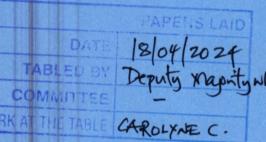
REPUBLIC OF KENYA



**Enhancing Accountability** 



REPORT

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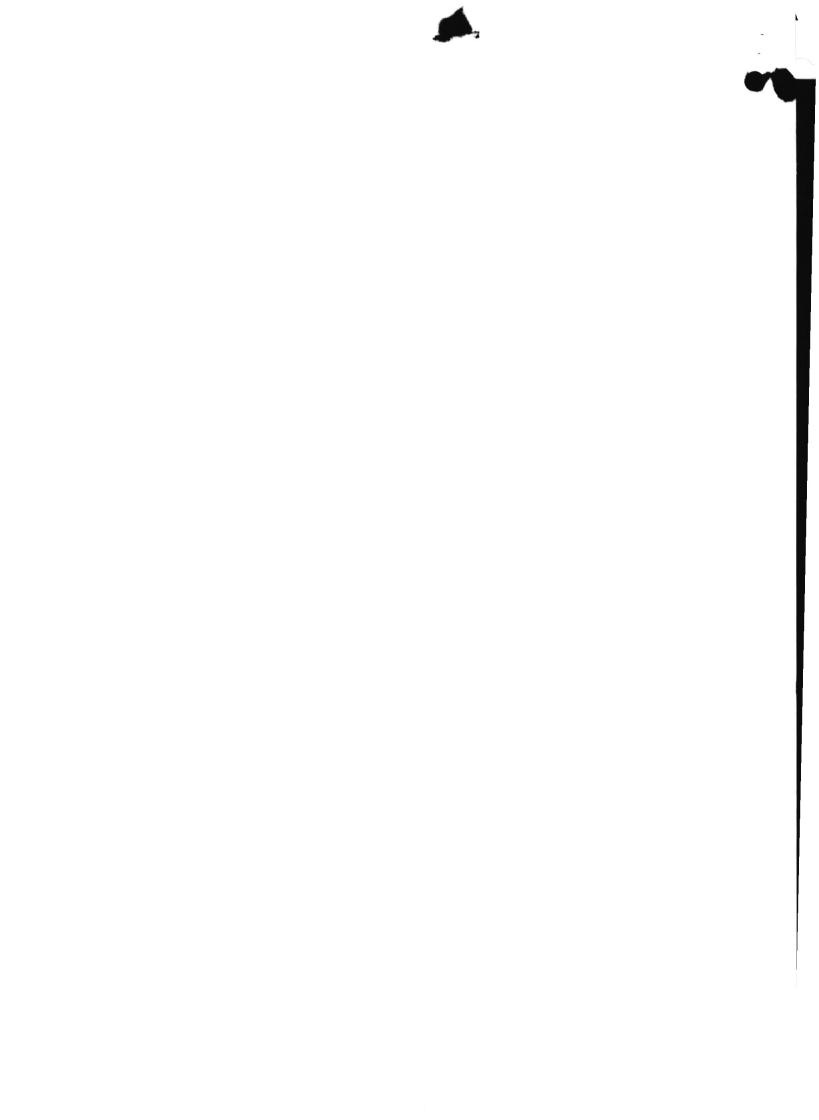
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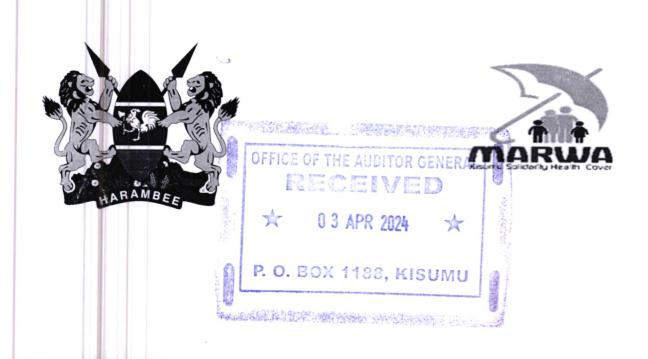
# THE AUDITOR-GENERAL

ON

# KISUMU COUNTY SOCIAL HEALTH INSURANCE FUND

FOR THE YEAR ENDED 30 JUNE, 2021





# KISUMU COUNTY SOCIAL HEALTH INSURANCE FUND

# ANNUAL REPORT AND FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2021

Prepared in accordance with the Accrual Basis of Accounting Method under the International Public Sector Accounting Standards (IPSAS)

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#### 1. Acronyms and Glossary of Terms

#### a) Acronyms

BOM Board of Management

ICPAK Institute of Certified Public Accountants of Kenya

IPSAS International Public Sector Accounting Standards

PFM Public Finance Management

PSASB Public Sector Accounting Standards Board

Kshs Kenya Shillings

MARWA A luo word meaning "ours"

KCSHIF Kisumu County Social Health Insurance Fund

b) Glossary of Terms

Fiduciary Management The key management personnel who had financial responsibility

## 2. Key Entity Information and Management

#### a) Background information

Kisumu County Social Health Insurance Fund is established by and derives its authority and accountability from PFM and Health Act on 20<sup>th</sup> Nov 2020. The Fund is wholly owned by the County Government of Kisumu and is domiciled in Kenya.

The fund's objective is to:

- Provided Health Insurances Cover to the indigent population within Kisumu County
- Establish a centralized fund into which all revenue collected pursuant to these regulations shall be paid and administered and;
- Provide for oversight and administration of the fund

The Fund's principal activity is to provided Health Insurances Cover to the indigent population within Kisumu County

#### b) Principal Activities

**VISION** 

**MISSION** 

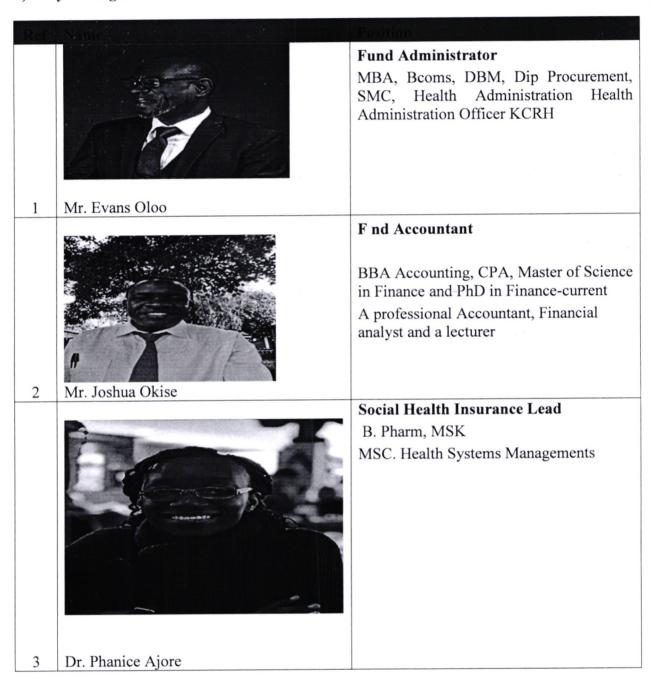
#### **CORE OBJECTIVES**

- ensuring seamless transfer of funds from the Kisumu County Social Health Insurances Fund to National Hospital Insurances Fund for providing a medical insurances cover for indigent population in Kisumu County
- ensuring seamless payment of capitation, visit fees and reimbursement to the county participating healthcare facilities and payment of services to any appointed supplementary healthcare provider from NHIF pool
- ensuring seamless payment of specified operation costs including any refunds that necessary to ensure provision of quality healthcare services to the targeted indigent population in Kisumu County

