

REPUBLIC OF KENYA



*Enhancing Accountability*

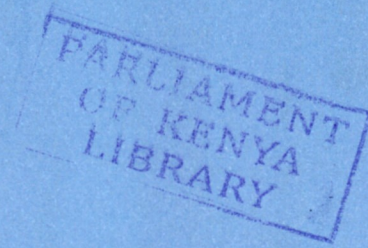
**REPORT**

THE NATIONAL ASSEMBLY  
PAPERS LAID

DATE: 28 FEB 2024 DAY: WED

TABLED BY: Hon Naomi Wago, MP  
Deputy majority whip

MEMBER OF PARLIAMENT: Wago



**OF**

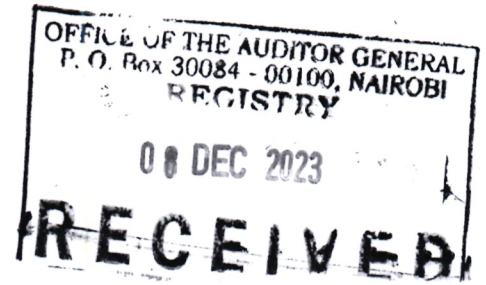
**THE AUDITOR-GENERAL**

**ON**

**CIVIL SERVANTS HOUSING SCHEME FUND**

**FOR THE YEAR ENDED  
30 JUNE, 2023**

**STATE DEPARTMENT FOR HOUSING AND  
URBAN DEVELOPMENT**



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**MINISTRY OF LANDS, PUBLIC WORKS, HOUSING AND URBAN  
DEVELOPMENT**

**STATE DEPARTMENT FOR HOUSING AND URBAN DEVELOPMENT**

**CIVIL SERVANTS HOUSING SCHEME FUND**

**ANNUAL REPORT AND FINANCIAL STATEMENTS**

**FOR THE FINANCIAL YEAR ENDED  
30<sup>TH</sup> JUNE, 2023**

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**Prepared in accordance with the Accrual Basis of Accounting Method under the International  
Public Sector Accounting Standards (IPSAS)**

Civil Servants Housing Scheme Fund  
Annual Report and Financial Statements  
For the Financial Year Ended 30<sup>th</sup> June 2023

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**i. KEY ENTITY INFORMATION AND MANAGEMENT**

**(a) Background information**

The Civil Servants Housing Scheme Fund (CSHSF) was established when The Civil Servants Housing Scheme Fund Regulation, 2004 were gazetted through legal notice no. 98 dated 15<sup>th</sup> September 2004 under the housing act Cap 117. This was after the cabinet approved the establishment of the Fund. Further on the Civil Servants (Housing Scheme Fund) (Amendment) Regulation, 2015 were gazetted as legal notice No. 231 of 7<sup>th</sup> December 2015.

The establishment of the fund is in line with the National Housing Policy for Kenya 2004 (Sessional Paper No. 3). The policy among other things called for facilitation of employers to assist their employees to acquire housing. At the heart of Employer Assisted Housing is the idea that employees should be able to afford to live in the communities or neighbourhoods in which they work, and that there are multiple benefits to being able to do so.

The Cabinet Secretary in charge for the housing function is responsible for the general policy and strategic direction of the CSHSF whereas the principal secretary is the administrator of the Fund. The day to day activities of the CSHSF are handled through a secretariat.

**(b) Principal Activities**

The Constitution under section 42 and 43 accords every person the right to a clean and healthy environment, and the right to accessible and adequate housing, and to reasonable standards of sanitation. The main objective of the Civil Servants Housing Scheme Fund is to facilitate access of housing to Civil Servants. The specific objectives for which the Fund was introduced as provided by legal notice No 98 on Civil Servants (Housing Scheme Fund) regulations include: -

- a) Providing housing loan facilities to civil servants for the purpose of either purchasing or constructing a residential house.
- b) Developing housing units for sale and for rental by civil servants and,
- c) Mobilizing funds for the implementation of the above.

*Mandate*

Facilitates civil servants access affordable housing through provision of mortgage and loan facilities for housing purchase or construction; development of housing for sale and rental; mobilization of financial resources for housing delivery to civil servants; and estate management of fund houses.

*Vision of the Department:*

Excellent, Affordable, Adequate housing for Civil Servants.

*Mission of the Department:*

To facilitate and empower Civil Servants to own affordable housing in secure environments through loan facilities for development or purchase of houses.

**I. II. SCHEME MANAGEMENT COMMITTEE**

The Fund is administered by the Accounting Officer / Principal Secretary of the Ministry for the time being responsible for matters related to housing. Management of the Fund is overseen by the Scheme Management Committee (SMC) for the reporting period comprising:

- i. Officer administering the Fund,
- ii. Principal Secretary responsible for the National Treasury
- iii. Principal Secretary responsible for labour, social security and services
- iv. Principal Secretary responsible for human resource management and development
- v. Principal Secretary responsible for Infrastructure
- vi. Principal Secretary responsible for coordination of National Government.
- vii. The Attorney General.

The scheme is administered by the administrator through a secretariat which carries out the day to day activities of the Fund. The Officer in charge of the Fund Secretariat is also the Fund Director and Secretary of the SMC. The Director is assisted by project management, estate management and scheme accountant teams.

**(c) Fiduciary Management**

During the financial year under focus CSHSF operations were undertaken by the Fund Secretariat and administered by “the Officer Administering the Fund – the Principal Secretary, State Department for Housing and Urban Development; Ministry of Transport, Infrastructure, Housing, Urban Development. The Officer administering the Fund therefore hereby submits the report of the Fund and the financial statements for the period ended 30<sup>th</sup> June, 2023 which show the state of the Fund affairs. The key management personnel who held office during the period ended 30<sup>th</sup> June, 2023 and who had direct fiduciary responsibility were:

No.	Designation	Name
1.	Principal Secretary	- Charles M. Hinga, CBS
2.	Secretary Administration	- Said Athman
3.	Ag. Director, CSHSF	- Julius Wairagu

**(d) Fiduciary Oversight Arrangements**

The overall oversight role of the Fund lies with the Parliamentary Public Accounts Committee. Pursuant to section 18 of the Government Financial Management Act, 2004 and section 9 (e) of the legal notice no. 168

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(Legislative Supplement No. 51) of 22<sup>nd</sup> December 2006, the Fund Auditors remains the Auditor General of the Government of Kenya. Internal audit for the Scheme is carried out by the audit section within the Ministry of Transport, Infrastructure, Housing, Urban Development and Public Works.

**(e) Entity Headquarters**

ARDHI House, Ground Floor, Ngong Road  
P.O. Box 30119-00100  
**NAIROBI.**

**(f) Entity Contacts**

Telephone: (254) 2718050  
E-mail: [cshd@housingandurban.go.ke](mailto:cshd@housingandurban.go.ke)  
Website: [www.housingandurban.go.ke](http://www.housingandurban.go.ke)

**(g) Entity Bankers**

Kenya Commercial Bank Ltd,  
Milimani Branch  
A/C No.1170913962  
P O Box 69695 - 00100  
**NAIROBI**




**(h) Independent Auditors**

Auditor General  
Office of the Auditor General  
Anniversary Towers, University Way  
P.O. Box 30084  
GPO 00100  
Nairobi, Kenya




**(i) Principal Legal Adviser**

The Attorney General  
Office of the Attorney General and Department of Justice  
Harambee Avenue  
P.O. Box 40112  
City Square 00200  
Nairobi, Kenya




**III. SCHEME MANAGEMENT COMMITTEE (SMC) MEMBERS OF THE CIVIL SERVANTS HOUSING SCHEME FUND (CSHSF)**

	MEMBERSHIP DESCRIPTION.	KEY ACADEMIC AND PROFESSIONAL QUALIFICATION.
 <p><b>Charles M. Hinga, CBS</b></p>	<p>Principal Secretary for Housing and Urban Development and Officer administering the Fund</p>	<p>Charles is a Chartered Accountant (CA) and holds a Bachelor of Commerce (Accounting) degree from Kenyatta University and a Bachelor of Accounting Science (Honors) from University of South Africa. His core competencies include project and structured finance, deal structuring and business development. Until the time of his appointment as the Principal Secretary of Housing, Urban Development and Public Works, he was the Group Chairman of an advisory boutique with presence in South Africa and Kenya.</p>
 <p><b>Arthur Osiya, EBS</b></p>	<p>Representing the Principal Secretary, Interior</p>	<p>Arthur Osiya was born in 1967. He is a Secretary/National Administration in the State Department for Interior, Ministry of Interior and Coordination of National Government. He holds Bachelor of Arts, Government and Philosophy (Hons). He has attended various training as follows: Crisis Intervention in the Community, Masha, Israel; Strategic Leadership Development Programme; He previously worked as a County Commissioner and District Commissioner. He has over 30 years of experience.</p>
 <p><b>Hiram Mwangi Kahiro, OGW</b></p>	<p>Representing the Principal Secretary, National Treasury.</p>	<p>Born on 22<sup>nd</sup> April, 1972, Mr Kahiro is currently the Secretary, Administration at The National Treasury where he heads the Administration and Support Services Department. He is also the Ag CEO, State Officers and Public Officers Motor Car Loan Scheme Fund of the National Government. He also represents the Cabinet Secretary as a Board Member of the Witness Protection Agency and the Chuka University Council. Mr Kahiro holds an MA and BA from The University of Nairobi.</p> <p>Mr Kahiro started his career as a District Officer and rose through the ranks to become a County Commissioner. In 2017, he was seconded to Nyandarua County Government where he served for</p>




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		<p>three years as a County Secretary and Head of Public Service.</p> <p>He has worked in Public Administration for over 25 years.</p>
 <p>Dr. William K. Kiprono, EBS</p>	<p>Representing the Principal Secretary, Labour</p>	<p>Dr. William K. Kiprono is the Secretary of Administration for the State Department for Labour. He holds a Doctorate Degree (PhD) in Educational Management. He has a wealth of experience in the civil service spanning 31 years.</p>
 <p>Joyce K. Gichomo</p>	<p>Representing the Principal Secretary, Infrastructure</p>	<p>Mrs Joyce K. Gichomo is Director Human Resource Management and Development, State Department for Infrastructure. She holds Master of Business Administration in Human Resource Management and Bachelor of Commerce. She is a registered Full member of the Institute of Human Resource Management. She has attended Strategic Leadership Programme among other senior management courses. She is a Human Resource Practitioner with over 32 years' experience.</p>
 <p>Mary Mugure Ngugi</p>	<p>Representing the Principal Secretary State Department of Public Service and Youth</p>	<p>Mrs Mary Mugure Ngugi is a Director Human Resource Management in State Department of Public Service. She holds a Bachelor Degree (Arts), Master's Degree and a Postgraduate Diploma in Human Resource Management. She has attained professional development courses locally, regionally and internationally. She has served the Public Service in various capacities for 28 years. She has attended Strategic Leadership Development Programme. Mrs Ngugi is a member of the Institute of Human Resource Management.</p>

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 <p>Biliah K. Mwinzi</p>	<p>Representing the Attorney General</p>	<p>Biliah is an advocate of the High Court of Kenya with over 15 years post admission experience. She holds a Bachelor of Laws (LLB,Hons) degree and from Moi University and a Post Graduate Diploma in Legal Studies from the Kenya School of Law. She is a member of the Law Society of Kenya. Biliah is a Deputy Chief State Counsel at the Office of the Attorney General and Department of Justice, currently under the Public Trustee Division where she heads the Trusts Section</p>
 <p>Patrick Mwenda Bucha, MBS</p>	<p>Secretary, Housing</p>	<p>Patrick Bucha was born in 1964. He is Secretary, Housing in the State Department for Housing and Urban Development. He holds a Master of Arts in Building Management, Bachelor of Arts in Building Economics and currently undertaking PhD in Leadership and Governance. He is a registered Quantity Surveyor with Board of Registration for Architects and Quantity Surveyors. He has 28 years of experience.</p>
 <p>Arch. Julius G. Wairagu</p>	<p>Project Manager</p>	<p>Bachelor of Architecture Registered Architect</p>

