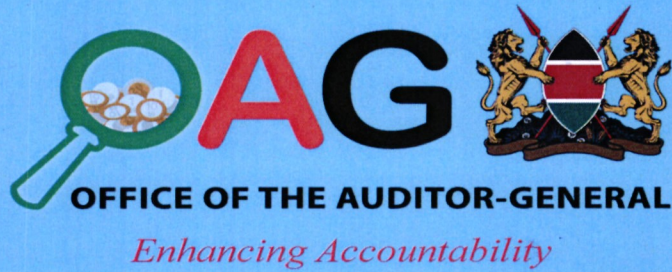


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REPORT

OF

THE AUDITOR-GENERAL

ON

**E-CITIZEN REVENUE ACCOUNTABILITY
STATEMENTS**

**FOR THE YEAR ENDED
30 JUNE, 2022**

THE NATIONAL ASSEMBLY
PAPER NO. 1 AND

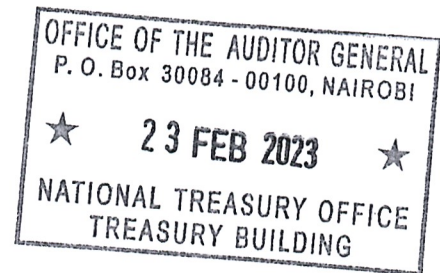
DATE: 26 APR 2023 DAY: Wednesday

TABLED

BY:

CLEAR AT
THE TABLE:

Hon. Naomi Wago
Deputy Majority Whip
Finlay Moiniki



THE NATIONAL TREASURY
E-Citizen Revenue Accountability Statement
For the Year ended 30 June 2022

**Prepared in accordance with the Cash Basis of Accounting Method under the International
Public Sector Accounting Standards (IPSAS)**

**E-CITIZEN REVENUE ACCOUNTABILITY STATEMENT (GOVERNMENT
DIGITAL PAYMENTS UNIT) FOR THE YEAR ENDED JUNE 30, 2022**

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E-CITIZEN REVENUE ACCOUNTABILITY STATEMENT (GOVERNMENT DIGITAL PAYMENTS UNIT) FOR THE YEAR ENDED JUNE 30, 2022

I. KEY ENTITY INFORMATION AND MANAGEMENT

1. NATIONAL TREASURY INFORMATION AND MANAGEMENT

(a) Background Information

The National Treasury was established via the Executive Order No. 2 of May 2013. The basis for establishment of the National Treasury is found in Article 225 (i) of the Constitution of Kenya which states that an Act of Parliament shall provide for the establishment, functions and responsibilities of the National Treasury. This has been actualized in Section 11 and 12 of the Public Finance Management (PFM) Act 2012.

At Cabinet level, the National Treasury is represented by the Cabinet Secretary for National Treasury and Planning, who is responsible for the general policy and strategic direction of the Ministry with the assistance of the Chief Administrative Secretary.

Vision

“Excellence in economic and public financial management, and development planning”

Mission

“To provide leadership in economic and public financial management, and development planning for shared growth through formulation, implementation and monitoring of economic, financial and development policies”

Core Values

The National Treasury is committed to providing quality services to all and is guided by the following core values: Customer Focus, Results Oriented, Stakeholder Participation, Professionalism, Accountability, Integrity and Transparency and Teamwork.

Mandate of the National Treasury

The National Treasury derives its mandate from Article 225 of the Constitution, Public Finance Management Act 2012 and the Executive Orders No.2/2013 and No.1/2018. The National Treasury will be executing its mandate in consistency with any other legislation as may be developed or reviewed by Parliament from time to time.

The core functions of the National Treasury as derived from the above legal provisions include;

- Formulate, implement and monitor macro-economic policies involving expenditure and revenue;
- Manage the level and composition of national public debt, national guarantees and other financial obligations of national government;
- Formulate, evaluate and promote economic and financial policies that facilitate social and economic development in conjunction with other national government entities;
- Mobilize domestic and external resources for financing national and county government budgetary requirements;

E-CITIZEN REVENUE ACCOUNTABILITY STATEMENT (GOVERNMENT DIGITAL PAYMENTS UNIT) FOR THE YEAR ENDED JUNE 30, 2022

- Design and prescribe an efficient financial management system for the national and county governments to ensure transparent financial management and standard financial reporting.
- In consultation with the Accounting Standards Board, ensure that uniform accounting standards are applied by the national government and its entities;
- Develop policy for the establishment, management, operation and winding up of public funds;
- Prepare the annual Division of Revenue Bill and the County Allocation of Revenue Bill;
- Strengthen financial and fiscal relations between the national government and county governments and encourage support for county governments
- Assist county governments to develop their capacity for efficient, effective and transparent financial management; and
- To prepare the National Budget, execute/implement and control approved budgetary resources to MDAs and other Government agencies/entities.

Role of the National Treasury in the Devolved System of Government

The National Treasury is mandated by law to:

- Strengthen financial and fiscal relations between the National Government and County Governments and support for county governments in performing their functions;
- Issue guidelines on the preparation of county development planning;
- Prepare the annual legislative proposals on intergovernmental fiscal transfers;
- Provide logistical support to intergovernmental institutions overseeing intergovernmental fiscal relations;
- Coordinate the development and implementation of financial recovery plans for County Governments that are in financial distress;
- Build capacity of County Governments on public finance management matters for efficient, effective and transparent financial management as well as planning, monitoring and evaluation and;
- Administer the Equalization Fund.

(b) Key Entity Information and Management

The National Treasury day-to-day management is under the following key offices;

Office of the Principal Secretary

This office is responsible for the administration of the National Treasury operations. In addition, the Principal Secretary is charged with the responsibility of providing advice to the Cabinet Secretary in order to enhance efficiency and collective responsibility.

