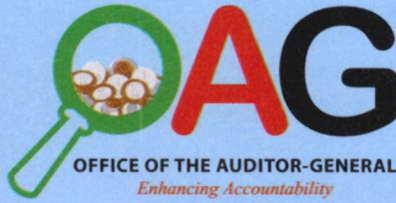


REPUBLIC OF KENYA



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OFFICE OF THE AUDITOR-GENERAL  
*Enhancing Accountability*



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OF KENYA  
LIBRARY

**REPORT**

**OF**

**THE AUDITOR-GENERAL**

**ON**

**KARURI MUNICIPALITY**

**FOR THE YEAR ENDED**

**30 JUNE, 2025**

PAPERS LAID	
DATE	27/11/25
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COMMITTEE	—
CLERK AT THE TABLE	Ms. Nabalayo



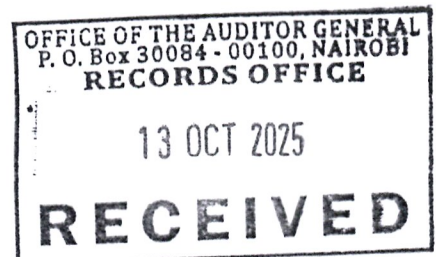
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**KARURI MUNICIPALITY**  
*County Government of Kiambu*

**ANNUAL REPORT AND FINANCIAL STATEMENTS**  
**FOR THE FINANCIAL YEAR ENDED**  
**30<sup>TH</sup> JUNE 2025**

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**Prepared in accordance with the Accrual Basis of Accounting Method under the International  
Public Sector Accounting Standards (IPSAS)**



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**1. Acronyms and Definition of Key Terms**

PSASB	Public Sector Accounting Standards Board
FY	Financial Year
OSHA	Occupational Safety & Health Act
DOSH	Department of Occupational Health and Safety
KUSP	Kenya Urban Support Programme
UACA	Urban Areas and Cities Act
AUIP	Annual Urban Investment Plans
ISUDP	Integrated Strategic Urban Development Plans
IPSAS	International Public Sector Accounting Standards
APA	Annual Performance Assessment
IDEP	Integrated Development Plans
PAP	Project Affected Persons
P4R	Performance for Results
PFMA	Public Finance Management Act
PPADA	Public Procurement and Disposal Act
NMT	Non-Motorized Transport
NEMA	National Environment and Management Authority
CIDP	County Integrated Development Plan
SDG	Sustainable Development Goals
ESMP	Environmental and Social Management Plan
Comparative Year	Refer to the Financial Year preceding the current year.

## 2. Key Entity Information and Management

### a) Background information

Karuri Municipality was established by and derives its authority and accountability from Urban Areas and Cities Act No. 13 of 2011 and Cities and Municipal Charter on 27th June 2018 the Municipality is under the County Government of Kiambu and is domiciled in Kenya.

### b) Principal Activities

The municipality vision is to provide affordable, reliable and equitable distribution of services by creating a world class industrial and technological hub through harnessing partnerships and promoting green energy use.

The municipality's mission is to be an innovative and sustainable industrial city.

The municipality will strive to achieve the above Mission by;

- a) Contributing actively to the development of its environment, human and social capital;
- b) Offering high-quality services to all who live in, do business in or visit Karuri Municipality; and being known for its responsive, efficient, effective

### c) Key Management

The Municipality management is under the following key organs:

- County department of in charge of Municipalities i.e. municipal Administration and Urban development
- Board of Management
- Municipal Manager
- Management
- County Planning and Urbanization Assembly Committee

### d) Fiduciary Management

The key management personnel who held office during the financial year ended 30<sup>th</sup> June 2025 and who had direct fiduciary responsibility were:

SN	Position	Name
1	Municipality Manager	Phillip Mubea
2	Resident Engineer	Eng Peter Karanja
3	Programme Coordinator	Martin Kangiri
4	Assistant Resident Engineer	Patrick Mburu

**e) Fiduciary Oversight Arrangements**

- i) Audit and Risk Management Committee-The board sub-committee comprises of three key board members who reports to the overall board on audit and risk matters. Members who sit in this committee are representatives of professional bodies who are in good standing.
- ii) Kiambu County Assembly: The municipal budget is anchored in the department of Land, Housing Physical Planning Municipal Administration and Urban Development before execution, it's approved by the County Assembly of Kiambu. Quarterly reports are also submitted to ensure budget executions are adhered.
- iii) Kenya Urban Support Program – The State Department of Housing and Urban Development manages the overall grant for all the municipalities in the counties. As part of their monitoring, the County submit quarterly statements of expenditure as part of control
- iv) Office of the Auditor General: The OAG has a statutory obligation where it audits financial statements for all the municipals in the County
- v) Internal Audit: The County has a vibrant internal audit office that undertakes internal controls for the undertaking of the programs.
- vi) World Bank Office: This is the main donor of the program and undertakes impact assessments on improvement of urban areas in the counties to support devolution.

**f) Registered Offices**

P.O. Box 109 - 00219 Karuri  
Karuri fire and disaster management centre Building  
Ruaka- Banana Road  
Karuri, Kenya

**g) Contacts**

Telephone: (+254) 722244611  
E-mail: karurimunicipality@kiambu.go.ke  
Website: <https://kiambu.go.ke/karuri-municipality>

**h) Bankers**

Commercial Banks

1. Family Bank Banana Branch A/c no. 051000019923




**i) Independent Auditor**





Auditor General  
Office of The Auditor General  
Anniversary Towers, University Way  
P.O. Box 30084  
GPO 00100  
Nairobi, Kenya

**j) Principal Legal Adviser**




The Office of the County Attorney  
County Government of Kiambu  
P.O. Box 2344 – 00900  
Kiambu, Kenya

### 3. Municipality Board

Name	Details of qualifications and experience
 <p><b>Rosemary Muthoni Wainaina</b> (Chairperson) Independent Board Member</p>	<p>Academic Qualifications.</p> <ul style="list-style-type: none"> <li>- Masters in Education (Education, Administration and Planning)</li> <li>-Bachelor of Arts in Education</li> </ul> <p>Work Experience: Lecturer</p> <p>Gender Mainstreaming Committee Finance, Revenue &amp; Audit Committee Age 61</p>
 <p><b>Robertson Chutha</b> Independent Board Member</p>	<p>Age:63 YEARS</p> <p><b>Academic Qualifications</b></p> <ul style="list-style-type: none"> <li>-Bachelor of Arts in Economics</li> <li>-Masters in Economics and Urban Development.</li> </ul> <p><b>Work Experience</b></p> <ul style="list-style-type: none"> <li>-Development consultant (29 years)</li> <li>-Government Economist (10 years)</li> </ul> <p>Infrastructure Development Committee</p>
 <p><b>Grace Wanjiku Ndungu</b> Independent Board Member</p>	<p>Age:39 years</p> <p>Academic Qualifications</p> <ul style="list-style-type: none"> <li>-MSc Strategic Procurement</li> <li>-MBA -Operations Management</li> <li>-MCIPS level 6</li> <li>-Certified Public Accountant (CPA-K)</li> </ul> <p><b>WORK EXPERIENCE</b></p> <ul style="list-style-type: none"> <li>-Safaricom Limited- Various Positions</li> <li>-Absa Bank Kenya PLC-Procurement Manager</li> </ul> <p>Legal Committee &amp; Gender Mainstreaming Committee</p>

 <p><b>Nephath Mwaura Kagwi</b> Independent Board Member</p>	<p>Age:49 years</p> <p>Education: Higher diploma in Psychology Counselling.</p> <p><b>WORK EXPERIENCE</b></p> <ul style="list-style-type: none"> <li>-County Government of Kiambu. Agriculture Livestock and Cooperative development (Enumerator in data collection)</li> <li>-Fleet Controller: Roads track Solutions</li> <li>-Pathfinder International: Liaison Officer</li> </ul> <p>Finance, Revenue &amp; Audit Committee</p> <p>Infrastructure Development Committee</p>
<p>CECM MAUD</p>  <p><b>Salome Muthoni Wainaina</b> Executive Board Member</p>	<p>Salome Wainaina is a holder of a Bachelor of Economics and Political Science degree and has an MBA in Strategic Management. She additionally has certifications in in Leadership and Governance courses.</p> <p>She has over 20 years' experience in marketing and strategic management in both private and public sector.</p> <p>Age 52</p>
<p>Chief Officer – MAUD</p>  <p><b>Martin K Kangiri</b> Executive Board Member</p>	<p>Martin has an ongoing Ph.D. Urban Economics-University of South Africa, an Executive Diploma in Urban Development - London School of Economics and Political Science, Master of Economics (Finance) and Bachelor of Arts (Economics).</p> <p>Martin is an Economist with over ten years working experience for both public and private sector organizations in Coordination, supervision and promotion of economic ties with development partners.</p> <p>He is currently the Acting Chief Officer Lands, Physical Planning, Municipal Administration and Urban Development and the Director Creation of Thika Industrial Smart City</p> <p>Age 39</p>
 <p><b>Municipal Manager</b> Executive Board Member</p>	<p>Academic:</p> <ul style="list-style-type: none"> <li>- BA Public Administration and Governance</li> <li>- Diploma Labour Studies and Management</li> </ul> <p>Work experience</p> <ul style="list-style-type: none"> <li>- Imports and exports logistics coordinator in the motor vehicle industry</li> <li>- Elected Member of County Assembly (10 years- 2 terms)</li> <li>- - (Chairman Public Accounts and Investments Committee</li> <li>- - Deputy Speaker Kiambu County Assembly</li> </ul>

4. Key Management Team

<i>Name</i>	<i>Details of qualifications and experience</i>
 <p>Municipal Manager – Karuri Municipality</p>	<p>Academic:</p> <ul style="list-style-type: none"> <li>- BA Public Administration and Governance</li> <li>- Diploma Labour Studies and Management</li> </ul> <p>Work experience</p> <ul style="list-style-type: none"> <li>- Imports and exports logistics coordinator in the motor vehicle industry</li> <li>- Elected Member of County Assembly (10 years- 2 terms)</li> <li>- - (Chairman Public Accounts and Investments Committee</li> <li>- - Deputy Speaker Kiambu County Assembly</li> </ul> <p>Age 54</p>
<p>Resident Engineer</p>  <p>Peter Karanja Njenga</p>	<p>Eng. Njenga is a holder of a Master’s of Science in civil engineering from the University of Nairobi. He holds a BSc degree in Civil Engineering from the University of Nairobi and has 18 years’ experience in different fields of structural and civil engineering works namely Projects management, material testing and analysis, construction supervision of structures and road projects and structures design.</p> <p>Registered Professional Engineer with the Engineer’s Board of Kenya and a Corporate Member Engineer under the Institution of Engineers of Kenya</p> <p>Age 44</p>
<p>KUSP Program Coordinator</p>  <p>Martin Kangiri</p>	<p>Martin has an ongoing Ph.D. Urban Economics-University of South Africa, an Executive Diploma in Urban Development - London School of Economics and Political Science, Master of Economics (Finance) and Bachelor of Arts (Economics).</p> <p>Martin is an Economist with over ten years working experience for both public and private sector organizations in Coordination, supervision and promotion of economic ties with development partners.</p> <p>He is currently the Acting Chief Officer Lands, Physical Planning, Municipal Administration and Urban Development and the Director Creation of Thika Industrial Smart City.</p>

## **5. Municipality Board Chairperson's Report**

Karuri municipality was established in 2018. The Municipality is located in Kiambaa Constituency, Kiambu County

Karuri borders Nairobi to the south, Kikuyu to the west, Limuru to the north and Kiambu to the east. There is an active Municipal Board in place and a Municipal Manager. The Municipality has technical staff working under the Municipal Manager, including, engineers, surveyors, works inspectors, sociologists, environmental officers, among others.

Since its establishment the Board has been able to implement various projects. These include;

- a) 3KM Kanjiku - Kingothua Road, 100% complete and commissioned,
- b) Karuri Fire and Disaster Management Centre: 100% complete and commissioned
- c) Solid waste management equipment: A truck, a skip loader, a backhoe and skips.
- d) Upgrading 1 Km Kawaida - Njunu road project: 100% complete and commissioned
- e) Muchatha SUMP project: 100% complete and commissioned
- f) Upgrading 1.7 km Karura-Munyaka Road: 100% complete and commissioned
- g) Upgrading 2 km Kihara Hospital Road: 100% complete and commissioned
- h) Laying (400M) Muchatha Roads, upgrade to cabro standards: 100% completed
- i) 1.5 Km Western Bypass (Equity Bank) - Slaughter House Road project: 100% on completed

### **Successes achieved;**

- Municipal Manager, Municipal board members and staff in place.
- Delegation of functions by the Governor to the Municipalities as envisaged in the municipal service charter.
- Formation of the Project Implementation Committee to oversee the overall execution of works in the municipality.
- Formation of a Grievances committee to foresee social environmental issues in the municipalities during project implementation in place.
- Improvement of urban infrastructure such as connectivity- roads, street lighting, sewer, landscaping and beautification

**Challenges faced include;**

- a) Completion of equipping the Fire Station and Disaster Management Centre (In proposals already)
- b) Competition for projects from the residents from different Wards within the Municipality results in challenges in prioritization.
- c) Inadequate Funds / Resources, allocation for UDG was done based on 2009 population census. The population has since grown massively, with reference to 2019 census, the population stands at 236,400 people.

