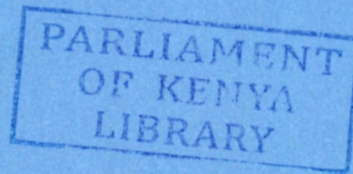


REPUBLIC OF KENYA



Enhancing Accountability



REPORT

OF

THE AUDITOR-GENERAL

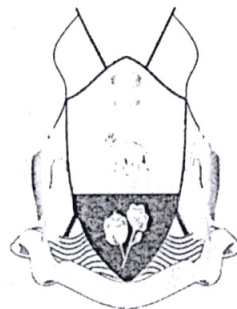
PAPERS LAID	
DATE	20/3/2024
TABLED BY	Sen. J. Kingua
COMMITTEE	—
CLERK AT THE TABLE	Polycarp

ON

COUNTY ASSEMBLY OF SIAYA

FOR THE YEAR ENDED
30 JUNE, 2023

County Government of Siaya
Siaya County Assembly
Annual Report and Financial Statements for the year ended 30th June 2023



SIAYA COUNTY ASSEMBLY

ANNUAL REPORT AND FINANCIAL STATEMENTS

FOR THE FINANCIAL YEAR ENDED

30TH JUNE 2023

Prepared in accordance with the Cash Basis of Accounting Method under the International Public Sector
Accounting Standards (IPSAS)

County Government of Siaya
Siaya County Assembly
Annual Report and Financial Statements for the year ended 30th June 2023

TABLE OF CONTENTS

1. Acronyms and Glossary of Terms	iii
2. Key Entity Information and Management	iv
3. Governance Statement	vii
4. Foreword by the Clerk of the Assembly	xxvii
5. Statement of Performance Against County Assembly Predetermined Objectives	xliv
6. Corporate Social Responsibility Statement/Sustainability Reporting	xlvi
7. Statement of Management Responsibilities	xlviii
9. Statement of Receipts and Payments for The Year Ended 30 th June 2023	1
10. Statement Of Financial Assets and Liabilities As At 30 th June 2023	2
11. Statement Of Cash Flows for The Period Ended 30 th June 2023	3
12. Statement Of Comparison of Budget & Actual Amounts: Recurrent and Development for year ended 30 th June 2023	5
12A Statement of Comparison Of Budget & Actual Amounts: Recurrent for the year ended 30 th June 2023	8
12B Statement of Comparison of Budget & Actual Amounts: Development for the year ended 30 th June 2023	10
13. Budget Execution By Programmes And Sub-Programmes	12
14. Significant Accounting Policies	13
15. Notes to the Financial Statements	19
16. Progress On Follow On Prior Year Auditor's Recommendations	33
17. Annexes	39

1. Acronyms and Glossary of Terms

a) Acronyms

ADP	Annual Development Plan
AIE	Authority to Incur Expenditure
CA	County Assembly
CARA	County Allocation of Revenue Act
CECM	County Executive Committee Member
CE	County Executive
CG	County Government
CIDP	County Integrated Development Plan
CRA	Commission on Revenue Allocation
CRF	County Revenue Fund
CT	County Treasury
IPSAS	International Public Sector Accounting Standards
MCA	Member of County Assembly
OCOB	Office of the Controller of Budget
OAG	Office of the Auditor General
PFM	Public Finance Management
PSASB	Public Sector Accounting Standards Board
NT	National Treasury
WB	World Bank
Kshs	Kenya Shillings

b) Glossary of Terms

Comparative FY Means the financial year preceding the current financial year.

2. Key Entity Information and Management

(a) Background information

The County is constituted as per the constitution of Kenya is headed by the Speaker of the County Assembly, who is responsible for the general policy and strategic direction of the Assembly. The County Assembly constitutes 30 Members of County Assembly (MCAs) elected to represent members of the public from their respective wards. The MCAs are responsible for making laws for effective performance of the County Government, approving plans and policies and playing the oversight role over the County Executive.

(b) Key Management Team

The County Assembly day-to-day management is under the following key organs:

No.	Designation	Name
1.	Speaker of the County Assembly	-Hon George Owino Okode
2.	Clerk of the County Assembly	-Mr. Eric Odhiambo Ogenga
3.	Director Finance and Accounting Services	-CPA. David Ouma Okumu
4.	Director Human Resource and Administration	-Ms. Roselinda Achien'g Barasa
5.	Principal Procurement Officer	-Ms. Rose Awuor Omedo

(c) Fiduciary Management

The key management personnel who held office during the year ended June 30th 2023 and who had direct fiduciary responsibility were:

NO	Designation	Name
1	Accounting Officer	Mr. Eric Odhiambo Ogenga.
2	Director Financial and Accounting Services	CPA. David Ouma Okumu.
3	Principal Accountant/Finance	Mr. Danish Christopher Okuthe
4	Principal Procurement Officer	Ms. Rose Awuor Omedo

Key Entity Information and Management (Continued)

(d) Fiduciary Oversight Arrangements

Public accounts and investment committee activities

The Public Accounts and Investment Committee is the one that is mandated to look at the financial statements together with the audit report from the Office of Auditor General. On the same note, they come up with recommendations, which they forward to the Assembly for implementation.

Finance Committee Activities

All matters related to finance, trade development and regulation, including markets, trade licenses, (excluding regulation of professionals), fair trade practices, and cooperative societies and control of outdoor advertising

Audit Committee

The Audit committee obtain assurance from the management that all the financial and non-financial internal control and risk management functions are operating effectively and reliably. Further, provide independent review of entity's performance and effectiveness, provide effective liaison and facilitate communication between management and external audit, provide oversight of entity's internal audit function, provide oversight of the implementation of accepted audit recommendation and ensure the entity effectively monitors compliance with legislative and regulatory requirements and promotes a culture committed to lawful and ethical behaviour.

Internal Audit Department

Is an independent department task with responsibility of undertaking Post Audit activity on the Assembly's systems and Reports. It ensures that internal control systems are effective and give an assurance on the organisational performance.

Budget and Appropriation Committee

Matters relating to coordination, control and monitoring of the County budget, discuss and review the estimates and make recommendations to the County Assembly; examine the County Fiscal Strategy Paper presented to the County Assembly; examine Bills related to the national budget, including Appropriations Bills; and evaluate tax estimates, economic and budgetary policies and Programmes with direct budget outlays.

(e) Entity Headquarters

P.O. Box 7-40600
County Assembly Building/House/Plaza
SIAYA, KENYA
Telephone: +254708745148 / 0575321021
E-mail: clerk@siayaassembly.go.ke / siyacountyassembly.go.ke
Website: www.siayaassembly.go.ke

(f) Entity Contacts

Telephone: +254708745148 / 0575321021
E-mail: .clerk@siayaassembly.go.ke / siayacountyassembly.go.ke
Website: www.siayaassembly.go.ke

(g) Entity Bankers

1. Central Bank of Kenya
Haile Selassie Avenue
P.O. Box 60000
City Square 00200
Nairobi, Kenya
2. Kenya Commercial Bank, Siaya
P.O. 52 – 40600
Siaya

(h) Independent Auditors

Auditor General
Office of The Auditor General
Anniversary Towers, University Way
P.O. Box 30084
GOP 00100
Nairobi, Kenya

(i) Principal Legal Adviser

The Attorney General
State Law Office
Harambee Avenue
P.O. Box 40112
City Square 00200
Nairobi, Kenya

(j) County Attorney

Siaya County Attorney
P.O. Box 803-40600
Siaya

3. Governance Statement

The County Assembly

The County Assembly is constituted by the MCAs of Siaya county government. It is headed by the Speaker who is elected by the MCAs. The speaker is also the chairperson of the county assembly service board while the county assembly clerk is the secretary.

Section 10 (4) of the county governments 2012 provides that a county assembly shall observe the following order of precedence.

- a) The speaker of the county assembly.
- b) The leader of the majority party; and
- c) The leader of the minority party.

The Roles of the county assembly are outlined in Section 8 of the County Governments Act 2012 and they include:

- a) Vet and approve nominees for appointment to county public office as may be provided for in this Act or any other law.
- b) Perform the roles set out under Article 185 of the Constitution.
- c) Approve the budget and expenditure of the county government in accordance with Article 207 of the Constitution, and the legislation contemplated in Article 220(2) of the Constitution, guided by Articles 201 and 203 of the Constitution.
- d) Approve the borrowing by the county government in accordance with Article 212 of the Constitution.
- e) Approve county development planning; and
- f) Perform any other role as may be set out under the Constitution or legislation.

The County Assembly Executes its mandate, through committees which are broadly classified into two.

a) Select Committees

Select committees are generally responsible for overseeing the work of government departments and agencies.

b) Sectoral Committees

The mandate of Sectoral Committees is in respect to the subject matter assigned by the Standing Orders and is exercised within the limits contemplated under Part 2 of the Fourth Schedule to the Constitution.

The County Assembly has the following Select and Sectoral committees:

- a) Committee of Powers and Privileges
- b) Public Accounts/Investment Committee
- c) Budget and Appropriations Committee
- d) House business committee
- e) Selection committee
- f) Appointments committee
- g) Chairpersons' panel
- h) Committee on delegated county legislation

County Government of Siaya

Siaya County Assembly

Annual Report and Financial Statements for the year ended 30th June 2023

- i) County sectoral committee on health services
- j) County sectoral committee on education, youth affairs, gender and social services
- k) County sectoral committee on public works, roads, transport and communication
- l) County sectoral committee on water and irrigation
- m) County sectoral committee on governance and administration
- n) County sectoral committee on finance, trade, industry, labour and cooperative development
- o) County sectoral committee on tourism, wildlife conservation and sports
- p) County sectoral committee on agriculture, livestock and fisheries
- q) County sectoral committee on lands physical planning, surveying and housing
- r) County sectoral committee on justice and legal affairs
- s) County committee on implementation
- t) Committee on welfare
- u) Committee on procedure and rules
- v) Liaison committee

*County Government of Siaya
Siaya County Assembly
Annual Report and Financial Statements for the year ended 30th June 2023*

a) Committee of Powers and Privileges

There is established committee known as the Committee of Powers and Privileges consisting of the Speaker, who shall be the chairperson of the Committee; and such other members of the county assembly as may be provided in the Standing Orders of the county assembly. The functions of the Committee of Powers and Privileges shall be to inquire into the conduct of a member whose conduct is alleged to constitute a breach of privileges accorded to the county assembly members by any legislation or standing orders and perform such other functions as may be specified by enabling legislation. The committee held 22 meetings in FY 2022/2023. The committee members during FY 2023 were:

Member	Designation	Ward
Hon George Okode	Speaker/Chairman	
Hon Andrew Omwende	Vice Chairman	Sigomre
Hon. Silvester Madialo	Member	Usonga
Hon. David Ragen	Member	Central Alego
Hon. Lorna Adida	Member	Nominated
Hon. Benard Adala	Member	North Ugenya
Hon. Dorah Abonyo	Member	Nominated
Hon. Rose Rabinya	Member	Nominated
Hon. Michael Omondi	Member	South Uyoma

County Government of Siaya
Siaya County Assembly
Annual Report and Financial Statements for the year ended 30th June 2023

b) Audit Committee

The audit committee was constituted in December, 2017. Its mandate is to advise the County Government on institutional risk management and compliance. The committee held Four meetings in FY 2022-2023. The committee members during FY 2022-2023 were:

Member	Designation
CPA. Julia Akinyi Ohore	Chairperson
CPA. Joseph Odhiambo Onyango	Vice Chairperson
CPA. Lucy Mugadukha Anangwe	Member

c) Public Accounts/Investment Committee

The committee was formed to provide oversight on the County's finances. The committee held quarterly mandatory meetings during the year. Additionally, it also held 49 extra sittings to deal with arising matters. The members who served in the committee during the year were:

Member	Designation	Ward
Hon. William Kinyanyi	Chairman	Yala Township
Hon. David Ragen	Vice Chairman	Central Alego
Hon. Andericus Odongo	Member	West Ugenya
Hon. Lorna Adida	Member	Nominated
Hon. Francis Otiato	Member	Yimbo East
Hon. John Apodo	Member	Sidindi
Hon. Vincent Odawa	Member	North Alego
Hon. Bismark Olang'o	Member	Central Sakwa
Hon. Fredrick Omoro	Member	East Ugenya
Hon. Julie Okelo	Member	Nominated
Hon. Justus Oguta	Member	West Uyoma

d) Budget and Appropriations Committee

The budget and appropriations committee provides guidance in the budgetary process. It is charged with the budget making process and ensuring that there is public participation in the budget process. During the period under review, the Committee held a total of 39 sittings both within and outside the precincts the Assembly to discharge its mandate. The members who served in the committee during the period were:

Member	Designation	Ward
Hon Silvester Madialo	Chairman	Usonga
Hon Susan Okwirry	Vice Chairperson	West Gem
Hon. Andrew Omwende	Member	Sigomre
Hon. James Otare	Member	Siaya Township
Hon. Philip Abuba	Member	North Gem
Hon. Francis Otiato	Member	Yimbo East
Hon. Benard Adala	Member	North Ugenya
Hon. Mark Okeyo	Member	West Asembo
Hon. Agnes Awita	Member	Nominated
Hon. Edwin M. Otieno	Member	Ugunja
Hon. Booker W. Bonyo	Member	North Uyoma
Hon. Dorothy Oinga	Member	Nominated
Hon. Eunice R. Achieng	Member	South Sakwa

e) Speaker's Panel

The Committee shall –

- a. Plans on presiding of Assembly sittings.
- b. Review Rulings made by the Speaker or presiding member.

Member	Designation	Ward
Hon. George Okode	Chairman	

County Government of Siaya

Siaya County Assembly

Annual Report and Financial Statements for the year ended 30th June 2023

Hon. Andericus Odongo	Vice Chairman	West Ugenya
Hon. Silvester Madialo	Member	Usonga
Hon. Benard Adala	Member	North Ugenya
Hon. Cynthia Akinyi	Member	Nominated
Hon. Fredrick Omoro	Member	East Ugenya
Hon. Felix Okumu	Member	West Alego
Hon. Gordon Onguuru	Member	East Asembo
Hon. Truphosa Odinga	Member	West Sakwa
Hon. Brian A. Obiero	Member	South Gem

f) Procedure and House Rules Committee

The Committee shall –

- a) Implement the Standing Orders respecting the scheduling or programming of the business of the County Assembly and the functioning of the Committees of the County Assembly;
- b) Review the Standing Order from time to time

Member	Designation	Ward
Hon George Okode	Speaker/ Chairman	
Hon. Emily Awita	Vice Chairperson	Nominated
Hon. Julie Okelo	Member	Nominated
Hon. Andericus Odongo	Member	West Ugenya
Hon. Mark Okeyo	Member	West Asembo
Hon. David Ragen	Member	Central Alego
Hon. Susan Okwirry	Member	West Gem

g) House Business Committee

The Committee shall -

County Government of Siaya

Siaya County Assembly

Annual Report and Financial Statements for the year ended 30th June 2023

- a). Prepare and, if necessary, from time to time adjust the County Assembly Calendar with the approval of the County Assembly;
- b). Monitor and oversee the implementation of the County Assembly Business and programs.
- d). Determine the order in which the reports of Committees shall be debated in the County Assembly;
- e). May take decisions and issue directives and guidelines to prioritize or postpone any business of the County Assembly acting with the concurrence of the Leader of the Majority Party or the Leader of the Minority Party, as the case may be.

Member	Designation	Ward
Hon. George Okode	Speaker/Chairman	
Hon. Andericus Odongo	Vice Chairman	West Ugenya
Hon. Edwin M. Otieno	Member	Ugunja
Hon. Scholastica Madowo	Member	South East Alego
Hon. Seth Baraka	Member	East Gem
Hon. Emily Awita	Member	Nominated
Hon. Justus Oguta	Member	West Uyoma
Hon. Simon Angule	Member	Yimbo West
Hon. Shalom Oduor	Member	Nominated

h) Committee on Selection

The Committee shall –

Nominate members to serve in Committees, save for the membership of the County Assembly Business Committee and Committee on Appointments

Member	Designation	Ward
Hon. Edwin M. Otieno	Chairman	Ugunja
Hon. Eunice R. Achieng	Vice Chairperson	South Sakwa

County Government of Siaya
Siaya County Assembly
Annual Report and Financial Statements for the year ended 30th June 2023

Hon. Booker W. Bonyo	Member	North Uyoma
Hon. Sylvester Madialo	Member	Usonga
Hon. William Kinyanyi	Member	Yala Township
Hon. Andrew Omwende	Member	Sigomre
Hon. Benard Adala	Member	North Ugenya
Hon. Francis Otiato	Member	Yimbo East
Hon. Mark Okeyo	Member	West Asembo

i) Committee on Appointments

The committee shall vet and report on all appointments where the constitution or any other law requires the House to approve.

