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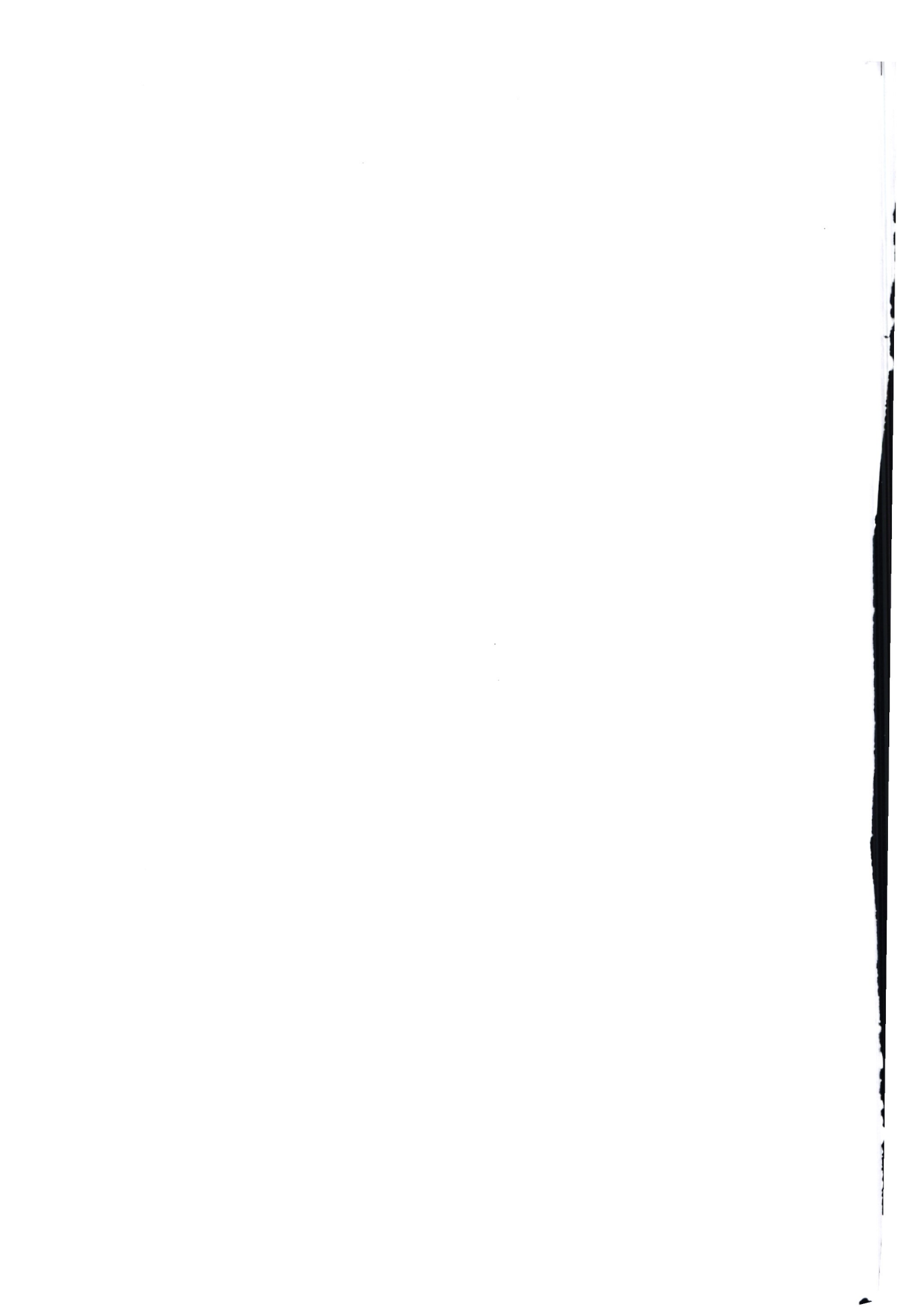
STATE DEPARTMENT FOR LIVESTOCK

**SESSIONAL PAPER NO. 3 OF 2020**  
**ON**  
**THE LIVESTOCK POLICY**

2020

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## FOREWORD

The Livestock Policy was developed after reviewing the National Livestock Policy of 2008 through a consultative process involving all stakeholders in the Livestock Sector. It is aligned to the Constitution, Kenya Vision 2030 and other Agriculture Sector policies and strategies. The Policy takes cognizance of the contribution of the livestock value chains including non-conventional livestock species to the country's economy and livestock based livelihoods.

In developing this Sector Policy, we are cognizant of the fact that over 80% of Kenya's land mass is arid and semi-arid (ASAL) where livestock is the main source of livelihood in these areas. It is further noted that even in the high rainfall areas, the livestock resources constitute an important source of family income and food security. In addition, livestock directly contributes to the foreign exchange earnings for our nation through export of livestock products, live animals and germplasm. Livestock development agenda in the country will be pursued towards commercialization.

This Policy recognizes the major stakeholders in the Livestock Sector and proceeds to define their respective roles. It also takes cognizance of the impact of livestock activities on the environment and other natural resources such as land, water and wildlife/livestock interaction. Social inclusivity and related challenges have also been given attention due to their impact on the Livestock Sector. The accomplishment of the policy objectives spelt out here will depend largely on the goodwill between the national and county levels of government to spur private sector investment.

Through the policy measures we expect to utilize the potential of the Arid and Semi-Arid Lands (ASALs) in livestock productivity and proposes options for the economic exploitation of these areas. We appreciate and hope to enhance the contribution of the livestock value chains especially dairy and other livestock products including non-conventional livestock species to the country's Gross Domestic Product (GDP). It is our expectation that the policy interventions envisaged in this document will revitalize the Livestock Sector and guarantee the sustainability of livestock farming as a major economic undertaking in the country. The Policy interventions clearly spell out the role of each level of government while providing the necessary linkages. Full implementation of this Policy

is also expected to enhance Kenya's leadership position in the advancement of the Livestock Sector within the region and beyond.



**HON. PETER G. MUNYA, MGH**

*Cabinet Secretary,*

*Ministry of Agriculture Livestock Fisheries and Co-operatives*

## PREFACE

The National Livestock Policy of 2008 was reviewed to align it to the Constitution conducted through extensive stakeholder consultation which is expected to continue during implementation. The Policy will focus on modernizing livestock production & increasing value addition aimed at increasing small scale farmer incomes, household food resilience & improved return on livestock investments. The focal areas in the Policy include; animal genetic resources; production and production systems; animal health; inputs and support services; livestock and livestock product marketing, agribusiness and value addition; social inclusion; institutional arrangements and legal frameworks for delivery of Policy objectives and its monitoring and evaluation framework.

The Livestock Policy was passed in 2008 and the Constitution was adopted in 2010 necessitating alignment of policies, institutions and functions to the devolved system of government and other Constitutional provisions so we undertook the review. The review has also addressed other areas that were not initially contained in the National Livestock Policy to provide an enabling policy environment for delivery of services in the Livestock Sector and guarantee sustainable development.

The reviewed Policy addresses the key current and emerging issues that are impacting or will impact on livestock at the two levels of government. It also sets Policy directions for Livestock Sector growth and development, contribution to equitable food and nutrition security, and enhanced sustainable use of animal resources. This will be achieved through leveraging on the strengths and opportunities while addressing weaknesses to build resilience and sustainability of the Sector.

The Policy aims at transforming livestock production from subsistence to commercialized undertaking by applying modern technologies acquired through continuous research and innovations. This will address key challenges emanating from global, regional, environmental and international issues including treaties, conventions and agreements that Kenya is signatory to. It advocates for close inter-sectoral linkages between national and county governments and stakeholder's growth and development.



**HARRY K. KIMTAI, CBS**  
*Principal Secretary,  
State Department for Livestock*

## ACKNOWLEDGEMENT

We wish to thank H. E. Uhuru M. Kenyatta, CGH the President of the Republic of Kenya, for leading the Executive in implementing the Constitution which has led to the review and reformulation of this Policy. We recognise the Ministry of Agriculture, Livestock, Fisheries and Cooperatives under the leadership of the Cabinet Secretary Hon. Peter G. Munya, MGH, the Chief Administrative Secretary, Hon Linah Chebii Kilimo, EGH and the Principal Secretary State Department for Livestock, Mr. Harry K. Kimtai, CBS for their leadership, support and guidance in the development of this Policy.

We appreciate the support and contribution of the Chairman Council of Governors Hon. Wycliffe Oparanya, EGH and the Chairman of the Council of Governors' Committee on Agriculture and Lands Hon. Onesmus Muthomi Njuki. We recognize the support and invaluable contribution of the County governments through the County Executive Committee Members in charge of Livestock and unwavering support from the Intergovernmental Thematic Working Group on Policy, Standards and Legislation. We thank members of staff from the Ministry of Agriculture, Livestock, Fisheries and Cooperatives, Joint Agriculture Sector Coordination Mechanism and the Sector State Corporations. We recognize the respective roles of the private sector and livestock value chain stakeholders who were involved in the development of this Policy.

We sincerely thank the stakeholders involved in financing development of this Policy including, Kenya Animal Genetic Resources Centre, Regional Pastoral Livelihood Resilience Project, Kenya Tsetse and Trypanosomiasis Eradication Council and Kenya Markets Trust. We also appreciate the financial support from Food and Agriculture Organization of the United Nations and the German Development Corporation.

We thank the technical directors namely Mr. Julius Kiptarus OGW, for Livestock Resources Development and Marketing, Dr. Obadiah Njagi, OGW for Veterinary Services and Dr. Christopher Wanga, EBS for Livestock Policy Research and Regulations Directorates for their steadfast guidance. Finally, we acknowledge and appreciate the commitment in reviewing this Policy demonstrated by the Ministerial Task Force Comprising of Mr. Vincent Githinji, Mr. Ernest Mbogo, Mr. Cleopas Okore, Dr. Charles Ochodo, Mr. Zephaniah Onyiego, Mrs Josephine Kamau, Dr. William Akwimbi, Mr. Michael Gachukia, Mr. Patrick Ombaye, Dr. Mary Abuga, Dr. Hesbone Awando, Dr. Samuel Mbuku, Mr. Peter Mutua, Dr. Asoka Itur, Dr. Paul Egesa, Dr. Anisia Muruiki, Dr. Samuel Kahariri, Dr. Dennis Onkundi, Mr. Maurice Mungai, Mr. Chris Shimba, Dr. John Wamahiu and Ms. Mirriam Mulei.

## EXECUTIVE SUMMARY

The broad objective of the Livestock Policy is to utilize livestock resources for food and nutrition security and improved livelihoods while safeguarding the environment. The objective will be achieved by measures to ensure : Improved management of livestock, feed and rangeland resources while promoting social inclusion and environmental resilience; Providing for animal health and food safety to facilitate access to domestic, regional and international markets; Promoting investment in agribusiness, value addition and product development in the Sector; Supporting livestock research and extension services to facilitate innovation and adoption of appropriate technologies ; Promoting cooperation and collaboration between the national and county governments in livestock development; and strengthening the legal and institutional framework.

On development of livestock resources, the Policy focusses on development, characterization, sustainable use, conservation, inventory and monitoring of Animal Genetic Resources (AnGR). Information on breed diversity, population sizes, trends, and distribution will be made readily available for all breeds while breeding programmes will be institutionalized for locally adopted breeds and the necessary support systems to facilitate sustainable utilization and enhance the regulatory framework for Animal Genetic Resources.

Interventions in livestock nutrition, feeds and feeding comprises a number of measures on roughage and concentrate feed resources to provide adequate forage resources focusing on a wide range of exploited roughage materials, their productivity and production. The Policy aims to address diminishing availability of rangeland resources by proposing measures to address overgrazing, invasive plant species, pests, declining soil health, changing climate patterns, competing land use for settlement and crop development and inadequate supply of forage planting materials. Interventions on concentrate feeds for livestock will include standardization and reduction of cost of quality ingredients while providing a legal and institutional framework to enforce quality assurance of commercial feeds.

The measures on animal diseases and pests focuses on key themes including animal diseases control and reporting, pests and vector control, cross-border disease management and animal welfare. Enhancing capacity for sustained disease surveillance and control programs, enforcement of existing laws governing disease control and animal movement will be undertaken. Mitigating antimicrobial resistance (AMR) is provided for to ensure effective prevention and treatment of a range of infections to preserve the ability to treat common infectious diseases. Provisions on

pests and vector management are focused on better regulation of pesticides essential to reduce resistance. On animal welfare requirements there are deliberate awareness efforts to achieve compliance in the feeding, housing, use for draught power, transportation, slaughter and sports use of animals.

Marketing of livestock and livestock products will be achieved through interventions in aggregation, transportation and trade of livestock and livestock products after addressing insecurity, poor infrastructure, seasonality of production, and distribution systems of livestock and livestock products. External trade in livestock and livestock products will be boosted by adherence to sanitary requirements of importing countries. Value addition measures include reduction of the high cost of investment, enhancing demand for value added products by consumers, developing skilled manpower and improving access to financial and business development services. Capacity building will be done for verification of food quality and safety coupled with enforcement of food safety regulations while improving access to information and utilization of livestock marketing information.

Public livestock research will be revamped by creation of a dedicated research institution able to mobilize resources for research and dissemination including commercialization of research findings among Livestock Sector stakeholders. The Policy provides for formal collaboration of extension service providers for synergy to ensure better access to extension support services by the extension clientele with appropriate regulated content of the extension messages. Financing of livestock enterprise is prioritized for the public and private sectors where the cost of credit will be made affordable based on responsive financing models. Livestock insurance services in the country will be developed to address the needs of all segments of the livestock value chains. The application of genetic engineering technology in livestock production will be supported to ensure the promotion of the use of biotechnology and its products, while at the same time assuring the safety of the products of biotechnology for humans, animals and the environment. The Policy further provides for mitigation measures for climate change within the Livestock Sector among other cross cutting issues. Finally, the Policy has provided for an implementation mechanism, monitoring and evaluation framework for all the policy measures.

