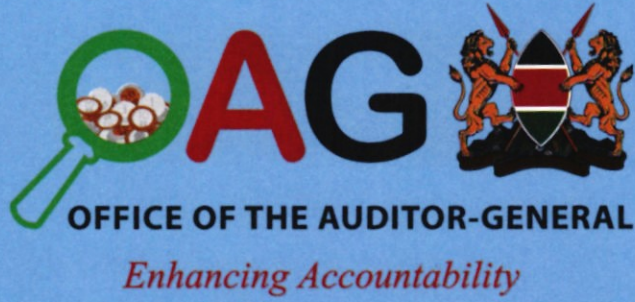


REPUBLIC OF KENYA



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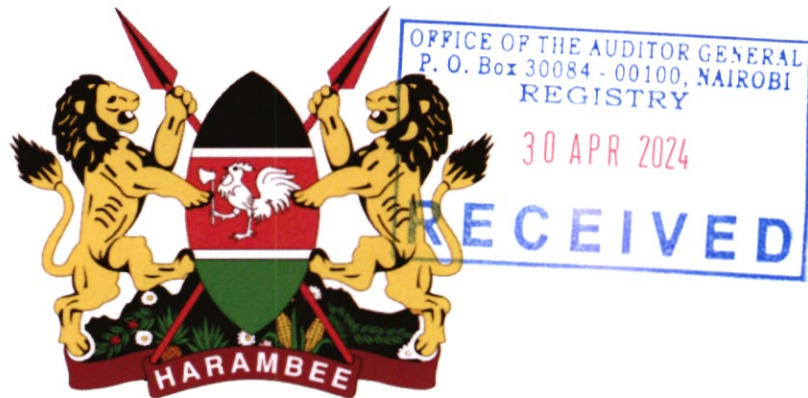
**THE AUDITOR-GENERAL**

**ON**

**AUCTIONEERS LICENSING BOARD**

**FOR THE YEAR ENDED  
30 JUNE, 2023**





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**AUCTIONEERS LICENSING BOARD**

**ANNUAL REPORT AND FINANCIAL STATEMENTS**

**FOR THE FINANCIAL YEAR ENDING  
30<sup>TH</sup> JUNE 2023**

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**Prepared in accordance with the Accrual Basis of Accounting Method  
under the International Public Sector Accounting Standards (IPSAS)**



**Auctioneers Licensing Board  
Annual Report and Financial Statements  
For the year ended June 30, 2023.**

**Table of Contents**

1.	KEY ENTITY INFORMATION AND MANAGEMENT .....	ii
(a)	Background information .....	ii
(b)	Principal Activities .....	ii
(c)	Key Management .....	ii
(d)	Fiduciary Management .....	iii
(e)	Fiduciary Oversight Arrangements .....	iii
(f)	Auctioneers Licensing Board Headquarters .....	iv
(g)	Auctioneers Licensing Board Contacts .....	iv
(h)	Auctioneers Licensing Board's Bankers .....	iv
(i)	Independent Auditors .....	iv
(j)	Principal Legal Adviser .....	iv
2.	THE BOARD MEMBERS .....	v
3.	MANAGEMENT TEAM .....	viii
4.	CHAIRMAN'S STATEMENT .....	ix
5.	REPORT OF THE CHIEF EXECUTIVE OFFICER .....	xi
7.	CORPORATE GOVERNANCE STATEMENT .....	xiii
8.	MANAGEMENT DISCUSSION AND ANALYSIS .....	xiv
9.	REPORT OF THE DIRECTORS .....	xv
10.	STATEMENT OF DIRECTORS' RESPONSIBILITIES .....	xvii
11.	REPORT OF THE INDEPENDENT AUDITOR FOR THE FINANCIAL STATEMENTS OF THE AUCTIONEERS LICENSING BOARD .....	xix
13	STATEMENTS OF FINANCIAL POSITION AS AT 30 JUNE 2023 .....	2
14.	STATEMENTS OF CHANGES IN NET ASSETS .....	3
15.	STATEMENT OF CASH FLOWS FOR THE YEAR ENDED 30 JUNE 2023 .....	4
16.	STATEMENT OF COMPARISON OF BUDGET AND ACTUAL AMOUNTS FOR THE YEAR ENDED 30 JUNE 2023 .....	5
17.	NOTES TO THE FINANCIAL STATEMENTS .....	6
	APPENDIXES .....	22
	APPENDIX 1: PROGRESS ON FOLLOW UP OF AUDITOR RECOMMENDATIONS .....	22
	APPENDIX II: INTER-ENTITY TRANSFERS .....	25
	APPENDIX III: RECORDING OF TRANSFERS FROM OTHER GOVERNMENT ENTITIES .....	26



**Auctioneers Licensing Board  
Annual Report and Financial Statements  
For the year ended June 30, 2023.**

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1. KEY ENTITY INFORMATION AND MANAGEMENT

**(a) Background information**

The Auctioneers Licensing Board is established under Section 3(1) of the Auctioneers Act Cap 1996 of the Laws of Kenya. The Auctioneers Licensing Board is domiciled in Kenya and has only one officer in Nairobi County. The object and purpose for which the Board is established are to exercise general supervision and control over the business and practice of Auctioneers.

**(b) Principal Activities**

The specific functions of the Board as stipulated under Section 4(2) of the Act.

(1) The object and purpose for which the Board is established are to exercise general supervision and control over the business and practice of auctioneers.

(2) Without prejudice to the generality of subsection (1) the Board shall—

- (a) License and regulate the business and practice of auctioneers;
- (b) Supervise and discipline licensed auctioneers;
- (c) Develop and facilitate adequate training programs for licensed auctioneers;
- (d) Conduct routine inspections and visits of auctioneer's premises;
- (e) Set maintain and continuously improve the standards of learning professional competence and professional conduct for the provision of auctioneering services in Kenya;
- (f) Determine maintain and enhance the standards of professional practice and ethical conduct and learning for the auctioneering profession in Kenya.

