

PARLIAMENT
OF KENYA
LIBRARY



Approved
SNA
11/11/25

THE NATIONAL ASSEMBLY

THIRTEENTH PARLIAMENT – FOURTH SESSION – 2025

DIRECTORATE OF DEPARTMENTAL COMMITTEES


DEPARTMENTAL COMMITTEE ON FINANCE AND NATIONAL
PLANNING

REPORT ON:

THE CONSIDERATION OF THE PROVISIONAL COLLECTION OF
TAXES AND DUTIES (REPEAL) BILL (NATIONAL ASSEMBLY BILL NO.
18 OF 2025)

Published by:

The Directorate of Departmental Committees
Clerk's Chambers
Parliament Buildings
NAIROBI

 THE NATIONAL ASSEMBLY PAPERS LAID	
DATE: 11 NOV 2025	DAY: TUE
TABLED BY:	Hon. Kimani Kuniá Chair, Finance
THE-TABLE:	Mrs do Miriam

NATIONAL ASSEMBLY
RECEIVED
11 NOV 2025
SPEAKER'S OFFICE
P. O. Box 418 12, NAIROBI.

NOVEMBER, 2025

TABLE OF CONTENTS

CHAIRPERSON'S FOREWORD	5
CHAPTER ONE	6
I PREFACE	6
1.1 ESTABLISHMENT AND MANDATE OF THE COMMITTEE	6
1.2 COMMITTEE MEMBERSHIP	7
1.3 COMMITTEE SECRETARIAT	8
CHAPTER TWO	9
2.0 OVERVIEW OF THE PROVISIONAL COLLECTION OF TAXES AND DUTIES (REPEAL) BILL (NATIONAL ASSEMBLY BILL NO. 18 OF 2025),	9
Background	9
2.2 Summary of Legal Provisions	9
CHAPTER THREE	11
3. PUBLIC PARTICIPATION AND STAKEHOLDER ENGAGEMENT ON THE BILL	11
3.1 LEGAL FRAMEWORK ON PUBLIC PARTICIPATION	11
3.2 MEMORANDA RECEIVED ON THE BILL	11
CHAPTER FOUR	12
4 COMMITTEE OBSERVATIONS	12
CHAPTER FIVE	13
5 COMMITTEE RECOMMENDATION	13

LIST OF ABBREVIATIONS AND ACRONYMS

COK	-	Constitution of Kenya
CS	-	Cabinet Secretary
MP	-	Member of Parliament
ODM	-	Orange Democratic Movement
UDA	-	United Democratic Alliance

ANNEXURES

Annexure 1: Adoption Schedule

Annexure 2: Adoption Minutes

Annexure 3: The Provisional Collection of Taxes and Duties (Repeal) Bill (National Assembly Bill No. 18 of 2025)

Annexure 4: Advertisement inviting the public to submit memoranda on the Bill

Annexure 5: Letter from the Clerk of the National Assembly inviting relevant stakeholders to attend the public participation forum

CHAIRPERSON'S FOREWORD

This report contains the proceedings of the Departmental Committee on Finance and National Planning on its consideration of the Provisional Collection of Taxes and Duties (Repeal) Bill, 2025 (National Assembly Bills No. 18 of 2025). The Bill was published on 6th May, 2025 and read a first time on 23rd September, 2025. The Bill was committed to the Committee for consideration and tabling of the report to the House pursuant to Standing Order 127.

The principal object of the Bill is to repeal the Provisional Collection of Taxes and Duties Act (Cap. 415) following its declaration by the High Court for being unconstitutional.

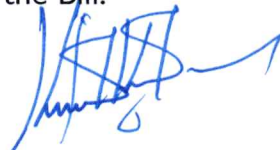
In compliance with Article 118 (1) (b) of the Constitution and Standing Order 127(3), the Clerk of the National Assembly placed an advertisement in the print media on 1st October, 2025 inviting the public to submit memoranda on the Bill.

In addition, the Clerk of the National Assembly vide letter Ref. No.NA/DDC/F&NP/2025/086 dated 15th October 2025 invited key stakeholders to submit views on the Bill and attend a public participation forum on Thursday, 23rd October 2025. The memoranda were to be received on or before 15th October, 2025 at 5.00 pm (East African Time). By the close of the submission deadline, the Committee had not received any memoranda.

The Committee is grateful to the Offices of the Speaker and Clerk of the National Assembly for the logistical and technical support accorded to it during its consideration of the Bill. Similarly, I wish to express my appreciation to the Honourable Members of the Committee and the Committee Secretariat who made invaluable contributions towards the preparation and production of this report.

On behalf of the Departmental Committee on Finance and National Planning and pursuant to the provisions of Standing Order 199(6), it is my pleasure to report that the Committee has considered the Provisional Collection of Taxes and Duties (Repeal) Bill, 2025 (National Assembly Bills No. 18 of 2025) and wish to report to this August House with the recommendation that the House Approves the Bill.

Hon. CPA. Kuria Kimani, CBS, M.P.



Chairperson, Departmental Committee on Finance and National Planning

CHAPTER ONE

I PREFACE

I.1 ESTABLISHMENT AND MANDATE OF THE COMMITTEE

1. The Departmental Committee on Finance and National Planning is one of twenty departmental committees of the National Assembly established under **Standing Order 216** whose mandate pursuant to the **Standing Order 216 (5)** is as follows:
 - a) *To investigate, inquire into, and report on all matters relating to the mandate, management, activities, administration, operations and estimates of the assigned ministries and departments;*
 - b) *To study the programme and policy objectives of ministries and departments and the effectiveness of the implementation;*
 - c) **To study and review all legislation referred to it;**
 - d) *To study, assess and analyse the relative success of the ministries and departments as measured by the results obtained as compared with their stated objectives;*
 - e) *To investigate and inquire into all matters relating to the assigned ministries and departments as they may deem necessary, and as may be referred to them by the House;*
 - f) *To vet and report on all appointments where the Constitution or any law requires the National Assembly to approve, except those under Standing Order 204 (Committee on Appointments);*
 - g) *To examine treaties, agreements and conventions;*
 - h) *To consider reports of Commissions and Independent Offices submitted to the House pursuant to the provisions of Article 254 of the Constitution; and*
 - i) *To examine any questions raised by Members on a matter within its mandate.*
2. The Second Schedule to the National Assembly Standing Orders assigns the Committee the mandate to consider matters in relation to public finance, public audit policies, monetary policies, financial institutions, economy, investment policies, competition, banking, insurance, national statistics, population, revenue policies including taxation, national planning and development, digital finance, including digital currency.
3. In executing its mandate, the Committee oversees the following Ministries/Departments:
 - a) The National Treasury.
 - b) State Department for Economic Planning.
 - c) State Department for Public Investments and Assets Management
 - d) The Commission on Revenue Allocation (CRA)
 - e) Office of the Controller of Budget

I.2 COMMITTEE MEMBERSHIP

I. The Departmental Committee on Finance and National Planning was constituted by the House on 27th October 2022 and comprises of the following Members:

