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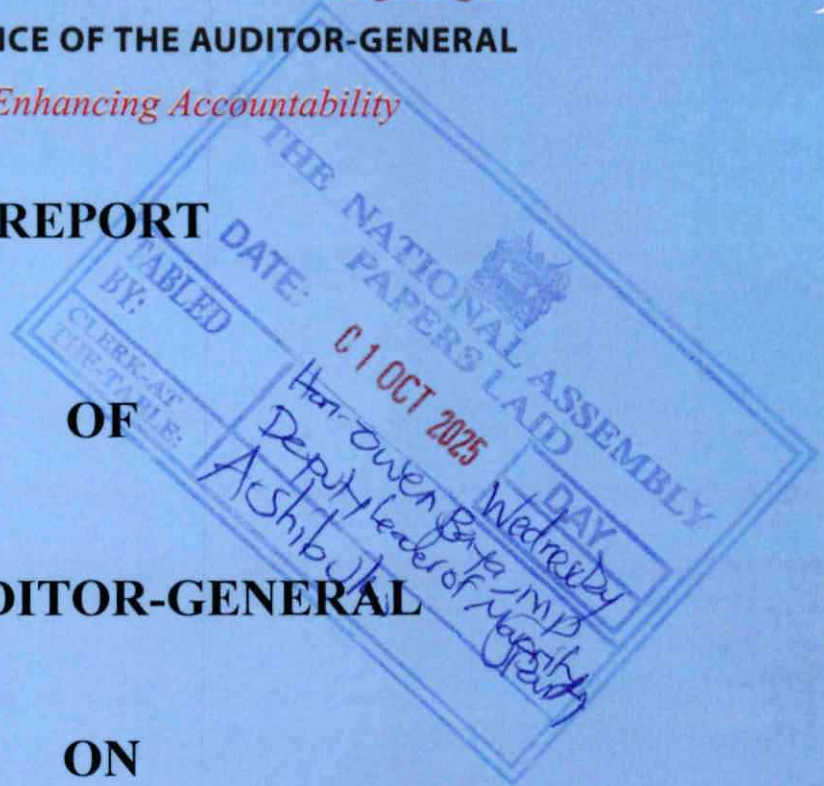
THE AUDITOR-GENERAL

ON

COORDINATE IMPLEMENTATION OF
POPULATION POLICY AND ICPD25
COMMITMENTS PROJECT

FOR THE YEAR ENDED
30 JUNE, 2025

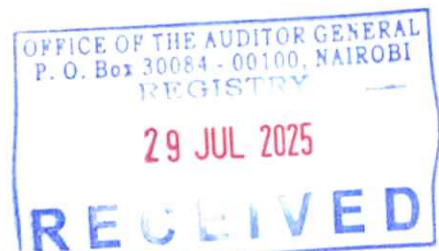
NATIONAL COUNCIL FOR POPULATION
AND DEVELOPMENT



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Project Name: Coordinate Implementation of Population Policy and ICPD25
Commitments

Implementing Entity: National Council for Population and Development

PROJECT GRANT/CREDIT NUMBER: KEN10SRH, KEN10IPL, KEN10DAT

ANNUAL REPORT AND FINANCIAL STATEMENTS

FOR THE FINANCIAL YEAR ENDED

JUNE 30, 2025

**Prepared in accordance with the Cash Basis of Accounting Method under the International
Public Sector Accounting Standards (IPSAS)**

UNFPA Project N0. KEN10SRH, KEN10IPL, KEN10DAT Project-COORDINATE IMPLEMENTATION OF POPULATION POLICY AND ICPD25 COMMITMENTS

Reports and Financial Statements

For the financial year ended June 30, 2025

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1. Acronyms and Definition of Terms

CBK	Central Bank of Kenya
FACE	Funding Authorization & Certificate of Expenditure
ICPAK	Institute of Certified Public Accountants of Kenya
ICPD 25	International Conference on Population & Development
IPSAS	International Public Sector Accounting Standards
PFM	Public Finance Management.
PSASB	Public Sector Accounting Standards Board
SRH	Sexual Reproductive Health
UNFPA	United Nations Population Fund
TNT	The National Treasury

Comparative FY Financial year preceding the current financial year.

2. PROJECT INFORMATION AND OVERALL PERFORMANCE

2.1 Name and registered office

National Council for Population & Development

The project's official name: Coordinate Implementation of Population Policy and ICPD25 Commitments

Objective

The key objective of the project is to strengthen integration of Population and Development issues in national development planning, enhanced coordination of advocacy activities for Sexual and Reproductive Health and Family Planning and improved implementation of the National Population Policy.

Address

The project headquarters offices are;

National Council for Population and Development,
Chancery Building, Valley Road, 4th Floor,
P.O Box 48994, 00100 Nairobi
Kenya

Contacts: The following are the project contacts

Telephone: (254) 2711600

E-mail: info@ncpd.go.ke

Website: www.ncpd.org

UNFPA Project No. KEN10SRH, KEN10IPL, KEN10DAT Project-COORDINATE IMPLEMENTATION OF POPULATION POLICY AND ICPD25 COMMITMENTS

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PROJECT INFORMATION AND OVERALL PERFORMANCE (Continued)

2.2 Project Information

Project Start Date:	The project start date is 1 st November 2022
Project End Date:	The project end date is 30 th June 2026
Project Manager:	The project manager is Dr. Mohamed A. Sheikh
Project Sponsor:	United Nations Population Fund

