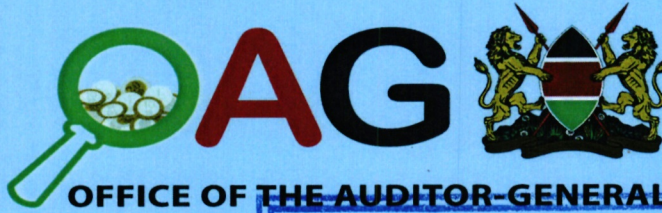


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Enhancing Accountability

THE NATIONAL ASSEMBLY PAPERS LAID	
DATE: 18 FEB 2021	DAY: Thursday
TABLED REPORT	L. D. M.
CLERK-AT THE-TABLE:	P. Muiga

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THE AUDITOR-GENERAL

ON

**MOMBASA-NAIROBI-ADDIS ABABA ROAD
CORRIDOR DEVELOPMENT PROJECT NO.
P-ZI-DBO-018 (ISIOLO/MERILLE/MOYALE ROAD)**

**FOR THE YEAR ENDED
30 JUNE, 2020**

KENYA NATIONAL HIGHWAYS AUTHORITY





MINISTRY OF TRANSPORT, INFRASTRUCTURE, HOUSING, URBAN DEVELOPMENT &
PUBLIC WORKS



Kenya National Highways Authority

Quality Highways, Better Connections

Project Name – MOMBASA –NAIROBI-ADDIS ABABA ROAD CORRIDOR DEVELOPMENT
PROJECT: (ISIOLO/MERILLE/MOYALE ROAD)

Implementing Entity – KENYA NATIONAL HIGHWAYS AUTHORITY - (KeNHA)

PROJECT LOAN N0: – 2100150008850
PROJECT GRANT N0: – 2100155004016

ANNUAL REPORT AND FINANCIAL STATEMENTS

FOR THE FINANCIAL YEAR ENDED
JUNE 30, 2020

Prepared in accordance with the Cash Basis of Accounting Method under the International Public Sector
Accounting Standards (IPSAS)

**MOMBASA –NAIROBI-ADDIS ABABA ROAD CORRIDOR DEVELOPMENT PROJECT:
(ISIOLO/MERILLE/MOYALE ROAD)**
Reports and Financial Statements
For the financial year ended June 30, 2020

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**MOMBASA –NAIROBI-ADDIS ABABA ROAD CORRIDOR DEVELOPMENT PROJECT:
(ISIOLO/MERILLE/MOYALE ROAD)
Reports and Financial Statements
For the financial year ended June 30, 2020**

1. PROJECT INFORMATION AND OVERALL PERFORMANCE

1.1 Name and registered office

Project Name	Mombasa –Nairobi-Addis Ababa Road Corridor Development Project (Isiolo/Merille/Moyale Road)
Project Objectives	(i) Improve land transport communications between Kenya and Ethiopia and contribute to enhance trade and regional economic integration (ii) Provide landlocked Ethiopia with an alternative outlet to the sea through the port of Mombasa, and (iii) Open up Kenya’s Northern Region (Arid Semi-Arid Lands of Kenya (ASAL) and integrate it with the rest of Kenya.
Project Registered Office and Physical Location:	Barabara Plaza Jomo Kenyatta International Airport (JKIA) Off Mazao Road Nairobi, Kenya
Project Address	P.O. Box 49712-00100 Nairobi
Contacts:	Telephone: 020-8013842; Email dg@kenha.co.ke; Website www.kenha.co.ke

1.2 Project Information

Project Start Date:	04th February, 2005
Project End Date:	31st December, 2010 or such date as shall be agreed upon between the Recipient and the Fund.
Project Manager:	Eng. D.A Muchilwa – Director Development Eng. D. Cheronno – Project Co-Ordinator
Project Sponsor:	African Development Bank (ADB)

1.3 Project Overview

Line Ministry/State Department of the project	The project is under the supervision of the Ministry of Transport, Infrastructure, Housing, Urban Development & Public Works
Project number	P-ZI-DBO-018

**MOMBASA –NAIROBI-ADDIS ABABA ROAD CORRIDOR DEVELOPMENT PROJECT:
(ISIOLO/MERILLE/MOYALE ROAD)**

Reports and Financial Statements

For the financial year ended June 30, 2020

<p>Other important background information of the project</p>	<p>This report briefly provides information on the physical progress of the project which is being implemented in two stages, from Isiolo to Merille River of approximately 136 Kms whose activities includes construction works, upgrading the existing gravel road to a bitumen paved road and construction of roadside socio-economic infrastructure and services, and from Merille river to Moyale Road Project whose activities involves detailed designs is being carried out by a consultant. The road is approximately 366.4 kms (measured by GPS automatic tracking system). The consultant has however proposed to divide the road into three contract sections for the purpose of preparation for international competitive Bidding.</p> <p>The sections proposed are as follows:- CONTRACT No.1-Merille River to Marsabit - Length 122 kms CONTRACT No.2-Marsabit to Turbi - Length 121 kms CONTRACT No.3-Turbi to Moyale - Length 123.4 kms</p> <p>The project is financed by both Government of Kenya at a rate of 38% plus taxes and 62% excluding taxes by Development partners.</p>
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PROJECT COMPONENTS AND COSTS - LOAN

Size of the Loan-Isiolo-Merille River Works UA 33.60 Million

Size of the loan - Isiolo-Merille River Design UA 1.20 Million

The project comprises the following components:-

- (i)Construction works for upgrading the existing gravel road to a bitumen paved road with 7.0 - m carriage and 1.5 - m shoulder on each side for a total length of 136 km between Isiolo and Merille River in Northern Kenya at a cost of 19.58 million UA in foreign exchange and 3.77 in local cost thus a total of 23.35 million UA;
- (ii)Construction of roadside socio-economic infrastructure and services at a cost of 1.79 million UA in foreign exchange and 0.34 million UA in local cost thus a total of 2.13 million UA;
- (iii)Consulting Services for design review, tender assistance and supervision of the civil works at a cost of 1.46 million UA in foreign exchange and 0.21 million UA in local thus a total of 1.67 million UA;
- (iv)Audit Services at a cost of 0.08 million AU in foreign exchange and 0.02 million AU in local cost thus a total of 0.10 million AU;
- (v)Total Base Cost is 22.91 million AU in foreign exchange and 4.34 million AU in local currency thus a total of 27.26 million AU;
- (vi)Physical contingency is at a cost of 2.29 million AU at foreign exchange and 0.43 million AU at a local cost thus a total of 2.73 million AU;
- (vii)Price contingency is at 2.48 million AU in foreign exchange and 1.114 million AU at a local cost thus a total of 3.62 million AU;
- (viii)Total Project Cost is at a 27.68 million UA in foreign exchange and 5.92 million UA in local cost thus a total of 33.60 million AU.

