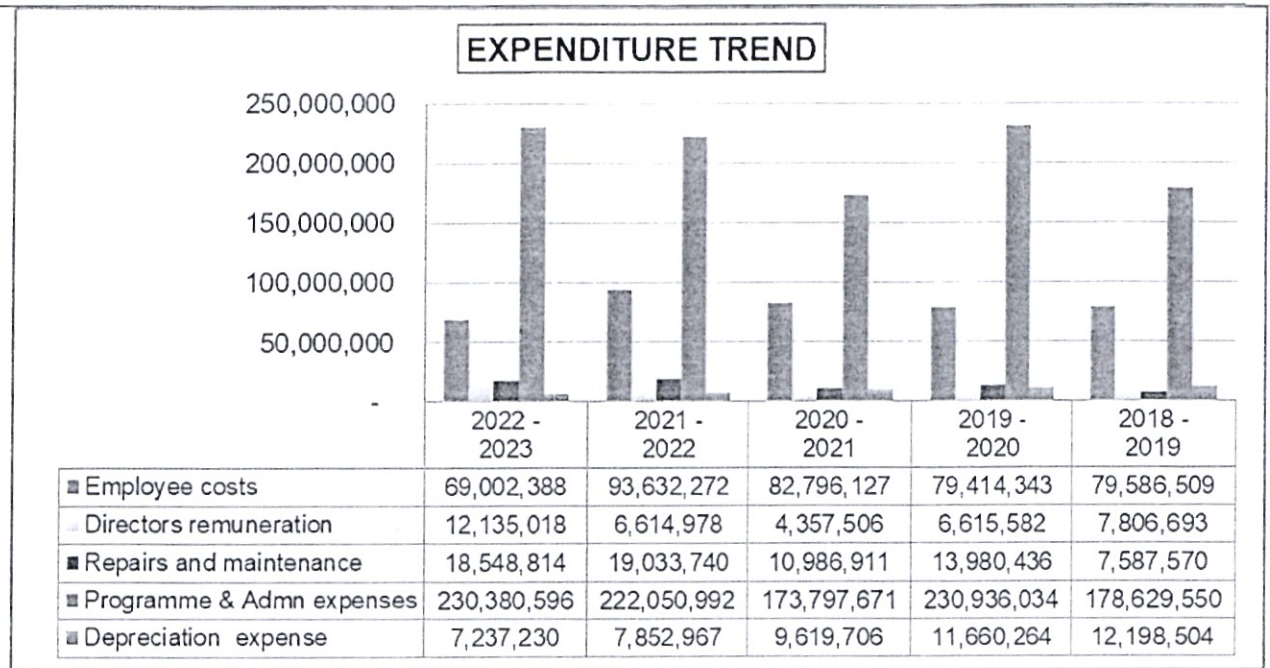


The Total Grant Income exhibit a mixed trend in which an increase is depicted in FY2022/23 compared to the previous year 2021/22. Further, the outer years 2020/21 and 2019/20 presents a similar trend comprising decrease and increase as shown above.

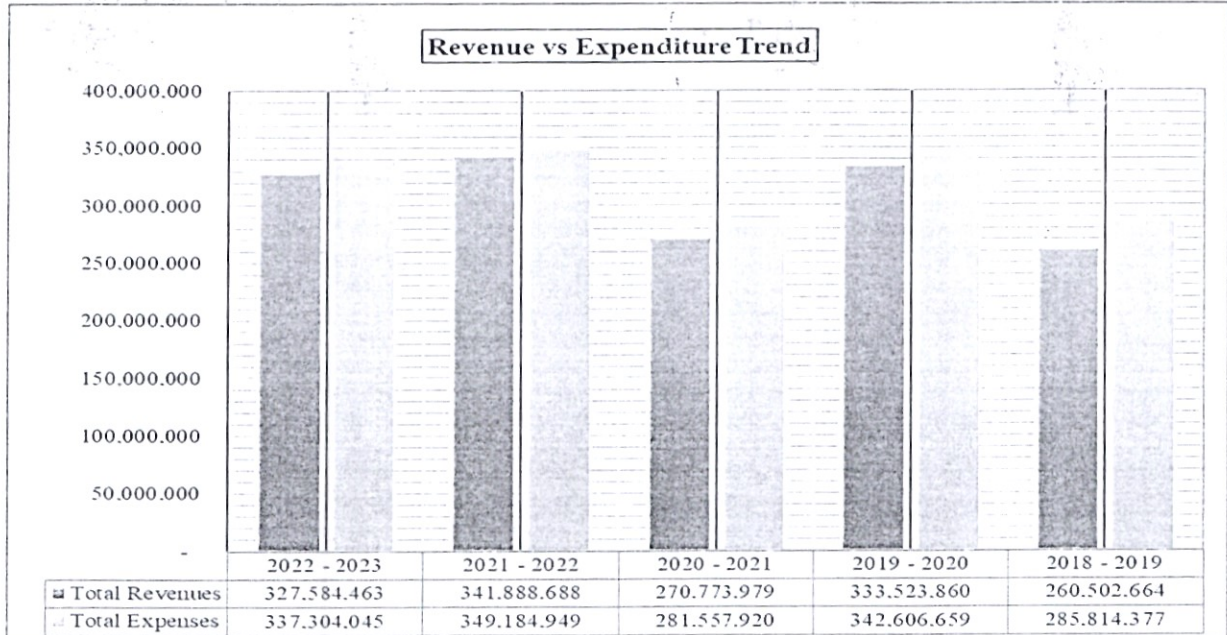
Incomes realised from rendering of services depict a decrease in the FY2022/23 compared to FY2021/22. However, this reflects an increase compared to the FY2020/21 and the prior years. It should be noted that maximising income from rendering of Anti-Doping Testing is not in line with ADAK mandate since its operations are meant to be solely funded by the government of Kenya.

Incomes realised from rendering of services are pure reimbursement of cost billed to respective private sponsor of private events and is meant to pay on their behalf cost of testing equipment's, Sample collection cost, DHL Courier services to the laboratories outside Africa, Laboratory Analysis, among other incidental costs.

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Total program expenditure presents an increase due to enhanced budgetary allocation and funding for specified events relation to Budapest World Athletics Championships



The above graph provides a snapshot of the Total revenues and total expenditure over time.

Key projects and investment decisions the entity is planning/implementing

In the meanwhile, the Agency is fully funded by the National Government through the National Treasury and is focusing on service delivery. In this regard, The government through the Ministry of Youth Affairs, the Arts and Sports has committed to enhance Anti-Doping programmes with an injection of Shs. 600,000,000 in the FY2023/24 and an equivalent financing for the next four years.. The project is to implemented in partnership with Athletics Kenya(AK), and Athletics Integrity Unit(AIU).

Entity's compliance with statutory requirements

Income Tax Act

The Agency has continued to pay income tax obligation as they fall due and in a timely manner.

NHIF & NSSF Acts

The Agency has fully complied with the NHIF Act 2013 and NSSF Act.

The PFM Act.

The Agency has complied with the PFM Act and other circulars issued from time to time.

It has adhered to budget submission deadline which was the 31st of January every year.

The Agency was unable to submit quarterly reports on time due to delayed disbursement of quarterly grants. However, the Agency commits to ensure that the quarterly report are submitted by their due dates.

Major risks facing the entity

ADAK is a key strategic programme for the Government through the State Department for Sports and Development mandated to ensure compliance with the World Anti-Doping Code, implement intelligence and investigation on ADRVs which are key to proper target testing, better results management, effective Education, and information sharing. The agency has been faced with the following challenges while carrying out Anti-Doping programmes.

- Maintaining a balance between allocated government grant and WADA requirement has always remained a challenge for the Agency.
- Increased cases of doping by some athletes in international competitions and allegations in the media waters down the great efforts that produced exemplary performance by clean athletes at the global stage.
- Technological advancement in the use of prohibited substances by some athletes seems to be ahead of Anti-Doping measures.

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- Lack of an accredited laboratory in Kenya has made it very expensive to analyze human specimen hence low coverage in testing.
- Rulings made at the tribunal are independent and at arm's length. Challenging of such rulings have always had a cost implication as increased appeals results to high arbitration costs that are not budgeted for.
- Only DHL provides courier services for human specimens, hence reduced options for the Agency.

While addressing Issues Compliance with WADA and World Anti-Doping Code, the Agency is experiencing budget constraints due to low level of government grant and restricted ability to raise revenues in form of Appropriation in Aid. ADAK being a regulatory institution and non-commercial entity purely relies on Government grant for executing its mandate. Some of the major inherent risks include: -

- i) Inability to progressively grow by significant margin the number of tests as required by WADA.
- ii) Inability to carry out intelligence and investigation on Anti-Doping Rule Violation resulting to ineffective target testing, Education and Results Management. While Anti-Doping Education and information sharing has a preventive role; Effective testing is a deterrence to Doping.
- iii) Inability to Monitor Sports Federation in ensuring compliance to ADAK Rules and Code
- iv) In ability to meet awarded cost and prosecution related cost for international appeal cases in the event of high number of appeals at the Court of Arbitration for Sports.
- v) Inability to automate processes as this requires an ERP platform. This is due to competing programme needs.

NB:

The Government needs to improve on the allocation to Anti-Doping programme if compliance to WADA and Anti-Doping code is to be realised. In addition, the support function of the Agency other than P.E is lagging due reduced allocation against competing programme priorities.

It is our recommendation that an enhanced and ring-fenced budgetary allocation be considered for the Agency.

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Material arrears in statutory/financial obligations

Arrears in respect of Payroll deduction amounting to **Shs.1,186,139.00** were reported as at the end of the year. This is however to be cleared within the stipulated dates in the month following the Payroll Period.

The entity's financial probity and serious governance issues

During the Year, there were no issues of financial improbity reported either during the preparation of financial statements or during the internal and external Audit.

10. ENVIRONMENTAL AND SUSTAINABILITY REPORTING

The Agency exists to transform lives of athletes in Kenya and other stakeholders. This is our purpose; “Stay clean, win right” the driving force behind everything we do. It’s what guides us to deliver our strategy, putting the customer/Citizen first, delivering relevant goods and services, and improving operational excellence. Below is an outline of the organisation’s policies and activities that promote sustainability.

i) Sustainability strategy and profile

The management aims at developing a world class Anti-Doping Agency by protecting clean athletes and promoting fair play. This is achieved through a well-coordinated national education and awareness programme, testing and promoting integrity for doping free sport.

ii) Environmental performance

The Agency is committed to ensuring clean air, water, and an environment free from toxic substances. In so doing, the Agency disposes sample collection equipment’s and syringes through incineration carried out at main hospitals such KNH, MTRH among others. Food wastes and other recyclable materials are disposed directly through the premises arrangement with Parklands Plaza. During the year under review, the Agency planted 150 trees at the Kenya Academy of Sports complex.

iii) Employee welfare

The Agency has endeavoured to provide safe working environment for its employees. In this regard, the Agency has developed and adopted human capital policy documents which details hiring process, considering gender, and marginalised communities as well as people with disability. At the same time, the Agency has continued to support staff continual development through staff training and capacity building. The Agency policies are reviewed every three years to incorporate emerging issues. The Human capital policy documents also provides career guidelines for career progression and has in place performance management systems. The Agency has provided for the formal engagement of stake holders through both physical and ICT platforms. In addition, the organisation has disclosed the

policy on safety and compliance with Occupational Safety and Health Act of 2007, (OSHA) which is displayed in strategic place for access by all.

iv) Marketplace practices

The Agency ensures fair play in the marketplace. This is achieved through: -

a) Responsible competition practice.

The Agency ensures that all tender invitations to bid are advertised through ADAK website, PPIP portal and on newspapers where applicable. Procurement processes are subjected to the relevant requirements of PPAD Act 2015 and PPAR Regulations 2020 that ensures transparency, fairness, equity, and accountability of all processes.

b) Responsible Supply chain and supplier relations

The Agency has credit contracts for 30days with its suppliers. Payment for goods and services is done within the 30days. Supplier's contracts are monitored by the supply chain management division that also conduct regular sensitization for its suppliers. The Agency's annual procurement spend 31% was taken up the special groups (Youth, Women and PWDs). Local content procurement was achieved as well.

All tender bidders are given a chance to publicly attend opening of bids exercise and are notified the results both successful and regrets. There are mechanisms put in place to seek for further information and redress where applicable as detailed in the bid document.

c) Responsible marketing and advertisement

The Agency primarily advertises through the government advertisement Agency for invitations to tender and vacant of position. In addition, the Agency holds exhibitions to advertise its activities, hold breakfast shows for purposes of sensitization and information sharing.

d) Product stewardship

The Agency has in place an e-learning education portal and ADAMS systems for athletes to share and obtain information.

v) Corporate Social Responsibility / Community Engagements

During the year under review, the Agency planted 150 trees at the Kenya Academy of Sports complex. This is in a bid to assist conserve the environment.