**(c) Key Management**

The Auctioneers Licensing Board's day-to-day management is under the following key organs:

- Board of Directors/ Council/ Management etc.;
- Accounting Officer and the Board's Secretary and
- Management

**Auctioneers Licensing Board  
Annual Report and Financial Statements  
For the year ended June 30, 2023.**

**(d) Fiduciary Management**

Name of the Staff	Responsibility
Hon. Peter Gesora	Chairman
Hon. Kenneth Cheruiyot	CEO/ Secretary
Ruth Wangui Mburu	HR and Administration

The board draws its secretariat from the Judiciary as well as State Law office and Department of Justice. They include 1 secretaries 1 Office Administrator, 1 Accountant, a clerk and 1 messenger. In case there is a need to enhance its operations, the Board draws additional secretariat from the Judiciary's Milimani Law Court's staff. Salaries and all other employment benefits are paid from the Judiciary as well as State Law office and Department of Justice. This arrangement shall continue until the Board becomes fully autonomous.

**(e) Fiduciary Oversight Arrangements**

Name of the Committee	Members
Finance and Audit Committee	None- Finance procurement and audit committee are under The Office of the Attorney General.
Governance and Ethics Committee	None
Any other Committee	None

**Auctioneers Licensing Board  
Annual Report and Financial Statements  
For the year ended June 30, 2023.**

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**KEY ENTITY INFORMATION AND MANAGEMENT (Continued)**

**(f) Auctioneers Licensing Board Headquarters**

P.O. BOX 30041-00100  
Re-Insurance Plaza 4th Floor  
TAIFA /Road/Highway  
Nairobi KENYA.

**(g) Auctioneers Licensing Board Contacts**

Telephone: :( 254) 725492786/020-2716504/2/3  
E-mail: [auctioneerslicensingboard@yahoo.com](mailto:auctioneerslicensingboard@yahoo.com)

**(h) Auctioneers Licensing Board's Bankers**

Central Bank of Kenya  
Haile Selassie Avenue  
P O. BOX 60000  
City Square 00200  
Nairobi Kenya

Kenya Commercial Bank  
Kencom Hse  
P O BOX 48400-00100 GPO  
Nairobi

**(i) Independent Auditors**

Auditor General  
Office of the Auditor General  
Anniversary Towers University Way  
P O. BOX 30084  
GOP 00100  
Nairobi Kenya



**(j) Principal Legal Adviser**

The Attorney General  
State Law Office  
Harambee Avenue  
P O. BOX 40112  
City Square 00200  
Nairobi Kenya






**Auctioneers Licensing Board  
Annual Report and Financial Statements  
For the year ended June 30, 2023.**

**2. THE BOARD MEMBERS**




Ref	Members	Details
1.	 <p data-bbox="528 999 751 1059">Hon. Peter Gesora Chairman</p>	<p data-bbox="997 465 1501 589">Peter Ngare Gesora is the current Chairman of the Auctioneers Licencing Board. He is also the Chief Magistrate at Milimani Commercial Court. He is a holder of a degree in law and a diploma from the Kenya School of Law.</p> <p data-bbox="997 595 1501 667">Mr. Gesora joined the Judiciary in the year 2001 as a District Magistrate II (Prof). He then rose the rank to his current position.</p> <p data-bbox="997 674 1501 819">He has served in various stations namely Thika Muranga Kangema Tawa Chuka Machakos and Naivasha. He brings on board vast experience to the Board. He has also served as a special magistrate in children's cases anti-corruption cases and probate and administration cases.</p> <p data-bbox="997 826 1501 898">He has attended many training seminars which have gone a long way to improve his skills. He has served the Judiciary in various technical committees.</p> <p data-bbox="997 927 1501 1099">IN EXERCISE of the powers conferred by section 3 (1) (a) of the Auctioneers Act the Chief Justice appointed him as Chairperson of the Auctioneers Board with effect from the 8th June 2017 for a renewable term of three (3) years via gazette notice NO. 5740 dated the 12th of June 2017. His last and final term ended on 8<sup>th</sup> June 2023.</p>
2.	 <p data-bbox="312 1576 608 1675">Hon. Kenneth Cheruiyot Secretary</p>	<p data-bbox="997 1137 1501 1261">Kenneth Cheruiyot is the Secretary at the Auctioneers Licencing Board. He is a Principal Magistrate at Milimani Criminal Magistrates' Court. He holds a degree in law and a diploma from the Kenya School of Law.</p> <p data-bbox="997 1267 1501 1514">Mr. Cheruiyot joined the Judiciary in the year 2008 as a Resident Magistrate. He then rose through the ranks to his current position. He served in Nyeri and Kerugoya as a magistrate and as Deputy Registrar in the High Court at Nyeri and Kerugoya and as Deputy Registrar in the Court of Appeal at Nyeri. He has also served as a Judge Advocate in the Court Martial of the Kenya Defence Forces and as a special magistrate in children cases anti-corruption cases and probate and administration cases.</p> <p data-bbox="997 1543 1501 1744">IN EXERCISE of the powers conferred by section 7 (1) and 3 (1) (g) of the Auctioneers Act the Chief Justice appointed him to be a secretary of the Auctioneers Licensing Board for a period of three (3) years effective from 9th October 2017 via GAZETTE NOTICE NO. 10382 dated the 16th October 2017 . His term was renewed for three years however, it was later revoked effective 8<sup>th</sup> June 2023</p>