**Future outlook of the Municipality's Board**

During the year the board successfully formulated its new proposed strategic plan FY 2022/2023-FY2027/2028 which aims to ensure Kiambu Municipality growth including implementation of projects under the Kiambu Integrated Strategic UDP. The main objectives of the proposed strategic plan are to; Promote a stable, progressive, resilient and self-sufficient community, facilitate an empowered citizenry, build a sustainable environment and to create and maintain a competent and dynamic workforce.

On the governance front, the Board induction was held delving into the activities, operations of the Municipality, UACA and the other guiding policies and procedures. This have brought on the board fresh and diverse perspectives and increased the efficiency and robust of the Municipality operations.

**Rosemary Muthoni Wainaina**



.....  
**Chairperson of the Board**

## 6. Report Of the Municipality Manager

Since its establishment the Municipality has been able to accomplish various projects in the various financial years. This includes:

### **2018/2019 FINANCIAL YEAR**

- a. 3km Kanjiku - Kingothua Road: Upgrading of the 3km road to bituminous standards, installation of drainage facilities, and pedestrian walkways
- b. Karuri Fire and Disaster Management Centre: Construction of firefighting facilities, offices, boarding facilities, parking surfaces and water tank
- c. Solid waste management equipment: A truck, a skip loader, a backhoe and skips.

### **2019/2020 FINANCIAL YEAR**

- a. Kawaida-Njunu road project: Upgrading of the 1km road to bituminous standards, installation of drainage facilities, pedestrian walkways and streetlights
- b. Muchatha SUMP project: Construction of parking facilities, installation of drainage facilities, pedestrian walkways and tarmacking of the surrounding access roads
- c. Karura-Munyaka Road: Upgrading of the 1.7km road to bituminous standards, installation of drainage facilities and pedestrian walkways
- d. Kihara Hospital Road: Upgrading of the 2km road to bituminous standards, installation of drainage facilities and pedestrian walkways

### **2020/2021 FINANCIAL YEAR**

- a. Muchatha Roads upgrade to cabro standards: Upgrading of (400M) road to cabro standards in Muchatha
- b. Western Bypass (Equity Bank) - Slaughter House Road project: Upgrading of the (1.5KM) road to bituminous standards, installation of drainage facilities and pedestrian walkways.

**NB:** The 2018/2019, 2019/2020 and 2020/2021 (KUSP 1) project have been completed and commissioned.

**FINANCIAL OVERVIEW**

The financial performance during the period was dependent on the performance of the municipality under KUSP 1 - World Bank Grant.

**PUBLIC PARTICIPATION**

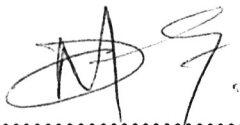
The municipality was able to conduct several citizen fora, stakeholder forums and various citizen engagement facilitated by the World Bank Fund and the Municipal Administration Department Kiambu County.

**STAFF ACQUISITION**

The municipality has requested for the deployment of staff in line with the proposed governance and institution framework proposed to the county for the operationalization of the municipality.

**FUTURE PLANS**

The municipality has however faced similar challenges over the years including – low funding, lack of budget vote head, and lack of designation for all officers despite numerous requests to the county. The municipality will continue to partner with development partners to strengthen municipalities.



.....  
**Name: Phillip Mubea**

**Municipality Manager**

**7. Statement of Performance Against Predetermined Objectives for the FY**

Section 164 (2) (f) of the Public Finance Management Act, 2012 requires that, at the end of each financial year, the Accounting Officer for a County Government entity shall prepare financial statements in respect of the entity in formats to be prescribed by the Accounting Standards Board including a statement of the county government entity’s performance against predetermined objectives. The key development objectives of the Karuri Municipality are:

- a) Provide quality physical infrastructure.
- b) Urban planning.
- c) Urban governance and administration

The projects listed below were all for the previous year’s KUSP 1, since there was no funding for the year FY 2024/2025 (KUSP II)

Detailed analysis for each objective and outcome is presented in the table below;

<b>Programme Name: Karuri Municipality</b>						
<b>Objective: To Improve Infrastructural Developments in Karuri Municipality and it’s Urban Areas</b>						
<b>Outcome: Creation of liveable cities, improved urban infrastructure, revenue improvement</b>						
Sub Programme	Key output	Key performance indicator	Baseline		Planned Target FY 24/25	Actual FY 23/24
			Year	Value		
General Administration & Support Services: Costing of Salaries	Improved efficiency and effectiveness in quality service delivery	No. of Officers Recruited	2025	0	1	1
Staff Training and development programs	Sustainable and satisfied work force	No. of staff sponsored for promotional, refresher courses & CPD programs	2025	0	10	12
Operation & Maintenance: General office	Consistency of information, methods, skills and controls	No. of offices equipped & furnished and general office maintenance	2025	0	1	1
Construction and upgrading of Municipal Infrastructures	Improvement of Roads	Kilometres of Roads Constructed	2025	km	5km	5km
	Improvement of Sewer System	Kilometres of Sewer lines constructed	2025	km	0km	0km
	Improvement of Street Lighting	No. of Street Lights Installed	2025	0	15	20
	Improvement of Bus Parks	No. Bus parks Rehabilitated	2025	0	0	0

**Karuri Municipality****Annual Report and Financial Statements for the year ended June 30, 2025**

	Improvement of Market sheds & Ablution Blocks	No. of Market sheds & Ablution Blocks	2025	0	0	0
	Construction & Rehabilitation of Stadium	No. of Stadia built or rehabilitated	2025	0	0	0
	Provision of Waste Management & Equipment	No. of Waste Management stations constructed or/& Equipment bought	2025	0	0	0
	Improvement of NMT & Parking Lots	No. of NMTs & Parking Lots constructed	2025	km	5km	5km
	Construction of Recreational centers	No. Recreational facilities Constructed	2025	0	0	0
	Construction of Fire station and Purchase of Disaster management Equipment	No. of Fire stations constructed and Disaster management Equipment Purchased	2025	0	0	0
	Construction of Storm water Drains	Kilometers of storm water Drains Constructed	2025	km	5 km	5km
Renewable Energy and Climate Change	Incorporation of green energy as an alternative source of power within the municipality	No. of KWh units of wind energy generated	2025	0	0	0
		Volume of bio gas produced	2025	0	0	0
		No. of KWh units of solar PV energy generated	2025	0	0	0
<b>Total</b>						

## 8. Corporate Governance Statement

- i. Process of appointment and removal of Board members-**Karuri Municipality Board has been appointed and fully constituted through a competitive process by the county executive committee, with the approval of the county assembly as per the Urban Areas and Cities Act 2011.

Removal of any board member can only be done by the county governor, the board, supported by the vote of at least two-thirds of the members of the board and upon petition by the residents of a city or municipality.

**ii. Roles and functions of the Municipality Board members**

The Boards major roles and functions include but is not limited to:

- Oversee the affairs of the city or municipality;
- Develop and adopt policies, plans, strategies and programmes, and may set targets for delivery of services;
- Formulate and implement an integrated development plan;
- Monitor and, where appropriate, regulate city and municipal services where those services are provided by service providers other than the board of the city or municipality;
- Establish, implement and monitor performance management systems
- As may be delegated by the county government, promote and undertake infrastructural development and services within the city or municipality;

**iii. Induction and training, Municipality Board members and member's performance-**

The board has been inducted and trained on project management, corporate ethics, social safeguard issues and process of creating a municipal strategic plan among others.

- iv. Number of Municipality Board meetings held and the attendance to those meetings by members-**The Board holds four board meetings annually in addition to the committee meetings.

- v. Succession Plan-**A board member is only allowed to hold office for a 5-year term.

- vi. Existence of a service charter-**The Board has an established charter.

**vii. Board remuneration-**The Board is remunerated as guided by the salaries and remuneration commission.

**viii. Ethics and Conduct-** This is guided by the Public Officer Ethics Act, 2003 & Related Regulations

Applies to public officers, including municipal and county board members.

Duties include:

- a. Upholding honesty and integrity.
- b. Acting with diligence and professionalism.
- c. Using public resources responsibly.
- d. Avoiding misuse of office for personal benefit.
- e. Maintaining confidentiality

**ix. Governance Audit-**The governance audit is guided by the various policy legislations at the national and county level which are then scaled down at the municipality level.

**x. Communication Policy-** The key goals and objectives of the policy include establishing dynamic information systems, promoting public communication, managing digital platforms, and disseminating County information through various media.

**xi. Terms of reference of Committees-**The various committees appointed are tasked with:

- **Scope:** Provide oversight, review legislation/budget, conduct fact-finding, and engage with stakeholders.
- **Process:** Issue reports after inquiries, submit recommendations to the Assembly, and engage in public participation

**xii. Policy on related party transactions-**There isn't a specific RPT policy tailored for the municipality but the existing legal frameworks ranging from integrity standards to accounting rules and oversight bodies provide a solid foundation to regulate and monitor related party transactions at the county level.

These transactions are governed by broader national legal and governance frameworks that explicitly prohibit conflicts of interest and enforce transparency at the county level.

## 9. Management Discussion and Analysis

The Municipality has increased revenue collection improving financial performance of the entity within the year by improving service delivery and enforcement.

The county devolved all functions to the municipalities thus making them autonomous.

Karuri Municipality						
Project Name	Contract Sum	Budget Allocation	Implementation %	Start date	End date	Works done
Upgrading of Equity Rwaka slaughter road to bitumen standard and upgrading of Muchatha Access roads (400m) to Cabro standards	68,687,043.75	75,000,000	100%	March 2022	June 2023	Project Complete and in Use

### Compliance with statutory requirements

The municipality is compliant with the various statutory requirements:

- NEMA requirements were complied with by obtaining the licenses for our projects
- KRA on remittance of statutory deductions

### Major risks facing the organization

#### 1. Unaligned Karuri Municipality Charter

The municipality needs support and goodwill from the County Government for the charter to be reviewed and aligned to the UACA 2011, 2019

#### 2. Lack of implementation of the Governance and Institutional Framework

The municipality needs support and goodwill from the County Government for deployment of staff and delegation of responsibilities according to the UACA 2011, 2019.

## **10. Environmental and Sustainability Reporting**

Karuri municipality exists to transform lives. This is our purpose; the driving force behind everything we do. It's what guides us to deliver our strategy, which is founded on three pillars of sustainability ie economic viability, environmental protection and social equity: putting the residents/Citizen first, delivering relevant goods and services, and improving operational excellence. Below is a brief highlight of our achievements in each pillar.

### **1. Sustainability strategy and profile.**

A sustainability responsibility strategy is a prioritized set of actions. It provides us with agreed framework to focus investment and drive performance, as well as engage in internal and external stakeholders within the municipality. Sustainability responsibility has helped has to make decision mostly on natural resource use whereby the resources available are utilized responsibly not only for the current generation but also for the future use. The municipality sustainability strategy has been informed by various sustainable development efforts where the municipality is focused on SDG no. 11 which is to 'make cities and human settlements inclusive, safe, resilient and sustainable urban areas which ensures effective urban development and management'. Programmes of the National Government and the CIDP also informs that sustainability strategy of the municipality. The municipality has been able to develop a strategic plan anchored in the CIDP III of the Kiambu County Government. This strategic plan, a product of public participation considers the five pillars of sustainability: Governance, The Economy, Environment, Culture and Social pillars.

### **2. Environmental performance**

The municipality is located next to Karura Forest and recognizes that environmental sustainability as the greatest challenge of the 21<sup>st</sup> century and commits to ensuring that all its major strategies and operations consider their environmental and ecological aspects and impacts. This has been achieved by increasing forest cover within the municipality by planting more trees in public institutions roads and giving out seedling to the community.

The Municipality has a robust Solid Waste Management Policy and Solid Waste Management Plan approved by the Municipality Board. This policy framework is a response to the growing challenges of solid waste management within the municipality and creates a blueprint for:

- a. Protecting public health and environment
- b. Facilitating public and private sector collaboration and participation.
- c. Encouraging full stakeholder support.

- d. Unfolding of more detailed plants, programmes and project
- e. Structure planning and sustainability
- f. Effective and achievable implementation and monitoring
- g. Promoting greater public awareness and behavior change.

The municipality has ensured that contractors adhere strictly to their Environmental and Social Management Plans (ESMP) prepared by the municipality and contractors

The ESMPs prepared are based on an overall environmental and social assessment, which includes

- (i) the general baseline at project areas
- (ii) Evaluation of potential environmental and social impacts of different project components and subcomponents and
- (iii) Assessment of environmental practices in different ongoing and completed projects. This standardized ESMPs provides the guidelines for the preparation of all mitigation plans to respond to the anticipated project impacts once projects begin after contractors are procured.

### *3. Employee welfare*

Currently, the hiring of employees is guided by the County Public Service Board with a manager appointed on 27 June 2018. Four more employees i.e., Civil and Electrical Engineer, Surveyor and Environment Officer were seconded to the manager by the Chief Officer, Municipal Administration to assist the manager in the implementation of the Kenya Urban Support Program -World Bank Grant.

Policies that guide Staff development are currently undertaken by the Department of Municipal Administration although the municipality has been willing to take care of its own employees.

The municipality has requested for the deployment of more staff in order to discharge its mandate under the UACA 2011, 2019 after delegation of responsibilities by the County and its allocation of attendant resources.

The municipality always ensures that contractors of projects stay on compliance to the *Occupational Safety and Health Act of 2007*, OSHA guidelines and require registration of contractors with Department of Occupational Health and Safety (DOSHS).

#### **4. Market place practices**

The municipality has increase established more market centres to improve support the economic development for the farmers and other traders within and outside municipality.