11. REPORT OF THE DIRECTORS

The Directors submit their report together with the audited financial statements for the year ended June 30, 2023, which show the state of the Anti-Doping Agency of Kenya affairs

Principal activities

The principal activity/mission of the Anti-Doping Agency of Kenya is to

- i. Carrying out the fight against Doping in Sports through Anti-Doping values-based education, sensitization, and awareness campaigns.
- ii. Protecting the 'clean athlete' by carrying out effective doping tests among all Kenyan athletes.
- iii. Upholding the integrity of sport through Intelligence Gathering. Investigations and Results Management of Anti-Doping Rules Violations (ADRVs).

Results

The results of the Agency for the year ended June 30, 2023, are set out on page 1-6 of this report

Directors

The members of the Board of Directors who served during the year are shown on page v.

They include: -

- a. Amb Daniel Makdwallo -Chairman
- b. Ms Kathyne Maundu
- c. Dr. Angela Kocch
- d. Mr George Murila
- e. Ambassador Cleland Leshore
- f. Ms. Christine Oyugi
- g. Ms. Josephine Kulundu
- h. Ms Caroline Amondi
- i. Mr Isaak Odek (ISC)

**ANNUAL REPORT AND FINANCIAL STATEMENTS
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Dividends/Surplus remission

In accordance with Section 219 (2) of the Public Financial Management Act regulations, regulatory entities shall remit into Consolidated Fund, ninety per centum of its surplus funds reported in the audited financial statements after the end of each financial year. The Agency reported a deficit during the year FY 2022/23 and hence no remittance to the Consolidated Fund.

Auditors

The Auditor General is responsible for the statutory audit of the Agency in accordance with Article 229 of the Constitution of Kenya. The Auditor General may appoint any Certified Public Accountants to carry out the audit of the Agency for the year/period ended June 30, 2023, in accordance with section 23 of the Public Audit Act, 2015 which empowers the Auditor General to appoint an auditor to audit on his behalf.

By Order of the Board



Corporate Secretary
Anti-Doping Agency of Kenya.
Date: 4th March 2024

**ANNUAL REPORT AND FINANCIAL STATEMENTS
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12. STATEMENT OF DIRECTORS' RESPONSIBILITIES

Section 81 of the Public Finance Management Act, 2012, section 14 of the State Corporations Act, and the Anti-Doping Act 2016 require the Directors to prepare financial statements in respect of the Anti-Doping Agency of Kenya which give a true and fair view of the state of affairs of ADAK at the end of the financial year/period and the operating results of the Agency for that year/period. The Directors are also required to ensure that the Agency keeps proper accounting records which disclose with reasonable accuracy the financial position of ADAK. The Directors are also responsible for safeguarding the assets of the Agency.

The Directors are responsible for the preparation and presentation of the Agency's financial statements, which give a true and fair view of the state of affairs of the Agency for and as at the end of the financial year ended on June 30, 2023.

This responsibility includes:

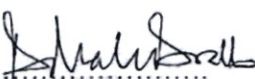
- (i) Maintaining adequate financial management arrangements and ensuring that these continue to be effective throughout the reporting period.
- (ii) Maintaining proper accounting records, which disclose with reasonable accuracy at any time the financial position of the entity.
- (iii) Designing, implementing, and maintaining internal controls relevant to the preparation and fair presentation of the financial statements, and ensuring that they are free from material misstatements, whether due to error or fraud.
- (iv) Safeguarding the assets of the entity.
- (v) Selecting and applying appropriate accounting policies; and
- (vi) Making accounting estimates that are reasonable in the circumstances.

The Directors accept responsibility for the Agency's financial statements, which have been prepared using appropriate accounting policies supported by reasonable and prudent judgements and estimates, in conformity with International Public Sector Accounting Standards (IPSAS), and in the manner required by the PFM Act, 2012 and the Anti -Doping Act 2016 amended in December 2020. The Directors are of the opinion that the Agency's financial statements give a true and fair view of the state of ADAK transactions during the financial year ended June 30, 2023, and of the Agency's financial position as at that date.

The Directors further confirm the completeness of the accounting records maintained for the Agency, which have been relied upon in the preparation of ADAK financial statements as well as the adequacy of the systems of internal financial control. Nothing has come to the attention of the Directors to indicate that the Agency will not remain a going concern for at least the next twelve months from the date of this statement.

Approval of the financial statements

The Agency's financial statements were approved by the Board on 4th **March 2024** and signed on its behalf by:


.....
Chairman


.....
Chief Executive Officer

REPUBLIC OF KENYA

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E-mail: info@oagkenya.go.ke
Website: www.oagkenya.go.ke



Enhancing Accountability

HEADQUARTERS
Anniversary Towers
Monrovia Street
P.O. Box 30084-00100
NAIROBI

REPORT OF THE AUDITOR-GENERAL ON ANTI-DOPING AGENCY OF KENYA FOR THE YEAR ENDED 30 JUNE, 2023

PREAMBLE

I draw your attention to the contents of my report which is in three parts:

- A. Report on the Financial Statements that considers whether the financial statements are fairly presented in accordance with the applicable financial reporting framework, accounting standards and the relevant laws and regulations that have a direct effect on the financial statements.
- B. Report on Lawfulness and Effectiveness in Use of Public Resources which considers compliance with applicable laws, regulations, policies, gazette notices, circulars, guidelines and manuals and whether public resources are applied in a prudent, efficient, economic, transparent and accountable manner to ensure that the Government achieves value for money and that such funds are applied for the intended purpose.
- C. Report on the Effectiveness of Internal Controls, Risk Management and Governance which considers how the entity has instituted checks and balances to guide internal operations. This responds to the effectiveness of the governance structure, risk management environment and internal controls, developed and implemented by those charged with governance for orderly, efficient and effective operations of the entity.

An unmodified opinion does not necessarily mean that the entity has complied with all relevant laws and regulations and that its internal controls, risk management and governance systems are properly designed and were working effectively in the financial year under review.

The three parts of the report are aimed at addressing the statutory roles and responsibilities of the Auditor-General as provided by Article 229 of the Constitution, the Public Finance Management Act, 2012 and the Public Audit Act, 2015. The three parts of the report when read together constitute the report of the Auditor-General.

REPORT ON THE FINANCIAL STATEMENTS

Opinion

I have audited the accompanying financial statements of Anti-Doping Agency of Kenya set out on pages 1 to 42, which comprise of the statement of financial position as at

Report of the Auditor-General on Anti-Doping Agency of Kenya for the year ended 30 June, 2023

30 June, 2023 and the statement of financial performance, statement of changes in net assets, statement of cash flows and statement of comparison of budget and actual amounts for the year then ended, and a summary of significant accounting policies and other explanatory information in accordance with the provisions of Article 229 of the Constitution of Kenya and Section 35 of the Public Audit Act, 2015. I have obtained all the information and explanations which, to the best of my knowledge and belief, were necessary for the purpose of the audit.

In my opinion, the financial statements present fairly, in all material respects, the financial position of the Anti-Doping Agency of Kenya as at 30 June, 2023 and of its financial performance and its cash flows for the year then ended, in accordance with the International Public Sector Accounting Standards (Accrual Basis) and comply with the Public Finance Management Act, 2012 and Anti-Doping Act, 2016.

Basis for Qualified Opinion

The audit was conducted in accordance with the International Standards for Supreme Audit Institutions (ISSAIs). I am independent of the Anti-Doping Agency of Kenya Management in accordance with ISSAI 130 on the Code of Ethics. I have fulfilled other ethical responsibilities in accordance with the ISSAI and in accordance with other ethical requirements applicable to performing audits of financial statements in Kenya. I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my opinion.

Key Audit Matters

Key audit matters are those matters that, in my professional judgement, are of most significance in the audit of the financial statements. There were no key audit matters to report in the year under review.

Other Matter

Unresolved Prior Year Matters

In the audit report of the previous year, several issues were raised. However, Management has not resolved them and disclosed the status of all the prior year matters as prescribed in the reporting requirements set by the Public Sector Accounting Standards Board.

REPORT ON LAWFULNESS AND EFFECTIVENESS IN USE OF PUBLIC RESOURCES

Conclusion

As required by Article 229(6) of the Constitution, based on the audit procedures performed, except for the effect of matters described in the Basis for Conclusion on Lawfulness and Effectiveness in Use of Public Resources section of my report, I confirm that, nothing else has come to my attention to cause me to believe that public resources have not been applied lawfully and in an effective way.

Basis for Conclusion

1. Lack of Provision for Assets Replacement Sinking Fund

The statement of financial position reflects depreciation and amortization charge for the year totaling Kshs.7,237,230 as disclosed in Note 10(b) to the financial statements. However, Management has not established a provision for a sinking fund for replacement of assets which should be available for renewal of depreciating assets at the expiry of the useful life of the asset. This is contrary to Section 16(1) of State Corporations Act which requires every State Corporation to make provision for the renewal of depreciating assets by the establishment of sinking funds and for contributions to such reserve and stabilization funds as may be required.

In the circumstances, Management was in breach of the law.

2. Irregular Board Meetings

The statement of financial performance reflects Board expenses of Kshs.12,135,018 as disclosed in Note 4 to the financial statements. The expenditure includes an amount of Kshs.1,637,766 which was incurred in conducting seven (7) special meetings both at full Board and committee level. However, approval by the Cabinet Secretary for these meetings was not provided for audit. This is contrary to the Public Service Circular No. OP/CAB.9/1A of 11 March, 2020 on guidelines for Management of State Corporations which requires extra board meetings including special board meetings which exceed six (6) meetings be approved by the Cabinet Secretary.

In the circumstances, Management was in breach of the Public Service Circular.

The audit was conducted in accordance with the International Standards for Supreme Audit Institutions (ISSAI) 4000. The standard requires that I comply with ethical requirements and plan and perform the audit to obtain assurance about whether the activities, financial transactions and information reflected in the financial statements comply, in all material respects, with the authorities that govern them. I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my conclusion.

REPORT ON THE EFFECTIVENESS OF INTERNAL CONTROLS, RISK MANAGEMENT AND GOVERNANCE

Conclusion

As required by Section 7(1)(a) of the Public Audit Act, 2015, based on the audit procedures performed, I confirm that, nothing has come to my attention to cause me to believe that internal controls, risk management and overall governance were not effective.

Basis for Conclusion

The audit was conducted in accordance with the International Standards for Supreme Audit Institutions (ISSAIs) 2315 and 2330. The standards require that I plan and perform the audit to obtain assurance about whether effective processes and systems of internal controls, risk management and overall governance were operating effectively, in all material respects. I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my conclusion.

Responsibilities of Management and the Board of Directors

Management is responsible for the preparation and fair presentation of these financial statements in accordance with International Public Sector Accounting Standards (Accrual Basis) and for maintaining effective internal controls as Management determines is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error and for its assessment of the effectiveness of internal controls, risk management and governance.

In preparing the financial statement, Management is responsible for assessing the Agency's ability to continue to sustain its services, disclosing, as applicable, matters related to sustainability of services and using the applicable basis of accounting unless Management is aware of intention to terminate the Agency or to cease operations.

Management is also responsible for the submission of the financial statements to the Auditor-General in accordance with the provisions of Section 47 of the Public Audit Act, 2015.

In addition to the responsibility for the preparation and presentation of the financial statements described above, Management is also responsible for ensuring that the activities, financial transactions and information reflected in the financial statements are in compliance with the authorities which govern them and that public money is applied in an effective way.

The Board of Directors is responsible for overseeing the Agency's financial reporting process, reviewing the effectiveness of how Management monitors compliance with relevant legislative and regulatory requirements, ensuring that effective processes and systems are in place to address key roles and responsibilities in relation to overall governance and risk management and ensuring the adequacy and effectiveness of the control environment.

Auditor-General's Responsibilities for the Audit

The audit objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes my opinion in accordance with the provisions of Section 48 of the Public Audit Act, 2015 and submit the audit report in compliance with

Article 229(7) of the Constitution. Reasonable assurance is a high level of assurance, but is not a guarantee that an audit conducted in accordance with ISSAIs will always detect a material misstatement and weakness when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of these financial statements.

In addition to the audit of the financial statements, a compliance audit is planned and performed to express a conclusion about whether, in all material respects, the activities, financial transactions and information reflected in the financial statements are in compliance with the authorities that govern them and that public resources are applied in an effective way, in accordance with the provisions of Article 229(6) of the Constitution and submit the audit report in compliance with Article 229(7) of the Constitution.

Further, in planning and performing the audit of the financial statements and audit of compliance, I consider internal controls in order to give an assurance on the effectiveness of internal controls, risk management and overall governance processes and systems in accordance with the provisions of Section 7(1)(a) of the Public Audit Act, 2015 and submit the audit report in compliance with Article 229(7) of the Constitution. My consideration of the internal controls would not necessarily disclose all matters in the internal controls that might be material weaknesses under the ISSAIs. A material weakness is a condition in which the design or operation of one or more of the internal controls components does not reduce to a relatively low level the risk that misstatements caused by error or fraud in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions.