**MOMBASA –NAIROBI-ADDIS ABABA ROAD CORRIDOR DEVELOPMENT PROJECT:
(ISIOLO/MERILLE/MOYALE ROAD)
Reports and Financial Statements
For the financial year ended June 30, 2020**

1.4 Bankers

Standard Chartered Bank Kenya Ltd
Kenyatta Avenue Branch, Nairobi
Account Number:'0108098898301

1.5 Auditors

Auditor General
Office of the Auditor General
P.O. Box 30084 – 00100 GPO
Nairobi

1.6 Roles and Responsibilities

NAMES	Title Designation	Key qualification	Responsibilities
Eng. D. A. Muchilwa	Director Development	Qualified	Project Implementing Team Leader
Eng. D.Cherono	Deputy Director	Qualified	Project Co-Ordinator
Mr. Philip Wachira	CFO	Qualified	Project Financial specialist
Eng. A.K. Mwaniki	Engineer	Qualified	Design Engineer
Mr. W. Nyatwanga	Manager (Environmental & Social)	Qualified	Project Environmentalist
Eng. J.Cherogony	Senior Engineer (C)	Qualified	Contracts Engineer

1.7 Funding summary

The project financing is for duration of Six years from 04th February, 2005 to 31st December, 2010 (or earlier) with an approved budget of UA 28.44 Million equivalent to Kshs. 3,867,948,236 for development partner and Kshs 2,700,659,150 for counterpart funding as highlighted in the table below:

Source of funds	Donor Commitments		Amount received to date		Undrawn balance to date	
	UA	Kshs	UA	Kshs	UA	Kshs
	(A)	(A')	(B)	(B')	(A)-(B)	(A') – (B')
(i)Loan						
African Development Bank (AfDB)						
	27,597,320	3,752,255,320	27,597,320	3,752,255,320	-	-

**MOMBASA –NAIROBI-ADDIS ABABA ROAD CORRIDOR DEVELOPMENT PROJECT:
(ISIOLO/MERILLE/MOYALE ROAD)
Reports and Financial Statements
For the financial year ended June 30, 2020**

Source of funds	Donor		Amount received to date		Undrawn balance to date	
	UA	Kshs	UA	Kshs	UA	Kshs
	(A)	(A')	(B)	(B')	(A)-(B)	(A') – (B')
(ii) Grant						
ADF Grant						
	850,905	115,692,916	850,905	115,692,916	-	-
(iii) Counterpart Funds						
	-	2,700,659,150	-	2,700,659,150	-	-
Total	28,448,226	6,568,607,386	28,448,226	6,568,607,386	-	-

1.8 Summary of Overall Project Performance:

(a) Budget performance against actual amounts for current year and for cumulative to date:-

	2019/2020		
	Actual	Budget	%
Counterpart Funds - Gok	-	-	0%
Total	-	-	0%

(b) Physical progress based on outputs, outcome and impacts since project commencement.

The Project has since been completed and handed over to the employer

(c) Comment on value-for-money achievements.

- Project procurement process is conducted through International Competitive Bidding (ICB) which results in excellent value for money.
- The authority (KeNHA) has put in place adequate checks & balances on appointment of the works consultant supervision who oversees the project implementation on daily basis on consultation and subsequent approvals from the employer and the bank.
- In addition to works supervision, the consultant undertakes design review before commencement of roads construction works to reduce uncertainties.
- Regular auditing of the project by Internal Auditors, External Auditors and Quality Assurance Departments.
- Project site review meetings by the Development Partners through supervision missions.
- Monthly site meetings that involve the employer, the consultant and the contractor.

1.9 Summary of Project Compliance:

There were no significant cases of non-compliance with applicable laws and regulations, and essential external financing agreements/covenants.

**MOMBASA –NAIROBI-ADDIS ABABA ROAD CORRIDOR DEVELOPMENT PROJECT:
(ISIOLO/MERILLE/MOYALE ROAD)**

Reports and Financial Statements

For the financial year ended June 30, 2020

2. STATEMENT OF PERFORMANCE AGAINST PROJECT'S PREDETRMINED OBJECTIVES

The key development objectives of the project are to:

- (i) Improve road transport services along the Nairobi-Thika corridor and enhance urban mobility within the metropolitan area by reducing traffic congestion.
- (ii) Contribute to the development of a sustainable urban public transit system for the Nairobi Metropolitan Area
- (iii) Promote private sector participation in the management, operation, and financing of road infrastructure in Kenya

Progress on attainment of Strategic development objectives

For purposes of implementing and cascading the above development objectives to specific sectors, all the development objectives were made specific, measurable, achievable, realistic and time-bund (SMART) and converted into development outcomes. Attendant indicators were identified for reasons of tracking progress and performance measurement: Below we provide the progress on attaining the stated objectives:

Project	Objective	Outcome	Indicator	Performance
Isiolo - Merille.	To improve transport communications between Kenya and Ethiopia for the benefit of both countries and the region.	<p>Transport and logistics costs are reduced; transit and travel times are reduced</p> <p>Port of Mombasa becomes cost-effective alternative for Ethiopia's import/export shipping</p> <p>Technical and Operational Capacity of Kenya Road Agencies is strengthened</p> <p>Improved economic and social welfare of towns along the corridor</p>	<p>Transport and shipping costs</p> <p>Transit time for imports and exports</p> <p>Volume of transit goods to/from Ethiopia using the port of Mombasa</p> <p>Performance of Roads Agencies</p> <p>Average household income</p>	<p>Average travel time from Mombasa to Addis has been reduced</p> <p>Increased volume of transit goods to/from Ethiopia</p> <p>The corridor is already under Performance based maintenance contracts.</p> <p>Increased average household income across the corridor.</p>