#### c) Fund Administration Committee

Ref	I Name III	Position
1	Evans Oloo	Fund Manager/ Administrator
2	Dr. Gregory Ganda	Committee Chair
3	Mr. George Okong'o	Committee Member
4	Ms. Nathalie Hoben	Committee Member
5	Mr. Wilson Abiero	Committee Member

#### d) Key Management Steam



#### **Key Entity and Management (Continued)**

#### e) Fiduciary Oversight Arrangements

1 Internal Auditor Mr. Dienya

# f) Registered Offices

P.O. Box 40100-721 Prosperity Building/House/Plaza Oginga Odinga Avenue/Road/Highway Kisumu, KENYA

#### g) Fund Contacts

Telephone: (254) 717083112

E-mail: kisumucountymarwa@gmail.com

Website: www.kisumu.go.ke

# h) Fund Bankers

 Kenya Commercial Bank United Mall Branch Kisumu

# **Key Entity and Management (Continued)**

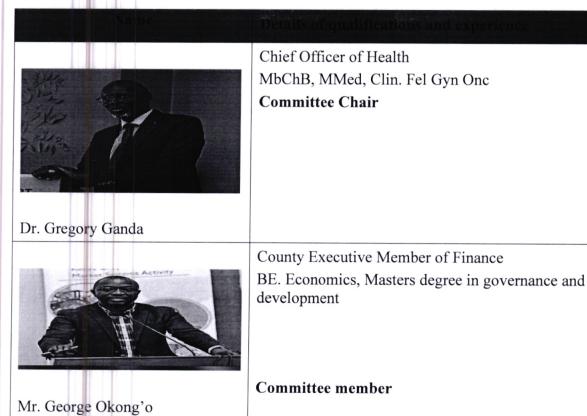
# i) Independent Auditors

Auditor General Office of the Auditor General Anniversary Towers, University Way P.O. Box 30084 GOP 00100 Nairobi, Kenya

#### j) Principal Legal Adviser

The County Attorney General P.O. Box 40100-721 Prosperity Building/House/Plaza Oginga Odinga Avenue/Road/Highway Kisumu, KENYA

#### 3. Fund Administration Committee





Mr. Evans Oloo



Nathalie Hoben

MBA, Bcoms, DBM, Dip Procurement, SMC, Health Administration Health Administration Officer KCRH

Fund administrator/ Secretary to the Board

MSC Public Health Masters in LLM

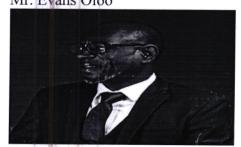
Pharm-Access Western Lead

Committee member

Kisumu County Social Health Insurance Fund Annual Report and Financial Statements for the year ended June 30, 2021				
		5		

#### 4. Management Team

# 1. Mr. Evans Oloo



MBA, Bcoms, DBM, Dip Procurement, SMC, Health Administration Health Administration Officer KCRH

**Fund Administrator** 

#### 2. Mr. Joshua Okise



BBA Accounting, CPA, Master of Science in Finance and PhD in Finance-current A professional Accountant, Financial analyst and a lecturer

**Fund Accountant** 

# 3. Dr. Phanice Ajore



B. Pharm, MSK

MSC. Health Systems Managements

**MARWA Coordinator** 

#### 5. Report of The Fund Administrator

#### **BACKGROUND**

Kisumu County Social Health Insurance Fund has been in existence for 1 year, having been established in the early 2020 to cater for the health insurance needs of the Kisumu County Populates. Since then, it has made various in attaining health insurance coverage in Kisumu County. The fund revenue is derived from capitation from NHIF public contributions and donations from partners.

#### Challenges

Transfer of the funds from the CRF to the funds account has been a major challenge, this made us to resort to other ways such supply instead of insurance-based mechanism to take care of MARWA members.

#### Looking forward

Increasing health coverage is key and it reduces medical overdependency in the community and it creates a healthy financing. We look for effective and efficient funding from CRF to avoid delays in payment of premium

Appreciation

#### APPRECIATION

I take this opportunity to express my sincere gratitude and appreciation to the Ministry of health, county government of Kisumu, development partners, stakeholders, Board of Management and staff for their continued support, which made us, achieves these results.

I look forward to your continued support in the year 2021/2022.

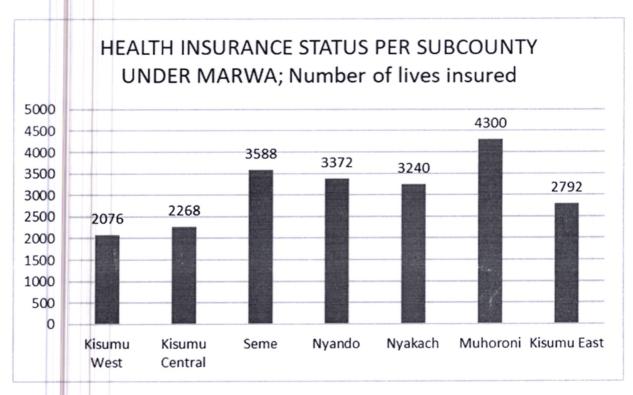
## 6. Statement of Performance Against the County Fund's Predetermined Objectives

#### Introduction

Section 164 (2) (f) of the Public Finance Management Act, 2012 requires that, at the end of each financial year, the accounting officer when preparing financial statements of each County Government entity Government entities in accordance with the standards and formats prescribed by the Public Sector Accounting Standards Board includes a statement of the county government entity's performance against predetermined objectives.

The Marwa program continues to contribute towards Universal Health Coverage (UHC) by fully subsidizing health insurance for the vulnerable households and also coming up with innovative ways to enrol members of the informal economy whilst ensuring that they remain enrolled.

