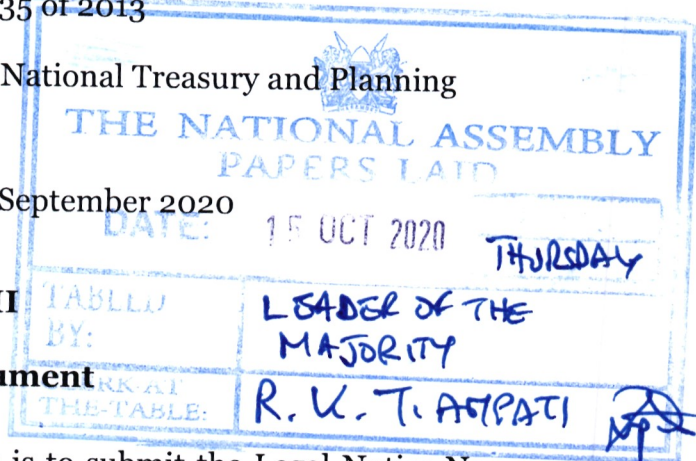
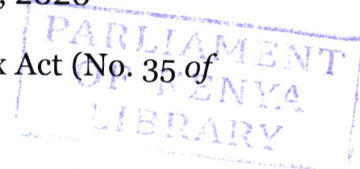


**EXPLANATORY MEMORANDUM TO THE VALUE ADDED TAX ACT, 2013: ELECTRONIC TAX INVOICE REGULATIONS, 2020**

**LEGAL NOTICE NO. 189 of 2020**

**PART I**

- Name of Statutory Instrument** : The Value Added Tax (Electronic Tax Invoice) Regulations, 2020
- Name of Parent Act** : The Value Added Tax Act (No. 35 of 2013)
- Enacted Pursuant to** : Section 67 of the Value Added Tax Act, No. 35 of 2013
- Name of the Ministry/Department** : The National Treasury and Planning
- Gazetted on** : 25<sup>th</sup> September 2020



**PART II**

**1.0 Purpose of the Statutory Instrument**

- 1.1. The objective of this Memorandum is to submit the Legal Notice No. 189 of 2020 for tabling in the National Assembly in accordance with the provisions of Section 11 of the Statutory Instruments Act, 2013.
- 1.2. The Legal Notice provides a legal framework to govern the use of Electronic Tax Registers in line with Section 43(4) of the Value Added Tax Act, 2013. In addition, the Legal Notice offers an enhanced approach on VAT enforcement and compliance.

**2.0 Legislative Context**

The Legal Notice on the Value Added Tax (Electronic Tax Invoice) Regulations 2020, is made pursuant to Section 67 of the Value Added Tax Act, 2013 which empowers the Commissioner to require any person to use an electronic tax register, of such type and description as may be

prescribed, for the purpose of accessing information regarding any transaction which may affect the tax liability of the person.

### **3.0 Policy Background**

- 3.1 The Value Added Tax (Electronic Tax Registers) Regulations, 2004 (repealed in 2017) first came into operation in 1<sup>st</sup> January 2005 to support the use of the electronic tax registers which was being rolled out at the time.
- 3.2 These Value Added Tax (Electronic Tax Registers) Regulations, 2004 were repealed in 2017. Subsequently, the VAT Regulations, 2017 in Regulation 9 (1) provided for a registered person to furnish a purchaser with a tax invoice containing details as per the VAT Regulations.
- 3.3 Regulation 9(2) of the VAT Regulations 2017, does not mandate the registered person to generate a tax invoice by use of an electronic tax register. This has created a challenge in the enforcement of compliance of the use of electronic tax registers.
- 3.4 The use of electronic tax registers by registered persons will provide for standardization and uniformity of tax invoices generated. In effect, this will enhance effective compliance and enforcement measures, which will result in an increase in revenue by minimizing VAT fraud.
- 3.5 In support of the ease of doing business initiatives in the country, the standardization of tax invoices is crucial as it will facilitate the simplification of VAT tax returns as per the envisioned KRA's revenue enhancement strategy. In addition, this will also facilitate faster processing of genuine VAT refund claims by reducing the time taken in verification of tax invoices.
- 3.6 In view of the above, the use of the electronic tax registers will put mechanism in place to ensure enhanced administration of VAT.

#### **4.0 Consultation Outcome**

- 4.1 The Kenya Revenue Authority informed the public and relevant stakeholders of the intention to introduce the Value Added Tax (Electronic Tax Invoice) Regulations 2020 and sought their comments on the same in a Public Notice published on **23<sup>rd</sup> August 2019** and **6<sup>th</sup> November, 2019 (copy attached)**. Feedback was received from professional accountants, audit firms, members of the business community and general public.
- 4.2 KRA conducted public consultation on the proposal to introduce the Value Added Tax (Electronic Tax Invoice) Regulations 2020, between August to November 2019.
- 4.3 The feedback revealed that the stakeholders were in support of the proposed Regulations with few amendments. Taking into consideration the advances in technology, the stakeholders recommended review in some aspects of the Regulations which were incorporated in the final draft. Please find attached the following documents: -

#### **5.0 Impact**

The Legal Notice provides for an increase in VAT Revenue collected. It will minimise VAT fraud by ensuring that VAT is accurately accounted for at the trader tills. It is also expected that this provision will have a general ripple effect in form of increase in tax revenue.

#### **6.0 Monitoring and review**

The Legal Notice will be implemented by the Kenya Revenue Authority and may be reviewed periodically as the need may arise depending on the feedback from stakeholders during its implementation and also considering the policy objectives of the Electronic Tax Invoice in facilitating businesses in VAT accounting.

#### **7.0 Request to the National Assembly**

The National Assembly is requested to:

a) Note the contents of this memorandum.

b) Approve Legal Notice No. 189 of 2020

**8.0 Contact**

Cabinet Secretary,  
National Treasury & Planning,  
**NAIROBI**



**KENYA REVENUE  
AUTHORITY**  
ISO 9001:2015 CERTIFIED

Ref: KRA/M&CD/08/6

1<sup>st</sup> November 2019

Ms. Phyllis Wakiaga  
Chief Executive Officer  
Kenya Association of Manufacturers  
15 Mwanzi Road opp West Gate Mall, Westlands  
Nairobi.

Dear Ms. Wakiaga,

**INVITATION FOR A MEETING ON THE PROPOSED VALUE ADDED TAX  
(ELECTRONIC TAX INVOICE) REGULATIONS**

---

Following our public notice date 23<sup>rd</sup> August, 2019 on Value Added Tax (Electronic Tax Invoice) Regulations, the Kenya Revenue Authority would like to invite the Kenya Association of Manufacturers for a meeting on Thursday, 7<sup>th</sup> November 2019, to deliberate on the same regulations. The meeting will be held at Times Tower, 5<sup>th</sup> floor, from 2.00pm.

We kindly request you to confirm attendance by Wednesday, 6<sup>th</sup> November 2019 through email [stakeholder.engagement@kra.go.ke](mailto:stakeholder.engagement@kra.go.ke) or contact us on 020 2812045.

We thank you and look forward to your participation, as well as that of the KAM members.

Yours Sincerely,

Grace Wandera

Deputy Commissioner, Marketing & Communication



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Ref: KRA/M&CD/08/6

1<sup>st</sup> November 2019

Mr. Edward Kerich  
Director  
Pricewaterhouse Coopers  
PwC Tower, Waiyaki Way/Chiromo Road, Westlands  
Nairobi.

Dear Mr. Kerich,

**INVITATION FOR A MEETING ON THE PROPOSED VALUE ADDED TAX  
(ELECTRONIC TAX INVOICE) REGULATIONS**

---

Following our public notice date 23<sup>rd</sup> August, 2019 on Value Added Tax (Electronic Tax Invoice) Regulations, the Kenya Revenue Authority would like to invite the Pricewaterhouse Coopers for a meeting on Thursday, 7<sup>th</sup> November 2019, to deliberate on the same regulations. The meeting will be held at Times Tower, 5<sup>th</sup> floor, from 2.00pm.

We kindly request you to confirm attendance by Wednesday, 6<sup>th</sup> November 2019 through email [stakeholder.engagement@kra.go.ke](mailto:stakeholder.engagement@kra.go.ke) or contact us on 020 2812045.

We thank you and look forward to your participation, as well as that of the PWC members.

Yours Sincerely,

*Grace Wandera*

Grace Wandera  
Deputy Commissioner, Marketing & Communication



**KENYA REVENUE  
AUTHORITY**

ISO 9001:2015 CERTIFIED

**Ref: KRA/M&CD/08/6**

1<sup>st</sup> November 2019

Ms. Wambui Mbarire  
Chief Executive Officer  
Retail Trade Association of Kenya  
Ojjo Plaza, Chiromo Ln, Westlands,  
Nairobi.

Dear Ms. Mbarire,

**INVITATION FOR A MEETING ON THE PROPOSED VALUE ADDED TAX  
(ELECTRONIC TAX INVOICE) REGULATIONS**

---

Following our public notice date 23<sup>rd</sup> August, 2019 on Value Added Tax (Electronic Tax Invoice) Regulations, the Kenya Revenue Authority would like to invite the Retail Trade Association of Kenya for a meeting on Thursday, 7<sup>th</sup> November 2019, to deliberate on the same regulations. The meeting will be held at Times Tower, 5<sup>th</sup> floor, from 2.00pm.

We kindly request you to confirm attendance by Wednesday, 6<sup>th</sup> November 2019 through email [stakeholder.engagement@kra.go.ke](mailto:stakeholder.engagement@kra.go.ke) or contact us on 020 2812045.

We thank you and look forward to your participation, as well as that of the RETRAK members.

Yours Sincerely,

Grace Wandera  
Deputy Commissioner, Marketing & Communication



**KENYA REVENUE  
AUTHORITY**  
ISO 9001:2015 CERTIFIED

Ref: KRA/M&CD/08/6

1<sup>st</sup> November 2019

Ms. Carole Kariuki, MBS  
Chief Executive Officer  
Kenya Private Sector Alliance  
P.O. Box 3556-00100  
**NAIROBI.**

Dear Ms. Kariuki,

**INVITATION FOR A MEETING ON THE PROPOSED VALUE ADDED TAX  
(ELECTRONIC TAX INVOICE) REGULATIONS**

---

Following our public notice date 23<sup>rd</sup> August, 2019 on Value Added Tax (Electronic Tax Invoice) Regulations, the Kenya Revenue Authority would like to invite the Kenya Private Sector Alliance for a meeting on Thursday, 7<sup>th</sup> November 2019, to deliberate on the same regulations. The meeting will be held at Times Tower, 5<sup>th</sup> floor, from 2.00pm.

We kindly request you to confirm attendance by Wednesday, 6<sup>th</sup> November 2019 through email [stakeholder.engagement@kra.go.ke](mailto:stakeholder.engagement@kra.go.ke) or contact us on 020 2812045.

We thank you and look forward to your participation, as well as that of the KEPISA members.

Yours Sincerely,

Grace Wandera

**Deputy Commissioner, Marketing & Communication**



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**Public Participation Fora for Proposed Tax Regulations**  
**The Value Added Tax (Electronic Tax Invoice) Regulations, 2019**

DATE: 7TH NOVEMBER, 2019 TIME: 2:00PM  
VENUE: TIMES TOWER 5TH FLOOR CONVENTION CENTER

NAME	ORGANISATION	EMAIL ADDRESS	PHONE NUMBER	SIGN
1. Peter Kenema	VSL LTD	Account@Dorcas.com	0988278888	
2. Hellen Mburu	Delema	Delema@Delema.com	0701767024	
3. M. Njoroge	Kenya Revenue Authority	kenya@kenya-revenue.gov.ke	0754133225	
4. M. E. Njoroge	Kenya Revenue Authority	kenya@kenya-revenue.gov.ke	0733261095	
5. E. Mwangi	KQ	edward.mwangi@kqgroup.com	0721734444	
6. E. Mwangi	PUC	edward.mwangi@puc.com	0720004713	
7. Daniel Muthi	PUC	daniel.muthi@puc.com	0733589200	
8. Daniel Muthi	PUC	daniel.muthi@puc.com		
9. A. Njoroge	KQ	anjoroge@kqgroup.com	0722302795	
10. B. Njoroge	Delema	b@delema.com	0724213736	
11. B. Njoroge	Delema	b@delema.com		
12. V. Njoroge	Delema	v@delema.com	0724311647	
13. P. Njoroge	Delema	p@delema.com	0721523490	
14. P. Njoroge	Delema	p@delema.com		
15. P. Njoroge	Delema	p@delema.com		



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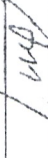



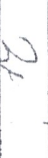


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**Public Participation Fora for Proposed Tax Regulations**

The Value Added Tax (Electronic Tax Invoice) Regulations, 2019

DATE: 7TH NOVEMBER, 2019 TIME: 2:00PM

VENUE: TIMES TOWER 5TH FLOOR CONVENTION CENTER

NAME	ORGANISATION	EMAIL ADDRESS	PHONE NUMBER	SIGN
1. Lucia Gachoya	ISI Shekela Africa	lucian.gachoya@isi.com	0731417487	
2. Luc Ndirangu	Acem Ltd	luc@acem.com	0721485556	
3. Teucter Muriuki	Quintark	teucter03@gmail.com	0705554869	
4. Kanyen Mochi	Kyrestalline Sells	kanyen@kyrestalline.com	0733641963	
5. Gloria GIKYA	CMC MOROS	gloria.gikya@cmcmoros.com	0722999812	
6. MOSES Debetech	MARKET, AFRICA	moses@market.africa.com	0732-256101	
7. Muthyabender Kanda	ModSimur	muthyabender@modsimur.com	0734283467	
8. Stephen Kiriba	CEP SaaS Inds.	stephen@cep.com	0722157587	
9. John Kamau	Watson Systems	john@watson.com	073757477	
10. PAUL CHEGE	CMC	paul@cmcmoros.com	0725949423	
11. RUTH CAROL	LEHMAN	ruth@lehman.com	0719178264	
12. Monica Egge	FENBYTOL SA	monica@fenbytol.com	0701559772	
13. Satinder Pami	BlueKey Seidor	satinder@bluekey.com	0722809009	
14. KEITH MAKENY	PERAGON LIMITED	keith@peragon.com	0724113874	
15. HARALSON K MAINA	HM CONSULTANTS	haralson@hm.com	0729826906	





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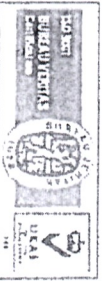
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NAME	ORGANISATION	EMAIL ADDRESS	PHONE NUMBER	SIGN
1. Marry Wa Muthengi	Office Dynamics Ltd	lufe@office.dynamics.com	0723803502	
2. L. Sonman Mwangi	FDLV NETWORK	lemonwa@johow.com	0722389754	
3. Agneta Njoroge B	KLIS TALKING PART	Simone.njoroge@klis.co.ke	0723443233	
4. Wainaina Mwangi	SAI Automobile	Sai@auto.ttd@fahad.com	070277277	
5. Joseph Mwangi	Autoscentra EA Ltd	Joseph.mwangi@autocentra.co.ke	0703-91065	
6. Andrew Mwangi	Red	Andrew.mwangi@red.co.ke	0723232303	
7. DEGENSH HIRSI HERMI	COSMOS LTD	hermide@cosmos-pharm.com	0733777470	
8. DANIEL NDINDU	Petrol Oil	daniel.ndindu@petrol.co.ke	0721472108	
9. Alex King'ara Kanga	Kovisa Kenya	alex.king'ara@kovisa.co.ke	0721408333	
10. Francis Kimani	SunA Brands	Francis@sunabrand.com	0792119581	
11. Peter Muthengi	Muthenge PASS	Muthenge@pass.co.ke	0722527574	
12. Peter Kama	ONE METRO	Peter.kama@onemetro.co.ke	071-332333	
13. Judith Akumu	Baqani Auto	Judith.akumu@baqani.co.ke	0777795630	
14. JAMES NYERI	Rapido Auto	James.nyeri@rapido.co.ke	072517956	
15. Sarah Wangari	Red	Sarah.wangari@red.co.ke	0723075519	



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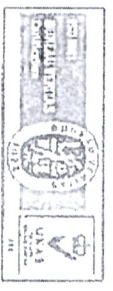
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NAME	ORGANISATION	EMAIL ADDRESS	PHONE NUMBER	SIGN
1. Rachel Mwangi	Farmers Ltd	rachelmwangi2@gmail.com	0700173991	
2. Betty Nguni	Nutella	betty.nguni@nutella.com	0725165011	
3. Karen Kibuka	Ny S	Karen.kibuka@nyliff.co	0726821287	
4. Steven Mwangi	HELIX	hmv@helixgroup.com	0726856451	
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6. Steve Mwangi	Mombasa Fida Energy	Steve.mwangi@yandoo.co	0722780746	
7. MOSES KIMBU	Gashungu BBS	moseskimbugu@gmail.com	0111368462	
8. Edwin Kibuka	Sasana Limited	edwin.kibuka@sasana.co.ke	0721002326	
9. Willy Mwangi	MERIC (C) LTD	wm@mericmanagement.co.ke	0710520705	
10. Joseph Kimani	Digital Africa Centre	Joseph@digitalafrica.co.ke	0721172816	
11. Jacinta Mwangi	Mwani las Bakers Ltd	jacinta@mwani-lasbakers.co.ke	072504527	
12. ---	---	---	---	---
13. EDITHA KISSA	-	PATREXAA@GMAIL.COM	0720739444	
14. FEIZAL HUSSEIN	PRYSALCO (K)	FEIZAL@HUSSEIN.CO.KE	0723707428	
15. LIMAN MUREIT	FAST ARIKONI F.	liman@arikoni.co.ke	0725532553	



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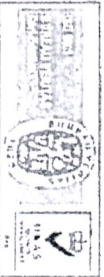
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NAME	ORGANISATION	EMAIL ADDRESS	PHONE NUMBER	SIGN
1. Tasneem Jamal	SPICE ugbl Ltd	accounts@spiceugbl.com	0112646962	Tasneem
2. Tereza Kimani	Ngili Hardware	trachkimani@ngililtd.com	0112456664	Tereza
3. Miriam Pooja	Chimborera	Miriam@chimborera.co.ke	0712091282	Miriam
4. Mafai Felix	Misafi	mafai@misafi.com	0726819586	Mafai
5. Nalusha Weina	Nalusha & Company	nalusha@nalusha.com	011976386	Weina
6. Johannes Mwangi	Kenya Power	johannes.mwangi@kenya-power.co.ke	072915772	Johannes
7. Abetika Aloo	Nutra Buttes	abetika@nutrabuttes.com	0724848467	Abetika
8. Aikel Njoroge	Kece Logistics	kece@kece.co.ke	072995634	Aikel
9. SHEEO M. KISHO	LINDO GROUP LTD	sheeo@lindo.com	0727822196	Sheeo
10. Segga Nyong'o	Kemijobal	segga@kemijobal.com	0722591402	Segga
11. SHARON CHIRORI	QUINTEK	sharon@quintek.com	0710204355	Sharon
12. JOSEPH CHIRUI	FAREX TECH	farax@farextech.com	0124636110	Joseph
13. Rhoda Outhi	Dashland Eder	rhoda@dashland.com	0725685730	Rhoda
14	Prises			
15. Bernard Ombwa		photowyz@prises.com	0722263079	Bernard



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**Public Participation Fora for Proposed Tax Regulations**

The Value Added Tax (Electronic Tax Invoice) Regulations, 2019

DATE: 7TH NOVEMBER, 2019 TIME: 2:00PM

VENUE: TIMES TOWER 5TH FLOOR CONVENTION CENTER

NAME	ORGANISATION	EMAIL ADDRESS	PHONE NUMBER	SIGN
1. ANJIK	SICE KIPRID LTD	frank.sprankell@kika.co.ke	07169330541	
2. ANNIRUSE IMANI SIKALI	NKTVKS LTD	anniruse.izogim@nkavis.co.ke	0111213484	
3. VITHANDARAJ INDOSIRIAR	STIKALKA TRADING	stikalka.trading@gmail.com	0720810230	
4.				
5. Geoffrey Karana	ClearBank	geoffrey.karana@clearbank.co.ke	07205500253	
6.				
7.				
8. Genere Mugo	N/A Energy	genere.mugo@nenergy.co.ke	07227294920	
9. Moses Apul	UBA	adonis@ubalibrary.org	07142765171	
10. Audence Chokoch	QUESTIMARKS	Audence98@gmail.com	0727379386	
11. Wanjareped MUKOKINGA	GETHR INVESTMENT	wanjareped@gmail.com	0722150085	
12. Evelyn Ngunjo	Sunrise Consulting	evelyn.ngunjo@sunrisecpa.com	0729373371	
13. MARVIN NYEI	ELL LOGISTICS	marvinnyei@ell.co.ke	0727207230	
14. HANVETH KARIMU	DIKEY QUALITY	hanveth@dikeyquality.com	0725-631750	
15. HANVETH W. KARIMU	DIKEY QUALITY	hanveth@dikeyquality.com	0725-631750	





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### Public Participation Fora for Proposed Tax Regulations