The market centres are established in line with modern standards to promote sustainability solid waste management and promote economic growth.

##### **a) Responsible competition practice.**

The municipality has ensured that all its practices adhere to the relevant legal and institutional framework including the competition act (2010). Procurement of contractors is done through competitive bidding and preventing unfair and misleading market conduct;

##### **b) Responsible Supply chain and supplier relations**

The municipality has ensured that all its practices adhere to the relevant legal and institutional framework including the Public Procurement and Asset Disposal Act (2015)-PPADA and the Public Procurement and Asset Disposal Regulations (2020)-PPADR, Circulars from County and National Government and Executive Orders from the Office of the President. This is included in procurement planning, procurement processing, inventory and asset management, disposal of assets and contract management.

The Municipality also maintains good relationships and has ensured that suppliers and contractors are treated fairly and equally.

##### **c) Responsible marketing and advertisement**

The municipality has ensured advertisement for competitive bidding of projects as well as public participation forums.

##### **d) Product stewardship**

Consumer rights in Kenya are fundamental rights afforded to consumers provided for under the Bill of Rights in the Constitution of Kenya (2010). Article 46(1) (TCK) provides that consumers have certain rights in respect of goods and services offered by public entities or private persons: -

- To goods and services of reasonable quality;
- To the information necessary for them to gain full benefit from goods and services;
- To the protection of their health, safety, and economic interests; and
- To compensation for loss or injury arising from defects in goods or services.

The municipality is aware of the legal framework protecting these rights in the undertaking of infrastructural projects and consumption of public goods and service delivery.

**5. *Community Engagements***

The municipality has undertaken various CSR engagements within the projects undertaken in the municipality sensitizing the community on their health. In particular, the municipality did a HIV /AIDs campaign.

The municipality also undertook awareness campaigns on COVID-19 prevention and care by buying masks and ensuring COVID protocols are adhered to in the workplace.

## **11. Report of the Municipality Board Members**

The Board Members submit their report together with the audited financial statements for the period ended June 30th, 2025 which show the state of the Municipality affairs.

### **Principal activities**

The principal activities of the Municipality are to strengthen urban institutions and to provide the necessary urban infrastructure to the residents

### **Performance**

The performance of the Municipality for the period ended June 30th, 2025 are set in section 8 of this report.

### **Board Members**

The members of the Board who served during the year are shown as per section 2 of this report.

### **Auditors**

The Auditor General is responsible for the statutory audit of the Municipality in accordance with Article 229 of the Constitution of Kenya and the Public Audit Act 2015.



.....  
**Name: Philip Mubea**

**Secretary of the Board**

## 12. Statement of Management's Responsibilities

Section 180 of the Public Finance Management Act, 2012 requires that, at the end of each financial year, the Accounting Officer of the Municipality established by Urban Areas and Cities Act No. 13 of 2011 shall prepare financial statements in accordance with the standards and formats prescribed by the Public Sector Accounting Standards Board.

The Municipality manager is responsible for the preparation and presentation of the Municipality's financial statements, which give a true and fair view of the state of affairs of the Municipality for and as at the end of the period ended on June 30<sup>th</sup>, 2025. This responsibility includes: (i) maintaining adequate financial management arrangements and ensuring that these continue to be effective throughout the reporting period, (ii) maintaining proper accounting records, which disclose with reasonable accuracy at any time the financial position of the Municipality, (iii) Designing, implementing and maintaining internal controls relevant to the preparation and fair presentation of the financial statements, and ensuring that they are free from material misstatements, whether due to error or fraud, (iv) Safeguarding the assets of the Municipality, (v) Selecting and applying appropriate accounting policies, and (vi) Making accounting estimates that are reasonable in the circumstances.

The Municipality Manager accepts responsibility for the financial statements, which have been prepared using appropriate accounting policies supported by reasonable and prudent judgments and estimates, in conformity with International Public Sector Accounting Standards (IPSAS), and in the manner required by the PFM Act, 2012 and *Urban Areas and Cities Act No. 13 of 2011*. The Municipality Manager is of the opinion that the financial statements give a true and fair view of the state of Municipality's transactions during the period year ended June 30<sup>th</sup>, 2025, and the financial position as at that date.

The Municipality Manager further confirms the completeness of the accounting records which have been relied upon in the preparation of financial statements as well as the adequacy of the systems of internal financial control. In preparing the financial statements, the Municipality Manager has assessed the Municipality's ability to continue as a going concern and disclosed, as applicable, matters relating to the use of going concern basis of preparation of the financial statements.

Nothing has come to the attention of the Municipality Manager to indicate that the Municipality will not remain a going concern for at least the next twelve months from the date of this statement.

**Approval of the financial statements**

The Municipality's financial statements were approved by the Board on 28th August 2025 and signed on its behalf by:



.....

**Name: Rosemary Muthoni Wainaina**

**Chairperson of the Board**



.....

**Name: Philip Mubea**

**Municipal Manager**

# REPUBLIC OF KENYA

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**HEADQUARTERS**  
Anniversary Towers  
Monrovia Street  
P.O Box 30084-00100  
NAIROBI

## **REPORT OF THE AUDITOR-GENERAL ON KARURI MUNICIPALITY FOR THE YEAR ENDED 30 JUNE, 2025**

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### **PREAMBLE**

I draw your attention to the contents of my report which is in three parts:

- A. Report on Financial Statements that considers whether the financial statements are fairly presented in accordance with the applicable financial reporting framework, accounting standards and the relevant laws and regulations that have a direct effect on the financial statements;
- B. Report on Lawfulness and Effectiveness in the Use of Public Resources which considers compliance with applicable laws, regulations, policies, gazette notices, circulars, guidelines and manuals and whether public resources are applied in a prudent, efficient, economic, transparent and accountable manner to ensure the Government achieves value for money and that such funds are applied for the intended purpose; and,
- C. Report on Effectiveness of Internal Controls, Risk Management and Governance which considers how the entity has instituted checks and balances to guide internal operations. This responds to the effectiveness of the governance structure, risk management environment and internal controls, developed and implemented by those charged with governance for orderly, efficient and effective operations of the entity.

A Qualified Opinion is issued when the Auditor-General concludes that, except for material misstatements noted, the financial statements are fairly presented in accordance with the applicable financial reporting framework. The Report on Financial Statements should be read together with the Report on Lawfulness and Effectiveness in the Use of Public Resources, and the Report on Effectiveness of Internal Controls, Risk Management and Governance.

The three parts of the report are aimed at addressing the statutory roles and responsibilities of the Auditor-General as provided by Article 229 of the Constitution, the Public Finance Management Act, 2012, and the Public Audit Act, 2015. The three parts of the report when read together constitute the report of the Auditor-General.

### **REPORT ON THE FINANCIAL STATEMENTS**

#### **Qualified Opinion**

I have audited the accompanying financial statements of Karuri Municipality set out on pages 1 to 45, which comprise of the statement of financial position as at 30 June, 2025 and the statement of financial performance, statement of changes in net assets, statement of cash flows and statement of comparison of budget and actual amounts for the year then ended and a summary of significant accounting policies and other explanatory information in accordance with the provisions of Article 229 of the

Constitution of Kenya and Section 35 of the Public Audit Act, 2015. I have obtained all the information and explanations which to the best of my knowledge and belief, were necessary for the purpose of the audit.

In my opinion, except for the effect of the matters described in the Basis for Qualified Opinion section of my report, the financial statements present fairly, in all material respects, the financial position of Karuri Municipality as at 30 June, 2025 and of its financial performance and its cash flows for the year then ended, in accordance with International Public Sector Accounting Standards (Accrual Basis) and comply with the Public Finance Management Act, 2012 and the Urban Areas and Cities Act, 2011.

## **Basis for Qualified Opinion**

### **1. Inaccuracies in the Financial Statements**

#### **1.1 Unsupported Prior Year Adjustments**

The statement of changes in net assets reflects prior year adjustments for development grants and accumulated surplus amounts of Kshs.527,851,899 and Kshs.64,065,875 respectively. Further, Note 24 to the financial statements reflects property, plant and equipment adjustments for various assets totalling Kshs.469,558,330. However, the adjustments were not supported with journal entry vouchers and detailed analysis as to what the amounts relate to.

Further, the statement of comparison of budget and actual amounts reflects budget carry over final budget amount of Kshs.157,305,053 which differs with the prior year carry over amount of Kshs.686,412 resulting to an unexplained variance of Kshs.156,618,641.

#### **1.2 Inconsistencies in Property, Plant and Equipment**

Review of the asset register revealed ten (10) categories of assets ranging from motor vehicles, computers and furniture which had not been valued and have not been included as part of the property, plant and equipment in the financial statements.

In the circumstances, the accuracy and completeness of the financial statements could not be confirmed.

### **2. Undisclosed Depreciation Method**

The statement of financial performance and as disclosed in Note 16 to the financial statements reflects property, plant and equipment depreciation charge of Kshs.28,537,515. Further, included in Note 24 to the financial statements are depreciation rates for buildings, motor vehicles and road works of 2%, 13% and 5% respectively. However, the method of depreciation adopted was not stated under significant accounting policies in the notes to the financial statements.

In the circumstances, the accuracy and completeness of depreciation charge of Kshs.28,537,515 could not be confirmed.

The audit was conducted in accordance with International Standards of Supreme Audit Institutions (ISSAIs). I am independent of the Karuri Municipality Management in accordance with ISSAI 130 on the Code of Ethics. I have fulfilled other ethical responsibilities in accordance with the ISSAI and in accordance with other ethical requirements applicable to performing audits of financial statements in Kenya. I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my qualified opinion.

### **Emphasis of Matter**

#### **Budgetary Control and Performance**

The statement of comparison of budget and actual amounts reflects final receipts budget and actual on comparable basis of Kshs.157,305,053 and Kshs.686,412 respectively, resulting to an underfunding of Kshs.156,618,641 or 99% of the budget. Similarly, the statement reflects total expenditure amount of Kshs.1,000 against actual receipts of Kshs.686,412 resulting to an underutilization of Kshs.685,412 or 99% of the actual receipts.

The underfunding and underutilization affected the planned activities of the Municipality and may have impacted negatively on service delivery.  
My opinion is not modified in respect of this matter.

### **Key Audit Matters**

Key audit matters are those matters that, in my professional judgement, are of most significance in the audit of the financial statements. Except for the matters described in the Basis for Qualified Opinion section, I have determined that there are no other key audit matters to communicate in my report.

### **Other Matter**

#### **Unresolved Prior Year Matters**

In the prior years' audit reports, several issues were raised under the Report on Financial Statements, Lawfulness and Effectiveness in Use of Public Resources, and Effectiveness of Internal Controls, Risk Management and Governance, respectively. Review of the status during audit of the Karuri Municipality in 2024/2025 revealed that the following matters remained unresolved;

	<b>Financial Year</b>	<b>Audit Issue</b>
1	2023/2024	Inaccuracies in the Financial Statements
2	2023/2024	Unreconciled Cash and Cash Equivalents
3	2023/2024	Misstatement of Property, Plant and Equipment
	<b>Financial Year</b>	<b>Audit Issue</b>
4	2023/2024	Ineligible Payments
5	2023/2024	Non-Compliance with Public Sector Accounting Standards Board Reporting Template

6	2023/2024	Lack of Accountability in Retention Money
7	2023/2024	Failure to Provide Annual Revenue Estimates
8	2023/2024	Failure to Conduct an Annual Performance Review of the Integrated Development Plan
9	2023/2024	Irregular Composition of the Board
10	2023/2024	Lack of Risk Management Policy and Disaster Recovery Plan
11	2023/2024	Lack of Board and Committee Charter

## Other Information

The Management is responsible for the Other Information set out on page ii to xxiv which comprise of Key Entity Information and Management, the Municipality Board, Key Management Team, Municipality Board Chairperson's Report, Report of the Municipality Manager, Statement of Performance Against Predetermined Objectives, Corporate Governance Statement, Management Discussion and Analysis, Environmental and Sustainability Reporting, Report of the Municipality Board Members and Statement of Management's Responsibilities. The Other Information does not include the financial statements and my audit report thereon.

In connection with my audit on the Karuri Municipality's financial statements, my responsibility is to read the Other Information and in doing so, consider whether the Other Information is materially inconsistent with the financial statements or my knowledge obtained in the audit or otherwise appears to be materially misstated. If based on the work I have performed, I conclude that there is no material misstatement of this Other Information, I am required to report that fact. I have nothing to report in this regard.

My opinion on the financial statements does not cover the Other Information and accordingly, I do not express an audit opinion or any form of assurance conclusion thereon.

## REPORT ON LAWFULNESS AND EFFECTIVENESS IN THE USE OF PUBLIC RESOURCES

### Conclusion

As required by Article 229(6) of the Constitution, based on the audit procedures performed, except for the effect of the matters described in the Basis for Conclusion on Lawfulness and Effectiveness in the Use of Public Resources section of my report, I confirm that nothing else has come to my attention to cause me to believe that public resources have not been applied lawfully and in an effective way.

### Basis for Conclusion

#### 1. Presentation and Disclosure in the Financial Statements

Review of the financial statements presented for audit revealed that Appendix 1 on progress on follow up of auditor's recommendations indicate only two (2) issues while the audit report for the financial year 2023/2024 indicated thirteen (13) issues. Further, the

amounts disclosed in the financial statements have not been rounded off to the nearest shilling.

In the circumstances, the financial statements do not comply with prescribed Public Sector Accounting Standards Board reporting templates.