Following complaints on the initial identification of indigents, the department in the second phase made use of the Community health structures and leveraged on information collected digitally in identifying the most vulnerable households. The education bursary committee was used to verify deserving households further ensuring that only deserving persons were included in the indigent scheme. This has ensured the county identifies genuinely deserving indigents. The scheme currently covers a population of 5409 principal indigent households and approximately 21,636 dependents, including spouses and children across all the seven sub counties. To augment the county's efforts, the national government is also currently supporting an additional 18,601 households. Kisumu East constituency development fund is also supporting 1400 households whereas Kisumu central and Seme are supporting additional 692 and 601 households respectively. Since its inception, health care facilities have so far recorded 38,950 clinic visits by the indigent population (1551 inpatients, 37,400 outpatient visits) (Data source: Mtiba).



Current Marwa Indigent coverage per sub county; Data source: Mtiba

To achieve 70% health Insurance penetration in Kisumu and effectively financing the healthcare system, the program is working towards gaining traction on the informal sector targeting organized groups and self-paying members e.g., Market vendors, jua kali traders, cooperative sacco's etc.

Following lessons from the initial implementation, the county executive is in the process of making amendments to the regulations (2020) to allow the county to use digital technology to administer the collection of premiums allowing MARWA to be a platform allowing aggregation of collections and transferring finance to insurance firms chosen by the individuals

The new regulations aim to: -

- Approve the expansion of MARWA coverage to include the informal sector.
- Realign Marwa as a platform that aggregates and enables Kisumu residents to obtain social health protection.
- Approve the initiation of digital wallet for every resident getting treatment at public facilities to encourage saving and prepayment.
- Include the use of digital wallet to allow the informal sector to save and transfer to health insurance of choice.

#### 7. Corporate Governance Statement

Kisumu County Social Health Insurance Fund Board of Management is responsible for the corporate governance of the fund and is accountable to Ministry of Health, County department of health Kisumu County for ensuring that the Fund complies with the laws and the highest standards of corporate governance and business ethics. The Board members attach great importance to the need to conduct the business and operations of the Fund with integrity and in accordance with generally accepted corporate practice and endorse the internationally developed principles of good corporate governance.

#### a) Board of Management

The Board of Management is composed of non-executive and executive members elected by the governor of Kisumu County. The Appointed Board of Management to be held accountable and responsible for the efficient and effective governance of the hospital. Members of the Board have a range of skills and experience and each brings an independent judgment and considerable knowledge to the Board's discussions. The board term is two years renewal subject to performance contract.

# Summarized below are the key roles and responsibilities of the Board:

☐ Approve and adopt strategic plans and annual budgets, set objectives and review key risk and performance areas.

☐ Resource Mobilization	
☐ Determine overall policies and processes to ensure integrity of the Hospit	tal's
management of risk and internal contracts; and	
☐ Review at regular meetings Management's performance against approved	i
budget.	

The full Board meets at least 4 times a year. The Board members are given appropriate and timely information so that they can maintain full and effective control over strategic, financial, operational and compliance issues. Except for direction and guidance on general policy, the Board has delegated authority for conduct of day-to-day business to the Fund Administrator. The Board nonetheless retains responsibility for establishing and maintaining the Fund overall internal control, financial, operational and compliance framework

#### b) Board Meetings

The Board as per the Annual work plan meets quarterly or additionally when necessary to consider matters of overall control of the fund. The Board agenda and work plan are prepared early in the year and adequate notice, agenda and Board papers are circulated within stipulated timelines.

#### 8. Management Discussion and Analysis

As MARWA program advances, the county department of health aims to increase the number of beneficiaries and expand coverage to more citizens and their families, support efforts to ensure that the most vulnerable households remain covered, and expansion plans are rolled out. Efforts are being made to engage with distribution partners, utilize efficient enrolment models, and employ digital technology to streamline operations and enhance the end-user experience. Implementing Marwa has led to a steady increase in the claim's reimbursements from NHIF.

# 9. Environmental and Sustainability Reporting

**Kisumu Conty Health Insurance** exists to transform health insurance in Kisumu County. It's what guides us to deliver our strategy, putting the client/Citizen first, delivering health services, and improving operational excellence. Below is an outline of the organisation's policies and activities that promote sustainability.

# i) Sustainability strategy and profile

Kisumu County Health Insurance has continued quality service delivery maintained by frequent funds request from various sources and increasing health insurance coverage.

#### ii) Environmental performance

Environment is a key area that the facility has shown interest in managing so as to avoid health risks and hazardous occurrences. The fund does not operate activities which are hazardous to the environment

#### iii) Employee welfare

Kisumu County Health Insurance Fund Hospital does not take part in hiring process but is paying stipend to contracted staff who assist in supporting MARWA operations.

#### iv) Market place practices-

The organisation should outline its efforts to:

#### a) Responsible competition practice.

Kisumu County Health Insurances does not offer competitive products but act as a platform for health insurance.

#### b) Responsible Supply chain and supplier relations

The organisation uses the approved list of prequalified firms for Jaramogi Oginga Odinga Teaching and Referral Hospital as in the procurement guidelines.

We maintain the supplier relations by ensuring timely payment upon the receipts of funds.

#### c) Responsible marketing and advertisement

The organisation carries outreaches within the communities where the information about the MARWA is given to public.

Respective personnel are sent to conduct public participation and creates awareness in some cases

#### d) Product stewardship

The facility maintains the confidentiality for the insurer record

#### v) Corporate Social Responsibility / Community Engagements

The fund offers free health insurance with the aim to increase health insurance coverage and creates a health society

By Order of the Board	
	$\checkmark$

#### **Fund Administration Committee**

#### 10. Oversight Committee Report

# Marwa Kisumu Solidarity Health Insurance Scheme

"Marwa", which is the Luo word for "ours", is the name of the Kisumu Solidarity Health Insurance Scheme. Marwa is a digitally enabled health insurance scheme under the umbrella of UHC, designed to ensure that the most vulnerable and the non-poor informal sector populations of Kisumu County also have access to affordable and quality healthcare services, whenever they need it, and without suffering financial hardship. Underwritten by the National Hospital Insurance Fund (NHIF), Marwa contributes to UHC by identifying those who can pay and ensuring that they contribute, while subsidising those who cannot. In parallel, Marwa also helps clinics improve their quality.

The initiative is an outcome of a MoU between the Kisumu County government and Pharm Access Foundation, whom they asked for support with technical assistance to help set up the scheme.

#### Marwa has four elements:

1. Digitally registering and co-funding health insurance premiums for the most vulnerable households in

Kisumu.

- 2. Registering non-poor informal sector workers and others with the ability to pay.
- 3. Deployment of the Safe Care digital assessment tool to enhance the quality of healthcare.
- 4. Digital dashboards to increase transparency, create efficiency and share data to improve decision making at the institutional level.