The Value Added Tax (Electronic Tax Invoice) Regulations, 2019

DATE: 7<sup>TH</sup> NOVEMBER, 2019 TIME: 2:00PM

VENUE: TIMES TOWER 5<sup>TH</sup> FLOOR CONVENTION CENTER

	NAME	ORGANISATION	EMAIL ADDRESS	PHONE NUMBER	SIGN
1.	James Mwangi	N/A	James Mwangi & Associates Ltd james.mwangi@jamesmwangi.com	0722514230	[Signature]
2.	Nancy Muthira	RETRAK	Administrative Services nancy.muthira@retrak.com	0116 719 082	[Signature]
3.	James A. Akumu	KOAT LS PLC	James.Akumu@koat.com	0725589998	[Signature]
4.					
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**INTERNAL**

**STAKEHOLDERS' COMMENTS ON THE DRAFT VALUE ADDED TAX (ELECTRONIC TAX INVOICE)  
REGULATIONS, 2019**

**PRICEWATERHOUSECOOPERS**

S/NO	Regulation	Issue	Draft Proposal/ Recommendation	Comments
1.	<b>Regulation 5 (1) (b) (ii)</b>  5. Use of register (1) A user of a register shall - (b) ensure— ii) the printing of the receipt in respect of each sale and which receipt shall contain the information set out in Regulation 10 and deliver the original receipt to the purchaser.	This regulation requires that a receipt for each sale is printed. Further that the <b>original</b> receipt for each sale containing information set out in Regulation 10 should be delivered to the purchaser.	<b>Recommendation</b>  a) Define the term "original" and specify whether scanned and soft copy invoices generated via the ERP system are original. b) Regulation 10 does not specify any information to be contained in the original receipt. c) Confirm whether this regulation is referring to Regulation 11, which contains the requirements of a tax invoice printed from an ETR. d) If the intention is as described under (d) above, KRA should consider having an ETR integrated with a taxpayer's ERP system similar to the ESDS as opposed to having an ETR receipt printed separately.	<b>Recommended</b>  a) The term "original receipt" to be replaced with "generated receipts".  c) refers to Regulation 10



Tulipe Ushuru, Tujitegemeel



2.	<p><b>Regulation 5 (2)</b></p> <p>A register shall exclusively be used to record the sales of the user of a register.</p>	<p>This regulation requires that an ETR is exclusively used to record sales of the user.</p>	<p>This may not be practical, since some users will also be paying tax on behalf of their principals. This means that some of the sales recorded through an ETR may not necessarily belong to the users.</p>	<p><b>Not recommended</b></p> <p>It is critical that an ETR machine is only used to record sales of the registered user. Otherwise, the information relayed through the machine will not be reliable for purposes of computing output tax for that user.</p>
3.	<p><b>Regulation 6 (3 and 4)</b></p> <p>Availability of a register</p> <p>(3) In case of non-availability for use of the register, the user of a register shall, immediately and not exceeding twenty four hours of such eventuality, report to the Commissioner.</p> <p>(4) Where a register is reported under Paragraph (3)</p> <p>(a) the Commissioner shall approve substitute means of recording the sales;</p> <p>(b) the user of a register shall record sales with the use of such substitute means as approved by the Commissioner under this paragraph.</p> <p>(c) Once the register is available, the user of a register shall conform to the provisions under Paragraph 5(1)(b)</p>	<p>Report of unavailability for use of the register to the commissioner.</p>	<p>a) Whether there is a prescribed format for the report;</p> <p>b) Time frame for the commissioner to approve;</p> <p>c) Substitute means to be used by the taxpayer to record sales when the ETR is unavailable;</p> <p>d) Why this provision does not take into account weekends and public holidays.</p> <p>Given the volume of sales in the retail sector, it would not be practical to halt sales waiting for the Commissioner's approval. Consider incorporating consequences to the Commissioner (or in favour of the taxpayer) in the event he fails to approve the substitute means for recording sales within the required time frame.</p>	<p><b>Recommended</b></p> <p>Proposed Amendment</p> <p>6 (3) In case of non-availability for use of the register, the user of a register shall, immediately and not exceeding twenty four hours of such eventuality, report the non-availability in a manner prescribed by the Commissioner.</p> <p>6 (4) Where a register is reported under Paragraph (3), the Commissioner shall within a period not exceeding 24 working hours approve the recording of sales using substitute means for a period not exceeding 48 working hours;</p>

4.	<p><b>Regulation 7 (g)</b></p> <p>Obligations of a user</p> <p>7. A user of a register shall –</p> <p>(g) ensure the inspection of the register by a service person every six months;</p>	<p>The requirement to service the ETR every 6 months.</p>	<p>KRA to explain the rationale for this prescriptive. The regulation fails to note that ETR machines should be serviced at intervals determined by the frequency of their use as opposed to fixed time.</p>	<p><b>Not recommended.</b></p> <p>This is a minimum requirement to ensure the ETR machines are in proper working condition.</p> <p>The Commissioner needs to be satisfied that the information generated through the machines is reliable and hence providing for regular servicing of the machines is critical.</p> <p>Retain service every 6 months.</p>
5.	<p><b>Regulation 7 (i)</b></p> <p>(i) keep and maintain a register ledger in which a record of the servicing of the register shall be maintained which shall contain –</p> <p>(ii) the name and address of the person servicing the register;</p> <p>(iii) an entry for each time the register is serviced, describing the servicing and</p> <p>(iv) shall be signed by the person performing the service;</p>	<p>Taxpayers are required to maintain an ETR service ledger.</p>	<p>This has not been a requirement in the past. There should be an explanation on the rationale behind this requirement.</p>	<p><b>Not Recommended.</b></p> <p>The service ledger is required to confirm that the machines are regularly serviced as required under these regulations.</p>
6.	<p><b>Regulation 9</b></p>	<p>This regulation deals with suspension of rogue</p>	<p>Clarity on how a registered person seeking to purchase an</p>	<p><b>Recommended.</b></p>



# KENYA REVENUE AUTHORITY

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<p>Suspension of suppliers</p> <p>(1) The Commissioner may suspend a supplier where the supplier-</p> <p>(a) commits an offence under the tax laws;</p> <p>(b) fails to comply with the requirements of these regulations</p> <p>(c) supplies a register(s) that does not meet the requirements of these regulations;</p> <p>(d) fails to comply with such other requirements as may be specified by the Commissioner;</p> <p>(2) Where a person is suspended under this Regulation, that person shall-</p> <p>(a) immediately cease to supply registers;</p> <p>(b) Comply with such other directives as may be specified by the Commissioner.</p> <p>(3) A Supplier who has been</p>		<p>ETR will identify a suspended supplier.</p>	<p>A list of approved Suppliers will be published on the KRA website, which shall be updated regularly.</p>
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Tulipe Ushuru, Tujitegemeee!





<p>suspended under this Regulation may be reactivated upon complying with the directives specified by the Commissioner</p> <p>(4) (a) A supplier may make an application for deregistration in the prescribed form.</p> <p>(b) Upon de-registration to the commissioner, the supplier shall cease to supply registers</p>			
<p><b>Regulation 11</b></p> <p>A tax invoice printed from a register shall contain—</p> <p>k) Barcode of the goods ( For Exempt and Zero rated);</p>	<p>Requirements for a proper tax invoice.</p>	<p>a) Sub-regulation (k) - capturing of Bar Code information for exempt and zero-rated goods. What is the rationale and why does this not apply to taxable goods.</p> <p>b) Sub-regulations d, f, g, k, l, and n can only be adhered to using an ETR machine that is linked to a computer or an ESD machine. In essence, this would render all simple ETR machines obsolete and require their replacement with more expensive equipment.</p>	<p>a) This was a typo. Bar code to read code</p> <p>b) ETR machines are to be upgraded to meet the TIMS Specifications.</p>
<p><b>Regulation 15 &amp; 16</b></p> <p>Any person who fails to comply</p>	<p>This repeals regulation 9 of the VAT Regulations 2017 (Tax invoice)</p>	<p>• Regulation 9 contains requirements of a valid tax</p>	<p><b>Not recommended</b> Everyone registered for VAT must use an ETR machine.</p>



	with these Regulations shall be guilty of an offence.		<p>invoice.</p> <ul style="list-style-type: none"> <li>Does deletion of this regulation mean that it will be no longer mandatory to include details such as name, address, PIN of the buyer/recipient of the invoice, discounts allowed?</li> </ul>	<b>Proposed Amendment</b> Any person who fails to comply with these Regulations shall be guilty of an offence as stipulated in the VAT Act 2013, Section 63.
9.	<b>Lack of an exemption clause</b>	All registered VAT taxpayers are required to use an ETR without exception.	Exemptions should depend on special circumstances and to be approved by the Commissioner under certain circumstances.	<b>Not recommended</b> All registered VAT taxpayers are required to use ETR machines.
10.	<b>Misc. comments</b>	Commissioner to allow taxpayers recover the cost of acquisition of the register from the VAT payable. This was provided for in the repealed VAT Act Cap 476 where taxpayers were allowed to recover the cost of purchasing an electronic tax register from VAT.		<b>Not recommended</b> There will be minimal costs in upgrading the existing ETR machines. Further, any VAT incurred in purchasing and upgrading of the machines is recoverable.
<b>ERNEST MUGUKU</b>				
<b>S/NO</b>	<b>Issue</b>	<b>Issue</b>	<b>Recommendation</b>	<b>Comments</b>
11.	The regulations be made under section 23 of the Tax Procedures Act and in particular section 25(3) in addition to the requirements under the VAT Act.	THE VALUE ADDED TAX ACT (No. 35 of 2013)  IN EXERCISE of the	The Tax Procedures Act, No. 29 of 2015 and THE VALUE ADDED TAX ACT (No. 35 of 2013)  IN EXERCISE of the powers	<b>Not recommended</b> Tax Procedures Act deals with procedural matters of income tax, VAT and excise duty.  These regulations are applicable to VAT only



# KENYA REVENUE AUTHORITY

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		powers conferred by section 67 of the Valued Added Tax ,2013, the Cabinet Secretary for the National Treasury makes the following Regulations:— THE VALUE ADDED TAX (ELECTRONIC TAX INVOICE) REGULATIONS, 2019	conferred by section 112 of the Tax Procedures Act, 2015, and by section 67 of the Valued Added Tax ,2013 the Cabinet Secretary for the National Treasury makes the following Regulations:— THE <b>simplified system of record-keeping</b> (ELECTRONIC TAX INVOICE) REGULATIONS, 2019	hence properly anchored under the VAT Act.
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## MISCELLANEOUS COMMENTS

S/NO	Stakeholder	Issue	Recommendation	Comments
12.	Kenya Airways Contact: Beatrice.Njagi@kenya-airways.com	KQ group would like to pilot the new Electronic Registers. Requested to be connected to the implementation team.		KQ group has been included in the Pilot list.
13.	Solomon Ndungu Mbugua Email: <a href="mailto:solomon.ndungu.m@gmail.com">solomon.ndungu.m@gmail.com</a>	Submission that the Time of Supply of as currently defined for purposes VAT as earlier of is of great hindrance to a lot businesses that offer goods or services on credit and where more often than not the credit terms are rarely honoured, thus making the businesses suffer as they incur input tax on their purchases and still	The definition of time of supply ought to be on receipt of payment only as VAT amount is what is borne by the final consumer but as it stands businesses are made to bear the amount in anticipation of payment.	Accounting is on accrual basis hence the terms of payment between taxpayer and the customer is out of Commissioner's jurisdiction.



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		remit VAT on projected income which is delayed thus causing a great strain on cash flows.		
14.	Diana	The regulations do not specify what happens to a user of a register once he ceases to supply vatable goods/services.	To include retirement of Control Unit under regulation 7(2) as follows:- Upon closure of business or in the event a user ceases to supply vatable goods/services or any other valid reason, the user is required to apply for retirement of the register in the prescribed form, subject to approval by the Commissioner. Kindly arrange for a platform where we may ask questions so as to be enlightened more especially when one considers the cost of an electronic tax register.	<b>Recommended.</b> Amended as proposed.
15.	James Ochenge Ombaba Email: <a href="mailto:ochengeja@yahoo.com">ochengeja@yahoo.com</a>	Efforts to understand the draft have been not easy due to the way the language is crafted, e.g. I don't know who is or will be the registered user of the electronic tax invoice, Is it every business person?		<ul style="list-style-type: none"> <li>The user of the electronic tax invoice is defined in the Regulations as a person registered for VAT under Section 34 of the Act.</li> <li>KRA will carry out further stakeholder engagements that will provide opportunities for clarifications.</li> <li>Sensitizations will be done on the Regulations once they are legislated. In addition, guidance on application of the Regulations and use of the ETR machine can be sought from any KRA Tax Service Office.</li> <li>Public participation was conducted on 7<sup>th</sup> November, 2019.</li> </ul>
<b>KEVIN &amp; ASSOCIATES</b>				
<b>S/N/O</b>	<b>Regulation</b>	<b>Issue</b>	<b>Recommendation</b>	<b>Comments</b>



16.	<p><b>Regulation 6(3)</b></p> <p>Availability of a register</p> <p>(3) In case of non-availability for use of the register, the user of a register shall, immediately and not exceeding twenty four hours of such eventuality, report to the Commissioner.</p>	<p>Mode of reporting</p>	<p>Should be specific as to the mode of reporting. Can the user report by making a call, writing an email to the commissioner on iTax or can being offline during normal working hours be construed to be a report of non-availability?</p>	<p><b>Not Recommended</b></p> <p>The regulations require that a report will be made within 24 hours. The taxpayer is at liberty to choose the means within which to report to the Commissioner. It will be unfair to restrict the taxpayer to a specific mode given the timelines.</p>
17.	<p><b>Regulation 6(1)</b></p> <p>Availability of a register</p> <p>The user of the register shall provide power supply back up to ensure availability of the register at all times.</p>	<p>Ambiguity</p>	<p>What amounts to non-availability? Can a temporary power interruption be construed as non-availability? Define what non-availability means.</p>	<p><b>Not Recommended</b></p> <p>The regulations require that a report will be made within 24 hours. The taxpayer is at liberty to choose the means within which to report to the Commissioner. It will be unfair to restrict the taxpayer to a specific mode given the timelines.</p>
18.	<p><b>Regulation 6(1)</b></p> <p>Availability of a register</p> <p>The user of the register shall provide power supply back up to ensure availability of the register at all times.</p>	<p>This is a burden to the user/taxpayer</p>	<p>The cost of implementing the register is high. It defeats the fundamentals of a good tax system such as simplicity and administrative ease. The regulation also assumes that mere supply of a back-up for power solves the question of availability unless technical.</p>	<p><b>Not Recommended</b></p> <p>The requirement is to manage instances of abuse by taxpayers who may claim non-availability due to power outage.</p>
19.	<p><b>Regulation 6 (4) (a)</b></p> <p>(2) Where a register is reported under Paragraph (3)</p>	<p>Substitute means of approving sales</p>	<ul style="list-style-type: none"> <li>Whereas the regulation empowers the commissioner to approve substitute means of recording sales, it does not give the period within which</li> </ul>	<p><b>Recommended and amended.</b></p> <p>Refer to comments on proposal 3.</p>

	<p>(a) the Commissioner shall approve substitute means of recording the sales;</p>		<p>the commissioner is bound to respond.</p> <ul style="list-style-type: none"> <li>• What happens if the commissioner delays in approving the substitute means? Does a user close shop or suspend sales pending such approval?</li> <li>• What happens when the register is suddenly not available when recording sales? We suggest that the commissioner should approve a substitute within two hours of reporting.</li> </ul>
<p>20.</p>	<p>" ....approve..."</p>	<ul style="list-style-type: none"> <li>• Is it the case that the user is the one to propose what is to be used as a substitute? We are of the opinion that the process is administratively engaging and a waste of time.</li> <li>• In order to have a smooth flow of the register , we propose that the regulations should list down all the features that a substitute means should have , such that where there is non-availability, the user should immediately adopt an internal substitute that meets the said conditions provided the same is reported within</li> </ul>	<p><b>Not Recommended</b> This is for control purposes.</p> <p>Each taxpayer has unique circumstances and the Commissioner will prescribe the substitute to be used.</p>



21.	<p><b>Regulation 6(4) (c)</b></p> <p>Availability of a register</p> <p>(4) Where a register is reported under Paragraph (3)</p> <p>(c) Once the register is available, the user of a register shall conform to the provisions under paragraph 5(1)(b)</p>	<p>Conformity with provisions under 5 (1) (b) once register is available.</p>	<p>24hours.</p> <ul style="list-style-type: none"> <li>We are of the view that para (b) (ii) burdens the taxpayer and is unrealistic. Read wholly, the said paragraph obligates the user to print, look and /or locate the purchaser and deliver the receipts. This is not feasible.</li> <li>We suggest you either amend the substance of conformity as to delivery of original receipts or exclude para (ii) from such conformity.</li> </ul>	<p><b>Recommended.</b></p> <p>“Generate” to replace the need for printing.</p>
22.	<p><b>Regulation 7(b)</b></p> <p>Obligations of a user</p> <p>7. A user of a register shall –</p> <p>c) ensure that the register has the approved software and program;</p>		<p>This regulation is unreasonable and shifts the commissioner's obligation to the taxpayer. It is the responsibility of the commissioner to ensure that suppliers sell approved registers to the users. Once the commissioner has approved a supplier, it is the responsibility of the supplier to sell merchantable register. The merchantability of a register means that it must have approved features by the commissioner including approved software. The user therefore does not come in to verify the authenticity of the software used. In any event, on what basis or comparison is the</p>	<p><b>Recommended.</b></p> <p>Amend to read “ ensure that the register is purchased from a supplier registered by the Commissioner”</p>



23.			<p>taxpayer supposed to verify the software?</p> <p>The accuracy and legitimacy of the register seems to be the underpinning point of the regulations. To this end we propose that in order to protect the users, the regulations should make it mandatory that the commissioner shall publish , on a monthly basis , the names, physical address, postal address, registration number and phone contacts of suppliers. This will protect the users who want to buy or service a register.</p>	<p><b>Recommended.</b></p> <p>The Commissioner will publish an up to date register of approved suppliers.</p>
24.	<p><b>Regulation 7 (f) and 8 (1)</b></p> <p>Obligations of a user</p> <p>7. A user of a register shall –</p> <p>(f) promptly report any malfunctioning of the register to a service person;</p> <p>Obligations of the supplier</p> <p>8. (1) A supplier of a register shall-</p> <p>(a) apply to the Commissioner for registration as a supplier in the prescribed form;</p> <p>(b) ensure supply of the register only to registered</p>		<p>These regulations imply that servicing of a register can only be done by a registered supplier. We suggest that there should be an express clause to that effect.</p>	<p><b>Not recommended.</b></p> <p>This is provided for under regulation 8(1) (c)</p>





	<p>persons</p> <p>(c) ensure regular servicing of registers;</p> <p>(d) ensure that all the registers supplied meet the requirements imposed under these regulations;</p> <p>(e) respond promptly to any report of a malfunctioning reported by the user;</p> <p>(f) Update the software of the register as may be required by the Commissioner; comply with such other requirements as may be specified by the Commissioner on registration.</p>		
<p>25.</p>	<p><b>Regulation 9 (1) (a)</b></p> <p>Suspension of suppliers</p> <p>9. (1) The Commissioner may suspend a supplier where the supplier-</p> <p>(a) commits an offence under the tax laws;</p>	<ul style="list-style-type: none"> <li>This regulation is ambiguous and open to manipulation by ill-motivated officers. For instance, why would the commissioner suspend a supplier who has failed to honour summons in a completely unrelated tax issue? It is our view that such suspension should only be pegged on breach of the regulations.</li> </ul>	<p><b>Not recommended.</b></p> <p>These are sanctions against specific acts of omission by registered suppliers of the machines.</p>
		<ul style="list-style-type: none"> <li>Additionally, the decision to suspend a supplier is</li> </ul>	



26.	<p><b>Regulation 11</b></p> <p>Specifications of a tax register</p> <p>11. A register shall—</p> <p>(a) display clear messages;</p> <p>(b) be secure and tamperproof;</p> <p>(c) have capability for interconnectivity with Information Technology networks;</p> <p>(d) Have secure and sufficient storage to maintain records.</p> <p>(e) have capability to be activated by the system prescribed by the Commissioner, recording the following data—</p> <p>(i) the date and time of commencing and ceasing the operations in its module;</p> <p>(ii) the information required under these regulations.</p>	<p>administrative in nature. In order to protect the business interest of suppliers and to shield the commissioner from unnecessary legal suits, reasons must be given to the supplier for such suspension.</p>	
		<ul style="list-style-type: none"> <li>• In addition to the list, we propose that the name of the user should be one of them,</li> <li>• As regards digital signature, how will the Commissioner treat companies especially where a director whose signature was used during acquisition of the register has resigned? This needs clarification.</li> </ul>	<p><b>Not recommended.</b></p> <p>The compliance obligation on the ETR is not on individual employees but on the person registered for VAT.</p> <p>The digital signatures refers to the unique electronically generated signature that identifies a particular tax invoice and transaction.</p>



	<p>(f) have capability to—</p> <p>(i) integrate with any system as required by the Commissioner;</p> <p>(ii) transmit or connect to a device that will transmit the recorded data to a system as required by the Commissioner;</p> <p>(iii) perform updates for any changes as required by the tax law such as change in tax rates and classification of supplies;</p> <p>(iv) Support capturing of the buyer's PIN or Passport number either manually or automatically.</p>	<p>This regulation should be deleted entirely for being unconstitutional. These are regulations, not substantive law. For an offence to qualify as such, it must pass through the proper legislative process. We believe it was never the intention of parliament to delegate the responsibility of criminalising an act.</p>	<p><b>Not recommended.</b></p> <p>The provision is in line with the general penalty provided under the VAT Act, 2013.</p>
27.	<p><b>Regulation 16</b></p>		

**RICHARD COMPULYNX**

28.	<b>Regulation 7 (b) and (d)</b> Obligations of a user 7. A user of a register shall – (b) ensure that the register has the approved software and program; (d) facilitate inspection of the register by an authorized officer;	How will the user know the approved software and program? Will there be a checklist, which will enable the user the user, know that he has the approved software and program?		<b>Recommended</b> Amended to provide that user shall buy register from approved supplier.
29.	<b>Regulation 7 (d)</b> Obligations of a user 7. A user of a register shall – (d) facilitate inspection of the register by an authorized officer;	Please specify who is an authorized officer? Is it KRA Staff?		Means an authorized officer as defined under the VAT Act
30.	<b>Regulation 7 (h)</b>	Who shall do the inspection? Is it KRA or Supplier?		The person carrying out the inspection is a KRA officer under 7(d).
<b>JAMES MUHORO</b>				
31.	<b>Regulation 6.</b> (1) The user of the register shall provide power supply back up to ensure availability of the register at all times. (2) The register shall operate without loss of continuity in the event of interruption in		The register should be equipped with a backup battery to facilitate the above instead of adding these costs to the user. Most SME do not have this capacity. The onus should be on the provider of the registers and KRA to ensure that operation is flawless and	<b>Not recommended.</b> Refer to comments on proposal 3.



	power supply.		continuous.		
32.	(3) In case of non-availability for use of the register, the user of a register shall, immediately and not exceeding twenty-four hours of such eventuality, report to the Commissioner.		The Mode and method of communication should be specified. There should be an online form and email for the same to be sent. Reporting should be easy and available.		<b>Addressed under Comment 7.</b>
33.	<b>Regulation 7.</b> A user of a register shall – (b) ensure that the register has the approved software and program;	How is the user to know the latest software required?	The Supplier should have this mandate to ensure all registers sold by him are up to date. Its not within most users knowledge or capacity to maintain this		<b>Addressed under Comment 24.</b>
34.	(g) ensure the inspection of the register by a service person every six months;  (i) keep and maintain a register ledger in which a record of the servicing of the register shall be maintained which shall contain – (i) the name and address of the person servicing the register; (ii) an entry for each time the register is serviced, describing the servicing and	This is adding the cost of doing business in Kenya.	KRA should ensure the registers are robust enough like the present ones not to require any periodic maintenance or inspection e.g. the DP50 ETR is very reliable and robust.  A specification of the new ETR and their working should be released to the Public so that they know what they are expected to have and not to rely entirely on Sales pitches from the suppliers.		<b>Not recommended.</b> Inspection is to ensure continuity of operation of ETR machines.  <b>Recommended.</b> ETR specifications are published on the KRA website and accessible by members of the public.