Chairperson

Hon. CPA Kuria Kimani, CBS, MP

Molo Constituency

UDA Party

Vice-Chairperson

Hon. (Amb.) CPA Langat Benjamin Kipkirui, CBS, MP

Ainamoi Constituency

UDA Party

Members

Hon. Peter Kaluma, CBS, MP
Homa Bay Town Constituency

ODM Party

Hon. CPA Oyula, Joseph H. Maero, MP
Butula Constituency

ODM Party

Hon. Mboni, David Mwalika, MP
Kitui Rural Constituency

WDM Party

Hon. Okuome Adipo Andrew, MP
Karachuonyo Constituency

ODM Party

Hon. Chiforomodo, Munga, MP
Lunga Lunga Constituency

UDM Party

Hon. CPA Rutto Julius Kipletting, MP
Kesses Constituency

UDA Party

Hon. Paul Biego, MP
Chesumei Constituency

UDA Party

Hon. Sunkuyia, R. George, MP
Kajiado West Constituency

UDA Party

Hon. Betty N. Maina, MP
Murang'a County

UDA Party

Hon. Sheikh Umul Sheikh, MP
Mandera County

UDM Party

Hon. (Dr.) Shadrack Mwiti, MP
South Imenti Constituency

Jubilee Party

Hon. (Dr.) Ariko John Namoit, MP
Turkana South Constituency

ODM Party

Hon. Machele M. Soud, MP
Mvita Constituency

ODM Party

I.3 COMMITTEE SECRETARIAT

4. The Committee is facilitated by the following staff:

Mr. Benjamin Magut
Principal Clerk Assistant II /Head of Secretariat

Ms. Jennifer Ndeto
Deputy Director Legal Services

Mr. Benson Kamande
Clerk Assistant III

Mr. Salem Lorot
Senior Legal Counsel

Ms. Winfred Kambua
Clerk Assistant III

Mr. George Ndenjeshe
Fiscal Analyst II

Mr. James Macharia
Media Relations Office

Mr. Andrew Jumanne Shangarai
Principal Serjeant-At-Arms

Ms. Joyce Wachera
Hansard Reporter II

Mr. Benson Muthuri
Assistant Serjeant-At-Arms

Ms. Nelly W. Ondieki
Research Officer III

Mr. Mwangi Muchiri
Audio Officer III

Mr. Allan Ngugi
Committee Intern

Mr. Steve Jeremy Kamau
Committee Intern

CHAPTER TWO

2.0 OVERVIEW OF THE PROVISIONAL COLLECTION OF TAXES AND DUTIES (REPEAL) BILL (NATIONAL ASSEMBLY BILL NO. 18 OF 2025),

Background

- 2 The Provisional Collection of Taxes and Duties (Repeal) Bill (National Assembly Bill No. 18 of 2025), sponsored by the Leader of Majority Party, was published on 6th May, 2025. It was read for a first time on 23rd September, 2025 and was then committed to the Committee for consideration and tabling of report to the House pursuant to Standing Order 127.

2.2 Summary of Legal Provisions

5. The principal object of the Bill is to repeal the Provisional Collection of Taxes and Duties Act (Cap. 415) following its declaration by the High Court for being unconstitutional.
6. In *Okiya Omtatah Okioti v Cabinet Secretary, National Treasury & 3 others [2018] KEHC 9439 (KLR)*, the petitioner had contended that it was contemptuous and unconstitutional that the Provisional Collection of Tax and Duties Act No.44 of 1959 (Cap 415) (hereinafter “the PCTDA”), an ordinary statute enacted in the colonial days, to purport to amend the Constitution contrary to Article 256 as read together with Article 255(1) (h) of the Constitution by giving the Cabinet Secretary of the National Treasury powers to temporarily amend the national tax revenue statutes through a Finance Bill without having it first go through the legislative process detailed hereinabove. The petitioner further contended that the PTDA effectively allowed the Cabinet Secretary to usurp the legislative powers of Parliament to directly impose taxes as though Article 221 of the Constitution was suspended and does not apply during the period when the PCTDA is in force.
7. In paragraph 83 of the Judgement, the High Court stated as follows:

83. I have already found that the PCTDA is inconsistent with the provisions of the Constitution and consequently, I find that the act(s) of passing legislation without regard to the Constitution is invalid and needless to say, any legislation emanating therefrom is unconstitutional. I therefore find that the implementation of the Finance Bill, or its part thereof, through the Provisional Collection of Taxes and Duties Order, before the same has been passed by Parliament and assented to by the President is similarly unconstitutional.

8. The High Court therefore made a declaration that the Provisional Collection of Taxes and Duties Act No.44 of 1959 (Chapter 415 of the Laws of Kenya) was unconstitutional and, therefore, invalid, null and void.

CHAPTER THREE

3. PUBLIC PARTICIPATION AND STAKEHOLDER ENGAGEMENT ON THE BILL

3.1 LEGAL FRAMEWORK ON PUBLIC PARTICIPATION

9. Article 118 (1)(b) of the Constitution provides that:

“Parliament shall facilitate public participation and involvement in the legislative and other business of Parliament and its Committees.”

10. The National Assembly Standing Order 127 (3) and (3A) stipulates that:

*“(3) The Departmental Committee to which a Bill is committed shall **facilitate public participation on the Bill** through an appropriate mechanism including-*

- (a) inviting submission of memoranda;*
- (b) holding public hearings;*
- (c) consulting relevant stakeholders in a sector; and*
- (d) consulting experts on technical subjects.*

(3A) The Departmental Committee shall take into account the views and recommendations of the public under paragraph (3) in its report to the House.”

3.2 MEMORANDA RECEIVED ON THE BILL

11. Pursuant to the aforementioned provisions of law, the Clerk of the National Assembly placed an advertisement in the print media on 1st October, 2025 inviting the public to submit memoranda on the Bill. Further, the Clerk of the National Assembly vide letter Ref. No.NA/DDC/F&NP/2025/086 dated 15th October 2025 invited key stakeholders to submit views on the Bill and attend a public participation forum on 23rd October 2025.

12. The Committee did not receive any submissions/ memoranda from the stakeholders.

CHAPTER FOUR

4 COMMITTEE OBSERVATIONS


13. The Committee made the following observations:

- (a) The Bill seeks to repeal the Provisional Collection of Taxes and Duties Act (Cap. 415) following its declaration by the High Court in ***Okiya Omtatah Okioti v Cabinet Secretary, National Treasury & 3 others [2018] KEHC 9439 (KLR)*** for being unconstitutional.
- (b) The Provisional Collection of Taxes and Duties Act (Cap. 415), assented to in 1959, is an old piece of legislation that is not in tandem with the new constitutional framework on taxation and taxation regime.


CHAPTER FIVE

5 COMMITTEE RECOMMENDATION

14. The Committee, having considered the Provisional Collection of Taxes and Duties (Repeal) Bill (National Assembly Bill No. 18 of 2025) recommends that the House approves the Bill without amendments.

SIGNED..........DATE.....*11th Nov, 2025*.....