#### How Marwa works

Marwa is digitally enabled and patient centred, connecting participants to the scheme through their (simple) mobile phones. Marwa uses its technology and resources to proactively expand cover to most vulnerable informal sector households identified through a socio-economic mapping exercise. To make a start, Marwa adopted a co-funding model, combining premium subsidy for the most vulnerable households from donors with earmarked funding from the County Government for UHC. Over the years, the County's contribution will gradually increase, ensuring the long-term sustainability of the programme and health system transformation.

Informal sector workers with the ability to pay will be encouraged to buy the NHIF cover through the marketing and outreach activities of Marwa. Funds in Marwa are ringfenced, ensuring transparency and accountability for the use of funds. Through Marwa, residents of Kisumu are registered through their mobile phones for NHIF on the M-TIBA1 platform allowing for a smooth roll out. In addition, it is critical that Marwa ensures that participants are confident enough that they will receive quality care and consider pre-paying for it. For this reason, Marwa makes use of

digital tools to enhance health care journeys in connected facilities. Through Safe Care, clinics in Kisumu are provided with a digitally enabled standards-based approach for measuring, improving and recognizing the quality of their services.

The Marwa data is organized into dashboards that display key indicators, for example utilization and cost of care statistics, metrics related to quality levels of providers and demographics. It can also provide additional information on prioritized areas such as communicable diseases such as malaria, TB and HIV/AIDS, non-communicable diseases, and maternal care. The dashboards are accessible to all key stakeholders and assist in making informed decisions.

#### **Project objectives**

- Develop and implement the strategy to expand population coverage in Kisumu County to enrol the non-poor informal sector and retain them as members.
- Support efforts to ensure that the most vulnerable households remain covered and expansion plans by the Kisumu County Government are rolled out.
- Provide technical assistance to the Kisumu County Government on data insights through the digital platforms to drive decision making.

#### **Project activities**

- Analysing and internalising the structure of Kisumu's population by socio-economic groupings and conducting research into the most promising distribution channels that Marwa can use as enrolment agents/aggregators of large groups to enrol the informal sector (for example, microfinance institutions, mobile network operators, savings and credit co-operative societies, utility providers etc.)
- Executing strategy for extension of the Marwa programme to the population that is currently not included. Activities include marketing, partnership management and enrolment. Partnership management includes establishing key partnerships with distribution/enrolment partners (arranging meetings, facilitating meetings for necessary contracts, assisting with the coordination of connecting or integrating IT systems, ensuring that their staff and field agents are being trained under bespoke capacity building initiatives etc.).
- Working with distribution/enrolment partners to pilot test and/or monitor their pilot projects on enrolment into Marwa.
- Following up with partners and working with them where necessary to scale up initial efforts to cover as many groups of citizens (and their families) as possible under Marwa.
- With others at Marwa, developing and running education campaigns to build awareness of Marwa for the informal sector.

#### Conclusion

Since its launch in 2020, over 142,000 lives have been registered in Marwa, accessing care in 49 Marwa facilities. For the attainment of the 70% health insurance coverage in Kisumu County as per the Governor Manifesto, the program needs approximate of 124M to achieve the target. I look for continuous partnership with other partners and support from the county government of Kisumu.

Name Dr. Gregory Ganda Signature Date Date CEC Health Kisumu County

#### 11. Statement of Management's Responsibilities

Approval of the financial statements

Section 167 of the Public Finance Management Act, 2012 requires that, at the end of each financial year, the Administrator of a County Public Fund established by *PFM and Health Act* shall prepare financial statements for the Fund in accordance with the standards and formats prescribed by the Public Sector Accounting Standards Board.

The Administrator of the County Public Fund is responsible for the preparation and presentation of the Fund's financial statements, which give a true and fair view of the state of affairs of the Fund for and as at the end of the financial year ended on June 30, 2021. This responsibility includes: (i) maintaining adequate financial management arrangements and ensuring that these continue to be effective throughout the reporting period; (ii) maintaining proper accounting records, which disclose with reasonable accuracy at any time the financial position of the Fund; (iii) designing, implementing and maintaining internal controls relevant to the preparation and fair presentation of the financial statements, and ensuring that they are free from material misstatements, whether due to error or fraud; (iv) safeguarding the assets of the Fund; (v) selecting and applying appropriate accounting policies; and (vi) making accounting estimates that are reasonable in the circumstances.

The Administrator of the County Public Fund accepts responsibility for the Fund's financial statements, which have been prepared using appropriate accounting policies supported by reasonable and prudent judgements and estimates, in conformity with International Public Sector Accounting Standards (IPSAS), and in the manner required by the PFM Act, 2012 and Health Act of 2019. The Administrator of the Fund is of the opinion that the Fund's financial statements give a true and fair view of the state of Fund's transactions during the financial year ended June 30, 2021, and of the Fund's financial position as at that date. The Administrator further confirm the completeness of the accounting records maintained for the Fund, which have been relied upon in the preparation of the Fund's financial statements as well as the adequacy of the systems of internal financial control.

In preparing the financial statements, the Administrator of the County Public Fund has assessed the Fund's ability to continue as a going concern and disclosed, as applicable, matters relating to the use of going concern basis of preparation of the financial statements. OR

Nothing has come to the attention of the Administrator to indicate that the Fund will not remain a going concern for at least the next twelve months from the date of this statement.

# The Fund's financial statements were approved by the Board on 15 (NOV) 2021 and signed on its behalf by: Administrator of the County Public Fund

## REPUBLIC OF KENYA

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Enhancing Accountability

HEADQUARTERS
Anniversary Towers
Monrovia Street
P.O. Box 30084-00100
NAIROBI

# REPORT OF THE AUDITOR-GENERAL ON KISUMU COUNTY SOCIAL HEALTH INSURANCE FUND FOR THE YEAR ENDED 30 JUNE, 2021

#### PREAMBLE

I draw your attention to the contents of my report which is in three parts:

- A. Report on the Financial Statements that considers whether the financial statements are fairly presented in accordance with the applicable financial reporting framework, accounting standards and the relevant laws and regulations that have a direct effect on the financial statements.
- B. Report on Lawfulness and Effectiveness in Use of Public Resources which considers compliance with applicable laws, regulations, policies, gazette notices, circulars, guidelines and manuals and whether public resources are applied in a prudent, efficient, economic, transparent and accountable manner to ensure Government achieves value for money and that such funds are applied for the intended purpose.
- C. Report on Effectiveness of Internal Controls, Risk Management and Governance which considers how the entity has instituted checks and balances to guide internal operations. This responds to the effectiveness of the governance structure, the risk management environment and the internal controls, developed and implemented by those charged with governance for orderly, efficient and effective operations of the entity.

An unmodified opinion does not necessarily mean that an entity has complied with all relevant laws and regulations and that its internal controls, risk management and governance systems are properly designed and were working effectively in the financial year under review.

The three parts of the report are aimed at addressing the statutory roles and responsibilities of the Auditor-General as provided by Article 229 of the Constitution, the Public Finance Management Act, 2012 and the Public Audit Act, 2015. The three parts of the report, when read together constitute the report of the Auditor-General.

