

REPUBLIC OF KENYA



PARLIAMENT  
OF KENYA  
LIBRARY



THE NATIONAL ASSEMBLY PAPERS LAID	
DATE: 12 FEB 2026	DAY: Thursday
TABLED BY:	Hon George Mungai, M.P.
CLERK-AT-THE-TABLE:	Outshey of Kom Randa Tutui

**REPORT**

**OF**

**THE AUDITOR-GENERAL**

**ON**

**RECEIVER OF REVENUE  
FINANCIAL STATEMENTS**

**FOR THE YEAR ENDED  
30 JUNE, 2025**

**STATE DEPARTMENT FOR INTERNAL  
SECURITY AND NATIONAL ADMINISTRATION**

OFFICE OF THE AUDITOR GENERAL  
P.O. Box 30084 - 00100, NAIROBI  
RECORDS OFFICE  
13 NOV 2025  
**RECEIVED**



---

**STATE DEPARTMENT FOR INTERNAL SECURITY  
AND  
NATIONAL ADMINISTRATION  
RECEIVER OF REVENUE ANNUAL REPORT AND FINANCIAL STATEMENTS  
FOR THE YEAR ENDED 30<sup>th</sup> JUNE 2025**

---

**Transitional IPSAS Statements/Prepared in accordance with the Accrual Basis of Accounting Method  
under the International Public Sector Accounting Standards (IPSAS)**

*Leave this page Blank.*

***Receiver of Revenue - State Department for Internal Security and National Administration  
Revenue Statements for the year ended 30<sup>th</sup> June 2025***

---

<b>Table of Contents</b>	<b>Page Number</b>
1. Acronyms and Definitions of Key Terms .....	ii
2. Key Entity Information and Management .....	iii
3. Statement by Receiver of Revenue.....	v
4. Management Discussion and Analysis .....	vi
5. Statement of Receiver of Revenue's Responsibilities .....	vii
6. Report of the Independent Auditors on the Receiver of Revenue .....	ix
7. Statement of Financial Performance for the year ended 30th June 2025.....	1
8. Statement of Financial Position as at 30 <sup>th</sup> June 2025 .....	2
9. Statement of Cash Flows for the Year Ended 2025 .....	3
10. Statement of Comparison of Budget & Actual Amounts for the Year ended 30 <sup>th</sup> June 2025.....	4
11. Notes to the Financial Statements.....	5
12. Appendices.....	11

**1. Acronyms and Definitions of Key Terms**

**a) Acronyms**

TNT	The National Treasury
PFM	Public Finance Management
PSASB	Public Sector Accounting Standards Board
ROR	Receiver of Revenue
CBK	Central Bank of Kenya
NPS	National Police Service

## **2. Key Entity Information and Management**

### **(a) Background information**

The *State Department for Internal Security* is under the Ministry of Interior and National Administration. At cabinet level, the *State Department for Internal security* is represented by the Cabinet Secretary for Interior, who is responsible for the general policy and strategic direction of the *State Department for Internal security*. The *State Department for Internal security* was appointed as a receiver on 30<sup>th</sup> June 2016 by the Cabinet Secretary, National Treasury in accordance with Section 75 and 76 of the PFM Act, 2012.

### **(b) Principal activities**

The receiver of revenue collects revenue for Licence Fees from Firearms Licensing Board. Revenue collected is remitted to the National Treasury Exchequer Account (Consolidated Fund ).

### **(c) Key Management**

#### **Principal Secretary**

Dr. Raymond Omollo, Ph.D

#### **Chairman, Firearms Licensing Board**

Charles M. Mukindia.

#### **Senior Chief Finance Officer**

John O. Nyabwari.

#### **Senior Deputy Accountant General**

Fredrick Muhul Raongo.

### **(d) Entity Headquarters**

Harambee Building/House/Plaza  
Harambee Avenue/Road/Highway  
Nairobi, KENYA

### **(e) Entity Contacts**

P.O. Box 30510  
Telephone: (254) 020-2227411  
E-mail: [ps.interior@kenya.go.ke](mailto:ps.interior@kenya.go.ke)  
Website: [www.interior-coordination.go.ke](http://www.interior-coordination.go.ke)

### **(f) Independent Auditors**

Auditor General  
Kenya National Audit Office  
Anniversary Towers, University Way  
P. O. Box 30084

*Receiver of Revenue - State Department for Internal Security and National Administration  
Revenue Statements for the year ended 30<sup>th</sup> June 2025*

---

GPO 00100  
Nairobi, Kenya

**(g)Principal Legal Adviser**  
The Attorney General  
State Law Office  
Harambee Avenue  
P.O. Box 40112  
NAIROBI, Kenya

**(h)Bankers**  
Central Bank of Kenya  
Haile Selassia Avenue  
City Square 00200  
Nairobi, Kenya

Kenya Commercial Bank  
Head Office  
Kencom House  
P.O Box 48400  
Nairobi, Kenya

*Receiver of Revenue - State Department for Internal Security and National Administration  
Revenue Statements for the year ended 30<sup>th</sup> June 2025*

---

**3. Statement by Receiver of Revenue**

Revenue collection decrease from Kshs. 2,968,584,497.90 to Kshs.329,428,034.40 in the financial year 2024-2025 was due to the fact that Firearms Licensing Board was the only receiver of revenue for the State Department for Internal Security and National Administration as compared to the previous financial years.