**Auctioneers Licensing Board  
Annual Report and Financial Statements  
For the year ended June 30, 2023.**

<p>3.</p>	 <p>Hon. Nyaga Heston Mbogo Member</p>	<p>Hon. Nyaga Heston Mbogo is the Chief Magistrate, Milimani Commercial Court. He holds a degree in law and a diploma from the Kenya School of Law.</p> <p>Hon. Nyaga brings on board vast experience to the Board. He has served in various stations. Before her current station, she served as the chief magistrate at Makadara Law Court.</p> <p>Under section 3 of the Auctioneers Act, the Chief Justice appointed him as members of the Auctioneers Board for a term of three (3) years. He is a replacement to Hon. Teresia Muriigi whose term ended in the financial year 2020/2021.</p>
<p>5.</p>	 <p>Mr. Dennis Kirui Member</p>	<p>Mr. Dennis Kirui is the Chairperson of the National Association of Kenya Auctioneers (Naka) and therefore represents Auctioneers to the Board. He is the proprietor of the firm of Saddabri Auctioneers domiciled in Nakuru County.</p> <p>In exercise of the powers conferred by section 3 (1) (e) of the Auctioneers Act with effect from 27<sup>th</sup> July 2020, via Gazette Notice No. 5754, the Chief Justice appointed him as a member of the Board. His term has since then been renewed for the second term.</p>
<p>6.</p>	 <p>Mr. George Mbagu Kinuthia Member</p>	<p>Mr. George Mbagu Kinuthia, was appointed as a member of the Board by the Chief Justice in exercise of the powers conferred by section 3 (1) (e) of the Auctioneers Act with effect from 12th June 2020 via Gazette Notice No. 4475.</p> <p>He is the current chair of the Kenya National Society of Professional Auctioneers (KENSAP). His term has since then been renewed for the second and final term.</p>




**Auctioneers Licensing Board  
Annual Report and Financial Statements  
For the year ended June 30, 2023.**



7.	 <p style="text-align: center;"><b>Mr. Alfred Mdeizi Member</b></p>	<p>Mr. Alfred Mdeizi was appointed as a member of the Board by the Chief Justice EXERCISE of the powers conferred by section 3 (1) (e) of the Auctioneers Act with effect from 12th June 2020 via Gazette Notice No. 4475.</p> <p>He trades in the style of Pave Auctioneers and represents Auctioneers in the Board as guided under Auctioneers Act no.5 of 1996. His term has since then been renewed for the second and final term.</p>
8.	 <p style="text-align: center;"><b>Judy Kirichu Member</b></p>	<p>She holds a Bachelor of Laws (LLB) degree from the University of South Africa (UNISA) and a Diploma from Kenya School of Law. In 2011 she was admitted to the Roll of Advocates of the High Court of Kenya.</p> <p>Since the year 2010 to date, she has been working as a Legal Officer in the Ministry of Interior and Coordination of National Government.</p> <p>She represents the Principal Secretary for the Ministry of Interior and Coordination of National Government in the Board. Following recommendation by the Parliamentary Investment Committee, she was replaced by a nominee from the office of the President.</p>
9.	 <p style="text-align: center;"><b>Herman Kasili</b></p>	<p>Revered Herman Kasili is 46 years old. He holds a degree in theology and a diploma in sales and marketing as well as journalism.</p> <p>Apart from chairing Bungoma Kenya National Chambers of Commerce &amp; Industry (KNCCI) chapter Revered Kasili has served in the national office as director in charge of human resource and administration. He represents the Chamber of Commerce and Industry in the Board.</p> <p>He currently a member of the County Budget and Economic Forum in Bungoma County. Previously he was a member of the Nzoia Water Service Board among other boards and community empowerment projects.</p> <p>Revered Kasili represents KNCCI on the Board. IN EXERCISE of the powers conferred by section 7 (1) and 3 (1) (g) of the Auctioneers Act the Chief Justice appointed him to be a member of the Auctioneers Licensing Board for a period of three (3) years effective from 9th October 2017 via GAZETTE NOTICE NO. 10382 dated the</p>



**Auctioneers Licensing Board  
Annual Report and Financial Statements  
For the year ended June 30, 2023.**

	<b>Member</b>	16th October 2017. His appointment has since then been renewed for further 3 years.
12.	 <b>Ms. Purity K. Makori</b> <b>Member</b>	<p>She is an advocate of the high court of Kenya with over 10 years' experience currently working with the Mogeni &amp; company advocates.</p> <p>On exercise of the powers conferred by section 3 (1) (d) of the Auctioneers Act, Cap. 526 of the laws of Kenya, the ag. Chief justice and president of the supreme court of Kenya, Hon. Lady Justice Philomena Mbete Mwilu appointed her to be a member of the auctioneers licensing board, for a period of three (3) years, with effect from the 22nd April, 2021 through gazette notice gazette notice. 3789 of 22rd April 2021.</p>

**3. MANAGEMENT TEAM**

 <b>Hon. Peter Gesora</b> <b>Chairman</b>	<p>Chief Magistrate at Milimani Commercial Court. He is a holder of a degree in law and a diploma from the Kenya School of Law.</p> <p>Mr. Gesora joined the Judiciary in the year 2001 as a District Magistrate II (Prof).</p> <p>He's the AIE holder of the Board and responsible for all financial matters of the Board.</p>
 <b>Hon. Kenneth Cheruiyot</b> <b>Board's Secretary</b>	<p>Kenneth Cheruiyot is the Secretary at the Auctioneers Licencing Board. He is a Principal Magistrate at Milimani Criminal Magistrates' Court. He holds a degree in law and a diploma from the Kenya School of Law. His role as a secretary to the Board is as per section 3 of the Auctioneers Act.</p> <p>He is an alternate signatory to the Board's Bank account.</p>

**Auctioneers Licensing Board  
Annual Report and Financial Statements  
For the year ended June 30, 2023.**

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#### 4. CHAIRMAN'S STATEMENT

The Auctioneers Licensing Board (hereinafter referred to as the Board) is a creature of statute established by the Auctioneers Act no.5 of 1996 as a body corporate. The object and purpose for which the Board is established are to exercise general supervision and control over the business and practice of auctioneers.

