

REPORT

OF

THE AUDITOR-GENERAL

ON

**SPECIAL ECONOMIC ZONES
 AUTHORITY**

**FOR THE EIGHTEEN MONTHS'
 PERIOD ENDED 30 JUNE, 2019**


THE NATIONAL ASSEMBLY
 PAPERS TABLED
 DATE: 17 NOV 2021 DAY: Wed
 TABLED BY: D/Majority Leader
 CLERK-AT THE-TABLE: G. Chebet





*Reports and Financial Statements
For Special Economic Zones Authority
18 Months ended June 30, 2019*



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DATE: 17 NOV 2021	
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SPECIAL ECONOMIC ZONE AUTHORITY

**REPORT AND FINANCIAL STATEMENTS
FOR 18 MONTHS ENDED 30TH JUNE, 2019**

Prepared in accordance with the Accrual Basis of Accounting Method under the International Public Sector Accounting Standards (IPSAS)

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VISION

To be a leading zones investment destination through provision of world class infrastructure and set incentives.

MISSION

Creating a better future by designing and delivering world's best services and facilities for Economic Zones to meet the next generation business goals of our customers and stakeholders. We help create new growth through shared value in Africa.

MANDATE

The mandate of the Special Economic Zones Authority (SEZA) as provided in the SEZ Act, 2015 is;

- i. To provide for the establishment of Special Economic Zones
- ii. The promotion and facilitation of global and local investors and ;
- iii. The development and management of enabling environment for such investments, and for connected purposes.

CORE VALUES

- ❖ **Partnership and collaboration;** We shall nurture and encourage partnerships with our key stakeholders.
- ❖ **Transparency;** We shall aspire to deal with our clients in the most transparent manner.
- ❖ **Diversity;** We serve all regardless of their gender, disability ethnicity, race or religious inclination.
- ❖ **Sustainability and competitiveness;** We shall aim to provide and facilitate sustainable
- ❖ **Accountability;** We shall be accountable to our clients both internal and external for the decisions and services rendered.
- ❖ **Teamwork;** We shall embrace teamwork and collaboration among our internal and external stakeholders
- ❖ **Innovation;** We shall promote member collaborations and provide value adding services driven by continuous innovation on technology and partnership.

ABBREVIATIONS AND ACRONYMS

CEO	Chief Executive Officer
Ag. CEO	Acting Chief Executive Officer
CS	Cabinet Secretary
CSP	Corporate Strategic Plan
FY	Financial Year
GoK	Government of Kenya
HRM	Human Resource Management
ICT	Information & Communication Technology
MoI	Ministry of Industrialization
PS	Principal Secretary
SP	Strategic Plan
SAGA	Semi- Autonomous Government Agency

KEY AUTHORITY INFORMATION AND MANAGEMENT

a) Background information

The Authority is a statutory body established under the Special Economic Zones Act No.16 of 2015, and is domiciled in Kenya.

b) Principal activities

The SEZ Authority was established under section 10 of the Special Economic Zones Act, 2015. The Authority is managed by a Board of Directors consisting of a Chair person and 9 other directors. Section 13 of the Special Economic Zones Act, 2015 mandates the board to provide an enabling environment for the development of all aspects of economic zones and regulation & administration of activities within the special economic zones with due regard to the principles of openness competitiveness and transparency. The Authority began independently running its operations from June 2019 prior to this it operated within the Ministry of Trade Cooperatives and Industry.

c) Key Management

The Authority's management is under the following organs:

d) Fiduciary Management

The key management personnel who held office during the financial Year ended 30th June 2019 and who had direct fiduciary responsibility were:

No.	Designation	Name
1.	Ag. Chief Executive Officer	Dr. MESHACK KIMEU
2.	Technical Officer	Mr. LEWELL NJEHIA
3.	Technical Officer	Mr. FRANCIS GITAU
4.	Finance Officer	Ms. MERCY KORIR

e) Fiduciary Oversight Arrangements

The Authority has various fiduciary oversight arrangements comprising of the Board of Directors, Management committees and other stakeholders.

f) Authority Headquarters

UAP Old Mutual Towers
Upper Hill Road
P.O Box 30418 – 00100
14th Floor
Nairobi. Kenya

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g) Authority Contacts

Telephone: +254(0)20-2731531/2-44

Email: info@sezauthority.go.ke

h) Authority Banker

Kenya Commercial Bank
UPPERHILL PLATINUM
A/C No. 1223099725
KCB TOWERS
Nairobi, Kenya

i) Independent Auditors

Auditor General
Office of the Auditor General
Anniversary Towers, University Way
P.O. Box 30084
GPO 00100
Nairobi, Kenya

j) Principal Legal Adviser

The Attorney General
State Law Office
Harambee Avenue
P.O. Box 40112
City Square 00200
Nairobi, Kenya

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BOARD OF DIRECTORS

- | | |
|----------------------------|-----------------------------|
| 1. Ms. Carole Kariuki | Chairperson |
| 2. Ms. Maureen Mujera | Director |
| 3. Mr. Meshack Keter | Director |
| 4. Dr. Herbert Musoga | Director/ NLC |
| 5. Mr. Susan Njeri Wanjohi | Director/ KRA |
| 6. Mr. Charles Mahinda | Director/ Industrialization |
| 7. Mr. Martin Gumo | Director/ National Treasury |
| 8. Mr. Thuo Kairu | Director |
| 9. Mr. Paul Russo | Director |

The Board of Directors consist of nine (9) members and the Chief Executive Officer as the Secretary
Ms. Carole Karuga – Chairperson



Ms. Carole Karuga holds a Bachelor of Arts Degree in Economics and Sociology from the University of Nairobi and a Masters Degree in Public Administration and International Affairs from Bowling Green State University, Ohio, USA. She has also pursued several professional courses on Public-Private Sector Dialogue, Global Leadership and Private Sector Development among others.

Ms. Karuga has a wealth of experience in leadership having worked for Barclays Bank of Kenya, Nairobi Chapel and Sagamore Institute for Public Policy Research, Indianapolis – Indiana, where she acted as a liaison between Kenya Private Sector Alliance (KEPSA) and the institute before formally joining KEPSA.

Ms. Karuga is the current KEPSA CEO and has been credited for transforming KEPSA from a little known Business Institution to one of the most influential institutions in Kenya and Globally. She joined the Board on 18th April 2018

She currently serves in several boards including:

- Board Member: EA Cables (East African Cables PLC), Kenya

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- Board Member: IS Kenya (Internet Solutions), Kenya
 - Board Member: BAF (Business Advocacy Fund, Danish Embassy), Kenya
 - Board Member: USIU-Africa Trustees (United States International University–Africa), Kenya
 - Advisory Board Member: ACF Women in Business Initiative of the Africa, France
 - Advisory Board Member: Nailab 3.0 (Nairobi Innovation Lab), Kenya
 - Advisory Board Member: For the Operationalisation of the Kenya National Convention Bureau
 - Council Member: NCAJ chaired by the Chief Justice of Kenya (The National Council of Administrative Justice), Kenya
-



**Mr. Kairo Thuo LLB (Hons), CPA (K), CPA (T), ACII
Director**

Mr. Kairo Thuo is both a lawyer and accountant by profession and is a partner at Viva Africa Consulting. He attended Strathmore College and the University of Nairobi where he graduated with Bachelor of Law (LLB Hons) and is a Certified Public Accountant - Kenya (CPA-K) and CPA-T holder. He was previously responsible for establishing and running the Tax Transaction Advisory Group at Deloitte and Touché and was the Director of the unit. Mr. Kairo has been recognized by the Kenya Revenue Authority (KRA) in the annual taxpayers' awards for contribution towards tax education and by the International Finance Corporation (IFC) for outstanding

tax advice contribution in the Kenya and Uganda Railways concession process

Through his many years of practice, Kairo has developed extensive experience in all areas of taxation in Kenya, Uganda, Rwanda and Tanzania and has also been involved in tax matters involving other countries in Africa. His experience involved all areas of taxation and was also involved in establishment of specialized tax service lines in direct and indirect taxation including customs, international tax and transfer pricing.