## TABLE OF CONTENTS

<b>FOREWORD</b> .....	<b>iii</b>
<b>PREFACE</b> .....	<b>v</b>
<b>ACKNOWLEDGEMENT</b> .....	<b>vi</b>
<b>EXECUTIVE SUMMARY</b> .....	<b>vii</b>
<b>TABLE OF CONTENTS</b> .....	<b>ix</b>
<b>CHAPTER ONE: INTRODUCTION AND BACKGROUND INFORMATION</b> .....	<b>1</b>
1.1 INTRODUCTION .....	1
1.2 BACKGROUND INFORMATION .....	1
<b>CHAPTER TWO: SITUATION ANALYSIS</b> .....	<b>4</b>
2.1 ANIMAL RESOURCES IN KENYA .....	4
2.2 LIVESTOCK PRODUCTION SYSTEMS .....	5
2.2.1 Intensive Production System .....	5
2.2.2 Semi-Intensive Production System .....	5
2.2.3 Extensive Production Systems .....	5
2.2.3.1 Range Resources .....	5
2.2.3.2 Pastoralism .....	6
2.2.3.3 Ranching .....	6
2.3 LIVESTOCK INPUTS AND SUPPORT SERVICES .....	7
2.4 ANIMAL FEED RESOURCES .....	7
2.5 ANIMAL HEALTH .....	8
2.6 ANIMAL WELFARE .....	10
2.7 LIVESTOCK RESEARCH .....	10
2.8 BIOTECHNOLOGY IN LIVESTOCK DEVELOPMENT .....	10
2.9 EXTENSION .....	11
2.10 HUMAN, LIVESTOCK -WILDLIFE INTERACTION .....	12
2.11 FINANCE AND LIVESTOCK INSURANCE .....	12
2.11.1 Finance .....	13
2.11.2 Livestock Insurance .....	13
2.12 LIVESTOCK AND LIVESTOCK PRODUCTS .....	14
2.12.1 Dairy Industry .....	14
2.12.2 Meat Industry .....	14
2.12.3 The Poultry Industry .....	16

2.12.4	Apiculture Industry .....	16
2.12.5	Non-Conventional Livestock .....	17
2.12.6	Wool and Mohair Industry .....	17
2.12.7	Leather Industry .....	17
2.13	<b>MARKETING OF LIVESTOCK AND LIVESTOCK PRODUCTS .....</b>	<b>18</b>
2.13.1	Livestock and Livestock Products Transportation and Aggregation .....	18
2.13.2	Value Addition and Agribusiness .....	18
2.13.3	Quality and Safety Standards .....	19
2.13.4	Marketing Infrastructure .....	20
2.13.5	Marketing Information .....	20
2.14	<b>SOCIAL INCLUSION IN THE LIVESTOCK SECTOR .....</b>	<b>20</b>
2.14.1	Gender Inclusion .....	20
2.14.2	Inclusion of the Youth .....	21
2.14.3	Persons with Disabilities .....	21
2.15	<b>HIV-AIDS AND OTHER DEBILITATING DISEASES .....</b>	<b>21</b>
2.16	<b>LEGAL AND INSTITUTIONAL FRAMEWORKS .....</b>	<b>22</b>
2.16.1	Legal Framework .....	22
2.16.2	Institutional Framework .....	22
2.17	<b>RATIONALE OF THE POLICY .....</b>	<b>23</b>
2.18	<b>OBJECTIVES OF THE LIVESTOCK POLICY .....</b>	<b>23</b>
	<b>CHAPTER THREE: CHALLENGES AND POLICY STATEMENTS .....</b>	<b>25</b>
3.1	<b>ANIMAL GENETIC RESOURCES (AnGR) .....</b>	<b>25</b>
3.1.1	Characterization, Inventory and Monitoring of AnGR .....	25
3.1.2	Sustainable Use and Development of AnGR .....	25
3.1.3	Conservation of AnGR .....	26
3.2	<b>LIVESTOCK NUTRITION, FEEDS AND FEEDING .....</b>	<b>27</b>
3.2.1	Roughage Feed Resources .....	27
3.2.2	Concentrate Feed Resources .....	27
3.2.3	Standardization of Feeds, Raw Material and Ingredients .....	28
3.2.4	Feeds Quality Assurance .....	28
3.2.5	Rangeland Feed Resources .....	29

3.2.6	Rangeland Resources .....	30
3.3	ANIMAL DISEASES AND PESTS .....	30
3.3.1	Animal Diseases Control and Reporting .....	30
3.3.2	Pests and Vector Control .....	32
3.3.3	Cross-border Disease Management .....	32
3.3.4	Animal Welfare and Protection .....	33
3.3.5	Veterinary Medicines .....	33
3.4	MARKETING OF LIVESTOCK AND LIVESTOCK PRODUCTS .....	34
3.4.1	Livestock and Livestock Products Aggregation, Transportation and Trade .....	34
3.4.2	Agribusiness and Value Addition .....	35
3.4.3	Safety and Quality of Livestock and Livestock Products .....	36
3.4.4	Marketing Infrastructure .....	36
3.4.5	Marketing Information .....	37
3.4.6	Livestock Products Consumption .....	38
3.4.7	Utilization of Products from Non-conventional Livestock .....	38
3.5	HIDES SKINS AND LEATHER INDUSTRY .....	39
3.6	LIVESTOCK RESEARCH .....	40
3.7	EXTENSION SERVICE DELIVERY .....	41
3.8	FINANCE .....	42
3.9	LIVESTOCK INSURANCE .....	43
3.10	HUMAN-LIVESTOCK-WILDLIFE INTERACTION .....	44
3.11	LIVESTOCK FEED AND HOUSEHOLD FOOD RESILIENCE .....	45
3.12	BIOTECHNOLOGY IN LIVESTOCK DEVELOPMENT .....	46
3.13	LIVESTOCK IDENTIFICATION AND TRACEABILITY .....	46
3.14	CLIMATE CHANGE .....	47
3.15	GENDER AND SOCIAL INCLUSION .....	49
3.15.1	Gender Inclusion .....	49
3.15.2	Youth involvement in the Livestock Sector .....	49
3.15.3	Persons Living With Disabilities .....	49
3.15.4	Effects of HIV/AIDS and Other Debilitating Diseases Impacting on Livestock Sector .....	50
	<b>CHAPTER FOUR: CROSS-CUTTING ISSUES .....</b>	<b>51</b>

4.1	HUMAN RESOURCE DEVELOPMENT .....	51
4.2	ENABLING INFRASTRUCTURE.....	52
4.3	SECURITY .....	52
4.4	DATA AND INFORMATION MANAGEMENT.....	53
4.5	DRUGS AND SUBSTANCE ABUSE.....	54
<b>CHAPTER FIVE: LEGAL AND INSTITUTIONAL FRAMEWORK .....</b>		<b>55</b>
5.1	LEGAL FRAMEWORK .....	55
5.2	INSTITUTIONAL FRAMEWORK .....	55
5.2.1	The National Government .....	55
5.2.2	The County Governments .....	55
5.2.3	Intergovernmental Relations .....	56
5.2.4	Ministry in-charge of Livestock Affairs.....	56
5.2.5	Livestock Training Institutions .....	57
5.2.6	Kenya Meat Commission .....	57
5.2.7	Kenya Dairy Board.....	58
5.2.8	Kenya Tsetse and Trypanosomiasis Eradication Council .....	58
5.2.9	Kenya Animal Genetic Resources Centre (KAGRC) .....	59
5.2.10	Kenya Veterinary Vaccines Production Institute .....	59
5.2.11	Kenya Veterinary Board.....	60
5.2.12	Kenya Agricultural and Livestock Research Organization (KALRO).....	60
5.2.13	Kenya Leather Development Council .....	61
5.2.14	Veterinary Medicines Directorate .....	61
5.2.15	County Livestock Sector Institutions .....	62
5.2.16	Private Sector Institutions .....	62
5.2.17	Professional Bodies .....	63
5.2.18	Farmers' Organizations .....	63
5.2.19	Industrial Stakeholders .....	63
5.2.20	Financial and Insurance Institutions.....	64
5.2.21	Development Partners .....	64
<b>CHAPTER SIX: MONITORING AND EVALUATION .....</b>		<b>65</b>
BIBLIOGRAPHY .....		66

## LIST OF ACRONYMS

AFC	Agricultural Finance Corporation
AHITI	Animal Health and Industry Training Institute
AI	Artificial Insemination
AnGR	Animal Genetic Resources
APSK	Animal Production Society of Kenya
ASALs	Arid and Semi-Arid Lands
ASDS	Agricultural Sector Development Strategy
ASTGS	Agricultural Sector Transformation and Growth Strategy
CAIS	Central Artificial Insemination Station
CBOs	Community Based Organizations
CBPP	Contagious Bovine Pleuropneumonia
CCPP	Contagious Caprine Pleuropneumonia
DLP	Directorate of Livestock Production
DLPRR	Directorate of Livestock Policy Research and Regulations
DTI	Dairy Training Institute
DVS	Directorate of Veterinary Services
FAO	Food and Agriculture Organization
FMD	Foot and Mouth Disease
GDP	Gross Domestic Product
HIV/AIDS	Human Immunodeficiency Virus/Acquired Immuno-deficiency Syndrome
HMPL	High and Medium Potential Lands
ICIPE	International Centre for Insect Physiology and Ecology
ICRAF	International Centre for Research on Agro-Forestry
ILRI	International Livestock Research Institute
KAGRC	Kenya Animal Genetics Resources Centre
KALRO	Kenya Agricultural and Livestock Research Organization
KCC	Kenya Co-operative Creameries
KDB	Kenya Dairy Board
KEBS	Kenya Bureau of Standards

KENTTEC	Kenya Tsetse and Trypanosomiasis Eradication Council
KEVEVAPI	Kenya Veterinary Vaccines Production Institute
KETRI	Kenya Trypanosomiasis Research Institute
KMC	Kenya Meat Commission
KNBS	Kenya National Bureau of Statistics
KSPCA	Kenya Society for Prevention of Cruelty to Animals
KVA	Kenya Veterinary Association
KVB	Kenya Veterinary Board
KWS	Kenya Wildlife Service
LMD	Livestock Marketing Division
MTP	Medium Term Plan
NGO	Non-Governmental Organizations
OIE	Organization Internationale des Epizooties
PWD	Persons with Disability
SAP	Structural Adjustment Programmes
SDG	Sustainable Development Goals
WTO	World Trade Organization

## **CHAPTER ONE: INTRODUCTION AND BACKGROUND INFORMATION**

### **1.1 INTRODUCTION**

The Livestock Sector plays an important role in the national economy of Kenya with a direct contribution of about 12 percent to the national Gross Domestic Product (IGAD, 2011). The estimate is based on the joint study by the IGAD Livestock Policy Initiative and the Kenya Bureau of Statistics that demonstrated that livestock resources contribution to GDP was more than two and half times the official estimate at any given time. Livestock Sector supplies the domestic requirements of meat, milk, dairy products, eggs, and other livestock products while accounting for over 30 per cent of the total marketed agricultural products. The Sector earns the country substantial foreign exchange through export of livestock and livestock products. It employs about 50 percent of the country's Agricultural Sector labour-force. The Sector also contributes substantial earnings to households through sale of livestock and livestock products and provides raw materials for agro-based industries.

The National Census of 2019 showed that the Kenya animal resource base comprised of 2.2 million dairy cattle, 559,000 dairy beef, 13 million indigenous cattle, 19.3 million sheep, 28 million goats, 4.6 million camels, 1.2 million donkeys, 443,000 pigs, 30.3 million indigenous chicken, 5.6 million layers, 2.9 million broilers, 561,000 rabbits and 1.2 million beehives.

About 60% of the livestock population is found in the Arid and Semi-Arid Lands (ASAL) where the Sector employs nearly 90% of the population. In the high rainfall areas, the Sector provides employment and income mainly through dairy, poultry and pig production.

The rural-based nature of livestock activities makes livestock keeping a suitable enterprise to improve household food and nutrition security, incomes, job creation and contribute to sustainable livelihoods for many people in the rural areas. Livestock are among the few assets owned by women, youth and marginalized segments of the population. However, there is scarcity of disaggregated data by age and gender that limit the analysis on the patterns of inclusion, contribution and benefit.

### **1.2 BACKGROUND INFORMATION**

Most Kenyan communities have traditionally kept livestock for food, transport, draught, prestige, and as capital assets. The animals also serve other cultural needs such as paying bridal price and traditional ceremonies.

Among the main breeds kept are East Africa Zebu, the Boran cattle, East Africa goats, the Galla goats, Red Maasai sheep, Black Head Somali sheep, the one hump camel (the Rendille, Gabbra, Turkana, and Somali breeds) and indigenous poultry. Bee keeping is practiced among many communities. Exotic cattle breeds were introduced in Kenya by the European settlers in the year 1902. However, the indigenous communities were confined to herding their traditional livestock, until the Swynnerton Plan of 1954, which allowed Africans to keep exotic breeds. Thereafter, the Dairy Industry Ordinance of 1958 and other ordinances were enacted to support the European agriculture and impose strict conditions for the indigenous communities.

As part of the Swynnerton Plan, the Livestock Marketing Division (LMD) was established with the objective to encourage the livestock keepers to work in close collaboration with local authorities in selling their animals as well as avoiding over-stocking. The Kenya Meat Commission (KMC) was established in 1950 through an Act of Parliament (Cap 363), to purchase livestock and to acquire, establish and operate abattoirs in the country. KMC therefore carried out the role of meat processing for local and export market.

The government later developed the National Livestock Development Policy of 1980 with the objectives of addressing the high poverty incidence; enhancing foreign exchange earnings and food security; promoting sustainable use of environment; and providing raw materials for both processing and manufacturing industry. It also subsidized the Livestock Sector until the late 1980s' when the Structural Adjustment Programmes (SAPs) that emphasized on market liberalization and globalization of the economy were introduced. The SAPs in the Livestock Sector had an immediate outcome where the government stopped employing extension officers occasioning major negative impacts on service delivery. This led to a decline in the performance of the Livestock Sector since the private sector was not prepared to offer services previously provided by the government. In addition, most farmers could not afford the cost of inputs and services provided by the private sector.

Other relevant policy initiatives were contained in Sessional Paper Number 4 of 1981 on Food Policy that recommended the establishment of large scale ranches in the rangelands expansion of feed-lots, and multiplication of improved animals under the Agricultural Development Corporation (ADC) in order to increased meat supply. The Agricultural Finance Corporation (AFC) was supported to provide credit to livestock producers

The Kenya Vision 2030 is the current economic blue print to guide the country's development agenda in the coming years. The aim of Kenya Vision 2030 is to create "a globally competitive and prosperous country with a high quality of life by 2030." It aims at transforming Kenya into "a newly-industrialized, middle income country providing a high quality of life to all its citizens in a clean and secure environment". The vision is anchored on three key pillars: a) Economic; b) Social; and c) Political pillar. The economic pillar aims to achieve an economic growth rate of 10 per cent per annum and sustain the same until 2030 in order to generate more resources to achieve the SDGs. Vision 2030 identifies the vision for the Agriculture and Livestock Sectors to be innovative, commercially-oriented and modern farming.

The Livestock Policy implements the provisions of the Agricultural Policy in the Livestock Sector aiming to ensure household and national food and nutritional security; guarantee food safety; increase agricultural production and productivity; facilitating access to markets; reduction of postharvest losses; and promoting agribusiness. The Policy recognizes the Agriculture Sector Transformation and Growth Strategy (ASTGS) focusing on increasing small scale farmer incomes; increasing agriculture output and value addition; and boosting household food resilience.

Rising population, income growth and urbanization are increasing the demand for food of animal origin at an unprecedented level. It has been documented that world aggregate meat consumption will increase from 209 million tons in 1997 to 327 million tons by 2020 and milk consumption from 422 to 648 million tons. The challenge is therefore to transform the Livestock Sector to enable it meet this demand for livestock products that will grow beyond 2020.

## **CHAPTER TWO: SITUATION ANALYSIS**

### **2.1 ANIMAL RESOURCES IN KENYA**

The country has a large and diverse reservoir of animal resources, majority of which are indigenous and thus classified as per the communities and regions they exist in. Locally adapted domestic species found in the country are: cattle, sheep, goats, bees, camels, pigs, chicken, donkeys, rabbits, and horses. Others, such as ostriches, crocodiles, quails, guinea fowls, butterflies, Llama, water buffalo, chameleons and snakes which are also reared for food, their treasured products and aesthetic values. These species were previously not used as livestock and are referred to as non-conventional livestock. The main animal resources base is comprised of 2.2 million dairy cattle, 559,000 dairy beef, 13 million indigenous cattle, 19.3 million sheep, 28 million goats, 4.6 million camels, 1.2 million donkeys, 443,000 pigs, 30.3 million indigenous chicken, 5.6 million layers, 2.9 million broilers, 561,000 rabbits, 1.2 million beehives and an undetermined number of companion, game and aquatic animals (KNBS, 2019). These animal resources provide products such as, meat, milk, eggs, hide, skin, wool, blood, mohair, and feathers that are used raw or processed. The animals also provide manure, energy in terms of draught power and biogas.

The management of Animal Genetic Resources (AnGR) in the country has been undertaken by livestock keepers, farmers, and communities such as producer and marketing associations. These have mainly concentrated on traditional subsistence, exchange and trade among individuals and communities who have used traditional breeding methods to propagate their genetic material. Additionally, various farmer associations mainly breed associations have actively participated in the development and conservation of existing AnGR. Government institutions in collaboration with farmer-led associations have also been involved in breed development, conservation, extension services and regulation. These institutions include; the Ministry responsible for livestock matters, Kenya Stud Book (KSB), the Dairy Recording Service of Kenya (DRSK), the Livestock Recording Centre (LRC), the Kenya Animal Genetics Resources Centre (KAGRC) and various Livestock Breeders Associations. Over the years, there have been minimal efforts towards characterization, monitoring and developing an inventory of the AnGR. Consequently, this has led to limited breed improvement resulting to sub-optimal performance of the AnGRs. Most of the indigenous breeds are either at risk of extinction or undergoing a continuous genetic dilution despite their

resilience. The sustainable development of AnGR is also constrained by a weak and uncoordinated policy, legal and institutional framework.