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	shall be signed by the person performing the service			
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**EXPLANATORY MEMORANDUM TO THE VALUE ADDED TAX ACT:  
DIGITAL MARKETPLACE SUPPLY REGULATIONS, 2020**

**LEGAL NOTICE NO. 190 of 2020**

**PART I**

- Name of Statutory Instrument** : Value Added Tax (Digital Marketplace Supply) Regulations, 2020
- Name of Parent Act** : Value Added Tax Act, No. 35 of 2013
- Enacted Pursuant to** : Section 5(8) read together with section 67 of the Value Added Tax Act, No. 35 of 2013
- Name of the Ministry/Department** : The National Treasury and Planning
- Gazetted on** : 25<sup>th</sup> September 2020

 <b>THE NATIONAL ASSEMBLY</b> PAPERS LAID ON THE TABLE DATE: 15 OCT 2020 THURSDAY	
TABLED BY:	LEADER OF THE MAJORITY PARTY
LAI ON THE TABLE:	R. K. TIAMPATI 

**PART II**

**1. Purpose of the Statutory Instrument**

- 1.1. The objective of this Memorandum is to submit the Legal Notice No. 190 of 2020 for tabling in the National Assembly in accordance with the provisions of Section 11 of the Statutory Instruments Act.
- 1.2. The Legal Notice establishes the Value added Tax (Digital Marketplace Supply) Regulations, 2020 to provide a mechanism for collection of VAT on supplies made through a digital marketplace.
- 1.3. Provide a simplified framework for VAT registration of non-residents supplying taxable services in Kenya through a digital marketplace.

**2. Legislative Context**

The Legal Notice on Digital Marketplace Supply Regulations is made pursuant to Section 5(8) as read together with section 67 of the Value Added Tax Act, 2013 which empowers the Cabinet Secretary to make regulations to provide mechanism for collection of Value added Tax on supplies made through a digital marketplace.

**3. Policy Background**

- 3.1. The primary objective of the Legal Notice is to provide the legal instrument to enable the government implement the tax measures necessary for funding its economic development and growth agenda.

- 3.2. Worldwide, digital technologies are quickly changing the way we conduct business, a situation we could not foresee a generation ago.
- 3.3. This increase in the digital space has opened the Kenyan market to the outside world allowing non-residents to supply digital services to Kenyan consumers without having a physical presence in Kenya.
- 3.4. Value added Tax is a consumption tax and is accounted for by the supplier.
- 3.5. The local suppliers have been accounting for Value added Tax on their supplies, while non-resident suppliers offering the same services having not been accounting for Value added Tax leading to unfair advantage to the local suppliers.
- 3.6. To allow equity and fairness, there is need to provide a mechanism to allow the non-resident suppliers who account for a large percentage of the digital marketplace in Kenya, to register and account for VAT on supplies made in Kenya.
- 3.7. In response to this, The National Assembly enacted sections 5(7), 5(8), 5(9) and 8(3) of the Value added Tax through the Finance Act 2019. These provisions clarify that, the supplies made through a digital marketplace are subject to VAT.

#### **4. Consultation Outcome**

- 4.1. The Kenya Revenue Authority informed the public and relevant stakeholders of the development of the Value added Tax (Digital Marketplace Supply) Regulations, 2020 in compliance with the law and sought their comments on the same in a Public Notice published on **Friday, the 29<sup>th</sup> May, 2020** (*Copy attached*). The Kenya Revenue Authority received feedback from various stakeholders and industry players including: Netflix, Bolt, KEPSA, Anjarwalla & Khanna, Africa Practice among others.

#### **5. Impact**

The Legal Notice provides for provides a mechanism for collection of VAT on supplies made through a digital marketplace. It is expected that this regulation will lead to an ensure compliance for suppliers in the digital marketplace and thus equity in administration of taxes.

#### **6. Monitoring and review**

The Legal Notice will be implemented by the Kenya Revenue Authority and will be operational from the date of publication.

#### **7. Request to the National Assembly**

The National Assembly is requested to:

- a) Note the contents of this memorandum.
- b) Approve Legal Notice No. 190 of 2020

**8. Contact**

Cabinet Secretary,  
The National Treasury & Planning,  
**NAIROBI**

[BACK TO BLOG](#)

## Draft Value Added Tax (Digital Marketplace Supply) Regulations, 2020

PUBLIC NOTICES 29/05/2020

Following the amendments to the VAT Act, 2013 by the Finance Act, 2019, clarifying that VAT is applicable to supplies made through a digital marketplace, the Kenya Revenue Authority would like to inform members of the public that the draft VALUE ADDED TAX (DIGITAL MARKETPLACE SUPPLY) REGULATIONS, 2020 have been developed and are currently hosted on the Kenya Revenue Authority website.

To ensure wide consultation and public participation as stipulated in the Constitution of Kenya and the Statutory Instruments Act, 2013, the Kenya Revenue Authority invites sector players, tax professionals and members of the public to submit their comments on the draft regulations.

The comments should be addressed in writing to the Commissioner General, Kenya Revenue Authority, P.O Box 48240-00100, Nairobi or emailed to; [stakeholder.engagement@kra.go.ke](mailto:stakeholder.engagement@kra.go.ke) to be received on or before Monday, 15th June 2020 to facilitate the review and finalisation of the Regulations.

For further clarification and facilitation, please contact the Contact Centre on Tel: 020 4 999 999, 0711 099 999 or Email [callcentre@kra.go.ke](mailto:callcentre@kra.go.ke)

Commissioner General

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Email address





# KENYA REVENUE AUTHORITY

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Meeting Attendance Register

MEETING TITLE:		VAT(DIGITAL MARKET PLACE REGULATIONS)-PUBLIC COMMENTS REVIEW			
CONVENER:		CORPORATE POLICY DIVISION			
DATE:		07/07/2020	VENUE:	12th Floor B/Room	
No.	Name	P/Number	Department	Designation	Sign
1	Josiah Nyangulero	7525	IS&EC	Mgr	
2	Leonard Chesem	9508	SIR/1/20	SP	
3	SILAS OURE	9198	SIR/1/20	Asst. Dir.	
4	Beahia Kasper	8444	SIR/1/20	Asst. Dir.	
5	Lenah Odum	8241	"	Asst. Dir.	
6	Festus Wany	9507	"	Asst. Dir.	
7	Johna Joshua Kegeyo	10108	SIR/1/20	Asst. Dir.	
8	Maurice Ory	5540	CPD	Asst. Dir.	



# KENYA REVENUE AUTHORITY

ISO 9001:2015 CERTIFIED

MEETING TITLE:	Discussion of Stakeholder Comments on VAT (Digital Marketplace supply) regulations		
CONVENER:	CPV		
DATE:	30/06/2022	VENUE:	23rd floor Board room KRA.

No.	Name	P/Number	Department	Designation	Sign
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**COMMENTS ON THE VAT (DIGITAL MARKETPLACE SUPPLY) 2020**

Regulation	Issue	Recommendation	Justification	The National Treasury & Planning Comments
Regulation 3	<p>1. Section 5 of the VAT Act is the charging VAT section in Kenya.</p> <p>2. As currently drafted, Regulation 3(2) does not provide a criteria for determining whether a supply is B2B or B2C and a tax dispute could therefore arise in future (or penalties for non-compliance imposed) where the KRA takes the view that a supply does not qualify as B2B and VAT should have therefore been charged.</p>	<p>1. Regulation 3 should be deleted as a charging section in the Regulations and an amendment made to section 5 (1) of the VAT Act to impose VAT on supplies made through a digital marketplace.</p> <p>2. The VAT Act should be amended to clarify that B2B supplies are outside the scope of the Regulations and should provide for the criteria for determining whether a supply is B2B or B2C.</p> <p><b>Other recommendations:</b></p> <p>We would recommend the following amendments to ensure that a non-resident person who registers under the regime is not penalised for failure to charge VAT:</p> <p>a) a non-resident person should be entitled to presume that a supply is B2B and not charge VAT if the customer provides a PIN which is registered for the VAT obligation or if the</p>		<p>Where transactions are carried on a B2B basis, tax is chargeable under section 10 of the VAT act. The challenge of digital transactions is where such transactions are on B2C as these are not visible and therefore need an alternative intervention which is provided for by these regulations. The regulation 3 does not and cannot override the main Act but can only complement it.</p> <p>It would be futile if the obligation to charge VAT by non-residents do not attract penalty. The penalties serve as a deterrent measure to ensure compliance.</p>

Regulation	Issue	Recommendation	Justification	The National Treasury & Planning Comments
Regulation 4 - Scope of Taxable Supplies	Clarification of the scope of supplies	<p>customer represents that he has a VAT registration number;</p> <p>b) a non-resident person should not be penalised for not charging VAT, where the information set out under (a) has been provided. Any penalties in this regard should be imposed on the customer in this case.</p>	<p>As currently drafted, it could be argued that Regulation 4 is inconsistent with the VAT Act since it seeks to include additional services which are not set out in section 8 of the VAT Act.</p>	<p>The stakeholder is not clear as to what is included in regulation 4 that is not in tandem with the law. In addition, the listing provided in the regulations is intended to provide clarity and does not in any way contradict the provisions of section 8 of the VAT act. It is important to note that unless an item is exempt under the VAT act it is either taxable at general rate or zero rate. This regulation does not violate this principle.</p>
Regulation 5 - Registration	1. The Regulations do not provide a VAT registration threshold.	<p>1. A registration threshold based on actual prior sales in Kenya should be provided in the Regulations and it should achieve an appropriate balance between the amount of tax raised compared</p>		<p>VAT is a consumption tax, and it is charged on goods and services. Any good or service that is consumed in Kenya unless exempt from VAT is subjected to the tax</p>

Regulation	Issue	Recommendation	Justification	The National Treasury & Planning Comments
	<p>2. No Clarity on the role of the tax representative</p>	<p>to the administrative costs imposed on both the taxpayer and the tax administration collecting the tax.</p> <p>2. The role of the tax representative should also be very clear, to avoid third parties rejecting such an appointment (especially due to the apprehension that enforcement measures could be undertaken against them).</p> <p>3. We also recommend that a dedicated non-resident desk (or mailbox) is established within KRA to assist non-resident entities on any issues that may arise in relation to VAT registration.</p> <p><b>Other recommendations:</b></p> <p>We recommend the following: The Income Tax Act and the Tax Procedures Act should:</p> <p>(a) exclude local representatives appointed for effecting compliance under the Regulations from creating a permanent establishment for the non-resident entity; and</p> <p>(b) limit the liability of the local representatives to remitting taxes on behalf of the non-</p>		<p>irrespective of the size or volume of trade by the supplier. To introduce a threshold for foreign suppliers will not only distort the market but will create an unfair playground for the foreign suppliers who will be free to sell their goods without VAT.</p> <p>The role of the Tax rep is clarified under section 16 of the TPA 2015 and there's no ambiguity on this matter.</p> <p>The threshold for determination of permanent establishment (PE) is much higher than envisioned by the stakeholder. A P.E does not arise simply through handling the tax obligations of a taxpayer.</p> <p>The enforcement measures of an appointed tax rep are specified under section 16 of the Tax Procedures Act, 2015 and need not to be repeated under these regulations.</p>

Regulation	Issue	Recommendation	Justification	The National Treasury & Planning Comments
<p>Regulation 6 - Simplified VAT Registration Framework</p>	<p>1. It is not clear what information will be required in relation to the application for registration under Regulation 6 (3).</p>	<p>We recommend that the Regulations are amended to include the information to be provided during the registration process and such information be limited to:</p> <ul style="list-style-type: none"> <li>(a) name of business, including the trading name;</li> <li>(b) name of contact person responsible for dealing with tax administrations;</li> <li>(c) postal and/or registered address of the business and its contact person;</li> <li>(d) telephone number of contact person;</li> <li>(e) electronic address of contact person;</li> <li>(f) websites or URL of non-resident suppliers through which business is conducted in the taxing jurisdiction; and</li> <li>(g) national tax identification number, if such a number is issued to the supplier in the supplier's jurisdiction to con.</li> </ul>	<p>It would be important for this issue to be clarified, which can be achieved by amending the</p>	<p>This is agreed and has been incorporated in the Regulations.</p>
	<p>2. The Regulations are silent on whether a non-resident supplier registering for VAT</p>			<p>As mentioned in the comments under regulation 5, the threshold for</p>

Regulation	Issue	Recommendation	Justification	The National Treasury & Planning Comments
	<p>purposes will be deemed not to have a permanent establishment from a corporate tax perspective.</p>	<p>definition of the term "Permanent Establishment" under section 2 of the ITA or through an amendment to the VAT Act. The law should clarify that registration of non-residents for VAT purposes in Kenya should not be deemed to have created a taxable presence for corporate tax purposes. This is in line with international best practice and has also been successfully adopted in South Africa and in the European Union</p>		<p>determination of a Permanent Establishment (PE) is very high. A person can only be deemed to have a permanent establishment in Kenya if he has a fixed place of business and does not become a PE merely by selling goods through a digital platform.</p>
<p>Regulation 7 - Determination of place of supply</p>	<p>This provision is a substantive provision and should be contained in section 8 of the VAT Act. As currently drafted, the place of supply rules could result in VAT being applied on a supply which is not received by a customer in Kenya. For example, a payment proxy or residence proxy could be in Kenya but the recipient of the supply could be in another jurisdiction and Kenya should therefore not have the taxing right in such circumstances.</p>	<p>We would recommend that Regulation 7 is amended to clarify that a supply would be deemed to have been made in Kenya if at least two of the tests set out in Regulation 7 have been satisfied. This will ensure that transactions which fall within the scope of the Regulations have a clear nexus with Kenya and Kenya therefore deserves the taxing right.</p>		<p>The regulations as it is gives the condition that for a supply to be deemed to have been made in Kenya, the first condition must be met plus either condition two or three. Hence the regulation already addresses the issue. (The observation by stakeholder is that regulation 7 is already provided for under section 8 of the VAT act 2013 )</p>
<p>Regulation 8 - Time of Supply and Accounting and Payment of tax</p>	<p>This provision should be contained in section 12 of the VAT Act as it is a substantive provision.</p>	<p>Non-resident suppliers should be given the option to account for VAT either on a cash basis or on an accrual basis. This means that non-resident suppliers will have</p>		<p>Regulation 8 is in line with what is provided for under S.12 of the VAT act 2013 with regard to accounting for VAT which we cannot contradict</p>

Regulation	Issue	Recommendation	Justification	The National Treasury & Planning Comments
	<p>1) Regulation 8(1) requires that VAT is accounted for on an accrual basis, which could be prior to the receipt of payment in certain cases. In instances where payment is not received (e.g. due to a bad debt on credit sales), the VAT payment on such credit sales would have been funded by the non-resident and the Regulations do not provide a refund mechanism in such circumstances.</p> <p>2) Regulation 8(4) does not clarify the currency in which filings and payment should be made, although it is the case that the KRA iTax system would only recognise filings/payments in local currency (KES).</p>	<p>the option to account for VAT on their cash sales or at the point of receiving payment on their credit sales, at which stage they would submit VAT due to the KRA. At this point, VAT will have already been paid by the purchasers and therefore the risk highlighted above would be mitigated. This position has been adopted successfully in South Africa.</p>	<p>We recommend that the non-resident suppliers should be permitted to submit returns either in Kenya Shillings or in the currency the sale was invoiced. In the alternative, the Regulations should provide guidance on the forex rates which should be applied in converting the forex transactions to KES (for example, the Regulations could clarify that the Central Bank of Kenya exchange rates should be used to convert to KES).</p>	<p>through the regulations. The chance of having credit sales especially for B2C in regard to Digital transactions is minimal and therefore the risk highlighted by the stakeholder may not arise.</p> <p>Section 23(2) of the Tax Procedures Act 2015 outlines the unit of currency to be used when maintaining books of account, records, paper registers, tax returns or tax invoices shall be in Kenya shillings.</p> <p>The standard conversion rate is as prescribed by the CBK.</p>
Regulation 9 - Tax Invoice		<p>This is a welcome provision as it will reduce the compliance costs of the non-resident suppliers which would have otherwise been incurred if the non-resident</p>		<p>This is a welcome commendation</p>

Regulation	Issue	Recommendation	Justification	The National Treasury & Planning Comments
Regulation 10 - Claim for Input Tax	Its inequitable for suppliers of e-services registered for VAT in Kenya not to be allowed for input tax claim	Suppliers of e-services that are registered for VAT in Kenya should be allowed to claim input tax credits on VAT incurred in Kenya in the making of those taxable supplies.		The simplified VAT registration framework is only applicable to suppliers from an export country. The claiming of input tax by a registered person is as provided for in the VAT Act 2013
Regulation 11 - Amendment of Returns	Regulation 11(2) provides that it would not be possible for a non-resident supplier to receive a cash refund and any VAT credit arising can only be carried forward to the next tax period. This would have cash flow implications on the supplier, for example in the case of bad debts or payment of VAT in error.	As set out in our recommendations under Regulation 8 above, non-resident suppliers should be permitted to elect to either use the cash basis of accounting for VAT (i.e. account for VAT when paid) or the invoice basis (i.e. upon raising an invoice). This would mitigate the likelihood of being in a VAT credit position. In addition, the Regulations should provide an expedited process for processing of cash VAT refunds in the case of suppliers who adopt the invoice basis for accounting for VAT. Non-resident suppliers should elect to either receive a cash refund or carry forward the VAT credit arising and this should not be prescribed by the Regulations.		In this case of a supplier from an export country, the issue of credit does not arise since there is no offsetting of input tax. However, in the event of an overpayment of tax, the overpaid tax shall be treated as a credit and hence carried forward for offsetting in the subsequent tax period.
Regulation 12 - Record-Keeping	Regulation 12 has not clarified the nature of information to be	This provision should clarify that the records to be maintained		The submission of a return under reg 8(4) and the

Regulation	Issue	Recommendation	Justification	The National Treasury & Planning Comments
Regulation 13 - Offences and Penalties	maintained or submitted by the non-resident supplier.	<p>should be limited to the return set out at Regulation 8(4). There should be no requirement to provide any other information or in any other format, other than the return. The details set out in the return should be limited to the following:</p> <ul style="list-style-type: none"> <li>a) Supplier's registration identification number;</li> <li>b) Tax period;</li> <li>c) Currency and, where relevant,</li> <li>d) exchange rate used;</li> <li>e) Taxable amount at the standard rate;</li> <li>f) Taxable amount at reduced rate(s), if any; and</li> <li>g) Total tax amount payable.</li> </ul> <p>The supplier should be able to file its return online via iTax.</p> <p>We would therefore recommend that:</p> <ul style="list-style-type: none"> <li>a) Either the penalty is deleted; or</li> <li>b) The penalty is introduced by way of an amendment to the VAT Act. In addition, the restriction of access to a digital market place should only be imposed by the Tax Appeals Tribunal (TAT) or a Court of Law after the determination of</li> </ul>		<p>submission of record of supplies under reg 12 can be overburdening to the taxpayer and may defeat the intended purposes of simplification. The prescribed form of return under reg 8(4) should include the envisaged submission of record of all sales under reg 12.</p> <p>To be discussed further.</p>