2.3 Project Overview

Line Ministry/State Department of the project	The project is under the supervision of the National Treasury and Economic Planning/State department of Economic Planning
Project number	UNFPA PROJECT NO. KEN10SRH, KEN10IPL, KEN10DAT
Strategic goals of the project	<p>The strategic goals of the project are follows: Expected Outcome:</p> <p>By 2026, Kenya’s path to achieving SDGs benefits from effective multiple stakeholder partnerships to drive a greater amount and diversity of public, private and community collaboration as well as financing and investments that accelerate sustainable development for people in Kenya at risk of being left behind - particularly all women and girls, all children and youth, all people in the ASAL counties and in informal urban settlements.</p> <p>Expected Programme Output(s):</p> <ul style="list-style-type: none"> a) By 2026, Sexual and reproductive health and rights, prevention and response to gender-based violence, are integrated into national and county level policies, plans and accountability mechanisms, including into Universal Health Coverage and humanitarian settings. b) By 2026, the health system is enhanced to provide high-quality comprehensive sexual and reproductive health information and services, including family planning, HIV prevention and a health sector response to gender-based violence and harmful practices, across the humanitarian, development and peace continuum. c) By 2026, the availability and accessibility of timely evidence to inform population, sexual and reproductive health, humanitarian, gender-based violence and harmful practices programmes is improved at all levels
Achievement of strategic goals	The project management aims to achieve the goals through the following activities aimed at strengthening population and

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	<p>development policies and their implementation:</p> <ol style="list-style-type: none"> i. Advocate for the implementation of ICPD25 Kenya Country Commitments and Demographic Dividend roadmap ii. Advocacy and policy dialogue on family planning commodity security iii. Support data analysis, report writing and launch of the 4th Progress report on ICPD25 iv. Positioning of the FP in the universal health coverage v. Enhancing coordination of stakeholders in population and development, FP2030 and Family Planning in general vi. Advocate for Family Planning and vii. Strengthening SRH/FP supply chain systems in Kenya
Other important background information of the project	<p>The project is for a period of four years from 2022 - 2026.</p> <p>A separate work plan is prepared and signed every year. The work plan for Jan-Dec 2024 was approved within the respective period.</p>
Current situation that the project was formed to intervene	<p>The project was formed to intervene in the following areas:</p> <p>Expected Country Programme Output (s)</p> <ol style="list-style-type: none"> 1. By 2026, Sexual and reproductive health and rights, prevention and response to gender-based violence, are integrated into national and county level policies, plans and accountability mechanisms, including into Universal Health Coverage and humanitarian settings 2. By 2026, the health system is enhanced to provide high-quality comprehensive sexual and reproductive health information and services, including family planning, HIV prevention and a health sector response to gender-based violence and harmful practices, across the humanitarian, development and peace continuum. <p>1 By 2026, the availability and accessibility of timely evidence to inform population, sexual and reproductive health, humanitarian, gender-based violence and harmful practices programmes is improved at all levels.</p>
Project duration	<p>The project started on 1st November 2022 and is expected to run until 30th June 2026</p>

UNFPA Project No. KEN10SRH, KEN10IPL, KEN10DAT Project-COORDINATE IMPLEMENTATION OF POPULATION POLICY AND ICPD25 COMMITMENTS

Reports and Financial Statements

For the financial year ended June 30, 2025

PROJECT INFORMATION AND OVERALL PERFORMANCE (Continued)

2.4 Bankers

The following are the bankers for the current year:

- i) Central Bank of Kenya (Clearing Account)
- ii) NCBA Bank

2.5 Independent Auditors

The Auditor General
Office of Auditor General
Anniversary Towers
University way
P.O Box 30084-00100
Nairobi, Kenya

2.6 Roles and Responsibilities

List the different people who will be working on the project. This list would include the project manager and all the key stakeholders who will be involved with the project

Names	Title designation	Key qualification	Responsibilities
Dr. Mohamed A. Sheikh	Director General	Medical Doctor. Master's Degree in International Public Health and a second Masters in Maternal and Child Health.	Accounting Officer
CPA Sarah Onare Makokha	Ag. Deputy Director-Finance and Accounts	Masters of Business Administration (MBA-Finance) Bachelor of Commerce-Finance Member of ICPAK	Project Accountant
Fidelis Ndung'u	Ag. Director Policy, Programmes & Partnerships	Masters in Demography	Programmes Coordination

2.7 Funding summary

The Project will run for a period of four years from 2022 to 2026. However, the Donor commitment is given as per the annual approved work plan and FACE.

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Reports and Financial Statements

For the financial year ended June 30, 2025

Below is the funding summary:

A. Source of Funds

Source of funds	Donor Commitment		Amount received to-date – (30 th June 2025)		Undrawn balance to date (30 th June 2025)	
	Donor currency (A)	Kshs (A')	Donor currency (B)	Kshs (B')	Donor currency (A)-(B)	Kshs (A')-(B')
Grant						
(i)United Nations Population Fund		40,891,733		40,891,733	-	-
(iii)Counterpart funds						
Government of Kenya					-	-
Total		40,891,733		40,891,733	-	-

B. Application of Funds

Application of funds	Amount Received to date – (30 th June 2025)		Cumulative Amount Paid to-date – (30 th June 2025)		Unutilized balance to date (30 th June 2025)	
	Donor currency (A)	Kshs (A')	Donor currency (B)	Kshs (B')	Donor currency (A)-(B)	Kshs (A')-(B')
Grant						
(i)United Nations Population Fund		40,891,733		35,608,259	-	5,283,474
(iii)Counterpart funds						
Government of Kenya						
Total		40,891,733		35,608,259	-	5,283,474

The Donor Commitment was **Kshs.40,891,733** however, **Kshs.5,283,474** was unutilized at the close of the financial year due to differences in the accounting period. The donor's accounting period ends in December and the annual work plan is signed as per the calendar year. The activities continue to be implemented after June 2025.

2.8 Summary of Overall Project Performance:

The budget performance was 100%. There was value for money and activities were implemented within the agreed time frames.

The major challenge is the difference between the financial period of the donor and that of the government.

There was also delay in accessing the donor funds from the PMG special account at The National Treasury.

2.9 Summary of Project Compliance:

There was no non-compliance to applicable laws

3. STATEMENT OF PERFORMANCE AGAINST THE PROJECT'S PRE-DETERMINED OBJECTIVES

Introduction

Section 81 (2) (f) of the Public Finance Management Act, 2012 requires that, at the end of each financial year, the Accounting Officer when preparing financial statements of each National Government entity in accordance with the standards and formats prescribed by the Public Sector Accounting Standards Board includes a statement of the national government entity's performance against predetermined objectives.

