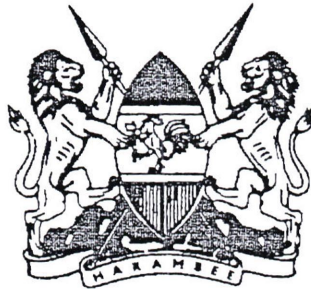


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**TENTH PARLIAMENT – FOURTH SESSION - 2011**

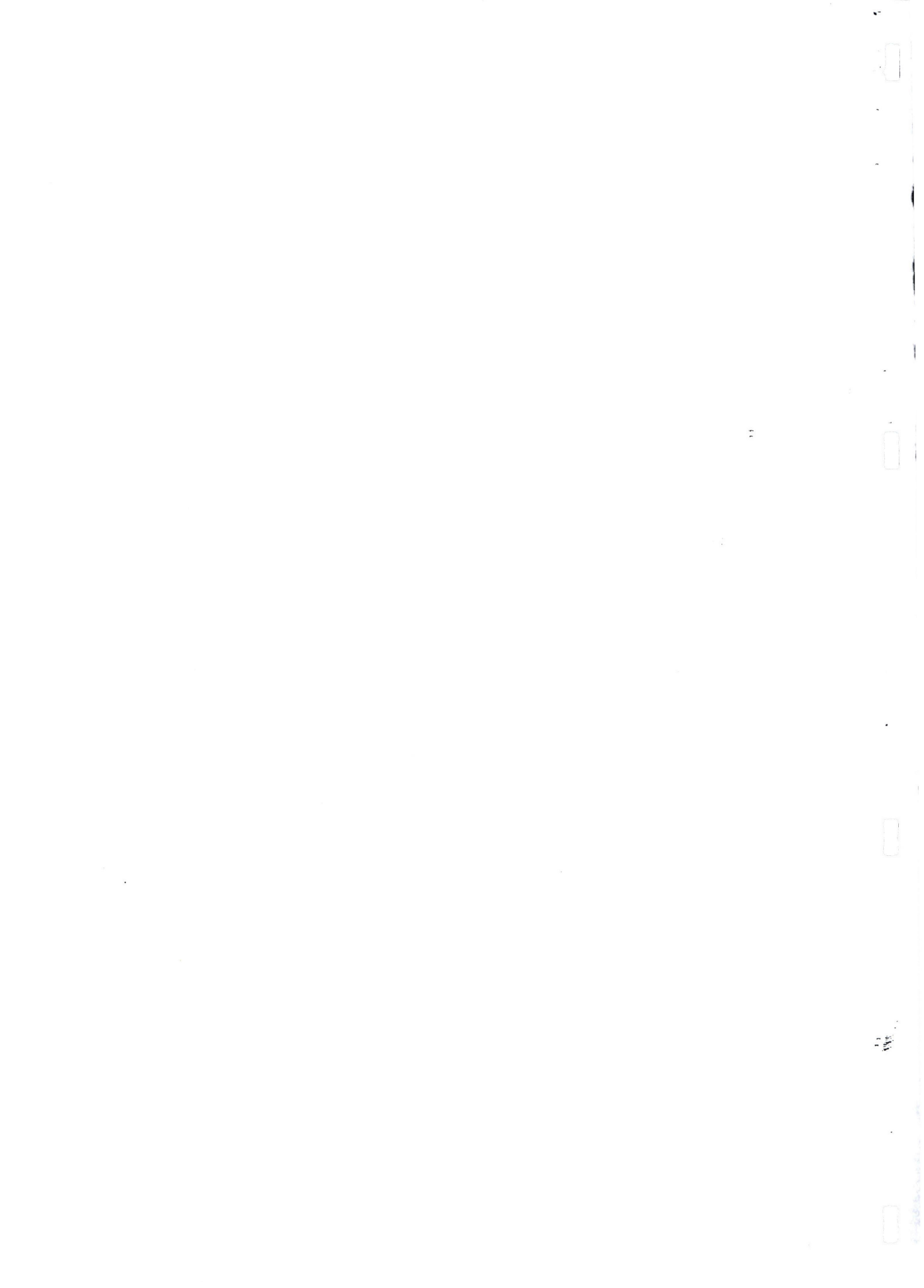
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**REPORT OF THE COMMITTEE ON THE  
SCRUTINY OF THE BUDGET POLICY STATEMENT  
PRESENTED TO THE BUDGET COMMITTEE ON  
8<sup>TH</sup> APRIL, 2011**