The Board is composed of the following members;

- i. Chairman a person qualified to be a judge of the High Court or Court of Appeal.
- ii. Two Advocates representing the Law Society of Kenya.
- iii. A Chief magistrate
- iv. A representative of the Permanent Secretary in the Office of the President for the time being responsible for matters relating to National Security.
- v. Four auctioneers of not less than five years' standing.
- vi. A representative of the National Chamber of Commerce and Industry.
- vii. A representative of the Kenya Bankers Association.

The functions of the Board are as follows;

- i. License and regulate the business and practice of auctioneers.
- ii. Supervise and discipline licensed auctioneers.
- iii. Develop and facilitate adequate training programs for licensed auctioneers.
- iv. Conduct routine inspections and visits to auctioneer's premises.
- v. Set maintain and continuously improve the standards of learning professional competence and professional conduct for the provision of auctioneering services in Kenya.
- vi. Determine maintain and enhance the standards of professional practice and ethical conduct and learning for the auctioneering profession in Kenya.

#### KEY ACTIVITIES

The Auctioneers Licensing Board sat on a bi-monthly basis at the Milimani Law Courts Boardroom to consider applications for fresh licenses (Class A), applications for enhancement of licenses from Class A to B and to hear and determine disciplinary cases filed by members of the public against the conduct of individual Auctioneers. During the period under review the Board sat and deliberated with regard to licensing and disciplinary matters. On matters licensing and determination of cases, the Board issued a total of 675 licenses to qualified applicants whereas over 125 cases were heard and determined in the year under review.

In compliance with the Provisions of Section 4 (2) I of the Auctioneers Act, as read with Rule 10(3) of the Auctioneers (Practice) Rules, 2009, the Board in conjunction with the Auctioneers Associations was able to carry out training programmes/Workshops for licensed auctioneers. The said programmes involved the participation of various stakeholders in the industry and were conducted in Nairobi and Uasin Gushu Counties. In line with this, the Board conducted 300 inspections out of the targeted 400 inspections in Nairobi and Uasin Gichu Counties despite existence of insufficient funding and restrictions related to covid-19 protocol.



**Auctioneers Licensing Board  
Annual Report and Financial Statements  
For the year ended June 30, 2023.**

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**SUCSESSES**

The Board has improved service delivery to its members in the following ways.

- i. Hearing dates. The Board has been issuing hearing and mention dates while in session. This has streamlined the hearing and conclusion of cases before the Board.
- ii. Compliance culture. The Board carried out countrywide inspections and noted that most of the auctioneers are complying with standards set by the Board.
- iii. Licensing. The Board has ensured that most of the applications received are processed within 30 days to ensure that all auctioneers are licensed on time.
- iv. Email. The Board has started using email communication to send notices to the parties. In the past, the Board only used snail mail that either was not received on time or not received at all.

**CHALLENGES**

**Office space**

The Board which sits monthly to conduct disciplinary hearings uses the still uses the Judiciary's board room. This has become a challenge in the past and present months as there have been competing meetings sometimes forcing the Board to conclude meetings prematurely. It has resulted in compromising the Board's work.

**WAY FORWARD AND FUTURE OUTLOOK OF THE BOARD**

In the light of the above the Board in catching up with technology and streamlining training licensing and disciplinary processes is planning to undertake two major projects;

- i. Curriculum development. The Board is in discussions with Kabete Training Institute to support the development of a curriculum for auctioneers training. This is mainly to help streamline the practice and enhance knowledge considering that this is a purely apprentice trade. This will also help the board to have a proper training framework for future auctioneers.
- ii. Automation of the licensing process. The Board would like to automate the licensing process. This will go a long way in supporting the licensing and disciplinary functions. On transparency, it will help the members of the public at the click of a button to know the status of and auctioneer jurisdiction and registered office.



Hon. Felix Kombo (Mr.)  
Chief Magistrate  
Chairman Auctioneers Licensing Board.



**Auctioneers Licensing Board  
Annual Report and Financial Statements  
For the year ended June 30, 2023.**

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5. REPORT OF THE CHIEF EXECUTIVE OFFICER

The Auctioneer Licensing Board is established under the Auctioneers Act to license and regulate the business and practice of auctioneers. Section 3(1) of the Act provides that the Board shall consist of the following as members: -

- a. One person qualified for appointment as a Judge of the High Court or the Court of Appeal who shall be chairman;
- b. The Permanent Secretary in the Office of the President for the time being responsible for matters relating to security;
- c. One Chief Magistrate;
- d. Two advocates of not less than 10 years standing nominated by the council of the Law Society;
- e. Four auctioneers of not less than 5 years standing nominated by the Auctioneers Association;
- f. One person nominated by the Kenya Bankers Association; and
- g. The Secretary to the Board.

The Chief Justice makes all appointments to the Board in the Kenya Gazette. The following are the current members;

1. Hon. Felix Kombo
2. Hon. Stella Atambo
3. Hon Anthony Mwicigi
4. Ms. Purity Makori
5. Mr. Denis Kirui
6. Mr. Alfred Mdeizi
7. Mr. George Mbagu
8. Mr. Raymond Molenje
9. Mr. M J Mutisya
10. Mr. Eric Obura
11. Mr. L J W Mwangi
12. Mr. N M Wanjau

  
.....  
*Hon. Anthony Mwicigi*  
Secretary to the Board  
Auctioneers Licensing Board

**Auctioneers Licensing Board  
Annual Report and Financial Statements  
For the year ended June 30, 2023.**

**6. STATEMENT OF ALB's PERFORMANCE AGAINST PREDETERMINED OBJECTIVES  
FOR FY 2022/2023**

Section 81 Subsection 2 (f) of the Public Finance Management Act, 2012 requires the accounting officer to include in the financial statement, a statement of the national government entity's performance against predetermined objectives.