The key development objectives of the *project's agreement/* plan are to:

- a) By 2026, Sexual and reproductive health and rights, prevention and response to gender-based violence, are integrated into national and county level policies, plans and accountability mechanisms, including into Universal Health Coverage and humanitarian settings
- b) By 2026, the health system is enhanced to provide high-quality comprehensive sexual and reproductive health information and services, including family planning, HIV prevention and a health sector response to gender-based violence and harmful practices, across the humanitarian, development and peace continuum.
- c) By 2026, the availability and accessibility of timely evidence to inform population Policy and programme, sexual and reproductive health, humanitarian data base, gender-based violence and harmful practices programmes is improved at all levels.

Progress on attainment of Strategic development objectives

The programme will accelerate progress towards the three transformative results outcomes:

- (a) By 2025, the reduction in the unmet need for family planning has accelerated;
- (b) By 2025, the reduction of preventable maternal deaths has accelerated; and
- (c) By 2025, the reduction in gender-based violence and harmful practices has accelerated.

Reducing the unmet need for family planning, will contribute to a reduction in unintended pregnancies and maternal deaths in Kenya by 2027. The programme will improve the availability, accessibility, quality and use of SRHR information and services, with an emphasis on young people, and improve gender equality and the empowerment of women and girls. This will be achieved by

- (a) Strengthening the policy environment and accountability for advancing SRHR, including through evidence-based advocacy, to improve financing;
- (b) improving the quality and integrated delivery of SRH and GBV services by strengthening SRH delivery systems, including in humanitarian settings;
- (c) enhancing the coordination of gender and women's empowerment initiatives to eliminate negative social-cultural norms;
- (d) strengthening the capacity of institutions to generate, analyse, disseminate and utilize population data.

**UNFPA Project No. KEN10SRH, KEN10IPL, KEN10DAT Project-COORDINATE
IMPLEMENTATION OF POPULATION POLICY AND ICPD25 COMMITMENTS
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Below we provide the progress of attaining the stated objectives:

Project	Objective	Outcome	Indicator	Performance
Implementation of Population Policy and ICPD25 Commitments	To coordinate, monitor, track and report on the Kenya Country commitments and the Population Policy & Programme	Improved quality of life for the population of Kenya that is secure, healthy, broadly educated, trained and empowered for sustainable development	Percentage of Kenyan population that has improved in indicators in; <ul style="list-style-type: none"> • Reduced growth rate • Increased life expectancy • Contraceptive prevalence Rate (CPR) • Reduced total fertility rate • Reduced dependency ratio 	<ul style="list-style-type: none"> • Population growth rate reduced from 2.9 in 2009 to 2.3 in 2019 • Total fertility rate reduced from 3.9 in 2014 to 3.4 in 2022 • CPR increased from 53 in 2014 to 63 in 2022

4. ENVIRONMENTAL AND SUSTAINABILITY REPORTING

The project exists to transform lives. This is our purpose; the driving force behind everything we do. It's what guides us to deliver our strategy. Below is a brief highlight of our activities that drive towards sustainability.

i. Sustainability strategy and profile

The top management especially the Board of Directors and Accounting officer has made reference to sustainable efforts, broad trends in political and macroeconomic affecting sustainability priorities:

- a) By 2026, Sexual and reproductive health and rights, prevention and response to gender-based violence, are integrated into national and county level policies, plans and accountability mechanisms, including into Universal Health Coverage and humanitarian settings
- b) By 2026, the health system is enhanced to provide high-quality comprehensive sexual and reproductive health information and services, including family planning, HIV prevention and a health sector response to gender-based violence and harmful practices, across the humanitarian, development and peace continuum.
- c) By 2026, the availability and accessibility of timely evidence to inform population Policy and programme, sexual and reproductive health, humanitarian data base, gender-based violence and harmful practices programmes is improved at all levels.

ii. Environmental Performance

The Government of Kenya developed the National Landscape and Ecosystem Restoration Strategy 2023-2032 which aims at supporting the 15 billion trees campaign launched by H.E. the President in December 2022. In the implementation of the strategy and the national tree growing campaign, NCPD set an annual target of planting at least 3,000 trees by 30th June 2025. By the end of the financial year, the Council had planted a total of 5,584 trees of assorted species, in various sites countrywide.

The above achievement was realized through direct Council tree growing initiatives, individual staff efforts and through collaboration and partnerships with various stakeholders. In collaboration with the County Government of Machakos and the Kenya Forest Service (KFS), the Council adopted a 3 hectares (3 Ha) parcel of land at Kalimanzalu Forest in Machakos County, where 3,000 assorted tree species were grown. The individual NCPD staff effort also contributed to the above achievement.

The tree campaign is geared towards contributing to the fight against deforestation and addressing the effects of climate change and greenhouse emissions. In addition, the 15 billion trees by 2032 campaign aims at attaining at least 30% tree cover in Kenya.

iii) Employee welfare

The Human Resource Policy & Procedure Manual is the reference document that guides the Council in matters recruitment, promotion, training and all matters relating to the relationship between employer and employees. The Director General ensures the development of a Human Resource plan based on comprehensive job analysis and which is reviewed every year to address emerging issues and needs.

The recruitment process starts by the DG declaring to the Board in accordance with the procedures set out in this Manual, all vacant posts within the establishment, which are to be filled substantively, or in an acting capacity. Such declaration originates from the various HODs and must be supported by good justification for the recruitment and confirmation that the positions are not only within the approved establishment but also fully funded within the budget.