.....  
Dr. Raymond Omollo, ph.D  
Principal Secretary

**Receiver of Revenue - State Department for Internal Security and National Administration  
Revenue Statements for the year ended 30<sup>th</sup> June 2025**

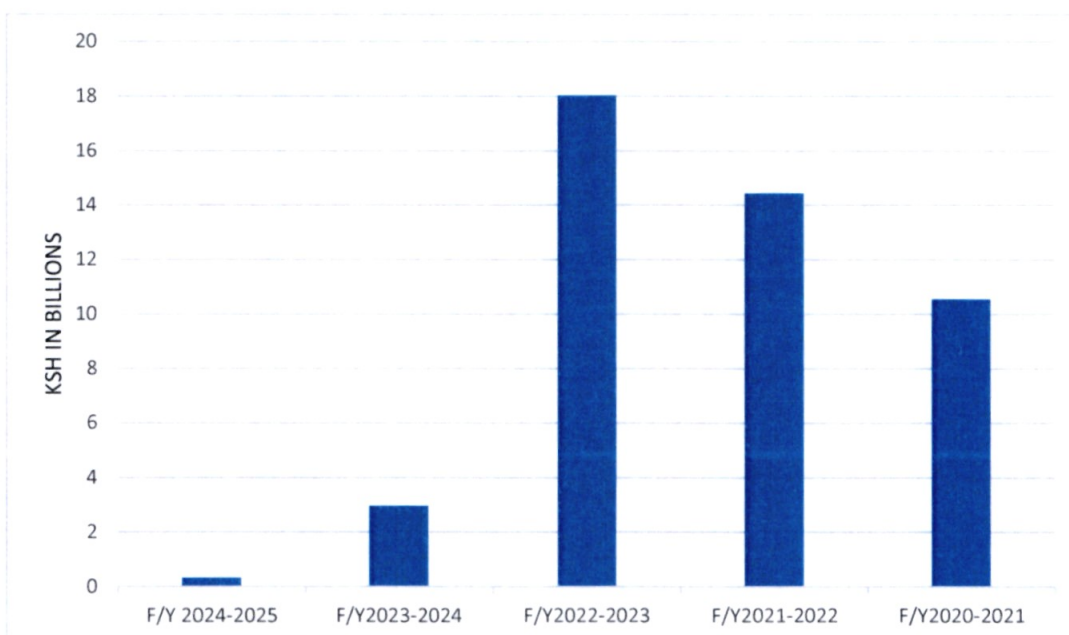
---

**4. Management Discussion and Analysis**

The summary of revenue received by the State Department of Internal security and national administration for previous five financial years is as stated below.

2024 - 2025-	Kshs.	329,428,034.40
2023 - 2024	-Kshs	2,968,584,497.90
2022 - 2023	-Kshs.	18,044,889,478.45
2021 -2022	-Kshs	14,423,267,174.70
2020– 2021-	Kshs	10,549,698,979.05

The collections are thus presented as below.



The State Department for Immigration and Citizen Services being the department that was collecting the highest amount of revenue for the previous years was appointed as a receiver of revenue from the financial year 2023-2024.

The significant variance between Revenue received for the two financial years 2022-2023 and 2023-2024 was occasioned by the fact that for the year 2023-2024 the State Department for internal security and National administration was the receiver of revenue for National Police Service, Firearms Licensing Board and Betting Control and Licensing Board.

**5. Statement of Receiver of Revenue's Responsibilities**

Section 82 (1) of the Public Finance Management Act, 2012 requires that, at the end of each financial year, a receiver of revenue shall prepare an account of the revenue received and collected by that receiver during that financial year.

The Principal Secretary / the designated receiver of revenue in charge of the State Department for Internal Security and National Administration is responsible for the preparation and presentation of the *department's account*, which gives a true and fair view of the state of affairs of the *department* for and as at the end of the financial year ended on June 30, 2025. This responsibility includes: (i) maintaining adequate financial management arrangements and ensuring that these continue to be effective throughout the reporting period; (ii) maintaining proper accounting records, which disclose with reasonable accuracy at any time the financial position of the entity; (iii) designing, implementing and maintaining internal controls relevant to the preparation and fair presentation of the financial statements, and ensuring that they are free from material misstatements, whether due to error or fraud; (iv) safeguarding the assets of the *State Department of Internal Security*; (v) selecting and applying appropriate accounting policies; and (vi) making accounting estimates that are reasonable in the circumstances.