The Board has three (3) strategic pillars/ themes/issues and objectives within the Act. These strategic pillars/ themes/ issues are as follows:

Pillar /theme/issue 1: Ensure 100 % of cases filed against the Auctioneers are determined

Pillar/theme/issue 2: Ensure 100% of the No. of Auctioneers licensed are inspected

Pillar/theme/issue 3: Ensure 100% of Licenses are issued to qualified applicants

The Board develops its annual work plans based on the above the three (3) pillars/Themes/Issues. Assessment of the Board's performance against its annual work plan is done on a quarterly basis. The board achieved its performance targets set for the FY 2022/2023 period for its strategic pillars, as indicated in the diagram below:

Strategic Pillar/Theme/Issues	Objective	Key Performance Indicators	Activities	Achievements
Pillar/ theme/ issue 1:		% of cases filed against the Auctioneers determined	Hearing and determination of cases	93 cases were registered during the year
Pillar/ theme/ issue 1:		No. of Auctioneers inspected	Inspection of cases	500 Auctioneers were inspected in various counties
Pillar/ theme/ issue 1:		% of Licenses issued to qualified applicants	Licensing of qualified auctioneers	712 Licenses were issued in the year.

**Auctioneers Licensing Board  
Annual Report and Financial Statements  
For the year ended June 30, 2023.**

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**7. CORPORATE GOVERNANCE STATEMENT**

During the period as a seamless change was taking place the Board trained its energies and resources on delivering on its mandate; to exercise general supervision and control over the business and practice of auctioneers.

As its name suggests one of the key functions of the Auctioneers Licensing Board is to license and regulate the business and practice of auctioneers. The Board examined and licensed a total of 675 licenses were issued in 2022-2023. As part of the board's role to supervise and discipline licensed auctioneers Board ninety three cases (93) disciplinary cases were registered, heard and determined.

The Board is also tasked with ensuring routine inspections and visits of auctioneer's premises and storage yards to ensure that properties belonging to clients and third parties are safeguarded. Inspection of auctioneers' premises and storage yards were done in Nairobi, Kisumu , Bomet, Bungoma, Nakuru , Nanyuki, Nyeri and Mombasa Counties.


Also to set maintain and continuously improve the standards of learning professional competence and professional conduct for the provision of auctioneering services in Kenya the Board has been receiving and evaluating various offers for a partnership to develop a suitable curriculum for training and eventual certification of auctioneers in Kenya.

First among these is Kabete National Polytechnic which has so far engaged the Board industry players and stakeholders to develop a curriculum that is now undergoing the validation process guided by relevant experts.

According to the Act the expenses of the Board shall be defrayed out of monies provided by Parliament for that purpose. The Board, as usual, has expended monies entrusted to it prudently under public finance laws policies and guidelines. All fees, fine and other monies received by the Board continued to be paid into the Consolidated Fund during the year.

The Board has continued to keep a register of licensed auctioneers as required under the law that is reliable authentic and verifiable and a record of pending and concluded disciplinary cases against auctioneers. Public and private institutions and individuals continue to be provided with information on licensed auctioneers from this record.

At the close of the financial year, the Board had albeit with the challenges of inadequate funds lack of office accommodation and staff faithfully kept and maintained an open transparent and predictable schedule of activities to score success.

  
.....  
*Hon. Anthony Mwicigi*  
Secretary to the Board



**Auctioneers Licensing Board  
Annual Report and Financial Statements  
For the year ended June 30, 2023.**

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Auctioneers Licensing Board

**8. MANAGEMENT DISCUSSION AND ANALYSIS**

**i) Board Rooms and Rent**

The Board Secretariat was initially housed on the fourth floor of the Milimani Commercial Courts. It moved out to pave way for the Employment Labour and Relations Court and occupied two rooms. Later it moved out to pave way for Judges and occupied one room at Milimani Law Courts 1<sup>st</sup> Floor which we considered inadequate. It then moved out from the Milimani Law Courts to the Podium Floor of the Re-Insurance Plaza where it was housed temporarily awaiting to move out of the same floor to pave way for the Judicial Service Commission.

During all this confusion, the Board's rent was not taken into consideration including the Board Secretariat which is at the Re-Insurance Plaza 4<sup>th</sup> Floor. The Board therefore inherited rent arrears from which we have continued to settle.

**ii) Lack of motor – vehicle**

As reported in previous years one of the key functions of the Board under the Act is to regulate and supervise the business and practice of Auctioneers. The Board endeavours to achieve this through inspection visits at the offices of individual Auctioneers which are spread throughout the country. The Board, however, has no motor – vehicle/van at its disposal to enable it to carry out the above mandate. It relies on the availability of the State Law vehicles which also serves other sectors of the Institution. It is recommended that the Board be assigned a motor – vehicle for ease of planning and implementing its programs.

**iii) Inadequate Funding**

Over the years we have always received allocation less than our budget estimates which have forced the Board to cut down its activities. The Board has not been able to completely fund training Workshops Retreats carry out inspections for Auctioneers. It cannot even cater to Secretarial retreats team buildings or any other activity.

## **9. REPORT OF THE DIRECTORS**

The Directors submit their report together with the audited financial statements for the year ended June 30, 2023, which show the state of the Auctioneers Licensing Board's affairs.

### **i) Principal activities**

The principal activities of the Board are stipulated under Section 4(2) of the Act. The object and purpose for which the Board is established are to exercise general supervision and control over the business and practice of auctioneers. Without prejudice to the generality of subsection (1) the Board shall—

- (a) License and regulate the business and practice of auctioneers;
- (b) Supervise and discipline licensed auctioneers;
- (c) Develop and facilitate adequate training programs for licensed auctioneers;
- (d) Conduct routine inspections and visits of auctioneer's premises;
- (e) Set maintain and continuously improve the standards of learning professional competence and professional conduct for the provision of auctioneering services in Kenya;
- (f) Determine maintain and enhance the standards of professional practice and ethical conduct and learning for the auctioneering profession in Kenya.

### **ii) Results**

The results of the entity for the year ended June 30, 2023, are set out on page 1 to 24.

### **iii) Directors**

The members of the Board of Directors who served during the year are shown on page v-x. During the year 2021-2022 two director retired/ resigned and 3 of them were appointed.