He also serves on the Boards of Kenya Power and Lighting Company Limited and NIC Bank as an Independent Non-Executive Director. He joined the Board on 21st October 2016.

Hon. Zainabu Chidzuga

Director



Hon Zainab Kalekye Chidzuga holds a Diploma in Community development. She is a renowned community leader and a counsellor. She is the pioneer Kwale county women representative

Hon. Chidzuga currently serves in several boards including: - Special Economic Zones Authority (SEZA) - Neighbours Initiatives Alliance (NIA) - Coast Water Services Board - Kwale Health Management Board - Kwale Environment board - MYWO life member Hon. Chidzuga also serves as an Oversight committee member

of Natural Resources and Environment Committee & Constitutional and legal committee. She joined the board on 14th November 2019.

Mr. Paul Russo



Director

Mr. Russo is the Managing Director National Bank of Kenya (NBK), a subsidiary of KCB Group PLC, following his appointment in October 2019. He also serves as the Group Regional Business Director, KCB Group Plc. He has over 18 years of work experience spanning executive and key roles including group HR Director (KCB Group Plc), Receiver Manager (Chase Bank), Head of HR (Barclays Standard Services – Barclays Africa), Regional

HR Head and HR Change lead (Barclays Africa), Head of HR (Barclays Tanzania), Head of Human Capital (PwC), Chief HR officer (K-Rep Bank), HR Manager (Unga Holdings) and Acting Compensation and Benefits Manager (Kenya Breweries). Paul holds an MBA from Strathmore University Business School and a Bachelor of Business Management from Moi University. He also holds a senior executive program for Africa Certificate from Harvard Business School and a Higher Diploma in Human Resource Management from the Institute of Human Resources (Kenya). Paul also serves as a director in the Boards of KCB Bank Uganda Limited, KCB Insurance Agency and KCB Capital Limited. He joined the board on 21st October 2016.

Ms. Susan Wanjohi



Alternate Director

Deputy Commissioner KRA, Customs Revenue

Susan is the designated alternate to the Commissioner General of the Kenya Revenue Authority.

Dr. Herbert Musoga

Director



Dr. Herbert Musoga is the Director, Land Use Planning at the National Land Commission responsible for overseeing and monitoring land use planning throughout the country. He has over 30 years of work experience in policymaking and held other key roles including Deputy Director of Physical Planning and Head of the Urban and Metropolitan Planning, Senior Assistant Director of Physical Planning and Head of the Division of Settlement Planning and Data Management, Senior Assistant Director of Physical Planning and Divisional Head for Urban and Metropolitan Planning, Senior Assistant Director of Physical Planning and Divisional Head for Policy, Research and Regional Planning, and Assistant Director of Physical Planning and Section Head responsible for Regional Planning.

DR. Herbert holds a PHD in Urban and Regional Planning from the University of Nairobi, Master of Arts in Urban and Regional Planning from University of Nairobi and a Bachelor of Arts in Economics and sociology from University of Nairobi.

He is a Registered Physical Planner and Corporate member of the Kenya Institute of Planners (KIP) and Architectural Association of Kenya (Town Planning Chapter).

He is the designated alternate to the Chairperson of the National Land Commission.

Martin Gumo



Alternate Director

He is the designated alternate to the Principal Secretary to the National Treasury

Charles Mahinda

Alternate Director

State Department for Industrialization

Dr. Meshack Kimeu, PHD

Ag. CEO, SEZA



Dr. Meshack Kimeu is the Acting Chief Executive Officer who is also the ex officio member of the Board following his appointment in June 2019. He has a wealth of over 30 years work experience in facilitating investment and marketing in the country and has held other key roles including General Manager – Operations - Export Processing Zones Authority and Regional Manager Coast – Export Processing Zones Authority. Dr. Meshack was Regional Manager EPZA COAST, where he spearheaded the growth of the EPZ program from 2 in 1998 Zones to 37 Zones in 2016 and employment in 1998 stood at 1,500 and grew to 25,000 in 2016. He also actively engaged Kwale County Council and Samburu South Group Ranch for Donation of Land to EPZA and the Community donated 200 acres for development of an Industrial Park, he also negotiated Green Channel for EPZ imports at KPA for seamless logistics.

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Dr. Kimeu holds a PHD in Business Administration from Jomo Kenyatta University of Agriculture and Technology, a Master of Business Administration (JKUAT) and a Bachelor of Business Administration (JKUAT).

He is also a certified lead auditor with Kenya Bureau of Standards and a trained integrity assurance officer.

MANAGEMENT TEAM

No.	Designation	Name
1.	Ag. Chief Executive Officer	Dr. Meshack Kimeu
2.	Technical Officer	Mr. Lewell Njehia
3.	Technical Officer	Mr. Francis Gitau
4.	Finance Officer	Ms. Mercy Korir
5.	Human Resource Manager	Mr. Wicklyph Imbwaga
6.	Chief Accountant	Ms. Linner Kataka

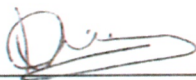
CHAIRPERSON'S STATEMENT

The Special Economic Zones Authority establishment under Section 10 of the Special Economic Zones Act, 2015 was a major milestone in identification mapping classification and operation of Special Economic Zones in Kenya. The Authority is managed by a Board of Directors whose functions are to advise the CS on all aspects of designation, approval, establishment, operation and regulation of special economic zones, implement policies and programs of Government with respect to special economic zones, grant licenses to special economic zones, approve or undertake the development operation or maintenance of appropriate infrastructure up to the perimeter of select special economic zones as and when deemed necessary, perform all administrative business regulations and services in relation to the designated special economic zones, establish and enhance inter agency collaboration among relevant state agencies to ensure compliance with all applicable laws, recommend suspension / cancellation of license's for developers in violation of the Act. Regulate, implement, monitor and supervise all aspects of the special economic zones the Act regulate the access of non - licensed service providers from the customs territory as may be required in order to service individual enterprises

The Authority operates within a dynamic environment which will continue to present new challenges and opportunities. A focused strategic direction is therefore key to enable the SEZA achieve its mandate and its desired goals under such environment

The period 2018-2019 marked a significant moment in the operations of the Authority. The Board of Directors will continue to engage the line Ministry as it has done before to seek allocation and funding so that activities of the Authority are further enhanced.

The Board of Directors will continue to support the Authority in policy and strategic direction to ensure it achieves its set mandate.



Ms. Carole Karuga

CHAIRPERSON

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REPORT OF THE CHIEF EXECUTIVE OFFICER

On behalf of the management and staff of The Special Economic Zones Authority (SEZA), I am delighted to present the first annual report and an overview of the Authority's activities for the 18 months ended 30th June, 2019. The financial performance for the Year under review was mainly impacted by the Government, since the Authority depend fully on the Government of Kenya Grants for its operations.

Since the establishments of the Authority vide the Special Economic Zones Act, 2015, there has been tremendous achievement and more so during the 2018-2019 review period. The Authority has been operating under the state department for Industrialization. In the financial Year 2018-2019 the Authority opened an account with Kenya Commercial Bank where its allocation was channeled on quarterly basis.

During the Year under review, the Authority received KES. 9,084,600.00 for operations in the financial Year under review

The expenditure for the Year 2018-2019 was Ksh. 6,356,738.00

During the Year under review the following were developed and approved; -

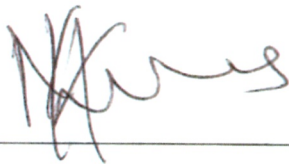
- The Second set of Special Economic Zones Regulations;
- Development of the HR Policies and procedure manual
- Development of career progression guidelines instruments

The Authority intends to develop its financial policy manual in the forthcoming period.