The Principal Secretary/ designated receiver of revenue in charge of the *State Department for Internal Security and National Administration* accepts responsibility for the *department's* accounts, which have been prepared on the Accrual Basis Method of Financial Reporting, using appropriate accounting policies in accordance with International Public Sector Accounting Standards (IPSAS) and relevant legal framework of the Government of Kenya. The Principal Secretary is of the opinion that the *department's revenue* account gives a true and fair view of the state of *department's* transactions during the financial year ended June 30, 2025, and of the *department's* financial position as at that date. The Principal Secretary in charge of the *State Department for Internal Security* further confirms the completeness of the accounting records maintained for the *State department*, which have been relied upon in the preparation of the *department's* account as well as the adequacy of the systems of internal financial control.

The Principal Secretary in charge of the *State Department for Internal Security* confirms that the entity has complied fully with applicable Government Regulations and the terms of external

***Receiver of Revenue - State Department for Internal Security and National Administration  
Revenue Statements for the year ended 30<sup>th</sup> June 2025***

---

financing covenants (where applicable), and that the entity's funds received during the year under audit were used for the eligible purposes for which they were intended and were properly accounted for. Further the Principal Secretary confirms that the *department's* accounts have been prepared in a form that complies with relevant accounting standards prescribed by the Public Sector Accounting Standards Board of Kenya.

**Approval of the Revenue Statements**

The revenue statements were approved and signed on 29/8/ 2025 by:



.....

Dr. Raymond Omollo, ph.D  
Principal Secretary

# REPUBLIC OF KENYA

Telephone: +254-(20) 3214000  
Email: info@oagkenya.go.ke  
Website: www.oagkenya.go.ke



HEADQUARTERS  
Anniversary Towers  
Monrovia Street  
P.O Box 30084-00100  
NAIROBI

## REPORT OF THE AUDITOR-GENERAL ON RECEIVER OF REVENUE FINANCIAL STATEMENTS FOR THE YEAR ENDED 30 JUNE, 2025 - STATE DEPARTMENT FOR INTERNAL SECURITY AND NATIONAL ADMINISTRATION

---

### PREAMBLE

I draw your attention to the contents of my report which is in three parts:

- A. Report on the Financial Statements that considers whether the financial statements are fairly presented in accordance with the applicable financial reporting framework, accounting standards and the relevant laws and regulations that have a direct effect on the financial statements;
- B. Report on Lawfulness and Effectiveness Use of Public Resources which considers compliance with applicable laws, regulations, policies, gazette notices, circulars, guidelines and manuals and whether public resources are applied in a prudent, efficient, economic, transparent and accountable manner to ensure Government achieves value for money and that such funds are applied for the intended purpose; and,
- C. Report on the Effectiveness of Internal Controls, Risk Management and Governance which considers how the entity has instituted checks and balances to guide internal operations. This responds to the effectiveness of the governance structure, risk management environment and internal controls, developed and implemented by those charged with governance for orderly, efficient and effective operations of the entity.

An Unmodified Opinion is issued when the Auditor-General concludes that the financial statements are fairly presented in accordance with the applicable financial reporting framework. The Report on the Financial Statements should be read together with the Report on the Lawfulness and Effectiveness in the Use of Public Resources, and the Report on the Effectiveness of Internal Controls, Risk Management, and Governance.

The three parts of the report are aimed at addressing the statutory roles and responsibilities of the Auditor-General as provided by Article 229 of the Constitution, the Public Finance Management Act, 2012 and the Public Audit Act, 2015. The three parts of the report when read together constitute the report of the Auditor-General.

### REPORT ON THE FINANCIAL STATEMENTS

#### Opinion

I have audited the accompanying transitional IPSAS Receiver of Revenue Financial Statements - State Department for Internal Security and National Administration set out on pages 1 to 11, which comprise of the statement of financial position as at 30 June,

---

*Report of the Auditor-General on Receiver of Revenue Financial Statements for the year ended 30 June, 2025 - State Department for Internal Security and National Administration*

2025, and the statement of financial performance, statement of cash flows, statement of comparison of budget and actual amounts for the year then ended and a summary of significant accounting policies and other explanatory information in accordance with the provisions of Article 229 of the Constitution of Kenya and Section 35 of the Public Audit Act, 2015. I have obtained all the information and explanations which, to the best of my knowledge and belief, were necessary for the purpose of the audit.