Organizational Structure of the National Treasury

The National Treasury is organized into four (4) technical Directorates headed by Directors General and (1) Administrative and Support Services Directorate headed by a Principal Administrative Secretary. Each Director General is responsible for a Directorate comprising a cluster of Departments responsible for related policy functions. The Directorates and Departments are as follows:

Directorate of Budget, Fiscal and Economic Affairs

E-CITIZEN REVENUE ACCOUNTABILITY STATEMENT (GOVERNMENT DIGITAL PAYMENTS UNIT) FOR THE YEAR ENDED JUNE 30, 2022

The Directorate is headed by a Director General, reporting to the Principal Secretary, National Treasury. It is organized into the following five (5) Technical Departments each headed by a Director:

- Budget Department;
- Macro and Fiscal Affairs Department
- Financial and Sectoral Affairs Department;
- Inter-Governmental Fiscal Relations Department
- Public Procurement Department.

Directorate of Accounting Services and Quality Assurance

The Directorate is headed by a Director General reporting to the Principal Secretary, National Treasury. It is organized into the following four (4) Technical Departments each headed by a Director:

- Government Accounting Services;
- Internal Audit Services Department;
- Financial Management Information Systems (IFMIS)
- National Sub-County Treasuries.
- Government Digital Payments Unit.

Directorate of Portfolio Management

The Directorate is headed by a Director General, reporting to the Principal Secretary. It is organized into the following four (4) Technical Departments each headed by a Director:

- Government Investment and Public Enterprises;
- National Assets and Liabilities Management;
- Pensions Department.
- Public Private Partnership Unit.
- Public Investment Management Unit

Directorate of Public Debt Management Office

The Directorate is headed by a Director General, reporting to the Principal Secretary. It is organized into the following three (3) Technical Departments each headed by a Director:

- Resource Mobilization (Front Office);
- Debt Policy, Strategy and Risk Management (Middle Office);
- Debt Recording and Settlement (Back Office).

Directorate of Administrative and Support Services (Common Shared Services)

The Directorate is headed by a Principal Administrative Secretary, reporting to the Principal Secretary. It is organized into twelve (12) specialized functions offering common shared services. The common shared services of the National Treasury consist of functions that are not core to the National Treasury but offer critical support services to the National Treasury.

The functions include:

- Accounting,
- Finance,
- Human Resource Management and Development,
- Central Planning and Project Monitoring,

E-CITIZEN REVENUE ACCOUNTABILITY STATEMENT (GOVERNMENT DIGITAL PAYMENTS UNIT) FOR THE YEAR ENDED JUNE 30, 2022

- Supply Chain Management,
- Legal,
- Public Communications,
- General Administration,
- Records Management;
- Internal Audit;
- ICT
- Government Clearing Agency

(d) Fiduciary Oversight Arrangements

To manage the fiduciary risk, the National Treasury has put in place fiduciary oversight arrangements including setting up committees. The key oversight arrangements include:

Internal Audit Unit

The National Treasury has an internal Audit Unit charged with the responsibility of identifying risks in the management and day to day operations of the Ministry through the risk based audits. The Unit reports directly to the accounting officer on a regular basis.

Audit Committees

In line with the Public Finance Management Act, the National Treasury has established a Ministerial Audit Committee comprising five members, three of whom are independent. The Committee provides overall oversight and quality assurance including follow up on the effectiveness of implementation of audit recommendations.

Further, the National Treasury established an audit committee comprising officers from all departments of the Ministry, under the chairmanship of the Senior Chief Finance Officer. The Committee reviews and analyses all audit queries and makes recommendations on how to reduce fiduciary risks. In addition, the committee prepares responses to all audit queries for presentation to the relevant committees of parliament.

Project Implementation Committee

To monitor the implementation of the Government's Infrastructure Projects, the National Treasury has established a Project Steering Committee comprising Principal Secretaries from implementing Ministries and appointed a technical committee comprising officers from the technical departments of the Ministry. The Committees review and analyse the progress made by ministries in the implementation of domestically and externally funded projects and advises accordingly.

Parliamentary Activities

In order to effectively manage the parliamentary activities relating to the Ministry, the National Treasury has established a Committee and designated a liaison officer to coordinate the activities under the Office of the Cabinet Secretary in consultation with the Office of the Chief Administrative Secretary.

E-CITIZEN REVENUE ACCOUNTABILITY STATEMENT (GOVERNMENT DIGITAL PAYMENTS UNIT) FOR THE YEAR ENDED JUNE 30, 2022

Development Partner Oversight

To effectively manage Official Development Assistance to the Government, the National Treasury has under the Public Debt Management a Department responsible for all matters relating to Development Partners. The Department has various Units that coordinate different development partner activities in the Country.

Other fiduciary oversight arrangements include the following committees with specific objectives;

Top Management and Senior Management Committees

To monitor the implementation of the Ministry's programmes and performance, the National Treasury has appointed Top Management and Senior Management Committees comprising of Directors General and Heads of Departments respectively. The Committees receive reports from departments, build consensus on National Treasury responses to emerging issues, challenges and risks and ensures that the decisions made are implemented in a timely manner.

Public Financial Management Sector Working Group

To facilitate the implementation of financial management reforms, the National Treasury has appointed senior officers to the Public Financial Management Sector Working Group. The Committee plays an oversight role in the implementation of financial reforms in the public service in collaboration with the development partners.

Budget Implementation Steering Committee

In order to effectively monitor the implementation of the National Government budget implementation, The National Treasury has established a steering Committee Chaired by the Cabinet Secretary, National Treasury and Planning. The Principal Secretaries for the National Treasury and State Department of Planning provide general oversight in the Budget implementation.

Budget Implementation Technical Committee

The Committee is chaired by the Principal Administrative Secretary and comprises the Directors General and various Heads of Department. The Committee is responsible for monitoring the actual implementation of the identified measures and programmes and reporting detailed progress on the same regularly.

Budget Implementation Ministerial Committee

To monitor the implementation of the Ministry's budget, programmes and activities, the National Treasury has appointed a committee comprising of officers from all the Departments of the Ministry. The Committee reviews and analyses the progress made by Departments in the implementation of budget and the planned programmes and activities and advises the management accordingly.