**HON. CPA KURIA KIMANI, CBS, MP
CHAIRPERSON
DEPARTMENTAL COMMITTEE ON FINANCE AND NATIONAL
PLANNING**

 THE NATIONAL ASSEMBLY PAPERS LAID		
DATE: 11 NOV 2025		
DAY. <table border="1"><tr><td> </td></tr></table>		
TABLED BY:		
CLERK-AT THE-TABLE:		



THE NATIONAL ASSEMBLY
THIRTEENTH PARLIAMENT - FOURTH SESSION - 2025

DEPARTMENTAL COMMITTEE ON FINANCE AND NATIONAL PLANNING.
ADOPTION LIST

REPORT ON THE PROVISIONAL COLLECTION OF TAXES AND DUTIES (REPEAL) BILL, 2025
(NATIONAL ASSEMBLY BILLS NO. 18 OF 2025)

We, the Members of the Departmental Committee on Finance and National Planning have pursuant to Standing Order 199, adopted this Report and affix our signatures to affirm our approval and confirm its accuracy, validity and authenticity today, **Tuesday, 4th November 2025.**

S/NO.	NAME	SIGNATURE
1.	HON. (CPA). KURIA KIMANI, CBS, MP - CHAIRPERSON	
2.	HON. (AMB). BENJAMIN KIPKIRUI LANGAT, MP - VICE CHAIRPERSON	
3.	HON. KALUMA PETER OPONDO, CBS, MP	
4.	HON. GEORGE SUNKUYIA RISA, MP	
5.	HON. (CPA) JOSEPH MAERO OYULA, MP	
6.	HON. ANDREW ADIPO OKUOME, MP	
7.	HON. DAVID MWALIKA MBONI, MP	
8.	HON. CHIFOROMODO MANGALE MUNGA, MP	
9.	HON. MAINA BETTY NJERI, MP	
10.	HON. (CPA) JULIUS KIPLETING RUTTO, MP	
11.	HON. PAUL KIBICHIY BIEGO, MP	
12.	HON. UMUL KER SHEIKH KASSIM, MP	
13.	HON. DR. SHADRACK MWITI ITHINJI, MP	
14.	HON. DR. JOHN ARIKO NAMOIT, MP	
15.	HON. MOHAMED SOUD MACHELE, MP	



THE NATIONAL ASSEMBLY
THIRTEENTH PARLIAMENT - FOURTH SESSION-2025
DIRECTORATE OF DEPARTMENTAL COMMITTEES

**MINUTES OF THE 76TH SITTING OF THE DEPARTMENTAL COMMITTEE ON
FINANCE AND NATIONAL PLANNING HELD ON TUESDAY 4TH NOVEMBER,
2025 IN COMMITTEE ROOM 13, 2ND FLOOR, BUNGE TOWER, AT 4:00 P.M**

PRESENT

- | | | |
|--|---|-------------------------|
| 1. Hon. CPA. Kuria Kimani, CBS, MP | - | Chairperson |
| 2. Hon. (Amb.) Benjamin Kipkirui Langat, CBS, MP | - | Vice-Chairperson |
| 3. Hon. Umul Ker Sheikh Kassim, MP | | |
| 4. Hon. (Dr.) John Ariko Namoit, MP | | |
| 5. Hon. Andrew Adipo Okuome, MP | | |
| 6. Hon. Julius Kipletting Rutto, MP | | |
| 7. Hon. George Sunkuyia Risa, MP | | |
| 8. Hon. Paul Kibichiy Biego, MP | | |
| 9. Hon. David Mwalika Mboni, MP | | |

ABSENT WITH APOLOGY

1. Hon. Mohamed Soud Machele, MP
2. Hon. Peter Kaluma, CBS, MP
3. Hon. Betty N. Maina, MP
4. Hon. Chiforomodo Munga Mangale, MP
5. Hon. (Dr.) Shadrack Mwiti Ithinji, MP
6. Hon. CPA. Joseph Maero Oyula, MP

COMMITTEE SECRETARIAT

- | | | |
|-----------------------|---|------------------------------|
| 1. Mr. Benjamin Magut | - | Principal Clerk Assistant II |
| 2. Mr. Salem Lorot | - | Legal Counsel I |
| 3. Mr. Benson Kamande | - | Clerk Assistant III |
| 4. Ms. Winfred Kambua | - | Clerk Assistant III |
| 5. Ms. Joyce Wachera | - | Hansard Officer II |
| 6. Ms. Nelly Ondieki | - | Research Officer III |
| 7. Mr. Benson Muthuri | - | Serjeant At Arms |
| 8. Mr. Allan Kimani | - | Intern, Audio Services |
| 9. Mr. Ian Kinuthia | - | Intern |

AGENDA

1. Prayers
2. Preliminaries/Introductions
3. Communication from the Chairperson
4. Confirmation of Minutes/Matters Arising

5. **Consideration and adoption of the Report on the Capital Markets (Amendment) Bill (National Assembly Bill No. 30 of 2025, and the Provisional Collection of Taxes and Duties (Repeal) Bill (National Assembly Bill No. 18 Of 2025).**
6. Any other Business
7. Adjournment/Date of the Next Sitting.

MIN No. NA/F & NP/2025/291: PRELIMINARIES

The meeting was called to order at 4.17 p.m. with a word of prayer by the Chairperson. This was followed by self-introductions of the members present.

MIN No. NA/F & NP/2025/292: CONFIRMATION OF MINUTES

Confirmation of minutes of the previous sittings were differed to the next sitting.

MIN No. NA/F & NP/2025/293: CONSIDERATION AND ADOPTION OF THE REPORT ON THE CAPITAL MARKETS (AMENDMENT) BILL (NATIONAL ASSEMBLY BILL NO. 30 OF 2025 AND THE PROVISIONAL COLLECTION OF TAXES AND DUTIES (REPEAL) BILL (NATIONAL ASSEMBLY BILL NO. 18 OF 2025).

The meeting deliberated at length and agreed on the observations and recommendations contained in Chapter four and five of the Reports. The Reports were thereafter adopted as follows:

- i) The Report on The Capital Markets (Amendment) Bill (National Assembly Bill No. 30 of 2025 was adopted having been proposed by Hon. Paul Kibichiy Biego, MP and seconded by Hon. David Mwalika Mboni, MP,
- ii) The report on the Provisional Collection of Taxes and Duties (Repeal) Bill (National Assembly Bill No. 18 of 2025) was adopted having been proposed by Hon. (Amb.) Benjamin Kipkirui Langat, CBS, MP and seconded by Hon. David Mwalika Mboni, MP.

(Comprehensive details of the reports are contained in Chapter Five of the Report on the Report on The Capital Markets (Amendment) Bill (National Assembly Bill No. 30 of 2025 and the Provisional Collection of Taxes and Duties (Repeal) Bill (National Assembly Bill No. 18 of 2025).

MIN No. NA/F & NP/2025/:294 ADJOURNMENT/DATE OF THE NEXT MEETING.

The meeting was adjourned at 5.10 p.m. The next meeting will be held on notice.