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CLERK'S CHAMBERS,  
PARLIAMENT BUILDINGS,  
NAIROBI

APRIL, 2011



## PREFACE

**Mr. Speaker, Sir,**

The Parliamentary Departmental Committee on Administration and National Security was constituted pursuant to the provisions of Standing Order No. 198 of the National Assembly and has executed its mandate in accordance with the provisions of the said Standing Order 198 (3), which mandates the Committee to;

- (a) investigate, inquire into, and report on all matters relating to the mandate, management, activities, administration, operations and estimates of the assigned Ministries and departments;*
- (b) study the programme and policy objectives of Ministries and departments and the effectiveness of the implementation;*
- (c) study and review all legislation referred to it;*
- (d) study, assess and analyze the relative success of the Ministries and departments as measured by the results obtained as compared with their stated objectives;*
- (e) investigate and inquire into all matters relating to the assigned Ministries and departments as they may deem necessary, and as may be referred to them by the House or a Minister; and*
- (f) make reports and recommendations to the House as often as possible, including recommendation of proposed legislation.*

**Mr. Speaker, Sir,**

The Committee, according to Schedule II of the Standing Orders, examines the following subjects:

- i) Public Administration
- ii) National security
- iii) Internal Security
- iv) Immigration
- v) National Youth Service, and;
- vi) Natural disasters

The Committee deals with the following Ministries and Departments:

- (i) Office of the President (Cabinet Office & State House)
- (ii) Ministry of Provincial Administration and Internal Security
- (iii) Office of the Prime Minister

.....  
(i)

- (iv) Ministry of State for Public Service
- (v) The Public Service Commission
- (vi) Ministry of State for Immigration & Registration of Persons
- (vii) Office of the Vice President and Ministry of Home Affairs

**Mr. Speaker,**

The following are the Members of the Committee:

The Hon. Fred Kapondi Chesebe, MP **(Chairman)**  
The Hon. Peter Kiilu, MP **(Vice Chairman)**  
The Hon. Cyprian Omollo, MP  
The Hon. Danson Mungatana, MP  
The Hon. Raphael Letimalo, MP  
The Hon. Pollyins Ochieng', MP  
The Hon. Mohamed Hussein Ali, MP  
The Hon. Maison Leshoomo, MP  
The Hon. Nkoidila ole Lankas, MP

**Mr. Speaker, Sir,**

The Budget Policy Paper (BPS) was laid on the floor of the House by the Finance Minister pursuant to Standing order 143 and the Fiscal Management Act (2009). Standing order 143 (3) stipulates that-

***"Upon being laid before the House, the Budget Policy Statement Paper shall stand committed to the Budget Committee without question put".***

Standing order 143 (4) provides that-

***"In considering the Budget Policy Statement, the Budget Committee shall consult each Departmental Committee..."***

Pursuant to the provisions of the said Standing order 143, the Departmental Committee has scrutinized the BPS and presented its report to the Budget Committee. As required by the said Standing order, the Budget Committee has to lay its report in the House not later than 15<sup>th</sup> April every year.

**Mr. Speaker,**

.....  
(ii)

The Committee embarked on the scrutiny of the BPS on 5<sup>th</sup> April, 2011 after a briefing by the Budget Office. The Committee Members raised a number of issues which they wanted the Government to address in the current budget.

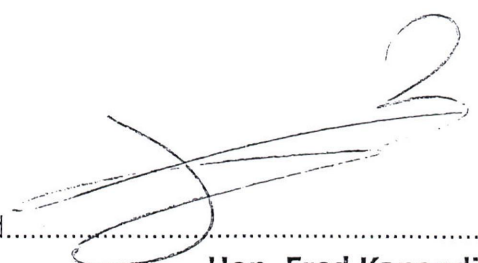
The Committee welcomed the plan by the Government to recruit Police Officers during this financial year. Recruitment of both the Administration and Regular Police had not been factored in the 2010/2011 Budget. Other concerns by the Committee were; the perennial housing shortage for the police; under-funding of key Ministries such as Immigration; continued funding of State Lodges that are barely used, and; poor working and living conditions of prison staff especially the wardens.

**Mr. Speaker, Sir,**

The Committee lauds Parliament for continued scrutiny of the pre-Budget proposals. The Committee again appreciates the fact that Parliament is now part of the budget formulation process, which is geared to ensuring there is an equitable distribution of resources to all the sectors and regions. The Budget should strive to make sure that the resources are shared equally, if this country is to achieve some meaningful economic growth.

**Mr. Speaker,**

On behalf of the Committee, it is my pleasant duty to present to the Budget Committee the Report of the Departmental Committee on Administration and National Security on the scrutiny of the Budget Policy Statement, for inclusion into the Budget Committee's Report, and for onward tabling, deliberation and adoption by the House.

