

REPUBLIC OF KENYA



Enhancing Accountability

REPORT



OF

THE AUDITOR-GENERAL

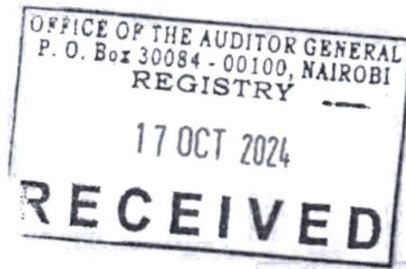
ON

**RECEIVER OF REVENUE - REVENUE
STATEMENTS**

**FOR THE YEAR ENDED
30 JUNE, 2024**

COUNTY GOVERNMENT OF SAMBURU

PAPERS LAID	
DATE	6/3/2025
TABLED BY	Dep. Maj. Whip
COMMITTEE	
CLERK AT THE TABLE	Muulim



Revised 30th June 2024



**RECEIVER OF REVENUE
COUNTY GOVERNMENT OF SAMBURU**

**REVENUE STATEMENTS
FOR THE FINANCIAL YEAR ENDED
30TH JUNE 2024**

**Prepared in accordance with the Cash Basis of Accounting Method under the International
Public Sector Accounting Standards (IPSAS)**

Receiver Of Revenue
County Government Of Samburu
Revenue Statements for the Year Ended 30th June 2024

*Receiver Of Revenue
County Government Of Samburu
Revenue Statements for the Year Ended 30th June 2024*

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Receiver Of Revenue
County Government Of Samburu
Revenue Statements for the Year Ended 30th June 2024

1. Acronyms and glossary of terms

a) Acronyms

CA	County Assembly
COB	Controller of Budget
CRF	County Revenue Fund
FY	Financial Year
IPSAS	International Public Sector Accounting Standards
NT	National Treasury
OSR	Own Source Revenue
PFMA	Public Finance Management Act
PSASB	Public Sector Accounting Standards Board
ROR	Receiver of Revenue

b) Glossary of terms

Comparative FY	Comparative Prior Financial Year
Fiduciary Management	The key management personnel who had financial responsibility

2. Key Entity Information and Management

a) Background information

The *receiver of revenue* is under the Department of Revenue and resource mobilization. At the County Executive Committee level, the *receiver of revenue* is represented by the County Executive committee member for Finance, who is responsible for the general policy and strategic direction of the *receiver of revenue*. The *receiver of revenue* is designated as a receiver by the County Executive Committee member for Finance, in accordance with section 157 of the PFM Act.

b) Principal activities

The receiver of revenue collects revenue and remits to the County Revenue Fund (CRF).

c) Key Management Team

The County Government of Samburu day-to-day management of revenue is under the following:

- County Executive Committee Member for Finance – SILVANA KAPARO
- Chief Officer, Finance- CPA SOLOMON LETIROK
- Chief Officers, in charge of departments collecting revenue- Mr DANIEL LELEINA
- Director, Revenue-CPA TIM LENOLKIRNA...
- Head of Revenue Reporting-CPA LUCY LESIYAMPE.

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Revenue Statements for the Year Ended 30th June 2024*

Key Entity information and Management (continued).

(d) County Headquarters

Samburu County Headquarters,
P.O. Box 3-20600
Maralal- Nyahururu Road,
Maralal, KENYA

(e) Entity Contacts

County Executive Headquarters
Samburu County Headquarters,
P.O. Box 3-20600,
Maralal- Nyahururu Road,

(f) Independent Auditor

Auditor General
Office of the auditor general
Anniversary Towers, University Way
P. O. Box 30084
GPO 00100
Nairobi, Kenya

(g) Principal Legal Adviser

Office of the Attorney General and Department of Justice
Sheria House, Harambee Avenue
P.O. Box 40112
GPO 00100
Nairobi, Kenya

(h) Bankers

1. Central Bank of Kenya
Haile Selassie Avenue
P.O. Box 60000
City Square 00200
NAIROBI, KENYA

2. Other Commercial Banks

a) Kenya Commercial Bank- Maralal Branch
Telephone: +254 711 087 000
E-mail: KCB@kcbgroup.com
Website: www.kcbgroup.com

Receiver Of Revenue
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c) SUPA SACCO SOCIETY LTD-Maralal Branch

Telephone: +254 714399772
E-mail: supasacco@yahoo.com
Website: www.supasacco.co.ke

(i) County Attorney

Peinan Scola Loronyokie
+254 727414032

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3. Foreword By the CECM Finance and Economic Planning.

Revenue mobilization for the financial year 2023/2024 grew by a notable 15% from previous financial year collection, this is after county government of Samburu collected Kshs. **280,319,244** compared to Kshs. **226,323,887** in the previous financial year 2022/2023. This translates to a performance rate of **109%** against the budgeted target of ksh. **256,027,400**.

Out of the amount collected during the year, ksh. **279,081,355** were disbursed to CRF during the year 2023/2024.

Despite the ensuing economic challenges ranging from a decline of the economy due to high inflation and social-economic effects of the experienced drought season that negatively impacted business environment for first half of the year under review, Samburu county revenue department still stood the test of time and defied all odds to register a tremendous growth.

Automation of revenue management system is a key parameter that points to this very growth.



.....
**CECM Finance and Economic Planning
County Government of Samburu**

*Receiver Of Revenue
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Revenue Statements for the Year Ended 30th June 2024*

4. Management Discussion and Analysis.

REVENUE PERFORMANCE

The County government's revenue basket comprises of the following sources:

- a) Equitable share of revenue raised nationally ;
- b) Conditional grants; and
- c) Own source revenue (OSR) .

Own Source Revenue (OSR)

By the end of June 2024, the total revenue generated from County Own Source Revenue (OSR) amounted to Ksh. **280,319,244** against a target of Kshs. **256,027,400** representing an increase of 9% (ksh. **24,291,844**). This increase is attributed to the new automated revenue management system which led to growth in some revenue streams which includes Samburu national reserve, park fees and market fees.

The other revenue streams performed largely below their respective revenue targets. In particular, the following streams netted less than 50% of their respective targets: Liquor License, Hospital charges, land rates, public health fee, physical planning and development fees and Parking fee.

The shortfall is attributed to poor general economic conditions experienced in the first half of the period under review as well as inactivation of some revenue stream in the automated revenue management system, super pay.

