



THE NATIONAL ASSEMBLY THIRTEENTH PARLIAMENT - THIRD SESSION - 2024

DEPARTMENTAL COMMITTEE ON EDUCATION

REPORT ON:

THE UNIVERSITIES (AMENDMENT) BILL, 2023

(National Assembly Bill No. 64 of 2023)

THE NATIONAL ASSEMBLY PAPERS LAID

DATE:

13 NUV 2024

DAY:

WED

DIRECTORATE OF DEPARTMENTAL COMMITTEES
TABLED

BY:

HON. NAOMI WARDIMP

CLERK-AT

Ms. MERG CHUMO

NAIROBI

CLERKS CHAMBERS

PARLIAMENT BUILDINGS

NOVEMBER 2024

NATIONAL ASSEMBLY RECEIVED

13 NOV 2024

SPEAKER'S OFFICE P. O. Box 41842, NAIROBI.

TABLE OF CONTENTS

Contents

LIST OF ABBREVIATIONS AND ACRONYMS	3
CHAIRPERSON'S FOREWORD	5
PART I	6
1.0 PREFACE	
1. 1 Mandate of the Committee	(
1.2 Subjects	(
1.3 Committee Membership	
1.4 Committee Secretariat	
PART II	
2.0 BACKGROUND	
2.1 Introduction	9
2.2 Memorandum of Objects and Reasons for the Bill	9
PART III	10
3.0 CONSIDERATION OF THE BILL BY THE COMMITTEE	10
3.1 Committal of the Bill	10
3.2 Public Participation on the Bill	10
3.3 Meeting with the Sponsor of the Bill	10
PART IV	11
4.0 COMMITTEE OBSERVATIONS	11
PART V	12
5.0 COMMITTEE RECOMMENDATION	12
PART VI	
6.0 SCHEDULE OF AMENDMENTS	13

LIST OF ABBREVIATIONS AND ACRONYMS

ANC - Amani National Congress

DAP-K - Democratic Action Party Kenya

IND - Independent

JP - Jubilee Party

KUCCPS - Kenya Universities and Colleges Central Placement Service

KNCHR - Kenya National Commission on Human Rights

NAPUK - National Association of Private Universities in Kenya

ODM - Orange Democratic Movement

ANNEXURES

- 1. Report adoption Schedule
- 2. Minutes
- 3. Copy of the newspaper advertisement on public participation
- 4. Letter inviting stakeholders for meetings with the Committee
- 5. Stakeholder submissions

CHAIRPERSON'S FOREWORD

The Universities (Amendment) (No.3) Bill, 2023 (National Assembly Bills No.64) sponsored by Hon. Christopher Aseka Wangaya, MP was read a First Time on 15th November, 2023 and committed to the Departmental Committee on Education for consideration and reporting to the House, pursuant to Standing Order 127(1).

The principal object of this Bill is to amend the Universities Act. No. 42 to abolish funding of private universities using public funds and to bar the Kenya Universities and Colleges Central Placement Service (KUCCPS) from placement of students to private universities.

The Bill further seeks to safeguard public funds from misuse by private entities which have not been brought under the regulatory framework of the Public Finance Management Act, 2015 and the regulations thereunder.

Pursuant to Article 118(1) (b) of the Constitution and Standing Orders 127(3), adverts for request for submission were placed in the "Daily Nation" and the "Standard" newspapers on 20th November, 2023 inviting interested members of the public to submit any representations they may have on the Bill. The Committee did not receive representations and further sought views from stakeholders via letter dated 19th December, 2023

The Committee further wrote letters to the Principal Secretary, State Department for Higher Education and Research, the Kenya Universities and Colleges Central Placement Services and the Katiba Institute, which did not elicit responses.

Further, in considering the Bill the Committee held a total of Four (4) meetings to receive and consider submissions.

The Committee having considered the Bill clause by clause and having met with the sponsor of the Bill made observations and recommendations contained in section 4.0 and 5.0 of this Report.

Acknowledgement

The Committee is grateful to the Office of the Speaker and the Clerk of the National Assembly for the logistical and technical support accorded to it during its sittings.

On behalf of the Committee, and pursuant to Standing Order 127(4), it is my pleasant duty to table the Report of the Departmental Committee on Education on its consideration of the Universities (Amendment) (No.3) Bill, 2023 (National Assembly Bills No.64) sponsored by Hon. Christopher

Aseka Wangaya, MP

HON JULIUS MELLY, CBS, MP CHAIRPERSON, DEPARTMENTAL COMMITTEE ON EDUCATION

PART I

1.0 PREFACE

1. 1 Mandate of the Committee

- 1. The Departmental Committee on Education was constituted pursuant to the provisions of Standing Order No. 216(1) of the National Assembly Standing Orders. Pursuant to the Standing Order 216 (5) read together with the Second Schedule to the Standing Orders, the functions of the Committee are to: -
 - (i) investigate, inquire into, and report on all matters relating to the mandate, management, activities, administration, operations and estimates of the Ministry of Education;
 - (ii) study the programme and policy objectives of Ministry and the Departments of the Ministry, and the effectiveness of the implementation;
 - (iii) study and review all legislation referred to it;
 - (iv) study, assess and analyze the relative success of the relevant Ministry as measured by the results obtained as compared with their stated objectives and,
 - (v) investigate and inquire into all matters relating to the as may be necessary, and as may be referred to the Committee by the House;
 - (vi) to vet and report on all appointments where the Constitution or any law requires the National Assembly and by extension, the Committee to approve;
 - (vii) make reports and recommendations relating to the functions of the relevant Ministry to the House as often as possible, including recommendation of proposed legislation;
 - (viii) make recommendations to the House as often as possible, including recommendation of proposes legislation;
 - (ix) consider reports of the relevant commissions and independent offices submitted to the House pursuant to the provisions of Article 254 of the Constitution; and
 - (x) examine any questions raised by Members on a matter within the mandate of the Committee.