SIGNED:  DATE: 11th November, 2025

**HON. CPA. KURIA KIMANI, CBS, MP
CHAIRPERSON, DEPARTMENTAL COMMITTEE ON FINANCE AND
NATIONAL PLANNING.**

SPECIAL ISSUE

Kenya Gazette Supplement No. 62 (National Assembly Bills No. 18)



REPUBLIC OF KENYA

KENYA GAZETTE SUPPLEMENT

NATIONAL ASSEMBLY BILLS, 2025

NAIROBI, 6th May, 2025

CONTENT

Bill for Introduction into the National Assembly—

	PAGE
The Provisional Collection of Taxes and Duties (Repeal) Bill, 2025	333



NATIONAL ASSEMBLY
RECEIVED
MAY 19 1964
DIRECTOR LEGAL SERVICES
U.S. DEPARTMENT OF JUSTICE

**THE PROVISIONAL COLLECTION OF TAXES
AND DUTIES (REPEAL) BILL, 2025**

A Bill for

**AN ACT of Parliament to repeal the Provisional
Collection of Taxes and Duties Act; and for connected
purposes**

ENACTED by the Parliament of Kenya as follows—

1. This Act may be cited as the Provisional
Collection of Taxes and Duties (Repeal) Act, 2025.
2. The Provisional Collection of Taxes and Duties
Act is repealed.

Short title

Repeal.
Cap. 415.

MEMORANDUM OF OBJECTS AND REASONS

The principal object of the Bill is to repeal the Provisional Collection of Taxes and Duties Act (Cap. 415). The repeal has been occasioned by the declaration of the High Court in Petition No. 253 of 2018, that the Act was unconstitutional.

Dated the 5th May, 2025.

KIMANI ICHUNG'WAH,
Leader of Majority Party.

Members laxity leaves EAC in financial mess



EAC Cabinet Secretary, Asals and Regional Development CS Beatrice Askul. [Jonah Onyango, Standard]

EAC Cabinet Secretary tells Parliament member State have failed to meet their financial obligations.

East Africa Legislative Assembly has been unable to hold formal sessions, while many other functions have been defunded.

By GITHINJI, NAIROBI

The East Africa Community is in a financial crisis, with members of the East Africa Legislative Assembly (Eala) unable to hold formal sessions.

The EAC Cabinet Secretary Beatrice Askul told the National Assembly that failure by some partner States to honour their financial obligations has constrained the bloc's ability to implement its programmes.

The CS said Kenya has kept its end of the bargain, adding that there are proposals to amend some of the treaties and protocols, which have been in operation since the time of the three pioneer member States.

"If a country is not paying and there are no notices but then what become of it? For the countries that are paying, then what becomes of them because they are freely compliant and are assembly compliant?" the CS told the Defence, Intelligence and Foreign Relations Committee. She said discussions are underway among the attorneys of EAC to see which laws need to be amended.

"Whatever amount available, that is the money distributed to the entire structure of the EAC. Sometimes it is not adequate to run the activities of everyone."

The committee also heard that implementing the EAC's decisions remains inconsistent across the region, which has limited effectiveness.

Asked why Arusha has been domineering in matters EAC, Askul said there was an earlier communication that was implemented by the first founders of EAC, that Tanzania would host the bloc for 20 years.

"So that is where most of the activities are in Arusha, and I think it is time now we revisit

that. The EAC organs, the Secretariat headquarters have changed a lot. By then, that was the agreement that was made for 20 years. It is time we look at it because we also have other new partners on board. That is why you hear Arusha all the time," said the CS.

Askul also told the committee that gaps in development of key infrastructure continue to limit the full potential of regional integration. "While significant progress has been made, inadequate transport and communication infrastructure in some partner States continue to increase the costs of regional trade and interaction. These infrastructure deficits limit the benefits that Kenyans can derive from regional markets and opportunities," she said.

Challenges on non-tariff barriers have also persisted despite the establishment of the Customs Union, which has created additional costs and complications for consumers and traders.

On the July ban that prohibited 15 businesses in Tanzania, the CS admitted that the Samia Suluhu administration went overboard.

She said the rights of citizens for EAC members to enter and establish economic activities in other partner states is enshrined in Article 13 of the protocol and Annex 3 to the protocol of East Africa Common Market.

"There are a lot of issues defending why every partner state was not okay with that prohibition but as Kenya, we had our technical team that are concerned with harmonising markets with the provisions of the treaty. They are sitting right now in Dar es Salam and are engaging on a bilateral agreement between Kenya and Tanzania on matters that were prohibited," she said.

The ministry also told the committee that much as the ban is anchored in Tanzanian law, it may not directly apply to Kenya.

"I think they have told us it does not apply to Kenya. They were addressing their other interests on this and have given us assurance that through our embassy, should any Kenyan national fall victim to this, they will address. Their problem was China and the Chinese who were infiltrating their markets. The Chinese, the Turkish, who are now in all the businesses, and maybe in Kenya it's the same. That is their problem."

githinji@standardmedia.co.ke



REPUBLIC OF KENYA

THE NATIONAL ASSEMBLY THIRTEENTH PARLIAMENT- FOURTH SESSION (2025)

IN THE MATTER OF ARTICLE 118(1)(b) OF THE CONSTITUTION
AND

IN THE MATTER OF CONSIDERATION BY THE NATIONAL ASSEMBLY OF:-

- (1) THE PROVISIONAL COLLECTION OF TAXES AND DUTIES (REPEAL) BILL (NATIONAL ASSEMBLY BILL No. 18 OF 2025);
- (2) THE NATIONAL POLICE SERVICE (AMENDMENT) BILL (NATIONAL ASSEMBLY BILL No. 39 OF 2025)
- (3) THE STREET VENDORS (PROTECTION OF LIVELIHOOD) BILL (SENATE BILL No. 41 OF 2023);
- (4) THE LOCAL CONTENT BILL (SENATE BILL No. 50 OF 2023);
- (5) THE EARLY CHILDHOOD EDUCATION (AMENDMENT) BILL (SENATE BILL No. 54 OF 2023); AND
- (6) THE CREATIVE ECONOMY SUPPORT BILL (SENATE BILL No. 30 OF 2024)

INVITATION TO SUBMIT MEMORANDA

WHEREAS, Article 118(1)(b) of the Constitution requires Parliament to facilitate public participation and involvement in the legislative and other business of Parliament and its Committees and Standing Order 127(3) of the National Assembly Standing Orders requires House Committees considering Bills; to facilitate public participation; AND WHEREAS, the Provisional Collection of Taxes and Duties (Repeal) Bill (National Assembly Bill No. 18 of 2025); the National Police Service (Amendment) Bill (National Assembly Bill No. 39 of 2025); the Street Vendors (Protection of Livelihood) Bill (Senate Bill No. 41 of 2023); the Local Content Bill (Senate Bill No. 50 of 2023); the Early Childhood Education (Amendment) Bill (Senate Bill No. 54 of 2023); and the Creative Economy Support Bill (Senate Bill No. 30 of 2024) have been read a First Time and referred to the relevant Departmental Committees for consideration and reporting back to the House;