Member	Designation	Ward
Hon George Okode	Speaker/Chairman	
Hon. Truphosa Odinga	Vice Chairperson	West Sakwa
Hon. Sylvester Madialo	Member	Usonga
Hon. Edwin M. Otieno	Member	Ugunja
Hon. Peter Joseph Oduor	Member	Ukwala
Hon. Dorothy Oinga	Member	Nominated
Hon. Michael Omondi	Member	South Uyoma
Hon. Oliver Arika	Member	North Sakwa
Hon. Philip Abuba	Member	North Gem
Hon. John Apodo	Member	Sidindi

j) Liaison Committee

The Committee shall;

- a. Guide and co-ordinate the operations, policies and mandates of all Committees;

County Government of Siaya

Siaya County Assembly

Annual Report and Financial Statements for the year ended 30th June 2023

- b. Deliberate on and apportion the annual operating budget among the Committees;
- c. Consider the programs of all Committees, including their need to travel and sit away from the precincts of County Assembly;
- d. Ensure that Committees submit reports as required by the Standing Orders;
- e. Determine, whenever necessary, the committee or committees to deliberate on any matter; and
- f. Give such advice relating to the work and mandate of select committees as it may consider necessary;

Member	Designation	Ward
Hon. Andericus Odongo	Chairman (Dep. Speaker)	West Ugenya
Hon George Okode	Hon. Speaker	
Hon. Edwin Martin Otieno	Member	Ugunja
Hon. Silvester Madialo	Member	Usonga
Hon. Cynthia Akinyi	Member	Nominated
Hon. William Kinyanyi	Member	Yala Township
Hon. Sylas Madingu	Member	Central Gem
Hon. Oliver Arika	Member	North Sakwa
Hon. Bismark Olango	Member	Central Sakwa
Hon. Justus Oguta	Member	West Uyoma
Hon. Vincent Odawa	Member	North Alego
Hon. Mark Okeyo	Member	West Asembo
Hon. Dorothy Oinga	Member	Nominated
Hon. Fredrick Omoro	Member	East Ugenya
Hon. James Otare	Member	Siaya Township
Hon. Francis Otiato	Member	Yimbo East
Hon. Philip Abuba	Member	North Gem
Hon. Scholastica Madowo	Member	South East Alego

k) Committee on Delegated Legislation

The Committee shall –

Consider all matters related to statutory instruments and if they are in accordance with the provisions of the Constitution, the Act pursuant to which it is made or other relevant written laws

Member	Designation	Ward
Hon. Cynthia Akinyi	Chairperson	Nominated
Hon. Dorah Abonyo	Vice Chairperson	Nominated
Hon. Sylvester Madialo	Member	Usonga
Hon. Felix Okumu	Member	West Alego
Hon. Alice Odhiambo	Member	Nominated
Hon. Michael Omondi	Member	South Uyoma
Hon. Fredrick Oloo	Member	Nominated
Hon. Shalom Oduor	Member	Nominated
Hon. Eunice R. Achieng	Member	South Sakwa

l) Committee on Health Services

The Committee shall provide guidance on all matters related to County health services in particular County health facilities and pharmacies, ambulance services, promotion of primary health care, licensing and control of undertakings that sell food to the public, veterinary services (excluding regulation of the profession), cemeteries, funeral parlors and crematoria and refuse removal, refuse dumps and solid waste disposal.

Member	Designation	Ward
Hon. Sylas Madingu	Chairperson	Central Gem
Hon. Wilfrida Arunda	Vice Chairperson	Nominated
Hon. Cynthia Akinyi	Member	Nominated
Hon. James Otare	Member	Siaya Township
Hon. Michael Omondi	Member	South Uyoma
Hon. Benard Adala	Member	North Ugenya
Hon. Booker Bonyo	Member	North Uyoma
Hon. Agnes Awita	Member	Nominated
Hon. Fredrick Omoro	Member	East Ugenya
Hon. Rose Rabinya	Member	Nominated
Hon. Gordon Onguru	Member	East Asembo

m) Committee Education, Youth Affairs, Gender and Social Services

The shall provide guidance on all matters related to pre-primary education, village polytechnics, home craft centres, childcare youth and children welfare.

Member	Designation	Ward
Hon. Oliver Arika	Chairperson	North Sakwa
Hon. Shalom Oduor	Vice Chairperson	Nominated
Hon. Andrew Omwende	Member	Sigomre
Hon. Rose Rabinya	Member	Nominated
Hon. Dorothy Oinga	Member	Nominated
Hon. Susan Okwirry	Member	West Gem

Hon. Seth Baraka	Member	East Gem
Hon. Philip Abuba	Member	North Gem
Hon. Fredrick Oloo	Member	Nominated
Hon. Scholastica Madowo	Member	South East Alego
Hon. Ann Wanzila	Member	Nominated

n) Committee Public Works, Roads, Transport and Communication

The Committee shall provide guidance on all matters related to County transport, including County roads, street lighting, traffic and parking, public transport, ferries and harbors, excluding the regulation of international and national shipping and matters related thereto; County public works and services including storm water management systems in built up areas and water.

Member	Designation	Ward
Hon. Bismark Olango	Chairperson	Central Sakwa
Hon. Ann Osoo	Vice Chairperson	Nominated
Hon. Truphosa Odinga	Member	West Sakwa
Hon. John Apodo	Member	Sidindi
Hon. Justus Oguta	Member	West Uyoma
Hon. Joseph Peter Oduor	Member	Ukwala
Hon. Seth Baraka	Member	East Gem
Hon. Simon Angule	Member	Yimbo West
Hon. Felix Okumu	Member	West Alego

o) Committee on Water and Irrigation

The Committee shall provide guidance on all matters related to water provision for domestic, commercial and industrial use and irrigation of farm land

Member	Designation	Ward
Hon. Justus Oguta	Chairperson	West Uyoma
Hon. Felix Okumu	Vice Chairperson	West Alego
Hon. Cynthia Akinyi	Member	Nominated
Hon. Philip Abuba	Member	North Gem
Hon. Julie Okelo	Member	Nominated
Hon. Fredrick Oloo	Member	Nominated
Hon. William Kinyanyi	Member	Yala Township
Hon. Peter Joseph Oduor	Member	Ukwala
Hon. Rose Rabinya	Member	Nominated
Hon. Mark Okeyo	Member	West Asembo

p) Committee on Governance and Administration

The Committee shall provide guidance related to –

- a) ensuring and coordinating participation of communities and wards in governance at local level,
- b) assisting communities and locations to develop administrative capacity for the effective exercise of the functions and powers and public participation in governance at the local levels

Member	Designation	Ward
Hon. Vincent Odawa	Chairman	North Alego
Hon. Lorna Adida	Vice Chairman	Nominated

County Government of Siaya

Siaya County Assembly

Annual Report and Financial Statements for the year ended 30th June 2023

Hon. Edwin M. Otieno	Member	Ugunja
Hon. Gordon Onguru	Member	East Asembo
Hon. Susan Okwirry	Member	West Gem
Hon. Shalom Oduor	Member	Nominated
Hon. Scholastica Madowo	Member	South East Alego
Hon. David Ragen	Member	Central Alego
Hon. Francis Otiato	Member	Yimbo East

q) Committee on Finance, Trade, Industry and Cooperatives

The Committee shall provide guidance on all matters related to finance, trade development and regulation, including markets, trade licenses, (excluding regulation of professionals), fair trade practices, and cooperative societies and control of outdoor advertising

Member	Designation	Ward
Hon. Mark Okeyo	Chairman	West Asembo
Hon. Michael Omondi	Vice Chairman	South Uyoma
Hon. Vincent Odawa	Member	North Alego
Hon. Seth Baraka	Member	East Gem
Hon. Truphosa Odinga	Member	West Sakwa
Hon. Peter Joseph Oduor	Member	Ukwala
Hon. Booker W. Bonyo	Member	North Uyoma
Hon. Eunice R. Achieng	Member	South Sakwa
Hon. Scholastica Madowo	Member	South East Alego
Hon. Oliver Arika	Member	North Sakwa
Hon. Simon Angule	Member	Yimbo West

r) Committee Tourism, Wildlife, Conservation and Sports

The Committee shall provide guidance on matters related to local tourism, county parks, beaches and recreation facilities including hotels, implementation of specific national government policies on natural resources and environmental conservation, including soil and water conservation, forestry and wildlife, control of air pollution, noise pollution and other public nuisances, and, information services

Member	Designation	Ward
Hon. Dorothy Oinga	Chairperson	Nominated
Hon. Gordon Onguru	Vice Chairman	East Asembo
Hon. David Ragen	Member	Central Alego
Hon. Dorah Bonyo	Member	Nominated
Hon. Julie Okelo	Member	Nominated
Hon. Sylvester Madialo	Member	Usonga
Hon. Shalom Oduor	Member	Nominated
Hon. Benard Adala	Member	North Ugenya
Hon. Peter Joseph Oduor	Member	Ukwala
Hon. Brian Obiero	Member	South Gem

s) Committee on Agriculture, Livestock and Fisheries

The Committee shall provide guidance on all matters related to agriculture, including crop and animal husbandry, livestock sale yards, County abattoirs, plant and animal disease control and fisheries; implementation of specific national government policies on natural resources and environmental conservation, including soil and water conservation and forestry, control of air pollution, noise pollution, other public nuisances and outdoor advertising

Member	Designation	Ward
Hon. Fredrick Omoro	Chairman	East Ugenya
Hon. Simon Angule	Vice Chairman	Yimbo West

County Government of Siaya

Siaya County Assembly

Annual Report and Financial Statements for the year ended 30th June 2023

Hon. Edwin M. Otieno	Member	Ugunja
Hon. Scholastica Madowo	Member	South East Alego
Hon. Michael Omondi	Member	South Uyoma
Hon. Sylas Madingu	Member	Central Gem
Hon. Wilfrida Arunda	Member	Nominated
Hon. Alice Odhiambo	Member	Nominated
Hon. Eunice R. Achieng	Member	South Sakwa
Hon. Brian Obiero	Member	South Gem
Hon. Dorah Bonyo	Member	Nominated

t) Committee on Lands, Physical Planning, Surveying and Housing

The Committee shall provide guidance on all matters relating to spatial planning, land administration, adjudication within the confines of the relevant legislation, urban development, markets, land survey and mapping; boundaries and fencing; housing and electricity and gas reticulation and energy regulation including working with national institutions on land and physical planning.

Member	Designation	Ward
Hon. James Otare	Chairman	Siaya Township
Hon. John Apodo	Vice chairman	Sidindi
Hon. Alice Odhiambo	Member	Nominated
Hon. Gordon Onguuru	Member	East Asembo
Hon. Sylas Madingu	Member	Central Gem
Hon Bismarck Olango	Member	Central Sakwa
Hon. Andericus Odongo	Member	West Ugenya
Hon. David Ragen	Member	Central Alego
Hon. Felix Okumu	Member	West Alego
Hon. Andrew Omwende	Member	Sigomre

County Government of Siaya

Siaya County Assembly

Annual Report and Financial Statements for the year ended 30th June 2023

Hon. Truphosa Odinga	Member	West Sakwa
-----------------------------	---------------	-------------------

u) Committee on Justice and Legal Affairs

All matters related to administration of law and justice, constitutional affairs including elections, ethics, integrity and anti-corruption sand human rights

Member	Designation	Ward
Hon. Francis Otiato	Chairman	Yimbo East
Hon. Seth Baraka	Vice chairman	East Gem
Hon. Sylvester Madialo	Member	Usonga
Hon. William Kinyanyi	Member	Yala Township
Hon. Justus Oguta	Member	West Uyoma
Hon. Oliver Arika	Member	North Sakwa
Hon. Ann Osoo	Member	Nominated
Hon. Dorah Bonyo	Member	Nominated
Hon. Andericus Odongo	Member	West Ugenya

v) Committee on implementation

The Committee shall –

1) Scrutinize the resolutions of the County Assembly (including Implementation of adopted committee reports), Implementation of petitions and the undertakings given by the County Executive Committee and examine –

a. Whether or not such decisions and undertakings have been implemented and where implemented, the extent to which they have been implemented; and whether such implementation has taken place within the minimum time necessary; and

b. Whether or not legislation passed by the County Assembly has been operationalized and where operationalized, the extent to which such operationalization has taken place within the minimum time necessary.

County Government of Siaya

Siaya County Assembly

Annual Report and Financial Statements for the year ended 30th June 2023

2) The Committee may propose to the County Assembly, sanctions against any member of the County Executive Committee who fails to report to the relevant select Committee on implementation status without justifiable reasons

Member	Designation	Ward
Hon. Philip Abuba	Chairman	North Gem
Hon. Alice Odhiambo	Vice chairman	Nominated
Hon. Dorothy Oinga	Member	Nominated
Hon. Wilfrida Arunda	Member	Nominated
Hon. Ann Osoo	Member	Nominated
Hon. John Apodo	Member	Sidindi
Hon. Agnes Awita	Member	Nominated
Hon. Lorna Adida	Member	Nominated
Hon. Bismarck Olango	Member	Central Sakwa
Hon Brian Obiero	Member	South Gem

w) Committee on Members Welfare

The welfare committee shall –

1. Consult with the Board to ensure provision of a conducive environment in terms of office space, cleanliness of the offices of the MCAs and maintenance of the chambers
2. Advice and give recommendations to the Speaker concerning provision of welfare to members' in terms of medical insurance and general wellness of MCAs
3. Inspect, control and supervise welfare arrangements for the members
4. Ensure that safety of the members is guaranteed during field trips and sittings within and outside the precincts
5. Ensure that primary welfare such as clean water, clean rest rooms, medical supplies, and first-aid kits are provided to members when required.

*County Government of Siaya
Siaya County Assembly
Annual Report and Financial Statements for the year ended 30th June 2023*

Member	Designation	Ward
Hon. Scholastica Madowo	Chairperson	South East Alego
Hon. Fredrick Oloo	Vice Chairman	Nominated
Hon. Wilfrida Arunda	Member	Nominated
Hon. William Kinyanyi	Member	Yala Township
Hon. Justus Oguta	Member	West Uyoma
Hon. Cynthia Akinyi	Member	Nominated
Hon. Ann Osoo	Member	Nominated

In addition to the above committees of the County Assembly, the County Assembly has an independent Audit Committee constituted pursuant to Section 155 (5) to comply with PFM Act, 2012 (County Government) and regulation 167 of the Public Finance Management regulations (2015) on the formation of audit committees for all Counties.

Mandate of Audit Committee

- a) The audit committee should drive the assessment of the performance of the head of internal audit.
- b) Examine internal and external audit reports and recommendations after management response to ensure action is taken.
- c) There should be in place adequate mechanisms of enabling the audit committee facilitate adequate disposal of all PAC/PIC recommendations. This is done by following up to ensure positive action is taken.
- d) The audit committee is responsible for communicating with the internal and external auditors. In its overseeing role, the committee should focus on: –
 - (i) The changing business environment;
 - (ii) Changing financial reporting requirement;
 - (iii) Audit findings, including comments on governance, risk and controls;
 - (iv) Proposed audit scope and audit coverage and approaches with respect to complex, high risks, and judgment areas;
 - (v) Management response to specific audit recommendations

Communication with all Stakeholders

The County is committed to ensuring that all its stakeholders are provided with full and timely information about its programmes and performance. They are also given an opportunity to give feedback. In this regard, the County held an Annual consultative meeting in 8 Sittings outside the precincts of the Assembly where different stakeholders were invited for information sharing. This communication is important in ensuring that stakeholder expectations are aligned to the County’s service delivery charter.

The County Assembly also subjected the following four bills through public participation.