1.2 Subjects

- 2. The Committee, according to the Second Schedule of the Standing Orders, examines the following subjects:
 - i) Education;
 - ii) Training; and
 - iii) Research.
- 3. The Committee oversights the following government entities: -
 - (a) Ministry of Education comprising the following State Departments:
 - (i) State Department for Basic Education
 - (ii) State Department for Higher Education and Research
 - (iii) State Department for Technical, Vocational Education and Training
 - (b) The Teachers Service Commission.

1.3 Committee Membership

4. The Committee comprises of the following Members: -

1. Hon. Julius Kibiwott Melly, CBS, MP

Chairperson
Tinderet Constituency
UDA

2. Hon. Moses Malulu Injendi, MP

Vice Chairperson Malava Constituency <u>ANC</u>

3. Hon. Dr. Christine Ombaka, MP

Siaya County ODM 10.Hon Julius Taitumu M'Anaiba, MP

Igembe North Constituency UDA

4. Hon. Eve Akinyi Obara, MP

Kabondo Kasipul Constituency ODM 11.Hon. Nabii Nabwera Daraja, MP

Lugari Constituency ODM

5.Hon. Jerusha Mongina Momanyi, MP

Nyamira County JP 12.Hon. Peter Ochieng Orero, MP

Kibra Constituency ODM

6.Hon. Abdul Ebrahim Haro, MP

Mandera South Constituency UDA

13.Hon. (Prof.) Phylis Jepkemoi Bartoo

Moiben Constituency UDA

7.Hon. Anne Muratha, MP

Kiambu County UDA 14.Hon. Rebecca Noonaishi Tonkei, MP

Narok County UDA

8.Hon. Clive Gisairo, MP

Kitutu Masaba, Constituency ODM 15. Hon. Timothy Toroitich, MP

Marakwet West Constituency, IND

9.Hon. Dick Oyugi Maungu, MP

Luanda Constituency DAP-K

1.4 Committee Secretariat

5. The Committee secretariat comprise of: -

Mr. Mohamed Boru First Clerk Assistant

Mr. Clive Onyancha Mr. Eric Kanyi
Clerk Assistant II Fiscal Analyst II

Ms. Fiona Wanjiru Dr. Mburu Maina
Legal Counsel Research Officer III

Mr. Jared Onyancha Mr. Richard Sang
Public Relations Officer III Serjeant-At-Arms

Mr. Nimrod Ochieng' Ms Pauline Njuguna
Audio Recording Officer Hansard Officer II

PART II

2.0 BACKGROUND

2.1 Introduction

- 6. The Bill was introduced to abolish the use of public funds for private universities and prohibiting the Kenya Universities and Colleges Central Placement Service (KUCCPS) from placing students in private institutions. This move is intended to protect public funds and ensure they are used efficiently within the public university system, which is more tightly regulated.
- 7. The Bill also highlights the need for a stronger regulatory framework for private universities, ensuring that they adhere to appropriate financial and educational standards, in line with the Public Finance Management regulations.

2.2 Memorandum of Objects and Reasons for the Bill

- 8. The principal object of this Bill is to amend the Universities Act. No. 42 to abolish funding of private universities using public funds and to bar the Kenya Universities and Colleges Central Placement Service (KUCCPS) from placement of students to private universities.
- The Bill further seeks to safeguard public funds from misuse by private entities which have not been brought under the regulatory framework of the Public Finance Management Act, 2015 and the regulations thereunder.
- 10. Statement on the delegation of legislative powers and limitation of fundamental rights and freedoms
- 9. The Bill does not delegate legislative powers to the Cabinet Secretary nor does it limit fundamental rights and freedoms.

Statement on how the Bill concerns county governments

- 10. The Bill does not affect the functions of the county governments in terms of Article 109 (5) of the Constitution as it does not contain provisions that affect the functions and powers of the county governments as set out in the Fourth Schedule to the Constitution.
- 11. The Universities and other institutions of higher learning are functions of the national government as provided in Part 1 of the Fourth Schedule to the Constitution.

Statement as to whether the Bill is a money Bill within the meaning of Article 114 of the Constitution

12. The enactment of the Bill shall not occasion additional expenditure of public funds.

PART III

3.0 CONSIDERATION OF THE BILL BY THE COMMITTEE

3.1 Committal of the Bill

13. The Universities (Amendment) (No.3) Bill, 2023 (National Assembly Bills No.64) sponsored by Hon. Christopher Aseka Wangaya, MP was read a first time on 15th November, 2023 and committed to the Departmental Committee on Education and Research for consideration and reporting to the House, pursuant to Standing Order 127(1).

3.2 Public Participation on the Bill

- 14. Pursuant to Article 118(1) (b) of the Constitution and Standing Orders 127(3), advertisements for request for submission were placed in the "Daily Nation" and the "Standard" newspapers on 20th November, 2023 inviting interested members of the public to submit any representations they may have on the Bill. (Annexure 3).
- 15. The Committee did not receive representations and further sought views from stakeholders via letter dated 19th December, 2024. The Committee further wrote reminder letters to the Principal Secretary State Department for Higher Education and Research, the CEO Kenya Universities and Colleges Central Placement Services and the CEO Katiba Institute which did not elicit responses.
- 16. In considering the Bill the Committee held a total of three meetings to receive and consider submissions from the stakeholders.

3.3 Meeting with the Sponsor of the Bill

- 17. Hon. Christopher Aseka Wangaya, M.P, the sponsor of the Universities (Amendment) Bill, 2023 appeared before the Committee on 22nd October 2024 and submitted as follows:
- 18. The principal object of this Bill is to abolish funding of private universities using public funds and to bar the Kenya Universities and Colleges Central Placement Service (KUCCPS) from placement of students to private universities.
- 19. Further the Bill seeks to safeguard public funds from misuse by private entities which have not been brought under the regulatory framework of the Public Finance Management Act, 2015 and the regulations thereunder. The effect of this amendment is to abolish issuance of conditional grants to private universities
- 20. The functions of Kenya Universities and Colleges Central Placement Service (KUCCPS) includes the co-ordination and placement of government sponsored students to public universities and colleges. The amendment seeks to limit the functions of the board to placement of government sponsored students in only public universities and bar the placement of students to private universities.