**IV. SECRETARIAT MEMBERS OF THE CIVIL SERVANTS HOUSING SCHEME FUND (CSHSF)**

NAME	AREA OF RESPONSIBILITY	KEY ACADEMIC AND PROFESSIONAL QUALIFICATION.
 Arch. Julius G. Wairagu	Project Manager	Bachelor of Architecture Registered Architect
 Mr. Boniface M. Ngochi	Estate Manager	<ul style="list-style-type: none"> <li>• MA Planning(Urban &amp; Regional Planning)</li> <li>• BA(Hons)Land Economics</li> <li>• Full Member of the Institution of Surveyors of Kenya (MISK)</li> <li>• Graduate Member of the Kenya Institute of Planners</li> </ul>
 CPA. Kosgei Yego	Scheme Accountant	<ul style="list-style-type: none"> <li>• MSC(Finance)</li> <li>• B Com (Accounting)</li> <li>• CPA(K)</li> <li>• Member Institute of Certified Public Accountants (ICPAK)</li> </ul>

**V. CABINET SECRETARY'S STATEMENT**

*The Cabinet Secretary's Report*

To ensure adequate and affordable access to housing to civil servants, the civil servants housing scheme regulations were reviewed through the civil Servants Housing Scheme Fund Amendment Regulations 2015. Key amendments were: -

- i. The Loan repayment period was prolonged from 18 years to 20 years to facilitate low monthly loan repayments by beneficiaries.
- ii. Maximum loan facilitation under the Scheme was raised from Kshs 5,000,000 to between Kshs 4,000,000 and 20,000,000 depending on one's job group.
- iii. Introduction of provisions for engagement of partners in construction projects to take advantage of private sector resources through Public Private Partnerships (PPP).
- iv. Down payment for construction loans was lowered from 30% to 10% to ensure high initial costs don't deter civil servants from accessing housing loans.
- v. The Scheme was limited to employees working in a Ministry within National Government



## VI. REPORT OF THE PRINCIPAL SECRETARY

### *Administrator of Fund Report*

The Management of the Fund is of the opinion that the financial statements give a true and fair view of the state of the financial affairs of the Fund and of its operating results. The management of the Fund further accepts the responsibility for the maintenance of accounting records, which may be relied upon in the preparation of the financial statements, as well as adequate systems of internal financial control.



## VII. MANAGEMENT DISCUSSION AND ANALYSIS

The Fund had at 30<sup>th</sup> June, 2023 accomplished the following: -

### a. Houses directly financed by the Fund

- A total of 32 civil servants were financed by the CSHSF to purchase housing units sold by the National Housing Corporation (NHC) in Madaraka estate and National Social Security Fund (NSSF) in Embakasi and Langata estates.

### b. Constructed houses for Sale

#### i. Nairobi

A total of 747 housing units have been constructed through the Fund and sold on outright and tenant purchase basis in Nairobi. The constructed and sold houses are 559 in Ngara, 50 in Kilimani, 40, 22 and 26 in Kileleshwa, Nyeri Road, Makueni Road and Gichugu Road respectively and 50 in Jogoo Road.

A total of 567 housing units in Park Road were purchased from the affordable Housing Program and allocated to Civil Servants at a cost of Kshs 1,736,721,950.

#### Kisumu

A total of 250 housing units have been constructed through the Fund out of which 210 are for sale and 40 for rental. 201 units are fully sold either on outright purchase or tenant purchase scheme terms. The rental units are fully occupied.

#### ii. Others-Kiambu, Machakos and Embu

A total of 193 housing units in Kiambu; 220 housing units in Embu and 200 housing units in Machakos have been advertised for sale and successful applicants have been issued with allocation letters. Beneficiaries have taken possession of the houses

### **Construction of houses for sale**

Construction of houses is complete in Embu, Kiambu, and Machakos. There are 220 housing units constructed in Embu, 193 houses and a pre-primary school in Kiambu and 200 houses in Machakos. The Machakos housing project is 100% complete, Embu housing project is 100% complete in two phases I and II. Kiambu housing project is 100% complete. Park Road, Nairobi housing project was developed by the State Department for Housing and Urban Development under the Affordable Housing Programme (AHP). The project consists of construction of 1,370 No. one, two- and three-bedroom units, commercial facilities nursery school and related infrastructural facilities. 548 (40%) of the housing units have been allocated to civil servants in the National Government and National Police Service officers. The Fund facilitated the officers to acquire the 567 housing units to the tune of KShs. 1,736,721,950 distributed as 31 No. one bedroom units of 30 sqm, 116 No. two bedroom units of 40 sqm, 166 No. two bedroom units of 60 sqm, 103 No. three bedroom units of 60 sqm and 151 No. three bedroom units of 80 sqm.

### **Mavoko Project**

The scheme also purchased 227 units in Mavoko Athi River from KENSUP at a cost of Kshs 632million. The scheme advertised the units for sale and application was ongoing by closure of the reporting period.

### **Ruiru Affordable Housing Project**

The Ministry of Lands, Public Works, Housing and Urban Development is constructing the 500 units Ruiru, Kiambu under the Kenya Affordable Housing Programme. The project is a public Private Partnership, in the contract the Ministry is granted rights to purchase 30% of each housing type as follows:



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Unit Type	Number of Units	Units Reserved for MLPWHUD
1 Bedroom of 35sqm	80	Thirty Percent (30%)
2 Bedroom (with ensuite) of 75sqm	150	Thirty Percent (30%)
2 Bedroom (without ensuite) of 64sqm	150	Thirty Percent (30%)
3 Bedroom (with bulcony) of 90sqm	120	Thirty Percent (30%)

In the units reserved for MLPWHUD the Civil Servants Housing Scheme Fund shall purchase 20% of the total units for sale to civil servants.

### Nakuru Project

The scheme purchased 120 units at a cost of Kshs.413,850,000 for sale to Civil servants and currently under construction.

Procurement of investors for housing development in Starehe and Shauri Moyo, Nairobi is at an advanced stage and construction of the projects is expected to commence soon.

Other housing projects proposed for development soon are in the five counties of Nyeri, Kisii, Meru and Eldoret. Expressions of Interest (EOI) have been advertised.

### d) Granting of Mortgage Loans to Civil Servants

The Fund had as at 30<sup>th</sup> June, 2023, 1512 civil servants with mortgage loans for construction and purchase amounting to about Kshs. 7.7 Billion through Kenya Commercial Bank (KCB) and Housing Finance (HF) Group as shown in the table below. The loans issued to civil servants within the FY 2022/2023 amounted to about KShs. 636,383,910 facilitating 90 no. civil servants.

S/No	Financial Institutions	Number of Civil Servants	Amount (Kshs.)
1	Kenya Commercial Bank	999	5,241,876,504.85
2	Housing Finance	513	2,455,384,117.05
	<b>Total</b>	<b>1,512</b>	<b>7,697,260,621.90</b>

**e) Houses Constructed and Rented to Civil Servants**

Out of the houses developed through the Fund a total of 491 housing units have been reserved for rental to civil servants. The rented flats are 96 No. in Ngara estate; 140 No. in Shauri Moyo estate; 175 No. in Jogoo Road estate and 40 No. in Kisumu Shauri Moyo estate.

**f) Commercial Premises**

**Development of Ngara housing project comprised the housing units and;**

- a) Shopping Centre
- b) Nursery School complex

The facilities are for rental purpose.

During the financial period, the Fund achieved the following:

- i. The department issued loans to ninety (90) Civil Servants amounting to KShs. 636,383,910 for either purchase or construction of residential houses.
- ii. The department purchased 227 housing units in Mavoko SNP project and offered them on sale to 227 officers.
- iii. Sold 95 no. houses in Machakos and 42 no. houses in Embu
- iv. The performance of the department in the period ended 30<sup>th</sup> June, 2023 relative to the previous periods was good. However, there is room for improvement.

*Challenges*

The above achievements were realized amidst various challenges that hindered the fast realization of the Fund's objectives:

- i. Allocation of government land earmarked for construction projects to private individuals or developers
- ii. Delayed remittance of CSHSF monies by Government Ministries, Departments, Agencies and County Governments.
- iii. Remittance of CSHSF monies to wrong accounts by Government Ministries, Departments, Agencies and County Governments.
- iv. Inadequate capacity despite enlargement of the Fund's portfolio.
- v. Delay in completion of construction projects which defers realization of funds for use in other projects.
- vi. Lack of ownership documents for houses for sale.

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There is need for the department to liaise with the National Land Commission to establish the status of government land reserved for housing purposes. Where government land identified for development has been irregularly allocated, the titles should be cancelled. Land should be set aside for future housing development.

*A going concern*

Nothing has come to the attention of the management of the Fund to indicate that the Fund will not remain a going concern for at least the next twelve months from the date of this statement

## VIII. CORPORATE GOVERNANCE STATEMENT

The Members of the Scheme Management Committee are listed in page 6 to 8 above. the functions of the Committee are to; determine and regulate interest payable by loanees; approve all housing development and financing proposals; develop criteria for the beneficiaries of the Fund; establish management guidelines and engage such staff as may be necessary to assist the Committee and the officer administering the Fund among others.

The SMC approved purchase 40% of units developed under the AHP and sale of the units to civil servants. That will improve access of housing to Civil Servants.

The management is fully committed to protect Government interest in the Fund by ensuring housing is accessible and affordable to civil servants and Public Funds are protected. This will ultimately transform the CSHSF into a Revolving Fund.

The management of the Fund is of the opinion that the financial statements give are true and fair view of the state of the financial affairs of the Fund and of its operating results. The management of the Fund further accepts the responsibility for the maintenance of accounting records, which may be relied upon in the preparation of the financial statements, as well as adequate systems of internal financial control.

## **IX. REPORT OF THE SCHEME COMMITTEE**

The Directors submit their report together with the audited financial statements for the period ended 30<sup>th</sup> June, 2023 which show the state of the Civil Servants Housing Scheme Fund's affairs.

### **Principal activities**

The key strategic priorities for the year were

- i. Facilitation of at least 120 civil servants with loans to buy or construct residential houses.
- ii. Purchase of 227 houses under the Mavoko sustainable neighbourhood program and allocation to civil servants
- iii. Complete construction and sale of 193 units in Kiambu and 220 units in Embu
- iv. Initiation of Public Private partnership process for construction of houses in Nakuru, Meru, Kisii, Kakamega and Nyeri
- v. Initiation of Public Private partnership process for construction of Shauri Moyo and Starehe Estate
- vi. Raise funds for the fund activities and prudent management of the finances.

### **Results**

The results of the entity for the year ended 30<sup>th</sup>, June, 2023 set out on page 1 to 56

### **Directors**

The members of the scheme committee who served during the year are shown on page 6 to 9.

### **Auditors**

The Auditor General is responsible for the statutory audit of the Civil Servants Housing Scheme Fund in accordance with Article 229 of the Constitution of Kenya and the Public Audit Act 2015

By Order of the Board



Principal Secretary

State Department of Housing and Urban Development

Date: 27<sup>th</sup> November 2023

**X. STATEMENT OF DIRECTORS' RESPONSIBILITIES**

Section 81 of the Public Finance Management Act, 2012 require the Directors to prepare financial statements in respect of that Civil Servants Housing Scheme Fund, which give a true and fair view of the state of affairs of the Civil Servants Housing Scheme Fund at the end of the financial year and the operating results of the Civil Servants Housing Scheme Fund for that year.

The Directors are also required to ensure that they keep proper accounting records which disclose with reasonable accuracy the financial position of the Civil Servants Housing Scheme Fund. The Directors are also responsible for safeguarding the assets of the Civil Servants Housing Scheme Fund.

The Directors are responsible for the preparation and presentation of the Civil Servants Housing Scheme Fund's financial statements, which give a true and fair view of the state of affairs of the entity for and as at the end of the financial year (period) ended on June 30, 2023.

This responsibility includes: (i) maintaining adequate financial management arrangements and ensuring that these continue to be effective throughout the reporting period; (ii) maintaining proper accounting records, which disclose with reasonable accuracy at any time the financial position of the entity; (iii) designing, implementing and maintaining internal controls relevant to the preparation and fair presentation of the financial statements, and ensuring that they are free from material misstatements, whether due to error or fraud; (iv) safeguarding the assets of the Civil Servants Housing Scheme Fund; (v) selecting and applying appropriate accounting policies; and (vi) making accounting estimates that are reasonable in the circumstances.