Term of Board members

The term of the Board is outlined under provision of Special Economic Zones Act, 2015 and the amended provisions of PFM Act, 2012 section 193(4). Members except ex- officio members shall be appointed by the Cabinet Secretary , and serve for a term of not more than three (3) Year's renewable once for a further term of three Years. In doing so, the appointment is staggered to ensure succession planning.

I would like to express my special thanks to the government for the opportunity to serve Kenyans, the Board of Directors for selfless contribution and guidance, and the Authority's staff for working round the clock to deliver and all the stakeholders for the cooperation. The financial year was successful.



Dr. Meshack Kimeu, PhD

Ag. CHIEF EXECUTIVE OFFICER

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CORPORATE GOVERNANCE STATEMENT

Corporate governance is the process and structure used to direct and manage the affairs of the Board of Directors and the SEZ Authority as a whole.

The Board of Directors is a supreme body responsible for policy formulation and direction and charting out the way forward for effective management of the Authority. The Board of Directors attach great importance to the need to conduct the operations of the Authority with integrity, professionalism and in accordance with generally accepted international corporate practice.

The board is responsible for the management of affairs of the Authority including:

- i) Advise the Cabinet Secretary in matters of SEZA funding and related policy issues;
- ii) Approve budget and monitor expenditure
- iii) Monitor and implement various government policies.
- iv) Ensure prudent use of public funds.

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FINANCE, ADMINISTRATION AND GENERAL-PURPOSE DEPARTMENT

The staff currently review financial and administration affairs of the SEZ Authority and their implementation to the Board. They further perform such duties as may be assigned to it from time to time by the Board of Directors.

The terms of reference of the staff are:

- 1) Provide policy direction on resource mobilization for the SEZ Authority for achievement of its mandate.
- 2) Review and approve annual budgets for SEZ Authority.
- 3) Review the SEZ Authority budgetary performance on quarterly basis.
- 4) Review and approve the SEZ Authority annual report and financial statements
- 5) Review and approve the SEZ Authority capital projects and monitor and evaluate their implementation.
- 6) Ensure the board approved policies for the SEZ Authority are aligned with core mandate of the Authority and legitimate interests and expectations of stakeholders
- 7) Review and approve the staff establishment structures and their operational activities that will facilitate the running of SEZ Authority.
- 8) Report quarterly to full board with their recommendations for ratification.

Board of Directors attendance

Best practice requires that every Board member attends a minimum of 75% of all Board meetings. Below is an extract from the attendance register for the Board meetings held in the period under review?

SNo	Names	Number of meetings during the Year	Number of meetings
1	Ms. Carole Kariuki	8	5
2	Ms. Maureen Mujera	8	8
3	Mr. Meshack Keter	8	8
4	Dr. Herbert Musoga	8	8
5	Mr. Hadi Abdullahi	8	8
6	Mr. Lewell Njehia	8	8
7	Mr. Martin Gumo	8	6
8	Mr. Thuo Kairu	8	7
9	Mr. Paul Russo	8	7

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Compliance to laws and other legal requirements

The Authority as a responsible corporate citizen is alive to the tenets of the Constitution of Kenya and is fully compliant with the provisions of the Special Economic Zones Act, 2015 under which the Board is established. The Board also ensures compliance to the PFM Act, 2012 by public sector entities through sensitization and training.

Board remuneration

As per PFM Act, 2012 Section 195(2), the remuneration payable allowances to the members of the Board are determined by the Salaries and Remuneration Commission. Details of Board and committee allowances are included in these financial statements.

Conflict of interest and Declaration of interest

The Board members have a statutory duty to avoid situations in which they have or may have interests that conflict with those of the Board. All transactions with all parties, Board of Directors or their related parties are carried out at arm's length. Board members are obligated to disclose to the board any real or potential conflict of interest, which may come to their attention whether direct or indirect. During every Board meeting, an agenda item exists which requires members to make a declaration of any conflict of interest they may have in the business to be discussed.

External Audit

The Office of the Auditor General (OAG) is the external auditor of The Authority. No non-audit services were provided by the external auditors.

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MANAGEMENT DISCUSSION AND ANALYSIS

Strategic Plan, Annual Work Plan and Budget

The Ag. Head of the Authority prepares the strategic plan, annual work plans and budget after consulting the Governance and Strategy Committee and the Authority, for consideration and approval by the Board. The Board submits its budget to the National Treasury for consideration in the National Budget. Quarterly, financial statements are submitted to the Directorate of Accounting Services and Quality Assurance in the National Treasury. The annual work plan is prepared from the strategic plan in order to address the strategic objectives identified.

Financial Sustainability

The allocations during the Year under review were insufficient to allow the Authority to undertake its core activities which include allowing recruitment for substantive members of staff. Any further reductions in the allocation would mean the Authority would need to curtail its core activities. The SEZ Authority is conscious of expenditure control and complied with its budgetary allocation.

Social Responsibility

The Authority did not engage in any social responsibility projects in the Year.

Authority's compliance with statutory requirements

The Authority has complied with its establishing Act, that is, the SEZA Act, 2015. It has also complied with other legal requirements such as submission of statutory deductions to KRA and its internal policies and procedures. There are no instances of noncompliance that would lead to financial loss.

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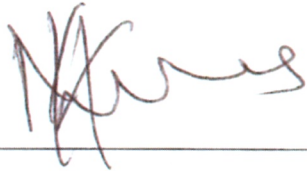
REPORT OF COMPLIANCE

Statement of Compliance

As a State Fund, the Authority's activities and operations are legally guided by the Constitution of Kenya – 2010 and the provisions of the SEZA Act 2015.

The Board continues to abide by its Charter, Regulations, the Authority's statutory mandate and the Terms of Reference of Board Committees.

The Authority continues to comply with all the statutory requirements relevant to its operation as Semi-Autonomous Government Agency (SAGA) and complies with relevant Government Circulars as issued from time to time.



Dr. Meshack Kimeu, PhD

Ag. CHIEF EXECUTIVE OFFICER

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AUDITORS

The Auditor General is responsible for the statutory audit of the **SEZ Authority** in accordance with Article 229 of the Constitution of Kenya and the Public Audit Act 2015

**Reports and Financial Statements
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STATEMENT OF ACCOUNTING OFFICER RESPONSIBILITIES

The Accounting Officer who is also the Chief Executive Officer is responsible for the preparation and presentation of the Authority's financial statements, which **give a true and fair view of the state of affairs of the Authority for and as at the end of the 18 months ended on June 30, 2019**. The responsibilities include:

- (i) maintaining adequate financial management arrangements and ensuring that these continue to be effective throughout the reporting period;
- (ii) maintaining proper accounting records, which disclose with reasonable accuracy at any time the financial position of the Authority;
- (iii) designing, implementing and maintaining internal controls relevant to the preparation and fair presentation of the financial statements, and ensuring that they are free from material misstatements, whether due to error or fraud;
- (iv) safeguarding the assets of the Authority;
- (v) selecting and applying appropriate accounting policies; and
- (vi) Making accounting estimates that are reasonable in the circumstances.

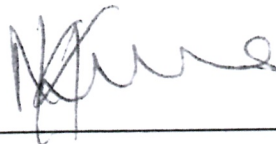
The SEZ Authority's Financial Statements, which have been prepared using appropriate accounting policies supported by reasonable and prudent judgments and estimates, in conformity with International Public Sector Accounting Standards (IPSAS), and in the manner required by the PFM Act, 2012. The Accounting Officer is of the opinion that the Authority's financial statements give a true and fair view of the state of SEZ Authority's transactions during the financial Year ended June 30, 2019, and of the Authority's financial position as at that date. The Accounting Officer further confirms the completeness of the accounting records maintained for the Authority, which have been relied upon in the preparation of the SEZ Authority's financial statements as well as the adequacy of the systems of internal financial control.

Nothing has come to the attention of the Accounting officer to indicate that the SEZ Authority will not remain a going concern for at least the next twelve months from the date of this statement.