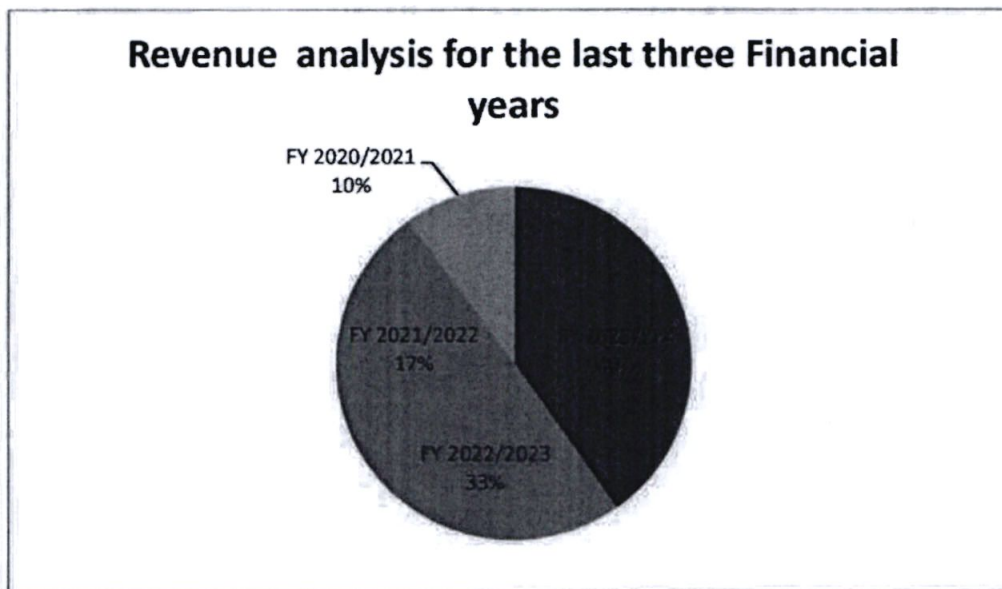
To increase own source revenue, the county has to undertake the following measures.

- Diversification and activation of some dormant revenue streams that netted 0% like physical planning & development fees under the department of public works and revenues from weight & measures under the department of trade.
- Monitoring and supervision of revenue collection activities,
- Fully automation of revenue collection including land rates management in the super pay system.
- Enactment of supporting revenue administration laws which includes revenue management and administration act and Land valuation roll act; that will boost enforcement of revenue collection as well as imposition penalties legally.

**Receiver Of Revenue
County Government Of Samburu
Revenue Statements for the Year Ended 30th June 2024**

Annual trends of revenue collected for the last four financial years

Cess	10,338,300	10,545,220.00	15,103,380.00	14,204,293.00
Land Rate	7,605,075	7,083,810.00	19,306,856.00	9,124,000.00
Single/Business Permits	12,953,950	6,269,450.00	16,229,379.00	13,297,841.00
Property Rent	732,400	0	226,750.00	489,750.00
Parking Fees	805,630	1,946,200.00	1,826,300.00	2,549,480.00
Market Fees	3,367,950	5,300,270.00	1,600,387.00	2,361,062.00
Advertising	1,857,000	3,292,000.00	4,030,467.00	1,311,150.00
Hospital Fees	0	8,635,612.00	10,027,783.00	11,130,343.00
Public Health Service Fees	170,050	139,200.00	789,353.00	217,200.00
Physical Planning and Development	0	0	0.00	0.00
Hire Of County Assets	11,000	0	93,100.00	391,506.00
Conservancy Administration	0	0	9,172,500.00	8,162,911.00
Administration Control Fees and Charges	2,574,750	455,000.00	3,422,001.00	2,023,450.00
Proceeds from sale of assets	7,590,000	0	0.00	0.00
Park Fees	12,677,906	68,447,718.00	137,125,457.00	208,542,295.00
Other Fines, Penalties, And Forfeiture Fees	0	0	0.00	0.00
Miscellaneous receipts	9,694,816	8,153,228.00	7,370,174.00	6,513,963.00
Total County Own Source Revenue	70,378,827	120,267,708.00	226,323,887.00	280,319,244.00



As demonstrated above the county government of samburu has experienced constant increase of revenue over the last four consecutive financial years with the financial year 2023/2024 registering 40% of the cumulative total collection over the last four years.

5. Statement of Receiver of Revenue's responsibilities

Section 165 (1) of the Public Finance Management Act, 2012 requires that, at the end of each financial year, a receiver of revenue for a county government shall prepare an account in respect of the revenue collected, received and recovered by the receiver during that financial year.

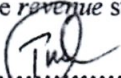
The Receiver of Revenue is responsible for the preparation and presentation of the *receiver of revenue account*, which gives a true and fair view of the state of affairs of the *receiver of revenue* for and as at the end of the financial year (period) ended on June 30, 2024. This responsibility includes: (i) maintaining adequate financial management arrangements and ensuring that these continue to be effective throughout the reporting period, (ii) maintaining proper accounting records, which disclose with reasonable accuracy at any time the statement of assets and liabilities of the entity, (iii) designing, implementing and maintaining internal controls relevant to the preparation and fair presentation of the financial statements, and ensuring that they are free from material misstatements, whether due to error or fraud, (iv) safeguarding the assets of the entity, (v) selecting and applying appropriate accounting policies, and (vi) making accounting estimates that are reasonable in the circumstances.

The Receiver of Revenue in charge accepts responsibility for the *entity's receiver of revenue* accounts, which have been prepared on the Cash Basis method of financial reporting, using appropriate accounting policies in accordance with International Public Sector Accounting Standards (IPSAS) and relevant legal framework of the Government of Kenya. The Receiver of Revenue is of the opinion that the *county government of samburu receiver of revenue* account gives a true and fair view of the state of the *entity's receiver of revenue* transactions during the financial year ended June 30, 2024, and of the *entity's* statement of assets and liabilities as at that date. The Receiver of Revenue further confirms the completeness of the accounting records maintained, which have been relied upon in the preparation of the *receiver of revenue account* as well as the adequacy of the systems of internal financial control.

The Receiver of Revenue confirms that the *county government of Samburu* has complied fully with applicable Government Regulations. The Receiver of Revenue confirms that the revenue statements have been prepared in a form that complies with relevant accounting standards as prescribed by the Public Sector Accounting Standards Board of Kenya.