Regulation	Issue	Recommendation	Justification	The National Treasury & Planning Comments
Regulation 14 - Transitional Provision	<p>compliance. In any event, the penalty would be void as it contravenes the provisions of the Statutory Instruments Act.</p> <p>Regulation 14 could result in non-resident suppliers having a very short window for implementing the new VAT regime, noting that extensive configurations to systems would need to be made and staff trained on the new requirements.</p> <p>It should also be noted that the VAT regime is proposed to be introduced earlier or concurrently with the introduction of Digital Services Tax, which will require reconfiguration of systems and would also be occurring at a period when businesses are yet to recover from the Covid-19 Pandemic.</p>	<p>a tax dispute filed before the TAT or the Court (as the case may be).</p> <p>In line with international best practice in other jurisdictions where a similar regime has been introduced, we recommend that the Regulations should allow a grace period of at least 12 months prior to the effective date of the new regime. This will provide sufficient time for non-residents to configure their systems to automate compliance for large volumes of small transactions</p>		<p>Three months will be adequate for both the stakeholder and the commissioner to adjust their systems accordingly.</p>

### TAXAMO

Threshold application. There is a trend to remove any threshold. However this may affect small businesses as it will force them to register for a very small amount of sales.	A threshold may help small businesses to access a market before having the burden and cost of administration. It can also help tax authorities who will not have to manage those small businesses. It is easier to focus on larger		VAT is a consumption tax, and it is charged on goods and services. Any good or service that is consumed in Kenya unless exempt from VAT is subjected to the tax irrespective of the size or volume of trade by the
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Regulation	Issue	Recommendation	Justification	The National Treasury & Planning Comments
Regulation 7 - Determination of place of supply	The pieces of identification that a business is required to collect during the checkout process should be closely linked to the reality of how online commerce functions. It is important to provide clear guidance on what happens if, in certain cases, not enough information on the customer can be collected by the business and provided to the tax authority.	taxpayers who may bring more tax revenue at least at the first stage.	The idea is to avoid disturbing the customer journey whenever possible.	supplier. To introduce a threshold for foreign suppliers will not only distort the market but will create an unfair playground for the foreign suppliers who will be free to sell their goods without VAT. This is basic information which forms part of the general reference data used in digital transactions as requested by the export country suppliers. This may not affect the customer experience as claimed by the stakeholder.
Regulation 8 - Time of Supply and Accounting and Payment of tax	Currencies and Foreign Exchange (FX)	there should be a tolerance as long as there is proof that this does not affect the collection of the tax authority (i.e. same logic applied everywhere, low volume of sale concerned - less than 5% of the transactions etc).	Allow affected businesses to select their foreign exchange (FX) conversion source.	In allowing the business to use a suitable FX rate conversion source there is less for tax authorities to concern themselves with in relation to supported currencies, backup FX rates sources, and settlement rate dates. FX rates, in general, are critical. It is often overlooked, but it can significantly increase the cost of compliance for
				The standard conversion rate is as prescribed by the CBK. Allowing the taxpayers to choose the source of foreign exchange will create distortions and may lead to tax planning.

Regulation	Issue	Recommendation	Justification	The National Treasury & Planning Comments
Regulation 9 - Tax Invoice	The requirement in legislation for invoicing adds complexity for a digital business that is attempting to comply mainly if it is e-invoicing.	Taxamo proposes that there should be no invoicing requirement, or only a basic one. If a basic invoicing model is chosen then the invoices should also be acceptable in the English language. Providing bilingual invoices is a very complex requirement for businesses to implement, especially if the description of the service supplied also needs to be translated. Making amendments in the next tax return is the best option.	It affected businesses. It complicates the integration process from the business side. It may also impact the margin of the business. There is a need for a level of flexibility on this so as to ease the compliance process for the business. The business can engage to always use a consistent approach.	The regulation does not require an electronic tax invoice as you may note that this regulation has been commended by Anjerawalla in item no 7. The language to be used in the invoicing should conform to the requirements of the Tax Procedures Act, 2015
Regulation 11 - Amendment of Returns			This is important if the VAT is collected and remitted by an Intermediary, as otherwise it may force them to amend a return many times. The best way to manage this is to refer to the document supporting the transaction, i.e. receipt,	We take this as a compliment.

Regulation	Issue	Recommendation	Justification	The National Treasury & Planning Comments
Regulation 12 - Record-Keeping	It needs to be taken into account that the foreign supplier cannot be subject to the same obligation that a local supplier.	Tax authorities may rely on bank information at the time of an audit, and it can be a good starting point. tax authorities need to take into consideration that this data will never match the actual tax return and can only be used as a starting point for a review. It is likely that the FX rate source used by the bank or the date of the conversion differs from the one used by the business.	invoice, confirmation of purchase, or confirmation of refund/credit note.	Reconciliation is an administrative issue. Any changes in the foreign exchange rate is not an obligation to the supplier.
Regulation 8 - Time of Supply and Accounting and Payment of tax		A requirement for quarterly filing is among the most popular worldwide as it aligns with how modern businesses function.		The requirement for charging and accounting for the tax is on a monthly basis and the proposal by the stakeholder will contradict the provisions of the VAT Act, 2013.

**NETFLIX**

Regulation 2 - Interpretation	The Draft Regulations seem to only cover supplies made through a 'digital marketplace'. We also note that Regulation 4 of the Draft Regulations, defines the scope of taxable supplies to include supplies made directly by the non-resident suppliers to customers in Kenya – such supplies are not necessarily made through digital	Issue clarifications with respect to the true scope of the term 'digital marketplace' as mentioned in the VAT Act and 'digital marketplace supply' as defined in the Draft Regulations. This is because we understand that the overall aim would also be to capture services such as ours and to be able to levy VAT on said services.		It is agreed and Regulation 4 shall be amended accordingly.
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Regulation	Issue	Recommendation	Justification	The National Treasury & Planning Comments
Regulation 5 - Registration	<p>marketplaces. Though Regulation 4 is clear, not all services enumerated therein will be supplied through a platform that enables the direct interaction between buyers and sellers of services through electronic means. For example, Netflix provides streaming services directly to its subscribers, i.e., it provides Over-The-Top ('OTT') services and by no means its business model allows an interaction as e.g. digital market platforms take into account. Therefore, Netflix's supplies do not fit within the definition of 'digital marketplace supply' as presented in the Draft Regulations.</p> <p>We find it pertinent to bring to your attention the inconsistency between the definition of 'digital marketplace' in the VAT Act, the definition of 'digital marketplace supply' in the Draft Regulations, and the list of electronic services contained under Regulation 4, some of which will not necessarily be supplied through a digital marketplace.</p>	We request you to issue clarifications in this regard.		Section 34 of the VAT Act 2013 requires a person who supplies

<b>Regulation</b>	<b>Issue</b>	<b>Recommendation</b>	<b>Justification</b>	<b>The National Treasury &amp; Planning Comments</b>
	<p>places of business in Kenya and who are required to register under a tax law) are under obligation to register through a tax representative in Kenya. We understand that going forward, non-residents will be allowed to register directly as provided for in the Draft Regulations, and that only those who are not able to register under the simplified VAT registration will be required to appoint a tax representative.</p> <p>There seems to be a conflict between requirements under the Draft Regulations, which are subsidiary, in comparison with the requirements under the primary law, i.e., the TPA in relation to the obligation to appoint tax representatives.</p>			<p>vatable goods or services to register for VAT. It is on this basis that the non-resident is required to register through the simplified framework.</p>
<p>Regulation 12 - Record keeping</p>	<p>We are not clear on the kind or amount of data that should be collected under this provision and therefore seek clarifications in this regard.</p>	<p>We request that minimum information be required from non-residents at the time of filing VAT returns, i.e., the aggregate value of supplies made during the tax period and the total amount of VAT payable thereon.</p> <p>Further, we would like to assure you that when required by law and sought by the tax authorities such as in the case of audits, we will</p>		<p>This is under regulation 11 which allows the commissioner to prescribe a simplified form for filing returns.</p>

Regulation	Issue	Recommendation	Justification	The National Treasury & Planning Comments
Regulation 14 Transitional provisions	Regulation 14 requires non-resident digital marketplace suppliers to register under the simplified VAT framework within 30 days of the Draft Regulations being published. Please note that once the law is finalised, the affected digital marketplace suppliers will be required to make changes to Enterprise Resource Planning ('ERP') and Billing systems, implement new tax codes, adapt receipt layouts to reflect the correct tax rates and notify consumers of VAT becoming applicable.	We therefore request you to consider the time period to comply with the new regime and to extend this to a minimum of 3 months.		This is agreed and amended accordingly

**MEMORANDA TO THE DRAFT VALUE ADDED TAX (DIGITAL MARKETPLACE SUPPLY) REGULATIONS**

Regulation 4 - Scope of taxable supplies		<p>Establish a mechanism to differentiate between digital media that is offered for free or charges fees to consume the digital media.</p> <p>Establish a mechanism to enable digital platforms such as YouTube, Twitter, Facebook to include VAT into the pricing so that digital</p>		<p>Section 13 of the VAT Act 2013 provides the determination of value of taxable supply.</p> <p>Platforms are required to establish mechanisms to comply with the VAT Act.</p>
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Regulation	Issue	Recommendation	Justification	The National Treasury & Planning Comments
Regulation 6 - VAT Simplified registration framework		<p>content creators can easily raise invoices inclusive of VAT.</p> <p>Establish a unified framework for businesses that have both offline and online presence.</p>		<p>A person who has this type of business model is required to register for VAT as a local supplier.</p>
		<p>Establish training sessions for digital marketplace suppliers to understand this framework.</p> <p>Offer a waiver period for digital marketplace suppliers to pay VAT.</p>		<p>Noted and agreed.</p> <p>This is provided for in the regulations which gives three months transitional period.</p>

**AMCHAM KENYA**

Regulation 3 (1) - Charge to tax	<p>To avoid any issues linked to sub-regulation (1), which says that VAT must always be charged, sub-regulation (2) should clarify in clear terms, that for B2B transactions, a foreign supplier is not responsible for the VAT.</p>			<p>This has already been clarified by stating that B2B transactions are not covered by these regulations but are subject to provisions of S.10 of the VAT Act 2013.</p>
	<p>Digital Service Tax was proposed at the rate of 1.5%, is VAT here envisaged at 14%? Or is the Digital Service Tax of 1.5% further subjected to VAT? This needs to be clarified.</p>			<p>VAT is a tax on consumption and is paid by the consumer while DST is tax on Income paid by the supplier, therefore there is no double taxation.</p>
Regulation 4 - Scope of taxable supplies	<p>The list of taxable supplies exceeds the list provided by the VAT Act and gives the Commissioner the discretion to determine any other digital market place supplies that would</p>	<p>Clarity is required on whether all cloud services for instance Software as a service (SaaS), Platform as a service (PaaS) and Infrastructure as a service (IaaS)</p>		<p>This has been addressed under comments by A&amp;K Item No. 2</p>

Regulation	Issue	Recommendation	Justification	The National Treasury & Planning Comments
	<p>constitute a taxable supply without stakeholder engagement and lead time to implement a VAT system change.</p>	<p>are in/out of scope under the sections highlighted below;</p> <p>(c) <i>Software programs including downloading of software, drivers, website filters and firewalls;</i></p> <p>(d) <i>Electronic data management including website hosting, online data warehousing, file-sharing and cloud storage services;</i></p> <p>Some of these services, e.g. Cloud hosting are already included in a company's books of accounts and are currently considered VAT-able supplies.</p> <p>Regulation 4 (k) gives the KRA the powers to unilaterally amend the scope of supplies without oversight by Parliament. It should be deleted.</p>		
Regulation 5 - Registration		<p>1. Clarification is needed on who is responsible for VAT when supplies are made through an online platform, but the platform is not the legal seller, for instance, applications on an app store where the developer is the merchant of record.</p> <p>2. Clarity needed on whether suppliers of services in a digital marketplace who do not exceed the VAT registration threshold</p>		<p>The clarity on who's responsible is already addressed under Regulation 11.</p> <p>This issue is addressed under comments made by A&amp;K (Item no. 3).</p>

Regulation	Issue	Recommendation	Justification	The National Treasury & Planning Comments
Regulation 6 - Simplified VAT Registration Framework	<p>1. The Regulations are silent on whether a non-resident supplier registering for VAT purposes will be deemed not to have a permanent establishment from a corporate tax perspective.</p> <p>2. There is mention that records need to be submitted monthly, but it is not clear if this is at a transaction or cumulative level.</p>	<p>would be required to register for VAT in Kenya. Whilst the VAT Act provides that a person is required to register for VAT in Kenya where the value of the services they provide exceeds KES 5,000,000 (approximately USD 50,000) within a twelve (12) month period, the Draft Regulations do not link the VAT registration threshold to the requirement to register for VAT.</p> <p>3. <b>In clause 5(2)</b>, clarification should be provided, that suppliers of services on digital platforms will NOT be required to also charge VAT on B2B transactions once they are registered for VAT in Kenya.</p> <p>4. Appointing a Tax representative will create legal and other barriers for entering the Kenyan market.</p> <p>1. There should be uniformity in the registration requirements between domestic and foreign businesses.</p> <p>2. Clarity can be achieved by amending the definition of the term "Permanent Establishment" under section 2 of the ITA or through an amendment to the VAT act. The law should clarify that</p>		<p>The appointment of a tax rep is optional under these regulations.</p> <p>The simplified framework recognises that the suppliers are non-resident and therefore provides minimal requirements for registration.</p> <p>The issue of Permanent Establishment has been addressed under the A&amp;K proposals under item no. 4.</p>

Regulation	Issue	Recommendation	Justification	The National Treasury & Planning Comments
		<p>registration of non-residents for VAT purposes in Kenya should not be deemed to have created a taxable presence for corporate tax purposes. This is in line with international best practice and has also been adopted in both South Africa and the European Union.</p> <p>3. In addition to electronic registration, provision should be also made for the filing of returns to be done electronically.</p> <p>4. For ease of registration, limit the documents needed for a registration to the absolute minimum. These should be the company's registration documents only.</p> <p>5. Clarify that no records other than VAT returns will be needed on a monthly basis since additional records can always be provided as and when needed through official request or audit.</p>		<p>This is already addressed</p> <p>This is already addressed</p> <p>This is already addressed</p>
Regulation 7 Determination of place of supply	<p><b>1. Accrual vs Cash basis</b> Regulation 8(1) requires that VAT is accounted for on an accrual basis, which could be prior to the receipt of payment in certain cases. In instances where payment is not received (e.g. due to a bad debt on credit sales), the VAT payment on such credit sales</p>	<p>1. We suggest that non-resident suppliers should be given the option to account for VAT either on a cash basis or on an accrual basis. This means that non-resident suppliers will have the option to account for VAT on their cash sales or at the point of receiving payment on their credit</p>		<p>This is already addressed through under A&amp;K comments item no. 5.</p>

Regulation	Issue	Recommendation	Justification	The National Treasury & Planning Comments
Regulation 9 - Tax invoice	<p>would have been funded by the supplier and the Regulations do not provide a refund mechanism in such circumstances.</p> <p>2. It is not clear what 'place of business in Kenya' means. It is not clear if domestic AND foreign intermediaries (marketplace platforms) are covered by 8 (2). i.e. Does 8(2) only apply if the platform business (intermediary) has established itself in Kenya through a local Kenya company/office?</p>	<p>sales, at which stage they would submit VAT due to the KRA. At this point, VAT will have already been paid by the purchasers and therefore the risk highlighted above would be mitigated. This position has been adopted successfully in South Africa.</p> <p>2. If 8(2) does not apply to foreign "intermediaries" not operating through a local company in Kenya, the understanding is that the foreign supplier is responsible for registering and charging VAT on sales to B2C customers in Kenya. Sub-regulation 8(3) should be refined to ensure that foreign suppliers are only held liable for tax due on B2C</p> <p>3. Clarification needed on what Forex rate is to be used for non-local currency transactions. A reasonable and publicly available exchange rate which is already used by the industry in the ordinary course of business would be most suitable.</p> <p>Proposed amendment to the wording:  <i>"For the purpose of a B2C digital marketplace supply, a supplier</i></p>		This is a welcome commendation

Regulation	Issue	Recommendation	Justification	The National Treasury & Planning Comments
	<p>incurred if the non-resident suppliers were required to amend their systems to comply with e-invoicing regulations.</p>	<p><i>from an export country shall be exempt from the requirements of an electronic tax invoice as prescribed under the Act and the relevant Regulations. Provided that, the supplier shall be required to issue an invoice or receipt showing the value of the supply and tax charged in a currency of supplier's choosing.</i></p>		
Regulation 10 - Claim for Input Tax	<p>This would be discriminatory against suppliers of e-services and would increase their costs.</p>	<p>Suppliers of e-services that are registered for VAT in Kenya should be allowed to claim input tax credits on VAT incurred in Kenya in the making of those taxable supplies. This is common practice in such countries such as South Africa.</p>		<p>This is already addressed through comments by A&amp;K under item no. 8.</p>
Regulation 11 - Amendment of Returns	<p>Regulation 11(2) provides that it would not be possible for a non-resident supplier to receive a cash refund and any VAT credit arising can only be carried forward to the next tax period. This would have cash flow implications on the supplier, for example in the case of bad debts or payment of VAT in error.</p>	<p>Non-resident suppliers should be permitted to elect to either use the cash basis of accounting for VAT (i.e. account for VAT when paid) or the invoice basis (i.e. upon raising an invoice). This would mitigate the likelihood of being in a VAT credit position.</p> <p>In addition, the Regulations should provide an expedited process for processing of cash VAT refunds in the case of suppliers who adopt the invoice basis in accounting for VAT. Non-resident suppliers should elect to either</p>		<p>This is already addressed through comments by A&amp;K under item no. 9</p>

Regulation	Issue	Recommendation	Justification	The National Treasury & Planning Comments
Regulation 12 - Record keeping	Regulation 12 has not clarified the nature of information to be maintained or submitted by the non-resident supplier.	<p>receive a cash refund or carry forward the VAT credit arising and this should not be prescribed by the Regulations.</p> <p>A provision should be included allowing a registered person to apply for a refund if they decide not to do further business and de-register.</p>	Our recommendation is that there should be no requirement to provide any other information or in any other format, other than the return.	This is already addressed through comments by A&K under item no. 10
Regulation 13 - Offences and Penalties	This proposal is very punitive and is prone to abuse especially in instances where a tax dispute has arisen.	Our recommendation would be that the penalty is aligned to that in the Act or is introduced as an amendment to the VAT Act. Furthermore, that the restriction on access to the digital marketplace can only be enacted by the Tax Appeals Tribunal or Court of law.		This is already addressed through comments by A&K under item 11
Regulation 14 - Transitional Provision	The period for applying for registration is too short as the suppliers will be required to update and/or set up new systems.	We propose at least a 3-month period to allow the supplier to adequately prepare. Clarification needed that these regulations do not impact the permanent establishment position from a corporate tax perspective.		This is already addressed through comments by A&K under item no. 12.

**BOLT**

Regulation	Issue	Recommendation	Justification	The National Treasury & Planning Comments
Regulation 2 Interpretation	The ambiguity of the definition of a “digital marketplace” and “digital marketplace supply”	<p>To ensure that the proposed VAT regime is unambiguous and simple, these should provide more context as to what is considered a “platform” and also “electronic means”.</p> <p>There are different web-pages and apps that can in principle qualify for these definitions but the variety of these so-called platforms is so large that it is hard to put them into the same bracket when talking about taxation with VAT.</p>		The proposed Regulation 4(k) has been amended to align with the comment.
Regulation 3 - Charge to tax	There are several ambiguities which should be cleared. Firstly, how are the differently operating business models taxed (is the tax base the same for all the supplies made through Facebook, in a web-shop and in the ride hailing platform or are there any differences?). Secondly, what is the tax base for supplies made through or in relation to ride hailing platforms? Thirdly, does the reference to B2B supplies also apply to supplies between the software services provider and the driver who operates as an independent economic operator?	<p>For clarity it would be necessary to define the tax base as concretely as possible and take into account the different situations and differences in the business models of the various digital marketplaces.</p>		<p>The base is the value of the service which is already clarified in the VAT Act 2013 and the regulations.</p> <p>The transaction between The ride hailing company/platform provider and the drivers/taxi owners is not considered as a B2B transaction within these regulations.</p>

Regulation	Issue	Recommendation	Justification	The National Treasury & Planning Comments
Regulation 4 - Scope of taxable supplies	Lack of clarity on the scope of the taxable supplies.  Whereas VAT is imposed on transport hailing platforms, it is not specified which part of the supplies would be taxed. Is it only the supply of transport service provided from the driver to the rider? Or would VAT only be due on the commission payable from the driver to the platform?  Additionally, leaving an open ended list of taxable supplies is not good for clarity and compliance. Therefore we find that the list of supplies that are in the scope of the new VAT regulations should be determined concretely.	Bolt finds that the scope of the taxable supplies should be laid out in more detail and concreteness.  We are supportive of the moves to implement DST on supplies made through digital marketplaces as planned, but we are unable to support the introduction of VAT on the digital marketplaces at the same time.  We submit that it would be reasonable to wait for the initial effects of the imposition of the DST on businesses to be felt and assessed before beginning a discussion about the possibility of additional VAT being levied on the same marketplace. Thus Bolt proposes to take one step at the time and only after the effects of the DST are visible, to make decisions on the possible introduction of VAT as proposed by the draft regulation.		The scope of taxation is defined by exclusion and it is only services that are exempt under the vat Act that are not subject to tax.  The drivers are based in Kenya and therefore fall outside the scope of these regulations, VAT is thus payable on the commission from the driver to the platform.  DST is a tax on income while these regulations address tax on Consumption, the two tax regimes are not substitutes, and re addressed separately under the ITA Cap470 and the VAT Act 2013 respectively.

