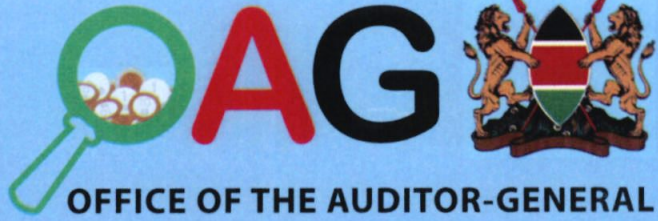


REPUBLIC OF KENYA



*Enhancing Accountability*

**REPORT**



**OF**

**THE AUDITOR-GENERAL**

**ON**

**SIAYA COUNTY ASSEMBLY CAR LOAN  
AND MORTGAGE FUND**

**FOR THE YEAR ENDED  
30 JUNE, 2024**

PAPERS LAID	
DATE	5/3/25
TABLED BY	Maj-L
COMMITTEE	
CLERK AT THE TABLE	Maglim



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**THE SIAYA COUNTY ASSEMBLY CAR LOAN AND MORTGAGE FUND**

**ANNUAL REPORT AND FINANCIAL STATEMENTS  
FOR THE FINANCIAL YEAR ENDED  
JUNE 30, 2024**

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Prepared in accordance with the Accrual Basis of Accounting Method under the International Public Sector Accounting Standards (IPSAS)

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**THE SIAYA COUNTY ASSEMBLY CAR LOAN AND MORTGAGE FUND**  
**Reports and Financial Statements**  
**For the Year ended June 30, 2024**

**1. Acronyms and Glossary of Terms**

a) Acronyms

BOM	Board of Management
ICPAK	Institute of Certified Public Accountants of Kenya
IPSAS	International Public Sector Accounting Standards
PFM	Public Finance Management
PSASB	Public Sector Accounting Standards Board
Kshs	Kenya Shillings
FY	Financial year
MCAs	Members of County Assembly

b) Glossary of Terms

Fiduciary Management- The key management personnel who had financial responsibility

**THE SIAYA COUNTY ASSEMBLY CAR LOAN AND MORTGAGE FUND**  
**Reports and Financial Statements**  
**For the Year ended June 30, 2024**

**2. Key Entity Information and Management**

**a) Background information**

The Siaya County Assembly Car Loan and Mortgage Fund is a revolving fund established pursuant to the Salaries and Remuneration Commission (SRC) circular number SRC/TS/WH/3/14 of 14<sup>th</sup> February 2014. Section 167 of the Public Finance Management (PFM) Act 2012 mandates the administrator of public funds with the preparation of annual financial statements.

For proper management of the fund and as advised by the SRC in the circular under the reference, County Assembly of Siaya adopted the PFM regulations 2014 to guide in the operationalization of the fund. As advised by the SRC and as provided for under regulation 16 of the said regulations, the County Service Board appointed a fund committee to manage the fund. Therefore, the fund is internally administered.

The SRC in its circular reference SRC/ADM/CIR/1/13 Vol.III (128) dated 17<sup>th</sup> December 2014 provided guidelines for access of car loan and mortgage benefits by state and public officers. Arising therefrom, the County Assembly Service Board approved and adopted the Staff Loans Policy Paper on 17<sup>th</sup> March 2015

The fund is wholly owned by the County Assembly of Siaya and is domiciled in Kenya.

**b) Principal Activities**






The principal activity/mission/ mandate of the fund is to provide car loans and Mortgage to Hon. Members of the County Assembly and staff.

**Core Values**




The fund upholds the values of accountability, transparency, excellence, accessibility, integrity, responsiveness, equity and team work.

**THE SIAYA COUNTY ASSEMBLY CAR LOAN AND MORTGAGE FUND**  
**Reports and Financial Statements**  
**For the Year ended June 30, 2024**

**c) Fund Administration Committee**






Ref.No	PHOTO	NAME	POSITION
1		Hon. Peter Oduor	Member of the County Assembly Service Board(Chairman)
2		Hon. Margaret Olale	Member of the County Assembly Service Board
3		Hon. Scholastica Madowo	Welfare Chairperson
4		Hon. Booker Bonyo	Majority Whip
5		CPA. David Okumu	Director Finance and Accounting Services

**THE SIAYA COUNTY ASSEMBLY CAR LOAN AND MORTGAGE FUND**  
**Reports and Financial Statements**  
**For the Year ended June 30, 2024**




6		Mr. Eric Ogenga	Fund Administrator
7		Ms. Roselinda Baraza	Director Human Resource and Administration
8		Mr. Christopher Omoro	Nominated Staff

**THE SIAYA COUNTY ASSEMBLY CAR LOAN AND MORTGAGE FUND**  
**Reports and Financial Statements**  
**For the Year ended June 30, 2024**

**d) KEY MANAGEMENT TEAM**

Ref.No	PHOTO	NAME	POSITION
1		Hon. Peter Oduor	Member of the County Assembly Service Board(Chairman)
2		Hon. Margaret Olale	Member of the County Assembly Service Board
3		Hon. Scholastica Madowo	Welfare Chairperson
4		Hon. Booker Bonyo	Majority Whip
5		CPA. David Okumu	Director Finance and Accounting Services






**THE SIAYA COUNTY ASSEMBLY CAR LOAN AND MORTGAGE FUND**  
**Reports and Financial Statements**  
**For the Year ended June 30, 2024**

6		Mr. Eric Ogenga	Fund Administrator
7		Ms. Roselinda Baraza	Director Human Resource and Administration
8		Mr. Christopher Omoro	Nominated Staff




**THE SIAYA COUNTY ASSEMBLY CAR LOAN AND MORTGAGE FUND**  
**Reports and Financial Statements**  
**For the Year ended June 30, 2024**

**e) FIDUCIARY OVERSIGHT ARRANGEMENTS**

The Current management team Comprises of the following:

Ref.No	PHOTO	NAME	POSITION
1		Hon. Peter Oduor	Member of the County Assembly Service Board(Chairman)
2		Hon. Margaret Olale	Member of the County Assembly Service Board
3		Hon. Scholastica Madowo	Welfare Chairperson
4		Hon. Booker Bonyo	Majority Whip
5		CPA. David Okumu	Director Finance and Accounting Services

**THE SIAYA COUNTY ASSEMBLY CAR LOAN AND MORTGAGE FUND**  
**Reports and Financial Statements**  
**For the Year ended June 30, 2024**






6		Mr. Eric Ogenga	Fund Administrator
7		Ms. Roselinda Baraza	Director Human Resource and Administration
8		Mr. Christopher Omoro	Nominated Staff

**THE SIAYA COUNTY ASSEMBLY CAR LOAN AND MORTGAGE FUND**  
**Reports and Financial Statements**  
**For the Year ended June 30, 2024**




- f) Entity Headquarters  
P.O. Box 7-40600  
County Assembly Building/House/Plaza  
SIAYA, KENYA  
Telephone: +254708745148 / 0575321021  
E-mail: [clerk@siayaassembly.go.ke](mailto:clerk@siayaassembly.go.ke) / [siyacountyassembly.go.ke](http://siyacountyassembly.go.ke)  
Website: [www.siayaassembly.go.ke](http://www.siayaassembly.go.ke)
- f) Entity Contacts  
Telephone: +254708745148 / 0575321021  
E-mail: [clerk@siayaassembly.go.ke](mailto:clerk@siayaassembly.go.ke) / [siyacountyassembly.go.ke](http://siyacountyassembly.go.ke)  
Website: [www.siayaassembly.go.ke](http://www.siayaassembly.go.ke)
- g) Fund Bankers  
1. Co-operative Bank of Kenya Ltd  
Siaya Branch  
P.O. Box 7-40600  
Siaya, Kenya  
2. Kenya Commercial Bank Ltd  
Ugunja Branch  
P.o Box 175-40600  
Siaya, Kenya.
- h) Independent Auditors  
Auditor General  
Office of the Auditor General  
Anniversary Towers, University Way  
P.O. Box 30024  
GOP 00100  
Nairobi, Kenya
- i) Principal Legal Adviser  
The Attorney General  
State Law Office  
Harambee Avenue  
P.O. Box 40112  
City Square 00200  
Nairobi, Kenya
- j) County Attorney  
Siaya County Attorney  
P.O. Box 803-40600  
Siaya

**THE SIAYA COUNTY ASSEMBLY CAR LOAN AND MORTGAGE FUND**  
**Reports and Financial Statements**  
**For the Year ended June 30, 2024**

**3. Fund Administration Committee**






Ref.No	PHOTO	NAME	POSITION
1		Hon. Peter Oduor	Member of the County Assembly Service Board(Chairman)
2		Hon. Margaret Olale	Member of the County Assembly Service Board
3		Hon. Scholastica Madowo	Welfare Chairperson
4		Hon. Booker Bonyo	Majority Whip
5		CPA. David Okura	Director Finance and Accounting Services

**THE SIAYA COUNTY ASSEMBLY CAR LOAN AND MORTGAGE FUND**  
**Reports and Financial Statements**  
**For the Year ended 31st Dec 2024**




6		Mr. Eric Ogenga	Fund Administrator
7		Ms. Roselinda Baraza	Director Human Resource and Administration
8		Mr. Christopher Omoro	Nominated Staff