**E-CITIZEN REVENUE ACCOUNTABILITY STATEMENT (GOVERNMENT
DIGITAL PAYMENTS UNIT) FOR THE YEAR ENDED JUNE 30, 2022**

Monitoring and Evaluation

The Ministry undertakes monitoring and evaluation exercises to establish progress made in the implementation of various programmes and projects including those that are funded by the development partners.

(e) The National Treasury Headquarters

P.O. Box 30007- 00100,
Treasury Building,
Harambee, Avenue
Nairobi Kenya

The National Treasury Contacts

Telephone: (254)020-2252299
Email: info@treasury.go.ke
Website: www.treasury.go.ke

(f) The National Treasury Bankers

Central Bank of Kenya
Haile Selassie Avenue
P.O. Box 60000
City Square 00200
Nairobi, Kenya

(g) Independent Auditors

Auditor General
Office of the Auditor General
Anniversary Towers, University Way
P.O Box 30084
GPO 00100
Nairobi, Kenya

(h) Principal Legal Adviser

The Attorney General
State Law Office
Harambee Avenue
P.O. Box 40112
City Square 00200
Nairobi, Kenya

E-CITIZEN REVENUE ACCOUNTABILITY STATEMENT (GOVERNMENT DIGITAL PAYMENTS UNIT) FOR THE YEAR ENDED JUNE 30, 2022

II. GOVERNMENT DIGITAL PAYMENTS UNIT

1.1 Background Information

The Government Digital Payments taskforce was established via Gazette Notice No.3299 of 13 May, 2015. Gazette Notice No.3299 of 2015 was revoked on 12 January, 2018 through Gazette Notice No.400 which established the Government Digital Payments System Implementation Steering Committee.

Mandate of the Government Digital Payments System Implementation Steering Committee.

The Mandate of the task force is to implement Government Digital Payments Programme so as to ensure that individuals and businesses are enabled to make payments for the government services electronically through all available channels.

The core functions of the committee as derived from the Gazette Notice include;

- Co-ordinate and provide strategic leadership in the development and implementation of the Government Digital Payments Programme;
- Develop and review policy, legislative and any other recommendations on the implementation of the Government Digital Payments Programme for the approval of Cabinet or any other authorized;
- Promote participation of stakeholders including the private sector, especially youth enterprises in provision and facilitation of Government Digital Payment Services;
- Continuously identify and catalogue all in-bound payments made to Government Ministries, Departments and Agencies;
- Review existing Ministries, Departments and Agencies in-bound payment leg business procedures and workflows and develop technical requirements, service charters and timelines for automation of the same;
- Implement the business process re-engineering and automation of the payment leg processes within Ministries and Agencies;
- Identify and approve the establishment of all Government Digital Payments delivery channels including online and mobile platforms, attendant technology infrastructure and equipment;
- Review and build technical and human capacity for running Government Digital Payment Systems and propose requisite technical capacity and staffing skills levels for effective and efficient Digital Payments service delivery;
- Develop and operationalize the Government Digital Payments Gateway platform and framework and requisite service delivery standards;

- Access content and data within the respective Ministries, Departments and Agencies custody to facilitate Government Digital Payment platforms;
- Source, commit and deploy financial, human and other resources necessary for the implementation of the Government Digital Payments Programme;
- Identify and commission technical services and partners including liaising and partnering with entities in the domestic and international public and private sector for the implementation of Digital payments in Government;

E-CITIZEN REVENUE ACCOUNTABILITY STATEMENT (GOVERNMENT DIGITAL PAYMENTS UNIT) FOR THE YEAR ENDED JUNE 30, 2022

- Carry out a public education campaign on the migration to Government digital Payments platform; and
- Perform any other function necessary to ensure effective implementation and co-ordination of the Government Digital Payments Programme and realization of its objectives.

2.2 Key Management

The Government Digital Payments secretariat is responsible for day-to-day management of the programme.

The Government Digital Payments Secretariat consist of;

- The Head of Secretariat; and
- Members of the Secretariat;

Functions of the Government Digital Payments Secretariat include;

- The day to day implementation of the Government Digital Payments programme;
- The implementation of the decisions of the Committee on Government Digital Payments;
- The management and co-ordination of the operations, staff, finances and physical facilities to support the Government Digital Payments programme;
- The preparation of reports of the Committee;
- Monitoring and evaluating the performance of the Government Digital Payments programme; and
- To perform any other function as may be directed by the Committee.

**E-CITIZEN REVENUE ACCOUNTABILITY STATEMENT (GOVERNMENT
DIGITAL PAYMENTS UNIT) FOR THE YEAR ENDED JUNE 30, 2022**

III. STATEMENT OF RESPONSIBILITY

Section 81 (1) of the Public Finance Management Act, 2012 requires that, at the end of each financial year, the accounting officer for a National Government entity shall prepare financial statements in respect of that entity. Section 81 (3) requires the financial statements so prepared to be in a form that complies with relevant accounting standards as prescribed by the Public Sector Accounting Standards Board of Kenya from time to time.

The Accounting Officer in charge of The National Treasury is responsible for the preparation and presentation of the Government Digital Payments Unit accounts, which give a true and fair view of the state of affairs of The Unit's account for and as at the end of the financial year (period) ended on June 30th, 2022. This responsibility includes: (i) maintaining adequate financial management arrangements and ensuring that these continue to be effective throughout the reporting period; (ii) maintaining proper accounting records, which disclose with reasonable accuracy at any time the status of the Unit by the National Treasury; (iii) designing, implementing and maintaining internal controls relevant to the preparation and fair presentation of the revenue report, and ensuring that they are free from material misstatements, whether due to error or fraud.

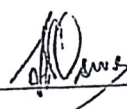
The Accounting Officer in charge of The National Treasury accepts responsibility for the Government Digital Payments Unit Accountability Statements, which has been prepared on the Cash Basis Method using appropriate accounting policies in accordance with International Public Sector Accounting Standards (IPSAS) and relevant legal framework of the Government of Kenya. The Principal Secretary is of the opinion that the Accountability statements of the Government Digital Payments Unit give a true and fair view of the performance of the Unit during the financial year ended June 30th, 2022. The Principal Secretary in charge of The National Treasury further confirms the completeness of the accounting records maintained for the Unit, which have been relied upon in the preparation of this report as well as the adequacy of the systems of internal financial control.