PART IV

4.0 COMMITTEE OBSERVATIONS

- 23. Upon reviewing the Bill and the submission received, the Committee made the following observations:
 - (i) The Government grants provided to private universities are intended to support research and development initiatives that benefit the public. Consequently, these grants should be maintained to continue fostering advancements that serve the public good.
 - (ii) Under the New Funding Model for higher education, the Kenya Universities and Colleges Central Placement Service has not placed government-sponsored students in private Universities for the last two academic years.

PART V

5.0 COMMITTEE RECOMMENDATION

The Committee, having considered the Universities (Amendment) Bill, 2023 (National Assembly Bills No.64) and the submissions from the sponsor of the Bill, recommends that the House approves the Bill with amendments contained in the Schedule of Amendments forming part six.

PART VI

6.0 SCHEDULE OF AMENDMENTS

CLAUSE 2

THAT clause 2 of the Bill be amended by deleting the proposed new clause.

Justification

Government grants provided to private universities are intended to support research and development initiatives that benefit the public. Consequently, these grants should be maintained to continue fostering advancements that serve the public good.

CLAUSE 3

THAT clause 3 of the Bill be amended by deleting the proposed new clause.

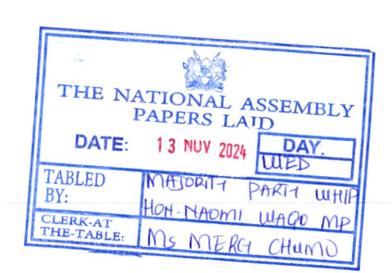
Justification

Government grants provided to private universities are intended to support research and development initiatives that benefit the public. Consequently, these grants should be maintained to continue fostering advancements that serve the public good.

SIGNED

DATE 12 11 2024

HON. JULIUS MELLY, CBS, MP CHAIRPERSON, DEPARTMENTAL COMMITTEE ON EDUCATION



13 | Page

ANNEX 1:

REPORT ADOPTION SCHEDULE



REPUBLIC OF KENYA THE NATIONAL ASSEMBLY 13TH PARLIAMENT – THIRD SESSION – 2024 DEPARTMENTAL COMMITTEE ON EDUCATION

ADOPTION SCHEDULE

AGENDA: REPERT ON THE UNIVERSITIES (AMENDMENT)
BILL, 2023 BY HOW. CHRISTOPHER WANGAYA, M.P.

NO.	NAME	SIGNATURE	
1.	Hon. Julius Melly, MP - Chairperson		
2.	Hon. Malulu Injendi, MP -Vice Chairperson		
3.	Hon. Dr. Christine Oduor Ombaka, MP - Member	Chubaka.	
4.	Hon. Eve Obara, MP Member	- Kareol	
5.	Hon. Jerusha Momanyi, MP - Member -		
6.	Hon. Abdul Haro, MP Member	- Casulla.	
7.	Hon. Anne Muratha, MP Member	-	
8.	Hon. Clive Gisairo, MP member	- GE	
9.	Hon. Dick Maungu MP Member	-	
10.	Hon. Julius Taitumu M'Anaiba, MP Member		
11.	Hon. Nabii Daraja, MP Member	- Storm	
12.	Hon Peter Orero, MP Member	-	
13.	Hon. (Prof.) Phylis Bartoo, MP Member	Parks,	
14.	Hon. Rebecca Tonkei, MP Member	- Rtonadic	
15.	Hon. Timothy Toroitich, MP Member	- Mint	

ANNEX 2:

MINUTES

MINUTES OF THE 40^{TH} SITTING OF THE DEPARTMENTAL COMMITTEE ON EDUCATION HELD ON TUESDAY, 30^{TH} JULY, 2024, IN THE COMMITTEE ROOM, 2^{ND} FLOOR, CONTINENTAL HOUSE, PARLIAMENT BUILDINGS AT 10.00AM

- Chairperson

-Vice-Chairperson

PRESENT

- 1. Hon. Julius Melly, CBS, M.P.
- 2. Hon. Moses Malulu Injendi, M.P.
- 3. Hon. (Prof.) Phyllis Jepkemoi Bartoo, M.P.
- 4. Hon. Abdul Ebrahim Haro, M.P.
- 5. Hon. Jerusha Momanyi, M.P.
- 6. Hon. Rebecca Noonaishi Tonkei, M.P.
- 7. Hon. Clive Ombane Gisairo, M.P.
- 8. Hon. Anne Wanjiku Muratha, M.P.
- 9. Hon. Timothy Kipchumba Toroitich, M.P.
- 10. Hon. Eve Obara, MBS, M.P.
- 11. Hon. Peter Ochieng Orero, M.P.
- 12. Hon. Dick Maungu Oyugi, M.P.
- 13. Hon. Julius Taitumu M'Anaiba, M.P.

ABSENT WITH APOLOGIES

- 1. Hon. Nabii Nabwera Daraja, M.P.
- 2. Hon. (Dr.) Christine Oduor Ombaka, M.P.

SECRETARIAT

Mr. Mohamed Boru
 Mr. Eric Kanyi
 Ms. Winnie Kulei
 Clerk Assistant I
 Fiscal Analyst
 Research Officer

4. Ms. Noelle Chelagat - Media Relations Officer

5. Mr. Nimrod Ochieng - Audio Officer 6. Ms. Fiona Wanjiru - Legal Counsel

MIN. NO. 213/NA/EDUC/2024:

PRELIMINARIES

The Chairperson called the meeting to order at twenty nine minutes past ten o'clock followed by a prayer by Hon. Moses Malulu Injendi, M.P.