Approval of the Revenue Statements

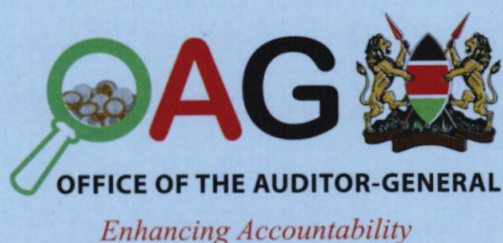
The *revenue* statements were approved and signed by the Receiver of Revenue on 26th Sept 2024


.....
Name Tim Kusikirna
County Receiver of Revenue



REPUBLIC OF KENYA

Telephone: +254-(20) 3214000
Email: info@oagkenya.go.ke
Website: www.oagkenya.go.ke



HEADQUARTERS
Anniversary Towers
Monrovia Street
P.O Box 30084-00100
NAIROBI

REPORT OF THE AUDITOR-GENERAL ON RECEIVER OF REVENUE - REVENUE STATEMENTS FOR THE YEAR ENDED 30 JUNE, 2024 - COUNTY GOVERNMENT OF SAMBURU

PREAMBLE

I draw your attention to the contents of my report which is in three parts:

- A. Report on the Financial Statements that considers whether the financial statements are fairly presented in accordance with the applicable financial reporting framework, accounting standards and the relevant laws and regulations that have a direct effect on the financial statements.
- B. Report on Lawfulness and Effectiveness in Use of Public Resources which considers compliance with applicable laws, regulations, policies, gazette notices, circulars, guidelines and manuals and whether public resources are applied in a prudent, efficient, economic, transparent and accountable manner to ensure the Government achieves value for money and that such funds are applied for the intended purpose.
- C. Report on Effectiveness of Internal Controls, Risk Management and Governance which considers how the entity has instituted checks and balances to guide internal operations. This responds to the effectiveness of the governance structure, risk management environment and internal controls, developed and implemented by those charged with governance for orderly, efficient and effective operations of the entity.

A Qualified Opinion is issued when the Auditor-General concludes that, except for material misstatements noted, the financial statements are fairly presented in accordance with the applicable financial reporting framework. The Report on Financial Statements should be read together with the Report on Lawfulness and Effectiveness in the Use of Public Resources, and the Report on Effectiveness of Internal Controls, Risk Management and Governance.

The three parts of the report are aimed at addressing the statutory roles and responsibilities of the Auditor-General as provided by Article 229 of the Constitution, the Public Finance Management Act, 2012 and the Public Audit Act, 2015. The three parts of the report when read together constitute the report of the Auditor-General.

REPORT ON THE REVENUE STATEMENTS

Qualified Opinion

I have audited the accompanying revenue statements of Receiver of Revenue – Revenue Statements - County Government of Samburu set out on pages 1 to 22, which comprise

Report of the Auditor-General on Receiver of Revenue – Revenue Statements for the year ended 30 June, 2024 - County Government of Samburu

the statement of financial assets and liabilities and statement of arrears of revenue as at 30 June, 2024 and the statement of receipts and disbursements, statement of comparison of budget versus actual amounts for the year then ended, and a summary of significant accounting policies and other explanatory information in accordance with the provisions of Article 229 of the Constitution of Kenya and Section 35 of the Public Audit Act, 2015. I have obtained all the information and explanations, which to the best of my knowledge and belief were necessary for the purpose of the audit.

In my opinion, except for the effect of the matters described in the Basis for Qualified Opinion section of my report, the revenue statements present fairly, in all material respects, the revenue position of Receiver of Revenue – Revenue Statements - County Government of Samburu as at 30 June, 2024 and of its revenue performance for the year then ended, in accordance with International Public Sector Accounting Standards (Cash Basis) and comply with the Public Finance Management Act, 2012.

Basis for Qualified Opinion

1. Inaccuracies in the Revenue Statements

The statement of arrears of revenue reflects total arrears opening balance of Kshs.99,758,371 against a closing balance in the prior year audited revenue statements balance of Kshs.119,252,791 resulting to unreconciled variance of Kshs.19,494,420. Further, revenue arrears amounting to Kshs.1,378,720 in respect to administration control fees and charges for liquor licensing were not included in the statement of arrears of revenue.

In the circumstances, the accuracy and completeness of the statement of arrears of revenue could not be confirmed.

2. Failure to Remit Revenue on Disposal of Motor Vehicles

The statement of receipts and disbursements reflects total own source revenue amount of Kshs.280,319,244. However, the amount reported was not inclusive of revenue from the sale of motor vehicles amounting to Kshs.22,361,190 which was yet to be remitted to the County Revenue Fund. This is contrary to Regulation 63(4) of the Public Finance Management (County Governments) Regulations, 2015 which requires that all public moneys collected by a receiver of revenue or collector of revenue or collected and retained by a county government entity, shall be paid into the designated bank accounts of the county government and shall not be used by any public officer in any manner between the time of their receipts and payment into the bank except as provided by law. In the circumstances, the accuracy and completeness of the statement of statement of receipts and disbursements could not be confirmed.

The audit was conducted in accordance with the International Standards for Supreme Audit Institutions (ISSAIs). I am independent of the Receiver of Revenue - County Government of Samburu Management in accordance with ISSAI 130 on the Code of Ethics. I have fulfilled other ethical responsibilities in accordance with the ISSAI and in accordance with other ethical requirements applicable to performing audits of revenue

statements in Kenya. I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my qualified opinion.

Key Audit Matters

Key audit matters are those matters that, in my professional judgment, are of most significance in the audit of the financial statements. Except for the matters described in the Basis for Qualified Opinion section, I have determined that there are no other key audit matters to communicate in my report.

Other Matter

Unresolved Prior Year Audit Matters

In the audit report of the previous year, several issues were raised under the Report on Revenue Statements, Report on Lawfulness and Effectiveness in Use of Public Resources and Report on Effectiveness of Internal Controls, Risk Management and Governance. However, although Management indicated that the issues had been resolved, the matters remained unresolved as at 30 June, 2024.

Other Information

The Management is responsible for the other information set out on page iii to ix which comprise of Key Entity Information and Management, Foreword by the CECM Finance and Economic Planning, Management Discussion and Analysis and Statement of Receiver of Revenue Responsibilities. The Other Information does not include the financial statements and my audit report thereon.

In connection with my audit on the receiver of revenue-revenue statements, my responsibility is to read the other information and in doing so, consider whether the other information is materially inconsistent with the financial statements or my knowledge obtained in the audit or otherwise appears to be materially misstated. If based on the work I have performed, I conclude that if there is a material misstatement of this Other Information, I am required to report that fact. I have nothing to report in this regard.

My opinion on the financial statements does not cover the Other Information and accordingly, I do not express an audit opinion or any other form of assurance conclusion thereon.