**THE SIAYA COUNTY ASSEMBLY CAR LOAN AND MORTGAGE FUND**  
**Reports and Financial Statements**  
**For the Year ended June 30, 2024**

**4. Management Team**

Ref.No	PHOTO	NAME	POSITION
1		Hon. Peter Oduor	Member of the County Assembly Service Board(Chairman)
2		Hon. Margaret Olale	Member of the County Assembly Service Board
3		Hon. Scholastica Madowo	Welfare Chairperson
4		Hon. Booker Bonyo	Majority Whip
5		CPA. David Okuma	Director Finance and Accounting Services

THE SIAYA COUNTY HOUSING, CAR LOAN AND MORTGAGE FUND  
 Reports and Financial Statements  
 For the Year ended 31st December 2019

6		Mr. Eric Ogenga	Fund Administrator
7		Ms. Roselinda Baraza	Director Human Resource and Administration
8		Mr. Christopher Omore	Nominated Staff

# THE SIAYA COUNTY ASSEMBLY CAR LOAN AND MORTGAGE FUND

## Reports and Financial Statements

For the Year ended June 30, 2024

### 5 . Board/Fund Chairperson's Report

The fund was established pursuant to the provisions of Section 3 of the Siaya County Loans and Mortgage Fund Act, 2015. The objective of the Fund is to enable loans and mortgages to be advanced to Members of the County Assembly and Staff as may be prescribed by Salaries and Remuneration Commission.

The administration of the Fund is done by the Loans and Mortgages Committee established pursuant to the provisions of Section 7A of the Siaya County Assembly Car Loan and Mortgage Fund (Amendment) Act. 2019 and consists of the following;

- The Accounting officer of his/her alternate
- Two members of the County Assembly Service Board
- Director Finance and Accounting Services
- Director Human Resource and Administration
- One staff member nominated by the Board
- Majority/Minority whips
- Chairperson of the welfare committee

The Current management team Comprises of the following;

- Eric Odhiambo Ogenga -Fund Administrator (Accounting officer)
- Peter Joseph Oduor -Member of County Assembly Service (Vice Chairman)
- Margaret Aoko Olale -Member of County Assembly Service Board
- Scholastica Masidis Madowo-Member of County Assembly-Welfare Chairperson)
- David Ouma Okumu -Director Finance and Accounting Services
- Roslinda Achieng Barasa - Director Human Resource and Administration
- Christopher Omore Omore -Nominated Staff

#### Review of Funds Performance

The fund is operated through two accounts, one for the Members of County Assembly and the other for the staff. The separation of the accounts for the two cadres of beneficiaries was informed by the fact that MCAs have a fixed five-year term within which the disbursement and repayment have to be accomplished. On the other hand, staff are engaged on permanent and pensionable terms and hence may have varied repayment periods with intermittent disbursement schedules. The separation therefore has advantages in terms of funds management and accountability.

During the year under review, Kshs. **45,550,000** was issued out to Staff as mortgage and additional funds of Kshs **28,573,000** was received thus increasing the fund balance from Kshs. **409,212,000** to Kshs **437,785,000**. The total repayment during the same period was Kshs. **82,560,560** and Interest earned was Kshs **11,524,743**.

#### Future Outlook of the Fund

Going by the repayment trend of the amounts borrowed by the MCAs and bearing on the fact repayments are done through check-off within the term of the Loan, all loans will have been

**THE SIAYA COUNTY ASSEMBLY CAR LOAN AND MORTGAGE FUND**

**Reports and Financial Statements**

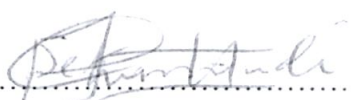
**For the Year ended June 30, 2024**

fully repaid by end of the term of the MCAs. Similarly, staff loans will also be fully repaid within the loan terms owing to the predictable recovery method.

The loans are fully insured in case of unfortunate death of any borrower.

**Conclusion**

The management of the fund as guided by applicable Acts is above board. There is an assurance that all repayments are within schedule. However, few staff have not benefited given that disbursements have been slow towards that kitty.

Signed:  .....

27/9/2024 .....-Date

Hon Peter Joseph Oduor

# THE SIAYA COUNTY ASSEMBLY CAR LOAN AND MORTGAGE FUND

## Reports and Financial Statements

For the Year ended June 30, 2024

### 6. Report of The Fund Administrator

It is my pleasure to present, on behalf of the Fund Management Committee, The Siaya County Car and Mortgage Loan fund financial statements for the year ended 30<sup>th</sup> June 2024. The financial statements present the financial performance of the fund over the past year.

All the MCA and a good number of Staff have benefited from the fund. However, few members of Staff are yet to benefit. Additional allocation has been provided for in the budget for the FY-2024-2025.

#### Review of performance

##### Income

The fund earned revenues amounting to Kshs. **11,524,743**. from the interest earned on the loans disbursed to Honourable Members of County Assembly and Staff. A total of Kshs. **1,240,126.40** was received as Insurance premium recovered during the year under review.

##### Expenditures

The total expenditures during the period amounted to Kshs. **995,663** of which Kshs. **38,430** and Kshs **957,233** represented bank charges and Insurance premium respectively.

#### BOARD/FUND CHAIRPERSON'S REPORT (Continued)

##### Future outlook

The outlook of the Fund for 2024/2025 is brighter. The fund's main objective is to build a robust and sustainable fund base committee with a structures that enhance efficiency and effectiveness in the service delivery. The fund looks forward to benefit from continued support from the Siaya County Assembly Service Board(SCASB) in the realization of its mandate.

##### Appreciation

I take this opportunity to express my sincere gratitude and appreciation to the SCASB, stakeholders, management, staff and fellow committee members for their continued support which made us achieve these results.

I look forward to your continued support in the year 2024/2025.

Signed: \_\_\_\_\_



**Mr. Eric Ogenga**

**The Siaya County Assembly Car Loan and Mortgage Fund Administrator**

**THE SIAYA COUNTY ASSEMBLY CAR LOAN AND MORTGAGE FUND**  
**Reports and Financial Statements**  
**For the Year ended June 30, 2024**

**7. Statement of Performance Against the County Fund’s Predetermined Objectives**

Section 164 (2) (f) of the Public Finance Management Act, 2012 requires that, at the end of each financial year, the Accounting officer when preparing financial statements of each County Government Entity Government entities in accordance with the standards and formats prescribed by the Public Sector Accounting Standards Board includes a statement of the county government entity’s performance against predetermined objectives.

The key development objectives of the Siaya County Assembly’s 2022-2027 plan are to:

- a) Enhancing legislative services
- b) Enhancing the effectiveness of the oversight mandate
- c) Enhancing the effectiveness of representation role
- d) Institutional strengthening

**Below we provide the progress on attaining the stated objectives:**

<b>Program 1</b>	<b>Objective</b>	<b>Outcome</b>	<b>Indicator</b>
<b>Legislation</b>	Identify areas that require legislation	Legislative gaps identified	15 legislative proposals
	Institute joint capacity building with executive organs	Responsive legislations	2 Joint capacity building reports
	Enhance technical support to MCAs to pass quality laws	Enhanced technical capacity to debate bills	4 Capacity Building reports
<b>Program 2</b>	<b>Objective</b>	<b>Outcome</b>	<b>Indicator</b>

**THE SIAYA COUNTY ASSEMBLY CAR LOAN AND MORTGAGE FUND**  
**Reports and Financial Statements**  
**For the Year ended June 30, 2024**

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**Review of performance**

**Income**

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**Expenditures**

The total expenditures during the period amounted to Kshs. **995,663** of which Kshs. **38,430** and Kshs **957,233** represented bank charges and Insurance premium respectively.

**BOARD/FUND CHAIRPERSON'S REPORT (Continued)**

**Future outlook**

The outlook of the Fund for 2024/2025 is brighter. The fund's main objective is to build a robust and sustainable fund base committee with a structures that enhance efficiency and effectiveness in the service delivery. The fund looks forward to benefit from continued support from the Siaya County Assembly Service Board(SCASB) in the realization of its mandate.

**Appreciation**

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I look forward to your continued support in the year 2024/2025.