1.	Siaya County Appropriation Bill,2022 (County Assembly Bill No.6 of 2022)
2.	Siaya County Supplementary Appropriation Bill,2022 (County Assembly Bill No.5 of 2022)
3.	Siaya County Finance Bill, 2022 (County Assembly Bill No. 4 of 2022)
4.	Siaya County Supplementary Appropriation Bill,2023 (County Assembly Bill No.1 of 2023)

Risk management

There is a Risk management policy manual which was developed in response to the requirements of the Public Finance Management Act 2012, Constitution of Kenya 2010, the County Assemblies Service Act, and the County Government Act to implement and maintain effective, efficient and transparent systems of risk management and control. Risk management addresses all kinds of material risks to the objectives of the assembly. It does not have a bias towards any particular risk control function.

The Assembly adopt a rigorous and ongoing process of risk identification that also includes mechanisms to identify new and emerging risks timeously. The risk identification process covers all risks, regardless of whether or not such risks are within the direct control of the Assembly.

Risk identification is strengthened by supplementing Board’s perceptions of risks, inter alia, with:

- a) Review of external and internal audit reports;

- b) Review of the reports of the Standing Committee on Public Accounts, Senate and the relevant Parliamentary Committee(s);
- c) Financial analyses;
- d) Historic data analyses;
- e) Actual loss data;
- f) Interrogation of trends in key performance indicators;
- g) Benchmarking against peer group or quasi peer group;
- h) Sector information;
- i) Scenario analyses; and
- j) Forecasting and stress testing

Risks are assessed on the basis of the likelihood of the risk occurring and the impact of its occurrence on the particular Assembly objective(s) it is likely to affect. Risk assessment should be performed through a three stage process:

- a) Firstly, the inherent risk should be assessed to establish the level of exposure in the absence of deliberate Board actions to influence the risk;
- b) Secondly, a residual risk assessment should follow the process described in 16(4)(a) to determine the actual remaining level of risk after the mitigating effects of Board actions to influence the risk; and
- c) Thirdly, the residual risk should be benchmarked against the Assembly's risk appetite to determine the need for further Board intervention, if any.

Compliance

The manual has been developed in terms of the prescripts (a) and (b) below, read in conjunction with prescripts (c), (d) and (e):

- a) Sections 73 (3) (b) and 155(3)(b) of the PFMA 2012, which require the National and County government entities to maintain an internal auditing arrangement to conduct risk- based, value-for-money and systems audits aimed at strengthening internal control mechanisms that could have an impact on achievement of the strategic objectives of the entity.
- b) Sections 165 of PFMAR 2015 which requires Accounting Officer to ensure that the government entity develops:
 - i. Risk management strategies, which include fraud prevention mechanism; and
 - ii. A system of risk management and internal control that builds robust business operations. require the Accounting Officers to ensure that their municipalities and municipal entities have and maintain effective, efficient and transparent systems of risk management;
- c) The IAGD -guidelines on the implementation of the Assembly Risk management

policy (IRMPPF) in the Public Sector.

d) COSO Internal Integrated control policy. The Policy aims to support Assemblies to improve and sustain their performance by enhancing their systems of risk management to protect against adverse outcomes and optimise opportunities.

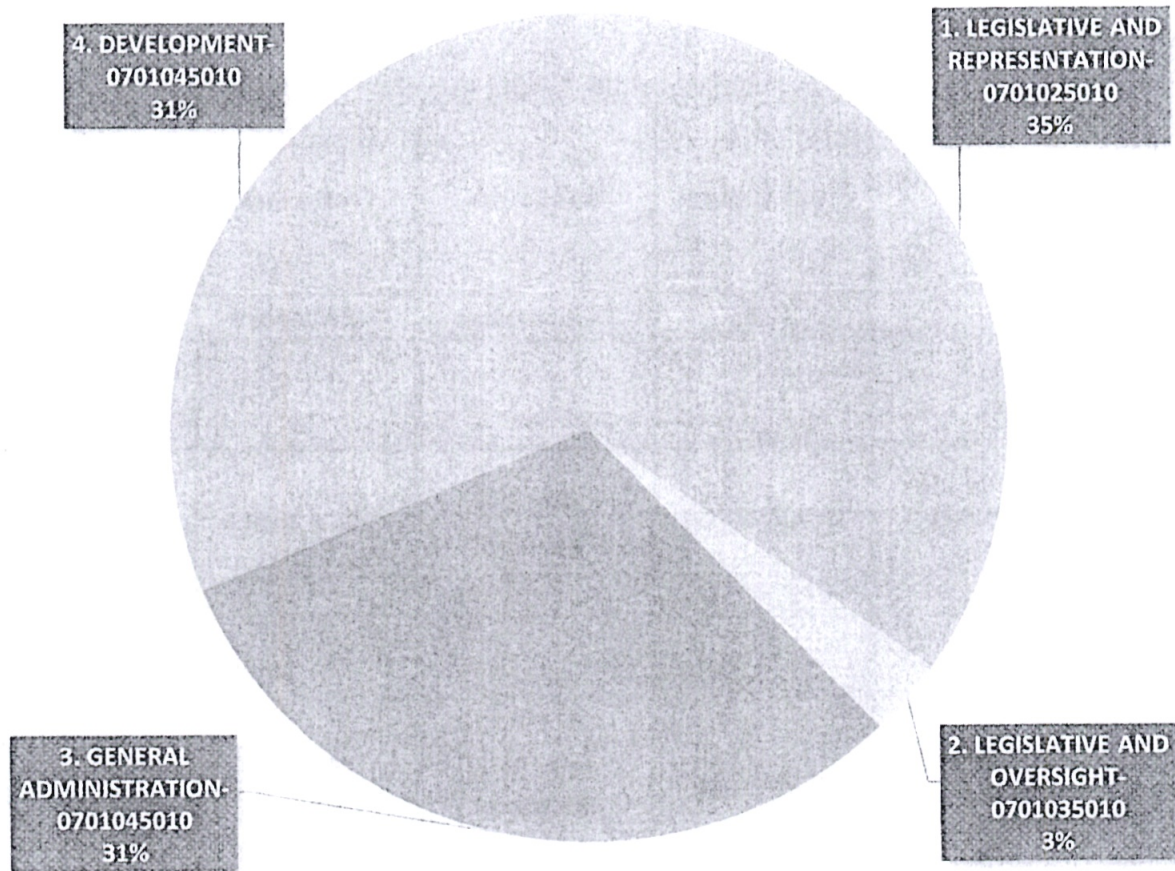
e) Mwongozo -code of governance for state corporations.

4. Foreword by the Clerk of the Assembly

I have the pleasure of forwarding the Reports and Financial Statements for the year ended June 30th 2023. The report highlights the operations of the Assembly as indicated below;

Programme/Sub-Programme	Original Budget	Adjustments	Final Budget	Actual on comparable basis	% Budget utilization
	2022-2023	2022-2023	2022-2023	2022-2023	2022-2023
	Kshs	Kshs	Kshs	Kshs	Kshs
Programme - 071020000					
1. LEGISLATIVE AND REPRESENTATION-0701025010	512,163,413	(51,312,451)	460,850,962	448,569,950	97
Programme - 071030000					
2. LEGISLATIVE AND OVERSIGHT-0701035010	40,000,000	-	40,000,000	37,390,325	93
Programme - 071040000					
3. GENERAL ADMINISTRATION-0701045010	356,105,467	51,312,451	407,417,918	393,176,502	97
4. DEVELOPMENT-0701045010	763,888,752	(352,000,000)	411,888,752	163,398,230	40
Total	1,672,157,632	(352,000,000)	1,320,157,632	1,042,535,007	79

APPROVED BUDGET ALLOCATION



The County Assembly of Siaya had a budget of Kshs. **1,320,157,632** which was allocated to the four programs as tabulated here under;

Programme 1 – Legislative and Representation – Kshs.460,850,962

Programme 2 – Legislative Oversight – Kshs.40,000,000

Programme 3 – General Administration – Kshs.407,417,918

Programme 4- Development-Kshs. 411,888,752

During the year under review, the County Assembly spent a total of Kshs. **1,042,535,007** on the above programs as indicated below;

Programme 1 – Legislative and Representation – Kshs.448,569,950

Programme 2 – Legislative Oversight – Kshs.37,390,325

County Government of Siaya
Siaya County Assembly
Annual Report and Financial Statements for the year ended 30th June 2023

Programme 3 – General Administration – Kshs.393,176,502
 Programme 4- Development Kshs. 163,398,230

(i) Budget Performance

Analyzed hereunder, is the summary of the budget execution by programs.

Programme/Sub-Programme	Final Budget	Indicators	Outcomes	Actual on comparable basis	Budget utilization difference
	Kshs	%/ number	%/ number	Kshs	Kshs
Programme - 071020000					
1. LEGISLATIVE AND REPRESENTATION- 0701025010	460,850,962	100/ 15 Bills/Laws	26/ 4 Bills	448,569,950	12,281,012
Programme - 071030000					
2. LEGISLATIVE AND OVERSIGHT- 0701035010	40,000,000	100/ 261 Reports	77/ 200 Reports	37,390,325	2,609,675
Programme - 071040000					
3. GENERAL ADMINISTRATION- 0701045010	407,417,918	100/79 meetings	100 /79 meetings	393,176,502	14,241,416
4. DEVELOPMENT- 0701045010	411,888,752	100/30 WARDS	93/ 28 Ward Halls constructed	163,398,230	248,490,522
Total	1,320,157,632	100	79	1,042,535,007	277,622,625

The overall consumption rates for all the Programmes was 79 %

Consumption rates by Programmes

From the above analysis, it shows that:

1. Legislative and Representation had the highest consumption rate at 97.33%
2. General Administration was 2nd with a consumption rate of 96.50%

3. Legislation and Oversight was 3rd with a consumption rate of 93.47%
5. Development was 4th with a consumption rate of 39.67%

(ii). Operational Performance

a) Laws Passed

During the reporting period, Members of the County Assembly passed 4 laws which were expected to improve efficiency of operations at the County Government. Details of the laws are outlined in the table;

	LAWS	OBJECTS OF THE LAW
1	The Siaya County Appropriation Bill, 2022	To provide for the issue out of the County Revenue fund, of the sum of monies required to meet public expenditure during the financial year ending 30 th June, 2023.
2	The Siaya County Finance Bill, 2022	To provide for revenue raising measures, imposition of fees and charges for the County Government of Siaya
3	The Siaya County Supplementary Appropriations Bill, 2022	To provide for the issue out of the County Revenue fund, and its application required to meet public expenditure during the financial year ending 30 th June, 2023
4	The Siaya County Supplementary Appropriations Bill, 2023	To provide for the issue out of the County Revenue fund, and its application required to meet public expenditure during the financial year ending 30 th June, 2023

b) The Budget Process

S/N	Budget Document	Date of approval by the House

County Government of Siaya

Siaya County Assembly

Annual Report and Financial Statements for the year ended 30th June 2023

1.	Siaya Annual Development Plan, 2023/2024	1 st March, 2023
2.	Siaya County Budget Review and Outlook Paper, 2023	1 st March, 2023
3.	Siaya County Fiscal Strategy Paper, 2023	10 th May, 2023
4.	Siaya County Debt Management Strategy, 2022 – 2026	10 th May, 2023
5.	Siaya County Budget Estimates, 2023/2024	29 th June, 2023
6.	Siaya County Appropriation Bill, 2023	11 th July, 2023

c) Assembly Committees

Assembly Committees		
Name	Mandates	Successes over the Period under Review
County Assembly House Business Committee	<p>The Committee shall –</p> <p>a). Prepare and, if necessary, from time to time adjust the County Assembly Calendar with the approval of the County Assembly;</p> <p>b). Monitor and oversee the implementation of the County Assembly Business and programs.</p> <p>c). Implement the Standing Orders respecting the scheduling or programming of the business of the County Assembly and the functioning of the Committees of the County Assembly;</p> <p>d). Determine the order in which the reports of Committees shall be debated in the County Assembly;</p> <p>e). May take decisions and issue directives and guidelines to prioritize or postpone any business of the County Assembly acting with the concurrence of the Leader of the Majority Party or the Leader of the Minority Party, as the case may be.</p> <p>Consider such matters as may from time to time arise in connection with the business of the County Assembly and shall have and perform such powers and functions as are conferred on and ascribed to it by the Standing Orders or from time to time by the County Assembly.</p>	1 Report
County Assembly Committee on Selection	The Committee shall – Nominate members to serve in Committees, save for the membership of the County Assembly Business Committee and Committee on Appointments	2 Report
County Assembly Committee on Appointments	The committee shall vet and report on all appointments where the constitution or any other law requires the House to approve.	1 Reports
Budget and Appropriations	Matters relating to coordination, control and monitoring of the County budget, discuss and review the estimates and make recommendations to the County Assembly; examine the County Fiscal Strategy Paper presented to the County Assembly; examine	<ul style="list-style-type: none"> • 8 Reports • 4 Bills

	Bills related to the national budget, including Appropriations Bills; and evaluate tax estimates, economic and budgetary policies and programmes with direct budget outlays.	
County Assembly Public Investment and Accounts Committee	<p>The Committee shall - Consider Matters relating to County finance, planning and development including;</p> <p>1. The examination of the accounts showing the appropriations of the sum voted by the County Assembly to meet the public expenditure and of such other accounts laid before the County Assembly as the Committee may think fit;</p> <p>2. The examination of the reports, accounts and workings of the County public investments;</p> <p>The examination, in the context of the autonomy and efficiency of the County public investments, whether the affairs of the County public investments, are being managed in accordance with sound financial or business principles and prudent commercial practices</p>	4 Reports
County Assembly Powers and Privileges Committee	<p>The Committee;</p> <p>a). Shall, either on its own motion or as a result of a complaint made by any person, enquire into any alleged breach of the Assembly code of conduct or any conduct of any member within the Precincts of the Assembly (Other than the Chamber) which is likely to reflect adversely on the dignity or integrity of the Assembly or any member thereof.</p> <p>b). Shall inquire into any breach of privileges of the Assembly and its members as provided for under the Kenyan National Assembly (Powers and privileges) Act, Cap 6 Laws of Kenya. Shall, after inquiry as referred to in (a) and (b), report its findings to the Assembly together with its recommendations.</p>	1 Report
County Assembly Committee on Justice and Legal affairs	All matters related to administration of law and justice, constitutional affairs including elections, ethics, integrity and anti-corruption sand human rights	
County Sectorial Committee on Health Services	Matters related to County health services in particular County health facilities and pharmacies, ambulance services, promotion of primary health care, licensing and control of undertakings that sell food to the public, veterinary services (excluding regulation of the profession), cemeteries, funeral parlours and	1 Report

County Government of Siaya

Siaya County Assembly

Annual Report and Financial Statements for the year ended 30th June 2023

	crematoria and refuse removal, refuse dumps and solid waste disposal	
County Sectorial Committee on Public Works, Roads, Transport and Communication	Matters related to County transport, including County roads, street lighting, traffic and parking, public transport, ferries and harbors, excluding the regulation of international and national shipping and matters related thereto; County public works and services including storm water management systems in built up areas and water.	1 Report
County Sectorial Committee on Administration and Governance	Ensuring and coordinating participation of communities and wards in governance at local level, assisting communities and locations to develop administrative capacity for the effective exercise of the functions and powers and public participation in governance at the local levels	2 Reports
County Sectorial Committee on Finance, Trade, Industry, Labour and Cooperative Development	All matters related to finance, trade development and regulation, including markets, trade licenses, (excluding regulation of professionals), fair trade practices, and cooperative societies and control of outdoor advertising	<ul style="list-style-type: none"> • 1 Reports • 1 Bills
County Sectorial Committee on Tourism, wildlife conservation and Information	Matters related to local tourism, county parks, beaches and recreation facilities including hotels, implementation of specific national government policies on natural resources and environmental conservation, including soil and water conservation, forestry and wildlife, control of air pollution, noise pollution and other public nuisances, and, information services	
County Sectorial Committee on Agriculture, Livestock and Fisheries	Matters related to agriculture, including crop and animal husbandry, livestock sale yards, County abattoirs, plant and animal disease control and fisheries; implementation of specific national government policies on natural resources and environmental conservation, including soil and water conservation and forestry, control of air pollution, noise pollution, other public nuisances and outdoor advertising	<ul style="list-style-type: none"> • 1 Reports
County Sectorial Committee on Lands, Physical Planning, Surveying and Housing	Matters relating to spatial planning, land administration, adjudication within the confines of the relevant legislation, urban development, markets, land survey and mapping; boundaries and fencing; housing and electricity and gas reticulation and energy regulation including working with national institutions on land and physical planning.	<ul style="list-style-type: none"> • 6 Reports