The Accounting Officer confirms that the Unit has complied fully with applicable Government Regulations. Further the Accounting Officer confirms that this report has been prepared in a form that complies with relevant accounting standards prescribed by the Public Sector Accounting Standards Board of Kenya.

Approval of the Revenue Accountability Statements

The Revenue Accountability Statements of the Government Digital Payments Unit were approved and signed by the Accounting Officer on 2022.

Signature: _____
Dr. Chris Kiptoo, CBS
Principal Secretary,
The National Treasury

Signature:  _____
Silas O. Oswe
Ag. Director
Government Digital Payments Unit



REPUBLIC OF KENYA



Enhancing Accountability

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NAIROBI

REPORT OF THE AUDITOR-GENERAL ON E-CITIZEN REVENUE ACCOUNTABILITY STATEMENTS FOR THE YEAR ENDED 30 JUNE, 2022 – THE NATIONAL TREASURY

PREAMBLE

I draw your attention to the contents of my report which is in three parts:

- A. Report on the Revenue Statements that considers whether the revenue accountability statements are fairly presented in accordance with the applicable financial reporting framework, accounting standards and the relevant laws and regulations that have a direct effect on the financial statements.
- B. Report on Lawfulness and Effectiveness in Use of Public Resources which considers compliance with applicable laws, regulations, policies, gazette notices, circulars, guidelines and manuals and whether public resources are collected in a prudent, efficient, economic, transparent and accountable manner to ensure Government achieves value for money and that such funds are applied for the intended purpose.
- C. Report on Effectiveness of Internal Controls, Risk Management and Governance which considers how the entity has instituted checks and balances to guide internal operations. This responds to the effectiveness of the governance structure, the risk management environment and the internal controls, developed and implemented by those charged with governance for orderly, efficient and effective operations of the entity.

An unmodified opinion does not necessarily mean that an entity has complied with all relevant laws and regulations, and that its internal controls, risk management and governance systems are properly designed and were working effectively in the financial year under review.

The three parts of the report are aimed at addressing the statutory roles and responsibilities of the Auditor-General as provided by Article 229 of the Constitution, the Public Finance Management Act, 2012 and the Public Audit Act, 2015. The three parts of the report, when read together constitute the report of the Auditor-General.

REPORT ON REVENUE STATEMENTS

Adverse Opinion

I have audited the accompanying revenue statements of E-Citizen Revenue Accountability Statements set out on pages 1 to 9, which comprise of the statement of financial assets as at 30 June, 2022, and the statement of revenue collections and

transfers for the year then ended, and a summary of significant accounting policies and other explanatory information in accordance with the provisions of Article 229 of the Constitution of Kenya and Section 35 of the Public Audit Act, 2015. I have obtained all the information and explanations which, to the best of my knowledge and belief, were necessary for the purpose of the audit.

In my opinion, because of the significance of the matters described in the Basis for Adverse Opinion section of my report, the revenue statements do not present fairly, in all material respects, the financial position of the E-Citizen Revenue Accountability Statement as at 30 June, 2022, and of its revenue performance for the year then ended, in accordance with International Public Sector Accounting Standards (Cash Basis) and do not comply with the Public Finance Management Act, 2012.

Basis for Adverse Opinion

1. Inaccuracies in Transfers Balances

The statement of revenue collection and transfers and as disclosed in Note 8 to the financial statements reflects transfers to Receivers of Revenue, County Revenue Fund of Kshs.979,560,642 which includes transfer to Kisumu County Government Revenue Fund Account of Kshs.151,588,667 which differs with confirmed amounts received by Kisumu County of Kshs.158,905,829 resulting to unreconciled variance of Kshs.7,317,162.

In the circumstances, the completeness and accuracy of transfers to Kisumu County Revenue Fund balance of Kshs.151,588,667 could not be confirmed.

2. Unsupported Cash and Cash Equivalents Balance

The statement of financial assets and as disclosed in Note 13 to the financial statements reflects cash and cash equivalents balance of Kshs.639,496,161 which, includes bank balances amounting to Kshs.422,850,881. Review of records maintained by The National Treasury revealed that the Unit maintains six (6) bank accounts detailed below;

Account	Balance (Kshs.)
Kenya Commercial Bank Settlement Account	181,968,142
Kenya Commercial Bank Collection Control Account	185,668,366
Equity Account	6,646,245
Kenya Commercial Bank USD Settlement Account	24,727,676
Kenya Commercial Bank USD Collection Control Account	3,689,710
Equity Account in USD	20,150,742
Total	422,850,881

The following unsatisfactory issues were noted;

- i. The balances were drawn directly from the bank balance confirmation certificates which had not been reconciled with the respective cash book balances.

- ii. Bank reconciliation statements and cash books for each of the bank balances reflected in the financial statements were not provided for audit.
- iii. Although Management provided two bank reconciliation statements for audit in Kenya shillings and US dollars which reflect balances as per cash book of Kshs.173,561,288 and USD 209,866 respectively, the two balances as per cash book have not been included in the cash and cash equivalent balance reflected in the statement of financial assets. Further, the bank reconciliation statements do not indicate which bank accounts they relate to.

In the circumstances, the completeness, accuracy and presentation of bank balances of Kshs.422,850,881 could not be confirmed.

3. Unsupported Prior Year Balance

The statement of financial assets and as disclosed in Note 14 to the financial statements reflect account payables balance of Kshs.639,496,191 out of which Kshs.146,962,956 relates to prior year which has not been supported by any documentary evidence.

In the circumstances, the completeness and validity of prior year balance could not be confirmed.

The audit was conducted in accordance with International Standards of Supreme Audit Institutions (ISSAIs). I am independent of The National Treasury Management in accordance with ISSAI 130 on Code of Ethics. I have fulfilled other ethical responsibilities in accordance with the ISSAI and in accordance with other ethical requirements applicable to performing audits of financial statements in Kenya. I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my adverse opinion.