In my opinion, the transitional IPSAS financial statements present fairly, in all material respects, the financial position of the State Department for Internal Security and National Administration as at 30 June, 2025 and of its financial performance and its cash flows for the year then ended, in accordance with International Public Sector Accounting Standards Accrual Basis (including the transitional provisions permitted under IPSAS 33) and comply with the Public Finance Management Act, 2012 and The National Treasury and Economic Planning Circular No.3 of 14 April, 2025.

### **Basis for Opinion**

The audit was conducted in accordance with International Standards of Supreme Audit Institutions (ISSAIs). I am independent of the State Department for Internal Security and National Administration Management in accordance with ISSAI 130 on the Code of Ethics. I have fulfilled other ethical responsibilities in accordance with the ISSAI and in accordance with other ethical requirements applicable to performing audits of financial statements in Kenya. I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my opinion.

### **Emphasis of Matter**

#### **Budgetary Control and Performance**

The statement of comparison of budget and actual amounts reflects final revenue budget and actual on comparable basis of Kshs.157,374,800 and Kshs.329,428,034 respectively, resulting to an over-collection of Kshs.172,053,234. Management has attributed the over-collection to funds whose budget were under the State Department of Immigration and Citizen Services and the National Police Service but the funds were deposited in the State Department for Internal Security and National Administration account.

My opinion is not modified in respect of this matter.

### **Key Audit Matters**

Key audit matters are those matters that, in my professional judgement, are of most significance in the audit of the financial statements. There were no key audit matters to report in the year under review.

### **Other Information**

The Management is responsible for the Other Information set out on page iii to viii which comprise of Key Entity Information and Management, Statement by Receiver of Revenue, Management Discussion and Analysis, and the Statement of Receiver of Revenue's

Responsibilities. The Other Information does not include the financial statements and my audit report thereon.

In connection with my audit on the Receiver of Revenue financial statements, my responsibility is to read the Other Information and in doing so, consider whether the Other Information is materially inconsistent with the financial statements or my knowledge obtained in the audit or otherwise appears to be materially misstated. If based on the work I have performed, I conclude that there is a material misstatement of this Other Information, I am required to report that fact. I have nothing to report in this regard

My opinion on the financial statements does not cover the Other Information and accordingly, I do not express an audit opinion or any form of assurance thereon.

## REPORT ON LAWFULNESS AND EFFECTIVENESS IN USE OF PUBLIC RESOURCES

### **Conclusion**

As required by Article 229(6) of the Constitution, based on the audit procedures performed, I confirm that nothing has come to my attention to cause me to believe that public resources have not been applied lawfully and in an effective way.

### **Basis for Conclusion**

The audit was conducted in accordance with ISSAI 3000 and ISSAI 4000. The standards require that I comply with ethical requirements and plan and perform the audit to obtain assurance about whether the activities, financial transactions and information reflected in the financial statements comply in all material respects, with the authorities that govern them. I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my conclusion.

## REPORT ON THE EFFECTIVENESS OF INTERNAL CONTROLS, RISK MANAGEMENT AND GOVERNANCE

### **Conclusion**

As required by Section 7(1)(a) of the Public Audit Act, 2015, based on the audit procedures performed, I confirm that nothing has come to my attention to cause me to believe that internal controls, risk management and governance were not effective.

### **Basis for Conclusion**

The audit was conducted in accordance with ISSAI 2315 and ISSAI 2330. The standards require that I plan and perform the audit to obtain assurance about whether effective processes and systems of internal controls, risk management and overall governance were operating effectively in all material respects. I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my conclusion.

## **Responsibilities of Management and those Charged with Governance**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with International Public Sector Accounting Standards (Accrual Basis) and for maintaining effective internal control as Management determines is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error and for its assessment of the effectiveness of internal control, risk management and governance.

In preparing the financial statements, Management is responsible for assessing the State Department's ability to continue as a going concern, disclosing, as applicable, matters related to going concern, and using the going concern basis of accounting unless Management is aware of the intention to cease operations.

Management is also responsible for the submission of the financial statements to the Auditor-General in accordance with the provisions of Section 47 of the Public Audit Act, 2015.

In addition to the responsibility for the preparation and presentation of the financial statements described above, Management is also responsible for ensuring that the activities, financial transactions and information reflected in the financial statements comply with the authorities which govern them and that public resources are applied in an effective way.

Those charged with governance are responsible for overseeing the State Department's financial reporting process, reviewing the effectiveness of how Management monitors compliance with relevant legislative and regulatory requirements, ensuring that effective processes and systems are in place to address key roles and responsibilities in relation to governance and risk management, and ensuring the adequacy and effectiveness of the control environment.