Because of its inherent limitations, internal controls may not prevent or detect misstatements and instances of non-compliance. Also, projections of any evaluation of effectiveness to future periods are subject to the risk that controls may become inadequate because of changes in conditions or that the degree of compliance with the policies and procedures may deteriorate.

As part of an audit conducted in accordance with ISSAIs, I exercise professional judgement and maintain professional skepticism throughout the audit. I also:

- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, design and perform audit procedures responsive to those risks, and obtain audit evidence that is sufficient and appropriate to provide a basis for my opinion. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations or the override of internal controls.
- Evaluate the appropriateness of accounting policies used and the reasonableness of accounting estimates and related disclosures made by Management.

- Conclude on the appropriateness of Management's use of the applicable basis of accounting and, based on the audit evidence obtained, whether a material uncertainty exists related to events or conditions that may cast significant doubt on the Agency's ability to continue to sustain its services. If I conclude that a material uncertainty exists, I am required to draw attention in the auditor's report to the related disclosures in the financial statements or, if such disclosures are inadequate, to modify my opinion. My conclusions are based on the audit evidence obtained up to the date of my audit report. However, future events or conditions may cause the Agency to cease to continue to sustain its services.
- Evaluate the overall presentation, structure and content of the financial statements, including the disclosures and whether the financial statements represent the underlying transactions and events in a manner that achieves fair presentation.
- Obtain sufficient appropriate audit evidence regarding the financial information and business activities of the Agency to express an opinion on the financial statements.
- Perform such other procedures as I consider necessary in the circumstances.

I communicate with Management regarding, among other matters, the planned scope and timing of the audit and significant audit findings, including any significant deficiencies in internal controls that are identified during the audit.

I also provide Management with a statement that I have complied with relevant ethical requirements regarding independence and to communicate with them all relationships and other matters that may reasonably be thought to bear on my independence and where applicable, related safeguards.


FCPA Nancy Gathungu, CBS
AUDITOR-GENERAL

Nairobi

02 April, 2024

ANNUAL REPORTS AND FINANCIAL STATEMENTS
FOR THE YEAR ENDED JUNE 30, 2023



14. STATEMENT OF FINANCIAL PERFORMANCE FOR THE YEAR ENDED 30 JUNE 2023

	Notes	2022 - 2023 Kshs	2021 - 2022 Kshs
Incomes			
Revenues from Non-exchange Transaction			
Transfers from other govt entities	1	318,775,262	285,380,000
Sub-Total		318,775,262	285,380,000
Revenues from exchange Transactions			
Rendering of services	2	8,809,201	56,508,688
Sub-Total		8,809,201	56,508,688
Total Revenues		327,584,463	341,888,688
Expenses			
Employees Costs	3	69,002,388	93,632,272
Board Expenses	4	12,135,018	6,614,978
Repairs and Maintenance	5	18,548,814	19,033,740
Programme & Administrative Expenses	6	230,380,596	222,050,992
Depreciation and amortization expense	10	7,237,230	7,852,967
Total Expenses		337,304,045	349,184,949
Deficit for the Year	12	(9,719,582)	(7,296,261)

The notes set out on pages to 7 - 35 form an integral part of these Financial Statements.

CHIEF EXECUTIVE OFFICER
SARAH I. SHIBUTSE

Date: 4th March 2024

HEAD OF FINANCE & ACCOUNTS
CPA SIMON M. KATEE
ICPAK MEMBER NO. 22212

Date: 4th March 2024

CHAIRMAN OF THE BOARD
AMB.DANIEL MAKDWALLO

Date: 4th March 2024

**ANNUAL REPORT AND FINANCIAL STATEMENTS
FOR THE YEAR ENDED JUNE 30, 2023**

15. STATEMENT OF FINANCIAL POSITION AS AT 30 JUNE 2023

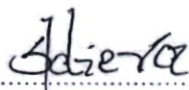
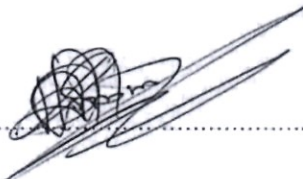
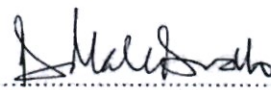
	NOTES	2022 - 2023 Kshs	2021 - 2022 Kshs
Assets			
Current Assets			
Cash and cash equivalents	7	324,591,723	69,997,118
Receivable from non-exchange transactions	8	285,260	990,987
Prepayments	9	-	853,496
		324,876,983	71,841,600
Non -Current Assets			
Property Plants and Equipment	10 (B)	30,550,294	33,883,164
TOTAL ASSETS		355,427,278	105,724,764
Liabilities			
Current Liabilities			
Accounts Payable	11	6,366,914	34,204,205
Deferred Income	13	300,000,000	12,740,612
TOTAL LIABILITIES		306,366,914	46,944,817
Total Net Assets		49,060,364	58,779,947
Accumulated surplus	12	49,060,364	58,778,947
TOTAL NET ASSETS AND LIABILITIES	12	49,060,364	58,779,947

The Financial Statements set out on pages 1 to 6 were signed on behalf of the Board of Directors by:

CHIEF EXECUTIVE OFFICER
SARAH I. SHIBUTSE

HEAD OF FINANCE & ACCOUNTS
CPA SIMON M. KATEE
ICPAK MEMBER NO. 22212

CHAIRMAN OF THE BOARD
AMB. DANIEL MAKDWALLO

Date: 4th March 2024

Date: 4th March 2024

Date: 4th March 2024

**ANNUAL REPORT AND FINANCIAL STATEMENTS
FOR THE YEAR ENDED JUNE 30, 2023**



16. STATEMENT OF CHANGES IN NET ASSETS FOR THE YEAR ENDED 30 JUNE 2023

	Retained earnings	Proposed Dividend	Capital/ Development Grants/Fund	Total
	Kshs	Kshs	Kshs	Kshs
As at July 1, 2020	76,860,149	-	-	76,860,149
Deficit for the Period	(10,783,941)	-	-	(10,783,941)
Dividends paid – 2020	-	-	-	-
Interim dividends paid – 2021	-	-	-	-
Proposed final dividends	-	-	-	-
Adjustment for the year	-	-	-	-
As at 30th June 2021	66,076,208	-	-	66,076,208
As at July 1, 2021	66,076,208	-	-	66,076,208
Surplus for the Period	(7,296,261)	-	-	-
Dividends paid – 2021	-	-	-	-
Interim dividends paid – 2022	-	-	-	-
Adjustment for the year	-	-	-	-
As at 30th June 2022	58,779,947	-	-	58,779,947
As at July 1, 2022	58,779,947	-	-	58,779,947
Surplus for the Period	(9,719,582)	-	-	(9,719,582)
Dividends paid – 2022	-	-	-	-
Interim dividends paid – 2023	-	-	-	-
Adjustment for the year	-	-	-	-
As at 30th June 2023	49,060,364	-	-	49,060,364

ANNUAL REPORT AND FINANCIAL STATEMENTS
FOR THE YEAR ENDED JUNE 30, 2023


17. STATEMENT OF CASH FLOWS FOR THE YEAR ENDED 30 JUNE 2023

	NOTES	2022 - 2023 Kshs	2021 - 2022 Kshs
Cash flows from operating activities			
Receipts			
Transfers from other government Agencies	1	318,775,262	285,380,000
Rendering of services	2	8,809,201	56,508,688
		327,584,463	341,888,688
Payments			
Employees costs	3	69,002,388	93,632,272
Board Expenses	4	12,135,018	6,614,978
Repairs and Maintenance	5	18,548,814	19,033,740
Programme & Administrative Expenses	6	230,380,596	222,050,992
Operating Income before working capital changes		330,066,815	341,331,983
Changes in working capital balances			
Decrease in current receivables	8	705,727	(991,074)
Decrease in prepayments	9	853,496	4,378,287
Decrease in current payables	11	(27,837,292)	11,647,691
Increase in deferred Income	13	287,259,388	12,740,612
		260,981,318	27,775,516
Net cash flows from operating activities		258,498,965	28,332,221
Net cash flows used in Investing activities			
Purchase of Property Plants and Equipment	10	(3,904,360)	(1,154,470)
Net cash flows used in investing activities		(3,904,360)	(1,154,470)
Net decrease in cash & cash equivalents		254,594,605	27,177,752
Cash and cash equivalents b/f 1 st July 2022	7	69,997,118	42,819,366
Net decrease in cash & cash equivalents		254,594,605	27,177,752
Cash and cash equivalents as at 30th June 2023	7	324,591,723	69,997,118

The Statement of Cashflow has been prepared using the direct method – IPSAS 2 (Public Sector Accounting Standard Board prescribes the direct method of cash flow presentation for all entities under the IPSAS Accrual basis of accounting)

ANNUAL REPORT AND FINANCIAL STATEMENTS
FOR THE YEAR ENDED JUNE 30, 2023

18. STATEMENT OF COMPARISON OF BUDGET AND ACTUAL AMOUNTS
FOR THE YEAR ENDED 30 JUNE 2023

 ANTI-DOPING AGENCY OF KENYA							
STATEMENT OF BUDGET AND ACTUAL COMPARISON							
	Original Budget	Adjustments	Final Budget	Actual Performance	Performance Difference	%ge Variation	material variances
	Shs	Shs	Shs	Shs	Shs		
Revenues							
Transfer from government agencies	285,380,000	33,395,262	318,775,262	318,775,262	-	0%	
Rendering of services	10,000,000	-	10,000,000	8,809,201	(1,190,799)	12% a)	
Total Revenues	295,380,000	33,395,262	328,775,262	327,584,463	(1,190,799)	0%	
Expenses							
Employees cost	93,347,000	(24,119,531)	69,227,469	69,002,388	225,081	0% b)	
Board Expenses	6,621,000	-	6,621,000	12,135,018	(5,514,018)	-83% c)	
Repairs and Maintenance	16,650,000	2,700,000	19,350,000	18,548,814	801,186	4% d)	
Programme & Administrative Expenses	178,762,000	54,814,793	233,576,793	230,380,596	3,196,197	1% e)	
Total Expenses	295,380,000	33,395,262	328,775,262	330,066,815	(1,291,554)	0%	
Deficit for the Period	-	0	0	(2,482,353)	(2,482,353)		

Budget notes – IPSAS 24

The actual Total Expenses for the year were budget at Shs. 330,066,262 against actual spending of Shs. 330,066,815 The difference owing to over- absorption of remuneration of directors.

The difference in total expenses in the statement of financial performance and the statement of comparison of budget and actual expenses is due to difference in accounting policy. The statement of financial performance has been prepared using the accrual method while the statement of comparison of budget is prepared using the cash method. A reconciliation of the total expenses as reported in the statement of financial performance and the statement of comparison of budget is provided below.

1.	Total expenses as per statement of financial performance	337,304,045
2.	Total expenses as per the statement of comparison of budget	330,066,815
3.	Difference	7,237,230

➤ The difference being depreciation expense for the year Shs. 7,237,230.

**ANNUAL REPORT AND FINANCIAL STATEMENTS
FOR THE YEAR ENDED JUNE 30, 2023**

-
- a) Under-collection is as result of slow sporting events owing to slowed economic activities in the country.
 - b) Under-absorption arises from exit of staff in during the year 2023.
 - c) Over-absorption is as a result additional meetings held within the FY.
 - d) Under-utilization is within the range of 10%
 - e) Under-absorption owes to unrendered services for Budapest games which will be incurred in the month of July and August 2023.

19. NOTES TO THE FINANCIAL STATEMENTS

1. GENERAL INFORMATION

The Anti-Doping Agency of Kenya is established by and derives its authority and accountability from the Anti-Doping Act 2016 amended in 2020. It is wholly owned by the Government of Kenya and is domiciled in Kenya.

The entity's principal activities are: -

- i. Carrying out the fight against Doping in Sports through Anti-Doping values-based education, sensitization, and awareness campaigns.
- ii. Protecting the 'clean athlete' by carrying out effective doping tests among all Kenyan athletes.
- iii. Upholding the integrity of sport through Intelligence Gathering. Investigations and Results
- iv. Management of Anti-Doping Rules Violations (ADRVs).

2. STATEMENT OF COMPLIANCE AND BASIS OF PREPARATION

The Agency's financial statements have been prepared on historical cost basis unless otherwise stated.

The financial statements have been prepared on accrual basis of accounting in accordance with, and conformity with International Public Sector Accounting Standards (IPSAS). This allows for the use of estimates and assumptions. It also requires the management to exercise professional judgement in the process of applying the Agency accounting policies. The areas involving higher degree of professional Judgement or complexity or where assumptions and estimates are significant to the financial statement are disclosed in Note No. 10. The accounting policies have been consistently applied to all years presented.