MIN. NO. 214/NA/EDUC/2024:

ADOPTION OF AGENDA

The agenda for the meeting was adopted having been proposed by Hon. Moses Malulu Injendi, M.P and seconded by Hon. (Prof.) Phyllis Jepkemoi Bartoo, M.P.

MIN. NO. 215/NA/EDUC/2024:

CONFIRMATION OF MINUTES

i. Minutes of the inspection visit to University of Eldoret held on 3rd April, 2024 were confirmed having been proposed by Hon. Clive Gisairo, M.P and seconded by Hon. Dick Maungu, M.P.

- ii. Minutes of the inspection visit to Koitalel Samoei University College held on 3rd April, 2024 were confirmed having been proposed by Hon. Dick Maungu, M.P and seconded by Hon. Clive Gisairo, M.P.
- iii. Minutes of the inspection visit to Masinde Muliro University of Science and Technology held on 4th April, 2024 were confirmed having been proposed by Hon. Eve Obara, M.P. and seconded by Hon. Dick Maungu, M.P.
- iv. Minutes of the inspection visit to Maseno University held on 4th April, 2024 were confirmed having been proposed by Hon. Eve Obara, M.P and seconded by Hon. Timothy Kipchumba Toroitich, M.P.
- v. Minutes of the inspection visit to Rongo University held on 5th April, 2024 were confirmed having been proposed by Hon. Peter Orero, M.P and seconded by Hon. Timothy Kipchumba Toroitich, M.P.
- vi. Minutes of the inspection visit to Kisii University held on 5th April, 2024 were confirmed having been proposed by Hon. Timothy Kipchumba Toroitich, M.P. and seconded by Hon. Peter Orero, M.P.

MIN. NO. 216/NA/EDUC/2024: MATTERS ARISING

- i) Under Minute No.002/NA/EDUC.SUB COMMITTEE B/2024 Inspection Visit to University of Eldoret
 - a. Land Dispute The University had a prolonged land dispute with the an adjacent primary school which needed to be resolved. The Committee resolved to invite the National Lands Commission to provide clarity on the matter. Further, The Committee resolved to engage the Ministry of Education, Ministry of Lands and the National Lands Commission to establish a clear policy on title deeds for institutions of higher learning.
 - b. Proposed School of Education Amphitheatre The Committee resolved to seek confirmation on whether the proposed amphitheatre was affected by budget cuts in the Supplementary Estimates No.1 FY 2024.25/.
- ii) Under Minute No.002/NA/EDUC/2024 Inspection Visit to Koitalel Samoei University College
 - a. Construction of Nandi Hills Campus Administration Block The Committee noted that the University College was constructing an Administration block at the Nandi Hills campus. The project faced challenges in implementation where Kshs. 681,757,622.30 had been spent which was Kshs. 55,253,559.30 above the contract price of Kshs. 628,504,063.
 - b. Financial Mismanagement Despite spending Kshs. 55,253,559.30 above the contract sum for the Nandi Hills Campus Administration block, the

project completion rate stood at 24.5%. The Committee resolved to conduct an inquiry on the matter with the former Principal of the institution, the former University of Nairobi Vice-Chancellor, the current management and the contractor to provide information on implementation of the project.

- c. Mosoriot Campus The Committee observed that the Mosoriot campus was in a dilapidated state which was not a conducive learning environment.
- d. Accreditation of new Universities and Colleges The Committee resolved to seek information from the Commission for University Education on the procedure of accrediting new Universities and Colleges in light of the financial challenges faced by existing institutions of higher learning.
- iii) Under Minute No.008/NA/EDUC.SUBCOMMITTEE.B/2024 Inspection Visit to Masinde Muliro University of Science & Technology
 - a. Installation of High Mast Floodlights The Committee observed that the proposed installation of three high masts at a cost of Kshs. 8,887,860.82 was overstated.
 - b. Funding of TVET Funding for 1000 students undertaking TVETs was not provided under the new funding model.
- iv) Under Minute No.011/NA/EDUC.SUBCOMMITTEE.B/2024 Inspection Visit to Maseno University
 - a. Accreditation of programmes The Committee observed that professional bodies and the Commission for University Education were playing concurrent roles in accreditation of University programmes, leading to increased cost of higher learning.
 - b. Hostel Accommodation The University had taken a loan from Equity Bank for construction of hostels. Rent charged to students is used to service the loan.
- v) Under Minute No. 011/NA/EDUC.SUBCOMMITTEE.B/2024 Inspection Visit to Rongo University
 - The Committee observed that the staff establishment had a higher number of employees working as administrative staff with fewer technical staff.
- vi) Under Minute No. 017/NA/EDUC.SUBCOMMITTEE.B/2024 Inspection Visit to Kisii University
 - a. Pending Bills The Committee observed that the University had pending bills amounting to Kshs. 700 Million for payment of part-time lecturers.

This amount was later reduced to Kshs. 200 Million upon review. The Committee resolved to invite the Management of the University to provide information on the varying pending bills amount.

b. Student capacity - The Committee resolved to invite the Management of Kisii University to provide information on the University's student capacity and the current student population.

MIN. NO. 217/NA/EDUC/2024:

BRIEF ON THE UNIVERSITIES (AMENDMENT) BILL, 2023 BY HON. CHRISTOPHER WANGAYA, M.P

The Legal Counsel took the Committee through the provisions of the Universities (Amendment) Bill, 2023 by Hon. Christopher Wangaya, M.P.

The principle objective of the Bill is to abolish funding of private Universities.

Committee Observation

The Committee observed that the Bill sought to abolish funding of private Universities by the Ministry of Education. The Bill also sought to stop placement of students in private by the Kenya Universities and Colleges Central Placement Service.

Committee Resolution

The Committee resolved to invite the sponsor of the Bill, the Kenya Universities and Colleges Central Placement Service and the Association of Private Universities to submit their view on the provisions of the Bill.

MIN. NO. 218/NA/EDUC/2024:

ANY OTHER BUSINESS

No other business arose.

MIN. NO. 219/NA/EDUC/2024:

ADJOURNMENT

There being no other business the meeting was adjourned at twenty four minutes past noon. The next meeting will be held on Notice.