### **iv) Surplus remission**

In accordance with Regulation 219 (2) of the Public Financial Management (National Government) Regulations, regulatory entities shall remit into Consolidated Fund, ninety per centum of its surplus funds reported in the audited financial statements after the end of each financial year. The entity did

**Auctioneers Licensing Board**  
**Annual Report and Financial Statements**  
**For the year ended June 30, 2023.**


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not make any surplus during the year FY 2022-2023 and hence no remittance to the Consolidated Fund.

**v) Auditors**

The Auditor-General is responsible for the statutory audit of the *Auctioneers Licensing Board* under Article 229 of the Constitution of Kenya and the Public Audit Act 2015 for the year/period ended June 30, 2023.

By Order of the Board

  
*Hon. Anthony Mwicigi*  
Secretary to the Board  
Auctioneers Licensing Board



**10. STATEMENT OF DIRECTORS' RESPONSIBILITIES**

Section 81 of the Public Finance Management Act 2012 require the Directors to prepare financial statements in respect of that Auctioneers Licensing Board which give a true and fair view of the state of affairs of the Auctioneers Licensing Board at the end of the financial year/period and the operating results of the Auctioneers Licensing Board for that year/period. The Directors are also required to ensure that the Auctioneers Licensing Board keeps proper accounting records which disclose with reasonable accuracy the financial position of the Auctioneers Licensing Board. The Directors are also responsible for safeguarding the assets of the Auctioneers Licensing Board.

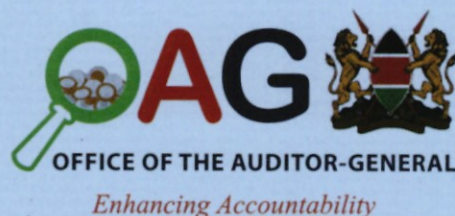
The Directors are responsible for the preparation and presentation of the Auctioneers Licensing Board's financial statements which give a true and fair view of the state of affairs of the Auctioneers Licensing Board for and as at the end of the financial year (period) ended on June 30, 2023. This responsibility includes: (i) maintaining adequate financial management arrangements and ensuring that these continue to be effective throughout the reporting period; (ii) maintaining proper accounting records which disclose with reasonable accuracy at any time the financial position of the Auctioneers Licensing Board; (iii) designing implementing and maintaining internal controls relevant to the preparation and fair presentation of the financial statements and ensuring that they are free from material misstatements whether due to error or fraud; (iv) safeguarding the assets of the Auctioneers Licensing Board; (v) selecting and applying appropriate accounting policies; and (vi) making accounting estimates that are reasonable in the circumstances.

The Directors accept responsibility for the Auctioneers Licensing Board's financial statements which have been prepared using appropriate accounting policies supported by reasonable and prudent judgments and estimates in conformity with International Public Sector Accounting Standards (IPSAS) and the manner required by the PFM Act 2012 and the Auctioneers Act Cap 1996. The Directors believe that the Auctioneers Licensing Board's financial statements give a true and fair view of the state of Auctioneers Licensing Board's transactions during the financial year ended June 30, 2023, and of the Auctioneers Licensing Board's financial position as at that date. The Directors further confirm the completeness of the accounting records maintained for the Auctioneers Licensing Board which have been relied upon in the preparation of the Auctioneers Licensing Board's financial statements as well as the adequacy of the systems of internal financial control.



# REPUBLIC OF KENYA

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HEADQUARTERS  
Anniversary Towers  
Monrovia Street  
P.O. Box 30084-00100  
NAIROBI

## REPORT OF THE AUDITOR-GENERAL ON AUCTIONEERS LICENSING BOARD FOR THE YEAR ENDED 30 JUNE, 2023

---

### PREAMBLE

I draw your attention to the contents of my report which is in three parts:

- A. Report on the Financial Statements that considers whether the financial statements are fairly presented in accordance with the applicable financial reporting framework, accounting standards and the relevant laws and regulations that have a direct effect on the financial statements.
- B. Report on Lawfulness and Effectiveness in Use of Public Resources which considers compliance with applicable laws, regulations, policies, gazette notices, circulars, guidelines and manuals and whether public resources are applied in a prudent, efficient, economic, transparent and accountable manner to ensure Government achieves value for money and that such funds are applied for the intended purpose.
- C. Report on Effectiveness of Internal Controls, Risk Management and Governance which considers how the entity has instituted checks and balances to guide internal operations. This responds to the effectiveness of the governance structure, the risk management environment and the internal controls, developed and implemented by those charged with governance for orderly, efficient and effective operations of the entity.

An unmodified opinion does not necessarily mean that an entity has complied with all relevant laws and regulations, and that its internal controls, risk management and governance systems are properly designed and were working effectively in the financial year under review.

The three parts of the report are aimed at addressing the statutory roles and responsibilities of the Auditor-General as provided by Article 229 of the Constitution and the Public Audit Act, 2015. The three parts of the report, when read together constitute the report of the Auditor-General.

### REPORT ON THE FINANCIAL STATEMENTS

#### Opinion

I have audited the accompanying financial statements of the Auctioneers Licensing Board set out on pages 1 to 24, which comprise of the statement of financial position as at 30 June, 2023 and the statement of financial performance, statement of cash flows,



statement of changes in net assets and the statement of comparison of budget and actuals amounts for the year then ended, and a summary of significant accounting policies and other explanatory information in accordance with the provisions of Article 229 of the Constitution of Kenya and Section 35 of the Public Audit Act, 2015. I have obtained all the information and explanations which, to the best of my knowledge and belief, were necessary for the purpose of the audit.

In my opinion, the financial statements present fairly, in all material respects, the financial position of the Auctioneers Licensing Board as at 30 June, 2023, and of its financial performance and its cash flows for the year then ended, in accordance with International Public Sector Accounting Standards (Accrual Basis) and comply with the Auctioneers Act, 1996 and the Public Finance Management Act, 2012.