Key Audit Matters

Key audit matters are those matters that, in my professional judgement, are of most significance in the audit of the financial statements. There were no key audit matters to report in the year under review.

Other Matters

1. Pending Court Case

Review of records revealed that The National Treasury had been sued by a system developer claiming ownership of the e-citizen system vide civil case no.209 of 2017. Although Management indicated that the court granted an out of court negotiation with the plaintiff, the outcome of the negotiation was unknown as at the time of the audit.

2. Prior Year Unresolved Matters

In the audit report of the previous year, several paragraphs were raised under the Report on Revenue Statements. However, the Management has not resolved the issues nor

given any explanation for failure to adhere to the provisions of the Public Sector Accounting Standards Board templates.

REPORT ON LAWFULNESS AND EFFECTIVENESS IN USE OF PUBLIC RESOURCES

Conclusion

As required by Article 229(6) of the Constitution, based on the audit procedures performed, because of the significance of the matters discussed in the Basis for Adverse Opinion section of my report, I confirm that, public resources were not applied lawfully and in an effective way.

Basis for Conclusion

The audit was conducted in accordance with ISSAI 4000. The standard requires that I comply with ethical requirements and plan and perform the audit to obtain assurance about whether the activities, financial transactions and information reflected in the financial statements are in compliance, in all material respects, with the authorities that govern them. I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my conclusion.

REPORT ON EFFECTIVENESS OF INTERNAL CONTROLS, RISK MANAGEMENT AND GOVERNANCE

Conclusion

As required by Section 7(1)(a) of the Public Audit Act, 2015, based on the audit procedures performed, because of the significance of the matter discussed in the Basis for Conclusion on Effectiveness of Internal Controls, Risk Management and Governance section of my report, I confirm that, internal controls, risk management and overall governance were not effective.

Basis for Conclusion

Lack of Approved Information Technology Security Policy

Review of the e-citizen system revealed that the Unit did not have an approved IT policy for governance and management of its ICT resources. Further, there is no ICT steering committee in place to assist in the development of ICT policy framework to enable the Unit to realize long-term ICT strategic goals. In addition, the system lacks an approved Business Continuity Plan and a secondary site back up. Lack of an approved IT policy may result in an unclear direction regarding maintenance of information security across the Unit and safeguarding the Unit's ICT assets.

In the circumstances, users may not have any rules and procedures to follow in order to minimize risk of errors, fraud and the loss of data confidentiality, integrity and availability.

The audit was conducted in accordance with ISSAI 2315 and ISSAI 2330. The standards require that I plan and perform the audit to obtain assurance about whether effective

processes and systems of internal control, risk management and overall governance were operating effectively, in all material respects. I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my conclusion.

Responsibilities of Management and those Charged with Governance

Management is responsible for the preparation and fair presentation of these financial statements in accordance with International Public Sector Accounting Standards (Cash Basis) and for maintaining effective internal controls as Management determines is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error and for its assessment of the effectiveness of internal control, risk management and overall governance.

In preparing the financial statements, Management is responsible for assessing The National Treasury's ability to continue to sustain its services, disclosing, as applicable, matters related to sustainability of services and using the applicable basis of accounting unless Management is aware of the intention to terminate The National Treasury or to cease operations.

Management is also responsible for the submission of the financial statements to the Auditor-General in accordance with the provisions of Section 47 of the Public Audit Act, 2015.

In addition to the responsibility for the preparation and presentation of the financial statements described above, Management is also responsible for ensuring that the activities, financial transactions and information reflected in the financial statements are in compliance with the authorities which govern them, and that public resources are applied in an effective way.

Those charged with governance are responsible for overseeing The National Treasury financial reporting process, reviewing the effectiveness of how Management monitors compliance with relevant legislative and regulatory requirements, ensuring that effective processes and systems are in place to address key roles and responsibilities in relation to overall governance and risk management, and ensuring the adequacy and effectiveness of the control environment.

Auditor-General's Responsibilities for the Audit

The audit objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes my opinion in accordance with the provisions of Section 48 of the Public Audit Act, 2015 and submit the audit report in compliance with Article 229(7) of the Constitution. Reasonable assurance is a high level of assurance, but is not a guarantee that an audit conducted in accordance with ISSAIs will always detect a material misstatement and weakness when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of these financial statements.

In addition to the audit of the financial statements, a compliance audit is planned and performed to express a conclusion about whether, in all material respects, the activities, financial transactions and information reflected in the financial statements are in compliance with the authorities that govern them and that public resources are applied in an effective way, in accordance with the provisions of Article 229(6) of the Constitution and submit the audit report in compliance with Article 229(7) of the Constitution.

Further, in planning and performing the audit of the financial statements and audit of compliance, I consider internal controls in order to give an assurance on the effectiveness of internal controls, risk management and overall governance processes and systems in accordance with the provisions of Section 7(1) (a) of the Public Audit Act, 2015 and submit the audit report in compliance with Article 229(7) of the Constitution. My consideration of the internal controls would not necessarily disclose all matters in the internal controls that might be material weaknesses under the ISSAIs. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements caused by error or fraud in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions.

Because of its inherent limitations, internal controls may not prevent or detect misstatements and instances of non-compliance. Also, projections of any evaluation of effectiveness to future periods are subject to the risk that controls may become inadequate because of changes in conditions or that the degree of compliance with policies and procedures may deteriorate.


As part of an audit conducted in accordance with ISSAIs, I exercise professional judgement and maintain professional skepticism throughout the audit. I also:

- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, design and perform audit procedures responsive to those risks and obtain audit evidence that is sufficient and appropriate to provide a basis for my opinion. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal controls.
- Evaluate the appropriateness of accounting policies used and the reasonableness of accounting estimates and related disclosures made by the Management.
- Conclude on the appropriateness of the Management's use of the applicable basis of accounting and, based on the audit evidence obtained, whether a material uncertainty exists related to events or conditions that may cast significant doubt on The National Treasury's ability to continue to sustain its services. If I conclude that a material uncertainty exists, I am required to draw attention in the auditor's report to the related disclosures in the financial statements or, if such disclosures are inadequate, to modify my opinion. My conclusions are based on the audit evidence obtained up to the date of my audit report. However, future events or conditions may cause The National Treasury to cease to continue to sustain its services.