## **2.2 LIVESTOCK PRODUCTION SYSTEMS**

Kenya has a wide diversity of agro-climatic conditions reflecting variations in altitude, temperature, soil conditions and level and reliability of rainfall. The high and medium rainfall areas exhibit ample rainfall and are rich in volcanic soils. The rangelands, commonly referred to as the ASALs, are characterized by high ambient temperatures and humidity; low and erratic rainfall; and poor soils. Humid, sub humid and semi humid areas are associated with arable farming characterized by intensive and semi intensive production of livestock. The systems in semi-arid, arid and very arid regions are predominantly characterized by extensive production of livestock under free range, pastoralism and ranching.

### **2.2.1 Intensive Production System**

The intensive livestock production system is practiced in dairy cattle, poultry, pigs, rabbits and non-conventional livestock such as crocodiles. It is commercially oriented with high density of animals per unit area, use of appropriate housing and high application of inputs. Some key concerns over the intensive system of production include inadequate adoption of appropriate technologies, risks associated with diseases where bio-security measures are not addressed, animal welfare issues and environmental challenges arising from manure and effluent disposal.

### **2.2.2 Semi-Intensive Production System**

Semi-intensive production systems are commonly used by small scale producers in dairy and feedlot beef production, poultry, pigs and rabbit. The system is characterized by the use of locally available forage resources with some supplementation lowering the cost of production. Semi-intensive systems result in high cost of service delivery, high cost of aggregation of produce, and unfavorable economies of scale.

### **2.2.3 Extensive Production Systems**

The extensive production systems include large tracts of land used for livestock rearing.

#### **2.2.3.1 Range Resources**

Rangelands resources consist of natural grasslands, bush land, woodlands, wetlands and deserts. They make up 89% of the country's total land surface and support about 25% of the population and 70% of the livestock population. Rangelands are managed principally with extensive practices

including organized livestock grazing and nomadic pastoralism. They are non-equilibrium environments that are characterized by unreliable, unpredictable and erratic rainfall making them fragile ecosystems. Managing these ecosystems pose peculiar challenges as they are not amenable to the natural management systems that use prediction and forward planning. These areas are therefore best utilized through innovative strategies that track the scarce resources where and when they are available. This makes pastoralism and ranching key features of managing and utilizing the range areas.

### **2.2.3.2 Pastoralism**

Pastoralism is an economic activity and a cultural identity that takes advantage of the characteristic instability of rangeland environments through strategic mobility, where key resources such as pastures, nutrients and water for livestock becomes available in short-lived and largely unpredictable concentrations. Crucial aspects of pastoralism are interaction of people, animals and the environment, the development of flexible resource management systems and non-exclusive entitlements to pasture and water resources as stipulated in the Community Land Act, 2016.

The existing land and resource tenure systems among the pastoralists are not responsive to individual conservation of natural resources. However, management of community land is guided by the Community Land Act, 2016, that provides for the recognition, protection and registration of community land rights, management and administration of the same in relation to unregistered community land and for connected purposes.

### **2.2.3.3 Ranching**

Ranching is a commercial oriented, enclosed and extensive livestock production system. In Kenya established ranches range from those that are purely commercial whose main objective is profit making to community based ranches (group ranches) which in addition to business, safeguard community owned land, promote sustainable use of pastures and water resources in ASALs and also allow for multiple resource use including species mix to include wildlife.

At independence there were about 180 ranches, most of which were established by the white settlers. Immediately after independence additional ranches were established. Currently, there are about 250 ranches categorized as groups, companies, private, public and cooperative ranches. Group ranches are decreasing in number due to land sub-division and competition from other agricultural enterprises. Company, private and

cooperative ranches are increasing in number due to better management and productivity. However, the current trend in the ranches encourages integration of livestock rearing and wildlife conservation. Public ranches are also declining in number due to privatization.

### **2.3 LIVESTOCK INPUTS AND SUPPORT SERVICES**

Livestock inputs are key factors of production in the Livestock Sector. The main types of inputs in livestock production include water, pasture, fodder, feed supplements, fertilizers, germplasm, vaccines, and drugs. On the other hand, the main services rendered to livestock producers are animal health, animal breeding, research and extension, and animal identification services. Livestock input services are provided by agro-vets dealers, private animal health practitioners, feed manufacturers and suppliers, extension officers, farmers' organizations, and government institutions.

In the medium to high rainfall areas, most farm inputs are readily available in the markets, except for a few vaccines which are sometimes sourced out of the country. However, in the arid and semi-arid areas, livestock input suppliers are few and poorly distributed as they are concentrated in towns hence limiting availability and access to inputs and services. The relatively poor infrastructure in such areas such as roads increases transportation and storage costs for livestock inputs, placing the prices of livestock inputs beyond the reach of most farmers and increasing the cost of production. Currently, the farmers are meeting all the costs of inputs with the exception of compulsory vaccinations that are administered during major disease outbreaks. The quality of livestock inputs may also be affected by poor manufacturing practices and inadequate cold chain facilities among others.

### **2.4 ANIMAL FEED RESOURCES**

The feed industry in Kenya has been steadily growing in the recent past, mainly due to the growth of the Livestock Sector. The main livestock feed resources consist of roughages, concentrates, minerals and vitamins. These raw materials originate from cereals (corn, wheat, barley, oats, and millet), legumes and oilseed cakes (soybeans, and cotton seed cake) and animal by-products (fish meal, blood meal, meat and bone meal). The annual demand for fodder is estimated at 30 million MT against an actual production of 10 million MT in 2016; whereas, demand for manufactured feed and supplements was estimated at about 700,000 MT in 2016 up from 300,000 MT in 2008. The total installed feed production capacity is about 1,000,000 tons, of which approximately 60 percent is utilized. The

underutilization is due to the inadequate and unreliable quantity of raw materials/feed ingredients, level of use of commercial feeds and in some cases, farmers' preferring to produce their own feed on their farms. Some challenges facing the animal feeds industry in Kenya include erratic supply of raw materials and low quality ingredients.

Actors in the fodder value chain have formed informal organizations to promote growth and development of forages. The main feed manufacturers account for approximately 60 percent of the demand while small scale manufacturers, home based feed formulators and importers account for the balance.

Most of the locally produced cereals are destined for human consumption and only the milling by-products such as maize, wheat and rice bran are available for animal feeds production. The livestock feed industry thus highly depends on by-products from other industries such as brewers, oil seed cakes, food processors and imports. Production of oil crops is also low leading to dependence on importations. Currently the industry imports cereal bran, soya bean meal and oil seed cake mainly from Uganda, Tanzania and India. Ukraine is also a major supplier of wheat bran and pollard. Most of the feed premixes (amino acids, minerals and vitamins) are imported from Turkey, Israel and Western Europe.

In collaboration with the Kenya Bureau of Standards, the State Department for Livestock develops feed and feedstuffs standards for the animal feed industry. Standards for some categories of livestock feeds have so far been developed. However, standards for some feed ingredients are yet to be developed.

## **2.5 ANIMAL HEALTH**

Livestock diseases and pests are among the most serious constraints limiting development of the Livestock Sector. They contribute significantly to low productivity of farm animals and impact negatively on both local and international livestock trade. The prevalence of livestock diseases in the country such as, vector borne, zoonoses, trans-boundary and emerging diseases present a big challenge to the development of the Livestock Sector. The World Organization for Animal Health (OIE) and World Trade Organization (WTO) have stipulated stringent sanitary requirements to facilitate safe international trade in livestock and livestock products. The priority diseases are not only those which are notifiable and trade sensitive, but also those affecting production and emerging diseases which are of great economic and public health importance. They include, but are not limited to, Foot and Mouth Disease (FMD), Contagious Bovine

Pleuro-Pneumonia (CBPP), Peste des Petits Ruminants (PPR), Rift Valley Fever (RVF), Mastitis, and Avian Influenza.

The role of the national government is policy development, regulation, implementation of national programs, provision of technical support for disease control and capacity development. The mandate of county governments includes disease and pest control and animal husbandry among others. However, there is weak coordination of disease control across the counties and trans-national boundaries. In addition, the current legal frameworks are weak in enforcing livestock disease control measures.

The government, in collaboration with stakeholders, is implementing the establishment of livestock Disease-Free Zones and compartments. The programme is targeting zonal eradication for Foot and Mouth Disease and Contagious Bovine Pleuropneumonia as well as the gathering of scientific evidence for confirming the historical freedom from Bovine Spongiform Encephalopathy. Kenya was declared free from Rinderpest in May 2009.

Kenya has expansive and porous borders with her neighbours. There is a lot of cross-border animal movement to traditional seasonal grazing grounds and for trade. Poor coordination and collaboration with the neighbouring countries on disease control across the borders makes control of trans-boundary diseases a major challenge.

There is poor coordination and collaboration between the county and national governments on disease reporting. There is low public awareness on their obligation for disease reporting compromising the effectiveness of disease control and prevention programs.

Human, livestock, wildlife interaction has increased in recent years. The drivers are habitat fragmentation, decline in pastoral grazing range, loss of wildlife dispersal areas and an increase in livestock population densities. The effects have been degradation of natural resources, outbreaks of diseases including notifiable and zoonotic diseases, and resource conflicts. There is need for these issues to be addressed.

Misuse of veterinary medicines is now on a downward trend since the operationalization of the Veterinary Medicines Directorate in 2016 which is mandated to regulate safe use of veterinary medicines guaranteeing their effectiveness. The institution will support the Sector access lucrative markets for the livestock and livestock products due to elimination of violative drug residues that stem from misuse.

## **2.6 ANIMAL WELFARE**

Animal welfare is an integral part of animal health and production. It manifests in physical and psychological wellbeing; better performance; and safe and mutually beneficial companionship that result in improved market access for animals and animal products. Though most communities in Kenya on animal welfare uphold the freedom from pain, injury and diseases, there is a general low awareness, recognition and compliance with the other four freedoms namely: freedom from hunger, thirst and malnutrition; freedom from fear and distress; freedom from physical discomfort; and freedom to express normal patterns of behavior. Animal welfare issues are especially downplayed in the area of feeding, housing, transportation and certain cultural sports.

## **2.7 LIVESTOCK RESEARCH**

Research and technology development are key for enhancing productivity and competitiveness in the Livestock Sector. Most of the livestock-related research and technological development is funded by the National Government and Development Partners and undertaken by Kenya Agricultural Livestock Research Organization (KALRO), universities and international research institutions such as International Livestock Research Institute (ILRI) and other Consultative Group on International Agricultural Research (CGIAR) organizations and the International Center for Insect Physiology and Ecology (ICIPE).

Livestock research is an expensive undertaking and has not received adequate investment by government, private sector and development partners. In addition, research agenda setting is dominated by funding agencies therefore creating a need for increased investment by government in order to prioritize the national research needs. Most research has concentrated in addressing technical production problems (feeding, breeding, health and husbandry) while paying less attention to key socio-economic parameters such as gender, culture and indigenous technical knowledge that equally affect the Livestock Sector. Research on genetically modified organisms (GMO) and how the Livestock Sector can leverage on this technology has also not received adequate attention. Livestock research agenda has often been addressed amongst various crop commodity researches calling for a focused research institutional arrangement.

## **2.8 BIOTECHNOLOGY IN LIVESTOCK DEVELOPMENT**

The protection of human health and the environment from the possible adverse effects of biotechnology is provided for by the Convention on

Biological Diversity (CBD). In Kenya promotion of Genetically Modified Organisms (GMO's) is governed by the National Biotechnology Development Policy 2006 while regulation is guided by the Bio-safety Act No. 2 of 2009. Adoption of biotechnology in livestock production could contribute to improved breeding efficiency, enhanced feed value, production of pest and drought tolerant feed crops, therapeutics, disease diagnostic agents, and animal disease management agents (vaccines). In the face of increasing population and the subsequent demand for safer and nutritious food, livestock production can leverage on all available technologies including genetic modification, to increase animal production and productivity while safeguarding human and animal health, and the environment.

Although opportunities to use modern biotechnology to improve livestock productivity or reduce losses from disease exist, they have not been exploited in Kenya. Examples of the opportunities in livestock development include the development of recombinant vaccines and diagnostic reagents that are pure, safe and cheaper; the use in epidemiology to characterize pathogens (viruses, bacteria, parasites) so as to pinpoint the source of epidemic diseases; and, in the development of therapeutic substances. Other opportunities include: improvement of animal breeds and production through identification, characterization and insertion of genes that control advantageous genetic productivity traits; production of transgenic animals with defined traits; utilization of cloning procedures as a tool for identical multiplication of valuable animals; and, maintenance of breeds through conservation of genomic DNA to ensure conservation of about 30% of all livestock breeds that are at risk of extinction.

Enormous potential benefits for the Livestock Sector also exist through the use of plant biotechnologies to improve the nutritional quality of plant feedstuffs (bio-fortification) and by-products.

## **2.9 EXTENSION**

Livestock extension is the mandate of the County Governments while the national government formulates policy, standards and builds capacities of service providers. Other extension service providers include agro-veterinary pharmaceutical companies, animal feed manufacturers, technical livestock experts, milk processors, non-governmental organizations and community based organizations.

There is limited collaboration among various extension service providers which, in some cases, has led to lack of synergy, duplication of efforts and

conflict of interests. Collaboration between research system, training and extension is inadequate resulting to limited access and poor quality of services to the extension clientele. There are no guidelines for delivery of extension services by extension service providers. In addition, there is inadequate staffing and funding of delivery of extension services at the county level. While the UN's Food and Agricultural Organization recommends there should be one extension worker for every 400 farmers, Kenya's current technical-staff to farmer ratio is 1:700 for intensive mixed farming systems, 1:640 for agro-pastoral system, and 1:1000 for pastoral systems (Guidelines and Standards for Agricultural Extension and Advisory Services, Ministry of Agriculture, Livestock and Fisheries, September 2017). Other value chain actors such as processors, traders and consumers require extension services.

The use of ICT has increasingly become important in extension service delivery. However, there is need to develop these delivery systems, regulate and monitor the content to ensure quality of the information shared.

The content of the extension messages are inadequate to address the needs of different stakeholders within the Livestock Sector. This is partly caused by inadequate capacity of extension agents; lack of comprehensive and dynamic extension packages which respond to market demand, social-economic conditions, environment and other relevant cross-cutting issues.

## **2.10 HUMAN, LIVESTOCK -WILDLIFE INTERACTION**

The game in the farmland and ranches poses potential conflict between wildlife, livestock and human. Due to this interaction of wildlife and livestock, diseases are transmitted from wildlife to livestock. There is also competition for natural resources such as pasture and water between wildlife and livestock. The wildlife may sometime cause injury or death to livestock and human. There is, however, significant potential in gainfully exploiting wildlife resources through game ranches and conservancies. In addition, wildlife resource has a potential for exploitation as non-conventional livestock. The development of non-conventional livestock has a high potential to enhance income and livelihoods of the farming community. However, the Kenya Wildlife Conservation and Management Act of 2013 does not permit rearing of non-conventional livestock without licensing.

## **2.11 FINANCE AND LIVESTOCK INSURANCE**

Financing the Livestock Sector and supporting resilience through insurance is essential.

### **2.11.1 Finance**

The funding of the Agricultural Sector is by National and County governments, development partners, private sector and other stakeholders. Over the years the funding by government has declined from 10 per cent in the 1980s to about 3 percent currently. Of this, the Livestock Sector receives 11.7% of the agricultural budget translating to a paltry 0.3% of the national budget (Budget Policy Statement, 2020) This is not commensurate with the Sector's contribution to the GDP and the Maputo declaration, 2000 (reaffirmed by Malabo Declaration, 2015) that recommended a budgetary allocation of not less than 10 per cent of the national budget to the Agricultural Sector. Increased funding to the Livestock Sector would contribute significantly to the realization of the Sustainable Development Goals (SDGs), wealth creation and poverty alleviation in the country.