### **Basis for Opinion**

The audit was conducted in accordance with International Standards of Supreme Audit Institutions (ISSAIs). I am independent of the Auctioneers Licensing Board Management in accordance with ISSAI 130 on Code of Ethics. I have fulfilled other ethical responsibilities in accordance with the ISSAI and in accordance with other ethical requirements applicable to performing audits of financial statements in Kenya. I believe that the audit evidence I have obtained is sufficient and appropriate to provide the basis for my opinion.

### **Emphasis of Matter**

#### **Pending Bills**

The statement of financial position and as detailed in Note 15 indicates that the Board had pending bills amounting to Kshs.2,687,977 as at 30 June, 2023, which were not settled in 2022/2023 but were instead carried forward to 2023/2024 financial year.

Failure to settle bills during the year to which they relate, adversely affects the budgetary provisions of the subsequent year to which they are charged.

My opinion is not modified in respect of this matter.

### **Key Audit Matters**

Key audit matters are those matters that, in my professional judgment, are of most significance in the audit of the financial statements. There were no key audit matters to report in the year under review.

## **REPORT ON LAWFULNESS AND EFFECTIVENESS IN USE OF PUBLIC RESOURCES**

### **Conclusion**

As required by Article 229(6) of the Constitution, based on the audit procedures performed, I confirm that, nothing has come to my attention to cause me to believe that public resources have not been applied lawfully and in an effective way.



## **Basis for Conclusion**

The audit was conducted in accordance with ISSAI 4000. The standard requires that I comply with ethical requirements and plan and perform the audit to obtain assurance about whether the activities, financial transactions and information reflected in the financial statements are in compliance, in all material respects, with the authorities that govern them. I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my conclusion.

## **REPORT ON EFFECTIVENESS OF INTERNAL CONTROLS, RISK MANAGEMENT AND GOVERNANCE**

### **Conclusion**

As required by Section 7(1)(a) of the Public Audit Act, 2015, based on the audit procedures performed, except for the matter described in the Basis for Conclusion on Effectiveness of Internal Controls, Risk Management and Governance section of my report I confirm that, nothing else has come to my attention to cause me to believe that internal controls, risk management and governance were not effective.

### **Basis for Conclusion**

#### **Lack of Segregation of Duties**

As reported previously, the Board had four (4) staff members seconded from the Judiciary. Among the four (4) was an Accountant managing the finance unit and performing all the duties including vote book control (budget), voucher preparation, examination and authorization, cash book maintenance and bank reconciliations. This posed a risk of errors and misstatements in the accounting records and was contrary to Regulation 23(1)(c) of the Public Finance Management (National Government) Regulation, 2015 which requires an Accounting Officer to maintain effective systems of internal controls and put measures to ensure that they are effective.

In the circumstances, internal controls in respect to segregation of duties could not be confirmed.

The audit was conducted in accordance with ISSAI 2315 and ISSAI 2330. The standards require that I plan and perform the audit to obtain assurance about whether processes and systems of internal controls, risk management and overall governance were operating effectively, in all material respects. I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my conclusion.

### **Responsibilities of Management and those Charged with Governance**

The Management is responsible for the preparation and fair presentation of these financial statements in accordance with International Public Sector Accounting Standards (Cash Basis) and for maintaining effective internal control as Management determines is necessary to enable the preparation of financial statements that are free from material



misstatement, whether due to fraud or error and for its assessment of the effectiveness of internal controls, risk management and governance.

In preparing the financial statements, the Management is responsible for assessing the Board's ability to sustain its services, disclosing, as applicable, matters related to sustainability of services and using the applicable basis of accounting unless Management either is aware of intention to terminate the Board or cease operations.

The Management is also responsible for the submission of the financial statements to the Auditor-General in accordance with the provisions of Section 47 of the Public Audit Act, 2015.

In addition to the responsibility for the preparation and presentation of the financial statements described above, Management is also responsible for ensuring that the activities, financial transactions and information reflected in the financial statements are in compliance with the authorities which govern them, and that public resources are applied in an effective way.

Those charged with governance are responsible for overseeing the Board's financial reporting process, reviewing the effectiveness of how Management monitors compliance with relevant legislative and regulatory requirements, ensuring that effective processes and systems are in place to address key roles and responsibilities in relation to governance and risk management, and ensuring the adequacy and effectiveness of the control environment.

### **Auditor-General's Responsibilities for the Audit**

The audit objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes my opinion in accordance with the provisions of Section 48 of the Public Audit Act, 2015 and submit the audit report in compliance with Article 229(7) of the Constitution. Reasonable assurance is a high level of assurance, but is not a guarantee that an audit conducted in accordance with ISSAIs will always detect a material misstatement and weakness when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of these financial statements.

In addition to the audit of the financial statements, a compliance audit is planned and performed to express a conclusion about whether, in all material respects, the activities, financial transactions and information reflected in the financial statements are in compliance with the authorities that govern them and that public resources are applied in an effective way, in accordance with the provisions of Article 229(6) of the Constitution and submit the audit report in compliance with Article 229(7) of the Constitution.

Further, in planning and performing the audit of the financial statements and audit of compliance, I consider internal control in order to give an assurance on the effectiveness of internal controls, risk management and governance processes and systems in



accordance with the provisions of Section 7(1)(a) of the Public Audit Act, 2015 and submit the audit report in compliance with Article 229(7) of the Constitution. My consideration of the internal control would not necessarily disclose all matters in the internal control that might be material weaknesses under the ISSAIs. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements caused by error or fraud in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions.

Because of its inherent limitations, internal control may not prevent or detect misstatements and instances of non-compliance. Also, projections of any evaluation of effectiveness to future periods are subject to the risk that controls may become inadequate because of changes in conditions, or that the degree of compliance with the policies and procedures may deteriorate.