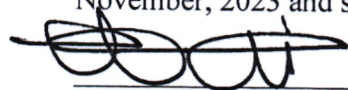
The Directors accept responsibility for the Civil Servants Housing Scheme Fund's financial statements, which have been prepared using appropriate accounting policies supported by reasonable and prudent judgements and estimates, in conformity with International Public Sector Accounting Standards (IPSAS), and in the manner required by the PFM Act, 2012.

The Directors are of the opinion that the Civil Servants Housing Scheme Fund financial statements give a true and fair view of the state of Civil Servants Housing Scheme Fund's transactions during the financial year ended June 30, 2023, and of the Civil Servants Housing Scheme Fund's financial position as at that date. The Directors further confirm the completeness of the accounting records maintained for the Civil Servants Housing Scheme Fund, which have been relied upon in the preparation of the Civil Servants Housing Scheme Fund's financial statements as well as the adequacy of the systems of internal financial control.

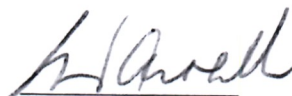
Nothing has come to the attention of the Directors to indicate that the Civil Servants Housing Scheme Fund will not remain a going concern for at least the next twelve months from the date of this statement.

**Approval of the financial statements**

The Civil Servants Housing Scheme Fund's financial statements were approved by the Board on 27<sup>th</sup> November, 2023 and signed on its behalf by:



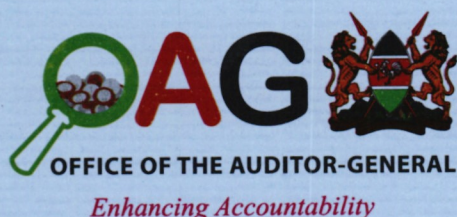
Charles M. Hinga, CBS  
Principal Secretary  
27<sup>th</sup> November 2023.



Julius Wairagu  
Ag. Director/CSHSF  
27<sup>th</sup> November 2023.

# REPUBLIC OF KENYA

Telephone: +254-(20) 3214000  
E-mail: info@oagkenya.go.ke  
Website: www.oagkenya.go.ke



**HEADQUARTERS**  
Anniversary Towers  
Monrovia Street  
P.O. Box 30084-00100  
NAIROBI

## **REPORT OF THE AUDITOR-GENERAL ON CIVIL SERVANTS HOUSING SCHEME FUND FOR THE YEAR ENDED 30 JUNE, 2023 – STATE DEPARTMENT FOR HOUSING AND URBAN DEVELOPMENT**

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### **PREAMBLE**

I draw your attention to the contents of my report which is in three parts:

- A. Report on the Financial Statements that considers whether the financial statements are fairly presented in accordance with the applicable financial reporting framework, accounting standards and the relevant laws and regulations that have a direct effect on the financial statements.
- B. Report on Lawfulness and Effectiveness in Use of Public Resources which considers compliance with applicable laws, regulations, policies, gazette notices, circulars, guidelines and manuals and whether public resources are applied in a prudent, efficient, economic, transparent and accountable manner to ensure Government achieves value for money and that such funds are applied for the intended purpose.
- C. Report on Effectiveness of Internal Controls, Risk Management and Governance which considers how the entity has instituted checks and balances to guide internal operations. This responds to the effectiveness of the governance structure, the risk management environment and the internal controls, developed and implemented by those charged with governance for orderly, efficient and effective operations of the entity.

An unmodified opinion does not necessarily mean that an entity has complied with all relevant laws and regulations and that its internal controls, risk management and governance systems are properly designed and were working effectively in the financial year under review.

The three parts of the report are aimed at addressing the statutory roles and responsibilities of the Auditor-General as provided by Article 229 of the Constitution, the Public Finance Management Act, 2012 and the Public Audit Act, 2015. The three parts of the report, when read together constitute the report of the Auditor-General.

### **REPORT ON THE FINANCIAL STATEMENTS**

#### **Qualified Opinion**

I have audited the accompanying financial statements of Civil Servants Housing Scheme Fund set out on pages 1 to 32, which comprise of the statement of financial position as

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*Report of the Auditor-General on Civil Servants Housing Scheme Fund for the year ended 30 June, 2023 – State Department for Housing and Urban Development*

at 30 June, 2023, and the statement of financial performance, statement of changes in net assets, statement of cash flows and the statement of comparison of budget and actual amounts for the year then ended, and a summary of significant accounting policies and other explanatory information in accordance with the provisions of Article 229 of the Constitution of Kenya and Section 35 of the Public Audit Act, 2015. I have obtained all the information and explanations which, to the best of my knowledge and belief, were necessary for the purpose of the audit.

In my opinion, except for effect of the matters described in the Basis for Qualified Opinion section of my report, the financial statements present fairly, in all material respects, the financial position of the Civil Servants Housing Scheme Fund as at 30 June, 2023 and of its financial performance and its cash flows for the year then ended, in accordance with International Public Sector Accounting Standards (Accrual Basis) and comply with the Public Finance Management Act, 2012.

### **Basis for Qualified Opinion**

#### **1. Long Outstanding Receivables**

##### **1.1 Current Portion of Receivables from Exchange Transaction**

The statement of financial position reflects a balance of Kshs.497,012,310 in respect of current portion of receivables from exchange transactions as disclosed in Note 17(a) to the financial statements. Included in this amount is Kshs.109,647,558 and Kshs.360,511,952 in respect of amounts owed by the Principal Secretary, State Department for Lands and rent and service charge arrears respectively that has been outstanding for over ten (10) years. In addition, no provision for bad and doubtful debts has been made in the financial statements.

##### **1.2 Long-Term Receivables from Exchange Transaction**

The statement of financial position reflects long term receivables from exchange transactions amount of Kshs.7,167,222,242 as disclosed in Note 17(b) to the financial statements. Included in this amount is Kshs.8,637,738 in respect of loan arrears that has been outstanding for a period of more than three (3) months. Although Management provided demand letters issued to the defaulters, the amount remained outstanding as at 30 June, 2023.

In the circumstances, the full recoverability of the long outstanding receivables of Kshs.478,797,248 could not be confirmed.

#### **2. Long Outstanding Bank Reconciliation Statements Items**

The statement of financial position reflects a balance of Kshs.2,969,479,686 in respect of cash and cash equivalents as disclosed in Note 16 to the financial statements which includes an amount of Kshs.851,732,537 in respect of deposit account. However, bank reconciliation statement supporting the balance reflects receipts in bank statement not in cashbook totalling to Kshs.175,254,073 and payments in cashbook not in bank statement totalling to Kshs.2,232,998 that have been outstanding for long and whose clearance status had not been disclosed.

In the circumstances, accuracy and completeness of the cash and cash equivalents balance of Kshs.2,969,479,686 could not be confirmed.

### **3. Lack of Ownership Documents**

The statement of financial position reflects a balance of Kshs.843,125,021 in respect of net land and building rental-Investment property as disclosed in Note 20 to the financial statements. However, ownership documents for parcels of land on which some housing units are located were not provided for audit . The properties include Kileleshwa Gichugu I, Kileleshwa Gichugu II, Kilimani-Denis Pritt, Park Road-Nairobi, Jogoo Road Nairobi, Kibera High rise, Mukenia South B, Kileleshwa flats, Shauri Moyo-Kisumu, Kiambu, Bonden-Nakuru, Machakos, Embu and Ruiru.

In the circumstances, ownership of the investment properties totalling to Kshs.843,125,021 could not be confirmed.

The audit was conducted in accordance with International Standards of Supreme Audit Institutions (ISSAIs). I am independent of the Civil Servants Housing Scheme Fund Management in accordance with ISSAI 130 on Code of Ethics. I have fulfilled other ethical responsibilities in accordance with the ISSAI and in accordance with other ethical requirements applicable to performing audits of financial statements in Kenya. I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my qualified opinion.

#### **Emphasis of Matter**

##### **Budgetary Control and Performance**

The statement of comparison of budget and actual amounts reflects total budgeted receipts amount of Kshs.737,216,247 against actual receipts amount of Kshs.481,010,564 resulting in an under-collection of Kshs.256,205,683 or 35% of the budget. Similarly, the statement reflects total budgeted expenditure of Kshs.2,840,250,000 against actual payments of Kshs.1,407,224,767 resulting in an under-expenditure of Kshs.1,433,025,233 or 50%. of the budgeted expenditure.

The under-funding and under-performance affected the planned activities and may have impacted negatively on service delivery to the public.

My opinion is however, not modified in respect of this matter.

#### **Key Audit Matters**

Key audit matters are those matters that, in my professional judgment, are of most significance in the audit of the financial statements. There were no key audit matters to report in the year under review.

## **Other Matter**

### **Unresolved Prior Year Issues**

In the audit report of the previous year, several issues were raised under Basis for Adverse Opinion and two issues under other matters. These issues therefore remained unresolved contrary to the provisions of Section 149(2)(l) of the Public Finance Management Act, 2012 which require the Accounting Officers designated to try to resolve any issues resulting from an audit that remain outstanding.

## **REPORT ON LAWFULNESS AND EFFECTIVENESS IN USE OF PUBLIC RESOURCES**

### **Conclusion**

As required by Article 229(6) of the Constitution, based on the audit procedures performed, I confirm that, nothing has come to my attention to cause me to believe that public resources have not been applied lawfully and in an effective way.

### **Basis for Conclusion**

The audit was conducted in accordance with ISSAI 4000. The standard requires that I comply with ethical requirements and plan and perform the audit to obtain assurance about whether the activities, financial transactions and information reflected in the financial statements are in compliance, in all material respects, with the authorities that govern them. I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my conclusion.

## **REPORT ON EFFECTIVENESS OF INTERNAL CONTROLS, RISK MANAGEMENT AND GOVERNANCE**

### **Conclusion**

As required by Section 7(1)(a) of the Public Audit Act, 2015, based on the audit procedures performed, I confirm that, nothing has come to my attention to cause me to believe that internal controls, risk management and overall governance were not effective.

### **Basis for Conclusion**

The audit was conducted in accordance with ISSAI 2315 and ISSAI 2330. The standards require that I plan and perform the audit to obtain assurance about whether effective processes and systems of internal control, risk management and governance were operating effectively, in all material respects. I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my conclusion.

### **Responsibilities of Management and those Charged with Governance**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with International Public Sector Accounting Standards (Accrual Basis) and for maintaining effective internal control as Management determines is

necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error and for its assessment of the effectiveness of internal control, risk management and overall governance.

In preparing the financial statements, Management is responsible for assessing the Fund's ability to continue to sustain its services, disclosing, as applicable, matters related to sustainability of services and using the applicable basis of accounting unless Management is aware of the intention to terminate the Fund or to cease operations.

Management is also responsible for the submission of the financial statements to the Auditor-General in accordance with the provisions of Section 47 of the Public Audit Act, 2015.

In addition to the responsibility for the preparation and presentation of the financial statements described above, Management is also responsible for ensuring that the activities, financial transactions and information reflected in the financial statements are in compliance with the authorities which govern them, and that public resources are applied in an effective way.

Those charged with governance are responsible for overseeing the Fund's financial reporting process, reviewing the effectiveness of how Management monitors compliance with relevant legislative and regulatory requirements, ensuring that effective processes and systems are in place to address key roles and responsibilities in relation to overall governance and risk management, and ensuring the adequacy and effectiveness of the control environment.

### **Auditor-General's Responsibilities for the Audit**

The audit objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes my opinion in accordance with the provisions of Section 48 of the Public Audit Act, 2015 and submit the audit report in compliance with Article 229(7) of the Constitution. Reasonable assurance is a high level of assurance, but is not a guarantee that an audit conducted in accordance with ISSAIs will always detect a material misstatement and weakness when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of these financial statements.

In addition to the audit of the financial statements, a compliance audit is planned and performed to express a conclusion about whether, in all material respects, the activities, financial transactions and information reflected in the financial statements are in compliance with the authorities that govern them and that public resources are applied in an effective way, in accordance with the provisions of Article 229(6) of the Constitution and submit the audit report in compliance with Article 229(7) of the Constitution.