The Council has an incentive scheme aimed at rewarding members of staff based on the value they are adding to the Council in relation to their performance, approved experience and professional skills/competence. This framework therefore establishes a basis for rewarding exemplary performance and administering sanctions for poor performance, motivating employees to have positive attitude to work and to enhance productivity in the Council.

iv) Marketplace practices

a) Responsible Supply chain and supplier relations-

An objective supplier performance re-evaluation system is applied annually whereby supplier compliance and staff experiences in the supply chain are documented. The data collected is used for supplier improvement and contract award decisions by management. Payment practice require that supplier invoices are cleared within 30 days and signed so as a mandatory clause in all contract agreements.

b) Responsible ethical practices

Supplier capacity building is conducted annually through training on Access to Government Procurement Opportunities. Part of the training curricula involves sensitization on:

- i) The Code of ethics for persons participating in public procurement and asset disposal
- ii) Citizen Service Delivery Charter, Complaints Infrastructure and the Bribery Act

v. Community Engagements

The project agreement does not fund CSR activities, however the strategic goals of the project carried out in the year has great impact to the society.

**UNFPA Project No. KEN10SRH, KEN10IPL, KEN10DAT Project-COORDINATE
IMPLEMENTATION OF POPULATION POLICY AND ICPD25 COMMITMENTS
Reports and Financial Statements
For the financial year ended June 30, 2025**

5. STATEMENT OF PROJECT MANAGEMENT RESPONSIBILITIES

The Director General of the National Council for Population and Development and the Project Accountant are responsible for the preparation and presentation of the Project's financial statements, which give a true and fair view of the state of affairs of the Project for and as at the end of the financial year ended on June 30, 2025. This responsibility includes: (i) maintaining adequate financial management arrangement and ensuring that these continue to be effective throughout the reporting period; (ii) maintaining proper accounting records, which disclose with reasonable accuracy at any time the financial position of the Project; (iii) designing, implementing and maintaining internal controls relevant to the preparation and fair presentation of the financial statement, and ensuring that they are free from material misstatements, whether due to error or fraud; (iv) safeguarding the assets of the Project; (v) selecting and applying appropriate accounting policies; and (vi) making accounting estimates that are reasonable in the circumstances.

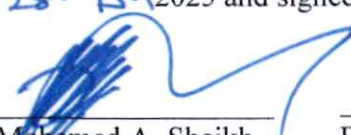
The Director General of the National Council for Population and Development and the Project Accountant accept responsibility for the Project's financial statements, which have been prepared on the Cash Basis Method of Financial Reporting, using appropriate accounting policies in accordance with International Public Sector Accounting Standards.

The Director General of the National Council for Population and Development and the Project Accountant are of the opinion that the Project's financial statements give a true and fair view of the state of Project's transactions during the financial year ended June 30, 2025, and of the project financial position as at that date. The Director General of the National Council for Population and Development and the Project Accountant further confirm the completeness of the accounting records maintained for the Project, which, have been relied upon in the preparation of the Project financial statements as well as the adequacy of the systems of internal financial control

The Director General of the National Council for Population and Development and the Project Accountant confirm that the Project has complied fully with applicable Government Regulations and the terms of external financing covenants.

Approval of the Project financial statements


The Project financial statements were, approved by the Director General of National Council for Population and Development and Project Accountant for KEN10SRH, KEN10IPL, KEN10DAT project on 28th 13th 2025 and signed by:



Dr. Mohamed A. Sheikh
Director General



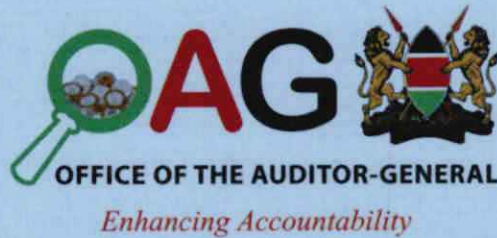
Fidelis Ndung'u
Project Coordinator



Sarah Makokha
Project Accountant
ICPAK Number 8343

REPUBLIC OF KENYA

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Monrovia Street
P.O Box 30084-00100
NAIROBI

REPORT OF THE AUDITOR-GENERAL ON COORDINATE IMPLEMENTATION OF POPULATION POLICY AND ICPD25 COMMITMENTS PROJECT FOR THE YEAR ENDED 30 JUNE, 2025 - NATIONAL COUNCIL FOR POPULATION AND DEVELOPMENT

PREAMBLE

I draw your attention to the contents of my report which is in three parts:

- A. Report on the Financial Statements that considers whether the financial statements are fairly presented in accordance with the applicable financial reporting framework, accounting standards and the relevant laws and regulations that have a direct effect on the financial statements.
- B. Report on Lawfulness and Effectiveness in Use of Public Resources which considers compliance with applicable laws, regulations, policies, gazette notices, circulars, guidelines and manuals and whether public resources are applied in a prudent, efficient, economic, transparent and accountable manner to ensure the Government achieves value for money and that such funds are applied for intended purpose.
- C. Report on the Effectiveness of Internal Controls, Risk Management and Governance which considers how the entity has instituted checks and balances to guide internal operations. This responds to the effectiveness of the governance structure, risk management environment and internal controls, developed and implemented by those charged with governance for orderly, efficient and effective operations of the entity.

An Unmodified Opinion is issued when the Auditor-General concludes that the financial statements are fairly presented in accordance with the applicable financial reporting framework. The Report on Financial Statements should be read together with the Report on Lawfulness and Effectiveness in the Use of Public Resources, and the Report on Effectiveness of Internal Controls, Risk Management and Governance.

The three parts of the report aim to address the Auditor-General's statutory roles and responsibilities as provided by Article 229 of the Constitution, the Public Finance Management Act, 2012 and the Public Audit Act, 2015. The three parts of the report when read together constitute the report of the Auditor-General.

REPORT ON THE FINANCIAL STATEMENTS

Opinion

I have audited the accompanying financial statements of Coordinate Implementation of Population Policy and ICPD25 Commitments Project set out on pages 1 to 18, which comprise the statement of financial position as at 30 June, 2025 and the statement of

financial position, statement of changes in net assets, statement of cash flows and statement of comparison of budget and actual amounts for the year then ended and a summary of significant accounting policies and other explanatory information in accordance with the provisions of Article 229 of the Constitution of Kenya and Section 35 of the Public Audit Act, 2015. I have obtained all the information and explanations which to the best of my knowledge and belief, were necessary for the purpose of the audit.