3. CORPORATE SOCIAL RESPONSIBILITY STATEMENT/SUSTAINABILITY REPORTING

1. Sustainability strategy and profile

Sustainable Development Goals (SDGs) 2015-2030 provides a plan of action for the people and prosperity. Five out of the seventeen goals are pertinent to management of projects being undertaken by the Authority. These are being addressed through the following initiatives;

- a) *Good health and well-being (SDG 3)*: The Authority strives to undertake Road Safety Audits to identify accident black spots, implement intervention measures and provide road safety education to reduce accidents;
- b) *Gender Equality (SDG 5)*: The Authority encourages mainstreaming of gender equality in project and programmes by incorporating compliance to one third gender rule in procurement and recruitment;
- c) *Industry, innovation and infrastructure (SDG 9)*: The Authority develops quality , reliable, sustainable and resilient infrastructure including regional and trans-border infrastructure to support economic development and human wellbeing with a focus on affordable and equitable access for all;
- d) *Sustainable cities and communities (SDG 11)*: The Authority endeavours to extend the paved road network to hitherto underserved areas in the region to improve nationwide access to high speed and all – weather connectivity; and
- e) *Climate action (SDG 13)*: The Authority endeavours to combat negative impacts of road development through environmental mitigation, climate change measures and compliance with National Environment Management Authority (NEMA) requirements in all development projects

2. Environmental performance

The Authority is working towards ensuring environmental sustainability in projects by undertaking tree planting exercises, implementation of road beautification programs, enforce reinstatement of quarries and borrow pits after construction works, undertakes regular Environmental Impact Assessment (EIA) Audits, carries out M&E on Environment and Social Management Plan (ESMPs) as well as Environmental Social Impact Assessment (ESIA) on projects.

3. Employee welfare

In all its staff appointments, the Authority takes deliberate actions to embrace Equal Employment Opportunity policies, gender mainstreaming, addresses concerns around Persons Living with Disabilities (PWDs) and takes affirmative action in line with prevailing Government Policy guidelines. The Authority prioritizes training to develop technical capacity of staff in the fields of Value Engineering, Project Financing, Project, Contract Management, Performance Based Maintenance and Safety.

4. Market place practices

The Authority strives to ensure responsible competition practices through undertaking annual governance audits in projects, monitoring the implementation of policies and further promotes ethical conduct in projects. The Authority equally sensitizes staff on corruption and integrity.

The Authority undertakes to be actively involved in the negotiations during budget sector hearings in order to increase budgetary allocations for projects thus honouring contracts by paying its liabilities on time.

5. Community Engagements

During the implementation of the Project, the Authority is committed to remaining a responsible corporate citizen by being accountable for its actions through engaging in Public Participation. The Project's goal in terms of community engagement is to ensure that the projects foster long-term relationships with stakeholders and communities around the project. The aim is not just to build roads that foster development but to ensure collaboration with the local communities to achieve sustainable development. The project staff is also encouraged to give back to society by participating in the Authority's corporate social responsibility projects.

The Contractor has been involved in various CSR activities geared towards providing the local residents through construction of water kiosks along the project road, improvement of access roads and enhancing learning and playing environment in schools along the project road. To enhance social safeguards in projects, the Authority undertakes Resettlement Action Plan (RAP) studies and implements its recommendations, carries out Social Impact Assessments (SIA), undertakes gender mainstreaming and conduct stakeholders' forum to sensitize the public in several cross cutting issues.

4. STATEMENT OF PROJECT MANAGEMENT RESPONSIBILITIES

The Director General, KeNHA and the Project Management for Mombasa –Nairobi-Addis Ababa Road Corridor Development Project: (Isiolo/Merille/Moyale Road) are responsible for the preparation and presentation of the Project’s financial statements, which give a true and fair view of the state of affairs of the project for and as at the end of the financial year ended on June 30, 2020. This responsibility includes (i) maintaining adequate financial management arrangement and ensuring that these continue to be effective throughout the reporting period; (ii) maintaining proper accounting records, which disclose with reasonable accuracy at any time the financial position of the project; (iii) designing, implementing and maintaining internal controls relevant to the preparation and fair presentation of the financial statement, and ensuring that they are free from material misstatements, whether due to error or fraud; (iv) safeguarding the assets of the project; (v) selecting and applying appropriate accounting policies; and (vi) making accounting estimates that are reasonable in the circumstances.

The Director General, KeNHA and the Project Management for Mombasa –Nairobi-Addis Ababa Road Corridor Development Project: (Isiolo/Merille/Moyale Road), accept responsibility for the project’s Financial Statements, which have been prepared on the Cash Basis Method of Financial Reporting, using appropriate accounting policies in accordance with the International Public Sector Accounting Standards.

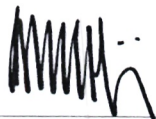
The Director General, KeNHA and Project Management for Mombasa –Nairobi-Addis Ababa Road Corridor Development Project: (Isiolo/Merille/Moyale Road) are of the opinion that the Project financial statements give a true and fair view of the state of the Project’s transactions during the financial year ended June, 30, 2020 and the Project’s financial position as at that date.

The Director General, KeNHA and the Project Management for Mombasa –Nairobi-Addis Ababa Road Corridor Development Project: (Isiolo/Merille/Moyale Road) Project further confirm that completeness of the accounting records maintained for the Project, which have been relied upon in the preparation of the Project financial Statements as well as on the adequacy of the systems of internal financial control.

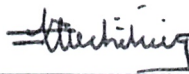
The Director General, KeNHA and the Project Management for Mombasa –Nairobi-Addis Ababa Road Corridor Development Project: (Isiolo/Merille/Moyale Road) confirm that the Project has complied fully with applicable Government Regulations and the terms of external financing covenants, and that Project funds received during the financial year under audit are used for the eligible purposes for which they were intended and were properly accounted for.