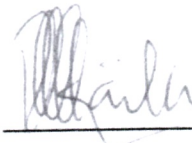
Approval of the financial statements



Ms. Carole Karuga
CHAIRPERSON



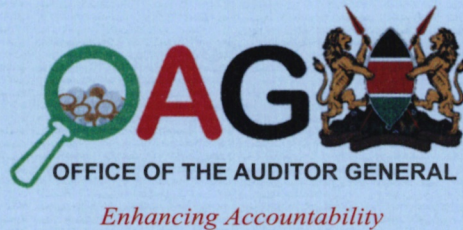
Dr. Meshack Kimeu, PhD
Ag. CHIEF EXECUTIVE OFFICER



Peter Kariuki CPA (K)
ICPAK NUMBER: 7730
HEAD OF ACCOUNTS

REPUBLIC OF KENYA

Telephone: +254-(20) 3214000
E-mail: info@oagkenya.go.ke
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HEADQUARTERS
Anniversary Towers
Monrovia Street
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NAIROBI

REPORT OF THE AUDITOR-GENERAL ON SPECIAL ECONOMIC ZONES AUTHORITY FOR THE EIGHTEEN MONTHS' PERIOD ENDED 30 JUNE, 2019

REPORT ON THE FINANCIAL STATEMENTS

Qualified Opinion

I have audited the accompanying financial statements of Special Economic Zone Authority set out on pages 1 to 18, which comprise the statement of financial position as at 30 June, 2019 and statement of financial performance, statement of changes in net assets, statement of cash flows and statement of comparison of budget and actual amounts for the period then ended, and a summary of significant accounting policies and other explanatory information in accordance with the provisions of Article 229 of the Constitution of Kenya and Section 35 of the Public Audit Act, 2015. I have obtained all the information and explanations which, to the best of my knowledge and belief, were necessary for the purpose of the audit.

In my opinion, except for the effect of the matter described in the Basis for Qualified Opinion section of my report, the financial statements present fairly, in all material respects, the financial position of the Special Economic Zones Authority as at 30 June, 2019 and of its financial performance and its cash flows for the period then ended, in accordance with International Public Sector Accounting Standards (Accrual Basis) and comply with Section 10 of the Special Economic Zones Authority Act, 2015 and the Public Finance Management Act, 2012.

Basis for Qualified Opinion

Trial Balance and the General Ledger

The Management did not provide the trial balance and the general ledger from which the financial statements are extracted. The Management failed to keep proper books of accounts as required by law and standards. Failure to keep proper records may result to misuse and misappropriation of the assets of the Authority. It is also contrary to Section 81(3) of the Public Finance Financial Management Act, 2012 which states that, an Accounting Officer should prepare the financial statements in a form that complies with the relevant accounting standards prescribed by the Public Sector Accounting Standards Board. Further, it is contrary to Section 14(1) of the State Corporations Act which states that every State Corporation shall keep or cause to be kept proper books of recording all the property, undertakings, funds activities, contracts, transactions and other businesses of the State Corporation.

Consequently, it has not been to confirm the accuracy of Authority's financial statements for the period then ended.

The audit was conducted in accordance with International Standards of Supreme Audit Institutions (ISSAIs). I am independent of the Special Economic Zone Authority Management in accordance with ISSAI 130 on Code of Ethics. I have fulfilled other ethical responsibilities in accordance with the ISSAI and in accordance with other ethical requirements applicable to performing audits of financial statements in Kenya. I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my qualified opinion.

Key Audit Matters

Key audit matters are those matters that, in my professional judgment, are of most significance in the audit of the financial statements. I have determined that there are no Key audit matters to communicate in my report.

REPORT ON LAWFULNESS AND EFFECTIVENESS IN USE OF PUBLIC RESOURCES

Conclusion

As required by Article 229(6) of the Constitution, based on the audit procedures performed, except for the matter described in the Basis for Report on Lawfulness and Effectiveness in Use of Public Resources section of my report, I confirm that, nothing else has come to my attention to cause me to believe that public resources have not been applied lawfully and in an effective way.

Basis for Conclusion

Late Submission of Financial Statements

The financial statements for the eighteen (18) months' period ended 30 June, 2019 were submitted by the Authority in the month of March, 2021, eighteen (18) months late. This is contrary to Section 47 of the Public Audit Act, 2015 which requires that public entities to submit the accounts within three months after the end of fiscal year to which the accounts relate.

The audit was conducted in accordance with ISSAI 4000. The standard requires that I comply with ethical requirements and plan and perform the audit to obtain assurance about whether the activities, financial transactions and information reflected in the financial statements are in compliance, in all material respects, with the authorities that govern them. I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my conclusion.

REPORT ON EFFECTIVENESS OF INTERNAL CONTROLS, RISK MANAGEMENT AND GOVERNANCE

Conclusion

As required by Section 7(1)(a) of the Public Audit Act, 2015, based on the audit procedures performed, except for the matters described in the Basis for Conclusion on Effectiveness of Internal Controls, Risk Management and Governance section of my report, I confirm that, nothing else has come to my attention to cause me to believe that internal controls, risk management and overall governance were not effective.

Basis for Conclusion

1. Irregular Expenditure

During the period under audit, the Authority paid a local company an amount of Kshs.122,400 on 28 June, 2019 for the purchase of air tickets. However, the tickets purchased were not for the Authority officers but for the Cabinet Secretary and two (2) other officers from the Parent Ministry. It is not clear under what circumstances the expenditure which ordinarily should have been incurred by the Ministry was paid by the Authority. In addition, the Authority paid another Kshs.175,800 to its staff being amount to be paid to the Cabinet Secretary, State Department for Industrialization as per diem. No explanation was given on why the Authority was paying the Cabinet Secretary per diem and no evidence was adduced confirming that the Cabinet Secretary actually received the amount.

In the circumstances, the Authority may be incurring expenditure that had not been budgeted for and that there is a risk of double payments with the Authority paying an expenditure already paid for by the parent Ministry.

2. Governance

The Authority operated without a Strategic Plan to guide the activities of the Authority. Further, the Board had not approved the organizational structure of the Authority. In addition, the Audit Committee had not conducted any meeting during the period under review.

In the circumstances, the Board may not have performed its functions as stipulated by the code of governance for State Corporations Act and Mwongozo guidelines.

3. Imprest Management

The Authority did not maintain an Imprest Register contrary to Section 93(4) b and c respectively of the Public Finance Management (PFM) Regulations, 2015 which requires that an Accounting Officer before issuing temporary imprest to ensure the applicant has no outstanding imprest and that the applicant has been recorded in the Imprest Register including the amount applied for. Further, imprest totaling to Kshs.546,000 was issued to various officers on behalf of other officers of the Authority, violating Section 93(4) (a) of the Public Finance Management (PFM) Regulations, 2015 requiring that an officer should not hold more than one imprest.

The Authority was, therefore, in breach of the Regulations.

The audit was conducted in accordance with ISSAI 2315 and ISSAI 2330. The standards require that I plan and perform the audit to obtain assurance about whether effective processes and systems of internal control, risk management and governance were operating effectively, in all material respects. I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my conclusion.

Responsibilities of Management and those Charged with Governance

Management is responsible for the preparation and fair presentation of these financial statements in accordance with International Public Sector Accounting Standards

(Accrual Basis) and for maintaining effective internal control as Management determines is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error and for its assessment of the effectiveness of internal control, risk management and governance.

In preparing the financial statements, Management is responsible for assessing the Authority's ability to continue to sustain services, disclosing, as applicable, matters related to sustainability of services and using the applicable basis of accounting unless Management is aware of the intention to terminate the Authority or to cease operations.

Management is also responsible for the submission of the financial statements to the Auditor-General in accordance with the provisions of Section 47 of the Public Audit Act, 2015.