In my opinion, the financial statements present fairly, in all material respects, the financial position of Coordinate Implementation of Population Policy and ICPD25 Commitments Project as at 30 June, 2025 and of its financial performance and its cash flows for the year then ended, in accordance with International Public Sector Accounting Standards (Accrual Basis) and comply with the grant agreement, GoK/UNFPA 10th Country Programme dated 2 December, 2022 and the Public Finance management Act, 2012.

Basis for Opinion

The audit was conducted in accordance with the International Standards for Supreme Audit Institutions (ISSAIs). I am independent of the Coordinate Implementation of Population Policy and ICPD25 Commitments Project Management in accordance with ISSAI 130 on the Code of Ethics. I have fulfilled other ethical responsibilities in accordance with the ISSAI and in accordance with other ethical requirements applicable to performing audits of financial statements in Kenya. I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my opinion.

Key Audit Matters

Key audit matters are those matters that, in my professional judgement, are of most significance in the audit of the financial statements. There were no key audit matters to report in the year under review.

Other Information

The Program Management is responsible for the other information, set out on page iii to xiii which comprises Project Information and Overall Performance, Statement of Performance Against Project's Predetermined Objectives, Environmental and Sustainability Reporting and Statement of Project Management Responsibilities. The Other Information does not include the financial statements and my audit report thereon.

In connection with my audit on the Project's financial statements, my responsibility is to read the other information and in doing so, consider whether the other information is materially inconsistent with the financial statements or my knowledge obtained in the audit or otherwise appears to be materially misstated. If based on the work I have performed, I conclude that there is a material misstatement of this Other Information, I am required to report that fact. I have nothing to report in this regard.

My opinion on the financial statements does not cover the Other Information and accordingly, I do not express an audit opinion or any form of assurance thereon.

REPORT ON LAWFULNESS AND EFFECTIVENESS IN THE USE OF PUBLIC RESOURCES

Conclusion

As required by Article 229(6) of the Constitution, based on the audit procedures performed, I confirm that nothing has come to my attention to cause me to believe that public resources have not been applied lawfully and in an effective way.

Basis for Conclusion

The audit was conducted in accordance with ISSAI 3000 and ISSAI 4000. The standards require that I comply with ethical requirements and plan and perform the audit to obtain assurance about whether the activities, financial transactions and information reflected in the financial statements comply in all material respects, with the authorities that govern them. I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my conclusion.

REPORT ON EFFECTIVENESS OF INTERNAL CONTROLS, RISK MANAGEMENT AND GOVERNANCE

Conclusion

As required by Section 7(1)(a) of the Public Audit Act, 2015 and based on the audit procedures performed, I confirm that nothing has come to my attention to cause me to believe that internal controls, risk management and governance were not effective.

Basis for Conclusion

The audit was conducted in accordance with ISSAI 2315 and ISSAI 2330. The standards require that I plan and perform the audit to obtain assurance about whether effective processes and systems of internal controls, risk Management and overall governance were operating effectively in all material respects. I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my conclusion.

Responsibilities of the Management and those Charged with Governance

Management is responsible for the preparation and fair presentation of these financial statements in accordance with International Public Sector Accounting Standards (Accrual Basis) and for maintaining effective internal controls as Management determines is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error and for its assessment of the effectiveness of internal controls, risk management and governance.

In preparing the financial statements, Management is responsible for assessing the, Project's ability to continue as a going concern, disclosing, as applicable, matters related to going concern and using the going concern basis of accounting unless the Management is aware of the intention to cease operations.

Management is also responsible for the submission of the financial statements to the Auditor-General in accordance with the provisions of Section 47 of the Public Audit Act, 2015.

In addition to the responsibility for the preparation and presentation of the financial statements described above, Management is also responsible for ensuring that the activities, financial transactions and information reflected in the financial statements comply with the authorities which govern them and that public resources are applied in an effective way.

Those charged with governance are responsible for overseeing the Project's financial reporting process, reviewing the effectiveness of how Management monitors compliance with relevant legislative and regulatory requirements, ensuring that effective processes and systems are in place to address key roles and responsibilities in relation to governance and risk management, and ensuring the adequacy and effectiveness of the control environment.

Auditor-General's Responsibilities for the Audit

My responsibility is to conduct an audit of the financial statements in accordance with Article 229(4) of the Constitution, Section 35 of the Public Audit Act, 2015 and the International Standards for Supreme Audit Institutions (ISSAIs). The standards require that, in conducting the audit, I obtain reasonable assurance about whether the financial statements as a whole are free from material misstatements, whether due to fraud or error and to issue an auditor's report that includes my opinion in accordance with Section 48 of the Public Audit Act, 2015. Reasonable assurance is a high level of assurance but is not a guarantee that an audit conducted in accordance with ISSAIs will always detect a material misstatement when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of these financial statements.

In conducting the audit, Article 229(6) of the Constitution also requires that I express a conclusion on whether or not in all material respects, the activities, financial transactions and information reflected in the financial statements are in compliance with the authorities that govern them and that public resources are applied in an effective way. In addition, I also I consider the entity's control environment in order to give an assurance on the effectiveness of internal controls, risk management and governance processes and systems in accordance with the provisions of Section 7(1)(a) of the Public Audit Act, 2015.

Further, I am required to submit the audit report in accordance with Article 229(7) of the Constitution.

Detailed description of my responsibilities for the audit is located at the Office of the Auditor-General's website at: <https://www.oagkenya.go.ke/auditor-generals-responsibilities-for-audit/>. This description forms part of my auditor's report.