IT IS NOTIFIED that-

- (1) The Provisional Collection of Taxes and Duties (Repeal) Bill (National Assembly Bill No. 18 of 2025) is a Bill sponsored by the Leader of Majority Party which seeks to repeal the Provisional Collection of Taxes and Duties Act (Cap. 415).
- (2) The National Police Service (Amendment) Bill (National Assembly Bill No. 39 of 2025) is a Bill sponsored by the Hon. Olu Kaunya, MP. The Bill seeks to amend the National Police Service Act, Cap. 84 to provide for an age limit of sixty years for persons nominated and appointed to the offices of Inspector-General and Deputy Inspector-General of Police.
- (3) The Street Vendors (Protection of Livelihood) Bill (Senate Bill No. 41 of 2023) is a Bill sponsored by Sen. Esther Okenyuri Anyieni, MP and co-sponsored in the National Assembly by Hon. Owen Baya, MP. The Bill seeks to provide a legal framework for the recognition, protection and regulation of street vending.
- (4) The Local Content Bill (Senate Bill No. 50 of 2023) is a Bill sponsored by Sen. Oburu Odinga, MP. The Bill seeks to facilitate the local ownership, control and financing of activities connected with the exploitation of gas, oil and other petroleum resources; and to provide a framework to increase the local value capture along the value chain in the exploration of gas, oil and other petroleum resources. In particular the Bill seeks to-
 - (a) provide for structures to promote, develop, and enforce local content across the entire extractive value chain;
 - (b) increase local ownership, control, and financing of extractive projects by ensuring that at least 30% of participation of Kenyan individuals, businesses, and financial institutions;
 - (c) support fair sharing of revenues, create more jobs, build skills, encourage technology transfer, fund research and development, and promote the purchase of Kenyan-made goods and services that meet global standards;
 - (d) establish a Local Content Development Committee, mandated to review and approve local content plans, monitor compliance, and even recommend the revocation of licenses where companies fail to meet the requirements;
 - (e) require the National and County Governments to set targets, carry out audits, and put measures in place to assist local enterprises to grow and participate meaningfully in the sector; and
 - (f) prescribe penalties and enforcement measures related to ensuring participation of locals in the exploitation of gas, oil and other petroleum resources.
- (5) The Early Childhood Education (Amendment) Bill (Senate Bill No. 54 of 2023) is a Bill sponsored by Sen. Eddy Oketch, MP and co-sponsored in the National Assembly by Hon. Naisula Lesuuda, MP. The Bill seeks to amend the Early Childhood Education Act, Cap. 211B to mandate the county governments to provide for the welfare of early childhood education teachers in public schools.
- (6) The Creative Economy Support Bill (Senate Bill No. 30 of 2024) is a Bill sponsored by Sen. Eddy Gicheru Oketch, MP and co-sponsored in the National Assembly by Hon. Irene Mayaka, MP. The Bill seeks to establish mechanisms for the support of the creative industry to the economy and to establish the Creatives Fund.

NOW THEREFORE, in compliance with Article 118(1)(b) of the Constitution and National Assembly Standing Order 127(3), the Clerk of the National Assembly hereby invites the public and stakeholders to submit memoranda on the Bills to the respective Departmental Committees as listed below-

S/ No.	BILL	COMMITTEE
1.	The Provisional Collection of Taxes and Duties (Repeal) Bill (National Assembly Bill No. 18 of 2025)	Finance and National Planning
2.	The National Police Service (Amendment) Bill (National Assembly Bill No. 39 of 2025)	Administration and Internal Security
3.	The Street Vendors (Protection of Livelihood) Bill (Senate Bill No. 41 of 2023)	Trade, Industry and Cooperatives
4.	The Local Content Bill (Senate Bill No. 50 of 2023)	Energy
5.	The Early Childhood Education (Amendment) Bill (Senate Bill No. 54 of 2023)	Education
6.	The Creative Economy Support Bill (Senate Bill No. 30 of 2024)	Sports and Culture

Copies of the Bills are available at the National Assembly Table Office, Main Parliament Building, and on www.parliament.go.ke/the-national-assembly/house-business/bills.

The memoranda may be forwarded to the Clerk of the National Assembly, P.O. Box 41842-00100, Nairobi; hand-delivered to the Office of the Clerk, Main Parliament Building, Nairobi; or emailed to ena@parliament.go.ke to be received on or before Wednesday, 15th October, 2025 at 5.00 p.m.

S. NJOROGI, CBS
CLERK OF THE NATIONAL ASSEMBLY

1st October, 2025

For the Welfare of Society and the just Government of the People

Remove asbestos roofs, order MPs

BY SAMWEL OWINO

A parliamentary committee has given all public institutions one year to remove asbestos roofing from their buildings, a process that will be overseen by the National Environment Management Authority (NEMA).

In a report tabled in the House, the National Assembly Committee on Public Petitions has also directed the Ministry of Health to conduct a medical survey within six months to ascertain the extent and impact of exposure to asbestos, which is reported to cause cancer.

According to government records, 188 schools and other educational institutions have been found to contain asbestos in various quantities, totalling some 3,180 tonnes.

Documents tabled in Parliament last year indicate that buildings belonging to the National Treasury, the Ministry of Lands, Urban Planning, Housing and

Public Works, the Ministry of Interior, the Ministry of Education and the Ministry of Health are among those with the highest levels of asbestos roofing.

The private sector is also to blame, as it has a total of 8,467 tonnes of asbestos.

Research shows that exposure to asbestos is hazardous to human health and can result in mesothelioma, an aggressive cancer that affects the membrane lining the lungs and abdomen, presenting symptoms similar to respiratory illnesses.

"The committee recommends that all stakeholders remove asbestos roofing from public institutions within one year of tabling of this report," reads the committee report.

The MPs said that whereas there is increased removal and disposal of asbestos roofing materials, the process in the country is quite slow.

They also noted that the deteriorating asbestos sheets continue to release fibres into the air contaminating soil, water and endangering communities.

Courts Suspended hospital chief accused of corruption

Ex-KNH boss's Sh229m cash and assets frozen

Anti-graft agency wants Dr Kamuri to forfeit 'unexplained wealth'

BY SAM KIPLAGAT

The High Court has frozen money in bank accounts, bonds and properties worth Sh229 million belonging to a suspended Kenyatta National Hospital chief executive.

Justice Lucy Njuguna ordered the preservation of the money and property pending the filing of a forfeiture petition by the Ethics and Anti-Corruption Commission.

Dr Evanson Njoroge Kamuri is suspected to have acquired the wealth corruptly.

The frozen assets include land and properties valued at Sh130 million, treasury bonds worth Sh55 million, and Sh44.5 million cash held in six bank accounts.

"A temporary injunction is hereby issued in terms of prayers 2), (3), (5), (6) and (7) of the Notice of Motion to last until the 11/09/2025," said the judge.

The anti-graft commission said it commenced investigations against Dr Kamuri over allegations of abuse of office and procurement irregularities in two tenders at the KNH.

One of the tenders was for the supply, delivery, installation and testing and commissioning of a medical oxygen generating plant, which was awarded to Biomax Africa Ltd.

A second tender was for the installation of an Enterprise Resource Planning (ERP) system and supporting hardware components at the country's top referral hospital.

The EACC said it has completed its investigations and is now seeking forfeiture proceedings for the unexplained wealth.



Dr Evanson Kamuri when he appeared before MPs on July

WHAT EACC SAID

"That having considered and analysed responses by the respondent on the proportion between his assets and known legitimate sources of income, it was evidence that the respondent failed to explain the disproportion of assets amounting to Sh229,445,647," the commission said.