SIGNED:

DATE: 12/11/24

HON. JULIUS MELLY, CBS, MP, CHAIRPERSON

MINUTES OF THE 58TH SITTING OF THE DEPARTMENTAL COMMITTEE ON EDUCATION HELD ON FRIDAY, 1ST NOVEMBER,2024, IN BARAZA CONFERENCE ROOM, SAROVA WHITESANDS HOTEL, MOMBASA AT 3:00 PM.

- Chairperson

-Vice-Chairperson

PRESENT

- 1. Hon. Julius Melly, M.P.
- 2. Hon. Moses Malulu Injendi, M.P.
- 3. Hon. Dr. Christine Oduor Ombaka, M.P.
- 4. Hon. Eve Obara, MBS, M.P.
- 5. Hon. Abdul Ebrahim Haro, M.P.
- 6. Hon. Dick Maungu Oyugi, M.P.
- 7. Hon. Nabii Nabwera Daraja, M.P.
- 8. Hon. Peter Ochieng Orero, M.P.
- 9. Hon. Prof. Phyllis Jepkemoi Bartoo, M.P.
- 10. Hon. Rebecca Noonaishi Tonkei, M.P.
- 11. Hon. Clive Ombane Gisairo, M.P.
- 12. Hon. Timothy Kipchumba Toroitich, M.P.

APOLOGIES

- 1. Hon. Anne Wanjiku Muratha, M.P.
- 2. Hon. Jerusha Momanyi, M.P.
- 3. Hon. Julius Taitumu M'Anaiba, M.P.

SECRETARIAT

Mr. Mohamed Boru
 Mr. Clive Onyancha
 Dr. Mburu Maina
 Ms. Fiona Wanjiru
 Mr. Nimrod Ochieng
 Clerk Assistant II
 Research Officer
 Legal Counsel
 Audio Officer

MIN. NO. 322/NA/EDUC/2024:

PRELIMINARIES

The Chairperson called the meeting to order at three O'clock. The Chairperson informed members that the meeting was a continuation of the morning meeting whose agenda was adoption of Committee reports on various Bills under consideration by the Committee.

MIN. NO.323/NA/EDUC/2024:

CONSIDERATION OF REPORTS ON VARIOUS
BILLS AND LEGISLATIVE PROPOSALS
BEFORE THE COMMITTEE

1. Report on the Basic Education (Amendment) Bill, 2023 sponsored by Hon. Mary Wamaua, M.P

The Committee having considered the report on the Basic Education (Amendment) Bill,2023 sponsored by Hon. Mary Wamaua, M.P., unanimously resolved to adopt the report as an accurate representation of the Committee's deliberations. The motion for adoption was proposed by Hon. Nabii Nabwera Daraja, M.P., and seconded by Hon. Dr. Christine Oduor Ombaka, M.P.

CLAUSE 2

THAT, clause 2 of the Bill be amended—

(a) by deleting the proposed new section 18A and substituting therefore the following paragraph—

There is established a Sub-County Education Board.

Justification

To safeguard the independence of the Sub-County Education Board.

(b) by deleting the words "through an open and competitive process" immediately after the words "the Cabinet Secretary" in the proposed new section 18C (1).

Justification

The members constituting the board have standing offices and therefore appointment through an open and competitive process does not apply.

(c) by deleting in the proposed new section 18C (2)(a).

Justification

A Member of Parliament provides oversight to the Board and can therefore not form part of its membership.

(d) by deleting in the proposed new 18C (2)(f) and inserting the following new subclause—

two professionals with at least five years of experience based in the sub-county nominated by the Parents Teachers Association in the Sub-county.

Justification

This is to ensure the Sub-County Education Board benefits from knowledge and experience of professionals from various professional backgrounds.

(e) in the proposed new 18C (2) by inserting the following new paragraph immediately after paragraph (f)-

- (fa) two persons nominated by the dominant religious affiliations form the following bodies—
 - (i) a joint forum of the National Council of Churches of Kenya and the Evangelical Fellowship of Kenya;
 - (ii) the Kenya Episcopal Conference; or
 - (iii) the Muslim Education Council.

Justification

This is to ensure representation of faith-based organizations in the membership of Sub-County Education Board.

- (f) by deleting the proposed new section 18 E (1) and substituting therefore the following new sub-clause—
- (1)A Sub-county Education Board shall hold such number of meetings at such places and at such times as the Sub-county Education Board shall consider necessary for the prosper discharge of its functions.
- (2) Not withstanding subsection (1) of the Sub-county Education Board shall meet not less than four times in each financial year.
- (3) At least a seven-day notice shall be given prior to any meeting of the Sub-county Education Board.

Justification

To ensure provide for the independence of the Sub-county Education Board in the conduct of its business and provide for procedure on the same.

(g) Amend clause 18 F by deletion and inserting the following new sub-clause The Sub-county Education Board shall pay its members such remuneration or allowances as may be approved by the Cabinet Secretary in consultation with the Salaries and Remuneration Commission.

Justification

This is to facilitate a realistic system of remuneration for members serving in the Sub-County Education Board as the system of payment by the organizations they represent may encounter implementation challenges.

(h) by deleting in the proposed new section 18G.

Justification

The Sub-County Education Board has in its proposed membership, professionals with at least five years of experience nominated by the Parents Teachers Association in the

Sub-county, who would therefore fulfil the need of any specializations required by Sub-County Education Board curing the need for co-opting further members.

2. Report on the Universities (Amendment) Bill 2023 by Hon. Wanami Wamboka, M.P

The Committee having considered the report on the Universities (Amendment) Bill 2023 by Hon. Wanami Wamboka, M.P, unanimously resolved to adopt the report as an accurate representation of the Committee's deliberations. The motion for adoption was proposed by Hon.Rebecca Noonaishi Tonkei, M.P, and seconded by Hon. Eve Obara, MBS, M.P.