**BAKER MCKENZIE LLP**

Regulation 13 - Offences and penalties	The Draft Regulations require non-resident persons supplying taxable services through digital marketplaces in Kenya to register for VAT in Kenya; however, the non-resident provider of the	We recommend that Kenya reserve judgment on section 13 until Working Party 9 has released its final recommended global regulatory framework.	We submit that section 13 of the Draft Regulations should not impose a mandate that the platform police compliance by unrelated parties, when the	On the OECD guidelines are not prescriptive and every Jurisdiction has the obligation to make its own laws and regulations based on the circumstances, for example,
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Regulation	Issue	Recommendation	Justification	The National Treasury & Planning Comments
	<p>digital marketplace is not required to register with respect to sales through the platform.</p> <p>Section 13 provides that noncompliant sellers might have their access restricted to the Kenyan market. While the Draft Regulations do not state how that restriction might be imposed, we are concerned that KRA might suggest that the digital marketplace provider would be responsible for ensuring that such suppliers do not access the Kenyan market.</p> <p>As KRA is likely aware, OECD Working Party 9 has been tasked to study the role of platforms in VAT compliance for underlying sellers, make recommendations and ultimately propose a global regulatory framework for resolving this issue.</p>	<p>We strongly recommend that this provision be removed from the Draft Regulations.</p>	<p>platform itself does not have VAT compliance obligations.</p> <p>Digital marketplace providers, of course, can be expected to comply with their own legal compliance obligations. Imposing on the platform the additional obligation to police suppliers would create an undue compliance burden, and would not advance the sound and fair application of the tax law to the suppliers. In particular, this proposal raises a number of potential legal and compliance challenges:</p>	<p>the UK requires platform owners to ensure that persons making supplies to the UK charge VAT, failure to which they will be held liable for the unpaid taxes.</p>

**CELLULANT**

<p>Regulation 3 - Charge to tax</p>	<p>Non-resident digital players will not be able to accurately distinguish between B2B and B2C transactions. This will lead to inadvertent levying VAT on B2B transactions.</p>	<p>We recommend that Cabinet Secretary and the Commissioner General engage with the non-resident digital players on a mechanism of accurately distinguishing B2B and B2C transaction.</p>	<p>Where Kenyan companies are inadvertently charged VAT by non-resident digital players, there is no recourse for recovery of the VAT thus negatively impacting cashflow.</p>	<p>This will be addressed by providing in the regulations that for B2B transactions the recipient of the services will be required to notify the supplier that they are VAT registered.</p>
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Regulation	Issue	Recommendation	Justification	The National Treasury & Planning Comments
		This will ensure smooth implementation of the regulations and eliminate the unintended negative consequences on Kenyan businesses.	The inadvertently levied VAT will be passed as an expense thus negatively impacting revenue from Corporate Income Tax.	

**BOWMANS**

Regulation 4 - Scope of taxable supplies	We note that the sub-regulation 4(k) affords the Commissioner wide discretion on what would constitute a digital market place and such discretion may not provide certainty to providers of digital services.	<p>i. The discretion is limited and the addition of any supplies made through digital market platforms be left to the usual process of amending statutory instruments, in the event that KRA wishes to broaden the tax base to include additional services.</p> <p>ii. The Draft Regulations be amended to require an inclusive stakeholder consultation process before the determination of any additional supplies by the Commissioner.</p> <p>iii. Inclusion of a grace period of 3 – 6 months for implementation of any measures with respect to the treatment of any such services classified by the Commissioner as taxable supplies under the Regulations. This will allow the relevant suppliers of the digital services to put in place systems</p>		These have been addressed under A&K under item no. 2.
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Regulation	Issue	Recommendation	Justification	The National Treasury & Planning Comments
Regulation 4 - Scope of taxable supplies	<p>Noting that Regulation 4 of the Draft Regulations proposes a catalogue of services made through a digital market place that will be taxable, there is a likelihood of conflict with the existing Section 8(3) of the VAT Act.</p>	<p>for compliance with the Regulations.</p> <p>To avoid this conflict, we recommend that an amendment is made to sections 8 (2) and 8 (3) of the VAT Act to delete the taxing provisions in respect of electronic services and delete the definition of "electronic services".</p>		<p>The services listed under regulation 4 expound on the provisions of section 8(3)</p>
Regulation 5- Registration	<p>1. Whereas the simplified VAT registration framework is noble, the VAT Act provides that a person is required to register for VAT in Kenya where the taxable services they provide is of a value of KES 5,000,000 or more within a twelve (12) month period. The Regulations do not expressly incorporate this threshold and it is not clear whether suppliers will need to meet this threshold in order to register.</p>	<p>1. To better achieve the objectives of the Draft Regulations, we recommend the following:</p> <p>i. That the registration requirement be linked to the VAT threshold under Section 34 of the VAT Act which only makes it mandatory to register for VAT if a person supplies taxable services whose value is KES 5,000,000 or more. This will create consistency with the VAT Act and provide the much needed clarity.</p> <p>OR</p> <p>ii. That a new threshold, higher than the existing VAT threshold, be provided for suppliers providing digital services from foreign jurisdictions to only net large digital service providers and</p>		<p>This has been addressed under A&amp;K under item no. 3.</p>

Regulation	Issue	Recommendation	Justification	The National Treasury & Planning Comments
	<p>2. We note that the Draft Regulations do not provide sufficient grace period within which persons who are affected by the measures can make implementation of a VAT system change. In addition, there is the proposed Digital Services Tax (DST) under the Income Tax Act (Chapter 470 of the Laws of Kenya) that will be chargeable on the turnovers of digital companies under the proposed Finance Bill, 2020 that is currently being deliberated by the National Assembly whose proposed effective date is 1 January 2021.</p>	<p>continue positioning Kenya as a preferred hub for technology startups. For context, a similar regime in Singapore dubbed the Singapore Overseas Vendor Registration (SOVR) is only mandatory for digital service providers with a yearly global turnover of more than US\$1 million that sell more than US\$100,000 worth of digital services to customers in Singapore in a 12-month period.</p> <p>2. Considering that the Draft Regulations introduce a new VAT regime and the digital service providers already operating in Kenya will need to make various operational challenges in order to be in compliance, we recommend as follows:</p> <p>i. That the registration and imposition of the VAT charge on the outlined digital supplies be aligned with the proposed effective date of the proposed DST, that is, 1 January 2021.</p> <p><b>OR</b></p> <p>ii. That a longer grace period be provided for the registration of suppliers' who will be subject to</p>		<p>This has been addressed under A&amp;K comments Item no. 12.</p>

Regulation	Issue	Recommendation	Justification	The National Treasury & Planning Comments
	<p>3. We note that the Draft Regulations require persons who make B2C supplies of services to recipients in Kenya to register for VAT. However, the Draft Regulations do not address whether such suppliers will also be required to charge VAT on B2B transactions once they are registered for VAT in Kenya. Regulation 3(2) indicates that the provisions of Section 10 of the VAT Act shall apply with respect to B2B transactions meaning that recipients of B2B transactions should continue to account for VAT on services received by them using the reverse charge mechanism (as these would constitute imported services).</p>	<p>the new VAT regime, preferably 90 days.</p> <p>3. To provide clarity, the Draft Regulations should indicate whether suppliers of services on digital platforms will be required to also charge VAT on B2B transactions once they are registered for VAT in Kenya.</p>		<p>These have been addressed under A&amp;K Item no. 1.</p>
<p>Regulation 8 - Time of Supply and Accounting and Payment of tax</p>	<p>1. We note that Section 5(1)(a) of the VAT Act stipulates that VAT is chargeable on taxable supplies made by a registered person in Kenya. Consequently, it is not clear whether the intermediaries will be required to register for VAT regardless of their supplies not achieving the VAT registration threshold of Kenya Shillings five million (KES</p>	<p>1. To better achieve the intended objective and align the Draft Regulations with the provision of the VAT Act, we recommend as follows:</p> <p>i. That intermediaries to be required to register, charge and account for VAT only if they meet the existing threshold of KES 5,000,000 under the VAT Act.</p>		<p>These have been addressed under A&amp;K item no. 6.</p>

<b>Regulation</b>	<b>Issue</b>	<b>Recommendation</b>	<b>Justification</b>	<b>The National Treasury &amp; Planning Comments</b>
Regulation 11 - of Amendment Returns	<p>5,000,000), as only VAT registered persons can charge and account for VAT on the KRA's online registration platform iTax.</p> <p>2. The requirement to file and remit VAT returns and provide KRA with a monthly record of all supplies made in Kenya indicating the value of the supplies and VAT deducted every month, may pose a significant compliance challenge to many multinational enterprises, considering that it is an additional tax compliance regime in addition to the compliance requirements in their country of residence.</p>	<p>ii. That in the event that a higher threshold is proposed for non-resident suppliers of digital services, that the registration requirement for intermediaries be aligned to that higher threshold before being required to charge and account for VAT.</p> <p>2. the CS should consider adopting a quarterly payment and reporting system, to ease the compliance burden. This has been adopted by countries such as Malaysia to ease compliance.</p>		<p>The Regulations provide for a set-off of any overpayments against tax due from a non-resident supplier. this is equivalent to a refund.</p>
	<p>We note that the Draft Regulations do not state whether a person registered under the simplified regime who is in an overpayment position and deregisters from Kenya, will be entitled to a refund of the overpaid tax in accordance with the provisions of the TPA and/or the VAT Act. Section 47(1) of the TPA states that when a taxpayer has overpaid a tax under a tax law the taxpayer may apply to the Commissioner for a refund of the overpaid tax within five (5) years</p>	<p>We recommend that the Regulations be amended to be in alignment with the TPA, to allow non-resident suppliers of taxable digital services who find themselves in an overpayment position and seek deregistration, to obtain refunds from KRA within a prescribed period.</p>		

Regulation	Issue	Recommendation	Justification	The National Treasury & Planning Comments
	of the date on which the tax was paid. The TPA provides that for VAT, the period of refund is as provided for under the VAT Act (which is twelve (12) months).			
Regulation 12 - Record Keeping		We recommend that clarity be provided whether these records refer to the monthly VAT returns or more information will be required under the Regulations.		These have been addressed under A&K under item no. 10.

#### ARTICLE 19 Eastern Africa

Regulations 2 and 8 (2) - Interpretation and Time of Supply and Accounting and Payment of tax		<p>We recommend the introduction of substantive amendments to these Regulations as follows:</p> <ol style="list-style-type: none"> <li>Provide a more comprehensive definition of the term 'intermediary';</li> <li>Explicitly describe the type of infrastructure which will be used by the relevant enforcement agency to monitor compliance with the VAT (DMS) Regulations, 2020 and the safeguards which will be put in place to ensure the protection of consumers' privacy.</li> </ol>	<p>The KRA definition of an 'intermediary' is problematic and adopts a 'one-size-fits-all' definition which: -</p> <p>a) <b>Fails to distinguish overlapping intermediary roles:</b> ARTICLE 19's</p> <p>'<i>Internet intermediaries: Dilemma of Liability</i>' brief notes that intermediaries, due to their provision of a variety of products and services may have a number of different roles. This is re-affirmed in the OECD Guidelines which note that intermediaries can simultaneously act, in</p>	<p>These regulations address issues of supply and where an intermediary carries any role other than supply of services through a Digital Market Place they remain outside these regulations.</p> <p>The issue of privacy is addressed under various laws including the Constitution of Kenya which KRA abides.</p>
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Regulation	Issue	Recommendation	Justification	The National Treasury & Planning Comments
			<p>practice, as an owner of services being supplied (e.g., “electronic retailers such as Amazon Retail), a ‘facilitator’ (matching buyers &amp; sellers where an intermediation fee may be paid), an end-user and a content/service provider’9 which further complicates the definitional challenge.</p> <p>b) Introduces unjustified intermediary liability: ARTICLE 19 EA notes that this provision, read conjunctively with Regulation 8 (2), places a blanket liability on intermediaries to account for VAT accrued by third parties, and further fails to acknowledge the role being played by the intermediary at the time of the service supply.</p> <p>c) Raises a risk of surveillance: Given the risk of non-compliance, ARTICLE 19 EA notes that the relevant enforcement agency may utilise advanced surveillance tools which</p>	

Regulation	Issue	Recommendation	Justification	The National Treasury & Planning Comments
Regulation 13 - Offences and Penalties		We recommend the deletion of Regulation 13	<p>may threaten consumers' right to privacy and data protection in Kenya. ARTICLE 19 EA insists that KRA should explicitly outline the infrastructure which will be used to monitor compliance for all persons falling within the scope of 'taxable supplies' under Regulation 4, VAT (DMS) Regulations, 2020.</p> <p>Instructively, KRA should specify whether, and how, equipment such as the Electronic Signature Devices (authentication of invoices, cash receipts, etc.) will be used, and what technical, personnel and procedural safeguards will be put in place to ensure the protection of consumers' privacy.</p>	These have been addressed under A&K under item no. 11
			KRA's proposed restriction of access to the digital marketplace in Kenya is disproportionate and risks punishing a host of parties, including compliant	

Regulation	Issue	Recommendation	Justification	The National Treasury & Planning Comments
			<p>third parties using a non-compliant platform/service and end users. Article 24, Constitution of Kenya (2010) clearly stipulates that a right or fundamental freedom in the Bill of Rights can only be limited where this is 'provided by law, and is necessary and proportionate.' Notably, Article 24 (1)(e) maintains that any person (natural or legal) seeking to restrict a right or freedom must assess whether there are <b>less restrictive means</b> to achieve the purpose.'</p> <p>ARTICLE 19 EA calls on KRA to delete this proposal and adopt a more proportionate and measured response in the VAT (DMS) Regulations, 2020.</p> <p>Secondly, these restrictions - when read conjunctively with the general penalty under section 63, VAT Act (2013) - are punitive. Section 63, VAT Act (2013) provides for " a fine not exceeding one million</p>	

Regulation	Issue	Recommendation	Justification	The National Treasury & Planning Comments
			<p>shillings, or to imprisonment for a term not exceeding three years, or to both.” ARTICLE 19 EA urges the deletion of criminal penalties in the VAT Act (2013), in favour of civil remedies, which often amount to a sufficient and proportionate deterrent which pays homage to the right of FOE. Lastly, this proposed restriction threatens to impact Kenya’s universal access goals, given the failure in Regulation 4, VAT (DMS) Regulations, 2020 to exempt telecommunications services. We note that South Africa has explicitly exempted telecommunication services from its electronic services Regulations. 10 Crucially, a failure to exempt telecommunications operators will retard digital rights drives in the country by exacerbating and accessibility and</p>	

Regulation	Issue	Recommendation	Justification	The National Treasury & Planning Comments
			affordability concerns, by raising the cost of accessing the Internet and fixed and mobile telephony services.	

**Anonymous**

Regulation 4 - Scope of Taxable supplies	<p>1. The use of the word 'and' signifies that the CS is introducing new taxable supplies through regulations.</p> <p>This also presupposes that regulations can introduce new provisions beyond those of the primary Act that enables the regulations</p> <p>2. A proportion of the supplies indicated in the section are also offered for free on the various platforms</p>	<p>1. The taxable supplies under this section should only be enacted through an amendment of the primary VAT Act 2013 and not introduced through regulations</p> <p>2. Clarity should be provided on the tax status when the service is provided for free</p>		These have been addressed under A&K under item no. 2.
Regulation 5 - Registration	<p>1. This will be problematic since in most cases, the intention is not to supply the services in Kenya or export for that matter only that the online subscriptions can be bought by anyone with an acceptable payment channel.</p> <p>For instance, an online newspaper subscription paid for using a credit card is not necessarily an export of the service to Kenya as the provider does not make</p>	<p>1. The proposal should be removed and only retain part b where there is an actual conduct of business in Kenya.</p> <p>2. The section should be amended to align to section 34 of the VAT Act 2013</p>		So long as the service is consumed in Kenya, the supplier will be deemed to have made a supply in Kenya and therefore required to charge VAT. <p>The issue of threshold has been addressed under A&amp;K Item no. 3.</p>

Regulation	Issue	Recommendation	Justification	The National Treasury & Planning Comments
	<p>consideration for the jurisdiction where the card is issued.</p> <p>2. Section 34 of the VAT Act 2013 provides for a registration threshold of KES 5 Million per annum before registration for VAT.</p> <p>Section 5(2) of the regulations does not incorporate this requirement</p>			
Regulation 7 - Determination of place of supply	<p>Section 8(2) of the VAT Act 2013 outlines the place of supply requirements where the place of business of the supplier is not in Kenya. The section does not include how the payment is made. The provision of part 2 and 3 do not necessarily translate to a supply made in Kenya. A person holding a card issued in Kenya can pay for and consume the service while abroad. Additionally, a person domiciled in Kenya can make payment for a service consumed by a person outside the country e.g. a parent paying for services of a child studying abroad. This therefore creates an implementation challenge</p>	Delete sub-regulations 2 and 3 as they are beyond the provisions of the enabling Act or introduce the changes through an amendment of the VAT Act		These have been addressed under A&K under item no. 5.
Regulation 8 - Time of Supply and Accounting and Payment of tax	<p>An intermediary is a conduit between the buyer and the seller and not necessarily involved in</p>	The section should be deleted		These have been addressed under comments by ARTICLE

Regulation	Issue	Recommendation	Justification	The National Treasury & Planning Comments
	<p>the transactions taking place. As such, the intermediary cannot take on the tax obligations of the seller</p> <p>Section 5(3) of the VAT Act 2013 provides that tax on the taxable supply is the liability of the registered person making the supply and in the case of imported supplies under section 5(6) the liability of the person receiving the supply.</p> <p>The regulations can therefore not introduce tax obligations on third parties that are not party to the transaction</p>			<p>19 Eastern Africa under item 48.</p>

## GENERAL COMMENTS

Name and Contacts	Submission/ Comments	Comments by National Treasury and Planning
<p><b>Kipkorir Kibowen</b></p> <p>Email: <a href="mailto:kipkorirkibowen@gmail.com">kipkorirkibowen@gmail.com</a></p>	<p>➤ The application of the digital tax to various platform will choke the growth and expansion of local entertainment production.</p>	<p>It should be noted that VAT is already applicable on these services and is not being introduced by the proposed regulations. The regulations are meant to;</p> <ul style="list-style-type: none"> <li>➤ Provide clarity on what is already provided for in the law and</li> <li>➤ provide mechanism for non-residents to remit VAT charged.</li> </ul>
<p><b>Mzee Paul Mwandoe</b></p> <p>Email: <a href="mailto:paulmombo@gmail.com">paulmombo@gmail.com</a></p>	<p>➤ Subscriptions based payments to Residential Associations in the country.</p> <p>➤ Subscriptions based payments to Security firms &amp; unique residential based organizations offering security services.</p> <p>➤ People in Kenya offering AirBnB services by renting out their rooms, apartments, cottages &amp; homes and whose bookings &amp; payments are made from overseas, must be made to pay their fair share of taxes as the properties are located in Kenya. A lot of these privately owned homes are owned by residents and overseas owners who reside outside Kenya but receive their rents from their Kenyan homes.</p> <p>➤ Online-Foreign Exchange business- a lot of people are trading &amp; making money by trading online in foreign currencies so they should register to pay tax.</p> <p>➤ Please note that a lot of foreigners &amp; Kenyans who reside outside Kenya own homes in Kenya where they rent them but do not pay their taxes as they are not registered for KRA PINS. They do not have Kenya bank accounts as they use</p>	<p>The issues raised do not fall within the scope of these regulations. They are mostly compliance related issues which can be addressed administratively.</p>