"The commission under section 55(2) of ACECA has instituted a suit seeking forfeiture of the above assets of Sh229.4 million, which were acquired at a time the respondent was reasonably suspected of corruption or economic crimes," EACC added.

The Sh130 million properties being sought are in Kitengela and Ngong.

The EACC said the Ministry of Health advertised a tender for the procurement of an oxygen generating system at KNH at a cost of Sh443.6 million.

Being the CEO, Dr Kamuri allegedly irregularly executed several addendum contracts between him and Biomax Africa that purported to extend the initial contract, contrary to the Public Procurement and Assets Disposal Act and other procurement regulations.

It is alleged that he abused his office by approving and authorising payment of Sh290 million to Biomax Africa for an alleged substandard oxygen generating plant, which has failed to meet the expectations in the tender document, thus leading to a loss of public funds.

Investigations revealed that the CEO received Sh114.4 million through his bank accounts.

The EACC had initially targeted properties worth Sh446 million.

Dr Kamuri gave his response in a letter dated June 26, 2025, and the commission did an analysis, and confirmed that assets worth Sh237 million had been satisfactorily explained. This left a balance of assets worth Sh229.4 million as unexplained.

The commission said where the assets have been wasted, or otherwise unavailable for forfeiture, the court should order him to pay the government for the assets' equivalent value in monetary terms.

skiplagat@ke.nationmedia.com



REPUBLIC OF KENYA

THE NATIONAL ASSEMBLY THIRTEENTH PARLIAMENT- FOURTH SESSION (2025)

IN THE MATTER OF ARTICLE 118 (1)(b) OF THE CONSTITUTION
AND

IN THE MATTER OF CONSIDERATION BY THE NATIONAL ASSEMBLY OF-

- (1) THE PROVISIONAL COLLECTION OF TAXES AND DUTIES (REPEAL) BILL (NATIONAL ASSEMBLY BILL No. 18 OF 2025);
- (2) THE NATIONAL POLICE SERVICE (AMENDMENT) BILL (NATIONAL ASSEMBLY BILL No. 39 OF 2025)
- (3) THE STREET VENDORS (PROTECTION OF LIVELIHOOD) BILL (SENATE BILL No. 41 OF 2023);
- (4) THE LOCAL CONTENT BILL (SENATE BILL No. 50 OF 2023);
- (5) THE EARLY CHILDHOOD EDUCATION (AMENDMENT) BILL (SENATE BILL No. 54 OF 2023); AND
- (6) THE CREATIVE ECONOMY SUPPORT BILL (SENATE BILL No. 30 OF 2024)

INVITATION TO SUBMIT MEMORANDA

WHEREAS, Article 118(1)(b) of the Constitution requires Parliament to facilitate public participation and involvement in the legislative and other business of Parliament and its Committees and Standing Order 127(3) of the National Assembly Standing Orders requires House Committees considering Bills to facilitate public participation; AND WHEREAS, the Provisional Collection of Taxes and Duties (Repeal) Bill (National Assembly Bill No. 18 of 2025); the National Police Service (Amendment) Bill (National Assembly Bill No. 39 of 2025); the Street Vendors (Protection of Livelihood) Bill (Senate Bill No. 41 of 2023); the Local Content Bill (Senate Bill No. 50 of 2023); the Early Childhood Education (Amendment) Bill (Senate Bill No. 54 of 2023); and the Creative Economy Support Bill (Senate Bill No. 30 of 2024) have been read a First Time and referred to the relevant Departmental Committees for consideration and reporting back to the House;

IT IS NOTIFIED that-

- (1) The Provisional Collection of Taxes and Duties (Repeal) Bill (National Assembly Bill No. 18 of 2025) is a Bill sponsored by the Leader of Majority Party which seeks to repeal the Provisional Collection of Taxes and Duties Act (Cap. 415).
- (2) The National Police Service (Amendment) Bill (National Assembly Bill No. 39 of 2025) is a Bill sponsored by the Hon. Oku Kaunya, MP. The Bill seeks to amend the National Police Service Act, Cap. 84 to provide for an age limit of sixty years for persons nominated and appointed to the offices of Inspector-General and Deputy Inspector-General of Police.
- (3) The Street Vendors (Protection of Livelihood) Bill (Senate Bill No. 41 of 2023) is a Bill sponsored by Sen. Esther Okenyuri Anyieni, MP and co-sponsored in the National Assembly by Hon. Owen Baya, MP. The Bill seeks to provide a legal framework for the recognition, protection and regulation of street vending.
- (4) The Local Content Bill (Senate Bill No. 50 of 2023) is a Bill sponsored by Sen. Oburu Odinga, MP. The Bill seeks to facilitate the local ownership, control and financing of extractive projects by ensuring that at least 30% of participation of Kenyan individuals, businesses, and financial institutions:
 - (a) provide for structures to promote, develop, and enforce local content across the entire extractive value chain;
 - (b) Increase local ownership, control, and financing of extractive projects by ensuring that at least 30% of participation of Kenyan individuals, businesses, and financial institutions;
 - (c) support fair sharing of revenues, create more jobs, build skills, encourage technology transfer, fund research and development, and promote the purchase of Kenyan-made goods and services that meet global standards;
 - (d) establish a Local Content Development Committee, mandated to review and approve local content plans, monitor compliance, and even recommend the revocation of licenses where companies fail to meet the requirements;
 - (e) require the National and County Governments to set targets, carry out audits, and put measures in place to assist local enterprises to grow and participate meaningfully in the sector; and
 - (f) prescribe penalties and enforcement measures related to ensuring participation of locals in the exploitation of gas, oil and other petroleum resources.
- (5) The Early Childhood Education (Amendment) Bill (Senate Bill No. 54 of 2023) is a Bill sponsored by Sen. Eddy Oketch, MP and co-sponsored in the National Assembly by Hon. Naisula Lesuuda, MP. The Bill seeks to amend the Early Childhood Education Act, Cap. 218 to mandate the county governments to provide for the welfare of early childhood education teachers in public schools.
- (6) The Creative Economy Support Bill (Senate Bill No. 30 of 2024) is a Bill sponsored by Sen. Eddy Gicheru Oketch, MP and co-sponsored in the National Assembly by Hon. Irene Mayaka, MP. The Bill seeks to establish mechanisms for the support of the creative industry to the economy and to establish the Creatives Fund.

NOW THEREFORE, in compliance with Article 118(1) (b) of the Constitution and National Assembly Standing Order 127(3), the Clerk of the National Assembly hereby invites the public and stakeholders to submit memoranda on the Bills to the respective Departmental Committees as listed below-

S/ No.	BILL	COMMITTEE
1.	The Provisional Collection of Taxes and Duties (Repeal) Bill (National Assembly Bill No. 18 of 2025)	Finance and National Planning
2.	The National Police Service (Amendment) Bill (National Assembly Bill No. 39 of 2025)	Administration and Internal Security
3.	The Street Vendors (Protection of Livelihood) Bill (Senate Bill No. 41 of 2023)	Trade, Industry and Cooperatives
4.	The Local Content Bill (Senate Bill No. 50 of 2023)	Energy
5.	The Early Childhood Education (Amendment) Bill (Senate Bill No. 54 of 2023)	Education
6.	The Creative Economy Support Bill (Senate Bill No. 30 of 2024)	Sports and Culture

Copies of the Bills are available at the National Assembly Table Office, Main Parliament Building, and on www.parliament.go.ke/the-national-assembly/house-business/bills.