Approval of the Project financial statements

The project financial statements were approved by the Director General, KeNHA and Project Management for Mombasa –Nairobi-Addis Ababa Road Corridor Development Project: (Isiolo/Merille/Moyale Road) on..... 26 AUG. 2020.....2020 and signed by them



Eng. Peter M. Mundinia
Director General



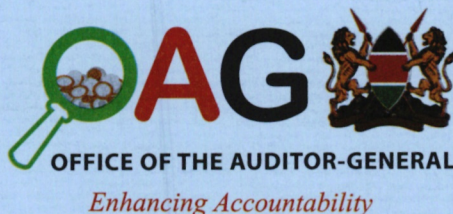
Eng. David A. Muchilwa
Director Development



CPA Chanje Kera
Deputy Director (F&A)
ICPAK Member No. 8279

REPUBLIC OF KENYA

Telephone: +254-(20) 3214000
E-mail: info@oagkenya.go.ke
Website: www.oagkenya.go.ke



HEADQUARTERS
Anniversary Towers
Monrovia Street
P.O. Box 30084-00100
NAIROBI

REPORT OF THE AUDITOR-GENERAL ON MOMBASA-NAIROBI-ADDIS ABABA ROAD CORRIDOR DEVELOPMENT PROJECT NO. P-ZI-DBO-018 (ISIOLO/MERILLE/MOYALE ROAD) FOR THE YEAR ENDED 30 JUNE, 2020 – KENYA NATIONAL HIGHWAYS AUTHORITY

REPORT ON THE FINANCIAL STATEMENT

Qualified Opinion

I have audited the accompanying financial statements of Mombasa-Nairobi-Addis Ababa Road Corridor Development Project (Isiolo/Merille/Moyale Road) set out on pages 1 to 12, which comprise the statement of financial assets and liabilities as at 30 June, 2020 and the statement of receipts and payments, statement of cash flows and the statement of comparative budget and actual amounts for the year then ended, and a summary of significant accounting policies and other explanatory information in accordance with provisions of Article 229 of the Constitution of Kenya and Section 35 of the Public Audit Act, 2015. I have obtained all the information and explanations which, to the best of my knowledge and belief, were necessary for the purpose of the audit.

In my opinion, except for the effects of the matter described in the Basis for Qualified Opinion section of my report, the financial statements present fairly, in all material respects, the financial position of Mombasa-Nairobi-Addis Ababa Road Corridor Development Project (Isiolo/Merille/Moyale Road) as at 30 June, 2020 and of its financial performance and its cash flows for the year then ended, in accordance with International Public Sector Accounting Standards (Cash Basis) and comply with the Loan and Grant Agreements No. 210015008850 and No. 2100155004016 respectively dated 4 February, 2005 between the African Development Fund (ADF) and the Government of Kenya (GOK) and the Public Finance Management Act, 2012.

Basis for Qualified Opinion

Unsupported Bank Balance

As reported previously, the statement of financial assets and liabilities reflects cash and cash balances of Kshs.18,682,650 as at 30 June, 2020 which is not supported by a certificate of bank balance. Although Management explained that the project account was closed and the amount is being held in the Kenya National Highways Authority's Exchequer bank account awaiting transfer to The National Treasury, it has not been possible to ascertain existence of the funds since the GoK Exchequer account certificate as at 30 June, 2020 reflects a balance of Kshs.20,779,561,755 which has not been supported by analysis of Projects for which the balance represents.

The audit was conducted in accordance with International Standards of Supreme Audit Institutions (ISSAIs). I am independent of Mombasa-Nairobi-Addis Ababa Road Corridor Development Project Management in accordance with ISSAI 130 on Code of Ethics. I have fulfilled other ethical responsibilities in accordance with the ISSAI and in accordance with other ethical requirements applicable to performing audits of financial statements in Kenya. I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my qualified opinion.

Key Audit Matters

Key audit matters are those matters that, in my professional judgement, are of most significance in the audit of the financial statements. There were no key audit matters to report in the year under review.

REPORT ON LAWFULNESS AND EFFECTIVENESS IN USE OF PUBLIC RESOURCES

Conclusion

As required by Article 229(6) of the Constitution, based on the audit procedures performed, I confirm that nothing has come to my attention to cause me to believe that public money has not been applied lawfully and in an effective way.

Basis for Conclusion

The audit was conducted in accordance with ISSAI 4000. The standard requires that I comply with ethical requirements and plan and perform the audit to obtain assurance about whether the activities, financial transactions and information reflected in the financial statements are in compliance, in all material respects, with the authorities that govern them. I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my conclusion.

REPORT ON EFFECTIVENESS OF INTERNAL CONTROLS, RISK MANAGEMENT AND GOVERNANCE

Conclusion

As required by Section 7(1)(a) of the Public Audit Act, 2015, based on the audit procedures performed, I confirm that, nothing has come to my attention to cause me to believe that internal controls, risk management and governance were not effective.

Basis for Conclusion

The audit was conducted in accordance with ISSAI 2315 and ISSAI 2330. The standards require that I plan and perform the audit to obtain assurance about whether effective processes and systems of internal control, risk management and governance were operating effectively, in all material respects. I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my conclusion.

REPORT ON OTHER LEGAL AND REGULATORY REQUIREMENTS

As required by the African Development Fund, I report based on my audit that: -

- i. I have obtained all the information and explanations which, to the best of my knowledge and belief, were necessary for the purpose of the audit.
- ii. In my opinion, adequate accounting records have been kept by the Project, so far as appears from the examination of those records; and,
- iii. The Project's financial statements are in agreement with the accounting record and returns.

Responsibilities of Management and those Charged with Governance

Management is responsible for the preparation and fair presentation of these financial statements in accordance with International Public Sector Accounting Standards (Cash Basis) and for maintaining effective internal control as Management determines is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error and for its assessment of the effectiveness of internal control, risk management and governance.

In preparing the financial statements, Management is responsible for assessing the Project's ability to sustain services, disclosing, as applicable, matters related to sustainability of services and using the going concern basis of accounting unless Management is aware of the intention to terminate the Project or cease operations.

Management is also responsible for the submission of the financial statements to the Auditor-General in accordance with the provisions of Section 47 of the Public Audit Act, 2015. In addition to the responsibility for the preparation and presentation of the financial statements described above, Management is also responsible for ensuring that the activities, financial transactions and information reflected in the financial statements are in compliance with the authorities which govern them, and that public resources are applied in an effective way.

Those charged with governance are responsible for overseeing the financial reporting process, reviewing the effectiveness of how the Project monitors compliance with relevant legislative and regulatory requirements, ensuring that effective processes and systems are in place to address key roles and responsibilities in relation to governance and risk management, and ensuring the adequacy and effectiveness of the control environment.