- Evaluate the overall presentation, structure and content of the financial statements, including the disclosures, and whether the financial statements represent the underlying transactions and events in a manner that achieves fair presentation.
- Obtain sufficient appropriate audit evidence regarding the financial information and business activities of The National Treasury to express an opinion on the financial statements.
- Perform such other procedures as I consider necessary in the circumstances.

I communicate with the Management regarding, among other matters, the planned scope and timing of the audit and significant audit findings, including any significant deficiencies in internal controls that are identified during the audit.

I also provide Management with a statement that I have complied with relevant ethical requirements regarding independence and to communicate with them all relationships and other matters that may reasonably be thought to bear on my independence, and where applicable, related safeguards.


CPA Nancy Gathungu, CBS
AUDITOR-GENERAL


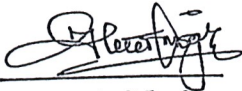
Nairobi

29 March, 2023

**E-CITIZEN REVENUE ACCOUNTABILITY STATEMENT (GOVERNMENT
DIGITAL PAYMENTS UNIT) FOR THE YEAR ENDED JUNE 30, 2022**

**V. STATEMENT OF REVENUE COLLECTIONS AND TRANSFERS FOR THE
YEAR ENDED 30 JUNE, 2022**


Particulars	Notes	2021/2022	2020/2021
		Kshs	Kshs
Revenue			
Receiver of Revenue Receipts	1	13,887,085,690	12,911,255,411
Counties Revenue Fund (CRF)	2	979,498,075	922,506,682
Semi-Autonomous Government Agencies	3	1,947,018,598	2,012,808,961
Commission (Convenience fees)	4	299,662,049	282,699,153
Collections in USD	5	4,085,892,837	1,313,362,091
Total Revenue		21,199,157,249	17,442,632,298
Balance b/f	6	1,403,078,817	1,120,309,634
Total Funds Available for Transfer		22,602,236,066	18,562,941,932
Transfers			
National Government Receiver of Revenues	7	13,835,993,428	12,936,511,626
Counties Revenue Fund (CRF)	8	979,560,642	924,308,268
Semi-Autonomous Government Agencies	9	1,936,470,653	2,024,629,751
Commission (Convenience fees)	10	1,324,958,296	123,284
Transfers USD Equivalent	11	3,829,144,505	1,274,287,846
Commission (Convenience fees) USD Equivalent	12	203,575,337	2,339
Total transfers		22,109,702,861	17,159,863,114
Unremitted funds		492,533,205	1,403,078,817

Signature:  _____ Silas O. Oswe Ag. Director Government Digital Payments Unit	Signature:  _____ CPA Peter Nyamete Mogire Deputy Accountant General Government Digital Payment
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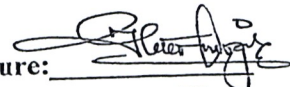
**E-CITIZEN REVENUE ACCOUNTABILITY STATEMENT (GOVERNMENT
DIGITAL PAYMENTS UNIT) FOR THE YEAR ENDED JUNE 30, 2022**

VI. STATEMENT OF FINANCIAL ASSETS AS AT 30 JUNE, 2022

Particulars	Notes	2021/2022	2020/2021
		Kshs	Kshs
FINANCIAL ASSETS			
CASH AND CASH EQUIVALENT			
Bank Balances	13	639,496,161	1,804,238,335
Total		639,496,161	1,804,238,335
FINANCIAL LIABILITIES			
Payables	14		
Account payables KSHS		290,263,977	1,254,093,803
Account payables- USD Equivalent		203,407,277	148,985,014
Prior Year Balances		145,824,907	401,159,518
Total		639,496,161	1,804,238,335

Signature: 

 Silas O. Oswe
 Ag. Director
 Government Digital Payments Unit

Signature: 

 CPA Peter Nyamete Mogire
 Deputy Accountant General
 Government Digital Payment

**E-CITIZEN REVENUE ACCOUNTABILITY STATEMENT (GOVERNMENT
DIGITAL PAYMENTS UNIT) FOR THE YEAR ENDED JUNE 30, 2022**

VII. ACCOUNTING POLICIES

a. Reporting Entity

The National Treasury has prepared the Revenue Accountability Statements

b. Basis of Preparation

The Revenue Accountability Statements comply with the requirement of the Public Financial Management Act of 2012 and the cash basis of International Public Accounting Standards.

The Revenue Accountability Statements are presented in Kenya Shillings (Kshs), being the currency of legal tender in Kenya that is the functional and reporting currency of the Government of Kenya.

c. Reporting Periods

The Government of Kenya Fiscal Year runs from 1st July to 30th June. The Revenue Accountability Statements covers the financial period 1st July 2021 to 30th June 2022. The comparative figures reflect the 12 months ended 30th June 2021.

d. Significant accounting policies

The Revenue Accountability Statements have been prepared in accordance with the following policies, which have been applied consistently in all material aspects, unless otherwise indicated.

(i) Receipts


Revenue is recognized at the point of collection.

(ii) Transfers

The transfers relates to payments made from the collection accounts to various Receivers of revenue, County Revenue fund (CRF) and to Agencies appropriation in aid (A.I.A) accounts.