County Government of Siaya

Siaya County Assembly

Annual Report and Financial Statements for the year ended 30th June 2023

County Assembly Liaison Committee	<p>The Committee shall;</p> <ul style="list-style-type: none">a. Guide and co-ordinate the operations, policies and mandates of all Committees;b. Deliberate on and apportion the annual operating budget among the Committees;c. Consider the programs of all Committees, including their need to travel and sit away from the precincts of County Assembly;d. Ensure that Committees submit reports as required by the Standing Orders;e. Determine, whenever necessary, the committee or committees to deliberate on any matter; andf. Give such advice relating to the work and mandate of select committees as it may consider necessary; <p>The Liaison Committee shall consider reports of Committee that have not been deliberated by the County Assembly and shall report to the County Assembly on the consideration of such reports</p>	1 Report
County Assembly Committee on Implementation	<p>The Committee shall scrutinize the resolutions of the County Assembly(including Implementation of adopted committee reports), County Assembly of Siaya 49 Strategic Plan 2018-2022 Implementation petitions and the undertakings given by the County Executive Committee and examine – a. Whether or not such decisions and undertakings have been implemented and where implemented, the extent to which they have been implemented; and whether such implementation has taken place within the minimum time necessary; and b. Whether or not legislation passed by the County Assembly has been operationalized and where operationalized, the extent to which such operationalization has taken place within the minimum time necessary. 2) The Committee may propose to the County Assembly, sanctions against any member of the County Executive Committee who fails to report to the relevant select Committee on implementation status without justifiable reasons</p>	1 Report
Speaker's Panel	<p>The Committee; a. Plans on presiding of Assembly sittings. Review Rulings made by the Speaker or presiding member.</p>	1 Report
Speaker's Committee	<p>The Committee–</p> <ul style="list-style-type: none">a. Oversees the overall management and performance of the Assembly.	

	b. Provides direction on overall conduct of the Assembly business. c. Provides guidance on conduct of both Members of the Assembly and Staff d. Act as a link between the County Assembly Service Board and Members of the Assembly and considers all matters related to the welfare of the members of the assembly	
County Sectoral Committee on Water and Irrigation Services	All matters related to water provision for domestic, commercial and industrial use and irrigation of farm land	• 1 Report
County Sectoral Committee on Education, Youth affairs, Gender and Social Services	Matters related to pre-primary education, village polytechnics, home craft centres, childcare youth and children welfare.	• 1 Report
Committee on Delegated County legislation	The Committee shall – Consider all matters related to statutory instruments and if they are in accordance with the provisions of the Constitution, the Act pursuant to which it is made or other relevant written laws	

(iii) . Performance of key development projects, (iv) -Comment on Value for Money

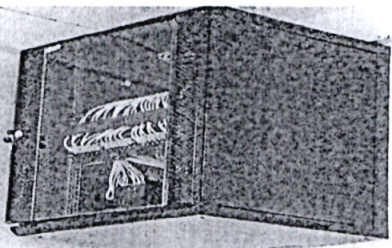

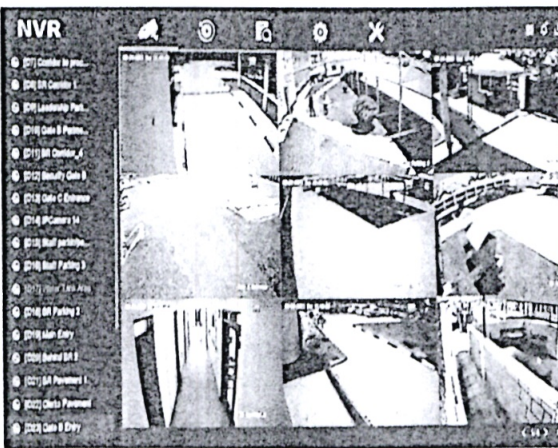
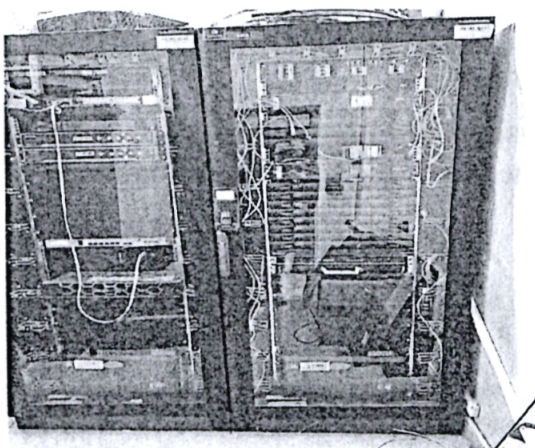
PHYSICAL PROGRESS SINCE ESTABLISHMENT OF COUNTY ASSEMBLY

The County Assembly of Siaya was created by Article 176 (1) of the Constitution of Kenya 2010. From the time of her birth the Assembly has been in pursuit of specific objectives with a vision of achieving various expectations.


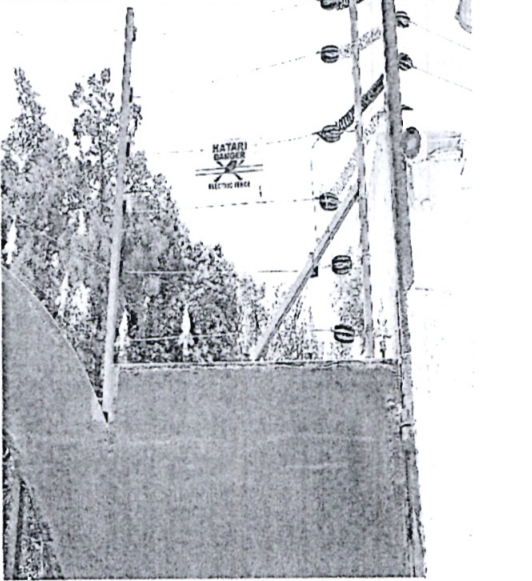
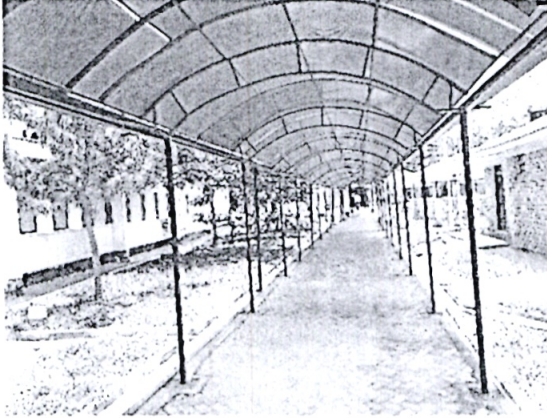
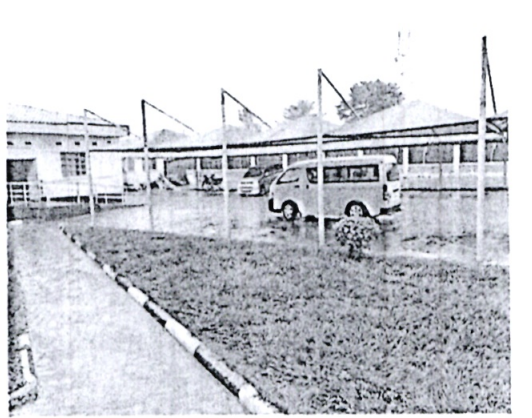

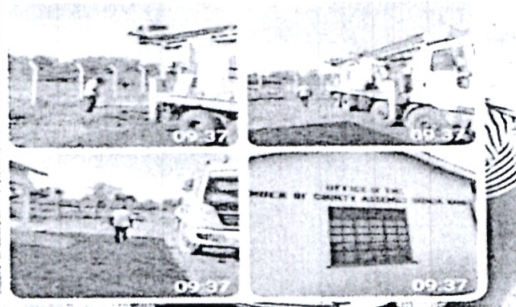
The following are the projects which the Assembly has undertaken since its inception with their progress in terms of outputs, outcomes and impacts are outlined as follows;

*County Government of Siaya
Siaya County Assembly
Annual Report and Financial Statements for the year ended 30th June 2023*



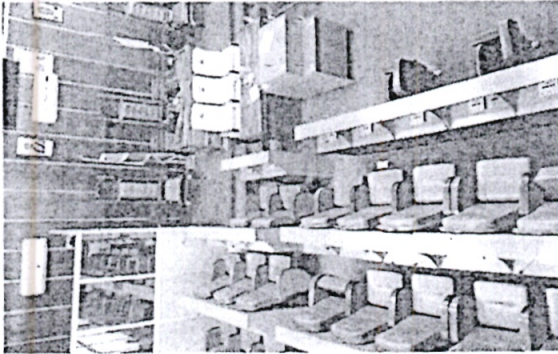
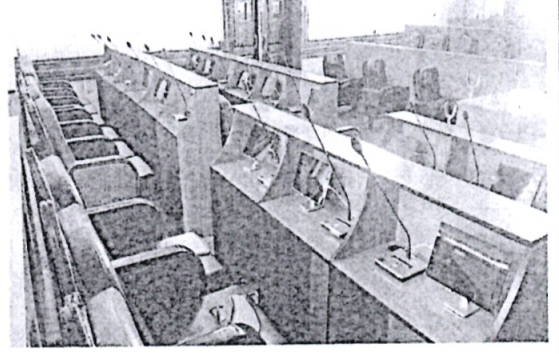
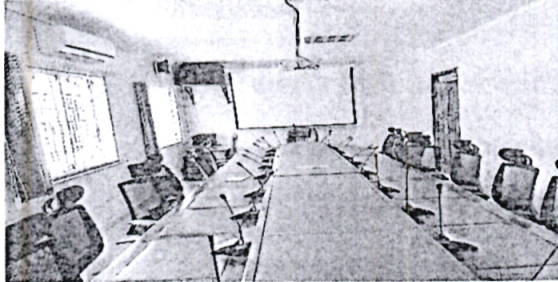
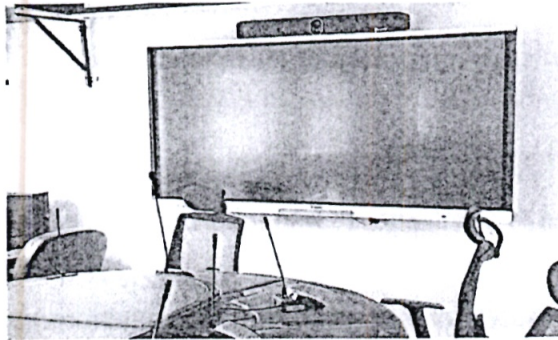
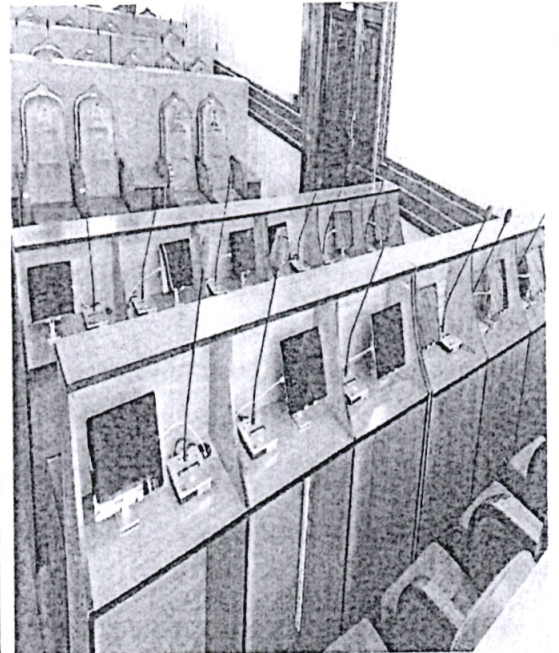
**&
OUTCOME**

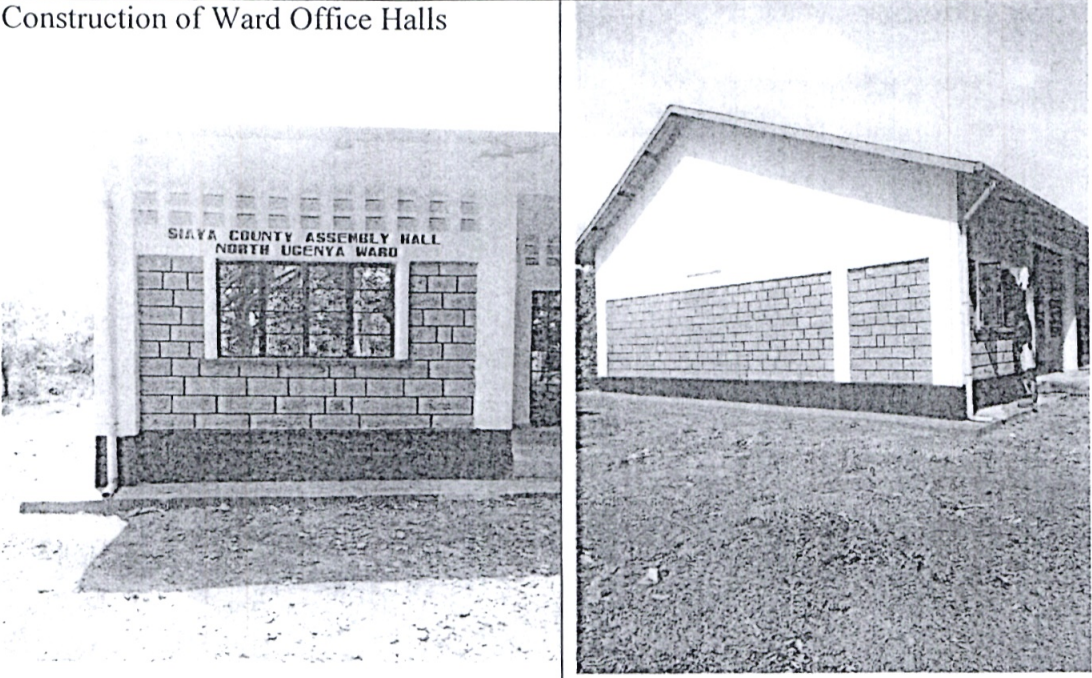
1.	Construction of Committee rooms and offices	Committee rooms and offices completed and handed over	Adequate and modern committee rooms have been provided
2.	Construction of 1000m3 suspended water tank	- 1 Water tank constructed	-Adequate Water supply in the Assembly
3.	Architectural and structural designs for the Assembly Complex	Architectural drawings completed	-The scope of work has been fully catered for in the drawings
4.	Architectural and structural design for the Speaker's residence	Architectural drawings completed	-The scope of work has been fully catered for in the drawings
5.	Network extension 	Full PBX completed 	The communication network has enabled timely and efficient communication across various departments. There has been improved and efficient timely feedback between the Assembly and the Public
6.	Supply and installation of CCTV Equipment 	Full set of CCTV installed 	The level of security has been enhanced with much surveillance hence providing the Assembly with better and good working environment.

7.	Development of County Assembly Strategic Plan	1 Strategic Plan developed	All the physical and financial plans of the Assembly have been fully integrated with the objectives, the mission and the vision of the Assembly
8.	Construction of County Assembly Parking lot	Parking bays completed	Adequate parking lots have been provided for MCAs, Staffs and Members of Public.
9.	Construction of Waiting bay	Waiting bay constructed	Adequate space for the visitors of the Assembly has been provided
10.	Construction of disability friendly toilets	2 Disability friendly toilet constructed	All the disabled people are nowadays accessing the toilets with a lot of ease
11.	Refurbishments of the Speaker's Office and County Assembly Chambers.	Refurbishment of the Speaker's Office and the Assembly Chambers completed	Improved offices of the Assembly and the Chambers.
12.	Construction of office block for committee clerks	1 office block constructed	Adequate office space for the Clerks department
13.	Construction of perimeter wall, security offices and electric fence	Perimeter wall and security offices Constructed	Enhanced security and limiting unauthorized access to the Assembly precincts.