The Committee having considered the Bill clause by clause and considering views and recommendations of the stakeholders pursuant to Standing Orders 127 (3A) recommends that the amendments contained in the Bill should be deleted in their entirety.

The Committee considered all clauses of the Bill and recommended as follows;

- i. Clause 1 Deletion
- ii. Clause 2 Deletion
- iii. Clause 3 Deletion
- iv. Clause 4 Deletion

3. Report on the Universities (Amendment) (No.3) Bill, 2023 (National Assembly Bill No. 64) by Hon. Christopher Aseka Wangaya, M.P

The Committee having considered the report on the Universities (Amendment) Bill, 2023 by Hon. Christopher Aseka, M.P., unanimously resolved to adopt the report as an accurate representation of the Committee's deliberations. The motion for adoption was proposed by Hon. Nabii Nabwera Daraja, M.P., and seconded by Hon. Eve Obara, MBS, M.P.

The Committee resolved to amend the Bill as follows:

CLAUSE 2

THAT clause 2 of the Bill be amended by deleting the proposed new clause.

Justification

Government grants provided to private universities are intended to support research and. development initiatives that benefit the public. Consequently, these grants should be maintained to continue fostering advancements that serve the public good.

CLAUSE 3

THAT clause 3 of the Bill be amended by deleting the proposed new clause.

Justification

Government grants provided to private universities are intended to support research and development initiatives that benefit the public. Consequently, these grants should be maintained to continue fostering advancements that serve the public good.

4. Report on the Universities (Amendment) Bill, 2023 (National Assembly Bill No. 79) by Hon. Benjamin Gathiru, M.P

The Committee having considered the report on the Universities (Amendment) Bill, 2023 (National Assembly Bill No. 79) by Hon. Benjamin Gathiru, M.P., unanimously resolved to adopt the report as an accurate representation of the Committee's deliberations. The motion for adoption was proposed by Hon. Rebecca Noonaishi Tonkei, M.P., and seconded by Hon. Dr. Christine Oduor Ombaka, M.P.

The Committee resolved that the House approves the Bill.

5. Report on the Universities (Amendment) Bill, 2024 (National Assembly Bill No. 16) by Hon. Owen Baya, M.P

The Committee having considered the report on the Universities (Amendment) Bill, 2024 (National Assembly Bill No. 16) by Hon. Owen Baya, M.P, unanimously resolved to adopt the report as an accurate representation of the Committee's deliberations. The motion for adoption was proposed by Hon. Abdul Ebrahim Haro, M.P, and seconded by Hon. Eve Obara, MBS, M.P.

CLAUSE 2

THAT, Clause 2 of the Bill is amended by deleting the proposed new paragraph and substituting therefor the following paragraph—

Six months before the expiry of the term of a serving Chancellor of a public university, the Chancellor of the University shall notify the Senate of the upcoming vacancy. 1A.

The Senate of that university shall, in consultation with key stakeholders, identify suitable persons for appointment.

Justification

The amendment aims to establish reasonable timelines to prevent undue delays in filling vacancies within the Office of the Chancellor.

6. Report on the Technical and Vocational Training (Amendment) Bill, 2023 by Hon. Joshua Oron, M.P

The Committee having considered the report on Technical and Vocational Training (Amendment) Bill, 2023 by Hon. Joshua Oron, M.P., unanimously resolved to adopt the report as an accurate representation of the Committee's deliberations. The motion for adoption was proposed by Hon. Timothy Kipchumba Toroitich, M.P., and seconded by Hon. Rebecca Noonaishi Tonkei, M.P.

MIN. NO. 324/NA/EDUC/2024: ANY OTHER BUSINESS

There was no other business

MIN. NO. 325/NA/EDUC/2024: ADJOURNMENT

There being no other business the meeting was adjourned at six minutes past five O'clock. The next meeting will be held on Notice.

W.

DATE: 12/11/2024

HON. JULIUS MELLY, CBS MP, CHAIRPERSON

ANNEX 3:

ADVERTISEMENT ON PUBLIC PARTICIPATION

Economy The government is targeting an additional Sh112 billion in non-tax revenue to supplement tax revenues

After record taxes, State now goes for service fees, fines

Move to increase fees or fines on land transactions, college education, replacement of IDs, processing of passports and traffic offences

BY DOMINIC OMONDI

resident William Ruto's administration has now turned its focus on fees and ines paid to State agencies rious services as the govern nent targets an additional Sh112 billion in non-tax revenue to supplement tax revenues in the cur rent financial year.

Dr Ruto's government expects the various state departments to collect a record Sh431.2 billion in appropriation-in-aid (A-I-A)or fees, fines and levies—in the Pinancial Year 2023/24, explaining the desperate adjustments on various services offered by the

This is an increase of Sh112 bil

lion, or 35 per cent, from Sh319.4 billion that the various State gencies collected in the financial year that ended in June, a new report by the National Treasury

Some of the services that the Kenya Kwanza administration is eyeing for additional A-I-A in-clude increased college fees, land transactions fees, registration and immigration fees, museum entry fees and fines for minor traffic of

These non-tax revenues are ex cted to rise further to \$h488.9 billion in the next financial year starting July 2024 and Sh541.1 billion in Financial Year 2025/26 as ernment moves to update levies for various government

services

Because A-I-A is revenue which a State entity receives to finance its activities, collection of more A-I-A means less disbursement from the Exchequer, or the national government's earnings from the various taxes

This would be a major reprieve for the National Treasury which is under pressure to fund an ex-panded Sh3.95 trillion budget in the current financial year, with interest payments taking a big chunk of the tax collected.

Consequently, the State has moved to increase fees or fines on land transactions, college education, replacement of IDs, processing of passports, and fines on minor traffic offences.