#### REPORT ON THE FINANCIAL STATEMENTS

#### **Qualified Opinion**

I have audited the accompanying financial statements of Kisumu County Social Health Insurance Fund set out on pages 1 to 15, which comprise of the statement of financial position as at 30 June, 2021, and the statement of financial performance, statement of changes in net assets, statement of cash flows and statement of comparison of budget and actual amounts for the year then ended, and a summary of significant accounting policies and other explanatory information in accordance with the provisions of Article 229 of the Constitution of Kenya and Section 35 of the Public Audit Act, 2015. I have obtained all the information and explanations which, to the best of my knowledge and belief, were necessary for the purpose of the audit.

In my opinion, except for the effects of the matter described in the Basis for Qualified Opinion section of my report, the financial statements present fairly, in all material respects, the financial position of Kisumu County Social Health Insurance Fund as at 30 June, 2021, and of its financial performance and its cash flows for the year then ended, in accordance with International Public Sector Accounting Standards (Accrual Basis) and comply with the Kisumu County Social Health Insurance Fund Regulations, 2020 and the Public Finance Management Act, 2012.

#### **Basis for Qualified Opinion**

# **Unsupported Revenue from Exchange Transactions**

The statement of financial performance reflects an amount of Kshs.24,169,840 which, as disclosed in Note 1 to the financial statements relates to capitations from NHIF and Linda Mama NHIF. Records provided for audit indicated that these amounts were received through forty-eight (48) health facilities. The amounts were also traced to the bank and the cashbook. However, none of the balances could be traced to the indicated health facilities as the entities financial statements did not record any transfers to the Fund.

In the circumstances, the completeness and accuracy of the reported NHIF-Capitation, Premium and Linda Mama contributions could not be confirmed.

The audit was conducted in accordance with International Standards of Supreme Audit Institutions (ISSAIs). I am independent of the Kisumu County Social Health Insurance Fund Management in accordance with ISSAI 130 on Code of Ethics. I have fulfilled other ethical responsibilities in accordance with the ISSAI and in accordance with other ethical requirements applicable to performing audits of financial statements in Kenya. I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my qualified opinion.

# **Emphasis of Matter**

# **Budgetary Control and Performance**

The statement of comparative budget and actual amounts reflects final receipts budget and actual on a comparable basis of Kshs.24,169,840. Similarly, the Fund expended Kshs.2,518, against a budget of the same amount. However, no approved budget was provided for audit review. This was contrary to Regulation 43(2) of the Public Finance Management (County Governments) Regulations, 2015 states that County government entities shall execute their approved budgets based on the annual appropriation legislation, and the approved annual cash flow plan with the exception of unforeseen and

unavoidable spending dealt with through the County Emergency Fund, or supplementary estimates

My opinion is not modified in respect of this matter.

#### **Key Audit Matters**

Key audit matters are those matters that, in my professional judgment, are of most significance in the audit of the financial statements. There were no key audit matters to report in the year under review.

REPORT ON LAWFULNESS AND EFFECTIVENESS IN USE OF PUBLIC RESOURCES

#### Conclusion

As required by Article 229(6) of the Constitution, based on the audit procedures performed, except for the matters described in the Basis for Conclusion on Lawfulness and Effectiveness in Use of Public Resources section of my report, I confirm that, nothing else has come to my attention to cause me to believe that public resources have not been applied lawfully and in an effective way.

#### **Basis for Conclusion**

#### Late Submission of the Financial Statements

Kisumu County Social Health Insurance Fund annual report and financial statements for the year ended 30 June, 2021 were submitted to the Office of the Auditor-General on 23 November, 2023 which is approximately 26 months late. This is contrary to Section 81(4)(a) of the Public Finance Management Act, 2012 which states that not later than three months after the end of each financial year, the accounting officer for the entity shall submit the entity's financial statements to the Auditor-General.

In the circumstances, Management was in breach of law.

The audit was conducted in accordance with ISSAI 4000. The standard requires that I comply with ethical requirements and plan and perform the audit to obtain assurance about whether the activities, financial transactions and information reflected in the financial statements are in compliance, in all material respects, with the authorities that govern them. I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my conclusion.

REPORT ON EFFECTIVENESS OF INTERNAL CONTROLS, RISK MANAGEMENT AND GOVERNANCE

#### Conclusion

As required by Section 7(1)(a) of the Public Audit Act, 2015, based on the audit procedures performed, I confirm that, nothing has come to my attention to cause me to believe that internal controls, risk management and overall governance were not effective.

#### **Basis for Conclusion**

The audit was conducted in accordance with ISSAI 2315 and ISSAI 2330. The standards require that I plan and perform the audit to obtain assurance about whether effective processes and systems of internal control, risk management and governance were operating effectively, in all material respects. I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my conclusion.

#### Responsibilities of Management and those Charged with Governance

Management is responsible for the preparation and fair presentation of these financial statements in accordance with International Public Sector Accounting Standards (Accrual Basis) and for maintaining effective internal control as Management determines is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error and for its assessment of the effectiveness of internal control, risk management and governance.

In preparing the financial statements, Management is responsible for assessing the Fund's ability to continue to sustain its services, disclosing, as applicable, matters related to sustainability of services and using the applicable basis of accounting unless Management is aware of the intention to terminate the Fund or to cease operations.

Management is also responsible for the submission of the financial statements to the Auditor-General in accordance with the provisions of Section 47 of the Public Audit Act, 2015.

In addition to the responsibility for the preparation and presentation of the financial statements described above, Management is also responsible for ensuring that the activities, financial transactions and information reflected in the financial statements are in compliance with the authorities which govern them, and that public resources are applied in an effective way.

Those charged with governance are responsible for overseeing the Fund's financial reporting process, reviewing the effectiveness of how Management monitors compliance with relevant legislative and regulatory requirements, ensuring that effective processes and systems are in place to address key roles and responsibilities in relation to governance and risk management, and ensuring the adequacy and effectiveness of the control environment.

#### Auditor-General's Responsibilities for the Audit

The audit objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes my opinion in accordance with the provisions of Section 48 of the Public Audit Act, 2015 and submit the audit report in compliance with Article 229(7) of the Constitution. Reasonable assurance is a high level of assurance, but is not a guarantee that an audit conducted in accordance with ISSAIs will always detect a material misstatement and weakness when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could

reasonably be expected to influence the economic decisions of users taken on the basis of these financial statements.

In addition to the audit of the financial statements, a compliance audit is planned and performed to express a conclusion about whether, in all material respects, the activities, financial transactions and information reflected in the financial statements are in compliance with the authorities that govern them and that public resources are applied in an effective way, in accordance with the provisions of Article 229(6) of the Constitution and submit the audit report in compliance with Article 229(7) of the Constitution.