Auditor-General's Responsibilities for the Audit

The audit objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes my opinion in accordance with the provisions of Section 48 of the Public Audit Act, 2015 and submit the audit report in compliance with Article 229(7) of the Constitution. Reasonable assurance is a high level of assurance, but is not a guarantee that an audit conducted in accordance with ISSAIs will always detect a material misstatement and weakness when it exists. Misstatements can arise from fraud or error and are considered material if,

individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of these financial statements.

In addition to the audit of the financial statements, a compliance audit is planned and performed to express a conclusion about whether, in all material respects, the activities, financial transactions and information reflected in the financial statements are in compliance with the authorities that govern them and that public resources are applied in an effective way, in accordance with the provisions of Article 229(6) of the Constitution and submit the audit report in compliance with Article 229(7) of the Constitution.

Further, in planning and performing the audit of the financial statements and review of compliance, I consider internal control in order to give an assurance on the effectiveness of internal controls, risk management and governance processes and systems in accordance with the provisions of Section 7(1)(a) of the Public Audit Act, 2015 and submit the audit report in compliance with Article 229(7) of the Constitution. My consideration of the internal control would not necessarily disclose all matters in the internal control that might be material weaknesses under the ISSAIs. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements caused by error or fraud in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions.

Because of its inherent limitations, internal control may not prevent or detect misstatements and instances of non-compliance. Also, projections of any evaluation of effectiveness to future periods are subject to the risk that controls may become inadequate because of changes in conditions, or that the degree of compliance with the policies and procedures may deteriorate.

As part of an audit conducted in accordance with ISSAIs, I exercise professional judgement and maintain professional skepticism throughout the audit. I also:

- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, design and perform audit procedures responsive to those risks, and obtain audit evidence that is sufficient and appropriate to provide a basis for my opinion. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control.
- Evaluate the appropriateness of accounting policies used and the reasonableness of accounting estimates and related disclosures made by the Management.
- Conclude on the appropriateness of the Management's use of the applicable basis of accounting and, based on the audit evidence obtained, whether a material uncertainty exists related to events or conditions that may cast significant doubt on the Project's ability to continue to sustain its services. If I conclude that a material uncertainty exists, I am required to draw attention in the auditor's report to the related disclosures in the financial statements or, if such disclosures are

inadequate, to modify my opinion. My conclusions are based on the audit evidence obtained up to the date of my audit report. However, future events or conditions may cause the Project to cease to continue to sustain its services.

- Evaluate the overall presentation, structure and content of the financial statements, including the disclosures, and whether the financial statements represent the underlying transactions and events in a manner that achieves fair presentation.
- Obtain sufficient appropriate audit evidence regarding the financial information and business activities of the Project to express an opinion on the financial statements.
- Perform such other procedures as I consider necessary in the circumstances.

I communicate with the Management regarding, among other matters, the planned scope and timing of the audit and significant audit findings, including any significant deficiencies in internal control that are identified during the audit.

I also provide Management with a statement that I have complied with relevant ethical requirements regarding independence, and to communicate with them all relationships and other matters that may reasonably be thought to bear on my independence, and where applicable, related safeguards.


Nancy Gathungu
AUDITOR-GENERAL

Nairobi


23 December, 2020

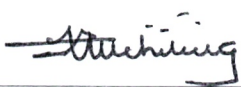
**MOMBASA –NAIROBI-ADDIS ABABA ROAD CORRIDOR DEVELOPMENT PROJECT:
(ISIOLO/MERILLE/MOYALE ROAD)
Reports and Financial Statements
For the financial year ended June 30, 2020**


6. STATEMENT OF RECEIPTS AND PAYMENTS FOR THE PERIOD ENDED 30TH JUNE 2020

	Note	2019/20		2018/19		Cumulative to-date
		Receipts and payments controlled by the entity	Payments made by third parties	Receipts and payment controlled by the entity	Payments made by third parties	
		KShs	KShs	KShs	KShs	KShs
RECEIPTS						
Transfer from Government entities	10.3	-	-	-	-	2,700,659,150
Loan from external development partners	10.4	-	-	-	-	3,752,255,320
Proceeds from domestic and foreign grants	10.5	-	-	-	-	115,692,916
Interest Income		-	-	-	-	548,218
TOTAL RECEIPTS		-	-	-	-	6,569,155,604
PAYMENTS						
Purchase of goods and services	10.6	-	-	-	-	3,688,517
Acquisition of non-financial assets	10.7	-	-	-	-	6,546,784,437
TOTAL PAYMENTS		-	-	-	-	6,550,472,954
SURPLUS/DEFICIT		-	-	-	-	18,682,650

The accounting policies and explanatory notes to these financial statements are an integral part of the financial statements.


Eng. Peter M. Mundinia
Director General


Eng. David A. Muchilwa
Director Development


CPA Chanje Kera
Deputy Director (F&A)
ICPAK Member No. 8279

26 AUG 2020
Date

26 AUG 2020
Date


26 AUG 2020
Date

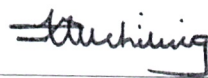
**MOMBASA –NAIROBI-ADDIS ABABA ROAD CORRIDOR DEVELOPMENT PROJECT:
(ISIOLO/MERILLE/MOYALE ROAD)
Reports and Financial Statements
For the financial year ended June 30, 2020**


7. STATEMENT OF FINANCIAL ASSETS AND LIABILITIES AS AT 30TH JUNE 2020

	Note	2019/20 Kshs.	2018/19 Kshs.
FINANCIAL ASSETS			
Cash and Cash Balances	10.8	18,682,650	18,682,650
TOTAL FINANCIAL ASSETS		18,682,650	18,682,650
REPRESENTED BY: -			
Cash and cash equivalents b/fwd		18,682,650	18,682,650
Surplus/Deficit for the year	10.8	-	-
NET FINANCIAL POSITION		18,682,650	18,682,650

The accounting policies and explanatory notes to these financial statements form an integral part of the financial statements. The financial statements were approved on 26 AUG 2020 2020 and signed by:


Eng. Peter M. Mundinia
Director General


Eng. David A. Muchilwa
Director Development



CPA Chanje Kera
Deputy Director (F&A)
ICPAK Member No. 8279


**MOMBASA –NAIROBI-ADDIS ABABA ROAD CORRIDOR DEVELOPMENT PROJECT:
(ISIOLO/MERILLE/MOYALE ROAD)**
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8. STATEMENT OF CASHFLOW FOR THE PERIOD 30TH JUNE 2020