REPORT ON LAWFULNESS AND EFFECTIVENESS IN USE OF PUBLIC RESOURCES

Conclusion

As required by Article 229(6) of the Constitution based on the audit procedures performed, except for effect of the matters described in the Basis for Conclusion on Lawfulness and Effectiveness in Use of Public Resources section of my report, I confirm that nothing else has come to my attention to cause me to believe that public resources have not been applied lawfully and in an effective way.

Basis for Conclusion

1. Failure to Disburse Revenue to the County Revenue Fund

The statement of receipts and disbursements reflects an amount of Kshs.3,389,079 as total balance due for disbursement. This is contrary to Regulation 81(2) of the Public Finance Management (County Governments) Regulations, 2015 which states that the receivers of revenue shall promptly pay the revenue received into the County Revenue Fund, as soon as possible and in any case not later than five (5) working days after receipt thereof.

In the circumstances, Management was in breach of the law.

2. Failure to Collect and Remit Revenue on Physical Planning and Development

Review of the statement of comparison of budget versus actual amounts indicates that the Receiver of Revenue budgeted to collect an amount of Kshs.1,251,900 from physical planning and development during the year under review. In addition, the Samburu County Finance Act, 2023 outlines the amounts payable on building plans for residential and commercial buildings. However, the Receiver of Revenue did not collect any money from the Department of Public Works charged with the approval of building plans despite evidence of implementation of various development projects within the County. This is contrary to Regulation 63(4) of the Public Finance Management (County Governments) Regulations, 2015 which requires that all public moneys collected by a receiver of revenue or collector of revenue or collected and retained by a County Government entity, shall be paid into the designated bank accounts of the County Government and shall not be used by any public officer in any manner between the time of their receipts and payment into the bank except as provided by law.

In the circumstances, Management was in breach of the law.

3. Underutilization of the Revenue Collection System

The County Executive entered into an agreement with a local company for the supply and installation of a revenue collection system at a contractual amount of Kshs.29,986,000. However, the system was not used in the collection of revenue in land rates, hire of public property and reserved parking revenue streams leading to underutilization of the system.

In the circumstances, value for money for the amount of Kshs.29,986,000 spent on the acquisition of the revenue system has not been realized.

The audit was conducted in accordance with ISSAI 3000 and ISSAI 4000. The standards require that I comply with ethical requirements and plan and perform the audit to obtain assurance about whether the activities, financial transactions and information reflected in the financial statements comply, in all material respects, with the authorities that govern them. I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my conclusion.

REPORT ON EFFECTIVENESS OF INTERNAL CONTROLS, RISK MANAGEMENT AND GOVERNANCE

Conclusion

As required by Section 7(1)(a) of the Public Audit Act, 2015, based on the audit procedures performed, except for the effect of the matters described in the Basis for Conclusion on Effectiveness of Internal Controls, Risk Management and Governance section of my report, I confirm that, nothing else has come to my attention to cause me to believe that internal controls, risk management and governance were not effective.

Basis for Conclusion

1. Accumulation of Land Rates Arrears

As previously reported, the statement of receipts and disbursements reflects land rates collections amount of Kshs.9,124,000 as disclosed in Note 2 to the revenue statements. However, available information indicated that the County had accumulated net arrears and penalties on land rates amounting to Kshs.117,240,811. The Receiver of Revenue did not indicate clear actionable debt collection plan to recover the arrears.

Further, the plot registers for ratable properties provided for audit were incomplete as key data of the owners was missing including Identity Document (ID) card numbers, rates payments data, miscellaneous receipt numbers and contact information. Some plot numbers were also left blank with ownership details not indicated.

In the circumstances, the effectiveness of internal control on land rates arrears management could not be confirmed.

2. Inadequate Framework for Revenue Administration

The Receiver of Revenue has not established a revenue administration law to guide on the enforcement on failure to pay the prescribed fees, levies and charges as outlined in the Samburu County Finance Act, 2023. With the absence of a legal framework, the revenue officers are unable to carry out enforcement measures. This is contrary to Regulation 63(1)(a)(b) of the Public Finance Management (County Governments) Regulations, 2015 which states that an accounting officer and a receiver of revenue are personally responsible for ensuring that adequate safeguards exist and are applied for the prompt collection and proper accounting for all county government revenue and other public moneys relating to their county departments or agencies and adequate measures, including legal action where appropriate, are taken to obtain payment.

In the circumstances, the Receiver of Revenue operated without a revenue administration law to aide in the enforcement on failure to pay the prescribed fees, levies and charges.

The audit was conducted in accordance with ISSAI 2315 and ISSAI 2330. The standards require that I plan and perform the audit to obtain assurance about whether effective processes and systems of internal controls, risk management and overall governance

were operating effectively, in all material respects. I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my conclusion.

Responsibilities of the Management and those Charged with Governance

Management is responsible for the preparation and fair presentation of these financial statements in accordance with International Public Sector Accounting Standards (Cash Basis) and for maintaining effective internal controls as Management determines is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error and for its assessment of the effectiveness of internal controls, risk management and governance.

In preparing the revenue statements, Management is responsible for assessing the receiver of revenue ability to continue to as a going concern, disclosing, as applicable, matters related to going concern and using the going concern basis of accounting unless Management is aware of the intention to cease operations.

Management is also responsible for the submission of the financial statements to the Auditor-General in accordance with the provisions of Section 47 of the Public Audit Act, 2015.

In addition to the responsibility for the preparation and presentation of the financial statements described above, Management is also responsible for ensuring that the activities, financial transactions and information reflected in the financial statements comply with the authorities which govern them and that public resources are applied in an effective way.

Those charged with governance are responsible for overseeing the Receiver of Revenue's financial reporting process, reviewing the effectiveness of how Management monitors compliance with relevant legislative and regulatory requirements, ensuring that effective processes and systems are in place to address key roles and responsibilities in relation to governance and risk management, and ensuring the adequacy and effectiveness of the control environment.

Auditor-General's Responsibilities for the Audit

My responsibility is to conduct an audit of the financial statements in accordance with Article 229(4) of the Constitution, Section 35 of the Public Audit Act, 2015 and the International Standards for Supreme Audit Institutions (ISSAIs). The standards require that, in conducting the audit, I obtain reasonable assurance about whether the financial statements as a whole are free from material misstatements, whether due to fraud or error and to issue an auditor's report that includes my opinion in accordance with Section 48 of the Public Audit Act, 2015. Reasonable assurance is a high level of assurance but is not a guarantee that an audit conducted in accordance with ISSAIs will always detect a material misstatement when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of these financial statements.