Further, in planning and performing the audit of the financial statements and audit of compliance, I consider internal control in order to give an assurance on the effectiveness of internal controls, risk management and governance processes and systems in accordance with the provisions of Section 7(1)(a) of the Public Audit Act, 2015 and submit the audit report in compliance with Article 229(7) of the Constitution. My consideration of the internal control would not necessarily disclose all matters in the internal control that might be material weaknesses under the ISSAIs. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements caused by error or fraud in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions.

Because of its inherent limitations, internal control may not prevent or detect misstatements and instances of non-compliance. Also, projections of any evaluation of effectiveness to future periods are subject to the risk that controls may become inadequate because of changes in conditions, or that the degree of compliance with the Fund's policies and procedures may deteriorate.

As part of an audit conducted in accordance with ISSAIs, I exercise professional judgement and maintain professional skepticism throughout the audit. I also:

- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, design and perform audit procedures responsive to those risks, and obtain audit evidence that is sufficient and appropriate to provide a basis for my opinion. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control.
- Evaluate the appropriateness of accounting policies used and the reasonableness of accounting estimates and related disclosures made by the Management.
- Conclude on the appropriateness of the Management's use of the applicable basis of
  accounting and, based on the audit evidence obtained, whether a material uncertainty
  exists related to events or conditions that may cast significant doubt on the Fund's
  ability to continue to sustain its services. If I conclude that a material uncertainty exists,
  I am required to draw attention in the auditor's report to the related disclosures in the
  financial statements or, if such disclosures are inadequate, to modify my opinion. My

conclusions are based on the audit evidence obtained up to the date of my audit report. However, future events or conditions may cause the Fund to cease to continue to sustain its services.

- Evaluate the overall presentation, structure and content of the financial statements, including the disclosures and whether the financial statements represent the underlying transactions and events in a manner that achieves fair presentation.
- Obtain sufficient appropriate audit evidence regarding the financial information and business activities of the Fund to express an opinion on the financial statements.
- Perform such other procedures as I consider necessary in the circumstances.

I communicate with Management regarding, among other matters, the planned scope and timing of the audit and significant audit findings, including any significant deficiencies in internal controls that are identified during the audit.

I also provide Management with a statement that I have complied with relevant ethical requirements regarding independence and to communicate with them all relationships and other matters that may reasonably be thought to bear on my independence and where applicable, related safeguards.

FCPANancy Gathungu, CBS AUDITOR-GENERAL

Nairobi

20 March, 2024

# 13. Statement of Financial Performance for the Year Ended 30th June 2021

Descriptor	Note	15 V 2020 2020	
Revenue From Exchange Transactions			
Others; Capitation, Premium & Linda Mama	1	24,169,840.00	
Total Revenue		24,169,840.00	
Expenses			
Use of goods and services	2	2,518.00	
Total Expenses		2,518.00	
Surplus for the Period		24,167,322.00	

Name: Evans Oloo

Administrator of the Fund

Name Joshua Chinton Okise Fund Accountants FEB

ICPAK Member Number: TANT

# 14. Statement of Financial Position As at 30 June 2021

		Kshs	Kshs
Assets			
Current Assets			
Cash and Cash Equivalents	3	24,167,322.00	
Total current assets		24,167,322.00	
Total Assets		24,167,322.00	
Liabilities			
Current Liabilities			
Total current liabilities		0	
Non-Current Liabilities			
Total Liabilities		0	
Net Assets		24,167,322.00	
Accumulated Surplus		24,167,322.00	
Total Net Assets and Liabilities		24,167,322.00	

The accounting policies and explanatory notes to these financial statements form an integral part of the financial statements. The entity financial statements were approved on 15th Nov 2021 and signed by:

Name: Evans Oloo

Administrator of the Fund

Vanga V. Joshud Chuton Okise

ICPAK Member NumberNT

# 15. Statement Of Changes in Net Assets for the year ended 30th June 2021

		Regulation		
	Retick of the half of the	State of the Asha	Accommutate Routphus	Tetal Kshs
Balance As At 1 July (2019/2020)	0	0	00	00
Surplus/(Deficit) For the Period	0	0	0	0
Funds Received During the Year	0			0
Transfers				
Revaluation Gain				
Balance As At 30 June (2019/2020)	0	0	0	0
Balance As At 1 July (2020/2021)	0	0	0	0
Surplus/(Deficit) For the Period	-	-	24,167,322.00	
Funds Received During the Year	24,169,840.00			24,169,840.00
Balance As At 30 June (2021/2022)			24,167,322.00	24,167,322.00

# 16. Statement of Cash Flows for The Year Ended 30 June 2021

Description	Chrish EV 2020/2021. Current EV 2019/2020 Kshs Kshs
Cash flows from operating activities	
Receipts	
Receipts from Capitation and other transfers	24,169,840.00
Total receipts	24,169,840.00
Payments	21,102,010.00
Use of goods	2,518.00
Net increase/(decrease) in cash & cash	
Equivalents	24,167,322.00
Cash and cash equivalents at 1 July	
Cash and cash equivalents at 30 June	24,167,322.00

(PSASB has prescribed the direct method of cash flow preparation/ presentation for all entities under the IPSAS accrual basis of accounting.)

# 17. Statement Of Comparison of Budget and Actual Amounts for The Period

Description	Original \ budget	Adjust sams	Actuation Final findige		Performa  100  difference 1% (1/16/2000)	
	Kshs /	1 K	Kishs	lčshs	Kshs	
	a	<b>b</b> -	C=(a+b)	d	e=(c-d)	f=d/c*100
Revenue						
Other Income; Capitation, Linda mama and Edu Afya	24,169,840.00		24,169,840.00	24,169,840.00	0	0%
Total Income	24,169,840.00	-	24,169,840.00	24,169,840.00	(00)	100%
Expenses						
Use of goods	2,518.00	0	2,518.00	2,518.00	0	100%
Total Expenditure	2,518.00	0)	2,518.00	2,518.00	(0)	100%
<b>Surplus For the Period</b>	24,167,322.00	0	24,167,322.00	24,167,322.00	0	100%
Capital expenditure					0	100%

# **Budget notes**

The budget was spent based on the actuals

#### 18. Notes to the Financial Statements

#### 1. General Information

Kisumu County Health Insurance Fund entity is established by and derives its authority and accountability from Health Act. The entity is wholly owned by the Kisumu County Government and is domiciled in Kenya. The entity's principal activity is offering health insurance.

#### 2. Statement of compliance and basis of preparation

The Fund's financial statements have been prepared in accordance with and comply with International Public Sector Accounting Standards (IPSAS). The financial statements are presented in Kenya shillings, which is the functional and reporting currency of the Fund. The accounting policies have been consistently applied to all the years presented. The financial statements have been prepared on the basis of historical cost, unless stated otherwise. The cash flow statement is prepared using the direct method. The financial statements are prepared on accrual basis.