		
<p>14. Construction of modern walkway path, sentry box and landscaping</p>	<p>Walkway path, Sentry box and landscaping done.</p>	<p>Improved working condition and enhanced security.</p>
		
<p>15. Drilling of Boreholes at the Ward Office</p>	<p>Drilling at Boreholes at the Ward office</p>	<p>Provision of Clean water</p>
<p>In South Gem,...</p> <p>Mwaka Oballo</p> 	<p>Patrick Otiire</p>  <p>Ugunja ward already the Rig is on ground.</p>	
<p>16. Construction of Ward offices</p>	<p>Construction of Ward offices</p>	<p>Enhance accessibility of</p>

County Government of Siaya
 Siaya County Assembly
 Annual Report and Financial Statements for the year ended 30th June 2023

			<p>services to the Community</p>
<p>17</p>	<p>Refurbishment of the Chambers</p> 	<p>Assembly Chambers refurbished</p> 	<p>Conducive working environment for Hon. Members and support staff</p>
<p>18</p>	<p>ICT and Hansard Equipment</p>  	<p>Hansard equipment installed</p> 	<p>Recording of Assembly Proceedings and transcription of the Hansard reports</p>

19	Construction of Ward Office Halls 	Enhanced space for public participation and meetings
----	---	--

(v). Challenges and Recommended Way Forward

Implementation Challenges

The following challenges were encountered during the execution of the budget for the year 2022/2023;

1. Budget constraints, some vote heads were not adequately budgeted for.
2. IFMIS lapses and regular upgrade which usually bring challenges to the users.
3. The funds for development projects were not disbursed 100% thus resulting to non-implementation of some project.
4. The stringent conditions imposed by the controller of budget when accessing funds is inhibiting the effective delivery of services by the Assembly, thus hinders the reliance on Ifmis fully as a reporting tools.
5. The Recurrent budget has capping on its ceiling from CRA hence inhibits resource allocation.
6. Delay in funding by the National treasury through the Office of Controller of budget had serious setbacks on budget implementation.
7. The dependency of the County Assembly on the County Executive on matters of funds requisition delay the process

ay Forward

- The budget allocations of funds on votes which are having high consumption rate should be enhanced so that adequate funds are available during budget implementation.
- The Ifmis should work effectively without any fluctuations. This might require an upgrading of the entire IFMIS with a view to avoiding congestion during the peak periods.
- Fund should be disbursed fully so that the assembly can implement all its projects as contained in the approved budget.
- The National Treasury to separate the Assembly from the executive on matters of funds requisition to achieve the autonomy



Name: ERICK O. OGENGA

Ag. Clerk of the County Assembly

5. Statement of Performance Against County Assembly Predetermined Objectives
Introduction

Section 164 (2) (f) of the Public Finance Management Act, 2012 requires that, at the end of each financial year, the Accounting officer when preparing financial statements of each County Government entity in accordance with the standards and formats prescribed by the Public Sector Accounting Standards Board includes a statement of the county government entity’s performance against predetermined objectives.

Strategic development objectives

The key mandate of the County Assembly of Siaya is legislation, oversight, and representation. To achieve this, the Assembly’s program was documented in terms of objective, key performance indicators, and output. Below is the performance of the Assembly in FY 2023.

Program 1	Objective	Outcome	Indicator
Legislation	Identify areas that require legislation	Legislative gaps identified	15 legislative proposals
	Institute joint capacity building with executive organs	Responsive legislations	2 Joint capacity building reports
	Enhance technical support to MCAs to pass quality laws	Enhanced technical capacity to debate bills	4 Capacity Building reports
Program 2	Objective	Outcome	Indicator

County Government of Siaya

Siaya County Assembly

Annual Report and Financial Statements for the year ended 30th June 2023

Representation	To decentralize Assembly services through Ward units	Enhanced accessibility of services to the community	30 Ward offices constructed
	Enhance Public Participation in legislative and oversight activities	Enhanced interactions with the citizens	15 Public participation reports
Program 3	Objective	Outcome	Indicator
Oversight	Enhance response period to business committed to committees		8 reports per quarter
	Ensure adherence to legislative timelines in the budget process	Timely budget process reports	No of Timely budget process reports
	Enhance technical resources to committees	Satisfactory committee reports	8 Satisfactory committee reports

6. Corporate Social Responsibility Statement/Sustainability Reporting

a. Sustainability Strategy and Profile

The Assembly strives to achieve its core mandates of oversight, representation and legislation through mainstreaming ICT, development of policies, development and improvement of infrastructure and reporting their performance to statutory bodies.

b. Environmental performance

The Assembly initiative towards environmental protection and conservation are numerous and include waste management, waste water disposal, drainages landscaping and tree planting. Waste disposal points have been provided in the Assembly and wards. The County Waste Transport Services are also engaged in the collection and disposal of the waste. Within the Assembly and wards there are green spaces maintained and trees planted. The Assembly is connected to the main County sewer system and various drainage channel have been constructed to manage storm water.

c. Employee welfare

The employees of the Assembly welfare have been taken into consideration by the County Assembly Service Board. The staff enjoy a medical cover, they can apply and benefit from the staff car and mortgage loans for improvement of housing, health, social and economic welfare. Further the staff together with the MCAs do attend County Assembly Sports Association games that are always organized annually.

d. Market place practices

Core values in the procurement process in the Assembly are key when undertaking any provision of services and goods. Fairness, competition, youth, women and people with disabilities are among the things put into consideration in the Assembly to promote and enhance the procurement process in the Assembly.

e. Community engagement

The Assembly endeavours to involve the communities in matters that concern them in decision making. They are always informed of all the activities taking place through social media, radio, and the newspaper and their involvement is key through public participation.

The Assembly provides attachment opportunity to college students and the institutions within Siaya County are given priority.

The Assembly has drilled boreholes in the ward offices that will make water available and accessible to the community. Further the Assembly has initiated the development of ward halls that will be used by the community to conduct their meeting and promote public engagements.

7. Statement of Management Responsibilities

Sections 164 of the Public Finance Management Act, 2012 requires that, at the end of each financial year, the Accounting Officer of a County Government Entity to prepare financial statements in accordance with the standards and formats prescribed by the Public Sector Accounting Standards Board.

The Clerk of the County Assembly is responsible for the preparation and presentation of the County Assembly's financial statements, which give a true and fair view of the state of affairs of the County Assembly for the year ended June 30, 2023. This responsibility includes: (i) maintaining adequate financial management arrangements and ensuring that these continue to be effective throughout the reporting period; (ii) maintaining proper accounting records, which disclose with reasonable accuracy at any time the financial position of the County Assembly; (iii) designing, implementing and maintaining internal controls relevant to the preparation and fair presentation of the financial statements, and ensuring that they are free from material misstatements, whether due to error or fraud; (iv) safeguarding the assets of the County Assembly; (v) selecting and applying appropriate accounting policies; and (vi) making accounting estimates that are reasonable in the circumstances.

The Clerk accepts responsibility for the County Assembly's financial statements, which have been prepared on the Cash Basis Method of Financial Reporting, using appropriate accounting policies in accordance with International Public Sector Accounting Standards (IPSAS). The Clerk is of the opinion that the County Assembly's financial statements give a true and fair view of the state of the County Assembly's transactions for the year ended June 30, 2023, and of its financial position as at that date. The Clerk further confirms the completeness of the accounting records maintained for the County Assembly which have been relied upon in the preparation of the its financial statements as well as the adequacy of the systems of internal financial control.

The Clerk confirms that the County Assembly has complied fully with applicable Government Regulations and the terms of external financing covenants (where applicable), and that the County Assembly's funds received during the year under audit were used for the eligible purposes for which they were intended and were properly accounted for. Further the Clerk confirms that the County Assembly's financial statements have been prepared in a form that complies with relevant accounting standards prescribed by the Public Sector Accounting Standards Board of Kenya.

Approval of the financial statements

The County Assembly's financial statements were approved and signed by the Clerk of the County Assembly on 25/9 2023.


Name: ERICK O. OGENGA

Ag. Clerk of the County Assembly

REPUBLIC OF KENYA

Telephone: +254-(20) 3214000
E-mail: info@oagkenya.go.ke
Website: www.oagkenya.go.ke



Enhancing Accountability

HEADQUARTERS
Anniversary Towers
Monrovia Street
P.O. Box 30084-00100
NAIROBI

REPORT OF THE AUDITOR-GENERAL ON COUNTY ASSEMBLY OF SIAYA FOR THE YEAR ENDED 30 JUNE, 2023

PREAMBLE

I draw your attention to the contents of my report which is in three parts:

- A. Report on the Financial Statements that considers whether the financial statements are fairly presented in accordance with the applicable financial reporting framework, accounting standards and the relevant laws and regulations that have a direct effect on the financial statements.
- B. Report on Lawfulness and Effectiveness in Use of Public Resources which considers compliance with applicable laws, regulations, policies, gazette notices, circulars, guidelines and manuals and whether public resources are applied in a prudent, efficient, economic, transparent and accountable manner to ensure Government achieves value for money and that such funds are applied for the intended purpose.
- C. Report on Effectiveness of Internal Controls, Risk Management and Governance which considers how the entity has instituted checks and balances to guide internal operations. This responds to the effectiveness of the governance structure, the risk management environment and the internal controls, developed and implemented by those charged with governance for orderly, efficient and effective operations of the entity.

An unmodified opinion does not necessarily mean that an entity has complied with all relevant laws and regulations and that its internal controls, risk management and governance systems are properly designed and were working effectively in the financial year under review.

The three parts of the report are aimed at addressing the statutory roles and responsibilities of the Auditor-General as provided by Article 229 of the Constitution, the Public Finance Management Act, 2012 and the Public Audit Act, 2015. The three parts of the report, when read together constitute the report of the Auditor-General.

REPORT ON THE FINANCIAL STATEMENTS

Qualified Opinion

I have audited the accompanying financial statements of County Assembly of Siaya set out on pages 1 to 37, which comprise of the statement of financial assets and liabilities

Report of the Auditor-General on County Assembly of Siaya for the year ended 30 June, 2023

as at 30 June, 2023 and the statement of receipts and payments, statement of cash flows and the statement of comparison of budget and actual amounts- for the year then ended, and a summary of significant accounting policies and other explanatory information in accordance with the provisions of Article 229 of the Constitution of Kenya and Section 35 of the Public Audit Act, 2015. I have obtained all the information and explanations which, to the best of my knowledge and belief, were necessary for the purpose of the audit.

In my opinion, except for the effect of the matters described in the Basis for Qualified Opinion section of my report, the financial statements present fairly, in all material respects, the financial position of County Assembly of Siaya as at 30 June, 2023, and of its financial performance and its cash flows for the year then ended, in accordance with International Public Sector Accounting Standards (Cash Basis) and comply with the County Governments Act, 2012 and Public Finance Management Act, 2012.

Basis for Qualified Opinion

1. Misclassification of Expenditure

The statement of receipts and payments reflects an amount of Kshs.285,846,283 in respect to compensation of employees which, as disclosed in Note 3 to the financial statements include basic wages of temporary employees totaling Kshs.36,255,902. However, an examination of the payments revealed that expenditure amounting to Kshs.6,318,000 for Ward office and general office operations was charged to compensation of employees distorting the budget execution. Requisite journal adjustments have not been passed to correct these mis-postings.

In the circumstances, the accuracy and completeness of basic wages of temporary employees of Kshs.36,255,902 for the year ended 30 June, 2023 could not be confirmed.

2. Unsupported Expenditure on Use of Goods and Services

The statement of receipts and payments reflects an amount of Kshs.318,453,668 in respect to use of goods and services which, as disclosed in Note 4 to the financial statements includes an amount of Kshs.113,716,769 under domestic travel and subsistence allowance. Included in the expenditure of Kshs.113,716,769 is an amount of Kshs.1,663,900 indicated as daily subsistence allowance to the County Assembly of Siaya. The Management has explained that this amount was paid to Committee Members with no IFMIS numbers. However, out of Kshs.1,663,900, an amount of Kshs.770,500 has not been supported.

In the circumstances, the completeness and accuracy of the reported expenditure on domestic travel and subsistence allowance could not be confirmed.

3. Unsupported Training Expenses

The statement of receipts and payments reflects an amount of Kshs.318,453,668 under use of goods and services and as disclosed in Note 4 to the financial statements it

includes an amount of Kshs.66,525,460 as training expenses. Review of records provided for audit revealed the following unsatisfactory matters:

- i. Included in the expenditure of Kshs.66,525,460 is an amount of Kshs.60,209,610 indicated as daily accommodation allowances paid to members of staff. No evidence was provided to indicate the kind of training and where the beneficiaries of the training attended.
- ii. Further, included in the amount of Kshs.60,209,610 is an amount of Kshs.596,400 said to have been paid as accommodation allowances to Siaya County Assembly without disclosing the actual beneficiary.

In the circumstances, the accuracy and completeness of the reported expenditure on training amounting to Kshs.66,525,460 could not be confirmed.

4. Incomplete Fixed Assets Register

Annex 2 to the financial statements reflects a summary of fixed asset register with a balance of Kshs.879,710,278 as at 30 June, 2023. However, the Assembly's asset register was incomplete and did not have information such as asset value, description, serial number, tag number, make/model, suppliers name, original location, current location and the officer responsible for each asset and asset condition. In addition, physical verification of the asset additions during the year under review revealed that they were not tagged to confirm their ownership by the Assembly.

In the circumstances, the completeness and accuracy of the reported fixed assets balance of Kshs.879,710,278 could not be confirmed.

The audit was conducted in accordance with International Standards of Supreme Audit Institutions (ISSAIs). I am independent of the County Assembly of Siaya Management in accordance with ISSAI 130 on Code of Ethics. I have fulfilled other ethical responsibilities in accordance with the ISSAI and in accordance with other ethical requirements applicable to performing audits of financial statements in Kenya. I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my qualified opinion.

Emphasis of Matter

Budgetary Control and Performance

The statement of comparison of budget and actual amounts reflects final receipts budget of Kshs.1,320,157,632 and actual amounts on comparable basis of Kshs.1,041,741,656 respectively resulting in under funding of Kshs.278,415,976 or 21% of the budget. Similarly, the County Assembly spent Kshs.1,042,535,007 against an approved budget of Kshs.1,320,157,632 resulting in an under-expenditure of Kshs.277,622,625 or 21% of the budget.

The underfunding and underperformance affected the planned activities and may have impacted negatively on service delivery to the public.

My opinion is not modified in respect of this matter.

Key Audit Matters

Key audit matters are those matters that, in my professional judgment, are of most significance in the audit of the financial statements. There were no key audit matters to report in the year under review.

REPORT ON LAWFULNESS AND EFFECTIVENESS IN USE OF PUBLIC RESOURCES

Conclusion

As required by Article 229(6) of the Constitution, based on the audit procedures performed, except for the matters described in the Basis for Conclusion on Lawfulness and Effectiveness in Use of Public Resources section of my report, I confirm that, nothing else has come to my attention to cause me to believe that public resources have not been applied lawfully and in an effective way.

Basis for Conclusion

1. Delayed Project Implementation

A contract for drilling & equipping of boreholes and construction of water kiosks in the twenty-eight (28) ward offices was awarded on 15 October, 2020 at a contract sum of Kshs.117,133,552 and for a duration of eight months ending 10 July, 2021. However, on 21 January, 2022 the contract was extended to May, 2022 but as at the time of audit in November, 2023, the project was still incomplete after making payments amounting to Kshs.64,836,353.

In the circumstances, value for money may not have been received for Kshs.64,836,353 incurred on the project.

2. Non-Compliance with Law on Ethnic Composition

An analysis of staff bio data revealed that the County Assembly had a total of eighty-nine (89) members of staff out of whom seventy-seven (77) or 87% were from the dominant community in the County. This is contrary to Section 7(2) of the National Cohesion and Integration Act, 2008, which provides that; "all public offices shall seek to represent the diversity of the people of Kenya in the employment of staff and that no public institution shall have more than one-third of its staff from the same ethnic community".

In the circumstances, Management was in breach of the law.