Name and Contacts	Submission/ Comments	Comments by National Treasury and Planning
<p><b>Evans Njuguna</b>  <b>Email:</b> <a href="mailto:mbuthianjuguna18@gmail.com">mbuthianjuguna18@gmail.com</a></p>	<p>credit cards to pay Security guarding firms and rents are received in their foreign countries where they reside.</p> <ul style="list-style-type: none"> <li>➤ KRA should also rope in Private Security guarding companies to mine data to get foreigners &amp; wealthy people who pay them for their services and yet these foreigners &amp; wealthy people are not registered to pay KRA Tax.</li> </ul>	<p>It should be noted that VAT is already applicable on these services and is not being introduced by the proposed regulations. The regulations are meant to provide;</p> <ul style="list-style-type: none"> <li>➤ clarity on what is already provided for in the law and</li> <li>➤ mechanism for non-residents to remit VAT charged.</li> </ul>
<p><b>Nali Gita</b>  <b>Email:</b> <a href="mailto:natgee12@hotmail.com">natgee12@hotmail.com</a></p>	<ul style="list-style-type: none"> <li>➤ At such a time when the country is reeling on all ends, I believe imposing this law would hamper local owned businesses within the country and cause unnecessary losses to the business owners and to the Kenyans themselves.</li> <li>➤ Right now due to the effects of COVID19 it is best to encourage more businesses to continue transacting in order to get the economy back on its feet, and I believe the bill above would hamper these goals and cause businesses to unceremoniously close up shop, and for international investors/companies to leave the Kenyan market altogether.</li> <li>➤ I therefore ask the committee in charge to review the proposal and to make amends where needed in order to prevent unnecessary loss to the Kenyan market and encourage the continuation of business so that the authority themselves can plan on newer ways of remittance collection that do not hamper the businesses in place.</li> </ul>	<p>It should be noted that VAT is already applicable on these services and is not being introduced by the proposed regulations. The regulations are meant to provide;</p> <ul style="list-style-type: none"> <li>➤ clarity on what is already provided for in the law and</li> </ul>

Name and Contacts	Submission/ Comments	Comments by National Treasury and Planning
	<p>supply of teaching material and supply of online market materials.</p> <p>➤ Please consider the effects all these taxes will have on SMEs and the Kenyans who use internet to get the information they find it very hard to get elsewhere. I highly doubt that there is another country that would wish to tax, essentially, all services that are gotten from the internet, and it would not be a good look to pioneer things that seem so regressive. I implore you as a simple Kenyan citizen to absolutely not consider this legislation and use the taxes we are already giving you well. Does it make sense to try and get income from free products surely? We get content for free online and you would not even want us to enjoy that? I do not think that is fair.</p>	<p>➤ mechanism for non-residents to remit VAT charged.</p>
<p><b>Moses Ngigi</b> <b>Email:</b> <a href="mailto:mngigi19@yahoo.com">mngigi19@yahoo.com</a></p>	<p>➤ We're already overburdened by the existing taxes, this restricts online learning, what kind of life will we have when the digital market place vat comes into effect?, Most youths are jobless and they make their living by developing digital content, sale wares online. Some undertake their online tuition and some e-learning.</p> <p>➤ This government is employing double standards, one hand they speak of youthful innovations some are film producers, software developers the list is endless</p> <p>➤ What type of country will our children grow up in?</p> <p>➤ Why aren't our own MPs still not paying taxes?</p> <p>➤ The revenue collected how much was lost? If the taxes we pay, don't cater for us and end up in people's pockets. why should we pay more</p>	<p>It should be noted that VAT is already applicable on these services and is not being introduced by the proposed regulations. The regulations are meant to provide;</p> <p>➤ clarity on what is already provided for in the law and</p> <p>➤ mechanism for non-residents to remit VAT charged.</p>
<p><b>Inger Brenda</b></p>	<p>➤ I strongly disagree with tax imposition on supplies made through the digital market place at this stage. According to</p>	<p>It should be noted that VAT is already applicable on these services and is not being</p>

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<p><b>Email:</b> <a href="mailto:ingersjole@gmail.com">ingersjole@gmail.com</a></p>	<p>the United Nations Conference on Development and Trade (UNCTAD), Digital advances have generated enormous wealth in record time, but that wealth has been concentrated around a small number of individuals, companies and countries. Under current policies and regulations, this trajectory is likely to continue, further contributing to rising inequality. The same organisation suggests that taxation will truly generate revenue, as digital market places is a key area to tap into but not at this stage in Kenya. Inclusivity is essential to building a digital economy that delivers for all.</p> <ul style="list-style-type: none"> <li>➤ People go to work or strive to earn a living daily to get out of poverty. The digital market place has proved to be one of the youth's main source of income as they have turned to content creation and selling of merchandise through various platforms. Let the government ensure that there is proper and strong internet connectivity all over the country before it moves forward at this stage.</li> <li>➤ Even developed countries have not yet set the right tax incentives for the digital market place yet they have strong internet infrastructure. Let's not rush to push western countries' policies before we strengthen our own infrastructure. It will broaden the economic divide that is already experienced in this country! We'll have to tax it, but it's still too soon! Please take this into consideration.</li> </ul>	<p>introduced by the proposed regulations. The regulations are meant to provide;</p> <ul style="list-style-type: none"> <li>➤ clarity on what is already provided for in the law and</li> <li>➤ mechanism for non-residents to remit VAT charged.</li> </ul>
<p><b>Cosmas Musis</b></p> <p><b>Email:</b> <a href="mailto:cosmasmusis@gmail.com">cosmasmusis@gmail.com</a></p>	<ul style="list-style-type: none"> <li>➤ I would like to kindly request that this bill should not be passed. This regulation in particular will help our fellow businessmen in running the business without crippling the current economic crisis in our midst. Other factors will definitely be offset with this decision.</li> </ul>	<p>It should be noted that VAT is already applicable on these services and is not being introduced by the proposed regulations. The regulations are meant to provide;</p> <ul style="list-style-type: none"> <li>➤ clarity on what is already provided for in the law and</li> </ul>

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<p><b>Gracia Oletsa, Mutinda Muthoka, Jeremiah Ngugi, Muthoni Njoroge &amp; Wambui Kariuki</b></p> <p><b>Emails:</b>  <a href="mailto:ionoletsa@gmail.com">ionoletsa@gmail.com</a>  <a href="mailto:mutindabmuthoka@gmail.com">mutindabmuthoka@gmail.com</a>  <a href="mailto:jeremiahkamama@gmail.com">jeremiahkamama@gmail.com</a>  <a href="mailto:soninjoroge@gmail.com">soninjoroge@gmail.com</a>  <a href="mailto:wambuikariukid@gmail.com">wambuikariukid@gmail.com</a></p>	<ul style="list-style-type: none"> <li>➤ I have gone through the document and feel that the proposed laws if enacted may hamper the cycle and ability to do business within the country by the affected players.</li> <li>➤ As you know COVID-19 has currently ravaged the world and has made the fulfilling of business much more difficult to most Kenyan businesses and hence a lot of belt tightening measures had to be employed, even by the authority in order to ensure the survival of Kenyan businesses as well as any international stakeholders in the country.</li> <li>➤ The proposed bill, though drafted in good faith, may hinder the restarting or the resumption of some of the players in which the proposed rules is targeting. For example, the local online retailers may already be paying taxes on any remittances they acquire from doing business. The proposed bill may incur additional tax expenditure upon them which may prevent gradual company growth and long term sustainability in their finances.</li> <li>➤ Another example would be the event organizing companies, whom have basically stopped business entirely due to the pandemic. In such, they may need time to get back up on their feet in order to make up for the major losses that have been incurred as a result of the pandemic hitting the nation</li> <li>➤ Together with business owners and consumers alike, I would like to implore the authority to re-convene and look at the proposal once more as well as gain further insight into the markets they wish to enter and how to do so in the least abrasive ways, as a good number of the players here are international companies, and as you know encouraging</li> </ul>	<ul style="list-style-type: none"> <li>➤ mechanism for non-residents to remit VAT charged.</li> </ul> <p>It should be noted that VAT is already applicable on these services and is not being introduced by the proposed regulations. The regulations are meant to provide;</p> <ul style="list-style-type: none"> <li>➤ clarity on what is already provided for in the law and</li> <li>➤ mechanism for non-residents to remit VAT charged.</li> </ul>

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<p><b>Jane Chebet Movie Maniac</b></p> <p><b>Email:</b> <a href="mailto:chebet95@gmail.com">chebet95@gmail.com</a></p>	<p>international investment at this time is a crucial step in getting the economy humming again.</p> <p>➤ I look forward to seeing your decision as we all ensure that things get back on track in the best of ways while also promoting local and international business in the country.</p> <p>➤ I am not in favor of this because of the following reasons :</p> <ul style="list-style-type: none"> <li>• Adding VAT means that the prices of these products will go up which a lot of Kenyans are not able to afford, as it is even now, a lot of people are barely able to pay for these services constantly from month to month, check the statistics.</li> <li>• According to the proposed, this means that things that we weren't being charged for before, we will have to start paying for them like for example YouTube etc. In order to upload content, I am against this because this will stifle a lot of artists, we barely have an established music and film industry in Kenya. many artists struggle to get their content aired as is and the only refuge we have had all this time has been the online platforms, which has allowed many artists to penetrate the industry. Also, for many people in the slums, art has been a gateway for them to better their lives, for people who are living below the poverty line and can barely afford to pay for their daily meals how are they supposed to pay for these services? It honestly feels like the government is against them. How do you take from someone who already has nothing?</li> <li>• I am well aware that some states in the US have already imposed this tax on streaming services however it is important to note that we are nothing like the US, our</li> </ul>	<p>It should be noted that VAT is already applicable on these services and is not being introduced by the proposed regulations. The regulations are meant to provide;</p> <ul style="list-style-type: none"> <li>➤ clarity on what is already provided for in the law and</li> <li>➤ mechanism for non-residents to remit VAT charged.</li> </ul>

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	<p>standard of living and our economic development is not the same as the US, we are simply not at the same level, we are a developing country. A large percentage of the people in Kenya are poor, also cannot afford this, we do not pull the same number of users as the people in the US, we are not at that point to be doing this.</p> <ul style="list-style-type: none"> <li>• Imposing taxes on such services may lead to a lot of the foreign developers pulling out of this country therefore denying us opportunities, jobs etc. As of now, streaming platform Netflix, and other production companies cannot film in Kenya because of the heavy fee imposed thereby denying artists, both actors and musicians major opportunities and jobs that would give Kenya's music and film industry global recognition. Remember when Sportpesa was taxed heavily and ended up moving it's operations to Tanzania, the government in turn lost a huge source of revenue. Let's say the same thing happens with the other companies? Jobs will be lost in turn less revenue.</li> <li>• On taxing of theatre tickets, at the moment, there are very few Kenyans that watch movies in theatres, because they can't afford it, if you check the numbers our theatres are not doing so well, if we want our theatres to succeed we should be making things better not worse, things are already hard we shouldn't make them harder.</li> </ul> <p>➤ In conclusion, this move aims to stifle the people of Kenya as they struggle to better themselves and also as they try to express themselves. For the limited opportunities available, this will end up being another block put up by the government towards the Kenyan people.</p>	

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<p><b>Alfred Mbati</b></p> <p><b>Email:</b> <a href="mailto:alfredmbati@gmail.com">alfredmbati@gmail.com</a></p>	<ul style="list-style-type: none"> <li>➤ All chargeable products that haven't been taxed at source of purchase to be taxed. For example if I am using the digital marketplace to sell bread which has already been taxed at source the way drop shippers do then the bread shouldn't be taxed as that is double taxation.</li> <li>➤ All online companies or digital marketplaces that are based in Kenya which are reselling products or services for their clients to fully tax these clients gross income whether Kenyan or not as long as they are using their marketplace. For non-Kenyans whose countries have tax treaties with Kenya will be eligible for less taxes.</li> <li>➤ All persons whose taxes have already been taxed due to using the digital marketplace to sell a product or service shall be exempt from double taxation on the same when filling KRA returns.</li> </ul>	<p>The regulations deal with VAT and therefore do not fall within the scope of tax treaties. Nevertheless, there's no double taxation since VAT is a consumption tax that is payable by the final consumer.</p>
<p><b>Robert Mwaura</b></p> <p><b>Email:</b> <a href="mailto:robertmwigai@gmail.com">robertmwigai@gmail.com</a></p>	<ul style="list-style-type: none"> <li>➤ In regard to the proposed VAT taxable on marketplaces, I'd suggest making an exemption to companies that have been locally incorporated in Kenya to boost investment within the region.</li> <li>➤ Streaming companies like TIDAL, which is large in the states, have no presence here. Imposing the VAT will discourage investment. However, encouraging them to incorporate locally with the VAT exemption will not only create employment but provide a gateway to the wider East African region.</li> </ul>	<p>The regulations apply only to non-resident suppliers. For suppliers whose place of business is in Kenya, the normal VT regime applies.</p> <p>The proposal to exempt streaming services from VAT should be made in through the normal Budget cycle.</p>
<p><b>Emmanuel Chebukati</b></p> <p><b>Email:</b> <a href="mailto:echebukati@heptanalytics.com">echebukati@heptanalytics.com</a></p>	<ul style="list-style-type: none"> <li>➤ I welcome the above referenced draft regulations from the perspective of enabling Kenyan business to interact with Foreign Service providers (e.g. cloud service providers) from a VAT perspective.</li> </ul>	<p>Noted.</p>

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<p><b>Wahu Tuju</b></p> <p><b>Email:</b> <a href="mailto:wahutuju9@gmail.com">wahutuju9@gmail.com</a></p>	<p>➤ I, however, have concerns about applicability and enforcement, which are wide-ranging and sweeping right from the definitions themselves. As a result, subsequent offences and penalties are likely to be disruptive to both local businesses and individuals without notice to readjust.</p> <p>➤ Thresholds and sensitization ought to be established so as to be very clear on exactly who is being targeted as opposed to casting a wide net that may see the negative effect of stifling the digital space instead. A more measured and targeted approach would suffice in this instance starting with the larger players then trickling down to the smaller ones in order to protect this fairly young and emerging industry.</p> <p>➤ It is my opinion that these regulations are based on a faulty principle that digital service providers profit significantly off of user created value when the user just consumes and most of the revenue is made by the companies.</p> <p>➤ This draft will just incur a heavy burden to the user instead and therefore would not be in the best interests of the citizens.</p>	<p>It should be noted that VAT is already applicable on these services and is not being introduced by the proposed regulations. The regulations are meant to provide;</p> <ul style="list-style-type: none"> <li>➤ clarity on what is already provided for in the law and</li> <li>➤ mechanism for non-residents to remit VAT charged.</li> </ul>
<p><b>Gatabaki Sieka</b></p> <p><b>Email:</b> <a href="mailto:sgatabaki@students.uonbi.ac.ke">sgatabaki@students.uonbi.ac.ke</a></p>	<p>➤ The above mentioned regulations could adversely affect gains made in creating employment opportunities for youth especially through local digital marketplace start-ups. There should be consideration of the origin of the start-up and separate amendments made for entities of Kenyan and perhaps African origins.</p> <p>➤ Potentially, international digital market places may elect to ignore the Kenyan market due to these regulations or render their services to the wealthy few who can afford. This will lead to limited choice of goods and services to local Kenyan</p>	<p>It should be noted that VAT is already applicable on these services and is not being introduced by the proposed regulations. The regulations are meant to provide;</p> <ul style="list-style-type: none"> <li>➤ clarity on what is already provided for in the law and</li> <li>➤ mechanism for non-residents to remit VAT charged.</li> </ul>

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<p><b>Nivi Amit</b></p> <p><b>Email:</b> <a href="mailto:nivi.mukherjee@gmail.com">nivi.mukherjee@gmail.com</a></p>	<p>and an overall reduction in lifestyles. Perhaps if preferential treatment is given to local start-ups, then some of these issues can be mitigated.</p> <p>➤ I urge more consideration and thought be put to these factors and the framing of the regulations adjusted accordingly</p> <p>Please don't enact these regulations for the following reasons:</p> <p>➤ This is a time the government should be advocating for increased use and subsidising digital platforms, not discourage it by driving the costs up. The COVID-19 pandemic response encourages social distancing and reliance on digital platforms.</p> <p>➤ By having to submit details of all individuals on a platform, privacy is infringed</p> <p>➤ Kenya's digital economy is still very young - a measure like this will stifle innovation and youth entrepreneurship in the industry. If it has to be done, it should be done for big players only that are earning more than KES 36m annual revenue</p>	<p>It should be noted that VAT is already applicable on these services and is not being introduced by the proposed regulations. The regulations are meant to provide;</p> <p>➤ clarity on what is already provided for in the law and</p> <p>➤ mechanism for non-residents to remit VAT charged.</p>
<p><b>Mark Makund</b></p> <p><b>Email:</b> <a href="mailto:makundimarc@gmail.com">makundimarc@gmail.com</a></p>	<p>➤ The young entrepreneurs who can't find jobs and have to resort to the digital airspace...You will choke us to death with these taxes that are really suffocating us.</p> <p>➤ As a young man who is really trying to figure out how I can earn money through the digital space...you are really making it hard for those that are.</p>	<p>It should be noted that VAT is already applicable on these services and is not being introduced by the proposed regulations. The regulations are meant to provide;</p> <p>➤ clarity on what is already provided for in the law and</p> <p>➤ mechanism for non-residents to remit VAT charged.</p>
<p><b>Mukabwa Isaac Anol</b></p>	<p>➤ First, the bill contradicts the data protection laws passed late last year since the digital companies can't submit tax without giving customer information on purchases.</p>	<p>It should be noted that VAT is already applicable on these services and is not being</p>

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<p><b>Email:</b> <a href="mailto:mukabwaisaac@students.uonbi.ac.ke">mukabwaisaac@students.uonbi.ac.ke</a></p>	<p>➤ Second, Kenya's digital economy is still very young with entrepreneurs struggling to create sustainable marketplaces. This is because less than 5% of local transactions are digital.</p> <p>➤ This bill will just continue to make it harder for digital startups since they'll be already heavily taxed and young entrepreneurs will continue struggling in this already harsh economy for them.</p>	<p>introduced by the proposed regulations. The regulations are meant to;</p> <ul style="list-style-type: none"> <li>➤ clarity on what is already provided for in the law and</li> <li>➤ mechanism for non-residents to remit VAT charged.</li> </ul>
<p><b>S Bumbuazi</b></p> <p><b>Email:</b> <a href="mailto:sbumbuazi@gmail.com">sbumbuazi@gmail.com</a></p>	<p>➤ While I recognise the need for the government to find sources of revenue to meet its deficit. The draft regulations are punitive to a sector that is still in its inception stages.</p> <p>➤ The digital space is yet to grow and if these regulations are put in place now they will kick out others who had have otherwise benefitted from it.</p> <p>➤ I therefore do not support these regulations and as a Kenyan citizen advise the government to postpone the proposed regulations.</p>	<p>It should be noted that VAT is already applicable on these services and is not being introduced by the proposed regulations. The regulations are meant to provide;</p> <ul style="list-style-type: none"> <li>➤ clarity on what is already provided for in the law and</li> <li>➤ mechanism for non-residents to remit VAT charged.</li> </ul>
<p><b>Hillary Noel</b></p> <p><b>Email:</b> <a href="mailto:hillanoel82@gmail.com">hillanoel82@gmail.com</a></p>	<p>➤ As a youth who has been fortunate enough to graduate and still have been jobless for years now with no entrepreneurial skills, the digital market has been the only way I can get food on the table.</p> <p>➤ And I can swear to you that its not great and adding this tax to me and a few people who know who barely make ends meet will do us a great disservice so I would request this bill be shelved for now mostly during this pandemic where we are barely making anything would go on to hurt us even further.</p>	<p>It should be noted that VAT is already applicable on these services and is not being introduced by the proposed regulations. The regulations are meant to provide;</p> <ul style="list-style-type: none"> <li>➤ clarity on what is already provided for in the law and</li> <li>➤ mechanism for non-residents to remit VAT charged.</li> </ul>
<p><b>Kala Print</b></p>	<p>➤ This bill in the current climate seeks to do a lot of harm to youth who are really struggling to make ends meet. The terms underlined in the bill seeks to tax even podcasts which</p>	<p>It should be noted that VAT is already applicable on these services and is not being introduced by the proposed</p>

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<p><b>Email:</b> <a href="mailto:kalaprint@gmail.com">kalaprint@gmail.com</a></p>	<p>traditionally are a free medium that no one charges except your data cap for streaming.</p> <p>➤ My input would be the bill be put away. Because for the millions of unemployed youth this is the only way they will ever be made to make a living. Why tax the digital space and leave the jua kali people out who make the same money.</p>	<p>regulations. The regulations are meant to provide;</p> <p>➤ clarity on what is already provided for in the law and</p> <p>➤ mechanism for non-residents to remit VAT charged.</p>
<p><b>Rose Blue</b></p> <p><b>Email:</b> <a href="mailto:rosebluo9@gmail.com">rosebluo9@gmail.com</a></p>	<p>➤ This bill is not pro people. Us the youth who use these platforms as the only way to give our lives purpose is a tough pill to swallow. It will stifle the economy as is. With people unable to spend money because, it is going into tax. It's hard.</p> <p>➤ The money made on online platforms go to the mama mbogas of the world and the barbers and salons to help put money back into the economy so we are in one way or another still helping the country.</p> <p>➤ But if the tax man takes a good chunk of that money then how will people who depend on that disposable income benefit from it. The internet should be free. A place of solace for the ones with nothing and imposing yourselves in it will seek to destroy a relatively young space.</p>	<p>It should be noted that VAT is already applicable on these services and is not being introduced by the proposed regulations. The regulations are meant to provide;</p> <p>➤ clarity on what is already provided for in the law and</p> <p>➤ mechanism for non-residents to remit VAT charged.</p>
<p><b>Kate Kendy</b></p> <p><b>Email:</b> <a href="mailto:katekendywanjiku@gmail.com">katekendywanjiku@gmail.com</a></p>	<p>➤ I do not support this bill and it should not be passed. Reason being that most people on the digital space are young and unemployed. We are barely surviving and the digital market place is our only way out.</p> <p>➤ We've worked really hard to build ourselves on these platforms by ourselves without the help of the government for you to come in and take a share of it. The tax will not be accounted for or help us.</p>	<p>It should be noted that VAT is already applicable on these services and is not being introduced by the proposed regulations. The regulations are meant to provide;</p> <p>➤ clarity on what is already provided for in the law and</p> <p>➤ mechanism for non-residents to remit VAT charged.</p>