In addition to the responsibility for the preparation and presentation of the financial statements described above, Management is also responsible for ensuring that the activities, financial transactions and information reflected in the financial statements are in compliance with the authorities which govern them, and that public resources are applied in an effective way.

Those charged with governance are responsible for overseeing the Authority's financial reporting process, reviewing the effectiveness of how the Authority monitors compliance with relevant legislative and regulatory requirements, ensuring that effective processes and systems are in place to address key roles and responsibilities in relation to governance and risk management, and ensuring the adequacy and effectiveness of the control environment.

Auditor-General's Responsibilities for the Audit

The audit objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes my opinion in accordance with the provisions of Section 48 of the Public Audit Act, 2015 and submit the audit report in compliance with Article 229(7) of the Constitution. Reasonable assurance is a high level of assurance, but is not a guarantee that an audit conducted in accordance with ISSAIs will always detect a material misstatement and weakness when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of these financial statements.

In addition to the audit of the financial statements, a compliance audit is planned and performed to express a conclusion about whether, in all material respects, the activities, financial transactions and information reflected in the financial statements are in compliance with the authorities that govern them and that public resources are applied in an effective way, in accordance with the provisions of Article 229(6) of the Constitution and submit the audit report in compliance with Article 229(7) of the Constitution.

Further, in planning and performing the audit of the financial statements and audit of compliance, I consider internal control in order to give an assurance on the effectiveness of internal controls, risk management and governance processes and systems in accordance with the provisions of Section 7(1)(a) of the Public Audit Act, 2015 and submit the audit report in compliance with Article 229(7) of the Constitution. My consideration of the internal control would not necessarily disclose all matters in the internal control that might be material weaknesses under the ISSAIs. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements caused by error or fraud in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions.

Because of its inherent limitations, internal control may not prevent or detect misstatements and instances of non-compliance. Also, projections of any evaluation of effectiveness to future periods are subject to the risk that controls may become inadequate because of changes in conditions, or that the degree of compliance with the policies and procedures may deteriorate.


As part of an audit conducted in accordance with ISSAIs, I exercise professional judgement and maintain professional skepticism throughout the audit. I also:

- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, design and perform audit procedures responsive to those risks, and obtain audit evidence that is sufficient and appropriate to provide a basis for my opinion. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control.
- Evaluate the appropriateness of accounting policies used and the reasonableness of accounting estimates and related disclosures made by the Management.
- Conclude on the appropriateness of the Management's use of the sustainability of services, based on the audit evidence obtained, whether a material uncertainty exists related to events or conditions that may cast significant doubt on the Authority's ability to continue sustaining services. If I conclude that a material uncertainty exists, I am required to draw attention in the auditor's report to the related disclosures in the financial statements or, if such disclosures are inadequate, to modify my opinion. My conclusions are based on the audit evidence obtained up to the date of my audit report. However, future events or conditions may cause the Authority to cease to sustain its services.
- Evaluate the overall presentation, structure and content of the financial statements, including the disclosures, and whether the financial statements represent the underlying transactions and events in a manner that achieves fair presentation.
- Obtain sufficient appropriate audit evidence regarding the financial information and business activities of the Authority to express an opinion on the financial statements.

- Perform such other procedures as I consider necessary in the circumstances.

I communicate with the Management regarding, among other matters, the planned scope and timing of the audit and significant audit findings, including any significant deficiencies in internal control that are identified during the audit.

I also provide Management with a statement that I have complied with relevant ethical requirements regarding independence, and to communicate with them all relationships and other matters that may reasonably be thought to bear on my independence, and where applicable, related safeguards.


Nancy Gathungu
AUDITOR-GENERAL

Nairobi

13 October, 2021

**Reports and Financial Statements
For Special Economic Zones Authority
18 Months ended June 30, 2019**

**1. STATEMENT OF FINANCIAL PERFORMANCE FOR 18 MONTHS ENDED 30
JUNE 2019**


	Notes	2018-2019	2017-2018
		Kshs	Kshs
Revenue from non-exchange transactions			
Transfers from other governments	6	9,084,600	
Revenue from exchange transactions			
Other income	7	2,683,175	
Total revenue		11,767,775	
Expenses			
Board Expenses	8	2,502,000	
General expenses	9	3,854,738	
Total expenses		6,356,738	
Surplus/(deficit) for the period/year		5,411,037	

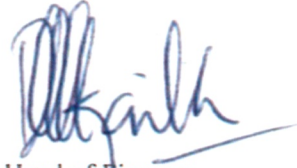
**Reports and Financial Statements
For Special Economic Zones Authority
18 Months ended June 30, 2019**

2. STATEMENT OF FINANCIAL POSITION FOR 18 MONTHS ENDED 30 JUNE 2019

	Notes	2018-2019 Kshs	2017-2018 Kshs
Assets			
Current assets			
Cash and cash equivalents	10	6,563,037	
Total assets		6,563,037	
Liabilities			
Current Liabilities			
Board	8	1,152,000	
Total liabilities		1,152,000	
NET ASSETS		5,411,037	
Reserves			
Surplus for the year		5,411,037	
Total net assets and liabilities		5,411,037	

The Financial Statements set out on pages xxx to xxx were signed on behalf of the Board of Directors by:


C.E.O
Name: DR. MESHACK KIMEU
Date: 30/3/21


Head of Finance
Name PETER KARIUKI
ICPAK Member Number:
Date 30/3/21


Chairperson of the Board
Name: CAROLE KARUGA
Date:

*Reports and Financial Statements
For Special Economic Zones Authority
18 Months ended June 30, 2019*

**3. STATEMENT OF CHANGES IN NET ASSETS
FOR 18 MONTHS ENDED 30 JUNE 2019**

	Accumulated Surplus	Total
At July 1, 2018		
Balance (deficit) for the period	5,411,037	5,411,037
At June 30, 2019	5,411,037	5,411,037

**Reports and Financial Statements
For Special Economic Zones Authority
18 Months ended June 30, 2019**

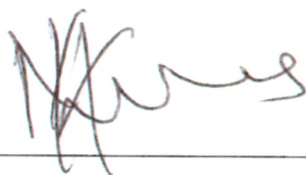
**4. STATEMENT OF CASH FLOWS
FOR 18 MONTHS ENDED 30 JUNE 2019**

		2018-2019	2017-2018
		Kshs	Kshs
Cash flows from operating activities			
Receipts			
Transfer from Ministry	6	9,084,600	
Receipts from other operating activities	7	2,683,175	
Total Receipts		11,767,775	
Payments			
Board Expenses	8	2,502,000	
General Expenses	9	3,854,738	
Total Payments		6,356,738	
Net cash flows from operating activities		5,411,037	
Cash flows from investing activities		-	
Net increase in cash and cash equivalents		1,152,000	
Net increase in cash and cash equivalents		6,563,037	
Cash and cash equivalents at 1 JANUARY 2018		-	
Cash and cash equivalents at year end	10	6,563,037	

*Reports and Financial Statements
For Special Economic Zones Authority
18 Months ended June 30, 2019*

5. STATEMENT OF COMPARISON OF BUDGET AND ACTUAL AMOUNTS FOR 18 MONTHS 30TH JUNE,2019

	Budget	Actual Expenditure		Budget	Actual Expenditure	
			Variance	Cumulative to date	Cumulative to date	Variance
	Shs	Shs	Shs	Shs	Shs	Shs
Revenue						
Government grants and subsidies	9,084,600	9,084,600	-	9,084,600	9,084,600	-
Finance Income		2,683,175	-		2,683,175	
Total income	9,084,600	11,767,775	5,411,037	9,084,600	11,767,775	5,411,037
Expenses						
Payments	6,356,738	6,356,738	-	6,356,738	6,356,738	
Total expenditure	6,356,738	6,356,738	-	6,356,738	6,356,738	-
Surplus for the period	-	5,411,037	-	-	5,411,037	5,411,037