3. Failure to Establish a County Assembly Fund

During the year under review, Management had not established a County Assembly Fund. This was contrary to Section 34 of the County Assembly Act, 2017 which states

Report of the Auditor-General on County Assembly of Siaya for the year ended 30 June, 2023

that there is established for each county, a fund to be known as the County Assembly Fund and that there shall be paid into the County Assembly Fund:-(a) any grants, gifts, donations or bequests,(b) monies from investments of the board and such fees imposed or levies administered by the board and; (c) such monies as may, in the future be appropriated from Revenue Fund established for each county.

In the circumstances, Management was in breach of the law.

4. Late Remittance of Statutory Deductions

During the year under review, the County Assembly of Siaya made late remittances of statutory deductions for the months of July, September and October ,2022. Pay As you Earn (PAYE) and (National Hospital Insurance Fund (NHIF) for the month of July, 2022 was remitted on 29 August, 2022, while National Social Security Fund (NSSF) deductions for the month of September, 2022 was remitted on 23 March, 2023. In addition, NSSF deductions for the month of October, 2022 was remitted on 29 December, 2022.

In the circumstances, Management was in breach of the law.

5. Non-Compliance with the One-Third of Basic Salary Rule

Analysis of the payroll data for the year ended 30 June, 2023, revealed that eight (8) employees earned a net salary of less than a third (1/3) of the basic salary contrary to Section C.1(3) of the Public Service Commission (PSC) Human Resource Policies, 2016. Management has not explained the failure to comply with the policy.

In the circumstances, the County Assembly contravened the public service policy which may expose the staff to pecuniary embarrassment.

6. Lack of Data Backup System

Review of the systems in place at the County Assembly of Siaya revealed that there is no data backup system for its data which could lead to loss of business continuity. In the circumstances, business continuity may be at risk in case of a disaster.

The audit was conducted in accordance with ISSAI 4000. The standard requires that I comply with ethical requirements and plan and perform the audit to obtain assurance about whether the activities, financial transactions and information reflected in the financial statements are in compliance, in all material respects, with the authorities that govern them. I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my conclusion.

REPORT ON EFFECTIVENESS OF INTERNAL CONTROLS, RISK MANAGEMENT AND GOVERNANCE

Conclusion

As required by Section 7(1)(a) of the Public Audit Act, 2015, based on the audit procedures performed, except for the matter described in the Basis for Conclusion on

Report of the Auditor-General on County Assembly of Siaya for the year ended 30 June, 2023

Effectiveness of Internal Controls, Risk Management and Governance section of my report, I confirm that, nothing else has come to my attention to cause me to believe that internal controls, risk management and overall governance were not effective.

Basis for Conclusion

Salaries Paid Outside the Integrated Personnel and Payroll Database (IPPD)

The statement of receipts and payments reflects compensation of employee's balance of Kshs.285,846,283 as disclosed in Note 3 to the financial statements. The balance includes basic wages of temporary employees totaling Kshs.36,255,902 out of which Kshs.16,274,350 relates to salaries to Ward Offices staff paid through manual payment vouchers outside the Integrated Personnel and Payroll Database (IPPD) Management System. This contravened The National Treasury Circular No.9/2017, which requires personnel emoluments to be controlled in the public personnel database and supported by IPPD.

In the circumstances, the effectiveness of internal controls on payroll management could not be confirmed.

The audit was conducted in accordance with ISSAI 2315 and ISSAI 2330. The standards require that I plan and perform the audit to obtain assurance about whether effective processes and systems of internal control, risk management and overall governance were operating effectively, in all material respects. I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my conclusion.

Responsibilities of Management and those Charged with Governance

Management is responsible for the preparation and fair presentation of these financial statements in accordance with International Public Sector Accounting Standards (Cash Basis) and for maintaining effective internal control as Management determines is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error and for its assessment of the effectiveness of internal control, risk management and overall governance.

In preparing the financial statements, Management is responsible for assessing the Assembly's ability to continue to sustain its services, disclosing, as applicable, matters related to sustainability of services and using the applicable basis of accounting unless Management is aware of the intention to dissolve the County Assembly or to cease operations.

Management is also responsible for the submission of the financial statements to the Auditor-General in accordance with the provisions of Section 47 of the Public Audit Act, 2015.

In addition to the responsibility for the preparation and presentation of the financial statements described above, Management is also responsible for ensuring that the activities, financial transactions and information reflected in the financial statements are in compliance with the authorities which govern them and that public resources are applied in an effective way.

Those charged with governance are responsible for overseeing the County Assembly's financial reporting process, reviewing the effectiveness of how Management monitors compliance with relevant legislative and regulatory requirements, ensuring that effective processes and systems are in place to address key roles and responsibilities in relation to governance and risk management and ensuring the adequacy and effectiveness of the control environment.

Auditor-General's Responsibilities for the Audit

The audit objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes my opinion in accordance with the provisions of Section 48 of the Public Audit Act, 2015 and submit the audit report in compliance with Article 229(7) of the Constitution. Reasonable assurance is a high level of assurance but is not a guarantee that an audit conducted in accordance with ISSAIs will always detect a material misstatement and weakness when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of these financial statements.

In addition to the audit of the financial statements, a compliance audit is planned and performed to express a conclusion about whether, in all material respects, the activities, financial transactions and information reflected in the financial statements are in compliance with the authorities that govern them and that public resources are applied in an effective way, in accordance with the provisions of Article 229(6) of the Constitution and submit the audit report in compliance with Article 229(7) of the Constitution.

Further, in planning and performing the audit of the financial statements and audit of compliance, I consider internal controls in order to give an assurance on the effectiveness of internal controls, risk management and governance processes and systems in accordance with the provisions of Section 7(1)(a) of the Public Audit Act, 2015 and submit the audit report in compliance with Article 229(7) of the Constitution. My consideration of the internal control would not necessarily disclose all matters in the internal control that might be material weaknesses under the ISSAIs. A material weakness is a condition in which the design or operation of one or more of the internal controls components does not reduce to a relatively low level the risk that misstatements caused by error or fraud in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions.


Because of its inherent limitations, internal controls may not prevent, or detect misstatements and instances of non-compliance. Also, projections of any evaluation of effectiveness to future periods are subject to the risk that controls may become inadequate because of changes in conditions, or that the degree of compliance with the policies and procedures may deteriorate.

As part of an audit conducted in accordance with ISSAIs, I exercise professional judgement and maintain professional scepticism throughout the audit. I also:

- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, design and perform audit procedures responsive to those risks and obtain audit evidence that is sufficient and appropriate to provide a basis for my opinion. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations or the override of internal controls.
- Evaluate the appropriateness of accounting policies used and the reasonableness of accounting estimates and related disclosures made by the Management.
- Conclude on the appropriateness of the Management's use of the applicable basis of accounting and based on the audit evidence obtained, whether a material uncertainty exists related to events or conditions that may cast significant doubt on the County Assembly's ability to continue to sustain its services. If I conclude that a material uncertainty exists, I am required to draw attention in the auditor's report to the related disclosures in the financial statements or, if such disclosures are inadequate, to modify my opinion. My conclusions are based on the audit evidence obtained up to the date of my audit report. However, future events or conditions may cause the County Assembly to cease to continue to sustain its services.
- Evaluate the overall presentation, structure and content of the financial statements, including the disclosures and whether the financial statements represent the underlying transactions and events in a manner that achieves fair presentation.
- Obtain sufficient appropriate audit evidence regarding the financial information and business activities of the County Assembly to express an opinion on the financial statements.
- Perform such other procedures as I consider necessary in the circumstances.

I communicate with Management regarding, among other matters, the planned scope and timing of the audit and significant audit findings, including any significant deficiencies in internal controls that are identified during the audit.

I also provide Management with a statement that I have complied with relevant ethical requirements regarding independence and to communicate with them all relationships and other matters that may reasonably be thought to bear on my independence and where applicable, related safeguards.


FCPA Nancy Gathungu, CBS
AUDITOR-GENERAL

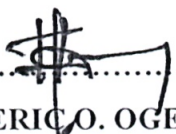
Nairobi

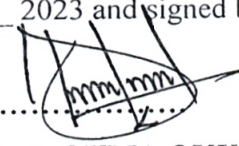
14 February, 2024

9. Statement of Receipts and Payments for The Year Ended 30th June 2023

		2022/2023	2021/2022
	Note	KShs	KShs
Receipts			
Transfers from the CRF	1	1,041,651,406	889,110,943
Proceeds from sale of assets	2	90,250	-
Total receipts		1,041,741,656	889,110,943
Payments			
Compensation of employees	3	285,846,283	323,683,351
Use of goods and services	4	318,453,668	315,327,295
Transfers to other government entities	5	132,729,997	80,052,940
Other grants and transfers	6	92,588,000	-
Social security benefits	7	20,011,853	23,455,016
Acquisition of assets	8	192,905,206	145,831,883
Total payments		1,042,535,007	888,350,485
Surplus/deficit		(793,351)	760,457

The explanatory notes to these financial statements form an integral part of the financial statements. The financial statements were approved on 25/9/2023 and signed by:

.....

 Name: ERIC O. OGENGA
 Ag. Clerk of the Assembly

.....

 Name: CPA DAVID OUMA OKUMU
 Director Finance and Accounting services –
 County Assembly
 ICPAK Member Number:8170

County Government of Siaya
Siaya County Assembly
Annual Report and Financial Statements for the year ended 30th June 2023

10. Statement Of Financial Assets and Liabilities As At 30th June 2023

		2022/2023	2021/2022
Financial assets	Note	KShs	KShs
Cash and cash equivalents			
Bank balances	9A	24,329,058	21,842,732
Cash balances	9B	168,000	493,400
Total cash and cash equivalents		24,497,058	22,336,132
Total financial assets		24,497,058	22,336,132
Financial liabilities			
Third party deposits and retention	10	24,279,011	21,324,735
Net financial assets		218,046	1,011,397
Represented by			
Fund balance b/fwd	11	1,011,397	250,940
Surplus/(deficit) for the year		(793,351)	760,457
Net Financial Position		218,046	1,011,397

The explanatory notes to these financial statements form an integral part of the financial statements. The financial statements were approved on 29/9/2023 and signed by:

.....
Name: ERIC O. OGENGA
Ag. Clerk of the Assembly

.....
Name: CPA DAVID OUMA OKUMU
Director Finance and Accounting services –
County Assembly
ICPAK Member Number:8170

County Government of Siaya
Siaya County Assembly
Annual Report and Financial Statements for the year ended 30th June 2023

11. Statement Of Cash Flows for The Period Ended 30th June 2023

		2022/2023	2021/2022
	Note	KShs	KShs
Cash flows from operating activities			
Receipts from operating income			
Transfers from the CRF	1	1,041,651,406	889,110,943
Total receipts from operating income		1,041,651,406	889,110,943
Payments for operating expenses			
Compensation of employees	3	(285,846,283)	(323,683,351)
Use of goods and services	4	(318,453,668)	(315,327,295)
Transfers to other government entities	5	(132,729,997)	(80,052,940)
Other grants and transfers	6	(92,588,000)	-
Social security benefits	7	(20,011,853)	(23,455,016)
Total payments for operating expenses		(849,629,801)	(742,518,602)
Net receipts/(payments) from operating activities		192,021,605	146,592,341
Adjusted for:			
Increase/(decrease) in accounts payable:	12	2,954,276	6,514,938
Net cash flows from operating activities		194,975,881	153,107,279
Cashflow from investing activities			
Proceeds from sale of assets	2	90,250	-
Acquisition of assets	8	(192,905,206)	(145,831,883)
Net cash flows from investing activities		(192,814,956)	(145,831,883)

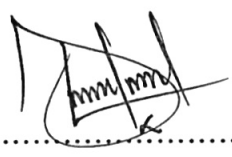
County Government of Siaya
 Siaya County Assembly
 Annual Report and Financial Statements for the year ended 30th June 2023

Cash flow From Financing Activities			
Repayment of principal on domestic and foreign borrowing		-	-
Net cash flow from financing activities		-	-
Net increase in cash and cash equivalents		2,160,925	7,275,396
Cash & cash equivalent at Start of the year		22,336,133	15,060,737
Cash & cash equivalent at end of the year		24,497,058	22,336,133

The explanatory notes to these financial statements form an integral part of the financial statements. The financial statements were approved on 25/9/ 2023 and signed by:



.....
 Name: ERIC O. OGENGA
 Ag. Clerk of the Assembly



.....
 Name: CPA DAVID OUMA OKUMU
 Director Finance and Accounting services –
 County Assembly
 ICPAK Member Number:8170

12. Statement Of Comparison of Budget & Actual Amounts: Recurrent and Development for year ended 30th June 2023


Receipt/expense item	Original Budget	Adjustments	Final Budget	Actual on Comparable Basis	Budget Utilization Difference	% of Utilization
	a	b	c=a+b	d	e=c-d	f=d/c %
	Kshs	Kshs	Kshs	Kshs	Kshs	
Receipts						
Transfers from the CRF	1,672,157,632	(352,000,000)	1,320,157,632	1,041,651,406	278,506,226	79
Proceeds from sale of assets	-	-	-	90,250	(90,250)	0
Other receipts	-	-	-	-	-	0
Total	1,672,157,632	(352,000,000)	1,320,157,632	1,041,741,656	278,415,976	79
Payments						
Compensation of employees	354,003,939	(57,276,492)	296,727,447	285,846,283	10,881,164	96
Use of goods and services	276,470,180	56,329,306	332,799,486	318,453,668	14,345,818	96
Subsidies	-	-	-	-	-	0

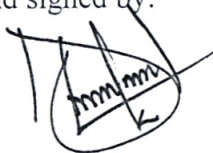
County Government of Siaya
Siaya County Assembly
Annual Report and Financial Statements for the year ended 30th June 2023

Transfers to other government entities	225,116,000	(92,904,000)	132,212,000	132,729,997	(517,997)	100
Other grants and transfers	-	92,904,000	92,904,000	92,588,000	316,000	100
Social security benefits	26,215,961	(3,197,049)	23,018,912	20,011,853	3,007,059	87
Acquisition of assets	790,351,552	(347,855,765)	442,495,787	192,905,206	249,590,581	44
Finance costs	-	-	-	-	-	0
Other payments	-	-	-	-	-	0
Total	1,672,157,632	(352,000,000)	1,320,157,632	1,042,535,007	277,622,625	79
Surplus/ deficit	-	-	-	(793,351)	793,351	0

During the year under review, there was underfunding of Kshs. 278,506,226 representing 21% deficit thus resulting to underutilization on the cumulative budget. This was majorly occasioned by delay in disbursement of funds, multi-year projects, late submission of invoices and Ifmis network fluctuation.

The entity financial statements were approved on 25/9/2023 and signed by:

.....

Name: ERIC O. OGENGA
Ag. Clerk of the Assembly

.....

Name: CPA DAVID OUMA OKUMU
Director Finance and Accounting
services – County Assembly
ICPAK Member Number:8170


12A Statement of Comparison Of Budget & Actual Amounts: Recurrent for the year ended 30th June 2023


Receipt/expense item	Original Budget	Adjustments	Final Budget	Actual on Comparable Basis	Budget Utilization Difference	% of Utilization
	a	b	c=a+b	d	e=c-d	f=d/c %
	Kshs	Kshs	Kshs	Kshs	Kshs	
Receipts						
Transfers from the CRF	908,268,880	-	908,268,880	878,214,461	30,054,419	97
Proceeds from sale of assets	-	-	-	90,250	(90,250)	-
Other receipts	-	-	-	-	-	-
Total	908,268,880	-	908,268,880	878,304,711	29,964,169	97
Payments						
Compensation of employees	354,003,939	-57,276,492	296,727,447	285,846,283	10,881,164	96
Use of goods and services	276,470,180	56,329,306	332,799,486	318,453,668	14,345,818	96
Subsidies	-	-	-	-	-	-

County Government of Siaya
 Siaya County Assembly
 Annual Report and Financial Statements for the year ended 30th June 2023

Transfers to other government entities	225,116,000	-92,904,000	132,212,000	132,729,997	(517,997)	100
Other grants and transfers	0	92,904,000	92,904,000	92,588,000	316,000	100
Social security benefits	26,215,961	-3,197,049	23,018,912	20,011,853	3,007,059	87
Acquisition of assets	26,462,800	4,144,235	30,607,035	29,506,976	1,100,059	96
Finance costs	-	-	-	-	-	-
Other payments	-	-	-	-	-	-
Total	908,268,880	-	908,268,880	879,136,777	29,132,103	97
Surplus/ deficit	-	-	-	(832,066)	832,066	-

The entity financial statements were approved on 25/9/ 2023 and signed by:

.....