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<p><b>Renova Cas</b></p> <p><b>Email:</b> <a href="mailto:casrenova@gmail.com">casrenova@gmail.com</a></p>	<p>My thoughts on the digital marketplace supply bill are as follows:</p> <ul style="list-style-type: none"> <li>➤ The people who you want to tax for running the marketplace are just looking for a way to survive. Single mothers and people with families who cannot secure jobs anywhere else.</li> <li>➤ There isn't enough money made digitally to cater for this infrastructure. For the youth like us where the markets are very homogenous its difficult to make consistent income and that's why this bill would tend to do more harm.</li> <li>➤ The people who have benefited from the digital marketplace would be doing other nefarious things now like crime but have managed to keep themselves busy and taxing them would be a major blow to them.</li> <li>➤ The current pandemic has already strained a lot of these businesses already and taxing them just adds to the burden. And burying them in taxes would be a disaster.</li> <li>➤ This of the people. This of us the youth. Loans and all to make these businesses barely make profit. Think of us.</li> </ul>	<p>It should be noted that VAT is already applicable on these services and is not being introduced by the proposed regulations. The regulations are meant to provide;</p> <ul style="list-style-type: none"> <li>➤ clarity on what is already provided for in the law and</li> <li>➤ mechanism for non-residents to remit VAT charged.</li> </ul>
<p><b>Liz Kamau</b></p> <p><b>Email:</b> <a href="mailto:iziekamau21@gmail.com">iziekamau21@gmail.com</a></p>	<ul style="list-style-type: none"> <li>➤ I personally don't support this Bill at all. In Kenya for years there have been increased rates of unemployment and youths end up getting into criminal activities to put food on the table. Now, when the youths are trying to get themselves back on their feet and using social media and the digital platforms to make an income the government wants to tax it Why?</li> <li>➤ This Bill will lead to alot of closer for small businesses on social media and loss of income for so many youths.</li> </ul>	<p>It should be noted that VAT is already applicable on these services and is not being introduced by the proposed regulations. The regulations are meant to provide;</p> <ul style="list-style-type: none"> <li>➤ clarity on what is already provided for in the law and</li> <li>➤ mechanism for non-residents to remit VAT charged.</li> </ul>

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<p><b>Loice Medium</b></p> <p><b>Email:</b> <a href="mailto:loicemedium@gmail.com">loicemedium@gmail.com</a></p>	<ul style="list-style-type: none"> <li>➤ We are in the middle of a Pandemic and rates of unemployment are increasing. This Bill will lead to increase unemployment among the Youth.</li> <li>➤ I would like to raise concerns regarding the subject of proposed digital tax laws.</li> <li>➤ As a country, we are still trying to build a digital economy, and imposing these laws will hurt both the average Kenyan and the entrepreneurs.</li> <li>➤ For once, may the government stop thinking about its own profits and actually think about and consider what is beneficial, in the long-term for our children's children?</li> </ul>	<p>It should be noted that VAT is already applicable on these services and is not being introduced by the proposed regulations. The regulations are meant to provide;</p> <ul style="list-style-type: none"> <li>➤ clarity on what is already provided for in the law and</li> <li>➤ mechanism for non-residents to remit VAT charged.</li> </ul>
<p><b>Mutannu Lukhale</b></p> <p><b>Email:</b> <a href="mailto:mutannulukhale@gmail.com">mutannulukhale@gmail.com</a></p>	<ul style="list-style-type: none"> <li>➤ The government is doing absolutely nothing for us as the youth when it comes to youth employment. We go to school, get a good education then look for jobs only to be told that they employ people with a certain qualification in a specific field for a certain amount of time. How are we supposed to earn a living if we don't have jobs?</li> <li>➤ Self-employment. The government has been singing year in year out about how we should be self-employed yet they still do not help us in any way to achieve that. We have retorted to the online digital platform for us to earn a living using our creativity.</li> <li>➤ Online digital platforms enable people to enhance and perfect their creativity and use it to educate and better their community. So not only does it act as a source of income but also helps a lot of people out here to acquire information and a lot more.</li> <li>➤ We are living in a tough economic time. We live in a country where people diligently wake up early in the morning, go to work and do what they have to do in order to at every end of</li> </ul>	<p>It should be noted that VAT is already applicable on these services and is not being introduced by the proposed regulations. The regulations are meant to provide;</p> <ul style="list-style-type: none"> <li>➤ clarity on what is already provided for in the law and</li> <li>➤ mechanism for non-residents to remit VAT charged.</li> </ul>

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<p><b>KWS Root</b></p> <p><b>Email:</b> <a href="mailto:kwsroot@gmail.com">kwsroot@gmail.com</a></p>	<p>the month are required to pay taxes but yet all we see and here are scams here there and everywhere. We are told and we know for a fact that taxes are meant for development of the country but we see no developments at all. It's always about the corruption scandals involving the money we put our blood sweat and tears to create and that is why we resort to earn our income through the digital space because we are certain that we will still have a steady source of income in case anything happens.</p> <ul style="list-style-type: none"> <li>➤ If you didn't know some people use the digital space to earn money to support their families and families who are unable to fend for themselves especially now during this pandemic. Every single day there are people asking influencers to use their platform in order for them to get food or to help them out with hospital bills and things like that. Taxing them would cause them such a strain and a lot of sacrifices will be made and these sacrifices will only benefit the creators and not the community in general as it should.</li> <li>➤ There's so much I can say and state as to why this bill should not be passed but that's all for now.</li> <li>➤ I humbly request you to please listen to us and not allow the bill to be passed for it will cause a huge loss for all the digital space and everyone in general.</li> <li>➤ The new VAT regulations are wrong faith to the common mwananchi who are trying to grow themselves in the harsh economy we are in.</li> <li>➤ Access to information should not be only accessible to the rich people.</li> <li>➤ Example; I want to buy a book online to improve my skills so that I can get a good job, If I don't have enough money due</li> </ul>	<p>It should be noted that VAT is already applicable on these services and is not being introduced by the proposed regulations. The regulations are meant to provide;</p> <ul style="list-style-type: none"> <li>▪ clarity on what is already provided for in the law and</li> </ul>

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<p><b>Jerry Estifanos</b></p> <p><b>Email:</b> <a href="mailto:jerryestifanos@yahoo.com">jerryestifanos@yahoo.com</a></p>	<p>to the increased price of the book due to the VAT you are adding I can't access the book. Which means I don't learn a new skill leading to me never getting a job leading to me staying in poverty. If this bill is in good faith should look at better ways of collecting tax and kill the only source of income to young people out here who are trying to make ends meet.</p> <ul style="list-style-type: none"> <li>➤ Bottom line is, KRA did not consult (recommendations were ignored) because what is contained in this bill is just heart breaking on the greed and lack of understanding of how to improve the lives of people they are supposed to serve.</li> <li>➤ It is important to acknowledge the importance of paying tax but not at the expense of an entire industry that is yet to reach its potential growth.</li> <li>➤ My comment: This bill should not see light of day. People involved in making the bill should rethink again on the best way to collect tax on digital marketplace without killing it entirely.</li> </ul>	<ul style="list-style-type: none"> <li>▪ mechanism for non-residents to remit VAT charged.</li> </ul> <p>It should be noted that VAT is already applicable on these services and is not being introduced by the proposed regulations. The regulations are meant to provide ;</p> <ul style="list-style-type: none"> <li>▪ clarity on what is already provided for in the law and</li> <li>▪ provide mechanism for non-residents to remit VAT charged.</li> </ul>
<p><b>Evan Njagi</b></p>	<ul style="list-style-type: none"> <li>➤ It is unacceptable it is unfathomable that you seek to extort young and unemployed Kenyans by implementation pathetic digital taxes that will only make our lives harder!</li> </ul>	<p>It should be noted that VAT is already applicable on these services and is not being</p>

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<p><b>Email:</b> <a href="mailto:evanjargie@yahoo.com">evanjargie@yahoo.com</a></p>	<p>➤ You need to account for all the tax money you collect before even thinking of making our lives harder!</p>	<p>introduced by the proposed regulations. The regulations are meant to provide;</p> <ul style="list-style-type: none"> <li>▪ clarity on what is already provided for in the law and</li> <li>▪ mechanism for non-residents to remit VAT charged.</li> </ul>
<p><b>Jobu</b></p> <p><b>Email:</b> <a href="mailto:job47@protonmail.ch">job47@protonmail.ch</a></p>	<p>➤ As a citizen and regular internet user, I believe it is wrong to charge taxes on goods sold and bought over the internet, some that are not even produced in the country. The sale and purchase of goods on the internet should be free from charges imposed by any country as it is a global marketplace.</p>	<p>It should be noted that VAT is already applicable on these services and is not being introduced by the proposed regulations. The regulations are meant to provide;</p> <ul style="list-style-type: none"> <li>▪ clarity on what is already provided for in the law and</li> <li>▪ mechanism for non-residents to remit VAT charged.</li> </ul>
<p><b>Alex Muriuki</b></p> <p><b>Email:</b> <a href="mailto:alexmuriuki8555@gmail.com">alexmuriuki8555@gmail.com</a></p>	<p>➤ I as a citizen am expressing my concern of the new tax and disapprove of it as it would negatively affect consumers since the burden of the tax would be passed onto them, therefore cost more, and reduce income that is better spent within the economy to help it grow and develop.</p> <p>➤ Why doesn't the KRA look into reducing taxes for locally made phone applications and other digital enterprises, therefore increasing their demand and usage and increasing tax revenue and at the same time promote Kenyans and their businesses as well as platforms.</p>	<p>It should be noted that VAT is already applicable on these services and is not being introduced by the proposed regulations. The regulations are meant to provide;</p> <ul style="list-style-type: none"> <li>▪ clarity on what is already provided for in the law and</li> <li>▪ mechanism for non-residents to remit VAT charged.</li> </ul>
<p><b>Tony Miyoro</b></p> <p><b>Email:</b> <a href="mailto:amiyoro@gmail.com">amiyoro@gmail.com</a></p>	<p>➤ Engaging in a Digital Marketplace Tax is short sighted as it will lead to a decline in the digital economy with which young people in this country rely on to stave off poverty and joblessness.</p>	<p>It should be noted that VAT is already applicable on these services and is not being introduced by the proposed regulations. The regulations are meant to provide;</p>

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<p><b>John Karima</b></p> <p><b>Email:</b> <a href="mailto:karimajohn24@gmail.com">karimajohn24@gmail.com</a></p>	<ul style="list-style-type: none"> <li>➤ There is a net benefit to allowing Kenyans to transact online without tax as it will allow us to start and work on our businesses effectively. This kind of tax can be considered draconian as many countries avoid such practices in order to attract foreign investment into the country from what will be one of the largest and most profitable fields in the world</li> <li>➤ Please consider the future generations of this country when implementing such directives.</li> </ul>	<ul style="list-style-type: none"> <li>▪ clarity on what is already provided for in the law and</li> <li>▪ mechanism for non-residents to remit VAT charged.</li> </ul> <p>It should be noted that VAT is already applicable on these services and is not being introduced by the proposed regulations. The regulations are meant to provide;</p> <ul style="list-style-type: none"> <li>▪ clarity on what is already provided for in the law and</li> <li>▪ mechanism for non-residents to remit VAT charged.</li> </ul>
<p><b>Maina Gats</b></p> <p><b>Email:</b> <a href="mailto:mainagats@gmail.com">mainagats@gmail.com</a></p>	<ul style="list-style-type: none"> <li>➤ I enjoy several digital goods that may soon become priced at an exorbitant premium that would lock me out of the digital marketplace. Be it eBooks, educational podcasts and even local music distributed internationally. I ask you to reconsider this bill and instead leave the digital marketplace as is, so as to aid me and many others in my position to better our education and directly support our local content creators.</li> <li>➤ Introducing a digital tax on marketplaces is going to kill ecommerce before it even takes root in Kenya. Only 5% of the population transacts digitally and if we're going to get where we want to be by 2030, we need more people to take it up. What will introducing this tax do? <ul style="list-style-type: none"> <li>• Increase prices for digital goods and services</li> <li>• Deter start-up businesses from doing online business</li> </ul> </li> </ul>	<p>It should be noted that VAT is already applicable on these services and is not being introduced by the proposed regulations. The regulations are meant to provide;</p> <ul style="list-style-type: none"> <li>▪ clarity on what is already provided for in the law and</li> </ul>

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<p><b>Michael Bailey</b></p> <p><b>Email:</b> <a href="mailto:michaelbaileymarshall72@gmail.com">michaelbaileymarshall72@gmail.com</a></p>	<ul style="list-style-type: none"> <li>• Deter normal mwananchi from buying goods/services online (Offline is cheaper)</li> <li>• Reduce online economic activity which is proven to be higher</li> <li>• Increase cases of tax evasion</li> </ul> <p>➤ Please relook at the tax. As a suggestion, it would be more appealing to have it once a business reaches a certain revenue threshold. This would apply the tax on big established businesses like Uber and allow room for start-ups thus allowing innovation in the economy.</p> <p>➤ This law will discourage digital innovation in Kenya.</p> <p>➤ Digital marketplaces in Kenya are at an infancy stage and KRA should think of tax laws, which are inclusive of all businesses in Kenya. Tax breaks for businesses with an online presence will help in increasing trade and adhering to SOCIAL DISTANCING.</p> <p>➤ If that can't happen, Kenya will experience a brain-drain to Rwanda or Europe and ignore selling their services to the Kenya simply because it is not viable for the business. I'd also be happy to denounce my Kenyan citizenship and become a citizen in a country that respects my work.</p> <p>➤ This law doesn't even encourage SOCIAL DISTANCING and I think its malicious in that it indirectly helps spreading COVID-19.</p> <p>➤ This is outrageous and uncalled for. This country wants to steal from already poor people; the economy will collapse to benefit people who are already very wealthy. Netflix for instance is already too expensive for a common mwananchi not to mention Uber and other can apps which are mostly</p>	<ul style="list-style-type: none"> <li>▪ mechanism for non-residents to remit VAT charged.</li> </ul>
<p><b>Joan Mwendu</b></p> <p><b>Email:</b> <a href="mailto:joanmwende.jm@gmail.com">joanmwende.jm@gmail.com</a></p>	<p>It should be noted that VAT is already applicable on these services and is not being introduced by the proposed regulations. The regulations are meant to provide;</p> <ul style="list-style-type: none"> <li>▪ clarity on what is already provided for in the law and</li> <li>▪ mechanism for non-residents to remit VAT charged.</li> </ul>	<p>It should be noted that VAT is already applicable on these services and is not being introduced by the proposed regulations. The regulations are meant to provide;</p>

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<p><b>Collins Mutua</b></p> <p><b>Email:</b> <a href="mailto:collinsmutua39@gmail.com">collinsmutua39@gmail.com</a></p>	<p>just a safer option because this country cannot guarantee our safety!</p> <p>➤ Digital space is just for people with hobbies not really making money out of it why take?</p> <p>➤ These government entities can't even account for the taxes they already take!</p> <p>➤ We cannot be supporting a government that is out to enrich themselves and leave us in debt and still take away the little the common mwananchi is trying to do to support themselves.</p>	<ul style="list-style-type: none"> <li>▪ clarity on what is already provided for in the law and</li> <li>▪ mechanism for non-residents to remit VAT charged.</li> </ul>
<p><b>Eric Mogz</b></p> <p><b>Email:</b> <a href="mailto:erimimi85@gmail.com">erimimi85@gmail.com</a></p>	<p>➤ I oppose the move to tax online businesses that the government did not help build. It is so unfortunate that you people want to steal from every corner of the common mwananchi.</p> <p>➤ Please, sort out the mess that you people designed and promise us that our taxes will be used appropriately in the future. For now, please leave us alone.</p> <p>➤ We are a creative and hardworking slot of Kenyans who want to see a better future for this country. Unlike you people who want to steal and enrich your selfish egos.</p>	<p>It should be noted that VAT is already applicable on these services and is not being introduced by the proposed regulations. The regulations are meant to provide;</p> <ul style="list-style-type: none"> <li>▪ clarity on what is already provided for in the law and</li> <li>▪ mechanism for non-residents to remit VAT charged.</li> </ul>
	<p>➤ I have gone through the proposed amendments to the finance act and in my opinion, these amendments are flawed. Taxing these platforms will be taking us a step back, especially for the numerous unemployed youth who over the years have now become innovative and started using these platforms to try and make ends meet.</p> <p>➤ As it is, the cost of internet is still too high for most of us, and by adding this proposed tax, it will make the rather steep mountain even worse to climb.</p>	<p>It should be noted that VAT is already applicable on these services and is not being introduced by the proposed regulations. The regulations are meant to provide;</p> <ul style="list-style-type: none"> <li>▪ clarity on what is already provided for in the law and</li> <li>▪ mechanism for non-residents to remit VAT charged.</li> </ul>

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<p><b>Sam Njoroge</b></p> <p><b>Email:</b> <a href="mailto:skihuha@gmail.com">skihuha@gmail.com</a></p>	<p>➤ Kindly reconsider these proposed amendments.</p> <p>➤ I have recently been checking the new proposed digital tax bill and truthfully it will so many of our businesses because we depend on small commissions to survive with tax. This is will make our goods less appealing to customers due to growing prices.</p>	<p>It should be noted that VAT is already applicable on these services and is not being introduced by the proposed regulations. The regulations are meant to provide;</p> <ul style="list-style-type: none"> <li>▪ clarity on what is already provided for in the law and</li> <li>▪ mechanism for non-residents to remit VAT charged.</li> </ul>
<p><b>Kevy Kimz</b></p> <p><b>Email:</b> <a href="mailto:Kevy.kimz@outlook.com">Kevy.kimz@outlook.com</a></p>	<p>➤ You will probably disregard my sentiments because you are hell bent on forcing the tax no matter what we say but if you can take a minute to evaluate the consequences of your taxes and do a little bit more research you may discover:-</p> <p>1) Digital market place is in its infancy. Most unemployed youth who have sought to go the extra mile are struggling to even get a footing in the digital space and are not making as much. Unless it's an essential service, their clients will shrink because of the increased taxes. You will shrink your benefits (Remember Senator Keg) - So instead of taxing, why not support them to grow first and maybe when Kenya reaches a healthy threshold in the digital space, maybe 100 Billion, then you can think of taxing?</p> <p>2) The digital market requires internet connection. you can retrieve data from CAK on the percentage of internet penetration in Kenya as well as from the recently conducted census. Of all who are connected, Many of</p>	<p>It should be noted that VAT is already applicable on these services and is not being introduced by the proposed regulations. The regulations are meant to provide;</p> <ul style="list-style-type: none"> <li>▪ clarity on what is already provided for in the law and</li> <li>▪ mechanism for non-residents to remit VAT charged.</li> </ul>

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	<p>them are struggling with data bundles. My point is, an enabling environment needs to be provided first.</p> <p>3) When you do your research comprehensively, Request google, Netflix, apple and any other digital foreign subscription entity in Kenya for data on their subscription numbers. In Kenya Netflix has 29,500 only. Now, on the total subscriber numbers in Kenya which are barely 100,000 combined for all these foreign services, adding the Punitive extra costs will not only slow down penetration, but will just kill their subscriber bases in Kenya where many Kenyans are still struggling with data bundles. The 14% will NOT be beneficial in the long term. You will only scare away investors and leave us in the stone age.</p> <p>4) The above include the proposals to tax software downloads, drivers e.t.c. Benefits will be negligible as there are not many frequent software or driver purchases in Kenya. Do research.</p> <p>5) Additional Taxing of online transacted products will force us revert to retail. It will be counterproductive. If I sell a product in my retail shop @Kshs20 including VAT and through Innovation and cost savings, I decide to go online to sell @ Kshs 19 including VAT. I should not be subjected to any additional taxes. If I am additionally taxed, I will simply revert back to the physical shop. I may advertise my products online and will direct my clients to visit my shop. They can transact online only when they see the need to. but if online has additional costs, why even bother. Again, Counterproductive.</p>	