(iii) Cash and equivalents

Cash and equivalents comprises of cash in transit




**E-CITIZEN REVENUE ACCOUNTABILITY STATEMENT (GOVERNMENT
DIGITAL PAYMENTS UNIT) FOR THE YEAR ENDED JUNE 30, 2022**

VIII. NOTES TO THE ACCOUNTABILITY STATEMENTS

1. Receiver of Revenue Receipts		
	2021/2022	2020/2021
	Kshs	Kshs
Business Registration Services	972,674,372	1,045,225,894
Ministry of Lands And Physical Planning Revenue Collection	262,598	440,259,550
Ministry of Mining	5,785,000	8,013,101
Registrar of Motor Vehicles	3,363,461,730	3,457,301,816
Civil Registration Department	20,570,940	16,699,850
Directorate of Criminal Investigations	1,041,039,000	1,013,150,000
Department of Immigration	8,426,789,900	6,881,646,700
State Law Office and Department of Justice	56,502,150	48,958,500
Total	13,887,085,690	12,911,255,411
2. Counties Revenue Fund (CRF)		
	2021/2022	2020/2021
	Kshs	Kshs
Mombasa County Government Revenue Fund Account	828,279,839	761,108,976
Kisumu County Government Revenue Fund Account	151,218,236	161,381,756
Narok County Revenue Fund		15,950
Total	979,498,075	922,506,682
3. Semi-Autonomous Government Agencies		
	2021/2022	2020/2021
	Kshs	Kshs
NTSA Revenue Collection Account	1,104,954,495	1,112,173,325
National Construction Authority	717,098,110	828,206,506
Higher Education Loans Board	0	851,000
National Environmental Management Authority	97,691,211	58,928,650
Kenya National Qualifications Authority	25,186,092	12,649,480
Registrar of Political Parties	2,068,740	
Kenya Deposit Insurance Corporation	19,950	
Total	1,947,018,598	2,012,808,961
4. Commission (Convenience fees) -KSHS		
	2021/2022	2020/2021
	Kshs	Kshs
Commission (Convenience fees)	299,662,049	282,699,153
Total	299,662,049	282,699,153

**E-CITIZEN REVENUE ACCOUNTABILITY STATEMENT (GOVERNMENT
DIGITAL PAYMENTS UNIT) FOR THE YEAR ENDED JUNE 30, 2022**

5. Collections in USD		
	2021/2022	2020/2021
	Kshs	Kshs
Department of Immigration	3,783,300,174	1,177,494,020
NTSA Revenue Collection Account	77,470,639	74,298,209
National Construction Authority	17,248,057	13,007,258
East Africa Entry Visa	121,615,369	19,337,674
Commission (Convenience fees) USD	86,258,598	29,224,930
Total	4,085,892,837	1,313,362,091
6. Opening balances		
	2021/2022	2020/2021
	Kshs	Kshs
Balance b/f		
Mombasa County Government Revenue Fund Account	3,032,965	5,064,310
Kisumu County Government Revenue Fund Account	680,685	450,926
Business Registration Services	3,782,278	0
Ministry of Lands And Physical Planning Revenue Collection	225	8,161,100
Ministry of Mining	120,000	2,837,293
Registrar of Motor Vehicles	17,129,515	90,000
Civil Registration Department	87,850	21,731,120
Directorate of Criminal Investigations	4,067,000	72,470
Department of Immigration	30,240,500	3,528,000
NTSA Revenue Collection Account	4,750,860	44,688,800
National Construction Authority	6,858,500	4,781,600
HELB Revolving Fund	0	18,951,500
NEMA Revenue Account 2019-2020	537,950	133,000
State Law Office And Department Of Justice - Revenue Account	440,800	153,000
Kenya National Qualifications Authority	51,000	15,600
TOTAL	71,780,128	110,658,719
Balance b/f USD		
State Department for Interior-Dep- Of Immigration-USD	9,787,927	179,795
National Transport and Safety Authority (NTSA)-USD	222,060	573,759
National Construction Authority- AIA-USD	323,390	
East Africa Entry Visa	269,491	
	10,602,868	753,554
Commission (Convenience fees)		
Balance B/F kshs prior periods	1,182,313,675	720,408,719
Balance B/F USD 2019/2020	109,159,555	258,903,635
Balance B/F USD 2020/2021	29,222,591	29,585,007




E-CITIZEN REVENUE ACCOUNTABILITY STATEMENT (GOVERNMENT DIGITAL PAYMENTS UNIT) FOR THE YEAR ENDED JUNE 30, 2022

	1,320,695,821	1,008,897,361
Total balance B/f	1,403,078,817	1,120,309,634
Transfers		
7. National Government Receiver of Revenues		
	2021/2022	2020/2021
	Kshs	Kshs
Registrar of Motor Vehicles - NTSA	3,352,846,855	3,461,903,421
Civil Registration Department	20,536,800	16,684,470
Directorate of Criminal Investigations	1,037,608,000	1,012,611,000
State Department for Interior	8,394,006,750	6,896,095,000
Ministry of Lands Housing & Urban Development	262,823	443,096,618
Business Registration Services	968,803,450	1,049,604,716
Ministry of Mining	5,905,000	7,983,101
State Law Office and Department of Justice	56,023,750	48,533,300
Total	13,835,993,428	12,936,511,626
8. Counties Revenue Fund (CRF)		
	2021/2022	2020/2021
	Kshs	Kshs
Mombasa	827,971,975	763,140,321
Kisumu	151,588,667	161,151,997
Narok		15,950.00
Total	979,560,642	924,308,268
9. Semi-Autonomous Government Agencies		
	2021/2022	2020/2021
	Kshs	Kshs
National Transport and Safety Authority (NTSA)	1,101,365,480	1,112,204,065
National Construction Authority	714,046,610	840,299,506
Higher Education Loans Board	0	984,000
National Environmental Management Authority	94,779,061	58,543,700
Kenya National Qualifications Authority	25,237,092	12,598,480
Registrar of Political Parties	1,042,410	
Total	1,936,470,653	2,024,629,751
10. Commission (Convenience fees) and other charges		
	2021/2022	2020/2021
	Kshs	Kshs
Commission (Convenience fees) and other charges	1,324,958,296	123,284
Total	1,324,958,296	123,284