 Name: ERIC O. OGENGA
 Ag. Clerk of the Assembly

.....

 Name: CPA DAVID OUMA OKUMU
 Director Finance and Accounting services –
 County Assembly
 ICPAK Member Number:8170


12B Statement of Comparison of Budget & Actual Amounts: Development for the year ended 30th June 2023

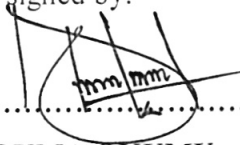
Receipt/expense item	Original Budget	Adjustments	Final Budget	Actual on Comparable Basis	Budget Utilization Difference	% of Utilization
	a	b	c=a+b	d	e=c-d	f=d/c %
	Kshs	Kshs	Kshs	Kshs	Kshs	
Receipts						
Transfers from the CRF	763,888,752	(352,000,000)	411,888,752	163,436,945	248,451,807	40
Proceeds from sale of assets	-	-	-	-	-	-
Other receipts	-	-	-	-	-	-
Total	763,888,752	(352,000,000)	411,888,752	163,436,945	248,451,807	40
Payments						
Compensation of employees	-	-	-	-	-	-
Use of goods and services	-	-	-	-	-	-
Subsidies	-	-	-	-	-	-

County Government of Siaya
 Siaya County Assembly
 Annual Report and Financial Statements for the year ended 30th June 2023

Transfers to other government entities	-	-	-	-	-	-
Other grants and transfers	-	-	-	-	-	-
Social security benefits	-	-	-	-	-	-
Acquisition of assets	763,888,752	-352,000,000	411,888,752	163,398,230	248,490,522	40
Finance costs	-	-	-	-	-	-
Other payments	-	-	-	-	-	-
Total	763,888,752	(352,000,000)	411,888,752	163,398,230	248,490,522	40
Surplus/ deficit	-	-	-	38,715	(38,715)	-

The entity financial statements were approved on 25/9/ 2023 and signed by:

.....

 Name: ERIC O. OGENGA
 Ag. Clerk of the Assembly

.....

 Name: CPA DAVID OUMA OKUMU
 Director Finance and Accounting services –
 County Assembly
 ICPAK Member Number:8170

13. Budget Execution By Programmes And Sub-Programmes

Programme/Sub-Programme	Original Budget	Adjustments	Final Budget	Actual on comparable basis	% Budget utilization
	2022-2023	2022-2023	2022-2023	2022-2023	2022-2023
	Kshs	Kshs	Kshs	Kshs	Kshs
Programme -071020000					
1. LEGISLATIVE AND REPRESENTATION-0701025010	512,163,413	(51,312,451)	460,850,962	448,569,950	97
Programme -071030000					
2. LEGISLATIVE AND OVERSIGHT-0701035010	40,000,000	-	40,000,000	37,390,325	93
Programme -071040000					
3. GENERAL ADMINISTRATION-0701045010	356,105,467	51,312,451	407,417,918	393,176,502	97
4. DEVELOPMENT-0701045010	763,888,752	(352,000,000)	411,888,752	163,398,230	40
Total	1,672,157,632	(352,000,000)	1,320,157,632	1,042,535,007	79

14. Significant Accounting Policies

The Significant accounting policies adopted in the preparation of these financial statements are set out below:

1. Statement of compliance and basis of preparation

The financial statements have been prepared in accordance with Cash-basis IPSAS financial reporting under the cash basis of accounting, as prescribed by the PSASB and set out in the accounting policy notes below. This cash basis of accounting has been supplemented with accounting for; a) receivables that include imprests and salary advances and b) payables that include third party deposits and retentions. The statement of assets and liabilities, although not a requirement of the IPSAS Cash Standard, has been included to disclose information on some classes of receivables and payables as outlined above.

The financial statements are presented in Kenya Shillings, which is the functional and reporting currency of the entity all values are rounded to the nearest Kenya Shilling. The accounting policies adopted have been consistently applied to all the years presented.

The financial statements comply with and conform to the form of presentation prescribed by the PSASB.

2. Reporting entity

The financial statements are for the Siaya County Assembly. The financial statements encompass the reporting entity as specified in section 164 of PFM Act 2012.

3. Recognition of receipts and payments

a) Recognition of receipts

The County Assembly recognises all receipts from the various sources when the event occurs, and the related cash has been received by the Assembly.

Significant Accounting Policies (Continued)

i) Transfers from the Exchequer/ County Treasury

Transfer from Exchequer is recognized in the books of accounts when cash is received. Cash is considered as received when payment instruction is issued to the bank and notified to the receiving entity.

ii) Other Receipts

Other receipts relate to receipts such as tender fees among others. These are recognised in the financial statements when the associated cash is received.

b) Recognition of payments

The entity recognises all expenses when the event occurs, and the related cash has actually been paid out by the entity.

i) Compensation of employees

Salaries and Wages, Allowances, Statutory Contribution for employees are recognized in the period when the compensation is paid.

ii) Use of goods and services

Goods and services are recognized as payments in the period when the goods/services are consumed and paid for. Such expenses, if not paid during the period where goods/services are consumed, shall be disclosed as pending bills.

iii) Acquisition of fixed assets

The payment on acquisition of property plant and equipment items is not capitalized. The cost of acquisition and proceeds from disposal of these items are treated as payments and receipts items respectively. Where an asset is acquired in a non-exchange transaction for nil or nominal consideration and the fair value of the asset can be reliably established, a contra transaction is recorded as receipt and as a payment. A fixed asset register is maintained by each public entity and a summary provided for purposes of consolidation. This summary is disclosed as an annexure to the consolidated financial statements.

Significant Accounting Policies (Continued)

4. In-kind contributions

In-kind contributions are donations that are made to the County Assembly in the form of actual goods and/or services rather than in money or cash terms. These donations may include vehicles, equipment or personnel services. Where the financial value received for in-kind contributions can be reliably determined, the County Assembly includes such value in the statement of receipts and payments both as receipts and as an expense in equal and opposite amounts; otherwise, the contribution is not recorded.

5. Third Party Payments

This relates to payments done directly to supplier on behalf of the county governments such as; national government may fund the operation of health or education program, a donor may pay directly for construction of a given market etc. Details of payments by third parties on behalf of the county government is detailed in the notes to this financial statement.

6. Cash and cash equivalents

Cash and cash equivalents comprise cash on hand and cash at bank, short-term deposits on call and highly liquid investments with an original maturity of three months or less, which are readily convertible to known amounts of cash and are subject to insignificant risk of changes in value. Bank account balances include amounts held at the Central Bank of Kenya and at various commercial banks at the end of the financial year.

7. Restriction on cash

Restricted cash represents amounts that are limited /restricted from being used to settle a liability for at least twelve months after the reporting period. This cash is limited for direct use as required by stipulation.

Amounts maintained in deposit bank accounts are restricted for use in refunding third party deposits. There were no restrictions on cash during the year.

Significant Accounting Policies (Continued)

8. Imprests and Advances

For the purposes of these financial statements, imprests and advances to authorised public officers and/or institutions which were not surrendered or accounted for at the end of the financial year is treated as receivables. This is in recognition of the government practice where the imprest payments are recognized as payments when fully accounted for by the imprest or AIE holders. This is an enhancement to the cash accounting policy. Other accounts receivables are disclosed in the financial statements.

9. Third party deposits and retention

For the purposes of these financial statements, deposits and retentions held on behalf of third parties have been recognized as accounts payables. This is in recognition of the government practice of retaining a portion of contracted services and works pending fulfilment of obligations by the contractor and to hold deposits on behalf of third parties. This is an enhancement to the cash accounting policy adopted and prescribed by the Public Sector Accounting Standards Board. Other liabilities including pending bills are disclosed in the financial statements.

10. Non-current assets

Non-current assets are expensed at the time of acquisition while disposal proceeds are recognized as receipts at the time of disposal. However, the acquisitions and disposals are reflected in the entity fixed asset register a summary of which is provided as a memorandum to these financial statements.

11. Pending bills

Pending bills consist of unpaid liabilities at the end of the financial year arising from contracted goods or services during the year or in past years. As pending bills do not involve the payment of cash in the reporting period, they are recorded as 'memorandum' or 'off-balance' items to provide a sense of the overall net cash position of the County Assembly at the end of the year. Pending bill form a first charge to the subsequent year budget and when they are finally settled, such payments are included in the statement of receipts and payments in the year in which the payments are made.

Significant Accounting Policies (Continued)

12. Contingent Liabilities

A contingent liability is:

- a) A possible obligation that arises from past events and whose existence will be confirmed only by the occurrence or non-occurrence of one or more uncertain future events not wholly within the control of the entity; or
- b) A present obligation that arises from past events but is not recognised because:
 - i) It is not probable that an outflow of resources embodying economic benefits or service potential will be required to settle the obligation; or
 - ii) The amount of the obligation cannot be measured with sufficient reliability.

Some of contingent liabilities may arise from: litigation in progress, guarantees, indemnities. Letters of comfort/ support, insurance, Public Private Partnerships. The Entity does not recognize a contingent liability but discloses details of any contingencies in the notes to the financial statements unless the possibility of an outflow of resources embodying economic benefits or service potential is remote. Annex 6 of this financial statement is a register of the contingent liabilities in the year.

13. Contingent Assets

The Entity does not recognize a contingent asset but discloses details of a possible asset whose existence is contingent on the occurrence or non-occurrence of one or more uncertain future events not wholly within the control of the Entity in the notes to the financial statements. Contingent assets are assessed continually to ensure that developments are appropriately reflected in the financial statements. If it has become virtually certain that an inflow of economic benefits or service potential will arise and the asset's value can be measured reliably, the asset and the related revenue are recognized in the financial statements of the period in which the change occurs.

Significant Accounting Policies (Continued)

14. Budget

The budget is developed on the same accounting basis (cash basis), the same accounts classification basis, and for the same period as the financial statements. The County Executive's budget was approved as required by Law and as detailed in the County Revenue Allocation Act. The original budget was approved by the County Assembly on 28th June 2022 for the period 1st July 2022 to 30 June 2023 as required by law. There was two (2) number of supplementary budgets passed in the year. A high-level assessment of the County Executive's actual performance against the comparable budget for the financial year under review has been included in an annex to these financial statements.

15. Comparative figures

Where necessary comparative figures for the previous financial year have been amended or reconfigured to conform to the required changes in presentation.

16. Subsequent events

Events after submission of the financial year end financial statements to County Treasury and other stakeholders with a significant impact on the financial statements may be adjusted with the concurrence of the County Treasury.

17. Prior Period Adjustment

During the year, errors that have been corrected are disclosed *under note 26* explaining the nature and amounts.

18. Related Party Transactions

Related party means parties are related if one party has the ability to:

- a) Control the other party or
- b) Exercise significant influence over the other party in making financial and operational decisions, or if the related party entity and another entity are subject to common control.

Related party transaction is a transfer of resources or obligations between related parties regardless of whether a price is charged.

15. Notes to the Financial Statements

1. Transfer from CRF

	2022-2023	2021-2022
	Kshs	Kshs
Total Exchequer Releases for quarter 1	43,759,177	85,243,430
Total Exchequer Releases for quarter 2	333,247,282	246,643,943
Total Exchequer Releases for quarter 3	160,842,803	262,609,010
Total Exchequer Releases for quarter 4	503,802,144	294,614,560
Cumulative Amount	1,041,651,406	889,110,943

A total of Kshs 1,041,651,406 received during the year under review included Kshs. 878,214,461 and Kshs. 163,436,945 for Recurrent and Development accounts respectively.

2. Proceeds From Sale of Assets

	2022-2023	2021-2022
	Kshs	Kshs
Disposal and Sales of Non-Produced Assets	90,250	-
Total	90,250	-

This represent the total amount of money received on the disposed Assets during the year under review.

Notes to the Financial Statements

3. Compensation Of Employees

	2022-2023	2021-2022
	Kshs	Kshs
Basic salaries of permanent employees	123,438,325	163,326,249
Basic wages of temporary employees	36,255,902	37,628,430
Personal allowances paid as part of salary	112,402,352	106,082,619
Personal allowances paid-Others	-	2,976,000
Pension and other social security contributions	13,749,703	13,670,053
Total	285,846,283	323,683,351

The reduction in the total compensation to employees was as a result of transition period from the second to the third Assembly as new Hon MCAs assumed their respective offices in October 2022. Compensation to employees had a total budget of Kshs. 296,727,447 out of which Kshs. 285,846,283 was spent translated 96% absorption rate.

Notes To The Financial Statements (Continued)

4. Use Of Goods And Services

	2022-2023	2021-2022
	Kshs	Kshs
Utilities, supplies and services	2,680,800	2,678,989
Communication, supplies and services	5,779,968	4,877,363
Domestic travel and subsistence	113,716,769	131,615,243
Foreign travel and subsistence	-	-
Printing, advertising and information supplies & services	5,473,706	2,275,020
Rentals of produced assets	-	720,000
Training expenses	66,525,460	63,721,720
Hospitality supplies and services	32,298,550	30,651,575
Insurance costs	31,346,973	29,927,385
Specialized materials and services	4,705,371	2,104,970
Office and general supplies and services	9,737,174	8,727,977
Fuel Oil and Lubricants	5,592,409	5,050,000
Other operating expenses	31,393,044	27,155,213
Routine maintenance – vehicles and other transport equipment	2,332,651	2,303,288
Routine maintenance – other assets	6,870,794	3,518,553
Other operating creditors	-	-
Total	318,453,668.38	315,327,296

During the year under review, various vote lines had significant increase in expenditure due to transition period from the Second to the Third Assembly as new members had to be oriented as they assumed their respective offices. Use of goods and services had a total budget of Kshs. 332,799,486 out of which Kshs. 318,453,668 was spent representing 96% consumption rate .

Notes To The Financial Statements (Continued)

5. Transfers To Other Government Entities

Description	2022-2023	2021-2022
	Kshs	Kshs
Transfers to County Revenue fund account	517,997	52,940
County Assembly Car Loan Fund Account	132,212,000	80,000,000
TOTAL	132,729,997	80,052,940

This represents unspent monies in various accounts refunded to CRF account and Car loan and mortgage funds received during the year under review.

Notes To The Financial Statements (Continued)

6. Other Grants And Transfers

	2022-2023	2021-2022
	Kshs	Kshs
Other Current Transfers-other	92,588,000	-
Total	92,588,000	-

This represents the Motor Vehicle Reimbursement to Hon. MCAs during the year under review as per SRC provisions.

7. Social Security Benefits

	2022-2023	2021-2022
	Kshs	Kshs
Government pension and retirement benefits	20,011,853	23,455,016
Total	20,011,853	23,455,016

This represents the Gratuity payments to Hon. MCAs and their respective ward staffs during the year.

Notes to The Financial Statements (Continued)

8. Acquisition Of Assets

	2022-2023	2021-2022
Non-Financial Assets	Kshs	Kshs
Construction of Buildings	105,080,439	66,830,048
Overhaul and Refurbishment of Construction and Civil Works	-	3,432,638
Purchase of Vehicles and Other Transport Equipment	16,270,000	-
Purchase of Fire fighting Vehicles and Equipment	2,867,380	1,797,000
Purchase of Household Furniture and Institutional Equipment	2,356,066	1,074,439
Purchase of Office Furniture and General Equipment	6,723,170	3,677,219
Purchase of ICT Equipment, Software and Other ICT Assets	55,450,411	65,067,304
Purchase of Specialized Plant, Equipment and Machinery	4,157,740	3,953,235
Total	192,905,206	145,831,883

During the year under review, the County Assembly budgeted a total of Kshs. 442,495,787 for acquisition of Assets, Development related expenditure had a budget of Kshs. 411,888,752 for which Kshs. 163,398,230 and Kshs. 29,506,976 were spent on development and recurrent expenditure related to Asset acquisition respectively. The consumption rate for development expenditure was 44%. The under-performance was as a result of multi-year projects yet to be completed.