## **Auditor-General's Responsibilities for the Audit**

My responsibility is to conduct an audit of the financial statements in accordance with Article 229(4) of the Constitution, Section 35 of the Public Audit Act, 2015 and the International Standards of Supreme Audit Institutions (ISSAIs). The standards require that, in conducting the audit, I obtain reasonable assurance about whether the financial statements as a whole are free from material misstatements, whether due to fraud or error and to issue an auditor's report that includes my opinion in accordance with Section 48 of the Public Audit Act, 2015. Reasonable assurance is a high level of assurance but is not a guarantee that an audit conducted in accordance with ISSAIs will always detect a material misstatement when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of these financial statements.

In conducting the audit, Article 229(6) of the Constitution also requires that I express a conclusion on whether or not in all material respects, the activities, financial transactions and information reflected in the financial statements are in compliance with the authorities

that govern them and that public resources are applied in an effective way. In addition, I consider the entity's control environment in order to give an assurance on the effectiveness of internal controls, risk management and governance processes and systems in accordance with the provisions of Section 7(1)(a) of the Public Audit Act, 2015.

Further, I am required to submit the audit report in accordance with Article 229(7) of the Constitution.

Detailed description of my responsibilities for the audit is located at the Office of the Auditor-General's website at: <https://www.oagkenya.go.ke/auditor-generals-responsibilities-for-audit/>. This description forms part of my auditor's report.

  
FCPA Nancy Gathungu, CBS  
AUDITOR-GENERAL

Nairobi

26 November, 2025

*Receiver of Revenue - State Department for Internal Security and National Administration*  
*Revenue Statements for the year ended 30<sup>th</sup> June 2025*

**7. Statement of Financial Performance for the year ended 30th June 2025**

Description	Notes	2024-2025
		Kshs
<b>Revenue from exchange transactions</b>		
Fees on Use of Goods & Services	4	110,179,837.00
Sale of Goods and Services	5	219,248,197.40
<b>Sub-total</b>		<b>329,428,034.40</b>
<b>Total revenue</b>		<b>329,428,034.40</b>
<b>Expenses</b>		
Disbursements to Exchequer Account	6	329,428,034.40
<i>Others specify</i>		0.00
<b>Total expenses</b>		<b>329,428,034.40</b>
<b>Other gains/(losses)</b>		
Gain/Loss on foreign exchange transactions		0.00
<b>Increase/Decrease in Disbursements Due to Exchequer</b>		<b>0.00</b>

The accounting policies and explanatory notes to these revenue statements form an integral part of the revenue statements. These revenue statements were approved on 29/8/ 2025 and signed by:



.....  
**Dr. Raymond Omollo, ph.D**  
**Principal Secretary**



.....  
**Fredrick Muhul Raongo**  
**Senior Deputy Accountant General**  
**ICPAK No...6591.....**

*Receiver of Revenue - State Department for Internal Security and National Administration  
Revenue Statements for the year ended 30<sup>th</sup> June 2025*

**8. Statement of Financial Position as at 30<sup>th</sup> June 2025**

Description	Note	2024-2025	Restated Opening Statement 1 <sup>st</sup> July 2024
		Kshs	Kshs
<b>Current Assets</b>			
Cash and Cash Equivalents	7	00	0.00
Receivables from Exchange transactions	8	00	12,884,900.00
<b>Total Current Assets</b>		<b>00</b>	<b>12,884,900.00</b>
<b>Total Assets</b>		<b>00</b>	<b>12,884,900.00</b>
<b>Current Liabilities</b>			
Dues to Exchequer	9	00	12,884,900.00
Revenue received in advance	10	00	0.00
<b>Total Current Liabilities</b>		<b>00</b>	<b>12,884,900.00</b>

The accounting policies and explanatory notes to these revenue statements form an integral part of the revenue statements. These revenue statements were approved on 29/8/ 2025 and signed by:

.....  
**Dr. Raymond Omollo, ph.D**  
**Principal Secretary**

.....  
**Fredrick Muhul Raongo**  
**Senior Deputy Accountant General**  
**ICPAK No...6591.....**

*Receiver of Revenue - State Department for Internal Security and National Administration  
Revenue Statements for the year ended 30<sup>th</sup> June 2025*

---

**9. Statement of Cash Flows for the Year Ended 30<sup>th</sup> June, 2025**

<b>Description</b>	<b>Note</b>	<b>2024-2025</b>
		<b>Kshs</b>
<b>Operating Activities</b>		
<b>Receipts</b>		
Fees on use of Goods/Services	4	110,179,837.00
Sale of Goods and Services	5	219,248,197.40
<b>Total Receipts</b>		<b>329,428,034.40</b>
<b>Payments</b>		
Disbursements To Exchequer Account	6	329,428,034.40
<b>Total Payments</b>		<b>329,428,034.40</b>
<b>Net Cash from operating Activities</b>		<b>0.00</b>
Cash and Cash Equivalent as at 1 <sup>st</sup> July 24		0.00
<b>Cash and Cash Equivalent as at 30<sup>th</sup> June25</b>		<b>0.00</b>

The opening balances for cash and cash equivalent was reported by National Police Service after the reorganization and the fact that they are appointed receivers of revenue.