FCPA Nancy Gathungu, CBS
AUDITOR-GENERAL

Nairobi

17 September, 2025

UNFPA Project N0. KEN10SRH, KEN10IPL, KEN10DAT Project-COORDINATE IMPLEMENTATION OF POPULATION POLICY AND ICPD25 COMMITMENTS


Reports and Financial Statements


For the financial year ended June 30, 2025


7. STATEMENT OF RECEIPTS AND PAYMENTS FOR THE YEAR ENDED 30TH JUNE 2025.

	Note	Receipts and payments controlled by the entity	Payments made by third parties	Total	Receipts and payment controlled by the entity	Payments made by third parties	Total	Cumulative to-date (From inception)
		2024/25			2023/24			
		Kshs.	Kshs.	Kshs.	Kshs.	Kshs.	Kshs.	Kshs.
Receipts								
Proceeds from domestic and foreign grants	1	40,891,733	-	40,891,733	-	-	-	40,891,733
Total receipts		40,891,733	-	40,891,733	-	-	-	40,891,733
Payments								
Purchase of goods and services	2	35,280,559	-	35,280,559	-	-	-	35,280,559
Refund to UNFPA	2	327,700	-	327,700	-	-	-	327,700
Total payments		35,608,259	-	35,608,259	-	-	-	35,608,259
Surplus/ (deficit)		5,283,474	-	5,283,474	-	-	-	5,283,474

The accounting policies and explanatory notes to these financial statements form an integral part of the financial statements. The financial were approved on 2025 and signed by


D. Mohamed A. Sheikh
Director General


Fidelis Ndung'u
Project Coordinator

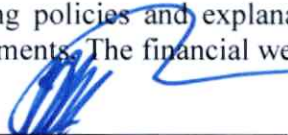

Sarah Makokha
Project Accountant
ICPAK Member No 8343

UNFPA Project NO. KEN10SRH, KEN10IPL, KEN10DAT Project-COORDINATE IMPLEMENTATION OF POPULATION POLICY AND ICPD25 COMMITMENTS
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8. STATEMENT OF FINANCIAL ASSETS AND LIABILITIES AT 30TH JUNE 2025

	Notes	2024/2025	2023/2024
		Kshs	Kshs
Cash and Cash Equivalents	3	5,286,759	5,643,267
Total Cash & cash equivalents		5,286,759	5,643,267
Financial Liabilities			
NCPD Account	4	3,285	5,643,267
Net Financial Assets		5,283,474	-
Represented By:			
Fund balance brought forward	5	-	2,788,898
Fund transferred to the recurrent account	5	-	(2,788,838)
Surplus / (Deficit) for the period		5,283,474	-
Net Financial Assets		5,283,474	-


The accounting policies and explanatory notes to these financial statements form an integral part of the financial statements. The financial were approved on _____ and signed by:



 Dr. Mohamed A. Sheikh
 Director General



 Fidelis Ndung'u
 Project Coordinator



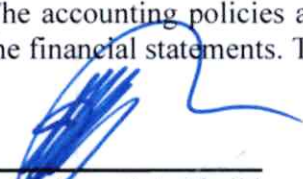
 Sarah Makokha
 Project Accountant
 ICPAK Member No 8343

UNFPA Project No. KEN10SRH, KEN10IPL, KEN10DAT Project-COORDINATE IMPLEMENTATION OF POPULATION POLICY AND ICPD25 COMMITMENTS
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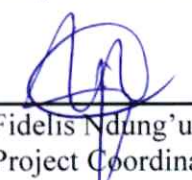
9. STATEMENT OF CASHFLOW FOR THE ENDED 30TH JUNE 2025

		2024-2025	2023-2024
	Note	KShs	KShs
CASHFLOW FROM OPERATING ACTIVITIES			
Receipts from operating activities			
Proceeds from domestic and foreign grants	1	40,891,733	28,264,739
Payments from operating activities			
Purchase of goods and services	2	(35,280,559)	(28,264,739)
Refund to UNFPA	2	(327,700)	
NCPD Account	4	(5,639,982)	
Net cash flow from operating activities		(356,508)	-
CASHFLOW FROM BORROWING ACTIVITIES			
Inter-account borrowing (Recurrent to UNFPA)	4	-	5,643,267
Inter account transfer (UNFPA to Recurrent)	5	-	(2,788,838)
Net cash flow from financing activities		-	2,854,429
NET INCREASE IN CASH AND CASH EQUIVALENTS		(356,508)	2,854,429
Cash and cash equivalent at BEGINNING of the year	3	5,643,267	2,788,838
Cash and cash equivalent at END of the year	3	5,286,759	5,643,267


The accounting policies and explanatory notes to these financial statements form an integral part of the financial statements. The entity financial statements were approved on _____ and signed by:



 Dr. Mohamed A. Sheikh
 Director General



 Fidelis Ndung'u
 Project Coordinator





 Sarah Makokha
 Project Accountant
 ICPAK Member No 8343


UNFPA Project N0. KEN10SRH, KEN10IPL, KEN10DAT Project-COORDINATE IMPLEMENTATION OF POPULATION POLICY AND ICPD25 COMMITMENTS
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10. STATEMENT OF COMPARISON OF BUDGET AND ACTUAL AMOUNTS FOR THE ENDED 30TH JUNE 2025

Receipts/Payments Item	Original Budget	Adjustments	Final Budget	Actual on Comparable Basis	Budget Utilization Difference	% of Utilization
	a	b	c=a+b	d	e=c-d	f=d/c %
Receipts						
Income (Balance BFWD)	-	-	-	-	-	-
Proceeds from domestic and foreign grants	40,891,733	-	40,891,733	40,891,733	-	100%
Total Receipts	40,891,733	-	40,891,733	40,891,733	-	100%
Payments						
Purchase of goods and services	40,891,733	-	40,891,733	35,280,559	5,611,174	86%
Total Payments	40,891,733	-	40,891,733	35,280,559	5,611,174	86%
Refund of un-utilized funds	-	-	-	327,700	(327,700)	
Total Payments & refund	40,891,733	-	40,891,733	35,608,259	5,283,474	87%


 Dr. Mohamed A. Sheikh
 Director General


 Fidelis Ndung'u
 Project Coordinator


 Sarah Makokha
 Project Accountant
 ICPAK NO.8343

11. SIGNIFICANT ACCOUNTING POLICIES

The principal accounting policies adopted in the preparation of these financial statements are set out below:

a) Statement of compliance and basis of preparation

The financial statements have been prepared in accordance with Cash-basis IPSAS financial reporting under the cash basis of accounting, as prescribed by the PSASB and set out in the accounting policy note below. This cash basis of accounting has been supplemented with accounting for; a) receivables that include imprests and salary advances and b) payables that include deposits and retentions. The financial statements comply with and conform to the form of presentation prescribed by the PSASB.