## **2. Failure to Conduct Annual Performance Review of Integrated Development Plan**

The Municipality did not conduct annual performance review of the Integrated Development Plan contrary to Section 42 of the Urban Areas and Cities Act, 2011 that requires the City or Municipal Board to review its Integrated Development Plan annually to assess its performance in accordance with performance management tools set by it.

In the circumstances, Management was in breach of the law.

## **3. Lack of Board and Committee Charter**

The Municipality as per the Urban Areas and Cities Act, 2011 is required to have a Board in place and ensure that the committees of the Board are constituted. However, review of the Municipality records indicated that the Board had not developed or adopted a Board Charter since inception in 2018. Further, the Board had three (3) committees namely technical, planning and oversight, human resources, finance and administration and partnership, audit and risk management committees established to run the affairs of the Board, however, none of the committees had developed a charter that outlines its roles and responsibilities.

In the circumstances, Management was in breach of the law.

## **4. Non-Funding and Dormancy in Operations of Karuri Municipality**

Review of records provided for Karuri Municipality revealed the following;

- i. Whereas the County Government budgeted for funds totalling Kshs.3,866,300 for Karuri Municipality operations in the County budget, there was no disbursement of the budgeted funds to support the activities of the Municipality. This was contrary to Section 43 of the Urban Areas and Cities Act, 2011 which requires the County Government to fund the Municipality.
- ii. The Municipality did not undertake any activities, projects or operational transactions throughout the financial year under review.
- iii. The Municipality maintained a bank balance of Kshs.685,411 as at the end of the financial year. The only expenditure recorded was bank charges, indicating lack of programmatic or administrative activity during the year.

In the circumstances, inactivity of the Municipality throughout the year undermines its legally mandated role in Urban/Municipality service delivery, as envisioned in the Urban Areas and Cities Act, 2011.

## **5. Failure to Conduct Citizen Fora**

Review of Karuri Municipality operations and records revealed that the Citizen Fora, as mandated by the Urban Areas and Cities Act, 2011 was not conducted during the year under review. The Citizen Fora, which allow residents to deliberate on a variety of important matters, including the provision of services, budget estimates, development plans and National legislation were not convened during the financial year. Management prepared an annual schedule of Citizen Fora for the year under review, however, there was no evidence that the Municipality invited petitions, representations, or feedback from the Citizen Fora, despite the clear requirement in the law for such engagement. In addition, the Board did not receive or respond to any petitions or representations raised by citizens concerning the administration or management of urban affairs within its jurisdiction.

In the circumstances, Management was in breach of the law.

## **6. Failure to Provide Approved Annual Revenue and Expenditure Estimates**

Management did not provide an approved annual revenue and expenditure estimates for Karuri Municipality for the financial year ended 30 June, 2025 contrary to Section 45(1) of Urban Areas and Cities Act, 2011 which requires that, three months before the commencement of each financial year, a Board or Town Committee shall cause to be prepared estimates of the revenue and expenditure of a Board or Town Committee for that year. Further, it was not possible to confirm whether Management complied with the process of preparation and submission of annual estimates for approval by the County Assembly as required by law.

In the circumstances, Management was in breach of the law.

## **7. Lack of Annual Governance Audit and Performance Evaluation**

Review of records of the Municipality relating to Board activities revealed no evidence of the Board having undertaken an annual governance audit during the year under review. The annual governance audit is expected to address governance practices including leadership and strategic management, transparency and disclosure, compliance with laws and regulations, Board independence and governance, consistent shareholder engagement and value enhancement among others.

In the circumstances, Management was in breach of the law.

## **8. Lack of Ownership and Valuation Documents**

Review of the fixed asset register revealed that it consisted of motor vehicles, office equipment, computers and road works. However, the total value of the assets could not be confirmed given that Management did not include all their costs in the asset register. Further, review of the motor vehicle log books provided revealed that one of the motor vehicles had been registered with the name of a private Company and not the Municipality.

Further, log book for motor vehicle registration number 22CG331A was not provided for audit review.

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*Report of the Auditor-General on Karuri Municipality for the year ended 30 June, 2025*

In the circumstances, the value and ownership of the assets could not be confirmed.

The audit was conducted in accordance with ISSAI 3000 and ISSAI 4000. The standards require that I comply with ethical requirements and plan and perform the audit to obtain assurance about whether the activities, financial transactions and information reflected in the financial statements comply in all material respects, with the authorities that govern them. I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my conclusion.

## REPORT ON EFFECTIVENESS OF INTERNAL CONTROLS, RISK MANAGEMENT AND GOVERNANCE

### **Conclusion**

As required by Section 7(1)(a) of the Public Audit Act, 2015, based on the audit procedures performed, except for the effects of the matter described in the Basis for Conclusion on the Effectiveness of Internal Controls, Risk Management and Governance section of my report, I confirm that nothing else has come to my attention to cause me to believe that internal controls, risk management and governance were not effective.

### **Basis for Conclusion**

#### **Lack of Risk Management Policy and Disaster Recovery Plan**

Review of the Municipality's records revealed that the Municipality operated without an approved risk management policy and thus had no framework for management of risks. Further, the Municipality did not have a disaster recovery or business continuity plan in place. In the absence of a disaster recovery or business continuity plan, Management lacked a blue print for identifying, preventing and mitigating against disasters and ensuring that its operations are not interrupted. In addition, there are no mechanisms in place to recover lost data in case of a disaster.

In the circumstances, the effectiveness of the internal controls and management of risks of Karuri Municipality could not be confirmed.

The audit was conducted in accordance with ISSAI 2315 and ISSAI 2330. The standards require that I plan and perform the audit to obtain assurance about whether effective processes and systems of internal controls, risk management and overall governance were operating effectively in all material respects. I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my conclusion.

### **Responsibilities of the Management and Municipality Board**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with International Public Sector Accounting Standards (Accrual Basis) and for maintaining effective internal controls as Management determines is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error and for its assessment of the effectiveness of internal controls, risk management and governance.

In preparing the financial statements, Management is responsible for assessing the Municipality's ability to continue sustaining services, disclosing, as applicable, matters related to sustainability of services and using the applicable basis of accounting unless Management is aware of the intention to cease operations.

Management is also responsible for the submission of the financial statements to the Auditor-General in accordance with the provisions of Section 47 of the Public Audit Act, 2015.

In addition to the responsibility for the preparation and presentation of the financial statements described above, Management is also responsible for ensuring that the activities, financial transactions and information reflected in the financial statements comply with the authorities which govern them and that public resources are applied in an effective way.

The Municipality Board is responsible for overseeing the Municipality's financial reporting process, reviewing the effectiveness of how Management monitors compliance with relevant legislative and regulatory requirements, ensuring that effective processes and systems are in place to address key roles and responsibilities in relation to governance and risk management, and ensuring the adequacy and effectiveness of the control environment.

### **Auditor-General's Responsibilities for the Audit**

My responsibility is to conduct an audit of the financial statements in accordance with Article 229(4) of the Constitution, Section 35 of the Public Audit Act, 2015 and the International Standards of Supreme Audit Institutions (ISSAIs). The Standards require that, in conducting the audit, I obtain reasonable assurance about whether the financial statements as a whole are free from material misstatements, whether due to fraud or error and to issue an auditor's report that includes my opinion in accordance with Section 48 of the Public Audit Act, 2015. Reasonable assurance is a high level of assurance but is not a guarantee that an audit conducted in accordance with ISSAIs will always detect a material misstatement when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of these financial statements.

In conducting the audit, Article 229(6) of the Constitution also requires that I express a conclusion on whether or not in all material respects, the activities, financial transactions and information reflected in the financial statements are in compliance with the authorities that govern them and that public resources are applied in an effective way. In addition, I consider the entity's control environment in order to give an assurance on the effectiveness of internal controls, risk management and governance processes and systems in accordance with the provisions of Section 7(1)(a) of the Public Audit Act, 2015.

Further, I am required to submit the audit report in accordance with Article 229(7) of the Constitution.

Detailed description of my responsibilities for the audit is located at the Office of the Auditor-General's website at: <https://www.oagkenya.go.ke/auditor-generals-responsibilities-for-audit/>. This description forms part of my auditor's report.

  
FCPA Nancy Gathungu, CBS  
AUDITOR-GENERAL

Nairobi

14 November, 2025

**14. Statement of Financial Performance for The Year Ended 30 June 2025.**

Description	Note	30.06.2025	30.06.2024
		Kshs.	Kshs.
<b>Revenue from non-exchange transactions</b>			
Transfers from the County Government	6	-	-
Public contributions and donations	7	-	-
Levies Fines and Penalties	8	-	-
Other revenues ( <i>Specify</i> )	9	-	-
		-	-
<b>Revenue from exchange transactions</b>			
Interest income	10	-	-
Miscellaneous Income	11	-	-
		-	-
		-	-
<b>Total revenue</b>			
<b>Expenditure</b>			
Use of goods and services	12	1,000.00	-
Staff costs	13	-	-
Board expenses	14	-	-
Finance costs	15	-	6,716.00
Depreciation and amortization	16	28,537,515.00	-
Infrastructure projects			3,433,419.00
Repairs and Maintenance	17	-	-
<b>Total expenses</b>		<b>28,538,515.00</b>	<b>3,440,135.00</b>
<b>Other gains/losses</b>			
Gain/loss on disposal of assets	18	-	-
<b>Surplus/(deficit) for the period</b>		<b>(28,538,515.00)</b>	<b>(3,440,135.00)</b>

The notes set out on pages 8 to 46 form an integral part of these Financial Statements. The entity financial statements were approved on 28<sup>th</sup> August 2025 and signed by:



.....  
**Name: Philip Mubea**  
**Municipality Manager**



.....  
**Name: CPA. Brian Mwangi**  
**Head of Finance**  
**ICPAK M/No 34935**

15. Statement of Financial Position As At 30 June 2025

Description	Note	30.06.2025	30.06.2024
		Kshs.	Kshs.
<b>Assets</b>			
<b>Current assets</b>			
Cash and cash equivalents	19	685,411.00	686,412.00
Receivables from exchange transactions	20	-	-
Receivables from non-exchange transactions	21	-	-
Prepayments	22	-	-
Inventories	23	-	-
<b>Total current assets</b>		<b>685,411.00</b>	<b>686,412.00</b>
<b>Non-current assets</b>			
Property, plant, and equipment	24	435,248,509.00	58,293,589.00
Intangible assets	25	-	-
Biological Assets	26	-	-
<b>Total Non-current Assets</b>		<b>435,248,509.00</b>	<b>58,293,589.00</b>
<b>Total assets (A)</b>		<b>435,933,921.00</b>	<b>58,980,001.00</b>
<b>Liabilities</b>			
<b>Current liabilities</b>			
Trade and other payables	27	-	-
Refundable deposits from customers	28	-	-
Provisions	29	-	-
Borrowings	30	-	-
Employee benefit obligations	31	-	-
Deferred Income	32	-	-
Social Benefits	33	-	-
<b>Total current liabilities</b>		<b>-</b>	<b>-</b>
<b>Non-current liabilities</b>			
Provisions	29	-	-
Borrowings	30	-	-
Non-current employee benefit obligation	31	-	-
Deferred Income	32	-	-
Social Benefits	33	-	-
<b>Total liabilities (B)</b>		<b>-</b>	<b>-</b>

*County Government of Kiambu  
Karuri Municipality  
Annual Report and Financial Statements for the year ended June 30, 2025*

<b>Net Assets (A-B)</b>		<b>435,933,921.00</b>	<b>-</b>
<b>Represented by:</b>			
Capital/Development Grants/Fund		527,851,899.00	-
Reserves			
Accumulated surplus		(91,917,979.00)	58,980,001.00
<b>Net Assets/Equity</b>		<b>435,933,921.00</b>	<b>58,980,001.00</b>

The accounting policies and explanatory notes to these financial statements form an integral part of the financial statements. The entity financial statements were approved on 28<sup>th</sup> August 2025 and signed by:



.....

**Name: Philip Mubea**  
**Municipality Manager**  
**Date: 28/08/2025**



.....