*Receiver of Revenue - State Department for Internal Security and National Administration*  
*Revenue Statements for the year ended 30<sup>th</sup> June 2025*

**10. Statement of Comparison of Budget and Actual Amounts for the Year ended 30<sup>th</sup> June 2025**

<b>Description</b>	<b>Original Targets</b>	<b>Adjustments</b>	<b>Final Targets</b>	<b>Actual</b>	<b>% Realized</b>
	<b>Kshs</b>	<b>Kshs</b>	<b>Kshs</b>	<b>Kshs</b>	
<b>Revenue from exchange transactions</b>					
Fees on Use of Goods & Services ( Betting )	00	00	00	110,179,837.00	-
Sale of Goods and Services					
License fees	97,032,903.00	9,798,943.00	87,233,960.00	176,541,205.00	202 %
Sale of Motor Vehicles	00	00	00	11,076,265.00	-
Miscellaneous Receipts	70,140,840.00	00	70,140,840.00	13,879,961.32	35 %
Births & Deaths Fees	00	00	00	57,000.00	-
ID Fees	00	00	00	7,174,224.08	-
Hire of Security	00	00	00	10,519,542.00	-
<b>Sub Total</b>	<b>167,173,743.00</b>	<b>9,798,943.00</b>	<b>157,374,800.00</b>	<b>329,428,034.40</b>	<b>209 %</b>
<b>Total Revenues</b>	<b>167,173,743.00</b>	<b>9,798,943.00</b>	<b>157,374,800.00</b>	<b>329,428,034.40</b>	<b>209 %</b>

**Budget Notes:**

**License Fees :** The over collection was due to the efficiency in Revenue collection through the digital system (Ecitizen )

**Miscellaneous Receipts :** The under collection was due to over estimation in the budget.

**11. Notes to the Financial Statements**

**1. General Information**

Receiver of Revenue was appointed by the Cabinet Secretary, National Treasury in accordance with section 75 of the PFM Act. The Entity's principal activity is xxx as outlined in the appointment letter and section 75 of the PFM Act.

**2. Statement of Compliance and Basis of Preparation**

The revenue statements have been prepared in accordance with and comply with International Public Sector Accounting Standards (IPSAS) and Section 82 of the Public Finance Management Act, 2012. The financial statements comply with and conform to the form of presentation prescribed by the Public Sector Accounting Standards Board of Kenya.

The financial statements are presented in Kenya Shillings, which is the functional and reporting currency of the *entity*, and all values are rounded to the nearest Kenya Shilling. The accounting policies adopted have been consistently applied to all the years presented.

The revenue statements have been prepared on the Accrual Basis of accounting.

These financial statements were authorized for issue by the accounting officer on 28/8/2025

**3. Significant Accounting Policies**

**a) Revenue**

**i. Revenue from non-exchange Transactions**

Revenue from taxes, grants, fines, penalties and forfeitures is recognized when the event occurs and the asset recognition criteria is met. Revenue billed/assessed during the year but not yet collected is reported as a receivable in the statement of financial position.

**ii. Revenue from exchange Transactions**

**Rendering of services**

***Receiver of Revenue - State Department for Internal Security and National Administration***  
***Revenue Statements for the year ended 30<sup>th</sup> June 2025***

---

The *Receiver of Revenue* recognizes revenue from rendering of services by reference to the stage of completion when the outcome of the transaction can be estimated reliably. Where the contract outcome cannot be measured reliably, revenue is recognized only to the extent that the expenses incurred are recoverable.

**Sale of goods**

Revenue from the sale of goods is recognized when the significant risks and rewards of ownership have been transferred to the buyer, usually on delivery of the goods and when the amount of revenue can be measured reliably, and it is probable that the economic benefits or service potential associated with the transaction will flow to the Entity.

**b) Budget**

The budget is developed on the cash basis, the same accounts classification basis, and for the same period as these revenue statements. The revenue budget was approved as required by law and as detailed in the Government of Kenya Budget Printed Estimates. A high-level assessment of the revenue's actual performance against the comparable budget for the financial year under review has been included in these revenue statements.

**b) Cash and cash equivalents**

Cash and cash equivalents comprise cash on hand and cash at bank. Bank account balances include amounts held at the Central Bank of Kenya and any other commercial bank.