The accounting policies adopted have been consistently applied to all the years presented.

b) Reporting entity

The financial statements are for the Coordination of Population Policy Implementation Project under National Government of Kenya. The financial statements encompass the reporting entity as specified in the relevant legislation PFM Act 2012 .

c) Reporting currency

The financial statements are presented in Kenya Shillings (Kshs), which is the functional and reporting currency of the Project and all values are rounded to the nearest Kenya Shilling.

d) Recognition of receipts

The Project recognises all receipts from the various sources when the event occurs, and the related cash has actually been received by the Government.

i) Transfers from the Exchequer

Transfer from Exchequer is be recognized in the books of accounts when cash is received. Cash is considered as received when payment instruction is issued to the bank and notified to the receiving entity.

ii) Other receipts

These include Appropriation-in-Aid and relates to receipts such as proceeds from disposal of assets and sale of tender documents. These are recognized in the financial statements the time associated cash is received.

iii) Donations and grants

Grants and donations shall be recognized in the books of accounts when cash is received. Cash is considered as received when a payment advice is received by the recipient entity or by the beneficiary. In case of grant/donation in kind, such grants are recorded upon receipt of the grant item and upon

Significant Accounting Policies (continued)

determination of the value. The date of the transaction is the value date indicated on the payment advice.

e) Recognition of payments

The Project recognises all payments when the event occurs, and the related cash has, been paid out by the Project.

i) Use of goods and services

Goods and services are recognized as payments in the period when the goods/services are consumed and paid for. If not paid for during the period where goods/services are consumed, they shall be disclosed as pending bills.

f) Cash and cash equivalents

Cash and cash equivalents comprise cash on hand and cash at bank, short-term deposits on call and highly liquid investments with an original maturity of three months or less, which are readily convertible to known amounts of cash and are subject to insignificant risk of changes in value. Bank

account balances include amounts held at the Central Bank of Kenya and at various commercial banks at the end of the financial year. For the purposes of these financial statements, cash and cash equivalents also include short term cash imprests and advances to authorized public officers and/or institutions which were not surrendered or accounted for at the end of the financial year.

g) Restriction on cash

Restricted cash represents amounts that are limited/restricted from being used to settle a liability for at least twelve months after the reporting period. This cash is limited for direct use as required by stipulation. Amounts maintained in deposit bank accounts are restricted for use in refunding third party deposits.

h) Imprests and Advances

For the purposes of these financial statements, imprests and advances to authorized public officers and/or institutions which were not surrendered or accounted for at the end of the financial year is treated as receivables. This is in recognition of the government practice where the imprest payments are recognized as payments when fully accounted for by the imprest or AIE holders. This is an enhancement to the cash accounting policy. Other accounts receivables are disclosed in the financial statements.

i) Budget

The budget is developed on a comparable accounting basis (cash basis), the same accounts classification basis (except for accounts receivable - outstanding imprest and clearance accounts and accounts payable - deposits, which are accounted for on an accrual basis), and for the same period as the financial statements. The Project's budget was approved as required by Law and National Treasury

UNFPA Project No. KEN10SRH, KEN10IPL, KEN10DAT Project-COORDINATE IMPLEMENTATION OF POPULATION POLICY AND ICPD25 COMMITMENTS

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Regulations, as well as by the participating development partners, as detailed in the Government of Kenya Budget Printed Estimates for the year. The Development Projects are budgeted for under the MDAs but receive budgeted funds as transfers and account for them separately. These transfers are recognized as inter-entity transfers and are eliminated upon consolidation.

A high-level assessment of the Project's actual performance against the comparable budget for the financial year/period under review has been included in an annex to these financial statements.

j) Comparative figures

Where necessary comparative figures for the previous financial year/period have been amended or reconfigured to conform to the required changes in financial statement presentation.

k) Subsequent events

There have been no events subsequent to the financial year/period end with a significant impact on the financial statements for the year ended June 30, 2025.

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12. NOTES TO THE FINANCIAL STATEMENTS

1. RECEIPTS FROM DOMESTIC AND FOREIGN GRANTS

During the 12 months to 30th June 2025, we received grants from donors as detailed in the table below:

Name of Donor		2024/25	2023/24
	Date Received	KShs	KShs
Grants Received from Donor			
UNFPA	10/09/2024	23,735,261	28,264,739
UNFPA	07/02/2025	8,669,609	
UNFPA	10/06/2025	8,486,863	
TOTAL		40,891,733	28,264,739

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NOTES TO THE FINANCIAL STATEMENTS (Continued)

2. PURCHASE OF GOODS AND SERVICES

	FY 2024/25
Implement ICPD25 Commitments conference	866,808.00
DSA for participants	3,254,400.00
Transport Facilitation	192,046.00
Cordination	18,000.00
Fuel cost for pooled transport.	29,000.00
Printing 4th ICPD25 Report	159,174.00
Purchase of Jute bags on WPD	448,500.00
Kenya DD Roadmap - Conferences	383,612.00
Daily Subsistence Allowance	1,905,400.00
Cordination	6,000.00
Transport Facilitation	7,000.00
Printing DD Annual Report	169,728.00
Database for Humanitarian Conference package	323,176.00
DSA for Participants	1,383,600.00
Airtime/Coordination	6,000.00
Transport	4,000.00
Fuel cost for pooled transport.	55,168.00
Advocate UNFPA KCO mandate and Kenya Population programme at international meetings - New York DSA for participants	918,540.00
Return Airticket New York	310,580.00
Airport Transfers	48,600.00
Develop Policy Briefs on P and D - Conference	112,000.00
DSA for Participants	520,800.00
Develop SMART advocacy Implementation Plan - Conference	621,000.00
DSA for Participants	1,901,200.00
Transport Facilitation	34,000.00
Fuel cost for pooled transport.	22,000.00
Conduct quarterly FP Advocacy TWG meetings - Conference	120,000.00
Airtime/Coordination	4,000.00
LMIS Training - Conference	1,074,000.00