The financial statements have been prepared and presented in Kenya Shillings, which is the functional and reporting currency of the Agency, and all values are rounded to the nearest shilling.

The financial statements have been prepared in accordance with the PFM Act, the State Corporations Act, the Anti-Doping Act, and International Public Sector Accounting Standards (IPSAS).

3. ADOPTION OF NEW AND REVISED STANDARDS

- i. *New and amended standards and interpretations in issue but not yet effective in the year ended 30 June 2023*
- ii. *New and amended standards and interpretations in issue but not yet effective in the year ended 30 June 2023*

Standard	Effective date and impact:
<p>IPSAS 41: Financial Instruments</p>	<p>Applicable: 1st January 2023: The objective of IPSAS 41 is to establish principles for the financial reporting of financial assets and liabilities that will present relevant and useful information to users of financial statements for their assessment of the amounts, timing and uncertainty of an entity's future cash flows. IPSAS 41 provides users of financial statements with more useful information than IPSAS 29, by:</p> <ul style="list-style-type: none"> • Applying a single classification and measurement model for financial assets that considers the characteristics of the asset's cash flows and the objective for which the asset is held. • Applying a single forward-looking expected credit loss model that is applicable to all financial instruments subject to impairment testing; and • Applying an improved hedge accounting model that broadens the hedging arrangements in scope of the guidance. The model develops a strong link between an entity's risk management strategies and the accounting treatment for instruments held as part of the risk management strategy. <p>IPSAS 41 is not applicable in ADAKs reporting as the Agency has not invested in financial instruments.</p>
<p>IPSAS 42: Social Benefits</p>	<p>Applicable: 1st January 2023 The objective of this Standard is to improve the relevance, faithful representativeness, and comparability of the information that a reporting entity provides in its financial statements about social benefits. The information provided should help users of the financial statements and general-purpose financial reports assess:</p> <ol style="list-style-type: none"> (a) The nature of such social benefits provided by the entity. (b) The key features of the operation of those social benefit schemes; and (c) The impact of such social benefits provided on the entity's financial performance, financial position, and cash flows. <p><i>The standard will improve the entity reporting to reflect the relevant and true representation of social benefits offered to the public.</i></p>

ANNUAL REPORTS AND FINANCIAL STATEMENTS
FOR THE YEAR ENDED JUNE 30, 2023

Standard	Effective date and impact:
<p>Amendments to Other IPSAS resulting from IPSAS 41, Financial Instruments</p>	<p>Applicable: 1st January 2023:</p> <ul style="list-style-type: none"> a) Amendments to IPSAS 5, to update the guidance related to the components of borrowing costs which were inadvertently omitted when IPSAS 41 was issued. b) Amendments to IPSAS 30, regarding illustrative examples on hedging and credit risk which were inadvertently omitted when IPSAS 41 was issued. c) Amendments to IPSAS 30, to update the guidance for accounting for financial guarantee contracts which were inadvertently omitted when IPSAS 41 was issued. <p>Amendments to IPSAS 33, to update the guidance on classifying financial instruments on initial adoption of accrual basis IPSAS which were inadvertently omitted when IPSAS 41 was issued.</p> <p><i>This IPSAS does not apply to the Agency as at the period under review.</i></p>
<p>Other improvements to IPSAS</p>	<p><i>Applicable 1st January 2023</i></p> <ul style="list-style-type: none"> • <i>IPSAS 22 Disclosure of Financial Information about the General Government Sector.</i> <p>Amendments to refer to the latest System of National Accounts (SNA 2008).</p> <ul style="list-style-type: none"> • <i>IPSAS 39: Employee Benefits</i> <p>Now deletes the term composite social security benefits as it is no longer defined in IPSAS.</p> <ul style="list-style-type: none"> • IPSAS 29: Financial instruments: Recognition and Measurement <p>Standard no longer included in the 2021 IPSAS handbook as it is now superseded by IPSAS 41 which is applicable from 1st January 2023.</p> <p><i>This IPSAS does not apply to the Agency as at the period under review.</i></p>
<p>IPSAS 43</p>	<p><i>Applicable 1st January 2025</i></p> <p>The standard sets out the principles for the recognition, measurement, presentation, and disclosure of leases. The objective is to ensure that lessees and lessors provide relevant information in a manner that faithfully represents those transactions. This information gives a basis for users of financial statements to</p>

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Standard	Effective date and impact:
	<p>assess the effect that leases have on the financial position, financial performance and cashflows of an Entity.</p> <p>The new standard requires entities to recognise, measure and present information on right of use assets and lease liabilities.</p> <p><i>This IPSAS does not apply to the Agency as at the period under review.</i></p>
<p>IPSAS 44: Non- Current Assets Held for Sale and Discontinued Operations</p>	<p><i>Applicable 1st January 2025</i></p> <p>The Standard requires,</p> <p>Assets that meet the criteria to be classified as held for sale to be measured at the lower of carrying amount and fair value less costs to sell and the depreciation of such assets to cease and:</p> <p>Assets that meet the criteria to be classified as held for sale to be presented separately in the statement of financial position and the results of discontinued operations to be presented separately in the statement of financial performance.</p> <p><i>This IPSAS does not apply to the Agency as at the period under review.</i></p>

iii. Early adoption of standards – IPSAS 33

The entity did not early – adopt any new or amended standards in year 2022.

4. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

a) Revenue recognition

i) Revenue from non-exchange transactions - IPSAS 23.

Fees, taxes and fines

The Entity recognizes revenues from fees, taxes and fines when the event occurs and the asset recognition criteria are met. To the extent that there is a related condition attached that would give rise to a liability to repay the amount, deferred income is recognized instead of revenue. Other non-exchange revenues are recognized when it is probable that the future economic benefits or service potential associated with the asset will flow to the Entity and the fair value of the asset can be measured reliably.

Transfers from other government entities

Revenues from non-exchange transactions with other government entities are measured at fair value and recognized on obtaining control of the asset (cash, goods, services, and property) if the transfer is free from conditions and it is probable that the economic benefits or service potential related to the asset will flow to the Entity and can be measured reliably. Recurrent grants are recognized in the statement of comprehensive income. Development/capital grants are recognized in the statement of financial position and realised in the statement of comprehensive income over the useful life of the assets that has been acquired using such funds. The primary source of the Agency revenues is the Kenya Government grant being a Non-Commercial and Regulatory Semi-Autonomous Government Agency. This grant has been awarded in the form of recurrent expenditure grant (transfers) and is administered as guided in the Public Finance Management Act 2012. The Agency did not carry out any Development/capital projects in the FY2022/2023

ii) Revenue from exchange transactions -IPSAS 9

Rendering of services

The Entity recognizes revenue from rendering of services by reference to the stage of completion when the outcome of the transaction can be estimated reliably. The stage of completion is measured by reference to labour hours incurred to date as a percentage of total estimated labour hours. Where the contract outcome cannot be measured reliably, revenue is recognized only to the extent that the expenses incurred are recoverable.

During the FY2023/2023, the Agency carried out Anti-Doping Tests upon request by private sponsors of events such as the Eldoret City Marathon, beyond zero marathon, and other NADOs for which a reimbursement of cost incurred on testing kits, laboratory analysis, DCOs, BCOs and

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chaperones allowances and per diems as well as courier services for specimen to the laboratory is charged.

Dividends

Dividends or similar distributions must be recognized when the shareholder's or the Entity's right to receive payments is established. No dividends were realised during the year under review.

Rental income

Rental income arising from operating leases on investment properties is accounted for on a straight-line basis over the lease terms and included in revenue. No rental Income was realised during the year under review.

Sale of goods

Revenue from the sale of goods is recognized when the significant risks and rewards of ownership have been transferred to the buyer, usually on delivery of the goods and when the amount of revenue can be measured reliably, and it is probable that the economic benefits or service potential associated with the transaction will flow to the entity.

The agency is not a commercial entity but a regulatory and non-commercial and thus no revenues generated from sale of good.

Interest income

Interest income is accrued using the effective yield method. The effective yield discounts estimated future cash receipts through the expected life of the financial asset to that asset's net carrying amount. The method applies this yield to the principal outstanding to determine interest income each period.

The entity did not invest in interest generating activities and thus no interest income realised.

a) Budget information - IPSAS 24

The original budget for FY 2022-2023 was approved by the National Assembly in June 2021. Subsequent revisions or additional appropriations were made to the approved budget in accordance with specific approvals from the appropriate authorities. The additional appropriations are added to the original budget by the entity upon receiving the respective approvals to conclude the final budget.

The entity's budget is prepared on a different basis to the actual income and expenditure disclosed in the financial statements. The financial statements are prepared on accrual basis using a classification based on the nature of expenses in the statement of financial performance, whereas

the budget is prepared on a cash basis. The amounts in the financial statements were recast from the accrual basis to the cash basis and reclassified by presentation to be on the same basis as the approved budget. A comparison of budget and actual amounts, prepared on a comparable basis to the approved budget, is then presented in the statement of comparison of budget and actual amounts.

In addition to the Basis difference, adjustments to amounts in the financial statements are also made for differences in the formats and classification schemes adopted for the presentation of the financial statements and the approved budget.

b) Taxes - IAS 12

Current income tax

Current income tax assets and liabilities for the current period are measured at the amount expected to be recovered from or paid to the taxation authorities. The tax rates and tax laws used to compute the amount are those that are enacted or substantively enacted, at the reporting date in the area where the Entity operates and generates taxable income.

Current income tax relating to items recognized directly in net assets is recognized in net assets and not in the statement of financial performance. Management periodically evaluates positions taken in the tax returns with respect to situations in which applicable tax regulations are subject to interpretation and establishes provisions where appropriate.

Deferred tax

Deferred tax is provided using the liability method on temporary differences between the tax bases of assets and liabilities and their carrying amounts for financial reporting purposes at the reporting date.

Deferred tax liabilities are recognized for all taxable temporary differences, except in respect of taxable temporary differences associated with investments in controlled entities, associates and interests in joint ventures, when the timing of the reversal of the temporary differences can be controlled and it is probable that the temporary differences will not reverse in the foreseeable future.

Deferred tax assets are recognized for all deductible temporary differences, the carry forward of unused tax credits and any unused tax losses. Deferred tax assets are recognized to the extent that it is probable that taxable profit will be available against which the deductible temporary differences, and the carry forward of unused tax credits and unused tax losses can be utilized, except in respect of deductible temporary differences associated with investments in controlled entities, associates and interests in joint ventures, deferred tax assets are recognized only to the extent that it is probable that the temporary differences will reverse in the foreseeable future and taxable profit will be available against which the temporary differences can be utilized.

The carrying amount of deferred tax assets is reviewed at each reporting date and reduced to the extent that it is no longer probable that sufficient taxable profit will be available to allow all or part of the deferred tax asset to be utilized. Unrecognized deferred tax assets are re-assessed at

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each reporting date and are recognized to the extent that it has become probable that future taxable profits will allow the deferred tax asset to be recovered.

Deferred tax assets and liabilities are measured at the tax rates that are expected to apply in the year when the asset is realized or the liability is settled, based on tax rates (and tax laws) that have been enacted or substantively enacted at the reporting date.

Deferred tax relating to items recognized outside surplus or deficit is recognized outside surplus or deficit. Deferred tax items are recognized in correlation to the underlying transaction in net assets.

Deferred tax assets and deferred tax liabilities are offset if a legally enforceable right exists to set off current tax assets against current income tax liabilities and the deferred taxes relate to the same taxable entity and the same taxation authority.

Sales tax

Expenses and assets are recognized net of the amount of sales tax, except:

- When the sales tax incurred on a purchase of assets or services is not recoverable from the taxation authority, in which case, the sales tax is recognized as part of the cost of acquisition of the asset or as part of the expense item, as applicable
- When receivables and payables are stated with the amount of sales tax included

The net amount of sales tax recoverable from, or payable to, the taxation authority is included as part of receivables or payables in the statement of financial position.

The Agency is a non-commercial regulatory entity which purely operates on government grants and thus incomes realised from grant are tax allowable.

c) Investment property - IPSAS 16

Investment properties are measured initially at cost, including transaction costs. The carrying amount includes the replacement cost of components of an existing investment property at the time that cost is incurred if the recognition criteria are met and excludes the costs of day-to-day maintenance of an investment property.

Investment property acquired through a non-exchange transaction is measured at its fair value at the date of acquisition. Subsequent to initial recognition, investment properties are measured using the cost model and are depreciated over a 30-year period.

Investment properties are derecognized either when they have been disposed of or when the investment property is permanently withdrawn from use and no future economic benefit or service potential is expected from its disposal. The difference between the net disposal proceeds and the carrying amount of the asset is recognized in the surplus or deficit in the period of de-recognition.

Transfers are made to or from investment property only when there is a change in use.