Another key factor affecting financing of Livestock Sector is the high cost of credit to the livestock players along the value chain. The most affected groups are small-scale livestock producers, pastoralists, women and youth who lack collateral required by conventional financial institutions. Consequently, majority of these groups access credit through formal and informal CBOs which is expensive and insufficient.

The Agricultural Finance Corporation (AFC) was established to provide affordable credit to farmers but its capacity has been inadequate to meet the financial needs of the Sector. In addition, its coverage in the ASALs is limited. Other alternative institutions such as the cooperative societies have faced management challenges.

### **2.11.2 Livestock Insurance**

Currently, only a few insurance companies offer livestock insurance on commercial basis and mostly cover high value dairy animals. A similar situation obtains for index-based livestock insurance that has been introduced in the ASALs of the country. The reasons for this situation is due to risks associated with livestock farming such as drought and diseases; limited awareness of insurance products; inadequate data for designing insurance products; limited capacity of pastoralists and small scale livestock actors to pay premiums; and high cost of delivery of insurance services especially in the ASALs. Insurance is important to cushion livestock keepers against major weather risks, diseases, and other risks.

## **2.12 LIVESTOCK AND LIVESTOCK PRODUCTS**

With the increasing human population growth estimated at 2.6%, effective demand for livestock and livestock products has been increasing. The country is not currently self-sufficient in most of the livestock products. Appropriate interventional measures need to be introduced, to reverse this trend to achieve the target on food and nutrition security and manufacturing.

### **2.12.1 Dairy Industry**

Milk is predominantly produced from cattle, camel and goats which support approximately 1.8 million rural households and additional 700,000 jobs along the dairy value chain. The dairy cattle breeds include Friesian, Guernsey, Ayrshire, Jersey, and their crosses. The Camel breeds are the Rendille, Gabra, Turkana, Somali and the Pakistan breeds while the major goat breeds include the Toggenburg, the Saanen and the Kenya Alpine.

Dairying is predominantly practiced by smallholders who produce over 80% of the milk. Annual milk production is estimated at 3.6 billion litres (MOALF, 2017). Cattle produce about 88% of this milk while camels and goats contribute the rest. It is projected that milk production will continually grow by between 4.5 and 5 % annually in the next ten years and by the year 2030, it is envisaged that the annual milk production in Kenya will increase to about 12 billion litres.

Of the total milk produced in the country, about 55% is marketed through traders, cooperatives, hotels and milk bars. An estimated 634.3 million litres (20%) was processed in 2018 estimated at Kshs. 22 billion (KNBS, 2019). Post-harvest losses account for up to 3%, which may reach 10% during the rainy season.

### **2.12.2 Meat Industry**

Meat production in the country is mainly for domestic consumption. The domestic meat market is primarily urban and is stratified according to disposable income. Meats are classified as either red or white where red meats include beef, mutton, chevon, pork and donkey meat while white meats include poultry, rabbit and fish. The meat industry is one of the fastest growing industries within the Agricultural Sector driven by growth of meat exports and the increases in population, urbanization and household income. Kenya's average beef production is estimated at 652,000 MT (FAOSTAT, 2018) per annum of which 70% is mainly based

on the Zebu cattle population found in the arid and semi-arid lands (ASALs) while the rest (30%) is from culls from the dairy herd.

Camel meat production is estimated at about 72,780 MT per year (FAOSTAT, 2018). The importance of the camel for food security is due to its ability to survive, and continue being productive, under drought conditions. There is robust export demand for live camels in North Africa and the Middle East. Currently, most of this trade demand is supplied from Sudan, Somalia and Djibouti.

The production of meat from sheep and goats is about, 25,271 MT and 37,133 MT respectively per annum (FAOSTAT, 2018). The bulk of sheep and goats are reared in the ASALs under pastoralism, and to a limited extent, ranching systems.

Pig meat (pork) is produced under intensive systems and its production currently stands at 25,000MT (FAOSTAT, 2018) annually. The pig's shorter life cycle with good return rates and optimum feed efficiency makes it more suitable for farmers especially with increase in land fragmentation. Other meat sources that include rabbit are an important source of white meat. Rabbits are commonly kept by youth and women in both rural and urban settings. They are highly prolific with high returns and have a great potential to contribute to food security, income generation and poverty alleviation. Rabbit meat annual production is estimated at 2,800 MT (FAOSTAT, 2018). The growth of the rabbit industry is constrained by poor husbandry practices, poor marketing of rabbit and rabbit products and cultural acceptability of rabbit meat. There is also a shortage of improved rabbit genetic lines domestically which is fueling demand for importation of genetic lines from other countries.

Donkey meat is produced from extensive production systems mainly in the rangelands and its current production is estimated at 20,000MT annually. Previously, the donkey was solely a draught animal. However, use for consumption has impacted negatively on the donkey population and there is need to develop breeding strategy for donkeys. However due to the negative socio economic impacts of the donkey slaughter on the farming communities, donkey slaughter is destined to be outlawed unless appropriate measures are undertaken.

The country exports meat to the East African regional markets, COMESA (Democratic Republic of Congo, Mauritius, and Madagascar) and United Arab Emirates markets. Penetration into the international market has not been effective due to strict sanitary requirements. The low quality of carcasses is as a result of poor meat production practices. Major

constraints to the growth of the meat industry are inadequate institutional framework, inadequate research based on ecological potential for meat development, recurrent droughts especially in ASALs, rampant insecurity, vulnerable traditional pastoral production systems, diminishing meat animal genetics resources and poor marketing channels and animal diseases.

### **2.12.3 The Poultry Industry**

Kenya's poultry industry is fast growing and comprises of chicken that constitutes 98% of the poultry population while the rest include ostrich, quail, ducks, geese, doves, turkey and guinea fowl. Seventy percent (70%) of chicken are free-ranging indigenous breeds. The annual poultry meat production is about 107,000 MT valued at KES 48.4 Billion (MOALF, 2017). Poultry is one of the most important enterprises in rural poor households' food and nutrition security.

Apart from poultry meat, 1,716 million eggs from poultry are also produced annually valued at KES 10.3billion. The industry has a fairly well developed inputs and services provision along the value chain. However, importation of raw eggs, underdeveloped markets and unstructured marketing systems impacts negatively on the industry leading to its underperformance.

### **2.12.4 Apiculture Industry**

Beekeeping is well established in Kenya. It can be carried out successfully in about 80% of the country. It is especially suitable in the semi-arid areas where rain-fed agriculture is impractical. Beekeeping contributes to incomes as well as food security through provision of apicultural services and hives products including honey, beeswax, propolis. Bees are quite useful as a crop pollinators. Kenya ranks third in honey production in the East African region, producing 25,600 MT of honey (MOALF, 2016) and 2,500 MT of beeswax annually (FAOSTAT, 2018). The country's production potential is estimated at over 100,000 and 10,000 MT of honey and beeswax respectively. Unstructured marketing system, inadequate value addition on the products, competition from imported honey, poor quality honey due to inadequate quality control services, use of inappropriate bee equipment and rampant use of pesticides threaten the development of apiculture industry. Demand for honey is far above the supply worldwide and Kenya has the opportunity of benefitting from that gap.

### **2.12.5 Non-Conventional Livestock**

Non-conventional livestock, also called emerging livestock, are animals that have recently been recognized in the country as an alternative farming activity. These animals include quails, guinea fowl, ostriches, crocodiles, white ants, crickets snail among others. They have not received adequate attention in terms of research and development. These animals are designated as wildlife. However, Kenya Wildlife Service policy and legal framework has allowed farming of these species provided that a licence is obtained. Commercial farming of these animals is progressively increasing due to demand for their products such as eggs, meat, skin and feathers. Increasing human population and urbanization have increased the demand for food of animal origin at unprecedented levels, and therefore the need to fully explore the opportunities that exist in farming of non-conventional food producing animals.

### **2.12.6 Wool and Mohair Industry**

Production of wool from sheep and mohair from goat is predominantly in the high to medium altitude areas of the country. Wool sheep comprises of the Merino, Corriedale, Hampshire Down, Dorset Horn and their crosses. Mohair producing goats on the other hand comprise mainly of the Angora goat. The potential for developing wool sheep and mohair goats is high due to the reproduction efficiency and land space utilization of these livestock species. However, the country has limited capacity to adequately process and do value addition on these raw materials. Competition from imported finished products also heavily impacts the growth of the industry.

### **2.12.7 Leather Industry**

Hides are products from large herbivores (cattle, camel and donkey) while skin is from sheep, goats, crocodile, ostrich, snakes and fish. Pelt from rabbit is also processed into soft leather. The current annual production of hides and skins is 2,657,000 and 7,463,000 pieces respectively (MOALF, 2017). The country has limited capacity to adequately do value addition on wet-blue leather and most of this is exported as such. Competition from imported finished and second hand products also heavily impacts the growth of the industry. At the farm level, there's need to improve animal breeding, disease control and husbandry practices. At the slaughter points there's need for appropriate facilities with tools and skilled manpower to ensure efficient flaying operations.

## **2.13 MARKETING OF LIVESTOCK AND LIVESTOCK PRODUCTS**

### **2.13.1 Livestock and Livestock Products Transportation and Aggregation**

Livestock and livestock products play a critical role in ensuring food and nutrition security, support of livelihoods, enhancement of social inclusion and fostering economic development. Internal trade in livestock and livestock products is important for supply of animals for fattening, slaughter and breeding, and produce for consumption or further processing. Aggregation and transportation are undertaken by individuals, farmer groups and private sector players. Transportation of livestock to various markets is by trekking, and motorized transport. Trekking of animals to the markets has been shown to be cheaper than truck transport. However, this may result to loss of body condition of the livestock and environmental degradation. It is also at times unsafe due to conflict among communities along trading routes, livestock rustling and spread of diseases.

Some of the challenges in livestock and livestock products transportation and aggregation are poor infrastructure including cold chains, and collection centers. The seasonality of production results in periods of glut and deficit. The distribution system of livestock products is also poorly developed in the country. The apparent distribution challenge has resulted in middlemen taking advantage of the market situation. Further, this is the reason for produce wastage during periods of glut. In addition, the local market is occasionally affected negatively by flooding of the market with cheaper and at times low quality imported livestock products which out-compete local products. External trade of livestock and livestock products is also hindered by inadequate capacity to meet the sanitary requirements by importing countries, low volumes and untimely deliveries.

### **2.13.2 Value Addition and Agribusiness**

The main livestock products include milk, meat, eggs, hides, skins, wool, honey and other hive products. Other products are bones, blood, feathers, hooves and horns. Most of the livestock products may be used in the food industry, animal feed manufacturing industry, and confectionaries while others like horns, hooves, feathers and bones may be converted to ornamentals and other gift products. Feathers are also used to make mattresses, pillows and cushions. The competitiveness of any product, including agricultural products, is directly linked to its value addition chain.

Currently, Kenya's livestock products are marketed both locally and internationally with limited value addition. Consequently, this translates to low earnings for the producers, creates fewer employment opportunities, lower foreign exchange earnings to the country and limits technology innovation. It is recognized that value addition plays an important role in various industrial enterprises operating within the Livestock Sector. Value addition is largely constrained by high cost of investment necessary for the development and acquisition of appropriate equipment and technologies.

Adoption of value addition technologies is limited by inadequate skilled manpower, limited demand for value added products by consumers and access to financial and business development services. Poor infrastructure such as roads, railway network, ICT and electricity supply also inhibit growth of manufacturing and processing plants.

Some livestock products such as hides and skins end up as waste due to inadequate processing technology and capital for investment. The available stock of by-products presents immense potential and opportunity for improved earnings of livestock farmers, traders and processors.

### **2.13.3 Quality and Safety Standards**

Standards are important for trade in livestock and livestock products in the domestic and international markets. For purposes of international trade, meeting the requirements of CODEX and Sanitary Standards set under the relevant WTO Sanitary and Phyto-Sanitary Agreement is mandatory. Further, adhering to the National standards and regulations is also important to enhance local trade. Major challenges in meeting the standards include inadequate capacity to undertake Good Animal Husbandry Practices (GAHP), Good Hygienic Practices (GHP) and Good Manufacturing Practices (GMP). There's need to guarantee safety of all animal products such as honey, milk among others by developing regulations and standards to guide inspections.

The meat control regulations stipulate that all carcasses and meat are inspected and passed by an inspecting officer at a slaughterhouse to ensure that it is fit for human consumption. Quality and safe meat enhances internal and external trade in meat products. However, several challenges are experienced in ensuring safety and quality control of meat. These include inadequate capacity/number of inspecting officers and slaughter facilities. There is also inadequate capacity for verification of food quality and safety due to few specialized laboratories. There is need to guarantee safety of all livestock products.

### **2.13.4 Marketing Infrastructure**

Good infrastructure ensures efficient market and trade performance and positively affects producer prices. Marketing infrastructure include roads, livestock holding grounds, stock routes for livestock, outspans, livestock sale yards, slaughter houses, abattoirs, collection centres, cooling facilities, marketing information systems, tanneries, processing plants and retailing outlets. Some of the livestock and livestock products marketing infrastructure is in poor state or under-developed, and hence not favorable for efficient livestock marketing.

### **2.13.5 Marketing Information**

An efficient market information system is an essential element for enhancing market competitiveness. In a system where market information flow is efficient, the ability of producers, traders and consumers to make the right choices is vastly enhanced. On the other hand, inefficient market information system creates market distortions that eventually tend to make business expensive to both the producers and consumers. The government and private sector have developed electronic based marketing information systems such as National Livestock Marketing Information System (NLMIS), KAZNET, mobile phone and M-soko. However, the percentage use of these forms of technology are still low due to lack of awareness, poor internet connectivity and inadequate network coverage among others. The poor information flow encourages proliferation of middle-men who at times take advantage of the situation. Low producer prices affect earnings for livestock farmers, their livelihood and food security situation.

## **2.14 SOCIAL INCLUSION IN THE LIVESTOCK SECTOR**

The Constitution of Kenya and Vision 2030 commit to addressing all forms of exclusion both in the public and private sectors. The Agriculture Transformation and Growth Strategy (ASTGS 2019-2029) identifies gender and social inclusion as a major outcome. Social inclusion influences the performance and sustainability of agricultural value chains, especially those dominated by smallholder producers. Socio-economic factors such as age, gender, education and poverty levels determine the risks of exclusion as livestock value chains expand and become more profitable.

### **2.14.1 Gender Inclusion**

There is documentation that shows women and men play different roles along the livestock value chain. These roles are dynamic and tend to vary based on communities, production systems, marketing systems, and

livestock enterprises. It further shows that, despite playing significant roles in livestock production and marketing, women face specific gender based constraints compared to men. Some of the most generic gender based constraints faced by women in the different nodes of the value chain include, at the production node limited access to and control over land; ownership and control over livestock assets; access to livestock training and extension and finance services; access to livestock inputs, technology and services. Women often suffer excessive workload and are marginalized in producer groups-in terms of membership and leadership positions.

At the marketing and processing node in the value chains, women are disproportionately constrained by: time poverty- that affects mobility to access markets for livestock and products; low volumes of marketable surplus they produce or control; loss of control over livestock enterprises when they become more commercialized and lucrative; limited entrepreneurial capacity; and stringent regulatory rules that seek to formalize processing and marketing of livestock products.

#### **2.14.2 Inclusion of the Youth**

While demographic trends point to a Kenyan population dominated by young people, their involvement and transition into agriculturally based enterprises is noted to be low. Factors influencing the disinterest in agricultural enterprises among the young people include the notion characterizing agricultural enterprises as of low economic returns, labour intensive, as well as limited access to factors of production.

#### **2.14.3 Persons with Disabilities**

Persons living with disabilities in the Livestock Sector have special needs to be addressed. Households headed by Persons With Disabilities (PWDs) are likely to be less productive and frequently experience food insecurity that compounds their limitations. In most cases hunger and human indignity characterize their existence. Owing to poverty and weakness, they are unlikely to adopt most existing technologies and this exacerbates their vulnerabilities.