**Name: CPA Brian Mwangi**  
**Head of Finance**  
**ICPAK M/No 34935**  
**Date: 28/08/2025**

16. Statement of Changes in Net Assets for the Year Ended 30 June 2025

	Capital/	Revaluation	Accumulated surplus	Total
	Development Grants/Fund	Reserve		
		Kshs.	Kshs.	Kshs.
<b>Balance as at 1<sup>st</sup> July 2023</b>			4,126,546.00	<b>4,126,546.00</b>
Surplus/(deficit) for the period			(3,440,135.00)	<b>(3,440,135.00)</b>
Funds received during the year				-
Revaluation gain				-
<b>Balance as at 30<sup>th</sup> June 2024</b>	-	-	<b>686,411.00</b>	<b>686,411.00</b>
<b>Balance as at 1<sup>st</sup> July 2024</b>	-	-	<b>686,411.00</b>	<b>686,411.00</b>
Surplus/(deficit) for the period		-	(28,538,515.00)	<b>(28,538,515.00)</b>
Funds received during the year				-
Prior year adjustment Note40 a	527,851,899.00		(64,065,875.00)	<b>463,786,024.00</b>
Revaluation gain				-
<b>Balance as at 30<sup>th</sup> June 2025</b>	<b>527,851,899.00</b>	-	<b>(91,917,978.00)</b>	<b>435,933,921.00</b>

**17. Statement Of Cash Flows for The Year Ended 30 June 2025**

Description	Note	30.06.2025	30.06.2024
		Kshs.	Kshs.
<b>Cash flows from operating activities</b>			
<b>Receipts</b>			
Transfers from the County Government		0	0
Public contributions and donations		0	0
Interest received		0	0
Miscellaneous receipts (Specify)		0	0
Total Receipts		0	0
<b>Payments</b>			
Use of goods and services		1,000	0
Staff costs		0	0
Board expenses		0	0
Finance costs			6,716
Total Payments		1,000	6,716
<b>Net cash flows from operating activities</b>	34	(1,000.00)	(6,716.00)
<b>Cash flows from investing activities</b>			
Purchase of PPE & intangible assets		-	(3,433,419.00)
Proceeds from sale of PPE		-	-
Net cash flows used in investing activities		-	(3,433,419.00)
<b>Cash flows from financing activities</b>			
Receipts from Capital grants		-	-
Proceeds from borrowings		-	-
Repayment of borrowings		-	-
Net cash flows used in financing activities		-	-
Net increase/(decrease) in cash & cash equivalents		(1,000.00)	(3,440,135.00)
<b>Cash And Cash Equivalents At 1 July</b>	<b>19</b>	<b>686,411.00</b>	<b>4,126,546.00</b>
<b>Cash And Cash Equivalents At 30 June</b>	<b>19</b>	<b>685,411.00</b>	<b>686,411.00</b>

**18. Statement of Comparison of Budget & Actual Amounts for the Year ended 30 June 2025**

Description	Original budget	Adjustments	Final budget	Actual on comparable basis	Performance difference	% of utilisation
	Kshs.	Kshs.	Kshs.	Kshs.	Kshs.	
	a	b	c=(a+b)	d	e=(c-d)	f=d/c
Budget carryovers from the previous year*	157,305,053	0	157,305,053	686,412.00	-	100%
Receipts						
Transfers from the County Government	-	0	0	0	0	%
Public contributions and donations	-	0	0	0	0	%
Interest income	-	0	0	0	0	%
Miscellaneous income (specify)	-	0	0	0	0	%
<b>Total Receipts</b>	<b>157,305,053</b>	<b>-</b>	<b>157,305,053</b>	<b>686,412.00</b>	<b>-</b>	<b>100%</b>
Payments						
Use of goods and services	3,866,300	-	3,866,300	1,000.00	-	100%
Board expenses	-	0	0	0	0	%
Staff Costs	-	0	0	0	0	%
Finance costs	-	0	0	0	0	%
<b>Total expenditure Payments</b>	<b>3,866,300</b>	<b>-</b>	<b>3,866,300</b>	<b>1,000.00</b>	<b>-</b>	<b>100%</b>
Capital Expenditure Payments	-	0	0	0	0	
<b>Surplus for the period</b>	<b>153,438,753</b>	<b>-</b>	<b>153,438,753</b>	<b>685,412.00</b>	<b>-</b>	

**Budget notes**

**Budget Reconciliation**

	Description of Particulars	Amount in Kshs
	Actual Surplus Amounts as per the statement of Budget	685,412.00
1	Reason for differences The surplus balance refers to retention money held in the account; there was no grant budget for the financial year.	00
	Closing Cash and Cash Equivalent as per the statement of Cash flows	685,412.00

## **19. Notes to the Financial Statements**

### **1. General Information**

Karuri Municipality is established by and derives its authority and accountability from Urban and Cities Act (Amended 2019). The Municipality is under the Kiambu County Government and is domiciled in Kenya.

The Municipality principal activity is Municipal Administration and Urban Development.

### **2. Statement of Compliance and Basis of Preparation**

The financial statements have been prepared on a historical cost basis except for the measurement at re-valued amounts of certain items of property, plant and equipment, marketable securities and financial instruments at fair value, impaired assets at their estimated recoverable amounts, and actuarially determined liabilities at their present value. The preparation of financial statements in conformity with International Public Sector Accounting Standards (IPSAS) allows the use of estimates and assumptions. It also requires management to exercise judgment in the process of applying the *entity's* accounting policies. The areas involving a higher degree of judgment or complexity, or where assumptions and estimates are significant to the financial statements, are disclosed in Note 5 of these financial statements.

The financial statements have been prepared and presented in Kenya Shillings, which is the functional and reporting currency of the *entity*.

The financial statements have been prepared in accordance with the PFM Act, the State Corporations Act (*include any other applicable legislation*), and International Public Sector Accounting Standards (IPSAS). The accounting policies adopted have been consistently applied to all the years presented.

**3. Application of New and revised standards (IPSAS)**

- i. New and amended standards and interpretations in issue effective in the year ended 30 June 2025.*

There were no new and amended standards issued in the financial year.

- ii. New and amended standards and interpretations in issue but not yet effective in the year ended 30 June 2025.*

<b>Standard</b>	<b>Effective date and impact:</b>
IPSAS 43: Leases	<b>Applicable 1<sup>st</sup> January 2025</b> The standard sets out the principles for the recognition, measurement, presentation, and disclosure of leases. The objective is to ensure that lessees and lessors provide relevant information in a manner that faithfully represents those transactions. This information gives a basis for users of financial statements to assess the effect that leases have on the financial position, financial performance and cashflows of an Entity. The new standard requires entities to recognise, measure and present information on right of use assets and lease liabilities.
IPSAS 44: Non- Current Assets Held for Sale and Discontinued Operations	<b>Applicable 1<sup>st</sup> January 2025</b> The Standard requires, Assets that meet the criteria to be classified as held for sale to be measured at the lower of carrying amount and fair value less costs to sell and the depreciation of such assets to cease and: Assets that meet the criteria to be classified as held for sale to be presented separately in the statement of financial position and the results of discontinued operations to be presented separately in the statement of financial performance.
IPSAS 45: Property Plant and Equipment	<b>Applicable 1<sup>st</sup> January 2025</b> The standard supersedes IPSAS 17 on Property, Plant and Equipment. IPSAS 45 has additional guidance/ new guidance for heritage assets, infrastructure assets and measurement. Heritage assets were previously excluded from the scope of IPSAS 17 in IPSAS 45, heritage assets that satisfy the definition of PPE shall be recognised as assets if they meet the criteria in the standard. IPSAS 45 has an additional application guidance for infrastructure assets, implementation guidance and illustrative examples. The standard has clarified existing principles e.g. valuation of land over or under the infrastructure assets, under- maintenance of assets and distinguishing significant parts of infrastructure assets.
IPSAS 46: Measurement	<b>Applicable 1<sup>st</sup> January 2025</b> The objective of this standard was to improve measurement guidance across IPSAS by:

	<ul style="list-style-type: none"> <li>i. Providing further detailed guidance on the implementation of commonly used measurement bases and the circumstances under which they should be used.</li> <li>ii. Clarifying transaction costs guidance to enhance consistency across IPSAS.</li> <li>iii. Amending where appropriate guidance across IPSAS related to measurement at recognition, subsequent measurement and measurement related disclosures.</li> </ul> <p>The standard also introduces a public sector specific measurement bases called the current operational value.</p>
IPSAS 47: Revenue	<p><b>Applicable 1<sup>st</sup> January 2026</b></p> <p>This standard supersedes IPSAS 9- Revenue from exchange transactions, IPSAS 11 Construction contracts and IPSAS 23 Revenue from non- exchange transactions. This standard brings all the guidance of accounting for revenue under one standard. The objective of the standard is to establish the principles that an entity shall apply to report useful information to users of financial statements about the nature, amount, timing and uncertainty of revenue and cash flow arising from revenue transactions.</p>
IPSAS 48: Transfer Expenses	<p><b>Applicable 1<sup>st</sup> January 2026</b></p> <p>The objective of the standard is to establish the principles that a transfer provider shall apply to report useful information to users of financial statements about the nature, amount, timing and uncertainty of expenses and cash flow arising from transfer expense transactions. This is a new standard for public sector entities geared to provide guidance to entities that provide transfers on accounting for such transfers.</p>
IPSAS 49: Retirement Benefit Plans	<p><b>Applicable 1<sup>st</sup> January 2026</b></p> <p>The objective is to prescribe the accounting and reporting requirements for the public sector retirement benefit plans which provide retirement to public sector employees and other eligible participants. The standard sets the financial statements that should be presented by a retirement benefit plan.</p>
IPSAS 50: Exploration For & Evaluation of Mineral Resources	<p><b>Applicable 1<sup>st</sup> January 2027</b></p> <p>The objective of this Standard is to specify the financial reporting for the exploration for and evaluation of mineral resources. The Standard requires:</p> <ul style="list-style-type: none"> <li>i. Limited improvements to existing accounting practices for exploration and evaluation expenditures.</li> <li>ii. Entities that recognize exploration and evaluation assets to assess such assets for impairment in accordance with this Standard and measure any impairment in accordance with IPSAS 26.</li> <li>iii. Disclosures that identify and explain the amounts in the entity's financial statements arising from the exploration for and evaluation of mineral resources and help users of those financial statements</li> </ul>

	understand the amount, timing and certainty of future cash flows from any exploration and evaluation assets recognized.
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*iii. Early adoption of standards*

The Entity did not adopt any new or amended standards in the financial year.

**4. Significant Accounting Policies**

**a) Revenue recognition**

**i) Revenue from non-exchange transactions**

*Transfers from other government entities*

Revenues from non-exchange transactions with other government entities are measured at fair value and recognized on obtaining control of the asset (cash, goods, services, and property) if the transfer is free from conditions and it is probable that the economic benefits or service potential related to the asset will flow to the *Entity* and can be measured reliably. To the extent that there is a related condition attached that would give rise to a liability to repay the amount, the amount is recorded in the statement of financial position and realised in the statement of financial performance over the useful life of the assets that have been acquired using such funds.

**ii) Revenue from exchange transactions**

*Interest income*

Interest income is accrued using the effective yield method. The effective yield discounts estimated future cash receipts through the expected life of the financial asset to that asset's net carrying amount. The method applies this yield to the principal outstanding to determine interest income for each period.

**b) Budget information**

The original budget for FY 2024/2025 was approved by the County Assembly on 11<sup>th</sup> June 2024. Subsequent revisions or additional appropriations were made to the approved budget in accordance with specific approvals from the appropriate authorities. The additional

appropriations are added to the original budget by the Municipality upon receiving the respective approvals in order to conclude the final budget.

The Municipality's budget is prepared on a different basis to the actual income and expenditure disclosed in the financial statements. The financial statements are prepared on accrual basis using a classification based on the nature of expenses in the statement of financial performance, whereas the budget is prepared on a cash basis. The amounts in the financial statements were recast from the accrual basis to the cash basis and reclassified by presentation to be on the same basis as the approved budget. A comparison of budget and actual amounts, prepared on a comparable basis to the approved budget, is then presented in the statement of comparison of budget and actual amounts. A statement to reconcile the actual amounts on a comparable basis included in the statement of comparison of budget and actual amounts and the actuals as per the statement of Cashflows has been presented under section 00 of these financial statements.

**c) Property, plant and equipment**

All property, plant and equipment are stated at cost less accumulated depreciation and impairment losses. Cost includes expenditure that is directly attributable to the acquisition of the items. When significant parts of property, plant and equipment are required to be replaced at intervals, the Municipality recognizes such parts as individual assets with specific useful lives and depreciates them accordingly. Likewise, when a major inspection is performed, its cost is recognized in the carrying amount of the plant and equipment as a replacement if the recognition criteria are satisfied. All other repair and maintenance costs are recognized in surplus or deficit as incurred. Where an asset is acquired in a non-exchange transaction for nil or nominal consideration the asset is initially measured at its fair value.

**d) Intangible assets**

Intangible assets acquired separately are initially recognized at cost. The cost of intangible assets acquired in a non-exchange transaction is their fair value at the date of the exchange. Following initial recognition, intangible assets are carried at cost less any accumulated amortization and accumulated impairment losses. Internally generated intangible assets, excluding capitalized development costs, are not capitalized and expenditure is reflected in

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surplus or deficit in the period in which the expenditure is incurred. The useful life of the intangible assets is assessed as either finite or indefinite.

**e) Biological Assets**

The entity recognizes biological assets when it controls the assets due to past events, it is probable that future economic benefits associated with the asset will flow to the entity, and when the fair value or cost of the asset can be measured reliably. Biological assets are initially and subsequently measured at fair value less costs to sell, except where fair value cannot be reliably determined. In such cases, the asset is measured at its cost less accumulated depreciation and any accumulated impairment losses. Changes in fair value less costs to sell are recognized in surplus/deficit in the period in which they occur.

**f) Financial instruments**

IPSAS 41 addresses the classification, measurement and de-recognition of financial assets and financial liabilities, introduces new rules for hedge accounting and a new impairment model for financial assets. The entity does not have any hedge relationships and therefore the new hedge accounting rules have no impact on the Company's financial statements.

A financial instrument is any contract that gives rise to a financial asset of one entity and a financial liability or equity instrument of another entity. At initial recognition, the entity measures a financial asset or financial liability at its fair value plus or minus, in the case of a financial asset or financial liability not at fair value through surplus or deficit, transaction costs that are directly attributable to the acquisition or issue of the financial asset or financial liability.

