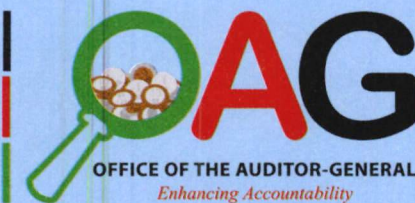


REPUBLIC OF KENYA



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REPORT

OF

THE AUDITOR-GENERAL

ON

PAPERS LAID	
DATE	13/09/2026
TABLED BY	CHAIR
COMMITTEE	
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BARINGO COUNTY ASSEMBLY (STAFF)
CAR LOAN AND MORTGAGE FUND

FOR THE YEAR ENDED
30 JUNE, 2025

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BARINGO COUNTY ASSEMBLY STAFF CAR LOAN AND MORTGAGE FUND
ANNUAL REPORT AND FINANCIAL STATEMENTS
FOR THE FINANCIAL YEAR ENDED
JUNE 30, 2025

Prepared in accordance with the Accrual Basis of Accounting Method under the International Public Sector Accounting Standards (IPSAS)

Baringo County Assembly (Staff) Car Loan and Mortgage Fund
Annual Report and Financial Statements for the year ended June 30, 2025

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Baringo County Assembly Staff Car Loan and Mortgage Fund
Annual Report and Financial Statements for the year ended June 30, 2025

1. Acronyms and Definition of Key Terms

A. Acronyms

BOM	Board of Management
ICPAK	Institute of Certified Public Accountants of Kenya
IPSAS	International Public Sector Accounting Standards
PFM	Public Finance Management
PSASB	Public Sector Accounting Standards Board
Kshs	Kenya Shillings

B. Definition of Key Terms

Fiduciary Management- Members of Management directly entrusted with the responsibility of financial resources of the organization.

Comparative Year- Means the prior period.

2. Key Entity Information and Management

a) Background information

Baringo County Assembly Staff Car Loan & Mortgage Fund is established by and derives its authority and accountability from Public Finance management (Baringo County Assembly Staff Car Loan & Mortgage Fund Regulations 2019 and Public Finance Management Baringo County Assembly Staff & Mortgage Fund Regulations, 2019). The Fund is wholly owned by the County Assembly of Baringo and is domiciled in Kenya.

The fund's objective and purpose is to provide a car loan scheme for the purchase of motor vehicles and the purchase, development, renovation or repair of residential property by staff of the County Assembly as is prescribed by the Salaries and Remuneration Commission in their letter dated 27th November 2013.

b) Principal Activities

The Fund's principal activity is the provision of loans and mortgages to the Staff of the County Assembly and ensuring that loans advanced are recovered.

c) Board of Trustees/Fund Administration Committee

Ref	Name	Position
1.	Hon. Lawi Tallam	Chairman
2.	Hon Sam Lourien	Member
3.	Jepkemoi Chemase	Fund administrator
4	CPA Alfred Keitany	Director Finance & Accounting Services (ex-officio member)
5.	Lulu Chochoi	Principal HR officer(ex-officio member)
6.	Betty Toroitich	Legal Officer(ex-officio member)

d) Key Management team

Ref	Name	Position
1	Jepkemoi Chemase	Fund Administrator
2	Betty Toroitich	Legal Officer(ex-officio member)
3	CPA Alfred Keitany	Director Finance & Accounting Services (ex-officio member)

**Baringo County Assembly Staff Car Loan and Mortgage Fund
Annual Report and Financial Statements for the year ended June 30, 2025**

e) Fiduciary Oversight Arrangements

1	Internal Auditor	CPA Carolyne Jepkoge
2	County Public Accounts & Investments Committee	1.Hon. Mark Sialo- Chairperson 2.Hon. Clement Lomaringoria – Vice Chairperson 3. Hon. Ayub Serem – Member 4. Hon. Kennedy Kiprono – Member 5. Hon. Loice Kipseba – Member 6. Hon. Solomon Makal – Member 7. Hon. Linah Chebet - Member

f) Registered Offices

P.O. Box 159 -30400
County Assembly Building
Kabarnet – Iten Road
Kabarnet, KENYA

g) Fund Contacts

Telephone: (254) 053-22115
E-mail: baringocountyassembly@gmail.com
Website: www.baringoassembly.go.ke

h) Fund Bankers

Kenya Commercial Bank
Kabarnet Branch
P.O. Box 175-30400
Kabarnet
Account Number: 1271884267

Key Entity and Management (Continued)

i) Independent Auditors

Auditor General
Office of the Auditor General
Anniversary Towers, University Way
P.O. Box 30084
GPO 00100
Nairobi, Kenya

j) Principal Legal Adviser




The Attorney General
State Law Office
Harambee Avenue
P.O. Box 40112
City Square 00200
Nairobi, Kenya

k) County Attorney

Principal Legal Officer
County assembly of Baringo
P.O. Box 159-30400, Kabarnet

**Baringo County Assembly Staff Car Loan and Mortgage Fund
Annual Report and Financial Statements for the year ended June 30, 2025**

3. Loans Management Committee




 <p>1. Hon. Lawi Tallam – Leader of Majority Party to the County Assembly(Chairperson)</p>	<p>Year of Birth: 1977 Key Qualifications: K.C.S.E Work experience : Currently Leader of Majority, Baringo County Assembly</p>
 <p>2. Hon. Sam Lourien – Leader of Minority Party to the County Assembly (Member)</p>	<p>Year of Birth:1984 Key Qualifications: Diploma in Public Administration Work experience : Currently Leader of Minority, Baringo County Assembly</p>
 <p>3.Jepkemoi Chemase – Clerk to County Assembly)</p>	<p>Year of Birth:1976 Key Qualifications: Masters in Business Administration (Human Resource Management option) Bachelor of Education Work experience: -Clerk To County Assembly (From May 2022-to date) -Deputy Clerk Administration Baringo County Assembly 2013-2022) Employee of Teachers Service Commission. Full member I.H.R.M (Ex-Officio Member)</p>

**Baringo County Assembly Staff Car Loan and Mortgage Fund
Annual Report and Financial Statements for the year ended June 30, 2025**

 <p>4.Lulu Chochoi-Principal HR officer</p>	<p>-Year of Birth:1988 Key Qualifications: Masters in Business Administration (Strategic Management Option) Bachelor Business administration(Human Resource Option) Work experience : Currently, Principal Human Resource Officer Baringo County assembly, Membership. Full member I.H.R.M</p>
 <p>5. Betty Toroitich – the County Assembly Legal Officer (ex-officio member)</p>	<p>Year of Birth:1986 Key Qualifications: Masters of Law (LLM) Bachelor of Law Diploma Kenya School of Law Work experience : Currently Legal Officer, Baringo County Assembly</p>
 <p>6.CPA Alfred Kandie Keitany-Director Finance and Accounting Services (ex-officio member)</p>	<p>Year of Birth;1983 Key Qualifications: MBA (Finance)-Catholic University of Eastern Africa. Bachelor of Business Management (Accounting Option)-Moi University. CPA(K) Work Experience: Principal Accountant-Min of Health (NASCOP) 2009-2020. Currently Director Finance and Accounting Services, Baringo County Assembly</p>

**Baringo County Assembly Staff Car Loan and Mortgage Fund
Annual Report and Financial Statements for the year ended June 30, 2025**

4. The Management Team

Name	Details of qualifications and experience
 <p>Jepkemoi Chemase</p>	<p>Year of Birth:1976 Key Qualifications: Bachelor of Education Masters in Business Administration (Human Resource Management Option) Work experience: Employee of the Teachers Service Commission: 1998 to 2013 Deputy Clerk- Administration, Baringo County Assembly: 2013 to 2022 Currently Clerk to the County Assembly/ Administrator of the Fund and Secretary to the LMC</p>
 <p>CPA Alfred Keitany</p>	<p>Year of Birth:1983 Key Qualifications: MBA (Finance)-Catholic University of Eastern Africa. Bachelor of Business Management (Accounting Option)-Moi University. CPA(K) Work Experience: Principal Accountant-Min of Health (NASCOP) 2009-2020. Currently Director Finance and Accounting Services, Baringo County Assembly Ex-Officio member</p>
 <p>Betty Toroitich</p>	<p>Year of Birth:1986 Key Qualifications: Masters of Law (LLM) Bachelor of Law Work experience : Currently Legal Officer, Baringo County Assembly Ex-Officio member</p>

5. Loans Management Committee Chairperson's Report

It is my pleasure to present the Baringo County Assembly Staff Car Loan & Mortgage Fund financial statements for the year ended 30th June 2025. The financial statements present the financial performance of the Fund over the past year.