Signed: \_\_\_\_\_



**Mr. Eric Ogenga**

**The Siaya County Assembly Car Loan and Mortgage Fund Administrator**

**THE SIAYA COUNTY ASSEMBLY CAR LOAN AND MORTGAGE FUND**

**Reports and Financial Statements**

**For the Year ended June 30, 2024**

**7. Statement of Performance Against the County Fund’s Predetermined Objectives**

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<b>Program 2</b>	<b>Objective</b>	<b>Outcome</b>	<b>Indicator</b>

**THE SIAYA COUNTY ASSEMBLY CAR LOAN AND MORTGAGE FUND**  
**Reports and Financial Statements**  
**For the Year ended June 30, 2024**

<b>Representation</b>	To decentralize Assembly services through Ward units	Enhanced accessibility of services to the community	30 Ward offices constructed
	Enhance Public Participation in legislative and oversight activities	Enhanced interactions with the citizens	15 Public participation reports
<b>Program 3</b>	<b>Objective</b>	<b>Outcome</b>	<b>Indicator</b>
<b>Oversight</b>	Enhance response period to business committed to committees		12 reports per quarter
	Ensure adherence to legislative timelines in the budget process	Timely budget process reports	No of Timely budget process reports
	Enhance technical resources to committees	Satisfactory committee reports	12 Satisfactory committee reports

**THE SIAYA COUNTY ASSEMBLY CAR LOAN AND MORTGAGE FUND**  
**Reports and Financial Statements**  
**For the Year ended June 30, 2024**

**8. Corporate Governance Statement**

The management of the fund is guided by the following;

- (i) The Siaya County Loans and Mortgage Fund Act, 2015
- (ii) The Siaya County Assembly Car Loan and Mortgage Fund (Amendment) Act, 2019
- (iii) County Assembly of Siaya Car Loan and Mortgage Scheme Fund Guidelines, 2019

The roles of the committee are listed hereunder;

- (i) Process and approve applications for loans in accordance with the existing terms and conditions of borrowing;
- (ii) Supervise day to day operations of the Fund;
- (iii) Receive, Administer and Invest resources of the Fund;
- (iv) Cause to be kept books of accounts and other records of the Fund relating to Loans and Mortgages financed from the Fund;
- (v) Give periodic updates to the Service Board of the performance of the Fund;
- (vi) Cause to be prepared reports and accounts to be submitted to the Auditor General and Controller of Budget as may be prescribed by the law;

Meetings are held quarterly or as the need may arise. During the quarterly meetings, the committee reviews quarterly loan reports presented by the fund administrator. Other meetings are held depending on loan applications received.

**THE SIAYA COUNTY ASSEMBLY CAR LOAN AND MORTGAGE FUND**  
**Reports and Financial Statements**  
**For the Year ended June 30, 2024**

**9. Management Discussion and Analysis**

**BUSINESS PERFORMANCE**

**Income**

The fund earned revenues amounting to Kshs. **11,524,743** from the interest earned on the loan disbursed to Honourable Members of County Assembly and Staff and Kshs. **1,240,126.40** received as insurance premium recovered from Hon. MCAs and Staff.

**Expenditures**

The total expenditures during the period amounted to Kshs. **995,663** of which Kshs. **38,430** and Kshs **957,233** represented bank charges and Insurance premium respectively.

**Cash flow**

The cash and cash equivalents increased from **25,964,409** as at 1<sup>st</sup> July 2023 to Kshs **92,842,473** as at 30th June 2024. There was significant disbursement of Kshs. **45,550,000** to members of Staff as Mortgage during the year ended 30<sup>th</sup> June, 2024 and further additional funds received during the year under review of Kshs. **28,573,000**.

**OPERATIONAL PERFORMANCE**

The fund's core operating activity has been the offering car loans and Mortgage to honourable members of County Assembly and staff.

**MANAGEMENT DISCUSSION AND ANALYSIS (Continued)**

**Employees**

Human capital is a critical ingredient towards ensuring realisation of our key strategic objectives and mandate. As our stakeholders increase their expectations, it is imperative to ensure adequate and motivated human resource capacity is available to provide services.

**Conclusion**

We appreciate the unrelenting support from the board of trustees, management, staff, the SCASB and all the key stakeholders. We look forward to the continued partnerships and cooperation in areas of mutual interest in the FY 2024/2025.

**THE SIAYA COUNTY ASSEMBLY CAR LOAN AND MORTGAGE FUND**  
**Reports and Financial Statements**  
**For the Year ended June 30, 2024**

**Auditors**

The Auditor General is responsible for the statutory audit of the Fund in accordance with Article 229 of the Constitution of Kenya and the Public Audit Act 2015.

**THE SIAYA COUNTY ASSEMBLY CAR LOAN AND MORTGAGE FUND**  
**Reports and Financial Statements**  
**For the Year ended June 30, 2024**

**10. Environmental and Sustainability Reporting**

**1. Sustainability Strategy and Profile**

The Assembly strives to achieve its core mandates of oversight, representation and legislation through mainstreaming ICT, development of policies, development and improvement of infrastructure and reporting their performance to statutory bodies.

**2. Environmental performance**

The Assembly initiative towards environmental protection and conservation are numerous and include waste management, waste water disposal, drainages landscaping and tree planting. Waste disposal points have been provided in the Assembly and wards. The County Waste Transport Services are also engaged in the collection and disposal of the waste. Within the Assembly and wards there are green spaces maintained and trees planted. The Assembly is connected to the main County sewer system and various drainage channel have been constructed to manage storm water.

**3. Employee welfare**

The employees of the Assembly welfare have been taken into consideration by the County Assembly Service Board. The staff enjoy a medical cover, they can apply and benefit from the staff car and mortgage loans for improvement of housing, health, social and economic welfare. Further the staff together with the MCAs do attend County Assembly Sports Association games that are always organized annually.

**4. Market place practices**

Core values in the procurement process in the Assembly are key when undertaking any provision of services and goods. Fairness, competition, youth, women and people with disabilities are among the things put into consideration in the Assembly to promote and enhance the procurement process in the Assembly.

**5. Community engagement**

The Assembly endeavours to involve the communities in matters that concern them in decision making. They are always informed of all the activities taking place through social media, radio, and the newspaper and their involvement is key through public participation.

The Assembly provides attachment opportunity to college students and the institutions within Siaya County are given priority.

The Assembly has drilled boreholes in the ward offices that will make water available and accessible to the community. Further the Assembly has initiated the development of ward halls that will be used by the community to conduct their meeting and promote public engagements.

**THE SIAYA COUNTY ASSEMBLY CAR LOAN AND MORTGAGE FUND**  
**Reports and Financial Statements**  
**For the Year ended June 30, 2024**

**11. Report of The Trustees**

The Committee submit its report together with the audited financial statements for the year ended June 30th, 2024 which show the state of the Fund affairs.

**Principal activities**

The principal activity of the Fund is to advance Car and Mortgage loans to Members of the County Assembly and staff as may be prescribed by Salaries and Remuneration Commission.

**Results**

The results of the Fund for the year ended June 30th, 2024 are set out on page 29.

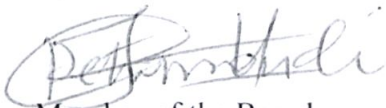
**Trustees**

The members of the Committee who served during the year are shown on page (v). There were no changes in the Board during the financial year.

**Auditors**

The Auditor General is responsible for the statutory audit of the Fund in accordance with Article 229 of the Constitution of Kenya and the Public Audit Act 2015.

By Order of the Board



Member of the Board

Date:

27/09/2024

**THE SIAYA COUNTY ASSEMBLY CAR LOAN AND MORTGAGE FUND**  
**Reports and Financial Statements**  
**For the Year ended June 30, 2024**

**12. Statement of Management's Responsibilities**

Section 167 of the Public Finance Management Act, 2012 requires that, at the end of each financial year, the Administrator of a County Public Fund shall prepare financial statements for the Fund in accordance with the standards and formats prescribed by the Public Sector Accounting Standards Board.

The Administrator of the County Public Fund is responsible for the preparation and presentation of the Fund's financial statements, which give a true and fair view of the state of affairs of the Fund for and as at the end of the year ended on June 30th, 2024. This responsibility includes: (i) maintaining adequate financial management arrangements and ensuring that these continue to be effective throughout the reporting period; (ii) maintaining proper accounting records, which disclose with reasonable accuracy at any time the financial position of the Fund; (iii) designing, implementing and maintaining internal controls relevant to the preparation and fair presentation of the financial statements, and ensuring that they are free from material misstatements, whether due to error or fraud; (iv) safeguarding the assets of the Fund; (v) selecting and applying appropriate accounting policies; and (vi) making accounting estimates that are reasonable in the circumstances.

The Administrator of the County Public Fund accepts responsibility for the Fund's financial statements, which have been prepared using appropriate accounting policies supported by reasonable and prudent judgements and estimates, in conformity with International Public Sector Accounting Standards (IPSAS), and in the manner required by the PFM Act, 2012. The Administrator of the Fund is of the opinion that the Fund's financial statements give a true and fair view of the state of Fund's transactions during the year ended June 30th, 2024, and of the Fund's financial position as at that date. The Administrator further confirm the completeness of the accounting records maintained for the Fund, which have been relied upon in the preparation of the Fund's financial statements as well as the adequacy of the systems of internal financial control.

In preparing the financial statements, the Administrator of the County Public Fund has assessed the Fund's ability to continue as a going concern and disclosed, as applicable, matters relating to the use of going concern basis of preparation of the financial statements. Nothing has come to the attention of the Administrator to indicate that the Fund will not remain a going concern for at least the next twelve months from the date of this statement.

**Approval of the financial statements**

The Fund's financial statements were approved by the Board on 27/9/ 2024 and signed on its behalf by:

  
\_\_\_\_\_  
Mr. Eric Ogenga

The Siaya County Assembly Car Loan and Mortgage Fund Administrator

# REPUBLIC OF KENYA



*Enhancing Accountability*

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HEADQUARTERS  
Anniversary Towers  
Monrovia Street  
P.O Box 30084-00100  
NAIROBI

## REPORT OF THE AUDITOR-GENERAL ON SIAYA COUNTY ASSEMBLY CAR LOAN AND MORTGAGE FUND FOR THE YEAR ENDED 30 JUNE, 2024

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### PREAMBLE

I draw your attention to the contents of my report which is in three parts:

- A. Report on Financial Statements that considers whether the financial statements are fairly presented in accordance with the applicable financial reporting framework, accounting standards and the relevant laws and regulations that have a direct effect on the financial statements;
- B. Report on Lawfulness and Effectiveness in the Use of Public Resources which considers compliance with applicable laws, regulations, policies, gazette notices, circulars, guidelines and manuals and whether public resources are applied in a prudent, efficient, economic, transparent and accountable manner to ensure the Government achieves value for money and that such funds are applied for the intended purpose; and,
- C. Report on Effectiveness of Internal Controls, Risk Management and Governance which considers how the entity has instituted checks and balances to guide internal operations. This responds to the effectiveness of the governance structure, risk management environment and internal controls, developed and implemented by those charged with governance for orderly, efficient and effective operations of the entity.