The memoranda may be forwarded to the Clerk of the National Assembly, P.O. Box 41842-00100, Nairobi; hand-delivered to the Office of the Clerk, Main Parliament Building, Nairobi; or emailed to ena@parliament.go.ke to be received on or before Wednesday, 15th October, 2025 at 5.00 p.m.

S. NJOROGE, CBS
CLERK OF THE NATIONAL ASSEMBLY

1st October, 2025

For the Welfare of Society and the just Government of the People



THE NATIONAL ASSEMBLY
OFFICE OF THE CLERK

P. O. Box 41842-00100
Nairobi, Kenya
Main Parliament Buildings

Telephone: +254202848000 ext. 3300
Email: cna@parliament.go.ke
www.parliament.go.ke/the-national-assembly

When replying, please quote

REF: NA/DDC/F&NP/2025/086

15th October, 2025

Hon. Shadrack John Mose, CBS
Solicitor General
Office of the Attorney-General and
Department of Justice
Sheria House, Harambee Avenue
NAIROBI

FCPA Nancy Gathungu, CBS
Auditor-General of the Republic of Kenya
3rd Floor, Anniversary Towers,
University Way,
NAIROBI

Ms. Sheila Masinde,
Executive Director,
Transparency International Kenya,
Bishop Magua Building, Ground Floor, Wing
B UG 7 George Padmore Lane,
NAIROBI

Ms. Jacqueline Mugo, MBS
Executive Director & CEO
Federation of Kenya Employers,
Kilimani Argwings Kodhek Road Waajiri
House, Argwings Kodhek Road,
NAIROBI.

Prof. Paul Wachana,
Chairperson,
KIPPRA
2nd Floor Bishops Garden Towers
P.O. Box 56445-00200,
NAIROBI

Ms. Catherine Mutava,
Partner
Lexlink Consulting
PR64+MG6, Nass Dr,
NAIROBI

Ms. Michelle W. Chege,
Assistant Tax Manager, Alpha Tax and
Business Advisory Services,
Wu Yi Plaza, Suite E22, Galana Road,
NAIROBI.

Prof. Charles Mayaka,
Chief Executive Officer,
Institute Of Directors Kenya,
Westlands, Waiyaki Way,
NAIROBI.

Prof. Joshua Abong'o Okumbe,
Chief Executive Officer,
Center For Cooperate Governance,
TRV Office Plaza, 3rd Floor, Muthithi Road,
NAIROBI

Ms. Gladwel Wathoni Otieno,
Chief Executive Officer,
Africa Centre for Open Governance,
NAIROBI.

**Dr. Muriithi Ndegwa PhD, OGW,
HSC, FKIM**
Executive Director & CEO
Kenya Institute of Management,
Management University of Africa, South C,
P.O. Box 43706-00100
NAIROBI.

Ms. Diana Gichengo,
Executive Director
The Institute for Social Accountability
(TISA)
Westlands Avenue, Wendy Court Hse,
P.O. Box 48353, 00100
NAIROBI.

Ms. Nellie Chepkemoi
Manager, Policy and Advocacy
We Care CBO
Private Bag,
KISUMU

Ms. Linda Bonyo
Chief Executive Officer,
Lawyers Hub Kenya
ACK Garden House, 1st Ngong Avenue
6th Floor, Block D, Upperhill,
NAIROBI

Mr. Robert K. Waruiru, FCPA(K)
Partner
Ichiban Tax and Business Advisory
Block 3, Diani Close, Off Ole Odume Road,
NAIROBI

Ms. Celine Awuor.
Chief Executive Officer
International Institute of Legislative Affairs
Kush Office Suites, Rhapta Road,
NAIROBI.

Mr. Victor Otieno Agolla
Managing Director
VIFFA Consult
George Padmore Road,
NAIROBI

Mr. Stephen Mutoro
Secretary General
Consumers Federation of Kenya (COFEK)
Rehema Place, Block F-45,
Ngong Road/Ring Rd Killimani
NAIROBI

Dear *Sir / madam.*

RE: STAKEHOLDER ENGAGEMENT ON THE CAPITAL MARKETS (AMENDMENT) BILL, (NATIONAL ASSEMBLY BILLS NO. 30 OF 2025), THE GOVERNMENT OWNED ENTERPRISES BILL, 2025 (NATIONAL ASSEMBLY BILLS NO. 40 OF 2025) AND THE PROVISIONAL COLLECTION OF TAXES AND DUTIES (REPEAL) BILL (NATIONAL ASSEMBLY BILL NO. 18 OF 2025) BY THE DEPARTMENTAL COMMITTEE ON FINANCE AND NATIONAL PLANNING.

The Departmental Committee on Finance and National Planning is established pursuant to National Assembly Standing Order 216 which mandates it inter alia, to **study and review all the legislation referred to it.**

The Capital Markets (Amendment) Bill, 2025 (*National Assembly Bills No. 30 of 2025*), The Government Owned Enterprises Bill, 2025 (*National Assembly Bills No. 40 of 2025*) and the Provisional Collection of Taxes and Duties (Repeal) Bill (*National Assembly Bill No. 18 of 2025*) are before the Committee for consideration and reporting to the House.

The principal object of the Capital Markets (Amendment) Bill, 2025 is to amend section 29 of the Capital Markets Act (Cap. 485 A) for the purposes of refining the provisions relating to shareholding limits within different license categories.

The principal object of the Government Owned Enterprises Bill, 2025 (*National Assembly Bills No. 40*) is to provide for the establishment, control, governance, performance and ownership of Government-owned Enterprises and Public service obligations in respect of Government-owned Enterprises and:-

The principal object of the Provisional Collection of Taxes and Duties (Repeal) Bill (*National Assembly Bill No. 18 of 2025*) is to repeal the Provisional Collection of Taxes and Duties Act (Cap. 415). The repeal has been occasioned by the declaration of the High Court in Petition No. 253 of 2018, that the Act was unconstitutional.

Pursuant to the provisions of Article 118(1) (b) of the Constitution of Kenya and Standing Order 127 (3), the Committee hereby invites you for meetings to discuss the said Bills.

The meeting will be held on **Thursday, 23rd October, 2025 at 10.00 a.m** in Committee Room 18/19, third floor, Bunge Tower.

You are required to avail twenty (20) hard copies of your submissions of each Bill to the meeting, soft copies of which may be sent to cna@parliament.go.ke and copied to the email addresses of the liaison officers indicated below prior to the meeting. **The template format to capture your submission is herewith attached to this letter.**

Copies of the Bills are available at the National Assembly Table Office, Main Parliament Building, and on www.parliament.go.ke/the-national-assembly/house-business/bills

The Committee's Liaison officer for these meeting is **Mr. Benjamin Magut** who may be contacted on **Tel. No. 0712-974-966** or **email address: benjamin.magut@parliament.go.ke** or **email address: deptcomm13@gmail.com.**

Yours



JEREMIAH W. NDOMBI, MBS

For: CLERK OF THE NATIONAL ASSEMBLY

Copy to

Hon, Dorcas Oduor, OGW, EBS, SC
Attorney General of the Republic of Kenya
Office of the Attorney General and Department of Justice
State Law Office
Sheria House, Harambee Avenue
Nairobi.