Dr. Meshack Kimeu, PhD

Ag. CHIEF EXECUTIVE OFFICER



Peter Kariuki CPA (K)
ICPAK NUMBER: 7730
HEAD OF ACCOUNTS

NOTES TO THE FINANCIAL STATEMENTS

1. ADOPTION OF NEW AND REVISED STANDARDS

i. Relevant new standards and amendments to published standards effective for the 18 Months ended 30 June 2019

Standard	Impact
IPSAS 40: Public Sector Combinations	Applicable: 1st January 2019 The standard covers public sector combinations arising from exchange transactions in which case they are treated similarly with IFRS 3 (applicable to acquisitions only). Business combinations and combinations arising from non-exchange transactions are covered purely under Public Sector combinations as amalgamations.

ii. New and amended standards and interpretations in issue but not yet effective in the 18 Months ended 30 June 2019

Standard	Effective date and impact:
IPSAS 41: Financial Instruments	Applicable: 1st January 2022: The objective of IPSAS 41 is to establish principles for the financial reporting of financial assets and liabilities that will present relevant and useful information to users of financial statements for their assessment of the amounts, timing and uncertainty of an entity's future cash flows. IPSAS 41 provides users of financial statements with more useful information than IPSAS 29, by: <ul style="list-style-type: none"> • Applying a single classification and measurement model for financial assets that considers the characteristics of the asset's cash flows and the objective for which the asset is held; • Applying a single forward-looking expected credit loss model that is applicable to all financial instruments subject to impairment testing; and • Applying an improved hedge accounting model that broadens the hedging arrangements in scope of the guidance. The model develops a strong link between an entity's risk management strategies and the

**Reports and Financial Statements
For Special Economic Zones Authority
18 Months ended June 30, 2019**

Standard	Effective date and impact:
	accounting treatment for instruments held as part of the risk management strategy.
IPSAS 42: Social Benefits	Applicable: 1st January 2022 The objective of this Standard is to improve the relevance, faithful representativeness and comparability of the information that a reporting entity provides in its financial statements about social benefits. The information provided should help users of the financial statements and general purpose financial reports assess: <ul style="list-style-type: none"> (a) The nature of such social benefits provided by the entity; (b) The key features of the operation of those social benefit schemes; and (c) The impact of such social benefits provided on the entity's financial performance, financial position and cash flows.

iii. Early adoption of standards

The entity did not early – adopt any new or amended standards in year 2019.

2. REVENUE RECOGNITION

a) Revenue recognition

i) Revenue from non-exchange transactions

Fees, taxes and fines

The entity recognizes revenues from fees, taxes and fines when the event occurs and the asset recognition criteria are met. To the extent that there is a related condition attached that would give rise to a liability to repay the amount, deferred income is recognized instead of revenue. Other non-exchange revenues are recognized when it is probable that the future economic benefits or service potential associated with the asset will flow to the entity and the fair value of the asset can be measured reliably.

Transfers from other government entities

Revenues from non-exchange transactions with other government entities are measured at fair value and recognized on obtaining control of the asset (cash, goods, services and property) if the transfer is free from conditions and it is probable that the economic benefits or service potential related to the asset will flow to the entity and can be measured reliably. Recurrent grants are recognized in the statement of comprehensive income. Development/capital grants are recognized in the statement of financial position and realised in the statement of comprehensive income over the useful life of the assets that has been acquired using such funds

***Reports and Financial Statements
For Special Economic Zones Authority
18 Months ended June 30, 2019***

ii) Revenue from exchange transactions

Rendering of services

The entity recognizes revenue from rendering of services by reference to the stage of completion when the outcome of the transaction can be estimated reliably. The stage of completion is measured by reference to labour hours incurred to date as a percentage of total estimated labour hours.

Where the contract outcome cannot be measured reliably, revenue is recognized only to the extent that the expenses incurred are recoverable.

Sale of goods

Revenue from the sale of goods is recognized when the significant risks and rewards of ownership have been transferred to the buyer, usually on delivery of the goods and when the amount of revenue can be measured reliably and it is probable that the economic benefits or service potential associated with the transaction will flow to the entity.

Interest income

Interest income is accrued using the effective yield method. The effective yield discounts estimated future cash receipts through the expected life of the financial asset to that asset's net carrying amount. The method applies this yield to the principal outstanding to determine interest income each period.

Dividends

Dividends or similar distributions must be recognized when the shareholder's or the entity's right to receive payments is established.

Rental income

Rental income arising from operating leases on investment properties is accounted for on a straight-line basis over the lease terms and included in revenue.

3. BUDGET AND TAXES

a). BUDGET INFORMATION

The original budget for 18 Months ended June 2019 was approved by the National Assembly. Subsequent revisions or additional appropriations were made to the approved budget in accordance with specific approvals from the appropriate authorities. The additional appropriations are added to the original budget by the entity upon receiving the respective approvals in order to conclude the final budget.

The entity's budget is prepared on a different basis to the actual income and expenditure disclosed in the financial statements. The financial statements are prepared on accrual basis using a classification based on the nature of expenses in the statement of financial performance, whereas the budget is prepared on a cash basis. The amounts in the financial statements were recast from the accrual basis to the cash basis and reclassified by presentation to be on the same basis as the approved budget. A comparison of budget and actual amounts, prepared on a comparable basis to

***Reports and Financial Statements
For Special Economic Zones Authority
18 Months ended June 30, 2019***

the approved budget, is then presented in the statement of comparison of budget and actual amounts.

In addition to the Basis difference, adjustments to amounts in the financial statements are also made for differences in the formats and classification schemes adopted for the presentation of the financial statements and the approved budget.

A statement to reconcile the actual amounts on a comparable basis included in the statement of comparison of budget and actual amounts and the actuals as per the statement of financial performance has been presented under section xxx of these financial statements.

b). TAXES

Current income tax

Current income tax assets and liabilities for the current period are measured at the amount expected to be recovered from or paid to the taxation authorities. The tax rates and tax laws used to compute the amount are those that are enacted or substantively enacted, at the reporting date in the area where the Entity operates and generates taxable income.

Current income tax relating to items recognized directly in net assets is recognized in net assets and not in the statement of financial performance. Management periodically evaluates positions taken in the tax returns with respect to situations in which applicable tax regulations are subject to interpretation and establishes provisions where appropriate.

Deferred tax

Deferred tax is provided using the liability method on temporary differences between the tax bases of assets and liabilities and their carrying amounts for financial reporting purposes at the reporting date.

Deferred tax liabilities are recognized for all taxable temporary differences, except in respect of taxable temporary differences associated with investments in controlled entities, associates and interests in joint ventures, when the timing of the reversal of the temporary differences can be controlled and it is probable that the temporary differences will not reverse in the foreseeable future.

Deferred tax assets are recognized for all deductible temporary differences, the carry forward of unused tax credits and any unused tax losses. Deferred tax assets are recognized to the extent that it is probable that taxable profit will be available against which the deductible temporary differences, and the carry forward of unused tax credits and unused tax losses can be utilized, except in respect of deductible temporary differences associated with investments in controlled entities, associates and interests in joint ventures, deferred tax assets are recognized only to the extent that it is probable that the temporary differences will reverse in the foreseeable future and taxable profit will be available against which the temporary differences can be utilized.

The carrying amount of deferred tax assets is reviewed at each reporting date and reduced to the extent that it is no longer probable that sufficient taxable profit will be available to allow all or part of the deferred tax asset to be utilized. Unrecognized deferred tax assets are re-assessed at each reporting date and are recognized to the extent that it has become probable that future taxable profits will allow the deferred tax asset to be recovered.

***Reports and Financial Statements
For Special Economic Zones Authority
18 Months ended June 30, 2019***

Deferred tax assets and liabilities are measured at the tax rates that are expected to apply in the year when the asset is realized or the liability is settled, based on tax rates (and tax laws) that have been enacted or substantively enacted at the reporting date.