### **2.15 HIV-AIDS AND OTHER DEBILITATING DISEASES**

A direct relationship exists between the effects and impacts of debilitating diseases and HIV-AIDS on livestock-based livelihoods. The increased and sustained livestock production and profitability contributes to food and nutritional security enabling households to mitigate the effects and impact of debilitating diseases and HIV-AIDS. Some livestock enterprises are

scored highly in cushioning households affected by debilitating diseases and HIV-AIDS such as dairy goats' milk contribution to nutrition, and less labor intensive livestock production systems. On the other hand, livestock related activities and income can increase susceptibility to debilitating diseases and HIV-AIDS. Considering marketing activities may require producers and traders to travel to major market centers, which increases chances of engaging in risky behavior. Labor intensive livestock production systems can worsen the effects of debilitating diseases and HIV-AIDS to affected households.

## **2.16 LEGAL AND INSTITUTIONAL FRAMEWORKS**

### **2.16.1 Legal Framework**

The Livestock Sector is governed by over 17 legislations such as the Animal Diseases Act, Cap 364 and the Meat Control Act Cap 356 among others while other aspects of the Livestock Sector are not regulated. Most of these legislations have not been updated to conform to the current realities. The weaknesses in legal framework affect the performance of enterprises in the Livestock Sector. The weaknesses are in areas of regulation, facilitation, promotion and development of the Sector. As a result of implementing devolution of livestock based services and restructuring of institutions, there is need for review of existing legislations and formulation of new laws and regulations when necessary.

### **2.16.2 Institutional Framework**

There are various public and private sector institutions that are involved in service delivery to the Livestock Sector. The public sector institutions are coordinated by the Ministry responsible for livestock. These include; Directorate of Veterinary Services (DVS), Directorate of Livestock Production (DLP), Directorate of Livestock Policy Research and Regulations (DLPRR), the Kenya Veterinary Board (KVB), Kenya Dairy Board (KDB), Kenya Animal Genetic Resources Center (KAGRC), Kenya Veterinary Vaccines Production Institute (KEVEVAPI), Kenya Meat Commission, (KMC), Kenya Tsetse and Trypanosomiasis Eradication Council (KENTTEC), and Kenya Leather Development Council (KLDC), Kenya Agricultural and Livestock Research Organization (KALRO), Veterinary Medicines Directorate (VMD) and middle level training institutes. Other public agencies such as the National Drought Management Authority (NDMA), New Kenya Cooperative Creameries (KCC) and the Agricultural Finance Corporation (AFC) have roles that directly affect the Livestock Sector creating the need for better coordination.

Private sector organizations such as cooperatives, banks and farmer organizations play a critical role in complementing the efforts by the public sector. Due to the various limitations emanating from current institutional arrangements and weaknesses, the livestock agenda has not been adequately addressed in the country, thus leading to a constrained service delivery system that is slow in responding to new and emerging challenges in the Livestock Sector.

## **2.17 RATIONALE OF THE POLICY**

The Policy was reviewed to guide development of the Livestock Sector which has great potential to contribute to food security, income generation and wealth creation. This potential has not been fully exploited mainly due to inadequate investment, policy, legal and regulatory framework to guide the development of the Sector. The majority of our livestock is raised on natural pasture and has the potential to attract niche markets for quality assured residue free products if well promoted. The largest proportion of Kenya's livestock are kept in extensive systems in the arid and semi-arid lands and by smallholders in subsistence-oriented mixed crop-livestock systems complicated by climate change challenges. The majority of the livestock owners are classified as poor and considered not commercially oriented. Past investments, both from the private and public sectors, in the development of the Livestock Sector have been largely project based and disjointed, with little regard to the required long term institutional development a situation the Policy seeks to address.

The Policy operationalizes implementation of the Constitution in the Livestock Sector where different roles are assigned to the National and County governments as stipulated in the Fourth Schedule. It was therefore necessary to develop a policy framework that supports collaboration and coordination between the two levels of Government. The Policy will guide the transformation of the Livestock Sector focusing modernizing on farm production to target lucrative markets. The Policy is aligned to the Constitution, Vision 2030, Sustainable Development Goals (SDGs) and prevailing government policies. Additionally, there were policy gaps such as use of ICT, gender and social inclusion, genetically modified organisms and climate change that required to be addressed.

## **2.18 OBJECTIVES OF THE LIVESTOCK POLICY**

The broad objective of the Livestock Policy is to utilize livestock resources for food and nutrition security and improved livelihoods while safeguarding the environment.

### **Specific objectives**

1. Improve management of livestock, feed and rangeland resources while promoting social inclusion and environmental resilience;
2. Promote animal health and food safety to facilitate access to domestic, regional and international markets;
3. Promote investment in marketing, agribusiness, value addition and product development in the Sector;
4. Conduct and support livestock research and extension services to facilitate innovation and adoption of appropriate technologies;
5. Provide a basis for cooperation and collaboration between the national and county governments in livestock development;
6. Ensure sustainable development and utilization of the respective Livestock Sector Industries with a diverse range of food and nonfood products.

## **CHAPTER THREE: CHALLENGES AND POLICY STATEMENTS**

### **3.1 ANIMAL GENETIC RESOURCES (AnGR)**

#### **3.1.1 Characterization, Inventory and Monitoring of AnGR**

Information on breed diversity, population sizes, trends, and distribution is scanty and only available based on a few breeds from limited studies from research institutions.

##### **Policy statements**

The National Government in collaboration with County Governments will;

- i. Undertake genetic and phenotypic characterization of AnGR.*
- ii. Undertake regular livestock census and develop a web-based national AnGR database on breed diversity, population sizes, trends, and distribution*
- iii. Develop a framework for conducting surveys and data collection of AnGR*
- iv. Strengthen the Livestock Recording Centre (LRC) to manage AnGR data*

County Governments will;

- i. Undertake periodic surveys to monitor location and population of AnGR*
- ii. Collect and update databases on existing AnGR.*

#### **3.1.2 Sustainable Use and Development of AnGR**

There is inadequate design of breeding programmes for locally adopted breeds and the necessary support systems to facilitate sustainable utilization. In addition, the regulatory framework for importation of germ plasm is also inadequate and has led to erosion of the indigenous AnGR. There is no uniform national animal identification system, performance recording and corresponding genetic evaluation to facilitate effective breed improvement.

## **Policy statements**

The National Government will;

- i. Develop a regulatory framework for importation of germ plasm*
- ii. Initiate and develop national breeding programs for specific locally adapted and indigenous breeds*
- iii. Strengthen existing national breeding programs for specific locally adapted breeds*
- iv. Develop and provide for a national animal identification system, performance recording and infrastructure for genetic evaluation*
- v. Strengthen the National Focal Point and National advisory committee for management of animal genetic resources*

County Governments will;

- i. Promote the sustainable utilization of AnGRs*
- ii. Promote and provide for animal identification and performance recording of AnGRs.*

### **3.1.3 Conservation of AnGR**

There are limited initiatives for *in-situ* and *ex-situ* conservation of AnGRs in the country. This is mainly limited by lack of appropriate infrastructure, human capacity, policy and legal framework. Past and current attempts to conserve locally adapted breeds by communities have been limited due to lack of continuous support from government and development partners.

The National Government will;

- i. Establish and provide for a gene bank for conservation of germplasm from locally adapted and indigenous breeds.*
- ii. Develop appropriate human capacity for conservation of AnGRs in the country*
- iii. Develop a legal framework for conservation of AnGRs.*
- iv. Strengthen existing public conservation and multiplication centres of AnGR*
- v. Develop recognition or awards programmes for livestock breeders to support conservation efforts.*

County Governments will *promote and provide for utilization and conservation of AnGRs*

## **3.2 LIVESTOCK NUTRITION, FEEDS AND FEEDING**

### **3.2.1 Roughage Feed Resources**

One of the main challenges in provision of adequate forage resources is the narrow range of exploited roughage materials, their productivity and production. There has been overreliance on the Napier grass which is threatened by diseases namely the Napier smut and Napier stunting. In addition, in the ASALs there is diminishing availability of palatable and quality forage species due to overgrazing, invasive plant species, declining soil health, changing climate patterns, competing land use for settlement and crop development, inadequate supply of forage planting materials, as well as low commercialization of fodder production. Further there is inadequacy in utilization of crop residues and industrial by products due to limited knowledge of available technologies.

#### **Policy statements**

National Government will;

- i. Facilitate research on disease tolerant and high yielding forages and appropriate forage types for each agro-ecological zone.*
- ii. Establish and strengthen soil testing laboratories and related services for sustainable soil health.*

County Governments will;

- i. Promote adoption of appropriate forage varieties and invest in forage productivity enhancing technologies.*
- ii. Promote uptake of soil testing services.*

Both levels of government will;

- i. Take measures to identify wider range of forage types that facilitate optimum productivity per unit area of land in various agro-ecological zones.*
- ii. Promote commercial fodder and pasture seed production.*

### **3.2.2 Concentrate Feed Resources**

The challenges facing provision of concentrate feeds for livestock includes quantity, quality, cost and competition for energy sources with humans.

### **Policy statements**

The National Government in collaboration with County Governments will;

- i. Develop mechanisms aimed at increasing production and productivity of cereals and oilseed crops.*
- ii. Provide for and encourage private institutions to undertake concentrate feed milling.*
- iii. Provide mechanisms of lowering cost of concentrate feed.*

The County Governments will;

- i. Promote utilization of crop residues and by products in animal feeds; and*
- ii. Encourage cooperative societies and other farmer-based groups to establish feed mills.*

The two levels of government will promote diversification of the livestock feed base and research on alternative sources of feed.

### **3.2.3 Standardization of Feeds, Raw Material and Ingredients**

Currently, standards exist for feeds for most livestock species. However, the standardization of feeds for some categories of livestock is not complete. In addition, feed ingredients themselves are not fully standardized. There are also novel innovations of newly researched energy and protein sources for animal feed that have not been standardized. As a result, feed manufacturers face great difficulties in decision making for procurement of such ingredients. They also face challenge of meeting standards of feeds using such feed ingredients. Though a code of practice for feed manufacturers is in place there is limited implementation within the feed industry due to poor awareness of the same by the industry.

### **Policy statements**

The National Government will, *in liaison with relevant stakeholders, take the necessary measures to ensure development and enforcement of standards of feeds, raw materials and feed ingredients.*

County Governments will *support awareness creation on standardization of feeds and feed ingredients and enforce implementation.*

### **3.2.4 Feeds Quality Assurance**

Poor quality of feeds has been a major concern among livestock stakeholders. Feed quality is assessed in terms of nutrient composition as

well as the presence or absence of harmful substances such as aflatoxins among others. Poor quality feeds is a result of many factors including inadequate standardization and high cost of quality ingredients, poor training of the feed manufacturers, failure to use laboratories for nutritional analysis as well as weak legal and institutional framework to enforce quality assurance. Indeed, the latter limitation has led to cases of counterfeiting of popular brands of feeds and adulteration of complete feeds.

### **Policy statements**

The National Government will;

- i. Put in place the necessary institutional framework to ensure production and marketing of quality feeds and review of relevant legislations.*
- ii. Establish mechanism for ensuring that manufacturers maintain the required standards to safeguard consumers from hazardous or poor quality feeds through the enforcement of the code of practice for feed manufacturers.*
- iii. Establish an inspectorate agency to regulate manufacturing, import and exports of animal feeds.*

The County Governments will, *in collaboration with the inspectorate agency enforce compliance to feed quality standards.*

Both levels of government will *collaborate in strengthening the laboratory capacity for testing of feed, raw materials and feed ingredients for safety and quality.*

### **3.2.5 Rangeland Feed Resources**

Rangeland feed resources are characterized by scarcity and glut, and fluctuating quality that is season dependent. The rangeland feed resources are also affected by pests, diseases and invasive plants.

### **Policy statements**

The National Government will *develop, using satellite data and other suitable methods, systems to predict forage biomass availability, forecasts and livestock movements.*

The County Governments will *undertake initiatives to;*

- i. Promote appropriate grazing management strategies*

- ii. *Promote sustainable commercial pasture and fodder production and conservation.*

Both levels of governments will promote irrigated forage production and put measures to mitigate the effects of pests and diseases, and management of invasive plant species.

### **3.2.6 Rangeland Resources**

The range environment is extremely fragile. Degradation and encroachment by other enterprises has led to reduced capacity of the rangelands to support livestock and increased loss of biodiversity. Further, the frequency and intensity of droughts has increased due to climate change leading to loss of livelihood resilience of pastoral communities. There is need to minimize animal losses during drought and facilitate faster socio-economic recovery of livestock producers.

#### **Policy statements**

The National Government will put in place measures to protect the environment and support sustainable livestock development in collaboration with other stakeholders.

County Governments will;

- i. *Institutionalize the involvement of the communities in planning, development, and use of range resources.*
- ii. *Develop strategies for monitoring and control of the deterioration of rangelands.*
- iii. *Put in place mechanisms for sustainable land management.*

The two levels of government will;

- i. *Strengthen drought preparedness and mitigation, promote sound range management practices and, appropriate risk management strategies.*
- ii. *Put in place measures to increase resilience and quicker recovery from disasters and environment shocks.*

## **3.3 ANIMAL DISEASES AND PESTS**

### **3.3.1 Animal Diseases Control and Reporting**

The main challenges facing the control of animal diseases in the country include the inadequate capacity for sustained disease surveillance and control programs, and poor enforcement of existing laws governing disease control and animal movement. The current diseases and pest control programmes are not well coordinated thus compromising their effectiveness. There is limited awareness by the public on their obligation

on disease reporting thereby compromising the effectiveness of disease control and prevention programs.

Antimicrobial resistance (AMR) threatens the effectiveness, prevention and treatment of an ever increasing range of infections caused by bacteria, fungi, parasites and viruses. Emerging microbial resistance mechanisms are spreading globally threatening the ability to treat common infectious diseases resulting in prolonged illness, disability and death.

### **Policy statements**

The National Government will;

- i. Provide the necessary support in the control of diseases supported by appropriate legislations and strategies.*
- ii. Provide and maintain efficacy trial centres and sentinel herds for disease diagnosis, research, quality control of vaccine and veterinary medicines.*
- iii. Maintain strategic stocks of vaccines of critical concern and seed stocks for vaccines of diseases not currently occurring but where there is significant risk of their re-introduction and spread.*
- iv. Develop and strengthen national disease contingency plans to address trans-boundary animal diseases and coordinate the implementation of surveillance and control programs for cross-county, regional and global disease challenges and ensure adherence to international sanitary requirements on trade in animals and animal products.*
- v. Implement national livestock disease control and eradication programs.*

The County Governments will;

- i. Implement disease surveillance and control programs, projects and strategies and avail reports to the national government.*
- ii. Provide for routine vaccinations against notifiable livestock diseases.*

Both levels of government will;

- i. Establish mechanisms for joint engagement of the Ministry responsible for livestock and that responsible for human health in the control of zoonotic diseases within the "One Health Concept".*
- ii. Establish mechanisms for public and private partnership for controlling cross-county and trans-boundary infectious diseases and coordinate with the Kenya Wildlife Service for control of diseases at the livestock-wildlife interface.*

- iii. *Develop and implement strategies and plans to combat AMR.*
- iv. *Strengthen the veterinary laboratory system to provide technical support for disease surveillance, diagnosis and quality control.*
- v. *Develop and strengthen intergovernmental coordination and collaborative disease control and reporting mechanisms.*
- vi. *Develop public education programs to support disease reporting in collaboration with other stakeholders.*

### **3.3.2 Pests and Vector Control**

Ticks, tsetse flies and worms are major disease transmission agents in animals and adversely affect production and productivity. Emerging pests and vectors also pose potential risks. Un-regulated use of pesticides has led to rapid development of tick resistance to acaricides resulting in increased tick borne diseases. Infestation of tsetse across national and county boundaries makes it a trans-boundary challenge.