A Qualified Opinion is issued when the Auditor-General concludes that, except for material misstatements noted, the financial statements are fairly presented in accordance with the applicable financial reporting framework. The Report on Financial Statements should be read together with the Report on Lawfulness and Effectiveness in the Use of Public Resources, and the Report on Effectiveness of Internal Controls, Risk Management and Governance.

The three parts of the report are aimed at addressing the statutory roles and responsibilities of the Auditor-General as provided by Article 229 of the Constitution, the Public Finance Management Act, 2012, and the Public Audit Act, 2015. The three parts of the report when read together constitute the report of the Auditor-General.

### REPORT ON THE FINANCIAL STATEMENTS

#### Qualified Opinion

I have audited the accompanying financial statements of Siaya Assembly Car Loan and Mortgage Fund set out on pages 1 to 22, which comprise of the statement of financial

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*Report of the Auditor-General on Siaya County Assembly Car Loan and Mortgage Fund for the year ended 30 June, 2024*

position as at 30 June, 2024 and the statement of financial performance, statement of changes in net assets, statement of cash flows and statement of comparison of budget and actual amounts for the year then ended and a summary of significant accounting policies and other explanatory information in accordance with the provisions of Article 229 of the Constitution of Kenya and Section 35 of the Public Audit Act, 2015. I have obtained all the information and explanations which to the best of my knowledge and belief, were necessary for the purpose of the audit.

In my opinion, except for the effects of the matters described in the Basis for Qualified Opinion section of my report, the financial statements present fairly, in all material respects, the financial position of Siaya Assembly Car Loan and Mortgage Fund as at 30 June, 2024 and of its financial performance and its cash flows for the year then ended, in accordance with International Public Sector Accounting Standards (Accrual Basis) and comply with the Siaya County Assembly Car Loan and Mortgage Fund Act, 2019 and the Public Finance Management Act, 2012.

### **Basis for Qualified Opinion**

#### **1. Non-Performing Loans and Mortgages**

The statement of financial position and as disclosed in Note 5(iii) reflects an amount of Kshs.11,815,304 representing loans that are currently non-performing. However, the measures discussed and agreed by the Board, to be undertaken in order to recover the loans have not been fully implemented to date and thus the loans remain outstanding. It was also noted that the Fund Management is holding securities against which the loans were taken but they have not been valued and registered in joint ownership with the loan beneficiaries as required by the regulations.

In the circumstances, the securities can not be realized or claimed against the non-performing loans and the recoverability of the outstanding loans is doubtful.

#### **2. Irregular Withdrawal**

The statement of financial position and as disclosed in Note 5(ii) to the financial statements reflects an amount of Kshs.1,667,410 disclosed as irregular withdrawals. The irregular withdrawal relates to a loan advanced to a former Clerk of the County Assembly which was never repaid. The disclosure Note indicates that the amount owing from the former Clerk is awaiting court determination. However, a review of documents on the case indicates that the case in court is a civil case where the former Clerk has sued the County Assembly for wrongful dismissal.

It was noted that the issue of irregular withdrawal occurred in the year 2015 where Kshs.2,000,000 was withdrawn from the bank and Kshs.1,200,000 treated as refund but to date the issue has not been fully resolved. Management has not explained how the outstanding amount is reported as Kshs.1,667,410 yet the records show an outstanding amount of Kshs.800,000. The difference of Kshs.867,410 has not been explained or reconciled.

In the circumstances, the accuracy, completeness and recoverability of Kshs.1,667,410 disclosed as irregular withdrawals could not be confirmed.

The audit was conducted in accordance with International Standards for Supreme Audit Institutions (ISSAIs). I am independent of the Siaya Assembly Car Loan and Mortgage Fund Management in accordance with ISSAI 130 on the Code of Ethics. I have fulfilled other ethical responsibilities in accordance with the ISSAI and in accordance with other ethical requirements applicable to performing audits of financial statements in Kenya. I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my qualified opinion.

### **Key Audit Matters**

Key audit matters are those matters that, in my professional judgement, are of most significance in the audit of the financial statements. Except for the matters described in the Basis for Qualified Opinion section, I have determined that there are no other key audit matters to communicate in my report.

### **Other Information**

#### **Conclusion**

The Management is responsible for the Other Information set out on page iii to xxvi which comprise of Key Entity Information and Management, Fund Administration Committee, Management Team, Board/Fund Chairperson's Report, Report of the Fund Administrator, Statement of Performance Against Fund's Predetermined Objectives, Corporate Governance Statement, Management Discussion Analysis, Environmental and Sustainability Reporting, Report of the Trustees and Statement Management's Responsibilities. The Other Information does not include the financial statements and my audit report thereon.

#### **Basis for Conclusion**

In connection with my audit on the Project's financial statements, my responsibility is to read the Other Information and in doing so, consider whether the Other Information is materially inconsistent with the financial statements or my knowledge obtained in the audit or otherwise appears to be materially misstated. If based on the work I have performed, I conclude that there is a material misstatement of this Other Information, I am required to report that fact. I have nothing to report in this regard.

### **REPORT ON LAWFULNESS AND EFFECTIVENESS IN THE USE OF PUBLIC RESOURCES**

#### **Conclusion**

As required by Article 229(6) of the Constitution, based on the audit procedures performed, I confirm that nothing has come to my attention to cause me to believe that public resources have not been applied lawfully and in an effective way.

## **Basis for Conclusion**

The audit was conducted in accordance with ISSAI 3000 and ISSAI 4000. The standards require that I comply with ethical requirements and plan and perform the audit to obtain assurance about whether the activities, financial transactions and information reflected in the financial statements comply in all material respects, with the authorities that govern them. I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my conclusion.

## **REPORT ON EFFECTIVENESS OF INTERNAL CONTROLS, RISK MANAGEMENT AND GOVERNANCE**

### **Conclusion**

As required by Section 7(1)(a) of the Public Audit Act, 2015, based on the audit procedures performed, I confirm that, nothing has come to my attention to cause me to believe that internal controls, risk management and governance were not effective.

### **Basis for Conclusion**

The audit was conducted in accordance with ISSAI 2315 and ISSAI 2330. The standards require that I plan and perform the audit to obtain assurance about whether effective processes and systems of internal controls, risk Management and overall governance were operating effectively in all material respects. I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my conclusion.

### **Responsibilities of the Management and Trustees**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with International Public Sector Accounting Standards (Accrual Basis) and for maintaining effective internal controls as Management determines is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error and for its assessment of the effectiveness of internal controls, risk management and governance.

In preparing the financial statements, Management is responsible for assessing the Fund's ability to continue as a going concern, disclosing, as applicable, matters related to going concern and using the going concern basis of accounting unless Management is aware of the intention to cease operations.

Management is also responsible for the submission of the financial statements to the Auditor-General in accordance with the provisions of Section 47 of the Public Audit Act, 2015.

In addition to the responsibility for the preparation and presentation of the financial statements described above, Management is also responsible for ensuring that the activities, financial transactions and information reflected in the financial statements comply with the authorities which govern them and that public resources are applied in an effective way.

The Trustees are responsible for overseeing the Fund's financial reporting process, reviewing the effectiveness of how Management monitors compliance with relevant legislative and regulatory requirements, ensuring that effective processes and systems are in place to address key roles and responsibilities in relation to governance and risk management, and ensuring the adequacy and effectiveness of the control environment.

### **Auditor-General's Responsibilities for the Audit**

My responsibility is to conduct an audit of the financial statements in accordance with Article 229(4) of the Constitution, Section 35 of the Public Audit Act, 2015 and the International Standards for Supreme Audit Institutions (ISSAIs). The standards require that, in conducting the audit, I obtain reasonable assurance about whether the financial statements as a whole are free from material misstatements, whether due to fraud or error and to issue an auditor's report that includes my opinion in accordance with Section 48 of the Public Audit Act, 2015. Reasonable assurance is a high level of assurance but is not a guarantee that an audit conducted in accordance with IFPP will always detect a material misstatement when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of these financial statements.

In conducting the audit, Article 229(6) of the Constitution also requires that I express a conclusion on whether or not in all material respects, the activities, financial transactions and information reflected in the financial statements are in compliance with the authorities that govern them and that public resources are applied in an effective way. In addition, I consider the entity's control environment in order to give an assurance on the effectiveness of internal controls, risk management and governance processes and systems in accordance with the provisions of Section 7(1)(a) of the Public Audit Act, 2015.

Further, I am required to submit the audit report in accordance with Article 229(7) of the Constitution.