Huduma Centre at GPO Nairobi in a photo taken yesterday. The government is targeting an additionion in non-tax revenue to supplement tax revenues in the current financial year. DENNIS

Some of the departments that are expected to have more A-I-A include the State Department for Roads, which is expected to col-lect Sh81 billion, virtually all of it from the roads maintenance levy that motorists pay when buying

The State Department for Higher Education and Research is ex-pected to get Sh60.7 billion, an increase of 40.5 per cent from Sh43.2 billion in Financial Year 2022/23. The increase is largely due to the increase in fees by the 32 public universities

Petroleum Development Levy which is also paid by motorists is expected to give the State De partment for Petroleum Sh29.4 billion, State Department for Medical Services (Sh20.6 billion). State Department for Transport (Sh11.8 billion), State Department for Tourism (Sh11.2 bil-

Other state departments that collect a lot of A-I-A include the National Treasury (\$h9.3 bil-lion), State Department for Public Health and Professional Standards (Sh7.9 billion), State Department for Crop Development (Sh7.6 billion), State Department for Energy (Sh7.3 billion). "The government is trying to

find ways and means of mobilising resources," said John Mutua, the Programme Coordinator at the Institute of Economic Affairs Kenya, a think-tank.

Mr Mutua notes that although some of the fees had remained stagnant for so long, there was a need to have clear criteria that would inform the adjustment of

The Interior Ministry has had to publish two notices on the re-viewed charges, with the first Gazette notice increasing some of immigration and registration services by up to 20 times

In the changes, which have since been suspended by the High Court, the cost of processing a basic passport went up by 66.7 per cent to Sh7,500 in the latest review of charges and fees announced by Prof Kithure Kindiki.

This is an increase from Sh4,500, a move that is likely to make it harder for ordinary K yans to acquire the critical travel document

Most of these fee reviews have been pushed by the Bretton Woods institutions, including the World Bank and the Internation al Monetary Fund (IMF), which want Kenya to avoid defaulting on its debt.

The cost of applying for an offi-

cial land search is set to double to Sh2,000 from Sh1,000 currently in a policy that will see the Lands Ministry collect billions from the essential service

The World Bank-driven regulations published in 2021 by the for-mer Water Cabinet Secretary Sicily Kariuki last sought to raise user charges 100 times from 50 cents per cubic metre to Sh5 for domes-

The time has come. therefore, to retire the false comforts and illusory benefits of wasteful expenditure, and counterproductive subsidies...

President William Ruto

tic use and livestock farming. This sharply increased the water bills paid by homes.

Dr Ruto's government has al-ready kicked off an uproar with implementation of far-reaching tax measures such as the doubling of value-added tax (VAT) on fuel and the introduction of Housing Development Levy on salaried workers.

These measures have been blamed for contributing to the high cost of living, which has been aggravated by a weak shil-ling with households paying steep prices for food, fuel and electricity

But the President has insisted the new measures are aimed at getting the country out of its debt hole with some analysts fearing

there is a high risk of default.

The time has come, therefore to retire the false comforts and illusory benefits of wasteful expenditure, and counterproductive subsidies on consumption by which we dug ourselves deeper into the hole of avoidable debt The new direction may not be easy, but it is ethical, responsible prudent and, most important ly necessary," President Ruto said in his recent State of the Nation Address. "We have had to take hard decisions and make painful choices because we owe it to Kenyans to do the right thing and confront facts as they are without flinching or equivocating," added Dr Ruto.

However, the new tax measures have not achieved the desired results, particularly with emerging global shocks that have weak ened the Kenyan shilling and thus forced the government to increase interest payment on exter-nal loans by Sh200 billion.

dakure@ke.nationmedia.com



THE NATIONAL ASSEMBLY THIRTEENTH PARLIAMENT - SECOND SESSION (2023)

INVITATION TO SUBMIT MEMORANDA

IT IS NOTIFIED the

oly Bill No. 65 of 20

CLERK OF THE NATIONAL ASSEMBLY

Ruto dares Raila to produce fuel saga details

Ruto said all details of the deal are in the public domain and available in Parliament.

He regretted the opposition's efforts to hinder the government's economic transformation

GILBERT KIMUTAL BOMET

resident William Ruto has told opposition leader Raila Odinga to disclose he perceives as a scandal in the fuel deal.

Ruto made the statement during an inter-denominational service in Sotik, Bomet county, where he accused those criticising his administration over the cost of living of purfish interests

anied by a host of leaders President Ruto expressed disbelief as Energy CS Davis Chirchir faced heckling from worshippers at the event. Chirchir found himself at the receiving end of criticism regarding poor electricity distribution in the county, prompting him to cut short his speech amidst chants of "electricity" from the crowd.

Coming to Chirchir's defence, Ruto

said Bomet is currently at 50 per cent in electricity distribution. He told the crowd that the remaining 50 per cent will be achieved within the next five years, with an increase in the last mile to connect every household.

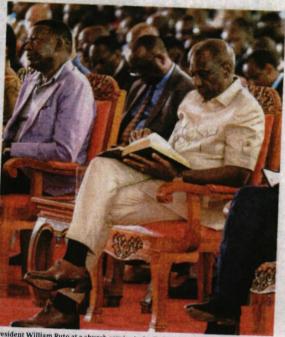
Bomet currently has 81,000 households connected to electricity, slightly below 50 per cent, and I want to promise that we will ensure everyone has electricity," Chirchir said.

President Ruto dismissed opposition claims of a fuel deal scandal, saying all details of the deal are in the public domain and available in Parlia-

He accused the opposition of seeking cheap publicity and challenged them to make public any details they believed constituted a scandal in the fuel deal.

Despite the public outcry over the cost of fuel, Ruto expressed confidence that there had been no fuel shortage in the country since he took office. He said his administration is working to bring down the cost of

Ruto regretted the opposition's efforts to hinder the government's economic transformation, saying other East African countries are looking to emulate Kenya's Government-to-Government fuel deal. He accused



President William Ruto at a church service in Sotik, Bomet county, yesterday. [PCS]

the opposition of discrediting the deal, asserting that their actions indicate a lack of goodwill for the Kenyan

He also criticised the opposition for attempting to use the national dialogue to undermine the housing agenda. While affirming his commitment to advancing the housing agenda, Ruto said he would rather see the talks fail than have the housing levy eliminated.