**c) Disbursements to the Exchequer**

The Receiver of Revenue has a *daily* arrangement for sweeping of funds from its bank account to the Exchequer account. Total disbursements to the exchequer are as a result of the sweeping arrangement during the year.

**d) Comparative Figures**

Where necessary comparative figures for the previous financial year have been amended or reconfigured to conform to the required changes in presentation.

**e) Subsequent Events**

There have been no events subsequent to the financial year end with a significant impact on the revenue statements for the year ended June 30, 2025

*Receiver of Revenue - State Department for Internal Security and National Administration  
Revenue Statements for the year ended 30<sup>th</sup> June 2025*

---

**Notes to the Financial Statements**

**4. Fees On Use of Goods/Services**

<b>Description</b>	<b>2024-2025</b>
	<b>Kshs</b>
Licenses under Betting, Lotteries and Gaming Act	110,179,837.00
<b>Total Fees on use of Goods/Services</b>	<b>110,179,837.00</b>

**5. Sale of Goods and Services**

<b>Description</b>	<b>2024-2025</b>
	<b>Kshs</b>
Licence Fees	176,541,205.00
Registration of Births and Deaths	57,000.00
Identity Card Fees	7,174,224.08.08
Hire of Security Service Fees	10,519,542.00
Miscellaneous Receipts	13,879,961.32
Sale of Motor Vehicles	11,076,265.00
<b>Total Revenue</b>	<b>219,248,197.40</b>

**6. Disbursement to Exchequer Account**

<b>Descriptions</b>	<b>2024-2025</b>
	<b>Kshs</b>
Disbursement to Exchequer Account	329,428,034.40
<b>Total</b>	<b>329,428,034.40</b>

*Receiver of Revenue - State Department for Internal Security and National Administration*  
*Revenue Statements for the year ended 30<sup>th</sup> June 2025*

**7. Cash and Cash Equivalents**

Name of Bank, Account No. & currency	Amount in bank account Kshs.	Exc. rate (if in foreign currency)	2024-2025	Opening Bal as at 1 <sup>st</sup> Jul 2024
			Kshs	Kshs
Central Bank of Kenya 1000457422	NIL	NA	NIL	NIL
Central Bank of Kenya 1000761668	NIL	NA	NIL	NIL

**NOTE : CBK Account No. 1000457422 - Revenue was received here for the months of July and August 2024.  
This was due to the closure of the bank account.  
CBK Account No. 1000761668 - Revenue received was in this account up to June 2025.**

**8. Receivables from exchange transactions**

Description	2024-2025	Opening Bal as at 1 <sup>st</sup> Jul 2024
	Kshs	Kshs
Fees on Use of Goods & Services	0.00	1,805,200.00
Sale of Goods and Services	0.00	11,079,700.00
<b>Total</b>	<b>0.00</b>	<b>12,884,900.00</b>

*Receiver of Revenue - State Department for Internal Security and National Administration  
Revenue Statements for the year ended 30<sup>th</sup> June 2025*

---

**9. Payables- Due to Exchequer**

<b>Payables</b>	<b>2024-2025</b>	<b>Opening Statement 1<sup>st</sup> July 2024</b>
	<b>Kshs</b>	<b>Kshs</b>
Amount collected yet to be disbursed to Exchequer	0.00	0.00
Amount billed and yet to be collected for disbursement to Exchequer	0.00	12,884,900.00
<b>Total Due to Exchequer</b>	<b>0.00</b>	<b>12,884,900.00</b>

**Betting control and licensing board ( BCLB)--Kshs.. 1,805,200.00**

**Firearms licensing board (FLB) – Kshs. 11,079,700.00**

**Movement Disclosure on Dues to Exchequer**

<b>Description</b>	<b>Amount</b>
	<b>Kshs</b>
Opening Dues to Exchequer	12,884,900.00
Increase/Decrease in Dues to Exchequer	0.00
Less; Betting control and licensing board ( BCLB)	(1,805,200)
Less; Firearms licensing board (FLB)	(11,079,700)
<b>Closing Dues to Exchequer</b>	<b>0.00</b>

The opening balances of arrears of revenue was handed over to National Police service after reorganization of departments and as a designated receiver of revenue.

*Receiver of Revenue - State Department for Internal Security and National Administration  
Revenue Statements for the year ended 30<sup>th</sup> June 2025*

**10. Revenue Received In Advance**

Description	2024-2025	Opening Bal as at 1 <sup>st</sup> Jul 2024
	Kshs	Kshs
Revenue from exchange transactions (specify)	0.00	0.00
	0.00	0.00
<b>Total</b>	<b>0.00</b>	<b>0.00</b>

**12. Appendices**

**Appendix 1: Progress on Follow Up of Prior Year Auditor-General Recommendations**

The following is the summary of issues raised by the Auditor –General and management comments that were provided. We have nominated focal persons to resolve the various issues as shown below with the associated time frame within which we expect the issues to be resolved.