(a) Changes in the Fund's Management during the year

There were no changes in the management. The fund came into existence on July 2020 with initial capital of Ksh.12,000,000. During the month of August 2020 the first amount was disbursed with initial loan beneficiaries being only five and has currently increased to twenty Six. The fund account received additional Ksh.6,000,000 in FY 2024/2025 from the exchequer thus bringing the total fund balance to Ksh.84,694,809.

(b) Surplus for the period

During the year ended 30th June 2025, the Fund realized a surplus of Ksh 2,336,851 This is the fifth year of operation of the Fund. The interest income earned during the period amounted to Ksh.2,367,972 while the expenses in the period were Ksh. 31,121

(c) Future Outlook of the Fund

All Staff of the County Assembly who were eligible to the Car Loans & Mortgage in the period under review have already been advanced and recoveries are under way and progressing well. More staff will be considered for loans in future subject to availability of funds.

(d) Conclusion

In conclusion, FY 2024/2025 was a good year in general. Good progress was made and the momentum has been created to enable the Fund on a trajectory into prosperity. The Fund has been instrumental in facilitating the Staff purchase motor vehicles and/or purchase or develop residential property to improve their welfare and enable them deliver on their mandate.

I thank all the Members of the Loans Management Committee for their continued commitment and dedication through hard work in delivering services to the Members and staff of the Assembly.

Signed: _____

Name of Chairperson: Hon.Lawi Kipchumba Tallam

Baringo County Assembly Staff Car Loan and Mortgage Fund
Annual Report and Financial Statements for the year ended June 30, 2025

6. Report of the Fund Administrator

It is my pleasure to present the Baringo County Assembly Staff Car Loan & Mortgage Fund financial statements for the year ended 30th June 2025. The financial statements present the financial performance of the Fund over the past year.

The performance of the Fund can be summarized in the following major areas:

(a) Key Management Team

The Fund's key management team is comprised of the Fund Administrator, Director Finance and Accounting Services, the Legal Officer and Principal Human Resource Officer.

(b) Surplus for the period

During the year ended 30th June 2025, the Fund realized a surplus of Ksh 2,336,851 This is the fifth year of operation of the Fund. The interest income earned during the period amounted to Ksh.2,367,972 while the expenses in the period were Ksh. 31,121

(c) Future Outlook of the Fund

All Staff of the County Assembly who were eligible to the Car Loans & Mortgage in the period under review have already been advanced and recoveries are under way and progressing well.

The Loans Management Committee has set up a loan revolving fund for staff matching their entitlement as per the Salaries and Remuneration Commission guidelines.

Conclusion

In conclusion, FY 2024/2025 was a good year in general. Good progress was made and the momentum has been created to enable the Fund on a trajectory into prosperity.

I thank all the Members of the Loans Management Committee for their continued commitment and dedication through hard work in delivering services to the Members and staff of the Assembly.

Signed: _____

Name of Fund Administrator: Jepkemoi Chemase



7. Statement of Performance Against the County Fund’s Predetermined Objectives

Introduction

Section 164 (2) (f) of the Public Finance Management Act, 2012 requires that, at the end of each financial year, the Accounting Officer when preparing financial statements of each County Government entity prepares them in accordance with the standards and formats prescribed by the Public Sector Accounting Standards Board which includes a statement of the County Government entity’s performance against predetermined objectives.

Below we provide the progress on attaining the stated objectives:

Program	Objective	Outcome	Indicator	Performance
Staff Car Loans & Mortgage	To improve the welfare of staff by facilitating the purchase of motor vehicles and the purchase, development, renovation or repair of residential property	Increased number of staff owning Houses and vehicles	Great improvement of staff taking Mortgage facilities	In FY 24/25, car loans and mortgages of Ksh.9,600,000 were disbursed to thirteen, members of staff.

Baringo County Assembly Staff Car Loan and Mortgage Fund
Annual Report and Financial Statements for the year ended June 30, 2025

8. Corporate Governance Statement

Baringo County Assembly consists of the Members of County Assembly (MCAs) who are elected by the people to represent them in the Assembly. The County Assembly (CA) is currently composed of 30 elected and 15 nominated members. The County Assembly is headed by the Speaker, who is elected by the MCAs.

The Loans Management Committee consists of the following members:

- (a) Leader of Majority Party to the County Assembly who shall be chairperson;
- (b) Leader of Minority Party to the County Assembly ;
- (c) One person appointed to the County Assembly Service Board under Section 12 (3) (d) of the County Government Act, 2012;
- (d) The County Assembly Head of Finance (ex-officio member);
- (e) The County Assembly Legal Officer (ex-officio member);
- (f) The Clerk to County Assembly who shall be Administrator of the Fund and Secretary of the Committee appointed under regulation 7.
- (g) The head of human resource management in the County Assembly.

During financial year 2024-2025, the Loans Management committee held 1 meeting. The meetings of the Committee are convened by the Chairperson or in the absence of the Chairperson, by a member designated by the Chairperson and shall be convened at such times as may be necessary for the discharge of the Committee's functions. The quorum for a meeting of the Committee shall be Chairperson and any other three members.

The Committee administers the Fund by:

- (a) Processing applications for loans in accordance with the existing terms and conditions of borrowing;
- (b) Liaising with the housing company (if any) to set up a revolving fund for the disbursements of the loans; and
- (c) Supervising the day-to-day running of the Fund.

The allowances payable to the Committee members are determined by the Salaries and Remuneration Commission.

The annual financial statements of the Fund are subject to audit by the Auditor- General.

9. Management Discussion and Analysis

The major risk facing the Assembly's Staff Car Loan & Mortgage Fund is loan default in case of the death of a staff member. However, this risk has been mitigated by insuring all the staff members' loans for the benefit of the member of the scheme. This will ensure that in the unfortunate death of a member of the Fund, the loan balance due to the Fund will be reimbursed by the Insurance Company.

Where a repayment of loan is not made in accordance with the terms and conditions of the Regulations, the sums of money due and owing to the Fund shall be recoverable by the Loans Committee, without prejudice to any other remedy, in civil proceedings in the High Court.

All Car Loan & Mortgages granted to the Staff are currently being recovered through the payroll check-off system from the staff's monthly emolument. There is currently no major financial improbity as reported by internal audit/Board audit committee, external auditors, or other County Government Agencies providing oversight.

10. Environmental and Sustainability Reporting

1. Environmental performance

The County Assembly continues to provide leadership in environmental stewardship through approval/enactment of policies and legislations which provide a legislative framework to co-ordinate and finance climate change response through adaptation and mitigation measures within the County. Such policies/legislations include the Baringo County Climate Change Act, 2022, Baringo County Climate Change Policy 2021 as well as Baringo County Climate Change Regulation 2023.

2. Employee welfare

The County Assembly subscribes to the Public Service Commission Human Resource Policies and Procedures Manual for the Public Service, 2016 which stipulates that recruitment will be undertaken on the basis of fair competition and merit; representation of Kenya's diverse communities; adequate and equal opportunities to all gender, youth, members of all ethnic groups, persons with disabilities and minorities.

The aforementioned Manual also provides for guidelines and standards for the prevention and protection of officers against accidents and occupational hazards arising at the work place. It also provides for guidelines, procedures and modalities for the administration and payment of compensation for work related injuries and accidents contracted during and outside the course of work.

The Assembly offers at least one training per year for each staff member as guided in the Staff Training Policy. Staff performance appraisal is carried out at the end of each financial year. The overall objective of the appraisal system is to manage and improve performance in the Assembly by enabling a higher level of staff participation and involvement in planning, delivery and evaluation of work performance.

3. Market place practices-

The County Assembly maintains good business practices by promoting competitive bidding when sourcing for goods, services and works. It also treats its own suppliers responsibly by honoring contracts and respecting payment practices.

4. Community Engagements

The County Assembly engages the community through public participation fora when making or implementing any public policy decisions so as to give effect to the principles of public participation as provided for in Articles 10(2), 118, 196, 201(a) and 232(1)(d) of the Constitution and to promote transparency and accountability in decision making.

11. Report of The Trustees

The LMC submit their report together with the audited financial statements for the year ended June 30, 2025 which show the state of the Fund affairs.

Principal activities

The principal activities of the Fund are to provide a loan scheme for the purchase of motor vehicles and the purchase, development, renovation or repair of residential property by staff of the County Assembly as prescribed by the Salaries and Remuneration Commission.

Results

The results of the Fund for the year ended June 30, 2025 are set out on page 1 to 5.

Trustees

The members of the LMC who served during the year are shown on pages vi to viii.

Auditors

The Auditor General is responsible for the statutory audit of the Fund in accordance with Article 229 of the Constitution of Kenya and the Public Audit Act 2015.