During the FY2022/2023 the Agency did not have any investment property and thus nothing was reporting in the financial statements

d) Property, plant, and equipment - IPSAS 17

All property, plant and equipment are stated at historical cost less accumulated depreciation and impairment losses. Cost includes expenditure that is directly attributable to the acquisition of the items. When significant parts of property, plant and equipment are required to be replaced at intervals, the entity recognizes such parts as individual assets with specific useful lives and depreciates them accordingly. Likewise, when a major inspection is performed, its cost is recognized in the carrying amount of the plant and equipment as a replacement if the recognition criteria are satisfied. All other repair and maintenance costs are recognized in surplus or deficit as incurred. Where an asset is acquired in a non-exchange transaction for nil or nominal consideration the asset is initially measured at its fair value.

Depreciation on property plants and equipment is calculated on the reducing balance method to write down the cost of each asset to its residual value over its estimated useful life. Assets acquired during the year receive full year depreciation.

Annual depreciation rate in use during the year are: -

Asset	Depreciation Rate
Office Equipment	12.5%
Furnitures and Fittings	12.5%
Computers	30.0%
Motor Vehicles	25.0%

e) Leases - IPSAS 13

Finance leases are leases that transfer substantially all of the risks and benefits incidental to ownership of the leased item to the Entity. Assets held under a finance lease are capitalized at the commencement of the lease at the fair value of the leased property or, if lower, at the present value of the future minimum lease payments. The Entity also recognizes the associated lease liability at the inception of the lease. The liability recognized is measured as the present value of the future minimum lease payments at initial recognition.

Subsequent to initial recognition, lease payments are apportioned between finance charges and reduction of the lease liability so as to achieve a constant rate of interest on the remaining balance of the liability. Finance charges are recognized as finance costs in surplus or deficit.

An asset held under a finance lease is depreciated over the useful life of the asset. However, if there is no reasonable certainty that the Entity will obtain ownership of the asset by the end of the lease term, the asset is depreciated over the shorter of the estimated useful life of the asset and the lease term.

Operating leases are leases that do not transfer substantially all the risks and benefits incidental to ownership of the leased item to the Entity. Operating lease payments are recognized as an operating expense in surplus or deficit on a straight-line basis over the lease term.

f) Intangible assets -IPSAS 31

Intangible assets acquired separately are initially recognized at cost. The cost of intangible assets acquired in a non-exchange transaction is their fair value at the date of the exchange. Following initial recognition, intangible assets are carried at cost less any accumulated amortization and

accumulated impairment losses. Internally generated intangible assets, excluding capitalized development costs, are not capitalized and expenditure is reflected in surplus or deficit in the period in which the expenditure is incurred.

The useful life of the intangible assets is assessed as either finite or indefinite.

g) Research and development costs

The Entity expenses research costs as incurred. Development costs on an individual project are recognized as intangible assets when the Entity can demonstrate:

- The technical feasibility of completing the asset so that the asset will be available for use or sale
- Its intention to complete and its ability to use or sell the asset
- How the asset will generate future economic benefits or service potential
- The availability of resources to complete the asset
- The ability to measure reliably the expenditure during development.

Following initial recognition of an asset, the asset is carried at cost less any accumulated amortization and accumulated impairment losses. Amortization of the asset begins when development is complete, and the asset is available for use. It is amortized over the period of expected future benefit. During the period of development, the asset is tested for impairment annually with any impairment losses recognized immediately in surplus or deficit.

h) Financial instruments – IPSAS 29.

Financial assets

Initial recognition and measurement

Financial assets within the scope of IPSAS 29 Financial Instruments: Recognition and Measurement are classified as financial assets at fair value through surplus or deficit, loans and receivables, held-to-maturity investments, or available-for-sale financial assets, as appropriate. The Entity determines the classification of its financial assets at initial recognition.

Loans and receivables

Loans and receivables are non-derivative financial assets with fixed or determinable payments that are not quoted in an active market. After initial measurement, such financial assets are subsequently measured at amortized cost using the effective interest method, less impairment. Amortized cost is calculated by considering any discount or premium on acquisition and fees or costs that are an integral part of the effective interest rate. Losses arising from impairment are recognized in the surplus or deficit.

Held-to-maturity

Non-derivative financial assets with fixed or determinable payments and fixed maturities are classified as held to maturity when the Entity has the positive intention and ability to hold it to maturity. After initial measurement, held-to-maturity investments are measured at amortized cost using the effective interest method, less impairment. Amortized cost is calculated by taking into account any discount or premium on acquisition and fees or costs that are an integral part of the effective interest rate. The losses arising from impairment are recognized in surplus or deficit.

Impairment of financial assets – IPSAS 21

The Entity assesses at each reporting date whether there is objective evidence that a financial asset or an entity of financial assets is impaired. A financial asset or a entity of financial assets is deemed to be impaired if, and only if, there is objective evidence of impairment as a result of one or more events that has occurred after the initial recognition of the asset (an incurred ‘loss event’) and that loss event has an impact on the estimated future cash flows of the financial asset or the entity of financial assets that can be reliably estimated. Evidence of impairment may include the following indicators:

- The debtors or a entity of debtors are experiencing significant financial difficulty
- Default or delinquency in interest or principal payments
- The probability that debtors will enter bankruptcy or other financial reorganization
- Observable data indicates a measurable decrease in estimated future cash flows (e.g. changes in arrears or economic conditions that correlate with defaults)

Financial liabilities

Initial recognition and measurement

Financial liabilities within the scope of IPSAS 29 are classified as financial liabilities at fair value through surplus or deficit or loans and borrowings, as appropriate. The Entity determines the classification of its financial liabilities at initial recognition.

All financial liabilities are recognized initially at fair value and, in the case of loans and borrowings, plus directly attributable transaction costs.

Loans and borrowing

After initial recognition, interest bearing loans and borrowings are subsequently measured at amortized cost using the effective interest method. Gains and losses are recognized in surplus or deficit when the liabilities are derecognized as well as through the effective interest method amortization process.

Amortized cost is calculated by taking into account any discount or premium on acquisition and fees or costs that are an integral part of the effective interest rate.

i) Inventories – IPSAS 12

Inventory is measured at cost upon initial recognition. To the extent that inventory was received through non-exchange transactions (for no cost or for a nominal cost), the cost of the inventory is its fair value at the date of acquisition.

Costs incurred in bringing each product to its present location and conditions are accounted for, as follows:

- Raw materials purchase cost using the weighted average cost method
- Finished goods and work in progress cost of direct materials and labour and a proportion of manufacturing overheads based on the normal operating capacity, but excluding borrowing costs

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After initial recognition, inventory is measured at the lower of cost and net realizable value. However, to the extent that a class of inventory is distributed or deployed at no charge or for a nominal charge, that class of inventory is measured at the lower of cost and current replacement cost.

Net realizable value is the estimated selling price in the ordinary course of operations, less the estimated costs of completion and the estimated costs necessary to make the sale, exchange, or distribution.

For purposes of financial reporting during the FY2022/2023, Inventories are recognized as an expense at the point of acquisition unlike when they are deployed for utilization or consumption in the ordinary course of operations of the Agency. They are therefore expended at the point of acquisition and recognised in the statement of comprehensive income.

j) Provisions – IPSAS 19.

Provisions are recognized when the entity has a present obligation (legal or constructive) as a result of a past event, it is probable that an outflow of resources embodying economic benefits or service potential will be required to settle the obligation and a reliable estimate can be made of the amount of the obligation.

Where the Entity expects some or all provision to be reimbursed, for example, under an insurance contract, the reimbursement is recognized as a separate asset only when the reimbursement is virtually certain.

The expense relating to any provision is presented in the statement of financial performance net of any reimbursement.

Contingent liabilities- IPSAS 19

The Entity does not recognize a contingent liability but discloses details of any contingencies in the notes to the financial statements unless the possibility of an outflow of resources embodying economic benefits or service potential is remote.

Contingent assets – IPSAS 19

The Entity does not recognize a contingent asset but discloses details of a possible asset whose existence is contingent on the occurrence or non-occurrence of one or more uncertain future events not wholly within the control of the Entity in the notes to the financial statements. Contingent assets are assessed continually to ensure that developments are appropriately reflected in the financial statements. If it has become virtually certain that an inflow of economic benefits or service potential will arise and the asset's value can be measured reliably, the asset and the related revenue are recognized in the financial statements of the period in which the change occurs.

k) Nature and purpose of reserves

The entity does not create and maintains reserves of any form. However, this is a subject of review in the course of time.

l) Changes in accounting policies and estimates – IPSAS 3.

The Entity recognizes the effects of changes in accounting policy retrospectively. The effects of changes in accounting policy are applied prospectively if retrospective application is impractical.

m) Employee benefits – IPSAS 39

Retirement benefit plans

The Entity provides retirement benefits for its employees and directors. Defined contribution plans are post-employment benefit plans under which an entity pays fixed contributions into a separate entity (a fund) and will have no legal or constructive obligation to pay further contributions if the fund does not hold sufficient assets to pay all employee benefits relating to employee service in the current and prior periods. The contributions to fund obligations for the payment of retirement benefits are charged against income in the year in which they become payable.

Defined benefit plans are post-employment benefit plans other than defined-contribution plans. The defined benefit funds are actuarially valued tri-annually on the projected unit credit method basis. Deficits identified are recovered through lump sum payments or increased future contributions on proportional basis to all participating employers. The contributions and lump sum payments reduce the post-employment benefit obligation.

n) Foreign currency transactions – IPSAS 4

Transactions in foreign currencies are initially accounted for at the ruling rate of exchange on the date of the transaction. Trade creditors or debtors denominated in foreign currency are reported at the statement of financial position reporting date by applying the exchange rate on that date. Exchange differences arising from the settlement of creditors, or from the reporting of creditors at rates different from those at which they were initially recorded during the period, are recognized as income or expenses in the period in which they arise.

o) Borrowing costs – IPSAS 5

Borrowing costs are capitalized against qualifying assets as part of property, plant, and equipment.

Such borrowing costs are capitalized over the period during which the asset is being acquired or constructed and borrowings have been incurred. Capitalization ceases when construction of the asset is complete. Further borrowing costs are charged to the statement of financial performance.

p) Related parties – IPSAS 20

The entity regards a related party as a person or an entity with the ability to exert control individually or jointly, or to exercise significant influence over the entity, or vice versa. Members of key management are regarded as related parties and comprise the directors, the CEO and senior managers.

q) Service concession arrangements – IPSAS 32.

The Entity analyses all aspects of service concession arrangements that it enters in determining the appropriate accounting treatment and disclosure requirements. Where a private party contributes an asset to the arrangement, the Entity recognizes that asset when, and only when, it controls or regulates the services the operator must provide together with the asset, to whom it

must provide them, and at what price. In the case of assets other than 'whole-of-life' assets, it controls, through ownership, beneficial entitlement or otherwise – any significant residual interest in the asset at the end of the arrangement. Any assets so recognized are measured at their fair value. To the extent that an asset has been recognized, the Entity also recognizes a corresponding liability, adjusted by a cash consideration paid or received.

r) Cash and cash equivalents

Cash and cash equivalents comprise cash on hand and cash at bank, short-term deposits on call and highly liquid investments with an original maturity of three months or less, which are readily convertible to known amounts of cash and are subject to insignificant risk of changes in value. Bank account balances include amounts held at the Central Bank of Kenya and at various commercial banks at the end of the financial year.

s) Comparative figures

Where necessary comparative figures for the previous financial year have been amended or reconfigured to conform to the required changes in presentation.

t) Subsequent events – IPSAS 14

There have been no events after the financial year end with a significant impact on the financial statements for the year ended June 30, 2023.

**3 SIGNIFICANT JUDGMENTS AND SOURCES OF ESTIMATION UNCERTAINTY –
IPSAS 1**

The preparation of the Agency's financial statements in conformity with IPSAS requires management to make judgments, estimates and assumptions that affect the reported amounts of revenues, expenses, assets and liabilities, and the disclosure of contingent liabilities, at the end of the reporting period. However, uncertainty about these assumptions and estimates could result in outcomes that require a material adjustment to the carrying amount of the asset or liability affected in future periods.

Estimates and assumptions.

The key assumptions concerning the future and other key sources of estimation uncertainty at the reporting date, that have a significant risk of causing a material adjustment to the carrying amounts of assets and liabilities within the next financial year, are described below. The entity based its assumptions and estimates on parameters available when the consolidated financial statements were prepared. However, existing circumstances and assumptions about future developments may change due to market changes or circumstances arising beyond the control of the Entity. Such changes are reflected in the assumptions when they occur.

IPSAS 1.140: Useful lives and residual values

The useful lives and residual values of assets are assessed using the following indicators to inform potential future use and value from disposal:

- The condition of the asset based on the assessment of experts employed by the Entity
- The nature of the asset, its susceptibility and adaptability to changes in technology and processes

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-
- The nature of the processes in which the asset is deployed
 - Availability of funding to replace the asset
 - Changes in the market in relation to the asset

Provisions -IPSAS 19

Provisions are to be raised and management, determined and estimated based on the information available.