In conducting the audit, Article 229(6) of the Constitution also requires that I express a conclusion on whether or not in all material respects, the activities, financial transactions and information reflected in the financial statements are in compliance with the authorities that govern them and that public resources are applied in an effective way. In addition, I consider the entity's control environment in order to give an assurance on the effectiveness of internal controls, risk management and governance processes and systems in accordance with the provisions of Section 7(1)(a) of the Public Audit Act, 2015.

Further, I am required to submit the audit report in accordance with Article 229(7) of the Constitution.

Detailed description of my responsibilities for the audit is located at the Office of the Auditor-General's website at: <https://www.oagkenya.go.ke/auditor-generals-responsibilities-for-audit/>. This description forms part of my auditor's report.


FCPA Nancy Gathungu, CBS
AUDITOR-GENERAL

Nairobi

20 December, 2024

Receiver Of Revenue
County Government Of Samburu
Revenue Statements for the Period Ended 30th June 2024

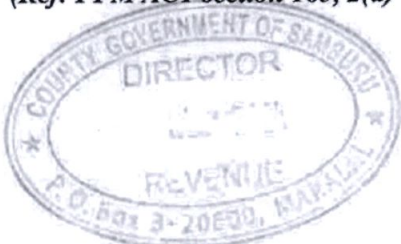
7. Statement of Receipts and Disbursements for the year ended 30th June 2024

County Own Source Revenue			
Cess	1	14,204,293	15,103,380
Land Rate	2	9,124,000	19,306,856
Single/Business Permits	3	13,297,841	16,229,379
Property Rent	4	489,750	226,750
Parking Fees	5	2,549,480	1,826,300
Market Fees	6	2,361,062	1,600,387
Advertising	7	1,311,150	4,030,467
Hospital Fees	8	11,130,343	10,027,783
Public Health Service Fees	9	217,200	789,353
Physical Planning and Development	10	-	-
Hire Of County Assets	11	391,506	93,100
Conservancy Administration	12	8,162,911	9,172,500
Administration Control Fees and Charges	13	2,023,450	3,422,001
Proceeds from sale of assets	14	-	-
Park Fees	15	208,542,295	137,125,457
Other Fines, Penalties, And Forfeiture Fees	16	-	-
Miscellaneous receipts	17	6,513,963	7,370,174
Total County Own Source Revenue		280,319,244	226,323,887
Other Receipts			
Donations/Grants Not Received Through CRF	18	-	-
Total Other Receipts		0	0
Total Receipts.		280,319,244	226,323,887
Balance b/f at the beginning of the year		2,201,279	350,133
Disbursements To CRF		(279,081,355)	224,365,744
Bank charges	19	(50,089)	(106,997)
Balance Due for Disbursement		3,389,079	2,201,279

The accounting policies and explanatory notes to these revenue statements form an integral part of the revenue statements. These revenue statements were approved on 26th Sept 2024 and signed by:

.....
Name Tim Lenolkirna
County Receiver of Revenue
(Ref: PFM ACT section 165, 2(a))

.....
Name LUCY LESIMANGE
Head of Revenue Reporting
ICPAK M/No 14578





*Receiver Of Revenue
County Government Of Samburu
Revenue Statements for the Period Ended 30th June 2024*

8. Statement of Financial Assets and Liabilities as at 30th June 2024

Financial Assets			
Cash And Cash Equivalents			
Bank Balances	20	3,389,079	1,790,539
Cash In Hand	21	0	410,740
Total Financial Assets.		3,389,079	2,201,279
Total Financial Assets.		3,389,079	2,201,279
Financial Liabilities			
Payables-Due to CRF	22	3,389,079	2,201,279
Total Financial Liabilities		3,389,079	2,201,279

The accounting policies and explanatory notes to these financial statements form an integral part of the financial statements. The entity financial statements were approved on 28th sept 2024 and signed by:



 Name Tim Kenolkirua
 County Receiver of Revenue


 Name Lucy LESIYAMPO
 Head of Revenue Reporting
 ICPAK M/No 14578

*Receiver Of Revenue
County Government Of Samburu
Revenue Statements for the Period Ended 30th June 2024*

9. Statement of Comparison of budget vs Actual Amounts for the Period Ended 30th June 2024

	Kshs	Kshs	Kshs	Kshs	Kshs	Kshs
County Own Source Revenue						
Cess	12,600,400	-	12,600,400	14,204,293	(1,603,893)	113%
Land Rate	36,800,000	-	36,800,000	9,124,000	27,676,000	25%
Single/Business Permits	16,000,000	-	16,000,000	13,297,841	2,702,159	83%
Property rent	-	-	-	489,750	(489750)	
Parking Fees	5,326,000	-	5,326,000	2,549,480	2,776,520	48%
Market Fees	12,854,000	-	12,854,000	2,361,062	10,492,938	18%
Advertising	2,400,000	-	2,400,000	1,311,150	1,088,850	55%
Hospital Fees	17,000,000	-	17,000,000	11,130,343	5,869,657	65%
Public Health Service Fees	624,000	-	624,000	217,200	406,800	35%
Physical Planning and Development	1,251,900	-	1,251,900	-	1,251,900	0%
Hire Of County Assets	1,693,400	-	1,693,400	391,506	1,301,894	23%
Conservancy Administration	16,510,500	-	16,510,500	8,162,911	8,347,589	49%
Administration Control Fees and Charges	6,180,000	-	6,180,000	2,023,450	4,156,550	33%
Proceeds from sale of assets	-	-	-	-	-	0%
Park Fees	125,983,800	-	125,983,800	208,542,295	(82,558,495)	166%
Other Fines, Penalties, And Forfeiture Fees	-	-	-	-	-	0%
Miscellaneous Receipts	803,400	-	803,400	6,513,963	5,709,687	811%
Total County Own Source Revenue	256,027,400	0	256,027,400	280,319,244	24,291,844	109%

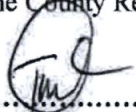
**Receiver Of Revenue
County Government Of Samburu
Revenue Statements for the Period Ended 30th June 2024**

Other Receipts						
Donations /Grants Not Received Through CRF	-	-	-	-	-	-
Total Other Receipts	-	-	-	-	-	-
Total Receipts	256,027,400	0	256,027,400	280,319,244	24,291,844	109%


The following streams netted less than 90% of their respective targets:

- a) Liquor License managed 33% during the year under review; this is majorly because liquor licensing control board did inspection for licensing on late June 2024 after which payments for licensing were made by bar owners. A few payments were received before year end .
- b) Hospital charges realized 65%, the shortfall is attributed to the fact that NHIF payments are accounted and utilized by the samburu county referral hospital as A.I.A.
- c) Park fees realized 166% and Markets Cess managed 113% , The increase is attributed to the installation of automated revenue management system at the Samburu national reserve.
- d) There were no adjustments made during the year.