TEMPLATE FOR SAMPLE MEMORANDUM

No	Clause	Description of the Clause	Proposal	Justification



THE NATIONAL ASSEMBLY
OFFICE OF THE CLERK

P. O. Box 41842-00100
Nairobi, Kenya
Main Parliament Buildings

Telephone: +254202848000 ext. 3300
Email: cna@parliament.go.ke
www.parliament.go.ke/the-national-assembly

When replying, please quote

REF: NA/DDC/F&NP/2025/086

15th October, 2025

Hon. Shadrack John Mose, CBS
Solicitor General
Office of the Attorney-General and
Department of Justice
Sheria House, Harambee Avenue
NAIROBI

FCPA Nancy Gathungu, CBS
Auditor-General of the Republic of Kenya
3rd Floor, Anniversary Towers,
University Way,
NAIROBI

Ms. Sheila Masinde,
Executive Director,
Transparency International Kenya,
Bishop Magua Building, Ground Floor, Wing
B UG 7 George Padmore Lane,
NAIROBI

Ms. Jacqueline Mugo, MBS
Executive Director & CEO
Federation of Kenya Employers,
Kilimani Argwings Kodhek Road Waajiri
House, Argwings Kodhek Road,
NAIROBI.

Prof. Paul Wachana,
Chairperson,
KIPPRA
2nd Floor Bishops Garden Towers
P.O. Box 56445-00200,
NAIROBI

Ms. Catherine Mutava,
Partner
Lexlink Consulting
PR64+MG6, Nass Dr,
NAIROBI

Ms. Mitchell W. Chege,
Assistant Tax Manager, Alpha Tax and
Business Advisory Services,
Wu Yi Plaza, Suite E22, Galana Road,
NAIROBI.

Prof. Charles Mayaka,
Chief Executive Officer,
Institute Of Directors Kenya,
Westlands, Waiyaki Way,
NAIROBI.

Prof. Joshua Abong'o Okumbe,
Chief Executive Officer,
Center For Cooperate Governance,
TRV Office Plaza, 3rd Floor, Muthithi Road,
NAIROBI

Ms. Gladwel Wathoni Otieno,
Chief Executive Officer,
Africa Centre for Open Governance,
NAIROBI.

**Dr. Muriithi Ndegwa PhD, OGW,
HSC, FKIM**
Executive Director & CEO
Kenya Institute of Management,
Management University of Africa, South C,
P.O. Box 43706-00100
NAIROBI.

Ms. Diana Gichengo,
Executive Director
The Institute for Social Accountability
(TISA)
Westlands Avenue, Wendy Court Hse,
P.O. Box 48353, 00100
NAIROBI.

Ms. Nellie Chepkemoi
Manager, Policy and Advocacy
We Care CBO
Private Bag,
KISUMU

Ms. Linda Bonyo
Chief Executive Officer,
Lawyers Hub Kenya
ACK Garden House, 1st Ngong Avenue
6th Floor, Block D, Upperhill,
NAIROBI

Mr. Robert K. Waruiru, FCPA(K)
Partner
Ichiban Tax and Business Advisory
Block 3.Diani Close. Off Ole Odume Road.
NAIROBI

Ms. Celine Awuor.
Chief Executive Officer
International Institute of Legislative Affairs
Kush Office Suites, Rhapta Road,
NAIROBI.

Mr. Victor Otieno Agolla
Managing Director
VIFFA Consult
George Padmore Road,
NAIROBI

Mr. Stephen Mutoro
Secretary General
Consumers Federation of Kenya (COFEK)
Rehema Place, Block F-45,
Ngong Road/Ring Rd Killimani
NAIROBI

Dear *Hon mose.*

RE: STAKEHOLDER ENGAGEMENT ON THE CAPITAL MARKETS (AMENDMENT) BILL, (NATIONAL ASSEMBLY BILLS NO. 30 OF 2025), THE GOVERNMENT OWNED ENTERPRISES BILL, 2025 (NATIONAL ASSEMBLY BILLS NO. 40 OF 2025) AND THE PROVISIONAL COLLECTION OF TAXES AND DUTIES (REPEAL) BILL (NATIONAL ASSEMBLY BILL NO. 18 OF 2025) BY THE DEPARTMENTAL COMMITTEE ON FINANCE AND NATIONAL PLANNING.

The Departmental Committee on Finance and National Planning is established pursuant to National Assembly Standing Order 216 which mandates it inter alia, to *study and review all the legislation referred to it.*

The Capital Markets (Amendment) Bill, 2025 (*National Assembly Bills No. 30 of 2025*), The Government Owned Enterprises Bill, 2025 (*National Assembly Bills No. 40 of 2025*) and the Provisional Collection of Taxes and Duties (Repeal) Bill (*National Assembly Bill No. 18 of 2025*) are before the Committee for consideration and reporting to the House.

The principal object of the Capital Markets (Amendment) Bill, 2025 is to amend section 29 of the Capital Markets Act (Cap. 485 A) for the purposes of refining the provisions relating to shareholding limits within different license categories.

The principal object of the Government Owned Enterprises Bill, 2025 (*National Assembly Bills No. 40*) is to provide for the establishment, control, governance, performance and ownership of Government-owned Enterprises and Public service obligations in respect of Government-owned Enterprises and:-

The principal object of the Provisional Collection of Taxes and Duties (Repeal) Bill (*National Assembly Bill No. 18 of 2025*) is to repeal the Provisional Collection of Taxes and Duties Act (Cap. 415). The repeal has been occasioned by the declaration of the High Court in Petition No. 253 of 2018, that the Act was unconstitutional.

Pursuant to the provisions of Article 118(1) (b) of the Constitution of Kenya and Standing Order 127 (3), the Committee hereby invites you for meetings to discuss the said Bills.

The meeting will be held on **Thursday, 23rd October, 2025 at 10.00 a.m** in Committee Room 18/19, third floor, Bunge Tower.

You are required to avail twenty (20) hard copies of your submissions of each Bill to the meeting, soft copies of which may be sent to cna@parliament.go.ke and copied to the email addresses of the liaison officers indicated below prior to the meeting. **The template format to capture your submission is herewith attached to this letter.**

Copies of the Bills are available at the National Assembly Table Office, Main Parliament Building, and on www.parliament.go.ke/the-national-assembly/house-business/bills

The Committee's Liaison officer for these meeting is **Mr. Benjamin Magut** who may be contacted on **Tel. No. 0712-974-966** or **email address: benjamin.magut@parliament.go.ke** or **email address: deptcomm13@gmail.com.**

Yours



JEREMIAH W. NDOMBI, MBS

For: CLERK OF THE NATIONAL ASSEMBLY

Copy to

Hon, Dorcas Oduor, OGW, EBS, SC
Attorney General of the Republic of Kenya
Office of the Attorney General and Department of Justice
State Law Office
Sheria House, Harambee Avenue
Nairobi.