Detailed description of my responsibilities for the audit is located at the Office of the Auditor-General's website at: <https://www.oagkenya.go.ke/auditor-generals-responsibilities-for-audit/>. This description forms part of my auditor's report.

  
**FCPA Nancy Gathungu, CBS**  
**AUDITOR-GENERAL**

**Nairobi**

**19 December, 2024**

**THE SIAYA COUNTY ASSEMBLY CAR LOAN AND MORTGAGE FUND**  
**Reports and Financial Statements**  
**For the Year ended June 30, 2024**

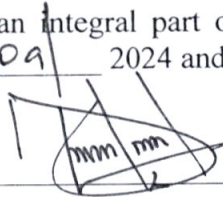
**14. Statement of Financial Performance for the Year Ended 30<sup>th</sup> June 2024**

	Notes	2023/2024	2022/2023
<b>Income</b>		<b>Kshs</b>	<b>Kshs</b>
Interest Earned	1	11,524,743	8,726,717
Insurance Premium received		1,240,126	-
<b>Total Income</b>		<b>12,764,869</b>	<b>8,726,717</b>
<b>Expenditure</b>			
Insurance Premium paid		957,233	1,301,785
Bank Charges		38,430	17,643
<b>Total Expenditure</b>		<b>995,663</b>	<b>1,319,428</b>
<b>Surplus for the year</b>		<b>11,769,206</b>	<b>7,407,289</b>

During the year under review, a total of Kshs. 1,240,126 was received as insurance premium recovered and Kshs. 38,430 paid as Bank charges.

The explanatory notes to these financial statements form an integral part of the financial statements. The financial statements were approved on 27/09/2024 and signed by:

  
 Clerk of the Assembly

  
 Director Finance and Accounting Services- County Assembly

Name: Mr. Eric Ogenga

Name: CPA David Okumu  
 MBR NO. 8170


The Siaya County Assembly Car Loan and Mortgage Fund Administrator

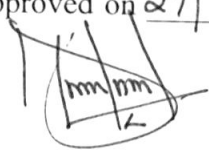
**THE SIAYA COUNTY ASSEMBLY CAR LOAN AND MORTGAGE FUND**  
**Reports and Financial Statements**  
**For the Year ended June 30, 2024**

**15. Statement of Financial Position as at 30 June 2024**

	Notes	2023-2024	2022-2023
		Kshs	Kshs
<b>Current Assets</b>			
Cash and Bank	2	92,842,473	16,912,171
Receivables	3	48,280	9,052,238
Loans and mortgages (performing outstanding loan)	5(i)	381,644,645	406,312,156
Irregular withdrawal	5(ii)	1,667,410	1,667,410
Loans and mortgages (Ist Assembly)	5(iii)	11,815,304	12,681,905
<b>Current Assets</b>		<b>488,018,112</b>	<b>446,625,880</b>
<b>Current Liabilities</b>			
Payables	4	4,616,837	3,566,811
<b>Net Assets</b>		<b>483,401,275</b>	<b>443,059,069</b>
<b>Financed By</b>			
Car Loan Fund Account	6	437,785,000	409,212,000
Accumulated Surplus	7	45,616,275	33,847,069
<b>Net Value of the Fund</b>		<b>483,401,275</b>	<b>443,059,069</b>

The accounting policies explanatory notes to these financial statements form an integral part of the financial statements. The financial statements were approved on 27/09/2024 and signed by:

  
 Clerk of the Assembly

  
 Director Finance and Accounting Services- County Assembly

Name: Mr. Eric Ogenga

Name: CPA David Okumu  
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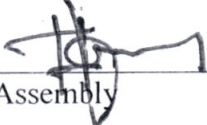
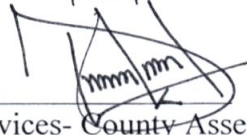
The Siaya County Assembly Car Loan and Mortgage Fund Administrator

**THE SIAYA COUNTY ASSEMBLY CAR LOAN AND MORTGAGE FUND**  
**Reports and Financial Statements**  
**For the Year ended June 30, 2024**

**16. Statement of Changes in Net Assets for the year ended 30<sup>th</sup> June 2024**

	Revolving Fund	Revaluation	Accumulated surplus	Total
		Reserve		
		KShs	KShs	KShs
<b>Balance as at 1st July 2022</b>	277,000,000	-	26,439,780	<b>303,439,780</b>
Surplus/(deficit) for the period	-	-	7,407,289	<b>7,407,289</b>
Funds received during the period	132,212,000	-	-	<b>132,212,000</b>
Revaluation gain	-	-	-	-
Car Grant	-	-	-	-
<b>Balance as at 30th June 2023</b>	<b>409,212,000</b>	-	<b>33,847,069</b>	<b>443,059,069</b>
<b>Balance as at 1st July 2023</b>	<b>409,212,000</b>	-	<b>33,847,069</b>	<b>443,059,069</b>
Surplus/(deficit) for the year	-	-	11,769,206	<b>11,769,206</b>
Funds received during the year	28,573,000	-	-	<b>28,573,000</b>
Revaluation gain	-	-	-	-
<b>Balance as at 30th June 2023</b>	<b>437,785,000</b>	-	<b>45,616,275</b>	<b>483,401,275</b>

The accounting policies explanatory notes to these financial statements form an integral part of the financial statements. The financial statements were approved on 27/09/2024 and signed by:


  
 Clerk of the Assembly                      Director Finance and Accounting Services- County Assembly

Name: Mr. Eric Ogenga

Name: CPA David Okumu  
 MBR NO. 8170


The Siaya County Assembly Car Loan and Mortgage Fund Administrator


**THE SIAYA COUNTY ASSEMBLY CAR LOAN AND MORTGAGE FUND**  
**Reports and Financial Statements**  
**For the Year ended June 30, 2024**

**17. Statement of Cash Flows for The Year Ended 30 June 2024**

	Notes	2023-2024	2022-2023
<b>Cash Flows from Operating Activities</b>		<b>Kshs</b>	<b>Kshs</b>
<b>Cash Receipts</b>			
Loan Interest Earned	<b>1</b>	11,524,743	8,726,717
Insurance Premium received		1,240,126	-
<b>Total cash received from Operating Activities 'a'</b>		<b>12,764,869</b>	<b>8,726,717</b>
<b>Cash Payments</b>			
Bank Charges paid		38,430	17,643
Total Insurance premium		957,233	-
<b>Total Payments 'b'</b>		<b>995,663</b>	<b>17,643</b>
<b>Net receipts/(payments) from operating activities(a-b)</b>		<b>11,769,206</b>	<b>8,709,074</b>
<b>Adjusted for:</b>			
Decrease/(increase) in accounts receivable:		9,003,958	-
Increase/(decrease) in accounts payable:		(1,503,085)	-
<b>Net cash flows from operating activities</b>		<b>19,270,079</b>	<b>8,709,074</b>
<b>Cash Flows from Investing Activities</b>			
Principal Loans Paid by Members		71,035,817	43,182,387
Loans advanced to Members and Staff		(42,948,594)	(326,984,974)
<b>Net Cash flows from Investing Activities 'd'</b>		<b>28,087,223</b>	<b>(283,802,587)</b>
<b>Cash Flows from Financing Activities</b>			
Cash Receipts from County Treasury		28,573,000	132,212,000
Cash paid to the County Revenue Fund		-	-
<b>Net Cash flows from Financing Activities 'e'</b>		<b>28,573,000</b>	<b>132,212,000</b>
<b>Net Cash flow</b>		<b>75,930,303</b>	<b>(142,881,513)</b>
<b>Cash at the beginning of the period 'f'</b>		16,912,171	159,793,684
<b>Cash at the end of the period (c + d + e)</b>		75,930,302	(142,881,513)
<b>Cash at the end of the year(c+d+e+f)</b>		92,842,473	16,912,171

The accounting policies explanatory notes to these financial statements form an integral part of the financial statements. The financial statements were approved on 27/09 2024 and signed by:

  
 Clerk of the Assembly

  
 Director Finance and Accounting Services- County Assembly

Name: Mr. Eric Ogenga

Name: CPA David Okumu  
 MBR NO. 8170

The Siaya County Assembly Car Loan and Mortgage Fund Administrator

## 19. Notes to the Financial Statements

### 1. General Information

The Siaya County Assembly Car Loan and Mortgage Loan Fund is established by and derives its authority and accountability from Public Finance Management Act 2012. The entity is wholly owned by the Siaya County Assembly and is domiciled in Kenya. The principal activity/mission/ mandate of the fund is to provide car loans and Mortgage to Hon. Members of the County Assembly and staff.

### 2. Statement of compliance and basis of preparation

The Fund's financial statements have been prepared in accordance with and comply with International Public Sector Accounting Standards (IPSAS). The financial statements are presented in Kenya shillings, which is the functional and reporting currency of the Fund. The accounting policies have been consistently applied to all the years presented. The financial statements have been prepared on the basis of historical cost, unless stated otherwise. The cash flow statement is prepared using the direct method. The financial statements are prepared on accrual basis.

### 3. Adoption of new and revised standards

- (i) New and amended standards and interpretations in issue but not yet effective in the year ended 30 June 2024.

There were no new and amended standards issued in the financial year.