The County Receiver of revenue's financial statements were approved on 26th Sept 2024 and signed by:

.....

 Name Tim Lenskirya
 County Receiver of Revenue



.....

 Name Lucy LESIYAMPO
 Head of Revenue Reporting

*Receiver Of Revenue
County Government Of Samburu
Revenue Statements for the Period Ended 30th June 2024*

**10. Statement of Arrears of Revenue
as at 30th June 2024.**

Cess	0	0	0	0	e.g., the Governor has waived interest and penalties	
Land rate-plots	81,618,371.00	(2,964,000.00)	8,046,440	86,700,811	-Formulation of special land rate collection team. -Plot owner's sensitization through local radio stations.	Recoverable.
Single/Business Permits	0	0	0	0		
Hospital Fees	0	0	0	0		
Public Health Service Fees	0	0	0	0		
Physical Planning and Development	0	0	0	0		
Hire Of County Assets	0	0	0	0		
Conservancy Administration	0	0	0	0		
Administration Control Fees and Charges	0	0	0	0		
SNR Lodges.-Land rates	18,140,000	(4,160,000)	16,560,000	30,540,000		Recoverable
Other Fines, Penalties, Forfeiture Fees	0	0	0	0		
Miscellaneous	0	0	0	0		
Total Arrears	<u>99,758,371.00</u>	<u>7,124,000.0</u>	<u>24,606,440</u>	<u>117,240,811</u>		

**Receiver Of Revenue
County Government Of Samburu
Revenue Statements for the Period Ended 30th June 2024**

Name **Tim Levolkir**
County Receiver of Revenue
(Ref: PFM ACT section 165, 2(b))

BO
Name **LUCY LESUYAMPIS**
Head of Revenue Reporting
ICPAK M/No 14578

An ageing analysis of revenue in arrears has been shown on note 23 of these financial statements.

11. Significant Accounting Policies

The principal accounting policies adopted in the preparation of these revenue statements are set out below:

1. Statement of Compliance and Basis of Preparation

The revenue statements have been prepared in accordance with and comply with International Public Sector Accounting Standards (IPSAS) with particular emphasis on Cash Basis Financial Reporting under the Cash Basis of Accounting and relevant legal framework of the County Government of Samburu. The financial statements comply with and conform to the form of presentation prescribed by the Public Sector Accounting Standards Board of Kenya.

The financial statements are presented in Kenya Shillings, which is the functional and reporting currency of the *entity*. The accounting policies adopted have been consistently applied to all the years presented.

The revenue statements have been prepared on the cash basis following the standard chart of accounts. The cash basis of accounting recognises transactions and events only when cash is received or paid by the *entity*.

2. Recognition of Receipts

The *entity* recognises all receipts from the various sources when the related cash has been received by the *entity*.

3. Budget

The County Revenue budget is developed on the same accounting basis (cash basis), the same accounts classification basis, and for the same period as the financial statements. The County budget was approved as required by law. The original budget was approved by the County Assembly on 30th June 2023 for the period 1st July 2023-1 to 30 June 2024 as required by law. There were 2 supplementary budgets passed in the year. A high-level assessment of the County's actual performance against the comparable budget for the financial year under review has been included in these financial statements.

4. Cash and cash equivalents

Cash and cash equivalents comprise cash on hand and cash at bank, short-term deposits on call and highly liquid investments with an original maturity of three months or less, which are readily convertible to known amounts of cash and are subject to insignificant risk of changes in value. Bank account balances include revenue collection accounts held at Commercial banks.

*Receiver Of Revenue
County Government Of Samburu
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5. Revenue in Arrears

This relates to revenue earned and is yet to be received or collected by the receiver of revenue. These arrears are disclosed under the statement of arrears as required under the PFM Act, 2012 Section 165 (2) (b) which is a memorandum statement.

6. Disbursements to CRF

The Receiver of Revenue has an arrangement for transfer of funds from its bank account to the CRF account on quarterly basis. Total disbursements to the CRF are as a result of the transfer arrangement during the year.

7. Comparative Figures

Where necessary, comparative figures for the previous financial year have been amended or reconfigured to conform to the required changes in presentation.

8. Subsequent Events

There have been no events subsequent to the financial year end with a significant impact on the revenue statements for the year ended June 30, 2024

Receiver Of Revenue
 County Government Of Samburu
 Revenue Statements for the Period Ended 30th June 2024

12. Notes to the Financial Statements

1. Cess

Farm produce-Miraa, manure, Hide & skin.	-	879,600
Quarrying-Ballast, sand	4,041,910	3,025,630
Livestock	7,234,353	11,198,150
Fish farming	-	-
Others (specify)-Slaughter fee	2,928,030	-
Total	14,204,293	15,103,380

2. Land rates

Land rates	8,932,000	19,306,856
Land undertaking fees	192,000	-
Arrears	-	-
Total	9,124,000	19,306,856

3. Single /Business Permits

Business permit application fees	-	-
Annual Business permit fees	13,297,841	16,229,379
Business permit penalties and interest	-	-
Business permit fees arrears	-	-
Total	13,297,841	16,229,379

Receiver Of Revenue
 County Government Of Samburu
 Revenue Statements for the Period Ended 30th June 2024

Notes to the Financial Statements (continued)

4. Property Rent

County Housing	-	-
Plot Rent	-	-
Tenancy Agreement	-	-
Transfer of Property	-	-
Stalls/kiosks rent	489,750	226,750
Others (<i>Specify</i>)	-	-
Total	489,750	226,750

5. Parking Fees

Street parking fees	2,549,480	1,826,300
Monthly toll/sticker fees	-	-
Motorbike fees	-	-
Registration fees	-	-
Reserved parking	-	-
Bus Park fees	-	-
Others (<i>Specify</i>)	-	-
Total	2,549,480	1,826,300

6. Market Fees

Market entry fees	2,361,062	66,000
Hawking fees	-	1,520,887
Others (<i>Specify</i>)-Aloe vera fees	-	13,500
Total	2,361,062	1,600,387

Receiver Of Revenue
 County Government Of Samburu
 Revenue Statements for the Period Ended 30th June 2024

Notes to the Financial Statements (Continued)

7. Advertising

Branding	1,311,150	-
Billboard advertising	-	4,030,467
Signage	-	-
Roadshows	-	-
Banners	-	-
Posters	-	-
Tent advertising	-	-
Street pole/clock advertising	-	-
others (<i>Specify</i>)	-	-
Total	1,311,150.00	4,030,467

8. Hospital Fees

Level 5 hospitals	11,130,343	10,027,783
Level 4 hospitals	-	-
Others (<i>Specify</i>)	-	-
Total	11,130,343	10,027,783

9. Public Health Service Fees

Inspection of buildings/premises/Institutions	-	-
Inspection for issuance of hygiene license	-	-
Vaccination: Yellow fever, Typhoid, etc	-	-
Applications for medical examination	-	-
Sanitation inspection for schools	-	-
Public health permit	217,200	789,353
Rodent Control/Fumigation	-	-
Others (<i>Specify</i>)	-	-
Total	217,200	789,353

Receiver Of Revenue
 County Government Of Samburu
 Revenue Statements for the Period Ended 30th June 2024

Notes to the Financial Statements (Continued).