By Order of the Board



.....
Chair of the Loans Management Committee

Date:

Baringo County Assembly Staff Car Loan and Mortgage Fund
Annual Report and Financial Statements for the year ended June 30, 2025

12. Statement of Management’s Responsibilities

Section 167 of the Public Finance Management Act, 2012 requires that, at the end of each financial year, the Administrator of a County Public Fund established by *the Baringo County Assembly Staff Car Loan Scheme Regulations 2019* and the *Baringo County Assembly Staff Mortgage Scheme Fund Regulations 2019* shall prepare financial statements for the Fund in accordance with the standards and formats prescribed by the Public Sector Accounting Standards Board.


The Administrator of the Baringo County Assembly Staff Car Loan and Mortgage Fund is responsible for the preparation and presentation of the Fund’s financial statements, which give a true and fair view of the state of affairs of the Fund for and as at the end of the financial year ended on June 30, 2025. This responsibility includes: (i) maintaining adequate financial management arrangements and ensuring that these continue to be effective throughout the reporting period; (ii) maintaining proper accounting records, which disclose with reasonable accuracy at any time the financial position of the Fund; (iii) designing, implementing and maintaining internal controls relevant to the preparation and fair presentation of the financial statements, and ensuring that they are free from material misstatements, whether due to error or fraud; (iv) safeguarding the assets of the Fund; (v) selecting and applying appropriate accounting policies; and (vi) making accounting estimates that are reasonable in the circumstances.

The Administrator of the Baringo County Assembly Staff Car Loan and Mortgage Fund accepts responsibility for the Fund’s financial statements, which have been prepared using appropriate accounting policies supported by reasonable and prudent judgments and estimates, in conformity with International Public Sector Accounting Standards (IPSAS), and in the manner required by the PFM Act, 2012 and *the Baringo County Assembly Staff Car Loan Scheme Regulations 2019* and the *Baringo County Assembly Staff Mortgage Scheme Fund Regulations 2019*. The Administrator of the Fund is of the opinion that the Fund’s financial statements give a true and fair view of the state of Fund’s transactions during the financial year ended June 30, 2025, and of the Fund’s financial position as at that date. The Administrator further confirm the completeness of the accounting records maintained for the Fund, which have been relied upon in the preparation of the Fund’s financial statements as well as the adequacy of the systems of internal financial control.

In preparing the financial statements, the Administrator of the Baringo County Assembly Staff Car Loan and Mortgage Fund has assessed the Fund’s ability to continue as a going concern and disclosed, as applicable, matters relating to the use of going concern basis of preparation of the financial statements. Nothing has come to the attention of the Administrator to indicate that the Fund will not remain a going concern for at least the next twelve months from the date of this statement.

Approval of the financial statements

The Fund’s financial statements were approved by the Board on 14/11 2025 and signed on its behalf by:



Administrator of the County Public Fund



REPUBLIC OF KENYA



Telephone: +254-(20) 3214000
E-mail: info@oagkenya.go.ke
Website: www.oagkenya.go.ke

HEADQUARTERS
Anniversary Towers
Monrovia Street
P.O. Box 30084-00100
NAIROBI

REPORT OF THE AUDITOR-GENERAL ON BARINGO COUNTY ASSEMBLY (STAFF) CAR LOAN AND MORTGAGE FUND FOR THE YEAR ENDED 30 JUNE, 2025

PREAMBLE

I draw your attention to the contents of my report which is in three parts:

- A. Report on the Financial Statements that considers whether the financial statements are fairly presented in accordance with the applicable financial reporting framework, accounting standards and the relevant laws and regulations that have a direct effect on the financial statements;
- B. Report on the Lawfulness and Effectiveness in Use of Public Resources which considers compliance with applicable laws, regulations, policies, gazette notices, circulars, guidelines and manuals and whether public resources are applied in a prudent, efficient, economic, transparent and accountable manner to ensure the Government achieves value for money and that such funds are applied for the intended purpose; and,
- C. Report on the Effectiveness of Internal Controls, Risk Management and Governance which considers how the entity has instituted checks and balances to guide internal operations. This responds to the effectiveness of the governance structure, risk management environment and internal controls, developed and implemented by those charged with governance for orderly, efficient and effective operations of the entity.

A Qualified Opinion is issued when the Auditor-General concludes that, except for material misstatements noted, the financial statements are fairly presented in accordance with the applicable financial reporting framework. The Report on Financial Statements should be read together with the Report on Lawfulness and Effectiveness in the Use of Public Resources, and the Report on Effectiveness of Internal Controls, Risk Management and Governance.

The three parts of the report are aimed at addressing the statutory roles and responsibilities of the Auditor-General as provided by Article 229 of the Constitution, the Public Finance Management Act, 2012, and the Public Audit Act, 2015. The three parts of the report when read together constitute the report of the Auditor-General.

REPORT ON THE FINANCIAL STATEMENTS

Qualified Opinion

I have audited the accompanying financial statements of Baringo County Assembly (Staff) Car Loan and Mortgage Fund set out on pages 1 to 24, which comprise of the statement of financial position as at 30 June, 2025 and the statement of financial performance, statement of changes in net assets, statement of cash flows and statement of comparison

of budget and actual amounts for the year then ended and a summary of significant accounting policies and other explanatory information in accordance with the provisions of Article 229 of the Constitution of Kenya and Section 35 of the Public Audit Act, 2015. I have obtained all the information and explanations which to the best of my knowledge and belief, were necessary for the purpose of the audit.

In my opinion, except for the effects of the matter described in the Basis for Qualified Opinion section of my report, the financial statements present fairly, in all material respects, the financial position of Baringo County Assembly (Staff) Car Loan and Mortgage Fund as at 30 June, 2025 and of its financial performance and its cash flows for the year then ended, in accordance with International Public Sector Accounting Standards (Accrual Basis) and comply with the Public Finance Management (Baringo County Assembly (Staff) Mortgage Scheme Fund) (Amendment) Regulations, 2019 and the Public Finance Management Act, 2012.

Basis for Qualified Opinion

Inaccuracies of the Comparative Balances

Comparison between the financial statements' comparative balances and prior year 2023/2024 audited financial statements reflects an unexplained variance as detailed below:

Component Description	2024/2025 (Kshs)	2023/2024 (Kshs)	Variance (Kshs)
Statement of Changes in Net Assets			
Accumulated Surplus	3,426,392	1,728,278	1,698,114
Statement of Cash Flows			
Net Cash flows from Operating Activities	1,728,308	1,728,278	30
Proceeds from Loans Principal Repayments	6,135,571	6,135,575	(4)
Loan Disbursement Paid Out	32,700,000	32,500,000	200,000
Net Cash Flows Used in Investing Activities	26,364,429	26,364,425	4
Net Increase(decrease) in Cash and Cash Equivalents	3,536,429	21,300,000	(17,763,571)

In the circumstances, the accuracy and completeness of the comparative balances in the financial statements could not be confirmed.

The audit was conducted in accordance with the International Standards of Supreme Audit Institutions (ISSAIs). I am independent of the Baringo County Assembly (Staff) Car Loan and Mortgage Fund Management in accordance with ISSAI 130 on the Code of Ethics. I have fulfilled other ethical responsibilities in accordance with the ISSAI and in accordance with other ethical requirements applicable to performing audits of financial statements in Kenya. I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my qualified opinion.

Key Audit Matters

Key audit matters are those matters that, in my professional judgement, are of most significance in the audit of the financial statements. Except for the effects of the matter described in the Basis for Qualified Opinion section, I have determined that there are no other key audit matters to communicate in my report.

My opinion is not modified in this matter.

Other Matter

Unresolved Prior Year Matters

In the prior year audit report, several issues were raised under the Report on Financial Statements, Report on Lawfulness and Effectiveness in Use of Public Resources, and Report on Effectiveness of Internal Controls, Risk Management and Governance. Review of the status during audit of the Fund in 2024/2025 revealed that the following six (6) issues remained unresolved:

No.	Financial Year	Audit Issue
1	2023/2024	Variance between the Financial Statements and County Executive Financial Statements
2	2023/2024	Unsupported Interest Income Balance
3	2023/2024	Unsupported Current Portion of Long-Term Receivables from Exchange Transactions
4	2023/2024	Unsupported Long-Term Receivables from Exchange Transactions
5	2023/2024	Unsecured Car Loans and Mortgage
6	2023/2024	Lack of Insurance Policy on Mortgage and Loans

Other Information

The Loans Management Committee and Management team are responsible for the Other Information set out on page iii to xvi which comprise of Key Entity Information and Management, Loan Management Committee, Management Team, Loan Management Committee Chairman's Report, Report of the Fund Administrator, Statement of Performance Against the County Fund's Predetermined Objectives, Corporate Governance Statement, Management Discussion and Analysis, Environmental and Sustainability Reporting, Report of the Trustees, Statement of Management's Responsibilities. The Other Information does not include the financial statements and my audit report thereon.