#### **Policy statements**

The National Government will;

- i. *Legislate, regulate, zone and monitor the utilization of various classes of pesticides for use in designated areas.*
- ii. *Conduct and promote research on alternative pest control measures.*
- iii. *Provide technical and logistical support for surveillance, diagnosis and control, and counteract the impact of emerging pests and vectors.*

County Governments will;

- i. *Develop and implement county specific strategies to improve governance of dips and other pest and vector surveillance and control strategies.*
- ii. *Provide technical oversight to ensure effective vector and pest control.*

The two levels of government will *put in place the necessary strategies and initiate appropriate programmes to control tsetse flies and other livestock pests.*

### **3.3.3 Cross-border Disease Management**

Kenya has expansive and porous borders with her neighbors. In addition, there is a lot of cross-border movement to traditional seasonal grazing grounds and for trade. Poor coordination and collaboration with the

neighbours on disease control across the borders make control of trans-boundary diseases a major challenge.

### **Policy statement**

The National Government will *collaborate with neighboring countries to strengthen national and regional disease surveillance, monitoring and control, as well as provide rapid response to check the effects of disease outbreaks.*

### **3.3.4 Animal Welfare and Protection**

There is a general low awareness, recognition and compliance to the animal welfare requirements in the feeding, housing, use for draught power, transportation, slaughter and sports use of animals.

### **Policy statements**

The National Government will *put in place regulations and standards to ensure that animal welfare is upheld and enforced in the animal resource industries.*

County Governments will *implement and enforce animal welfare standards and regulations among communities through creating awareness, domesticating legislation, animal welfare and control services including licensing of companion animals and facilities for the accommodation, care and proper disposal of animal carcasses.*

### **3.3.5 Veterinary Medicines**

The Livestock Sector relies on inputs such as veterinary medicines, chemicals and veterinary appliances for the, diagnosis, prevention, control and management of animal diseases, many of which are transmissible to human beings. Appropriate use of medicines in animals is provided for internationally to guarantee animal welfare and animal food safety that are important aspects in local and international trade in animals and animal products. The East African Community Sanitary and Phytosanitary (EAC SPS) protocol endorsed by Kenya in 2016 anticipates the Minister in charge of livestock matters to provide effective regulation of veterinary medicines. Effective regulation of veterinary medicines is aimed at reducing violative drug residues in animal products and protecting human health. The Livestock Sector was greatly affected by previous ineffective regulation that led to misuse of drugs and increased antimicrobial resistance that pose a threat to human and animal health.

### **Policy Statements**

The National Government will:

1. *Domesticate international veterinary pharmaceutical standards to safeguard human health and animal welfare.*

2. *Provide for effective regulation of production, quality assurance, import and export, marketing, sale and safe use of veterinary pharmaceuticals, poisons, pesticides and ethno-veterinary medicines.*
3. *Strengthen the institutional framework providing for the separation of the management of human and veterinary medicines regulation with appropriate linkages for the control and implementation of quality standards, safe use, distribution and regulation of veterinary medicines and biologicals.*

**The County Governments will:**

*Promote and enforce the appropriate use and disposal of veterinary pharmaceuticals, poisons, pesticides and ethno veterinary medicines, according to the regulations.*

**3.4 MARKETING OF LIVESTOCK AND LIVESTOCK PRODUCTS**

**3.4.1 Livestock and Livestock Products Aggregation, Transportation and Trade**

The key issues facing aggregation and transportation are insecurity, poor infrastructure, seasonality of production, distribution systems of livestock and livestock products. The local market is sometimes flooded with cheaper and low quality imported livestock products while external trade in livestock and livestock products is affected by limited capacity to meet sanitary requirements of importing countries, inadequate volumes and timely deliveries.

**Policy statements**

The National Government will;

- i. *Establish an agency to promote marketing of livestock and livestock products.*
- ii. *Strengthen security in all livestock producing areas.*
- iii. *Put in place measures to deter dumping of livestock products.*
- iv. *Promote competitiveness of local livestock products to cushion local producers.*

County Governments will;

- i. *Take measures to ensure availability of quality livestock and livestock products at all times; and*
- ii. *Strengthen the capacities of producers and marketing groups in production, processing and storage of livestock products.*

The two levels of government will;

- i. *Support infrastructure development for aggregation and transportation.*
- ii. *Take measures to improve distribution networks; and*
- iii. *Take measures to enhance trade in livestock and livestock products.*

### **3.4.2 Agribusiness and Value Addition**

Currently, Kenya's livestock products are marketed both locally and internationally with limited value addition. Value addition is largely constrained by high cost of investment, limited demand for value added products by consumers, inadequate skilled manpower, limited access to financial and business development services, poor infrastructure, and inadequate value addition technology. There is inadequate capacity in entrepreneurial skills among primary producers in the Livestock Sector resulting in low margins from their enterprises.

#### **Policy statements**

National Government will;

- i. *Facilitate the development and transfer of skills in agribusiness and value addition technologies.*
- ii. *Develop mechanisms for the establishment and growth of large scale value adding enterprises.*

County Governments will;

- i. *Facilitate adoption of skills in agribusiness and value addition technologies.*
- ii. *Develop mechanisms for establishment and growth of cottage industries and largescale value adding enterprises.*

The two levels of government will;

- i. *Support infrastructural development in order to enhance the growth of industries within the Livestock Sector.*
- ii. *Develop and implement legal and regulatory measures that encourage value addition and agribusiness*
- iii. *Develop mechanisms to lower the cost of livestock value addition equipment and materials.*

### **3.4.3 Safety and Quality of Livestock and Livestock Products**

Issues which affect safety and quality of livestock and livestock products include inadequate capacity to undertake Good Animal Husbandry Practices (GAHP), Good Hygienic Practices (GHP) and Good Manufacturing Practices (GMP). In addition, there is inadequate capacity for verification of food quality and safety and enforcement of food safety regulations.

#### **Policy statements**

National Government will;

- i. Support the relevant institutions to carry out effective safety and quality control measures.*
- ii. Strengthen training, supervision and regulation of service providers to assure quality service delivery.*
- iii. Facilitate enforcement of the Sanitary Standards.*
- iv. Facilitate the development of codes of practice that are compliant to national and international standards.*
- v. Develop and implement a livestock produce traceability system.*
- vi. Develop and implement food safety regulations.*

County Governments will;

- i. Strengthen safety and quality control measures across the livestock food value chain; and*
- ii. Build capacities of producers and livestock value chain actors to enhance quality of products.*

The two levels of government will develop and implement measures for the enforcement of food safety standards and regulations.

### **3.4.4 Marketing Infrastructure**

Marketing infrastructure is in poor state or under-developed, and hence not favorable for efficient livestock marketing.

#### **Policy statements**

The National Government will;

- i. Develop strategies and enact legislations for the protection and economic utilization of holding grounds, outspans, and livestock stock routes.*

- ii. *Develop, improve and maintain livestock marketing infrastructure at ports of entry.*
- iii. *Support investment in marketing infrastructure.*

County Governments will;

- i. *Develop, improve and maintain livestock marketing infrastructure; and*
- ii. *Enact legislations for mechanisms of ploughing back revenue from marketing facilities for purposes of development and maintenance and come up with innovative sustainable management structures.*

The two levels of government will;

- i. *In collaboration with the relevant stakeholders develop and rehabilitate livestock marketing infrastructure; and*
- ii. *Ensure protection of holding grounds, outspans, and livestock stock routes and develop strategies for their economic utilization.*

### **3.4.5 Marketing Information**

The key challenge in access and utilization of livestock marketing information is the underdeveloped marketing information systems.

#### **Policy statements**

The National Government will, *in collaboration with the relevant private sector agencies, establish mechanisms for strengthening and harmonizing market information systems and develop linkages with international markets.*

The County Governments will *facilitate livestock marketing data collection, collation and sharing among the stakeholders.*

The two levels of government will;

- i. *Facilitate dissemination of livestock marketing information to all value chain actors; and*
- ii. *Establish mechanisms for strengthening and harmonizing market information systems and develop linkages with local and international markets.*

### **3.4.6 Livestock Products Consumption**

High livestock products prices limit consumption. In addition, consumer preferences and attitudes, the narrow range of value-added livestock products and inadequate grading system affects consumption volumes of livestock products at the household, national and international level.

#### **Policy statements**

The National Government will;

- i. Take measures to ensure competitiveness of livestock products.*
- ii. Put in place a grading system for livestock and livestock products.*
- iii. In collaboration with the private sector support research and development of broad range of livestock products.*

County Governments will;

- i. Provide a favorable environment for efficiency in production of livestock products; and*
- ii. Build capacity of producers and processors to produce diverse value added products.*

The two levels of government will;

- i. Put in place mechanisms that promote the consumption of livestock products; and*
- ii. Support consumer rights to information and quality livestock products.*

### **3.4.7 Utilization of Products from Non-conventional Livestock**

There is limited exploitation of animals classified under the Wildlife Conservation and Management Act of 2013. These animals have potential to contribute to food and nutrition security.

#### **Policy statements**

The National Government will;

- i. Promote production, research and utilization of animals classified as wildlife in collaboration with other relevant stakeholders.*
- ii. Facilitate licensing of production and processing of non-conventional livestock; and*
- iii. Develop capacity for production and processing of non-conventional livestock.*

County Governments will, *in collaboration with other relevant stakeholders, promote production, and utilization of animals classified as wildlife.*

The two levels of government will *support diversification of sources of food of animal origin.*

### **3.5 HIDES SKINS AND LEATHER INDUSTRY**

There is need to achieve a competitive leather industry by addressing challenges at the various levels of the production value chain including farm level, slaughter and curing operations. Raw hides and skins should be cured immediately after slaughter using appropriate curing methods to avoid spoilage due to putrefaction (decomposition). This precede leather processing which is the main link between raw hides and skins and leather products manufacturing. Leather products manufacturing is the main value addition stage that maximizes returns in the industry. To achieve this, there is need to support investment in this segment of the value chain to increase local production of footwear and leather goods.

The current industry's exports are overly dependent on international markets for raw hides and skins and semi-processed leather exposing the country to forces of international demand and supply of the commodity market. Locally, the market is saturated with imports of new and secondhand footwear and leather products.

#### **Policy Statements**

The National Government will:

- i. Improve national breeding programs so as to produce large and good quality animals;*
- ii. Provide for appropriate interventions at farm, slaughterhouse, curing and storage levels;*
- iii. Regulate hides, skins and leather trade and develop a fiscal framework to discourage export of raw hides and skins;*
- iv. Establish appropriate supportive infrastructure by facilitating modernization of tanneries and development of leather industrial parks;*
- v. Promote production of competitive high-quality footwear and leather goods;*
- vi. Promote certification, branding and packaging of leather products;*

- vii. *Facilitate provision of marketing, research and linkages for the leather industry including e-commerce to support local, regional and international trade;*

The County Government will:

- i. *Promote good animal husbandry practices that encourage high off-take rates that will give quality hides and skins;*
- ii. *Integrate hides skins and leather improvement in livestock extension services;*
- iii. *Promote better animal welfare practices that eliminates defects on hides and skins.*
- iv. *Promote establishment, modernization and categorization of slaughterhouses;*
- v. *Promote the establishment and marketing of leather business hubs / one-stop shops for leather products;*

### **3.6 LIVESTOCK RESEARCH**

Inadequate financial resources due to overall underfunding to research have characterized livestock research. This has slowed down production of innovative findings and adaptive research in livestock. The National Agricultural Research System (NARS) Policy lays the ground for a well-coordinated research system. However, this has not been achieved. Most livestock-related research and technological development in the country is supported by the national government and development partners but with the low budgetary levels, this is inadequate for the national needs. The inadequate public livestock research funding due the absence of focus is also attributable to competition with the various crop commodities for the limited budgetary allocation slowing down successful development and implementation of appropriate livestock research agenda. Dissemination and commercialization of research findings among Livestock Sector stakeholders is also limited. In addition, key socio-economic factors, that influence livestock production, have not been given sufficient attention in research.

#### **Policy Statements**

The national government will;

- i. *Establish a focused and distinct institutional and legal mechanism of managing public livestock research organizations by separating their governance from crops research save for collaborative linkages by creating a dedicated livestock research organization capable of addressing the diverse Livestock Sector research needs.*

- ii. *Commit to allocate at least 30% of the National Research Fund which is 2% of the national budget to agricultural research out of which 50% will be dedicated to livestock research.*
- iii. *Support public research institutions to commercialize technologies developed.*
- iv. *Establish a fund for livestock research and commercialization of potential technologies.*

The County governments will promote the uptake and dissemination of innovations and technologies while carrying out operational research and surveys.

The two levels of government will;

- i. *Strengthen and coordinate livestock research agenda.*
- ii. *In collaboration with stakeholders take measures to mainstream socio-economic factors in research.*
- iii. *Diversify and enhance the funding base for livestock research.*

### **3.7 EXTENSION SERVICE DELIVERY**

There is little formal collaboration among various extension service providers which, in some cases, has led to lack of synergy, duplication of efforts and conflict of interests. Consequently, this has resulted in poor access to extension support services by the extension clientele. The content of the messages for extension service delivery are inadequate to address different needs of various stakeholders. This is partly caused by narrow specialization of extension agents and lack of commodity-based and geographical area-based extension delivery approaches. There is, therefore, need to develop comprehensive and dynamic extension packages which respond to market demand, taking into account the client's social-economic conditions, environment and other relevant cross-cutting issues. There's very little investments in facilitating the delivery of livestock extension services.

#### **Policy Statements**

The national government will;

- i. *Develop a legislative framework for extension service delivery.*
- ii. *Establish a mechanism for collaboration and networking among extension service providers.*

- iii. *Create, develop and review appropriate extension approaches and methodologies for county capacity building.*
- iv. *Establish harmonized institutional arrangements for management of extension programmes within the Livestock Sector.*
- v. *Promote and facilitate the adoption of high-end technologies such as biotechnology.*

The two levels of government will;

- i. *Collaborate with stakeholders to develop dynamic and comprehensive extension packages and delivery approaches appropriate for different clientele.*
- ii. *Encourage investments in capacity building for extension service providers, extension clientele and relevant institutions.*
- iii. *Encourage the adoption of technologies that attract the youth to livestock development-related activities.*
- iv. *Encourage the development of extension delivery systems such as ICT, and regulate and monitor the content to assure quality of the information shared.*
- v. *Strengthen research -extension -farmer linkages.*

The County Governments will;

- i. *Promote beneficiary led approaches in selection of technologies and extension messages.*
- ii. *Promote pluralism and institute mechanisms to coordinate and ensure delivery of quality extension service.*
- iii. *Invest in the delivery of livestock extension services*

### **3.8 FINANCE**

Despite its contribution to livelihood support, food security and the economy, funding to the Livestock Sector by public and private entities has been inadequate over the years. The cost of credit is also high and inaccessible to most livestock actors along the value chain. The most affected groups are small-scale livestock producers, pastoralists, women and youth who lack collateral required by conventional financial institutions. Financial literacy among value chain actors especially primary producers is low making it difficult for them to access financing. Financing models are not responsive to different livestock enterprises and

lack technical support. Current financing arrangements do not recognize livestock as collateral for acquisition of credit.

Public sector financing is cheaper compared to private institutions but the funding is inadequate to cater for the varied needs in the Livestock Sector. Public institutions are also sparsely distributed in the country and some livestock players are unaware of products offered. Some development partners and philanthropists have supported the Livestock Sector through grants which do not complete full financing cycle.

### **Policy statements**

The National Government will;

- i. Revitalize and expand public finance institutions, including the Agricultural Finance Corporation to extend affordable and accessible credit facilities to livestock value chain actors.*
- ii. Provide incentives to encourage private sector financial institutions to extend credit and promote investment in the sector.*
- iii. Establish measures of enhancing commercial viability of the resources and enterprises in the Livestock Sector to improve credit worthiness.*

The two levels of government will;

- i. Mobilize financial resources for enhanced livestock development in the country.*
- ii. Ensure the cumulative annual budgets for the Livestock Sector comply with internationally agreed levels.*
- iii. Develop innovative mechanisms for private sector to advance credit to livestock keepers and other players along the value chain.*
- iv. Put in place mechanisms for linking livestock financing with appropriate technical support.*
- v. Promote alternative financing in the Livestock Sector*

The County governments will *put in place measures to improve financial literacy of livestock actors in collaboration with financial institutions.*

### **3.9 LIVESTOCK INSURANCE**

Livestock insurance services in the country are underdeveloped. Due to risks associated with livestock farming, only a few firms offer livestock insurance mainly covering high value animals such as dairy cattle, horses and companion animals. There is limited awareness of insurance products;

high cost of premiums and delivery of insurance services especially in the ASALs. Inadequate systems for identifying the insured livestock further hinders uptake of insurance. The government is piloting an index based insurance in the ASALs.