Signed  Date 13/04/11  
**Hon. Fred Kapondi Chesebe, MP**  
**Chairman, Departmental Committee on Administration and National Security**

.....  
(iii)

**REPORT ON THE BUDGET POLICY STATEMENT BY THE DEPARTMENTAL COMMITTEE ON  
ADMINISTRATION AND NATIONAL SECURITY**

**8<sup>TH</sup> APRIL, 2011**

**Provincial Administration and Internal Security**

The sub-sector projected estimates in the MTEF period 2011/2012 total is Kshs.48.0 billion on Recurrent Expenditure while Development Expenditure stands at Kshs.4.1 billion. It is noted that among the important areas of financing by the Government is in the security sector. The Government has budgeted for recruitment and training of Regular and Administration Police officers in the 2011/2012 FY. **The Committee welcomes this funding by the Government.**

1. Operationalization of the new Counties still remains a teething problem given that the new administrative units are now a reality and should be funded. There is need to set aside substantial amounts to establish adequate infrastructure to operationalize the County Governments. **The Committee is of the view that the process of funding for the County infrastructure should start in the current fiscal year, otherwise there will be serious gaps such as lack of offices for staff who will run the County regions.**
2. The Ministry of State for Provincial Administration and Internal Security still lacks adequate vehicles and communication equipment to enable it to discharge the core business of public administration and police patrol. **The Committee requests that for efficient delivery of services, more funds ought to be availed to the Ministry to purchase more vehicles, install enough CCTV cameras in major towns, acquire communication equipment and purchase patrol boats, helicopters and aircrafts and be able to fuel and service them.**
3. Matters of housing and remuneration for serving Police officers still need to be addressed by the Government. **The Committee feels that in order to improve service delivery by the police, their welfare should be looked into. Better housing and remuneration shall immensely boost morale for the officers and spur them to improve performance while they discharge of their duties.**

**Ministry of State for Immigration and Registration of Persons**

The Ministry's projected estimates for the 2011/2012 MTEF period is Kshs.4.2 billion and Kshs.2.0 billion on Recurrent and Development Expenditures respectively. The Committee recognizes the important role that the Ministry plays especially towards enhancement of security in the country. The Committee is deeply concerned at the slow rate at which registration of persons is being carried out. The Ministry is unable to issue identity cards to new applicants. This has cast serious concerns on whether the Ministry has been adequately

financed to run its programmes without hitches. **The Committee recommends that the Ministry be adequately funded to enable it to run its operations smoothly.**

### **Office of the Prime Minister**

The Office of the Prime Minister estimated resource requirement in the 2011-2012 MTEF period is Kshs.6.0 billion for the Recurrent Expenditure and Kshs.897 million for the Development Expenditure. There is a sharp reduction in the recurrent vote compared to last FY. The Committee made an extensive tour of the Office in November 2010 to ascertain how funds had been used. **The Committee notes with satisfaction that funds allocated during the last financial year to refurbish the Office of the Prime Minister at BP & Shell Building were prudently utilized.**

### **Cabinet Office**

Cabinet Office estimates in the 2011/2012 MTEF period remain constant at Kshs.743 million. The sector plays the important role of Cabinet Affairs and Public Sector Advisory Services.

### **State Houses and Lodges**

Kshs.1.0 billion is earmarked for the Recurrent Expenditure while Kshs.423 million is set aside for the Development Vote in the 2011-2012 MTEF period. **The Committee still feels strongly that funds should be allocated to fund moribund State Lodges that are barely used. Such Lodges should instead be converted to Government Training Institutes, as earlier recommended.**

### **Office of the Vice President and Ministry of Home Affairs**

The Ministry's projected estimates in the 2011/2012 MTEF is Kshs.16.0 billion. The Committee notes that a big chunk of the total expenditure is directed at Correctional Services. **The Committee recommends that the housing challenges for prison wardens should be addressed in the budget. The poor living conditions experienced in the living quarters of the prison staff is also a major concern that the Government has to address.**

### **Ministry of State for Public Service**

The Ministry receives a big boost in its Recurrent Vote which stands at Kshs.5.3 billion, while the Development Expenditure is Kshs.1.0 billion in the 2011/2012 MTEF period. **The Committee hopes that the huge increment in the Recurrent Expenditure for the Ministry shall be translated into improved service delivery through Public Service.**

### **Public Service Commission**

PSC Recurrent Expenditure is Kshs. 393 million in the 2011/2012 MTEF period. **The Committee still recommends that PSC should be made autonomous from being a Government department and be empowered to run its own affairs independently.**