Provisions are measured at the management's best estimate of the expenditure required to settle the obligation at the reporting date and are discounted to present value where the effect is material.

In the FY 2022/2023, no provisions were made and thus there were non-reported in the financial statements

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1. Transfers from Government entities

Description	2022-2023	2021-2022
Unconditional Grants	Kshs	Kshs
Operational Grant (GOK)	280,078,250	285,380,000
Other Grants (SASDF)	38,697,012	45,146,718
Total Grant Transfers received	318,775,262	330,526,718

The Agency suffered a budgetary reduction of Shs 5,301,750 during budget rationalization conducted across the entire government. This resulted to a reduction of the operational grants from Shs. 285,380,000 to Shs. 280,078,250.

Other grants from the Sports Arts and Social Development Fund represents revenues realised from funding for testing team Kenya participating in the World Athletics Championships games to be held in Budapest in August 2023.

b) Transfers from Ministries, Departments and Agencies (MDAs)

Name of the entity sending the grant	Amount recognized to Statement of Financial performance.	Amount deferred under deferred income.	Amount recognised in capital fund.	Total transfers 2022-23	Prior year 2021-2022
	KShs	KShs	KShs	KShs	KShs
State Department of Sports	280,078,250	-	-	280,078,250	285,380,000
Sports Arts and Social development Fund	38,697,012	300,000,000	-	338,697,012	45,146,718
Total	318,775,262	300,000,000	-	618,775,262	330,526,718

Other grants reflect partial receipts of fund for Enhanced Athletics Anti-Doping Programme (Shs 300,000,000) to be implemented by a multi-sectoral team comprising of the World Athletics, through Athletics Integrity Unit (AIU), Athletics Kenya (AK) and the Anti-Doping Agency of Kenya in the period **July – December 2023**. Detailed reconciliation is provided in Appendix IV.

2. Rendering of Services

Description	2022-2023	2021-2022
	Kshs	Kshs
Reimbursement of Anti-Doping Test	8,809,201	11,147,170
Other Receipts	-	214,800
Total Income from Rendering of Services	8,809,201	11,147,170

Revenues raised from rendering of services are reimbursement of cost incurred in Testing of Athletes upon request by specific private sponsors of key marathons in the country.

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3. Employees Cost

Description	2022-2023	2021-2022
	Kshs	Kshs
Basic Salaries	35,693,060	40,251,188
House Allowances	9,788,000	10,683,707
Commuter Allowances	2,612,000	2,896,645
Other Allowances	2,158,861	2,335,889
Leave Allowances	228,000	295,361
Gratuity	2,230,826	17,241,857
Casual Wages	-	35,000
Employer contribution to health insurance	11,623,752	15,146,804
Employers contribution to pension Scheme-NSSF	388,800	388,800
Employers' contribution to pension Scheme -ZPF	4,279,089	4,357,021
Total Employers Cost	69,002,388	93,632,272

Reduction in salaries and allowances is as a result four staff who exited during the FY that were yet to be recruited as of 30th June 2023. Further, Gratuity was paid to staff on secondment contract who exited during the period thus gratuity reduced from Sh. 17,241,857 to Shs. 2,230,826 contributed to a greater extend on this reduction. Employer contribution to health insurance reduced marginally following engagement of a new service provider.

Employers' contribution to pension Scheme -ZPF (Zamara Pension Fund) Scheme accommodates all staff except those on secondment contract. Seconded staff contributes their pension to the National Treasury Pension department with no contribution by the Agency.

4. Board Expenses

Description	2022-2023	2021-2022
	Kshs	Kshs
Chairman Honoraria	960,000	960,000
Board Allowances	11,175,018	5,654,978
Total Board Expenses	12,135,018	6,614,978

Remuneration of directors increased during the year following resumption of physical meetings.

5. Repairs and Maintenance

Description	2022-2023	2021-2022
	Kshs	Kshs
Repairs & maintenance -Equipment's	4,083,165	5,397,872
Equipment & Vehicle General Insurance	1,354,703	1,559,870
Vehicle maintenance expenses	5,263,935	4,184,778
Vehicle Fuel	6,213,412	7,109,233
ICT Operating	1,633,600	781,988
Total repairs and Maintenance cost	18,548,814	19,033,740

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Repairs and maintenance of equipment consists of cost related to maintenance of computers, office equipment, furniture's, web hosting, e-learning portal, website maintenance, firewalls and software renewal and installation for the year. ICT operating expenses relates to operating cost incurred by the ICT unit in supporting ICT infrastructure, e-learning quiz development and testing, and Anti-Doping programmes support.

6. Program and Administrative expenses

Description	2022-2023	2021-2022
	Kshs	Kshs
Office Cleaning service	1,307,565	1,646,357
Branding and corporate Communication	4,300,000	4,856,403
Utilities	1,835,914	5,108,660
Office Operating Expenses	10,394,536	10,040,721
Training Expenses	1,971,440	1,039,649
Anti - Doping Education	41,831,577	46,790,868
Anti - Doping Research and Development	6,400,000	6,502,241
Anti - Doping Training Materials	4,468,237	5,276,246
Doping Test and Compliance	94,871,926	84,586,408
Purchase of Testing Equipment	8,263,069	3,912,951
Intelligence and Investigation	5,300,000	3,651,364
Legal services and Results Management	19,995,098	16,482,519
Office Rent Expense	22,357,260	23,255,100
Foreign & Domestic Travels	2,200,000	4,990,940
Supply chain Management	2,035,865	1,123,720
Finance and Administration	1,139,272	948,047
Audit & Assurance	1,708,837	1,838,799
Total Program and administrative expenses	230,380,596	222,050,992

Overall, programme and administrative expenses increased during the year due to post covid resumption of sporting activities. In addition, the Programme activities including Anti-Doping education and Research, doping test and compliance, purchase of testing equipment's and intelligence and investigation were enhanced by additional funding from SASDF to conduct Anti-Doping programmes for athletes participating in the World Athletics Championship games held in Budapest.

Audit fees for the FY 2022/2023 has been provided for and accounted under Audit and Assurance.

7. Cash and Cash Equivalents

Description		2022-2023	2021-2022
	A/C No.	Kshs	Kshs
Current Accounts		324,591,723	69,997,118
Total Cash and cash Equivalent's		324,591,723	69,997,118

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7. (b) Detailed Cash and Cash Equivalents

		2022-2023	2021-2022
Financial institution	Account number	KShs	KShs
Current account			
Kenya Commercial Bank (Kes)	120 077 5058	22,079,807	49,416,738
Kenya Commercial Bank (Kes)	128 666 8964	301,323,697	18,356,063
Kenya Commercial Bank (USD)	128 667 6339	1,188,219	2,224,317
Total cash & cash equivalents		324,591,723	69,997,118

The amounts reported under cash and cash equivalents represents operational disbursements received on 29th June 2023. At the same time, Shs. 300,000,000 was held on account for implementation of enhanced Anti-Doping programmes planned for July -December 2023.

8. Receivables from Non-Exchange Transactions

Description	2022-2023	2021-2022
	Kshs	Kshs
Salary advances receivable	91,462	49,832
Pension receivable -NSSF	32,400	32,400
Pension receivable	149,617	149,617
PAYE Tax receivable	-	747,357
HELB Receivable	11,781	11,781
Total Receivables	285,260	990,987

The Agency did not have un-surrendered imprest as at the end of June 2023. In addition, the Agency was unable to get clearance from KRA to offset advance PAYE Tax for Shs. 747,357. Also, Higher Education Loans Board is yet to give clearance for offsetting overpaid contributions as of June 2021 pending as at the end of the FY.

9. Prepayments

Description	2022-2023	2021-2022
	Kshs	Kshs
Prepaid Fuel	-	563,412
Prepaid Vehicle Insurance	-	290,084
Total Prepayments	-	853,496

Prepaid Fuel and vehicle Insurance as of 30th June 2022 was utilised during the Year.

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10. Depreciation and Amortization expense

Description	2022-2023	2021-2022
Property plant & equipment	Kshs	Kshs
Furniture and fittings	1,165,456	1,331,950
Computers	1,850,788	1,240,685
Other Equipment	1,352,660	1,455,897
Motor vehicles	2,868,326	3,824,435
Total Depreciation -PPE	7,237,230	7,852,967

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10(b) Property Plants and Equipment's

PROPERTY PLANT AND EQUIPMENT SCHEDULE AS AT 30TH JUNE 2023					
	Furniture and fittings	Computers	Other Equipments	Motor Vehicle	Total Cost
10. Property, plant and equipment					
Cost	Shs	Shs	Shs	Shs	Shs
At end of June 2020	18,001,474	7,888,000	19,459,370	61,621,244	106,970,088
Additions	-	1,620,070	-	-	1,620,070
Disposals	-	-	-	-	-
At end of June 2021	18,001,474	9,508,070	19,459,370	61,621,244	108,590,158
Additions	-	955,970	198,500	-	1,154,470
Disposals	-	-	-	-	-
At end of June 2022	18,001,474	10,464,040	19,657,870	61,621,244	109,744,628
Additions	-	3,274,360	630,000	-	3,904,360
Disposals	-	-	-	-	-
At end of June 2023	18,001,474	13,738,400	20,287,870	61,621,244	113,648,988
Depreciation and impairment					
At 30 June 2020	5,823,648	4,965,717	6,375,169	41,224,257	58,388,791
Depreciation	1,522,228	1,362,706	1,635,525	5,099,247	9,619,706
On Disposals	-	-	-	-	-
At 30 June 2021	7,345,877	6,328,423	8,010,694	46,323,504	68,008,497
Depreciation	1,331,950	1,240,685	1,455,897	3,824,435	7,852,967
On Disposals	-	-	-	-	-
At 30 June 2022	8,677,826	7,569,108	9,466,591	50,147,939	75,861,464
Depreciation	1,165,456	1,850,788	1,352,660	2,868,326	7,237,230
On Disposals	-	-	-	-	-
At 30 June 2023	9,843,282	9,419,896	10,819,251	53,016,265	83,098,693
Net book values					
At 30 June 2023	8,158,192	4,318,504	9,468,619	8,604,979	30,550,294
At 30 June 2022	9,323,648	2,894,932	10,191,279	11,473,305	33,883,164

Property Plant and Equipment's are recorded at historical cost less accumulated depreciation and impairment loss. Asset have been depreciated on reducing balance method.

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11. Accounts Payables

Description	2022-2023	2021-2022
	Kshs	Kshs
Audit Fees	550,000	1,100,000
Employees Payroll obligation	371,362	1,186,939
RADO Zone V Receipts	2,456,249	11,589,906
RADO Subscriptions Payable	624,000	624,000
Legal Fees Payable	-	130,345
ICT Payable	3	1,827,441
Research Payable	590,000	5,900,000
Anti-Doping Education Payables	-	2,764,648
Standards Payables	-	9,000,926
Miscellaneous Payable	2,000	-
Board Expenses Payable	80,000	80,000
Communication Payables	1,693,300	-
Total Accounts Payable	6,366,914	34,204,205

The Agency has provided a holding account for Regional Anti-Doping Organization (RADO) in which Shs. 2,456,249 was held as of 30th June 2023.

11. B. Employees Obligation

Description	2022-2023	2021-2022
	Kshs	Kshs
Net Salaries Payable	86	-
PAYE Tax	203,102	-
NSSF	-	12,960
Housing Payable	6,000	3,000
SACCO Contribution	102,499	97,499
Pension for seconded staff	-	455,674
Insurance premiums	33,003	33,003
KENASA	200	5,600
Loans Payable	26,472	26,472
Total Employees obligation	371,362	1,186,939

The Agency operates a defined benefit scheme for all full-time employees with Zamara Pension Fund. The scheme is based on 7.5 percentage of salary of an employee payable at the time of retirement.

The Agency also contributes the statutory National Social Security Fund (NSSF). This is a defined contribution scheme registered under the National Social Security Act 2013. The Agency's

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obligation under the scheme is limited to specific contributions legislated from time to time and is currently at Kshs.1,080 per employee per month.

12. Accumulated Surplus

Description	2022-2023	2021-2022
	Kshs	Kshs
Accumulated Surplus b/f	58,779,947	66,076,208
Deficit for the Year	(9,719,582)	(7,296,261)
Total Accumulated Surplus for the Year	49,060,364	58,779,947

13. Deferred Income

Description	2022-2023	2021-2022
	Kshs	Kshs
Sports Arts & Social Development Fund	300,000,000	12,740,612
Total deferred income	300,000,000	12,740,612

Deferred income represents unearned revenues related to the enhanced Athletics Anti-Doping programme which relates to the FY2023/24.