### **Policy statements**

The National and County governments will;

- i. Create an enabling environment for livestock insurance.*
- ii. In collaboration with stakeholders, establish sustainable and accessible livestock insurance schemes.*
- iii. Promote and encourage private sector investment in livestock insurance.*
- iv. Promote public awareness and uptake of livestock insurance.*

### **3.10 HUMAN-LIVESTOCK-WILDLIFE INTERACTION**

Wildlife in farmlands and ranches pose potential conflict among themselves, humans and livestock. Due to this interaction, diseases can be transmitted from wildlife to livestock and vice versa and to human beings in case of zoonotic diseases. There is also competition for natural resources such as pasture and water and in some cases wild animals may cause injury or death to livestock and humans. There is potential for exploitation of some wild animals to offer livestock related products and services but require licensing by the Kenya Wildlife Services (KWS).

### **Policy Statements**

The National Government will;

- i. Develop strategies to foster co-existence of wildlife and domestic animals in non-protected areas for economic gain.*
- ii. Put up measures for compensation for human and livestock injured or killed by wild animals.*

County Governments will *implement measures to enable co-existence of wildlife and domestic animals in non-protected areas for economic gain.*

The National and County governments will;

- i. Regularly survey and develop control measures of wildlife diseases which affect livestock; and*
- ii. In collaboration with KWS support commercial farming of non - conventional livestock.*

### **3.11 LIVESTOCK FEED AND HOUSEHOLD FOOD RESILIENCE**

It is estimated that about 56% of the country's population suffer from chronic food insecurity and poor nutrition (National Food and Nutrition Security Policy, 2012) and that about two million Kenyans are constantly on food relief with the figure rising to almost four million whenever rains fail. The latter situation mostly affects the ASAL population of the country.

Droughts occur in Kenya regularly, particularly in the ASALs resulting to loss of livestock, collapse of livestock markets and loss of livelihood support systems. Currently, the country does not have an integrated information data bank on livestock and livestock products situation, feed and water availability. This limits efforts by the government and other service providers to identify and profile key characteristics of the vulnerable groups and, hence, hinders the ability to design appropriate intervention programmes, and the necessary resource mobilization.

Floods, diseases, pests and invasive plant species also affect availability of food and feed for livestock based livelihoods.

#### **Policy statements**

The National Government will;

- i. Establish feed risk data management system for monitoring disaster and emergency response.*
- ii. Establish a Strategic Livestock Feed Reserve.*
- iii. Institutionalize the Livestock Enterprise Development Fund to support drought recovery, livestock insurance, restocking and procurement of livestock-based products for disaster mitigation.*

The County Governments will;

- i. Establish risk management interventions including supporting emergency livestock off-takes.*
- ii. Develop county specific medium and long-term plans for emergency preparedness including drought resilience strategies.*
- iii. Promote diversification of food and feed resources at household level.*

Both the National and Country governments will;

- i. Institutionalize and strengthen drought early warning system.*

- ii. *Establish fodder banks in designated areas to ensure feed availability during times of scarcity.*
- iii. *Provide incentives for preservation of livestock products during times of oversupply.*
- iv. *Develop innovative solutions to mitigate shocks, emergencies and disasters in the Livestock Sector.*

### **3.12 BIOTECHNOLOGY IN LIVESTOCK DEVELOPMENT**

The potential for application of genetic engineering technology in livestock production is faced with challenges that include; inadequate scientific, regulatory and outreach capacities; inadequate awareness of benefits of Genetically Modified Organisms (GMO); and limited collaboration among relevant institutions.

The challenge is how to ensure the promotion of the use of biotechnology and its products, while at the same time assuring safety of the products of biotechnology for humans, and the environment. The Biosafety Act No. 2 of 2009 mandates the National Biosafety Authority, in consultation with the Directorate of Veterinary Services, to implement the national policy on the introduction and use of genetically modified livestock, arthropods and micro-organisms in Kenya; the aim being to keep vigil for government, business sector, scientists and farmers on all matters relating to animal health, including animal health inputs and products.

#### **Policy statements**

The National Government will *enhance the capacity for supervision and control over the transfer, handling and use of livestock-related genetically modified organisms with a view to ensuring the safety of human and animal health; and the provision of an adequate level of protection of the environment.*

County Governments will *collaborate with the Livestock Agencies and the National Biosafety Authority to provide for the safe use of GMO's in Kenya.*

### **3.13 LIVESTOCK IDENTIFICATION AND TRACEABILITY**

Registration, identification and traceability of Livestock is an important tool in production, breeding, census planning, productivity improvement, data management, food safety and facilitation of access to local and export markets. Standards exist on animal identification and traceability at individual animal and herd levels. The need to trace animal products in

the entire food chain and initiatives to implement modern identification and traceability systems of farm animals require to be provided for in law.

### **Policy Statements**

The National Government will:

1. *Establish a regulatory framework for livestock identification and traceability.*
2. *Develop strategies, guidelines and procedures for identification and traceability.*
3. *Coordinate establishment of livestock identification and traceability mechanisms.*
4. *Establish a national livestock identification database.*

The County Governments will:

1. *Promote application of identification and traceability measures in compliance with national guidelines and international standards.*
2. *Enforce livestock identification and traceability measures.*
3. *Provide livestock identification and traceability data to the national government.*

*The National and County Government will ensure that only identified animals can access markets.*

### **3.14 CLIMATE CHANGE**

The Livestock Sector is vulnerable to the impacts of climate change and variability as well as extreme weather events. Enhanced temperatures and change in precipitation regimes across Kenya have led to reduced livestock productivity due to reduced feed and water availability. The increase in frequency and intensity of extreme weather events such as droughts, floods and strong winds have led to loss of livestock investments, incomes and livelihoods at the household level. Consequently, livestock has been affected by drought leading to death of animals, emergence and re-emergence of traditional and new diseases, and spread of pests beyond previously colonized ecological zones.

Some of the challenges faced in addressing climate change and its impacts and ensuring environmental resilience of pastoralists and livestock production systems include inadequate early warning and preparedness; inappropriate technologies for production, transport and processing of livestock and livestock products; inappropriate breeds and forage

varieties; and inadequate support mechanisms to ensure pastoralists and other value chain actors recover after an extreme weather event.

### **Policy statements**

The National Government will;

- i. Facilitate the implementation of legislation and action plans relating to climate change.*
- ii. Develop capacities and technologies to enhance adaptation and mitigation to effects of climate change.*
- iii. Support programs to improve resilience of livestock keepers to effects of climate change.*

County Governments will;

- i. Promote public awareness, capacity building and sharing of information on sustainable environmental practices.*
- ii. Promote adoption of climate change technologies and implementation of adaptation and mitigation interventions.*
- iii. Implement policies, legislations and action plans relating to climate change.*
- iv. Ensure disaster preparedness and implement response measures.*

The two levels of government will;

- i. Establish a contingency fund for disaster mitigation and emergencies.*
- ii. Strengthen early warning systems and disaster preparedness.*
- iii. Promote selection and development of appropriate livestock breeds and forage varieties.*
- iv. Promote sustainable land management and green growth practices.*
- v. Promote climate financing and broaden mechanisms to attract investments in climate-smart agricultural practices along the commodity product value chain. Support adoption of insurance to mitigate climate risks.*

### **3.15 GENDER AND SOCIAL INCLUSION**

#### **3.15.1 Gender Inclusion**

Gender exclusion concerns have been widely identified and noted to threaten the competitiveness and sustainability of livestock value chains.

##### **Policy statements**

The National Government will *mainstream a gender and social inclusion strategy for the Livestock Sector.*

The National and County governments *will ensure that public and private sector supported livestock development programs are gender sensitive in their design and implementation.*

#### **3.15.2 Youth involvement in the Livestock Sector**

The current technologies in use in the livestock value chains, inadequate access to factors of production and other constraints limit the involvement of youth in livestock production.

##### **Policy statements**

The National and County governments will;

- i. Take measures to enhance the involvement of youth in the livestock value chains;*
- ii. Provide for incentives to encourage youth to participate in the Livestock Sector*
- iii. Enhance the access and uptake of youth friendly technologies and innovations in production, processing and marketing of livestock products.*

#### **3.15.3 Persons Living With Disabilities**

The Constitution of Kenya provides for equal rights, privileges and opportunities for all citizens. The involvement of persons with disabilities in the Livestock Sector has been constrained by inadequate opportunities and appropriate technologies to facilitate their participation in livestock value chains.

##### **Policy statements**

The National Government *will undertake and promote research on appropriate technologies and programmes that respond to the needs of PWDs and encourage their participation in livestock production activities.*

The County Governments will;

- i. Adopt and domesticate technologies developed and promote their use among PWDs in the Livestock Sector.*
- ii. Identify and target vulnerable groups at the smallest devolved units to benefit from programmes in the Sector.*

The two levels of government will;

- i. Put in place mechanisms to support PWDs to exploit opportunities in the Livestock Sector; and*
- ii. Avail livestock related information in diverse languages to end-users in print or electronic forms including braille and sign language.*

#### **3.15.4 Effects of HIV/AIDS and Other Debilitating Diseases Impacting on Livestock Sector**

Households affected by HIV/AIDS and other debilitating diseases are not able to fully engage in labor intensive livestock production systems. Available household resources including live animals are diverted to treatment and care of the affected and infected persons.

##### **Policy statements**

The National Government will *promote research on the effects and impacts of debilitating diseases including HIV-AIDS on livestock-based livelihood.*

The National and County governments will *promote livestock enterprises and technologies that mitigate the effects and impact of HIV-AIDS and other preventable diseases.*

## CHAPTER FOUR: CROSS-CUTTING ISSUES

### 4.1 HUMAN RESOURCE DEVELOPMENT

The development of the Livestock Sector requires well trained and skilled human resources. To address this need the sector has both public and private institutions offering different types of training and skills development related to the Livestock Sector. These institutions include universities, middle level specialized livestock institutes and value chains actors' skills development institutions. The universities offering livestock related courses have limited collaboration with the stakeholders resulting in inadequate content that can effectively address the requirements of the sector. Further most of the courses offered in training institutions are unattractive to the youth which has resulted in fewer graduates in livestock related matters. This is negatively impacting the Sector save for Veterinary Internship.

Training in livestock is not fully harmonized with the requirements of the sector nor standardized in content. Most training modules have concentrated on livestock production aspects, with little emphasis on agribusiness, value addition and marketing of livestock products. In addition, provision of internship and apprentice programmes has been lacking in the Livestock Sector, save for veterinary internship.

The Fourth Schedule of the Constitution provides for the national government to build the capacities of the county governments in technical, management and leadership skills. However, this has been constrained by inadequate budgetary support.

The technical personnel at the two levels of government have inadequate skills and knowledge in new technologies with respect to livestock value chains, non-conventional livestock, livestock innovations, agribusiness, climate change and other emerging issues.

#### **Policy statements**

National Government will;

- i. Collaborate with stakeholders to develop and review curriculum to respond to prevailing and emerging issues in the Livestock Sector.*
- ii. Support internship and apprentice programmes in the sector.*
- iii. Make deliberate efforts to ensure gender and regional parity in the admission of trainees to the public training institutions.*
- iv. Provide for a regulatory framework for registration and regulation of technical personnel in the Livestock Sector.*

The two levels of government will;

- i. *Address challenges of succession management, endeavor to increase the number of technically qualified personnel to adequately serve the sector. Recruitment emphasis will be placed on developing the capacity of technical personnel to enhance service provision in the ASALs and other lands.*
- ii. *Provide for continuous training for human capital, and establish mechanisms for succession management through mentorship programmes.*
- iii. *Build the capacity of trainees on social inclusion issues in livestock and ensure they are an integral part of the curriculum in all training institutions.*
- iv. *Address skills gap in institutions offering livestock related training.*
- v. *Develop and promote programmes and courses that attract participation of the youth in livestock related training.*

#### **4.2 ENABLING INFRASTRUCTURE**

Sustainable livestock development requires other enabling infrastructure along the value chain such as roads and rail, energy, information and communication technologies (ICT) and water supply systems. The rural areas especially the ASALs are characterized by poor roads, inadequate power and water supply, poor coverage of information and communication technologies among others.

##### **Policy statement**

The two levels of government *in collaboration with stakeholders will support investment in enabling livestock infrastructure.*

#### **4.3 SECURITY**

Some livestock production areas especially the ASALs are prone to insecurity due to cattle rustling, resource use and culturally based conflicts among the communities. Insecurity affects livestock production and trade. There is inadequate regulatory framework for identification and registration of animals. The porous nature of the borders has also contributed to insecurity.

## **Policy statements**

The National Government will:-

- i. Provide for a regulatory framework for identification and registration of animals.*
- ii. Establish a livestock identification and traceability system in collaboration with county governments and stakeholders.*

The two levels of government will;

- i. Put in place mechanisms to enhance security and minimize conflicts.*
- ii. Support and initiate peace forums among the communities.*

## **4.4 DATA AND INFORMATION MANAGEMENT**

Quality and timely livestock data and information is essential for planning and development of the sector. Important data include population data, breeding, animal performance, consumption, pricing and market trends among others. Although the 2019 population census incorporated livestock, the data collected is inadequate for effective planning.

The Sector does not have a coordinated mechanism for data collection, analysis, storage, retrieval and dissemination. The extent to which available data on livestock players is disaggregated is limited, making it difficult to analyze social inclusion trends. The contribution of the Sector to the GDP is often underestimated due to inadequate availability of accurate data.

## **Policy statements**

The National Government will;

- i. Support a comprehensive livestock census to provide baseline data for planning and development of the Sector.*
- ii. Establish a livestock data center to manage all livestock data and information.*

The two levels of government will;

- i. Establish information and data management systems and support capacity building for data management.*
- ii. Promote the adoption, by all actors, of the principle that all people-level related data collected in the Livestock Sector is disaggregated by age and gender.*

#### **4.5 DRUGS AND SUBSTANCE ABUSE**

Drug and substance abuse are a major concern in all sectors of the economy. Drugs and substances that are most abused include alcohol and bhang (*Cannabis sativa*). However, hard drugs such as cocaine and heroin are emerging as bigger threats to the wellbeing of the Kenyan labour force, particularly the youth. Substance and drug abuse also affect service providers and other players in livestock value chains. In cases where public service workers are involved, the image of the government is dented and delivery of services affected. There is need to reduce incidences of drug and substance abuse among farmers, pastoralists, traders and service providers.

##### **Policy statements**

The two levels of Government will;

- i. Facilitate guidance and counseling for affected workers.*
- ii. Facilitate awareness creation and rehabilitation of affected persons in the Livestock Sector.*

## **CHAPTER FIVE: LEGAL AND INSTITUTIONAL FRAMEWORK**

### **5.1 LEGAL FRAMEWORK**

Laws and regulations are integral to effective policy implementation and operationalization. The legal framework for livestock is based on a number of laws most of which require review, new ones developed to conform and implement the Constitution and to further support implementation of this Policy. Review will also align the existing laws with emerging issues in the general rules of international laws and provisions of treaties or conventions ratified by Kenya.

#### **Policy statement**

The National and County governments in consultation with stakeholders will *review and develop Livestock Sector legislations to ensure compliance with the Constitution and support for implementation of this Policy.*

### **5.2 INSTITUTIONAL FRAMEWORK**

Various institutions will be involved in implementing this Policy ranging from National and County governments, private sector and other stakeholders with support from regional and global institutions. The Fourth schedule of the Constitution provides for County and National governments functions in the Livestock Sector.