Standard	Effective date and impact
IPSAS 43 -Leases	<i>Applicable 1<sup>st</sup> January 2025</i> The standard sets out the principles for the recognition, measurement, presentation, and disclosure of leases. The objective is to ensure that lessees and lessors provide relevant information in a manner that faithfully represents those transactions. This information gives a basis for users of financial statements to assess the effect that leases have on the financial position, financial performance and cashflows of an Entity. The new standard requires entities to recognise, measure and present information on right of use assets and lease liabilities.
IPSAS 44: Non-Current Assets Held for Sale and	<i>Applicable 1<sup>st</sup> January 2025</i> The Standard requires, Assets that meet the criteria to be classified as held for sale to be measured at the lower of carrying amount and fair value less costs to sell and the depreciation of such assets to cease and:

### 18. Statement of Comparison of Budget and Actual Amounts for the Period

	Original budget	Adjustments	Final budget	Actual on comparable basis	Performance difference	% utilisation
	2023/2024	2023/2024	2023/2024	2023/2024	2023/2024	2023/2024
Revenue	KShs	KShs	KShs	KShs	KShs	
Transfers from County Govt.	10,000,000	18,573,000	28,573,000	28,573,000	-	0.00%
Interest income	11,524,743	-	11,524,743	11,524,743	-	100.00%
Insurance Premium-received	1,262,276	-	1,262,276	1,240,126	-22,150	98.25%
<b>Total income</b>	<b>22,787,019</b>	<b>18,573,000</b>	<b>41,360,019</b>	<b>41,337,869</b>	<b>-22,150</b>	<b>99.95%</b>
<b>Expenses</b>						
Transfer to Mortgage and Car Loan A/c	10,000,000	18,573,000	28,573,000	28,573,000	-	100.00%
Finance cost	40,000	-	40,000	38,430	1,570	96.08%
Insurance Premium	1,500,000	-	1,500,000	957,233	542,767	63.82%
<b>Total expenditure</b>	<b>11,540,000</b>	<b>18,573,000</b>	<b>30,113,000</b>	<b>29,568,663</b>	<b>544,337</b>	<b>98.19%</b>
<b>Surplus for the period</b>	<b>11,247,019</b>	<b>-</b>	<b>11,247,019</b>	<b>11,769,206</b>	<b>-522,187</b>	<b>104.64%</b>

#### Budget notes

The County Assembly of Siaya Car Loan and Mortgage Committee had a budget of Kshs. **28,573,000** for the Car loan and Mortgage fund which was received during the year under review and disbursed to the Honourable Members and staff. The Kshs **38,430** represent the total bank charges and Kshs. **957,233** being insurance premium during the year under review.

**THE SIAYA COUNTY ASSEMBLY CAR LOAN AND MORTGAGE FUND**  
**Reports and Financial Statements**  
**For the Year ended June 30, 2024**

<b>Standard</b>	<b>Effective date and impact</b>
Discontinued Operations	Assets that meet the criteria to be classified as held for sale to be presented separately in the statement of financial position and the results of discontinued operations to be presented separately in the statement of financial performance.
IPSAS 45- Property Plant and Equipment	<b><i>Applicable 1<sup>st</sup> January 2025</i></b> The standard supersedes IPSAS 17 on Property, Plant and Equipment. IPSAS 45 has additional guidance/ new guidance for heritage assets, infrastructure assets and measurement. Heritage assets were previously excluded from the scope of IPSAS 17 in IPSAS 45, heritage assets that satisfy the definition of PPE shall be recognised as assets if they meet the criteria in the standard. IPSAS 45 has an additional application guidance for infrastructure assets, implementation guidance and illustrative examples. The standard has clarified existing principles e.g valuation of land over or under the infrastructure assets, under- maintenance of assets and distinguishing significant parts of infrastructure assets.
IPSAS 46 Measurement	<b><i>Applicable 1<sup>st</sup> January 2025</i></b> The objective of this standard was to improve measurement guidance across IPSAS by: <ul style="list-style-type: none"> <li>i. Providing further detailed guidance on the implementation of commonly used measurement bases and the circumstances under which they should be used.</li> <li>ii. Clarifying transaction costs guidance to enhance consistency across IPSAS;</li> <li>iii. Amending where appropriate guidance across IPSAS related to measurement at recognition, subsequent measurement and measurement related disclosures.</li> </ul> The standard also introduces a public sector specific measurement bases called the current operational value.

<b>Standard</b>	<b>Effective date and impact:</b>
IPSAS 47- Revenue	<b><i>Applicable 1<sup>st</sup> January 2026</i></b> This standard supersedes IPSAS 9- Revenue from exchange transactions, IPSAS 11 Construction contracts and IPSAS 23 Revenue from non- exchange transactions. This standard brings all the guidance of accounting for revenue under one standard. The objective of the standard is to establish the principles that an entity shall apply to report useful information to users of financial statements about the nature, amount, timing and uncertainty of revenue and cash flow arising from revenue transactions.
IPSAS 48- Transfer Expenses	<b><i>Applicable 1<sup>st</sup> January 2026</i></b> The objective of the standard is to establish the principles that a transfer provider shall apply to report useful information to users of

**THE SIAYA COUNTY ASSEMBLY CAR LOAN AND MORTGAGE FUND**  
**Reports and Financial Statements**  
**For the Year ended June 30, 2024**

Standard	Effective date and impact:
	financial statements about the nature, amount, timing and uncertainty of expenses and cash flow arising from transfer expense transactions. This is a new standard for public sector entities geared to provide guidance to entities that provide transfers on accounting for such transfers.
IPSAS 49- Retirement Benefit Plans	<i>Applicable 1<sup>st</sup> January 2026</i> The objective is to prescribe the accounting and reporting requirements for the public sector retirement benefit plans which provide retirement to public sector employees and other eligible participants. The standard sets the financial statements that should be presented by a retirement benefit plan.

**(ii) Early adoption of standards**

The Entity did not early – adopt any new or amended standards in the financial year June 2024.

# THE SIAYA COUNTY ASSEMBLY CAR LOAN AND MORTGAGE FUND

## Reports and Financial Statements

For the Year ended June 30, 2024

### 1. Significant Accounting Policies

#### a) Revenue recognition

##### i. Revenue from non-exchange transactions

#### Transfers from other government entities

Revenues from non-exchange transactions with other government entities are measured at fair value and recognized on obtaining control of the asset (cash, goods, services and property) if the transfer is free from conditions and it is probable that the economic benefits or service potential related to the asset will flow to the entity and can be measured reliably.

##### ii. Revenue from exchange transactions

#### Interest income

Interest income is accrued using the effective yield method. The effective yield discounts estimated future cash receipts through the expected life of the financial asset to that asset's net carrying amount. The method applies this yield to the principal outstanding to determine interest income each period.

#### Dividends

Dividends or similar distributions must be recognized when the shareholder's or the Entity's right to receive payments is established.

#### Rental income

Rental income arising from operating leases on investment properties is accounted for on a straight-line basis over the lease terms and included in revenue.

#### b) Budget information

The original budget for FY 2023-2024 was approved by the County Assembly on 29<sup>th</sup> June, 2023. The entity's budget is prepared on a different basis to the actual income and expenditure disclosed in the financial statements. The financial statements are prepared on accrual basis using a classification based on the nature of expenses in the statement of financial performance, whereas the budget is prepared on a cash basis. The amounts in the financial statements were recast from the accrual basis to the cash basis and reclassified by presentation to be on the same basis as the approved budget. A comparison of budget and actual amounts, prepared on a comparable basis to the approved budget, is then presented in the statement of comparison of budget and actual amounts.

## **THE SIAYA COUNTY ASSEMBLY CAR LOAN AND MORTGAGE FUND**

### **Reports and Financial Statements**

**For the Year ended June 30, 2024**

In addition to the Basis difference, adjustments to amounts in the financial statements are also made for differences in the formats and classification schemes adopted for the presentation of the financial statements and the approved budget.

A statement to reconcile the actual amounts on a comparable basis included in the statement of comparison of budget and actual amounts and the actuals as per the statement of financial performance has been presented under page 1 of these financial statements.

#### **c) Property, plant and equipment**

All property, plant and equipment are stated at cost less accumulated depreciation and impairment losses. Cost includes expenditure that is directly attributable to the acquisition of the items. When significant parts of property, plant and equipment are required to be replaced at intervals, the entity recognizes such parts as individual assets with specific useful lives and depreciates them accordingly. Likewise, when a major inspection is performed, its cost is recognized in the carrying amount of the plant and equipment as a replacement if the recognition criteria are satisfied. All other repair and maintenance costs are recognized in surplus or deficit as incurred. Where an asset is acquired in a non-exchange transaction for nil or nominal consideration the asset is initially measured at its fair value.

##### **a) Intangible Assets**

Intangible assets acquired separately are initially recognized at cost. The cost of intangible assets acquired in a non-exchange transaction is their fair value at the date of the exchange. Following initial recognition, intangible assets are carried at cost less any accumulated amortization and accumulated impairment losses. Internally generated intangible assets, excluding capitalized development costs, are not capitalized and expenditure is reflected in surplus or deficit in the period in which the expenditure is incurred.

The useful life of the intangible assets is assessed as either finite or indefinite.