Further, in planning and performing the audit of the financial statements and audit of compliance, I consider internal control in order to give an assurance on the effectiveness

of internal controls, risk management and overall governance processes and systems in accordance with the provisions of Section 7(1)(a) of the Public Audit Act, 2015 and submit the audit report in compliance with Article 229(7) of the Constitution. My consideration of the internal control would not necessarily disclose all matters in the internal control that might be material weaknesses under the ISSAIs. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements caused by error or fraud in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions.

Because of its inherent limitations, internal control may not prevent or detect misstatements and instances of non-compliance. Also, projections of any evaluation of effectiveness to future periods are subject to the risk that controls may become inadequate because of changes in conditions, or that the degree of compliance with the policies and procedures may deteriorate.

As part of an audit conducted in accordance with ISSAIs, I exercise professional judgement and maintain professional skepticism throughout the audit. I also:

- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, design and perform audit procedures responsive to those risks, and obtain audit evidence that is sufficient and appropriate to provide a basis for my opinion. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control.
- Evaluate the appropriateness of accounting policies used and the reasonableness of accounting estimates and related disclosures made by Management.
- Conclude on the appropriateness of Management's use of the applicable basis of accounting and, based on the audit evidence obtained, whether a material uncertainty exists related to events or conditions that may cast significant doubt on the Fund's ability to continue to sustain its services. If I conclude that a material uncertainty exists, I am required to draw attention in the auditor's report to the related disclosures in the financial statements or, if such disclosures are inadequate, to modify my opinion. My conclusions are based on the audit evidence obtained up to the date of my audit report. However, future events or conditions may cause the Fund to cease to sustain its services.
- Evaluate the overall presentation, structure and content of the financial statements, including the disclosures, and whether the financial statements represent the underlying transactions and events in a manner that achieves fair presentation.
- Obtain sufficient appropriate audit evidence regarding the financial information and business activities of the Fund to express an opinion on the financial statements.
- Perform such other procedures as I consider necessary in the circumstances.

I communicate with Management regarding, among other matters, the planned scope and timing of the audit and significant audit findings, including any significant deficiencies in internal control that are identified during the audit.

I also provide Management with a statement that I have complied with relevant ethical requirements regarding independence and to communicate with them all relationships and other matters that may reasonably be thought to bear on my independence and where applicable, related safeguards.

  
FCPA Nancy Gathungu, CBS  
AUDITOR-GENERAL

Nairobi


09 January, 2024

**III. STATEMENT OF FINANCIAL PERFORMANCE FOR THE PERIOD ENDED 30<sup>TH</sup> JUNE, 2023**

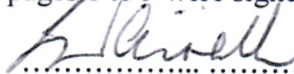
	Notes	2022-2023	2021-2022
		Kshs	Kshs
<b>Revenue from exchange transactions</b>			
Mortgage Interest	6	216,305,023.38	203,188,793
Investment Interest	7	198,446,396.65	152,308,983
Bank Interest	8	12,204,570.05	21,745,868
Rental revenue from facilities and equipment	9	53,425,574.00	95,722,648
<b>Finance income</b>			
Other income-sale of form	10	629,000	590,000
<b>Total revenue</b>		<b>481,010,564.08</b>	<b>473,556,292</b>
<b>Expenses</b>			
Boards/Council expenses	11	8,888,880	9,593,514
Use of goods and services	12	152,801,036.40	145,298,147.00
Depreciation & Amortization expenses	13	24,037,350.88	20,884,361.35
Repairs and maintenance	12	9,301,004.83	16,836,662.00
Contracted services	15	2,267,000.00	124,495
<b>Total expenses</b>		<b>197,295,272</b>	<b>192,737,179</b>
<b>Other gains/(losses)</b>			
<b>Surplus/(deficit) for the period/year</b>		<b>283,715,292.08</b>	<b>280,819,113</b>
Remission to National Treasury			0
<b>Net Surplus for the year</b>		<b>283,715,292.08</b>	<b>280,819,113</b>

The notes set out on pages 10 to 57 form an integral part of these Financial Statements.

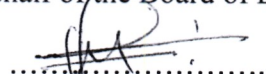
The Financial Statements set out on pages 1 to 9 were signed on behalf of the Board of Directors by:



Charles M. Hinga, CBS  
Principal Secretary  
Date. 27<sup>th</sup> November, 2023.



Julius Wairagu  
Ag. Director/CSHSF  
Date. 27<sup>th</sup> November, 2023



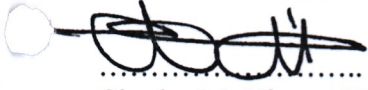
CPA. Kosgei Yego  
ICPAK Member 10109  
Date. 27<sup>th</sup> November, 2023

**V. STATEMENT OF FINANCIAL POSITION AS AT 30<sup>th</sup> JUNE, 2023**

	Notes	2022-2023	2021-2022
		Kshs	Kshs
<b>Assets</b>			
<b>Current Assets</b>			
Cash and cash equivalents	16	2,969,479,685.51	2,221,363,832
Current portion of receivables from exchange transactions	17(a)	497,012,310.36	676,392,613
Trade debtors Receivables from non-exchange transactions	17(a)	0	0
Work in Progress	18	1,189,895,263.59	2,569,169,152
<b>Total Current Assets</b>		<b>4,656,387,259.46</b>	<b>5,466,925,597</b>
<b>Non-Current Assets</b>			
Net Land & Buildings Rental-Investment Property	20	843,125,021	864,743,611
Land & Buildings (Unallocated Houses)		1,152,700,000.00	796,667,334
Net Property Plant & Equipment	20	14,039,218	12,494,690
Long term receivables from exchange transactions	17(b)	7,167,222,241.55	6,558,557,448
<b>Total Non- Current Assets</b>		<b>9,177,086,481</b>	<b>8,232,463,083</b>
<b>Total Assets</b>		<b>13,833,473,740</b>	<b>13,699,388,680</b>
<b>Liabilities</b>			
<b>Current Liabilities</b>			
Trade and other payables	21	748,308,310.19	972,938,543
<b>Total Current Liabilities</b>		<b>748,308,310.19</b>	<b>972,938,543</b>
<b>Non-Current Liabilities</b>			
Borrowings			-
<b>Total Non- Current Liabilities</b>			-
<b>Total Liabilities</b>		<b>748,308,310.19</b>	<b>972,938,543</b>
<b>Net assets</b>			
Reserves		3,383,587,255.45	3,102,768,142.45
Surplus		283,715,292.08	280,819,113
Capital Fund bf		9,417,862,881.76	9,342,862,881.76
<b>Total Net Assets</b>		<b>13,085,165,429.29</b>	<b>12,726,450,137</b>
<b>Total Net Assets and Liabilities</b>		<b><u>13,833,473,740</u></b>	<b><u>13,699,388,680</u></b>

Civil Servants Housing Scheme Fund  
Annual Report and Financial Statements  
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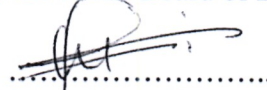
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Charles M. Hinga, CBS  
Principal Secretary  
Date. 27<sup>th</sup> November, 2023.



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Ag. Director/CSHSF  
Date. 27<sup>th</sup> November, 2023



.....  
CPA. Kosgei Yego  
ICPAK Member 10109  
Date. 27<sup>th</sup> November, 2023

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For the Financial Year Ended June 30th, 2023

**VI. STATEMENT OF CHANGES IN NET ASSETS FOR THE PERIOD ENDED 30<sup>th</sup> JUNE, 2023**

notes	Ordinary share capital	Revaluation on reserve	Fair value adjustment reserve	Retained earnings	Mortgage Deposit	Capital/Development Grants/Fund	Total
<b>As at July 1, 2021</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>3,102,768,142</b>	<b>0</b>	<b>9,080,969,133.55</b>	<b>12,183,737,276</b>
Issued new capital	-	-	-	-	-	-	-
Revaluation gain	-	-	-	-	-	-	-
Transfer of excess depreciation on revaluation	-	(-)	-	-	-	-	-
Deferred tax on excess depreciation	-	-	-	-	-	-	-
Fair value adjustment on quoted investments	-	-	-	-	-	-	-
Surplus/ Deficit for the year	-	-	-	280,819,113	-	-	280,819,113
Capital/Development grants received during the year	-	-	-	-	-	200,000,000	200,000,000
Property Validation and rental collections reserves	-	-	-	-	-	-	-
Accounts payable 10% deposits reserves	-	-	-	-	-	61,893,748.21	61,893,748.21
Reserves on Sale of Houses	-	-	-	-	-	-	-
Capital Reserves	-	-	-	-	-	-	-
Deposit for Houses	-	-	-	-	-	-	-
Transfer of depreciation/amortisation from capital fund to retained earnings	-	-	-	-	-	(-)	-
Dividends paid – 2020	-	-	-	-	(-)	(-)	(-)
Interim dividends paid – 2021	-	-	-	(-)	-	(-)	(-)
Proposed final dividends	-	-	-	(-)	-	(-)	-
<b>As at June 30, 2022</b>	-	-	-	<b>3,383,587,255</b>	-	<b>9,342,862,881.76</b>	<b>12,726,450,137</b>
<b>As at July 1, 2022</b>	-	-	-	<b>3,383,587,255</b>	-	<b>9,342,862,881.76</b>	<b>12,726,450,137.21</b>
Issue of new share capital	-	-	-	-	-	-	-
Revaluation gain	-	-	-	-	-	-	-

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	notes	Ordinary share capital	Revaluation on reserve	Fair value adjustment reserve	Retained earnings	Mortgage Deposit	Capital/ Development Grants/Fund	Total
Transfer of excess depreciation on revaluation		-	(-)	-	-	-	-	-
Deferred tax on excess depreciation		-	-	-	-	-	-	-
Fair value adjustment on quoted investments		-	-	-	-	-	-	-
Surplus/ deficit for the period		-	-	-	283,715,292.08	-	-	283,715,292.08
Capital/Development grants received during the year		-	-	-	-	-	75,000,000.00	75,000,000.00
Property Validation and rental collections reserves								
Accounts payable 10% deposits reserves								
Reserves on Sale of Houses								
Deposit for Houses								
Revenue Reserves								
Capital Reserves								
Transfer of depreciation/amortisation from capital fund to retained earnings		-	-	-	-	-	(-)	-
Dividends paid – 2022		-	-	-	-	(-)	(-)	(-)
Interim dividends paid – 2022		-	-	-	(-)	-	-	(-)
Proposed final dividends		-	-	-	(-)	-	-	(-)
<b>As at June 30, 2023</b>		-	-	-	<b>3,667,302,547.53</b>		<b>9,417,862,881.76</b>	<b>13,085,165,429.29</b>

Note:

1. The government contribution for the year was Kshs. 75,000,000.

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**VII. STATEMENT OF CASH FLOWS FOR THE PERIOD ENDED 30<sup>th</sup> June, 2023**

Description	Note	2022-2023	2021-2022
		Kshs.	Kshs.
<b>Cash flows from operating activities</b>			
<b>Receipts</b>			
Mortgage interest	6(a)	225,226,740.39	167,414,275
Investment Interest	7(a)	206,623,062.65	144,132,317
Bank interest	8(a)	15,018,045.45	18,932,393
Rental Income	9(a)	70,231,098.35	1,631,942
Sale of form	10	629,000	590,000
<b>Total receipts</b>		<b>517,727,946.84</b>	<b>332,700,927</b>
<b>Payments</b>			
Boards and Committee Expenses	11	8,888,880	9,593,514
Use of goods and services	12	152,801,036.40	145,298,147
Repairs and Maintenance	14	9,301,004.83	16,836,662
Contracted Services	15	2,267,000	124,495
<b>Total payments</b>		<b>173,257,921.23</b>	<b>171,852,818</b>
<b>Cash Flow from operating activities</b>		<b>344,470,026</b>	<b>160,848,109</b>
<b>Cash Flows from investing activities</b>			
Purchase of PPE and intangible assets	19(a)	(3,963,290)	(7,099,059)
Unallocated Houses	19(c)	1,023,241,222.41	(219,757,471)
Mortgage Recoverable SCHEME	17(d)	(354,068,437)	(1,057,020,743)
Mortgage Recoverable KCB S&L	17(b)	(212,825,825)	84,819,954
Mortgage Recoverable HFCK	17(c)	108,518,599.16	(15,625,965)
Group Insurance	17(b)	(7,626,210)	(9,001,618.54)
<b>Net Cash Flows used in investing activities</b>		<b>553,276,060</b>	<b>(1,223,684,903)</b>
<b>Cash Flows from financing activities</b>			
Transfers from Parent Ministry		75,000,000	200,000,000
Capital Reserve		0	0
Accounts Payable (10% deposit)		0	0
Property Validation & Rental Collection		0	0
Reserve on sale of houses		0	61,893,748
Deposit for Houses	21	(46,898,529.00)	486,531,508
Other Payables	21	(177,731,704)	301,110,187
<b>Net Cash Flows used in financing activities</b>		<b>(149,630,233)</b>	<b>1,049,535,443</b>
<b>Net increase/(decrease) in cash and cash equivalents</b>		<b>748,115,853.51</b>	<b>(13,301,351)</b>

Civil Servants Housing Scheme Fund  
 Annual Report and Financial Statements  
 For the Financial Year Ended 30<sup>th</sup> June 2023

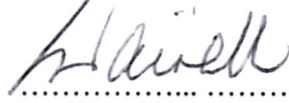
Description	Note	2022-2023	2021-2022
		Kshs.	Kshs.
Cash and cash equivalents at 1 <sup>st</sup> July 2022	16	2,221,363,832	2,234,665,183
<b>Cash and cash equivalents at 30<sup>th</sup> June 2023</b>	16	<b>2,969,479,685.51</b>	<b>2,221,363,832</b>

*The statement of Cash flow is presented using the direct method.*

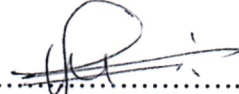
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 Charles M. Hinga, CBS  
 Principal Secretary  
 Date. 27<sup>th</sup> November, 2023.