	2019/20 Kshs.	2018/19 Kshs.
RECEIPTS FOR OPERATING INCOME		
Transfers from Government entities		
Gok Counterpart Fund	-	-
Interest Income	-	-
Net Receipts for operating income	-	-
Payment for operating expenses		
Project operating costs	-	-
Net cash flow from operating activities	-	-
CASHFLOW FROM INVESTING ACTIVITIES		
Acquisition of road assets	-	-
Net cash flows from Investing Activities	-	-
CASHFLOW FROM BORROWING ACTIVITIES		
Proceeds from Foreign Borrowings	-	-
Net cash flow from financing activities	-	-
NET INCREASE IN CASH AND CASH EQUIVALENT	-	-
Cash and cash equivalent at Beginning of the year	18,682,650	18,682,650
Cash and cash equivalent at End of the year	18,682,650	18,682,650

The accounting policies and explanatory notes to these financial statements form an integral part of the financial statements. The entity financial statements were approved on 26 AUG 2020 2020 and signed by:


Eng. Peter M. Mundinia
Director General


Eng. David A. Muchilwa
Director Development


CPA Chanje Kera
Deputy Director (F&A)
ICPAK Member No. 8279

**MOMBASA –NAIROBI-ADDIS ABABA ROAD CORRIDOR DEVELOPMENT PROJECT:
(ISIOLO/MERILLE/MOYALE ROAD)
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9. STATEMENT OF COMPARATIVE BUDGET AND ACTUAL AMOUNTS

Receipts/ Payments Item	Original	Adjustments	Final	Actual on	Variance	%Var.
	Budget		Budget	Comparable		f=d/c%
	a		b	c=a+b		basis
Receipts						
Transfers from Government entities	64,546,617	-	64,546,617	-	64,546,617	-
Total Receipts	64,546,617	-	64,546,617	-	64,546,617	-
Payments						
Acquisition of non-financial assets	64,546,617	-	64,546,617	-	64,546,617	-
Total Payments	64,546,617	-	64,546,617	-	64,546,617	-

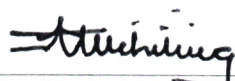
Note: The significant budget utilisation/performance differences in the last column are explained in Annex 1 to these financial statements.



Eng. Peter M. Mundinia
Director General

26 AUG 2020

Date



Eng. David A. Muchilwa
Director Development

26 AUG 2020

Date



CPA Chanje Kera
Deputy Director (F&A)
ICPAK Member No. 8279

26 AUG 2020

Date

10. NOTES TO THE FINANCIAL STATEMENTS

The principal accounting policies adopted in the preparation of these financial statements are set out below:

10.1 Basis of Preparation

10.1.1 Statement of compliance and basis of preparation

The financial statements have been prepared in accordance with Cash-basis IPSAS financial reporting under the cash basis of Accounting, as prescribed by the PSASB and set out in the accounting policy note below. This cash basis of accounting has been supplemented with accounting for; a) receivables that include imprests and salary advances and b) payables that include deposits and retentions.

The financial statements comply with and conform to the form of presentation prescribed by the PSASB.

The accounting policies adopted have been consistently applied to all the years presented.

10.1.2 Reporting entity

The financial statements are for the Mombasa –Nairobi-Addis Ababa Road Corridor Development Project: (Isiolo/Merille/Moyale Road) under National Government of Kenya. The financial statements encompass the reporting entity as specified in the relevant legislation PFM Act 2012 .

10.1.3 Reporting currency

The financial statements are presented in Kenya Shillings (KShs), which is the functional and reporting currency of the Project and all values are rounded to the nearest Kenya Shilling.

10.2 Significant Accounting Policies

a) Recognition of receipts

The Project recognises all receipts from the various sources when the event occurs and the related cash has actually been received by the Government.

- **Transfers from the Exchequer**

Transfer from Exchequer is recognized in the books of accounts when cash is received. Cash is considered as received when payment instruction is issued to the bank and notified to the receiving entity.

- **External Assistance**

External assistance is received through grants and loans from multilateral and bilateral development partners.

SIGNIFICANT ACCOUNTING POLICIES (Continued)

Donations and grants

Grants and donations shall be recognized in the books of accounts when cash is received. Cash is considered as received when a payment advice is received by the recipient entity or by the beneficiary. In case of grant/donation in kind, such grants are recorded upon receipt of the grant item and upon determination of the value. The date of the transaction is the value date indicated on the payment advice.

Proceeds from borrowing

Borrowing includes Treasury bill, treasury bonds, corporate bonds, sovereign bonds and external loans acquired by the Project or any other debt the Project may take on will be treated on cash basis and recognized as a receipt during the year they were received.

Undrawn external assistance

These are loans and grants at reporting date as specified in a binding agreement and relate to funding for the Project currently under development where conditions have been satisfied or their ongoing satisfaction is highly likely and the project is anticipated to continue to completion. An analysis of the Project's undrawn external assistance is shown in the funding summary

- **Other receipts**

These include Appropriation-in-Aid and relates to receipts such as proceeds from disposal of assets and sale of tender documents. These are recognised in the financial statements the time associated cash is received.

b) Recognition of payments

The Project recognises all payments when the event occurs and the related cash has actually been paid out by the Project.

- **Compensation of employees**

Salaries and Wages, Allowances, Statutory Contribution for employees are recognized in the period when the compensation is paid.

- **Use of goods and services**

Goods and services are recognized as payments in the period when the goods/services are consumed and paid for. If not paid for during the period where goods/services are consumed, they shall be disclosed as pending bills.

- **Interest on borrowing**

Borrowing costs that include interest are recognized as payment in the period in which they incurred and paid for.

SIGNIFICANT ACCOUNTING POLICIES (Continued)

• **Repayment of borrowing (principal amount)**

The repayment of principal amount of borrowing is recognized as payment in the period in which the repayment is made. The stock of debt is disclosed as an annexure to the consolidated financial statements.

• **Acquisition of fixed assets**

The payment on acquisition of property plant and equipment items is not capitalized. The cost of acquisition and proceeds from disposal of these items are treated as payments and receipts items respectively. Where an asset is acquired in a non-exchange transaction for nil or nominal consideration and the fair value of the asset can be reliably established, a contra transaction is recorded as receipt and as a payment.