In connection with my audit on the Baringo County Assembly (Staff) Car Loan and Mortgage Fund financial statements, my responsibility is to read the Other Information and in doing so, consider whether the Other Information is materially inconsistent with the financial statements or my knowledge obtained in the audit or otherwise appears to be materially misstated. If based on the work I have performed, I conclude that there is a

material misstatement of this Other Information, I am required to report that fact. I have nothing to report in this regard.

My Opinion on the financial statements does not cover the Other Information and accordingly, I do not express an audit opinion or any form of assurance conclusion thereon.

REPORT ON LAWFULNESS AND EFFECTIVENESS IN USE OF PUBLIC RESOURCES

Conclusion

As required by Article 229(6) of the Constitution, based on the audit procedures performed, except for the effect of the matters described in the Basis for Conclusion on the Lawfulness and Effectiveness in Use of Public Resources section of my report, I confirm that nothing else has come to my attention to cause me to believe that public resources have not been applied lawfully and in an effective way.

Basis for Conclusion

1. Unsecured Car Loans and Mortgage

The statement of financial position reflects balance of Kshs.72,354,615 in respect of long-term receivables from exchange transactions. However, security documents by way of motor vehicle logbooks and title deeds for the properties financed by the Fund have not been jointly registered in the names of the Fund and beneficiaries. This was contrary to Regulation 17(3) of the Public Finance Management Baringo County Assembly (Staff) Mortgage Scheme Fund (Amendment) Regulations, 2019 which requires that the Fund administrator shall register a charge over the property financed by the money loaned from the Fund between the member of the scheme and County Assembly of Baringo.

In the Circumstances, Management was in breach of the law.

2. Lack of Insurance Policy

The statement of cash flows reflects loan disbursements paid out in the current and previous financial years amounting to Kshs.9,600,000 and Kshs.32,700,000, respectively, as disclosed in Note 12 to the financial statements. The loans were advanced to three (3) members of staff, comprising two (2) beneficiaries in the current year and one (1) carried forward from the previous year. However, review of supporting documents in respect of the two (2) mortgage loans disbursed revealed that no insurance policy was taken by the borrowers to secure the properties bought or built. Further, there was no registration of a charge on the properties bought or built by the loan advanced to the staff. This was contrary to Regulations 16(2) of the Public Finance Management (Baringo County Assembly (Staff) Mortgage Scheme Fund) (Amendment) Regulations, 2019 which states that a borrower shall take out and maintain a Mortgage protection policy and a fire policy with an insurance firm approved by the Committee, the cost of which shall be paid out of the Fund and debited in such borrower's account.

In the circumstances, Management was in breach of the law and Loans and Mortgages may be exposed to losses in the event the loans are not repaid or unforeseen calamities.

The audit was conducted in accordance with ISSAI 3000 and ISSAI 4000. The standards require that I comply with ethical requirements and plan and perform the audit to obtain assurance about whether the activities, financial transactions and information reflected in the financial statements comply in all material respects, with the authorities that govern them. I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my conclusion.

REPORT ON EFFECTIVENESS OF INTERNAL CONTROLS, RISK MANAGEMENT AND GOVERNANCE

Conclusion

As required by Section 7(1)(a) of the Public Audit Act, 2015, based on the audit procedures performed, I confirm that nothing has come to my attention to cause me to believe that internal controls, risk management and governance were not effective.

Basis for Conclusion

The audit was conducted in accordance with ISSAIs 2315 and 2330. The standards require that I plan and perform the audit to obtain assurance about whether effective processes and systems of internal controls, risk Management and overall governance were operating effectively in all material respects. I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my conclusion.

Responsibilities of the Management and those Charged with Governance

Management is responsible for the preparation and fair presentation of these financial statements in accordance with International Public Sector Accounting Standards (Accrual Basis) and for maintaining effective internal controls as Management determines is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error and for its assessment of the effectiveness of internal controls, risk management and governance.

In preparing the financial statements, Management is responsible for assessing the Fund's ability to continue a going concern, disclosing, as applicable, matters related to going concern and using the going concern basis of accounting unless Management is aware of the intention to cease operations.

Management is also responsible for the submission of the financial statements to the Auditor-General in accordance with the provisions of Section 47 of the Public Audit Act, 2015.

In addition to the responsibility for the preparation and presentation of the financial statements described above, Management is also responsible for ensuring that the activities, financial transactions and information reflected in the financial statements comply with the authorities which govern them and that public resources are applied in an effective way.

Those charged with governance are responsible for overseeing the Fund's, financial reporting process, reviewing the effectiveness of how Management monitors compliance with relevant legislative and regulatory requirements, ensuring that effective processes and systems are in place to address key roles and responsibilities in relation to governance and risk management, and ensuring the adequacy and effectiveness of the control environment.

Auditor-General's Responsibilities for the Audit

My responsibility is to conduct an audit of the financial statements in accordance with Article 229(4) of the Constitution, Section 35 of the Public Audit Act, 2015 and the International Standards of Supreme Audit Institutions (ISSAIs). The standards require that, in conducting the audit, I obtain reasonable assurance about whether the financial statements as a whole are free from material misstatements, whether due to fraud or error and to issue an auditor's report that includes my opinion in accordance with Section 48 of the Public Audit Act, 2015. Reasonable assurance is a high level of assurance but is not a guarantee that an audit conducted in accordance with ISSAIs will always detect a material misstatement when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of these financial statements.

In conducting the audit, Article 229(6) of the Constitution also requires that I express a conclusion on whether or not in all material respects, the activities, financial transactions and information reflected in the financial statements are in compliance with the authorities that govern them and that public resources are applied in an effective way. In addition, I consider the entity's control environment in order to give an assurance on the effectiveness of internal controls, risk management and governance processes and systems in accordance with the provisions of Section 7 (1) (a) of the Public Audit Act, 2015.

Further, I am required to submit the audit report in accordance with Article 229(7) of the Constitution.

Detailed description of my responsibilities for the audit is located at the Office of the Auditor-General's website at: <https://www.oagkenya.go.ke/auditor-generals-responsibilities-for-audit/>. This description forms part of my auditor's report.


FCPA Nancy Gathungu, CBS
AUDITOR-GENERAL

Nairobi


3 December, 2025

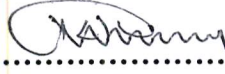
**Baringo County Assembly (Staff) Car Loan and Mortgage Fund
Annual Report and Financial Statements for the year ended June 30, 2025**

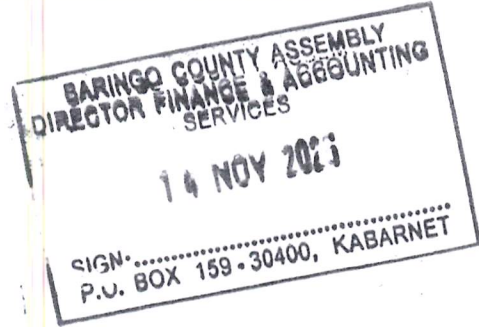
14. Statement of Financial Performance for the Year Ended 30 June 2025

	Note	FY 2024/2025	FY 2023/2024
		KShs	KShs
Revenue from exchange transactions			
Interest income	6	2,367,972	1,734,405
Total revenue		2,367,972	1,734,405
Expenses			
Use of goods and services	7	31,121	6,127
Total expenses		31,121	6,127
Surplus/(deficit) for the period		2,336,851	1,728,278

(The notes set out on pages 17 to 24 form an integral part of these Financial Statements)

.....

Name: Jepkemoi Chemase
Administrator of the Fund

.....