**Financial assets**

**Classification of financial assets**

The entity classifies its financial assets as subsequently measured at amortised cost, fair value through net assets/ equity or fair value through surplus and deficit on the basis of both the entity's management model for financial assets and the contractual cash flow characteristics of the financial asset. A financial asset is measured at amortized cost when the financial asset is held within a management model whose objective is to hold financial assets in order to collect contractual cash flows and the contractual terms of the financial asset give rise on specified dates to cash flows that are solely payments of principal and interest on the principal outstanding. A financial asset is measured at fair value through net assets/ equity if it is held within the management model whose objective is achieved by both collecting contractual cashflows and selling financial assets and the contractual terms of the financial asset give rise

on specified dates to cash flows that are solely payments of principal and interest on the principal amount outstanding. A financial asset shall be measured at fair value through surplus or deficit unless it is measured at amortized cost or fair value through net assets/ equity unless an entity has made irrevocable election at initial recognition for particular investments in equity instruments.

#### **Subsequent measurement**

Based on the business model and the cash flow characteristics, the entity classifies its financial assets into amortized cost or fair value categories for financial instruments. Movements in fair value are presented in either surplus or deficit or through net assets/ equity subject to certain criteria being met.

#### **Amortized cost**

Financial assets that are held for collection of contractual cash flows where those cash flows represent solely payments of principal and interest, and that are not designated at fair value through surplus or deficit, are measured at amortized cost. A gain or loss on an instrument that is subsequently measured at amortized cost and is not part of a hedging relationship is recognized in profit or loss when the asset is de-recognized or impaired. Interest income from these financial assets is included in finance income using the effective interest rate method.

#### **Fair value through net assets/ equity**

Financial assets that are held for collection of contractual cash flows and for selling the financial assets, where the assets' cash flows represent solely payments of principal and interest, are measured at fair value through net assets/ equity. Movements in the carrying amount are taken through net assets, except for the recognition of impairment gains or losses, interest revenue, and foreign exchange gains and losses which are recognized in surplus/deficit. Interest income from these financial assets is included in finance income using the effective interest rate method.

#### **Fair value through surplus or deficit**

Financial assets that do not meet the criteria for amortized cost or fair value through net assets/ equity are measured at fair value through surplus or deficit. A business model where the entity manages financial assets with the objective of realizing cash flows through solely the sale of the assets would result in a fair value through a surplus or deficit model.

### **Trade and other receivables**

Trade and other receivables are recognized at fair values less allowances for any uncollectible amounts. Trade and other receivables are assessed for impairment on a continuing basis. An estimate is made of doubtful receivables based on a review of all outstanding amounts at the year-end.

### **Impairment**

The entity assesses, on a forward-looking basis, the expected credit loss ('ECL') associated with its financial assets carried at amortized cost and fair value through net assets/equity. The entity recognizes a loss allowance for such losses at each reporting date.

### **Financial liabilities**

#### **Classification**

The entity classifies its liabilities as subsequently measured at amortized cost except for financial liabilities measured through profit or loss.

#### **g) Inventories**

Inventory is measured at cost upon initial recognition. To the extent that inventory was received through non-exchange transactions (for no cost or for a nominal cost), the cost of the inventory is its fair value at the date of acquisition. Costs incurred in bringing each product to its present location and conditions are accounted for, as follows:

Raw materials: purchase cost using the weighted average cost method

Finished goods and work in progress: cost of direct materials and labour and a proportion of manufacturing overheads based on the normal operating capacity but excluding borrowing costs.

After initial recognition, inventory is measured at the lower of cost and net realizable value. However, to the extent that a class of inventory is distributed or deployed at no charge or for a nominal charge, that class of inventory is measured at the lower of cost and current replacement cost. Net realizable value is the estimated selling price in the ordinary course of operations, less the estimated costs of completion and the estimated costs necessary to make the sale, exchange, or distribution. Inventories are recognized as an expense when deployed for utilization or consumption in the ordinary course of operations of the Municipality.

**h) Provisions**

Provisions are recognized when the Municipality has a present obligation (legal or constructive) as a result of a past event, it is probable that an outflow of resources embodying economic benefits or service potential will be required to settle the obligation and a reliable estimate can be made of the amount of the obligation. Where the Municipality expects some or all of a provision to be reimbursed, for example, under an insurance contract, the reimbursement is recognized as a separate asset only when the reimbursement is virtually certain. The expense relating to any provision is presented in the statement of financial performance net of any reimbursement.

**i) Social Benefits**

Social benefits are cash transfers provided to i) specific individuals and/or households that meet the eligibility criteria, ii) mitigate the effects of social risks and iii) Address the needs of society as a whole. The entity recognises a social benefit as an expense for the social benefits scheme at the same time that it recognises a liability. The liability for the social benefit scheme is measured at the best estimate of the cost (the social benefit payments) that the entity will incur in fulfilling the present obligations represented by the liability.

**j) Contingent liabilities**

The Municipality does not recognize a contingent liability but discloses details of any contingencies in the notes to the financial statements unless the possibility of an outflow of resources embodying economic benefits or service potential is remote.

**k) Contingent assets**

The Municipality does not recognize a contingent asset but discloses details of a possible asset whose existence is contingent on the occurrence or non-occurrence of one or more uncertain future events not wholly within the control of the Municipality in the notes to the financial statements. Contingent assets are assessed continually to ensure that developments are appropriately reflected in the financial statements. If it has become virtually certain that an inflow of economic benefits or service potential will arise and the asset's value can be measured

reliably, the asset and the related revenue are recognized in the financial statements of the period in which the change occurs

**l) Nature and purpose of reserves**

The Municipality creates and maintains reserves in terms of specific requirements.

**m) Changes in accounting policies and estimates**

The Municipality recognizes the effects of changes in accounting policy retrospectively. The effects of changes in accounting policy are applied prospectively if retrospective application is impractical.

**n) Employee benefits – Retirement benefit plans**

The Municipality provides retirement benefits for its employees and directors. Defined contribution plans are post-employment benefit plans under which the Municipality pays fixed contributions into a separate fund and will have no legal or constructive obligation to pay further contributions if the Municipality does not hold sufficient assets to pay all employee benefits relating to employee service in the current and prior periods. The contributions to scheme obligations for the payment of retirement benefits are charged against income in the year in which they become payable. Defined benefit plans are post-employment benefit plans other than defined-contribution plans. The defined benefits are actuarially valued tri-annually on the projected unit credit method basis. Deficits identified are recovered through lump sum payments or increased future contributions on proportional basis to all participating employers. The contributions and lump sum payments reduce the post-employment benefit obligation.

**o) Foreign currency transactions**

Transactions in foreign currencies are initially accounted for at the ruling rate of exchange on the date of the transaction. At each reporting date, foreign currency monetary items are translated using the closing rate. Non-monetary items measured in historical cost are translated using the exchange rate at the date of the transaction, and those measured at fair value are translated using the exchange rates at the date when the fair value was determined. Exchange differences arising from the settlement of monetary items or translation of monetary/non-monetary items at rates different from those at which they were initially reported are recognized in surplus or deficit in the period.

**p) Borrowing costs**

Borrowing costs are capitalized against qualifying assets as part of property, plant and equipment. Such borrowing costs are capitalized over the period during which the asset is being acquired or constructed and borrowings have been incurred. Capitalization ceases when construction of the asset is complete. Further borrowing costs are charged to the statement of financial performance.

**q) Related parties**

The Municipality regards a related party as a person or an entity with the ability to exert control individually or jointly, or to exercise significant influence over the Municipality, or vice versa. Members of key management are regarded as related parties and comprise the Board members, the Municipality Managers and Municipality Accountant.

**r) Cash and cash equivalents**

Cash and cash equivalents comprise cash on hand and cash at bank, short-term deposits on call and highly liquid investments with an original maturity of three months or less, which are readily convertible to known amounts of cash and are subject to insignificant risk of changes in value. Bank account balances include amounts held at various commercial banks at the end of the financial year.

**s) Comparative figures**

Where necessary comparative figures for the previous financial year have been amended or reconfigured to conform to the required changes in presentation.

**t) Events after the reporting period**

Events after the reporting date are those events, both favourable and unfavourable, that occur between the reporting date and the date when the financial statements are authorized for issue.

Two types of events can be identified:

(a) Those that provide evidence of conditions that existed at the reporting date (adjusting events after the reporting date); and

(b) Those that are indicative of conditions that arose after the reporting date (*non-adjusting events after the reporting date*).

The Municipality should indicate whether there are material adjusting and non- adjusting events after the reporting period.

**u) Currency**

The financial statements are presented in Kenya Shillings (Kshs.) and the values rounded off to the nearest shilling.

## **5. Significant judgments and sources of estimation uncertainty**

The preparation of the Municipality's financial statements in conformity with IPSAS requires management to make judgments, estimates and assumptions that affect the reported amounts of revenues, expenses, assets and liabilities, and the disclosure of contingent liabilities, at the end of the reporting period. However, uncertainty about these assumptions and estimates could result in outcomes that require a material adjustment to the carrying amount of the asset or liability affected in future periods.

State all judgements, estimates and assumptions made.

### **Estimates and assumptions.**

The key assumptions concerning the future and other key sources of estimation uncertainty at the reporting date, that have a significant risk of causing a material adjustment to the carrying amounts of assets and liabilities within the next financial year, are described below. The Municipality based its assumptions and estimates on parameters available when the consolidated financial statements were prepared. However, existing circumstances and assumptions about future developments may change due to market changes or circumstances arising beyond the control of the Municipality. Such changes are reflected in the assumptions when they occur.

### **Useful lives and residual values**

The useful lives and residual values of assets are assessed using the following indicators to inform potential future use and value from disposal:

- i) The condition of the asset based on the assessment of experts employed by the Municipality.
- ii) The nature of the asset, its susceptibility and adaptability to changes in technology and processes.
- iii) The nature of the processes in which the asset is deployed.
- iv) Availability of funds to replace the asset.
- v) Changes in the market in relation to the asset.

Notes to the Financial Statements

6. Transfers from the County Government

Description	30.06.2025	30.06.2024
	Kshs.	Kshs.
Transfers from County Govt. – Recurrent	00	00
Payments by County on behalf of the entity	00	00
Unconditional development grants	00	00
<b>Total</b>	<b>00</b>	<b>00</b>

(a) Transfers from County Government entities (Categorized)

Name Of The Entity Sending The Grant	Amount recognized to Statement of financial performance* Kshs	Amount deferred under deferred income Kshs	Amount recognised in capital fund.	Total grant income during the year	30.06.2024
			Kshs	Kshs	Kshs
State Department	00	00	00	00	00
Ministry	00	00	00	00	00
	00	00	00	00	00
<b>Total</b>	<b>00</b>	<b>00</b>	<b>00</b>	<b>00</b>	<b>00</b>

7. Public Contributions and Donations

Description	30.06.2025	30.06.2024
	Kshs.	Kshs.
Donation from development partners	00	00
Contributions from the public	00	00
<b>Total</b>	<b>00</b>	<b>00</b>

**8. Levies, Fines and penalties**

Description	30.06.2025	30.06.2024
	Kshs.	Kshs.
Levies	00	00
Fines	00	00
Penalties	00	00
Others	00	00
<b>Total</b>	<b>00</b>	<b>00</b>

**9. Other Revenues**

Description	30.06.2025	30.06.2024
	Kshs.	Kshs.
Transfers from other government entities	00	00
Others	00	00
<b>Total</b>	<b>00</b>	<b>00</b>

**10. Interest income**

Description	30.06.2025	30.06.2024
	Kshs.	Kshs.
Interest income from investments	00	00
Interest income on bank deposits	00	00
Others	00	00
<b>Total interest income</b>	<b>00</b>	<b>00</b>

**11. Miscellaneous income**

Description	30.06.2025	30.06.2024
	Kshs.	Kshs.
Income from sale of tender documents	00	00
Others	00	00
<b>Total other income</b>	<b>00</b>	<b>00</b>

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12. Use of Goods and Services

Description	30.06.2025	30.06.2024
	Kshs.	Kshs.
Utilities, supplies and services	00	00
Communication, supplies and services	00	00
Domestic travel and subsistence	00	00
Foreign travel and subsistence	00	00
Printing, advertising, supplies & services	00	00
Rent and rates	00	00
Training expenses	00	00
Hospitality supplies and services	00	00
Insurance costs	00	00
Specialized materials and services	00	00
Office and general supplies and services	00	00
Fuel, oil and lubricants	00	00
Other operating expenses ( <i>Specify</i> )	00	00
Routine maintenance – vehicles and other equipment	00	00
Routine maintenance – other assets	00	00
Contracted Professional Services	00	00
Audit fees	00	00
Hire of Transport, equipment etc	00	00
Bank Charges	999.6	00
Social Benefit expenses*	00	00
<b>Total</b>	<b>999.6</b>	<b>00</b>

13. Staff costs

Description	30.06.2025	30.06.2024
	Kshs.	Kshs.
Salaries and wages	00	00
Staff gratuity	00	00
Social security contribution	00	00
Other staff costs	00	00
<b>Total</b>	<b>00</b>	<b>00</b>

**14. Board expenses**

Description	30.06.2025	30.06.2024
	Kshs.	Kshs.
Chairman/Members' Honoraria	00	00
Sitting allowances	00	00
Medical Insurance	00	00
Induction and Training	00	00
Travel and accommodation	00	00
Conference Costs	00	00
Other allowances	00	00
<b>Total</b>	<b>00</b>	<b>00</b>

**15. Finance costs**

Description	30.06.2025	30.06.2024
	Kshs.	Kshs.
Interest on Bank overdrafts	00	00
Interest on loans from banks	00	00
<b>Total</b>	<b>00</b>	<b>00</b>

**16. Depreciation and amortization**

Description	30.06.2025	30.06.2024
	KShs	KShs
Property, plant and equipment	28,537,515.00	-
Intangible assets	00	00
Investment property carried at cost	00	00
<b>Total depreciation and amortization</b>	<b>28,537,515.00</b>	<b>00</b>