10. Physical Planning and Development.

Sale of County planning documents	-	-
Land valuation and registration fees	-	-
Change / Renewal of user	-	-
Building plans approval	-	-
Signboards	-	-
Occupational Permits.	-	-
Enforcement / Demolition	-	-
Architectural designs by county officers	-	-
Hoarding fees	-	-
Others (Specify)	-	-
Total	0	0

11. Hire Of County Assets.

Agricultural Mechanisation Services (AMS)	391,506	19,100
Hire of Machines and Equipment	-	-
Hire of County Stadia	-	-
Hire of County Halls	-	74,000
Conference facilities/Agricultural Training Centers (ATC)	-	-
Others (Specify)	-	-
Total	391,506	93,100

Receiver Of Revenue
 County Government Of Samburu
 Revenue Statements for the Period Ended 30th June 2024

Notes to the Financial Statement (Continued)

12. Conservancy Administration

Refuse disposal fees	-	-
Dumpsite fees	-	-
Sewerage fees	-	-
Sale of seedlings	-	-
Public cemetery	-	-
Disposal of carcasses	-	-
Noise control	-	-
Others (<i>Specify</i>)-Environment & conservancy	8,162,911	9,172,500
Total	8,162,911	9,172,500

13. Administration Control Fees and Charges.

Weights and measures	-	70,000
Fire Services	-	-
Liquor licenses	2,023,450	3,352,001
Betting levy	-	-
Others (<i>Specify</i>)	-	-
Total	2,023,450	3,422,001

14. Proceeds from sale of assets.

Receipts from Sale of Buildings	-	-
Receipts from Sale of Vehicles and Transport Equipment	-	-
Receipts from Sale of Plant Machinery and Equipment	-	-
Receipts from Sale of Certified Seeds and Breeding Stock	-	-
Receipts from Sale of Strategic Reserves Stocks	-	-
Receipts from Sale of Inventories, Stocks and Commodities	-	-
Disposal and Sales of Non-Produced Assets	-	-
Total	0	0

Receiver Of Revenue
 County Government Of Samburu
 Revenue Statements for the Period Ended 30th June 2024

15. Park Fees.

Lodge Tariffs and levies.	-	-
Park entry fees.	208,542,295	137,125,457
Filming and Photography fees.	-	-
Camping fees.	-	-
Balloon landing fees.	-	-
Others (<i>Specify</i>)	-	-
Total	208,542,295	137,125,457

16. Other Fines, Penalties and Forfeitures

Impounding Fees	-	-
Towing Fees	-	-
Others (<i>Specify</i>)	-	-
Total	0	0

17. Miscellaneous Receipts

Direct credits	192,355	903,172
Recoveries	5,818,608	6,328,114
Maralal Camel derby event	503,000	-
Others (<i>Specify</i>)- <i>Audit fees(co-operatives), Camel derby</i>	-	138,888
Total	6,513,963	7,370,174

*Receiver Of Revenue
County Government Of Samburu
Revenue Statements for the Period Ended 30th June 2024*

18. Donations And Grants Not Received Through CRF

Donations (<i>Specify Based on Source</i>)	-	-
Grants (<i>Specify Based on Source</i>)	-	-
Others (<i>Specify</i>)	-	-
Total	0	0

19. Bank Charges

Bank Charges & commissions	50,089	106,997
Total	50,089	106,997

20. Bank Balances

KCB-1140756516 (Ksh)	-	-	2,986,121	1,312,160
KCB-1108196624 (USD)	2915.33	126.80	369,664	134,549
SUPA SACCO LTD-3417 (Ksh)	-	-	33,294	343,830
Total	2915.33	126.80	3,389,079	1,790,539

20 (a) Balance carried forward as at 30th June 2024 and subsequently transferred.

Disbursement 1	3,353,266	3 rd July 2024
Disbursement 2	35,813	3 rd Sept 2024
Total	3,389,079	

*Receiver Of Revenue
County Government Of Samburu
Revenue Statements for the Period Ended 30th June 2024*

21. Cash in hand

	2023/24	2022/23
Cash Balance (<i>Location</i>)	-	-
Mobile Money	-	410,740
Others (<i>Specify</i>)	-	-
Total	0	410,740

22. Payables- Due To CRF

	2023/24	2022/23
Balance b/f at the beginning of the year	2,201,279	350,133
Amount collected during the year	280,319,244	226,323,887
Bank charges	(50,089)	(106,997)
Amounts disbursed to CRF during the year	(279,081,355)	(224,365,744)
Balance c/d at the end of the year	3,389,079	2,201,279

*Receiver Of Revenue
County Government Of Samburu
Revenue Statements for the Period Ended 30th June 2024*

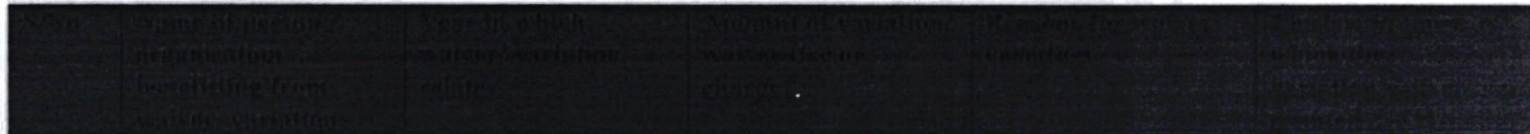
23. Ageing Analysis of Revenue in Arrears