Name: CPA Alfred Keitany
Director Finance & Accounting Services
ICPAK Member Number:17968



**Baringo County Assembly Staff Car Loan and Mortgage Fund
Annual Report and Financial Statements for the year ended June 30, 2025**

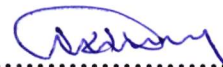
15. Statement of Financial Position As at 30 June 2025

	Note	FY2024/2025 KShs	FY2023/2024 KShs
Assets			
Current assets			
Cash and cash equivalents	8	6,018,553	1,710,117
Current portion of long- term receivables from exchange transactions	9	6,321,641	6,194,074
		12,340,194	7,904,191
Non-current assets			
Long term receivables from exchange transactions	9	72,354,615	68,462,599
Total assets		84,694,809	76,366,790
Liabilities			
Trade and Other Payables from Exchange Transactions	10	-	8,832
Total Current Liabilities		-	8,832
Net Assets		84,694,809	76,357,959
Represented By:			
Revolving Fund		78,931,567	72,931,567
Accumulated surplus		5,763,242	3,426,392
Total net assets and liabilities		84,694,809	76,357,959

The accounting policies and explanatory notes to these financial statements form an integral part of the financial statements. The entity financial statements were approved on 14/11/2025 and signed by:



.....
Name: Jepkemoi Chemase
Administrator of the Fund

.....
Name: CPA Alfred Keitany
Director Finance & Accounting Service
ICPAK Member Number: 17968



**Baringo County Assembly (Staff) Car Loan and Mortgage Fund
Annual Report and Financial Statements for the year ended June 30, 2025**

16. Statement of Changes in Net Assets for the year ended 30 June 2025

Description	Revolving Fund	Revaluation Reserve	Accumulated surplus	Total
		Kshs	Kshs	Kshs
Balance As At 1 July 2023	51,631,567	-	1,698,114	53,329,681
Funds Received during the Year	21,300,000		-	21,300,000
Surplus/(Deficit) For the Period	-	-	1,728,278	1,728,278
Balance As At 30 June 2024	72,931,567	-	3,426,392	76,357,959
Balance as at the beginning of current period	72,931,567	-	3,426,392	76,357,959
Funds Received during the Year	6,000,000	-	-	6,000,000
Surplus/(Deficit) For the Period	-	-	2,336,850	2,336,850
Balance as at the end of current period	78,931,567	-	5,763,242	84,694,809

**Baringo County Assembly (Staff) Car Loan and Mortgage Fund
Annual Report and Financial Statements for the year ended June 30, 2025**

17. Statement of Cash Flows for The Year Ended 30 June 2025

Description	Note	FY2024/2025	FY2023/2024
		Kshs	Kshs
Cash flows from operating activities			
Receipts			
Interest received	6	2,177,574	1,734,435
Total receipts		2,177,574	1,734,435
Payments			
Use of Goods and Services	7	(31,121)	(6,127)
Net cash flows from operating activities		2,146,453	1,728,308
Cash flows from investing activities			
Proceeds from loan principal repayments	11	5,769,095	6,135,571
Loan disbursements paid out	12	(9,600,000)	(32,700,000)
Refund from overpayment by staff	13	(7,112)	-
Net cash flows used in investing activities		(3,838,017)	(26,364,429)
Cash flows from financing activities			
Exchequer Receipts	14	6,000,000	21,300,000
Net cash flows from financing activities		6,000,000	21,300,000
Net increase/(decrease) in cash Equivalents		4,308,436	(3,536,429)
Cash and cash equivalents at July, 1		1,710,117	5,246,234
Cash and cash equivalents at June 30		6,018,553	1,710,117

**Baringo County Assembly (Staff) Car Loan and Mortgage Fund
Annual Report and Financial Statements for the year ended June 30, 2025**

18. Statement Of Comparison Of Budget And Actual Amounts For The Period Ended 30 June 2025

Description	Original budget	Adjustments	Final budget	Actual on comparable basis	Performance difference	% Utilization
	Kshs	Kshs	Kshs	Kshs	Kshs	
	a	b	C=(a+b)	d	e=(c-d)	f=d/c*100
Receipts						
Interest Income	2,456,950	-	2,456,950	2,367,972	88,978	96%
Total Income	2,456,950	-	2,456,950	2,367,972	88,978	96%
Expenses						
Finance Cost	2,621	-	2,621	2,621	-	100%
Fund Administration Expenses	28,500	-	28,500	28,500	-	100%
Total Expenditure	31,121	-	31,121	31,121	-	100%
Surplus For the Period	2,425,829	-	2,425,829	2,336,851	88,978	96%

Budget notes

1. Provide below a commentary on significant underutilization (below 90% of utilization) and any overutilization (IPSAS 24.14)
2. Provide an explanation of changes between original and final budget indicating whether the difference is due to reallocations or other causes. (IPSAS 24.29)

**Baringo County Assembly (Staff) Car Loan and Mortgage Fund
Annual Report and Financial Statements for the year ended June 30, 2025**

19. Notes to the Financial Statements

Significant Accounting Policies

1. General Information

Baringo County Assembly Staff Car Loan and Mortgage Fund is established by and derives its authority and accountability from Public Finance Management Baringo County Assembly (Staff) Car Loan Fund Regulations 2019 and Public Finance management Baringo County Assembly (Staff) Mortgage Fund Regulations, 2019. The entity is wholly owned by the Baringo County Assembly and is domiciled in Kenya. The entity's principal activity is advancing car loan loans and mortgage to its staff.

2. Statement of compliance and basis of preparation

The Fund's financial statements have been prepared in accordance with and comply with International Public Sector Accounting Standards (IPSAS). The financial statements are presented in Kenya shillings, which is the functional and reporting currency of the Fund. The accounting policies have been consistently applied to all the years presented. The financial statements have been prepared on the basis of historical cost, unless stated otherwise. The cash flow statement is prepared using the direct method. The financial statements are prepared on accrual basis.

3. Adoption of new and revised standards

(i) New and amended standards and interpretations in issue but not yet effective in the year ended 30 June 2025

There were no new and amended standards issued in the financial year.

(ii) New and amended standards and interpretations in issue but not yet effective in the year ended 30 June 2025.

Standard	Effective date and impact:
IPSAS 43: Leases	<i>Applicable 1st January 2025</i> The standard sets out the principles for the recognition, measurement, presentation, and disclosure of leases. The objective is to ensure that lessees and lessors provide relevant information in a manner that faithfully represents those transactions. This information gives a basis for users of financial statements to assess the effect that leases have on the financial position, financial performance and cashflows of an Entity. The new standard requires entities to recognise, measure and present information on right of use assets and lease liabilities.
IPSAS 44: Non- Current Assets Held for Sale and Discontinued Operations	<i>Applicable 1st January 2025</i> The Standard requires, Assets that meet the criteria to be classified as held for sale to be measured at the lower of carrying amount and fair value less costs to sell and the depreciation of such assets to cease and:

**Baringo County Assembly (Staff) Car Loan and Mortgage Fund
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	Assets that meet the criteria to be classified as held for sale to be presented separately in the statement of financial position and the results of discontinued operations to be presented separately in the statement of financial performance.
IPSAS 45: Property Plant and Equipment	<i>Applicable 1st January 2025</i> The standard supersedes IPSAS 17 on Property, Plant and Equipment. IPSAS 45 has additional guidance/ new guidance for heritage assets, infrastructure assets and measurement. Heritage assets were previously excluded from the scope of IPSAS 17 in IPSAS 45, heritage assets that satisfy the definition of PPE shall be recognized as assets if they meet the criteria in the standard. IPSAS 45 has an additional application guidance for infrastructure assets, implementation guidance and illustrative examples. The standard has clarified existing principles e.g. valuation of land over or under the infrastructure assets, under- maintenance of assets and distinguishing significant parts of infrastructure assets.
IPSAS 46: Measurement	<i>Applicable 1st January 2025</i> The objective of this standard was to improve measurement guidance across IPSAS by: <ul style="list-style-type: none"> i. Providing further detailed guidance on the implementation of commonly used measurement bases and the circumstances under which they should be used. ii. Clarifying transaction costs guidance to enhance consistency across IPSAS. iii. Amending where appropriate guidance across IPSAS related to measurement at recognition, subsequent measurement and measurement related disclosures. The standard also introduces a public sector specific measurement bases called the current operational value.
IPSAS 47: Revenue	<i>Applicable 1st January 2026</i> This standard supersedes IPSAS 9- Revenue from exchange transactions, IPSAS 11 Construction contracts and IPSAS 23 Revenue from non-exchange transactions. This standard brings all the guidance of accounting for revenue under one standard. The objective of the standard is to establish the principles that an entity shall apply to report useful information to users of financial statements about the nature, amount, timing and uncertainty of revenue and cash flow arising from revenue transactions.
IPSAS 48: Transfer Expenses	<i>Applicable 1st January 2026</i> The objective of the standard is to establish the principles that a transfer provider shall apply to report useful information to users of financial

**Baringo County Assembly (Staff) Car Loan and Mortgage Fund
Annual Report and Financial Statements for the year ended June 30, 2025**

	statements about the nature, amount, timing and uncertainty of expenses and cash flow arising from transfer expense transactions. This is a new standard for public sector entities geared to provide guidance to entities that provide transfers on accounting for such transfers.
IPSAS 49: Retirement Benefit Plans	<i>Applicable 1st January 2026</i> The objective is to prescribe the accounting and reporting requirements for the public sector retirement benefit plans which provide retirement to public sector employees and other eligible participants. The standard sets the financial statements that should be presented by a retirement benefit plan.
IPSAS 50: Exploration For & Evaluation of Mineral Resources	<i>Applicable 1st January 2027</i> The objective of this Standard is to specify the financial reporting for the exploration for and evaluation of mineral resources. The Standard requires: <ul style="list-style-type: none"> i. Limited improvements to existing accounting practices for exploration and evaluation expenditures. ii. Entities that recognize exploration and evaluation assets to assess such assets for impairment in accordance with this Standard and measure any impairment in accordance with IPSAS 26. iii. Disclosures that identify and explain the amounts in the entity's financial statements arising from the exploration for and evaluation of mineral resources and help users of those financial statements understand the amount, timing and certainty of future cash flows from any exploration and evaluation assets recognized.