14. Inventories

The Agency recognizes supply of consumables as expendables and are expended in the financial statement at the point of acquisition and upon receipt. However, during the year ended 30th June 2023, The Agency held in stores some inventories consisting of consumables and office equipment. This have been recognised and accounted for appropriately in the statement of financial performance and the statement of financial position.

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15. Cash Generated from Operations

		2022-2023 "KSHS"	2021-2022 "KSHS"
Surplus for the Year before tax	12	(9,719,582)	(7,296,261)
Adjusted for:-			
Depreciation	10	7,237,230	7,852,967
Contributed Assets	10	(3,904,360)	(1,154,470)
Working Capital Adjustment			
Decrease in current receivables	8	705,727	(991,074)
Decrease in Prepayments	9	853,496	4,378,287
Decrease in Current Payables	11	(27,837,292)	11,647,691
Increase in Deferred Income	13	287,259,388	12,740,612
Cash flows generated from operations		254,594,605	27,177,751
Cash and Cash equivalent b/f	7	69,997,118	42,819,367
Cash and cash equivalent c/d	7	324,591,723	69,997,118

The total cash and cash equivalents at the end of the year ties to the cash flow section on net cash flows from/ used in operations)

16. Financial and Risk Management

The entity's activities expose it to a variety of financial risks including credit and liquidity risks and effects of changes in foreign currency. The entity's overall risk management programme focuses on unpredictability of changes in the business environment and seeks to minimise the potential adverse effect of such risks on its performance by setting acceptable levels of risk. The entity does not hedge any risks and should have in place policies to ensure that credit is only extended to stakeholders with an established credit history.

The entity's financial risk management objectives and policies are detailed below:

(i) Credit risk

The entity has exposure to credit risk, which is the risk that a counterparty will be unable to pay amounts in full when due. Credit risk arises from cash and cash equivalents, and deposits with banks, as well as trade and other receivables and available-for-sale financial investments.

Management assesses the credit quality of each party, considering its financial position, experience, and other factors. Individual risk limits are set based on internal or external assessment in accordance with limits set by the directors. The amounts presented in the statement of financial position are net of allowances for doubtful receivables, estimated by the entity's management based on prior experience and their assessment of the current economic environment.

The carrying amount of financial assets recorded in the financial statements representing the entity's maximum exposure to credit risk without taking account of the value of any collateral obtained is made up as follows:

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	Total amount Kshs	Fully performing Kshs	Past due Kshs	Impaired Kshs
At 30 June 2023				
Receivables from exchange transactions	-	-	-	-
Receivables from non-exchange transactions	285,260	285,260	-	-
Bank balances	324,591,723	324,591,723	-	-
Total	324,876,983	324,876,983	-	-
At 30 June 2022				
Receivables from exchange transactions	-	-	-	-
Receivables from non-exchange transactions	990,987	990,987	-	-
Bank balances	69,997,118	69,997,118	-	-
Total	70,988,105	70,988,105	-	-

The board of directors sets the Agency's credit policies and objectives and lays down parameters within which the various aspects of credit risk management are operated.

(ii) Liquidity risk management

Ultimate responsibility for liquidity risk management rests with the Agency's directors, who have built an appropriate liquidity risk management framework for the management of the organizations short, medium, and long-term funding and liquidity management requirements. The Agency manages liquidity risk through continuous monitoring of forecasts and actual cash flows.

The table below represents cash flows payable by ADAK under non-derivative financial liabilities by their remaining contractual maturities at the reporting date. The amounts disclosed in the table are the contractual undiscounted cash flows. Balances due within 12 months equal their carrying balances, as the impact of discounting is not significant.

	Less than 1 month Kshs	Between 1- 3 months Kshs	Over 5 months Kshs	Total Kshs
At 30 June 2023				
Deferred income	-	300,000,000	-	300,000,000
Employee benefit obligation	371,362	-	-	371,362
Total	371,362	300,000,000	-	300,371,362
At 30 June 2022				
Deferred income	-	12,740,612	-	12,740,612
Employee benefit obligation	1,186,939	-	-	1,186,939
Total	1,186,939	12,740,612	-	13,927,551

(iii) Market risk

The board has put in place an internal audit function to assist it in assessing the risk faced by the entity on an ongoing basis, evaluate and test the design and effectiveness of its internal accounting and operational controls.

Market risk is the risk arising from changes in market prices, such as interest rate, equity prices and foreign exchange rates which will affect the Agency income or the value of its holding of financial instruments. The objective of market risk management is to manage and control market risk exposures within acceptable parameters, while optimising the return. Overall responsibility for managing market risk rests with the Audit and Risk Management Committee.

The Agency's Finance Department is responsible for the development of detailed risk management policies (subject to review and approval by Audit and Risk Management Committee) and for the day-to-day implementation of those policies.

There has been no change to the Agency's exposure to market risks or the manner in which it manages and measures the risk.

a) Foreign currency risk -IPSAS 3

The Agency has transactional currency exposures. Such exposure arises through purchases of goods and services that are done in currencies other than the local currency. Invoices denominated in foreign currencies are paid after 30 days from the date of the invoice and conversion at the time of payment is done using the prevailing exchange rate.

The carrying amount of the entity's foreign currency denominated monetary assets and monetary liabilities at the end of the reporting period was at 11,547.64 USD the equivalent of Shs. 1,188,219.

Foreign currency sensitivity analysis

The following table demonstrates the effect on the Agency's statement of comprehensive income on applying the sensitivity for a reasonable possible change in the exchange rate of the three main transaction currencies, with all other variables held constant. The reverse would also occur if the Kenya Shilling appreciated with all other variables held constant.

	Change in currency rate	Effect on Profit before tax	Effect on equity
	Kshs	Kshs	Kshs
2022			
Euro	10%	-	-
USD	10%	-	-
2021			
Euro	10%	-	-
USD	10%	-	-

b) Interest rate risk

Interest rate risk is the risk that the Agency's financial condition may be adversely affected as a result of changes in interest rate levels. The Agency interest rate risk arises from bank deposits. This exposes the Agency to cash flow interest rate risk. The interest rate risk exposure arises mainly from interest rate movements on ADAK deposits.

Management of interest rate risk

To manage the interest rate risk, management has endeavoured to bank with institutions that offer favourable interest rates.

Sensitivity analysis

The Agency analyses its interest rate exposure on a dynamic basis by conducting a sensitivity analysis. This involves determining the impact on profit or loss of defined rate shifts. The sensitivity analysis for interest rate risk assumes that all other variables, in particular foreign exchange rates, remain constant. The analysis has been performed on the same basis as the prior year.

Fair value of financial assets and liabilities

a) Financial instruments measured at fair value

Determination of fair value and fair values hierarchy

IPSAS 30 specifies a hierarchy of valuation techniques based on whether the inputs to those valuation techniques are observable or unobservable. Observable inputs reflect market data obtained from independent sources; unobservable inputs reflect the *entity's* market assumptions. These two types of inputs have created the following fair value hierarchy:

- Level 1 – Quoted prices (unadjusted) in active markets for identical assets or liabilities. This level includes listed equity securities and debt instruments on exchanges.
- Level 2 – Inputs other than quoted prices included within Level 1 that are observable for the asset or liability, either directly (that is, as prices) or indirectly (that is, derived from prices).
- Level 3 – inputs for the asset or liability that are not based on observable market data (unobservable inputs). This level includes equity investments and debt instruments with significant unobservable components. This hierarchy requires the use of observable market data when available. The *entity* considers relevant and observable market prices in its valuations where possible.

The Agency has no investments in financial and non-financial instruments or investments in property such as land and buildings.

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iv) Capital Risk Management

The objective of the Agency’s capital risk management is to safeguard the Board’s ability to continue as a going concern. The Agency capital structure comprises of the following funds:

	2022-2023	2021-2022
	Kshs	Kshs
Revaluation reserve	-	-
Retained earnings	49,060,364	58,779,947
Capital reserve	-	-
Total funds	-	-
Total borrowings	-	-
Less: cash and bank balances	69,997,118	69,997,118
Net debt/(excess cash and cash equivalents)	-	-
Gearing	%	%

17. Related Party Balance – IPSAS 20

Nature of related party relationships

Entities and other parties related to the Agency include those parties who have the ability to exercise control or exercise significant influence over its operating and financial decisions. Related parties include management personnel, their associates and close family members.

Government of Kenya

The Government of Kenya is the principal shareholder of the Anti -Doping Agency of Kenya, holding 100% of the Agency’s equity interest. The Government of Kenya has provided full guarantees to all long-term lenders of the Agency, both domestic and external. Other related parties include: -

- i) The National Treasury.
- ii) The Parent Ministry.
- iii) Key management.
- iv) Board of directors.

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Description	2022-2023	2021-2022
	Kshs	Kshs
Transactions with related parties		
a) Grants from the Government		
Transfers from Government Agencies (GOK)	280,078,250	285,380,000
Transfers from Government Agencies (SASDF)	25,965,400	57,887,330
Total	306,043,650	341,888,688
b) Expenses incurred on behalf of related party		
Payments of salaries and wages for employees	69,002,388	93,632,272
Programme and Administrative expenses	229,656,096	222,050,992
Total	298,658,484	315,683,264
c) Key management compensation		
Directors' emoluments	11,166,218	6,534,978
Compensation to key management	20,909,814	35,594,615
Total	32,076,760	42,129,593

18. Dividends/Surplus remission

In accordance with Section 219 (2) of the Public Financial Management Act regulations, regulatory entities shall remit into Consolidated Fund, ninety per centum of its surplus funds reported in the audited financial statements after the end of each financial year.

The Agency made a deficit of Sh. 9,719,582 as reflected in the statement of financial performance during the year and therefore no remittance made to the Consolidated Fund.

19. Taxation – IAS 12

The Agency is a Semi-Autonomous Government Agency and thus its incomes are pure grants which under IPSAS are not taxable incomes.

20. Events after the reporting period – IPSAS 14

There were no material adjusting and non- adjusting events after the reporting period.

21. Ultimate and Holding Entity

The Agency is a Semi- Autonomous Government Agency under the Ministry of Sports Culture and Heritage. Its ultimate parent is the Government of Kenya.

22. Currency

The financial statements are presented in Kenya Shillings (Kshs).

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20. APPENDIX 1: PROGRESS ON FOLLOW UP OF AUDITOR RECOMMENDATIONS

The following is the summary of issues raised by the external auditor, and management comments that were provided to the auditor. We have nominated focal persons to resolve the various issues as shown below with the associated time frame within which we expect the issues to be resolved.

Reference No. on the external audit Report	Issue / Observations from Auditor	Management comments	Focal Point person to resolve the issue (Name and designation)	Status: (Resolved / Not Resolved)	Timeframe: (Put a date when you expect the issue to be resolved)
2021/2022					
1.1	Unsupported General Expenses. Shs. 28,947,756. Various components of General and administrative expenses not provided for audit. Payment vouchers not provided for audit.	Payment vouchers to be provided for audit once availed to the Management	CEO/Senior Accountant/As s. Manager Internal Audit./Board	Not Resolved	30th September 2023
1.2	Irregular Payment of Parking Spaces. Parking spaces not provisioned in the Lease agreement. Expenditure was supported by offer letter dated 04 May 2017.	Parking licences have been provided for in parking licenses agreement between the Agency and the Landlord as guided by Ministry of Housing. To be provided for audit.	Supply Chain Management Officer/Principal Legal Officer/CEO	Resolved	31st August 2023
1.3	Irregular Over-Expenditure of Repairs and Maintenance. Shs. 12,853,881 had been spend while budget provision was Shs. 3,557,018 resulting to unapproved and unreconciled spending of Shs. 9,296,863.	The Agency absorbed prepaid Fuel Shs. 4,472,645. This had not been reflected in the budget which is costed to the last coin using the Cash basis. However, the financial statements are prepared on accrual basis of accounting hence the difference. Further, The Agency board term lapsed in February 2021 and thus the management	Senior Accountant/CEO	Resolved	30 th June 2022

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Reference No. on the external audit Report	Issue / Observations from Auditor	Management comments	Focal Point person to resolve the issue (Name and designation)	Status: (Resolved / Not Resolved)	Timeframe: (Put a date when you expect the issue to be resolved)
		could not present a reallocation of budget in the period Shs. 4,824,218. However Anti-Doping Programmes could not be stalled by lack of vehicle Fuel which support Anti-Doping Education, Collection and transportation of samples and prosecution of ADRV. The Agency had to ensure that overall expenditure is within approved budget. The management to ensure any necessary reallocation are approved by the board henceforth.			
1.4	Irregular Issuance of Imprest. Imprest amounting to Shs. 9,187,981 issued to staff to carry out different assignments outside the duty station without formal application of imprest through imprest warrants.	Imprest issued to SCP and Educators who are non -ADAK staff. However, the respective support schedules for work done were used to support payments made via mobile banking. Management to ensure imprest issued is supported by formal imprest warrants	Senior Accountant/CE O	Resolved	June 2023
1.5	Failure to maintain Memorandum Cashbook. The Agency did not maintain	The Management to maintain memorandum cashbook for receipts	Senior Accountant/CE O	Resolved	June 2023