**16(b) Infrastructural Assets**

Description	30.06.2025	30.06.2024
	KShs	KShs
Property, plant and equipment	00	3,433,419.00
Intangible assets	00	00
Investment property carried at cost	00	00
	<b>00</b>	<b>3,433,419.00</b>

**17. Repairs and Maintenance**

Description	30.06.2025	30.06.2024
	KShs	KShs
Property- Buildings	00	00
Office equipment	00	00
Furniture and fittings	00	00
Motor vehicle expenses	00	00
Maintenance of civil works	00	00
<b>Total repairs and maintenance</b>	<b>00</b>	<b>00</b>

**18. Gain/(loss) on disposal of assets**

Description	30.06.2025	30.06.2024
	Kshs.	Kshs.
Property, plant and equipment	00	00
Intangible assets	00	00
<b>Total</b>	<b>00</b>	<b>00</b>

**19. Cash and cash equivalents**

Description	30.06.2025	30.06.2024
	Kshs.	Kshs.
Fixed deposits account	00	00
On – call deposits	00	00
Current account	685,411.00	686,412.00
Others( <i>specify</i> )	00	00
<b>Total cash and cash equivalents</b>	<b>685,411.00</b>	<b>686,412.00</b>

Detailed analysis of the cash and cash equivalents are as follows:

Financial institution	Account number	30.06.2025	30.06.2024
		Kshs.	Kshs.
<b>a) Fixed deposits account</b>			
Kenya Commercial bank		00	00
Equity Bank, etc		00	00
<b>Sub- total</b>		<b>00</b>	<b>00</b>
<b>b) On - call deposits</b>			
Kenya Commercial bank		00	00
Equity Bank - etc		00	00
<b>Sub- total</b>		<b>00</b>	<b>00</b>
<b>c) Current account</b>			
Family bank UDG A/c		685,411.00	686,412.00
Equity Bank - etc		00	00
<b>Sub- total</b>		<b>00</b>	<b>00</b>
<b>d) Others(specify)</b>		00	00
Cash in transit		00	00
Cash in hand		00	00
Mobile Money		00	00
<b>Sub- total</b>		<b>685,411.00</b>	<b>686,412.00</b>
<b>Grand total</b>		<b>685,411.00</b>	<b>686,412.00</b>

**20. Receivables from exchange transactions**

Description	30.06.2025	30.06.2024
	Kshs.	Kshs.
<b>Current Receivables</b>		
Service, water and electricity debtors	00	00
Other exchange debtors	00	00
Less: impairment allowance	(00)	(00)
<b>Total Current receivables (a)</b>	<b>00</b>	<b>00</b>
<b>Non-Current receivables</b>		
Service, water and electricity debtors	00	00
Other exchange debtors	00	00
Less: impairment allowance	(00)	(00)
<b>Total Non- current receivables (b)</b>	<b>00</b>	<b>00</b>
<b>Total</b>	<b>00</b>	<b>00</b>

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**Ageing analysis for Receivables from exchange transactions**

Description	30.06.2025		Insert Comparative FY	
	Kshs		Kshs	
	Current FY	% of the total	Comparative FY	% of the total
Less than 1 year	00	%	00	%
Between 1- 2 years	00	%	00	%
Between 2-3 years	00	%	00	%
Over 3 years	00	%	00	%
<b>Total (a+b)</b>	<b>00</b>	<b>%</b>	<b>00</b>	<b>%</b>

**21. Receivables from Non-Exchange transaction**

Description	30.06.2025	30.06.2024
	Kshs.	Kshs.
Transfer from County Executive	00	00
Transfer from 00X Fund	00	00
<b>Total</b>	<b>00</b>	<b>00</b>

**Ageing analysis for Receivables from non-exchange transactions**

Description	30.06.2025		Insert Comparative FY	
	Kshs		Kshs	
	Current FY	% of the total	Comparative FY	% of the total
Less than 1 year	00	%	00	%
Between 1- 2 years	00	%	00	%
Between 2-3 years	00	%	00	%
Over 3 years	00	%	00	%
<b>Total</b>	<b>00</b>	<b>%</b>	<b>00</b>	<b>%</b>

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**22. Prepayments**

Description	30.06.2025	30.06.2024
	Kshs.	Kshs.
Insurance	00	00
Rent	00	00
Water	00	00
Internet	00	00
Other	00	00
<b>Total</b>	<b>00</b>	<b>00</b>

**23. Inventories**

Description	Insert Current FY	Insert Comparative FY
	Kshs	Kshs
Consumable stores	00	00
Medical supplies	00	00
Spare parts and meters	00	00
Water for distribution	00	00
Other goods held for resale	00	00
Catering	00	00
Less: allowance for impairment	(00)	(00)
<b>Total inventories at the lower of cost and net realizable value</b>	<b>00</b>	<b>00</b>

**Detailed Disclosure on Inventories**

	Insert Current FY	Insert Comparative FY
<b>Opening balance</b>	<b>00</b>	<b>00</b>
Additional Inventory in the year	00	00
Inventory expensed in the year	00	00
Write-downs in the year	00	00
Others specify	00	00
<b>Closing balance</b>	<b>00</b>	<b>00</b>

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24. Property, Plant and Equipment

Description	Buildings	Motor vehicles	Other assets	Capital	Total
			Road infrastructure	Work in progress	
	Shs	Shs	Shs	Shs	
<b>Depreciation Rate</b>	<b>2%</b>	<b>13%</b>	<b>5%</b>		
As at 1 July 2023 (previous year)	-	-	54,860,634.00	-	54,860,634.00
Additions	-	-	3,432,935.00	-	3,432,935.00
Disposals	-	-	-	-	-
Transfers/adjustments	-	-	-	-	-
Revaluation Adjustment	-	-	-	-	-
<b>As at 30<sup>th</sup> June 2024</b>	-	-	<b>58,293,569.00</b>	-	<b>58,293,569.00</b>
Additions for the year	-	-	-	-	-
Disposals for the year	-	-	-	-	-
Transfer/adjustments	65,714,721.00	51,454,521.00	352,389,088.00	-	469,558,330.00
Revaluation Adjustment	-	-	-	-	-
<b>As at 30<sup>th</sup> June 2025(current year)</b>	<b>65,714,721.00</b>	<b>51,454,521.00</b>	<b>410,682,657.00</b>	-	<b>527,851,899.00</b>
<b>Depreciation and impairment</b>					-
At 1 July 2023 (previous year)		-	-	-	-
Depreciation					
Impairment		-	-	-	
Transfers/ Adjustments					

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<b>As at 30 June 2024</b>	-	-	-	-	-
Depreciation for the year	1,314,294.00	20,534,133.00	6,689,088.00	-	28,537,515.00
Disposals for the year		-	-	-	-
Impairment for the year		-	-	-	
Transfer/adjustment	5,257,178.00	45,430,521.00	13,378,175.00	-	64,065,875.00
<b>As at 30<sup>th</sup> June 2025 (current year)</b>	<b>6,571,472.00</b>	<b>65,964,654.00</b>	<b>20,067,263.00</b>		<b>92,603,389.00</b>
					-
<b>NBV as at 30<sup>th</sup> Jun 2024 (previous year)</b>	-	-	58,293,569.00	-	58,293,569.00
<b>NBV as at 30<sup>th</sup> Jun 2025(current year)</b>	<b>59,143,249.00</b>	<b>14,510,133.00</b>	<b>390,615,394.00</b>	-	<b>435,248,509.00</b>

During the preparation of the financial statements for 2024/2025, it was noted that *Other Assets* within Property, Plant and Equipment were misstated in the prior year comparative disclosures. The balances have been restated to align with the audited financial statements. Ref note 40

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25. Intangible assets

Description	30.06.2025	30.06.2024
	Kshs.	Kshs.
<b>Cost</b>		
At beginning of the year	00	00
Additions	00	00
<b>At end of the year</b>	<b>00</b>	<b>00</b>
<b>Amortization and impairment</b>		
At beginning of the year	00	00
Amortization	00	00
<b>At end of the year</b>	<b>00</b>	<b>00</b>
Impairment loss	00	00
<b>At end of the year</b>	<b>00</b>	<b>00</b>
<b>NBV</b>	<b>00</b>	<b>00</b>

26. Biological Assets

Description	30.06.2025	30.06.2024
	Kshs	Kshs
Trees in a plantation forest	00	00
Animals: Dairy Cattle, Pigs, Sheep	00	00
Others specify	00	00
<b>Total</b>	<b>00</b>	<b>00</b>

27. Trade and Other Payables

Description	30.06.2025		30.06.2024	
	Kshs.		Kshs.	
Trade payables	00		00	
Retentions	00		0	
Accrued expenses	00		00	
Other payables	00		00	
<b>Total trade and other payables</b>	<b>00</b>		<b>0</b>	
<b>Ageing analysis:</b>	<b>Current FY</b>	<b>% of the Total</b>	<b>Comparative FY</b>	<b>% of the Total</b>
Under one year	00	%	00	%
1-2 years	00	%	00	%
2-3 years	00	%	00	%
Over 3 years	00	%	00	%
<b>Total</b>	<b>00</b>	<b>%</b>	<b>00</b>	<b>%</b>

### 28. Refundable deposits and prepayments from customers

Description	30.06.2025		30.06.2024	
	Kshs		Kshs	
Rent deposits	00		00	
Prepayments	00		00	
Others	00		00	
<b>Total</b>	<b>00</b>		<b>00</b>	
<b>Ageing analysis:</b>	<b>Current FY</b>	<b>% of the Total</b>	<b>Comparative FY</b>	<b>% of the Total</b>
Under one year	00	%	00	%
1-2 years	00	%	00	%
2-3 years	00	%	00	%
Over 3 years	00	%	00	%
<b>Total</b>	<b>00</b>	<b>%</b>	<b>00</b>	<b>%</b>

### 29. Provisions

Description	30.06.2025		30.06.2024	
	Kshs.		Kshs.	
Balance at the beginning of the year	00		00	
Additional Provisions	00		00	
Provision utilised	(00)		(00)	
<b>Balance at the end of the year</b>	<b>00</b>		<b>00</b>	
Current Portion of provision	00		00	
Long term portion of provision	00		00	
<b>Total Provisions</b>	<b>00</b>		<b>00</b>	

### 30. Borrowings

The table below shows the classification of borrowings long-term and current borrowings:

Description	30.06.2025		30.06.2024	
	Kshs.		Kshs.	
Short term borrowings (current portion)	00		00	
Long term borrowings	00		00	
<b>Total</b>	<b>00</b>		<b>00</b>	

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Description	30.06.2025	30.06.2024
	Kshs.	Kshs.
<b>Balance at beginning of the period</b>	<b>00</b>	<b>00</b>
Borrowings during the year	00	00
Repayments of borrowings during the period	(00)	(00)
<b>Balance at end of the period</b>	<b>00</b>	<b>00</b>

The table below shows the Distribution of borrowings:

Description	30.06.2025	30.06.2024
	Kshs.	Kshs.
<b>Borrowings</b>		
Kenya Shilling loan from KCB	00	00
Kenya Shilling loan from Barclays Bank	00	00
Kenya Shilling loan from Consolidated Bank	00	00
Borrowings from other government institutions	00	00
<b>Total balance at end of the year</b>	<b>00</b>	<b>00</b>

**31. Employee Benefit Obligations**

Description	Defined benefit plan	Post-employment medical benefits	Other Provisions	Total
	Kshs.	Kshs.	Kshs.	Kshs.
Current benefit obligation	00	00	00	00
Non-current benefit obligation	00	00	00	00
<b>Total</b>	<b>00</b>	<b>00</b>	<b>00</b>	<b>00</b>

**32. Deferred Income**

Description	30.06.2025	30.06.2024
	Kshs	Kshs
National/County Government	00	00
International Funding Bodies	00	00
Public Contributions and Donations	00	00
<b>Total Deferred Income</b>	<b>00</b>	<b>00</b>

The deferred income movement is as follows:

Description	County government	International funders/donors	Public contributions and donations	Total
	Kshs	Kshs	Kshs	Kshs
Balance brought forward	00	00	00	00
Additions during the year	00	00	00	00
Transfers to capital fund	(00)	(00)	(00)	(00)
Transfers to income statement	(00)	(00)	(00)	(00)
Other transfers	(00)	(00)	(00)	(00)
Balance carried forward	00	00	00	00

*Analysed as:*

Description	Amount
	Kshs
Current	00
Non- Current	00
<b>Total</b>	<b>00</b>

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**33. Social Benefit Liabilities**

Description	30.06.2025	Insert previous FY
	Kshs	Kshs
Health social benefit scheme	00	00
Unemployment social benefit scheme	00	00
Orphaned and vulnerable benefit scheme	00	00
PWD benefit scheme		
Elderly social benefit scheme	00	00
<b>Total</b>	<b>00</b>	<b>00</b>
Current social benefits	00	00
Non- current social benefits	00	00
<b>Total (tie to totals above)</b>	<b>00</b>	<b>00</b>

**34. Cash generated from operations**

Description	30.06.2025	30.06.2024
	Kshs.	Kshs.
<b>Surplus/ (deficit) for the year before tax</b>	<b>(28,538,515.00)</b>	<b>0</b>
Adjusted for:		
Depreciation	28,537,515.00	-
Amortisation	-	-
Gains/ losses on disposal of assets	-	0
Working Capital adjustments		
Increase in inventory	-	-
Increase in receivables	-	-
Increase in payables		-
<b>Net cash flow from operating activities</b>	<b>(1,000.00)</b>	<b>(6,716.00)</b>

**35. Related party balances**

**a) Nature of related party relationships**

Entities and other parties related to the Municipality include those parties who have ability to exercise control or exercise significant influence over its operating and financial decisions. Related parties include management personnel, their associates and close family members. The Municipality/scheme is related to the following entities:

- a) The County Government.
- b) The Parent County Government Ministry.
- c) County Assembly.
- d) Key management.
- e) Municipality Board; etc.