(i) Early adoption of standards

The Entity did not early – adopt any new or amended standards in the financial year.

4. Summary of Significant Accounting Policies

a) Revenue recognition

i. Revenue from non-exchange transactions

Transfers from other government entities

Revenues from non-exchange transactions with other government entities are measured at fair value and recognized on obtaining control of the asset (cash, goods, services and property) if the transfer is free from conditions and it is probable that the economic benefits or service potential related to the asset will flow to the entity and can be measured reliably.

**Baringo County Assembly (Staff) Car Loan and Mortgage Fund
Annual Report and Financial Statements for the year ended June 30, 2025**

ii. Revenue from exchange transactions

Interest income

Interest income is accrued using the effective yield method. The effective yield discounts estimated future cash receipts through the expected life of the financial asset to that asset's net carrying amount. The method applies this yield to the principal outstanding to determine interest income each period.

Dividends

Dividends or similar distributions must be recognized when the shareholder's or the Entity's right to receive payments is established.

Rental income

Rental income arising from operating leases on investment properties is accounted for on a straight-line basis over the lease terms and included in revenue.

b) Budget information

The original budget for FY 2025 was approved by the County Assembly on 26th July 2024. Subsequent revisions or additional appropriations were made to the approved budget in accordance with specific approvals from the appropriate authorities. The additional appropriations are added to the original budget by the entity upon receiving the respective approvals in order to conclude the final budget. Accordingly, the Fund recorded additional appropriations of 6,000,000 on the FY 2024/2025 budget following the governing body's approval.

The entity's budget is prepared on a different basis to the actual income and expenditure disclosed in the financial statements. The financial statements are prepared on accrual basis using a classification based on the nature of expenses in the statement of financial performance, whereas the budget is prepared on a cash basis. The amounts in the financial statements were recast from the accrual basis to the cash basis and reclassified by presentation to be on the same basis as the approved budget. A comparison of budget and actual amounts, prepared on a comparable basis to the approved budget, is then presented in the statement of comparison of budget and actual amounts.

**Baringo County Assembly (Staff) Car Loan and Mortgage Fund
Annual Report and Financial Statements for the year ended June 30, 2025**

Summary of Significant Accounting Policies (Continued)

In addition to the Basis difference, adjustments to amounts in the financial statements are also made for differences in the formats and classification schemes adopted for the presentation of the financial statements and the approved budget.

A statement to reconcile the actual amounts on a comparable basis included in the statement of comparison of budget and actual amounts and the actuals as per the statement of financial cash flows has been presented.

c) Property, plant and equipment

All property, plant and equipment are stated at cost less accumulated depreciation and impairment losses. Cost includes expenditure that is directly attributable to the acquisition of the items. When significant parts of property, plant and equipment are required to be replaced at intervals, the entity recognizes such parts as individual assets with specific useful lives and depreciates them accordingly. Likewise, when a major inspection is performed, its cost is recognized in the carrying amount of the plant and equipment as a replacement if the recognition criteria are satisfied. All other repair and maintenance costs are recognized in surplus or deficit as incurred. Where an asset is acquired in a non-exchange transaction for nil or nominal consideration the asset is initially measured at its fair value.

a) Intangible Assets

Intangible assets acquired separately are initially recognized at cost. The cost of intangible assets acquired in a non-exchange transaction is their fair value at the date of the exchange. Following initial recognition, intangible assets are carried at cost less any accumulated amortization and accumulated impairment losses. Internally generated intangible assets, excluding capitalized development costs, are not capitalized and expenditure is reflected in surplus or deficit in the period in which the expenditure is incurred.

The useful life of the intangible assets is assessed as either finite or indefinite.

b) Investment property

Investment properties are measured initially at cost, including transaction costs. The carrying amount includes the replacement cost of components of an existing investment property at the time that cost is incurred if the recognition criteria are met and excludes the costs of day-to-day maintenance of an investment property. Investment property acquired through a non-exchange transaction is measured at its fair value at the date of acquisition. Investment properties are derecognized either when they have been disposed of or when the investment property is permanently withdrawn from use and no future economic benefit or service potential is expected from its disposal. The difference between the net disposal proceeds and the carrying amount of the asset is recognized in the surplus or deficit in the period of de-recognition.

**Baringo County Assembly (Staff) Car Loan and Mortgage Fund
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Summary of Significant Accounting Policies (Continued)

c) Financial instruments

IPSAS 41 addresses the classification, measurement and de-recognition of financial assets and financial liabilities, introduces new rules for hedge accounting and a new impairment model for financial assets. *The entity does not have any hedge relationships and therefore the new hedge accounting rules have no impact on the Company's financial statements.* A financial instrument is any contract that gives rise to a financial asset of one entity and a financial liability or equity instrument of another entity. At initial recognition, the entity measures a financial asset or financial liability at its fair value plus or minus, in the case of a financial asset or financial liability not at fair value through surplus or deficit, transaction costs that are directly attributable to the acquisition or issue of the financial asset or financial liability.

Financial assets

Classification of financial assets

The entity classifies its financial assets as subsequently measured at amortized cost, fair value through net assets/ equity or fair value through surplus and deficit on the basis of both the entity's management model for financial assets and the contractual cash flow characteristics of the financial asset. A financial asset is measured at amortized cost when the financial asset is held within a management model whose objective is to hold financial assets in order to collect contractual cash flows and the contractual terms of the financial asset give rise on specified dates to cash flows that are solely payments of principal and interest on the principal outstanding. A financial asset is measured at fair value through net assets/ equity if it is held within the management model whose objective is achieved by both collecting contractual cashflows and selling financial assets and the contractual terms of the financial asset give rise on specified dates to cash flows that are solely payments of principal and interest on the principal amount outstanding. A financial asset shall be measured at fair value through surplus or deficit unless it is measured at amortized cost or fair value through net assets/ equity unless an entity has made irrevocable election at initial recognition for particular investments in equity instruments.

Subsequent measurement

Based on the business model and the cash flow characteristics, the entity classifies its financial assets into amortized cost or fair value categories for financial instruments. Movements in fair value are presented in either surplus or deficit or through net assets/ equity subject to certain criteria being met.

**Baringo County Assembly (Staff) Car Loan and Mortgage Fund
Annual Report and Financial Statements for the year ended June 30, 2025**

Summary of Significant Accounting Policies (Continued)

Amortized cost

Financial assets that are held for collection of contractual cash flows where those cash flows represent solely payments of principal and interest, and that are not designated at fair value through surplus or deficit, are measured at amortized cost. A gain or loss on an instrument that is subsequently measured at amortized cost and is not part of a hedging relationship is recognized in profit or loss when the asset is de-recognized or impaired. Interest income from these financial assets is included in finance income using the effective interest rate method.

Fair value through net assets/ equity

Financial assets that are held for collection of contractual cash flows and for selling the financial assets, where the assets' cash flows represent solely payments of principal and interest, are measured at fair value through net assets/ equity. Movements in the carrying amount are taken through net assets, except for the recognition of impairment gains or losses, interest revenue and foreign exchange gains and losses which are recognized in surplus/deficit. Interest income from these financial assets is included in finance income using the effective interest rate method.

Fair value through surplus or deficit

Financial assets that do not meet the criteria for amortized cost or fair value through net assets/ equity are measured at fair value through surplus or deficit. A business model where the entity manages financial assets with the objective of realizing cash flows through solely the sale of the assets would result in a fair value through surplus or deficit model.

Trade and other receivables

Trade and other receivables are recognized at fair values less allowances for any uncollectible amounts. Trade and other receivables are assessed for impairment on a continuing basis. An estimate is made of doubtful receivables based on a review of all outstanding amounts at the year end.

Impairment

The entity assesses, on a forward-looking basis, the expected credit loss ('ECL') associated with its financial assets carried at amortized cost and fair value through net assets/equity. The entity recognizes a loss allowance for such losses at each reporting date.