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 Julius Wairagu  
 Ag. Director/CSHSF  
 Date. 27<sup>th</sup> November, 2023



.....  
 CPA. Kosgei Yego  
 ICPAK Member 10109  
 Date. 27<sup>th</sup> November, 2023

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VIII. STATEMENT OF COMPARISON OF BUDGET AND ACTUAL AMOUNTS FOR THE PERIOD ENDED 30<sup>th</sup> JUNE, 2023

	Original budget Kshs	Adjustment s Kshs	Final budget Kshs	Actual on comparable basis Kshs	Performance difference Kshs	% of utilization
A	B	C=(a+b)	D	E=(c-d)	F=d/c	
<b>Revenue</b>						
Transfers from parent Ministry, Mortgage and Rent through the Fund	433,007,126.00	-	433,007,126.00	144,505,283.00	288,501,843.00	33%
Mortgage Interest KCB	98,185,180.00		98,185,180.00	96,706,329.90	1,478,850.10	98%
Mortgage Interest HFCK	48,725,969.00		48,725,969.00	28,518,984.48	20,206,984.52	59%
Investment Interest	134,711,533.00	-	134,711,533.00	198,446,396.65	(63,734,863.65)	147%
Bank Interest	21,988,439.00	-	21,988,439.00	12,204,570.05	9,783,868.95	56%
Other income	598,000.00	-	598,000.00	629,000	(31,000.00)	105%
<b>Total income</b>	<b>737,216,247.00</b>	<b>-</b>	<b>737,216,247.00</b>	<b>481,010,564.08</b>	<b>256,205,682.92</b>	<b>65%</b>
<b>Recurrent Expenditure</b>						
Board/Council expenses	30,000,000	-	30,000,000	8,888,880	21,111,120.00	30%
Use of goods and services	159,000,000	-	159,000,000	152,801,036.40	36,198,963.60	81%
Repairs and maintenance	12,150,000		12,150,000	9,301,004.83	2,848,995.17	77%
Contracted services	10,000,000	-	10,000,000	2,267,000.00	7,733,000.00	23%
<b>Total expenditure</b>	<b>211,150,000</b>		<b>211,150,000</b>	<b>197,295,272.11</b>	<b>13,854,727.89</b>	<b>93%</b>
<b>Surplus for the period</b>				<b>283,715,291.97</b>		
Acquisition of Assets	64,000,000.00		64,000,000.00	3,963,290.00	60,036,710.00	6%
Group of Insurance Mortgage Protection	20,000,000.00		20,000,000.00	6,808,710.00	13,191,290.00	34%
Development Expenditure	2,545,100,000.00		2,545,100,000.00	1,199,157,495.22	1,345,942,504.78	47%
<b>Grand Total Recurrent and Expenditure</b>	<b>2,840,250,000.00</b>		<b>2,840,250,000.00</b>	<b>1,407,224,767.33</b>	<b>1,433,025,232.67</b>	<b>50%</b>

**Budget notes:**

- i) The scheme did not realise the budgeted revenue due to failure of treasury to transfer the allocated funds for the year
- ii) The scheme did not purchase a new ERP system and Motor vehicle leading to an under absorption in acquisition of assets



**NOTES TO THE FINANCIAL STATEMENTS (Continued)**

*ii. New and amended standards and interpretations in issue but not yet effective in the year ended 30 June 2023*

Standard	Effective date and impact:
<p><b>IPSAS 41:</b> Financial Instruments</p>	<p>Applicable: 1<sup>st</sup> January 2023: The objective of IPSAS 41 is to establish principles for the financial reporting of financial assets and liabilities that will present relevant and useful information to users of financial statements for their assessment of the amounts, timing and uncertainty of an entity's future cash flows. IPSAS 41 provides users of financial statements with more useful information than IPSAS 29, by:</p> <ul style="list-style-type: none"> <li>• Applying a single classification and measurement model for financial assets that considers the characteristics of the asset's cash flows and the objective for which the asset is held;</li> <li>• Applying a single forward-looking expected credit loss model that is applicable to all financial instruments subject to impairment testing; and</li> <li>• Applying an improved hedge accounting model that broadens the hedging arrangements in scope of the guidance. The model develops a strong link between an entity's risk management strategies and the accounting treatment for instruments held as part of the risk management strategy.</li> </ul>
<p><b>IPSAS 42:</b> Social Benefits</p>	<p>Applicable: 1<sup>st</sup> January 2023 The objective of this Standard is to improve the relevance, faithful representativeness and comparability of the information that a reporting entity provides in its financial statements about social benefits. The information provided should help users of the financial statements and general purposes financial reports assess:</p> <ol style="list-style-type: none"> <li>(a) The nature of such social benefits provided by the entity;</li> <li>(b) The key features of the operation of those social benefit schemes; and</li> <li>(c) The impact of such social benefits provided on the entity's financial performance, financial position and cash flows.</li> </ol>
<p>Amendments to Other IPSAS resulting from IPSAS 41, Financial Instruments</p>	<p>Applicable: 1st January 2023:</p> <ol style="list-style-type: none"> <li>a) Amendments to IPSAS 5, to update the guidance related to the components of borrowing costs which were inadvertently omitted when IPSAS 41 was issued.</li> <li>b) Amendments to IPSAS 30, regarding illustrative examples on hedging and credit risk which were inadvertently omitted when IPSAS 41 was issued.</li> <li>c) Amendments to IPSAS 30, to update the guidance for accounting for financial guarantee contracts which were inadvertently omitted when IPSAS 41 was issued.</li> </ol> <p>Amendments to IPSAS 33, to update the guidance on classifying financial instruments on initial adoption of accrual basis IPSAS which were inadvertently omitted when IPSAS 41 was issued.</p>

*iii. Early adoption of standards*

The entity did not early – adopt any new or amended standards in year 2020/2021.

#### **4. Summary of Significant Accounting Policies**

##### **a) Revenue recognition**

##### **i) Revenue from non-exchange transactions**

##### **Fees, taxes and fines**

The entity recognizes revenues from fees, taxes and fines when the event occurs and the asset recognition criteria are met. To the extent that there is a related condition attached that would give rise to a liability to repay the amount, deferred income is recognized instead of revenue. Other non-exchange revenues are recognized when it is probable that the future economic benefits or service potential associated with the asset will flow to the entity and the fair value of the asset can be measured reliably.

##### **Transfers from other government entities**

Revenues from non-exchange transactions with other government entities are measured at fair value and recognized on obtaining control of the asset (cash, goods, services and property) if the transfer is free from conditions and it is probable that the economic benefits or service potential related to the asset will flow to the entity and can be measured reliably. Recurrent grants are recognized in the statement of comprehensive income. Development/capital grants are recognized in the statement of financial position and realised in the statement of comprehensive income over the useful life of the assets that has been acquired using such funds.

##### **Rendering of services**

The entity recognizes revenue from rendering of services by reference to the stage of completion when the outcome of the transaction can be estimated reliably. The stage of completion is measured by reference to labour hours incurred to date as a percentage of total estimated labour hours.

Where the contract outcome cannot be measured reliably, revenue is recognized only to the extent that the expenses incurred are recoverable.

##### **Sale of goods**

Revenue from the sale of goods is recognized when the significant risks and rewards of ownership have been transferred to the buyer, usually on delivery of the goods and when the amount of revenue can be measured reliably and it is probable that the economic benefits or service potential associated with the transaction will flow to the entity.

##### **Interest income**

Interest income is accrued using the effective yield method. The effective yield discounts estimated future cash receipts through the expected life of the financial asset to that asset's net carrying amount. The method applies this yield to the principal outstanding to determine interest income each period.

##### **ii) Revenue from exchange transactions**

##### **Dividends**

Dividends or similar distributions must be recognized when the shareholder's or the entity's right to receive payments is established.

**NOTES TO THE FINANCIAL STATEMENTS (Continued)**  
**Summary of Significant Accounting Policies (Continued)**

**Rental income**

Rental income arising from operating leases on investment properties is accounted for on a straight-line basis over the lease terms and included in revenue.

**b) Budget information**

The original budget for FY 2022-2023 was approved by the Scheme Management Committee on 2<sup>nd</sup> August, 2022. Subsequent revisions or additional appropriations were made to the approved budget in accordance with specific approvals from the appropriate authorities. The additional appropriations are added to the original budget by the entity upon receiving the respective approvals in order to conclude the final budget. Accordingly, the entity did not record any additional appropriations on the 2022-2023 budgets following the governing body's approval.

The entity's budget is prepared on a different basis to the actual income and expenditure disclosed in the financial statements. The financial statements are prepared on accrual basis using a classification based on the nature of expenses in the statement of financial performance, whereas the budget is prepared on a cash basis. The amounts in the financial statements were recast from the accrual basis to the cash basis and reclassified by presentation to be on the same basis as the approved budget. A comparison of budget and actual amounts, prepared on a comparable basis to the approved budget, is then presented in the statement of comparison of budget and actual amounts.

In addition to the Basis difference, adjustments to amounts in the financial statements are also made for differences in the formats and classification schemes adopted for the presentation of the financial statements and the approved budget.

A statement to reconcile the actual amounts on a comparable basis included in the statement of comparison of budget and actual amounts and the actuals as per the statement of financial performance has been presented under page 7 of these financial statements.

**c) Taxes**

**Current income tax**

Current income tax assets and liabilities for the current period are measured at the amount expected to be recovered from or paid to the taxation authorities. The tax rates and tax laws used to compute the amount are those that are enacted or substantively enacted, at the reporting date in the area where the Entity operates and generates taxable income. Current income tax relating to items recognized directly in net assets is recognized in net assets and not in the statement of financial performance. Management periodically evaluates positions taken in the tax returns with respect to situations in which applicable tax regulations are subject to interpretation and establishes provisions where appropriate.

**NOTES TO THE FINANCIAL STATEMENTS (Continued)**

**Summary of Significant Accounting Policies (Continued)**

**Deferred tax**

Deferred tax is provided using the liability method on temporary differences between the tax bases of assets and liabilities and their carrying amounts for financial reporting purposes at the reporting date.

Deferred tax liabilities are recognized for all taxable temporary differences, except in respect of taxable temporary differences associated with investments in controlled entities, associates and interests in joint ventures, when the timing of the reversal of the temporary differences can be controlled and it is probable that the temporary differences will not reverse in the foreseeable future.