Notes To The Financial Statements (Continued)

9. Cash And Bank Balances

9A. Bank Balances

	Indicated whether recurrent or development	2022-2023	2021-2022
Name of Bank, Account No. & Currency		Kshs	Kshs
Central Bank of Kenya – A/C No.100197463-Kshs.	Recurrent	4,922	6,080
Kenya Commercial Bank – A/C No.1143428927-Kshs.	Recurrent	6,409	5,305
Central Bank of Kenya-A/C No. 1000408154-Kshs.	retention a/c	24,279,012	21,324,735
Central Bank of Kenya-A/C No. 1000197471-Kshs.	Development	38,715	506,612
Total		24,329,058	21,842,732

County Government of Siaya
Siaya County Assembly
Annual Report and Financial Statements for the year ended 30th June 2023

9B. Cash In Hand

	2022-2023	2021-2022
	Kshs	Kshs
Cash in Hand – Held in domestic currency	168,000	493,400
Total	168,000	493,400

Cash in hand should be analysed as follows:

	2022-2023	2021 - 2022
	Kshs	Kshs
County Assembly of Siaya Headquarter	168,000	493,400
Total	168,000	493,400

Notes To The Financial Statements (Continued)

10. Third Party Deposits and Advances

Description	2022-2023		2021-2022	
	Kshs		Kshs	
Retentions	24,279,011.45		21,324,735.32	
Total	24,279,011.45		21,324,735.32	
Aging analysis (third party deposits and advances)	Current FY	% of the Total	Comparative	% of the Total
			FY	
Under one year	11,208,049.00	46.16	9,936,515.20	46.60
1-2 years	6,468,389.30	26.64	8,160,467.92	38.27
2-3 years	5,703,780.20	23.49	2,573,853.40	12.07
Over 3 years	898,792.95	3.70	653,898.80	3.07
Total (tie to above total)	24,279,011.45		21,324,735.32	

This represents the retention monies from various contractors during the year under review.

11. Fund Balance Brought Forward

	2022-2023	2021-2022
	Kshs	Kshs
Bank accounts	21,842,732	14,862,737
Cash in hand	493,400	198,000
Accounts Receivables	-	-
Accounts Payables	(21,324,735)	(14,809,797)
Total	1,011,397	250,940

12. Changes In Third Party Deposits and Retentions

Description	2022-2023	2021-2022
	Kshs	Kshs
Opening Accounts Payables as at 1st July 2022	21,324,735	14,809,797
Closing Accounts payables as at 30th June 2023	24,279,011	21,324,735
Change in Accounts payables	2,954,276	6,514,938

County Government of Siaya
Siaya County Assembly
Annual Report and Financial Statements for the year ended 30th June 2023

Notes To The Financial Statements (Continued)

Other Disclosures

1. Pending Accounts Payable (See Annex 1)

	Balance b/f	Additions for the period	Paid during the year	Balance c/f
	FY 2021/2022	FY 2022/2023	FY 2022/2023	FY 2022/2023
Description	Kshs	Kshs	Kshs	Kshs
Construction of buildings	-	1,258,484	-	1,258,484
Construction of civil works	1,525,933	-	1,525,933	-
Supply of goods	5,959,000	14,086,023	5,959,000	14,086,023
Supply of services	5,685,824	4,385,440	5,685,824	4,385,440
Total	13,170,757	19,729,947	13,170,757	19,729,947

Notes To The Financial Statements (Continued)

2. Related Party Disclosures

Related party disclosure is encouraged under non-mandatory section of the Cash Basis IPSAS.

The following comprise of related parties to the County Assembly:

- i) Members of County Assembly.
- ii) Key management personnel that include the Clerk of the Assembly and heads of departments.
- iii) The County Executive.
- iv) County Ministries and Departments.
- v) Other County Government entities including corporations, funds and boards.
- vi) The National Government.
- vii) Other County Governments; and
- viii) State Corporations and Semi-Autonomous Government Agencies.

County Government of Siaya

Siaya County Assembly

Annual Report and Financial Statements for the year ended 30th June 2023

Related party transactions:

	2022-2023	2021-2022
	Kshs	Kshs
Compensation to Key Management		
Compensation to the Speaker, Deputy Speaker and the MCAs	130,216,423	202,257,376
Key Management Compensation(Clerk, Directors and Fiduciary management staff)	12,448,344	12,835,296
Total Compensation to Key Management	142,664,767	215,092,672
<u>Transfers to related parties</u>		
Transfers to other County Government Entities such as car and mortgage schemes	132,212,000	80,000,000
Transfers to County Corporations	-	-
Transfers to non reporting entities e.g ECD centres, welfare centres etc	-	-
Total Transfers to related parties	132,212,000	80,000,000
<u>Transfers from related parties</u>		
Transfers from the County Executive- Exchequer	1,041,651,406	889,110,943
Payments made on behalf of the County Assembly by other Government Agencies	-	-
Total Transfers from related parties	1,041,651,406	889,110,943

16. Progress On Follow On Prior Year Auditor’s Recommendations

The following is the summary of issues raised by the external auditor, and management comments that were provided to the auditor. We have nominated focal persons to resolve the various issues as shown below with the associated time frame within which we expect the issues to be resolved.

Reference No. on the external audit Report	Issue / Observations from Auditor	Management comments	Status: (Resolved / Not Resolved)	Timeframe: (Put a date when you expect the issue to be resolved)
1	Misclassification of Expenditure	An appropriate budget line will be identified to correct the misclassification	Resolved	FY 2023/2024
2	Excessive Expenditure on Domestic Travel and Subsistence	Assembly like any other Parliamentary Institution conducts its businesses through Committee systems. The Committees have secretariat that accompany members while they have activities/meetings both within and outside the Assembly precincts. The cumulative allowances paid were budgeted for and were within the approved budget limits and as per SRC rates.	Resolved	immediately
3	Incomplete Fixed Assets Register	Anew Asset Management system has been put in place which is being updated to help address the gaps identified and ensures compliance with the relevant laws on Asset register.	Resolved but keep in view	2 years

County Government of Siaya

Siaya County Assembly

Annual Report and Financial Statements for the year ended 30th June 2023

Reference No. on the external audit Report	Issue / Observations from Auditor	Management comments	Status: (Resolved / Not Resolved)	Timeframe: (Put a date when you expect the issue to be resolved)
4	Delayed Project Implementation	<p>We have acknowledged the concern however the contract has been facing numerous challenges as narrated herein;</p> <ul style="list-style-type: none"> • Delay in release of payment from exchequer that takes 2 to 3 months from the date of request • The contractor faced a lot of underground mining wells in certain wards e.g Central Sakwa ward which lead to drilling several pits. • We had loose soils in some wards e.g North Alego that hindered the drilling and accessibility of site. • Drilling rod broke in East Gem that stalled the drilling process for several days which forced the contractor to drill another borehole 	Not Resolved	1 year
5	Non-Compliance with the	The County Assembly recruits as need arises and this is done within the allowable capacity of 100	Not Resolved	1 year

County Government of Siaya
Siaya County Assembly

Annual Report and Financial Statements for the year ended 30th June 2023

Reference No. on the external audit Report	Issue / Observations from Auditor	Management comments	Status: (Resolved / Not Resolved)	Timeframe: (Put a date when you expect the issue to be resolved)
	Approved Staff establishment	(one hundred) staff. In the budget estimates for FY 2022/2023, the Assembly has provided for the recruitment of 6 (six) vacancies out of the 12 (Twelve) positions not yet filled by the Assembly. The out posts have been budgeted for six months. Upon recruitment for the out posts, the number of the yet to be filled positions will reduce to 6 (Six).		
6	Non-compliance with Law on Ethnic Composition	In the filling of vacant positions, the County Assembly advertises in the newspapers with wide circulation including the Assembly website. The recruitments are done on the basis of qualified applicants. Accommodation of persons from non-dominant communities become a challenge where there are no applicants meeting the minimum requirements.	Not resolved	2 years

County Government of Siaya

Siaya County Assembly

Annual Report and Financial Statements for the year ended 30th June 2023

Reference No. on the external audit Report	Issue / Observations from Auditor	Management comments	Status: (Resolved / Not Resolved)	Timeframe: (Put a date when you expect the issue to be resolved)
7	Failure to establish a County Assembly Fund	The provisions of section 34 of the County Assembly Act, 2017 contemplates situations where the County Assemblies would receive grants, gifts, donations or bequests or proceeds from boards investments and gives a leeway to operate a distinct fund. But this shall only be possible if some arrangement in connection to the fund sources are in the offing. The County Assembly has been in operation since the year 2013 and no funds in respect of the Act have ever been realized.	Not resolved	1 year
8	Delays in Remitting Taxes	The Statutory deductions which accrued was remitted late because there was delay in the disbursement from the exchequer. Upon foreseeing the possibility of delay in the remittance of the obligations,	Not resolved	1 year

County Government of Siaya

Siaya County Assembly

Annual Report and Financial Statements for the year ended 30th June 2023

Reference No. on the external audit Report	Issue / Observations from Auditor	Management comments	Status: (Resolved / Not Resolved)	Timeframe: (Put a date when you expect the issue to be resolved)
		communication was made to the relevant statutory bodies prior to the due date.		
9	Non-Compliance with the One-Third of Basic Salary Rule	The management acknowledges that some County Assembly officers have overcommitted their salaries beyond the 2/3 of their basic salaries. The National Treasury Cabinet Secretary gazetted a Tax Relief during the Covid 19 which enhanced net pay and some of the employees exploited the opportunity to access a top up of their existing loans. The Tax relief was later reviewed and rescinded to its former structure resulting in the said over commitment of salary beyond 2/3.	Not resolved	1 year
10	Salary paid outside IPPD	The ward officers have been provided with their respective Payroll numbers and are now paid through IPPD in line with the relevant laws and circulars	Resolved	immediately
11	Budgetary Control and performance	The variance highlighted largely represents roll over projects which could not be completed within the year	Not resolved	2 year

County Government of Siaya
Siaya County Assembly

Annual Report and Financial Statements for the year ended 30th June 2023

Reference No. on the external audit Report	Issue / Observations from Auditor	Management comments	Status: (Resolved / Not Resolved)	Timeframe: (Put a date when you expect the issue to be resolved)
		hence considered in the budget of FY 2022-2023		



.....
Clerk of the County Assembly

Date

County Government of Siaya
Siaya County Assembly
Annual Report and Financial Statements for the year ended 30th June 2023

17. Annexes

Annex 1 – Analysis Of Pending Accounts Payable

Supplier of Goods or Services	Original Amount	Date Contracted	Amount paid to Date	Outstanding Balance FY 2022/2023	Comments
	a	b	c	d=a-c	
Supply of Goods					
UCHWAGI ENTERPRISES LTD	117,600.00	1.7.2022	-	117,600.00	SUPPLY OF BOTTLED SODA
UCHWAGI ENTERPRISES LTD	122,400.00	1.7.2022	-	122,400.00	SUPPLY OF BOTTLED SODA
CAJO INVESTMENTS COMPANY LTD	300,000.00	1.7.2022	-	300,000.00	SUPPLY OF UNLEADED FUEL
NICHOMEZ ENTERPRISE	174,920.00	1.7.2022	-	174,920.00	SUPPLY OF BOTTLED DRINKING WATER- 500ML AND 18.9LTR
NICHOMEZ ENTERPRISE	92,000.00	1.7.2022	-	92,000.00	SUPPLY OF BOTTLED DRINKING WATER- 18.9LTR
BRAND KENYA BETTER LTD	73,320.00	5.5.2023	-	73,320.00	SUPPLY OF OFFICE FURNITURE AND FITTINGS
NICHOMEZ ENTERPRISE	68,000.00	1.7.2022	-	68,000.00	SUPPLY OF BOTTLED DRINKING WATER-18.9 LTRS

County Government of Siaya
Siaya County Assembly
Annual Report and Financial Statements for the year ended 30th June 2023

BAYCOMS AFRICA LIMITED	3,994,969.20	27.4.2023	-	3,994,969.20	SUPPLY, INSTALLATION OF HANSARD EQUIPMENT, UPGRADE, AND INTEGRATION WITH E-ASSEMBLY AND HANSARD SYSTEMS
STREAMLAN SOLUTIONS E..A LTD	9,142,814.40	15.8.2022	-	9,142,814.40	SUPPLY, INSTALLATION AND COMMISSIONING OF SDWAN CABLING INFRASTRUCTURE
Sub-Total	14,086,023.60		-	14,086,023.60	
Supply of Services					
BAYCOMS AFRICA LTD	1,250,000.00	13.3.2023	-	1,250,000.00	MAINTENANCE OF HANSARD SYSTEMS
BAYCOMS AFRICA LTD	710,000.00	28.2.2023	-	710,000.00	MAINTENANCE OF MULTI-MEDIA SYSTEMS
THE CANDELA HOTEL	129,500.00	26.10.2022	-	129,500.00	PROVISION OF OFFICE CATERING SERVICES FOR JUNE 2023
PRIDEINN PARADISE BEACH RESORT LIMITED	595,000.00	1.7.2022	-	595,000.00	PROVISION OF CONFERENCE FACILITIES
GIBRALTAR PROPERTY DEVELOPERS LTD	27,000.00	20.6.2023	-	27,000.00	REPAIRS AND RENOVATIONS OF BUILDINGS
WHIRLSPRING HOTEL KISUMU LTD	215,900.00	1.7.2022	-	215,900.00	PROVISION OF CONFERENCE FACILITIES
NATION MEDIA GROUP PLC	183,120.00	1.7.2022	-	183,120.00	PROVISION OF NEWSPAPER ADVERTISING SERVICES

County Government of Siaya
Siaya County Assembly
Annual Report and Financial Statements for the year ended 30th June 2023

NATION MEDIA GROUP PLC	183,280.00	1.7.2022	-	183,280.00	PROVISION OF NEWSPAPER ADVERTISING SERVICES
NATION MEDIA GROUP PLC	366,560.00	1.7.2022	-	366,560.00	PROVISION OF NEWSPAPER ADVERTISING SERVICES
PRIDE KINGS SERVICES LTD	193,000.00	1.1.2023	-	193,000.00	PROVISION OF PRIVATE SECURITY FOR THE MONTH OF JUNE 2023
THE CANDELA HOTEL	412,080.00	26.10.2022	-	412,080.00	PROVISION OF 10' OCLOCK OFFICE BREAKFAST
PINECONE HOTEL	120,000.00	1.7.2022	-	120,000.00	PROVISION OF CONFERENCE FACILITIES
Sub-Total	4,385,440.00		-	4,385,440.00	
Construction of buildings					
LANCONE INVESTMENTS COMPANY LTD	1,258,484.00	4.4.2022	-	1,258,484.00	CONSTRUCTION OF WARD OFFICE HALL AT NORTH ALEGO WARD
Sub-Total	1,258,484.00		-	1,258,484.00	
Grand Total	19,729,947.60		-	19,729,947.60	

County Government of Siaya
 Siaya County Assembly
 Annual Report and Financial Statements for the year ended 30th June 2023

Annex 2. – Summary of Non-Current Asset Register

Asset class	Historical Cost c/f	Additions during the year	Disposals during the year	Historical Cost b/f
	(Kshs)	(Kshs)	(Kshs)	(Kshs)
	2021-2022	2022-2023	2022-2023	2022-2023
Buildings and structures	372,630,318	105,080,439	47,550.00	477,663,207
Transport equipment	64,643,400	19,137,380	6,100.00	83,774,680
Office equipment, furniture and fittings	40,096,363	9,079,236	32,550.00	49,143,049

County Government of Siaya
 Siaya County Assembly
 Annual Report and Financial Statements for the year ended 30th June 2023

ICT Equipment, Software and Other ICT Assets	189,311,504	55,450,411	3,000.00	244,758,915
Other Machinery and Equipment	13,413,737	4,157,740	1,050.00	17,570,427
Heritage and cultural assets	6,800,000	-	-	6,800,000
Intangible assets	-	-	-	-
Total	686,895,322	192,905,206	90,250.00	879,710,278

NB: The balance as at the end of the year is the cumulative cost of all assets bought and inherited by the County Assembly.