**Baringo County Assembly (Staff) Car Loan and Mortgage Fund
Annual Report and Financial Statements for the year ended June 30, 2025**

Summary of Significant Accounting Policies (Continued)

Financial liabilities

Classification

The entity classifies its liabilities as subsequently measured at amortized cost except for financial liabilities measured through profit or loss.

d) Inventories

Inventory is measured at cost upon initial recognition. To the extent that inventory was received through non-exchange transactions (for no cost or for a nominal cost), the cost of the inventory is its fair value at the date of acquisition.

Costs incurred in bringing each product to its present location and conditions are accounted for, as follows:

- Raw materials: purchase cost using the weighted average cost method
- Finished goods and work in progress: cost of direct materials and labour and a proportion of manufacturing overheads based on the normal operating capacity, but excluding borrowing costs

After initial recognition, inventory is measured at the lower of cost and net realizable value. However, to the extent that a class of inventory is distributed or deployed at no charge or for a nominal charge, that class of inventory is measured at the lower of cost and current replacement cost. Net realizable value is the estimated selling price in the ordinary course of operations, less the estimated costs of completion and the estimated costs necessary to make the sale, exchange, or distribution. Inventories are recognized as an expense when deployed for utilization or consumption in the ordinary course of operations of the Entity.

e) Provisions

Provisions are recognized when the Entity has a present obligation (legal or constructive) as a result of a past event, it is probable that an outflow of resources embodying economic benefits or service potential will be required to settle the obligation and a reliable estimate can be made of the amount of the obligation. Where the Entity expects some or all of a provision to be reimbursed, for example, under an insurance contract, the reimbursement is recognized as a separate asset only when the reimbursement is virtually certain. The expense relating to any provision is presented in the statement of financial performance net of any reimbursement.

f) Social Benefits

Social benefits are cash transfers provided to i) specific individuals and / or households that meet the eligibility criteria, ii) mitigate the effects of social risks and iii) Address the need of society as a whole. The entity recognizes a social benefit as an expense for the social benefit scheme at the same time that it recognizes a liability. The liability for the social benefit scheme is measured at the best estimate of the cost (the social benefit payments) that the entity will incur in fulfilling the present obligations represented by the liability.

**Baringo County Assembly (Staff) Car Loan and Mortgage Fund
Annual Report and Financial Statements for the year ended June 30, 2025**

Summary of Significant Accounting Policies (Continued)

g) Contingent liabilities

The Entity does not recognize a contingent liability but discloses details of any contingencies in the notes to the financial statements, unless the possibility of an outflow of resources embodying economic benefits or service potential is remote.

Contingent assets

The Entity does not recognize a contingent asset, but discloses details of a possible asset whose existence is contingent on the occurrence or non-occurrence of one or more uncertain future events not wholly within the control of the Entity in the notes to the financial statements. Contingent assets are assessed continually to ensure that developments are appropriately reflected in the financial statements. If it has become virtually certain that an inflow of economic benefits or service potential will arise and the asset's value can be measured reliably, the asset and the related revenue are recognized in the financial statements of the period in which the change occurs.

h) Nature and purpose of reserves

The Entity creates and maintains reserves in terms of specific requirements. Changes in accounting policies and estimates

The Entity recognizes the effects of changes in accounting policy retrospectively. The effects of changes in accounting policy are applied prospectively if retrospective application is impractical.

i) Employee benefits – Retirement benefit plans

The Entity provides retirement benefits for its employees and directors. Defined contribution plans are post-employment benefit plans under which an entity pays fixed contributions into a separate entity (a fund) and will have no legal or constructive obligation to pay further contributions if the fund does not hold sufficient assets to pay all employee benefits relating to employee service in the current and prior periods. The contributions to fund obligations for the payment of retirement benefits are charged against income in the year in which they become payable.

Defined benefit plans are post-employment benefit plans other than defined-contribution plans. The defined benefit funds are actuarially valued tri-annually on the projected unit credit method basis. Deficits identified are recovered through lump sum payments or increased future contributions on proportional basis to all participating employers. The contributions and lump sum payments reduce the post-employment benefit obligation.

**Baringo County Assembly (Staff) Car Loan and Mortgage Fund
Annual Report and Financial Statements for the year ended June 30, 2025**

Summary of Significant Accounting Policies (Continued)

j) Foreign currency transactions

Transactions in foreign currencies are initially accounted for at the ruling rate of exchange on the date of the transaction. Trade creditors or debtors denominated in foreign currency are reported at the statement of financial position reporting date by applying the exchange rate on that date. Exchange differences arising from the settlement of creditors, or from the reporting of creditors at rates different from those at which they were initially recorded during the period, are recognized as income or expenses in the period in which they arise.

k) Borrowing costs

Borrowing costs are capitalized against qualifying assets as part of property, plant and equipment. Such borrowing costs are capitalized over the period during which the asset is being acquired or constructed and borrowings have been incurred. Capitalization ceases when construction of the asset is complete. Further borrowing costs are charged to the statement of financial performance.

l) Related parties

The Entity regards a related party as a person or an entity with the ability to exert control individually or jointly, or to exercise significant influence over the Entity, or vice versa. Members of key management are regarded as related parties and comprise the directors, the CEO and senior managers.

m) Cash and cash equivalents

Cash and cash equivalents comprise cash on hand and cash at bank, short-term deposits on call and highly liquid investments with an original maturity of three months or less, which are readily convertible to known amounts of cash and are subject to insignificant risk of changes in value. Bank account balances include amounts held at the Central Bank of Kenya and at various commercial banks at the end of the financial year. For the purposes of these financial statements, cash and cash equivalents also include short term cash imprests and advances to authorised public officers and/or institutions which were not surrendered or accounted for at the end of the financial year.

n) Comparative figures

Where necessary comparative figures for the previous financial year have been amended or reconfigured to conform to the required changes in presentation.

**Baringo County Assembly (Staff) Car Loan and Mortgage Fund
Annual Report and Financial Statements for the year ended June 30, 2025**

Summary of Significant Accounting Policies (Continued)

5. Significant judgments and sources of estimation uncertainty

The preparation of the Entity's financial statements in conformity with IPSAS requires management to make judgments, estimates and assumptions that affect the reported amounts of revenues, expenses, assets and liabilities, and the disclosure of contingent liabilities, at the end of the reporting period. However, uncertainty about these assumptions and estimates could result in outcomes that require a material adjustment to the carrying amount of the asset or liability affected in future periods.

State all judgments, estimates and assumptions made e.g.

a) Estimates and assumptions –

The key assumptions concerning the future and other key sources of estimation uncertainty at the reporting date, that have a significant risk of causing a material adjustment to the carrying amounts of assets and liabilities within the next financial year, are described below. The Entity based its assumptions and estimates on parameters available when the consolidated financial statements were prepared. However, existing circumstances and assumptions about future developments may change due to market changes or circumstances arising beyond the control of the Entity. Such changes are reflected in the assumptions when they occur. IPSAS 1.140.

b) Useful lives and residual values

The useful lives and residual values of assets are assessed using the following indicators to inform potential future use and value from disposal:

- The condition of the asset based on the assessment of experts employed by the Entity
- The nature of the asset, its susceptibility and adaptability to changes in technology and processes
- The nature of the processes in which the asset is deployed
- Availability of funding to replace the asset
- Changes in the market in relation to the asset

c) Provisions

Provisions were raised and management determined an estimate based on the information available.

Provisions are measured at the management's best estimate of the expenditure required to settle the obligation at the reporting date and are discounted to present value where the effect is material.

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Notes to the Financial Statements Continued

6. Interest income

Description	FY 2024/2025	FY 2023/2024
	Kshs	Kshs
Interest Income from Car Loans & Mortgage Loans-Cash	2,177,574	1,734,405
Interest Income from Car Loans & Mortgage Loans-receivable	190,398	-
Total Interest Income	2,367,972	1,734,405

Interest is charged on car loans & mortgages at 3% p.a. on a reducing balance basis.