**E-CITIZEN REVENUE ACCOUNTABILITY STATEMENT (GOVERNMENT
DIGITAL PAYMENTS UNIT) FOR THE YEAR ENDED JUNE 30, 2022**

11. Transfers (USD) -Equivalent		
	2021/2022	2020/2021
	Kshs	Kshs
State Department for Interior	3,614,438,752	1,167,885,888
National Transport and Safety Authority	77,180,061	74,649,908
National Construction Authority	17,394,457	12,683,868
East Africa Entry Visa	120,131,235	19,068,183
Total	3,829,144,505	1,274,287,846
12. Commission (Convenience fees-USD) and other charges		
	2021/2022	2020/2021
	Kshs	Kshs
Commission (Convenience fees-USD) and other charges	203,575,337	2,339
Total	203,575,337	2,339
13. E-Citizen - Bank Balance KES		
	2021/2022	2020/2021
	Kshs	Kshs
Bank Account		
E-Citizen Settlement Account- KES KCB A/C No.1210376342	181,968,142	1,152,705,215
E-Government Collection Control -KES KCB A/C No. 1175659223	185,668,366	293,076,044
Equity-eCitizen KES A/C No. 0810269849061	6,646,245	13,450,963
E-Citizen 206206 - Balance held Safaricom	216,645,280	190,544,014
E-Citizen 206206 - Balance held Airtel		2,500
	590,928,033	1,649,778,736
E-Citizen Settlement Account- USD KCB A/C No.1210376458	24,727,676	111,164,631
E-Government Collection Control -USD KCB A/C No. 1175659568	3,689,710	23,117,728
Equity-eCitizen USD A/C No. 081075804631	20,150,742	20,179,740
	48,568,128	154,462,099
Total	639,496,161	1,804,240,835
	2021/2022	2020/2021
	Kshs	Kshs
14.Account payables		
Business Registration Services	7,653,200	3,782,278
Ministry of Lands And Physical Planning Revenue Collection	0	225
Ministry of Mining	0	120,000
Registrar of Motor Vehicles	27,744,390	17,129,515



**E-CITIZEN REVENUE ACCOUNTABILITY STATEMENT (GOVERNMENT
DIGITAL PAYMENTS UNIT) FOR THE YEAR ENDED JUNE 30, 2022**


Civil Registration Department	121,990	87,850
Directorate of Criminal Investigations	7,498,000	4,067,000
Department of Immigration	63,023,650	30,240,500
Mombasa County Government Revenue Fund Account	3,340,829	3,032,965
Kisumu County Government Revenue Fund Account	310,254	680,685
NTSA Revenue Collection Account	8,339,875	4,750,860
National Construction Authority	9,910,000	6,858,500
Higher Education Loans Board	3,450,100	0
National Environmental Management Authority	919,200	537,950
State Law Office and Department of Justice	0	440,800
Kenya National Qualifications Authority		51,000
Registrar of Political Parties	1,016,380	
Kenya Deposit Insurance Corporation	19,950	
Commission (Convenience fees)	28,965,309	282,575,869
Commission Prior years (Convenience fees) KES	127,950,850	899,737,806
	290,263,977	1,254,093,803
Department of Immigration-USD	178,649,349	9,787,927
NTSA Revenue Collection Account -USD	512,638	222,060
National Construction Authority-USD	176,990	323390
East Africa Entry Visa	1,753,625	269491.39
Commission (Convenience fees) USD	10,407,010	29,222,591
Commission Prior years (Convenience fees) USD	11,907,665	109,159,555
	203,407,277	148,985,014
Prior Year Balances	145,824,907	338,466,454
Total	639,496,161	1,741,545,271

**E-CITIZEN REVENUE ACCOUNTABILITY STATEMENT (GOVERNMENT
DIGITAL PAYMENTS UNIT) FOR THE YEAR ENDED JUNE 30, 2022**


IX. PROGRESS ON FOLLOW UP OF AUDITOR'S RECOMMENDATIONS

The following table below shows the summary of issues raised by the external auditor, and management comments that were provided to the auditor. However, we have no Issue / Observations from Auditor to resolve since the Revenue Accountability Statement has not been audited from inception.

Reference No. on the external audit Report	Issue / Observations from Auditor	Management comments	Focal Point person to resolve the issue (Name and designation)	Status: (Resolved / Not Resolved)	Timeframe: (Put a date when you expect the issue to be resolved)
N/A	N/A	N/A	N/A	N/A	N/A

Signature: 

 Silas O. Oswe
 Ag. Director
 Government Digital Payments Unit

Signature: 

 CPA Peter Nyamete Mogire
 Deputy Accountant General
 Government Digital Payment

**E-CITIZEN REVENUE ACCOUNTABILITY STATEMENT (GOVERNMENT
DIGITAL PAYMENTS UNIT) FOR THE YEAR ENDED JUNE 30, 2022**

X. APPENDICES

MINISTRIES,COUNTIES,DEPARMENTS AND AGENCIES ON e-CITIZEN PLATFORM		
S/NO	NAME OF THE AGENCY	ADDRESS
1	Mombasa County Government	Mombasa City
2	Kisumu County Government	Kisumu City
3	Nyeri County Government	Nyeri Town
4	Business Registration Services	316 Upper Hill Chambers, NAIROBI
5	Ministry Of Lands And Physical Planning	Ardhi House, Nairobi
6	Ministry Of Mining	Ministry of Works Building, Nairobi
7	National Transport and Safety Authority	316 Upper Hill Chambers, NAIROBI
8	Civil Registration Department	Hass Plaza, Upper Hill-Nairobi
9	Directorate Of Criminal Investigations	Kiambu Rd, Nairobi
10	Department Of Immigration	Nyayo House, Nairobi
11	National Construction Authority	KCB Towers, Kenya Rd, Nairobi
12	Higher Education Loans Board	Anniversary Towers ,Nairobi
13	National Environment Management Authority	MRHQ+J28, Popo Road, Nema Building, Nairobi
14	State Law Office And Department Of Justice	Sheria House, Harambee Avenue, Nairobi
15	Kenya National Qualifications Authority	Nacosti Building, 4th Floor Nairobi
16	Narok County Government	Narok Town