#### **5.2.1 The National Government**

The National Government will be responsible for countrywide implementation of this Policy, developing regulations, standards, strategies and any other relevant sub policies. The national government will carry out this function through the ministry in charge of livestock and its agencies in consultation with the county governments, other government agencies and stakeholders.

#### **5.2.2 The County Governments**

County Governments through the county departments responsible for Livestock will be responsible for implementation of this Policy at the county level. Individual counties will develop county specific plans to guide implementation. The Constitution provides for County governments to be responsible for animal husbandry, livestock sale yards, County abattoirs, livestock disease control, animal control and welfare.

### **5.2.3 Intergovernmental Relations**

Article 6 (2) of the Constitution provides for two levels of governments that are distinct and inter-dependent and which shall conduct their mutual relations on the basis of consultation. Article 189 1(C) further provides that governments at each level shall liaise with government at the other level for the purpose of exchanging information, coordinating policies, administration and enhancing capacity.

In line with these provisions, a seamless Intergovernmental Relations between the two levels of government is required. Within the Agricultural Sector, an Intergovernmental Secretariat (IGS) drawing membership from both levels of government has been put in place and reports to the Intergovernmental Forum on Lands and Agriculture and the Summit.

For technical operations between the two levels of governments, a Joint Agriculture Sector Coordination Mechanism with a Secretariat is operational to coordinate the Agriculture Sector Agenda where livestock is a critical component. Business is conducted through Sector or Thematic Working Groups.

### **5.2.4 Ministry in-charge of Livestock Affairs**

The Ministry in-charge of livestock affairs has the responsibility of policy formulation & implementation, development of standards, national livestock programs, capacity building for counties and regulation of inputs and products for the Livestock Sector. It achieves this through the technical departments and semi-autonomous government agencies such as the Kenya Veterinary Board (KVB), Kenya Dairy Board (KDB), Kenya Animal Genetic resources Center (KAGRC), Kenya Veterinary Vaccines Production Institute (KEVEVAPI), Kenya Meat Commission, (KMC), Kenya Tsetse and Trypanosomiasis Eradication council (KENTTEC), Kenya Leather Development Council (KLDC). and Kenya Agricultural and Livestock Research Organization (KALRO). Other relevant government agencies include the National Drought Management Authority (NDMA) and New Kenya Cooperative Creameries (KCC).

#### **Policy statements**

The National Government in collaboration with County Governments will;

- (i) *Establish mechanisms for enhanced collaboration among livestock institutions and stakeholders for improved service delivery. Further, appropriate institutions will be created and existing ones*

*strengthened to address the various challenges facing the Livestock Sector and emerging issues.*

*(ii) Develop a livestock master plan to guide investment in the Sector.*

### **5.2.5 Livestock Training Institutions**

The Ministry in charge of livestock matters established administratively a number of middle level institutions including the Animal Health Industry Training Institutes (AHITIs), Dairy Training Institute (DTI), Meat Training Institute, Pastoral Training Institutes- Narok and Livestock Training Institute (LTI) – (Griftu, Wajir), Leather Science Training Institute and National Beekeeping Institute (NBI). Over the years the institutions have not received adequate support to enable them offer quality training in the livestock value chain. There're no specific legal provisions establishing and guiding the operations of these training institutions in addition to inadequate coordination mechanism for the various institutes.

#### **Policy Statements**

The National Government will;

- i. Establish in law the livestock training institutions.*
- ii. Provide for the coordination, governance and autonomy of middle level public livestock training institutions*
- iii. Support infrastructure, logistics and human capital development in the institutes to enable them offer quality training.*

### **5.2.6 Kenya Meat Commission**

The Kenya Meat Commission (KMC) was established in 1950 under the Kenya Meat Commission Act, Cap 363 of the Laws of Kenya in order to promote the country's meat industry through purchase and slaughter of livestock, and to act as a strategic drought management agent as a buyer of last resort. Thus, it was charged with the task of processing meat and meat products for both domestic and export markets. It continues to experience challenges in carrying out its mandate.

#### **Policy Statement:**

*The National Government will strengthen KMC to play its role and serve as the custodian of strategic meat reserves in the country.*

### **5.2.7 Kenya Dairy Board**

The Kenya Dairy Board (KDB) is a statutory body established in 1958 by an Act of Parliament, the Dairy Industry Act Cap 336 of the laws of Kenya. Its mandate is to regulate, develop and promote the dairy industry in Kenya. The functions of Kenya Dairy Board include overseeing the efficient production, marketing and supply of milk and milk products, quality control and assurance, market research, promoting private sector development and promoting adoption of best practices.

The Board has been performing a regulatory and developmental function which creates conflicts of mandates since the Constitution assigns the developmental mandate to county governments.

#### **Policy Statement**

*Kenya Dairy Board will be strengthened to play its regulatory role while the developmental role will be handled by county governments and other agencies. The Dairy Industry Act Cap 336 will be reviewed to align with current realities.*

### **5.2.8 Kenya Tsetse and Trypanosomiasis Eradication Council**

The Kenya Tsetse and Trypanosomiasis Eradication Council (KENTTEC) was established under the State Corporation Act on 27th July 2012 vide legal Notice No. 77. Its mandate is to coordinate tsetse and Trypanosomiasis eradication in Kenya with a view to reclaiming the tsetse infested areas for animal and crop production, human habitation and wildlife-based tourism. The trans-boundary nature of tsetsefly and trypanosomiasis demand effective coordination nationally and internationally and enormous resources for implementation of eradication activities.

#### **Policy Statements**

- i. KENTTEC will be strengthened to play its role in tsetse and trypanosomiasis eradication.*
- ii. Develop a legislative framework to anchor the functions of KENTTEC in an Act of Parliament.*
- iii. A legislative framework shall be developed for tsetse and trypanosomiasis eradication with provisions for a fund to mobilize resources for sustainable tsetse control programs.*

### **5.2.9 Kenya Animal Genetic Resources Centre (KAGRC)**

The Kenya Animal Genetic Resources Centre was established under the State Corporation Act through a Legal Notice No. 110 of 5th September 2011 as a successor of Central Artificial Insemination Station to establish a National livestock resources gene bank and take custody of livestock tissues, DNA, semen and embryos of all food animals and non-conventional livestock species in Kenya. The Centre engages in the production, preservation, distribution and conservation of cattle genetic material as well as rearing of breeding bulls of superior genetics for provision of high quality disease free semen to meet national demand and for export.

The Centre faces challenges of inadequate capacity to expand its services to include other food animals, conservation both *in-situ* and *ex-situ*, and embrace emerging breeding technologies.

#### **Policy Statements**

The National Government will;

- i. Strengthen KAGRC to produce and distribute appropriate and affordable animal genetic resources.*
- ii. Consolidate the operational public animal breeding functions under KAGRC.*
- iii. Strengthen KAGRC to establish a national animal resources gene bank.*
- iv. Develop a legislative framework to anchor the functions of KAGRC in an Act of Parliament.*

### **5.2.10 Kenya Veterinary Vaccines Production Institute**

The Kenya Veterinary Vaccines Production Institute (KEVEVAPI) was established through Legal Notice No. 223 of 4th June 1990. It is currently classified as a commercial state corporation with a strategic function. The Institute's mandate is to coordinate and undertake production, research, marketing and distribution of veterinary vaccines locally and internationally.

#### **Policy Statements**

The National Government will;

- i. Revamp and transform the institute into a modern bio-secure institution for producing high quality vaccines for both the*

*domestic and international markets and to act as the storage of the strategic vaccines reserve.*

- ii. Develop a legislative framework to anchor the functions of KEVEVAPI in an Act of Parliament.*

### **5.2.11 Kenya Veterinary Board**

The Kenya Veterinary Board (KVB) is established under the Veterinary Surgeons and Veterinary Paraprofessionals Act of 2011. Its mandate is to provide quality assurance for veterinary practice overseeing the delivery of public and private veterinary services. The KVB carries out its mandate by regulating veterinary surgeons, veterinary paraprofessionals, training institutions, veterinary laboratories, animal welfare and breeding services. Its objective is to ensure delivery of quality veterinary services to the stakeholders and animal welfare services.

KVB is faced with challenges of inadequate human and financial resources leading to inadequate capacity to carry out its mandate.

#### **Policy Statements**

The National Government will;

- i. Build capacity of KVB to fully undertake its mandate countrywide and offer leadership in veterinary practice locally and regionally.*
- ii. Utilize the KVB in guaranteeing quality of the devolved veterinary services.*
- iii. Support the full implementation of the KVB enabling law to protect animal owners from exploitation and ensure appropriate utilization of animal resources.*

### **5.2.12 Kenya Agricultural and Livestock Research Organization (KALRO)**

KALRO is the main body mandated to carry out agricultural research in the country but has not received adequate funding. In addition, the institution lacks adequate human resource capacity and technological facilities to undertake livestock related research. Livestock research, particularly breed development takes a long time to yield results making it unattractive to development partners and investors. Kenya's Livestock Sector is growing at a slower pace compared to the world average which is also attributable to inadequate research.

## **Policy Statements**

The National Government will;

- i. *Develop a legislative framework to provide for the separation of functions of crops and livestock research in two distinct institutions in an Act of Parliament.*
- ii. *Mobilize resources to strengthen the proposed livestock research organization's capacity to undertake livestock research.*
- iii. *Consolidate all the public livestock-based research institutions under the proposed livestock research organization.*
- iv. *Maintain collaboration between crop and livestock research to ensure smooth sharing of researches and other related facilities.*

### **5.2.13 Kenya Leather Development Council**

The Kenya Leather Development Council (KLDC) was established 2011 as a state corporation under Cap. 446 with a mandate to oversee matters relating to the promotion, development and processing of and trade in hides, skins, leather and leather goods. The leather Industry has great potential for contributing to the National economy through foreign exchange earnings, improvement of livelihoods, employment creation and rural development and should therefore be supported to perform even better.

#### **Policy Statements**

1. *KLDC will be strengthened to effectively regulate appropriate value chains of the leather industry.*
2. *The legal and policy reforms will be carried out to support KLDC to carry out its mandate;*
3. *KLDC will engage appropriate linkages within the hides, skins and leather trade value chains to enhance investments and incomes to the industry actors.*

### **5.2.14 Veterinary Medicines Directorate**

The Veterinary Surgeons and Veterinary Paraprofessionals (VSVP) Act Section 39 established the Veterinary Medicines Directorate (VMD) to serve as an autonomous governmental Institution responsible for the regulation of manufacture, importation, exportation, registration, use and trade in veterinary medicines and poisons. The VMD shall provide for effective regulation and guaranteeing safe usage of veterinary medicines on the farms. Protection of animal health in order to also safeguard the human health is important in order to eliminate abuse and misuse of the veterinary medicines. This helps to prevent loss of

livestock and unsafe food of animal origin due to violative drug residues which deny the country access of livestock products to the lucrative markets and endanger consumers of meat, milk and other animal products.

### **Policy Statements**

1. *Any laws contradicting the regulatory function shall be amended to facilitate the VMD operationalization which shall serve as a distinct and focused entity regulating veterinary medicines*
2. *The Veterinary Medicines Directorate Regulations shall be upgraded into an Act of Parliament to provide a firm foundation for veterinary medicines regulation and achieve the ultimate institutional separation of human and veterinary medicine regulation.*

### **5.2.15 County Livestock Sector Institutions**

The Fourth Schedule of the Constitution provides for devolution of livestock husbandry matters and disease control. There is need to develop systems at the county level to support delivery of these functions.

### **Policy statements**

County Governments will;

- i. *Establish appropriate mechanisms to support development of the Livestock Sector.*
- ii. *Ensure that devolved livestock institutions are preserved for livestock development and where there are none, they should be established.*
- iii. *Mobilize resources to support the department's responsible for livestock matters to deliver extension and related services for sustainability of livestock based livelihoods and improvement of the county & national economy.*

### **5.2.16 Private Sector Institutions**

The private sector includes producers, farmers, processors, marketers and all other actors in the livestock value chain. They will collaborate with National and County governments in the implementation of this policy. Currently, there are a number of community-based organizations, associations, Non-Governmental Organizations, professional associations, cooperative societies, input suppliers and development partners who play a significant role in the development of the Livestock Sector.

### **5.2.17 Professional Bodies**

Among the professional associations are the Kenya Veterinary Association (KVA), the Animal Production Society of Kenya (APSK), Kenya Society for Agricultural Professionals (KESAP), Kenya Veterinary Paraprofessionals Association (KVPA), Animal Technician Council (ATC), Kenya Professional Association of Women in Agriculture and Environment (KEPAWAE) and Kenya Institute of Food Technologists (KIFT). These associations bring together professionals to advocate for the Livestock Sector and update their knowledge in their respective professions. However, they are faced with ethical challenges and inadequate capacities to carry out their mandates.

#### **Policy Statement**

The National Government *will provide for mechanisms to support professional associations in advancing their professional mandates.*

### **5.2.18 Farmers' Organizations**

Co-operative societies and farmer associations breeding organizations, farmers' unions, and commodity associations and community Based Organizations (CBOs) collectively bring together farmers to pool their resources and efforts in order to maximize their returns. Farmers' organizations also assist in facilitating access to inputs, credit, markets, market information, production, education, information and advocacy for their members. The benefits accruing from farmer organizations require attention to ensure their sustainability.

#### **Policy Statement**

The two levels of government, together with stakeholders, will:

- (i) *take the necessary measures to support formation and sustainability of strong farmer organizations.*
- (ii) *Channel support through organized farmer organizations.*

### **5.2.19 Industrial Stakeholders**

Different industrial players serve the Livestock Sector by producing and distributing inputs as well as collecting, processing and marketing a wide range of animal products. In performing these roles, they provide vital linkages between research, extension and farmers. Whereas the main motivation of the industrial players is commercial gain, they also greatly benefit the producers and, therefore, their expertise could be harnessed to

provide means and knowledge for increased productivity as well as engineer rural industrialization.

### **Policy statement**

The two levels of government will *provide an enabling environment in order to facilitate efficient operations of the different industrial players in the Livestock Sector.*

### **5.2.20 Financial and Insurance Institutions**

Large and micro financial institutions offer crucial services to farmers in the Livestock Sector by providing banking services, insurance, credit and financial advice.

### **Policy statement**

The two levels of government in collaboration with stakeholders will *establish the necessary mechanisms to facilitate access and use of financial and insurance services in the Livestock Sector.*

### **5.2.21 Development Partners**

Development partners comprise of bilateral and multilateral agencies, regional co-operation organizations and charitable agencies. They are important in provision of financial resources, technical assistance, training and transfer of international experience. Support from the development partners play an important role in the development of the Livestock Sector.

### **Policy statements**

The National Government will *coordinate development partners in the Livestock Sector to avoid duplication and improve efficiency of implementation of programs.*

The National and County governments will *continue to foster closer cooperation with development partners for maximum benefits of the Livestock Sector.*

## CHAPTER SIX: MONITORING AND EVALUATION

Monitoring and Evaluation (M&E) is a tool of informing evidence-based decision making. The government developed the National Integrated Monitoring and Evaluation System (NIMES) in 2004 to track the implementation of policies, programmes and projects but the roll out of the system has not been very effective. Consequently, stakeholders have continued to develop and use their own monitoring systems which are not harmonized. Livestock programmes and projects supported by development partners have their own monitoring systems.

Monitoring and evaluation will be critical in assessing implementation of this policy. The Livestock Sector does not have a well-coordinated and integrated monitoring and evaluation system that can collect data, analyse and disseminate information for effective planning and decision making. In addition, the necessary human and infrastructural capacity to conduct monitoring and evaluation is inadequate.

### **Policy statements**

The two levels government in collaboration with stakeholders will;

- i. Develop and institutionalize an integrated monitoring and evaluation system for the Livestock Sector.*
- ii. Enhance capacity for carrying out M&E; and*
- iii. Establish infrastructure and funding to support monitoring and evaluation activities.*

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