Deferred tax assets are recognized for all deductible temporary differences, the carry forward of unused tax credits and any unused tax losses. Deferred tax assets are recognized to the extent that it is probable that taxable profit will be available against which the deductible temporary differences, and the carry forward of unused tax credits and unused tax losses can be utilized, except in respect of deductible temporary differences associated with investments in controlled entities, associates and interests in joint ventures, deferred tax assets are recognized only to the extent that it is probable that the temporary differences will reverse in the foreseeable future and taxable profit will be available against which the temporary differences can be utilized.

The carrying amount of deferred tax assets is reviewed at each reporting date and reduced to the extent that it is no longer probable that sufficient taxable profit will be available to allow all or part of the deferred tax asset to be utilized. Unrecognized deferred tax assets are re-assessed at each reporting date and are recognized to the extent that it has become probable that future taxable profits will allow the deferred tax asset to be recovered.

Deferred tax assets and liabilities are measured at the tax rates that are expected to apply in the year when the asset is realized or the liability is settled, based on tax rates (and tax laws) that have been enacted or substantively enacted at the reporting date.

Deferred tax relating to items recognized outside surplus or deficit is recognized outside surplus or deficit. Deferred tax items are recognized in correlation to the underlying transaction in net assets. Deferred tax assets and deferred tax liabilities are offset if a legally enforceable right exists to set off current tax assets against current income tax liabilities and the deferred taxes relate to the same taxable entity and the same taxation authority.

***Sales tax***

Expenses and assets are recognized net of the amount of sales tax, except:

- i) When the sales tax incurred on a purchase of assets or services is not recoverable from the taxation authority, in which case, the sales tax is recognized as part of the cost of acquisition of the asset or as part of the expense item, as applicable
- ii) When receivables and payables are stated with the amount of sales tax included

The net amount of sales tax recoverable from, or payable to, the taxation authority is included as part of receivables or payables in the statement of financial position.

**d) Investment property**

Investment properties are measured initially at cost, including transaction costs. The carrying amount includes the replacement cost of components of an existing investment property at the time that cost is incurred if the recognition criteria are met and excludes the costs of day-to-day maintenance of an investment property.

Investment property acquired through a non-exchange transaction is measured at its fair value at the date of acquisition. Subsequent to initial recognition, investment properties are measured using the cost model and are depreciated over a 30-year period. The depreciation of the investment property is calculated at a rate 2.5% of the cost on reducing balance.

Investment properties are derecognized either when they have been disposed of or when the investment property is permanently withdrawn from use and no future economic benefit or service potential is expected from its disposal. The difference between the net disposal proceeds and the carrying amount of the asset is recognized in the surplus or deficit in the period of de-recognition.

Transfers are made to or from investment property only when there is a change in use.

**e) Property, plant and equipment**

All property, plant and equipment are stated at cost less accumulated depreciation and impairment losses. Cost includes expenditure that is directly attributable to the acquisition of the items. When significant parts of property, plant and equipment are required to be replaced at intervals, the entity recognizes such parts as individual assets with specific useful lives and depreciates them accordingly. The depreciation of plant and equipment is calculated at cost on reducing balance as shown below:

	<b>Description</b>	<b>Rate</b>
1	Motor Vehicles	25%
2	Furniture and Fittings	10%
3	Office Equipment	25%
4	Computers and Accessories	25%

Likewise, when a major inspection is performed, its cost is recognized in the carrying amount of the plant and equipment as a replacement if the recognition criteria are satisfied. All other repair and maintenance costs are recognized in surplus or deficit as incurred. Where an asset is acquired in a non-exchange transaction for nil or nominal consideration the asset is initially measured at its fair value.

**f) Leases**

Finance leases are leases that transfer substantially all of the risks and benefits incidental to ownership of the leased item to the Entity. Assets held under a finance lease are capitalized at the commencement of the lease at the fair value of the leased property or, if lower, at the present value of the future minimum lease payments. The Entity also recognizes the associated lease liability at

the inception of the lease. The liability recognized is measured as the present value of the future minimum lease payments at initial recognition.

Subsequent to initial recognition, lease payments are apportioned between finance charges and reduction of the lease liability so as to achieve a constant rate of interest on the remaining balance of the liability. Finance charges are recognized as finance costs in surplus or deficit. An asset held under a finance lease is depreciated over the useful life of the asset. However, if there is no

Reasonable certainty that the Entity will obtain ownership of the asset by the end of the lease term, the asset is depreciated over the shorter of the estimated useful life of the asset and the lease term.

Operating leases are leases that do not transfer substantially all the risks and benefits incidental to ownership of the leased item to the Entity. Operating lease payments are recognized as an operating expense in surplus or deficit on a straight-line basis over the lease term.

**g) Intangible assets**

Intangible assets acquired separately are initially recognized at cost. The cost of intangible assets acquired in a non-exchange transaction is their fair value at the date of the exchange. Following initial recognition, intangible assets are carried at cost less any accumulated amortization and accumulated impairment losses. Internally generated intangible assets, excluding capitalized development costs, are not capitalized and expenditure is reflected in surplus or deficit in the period in which the expenditure is incurred.

The useful life of the intangible assets is assessed as either finite or indefinite.

**h) Research and development costs**

The Entity expenses research costs as incurred. Development costs on an individual project are recognized as intangible assets when the Entity can demonstrate:

- i) The technical feasibility of completing the asset so that the asset will be available for use or sale
- ii) Its intention to complete and its ability to use or sell the asset
- iii) How the asset will generate future economic benefits or service potential
- iv) The availability of resources to complete the asset
- v) The ability to measure reliably the expenditure during development.

Following initial recognition of an asset, the asset is carried at cost less any accumulated amortization and accumulated impairment losses. Amortization of the asset begins when development is complete and the asset is available for use. It is amortized over the period of expected future benefit. During the period of development, the asset is tested for impairment annually with any impairment losses recognized immediately in surplus or deficit.

**i) Financial instruments**

**a) Financial assets**

**Initial recognition and measurement**

Financial assets within the scope of IPSAS 29 Financial Instruments: Recognition and Measurement are classified as financial assets at fair value through surplus or deficit, loans and receivables, held-to-maturity investments or available-for-sale financial assets, as appropriate. The Entity determines the classification of its financial assets at initial recognition.

**Loans and receivables**

Loans and receivables are non-derivative financial assets with fixed or determinable payments that are not quoted in an active market. After initial measurement, such financial assets are subsequently measured at amortized cost using the effective interest method, less impairment. Amortized cost is calculated by taking into account any discount or premium on acquisition and fees or costs that are an integral part of the effective interest rate. Losses arising from impairment are recognized in the surplus or deficit.

**Held-to-maturity**

Non-derivative financial assets with fixed or determinable payments and fixed maturities are classified as held to maturity when the Entity has the positive intention and ability to hold it to maturity. After initial measurement, held-to-maturity investments are measured at amortized cost using the effective interest method, less impairment. Amortized cost is calculated by taking into account any discount or premium on acquisition and fees or costs that are an integral part of the effective interest rate. The losses arising from impairment are recognized in surplus or deficit.

**Impairment of financial assets**

The Entity assesses at each reporting date whether there is objective evidence that a financial asset or an entity of financial assets is impaired. A financial asset or a entity of financial assets is deemed to be impaired if, and only if, there is objective evidence of impairment as a result of one or more events that has occurred after the initial recognition of the asset (an incurred 'loss event') and that loss event has an impact on the estimated future cash flows of the financial asset or the entity of financial assets that can be reliably estimated. Evidence of impairment may include the following indicators:

- i) The debtors or an entity of debtors are experiencing significant financial difficulty.
- ii) Default or delinquency in interest or principal payments
- iii) The probability that debtors will enter bankruptcy or other financial reorganization.
- iv) Observable data indicates a measurable decrease in estimated future cash flows (e.g., changes in arrears or economic conditions that correlate with defaults)

**b) Financial liabilities**

**Initial recognition and measurement**

Financial liabilities within the scope of IPSAS 29 are classified as financial liabilities at fair value through surplus or deficit or loans and borrowings, as appropriate. The Entity determines the classification of its financial liabilities at initial recognition. All financial liabilities are recognized initially at fair value and, in the case of loans and borrowings, plus directly attributable transaction costs.

**Loans and borrowing**

After initial recognition, interest bearing loans and borrowings are subsequently measured at amortized cost using the effective interest method. Gains and losses are recognized in surplus or deficit when the liabilities are derecognized as well as through the effective interest method amortization process. Amortized cost is calculated by taking into account any discount or premium on acquisition and fees or costs that are an integral part of the effective interest rate.

**j) Inventories**

Inventory is measured at cost upon initial recognition. To the extent that inventory was received through non-exchange transactions (for no cost or for a nominal cost), the cost of the inventory is its fair value at the date of acquisition. Costs incurred in bringing each product to its present location and conditions are accounted for, as follows:

- i) Raw materials: purchase cost using the weighted average cost method.
- ii) Finished goods and work in progress: cost of direct materials and labour and a proportion of manufacturing overheads based on the normal operating capacity but excluding borrowing costs.

After initial recognition, inventory is measured at the lower of cost and net realizable value. However, to the extent that a class of inventory is distributed or deployed at no charge or for a nominal charge, that class of inventory is measured at the lower of cost and current replacement cost.

Net realizable value is the estimated selling price in the ordinary course of operations, less the estimated costs of completion and the estimated costs necessary to make the sale, exchange, or distribution.

Inventories are recognized as an expense when deployed for utilization or consumption in the ordinary course of operations of the Entity.

**k) Provisions**

Provisions are recognized when the Entity has a present obligation (legal or constructive) as a result of a past event, it is probable that an outflow of resources embodying economic benefits or service potential will be required to settle the obligation and a reliable estimate can be made of the amount of the obligation.

Where the Entity expects some or all of a provision to be reimbursed, for example, under an insurance contract, the reimbursement is recognized as a separate asset only when the reimbursement is virtually certain. The expense relating to any provision is presented in the statement of financial performance net of any reimbursement.

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**NOTES TO THE FINANCIAL STATEMENTS (Continued)**  
**Summary of Significant Accounting Policies (Continued)**

**l) Contingent liabilities**

The Entity does not recognize a contingent liability but discloses details of any contingencies in the notes to the financial statements, unless the possibility of an outflow of resources embodying economic benefits or service potential is remote.

**m) Contingent assets**

The Entity does not recognize a contingent asset but discloses details of a possible asset whose existence is contingent on the occurrence or non-occurrence of one or more uncertain future events not wholly within the control of the Entity in the notes to the financial statements. Contingent assets are assessed continually to ensure that developments are appropriately reflected in the financial statements. If it has become virtually certain that an inflow of economic benefits or service potential will arise and the asset's value can be measured reliably, the asset and the related revenue are recognized in the financial statements of the period in which the change occurs.

**n) Nature and purpose of reserves**

The Entity creates and maintains reserves in terms of specific requirements.

**o) Changes in accounting policies and estimates**

The Entity recognizes the effects of changes in accounting policy retrospectively. The effects of changes in accounting policy are applied prospectively if retrospective application is impractical.

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**NOTES TO THE FINANCIAL STATEMENTS (Continued)**  
**Summary of Significant Accounting Policies (Continued)**

**p) Employee benefits**

**Retirement benefit plans**

The Entity provides retirement benefits for its employees and directors. Defined contribution plans are post-employment benefit plans under which an entity pays fixed contributions into a separate entity (a fund), and will have no legal or constructive obligation to pay further contributions if the fund does not hold sufficient assets to pay all employee benefits relating to employee service in the current and prior periods. The contributions to fund obligations for the payment of retirement benefits are charged against income in the year in which they become payable.

Defined benefit plans are post-employment benefit plans other than defined-contribution plans. The defined benefit funds are actuarially valued tri-annually on the projected unit credit method basis. Deficits identified are recovered through lump sum payments or increased future contributions on proportional basis to all participating employers. The contributions and lump sum payments reduce the post-employment benefit obligation.

**q) Foreign currency transactions**

Transactions in foreign currencies are initially accounted for at the ruling rate of exchange on the date of the transaction. Trade creditors or debtors denominated in foreign currency are reported at the statement of financial position reporting date by applying the exchange rate on that date. Exchange differences arising from the settlement of creditors, or from the reporting of creditors at rates different from those at which they were initially recorded during the period, are recognized as income or expenses in the period in which they arise.