##### **b) Investment property**

Investment properties are measured initially at cost, including transaction costs. The carrying amount includes the replacement cost of components of an existing investment property at the time that cost is incurred if the recognition criteria are met and excludes the costs of day-to-day maintenance of an investment property. Investment property acquired through a non-exchange transaction is measured at its fair value at the date of acquisition. Subsequent to initial recognition, investment properties are measured using the cost model and are depreciated over useful period or investment property is measured at fair value with gains and losses recognised through surplus or deficit. Investment properties are derecognized either when they have been disposed of or when the investment property is permanently withdrawn from use and no future economic benefit or service potential is expected from its disposal. The difference between the net disposal proceeds and the carrying amount of the asset is recognized in the surplus or deficit in the period of de-recognition.

# THE SIAYA COUNTY ASSEMBLY CAR LOAN AND MORTGAGE FUND

## Reports and Financial Statements

For the Year ended June 30, 2024

### Summary of Significant Accounting Policies (Continued)

#### c) Financial instruments

IPSAS 41 addresses the classification, measurement and de-recognition of financial assets and financial liabilities, introduces new rules for hedge accounting and a new impairment model for financial assets. The entity does not have any hedge relationships and therefore the new hedge accounting rules have no impact on the Company's financial statements. A financial instrument is any contract that gives rise to a financial asset of one entity and a financial liability or equity instrument of another entity. At initial recognition, the entity measures a financial asset or financial liability at its fair value plus or minus, in the case of a financial asset or financial liability not at fair value through surplus or deficit, transaction costs that are directly attributable to the acquisition or issue of the financial asset or financial liability.

#### **Financial assets**

##### **Classification of financial assets**

The entity classifies its financial assets as subsequently measured at amortised cost, fair value through net assets/ equity or fair value through surplus and deficit on the basis of both the entity's management model for financial assets and the contractual cash flow characteristics of the financial asset. A financial asset is measured at amortized cost when the financial asset is held within a management model whose objective is to hold financial assets in order to collect contractual cash flows and the contractual terms of the financial asset give rise on specified dates to cash flows that are solely payments of principal and interest on the principal outstanding. A financial asset is measured at fair value through net assets/ equity if it is held within the management model whose objective is achieved by both collecting contractual cashflows and selling financial assets and the contractual terms of the financial asset give rise on specified dates to cash flows that are solely payments of principal and interest on the principal amount outstanding. A financial asset shall be measured at fair value through surplus or deficit unless it is measured at amortized cost or fair value through net assets/ equity unless an entity has made irrevocable election at initial recognition for particular investments in equity instruments.

##### **Subsequent measurement**

Based on the business model and the cash flow characteristics, the entity classifies its financial assets into amortized cost or fair value categories for financial instruments. Movements in fair value are presented in either surplus or deficit or through net assets/ equity subject to certain criteria being met.

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**Summary of Significant Accounting Policies (Continued)**

**Amortized cost**

Financial assets that are held for collection of contractual cash flows where those cash flows represent solely payments of principal and interest, and that are not designated at fair value through surplus or deficit, are measured at amortized cost. A gain or loss on an instrument that is subsequently measured at amortized cost and is not part of a hedging relationship is recognized in profit or loss when the asset is de-recognized or impaired. Interest income from these financial assets is included in finance income using the effective interest rate method.

**Fair value through net assets/ equity**

Financial assets that are held for collection of contractual cash flows and for selling the financial assets, where the assets' cash flows represent solely payments of principal and interest, are measured at fair value through net assets/ equity. Movements in the carrying amount are taken through net assets, except for the recognition of impairment gains or losses, interest revenue and foreign exchange gains and losses which are recognized in surplus/deficit. Interest income from these financial assets is included in finance income using the effective interest rate method.

**Fair value through surplus or deficit**

Financial assets that do not meet the criteria for amortized cost or fair value through net assets/ equity are measured at fair value through surplus or deficit. A business model where the entity manages financial assets with the objective of realizing cash flows through solely the sale of the assets would result in a fair value through surplus or deficit model.

**Trade and other receivables**

Trade and other receivables are recognized at fair values less allowances for any uncollectible amounts. Trade and other receivables are assessed for impairment on a continuing basis. An estimate is made of doubtful receivables based on a review of all outstanding amounts at the year end.

**Impairment**

The entity assesses, on a forward-looking basis, the expected credit loss ('ECL') associated with its financial assets carried at amortized cost and fair value through net assets/equity. The entity recognizes a loss allowance for such losses at each reporting date. Critical estimates and significant judgments made by management in determining the expected credit loss (ECL) .

# THE SIAYA COUNTY ASSEMBLY CAR LOAN AND MORTGAGE FUND

## Reports and Financial Statements

For the Year ended June 30, 2024

### Significant Accounting Policies (Continued)

#### Financial liabilities

##### Classification

The entity classifies its liabilities as subsequently measured at amortized cost except for financial liabilities measured through profit or loss.

##### d) Inventories

Inventory is measured at cost upon initial recognition. To the extent that inventory was received through non-exchange transactions (for no cost or for a nominal cost), the cost of the inventory is its fair value at the date of acquisition.

Costs incurred in bringing each product to its present location and conditions are accounted for, as follows:

- Raw materials: purchase cost using the weighted average cost method
- Finished goods and work in progress: cost of direct materials and labour and a proportion of manufacturing overheads based on the normal operating capacity, but excluding borrowing costs

After initial recognition, inventory is measured at the lower of cost and net realizable value. However, to the extent that a class of inventory is distributed or deployed at no charge or for a nominal charge, that class of inventory is measured at the lower of cost and current replacement cost. Net realizable value is the estimated selling price in the ordinary course of operations, less the estimated costs of completion and the estimated costs necessary to make the sale, exchange, or distribution. Inventories are recognized as an expense when deployed for utilization or consumption in the ordinary course of operations of the Entity.

##### e) Provisions

Provisions are recognized when the Entity has a present obligation (legal or constructive) as a result of a past event, it is probable that an outflow of resources embodying economic benefits or service potential will be required to settle the obligation and a reliable estimate can be made of the amount of the obligation. Where the Entity expects some or all of a provision to be reimbursed, for example, under an insurance contract, the reimbursement is recognized as a separate asset only when the reimbursement is virtually certain. The expense relating to any provision is presented in the statement of financial performance net of any reimbursement.

##### f) Social Benefits

Social benefits are cash transfers provided to i) specific individuals and / or households that meet the eligibility criteria, ii) mitigate the effects of social risks and iii) Address the need of society as a whole. The entity recognises a social benefit as an expense for the social benefit scheme at the same time that it recognises a liability. The liability for the social benefit scheme is measured at the best estimate of the cost (the social benefit payments) that the entity will incur in fulfilling the present obligations represented by the liability.

**THE SIAYA COUNTY ASSEMBLY CAR LOAN AND MORTGAGE FUND**  
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*Summary of Significant Accounting Policies (Continued)*

**g) Contingent liabilities**

The Entity does not recognize a contingent liability but discloses details of any contingencies in the notes to the financial statements, unless the possibility of an outflow of resources embodying economic benefits or service potential is remote.

**Contingent assets**

The Entity does not recognize a contingent asset, but discloses details of a possible asset whose existence is contingent on the occurrence or non-occurrence of one or more uncertain future events not wholly within the control of the Entity in the notes to the financial statements. Contingent assets are assessed continually to ensure that developments are appropriately reflected in the financial statements. If it has become virtually certain that an inflow of economic benefits or service potential will arise and the asset's value can be measured reliably, the asset and the related revenue are recognized in the financial statements of the period in which the change occurs.

**h) Nature and purpose of reserves**

The Entity currently don't create and maintains reserves.

**i) Changes in accounting policies and estimates**

The Entity recognizes the effects of changes in accounting policy retrospectively. The effects of changes in accounting policy are applied prospectively if retrospective application is impractical.

**j) Employee benefits – Retirement benefit plans**

The Entity provides retirement benefits for its employees and directors. Defined contribution plans are post-employment benefit plans under which an entity pays fixed contributions into a separate entity (a fund) and will have no legal or constructive obligation to pay further contributions if the fund does not hold sufficient assets to pay all employee benefits relating to employee service in the current and prior periods. The contributions to fund obligations for the payment of retirement benefits are charged against income in the year in which they become payable.

Defined benefit plans are post-employment benefit plans other than defined-contribution plans. The defined benefit funds are actuarially valued tri-annually on the projected unit credit method basis. Deficits identified are recovered through lump sum payments or increased future contributions on proportional basis to all participating employers. The contributions and lump sum payments reduce the post-employment benefit obligation.

# THE SIAYA COUNTY ASSEMBLY CAR LOAN AND MORTGAGE FUND

## Reports and Financial Statements

For the Year ended June 30, 2024

### *Summary of Significant Accounting Policies (Continued)*

#### **k) Foreign currency transactions**

Transactions in foreign currencies are initially accounted for at the ruling rate of exchange on the date of the transaction. Trade creditors or debtors denominated in foreign currency are reported at the statement of financial position reporting date by applying the exchange rate on that date. Exchange differences arising from the settlement of creditors, or from the reporting of creditors at rates different from those at which they were initially recorded during the period, are recognized as income or expenses in the period in which they arise.