#### 3. Adoption of new and revised standards

Standard	Effective date and impact
IPSAS 41: Financial	
Instruments	Applicable: 1st January 2023
	The objective of IPSAS 41 is to establish principles for the financial
	reporting of financial assets and liabilities that will present relevant
	and useful information to users of financial statements for their
	assessment of the amounts, timing and uncertainty of an Entity's
	future cash flows.
	IPSAS 41 provides users of financial statements with more useful
	information than IPSAS 29, by:
	<ul> <li>Applying a single classification and measurement model for</li> </ul>
	financial assets that considers the characteristics of the asset's
	cash flows and the objective for which the asset is held;
	Applying a single forward-looking expected credit loss
	model that is applicable to all financial instruments subject to
	impairment testing; and

Standard	Effective date and impact				
	<ul> <li>Applying an improved hedge accounting model that broadens the hedging arrangements in scope of the guidance.</li> <li>The model develops a strong link between an Entity's risk management strategies and the accounting treatment for instruments held as part of the risk management strategy.</li> </ul>				
	(State the impact of the standard to the Entity if relevant)				
IPSAS 42: Social	Applicable: 1st January 2023				
Benefits	The objective of this Standard is to improve the relevance, faithful				
	representativeness and comparability of the information that a				
	reporting Entity provides in its financial statements about social				
	benefits. The information provided should help users of the financial				
	statements and general-purpose financial reports assess:				
	(a) The nature of such social benefits provided by the Entity;				
	(b) The key features of the operation of those social benefit schemes;				
	and				
	(c) The impact of such social benefits provided on the Entity's				
	financial performance, financial position and cash flows.				
	(State the impact of the standard to the Entity if relevant)				
Amendments to	Applicable: 1st January 2023				
Other IPSAS	a) Amendments to IPSAS 5, to update the guidance related to				
resulting from IPSAS	the components of borrowing costs which were inadvertently				
41, Financial	omitted when IPSAS 41 was issued.				
Instruments	b) Amendments to IPSAS 30, regarding illustrative examples on				
	hedging and credit risk which were inadvertently omitted				
	when IPSAS 41 was issued.				
	c) Amendments to IPSAS 30, to update the guidance for				
	accounting for financial guarantee contracts which were				
	inadvertently omitted when IPSAS 41 was issued.				
	Amendments to IPSAS 33, to update the guidance on classifying				
	financial instruments on initial adoption of accrual basis IPSAS				
	which were inadvertently omitted when IPSAS 41 was issued.				
	•				

Standard	Effective date and impact			
	(State the impact of the standard to the Entity if relevant)			
Other improvements	Applicable 1st January 2023			
to IPSAS	IPSAS 22 Disclosure of Financial Information about the General			
	Government Sector.			
	Amendments to refer to the latest System of National Accounts (SNA			
	2008).			
	IPSAS 39: Employee Benefits			
	Now deletes the term composite social security benefits as it is no			
	longer defined in IPSAS.			
	• IPSAS 29: Financial instruments: Recognition and			
	Measurement			
	Standard no longer included in the 2021 IPSAS handbook as it is now			
	superseded by IPSAS 41 which is applicable from 1st January 2023.			
	State the impact of the standard to the Entity if relevant			

<sup>(</sup>i) New and amended standards and interpretations in issue but not yet effective in the year ended 30 June 2023.

Standard	Effective date and impact:		
IPSAS 43	Applicable 1st January 2025		
	The standard sets out the principles for the recognition,		
	measurement, presentation, and disclosure of leases. The objective is		
	to ensure that lessees and lessors provide relevant information in a		
	manner that faithfully represents those transactions. This information		
	gives a basis for users of financial statements to assess the effect that		
	leases have on the financial position, financial performance and		
	cashflows of an Entity.		
	The new standard requires entities to recognise, measure and present		
	information on right of use assets and lease liabilities.		
	State the expected impact of the standard to the Entity if relevant		
IPSAS 44: Non-	Applicable 1st January 2025		
Current Assets Held	The Standard requires,		
for Sale and			

Standard	Effective date and impact:	
Discontinued	Assets that meet the criteria to be classified as held for sale to be	
Operations	measured at the lower of carrying amount and fair value less costs to	
	sell and the depreciation of such assets to cease and:	
	Assets that meet the criteria to be classified as held for sale to be	
	presented separately in the statement of financial position and the	
	results of discontinued operations to be presented separately in the	
	statement of financial performance.	
	State the expected impact of the standard to the Entity if relevant	

# (ii) Early adoption of standards

The Entity did not early – adopt any new or amended standards in the financial year or the entity adopted the following standards early (state the standards, reason for early adoption and impact on entity's financial statements.)

- 1. Significant Accounting Policies
- a) Revenue recognition
- i. Revenue from non-exchange transactions

#### Transfers from other government entities

Revenues from non-exchange transactions with other government entities are measured at fair value and recognized on obtaining control of the asset (cash, goods, services and property) if the transfer is free from conditions and it is probable that the economic benefits or service potential related to the asset will flow to the entity and can be measured reliably.

#### b) Budget information

The original budget for FY 2020/2021 was approved by the oversight committee. Subsequent revisions or additional appropriations were made to the approved budget in accordance with specific approvals from the appropriate authorities. The additional appropriations are added to the original budget by the entity upon receiving the respective approvals in order to conclude the final budget.

The entity's budget is prepared on a different basis to the actual income and expenditure disclosed in the financial statements. The financial statements are prepared on accrual basis using a classification based on the nature of expenses in the statement of financial performance, whereas the budget is prepared on a cash basis. The amounts in the financial statements were recast from the accrual basis to the cash basis and reclassified by presentation to be on the same basis as the approved budget. A comparison of budget and actual amounts, prepared on a comparable basis to the approved budget, is then presented in the statement of comparison of budget and actual amounts.

# Summary of Significant Accounting Policies (Continued)

In addition to the Basis difference, adjustments to amounts in the financial statements are also made for differences in the formats and classification schemes adopted for the presentation of the financial statements and the approved budget.

A statement to reconcile the actual amounts on a comparable basis included in the statement of comparison of budget and actual amounts and the actuals as per the statement of financial performance has been presented under section of these financial statements.

#### c) Property, plant and equipment

All property, plant and equipment are stated at cost less accumulated depreciation and impairment losses. Cost includes expenditure that is directly attributable to the acquisition of the items. When significant parts of property, plant and equipment are required to be replaced at intervals, the entity recognizes such parts as individual assets with specific useful lives and depreciates them accordingly. Likewise, when a major inspection is performed, its cost is recognized in the carrying amount of the plant and equipment as a replacement if the recognition criteria are satisfied. All other repair and maintenance costs are recognized in surplus or deficit as incurred. Where an asset is acquired in a non-exchange transaction for nil or nominal consideration the asset is initially measured at its fair value.