Cess	-	-	-	-	-
Land rate	-	6,046,440	7,724,446	72,929,925	86,700,811
Single/business permits	-	-	-	-	-
Property rent	-	-	-	-	-
Parking fees	-	-	-	-	-
Market fees	-	-	-	-	-
Advertising	-	-	-	-	-
Hospital fees	-	-	-	-	-
Public health service fees	-	-	-	-	-
Physical planning and development	-	-	-	-	-
Hire of County Assets	-	-	-	-	-
Conservancy administration	-	-	-	-	-
Administration control fees and charges	-	-	-	-	-
Proceeds from sale of assets	-	-	-	-	-
Park fees(Land rates)	-	14,800,000	9,600,000	6,140,000	30,540,000
Other fines, penalties, and forfeiture fees	-	-	-	-	-
Miscellaneous receipts	-	-	-	-	-
Others (<i>Specify</i>)	-	-	-	-	-
Total (agree to statement of arrears)	0	20,846,440	17,324,446	79,069,925	117,240,811

*Receiver Of Revenue
County Government Of Samburu
Revenue Statements for the Period Ended 30th June 2024*

13. Appendices

Appendix 1: A Report of Waivers and Variations of Fees or charges granted by the Receiver of Revenue during the year 2023/2024.



CO. REVENUE &
RESOURCES MOBILIZATION
14 OCT 2024
Box 3, 20600
MARALAL

*Sign and date
Accounting Officer*

*Receiver Of Revenue
County Government Of Samburu
Revenue Statements for the Period Ended 30th June 2024*

Appendix 2: Progress on follow up of prior Year Auditor Recommendations.

The following is the summary of issues raised by the external auditor, and management comments that were provided to the auditor.

290	<p>Unsupported Revenue Arrears</p> <p>The statement of arrears of revenue reflects revenue arrears amounting to Kshs. 119,252,791 in relation to land rates, single/business permits, administration control fees and charges, and park fees. However, administration control fees and charges of Kshs. 11,408,249 and park fees arrears of Kshs. 18,140,000 were not supported by arrears registers, invoices issued to the clients and demand letters for arrears overdue. In the circumstance, the accuracy and completeness of arrears of revenue on administration control fees of Kshs.11,408,249 and park fees arrears of Kshs.18,140,000 could not be confirmed.</p>	<p>The ksh. 18,140,000 are the land rate arrears for the SNR lodges by the end of FY 22/23. Arrears register available.</p> <p>The samburu bar owners and wines lodged a petitioned on 30th June 2021 and ruling was done on 28th July 2022 in favor of the county government and implementation suspended for 12 months which affected the collection.</p>	Work in progress	
291	<p>Unresolved Prior Year Audit Matters</p> <p>In the audit report of the previous year, several issues were raised under the Report on Revenue Statements, Report on Lawfulness and Effectiveness in Use of Public Resources and Report on Effectiveness of internal</p>	<p>-The management is committed in resolving audit issues. Some of the most recurring audit matters over the years include lack of revenue management system which the management addressed through</p>	Work in progress	

*Receiver Of Revenue
County Government Of Samburu
Revenue Statements for the Period Ended 30th June 2024*

	Controls, Risk Management and Governance. However, the Management did not provide reasons for the delay in resolving the prior year audit issues.	acquisition of new revenue system. -other audit issues include uncollected land rates which the management took measures to formulate special team to enforce land rate collection.		
292	<p>Failure to Disclose National Hospital Insurance Fund (NHIF) Collections at Maralal Referral Hospital</p> <p>Note 8 to the revenue statements indicate that hospital fees collected by the Receiver of Revenue was Kshs. 10,027,783 during the year. However, the amount declared was not inclusive of NHIF collections amounting to Kshs. 23,996,980 which were yet to be remitted to the County revenue collection account and eventually to the County Revenue Fund. This was contrary to Regulation 63(4) of the Public Finance Management (County Governments) Regulations, 2015 which requires that all public moneys collected by a receiver of revenue or collector of revenue or collected and retained by a County Government entity, shall be paid into the designated bank</p>	<p>The NHIF collections of Kshs.23,996,980 not remitted to CRF was part of the appropriations in aid for the year and the collections were utilized at source as per the Samburu County Health Services Act section 42 subsection 2 (a) and (b)</p> <p>Under the Samburu county Health Services Act 2018, section 28 makes</p> <p>(1) Each county health facility established under section 7 to be a planning unit. Where</p> <p>(2) Each planning unit shall;</p> <p>a) Prepare five-year strategic plan, which shall be approved by the respective committee and by the</p>	Work in progress	

*Receiver Of Revenue
County Government Of Samburu
Revenue Statements for the Period Ended 30th June 2024*

	<p>accounts of the County Government and shall not be used by any public officer in any manner between the time of their receipts and payment into the bank except as provided by law. In the circumstances, Management was in breach of the law</p>	<p>county executive committee. (b) Prepare annual estimates of income and expenditure, and (c) Implement county health Policies and programs at the respective level.</p> <p>Samburu County Referral Hospital is a self-reporting entity as demonstrated by the audited financial statements for the years ended 30 06.2022 and 2023 attached.</p>		
293	<p>Accumulation of Land Rates Arrears</p> <p>The statement of receipts and disbursements and as disclosed in Note 2 to the revenue statements reflects land rates receipts of Kshs. 19,306,856. However, information available indicated that the County had net accumulated arrears and penalties on properties totaling Kshs. 81,618,371. The Receiver of Revenue did not indicate clear actionable plan on debt collection which may have resulted to the accumulation of the amounts. Further, the plot registers for ratable properties provided for review were incomplete as key data of the owners was missing including Identity Card numbers, miscellaneous receipt numbers and telephone numbers. Some plot numbers were also blank with no owners</p>	<p>A special team was formed to enforce collection of land rates that resulted to increase of land rate collection from ksh.7,083,810 collected in the FY 21/22 to ksh. 19,306,856 collected in the FY 22/23.</p> <p>The department is working with the office of county attorney on issuance of demand letters to property owners to boost collection of land rate arrears.</p> <p>The management is in the process of activating the land rate management module in the newly procured super pay revenue management system to ensure a</p>	Work in progress	

**Receiver Of Revenue
County Government Of Samburu
Revenue Statements for the Period Ended 30th June 2024**

	indicated. In the circumstances, the effectiveness of internal controls on land rates arrears management could not be confirmed	well updated and real time property owners' registers are available. At the time of audit the department of revenue was maintaining plots data in the manual registers that were provided for audit review.	

Name Tim Kusokirua
County Receiver of Revenue

Date 26/09/2024



Name LUCY LESIYAMPE
Head of Revenue Reporting

ICPAK M/No 14578
Date 26/09/2024