Deferred tax relating to items recognized outside surplus or deficit is recognized outside surplus or deficit. Deferred tax items are recognized in correlation to the underlying transaction in net assets.

Deferred tax assets and deferred tax liabilities are offset if a legally enforceable right exists to set off current tax assets against current income tax liabilities and the deferred taxes relate to the same taxable entity and the same taxation authority.

Sales tax

Expenses and assets are recognized net of the amount of sales tax, except:

- When the sales tax incurred on a purchase of assets or services is not recoverable from the taxation authority, in which case, the sales tax is recognized as part of the cost of acquisition of the asset or as part of the expense item, as applicable
- When receivables and payables are stated with the amount of sales tax included

The net amount of sales tax recoverable from, or payable to, the taxation authority is included as part of receivables or payables in the statement of financial position.

4. INVESTMENTS

i. Investment property

Investment properties are measured initially at cost, including transaction costs. The carrying amount includes the replacement cost of components of an existing investment property at the time that cost is incurred if the recognition criteria are met and excludes the costs of day-to-day maintenance of an investment property.

Investment property acquired through a non-exchange transaction is measured at its fair value at the date of acquisition. Subsequent to initial recognition, investment properties are measured using the cost model and are depreciated over a 30-year period.

Investment properties are derecognized either when they have been disposed of or when the investment property is permanently withdrawn from use and no future economic benefit or service potential is expected from its disposal. The difference between the net disposal proceeds and the carrying amount of the asset is recognized in the surplus or deficit in the period of de-recognition.

Transfers are made to or from investment property only when there is a change in use.

ii. Property, plant and equipment

All property, plant and equipment are stated at cost less accumulated depreciation and impairment losses. Cost includes expenditure that is directly attributable to the acquisition of the items. When significant parts of property, plant and equipment are required to be replaced at intervals, the entity recognizes such parts as individual assets with specific useful lives and depreciates them accordingly. Likewise, when a major inspection is performed, its cost is recognized in the carrying

**Reports and Financial Statements
For Special Economic Zones Authority
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amount of the plant and equipment as a replacement if the recognition criteria are satisfied. All other repair and maintenance costs are recognized in surplus or deficit as incurred. Where an asset is acquired in a non-exchange transaction for nil or nominal consideration the asset is initially measured at its fair value.

iii. Leases

Finance leases are leases that transfer substantially all of the risks and benefits incidental to ownership of the leased item to the Entity. Assets held under a finance lease are capitalized at the commencement of the lease at the fair value of the leased property or, if lower, at the present value of the future minimum lease payments. The Entity also recognizes the associated lease liability at the inception of the lease. The liability recognized is measured as the present value of the future minimum lease payments at initial recognition.

Subsequent to initial recognition, lease payments are apportioned between finance charges and reduction of the lease liability so as to achieve a constant rate of interest on the remaining balance of the liability. Finance charges are recognized as finance costs in surplus or deficit.

An asset held under a finance lease is depreciated over the useful life of the asset. However, if there is no reasonable certainty that the Entity will obtain ownership of the asset by the end of the lease term, the asset is depreciated over the shorter of the estimated useful life of the asset and the lease term.

Operating leases are leases that do not transfer substantially all the risks and benefits incidental to ownership of the leased item to the Entity. Operating lease payments are recognized as an operating expense in surplus or deficit on a straight-line basis over the lease term.

iv. Intangible assets

Intangible assets acquired separately are initially recognized at cost. The cost of intangible assets acquired in a non-exchange transaction is their fair value at the date of the exchange. Following initial recognition, intangible assets are carried at cost less any accumulated amortization and accumulated impairment losses. Internally generated intangible assets, excluding capitalized development costs, are not capitalized and expenditure is reflected in surplus or deficit in the period in which the expenditure is incurred.

The useful life of the intangible assets is assessed as either finite or indefinite.

v. Research and development costs

The Entity expenses research costs as incurred. Development costs on an individual project are recognized as intangible assets when the Entity can demonstrate:

- The technical feasibility of completing the asset so that the asset will be available for use or sale
- Its intention to complete and its ability to use or sell the asset
- How the asset will generate future economic benefits or service potential
- The availability of resources to complete the asset
- The ability to measure reliably the expenditure during development.

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For Special Economic Zones Authority
18 Months ended June 30, 2019***

Following initial recognition of an asset, the asset is carried at cost less any accumulated amortization and accumulated impairment losses. Amortization of the asset begins when development is complete and the asset is available for use. It is amortized over the period of expected future benefit. During the period of development, the asset is tested for impairment annually with any impairment losses recognized immediately in surplus or deficit.

vi. Financial instruments

Financial assets

Initial recognition and measurement

Financial assets within the scope of IPSAS 29 Financial Instruments: Recognition and Measurement are classified as financial assets at fair value through surplus or deficit, loans and receivables, held-to-maturity investments or available-for-sale financial assets, as appropriate. The Entity determines the classification of its financial assets at initial recognition.

Loans and receivables

Loans and receivables are non-derivative financial assets with fixed or determinable payments that are not quoted in an active market. After initial measurement, such financial assets are subsequently measured at amortized cost using the effective interest method, less impairment. Amortized cost is calculated by taking into account any discount or premium on acquisition and fees or costs that are an integral part of the effective interest rate. Losses arising from impairment are recognized in the surplus or deficit.

Held-to-maturity

Non-derivative financial assets with fixed or determinable payments and fixed maturities are classified as held to maturity when the Entity has the positive intention and ability to hold it to maturity. After initial measurement, held-to-maturity investments are measured at amortized cost using the effective interest method, less impairment. Amortized cost is calculated by taking into account any discount or premium on acquisition and fees or costs that are an integral part of the effective interest rate. The losses arising from impairment are recognized in surplus or deficit.

Impairment of financial assets

The Entity assesses at each reporting date whether there is objective evidence that a financial asset or an entity of financial assets is impaired. A financial asset or a entity

of financial assets is deemed to be impaired if, and only if, there is objective evidence of impairment as a result of one or more events that has occurred after the initial recognition of the asset (an incurred 'loss event') and that loss event has an impact on the estimated future cash flows of the financial asset or the entity of financial assets that can be reliably estimated. Evidence of impairment may include the following indicators:

- The debtors or a entity of debtors are experiencing significant financial difficulty
- Default or delinquency in interest or principal payments
- The probability that debtors will enter bankruptcy or other financial reorganization
- Observable data indicates a measurable decrease in estimated future cash flows (e.g. changes in arrears or economic conditions that correlate with defaults)

***Reports and Financial Statements
For Special Economic Zones Authority
18 Months ended June 30, 2019***

Financial liabilities

Initial recognition and measurement

Financial liabilities within the scope of IPSAS 29 are classified as financial liabilities at fair value through surplus or deficit or loans and borrowings, as appropriate. The Entity determines the classification of its financial liabilities at initial recognition.

All financial liabilities are recognized initially at fair value and, in the case of loans and borrowings, plus directly attributable transaction costs.

Loans and borrowing

After initial recognition, interest bearing loans and borrowings are subsequently measured at amortized cost using the effective interest method. Gains and losses are recognized in surplus or deficit when the liabilities are derecognized as well as through the effective interest method amortization process.

Amortized cost is calculated by taking into account any discount or premium on acquisition and fees or costs that are an integral part of the effective interest rate.

Inventories

Inventory is measured at cost upon initial recognition. To the extent that inventory was received through non-exchange transactions (for no cost or for a nominal cost), the cost of the inventory is its fair value at the date of acquisition.

Costs incurred in bringing each product to its present location and conditions are accounted for, as follows:

- Raw materials: purchase cost using the weighted average cost method.
- Finished goods and work in progress: cost of direct materials and labor and a proportion of manufacturing overheads based on the normal operating capacity, but excluding borrowing costs

After initial recognition, inventory is measured at the lower of cost and net realizable value. However, to the extent that a class of inventory is distributed or deployed at no charge or for a nominal charge, that class of inventory is measured at the lower of cost and current replacement cost.