#### **l) Borrowing costs**

Borrowing costs are capitalized against qualifying assets as part of property, plant and equipment. Such borrowing costs are capitalized over the period during which the asset is being acquired or constructed and borrowings have been incurred. Capitalization ceases when construction of the asset is complete. Further borrowing costs are charged to the statement of financial performance.

#### **m) Related parties**

The Entity regards a related party as a person or an entity with the ability to exert control individually or jointly, or to exercise significant influence over the Entity, or vice versa. Members of key management are regarded as related parties and comprise the directors, the CEO and senior managers.

#### **n) Cash and cash equivalents**

Cash and cash equivalents comprise cash on hand and cash at bank, short-term deposits on call and highly liquid investments with an original maturity of three months or less, which are readily convertible to known amounts of cash and are subject to insignificant risk of changes in value. Bank account balances include amounts held at the Central Bank of Kenya and at various commercial banks at the end of the financial year. For the purposes of these financial statements, cash and cash equivalents also include short term cash imprests and advances to authorised public officers and/or institutions which were not surrendered or accounted for at the end of the financial year.

#### **o) Comparative figures**

Where necessary comparative figures for the previous financial year have been amended or reconfigured to conform to the required changes in presentation.

**THE SIAYA COUNTY ASSEMBLY CAR LOAN AND MORTGAGE FUND**  
**Reports and Financial Statements**  
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*Summary of Significant Accounting Policies (Continued)*

**5. Significant judgments and sources of estimation uncertainty**

The preparation of the Entity's financial statements in conformity with IPSAS requires management to make judgments, estimates and assumptions that affect the reported amounts of revenues, expenses, assets and liabilities, and the disclosure of contingent liabilities, at the end of the reporting period. However, uncertainty about these assumptions and estimates could result in outcomes that require a material adjustment to the carrying amount of the asset or liability affected in future periods.

State all judgements, estimates and assumptions made e.g.

**a) Estimates and assumptions –**

The key assumptions concerning the future and other key sources of estimation uncertainty at the reporting date, that have a significant risk of causing a material adjustment to the carrying amounts of assets and liabilities within the next financial year, are described below. The Entity based its assumptions and estimates on parameters available when the consolidated financial statements were prepared. However, existing circumstances and assumptions about future developments may change due to market changes or circumstances arising beyond the control of the Entity. Such changes are reflected in the assumptions when they occur. IPSAS 1.140.

**b) Useful lives and residual values**

The useful lives and residual values of assets are assessed using the following indicators to inform potential future use and value from disposal:

- The condition of the asset based on the assessment of experts employed by the Entity
- The nature of the asset, its susceptibility and adaptability to changes in technology and processes
- The nature of the processes in which the asset is deployed
- Availability of funding to replace the asset
- Changes in the market in relation to the asset

**c) Provisions**

Provisions were raised and management determined an estimate based on the information available.

Provisions are measured at the management's best estimate of the expenditure required to settle the obligation at the reporting date and are discounted to present value where the effect is material.

**THE SIAYA COUNTY ASSEMBLY CAR LOAN AND MORTGAGE FUND**

**Reports and Financial Statements**

**For the Year ended June 30, 2024**

**6. Notes To The Financial Statements**

**1. Interest income**

	<b>FY2023-2024</b>	<b>FY2022-2023</b>
<b>Income</b>	<b>KSHS</b>	<b>KSHS</b>
Interest Earned	11,524,743	8,726,717
<b>Total Income</b>	<b>11,524,743</b>	<b>8,726,717</b>

The income above represent the total interest received for both Hon MCAs and Staff for the year under review. Kshs. 5,654,051 was for the Hon.MCAs and Kshs. 5,870,692 for Staff.

**Notes to the Financial Statements Continued**

**2. Cash and cash equivalents**

<b>YEAR</b>	<b>FY2023-2024</b>	<b>FY2022-2023</b>
<b>BANK</b>	<b>KSHS</b>	<b>KSHS</b>
Cooperative Bank a/c no.01141257509900	86,805,758	12,319,799
KCB A/c no.1273638182	6,036,716	4,592,372
<b>Total</b>	<b>92,842,473</b>	<b>16,912,171</b>

**3.Receivables**

<b>RECEIVABLES</b>	<b>2023-2024</b>	<b>2022-2023</b>
	<b>KSHS</b>	<b>KSHS</b>
REPAYMENTS-JUNE	-	1,548,400
REPAYMENTS-JUNE	-	1,548,400
REPAYMENTS-JUNE	-	4,479,231
REPAYMENTS-JUNE	-	1,427,927
REPAYMENTS-JUNE	48,280	48,280
	<b>48,280</b>	<b>9,052,238</b>

The amount of Kshs. 48,280 represents the repayment amount for the month of June 2024 which was yet to be received.

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**4. Payables**

Description	2023-2024
<b>4.</b>	<b>KSHS</b>
Bal B/f	2,265,026
Less Paid to date	(249,595)
Insurance Premium retained during the year from staff mortgage	2,601,406
<b>TOTAL PAYABLES</b>	<b>4,616,837</b>

Represents insurance premium deducted from Staff yet to be paid to insurance firm.

<b>Changes in receivables and payables</b>	
Description	2023-2024
Opening Accounts Receivables-1st July 2023	9,052,238
Closing Accounts Receivables-30th June 2024	48,280
<b>TOTAL LOAN REPAYMENTS</b>	<b>9,003,958</b>

Description	2023-2024
Insurance Premium payable paid out so far	1,503,085
<b>Total</b>	<b>1,503,085</b>

**5. Analysis of outstanding Loan**

	2023-2024	2022-2023
Category	KSHS	KSHS
Balance b/d	420,661,456	143,646,096
Loans Disbursed	45,550,000	329,250,000
Loan repayments	(82,560,560)	(60,961,357)
Earned Interest	11,524,743	8,726,717
<b>Total</b>	<b>395,175,639</b>	<b>420,661,456</b>

**Details of Outstanding Loans**

<b>5(i)</b> Performing outstanding loan-Hon MCAs and Staff	381,644,645	406,312,156
<b>5(ii)</b> Irregular withdrawal	1,667,410	1,667,410
<b>5(iii)</b> Performing Loans of members of the first assembly	11,815,304	12,681,905

Included in the outstanding Loan balance is an amount of Kshs. 1,667,410 which was an irregular withdrawal by a former Clerk of the Assembly.

**6.Car Loan and Mortgage Fund Account**

	<b>2023-2024</b>	<b>2022-2023</b>
	<b>KSHS.</b>	<b>KSHS.</b>
Balance b/d	409,212,000	277,000,000
Additional funds during the year	28,573,000	132,212,000
<b>TOTAL</b>	<b>437,785,000</b>	<b>409,212,000</b>

**7.Accumulated Surplus**

	<b>2023-2024</b>	<b>FY2022-2023</b>
	<b>KSHS.</b>	<b>KSHS</b>
Balance b/d	33,847,069	26,439,780
<b>Surplus for the year</b>	<b>11,769,206</b>	<b>7,407,289</b>
<b>Total c/d</b>	<b>45,616,275</b>	<b>33,847,069</b>

## 20. PROGRESS ON FOLLOW UP OF AUDITOR RECOMMENDATIONS

The following is the summary of issues raised by the external auditor, and management comments that were provided to the auditor. We have nominated focal persons to resolve the various issues as shown below with the associated time frame within which we expect the issues to be resolved.

Reference No. on the external audit Report	Issue / Observations from Auditor	Management comments	Focal Point person to resolve the issue (Name and designation)	Status: (Resolved / Not Resolved)	Timeframe: (Put a date when you expect the issue to be resolved)
1	Irregular Withdrawal	<p>It is noted that 'irregular withdrawal' and 'loan' are dissimilar and may not relate. The Ksh 2 million was withdrawn irregularly and was not therefore classified as loan advanced. There were undisclosed deposits in the Car Loan and Mortgage Account which cannot be directly linked to the amount withdrawn. Since the matter is still seized by the Courts, the transactions around the irregularly withdrawn amount have not yet been clarified.</p> <p>The management notes that upon the conclusion of the case, any outstanding amount irregularly withdrawn and associated interests will be</p>			

Reference No. on the external audit Report	Issue / Observations from Auditor	Management comments	Focal Point person to resolve the issue (Name and designation)	Status: (Resolved / Not Resolved)	Timeframe: (Put a date when you expect the issue to be resolved)
		clarified and recovered. The impending recovery will not however depend on the outcome of the case.			
2	Non-performing loans- Kshs.12,681,905	<p>The outstanding balance was Kshs.39 million as at 30<sup>th</sup> June, 2017. On account of the recovery strategies by the Assembly, the outstanding balance is currently at Kshs. 11,815,304 indicating that approximately Kshs.28 million has been repaid within the intervening interval. In particular, during the year under review, a total of Kshs 866,601.</p> <p>In order to safeguard the interest of the Assembly over the properties on the MCAs and Staff provided as securities for Car Loans and Mortgages granted, the Assembly placed <b>Cautions</b> over all the</p>			

Reference No. on the external audit Report	Issue / Observations from Auditor	Management comments	Focal Point person to resolve the issue (Name and designation)	Status: (Resolved / Not Resolved)	Timeframe: (Put a date when you expect the issue to be resolved)
		subject properties and registered <b>Chattel Mortgages</b> on all motor vehicle log books surrendered as security.			

Fund Manager/Accounting Officer

Date.....