**b) Related party transactions**

Description	30.06.2025	30.06.2024
	Kshs.	Kshs.
Transfers from related parties'	00	00
Transfers to related parties	00	00

**c) Key management remuneration**

Description	30.06.2025	30.06.2024
	Kshs.	Kshs.
Board Members	00	00
Key Management Compensation	00	00
<b>Total</b>	<b>00</b>	<b>00</b>

**d) Due from related parties**

Description	30.06.2025	30.06.2024
	Kshs.	Kshs.
Due from parent Ministry	00	00
Due from County Government	00	00
Due from County Assembly	00	00
<b>Total</b>	<b>00</b>	<b>00</b>

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**e) Due to related parties**

Description	30.06.2025	30.06.2024
	Kshs.	Kshs.
Due to parent Ministry	00	00
Due to County Government	00	00
Due to Key management personnel	00	00
Due to County Assembly	00	00
<b>Total</b>	<b>00</b>	<b>00</b>

**36. Contingent liabilities**

Contingent liabilities	30.06.2025	30.06.2024
	Kshs.	Kshs.
Court case against the entity	00	00
Bank guarantees	00	00
<b>Total</b>	<b>00</b>	<b>00</b>

**37. Contingent Assets**

Contingent liabilities	30.06.2025	30.06.2024
	Kshs.	Kshs.
Court case against the entity	00	00
Others	00	00
<b>Total</b>	<b>00</b>	<b>00</b>

### 38. Financial risk management

The Municipality's activities expose it to a variety of financial risks including credit and liquidity risks and effects of changes in foreign currency. The Municipality's overall risk management programme focuses on the unpredictability of changes in the business environment and seeks to minimise the potential adverse effect of such risks on its performance by setting acceptable levels of risk. The Municipality does not hedge any risks and has in place policies to ensure that credit is only extended to customers with an established credit history. The Municipality's financial risk management objectives and policies are detailed below:

#### I. Credit risk

The Municipality has exposure to credit risk, which is the risk that a counterparty will be unable to pay amounts in full when due. Credit risk arises from cash and cash equivalents, and deposits with banks, as well as trade and other receivables and available-for-sale financial investments. Management assesses the credit quality of each customer, taking into account its financial position, past experience, and other factors. Individual risk limits are set based on internal or external assessments in accordance with limits set by the directors. The amounts presented in the statement of financial position are net of allowances for doubtful receivables, estimated by the Municipality's management based on prior experience and their assessment of the current economic environment. The carrying amount of financial assets recorded in the financial statements representing the Municipality's maximum exposure to credit risk without taking account of the value of any collateral obtained is made up as follows:

Description	Total amount Kshs.	Fully performing Kshs.	Past due Kshs.	Impaired Kshs.
<b>At 30 June 2025 (current year)</b>				
Receivables from exchange transactions	00	00	00	00
Receivables from non-exchange transactions	00	00	00	00
Bank balances	00	00	00	00
<b>Total</b>	<b>00</b>	<b>00</b>	<b>00</b>	<b>00</b>
<b>At 30 June 2024 (previous year)</b>				
Receivables from exchange transactions	00	00	00	00
Receivables from non-exchange transactions	00	00	00	00
Bank balances	00	00	00	00
<b>Total</b>	<b>00</b>	<b>00</b>	<b>00</b>	<b>00</b>

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The customers under the fully performing category are paying their debts as they continue trading. The credit risk associated with these receivables is minimal and the allowance for uncollectible amounts that the Municipality has recognised in the financial statements is considered adequate to cover any potentially irrecoverable amounts. The Municipality has significant concentration of credit risk on amounts due from 00.

The Municipality Board sets policies and objectives and lays down parameters within which the various aspects of credit risk management are operated.

## **II. Liquidity risk management**

Ultimate responsibility for liquidity risk management rests with the Municipality Manager, who has built an appropriate liquidity risk management framework for the management of the Municipality's short, medium and long-term liquidity management requirements. The Municipality manages liquidity risk through continuous monitoring of forecasts and actual cash flows.

The table below represents cash flows payable by the Municipality under non-derivative financial liabilities by their remaining contractual maturities at the reporting date. The amounts disclosed in the table are the contractual undiscounted cash flows. Balances due within 12 months equal their carrying balances, as the impact of discounting is not significant.

Description	Less than 1 month	Between 1-3 months	Over 5 months	Total
	Kshs.	Kshs.	Kshs.	Kshs.
<b>At 30 Jun 2025 (current year)</b>				
Trade payables	00	00	00	00
Current portion of borrowings	00	00	00	00
Provisions	00	00	00	00
Employee benefit obligation	00	00	00	00
<b>Total</b>	<b>00</b>	<b>00</b>	<b>00</b>	<b>00</b>
<b>At 30 Jun 2024 (previous year)</b>				
Trade payables	00	00	00	00
Current portion of borrowings	00	00	00	00
Provisions	00	00	00	00
Employee benefit obligation	00	00	00	00
<b>Total</b>	<b>00</b>	<b>00</b>	<b>00</b>	<b>00</b>

### **III. Market risk**

The Board has put in place an internal audit function to assist it in assessing the risk faced by the Municipality on an ongoing basis, evaluate and test the design and effectiveness of its internal accounting and operational controls.

Market risk is the risk arising from changes in market prices, such as interest rate, equity prices and foreign exchange rates which will affect the Municipality's income or the value of its holding of financial instruments. The objective of market risk management is to manage and control market risk exposures within acceptable parameters, while optimising the return. Overall responsibility for managing market risk rests with the Audit and Risk Management Committee. The Municipality's Finance Department is responsible for the development of detailed risk management policies (subject to review and approval by Audit and Risk Management Committee) and for the day-to-day implementation of those policies. There has been no change to the Municipality's exposure to market risks or the manner in which it manages and measures the risk.

### **IV. Foreign currency risk**

The Municipality has transactional currency exposures. Such exposure arises through purchases of goods and services that are done in currencies other than the local currency. Invoices denominated in foreign currencies are paid after 30 days from the date of the invoice and conversion at the time of payment is done using the prevailing exchange rate. The carrying amount of the Municipality's foreign currency denominated monetary assets and monetary liabilities at the end of the reporting period are as follows:

Description		Other currencies	Total
	Kshs.	Kshs.	Kshs.
<b>At 30 June 2025 (current year)</b>			
Financial assets	00	00	00
Investments	00	00	00
Cash	00	00	00
Debtors/ receivables	00	00	00
<b>Liabilities</b>			
Trade and other payables	00	00	00
Borrowings	00	00	00
Net foreign currency asset/(liability)	<b>00</b>	<b>00</b>	<b>00</b>

*(The entity manages foreign exchange risk from future commercial transactions and recognised assets and liabilities by projecting for expected sales proceeds and matching the same with expected payments.)*

**Foreign currency sensitivity analysis**

The following table demonstrates the effect on the Fund’s statement of financial performance on applying the sensitivity for a reasonable possible change in the exchange rate of the three main transaction currencies, with all other variables held constant. The reverse would also occur if the Kenya Shilling appreciated with all other variables held constant.

Description	Change in currency rate	Effect on surplus/ deficit	Effect on equity
	Kshs.	Kshs.	Kshs.
<b>2025 (current year)</b>			
Euro	10%	00	00
USD	10%	00	00
<b>2024 (previous year)</b>			
Euro	10%	00	00
USD	10%	00	00

**V. Interest rate risk**

Interest rate risk is the risk that the entity’s financial condition may be adversely affected as a result of changes in interest rate levels. The entity’s interest rate risk arises from bank deposits. This exposes the Fund to cash flow interest rate risk. The interest rate risk exposure arises mainly from interest rate movements on the Fund’s deposits.

**Management of interest rate risk**

To manage the interest rate risk, management has endeavoured to bank with institutions that offer favourable interest rates.

**VI. Capital risk management.**

The objective of the Municipality's capital risk management is to safeguard the Municipality's ability to continue as a going concern. The Municipality capital structure comprises of the following Municipality:

Description	30.06.2025	30.06.2024
	Kshs.	Kshs.
Revaluation reserve	-	-
Capital/Development Grants/Municipality	527,851,899.00	-
Accumulated surplus	(91,917,978.00)	0
Total Funds	435,933,921.00	0
Total borrowings	-	-
Less: cash and bank balances	685,411.00	0
Net debt / (excess cash and cash equivalents)	685,411.00	0
Gearing	0	0

**39. Program for Results (PforR) Disclosure**

<b>Name of the PforR: Kenya Urban Support Program KUSP 1</b>	
<b>Financing Partners: WORLD BANK GRANT.</b>	
<b>Purpose of the PforR: DEVELOPMENT</b>	
<b>Expenditure Details</b>	<b>Amount in Kshs</b>
Cumulative actual expenditures for the previous years	527,950,904.00
Actual expenditure in the current financial year.	
1. <i>Employee Cost</i>	00
2. <i>Use of goods and Services</i>	1,100.00
3. <i>Grants and Subsidies</i>	00
4. <i>Building of ECDE facilities</i>	00
5. <i>Others - Depreciation</i>	00
<b>Sub-total</b>	<b>1,100.00</b>
<b>Cumulative Actual Expenditures to date</b>	<b>527,952,004.00</b>

#### **40. PRIOR PERIOD ADJUSTMENTS**

**Note 40a :** In line with the requirements of IPSAS 17 – *Property, Plant and Equipment*, donor-funded assets have been capitalized and are being depreciated over their estimated useful lives, using the straight-line method in accordance with the Public Sector Accounting Standards Board (PSASB) prescribed rates.

As at **30th June 2025**, donor-funded assets with a cumulative acquisition cost of **KShs. 527,851,899.00** had been recognized. The accumulated depreciation as at year-end was **KShs. 92,603,390.00**, comprising **KShs. 64,065,875.00** relating to prior financial years (FY 2021/22–2023/24) and **KShs. 28,537,516.00** charged in the current financial year (FY 2024/25).

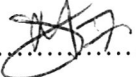
Accordingly, the carrying amount (Net Book Value) of donor-funded assets as at **30th June 2025** stood at **KShs. 435,248,508.00**. All donor-funded assets are now fully capitalized and accounted for in line with IPSAS requirements. The prior period adjustment on accumulated depreciation has been recognized directly in the Statement of Financial Position and did not affect the current year's surplus/deficit.

**20. Appendices**

**Appendix 1. Progress on Follow up of Auditors Recommendations.**

The following is the summary of issues raised by the external auditor, and management comments that were provided to the auditor.

Reference No. on the external audit Report	Issue / Observations from Auditor	Management comments	Status: (Resolved / Not Resolved)	Timeframe: (Put a date when you expect the issue to be resolved)
OAG/NRO/KARURI MUNICIPALITY/2023-2024(6)	3.2 Failure to Depreciate Property, Plant and Equipment	The depreciation was to be done in the resubmitted Annual FS. Depreciation has been according to the depreciation Schedule for Municipalities in line with IPSAS 17 and PSASB guidelines	Resolved	FY 24/25
OAG/NRO/KARURI MUNICIPALITY/2023-2024(6)	Unresolved Prior Year Matters	Were addressed in the resubmitted Annual FS response to the Management Letter	Resolved	FY 24/25

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*To be Signed by the Accounting officer of the Entity*

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Appendix 2: Inter-Entity Transfers

MUNICIPALITY NAME:				
Breakdown of Transfers from the County Executive of Kiambu County				
FY 2024/2025				
a.	Recurrent Grants	<u>Bank Statement Date</u>	<u>Amount (Kshs.)</u>	<u>Indicate the FY to which the amounts relate</u>
			00	
			00	
		<b>Total</b>	<b>00</b>	
b.	Development Grants	<u>Bank Statement Date</u>	<u>Amount (Kshs.)</u>	<u>Indicate the FY to which the amounts relate</u>
			00	
			00	
			00	
		<b>Total</b>	<b>00</b>	
c.	Direct Payments	<u>Bank Statement Date</u>	<u>Amount (Kshs.)</u>	<u>Indicate the FY to which the amounts relate</u>
			00	
			00	
		<b>Total</b>	<b>00</b>	

(The above amounts have been communicated to and reconciled with the parent Department in the County.)



.....  
 Signed by the Head of Accounts of the Entity and the transferring Entities

**Appendix 3: Reporting of Climate Relevant Expenditures**

Name of the Organization  
 Telephone Number  
 Email Address  
 Name of CEO/MD/Head

Name and contact details of contact person (in case of any clarifications) .....

Project Name	Project Description	Project Objectives	Project Activities					Source Of Funds	Implementing Partners
				Q1	Q2	Q3	Q4		

**Appendix 4: Disaster Expenditure Reporting Template**

Date:

Entity

Column I	Column II	Column III	Column IV	Column V	Column VI	Column VII
Programme	Sub-programme	Disaster Type	Category of disaster related Activity that require expenditure reporting (response/recovery/mitigation/preparedness)	Expenditure item	Amount (Kshs.)	Comments