We are comparing the country with Singapore and other nations that are now first world, yet we do not want to embrace what they did to reach where they are," he added. Ruto accused the opposition of em-

ploying deceitful tactics in the talks and warned them to refrain from advancing selfish interests, urging them to engage in discussions with the best interests of Kenyans at heart.

The president said the opposition s prioritising early campaign over the needs of Kenyans, emphasising the importance of focusing on people's welfare.

"Let us not focus on how we will get elected in the next election but instead consider the needs of Kenyans and what we can do to move the country forward," he said.

kronoh@standardmedia.co.ke



REPUBLIC OF KENYA

OFFICE OF THE PRESIDENT

MINISTRY OF INTERIOR AND NATIONAL ADMINISTRATION STATE DEPARTMENT FOR IMMIGRATION AND CITIZEN SERVICES

INVITATION TO PUBLIC PARTICIPATION ON PROPOSED CHARGES, FEES AND LEVIES

abinet Secretary for Interior and National Administration has published in aided charges, fees and levies for various services provided by the State Department for Immigration and Citizen Services vide Gazette Notice Vol. CXXV-No. 241 dated 14th November, 2023.

The intended revised charges, fees and levies that will take effect on January 1, 2024 are informed by the increase in the cost of the respective services over the years and the need to make the rendering of the services self-sustaining.

In view of the above, the State Department for Immigration and Citizen Services invites views and proposals from members of the public and other stakeholders on the intended revision for consideration.

Views and proposals can be submitted in writing through memoranda clearly marked "Public Participation on New Charges" and dropped off at the

- Nyayo House, Ground Floor, Nairobi
- Regional Commissioners' (RCs), County Commissioners' (CCs), or Deputy County Commissioners' (DCCs) offices across the county
- Emailed to: info.citizenservices@interior.go.ke

To be received on or before 5.00 pm on 8th December 2023.

Amb. (Prof.) Julius K. Bitok, MBS PRINCIPAL SECRETARY



REPUBLIC OF KENYA THE NATIONAL ASSEMBLY

THIRTEENTH PARLIAMENT - SECOND SESSION (2023)

IN THE MATTER OF ARTICLE 118 (TXL) OF THE CONSTITUTION

INVITATION TO SUBMIT MEMORANDA

ANNEX 4:

LETTER INVITING STAKEHOLDERS FOR MEETINGS WITH THE COMMITTEE



THE NATIONAL ASSEMBLY OFFICE OF THE CLERK

P. O. Box 41842-00100 — Nairobi, Kenya Main Parliament Buildings Telephone: +254202848000 ext. 3300 Email: <u>cna@parliament.go.ke</u> www.parliament.go.ke/the-national-assembly

When replying, please quote

Ref. NA/DDC/EDUC/2023/ (181)

19th December, 2023

Ms. Christine Gakii Nkonge Executive Director Katiba Institute, House No. 5 The Crescent, Off Parklands Road NAIROBI

Dear Ms NICo-ye

HE:

INVITATION TO SUBMIT VIEWS ON THE UNIVERSITIES (AMENDMENT) (NO. 3) BILL, (NATIONAL ASSEMBLY BILL NO. 64 OF 2023) TO THE DEPARTMENTAL COMMITTEE ON EDUCATION

The Departmental Committee on Education is established under National Assembly Standing Order 216 (5) (c) which amongst others, mandates amongst others to "study and review all logislation referred to it".

The Universities (Amendment) (No. 3) Bill (National Assembly Bill No. 61 of 2023), sponsored by Hon. Christopher Aseka Wangaya, MP (copy attached), seeks to amend the Universities Act, No. 42 of 2012 to abolish funding of private universities using public funds and to bar the Kenya Universities and Colleges Central Placement Service (KUCCPS) from placement of students to private universities. The object of the Bill is to safeguard public funds from misuse by private entities which have not been brought under the regulatory framework of the Public Finance Management Act, 2015 and the regulations thereunder. The Bill was read a First Time on 15th November, 2023, and thereafter committed to the Committee for consideration and reporting to the House in line with the provisions of Standing Order 127(1).

Article 118 of the Constitution and Standing Order 127 (3) require Parliament and its Committees to facilitate public participation and involvement in the consideration of business before them. In line with these provisions, the Committee requests you to present your written submissions in a matrix format that indicates the section of the Act, specific clause, proposed amendment and justification for consideration during the review of the Bill.

The Committee further requests that you submit twenty (20) hard copies of the submissions to the Office of the Clerk, Main Parliament Buildings and a soft copy emailed to cna@parliament.go.ke and copied to the additional emails of the liaison officers provided below by Friday, 5th January, 2024 at 5.00pm

A copy of the Bill is available from the Parliamentary website: www.parliament.go.ke/the-natioanl-assembly/house-bills.

The liaison officers on this subject are Ms. Grace Wahu who may be contacted on Tel No. +254711591359 or by email: grace.wahu@parliament.go.ke and Ms. Rose Natecho, Tel: +254714899040 or by email: rose.natecho@parliament.go.ke.

Yours



JEREMIAH W NDOMBI, MBS
For: CLERK OF THE NATIONAL ASSEMBLY

Copy to:

Hon. Christopher Aseka Wangaya, MP

Khwisero Constituency Parliament Buildings

NAIROBI



THE NATIONAL ASSEMBLY OFFICE OF THE CLERK

P. O. Box 41842-00100 Nairobi, Kenya Main Parliament Buildings Telephone: +254202848000 ext. 3300 Email: <u>cna@parliament.go.ke</u> www.parliament.go.ke/the-national-assembly

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Yours

JEREMIAH W NDOMBI, MBS
For: CLERK OF THE NATIONAL ASSEMBLY

Copy to:

Hon. Christopher Aseka Wangaya, MP

Khwisero Constituency Parliament Buildings

NAIROBI