#### **Summary of Significant Accounting Policies (Continued)**

#### **Amortized cost**

Financial assets that are held for collection of contractual cash flows where those cash flows represent solely payments of principal and interest, and that are not designated at fair value through surplus or deficit, are measured at amortized cost. A gain or loss on an instrument that is subsequently measured at amortized cost and is not part of a hedging relationship is recognized in profit or loss when the asset is de-recognized or impaired. Interest income from these financial assets is included in finance income using the effective interest rate method.

#### Fair value through net assets/ equity

Financial assets that are held for collection of contractual cash flows and for selling the financial assets, where the assets' cash flows represent solely payments of principal and interest, are measured at fair value through net assets/ equity. Movements in the carrying amount are taken through net assets, except for the recognition of impairment gains or losses, interest revenue and foreign exchange gains and losses which are recognized in surplus/deficit. Interest income from these financial assets is included in finance income using the effective interest rate method.

#### Fair value through surplus or deficit

Financial assets that do not meet the criteria for amortized cost or fair value through net assets/ equity are measured at fair value through surplus or deficit. A business model where the entity manages financial assets with the objective of realizing cash flows through solely the sale of the assets would result in a fair value through surplus or deficit model.

#### Trade and other receivables

Trade and other receivables are recognized at fair values less allowances for any uncollectible amounts. Trade and other receivables are assessed for impairment on a continuing basis. An estimate is made of doubtful receivables based on a review of all outstanding amounts at the year end.

#### **Impairment**

The entity assesses, on a forward-looking basis, the expected credit loss ('ECL') associated with its financial assets carried at amortized cost and fair value through net assets/equity. The entity recognizes a loss allowance for such losses at each reporting date.

# Significant Accounting Policies (Continued)

#### Financial liabilities

#### Classification

The entity classifies its liabilities as subsequently measured at amortized cost except for financial liabilities measured through profit or loss.

#### d) Inventories

Inventory is measured at cost upon initial recognition. To the extent that inventory was received through non-exchange transactions (for no cost or for a nominal cost), the cost of the inventory is its fair value at the date of acquisition.

Costs incurred in bringing each product to its present location and conditions are accounted for, as follows:

- Raw materials: purchase cost using the weighted average cost method
- Finished goods and work in progress: cost of direct materials and labour and a proportion of manufacturing overheads based on the normal operating capacity, but excluding borrowing costs

After initial recognition, inventory is measured at the lower of cost and net realizable value. However, to the extent that a class of inventory is distributed or deployed at no charge or for a nominal charge, that class of inventory is measured at the lower of cost and current replacement cost. Net realizable value is the estimated selling price in the ordinary course of operations, less the estimated costs of completion and the estimated costs necessary to make the sale, exchange, or distribution. Inventories are recognized as an expense when deployed for utilization or consumption in the ordinary course of operations of the Entity.

#### e) Cash and cash equivalents

Cash and cash equivalents comprise cash on hand and cash at bank, short-term deposits on call and highly liquid investments with an original maturity of three months or less, which are readily convertible to known amounts of cash and are subject to insignificant risk of changes in value. Bank account balances include amounts held at the Central Bank of Kenya and at various commercial banks at the end of the financial year. For the purposes of these financial statements, cash and cash equivalents also include short term cash imprest and advances to authorised public officers and/or institutions which were not surrendered or accounted for at the end of the financial year.

#### f) Comparative figures

Where necessary comparative figures for the previous financial year have been amended or reconfigured to conform to the required changes in presentation.

#### 5. Significant judgments and sources of estimation uncertainty

The preparation of the Entity's financial statements in conformity with IPSAS requires management to make judgments, estimates and assumptions that affect the reported amounts of revenues, expenses, assets and liabilities, and the disclosure of contingent liabilities, at the end of the reporting period. However, uncertainty about these assumptions and estimates could result in outcomes that require a material adjustment to the carrying amount of the asset or liability affected in future periods.

State all judgements, estimates and assumptions made e.g.

#### a) Estimates and assumptions -

The key assumptions concerning the future and other key sources of estimation uncertainty at the reporting date, that have a significant risk of causing a material adjustment to the carrying amounts of assets and liabilities within the next financial year, are described below. The Entity based its assumptions and estimates on parameters available when the consolidated financial statements were prepared. However, existing circumstances and assumptions about future developments may change due to market changes or circumstances arising beyond the control of the Entity. Such changes are reflected in the assumptions when they occur. IPSAS 1.140.

#### b) Useful lives and residual values

The useful lives and residual values of assets are assessed using the following indicators to inform potential future use and value from disposal:

- > The condition of the asset based on the assessment of experts employed by the Entity
- ➤ The nature of the asset, its susceptibility and adaptability to changes in technology and processes
- > The nature of the processes in which the asset is deployed
- ➤ Availability of funding to replace the asset
- ➤ Changes in the market in relation to the asset

# 6. Notes to The Financial Statements

#### 1. Other income

THE RESERVE TO SERVE THE RESERVE TO SERVE THE RESERVE			
Description	2020/2021	2019/2020	
THE TOTAL PROPERTY OF THE PARTY	Kshs	Kshs	
Capitations from NHIF	21,573,900.00	0	
Linda mama from NHIF	2,595,930.00	0	
Total Other Income	24,169,830.00	0	

All the funds were received from NHIF inform of capitation and Linda mama

# 2. Use of Goods and Services

	71/20/2021 201972020 20197200 2019700 2		
Description	Kshs.	Kshs.	
Bank Charges	2,518.00		
Total	2,518.00		

# 3. Cash and cash equivalents

Descriptions of the latest and the l	FY 2020/2021	EY. 2019/2010
Current Account	24,167,322.00	Market Committee of the
Total Cash and Cash Equivalents	24,167,322.00	

# Notes to the Financial Statements Continued

Detailed analysis of the cash and cash equivalents are as follows:

erek Parkour in the	2020/2021	
omicial List totique		
	The state of the state of the state of	A SHARE
Current Account		
Kenya Commercial Bank	24,167,322.00	
Sub- Total	24,167,322.00	
Grand Total	24,167,322.00	

#### 19. Annexes

# Annex I: Progress on Follow Up of Prior Year Auditor's Recommendations

The following is the summary of issues raised by the external auditor, and management comments that were provided to the auditor.

Reference No voither a external	isalo/ Observation From Exporter	Standenene	Assetus; (Keselved A Neif (Keselved)	intellanet Leftus i dair Bhen von Copedine issue
This is the first-time audit	N/A	N/A	N/A	N/A

Fund Administrator (Kisumu County Health Insurance Fund)

Date

19/2/024