7. Use of Goods and Services

Description	FY 2024/2025	FY 2023/2024
	KShs	KShs
Sitting Allowances	28,500	-
Bank Charges	2,621	6,127
Total	31,121	6,127

8. Cash and cash equivalents

Description	FY 2024/2025	FY 2023/2024
	KShs	KShs
Baringo County assembly Staff Car loan & Mortgage account	6,018,553	1,710,117
Total	6,018,553	1,710,117

Detailed analysis of the cash and cash equivalents are as follows:

Financial institution	Account number	FY 2024/2025	FY 2023/2024
		KShs	KShs
Current account			
Kenya Commercial bank	1271884267	6,018,553	1,710,117
Grand total		6,018,553	1,710,117

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9. Receivables from exchange transactions

Description	FY 2024/2025	FY 2023/2024
	Kshs	Kshs
Current Receivables		
Interest Receivable	190,398	-
Current Loan Repayments Due	5,664,338	6,194,074
Other Exchange Debtors	466,906	-
Total Current Receivables	6,321,642	6,194,074
Non-Current Receivables		
Long Term Loan Repayments Due	72,354,615	68,462,599
Total Non- Current Receivables	72,354,615	68,462,599
Total Receivables From Exchange Transactions	78,676,257	76,357,959

10. Trade and other payables from exchange transactions

Description	FY 2024/2025	FY 2023/2024
	Kshs	Kshs
Trade Payables	-	8,832
Total Trade And Other Payables	-	8,832

11. Principal Loan Payments: This refers to total part of the loan (principal & interest) repaid exclusive of interest i.e. the principal loan repayments for which the cash had been received in the Fund Account as at 30 June 2025

Description	FY 2024/2025	FY 2023/2024
	KShs	KShs
Principal Loan Repayments-Cash	5,769,095	6,135,575
Total	5,769,095	6,135,575

12. Loan Disbursements: This refers to total Loans Issued to members from the Fund Account in the Period of FY 2024/2025

Description	FY 2024/2025	FY 2023/2024
	KShs	KShs
Loan Disbursements	9,600,000	32,700,000
Total	9,600,000	32,700,000

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13. Refund: This refers to Payments Refunded for Overpayment by Member

Description	FY 2024/2025	FY 2023/2024
	Kshs	Kshs
Refund	7,112	-
Total	7,112	-

14. Capital Additions: This represents the additions of Fund from the exchequer during the period

Description	FY 2024/2025	FY 2023/2024
	Kshs	Kshs
Capital additions	6,000,000	21,300,000
Total	6,000,000	21,300,000

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15. Related party balances

a) Nature of related party relationships

Entities and other parties related to the Fund include those parties who have ability to exercise control or exercise significant influence over its operating and financial decisions. Related parties include management personnel, their associates and close family members. The fund/scheme is related to the following entities:

- a) The County Government;
- b) The Parent County Government Ministry;
- c) Key management;
- d) Board of Trustees; etc.

b) Related party transactions

Description	FY 2024/2025	FY 2022/2023
	Kshs	Kshs
Transfers From County Assembly Recurrent Account	6,000,000	21,300,000
Totals	6,000,000	21,300,000

c) Key management remuneration

Description	FY 2024/2025	FY 2023/2024
	Kshs	Kshs
Loans Management Committee Sitting Allowance	28,500	-
Total	28,500	-

16. Financial risk management

The Fund's activities expose it to a variety of financial risks including credit and liquidity risks and effects of changes in foreign currency. The Fund's overall risk management programme focuses on unpredictability of changes in the business environment and seeks to minimize the potential adverse effect of such risks on its performance by setting acceptable levels of risk. The Fund does not hedge any risks and has in place policies to ensure that credit is only extended to customers with an established credit history.

The Fund's financial risk management objectives and policies are detailed below:

a) Credit risk

The Fund has exposure to credit risk, which is the risk that a counterparty will be unable to pay amounts in full when due. Credit risk arises from cash and cash equivalents, and deposits with banks, as well as trade and other receivables and available-for-sale financial investments. Management assesses the credit quality of each customer, taking into account its financial position, past experience and other factors. Individual risk limits are set based on internal or external assessment in accordance with limits set by the directors. The amounts

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presented in the statement of financial position are net of allowances for doubtful receivables, estimated by the entity's management based on prior experience and their assessment of the current economic environment. The carrying amount of financial assets recorded in the financial statements representing the entity's maximum exposure to credit risk without taking account of the value of any collateral obtained is made up as follows:

Description	Total amount Kshs	Fully performing Kshs	Past due Kshs	Impaired Kshs
At 30 June 2025				
Receivables From Exchange Transactions	78,676,256	78,676,256	-	-
Bank Balances	6,018,553	6,018,553	-	-
Total	84,694,809	84,694,809	-	-
At 30 June 2024				
Receivables From Exchange Transactions	74,656,673	68,194,074	-	-
Bank Balances	1,710,117	1,710,117	-	-
Total	76,366,790	76,357,979	-	-

The customers under the fully performing category are paying their debts as they continue trading. The credit risk associated with these receivables is minimal and the allowance for uncollectible amounts that the entity has recognized in the financial statements is considered adequate to cover any potentially irrecoverable amounts.

The board of trustees sets the Fund's credit policies and objectives and lays down parameters within which the various aspects of credit risk management are operated.

b) Liquidity risk management

Ultimate responsibility for liquidity risk management rests with the Fund Administrator, who has built an appropriate liquidity risk management framework for the management of the entity's short, medium and long-term funding and liquidity management requirements. The entity manages liquidity risk through continuous monitoring of forecasts and actual cash flows.

The table below represents cash flows payable by the Fund under non-derivative financial liabilities by their remaining contractual maturities at the reporting date. The amounts disclosed in the table are the contractual undiscounted cash flows. Balances due within 12 months equal their carrying balances, as the impact of discounting is not significant.

c) Market risk

The board has put in place an internal audit function to assist it in assessing the risk faced by the entity on an ongoing basis, evaluate and test the design and effectiveness of its internal accounting and operational controls.

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Market risk is the risk arising from changes in market prices, such as interest rate, equity prices and foreign exchange rates which will affect the entity's income or the value of its holding of financial instruments. The objective of market risk management is to manage and control market risk exposures within acceptable parameters, while optimizing the return. Overall responsibility for managing market risk rests with the Audit and Risk Management Committee.

i. Interest rate risk

Interest rate risk is the risk that the entity's financial condition may be adversely affected as a result of changes in interest rate levels. The entity's interest rate risk arises from bank deposits. This exposes the Fund to cash flow interest rate risk. The interest rate risk exposure arises mainly from interest rate movements on the Fund's deposits.

Management of interest rate risk

To manage the interest rate risk, management has endeavored to bank with institutions that offer favourable interest rates.

d) Capital risk management.

The objective of the Fund's capital risk management is to safeguard the Fund's ability to continue as a going concern. The entity capital structure comprises of the following funds:

Description	FY 2024-2025	FY 2023-2024
	Kshs	Kshs
Revolving fund	78,931,567	72,931,567
Accumulated surplus	5,763,242	3,426,392
Total funds	84,694,809	76,357,959
Total borrowings	-	-
Less: cash and bank balances	(6,018,553)	(1,710,117)
Net debt/(excess cash and cash equivalents)	(6,018,553)	(1,710,117)
Gearing	78,676,256	74,647,842

17. Events after the reporting period

There were no material adjusting and non- adjusting events after the reporting period.

18. Ultimate and Holding Entity

The entity is a County Public Fund established by the Baringo County Assembly Staff Car Loan Scheme Regulations 2014 and the Baringo County Assembly Staff Mortgage Scheme Fund Regulations 2018 under the County Assembly of Baringo. Its ultimate parent is the County Government of Baringo.

19. Currency

The financial statements are presented in Kenya Shillings (Kshs)

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20. Annexes

Annex I: Progress on Follow Up Of Prior Year Auditor's Recommendations

The following is the summary of issues raised by the external auditor, and management comments that were provided to the auditor.

Reference No. on the external audit Report	Issue / Observations from Auditor	Management comments	Status: (Resolved / Not Resolved)	Timeframe: (Put a date when you expect the issue to be resolved)
1	Variance between Financial Statements	The issue has been reconciled	Resolved	N/A
2	Unsupported Interest Income Balance	The issue has been supported by loan amortization schedule	Resolved	N/A
3	Unsupported Current Portion of Long Term Receivables	The issue has been supported by a detailed Loan amortization schedule	Resolved	N/A
4	Unsupported Current Long Term Receivables from exchange transactions	The issue has been supported by a detailed Loan amortization schedule	Resolved	N/A
5	Unresolved Prior Year Matters	Some of the issues raised in the previous years have been Resolved, however the management endeavors to resolve the few issues remaining issues.	Not Resolved	30 th June 2026
6	Unsupported Car Loans and Mortgages	The management is working to ensure there is joint ownership of car log book by staff and the assembly	Not Resolved	30 th June 2026

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7	Lack of Insurance Policy on Mortgage and Loans	The management endeavors to undertake insurance policy with the members	Not Resolved	30 th June 2026
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Guidance Notes:

- (i) Use the same reference numbers as contained in the external audit report.
- (ii) Obtain the “Issue/Observation” and “management comments”, required above, from final external audit report that is signed by Management.
- (iii) Before approving the report, discuss the timeframe with the appointed Focal Point persons within your Fund responsible for implementation of each issue.
- (iv) Indicate the status of “Resolved” or “Not Resolved” by the date of submitting this report to National Treasury.

Fund Manager/Accounting Officer (enter title of head of Fund)

Date..... 