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DSA for Participants	5,168,800.00
Transport Facilitation	367,000.00
Airtime/Coordination	8,500.00
Conduct NOMT Quarterly review meetings-Conference	90,000.00
Establishment of FP Centre of Excellence - Conference	76,000.00
Airtime/Coordination	4,000.00
Hold advocacy meeting with the Association of Kenyan Insurers (AKI) to incorporate FP in the medical schemes - conference	80,000.00
Airtime/Coordination	4,000.00
Standardized FP Insurance benefit package - conference	560,000.00
DSA for Participants	1,585,080.00
Coordination	4,000.00
Fuel cost for pooled transport.	40,200.00
Transport Facilitation	13,000.00
FP2030 Implementation Review and 2024-27 - conference	490,200.00
DSA for the participants	1,265,040.00
Coordination	4,000.00
Transport Facilitation	30,600.00
Fuel cost for pooled transport.	35,840.00
Hold review meetings with IRA and other stakeholders to finalize the Health Insurance Guidelines - conference	308,000.00
DSA for Participants	868,980.00
Fuel cost for pooled transport.	19,855.00
Coordination	4,000.00
Coordination meeting to prepare for the MTEF FY 2025/2026 resource allocation focusing on FP commodities	119,000.00
DSA for the participants	375,060.00
Transport Facilitation	4,000.00
Programme monitoring - DSA for participants	84,000.00
Transport Facilitation	17,300.00
Printing 2 NCPD/UNFPA banners	52,000.00
Design of NCPD/UNFPA Banners	10,700.00
LMIS Training - Conference	287,850.00

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DSA for the participants	465,360.00
Transport Facilitation	147,400.00
Coordination	3,500.00
Conduct Review of the 2024 program and develop the 2025 interventions - conference	976,000.00
DSA for the participants	2,652,080.00
Transport Facilitation	58,000.00
Coordination	4,000.00
Fuel cost for pooled transport.	22,000.00
FP Benefits Package Review Workshop-conference	188,000.00
DSA for the participants	679,540.00
Fuel cost for pooled transport.	5,953.00
Represent Kenya in international Population and Development meetings - New York DSA for participants	930,069.00
Airport Transfers	45,000.00
Develop Population Situation Analysis (PSA) Report -conference	1,287,000.00
Design of the report	55,020.00
Hold Population and Development Conference 2025.	
Procurement of Wall Banner	56,000.00
Procurement of Roll-up Banner	104,300.00
Procurement of Tear Drops	120,000.00
Procurement of Conference jute bags	113,000.00
Design and printing of conference Posters	30,000.00
Design and printing of conference booklet	220,000.00
Branded Pens	63,000.00
Branded Notebooks	180,000.00
UNFPA Refund	327,700.00
TOTAL	35,608,259.00

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IMPLEMENTATION OF POPULATION POLICY AND ICPD25 COMMITMENTS
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3. CASH AND CASH EQUIVALENTS

	2023/24	2022/23
	KShs	KShs
Local Currency Accounts		
NCBA Bank [A/c No 6427120041]	5,556,759	5,643,267
Total bank account balances	5,556,759	5,643,267

(a) CENTRAL BANK ACCOUNT

As per UNFPA agreement all funds for project are remitted through Ministry of The National Treasury and Economic Planning account via Central Bank account as the clearing bank account, all funds requested are channeled through this account and the same remitted in full to the project account in NCBA Bank. No funds balances are held in the clearing account with Central Bank.

4. NCPD ACCOUNT

	2024/25	2023/24
	Kshs	Kshs.
NCPD Account Deposit	-	5,633,347
NCPD Account Deposit-Administrative costs	3,285	9,920
Total	3,285	5,643,267

UNFPA channels its grants through TNT special account, usually it takes time for the same to be transferred to NCPD. In order to adhere to the strict donor deadlines, internally, the Council facilitates the activities equivalent to the amount sent to TNT.

5. FUND BALANCE BROUGHT FORWARD

Description	2024/25	2023/24
	Kshs	Kshs
Bank accounts	-	2,788,838
Cash in hand	-	-
NCPD Account	-	(2,788,838)
Total	-	-

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6. RELATED PARTY DISCLOSURES

- i) The National Treasury (TNT)
- ii) State Department of Economic Planning

**7. PROGRESS ON FOLLOW UP OF PRIOR YEAR AUDITO'S
RECOMMENDATIONS**

Reference No. on the external audit Report	Issue / Observations from Auditor	Management comments	Status: (Resolved / Not Resolved)	Timeframe: (Put a date when you expect the issue to be resolved)
	There were no issues			



Director General

Date

28/07/2020



Project Accountant

Date

28/07/2020

**UNFPA Project No. KEN10SRH, KEN10IPL, KEN10DAT Project-COORDINATE
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13. ANNEXES

- i. Signed confirmations from beneficiaries in Transfers to Other Government Entities-**Not Applicable**
- ii. Bank Reconciliations statement as at 30th June 2025-**Attached is the hard copy the bank reconciliation**
- iii. Board of Survey Report-**Attached is the Board of Survey Report**
- iv. Special Deposit Account(s) reconciliation statement(s)-**NOT APPLICABLE-the council requests the funds through mother ministry (National treasury and planning)**
- v. GOK IFMIS comparison Trial Balance-**Not applicable the council does not use IFMIS**

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**NATIONAL COUNCIL FOR POPULATION AND DEVELOPMENT
NCAPD - UNFPA - 6427120041**

Bank Reconciliation statement for the month as at 30th June, 2025

Balance as per Cash Book	5,286,759.55
Add: Items in the Cashbook not in Bank	270,000
Less: Receipt in the Cashbook not in Bank	-
Balance as per Bank Statement as at 30 June 2025	<u>5,556,759.55</u>