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<p><b>Mwangi Kirubi</b></p> <p><b>Email:</b> <a href="mailto:mwary@click.co.ke">mwary@click.co.ke</a></p>	<p>➤ I can only recommend to set up an enabling environment for digital market to grow first before being punished with Taxes. Then later introduce taxes gradually. Start with 1%, see how it goes, then as the market grows, the taxes can grow with the increased revenue from the space. This practice in Kenya of suddenly slapping a growing space with maximum Tax is uncouth and counterproductive.</p> <p>➤ We're currently registered to charge VAT on our transactions. Our PIN is P051532718X</p> <p>➤ We are setting up a website where one can license images from our library. Most of our clients will be from overseas so it will be considered as works for export which are not VATable.</p> <p>➤ Does the new law mean that we should now charge VAT on all digital purchases even for overseas clients contrary to the VAT law?</p>	<p>These regulations address supply of services by non-resident suppliers through a digital market place.</p> <p>The stakeholders Issue has been forwarded to the relevant TSO (Tax Service Office) for action.</p>
<p><b>Simon Muthii</b></p> <p><b>Email:</b> <a href="mailto:smuthii39@gmail.com">smuthii39@gmail.com</a></p>	<p>➤ As a tax paying citizen, who is already overburdened by the current tax regime, I believe it's unreasonable for the government to introduce vat on online businesses. As youths, formal employment jobs are already in scarcity so turning to online business is our only option of succeeding in life. Consequently, I don't support this new tax amendments on the digital market space</p>	<p>It should be noted that VAT is already applicable on these services and is not being introduced by the proposed regulations. The regulations are meant to provide;</p> <ul style="list-style-type: none"> <li>▪ clarity on what is already provided for in the law and</li> <li>▪ mechanism for non-residents to remit VAT charged.</li> </ul>
<p><b>Kithinji Esther</b></p> <p><b>Email:</b> <a href="mailto:kies.95@gmail.com">kies.95@gmail.com</a></p>	<p>➤ 80% of Kenyan youth are unemployed as a result they've sort to digital platforms as a way to make meagre income.</p> <p>➤ They have launched startups to survive. As you know start ups do not have a high survival rate as opposed to corporations.</p>	<p>It should be noted that VAT is already applicable on these services and is not being introduced by the proposed regulations. The regulations are meant to provide;</p>

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<p><b>Bella Charmed Chaos</b></p> <p><b>Email:</b> <a href="mailto:bellacharmedchaos@gmail.com">bellacharmedchaos@gmail.com</a></p>	<ul style="list-style-type: none"> <li>➤ Taxing young entrepreneurs is literally killing the support local entrepreneurship as repeatedly stated by the President and his government.</li> <li>➤ If 95% of Kenyans are not buying things online, why introduce tax laws at this point that make it harder for them to enter that digital economy, and make it twice as hard for local entrepreneurs to build successful marketplaces?</li> <li>➤ A threshold should be put by Kra on Taxing entrepreneurs such as not taxing until they hit target x in annual revenues.</li> <li>➤ Also charging taxes on digital platforms will also hurt young people who are the main consumers of this. Charging 14% with a breakdown of 1.5%WHT to the organizations themselves and leaving the consumer to take care of the 12.5% is exploitative if not bizarre.</li> <li>➤ Find alternate ways that do not hurt our digital space. Otherwise we'd rather go back to the olden ways of doing things and it will be a huge loss to the government.</li> <li>➤ Until we are very clear on data privacy laws and regulations in this country and keen on observing this. I believe this the digital space is not an area the government has muscle to deal with.</li> <li>➤ Kindly look into addressing corruption which has resulted in bringing down our economy over and above the current natural calamities</li> </ul> <p>➤ You are in receipt of this, as I believe my voice as a Kenyan should be heard. The imposing of VAT on the Digital Market Supply comes across as an additional weight or burden to the common mwananchi.</p>	<ul style="list-style-type: none"> <li>▪ clarity on what is already provided for in the law and</li> <li>▪ mechanism for non-residents to remit VAT charged.</li> </ul> <p>It should be noted that VAT is already applicable on these services and is not being introduced by the proposed regulations. The regulations are meant to provide;</p>

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	<p>➤ First of all, breaking through the digital market is a struggle that mostly takes years. Why is it then that the tax collector only comes in after I have just come up for air and stated stabilising myself? It's already tough as it is and most youth are relying on this to make miniscule earnings. What do we take home after being taxed?</p>	<ul style="list-style-type: none"> <li>▪ clarity on what is already provided for in the law and</li> <li>▪ mechanism for non-residents to remit VAT charged.</li> </ul>
<p><b>Prudence Okoth</b> <b>Email:</b> <a href="mailto:prudy.okoth@gmail.com">prudy.okoth@gmail.com</a></p>	<p>➤ I personally do not support the idea of apps being taxed, it is completely unnecessary because not only do those apps not belong to the government but also it's a way of showing us how the government will do anything and everything to exploit us for money.</p> <p>➤ It is such a shame and right now, the power of the internet is very strong, if they want us to fight, we will fight to our best ability, so I strongly suggest that they don't tax our apps.</p>	<p>It should be noted that VAT is already applicable on these services and is not being introduced by the proposed regulations. The regulations are meant to provide;</p> <ul style="list-style-type: none"> <li>▪ clarity on what is already provided for in the law and</li> <li>▪ mechanism for non-residents to remit VAT charged.</li> </ul>
<p><b>George Mucheru</b> <b>Email:</b> <a href="mailto:george@mucheru.media">george@mucheru.media</a></p>	<p>➤ I think its wrong to require a digital marketplace (whether local or international) to submit a record of supplies.</p> <p>➤ It infringes on the privacy of the customer fundamentally. Its government's responsibility to go after VAT remittances from the vendors themselves.</p>	<p>The regulations are in compliance with the Constitution of Kenya and various laws on privacy.</p>
<p><b>Pendo Nzingo</b> <b>Email:</b> <a href="mailto:pendo.nzingo@gmail.com">pendo.nzingo@gmail.com</a></p>	<p>➤ I'm writing in reply to the draft that was published proposing that the government wants to start taxing items that are digitally supplied such as podcast, YouTube videos and so on and so forth. The young people in the country are already suffering with a huge number of them being unemployed. They are barely making it in life. Only for the government to take the little they have managed to create for themselves (without Help from the government).</p> <p>➤ It's too much. Also the fact that we never see changes as a result of the regular taxes paid through Employed people, we</p>	<p>It should be noted that VAT is already applicable on these services and is not being introduced by the proposed regulations. The regulations are meant to provide;</p> <ul style="list-style-type: none"> <li>▪ clarity on what is already provided for in the law and</li> <li>▪ mechanism for non-residents to remit VAT charged.</li> </ul>

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<p><b>Blacky Whity</b></p> <p><b>Email:</b> <a href="mailto:blackywhity62@gmail.com">blackywhity62@gmail.com</a></p>	<p>wouldn't want to put money where there are no visible returns.</p> <p>➤ The draft VAT for the digital marketplace is not a good idea Commissioner. You can all remember exactly what happened when KRA decided to increase taxes on beers such as Senator, you not only collected fewer taxes but also made the company stop producing the beer as its consumption decreased.</p> <p>➤ This is exactly what will happen if you go ahead with the Drafted VAT regulations 2020 (Digital Marketplace Supply). The better way is to decrease taxes and foster a favourable environment for people to do business and they will willingly pay tax.</p>	<p>It should be noted that VAT is already applicable on these services and is not being introduced by the proposed regulations. The regulations are meant to provide;</p> <ul style="list-style-type: none"> <li>▪ clarity on what is already provided for in the law and</li> <li>▪ mechanism for non-residents to remit VAT charged.</li> </ul>
<p><b>Ian Ndung'u</b></p> <p><b>Email:</b> <a href="mailto:chaguobora.20@gmail.com">chaguobora.20@gmail.com</a></p>	<p>➤ The government has failed to create jobs for the youth. The online marketplace has provided options for the youth. As a recent graduate with no employment, my only source of income is from online platforms. Why suppress that? The drive should be to encourage the youth to explore the digital world.</p> <p>➤ The government should be working on policies that make the digital market platforms lucrative not suppress a section that has barely grown. It should be nurtured not exploited. Give the local digital platforms a chance to grow. They are the future.</p>	<p>It should be noted that VAT is already applicable on these services and is not being introduced by the proposed regulations. The regulations are meant to provide;</p> <ul style="list-style-type: none"> <li>▪ clarity on what is already provided for in the law and</li> <li>▪ mechanism for non-residents to remit VAT charged.</li> </ul>
<p><b>Jordan Warari</b></p> <p><b>Email:</b> <a href="mailto:jordanwrr@gmail.com">jordanwrr@gmail.com</a></p>	<p>➤ As a stakeholder within the digital economy whose livelihood depends on the internet, I submit my disappointment in this bill that seeks to stifle an industry that has barely grown, in which people are still struggling to make careers out of it.</p> <p>➤ Not only does it lock out foreign companies whose services are used by Kenyans, but Kenyans as well who have far too</p>	<p>It should be noted that VAT is already applicable on these services and is not being introduced by the proposed regulations. The regulations are meant to provide;</p> <ul style="list-style-type: none"> <li>▪ clarity on what is already provided for in the law and</li> </ul>

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<p><b>Teresa Harris</b></p> <p><b>Email:</b> <a href="mailto:teresaharris834@gmail.com">teresaharris834@gmail.com</a></p>	<p>long been locked out of the job market and made a living for themselves with the help of the internet.</p> <p>➤ A tax implies the provision of a service. The propositions laid out under this tax bill are outright extortionate - to artists, creatives, film makers, small businesses, students, enterprises and so many more who depend on the internet and the digital economy. The government has offered no tangible support aside from rosy promises in speeches that are read out by, and in front of people who do not care about the wellbeing of Kenyans.</p> <p>➤ As a youth with a business education and background, I have read thoroughly the Value Added Tax (Digital Marketplace Supply) Regulations, 2020.</p> <p>➤ I am completely opposed to the application of these regulations for a number of reasons.</p> <p>➤ It is well known that taxes imposed on these digital companies will be passed down to the consumer. This will only increase the tax burden on the consumer. This is counterproductive on the government's part because a decrease in demand of these digital products &amp; services will soon choke a budding market. As we know, the future is digital. We cannot afford to throw our country back into the dark ages. This is regressive.</p> <p>➤ Many Kenyan youth depend on the self-employment opportunities afforded by the digital space owing to a direct failure by the government of Kenya to provide jobs. Such taxes form part of the high barriers to entry of foreign direct investors which in turn lowers the creation of jobs. To apply these VAT regulations now also takes away the opportunities that youth are trying to create for themselves.</p>	<ul style="list-style-type: none"> <li>▪ mechanism for non-residents to remit VAT charged.</li> </ul> <p>It should be noted that VAT is already applicable on these services and is not being introduced by the proposed regulations. The regulations are meant to provide;</p> <ul style="list-style-type: none"> <li>▪ clarity on what is already provided for in the law and</li> <li>▪ mechanism for non-residents to remit VAT charged.</li> </ul>

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<p><b>Ryan Marvin</b></p> <p><b>Email:</b> <a href="mailto:marvinryan@ymail.com">marvinryan@ymail.com</a></p>	<ul style="list-style-type: none"> <li>➤ Enforcement of these laws appears to breach the privacy of consumers, requiring that companies disclose personal details of their consumers such as bank details and proxy details in order to confirm the origin of supply. The government is overreaching.</li> <li>➤ These regulations are oppressive and predatory and I urge the Commissioner General to do away with them.</li> <li>➤ Addition of bureaucracy will disincentivize smaller companies from supplying services to Kenyans - The beauty of the internet and the rapid innovation that is its hallmark is that it removes the human and physical elements. To register for some service, there is no need for paperwork to be filled or some registry to be manually updated by a human being. It is immediate and automated. As a software engineer, majority of the services I consume to enable my work have no entity registered in Kenya and several of these sellers will be individual software engineers like I, selling small software components that I then use in the solutions I build. The addition of a tax representative will inevitably create a bottleneck for suppliers in getting their goods to customers immediately.</li> <li>➤ Record-keeping overheads will be passed to consumer - Big and small companies alike fall under this law. The record keeping required for the fulfilment of this law will see small companies either exit the Kenyan market or they'll need to increase accounting services expenditure. This cost will inevitably be added onto the cost of the digital service.</li> <li>➤ Unenforceable without bringing considerable infringement on privacy of citizens - Besides the bill not sufficiently describing the privacy requirements for the records of supplies to protect the Kenyan consumer, it is unenforceable</li> </ul>	<ul style="list-style-type: none"> <li>➤ It should be noted that VAT is already applicable on these services and is not being introduced by the proposed regulations. The regulations are meant to provide;</li> <li>➤ clarity on what is already provided for in the law and</li> <li>➤ mechanism for non-residents to remit VAT charged.</li> </ul>

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<p><b>Jason Todds</b></p> <p><b>Email:</b> <a href="mailto:jasontodds1090@gmail.com">jasontodds1090@gmail.com</a></p>	<p>from a technical standpoint. The government will not have the capability to tax every single entity supplying digital services since a good amount of foreign digital service suppliers will be small companies or of 1 - 5 people or individuals. This means only the biggest foreign players will be taxed and the tax burden will be shared unfairly.</p> <p>➤ Eventual retaliation by other countries will lock out Kenyan businesses currently exporting digital services from global marketplace - Several countries have threatened retaliation against Kenya as this will amount to double taxation. This will inevitably affect Kenyan innovators making a livelihood on the global marketplace. The internet democratises innovation and expands the market size for any given innovation. It is a means of communication, a utility that enables the proliferation of trade.</p> <p>➤ Effective tax rate on local businesses dealing online will increase and they will be disincentivized to deal online</p> <p>- Local businesses will have to increase the cost of their goods and services sold online to contend with this. Customers will invariably change their behaviour and avoid buying goods online in order to get the goods cheaper physically. Here, you will have disincentivized e-commerce and there will be a shift back to physical commerce, a major step backwards.</p> <p>➤ I would love to know the main points you are putting forth this proposed tax. I think this information is imperative to the Kenyan public just as you are proposing the bill trying to meet budget deadlines.</p> <p>➤ While I can understand the needs of KRA to meet budget deadlines, the proposed bill poses a number of challenges.</p> <p><b>1. Slow down innovation</b></p>	<p>It should be noted that VAT is already applicable on these services and is not being introduced by the proposed regulations. The regulations are meant to provide;</p> <p>➤ clarity on what is already provided for in the law and</p>

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	<p>Some local businesses trying to start up shop will find starting a business more about costs and less about profits. Given our own start up costs of course. An e-commerce platform here will have an added layer of tax if they use the following</p> <ul style="list-style-type: none"> <li>- services</li> <li>- Wordpress</li> <li>- Shopify</li> <li>- BigCommerce</li> <li>- Magento</li> </ul> <p>These are just a few foreign companies that provide e-commerce as a service and the owner will probably have to buy plugins, or renew subscription fees. This is all before even breaking even and breaking even for a business is already a hurdle on its own. This already adds more burden in terms of cost.</p> <p>Slowing down innovation or at least provides opportunities for local folk to innovate means we slow down our chance of being a tech hub. Investors will definitely not want to be around here</p> <p><b>2.</b> Online training and courses</p> <p>As an engineer there are online training courses I regularly follow. These courses are expensive as I endeavour to master more advanced courses in my craft. Adding this VAT on top of my subscription will slow down my learning. Let me explain. I use Frontend Masters to learn more advanced concepts on a programming language I use regularly i.e. Javascript.</p> <p>The course is already \$39 a month if I take the monthly option. Let's use Kshs.1 = \$0.01 for exchange rate</p>	<p>&gt; mechanism for non-residents to remit VAT charged.</p>

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<p><b>David Svarrer</b></p> <p><b>Emails:</b> <a href="mailto:david.t.svarrer@gmail.com">david.t.svarrer@gmail.com</a>  CC: <a href="mailto:mary.njambi.muthoni@gmail.com">mary.njambi.muthoni@gmail.com</a>  <a href="mailto:ierngreb@gmail.com">ierngreb@gmail.com</a></p>	<p>So that is Kshs.3900 plus the new VAT on top of what was already there. Cumulative say 25% (on the higher side, VAT, advertising tax etc Also this is what Sweden do) My course could probably be Kshs.4875 which is already more than the WIFI service I pay Zuku - Kshs.4000. This seems a little excessive.</p> <p><b>3.</b> What criteria will the commissioner follow to include an entity to be subjected to this ? Can the criteria be made available to the public ?</p> <p><b>4.</b> What new goods or services as a result of digital markets are not captured in the current system and need a special act, exist?</p> <p>➤ Thanks a lot for your clarification. We are making use of this opportunity to recommend to your esteemed KRA, that you create an online system, where those of us who do online trade, simply can copy our transactions directly to iTax !!! Imagine how much easier it would be, if we can simply call an API-function or a micro-service (online service) on your SIMBA system or what the name is of your tax system - such that all transactions are being registered where they occur.</p> <p>➤ We think, that it is very good that you are extending the tax base into the digital domain. We actually fail to understand how anyone would get the idea that by changing a sales point to "online" would remove the VAT responsibility.</p> <p>➤ It is key, in our view, for successful implementation, that your esteemed KRA maybe create an API service for obtaining ETR receipt or ETP receipt, however digital, such that there will remain being full control.</p>	<p>This is noted and forwarded to the relevant department for consideration</p>

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<p><b>Stacey Adhiambo</b></p> <p><b>Email:</b> <a href="mailto:staradhhis@gmail.com">staradhhis@gmail.com</a></p>	<p>➤ Whether or not the corporate would issue invoice, or cash receipt, it would be of importance also to have the reversal in place, such that one can reverse an already issued ETR receipt. It would be smart to implement this as a function linked to the return of the payment to the client. There are, net, loads of returns of goods, and thereby return of payments too. It is important that this does not end up like a road block - while it is ALSO important to ensure that this system cannot be abused. We think, that the abuse would be possible to detect by creating a dynamic and intelligent - maybe AI trained (use for instance Random Forest algorithm) - system for detection of what is usual and unusual within each sector of the tax base. One way to deal with it (but let it not be the only one), is to take the Class of the business, ie. "Office", or "Information Technology" or "Manufacturing" - etc. - and then create an average of returns from within that class - then compare it with the particular tax payer - and if the tax payer is for instance 30% outside the normative value, then you can do a look up. Thereby - and with other small simple rules too - you could be able to create a very flexible system, while you would catch all those cheaters who issue a ETR receipt and then reverse it shortly after.</p> <p>➤ We are open for consultation. That is naturally not for free - but - we would issue an invoice for the work, and, we would also give you an ETR receipt.</p> <p>➤ After reading the proposed regulations, I have the following comments and questions that need to be looked into for the prosperity of the country:</p> <p>➤ How are you going to ensure that consumers don't get double taxed?</p>	<p>It should be noted that VAT is already applicable on these services and is not being introduced by the proposed regulations. The regulations are meant to provide;</p>

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	<ul style="list-style-type: none"> <li>➤ Consider the scenario of banks with online services. Any transaction done online already have the tax applied to them. Introducing the digital tax will make the consumer taxed twice, thereby raising their cost of living</li> <li>➤ Have you thoroughly considered the repercussion of the digital tax on youths and the employment situation in the country?</li> <li>➤ Majority of the youths who are unemployed do menial online jobs, getting irregular income just for them to be able to get food to eat and insufficiently take care of their daily needs. Introducing the digital tax may affect this source of income as the owners/businesses with the menial jobs who are outside Kenya may just decide to blacklist the country. How are you going to ensure that the channels of those menial jobs are still available for the unemployed youths?</li> <li>➤ Local businesses with online platforms have already factored the VAT tax into their goods/online services.</li> <li>➤ How are you cushioning them against double taxation that will ultimately be shouldered by consumers?</li> <li>➤ Kenya doesn't have some services or products that someone may require.</li> <li>➤ Consider an online e-learning platform where people get their certifications to upskill themselves. If the digital tax is introduced, some of those (if not all) of those platforms may decide to withdraw their services from Kenya. In such a situation, how can the citizens get to upskill themselves for better job opportunities? How are you going to ensure that the digital tax does not limit further learning opportunities for citizens?</li> </ul>	<ul style="list-style-type: none"> <li>➤ clarity on what is already provided for in the law and</li> <li>➤ mechanism for non-residents to remit VAT charged.</li> </ul>

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<p><b>Samuel Karumbi</b></p> <p><b>Email:</b> <a href="mailto:samkaro59@gmail.com">samkaro59@gmail.com</a></p>	<ul style="list-style-type: none"> <li>➤ Most innovativeness happens quickly due to the internet platform being free.</li> <li>➤ Implementing the digital tax will cease this advantage, thereby stifling innovative spirit for the local mwananchi who is also poor. Have you considered a way forward that will ensure the digital tax does not stifle innovation in the country?</li> <li>➤ How will the introduction of digital VAT affect diplomatic relationships?</li> <li>➤ Have you considered the impact of any retaliatory action by other countries due to the digital tax on the economy?</li> <li>➤ There is already tax levied on internet.</li> <li>➤ Introduction of this tax also implies that the consumer will pay another tax on something they buy over the internet. The internet is the raw material and the consumer is already paying the tax. Isn't the introduction of this digital tax implying that as a citizen, I will be working just to pay taxes instead of relieving my financial burdens?</li> <li>➤ I hope you will consider my comments and questions seriously as you consider the best proposal for the citizens.</li> <li>➤ My thoughts are that the authority would like to target firms that are in the digital space and these businesses are offering services to Kenyans that are profitable.</li> <li>➤ I believe the only way to do this without MSMEs that are not able to get a premises due and tangible goods to sell subjected to VAT from being DOUBLE taxed is through a online business framework that looks at firms that offer streaming services of non-Kenyan Content according to The kenya film and classifications board .</li> </ul>	<p>It should be noted that VAT is already applicable on these services and is not being introduced by the proposed regulations. The regulations are meant to provide;</p> <ul style="list-style-type: none"> <li>➤ clarity on what is already provided for in the law and</li> <li>➤ mechanism for non-residents to remit VAT charged.</li> </ul>

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	<p>➤ I believe that the tax ought NOT to target businesses that have a premises and an online presence as well and firms that offer critical services towards the advancement of access to education and the internet such as website domain hosts, bloggers and online classes</p>	