A fixed asset register is maintained by each public entity and a summary provided for purposes of consolidation. This summary is disclosed as an annexure to the consolidated financial statements.

c) In-kind donations

In-kind contributions are donations that are made to the Project in the form of actual goods and/or services rather than in money or cash terms. These donations may include vehicles, equipment or personnel services. Where the financial value received for in-kind contributions can be reliably determined, the Project includes such value in the statement of receipts and payments both as receipts and as payments in equal and opposite amounts; otherwise, the contribution is not recorded.

d) Cash and cash equivalents

Cash and cash equivalents comprise cash on hand and cash at bank, short-term deposits on call and highly liquid investments with an original maturity of three months or less, which are readily convertible to known amounts of cash and are subject to insignificant risk of changes in value. Bank account balances include amounts held at the Central Bank of Kenya and at various commercial banks at the end of the financial year. For the purposes of these financial statements, cash and cash equivalents also include short term cash imprests and advances to authorised public officers and/or institutions which were not surrendered or accounted for at the end of the financial year.

Restriction on cash

Restricted cash represents amounts that are limited/restricted from being used to settle a liability for at least twelve months after the reporting period. This cash is limited for direct use as required by stipulation. Amounts maintained in deposit bank accounts are restricted for use in refunding third part deposits

SIGNIFICANT ACCOUNTING POLICIES (Continued)

e) Accounts receivable

For the purposes of these financial statements, imprests and advances to authorised public officers and/or institutions which were not surrendered or accounted for at the end of the financial year is treated as receivables. This is in recognition of the government practice where the imprest payments are recognized as payments when fully accounted for by the imprest or AIE holders. This is an enhancement to the cash accounting policy. Other accounts receivables are disclosed in the financial statements.

f) Pending bills

Pending bills consist of unpaid liabilities at the end of the financial year arising from contracted goods or services during the year or in past years. As pending bills do not involve the payment of cash in the reporting period, they recorded as ‘memorandum’ or ‘off-balance’ items to provide a sense of the overall net cash position of the Project at the end of the year. When the pending bills are finally settled, such payments are included in the statement of receipts and payments in the year in which the payments are made.

g) Budget

The budget is developed on a comparable accounting basis (cash basis), the same accounts classification basis (except for accounts receivable - outstanding imprest and clearance accounts and accounts payable - deposits, which are accounted for on an accrual basis), and for the same period as the financial statements. The Project’s budget was approved as required by Law and National Treasury Regulations, as well as by the participating development partners, as detailed in the Government of Kenya Budget Printed Estimates for the year. The Development Projects are budgeted for under the MDAs but receive budgeted funds as transfers and account for them separately. These transfers are recognised as inter-entity transfers and are eliminated upon consolidation.

A high-level assessment of the Project’s actual performance against the comparable budget for the financial year/period under review has been included in an annex to these financial statements.

h) Third party payments

Included in the receipts and payments, are payments made on its behalf by to third parties in form of loans and grants. These payments do not constitute cash receipts and payments and are disclosed in the payment to third parties column in the statement of receipts and payments. During the year No loan disbursements were received in form of direct payments from third parties.

**MOMBASA –NAIROBI-ADDIS ABABA ROAD CORRIDOR DEVELOPMENT PROJECT:
(ISIOLO/MERILLE/MOYALE ROAD)
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SIGNIFICANT ACCOUNTING POLICIES (Continued)

i) Exchange rate differences

The accounting records are maintained in the functional currency of the primary economic environment in which the Project operates, Kenya Shillings. Transactions in foreign currencies during the year/period are converted into the functional currency using the exchange rates prevailing at the dates of the transactions. Any foreign exchange gains and losses resulting from the settlement of such transactions and from the translation at year-end exchange rates of monetary assets and liabilities denominated in foreign currencies are recognised in the statements of receipts and payments.

j) Comparative figures

Where necessary comparative figures for the previous financial year/period have been amended or reconfigured to conform to the required changes in financial statement presentation.

k) Subsequent events

There have been no events subsequent to the financial year/period end with a significant impact on the financial statements for the year ended June 30, 2020.

l) Errors

Material prior period errors shall be corrected retrospectively in the first set of financial statements authorized for issue after their discovery by: i. Restating the comparative amounts for prior period(s) presented in which the error occurred; or ii. If the error occurred before the earliest prior period presented, restating the opening balances of assets, liabilities and net assets/equity for the earliest prior period presented.

10.3 RECEIPTS FROM GOVERNMENT OF KENYA

These represent counterpart funding and other receipts from government as follows:

	FY 2019/20 Kshs	FY 2018/19 Kshs	Cumulative to-date
Counterpart funds Quarter 1	-	-	806,835,390
Counterpart funds Quarter 2	-	-	803,717,942
Counterpart funds Quarter 3	-	-	570,299,933
Counterpart funds Quarter 4	-	-	322,586,527.91
Sub- Total	-	-	2,503,439,793
RMLF Fund	-	-	197,219,357
TOTAL	-	-	2,700,659,150

**MOMBASA –NAIROBI-ADDIS ABABA ROAD CORRIDOR DEVELOPMENT PROJECT:
(ISIOLO/MERILLE/MOYALE ROAD)**

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10.4 PROCEEDS FROM DOMESTIC AND FOREIGN LOANS

During the 12 months to 30 June 2020 we received funding from Development Partners in form of loans negotiated by the National Treasury donors as detailed in the table below:

Name of Donor	Date Received	Loans Received as Direct payments	Total amounts in Kshs.		
			FY 2019/20	FY 2018/19	Cumulative to date
Loans Received from Multilateral Donors					
African Development Bank	2019/2020	-	-	-	3,752,255,320
Total		-	-	-	3,752,255,320

10.5 PROCEEDS FROM DOMESTIC AND FOREIGN GRANTS

During the 12 months to 30 June 2020 we received funding from Development Partners in form of grants negotiated by the National Treasury donors as detailed in the table below:

Name of Donor	Date Received	Loans Received as Direct payments	Total amounts in Kshs.		
			FY 2019/20	FY 2018/19	Cumulative to date
Grants Received from Multilateral Donors					
ADF	2019/2020	-	-	-	115,692,916
Total		-	-	-	115,692,916