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Reference No. on the external audit Report	Issue / Observations from Auditor	Management comments	Focal Point person to resolve the issue (Name and designation)	Status: (Resolved / Not Resolved)	Timeframe: (Put a date when you expect the issue to be resolved)
	memorandum cashbook to record all receipts and payments made for standing imprest	and payments of standing imprest.			
1.6	Irregular engagement of officers. 67 officers drawn from Doping Control blood collection and chaperones are engaged using open ended contracts which omitted details for engagement including salaries and allowances, period of engagement, termination of contracts among other details.	The Agency contacted PSC and SRC on the said matter in order to establish the appropriate titles for this engagement, appropriate remunerations among other. This has been addressed and an advisory by SRC provide. SRC approved the rate adopted by the Agency which had been approved by the Board.	Manager HCA/Director Standards and Compliance/Principal Legal Officer/CEO	Resolved	30th September 2023
1.7	Failure to Automate Financial and operational functions. The Agency has not automated financial and operational systems including payroll. This makes it prone to errors and manipulation.	The Agency is in the process of automating it processes by procuring an ERP to manage financial and operational functions	Senior Accountant/Senior ICT Officer	Not resolved	30th September 2023
1.8	Under-staffing. A review of the Agency staffing level reveals it has only 35 employees across different departments which is not in line with ADAK HC Policy Document of 2018 which provides for an optimal staffing	The Agency is in the process of reviewing the human capital Policy Manuals with PSC. Upon competition, the Agency shall act as appropriate while considering WADA requirement on 70:30	CEO/HCA Manager/PSC	Not resolved	30th September 2023

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Reference No. on the external audit Report	Issue / Observations from Auditor	Management comments	Focal Point person to resolve the issue (Name and designation)	Status: (Resolved/ Not Resolved)	Timeframe: (Put a date when you expect the issue to be resolved)
	level of 68 employees resulting to a shortfall of 33 employees	ratio of resources allocation.			
2020/21					
1.1	Irregular Payment of DSA Shs. 11,461,212 – to Casuals Agency paid casuals outside of the SRC Provision.	The Agency engages DCO volunteers to carry out sample collection and chaperone. This have been termed by the Audit team as casual. The Agency developed and received approval of FPPM in October 2021 explaining the remuneration to SCP/DCO. The Agency to seek further approval from NT and apply rates approved by the board.	Director Standards and compliance/Human capital Management	Resolved	June 2023
1.0	Failure to establish a sinking Fund. Agency has not provided for sinking fund to replace depreciating Assets	The Agency holds within the Accumulated surplus for the period Funds intended for replacement of aging Assets. The Agency to review the manual and put in place a sinking Fund	Head of Finance	Not resolved	June 2023
2.0	Irregular procurement of conference facilities Procurement of conference facilities carried out via RFQ outside/without a	Since the Agency conducts Anti-Doping Education across the country, the management will ensure a market survey is carried out	SCMO	Resolved	December 2022

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Reference No. on the external audit Report	Issue / Observations from Auditor	Management comments	Focal Point person to resolve the issue (Name and designation)	Status: (Resolved / Not Resolved)	Timeframe: (Put a date when you expect the issue to be resolved)
	prequalified list of suppliers	every year to cure this matter			
1.2	Irregular Payment of Parking Space – Sh. 2,280,000 Parking fees for 20 bays not included in lease agreement	The Agency to engage the Landlord and incorporate within the Lease Agreement Payment for parking spaces	Human Capital Management/ SCMO	Resolved	December 2022
PRIOR YEAR ISSUES					
2019/2020					
1.1	Un-supported casual Wages Shs. 463,555 Engagement of casuals without conducting need analysis, Advertisement, interviews.	The Agency has regularized the process of engaging casuals to ensure adherence to processes and procedures	Human capital Management	Resolved	June 2021
1.2	Unsupported Medical Expenses- Cost of Shs 10,164,761 to extend contract for 4mnths. Medical premiums paid at 22,914,428, at an increased cost of 8,634,473. Previous year premiums were paid at Shs.14,279,955	The Agency was billed Shs. 10,164,761 at a rate of 60%. This is in line with the Service providers policy. With the increasing cost trend, the Agency prequalified for the service in June 2020 and engaged a more cheaper service provider at Shs. 14,201,199	Human Capital/Procurment	Resolved	June 2020
3.0	Unsupported Board Expenses Sh. 6,615,582- Lack of terms of service for Board Members Renewal letters for representatives of various ministries missing.	The management to fast track with the relevant government offices for regularization of appointment. Action overtaken by expiry of term of the Board	CEO	Resolved	30 th June 2022

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Reference No. on the external audit Report	Issue / Observations from Auditor	Management comments	Focal Point person to resolve the issue (Name and designation)	Status: (Resolved / Not Resolved)	Timeframe: (Put a date when you expect the issue to be resolved)
4.2	Unexplained Shs. 782,200 in-regard to Repairs and Maintenance Securing of web-domain overpaid by 782,200 (979,200 paid instead of 197,200)	Contract attached had been corrected though not replaced in payment voucher. Contract regularised.	ICT/Legal/CEO	Resolved	June 2021
5.1	Un supported Anti-Doping education and test expenditure – Lack of a policy document to guide engagement and remuneration of Doping control personnel and educators	The Agency to develop policies to guide the process of engagement and remuneration	Department of Standards and compliance/Education and Finance	Resolved	October 2021
5.2	Engagement of Private Law Firm without Authority. The Agency did not seek approval from the office of the AG. Contrary to Circular No. AG6/D/144/Vol. II of April 2017	The Agency has sought for post Factor Approval from the AG. Office. The said circular nullified in June 2019 just before completion of this process.	CEO	Resolved. Process halted by nullification of circular during a court ruling in June 2019	30 th June 2020
5.3	Outstanding Imprests Outstanding imprest of Sh. 1,020,268 not surrendered long after the due dates	Imprest surrendered	Accountant	Resolved	30 th June 2021
6.1	Withdrawal of petty cash to meet Agency programs	The said withdrawals were used to pay for Daily and Subsistence Allowances as well as sample collection Allowances while carrying out Doping	CEO/ Accountant	Resolved	30 th June 2020

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Reference No. on the external audit Report	Issue / Observations from Auditor	Management comments	Focal Point person to resolve the issue (Name and designation)	Status: (Resolved/ Not Resolved)	Timeframe: (Put a date when you expect the issue to be resolved)
		tests, Anti-Doping Education awareness and Intelligence Investigations. The Agency has since adopted online/internet banking for all payments.			
2018/2019					
1.	Unsupported Assets Transfer The Agency holds Assets transferred from the Ministry, but detailed inventory of transfers is Missing	Agency to seek formal transfer with the Ministry as soon as possible	SCMO	Not resolved	30 th June 2023
2.	Research and Education Payments made to volunteers carrying out Anti-Doping programs. No approved policy guideline provided	Agency to develop a FPPM detailing remuneration to volunteers carrying out Anti-Doping Education and sample collection	Head of Finance/Directors- Anti-Doping Education and Standards and Compliance	Resolved.	30 th June 2022
3.	Debtors – Long outstanding Imprest Outstanding imprest of Shs. 1,396,930 likely to proof doubtful	Agency to fast-track surrender of imprest since activities were attended.	Head of Finance	Resolved	June 2021
4.	Un-supported refundable deposits Bank deposits not supported Shs. 448,728	To liaise with the bank to establish source	HOF	Resolved	June 2021
5.	Excess Medical insurance benefit Board Members Insurance cover in excess by Shs. 3,550,000	Management to regularize anomaly in the following years contract	HCA	Resolved	June 2021

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CHIEF EXECUTIVE OFFICER

Sign: Adiera

Date 4th March 2024

APPENDIX II: PROJECTS IMPLEMENTED BY THE ENTITY

Projects

The Agency carries out Anti-Doping Testing and Education programmes to ensure that only clean athletes compete. This is a recurrent budget programme and thus no development projects implemented by the Agency.

Status of Projects completion

The Agency does not implement development projects.

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APPENDIX III: INTER-ENTITY TRANSFERS

ENTITY NAME:		ANTI-DOPING AGENCY OF KENYA.		
Breakdown of Transfers from the State Department of Sports Development.				
FY 2022/2023				
a.	Recurrent Grants			
		<u>Bank Statement Date</u>	<u>Amount (KShs)</u>	<u>Indicate the FY to which the amounts relate</u>
		23/09/2022	23,781,666	FY2022/2023
		01/10/2022	23,781,667	FY2022/2023
		11/10/2022	23,781,667	FY2022/2023
		28/10/2022	23,781,667	FY2022/2023
		07/12/2022	23,781,667	FY2022/2023
		29/12/2022	23,781,667	FY2022/2023
		06/02/2023	22,014,416	FY2022/2023
		06/03/2023	22,014,416	FY2022/2023
		13/04/2023	22,014,416	FY2022/2023
		04/05/2023	23,781,667	FY2022/2023
		08/06/2023	23,781,667	FY2022/2023
		29/06/2023	23,781,667	FY2022/2023
		Total	280,078,250	
b.	Development Grants			
		<u>Bank Statement Date</u>	<u>Amount (KShs)</u>	<u>Indicate the FY to which the amounts relate</u>
		Total	Nil	
c.	Direct Payments			
	Other recurrent	<u>Bank Statement Date</u>	<u>Amount (KShs)</u>	<u>Indicate the FY to which the amounts relate</u>
		08/02/2023	5,956,400	FY2022/2023
		08/02/2023	10,000,000	FY2022/2023
		08/02/2023	10,000,000	FY2022/2023
		06/05/2023	300,000,000	FY2023/2024
		Total	325,956,400	
d.	Donor Receipts			
		<u>Bank Statement Date</u>	<u>Amount (Kshs)</u>	<u>Indicate the FY to which the amounts relate</u>
		Total	Nil	

Head of Finance and Accounts

Sign

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APPENDIX IV: RECORDING OF TRANSFERS FROM OTHER GOVERNMENT ENTITIES

	Date received	Nature: Recurrent/Development/Others	Total Amount - KES	Where Recorded/recognized					Total Transfers during the Year
	As per bank statement			Statement of Financial Performance	Capital Fund	Deferred Income	Receivables	Others - must be specific	
Ministry of Youth Affairs, the Arts and Sports.	23/09/2022	Recurrent	23,781,666	23,781,666	-	-	-	-	23,781,666
Ministry of Youth Affairs, the Arts and Sports.	01/10/2022	Recurrent	23,781,667	23,781,667	-	-	-	-	23,781,667
Ministry of Youth Affairs, the Arts and Sports.	11/10/2022	Recurrent	23,781,667	23,781,667	-	-	-	-	23,781,667
Ministry of Youth Affairs, the Arts and Sports.	28/10/2022	Recurrent	23,781,667	23,781,667	-	-	-	-	23,781,667
Ministry of Youth Affairs, the Arts and Sports.	07/12/2022	Recurrent	23,781,667	23,781,667	-	-	-	-	23,781,667
Ministry of Youth Affairs, the Arts and Sports.	29/12/2022	Recurrent	23,781,667	23,781,667	-	-	-	-	23,781,667
Sports, Art, and Social Development Fund	08/02/2023	Other Recurrent	5,956,400	5,956,400	-	-	-	-	5,956,400
Sports, Art, and Social Development Fund	08/02/2023	Other Recurrent	10,000,000	10,000,000	-	-	-	-	10,000,000
Sports, Art, and Social Development Fund	08/02/2023	Other Recurrent	10,000,000	10,000,000	-	-	-	-	10,000,000
Ministry of Youth Affairs, the Arts and Sports.	06/03/2023	Recurrent	22,014,416	22,014,416	-	-	-	-	22,014,416
Ministry of Youth Affairs, the Arts and Sports.	13/04/2023	Recurrent	22,014,416	22,014,416	-	-	-	-	22,014,416
Ministry of Youth Affairs, the Arts and Sports.	04/05/2023	Recurrent	23,781,667	23,781,667	-	-	-	-	23,781,667

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Sports, Art, and Social Development Fund	06/05/2023	Other Recurrent	300,000,000	-	-	300,000,000	-	-	300,000,000
Ministry of Youth Affairs, the Arts and Sports.	08/06/2023	Recurrent	23,781,667	23,781,667	-	-	-	-	23,781,667
Ministry of Youth Affairs, the Arts and Sports.	29/06/2023	Recurrent	23,781,667	23,781,667	-	-	-	-	23,781,667
Ministry of Youth Affairs, the Arts and Sports.	06/02/2023	Recurrent	22,014,416	22,014,416	-	-	-	-	22,014,416
Total			606,034,650	306,034,650	=	300,000,000	=	=	606,034,650