**r) Borrowing costs**

Borrowing costs are capitalized against qualifying assets as part of property, plant and equipment. Such borrowing costs are capitalized over the period during which the asset is being acquired or constructed and borrowings have been incurred. Capitalization ceases when construction of the asset is complete. Further borrowing costs are charged to the statement of financial performance.

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**NOTES TO THE FINANCIAL STATEMENTS (Continued)**  
**Summary of Significant Accounting Policies (Continued)**

**s) Related parties**

The Entity regards a related party as a person or an entity with the ability to exert control individually or jointly, or to exercise significant influence over the Entity, or vice versa. Members of key management are regarded as related parties and comprise the directors, the CEO and senior managers.

**t) Service concession arrangements**

The Entity analyses all aspects of service concession arrangements that it enters into in determining the appropriate accounting treatment and disclosure requirements. In particular, where a private party contributes an asset to the arrangement, the Entity recognizes that asset when, and only when, it controls or regulates the services the operator must provide together with the asset, to whom it must provide them, and at what price.

In the case of assets other than 'whole-of-life' assets, it controls, through ownership, beneficial entitlement or otherwise – any significant residual interest in the asset at the end of the arrangement. Any assets so recognized are measured at their fair value. To the extent that an asset has been recognized, the Entity also recognizes a corresponding liability, adjusted by a cash consideration paid or received.

**u) Cash and cash equivalents**

Cash and cash equivalents comprise cash on hand and cash at bank, short-term deposits on call and highly liquid investments with an original maturity of three months or less, which are readily convertible to known amounts of cash and are subject to insignificant risk of changes in value. Bank account balances include amounts held at the Central Bank of Kenya and at various commercial banks at the end of the financial year. For the purposes of these financial statements, cash and cash equivalents also include short term cash imprests and advances to authorised public officers and/or institutions which were not surrendered or accounted for at the end of the financial year.

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**NOTES TO THE FINANCIAL STATEMENTS (Continued)**  
**Summary of Significant Accounting Policies (Continued)**

**v) Comparative figures**

Where necessary comparative figures for the previous financial year have been amended or reconfigured to conform to the required changes in presentation.

**w) Subsequent events**

There have been no events subsequent to the financial year end with a significant impact on the financial statements for the year ended June 30, 2023.

**5. Significant Judgments and Sources of Estimation Uncertainty**

The preparation of the Entity's financial statements in conformity with IPSAS requires management to make judgments, estimates and assumptions that affect the reported amounts of revenues, expenses, assets and liabilities, and the disclosure of contingent liabilities, at the end of the reporting period. However, uncertainty about these assumptions and estimates could result in outcomes that require a material adjustment to the carrying amount of the asset or liability affected in future periods. State all judgements, estimates and assumptions made: e.g

**Estimates and assumptions**

The key assumptions concerning the future and other key sources of estimation uncertainty at the reporting date, that have a significant risk of causing a material adjustment to the carrying amounts of assets and liabilities within the next financial year, are described below. The Entity based its assumptions and estimates on parameters available when the consolidated financial statements were prepared. However, existing circumstances and assumptions about future developments may change due to market changes or circumstances arising beyond the control of the Entity. Such changes are reflected in the assumptions when they occur. IPSAS 1.140

**NOTES TO THE FINANCIAL STATEMENTS (Continued)**  
**Significant Judgments and Sources of Estimation Uncertainty (Continued)**

**Useful lives and residual values**

The useful lives and residual values of assets are assessed using the following indicators to inform potential future use and value from disposal:

- a) The condition of the asset based on the assessment of experts employed by the Entity.
- b) The nature of the asset, its susceptibility and adaptability to changes in technology and processes.
- c) The nature of the processes in which the asset is deployed.
- d) Availability of funding to replace the asset.
- e) Changes in the market in relation to the asset

**NOTES TO THE FINANCIAL STATEMENTS (Continued)**

**6. Mortgage Interest**

Description	2022-2023	2021-2022
	KShs	KShs
-Mortgage Interest Scheme	91,079,709.00	91,249,752
-Mortgage Interest KCB S & L	96,706,329.90	66,675,909
Mortgage Interest HFCK	28,518,984.48	45,263,132
<b>Total</b>	<b>216,305,023.38</b>	<b>203,188,793</b>

*6(a) Mortgage Interest for Statement of Cashflows*

Description	2022-2023	2021-2022
	KShs	KShs
-Mortgage Interest Scheme	216,305,023.38	203,188,793
-Mortgage Interest Receivable	(26,852,800.99)	(35,774,518)
Mortgage Interest HFCK	35,774,518	0
<b>Total</b>	<b>225,226,740.39</b>	<b>167,414,275</b>

**7. Finance Income -Investment Interest**

Description	2022-2023	2021-2022
	KShs	KShs
-CBK	108,798,300.00	70,017,900.00
-KCB	48,934,849.65	40,988,164.35
-HFCK	40,713,247.00	41,302,918.60
<b>Total</b>	<b>198,446,396.65</b>	<b>152,308,983</b>

*7 (a) Investment Interest for Statement of Cash flows*

Description	2022-2023	2021-2022
	KShs	KShs
Investment Interest	198,446,396.65	152,308,983
Investment Interest Receivable	8,176,666	(8,176,666)
<b>Total</b>	<b>206,623,062.65</b>	<b>144,132,317</b>

**8. Bank Interest**

Description	2022-2023	2021-2022
	KShs	KShs
Credit interest on bank balance-	0	10,471,177.80
Credit interest on bank balance-KCB Q1	0	2,484,226.35
Credit interest on bank balance-KCB Q2	3,886,055.75	3,827,355.60
Credit interest on bank balance-KCB Q3	0	2,149,633.05
Credit interest on bank balance-KCB Q4	8,318,514.30	2,813,475
<b>Total</b>	<b>12,204,570.05</b>	<b>21,745,868</b>

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**8 (a) Bank Interest for Statement of Cash flows**

Description	2022-2023	2021-2022
	KShs	KShs
Bank Interest	12,204,570.05	21,745,868
Bank Interest Receivable	2,813,475	(2,813,475)
<b>Total</b>	<b>15,018,045.05</b>	<b>18,932,393</b>

**9. Rental Income**

Description	2022-2023	2021-2022
	KShs	KShs
Rental income	53,425,574.00	95,722,648
<b>Total Rental Income</b>	<b>53,425,574.00</b>	<b>95,722,648</b>

**9 (a) Rental Income for Statement of Cash flows**

Description	2022-2023	2021-2022
	KShs	KShs
Rent Income	53,425,574.00	95,722,648
Rent Income receivable	16,805,524.35	(94,090,706)
<b>Total</b>	<b>70,231,098.35</b>	<b>1,631,942</b>

**10. Other Income**

Description	2022-2023	2021-2022
	KShs	KShs
Other Income-Sale of tender		0
Sale of form	629,000	590,000
<b>Total other income</b>	<b>629,000</b>	<b>590,000</b>

**11. Board /Council Expenses**

Description	2022-2023	2021-2022
	KShs	KShs
Chairman Allowance	160,000.00	50,000
Members Allowance	560,000.00	354,000
Travel and Accommodation	2,320,000.00	2,556,420
Transport		3,652,800
Air ticket		560,000
Airtime calling cards, Internet	480,000.00	387,000
Stationery	1,392,000.00	30,000
Training	3,976,880.00	671,700
Expenses- secretariat		1,331,594
<b>Total</b>	<b>8,888,880</b>	<b>9,593,514</b>

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**12. Use of Goods and Services**

Description	2022-2023	2021-2022
	KShs	KShs
Conference Seminars	9,653,080.00	8,309,359
Official Entertainment	4,913,871.00	10,144,405
Travel & Sundry Items	5,969,344.00	4,753,221
Accommodation	39,819,313	34,691,210
Advertisement Awareness Publicity	59,973,403.00	56,049,598.00
Publishing & Printing Services	427,400.00	893,000
General Office Supplies	10,948,050.00	18,983,290.00
Telephone & Mobile Services Airtime	1,310,000.00	1,662,000
Courier & Postal Services	152,000.00	218,299
Library Expenses	264,720.00	198,130
Training Expenses	8,975,630.00	5,510,521
Sanitary, Cleaning Materials		0
Subscription, Membership fee	200,450.00	59,225
Electricity	4,578,374.40	536,847
Bank Charges	627,746.00	801,942
Surveying of scheme Properties	4,987,655.00	2,487,100
<b>Total Expenses</b>	<b>152,801,036.40</b>	<b>145,298,147</b>

**13. Depreciation and Amortization Expense**

Description	2022-2023	2021-2022
	KShs	KShs
Property, plant and equipment	24,037,350.88	20,884,361.35
Intangible assets		0
Investment property carried at cost		0
<b>Total depreciation and amortization</b>	<b>24,037,350.88</b>	<b>20,884,361.35</b>

**14. Repairs and Maintenance**

Description	2022-2023	2021-2022
	KShs	KShs
Refurbishment of residential buildings	2,707,510.00	10,797,713
Refurbishment of office	14,430.00	60,850
Investment property – earning rentals		0
Maintenance of Equipment	457,195.00	647,018
Motor Vehicle Repair	2,402,302.83	1,019,784
Furniture and fittings		0
Supplies & Accessories for computer	3,616,467.00	3,843,666
Office Maintenance	103,100.00	467,631
<b>Total repairs and maintenance</b>	<b>9,301,004.83</b>	<b>16,836,662</b>

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**15. Contracted Services**

Description	2022-2023	2021-2022
	KShs	KShs
Guards & Cleaning Services	2,267,000.00	124,495
Property valuations		0
<b>Total contracted services</b>	<b>2,267,000.00</b>	<b>124,495</b>

**16. (a) Cash and Cash Equivalents**

Description	2022-2023	2021-2022
	KShs	KShs
<b>Cash book Balances</b>		
-Deposit Account	851,732,536.56	51,423,249.11
-Operation Account	17,747,148.95	1,137,283.10
<b>Sub-Total</b>	<b>869,479,685.51</b>	<b>52,560,532.21</b>
<b>Fixed Deposit Account</b>		
CBK Issue No		579,559,200
CBK Issue No.		289,244,100
KCB	800,000,000.00	800,000,000
HFCK	1,300,000,000.00	500,000,000
<b>Sub-Total</b>	<b>2,100,000,000.00</b>	<b>2,168,803,300</b>
<b>Total cash and cash equivalents</b>	<b>2,969,479,685.51</b>	<b>2,221,363,832</b>

**6.(b) Detailed Analysis of the Cash and Cash Equivalents**

Financial institution	Account number	2022-2023	2021-2022
		KShs	KShs
<b>a) Current account</b>			
Kenya Commercial bank			
-Deposit Account		851,732,536.56	51,423,249.11
-Operations		17,747,148.95	1,137,283.10
<b>Sub- total</b>		<b>869,479,685.51</b>	<b>52,560,532.21</b>
<b>b) On - call deposits</b>			
Kenya Commercial bank due		800,000,000	800,000,000
CBK		0	289,244,100
CBK		0	579,559,200
-HFCK due 6/08/22		1,300,000,000	500,000,000
<b>Sub- total</b>		<b>2,100,000,000</b>	<b>2,168,803,300</b>
<b>Grand total</b>		<b>2,969,479,685.51</b>	<b>2,221,363,832.21</b>

**NOTES TO THE FINANCIAL STATEMENTS (Continued)**

**17. Receivables from Exchange Transactions**

**17(a) (i) Current Receivables from Exchange Transactions- Debtors & Accounts Receivable**

	2022-2023	2021-2022
	KShs	KShs
<b>Current receivables</b>		
Debtors Accounts Receivable	0	0
Debtors Ps Lands	109,647,557.72	109,647,557.72
Rent arrears and Service charge arrears	360,511,951.65	377,317,476.00
Mortgage Principal Arrears- HFCK		142,662,920.42
Mortgage arrears- HFCK		9,373,142.95
Mortgage Interest HFCK and KCB	26,852,800.99	26,401,375.28
Investment interest arrears	0.00	8,176,665.85
Credit interest on Bank Balances	0.00	2,813,475
<b>Total current receivables</b>	<b>497,012,310.36</b>	<b>676,392,613</b>