10.6 PURCHASE OF GOODS AND SERVICES

	FY 2019/20		FY 2018/19		Cumulative to-date
	Payments made by the Entity in cash	Payments made by third parties	Payments made by the Entity in cash	Payments made by third parties	
	Kshs	Kshs	Kshs	Kshs	
Domestic travel and subsistence	-	-	-	-	2,497,000
Advertising and Services	-	-	-	-	1,191,517
Total	-	-	-	-	3,688,517

**MOMBASA –NAIROBI-ADDIS ABABA ROAD CORRIDOR DEVELOPMENT PROJECT:
(ISIOLO/MERILLE/MOYALE ROAD)
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For the financial year ended June 30, 2020**

10.7 ACQUISITION OF NON-FINANCIAL ASSETS

	FY 2019/20		FY 2018/19		Cumulative
	Payments made by the Entity in cash	Payments made by third parties	Payments made by the Entity in cash	Payments made by third parties	Cumulative to-date
	Kshs	Kshs	Kshs	Kshs	Kshs
Construction of roads	-	-	-	-	6,531,270,049
Acquisition of land	-	-	-	-	15,514,388
Total	-	-	-	-	6,546,784,437

10.8 CASH AND CASH EQUIVALENTS C/FWD

	2019/20 Kshs	2018/19 Kshs
Local Currency Accounts		
Total Local Currency	18,682,650	18,682,650

10.8A Bank Accounts

Local Currency Accounts

	2019/20 Kshs	2018/19 Kshs
Co-operative Bank of Kenya A/C No. 01141160979900	18,682,650	18,682,650
Total	18,682,650	18,682,650

10.9 CHANGES IN ACCOUNTS PAYABLE - RETENTION

The project did not have any outstanding retentions amounts in the current year. (FY 2018/2019 – Nil)

11. PENDING BILLS (Annex 2A)

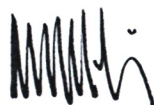
	Balance B/F 2019/20 Kshs	Additions For the Period Kshs	Adjustment For the Period Kshs	Balance C/F FY 2019/20
Construction of civil works	57,675,003	-	(57,675,003)	-
	57,675,003	-	-	-

MOMBASA –NAIROBI-ADDIS ABABA ROAD CORRIDOR DEVELOPMENT PROJECT: (ISIOLO/MERILLE/MOYALE ROAD)
Reports and Financial Statements
For the financial year ended June 30, 2020

12. PROGRESS ON FOLLOW UP OF AUDITOR RECOMMENDATIONS

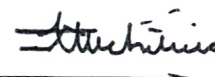
The following is the summary of issues raised by the external auditor, and management comments that were provided to the auditor. We have nominated focal persons to resolve the various issues as shown below with the associated time frame within which we expect the issues to be resolved.

Reference No. on the external audit Report	Issue / Observations from Auditor	Management comments	Focal Point person to resolve the issue (Name and designation)	Status: (Resolved / Not Resolved)	Timeframe: (Put a date when you expect the issue to be resolved)
1.	The statement of financial assets and liabilities reflect a bank balance of Kshs 18,682,650 as at 30 June 2019, it was however not supported by a bank balance.	This amount was held in the Authority's exchequer account for the sole purpose of settling an outstanding pending bill. This bill has since been resolved and the monies shall forthwith be surrendered to the National Treasury.	DD(F&A)	Not resolved	January 2021
2	The project reflects pending bills amounting to Kshs 57,675,003 as at 30 June 2019 under note 9 to the financial statements. Although the project was completed in July 2010, the pending bill has remained outstanding and management has not indicated how they intend to settle it.	As explained during the audit, this bill was disputed hence long outstanding. The Authority is duty bound to ensure that all claims for payment meet the threshold for payment. This was not the case with this bill and has since been written back.	DD	Resolved	-



Eng. Peter M. Mundinia
 Director General

Date 6 AUG 2020



Eng. David A. Muchilwa
 Director Development

26 AUG 2020
 Date

MOMBASA –NAIROBI-ADDIS ABABA ROAD CORRIDOR DEVELOPMENT PROJECT: (ISIOLO/MERILLE/MOYALE ROAD)
Reports and Financial Statements
For the financial year ended June 30, 2020

ANNEX 1 - VARIANCE EXPLANATIONS - COMPARATIVE BUDGET AND ACTUAL AMOUNTS

	Final Budget	Actual on Comparable Basis	Budget Utilisation Variance	% of Utilisation Variance to Final Budget	Comments on Variance
	a	b	c=a-b	d=c/a %	
RECEIPTS DURING THE YEAR/PERIOD					
Government of Kenya -GOK	64,546,617	-	64,546,617	-	-
Total receipts	64,546,617	-	64,546,617	-	-
PAYMENTS DURING THE YEAR/PERIOD					
Acquisition of non-financial assets	64,546,617	-	64,546,617	-	
Total payments	64,546,617	-	64,546,617	-	*

* This project is completed and handed over to the Government of Kenya.

MOMBASA –NAIROBI-ADDIS ABABA ROAD CORRIDOR DEVELOPMENT PROJECT: (ISIOLO/MERILLE/MOYALE ROAD)
Reports and Financial Statements
For the financial year ended June 30, 2020

ANNEX 2 - ANALYSIS OF PENDING BILLS

Supplier of Goods or Services	Original Amount	Date Contracted	Amount Paid To-Date	Outstanding Balance	Outstanding Balance	Comments
				2020	2019	
	a	b	c	d=a-c		
Construction of roads						
Nil				-		
Total				-	57,675,003	

MOMBASA –NAIROBI-ADDIS ABABA ROAD CORRIDOR DEVELOPMENT PROJECT: (ISIOLO/MERILLE/MOYALE ROAD)
Reports and Financial Statements
For the financial year ended June 30, 2020

ANNEX 3 – SUMMARY OF FIXED ASSET REGISTER

Asset class	Opening Cost (KShs) 2019/20 (a)	Purchases/Additions in the Year (KShs) 2019/20 (b)	Disposals in the Year (KShs) 2019/20 (c)	Closing Cost (KShs) 2019/20 (d)= (a)+ (b)-(c)
Road Assets	6,531,270,049	-	-	6,531,270,049
Land	15,514,388			15,514,388
Total	6,546,784,437	-	-	6,546,784,437



1870

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