Net realizable value is the estimated selling price in the ordinary course of operations, less the estimated costs of completion and the estimated costs necessary to make the sale, exchange, or distribution.

Inventories are recognized as an expense when deployed for utilization or consumption in the ordinary course of operations of the Entity.

i) Provisions

Provisions are recognized when the Entity has a present obligation (legal or constructive) as a result of a past event, it is probable that an outflow of resources embodying economic benefits or service potential will be required to settle the obligation and a reliable estimate can be made of the amount of the obligation.

***Reports and Financial Statements
For Special Economic Zones Authority
18 Months ended June 30, 2019***

Where the Entity expects some or all of a provision to be reimbursed, for example, under an insurance contract, the reimbursement is recognized as a separate asset only when the reimbursement is virtually certain.

The expense relating to any provision is presented in the statement of financial performance net of any reimbursement.

Contingent liabilities

The Entity does not recognize a contingent liability, but discloses details of any contingencies in the notes to the financial statements, unless the possibility of an outflow of resources embodying economic benefits or service potential is remote.

Contingent assets

The Entity does not recognize a contingent asset, but discloses details of a possible asset whose existence is contingent on the occurrence or non-occurrence of one or more uncertain future events not wholly within the control of the Entity in the notes to the financial statements. Contingent assets are assessed continually to ensure that developments are appropriately reflected in the financial statements. If it has become virtually certain that an inflow of economic benefits or service potential will arise and the asset's value can be measured reliably, the asset and the related revenue are recognized in the financial statements of the period in which the change occurs.

j) Nature and purpose of reserves

The Entity creates and maintains reserves in terms of specific requirements.

k) Changes in accounting policies and estimates

The Entity recognizes the effects of changes in accounting policy retrospectively. The effects of changes in accounting policy are applied prospectively if retrospective application is impractical.

l) Employee benefits

Retirement benefit plans

The Entity provides retirement benefits for its employees and directors. Defined contribution plans are post employment benefit plans under which an entity pays fixed contributions into a separate entity (a fund), and will have no legal or constructive obligation to pay further contributions if the fund does not hold sufficient assets to pay all employee benefits relating to employee service in the current and prior periods. The contributions to fund obligations for the payment of retirement benefits are charged against income in the year in which they become payable.

Defined benefit plans are post-employment benefit plans other than defined-contribution plans. The defined benefit funds are actuarially valued tri-annually on the projected unit credit method basis. Deficits identified are recovered through lump sum payments or increased future contributions on proportional basis to all participating employers. The contributions and lump sum payments reduce the post-employment benefit obligation.

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m) Foreign currency transactions

Transactions in foreign currencies are initially accounted for at the ruling rate of exchange on the date of the transaction. Trade creditors or debtors denominated in foreign currency are reported at the statement of financial position reporting date by applying the exchange rate on that date. Exchange differences arising from the settlement of creditors, or from the reporting of creditors at rates different from those at which they were initially recorded during the period, are recognized as income or expenses in the period in which they arise.

n) Borrowing costs

Borrowing costs are capitalized against qualifying assets as part of property, plant and equipment. Such borrowing costs are capitalized over the period during which the asset is being acquired or constructed and borrowings have been incurred. Capitalization ceases when construction of the asset is complete. Further borrowing costs are charged to the statement of financial performance.

o) Related parties

The Entity regards a related party as a person or an entity with the ability to exert control individually or jointly, or to exercise significant influence over the Entity, or vice versa. Members of key management are regarded as related parties and comprise the directors, the CEO and senior managers.

p) Service concession arrangements

The Entity analyses all aspects of service concession arrangements that it enters into in determining the appropriate accounting treatment and disclosure requirements. In particular, where a private party contributes an asset to the arrangement, the Entity recognizes that asset when, and only when, it controls or regulates the services the operator must provide together with the asset, to whom it must provide them, and at what price. In the case of assets other than 'whole-of-life' assets, it controls, through ownership, beneficial entitlement or otherwise – any significant residual interest in the asset at the end of the arrangement. Any assets so recognized are measured at their fair value. To the extent that an asset has been recognized, the Entity also recognizes a corresponding liability, adjusted by a cash consideration paid or received.

q) Cash and cash equivalents

Cash and cash equivalents comprise cash on hand and cash at bank, short-term deposits on call and highly liquid investments with an original maturity of three months or less, which are readily convertible to known amounts of cash and are subject to insignificant risk of changes in value. Bank account balances include amounts held at the Central Bank of Kenya and at various commercial banks at the end of the financial year. For the purposes of these financial statements, cash and cash equivalents also include short term cash imprests and advances to authorised public officers and/or institutions which were not surrendered or accounted for at the end of the financial year.

r) Comparative figures

Where necessary comparative figures for the previous financial year have been amended or reconfigured to conform to the required changes in presentation.

s) Subsequent events

NOTES TO THE FINANCIAL STATEMENTS (Cont)

There have been no events subsequent to the financial year end with a significant impact on the financial statements for 18 months ended June 30, 2019.

5. SIGNIFICANT JUDGMENTS AND SOURCES OF ESTIMATION UNCERTAINTY

The preparation of the Entity's financial statements in conformity with IPSAS requires management to make judgments, estimates and assumptions that affect the reported amounts of revenues, expenses, assets and liabilities, and the disclosure of contingent liabilities, at the end of the reporting period. However, uncertainty about these assumptions and estimates could result in outcomes that require a material adjustment to the carrying amount of the asset or liability affected in future periods. State all judgements, estimates and assumptions made: e.g

Estimates and assumptions

The key assumptions concerning the future and other key sources of estimation uncertainty at the reporting date, that have a significant risk of causing a material adjustment to the carrying amounts of assets and liabilities within the next financial year, are described below. The Entity based its assumptions and estimates on parameters available when the consolidated financial statements were prepared. However, existing circumstances and assumptions about future developments may change due to market changes or circumstances arising beyond the control of the Entity. Such changes are reflected in the assumptions when they occur. IPSAS 1.140

Useful lives and residual values

The useful lives and residual values of assets are assessed using the following indicators to inform potential future use and value from disposal:

- The condition of the asset based on the assessment of experts employed by the Entity
- The nature of the asset, its susceptibility and adaptability to changes in technology and processes
- The nature of the processes in which the asset is deployed
- Availability of funding to replace the asset
- Changes in the market in relation to the asset

Provisions

Provisions were raised and management determined an estimate based on the information available.

Provisions are measured at the management's best estimate of the expenditure required to settle the obligation at the reporting date, and are discounted to present value where the effect is material.

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6 TRANSFERS FROM MINISTRIES, DEPARTMENTS AND AGENCIES

Name of the Entity sending the grant	Amount recognized to Statement of Comprehensive Income KShs	Total grant income during the year	2018-2019
		KShs	KShs
State department for Industrialization	9,084,600	9,084,600	9,084,600
Total	9,084,600	9,084,600	9,084,600

7. OTHER INCOME

Description	2018-2019	2017-2018
	KShs	KShs
License Fees	2,683,175	
Total other income	2,683,175	

8. BOARD EXPENSES

Description	2018-2019	2017-2018
	KShs	KShs
Chairperson Honoraria	1,152,000	
Sitting Allowance, mileage and Chairperson airtime	1,350,000	
Total Board Expenses	2,502,000	

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9. GENERAL EXPENSES

	2018-2019	2017-2018
	KShs	KShs
General Office Supplies	29,360	
Fuels and Lubricants	116,000	
Bank Charges	7,582	
Hospitality Service and Supplies	108,000	
Training	228,200	
Travelling and Subsistence Allowance	3,365,596	
Total General Expenses	3,854,738	

10. CASH AND CASH EQUIVALENTS

Description	2018-2019	2017-2018
	KShs	KShs
Current account	6,563,037	
Total cash and cash equivalents	6,563,037	