Reference No. on the external audit Report	Issue / Observations from Auditor	Management comments	Status: (Resolved / Not Resolved)	Timeframe: (Put a date when you expect the issue to be resolved)
1(a)	<b>Long Outstanding arrears</b> Uncollected Revenue for Hire of Security Services rendered to KRA from January	The amount in question has not been paid to date and the KRA Management has factored the debt	Unresolved	2025-2026

*Receiver of Revenue - State Department for Internal Security and National Administration  
Revenue Statements for the year ended 30<sup>th</sup> June 2025*

Reference No. on the external audit Report	Issue / Observations from Auditor	Management comments	Status: (Resolved / Not Resolved)	Timeframe: (Put a date when you expect the issue to be resolved)
	2016 to October 2019 by Security of Government Buildings.(SGB) of Kshs. 246,827,500.00	for funding request to the National Treasury.		
1(b)	Nairobi Area Police offered security services to banks in Nairobi Region however there is no evidence to confirm the payment of Kshs. 517,600.00	The amount of Kshs. 517,600.00 in arrears arose due to non submission of revenue by UBA bank for provision of service by officers from makadara sub county police commander.	Unresolved	2025-2026
1(c)	The Statement of arrears of Revenue as at 30 <sup>th</sup> June 2021 reflects an amount of Kshs. 206,527,800.00 that has been long outstanding Revenue for DCI under Postal Corporation	The issue is under investigation by DCI.	Unresolved	2025-2026

The follow-up on prior year Auditor General recommendation was handed over to National Police Service after reorganization of departments and as a designated receiver of revenue.



.....  
**Dr. Raymond Omollo, ph.D**  
**Principal Secretary**



.....  
**Fredrick Muhul Raongo**  
**Senior Deputy Accountant General**  
**ICPAK No...6591.....**

*Receiver of Revenue - State Department for Internal Security and National Administration  
Revenue Statements for the year ended 30<sup>th</sup> June 2025*

**Appendix 2: Statement of Arrears of Revenue as at 30<sup>th</sup> June 2025**

<b>Classification of Revenue</b>	<b>Balance as at 1<sup>st</sup> July 2024</b>	<b>Arrears received during the year</b>	<b>Additions in arrears for the current year</b>	<b>Total arrears as at 30th June 2025</b>	<b>Measures taken to recover the arrears</b>	<b>Assessment to the recoverability of arrears</b>
	Kshs	Kshs	Kshs	Kshs		
<b>Arrears of Revenue from exchange transactions</b>						
Fees on Use of Goods & Services	1,805,200.00	1,805,200.00	0.00	0.00		
Sale of Goods and Services						
License fees (FLB)	11,079,700.00	11,079,700.00	0.00	0.00		
<b>Sub Total</b>	<b>12,884,900.0</b>	<b>12,884,900.00</b>	<b>0.00</b>	<b>0.00</b>		
<b>Total Arrears</b>	<b>12,884,900.00</b>	<b>12,884,900.00</b>	<b>0.00</b>	<b>0.00</b>		

The opening balances of arrears of revenue was handed over to National Police service after reorganization of departments and as a designated receiver of revenue.

.....  
**Dr. Raymond Omollo, ph.D**  
**Principal Secretary**

**Appendix 3: Ageing Analysis of Revenue in Arrears**

*Receiver of Revenue - State Department for Internal Security and National Administration*  
*Revenue Statements for the year ended 30<sup>th</sup> June 2025*

Description	Less than 1 year	Between 1-2 years	Between 2-3 years	Over 3 years	Total
	Kshs	Kshs	Kshs	Kshs	Kshs
<b>Arrears of Revenue from exchange transactions</b>					
Fees on Use of Goods & Services	0.00	0.00	0.00	0.00	0.00
Sale of Goods and Services	0.00	0.00	0.00	0.00	0.00
<b>Total (Agree to Statement of Arrears)</b>	<b>0.00</b>	<b>0.00</b>	<b>0.00</b>	<b>0.00</b>	<b>0.00</b>

The balances of arrears of revenue was handed over to National Police service after reorganization of departments and as a designated receiver of revenue.

**Appendix 4: Report of Waivers and Variations of Taxes, Fees or Charges granted by the Receiver of Revenue during the year.**

Name of person / organisation benefitting from waiver/ variation	Year in which waiver/ variation relates	Amount of variation/ waiver (tax, fee, or charge)	Reasons for waiver/ variation	The law in terms of which the variation/waiver was granted
NA	NA	NA	NA	NA

.....  
**Dr. Raymond Omollo, ph.D**  
**Principal Secretary**