**17(a) (i) Trade receivables from exchange Transactions**

Description	2022-2023	2021-2022
	KShs	KShs
<b>Trade and other Receivables</b>		
Trade Receivables	0	0
<b>Total current receivables</b>	<b>0</b>	<b>0</b>

**17(b) Long- term Receivables from Exchange Transactions**

Description	2022-2023	2021-2022
	KShs	KShs
Mortgage Recoverable from Scheme	2,830,266,526.21	2,476,198,088.74
Mortgage Recoverable from KCB (S & L)	3,110,523,427.10	2,897,697,602
Mortgage Recoverable HFCK	1,154,587,305.73	1,120,442,984.47
Group Insurance Recoverable	71,844,982.51	64,218,773
<b>Total non-current receivables</b>	<b>7,167,222,241.55</b>	<b>6,558,557,448</b>
<b>Total receivables (a+b)</b>	<b>7,664,234,551.91</b>	<b>7,234,950,061</b>

**17(c) Long- term Receivables from Exchange Transactions for cashflow (Mortgage recoverable HFCK)**

Description	2022-2023	2021-2022
	KShs	KShs
Mortgage Recoverable HFCK	(34,144,321.26)	127,036,955.55
Mortgage Recoverable HFCK received	142,662,920.42	(142,662,920.42)
<b>Total</b>	<b>108,518,599.16</b>	<b>(15,625,965)</b>

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**17(d) Long- term Receivables from Exchange Transactions for cashflow (Mortgage Recoverable Scheme)**

Description	2022-2023	2021-2022
	KShs	KShs
Mortgage Principle Recovered		64,943,105.90
Additional Mortgages		(1,121,963,848.69)
<b>Total</b>	<b>(354,068,437.47)</b>	<b>(1,057,020,742.79)</b>

**18. Work-In-Progress**

Description	2022-2023	2021-2022
	KShs	KShs
<b>Work in progress</b>		
Construction	23,895,263.59	1,377,777,648.96
Consultancy fees		140,607,878.58
Statutory fees and other charges		4,783,624.00
Retention		0
Purchase of houses for sale	1,166,000,000.00	1,046,000,000.00
Facilitation of affordable Housing	0	0
<b>Total Work in Progress</b>	<b>1,189,895,263.59</b>	<b>2,569,169,152</b>

*Note: Purchase of Houses for Sale includes the housing units the scheme has purchases for sale to civil servants in Nakuru-Kshs.413,850,000, Mavoko SNP-Kshs.632,150,000 and Ruiru-Kshs.120,000,000*

NOTES TO THE FINANCIAL STATEMENTS (Continued).

19. (a) Property, Plant and Equipment

	Land and Buildings	Motor vehicles	Furniture and fittings	Computers	Plant and equipment	WIP	Total
Cost	Shs	Shs	Shs	Shs	Shs		Shs
At 1 <sup>st</sup> July 2021	1,002,379,368	4,016,156	10,756,021	46,439,797	547,300		1,063,591,342
Additions	90,000,000		1,192,250	5,455,810	451,000		97,099,060
Disposals							
Transfers/adjustments							
As at 30 June, 2022	1,092,379,368	4,016,156	11,948,271	51,895,607	998,300		1,161,237,702
As at 1 July 2022	1,092,379,368	4,016,156	11,948,271	51,895,607	998,300		1,161,237,702
Additions		0	2,894,340	430,550	638,400		3,963,290
Disposals	(0)	(0)	-	-	-		(0)
Transfers/adjustments	0	(0)	0	(0)	-		(0)
As at 30 June, 2023	1,092,379,368	4,016,156	14,842,611.00	52,326,157.00	1,636,700.00		1,165,200,992.00
As at 1st July 2021	(207,770,536)	(3,975,904)	(6,859,175)	(44,509,425)	0		(263,115,040)
Depreciation	(19,865,221)	(10,063)	(389,685)	(482,568)	(136,825)		(20,884,361)
Disposals							
Impairment							
Transfer/adjustment							
Total Depreciation	(227,635,757)	(3,985,967)	(7,248,860)	(44,991,993)	(136,825)		(283,999,402)
As at 1 <sup>st</sup> July 2022	(227,635,757)	(3,985,967)	(7,248,860)	(44,991,993)	(136,825)		(283,999,402)
Depreciation	(21,618,590.28)	(7,547.25)	(469,941.10)	(1,725,903.50)	(215,368.75)		(24,037,350.88)
Disposals							
Impairment							
Transfer/adjustment							
Total Depreciation	(249,254,347)	(3,993,514)	(7,718,801)	(46,717,897)	(352,194)		(308,036,753)
Net book values as at 30 <sup>th</sup> June 2023	843,125,021	22,642	7,123,810	5,608,261	1,284,506		857,164,239.00
Net book values as at 30 <sup>th</sup> June 2022	864,743,611	30,190	4,699,411	6,903,614	861,475		877,238,301.00

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**19. (b) Property, Plant and Equipment (Unallocated Houses)**

If the freehold land, buildings and other assets were stated on the historical cost basis the amounts would be as follows:

	2022-2023	2021-2022
	Kshs	Kshs
Land & Buildings (Unallocated Houses)	1,152,700,000.00	796,667,334.00
	0	0
<b>Total</b>	<b>1,152,700,000.00</b>	<b>796,667,334.00</b>

**19 (c) Property, Plant and Equipment (Unallocated Houses) for Statement of Cashflows**

Description	2022-2023	2021-2022
	KShs	KShs
Land & Buildings (Unallocated Houses) Additions	(356,032,666.00)	(794,200,000)
Decrease in W.I.P	1,379,273,888.41	664,442,530.14
Investment Property Additions	0	(90,000,000)
<b>Total</b>	<b>1,023,241,222.41</b>	<b>(219,757,470)</b>

Property plant and Equipment includes the following assets that are fully depreciated:

	Cost or valuation	Normal annual depreciation charge
Plant and machinery	0	0
Motor vehicles, including motor cycles	4,016,156	4,016,156
Computers and related equipment	0	0
Office equipment, furniture and fittings	0	0
<b>Total</b>	<b>4,016,156</b>	<b>4,016,156</b>

	Cost or valuation	Normal annual depreciation charge
Plant and machinery	0	0
Motor vehicles, including motor cycles	0	9
Computers and related equipment	0	0
Office equipment, furniture and fittings	0	0
<b>Total</b>	<b>0</b>	<b>0</b>

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**20. Investment Property**

Description	2022-2023	2021-2022
	KShs	KShs
<b>Shauri Moyo/Jogoo 315units (conversion costs)</b>	572,739,443	572,739,443
Ngara Desai Road, Rental 96 units (conversion costs)	429,639,926	429,639,926
Shauri Moyo Kisumu	90,000,000	
Additions	0	90,000,000
Disposal during the year		(0)
Accumulated Depreciation	(249,254,347)	(227,635,758)
Impairment		(0)
<b>At end of the year</b>	<b>843,125,021</b>	<b>864,743,611</b>

*(This note applies to investment property held at cost. For investment property held at fair value, changes in fair value should go through the statement of financial performance).*

**21. Trade Creditors- Payables**

Description	2022-2023	2021-2022
	KShs	KShs
State Officers House Mortgage Fund	100,000,000.00	0
KENSUP (Mavoko Housing Project)	100,000,000.00	332,150,000
Service Charge	80,776,760.80	78,386,405
Retention	1,698,997.84	45,120,075.76
Other deposit rental	6,189,529.55	10,740,511
Rent Security Deposit	2,115,887	2,115,887
Bank Loans Repayments	17,894,156	17,894,156
Deposit for houses	439,632,979.00	486,531,508
<b>Total trade and other payables</b>	<b>748,308,310.19</b>	<b>972,938,543</b>

*Notes:*

*The total trade and other payables of Kshs. 748,308,310.19 includes Kshs. 100,000,000 which was erroneously transferred to CSHS KCB S&L from SOHMF*

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**APPENDIX**

**APPENDIX 1: PROGRESS ON FOLLOW UP OF AUDITOR RECOMMENDATIONS**

The following is the summary of issues raised by the external auditor, and management comments that were provided to the auditor.

Reference No. on the external audit Report	Issue / Observations from Auditor	Management comments	Status: (Resolved / Not Resolved)	Timeframe: (Put a date when you expect the issue to be resolved)

**Guidance Notes:**

- (i) Use the same reference numbers as contained in the external audit report;
- (ii) Obtain the “Issue/Observation” and “management comments”, required above, from final external audit report that is signed by Management;
- (iii) Before approving the report, discuss the timeframe with the appointed Focal Point persons within your entity responsible for implementation of each issue;
- (iv) Indicate the status of “Resolved” or “Not Resolved” by the date of submitting this report to National Treasury.

Arch. Julius Wairagu

Ag. Director CSHSF



Date. 27<sup>th</sup> November, 2023

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**APPENDIX II: PROJECTS IMPLEMENTED BY THE ENTITY**

Projects implemented and funded by the Civil Servants Housing Scheme Fund and GOK

Project title	Project Number	Donor	Period/ duration	Donor commitment	Separate donor reporting required as per the donor agreement (Yes/No)	Consolidated in these financial statements (Yes/No)
1	Machakos-D111/EN/MKS /1501 Job 10056A	GOK	96 weeks	-	No	Yes
2	Kiambu-D111/CE/KMB/1502 Job No. 10069A	GOK	96 weeks	-	No	Yes
3	Embu D111/en/emb/1502 Job No. 10068A	GOK	96 weeks		No	Yes
4	Parkroad – Nairobi MTHUD/HUD/CSHS/03	GOK	96 weeks		No	Yes

**Status of Projects completion**

CSHSF purchased in units 227 Units in Mavoko and 130 units in Bondeni Nakuru for sale to Civil Servants at a cost of Kshs. 713,850,000 to be sold out on tenant purchase and outright purchase terms.

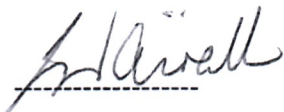
	Project	Total project Cost	Total expended to date	Completion % to date	Budget	Actual	Sources of funds
1	Machakos	744,475,735.28	692,126,807.41	100%	706,560,000		GOK/CSHF
2	Embu	866,737,918.28	806,353,500.10	100%	843,737,919		GOK/CSHF
3	Kiambu	684,859,645.00	627,461,653.28	100%	684,859,645		GOK/CSHF
4	Parkroad – Nairobi	1,686,500,000	1,686,500,000	100%	1,686,500,000		GOK/CSHF
5	Bondeni Nakuru	413,850,000	413,850,000	20%	413,850,000		GOK/CSHF
6	Mavoko	632,000,000	300,000,000	47%	632,000,000		GOK/CSHF

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**APPENDIX III: INTER-ENTITY TRANSFERS**

<b>ENTITY NAME:</b>			
<b>Break down of Transfers from the State Department of Housing and Urban Development</b>			
<b>FY 2022/2023</b>			
<b>a. Recurrent Grants</b>			
	<u>Bank Statement Date</u>	<u>Amount (KShs)</u>	<u>Indicate the FY to which the amounts relate</u>
		0	
		0	
		0	
	<b>Total</b>	<b>0</b>	
<b>b. Development Grants</b>			
	<u>Bank Statement Date</u>	<u>Amount (KShs)</u>	<u>Indicate the FY to which the amounts relate</u>
	24.09.21	75,000,000	FY 2022/2023
	<b>Total</b>	<b>75,000,000</b>	
<b>c. Direct Payments</b>			
	<u>Bank Statement Date</u>	<u>Amount (KShs)</u>	<u>Indicate the FY to which the amounts relate</u>
		0	
		0	
		0	
	<b>Total</b>	<b>0</b>	
<b>d. Donor Receipts</b>			
	<u>Bank Statement Date</u>	<u>Amount (KShs)</u>	<u>Indicate the FY to which the amounts relate</u>
		0	
		0	
		0	
	<b>Total</b>	<b>0</b>	

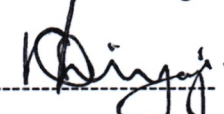
The above amounts have been communicated to and reconciled with the parent Ministry

**Arch. Julius Wairagu**  
**Ag. Director CSHSF**

Sign 

27<sup>th</sup> November, 2023

**Charles S. Liyayi**  
**Head of Accounting Unit**  
 State Department of Housing & Urban Development

Sign 

27<sup>th</sup> November, 2023

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