As part of an audit conducted in accordance with ISSAIs, I exercise professional judgement and maintain professional skepticism throughout the audit. I also:

- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, design and perform audit procedures responsive to those risks, and obtain audit evidence that is sufficient and appropriate to provide a basis for my opinion. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control.
- Evaluate the appropriateness of accounting policies used and the reasonableness of accounting estimates and related disclosures made by the Management.
- Conclude on the appropriateness of the Management's use of the applicable basis of accounting and based on the audit evidence obtained, whether a material uncertainty exists related to events or conditions that may cast significant doubt on the Board's ability to sustain its services. If I conclude that a material uncertainty exists, I am required to draw attention in the auditor's report to the related disclosures in the financial statements or, if such disclosures are inadequate, to modify my opinion. My conclusions are based on the audit evidence obtained up to the date of my audit report. However, future events or conditions may cause the Board to cease to sustain its services.
- Evaluate the overall presentation, structure and content of the financial statements, including the disclosures and whether the financial statements represent the underlying transactions and events in a manner that achieves fair presentation.
- Obtain sufficient appropriate audit evidence regarding the financial information and business activities of the Board to express an opinion on the financial statements.
- Perform such other procedures as I consider necessary in the circumstances.



I communicate with Management regarding, among other matters, the planned scope and timing of the audit and significant audit findings, including any significant deficiencies in internal control that are identified during the audit.

I also provide the Management with a statement that I have complied with relevant ethical requirements regarding independence and to communicate with them all relationships concurred and other matters that may reasonably be thought to bear on my independence and where applicable, related safeguards.

  
FCPA Nancy Gathungu, CBS  
AUDITOR-GENERAL

Nairobi

16 April, 2024

**Auctioneers Licensing Board  
Annual Report and Financial Statements  
For the year ended June 30, 2023.**

---

Nothing has come to the attention of the Directors to indicate that the Auctioneers Licensing Board will not remain a going concern for at least the next twelve months from the date of this statement.

**Approval of the financial statements**

The Auctioneers Licensing Board's financial statements were approved by the Board on 5th February 2024 and signed on its behalf by:

  
.....  
Executive Board Secretary  
Auctioneers Licensing Board

  
.....  
Chairman  
Auctioneers Licensing Board

---

**Auctioneers Licensing Board  
Annual Report and Financial Statements  
For the year ended June 30, 2023.**


STATEMENT OF FINANCIAL PERFORMANCE FOR THE YEAR ENDED 30 JUNE 2023


	Notes	2022-2023	2021-2022
		Kshs	Kshs
Revenue from non-exchange transactions			
Transfers from other governments –	9	26,990,000	26,690,000
		<b>26,990,000</b>	<b>26,690,000</b>
Revenue from exchange transactions			
<b>Total revenue</b>		<b>26,990,000</b>	<b>26,690,000</b>
<b>Expenses</b>			
Remuneration for Directors	10	16,585,252	21,521,090
Employee Costs	11	4,503,000	4,058,600
General Expenses	12	<b>4,733,898</b>	<b>6,005,981</b>
Depreciation	14	<b>5,625</b>	<b>5,625</b>
Provision for Audit Fees	15	<b>100,000</b>	<b>100,000</b>
<b>Total expenses</b>		<b>25,927,775</b>	<b>31,691,296</b>
Surplus/( deficit) for the period/year		<b>1,062,225</b>	<b>-5,001,296</b>

The notes set out on pages 6 to 26 form an integral part of these Financial Statements.

The Financial Statements set out on pages 1 to 26 were signed on behalf of the Board of Directors by:

  
 Name: Hon. Anthony Mwicigi  
 Secretary to the Board  
 Date 5th February 2024

  
 Name: CPA Malanga Isaiah  
 ICPAK Member Number:28388  
 Date: 5th February 2024

  
 Name: Hon. Felix Kombo  
 Chairman of the Board  
 Date: 5th February 2024




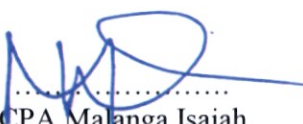
**Auctioneers Licensing Board  
Annual Report and Financial Statements  
For the year ended June 30, 2023.**


**13 STATEMENTS OF FINANCIAL POSITION AS AT 30 JUNE 2023**

	Notes	2022-2023	2021-2022
		Kshs	Kshs
<b>Assets</b>			
<b>Current assets</b>			
Cash and cash equivalents	13	5,621	13,482
<b>Non-current assets</b>			
Property, plant and equipment	14	22,500	28,125
<b>Total Assets</b>		<b>28,121</b>	<b>41,607</b>
<b>Liabilities</b>			
<b>Current Liabilities</b>			
Trade and other payables from exchange transactions	15	2,687,977	5,199,594
<b>Total Liabilities</b>		<b>2,687,977</b>	<b>5,199,594</b>
<b>Net Assets</b>			
Accumulated Surplus/(Loss)		-5,157,987	-156,691
Prior year Adjustment- Profit	16	1,435,906	0
Surplus/(Loss) for the year		1,062,225	-5,001,296
<b>Total Net Assets</b>		<b>-2,659,856</b>	<b>-5,157,987</b>
<b>Total Net assets and Liabilities</b>		<b>28,121</b>	<b>41,607</b>

The Financial Statements set out on pages 1 to 26 were signed on behalf of the Board by:

  
 Hon. Anthony Mwicigi  
 Secretary to the Board  
 Date 5th February 2024

  
 CPA Malanga Isaiah  
 ICPAK Member Number:28388  
 Date: 5th February 2024

  
 Hon. Felix Kombo  
 Chairman of the Board  
 Date:5th February 2024

**Auctioneers Licensing Board  
Annual Report and Financial Statements  
For the year ended June 30, 2023.**

**14. STATEMENTS OF CHANGES IN NET ASSETS**

**FOR THE YEAR ENDED 30 JUNE 2023**


	<b>Capital reserves</b>	<b>Accumulated surplus</b>	<b>Total</b>
	<b>KSh</b>	<b>KSh</b>	<b>KSh</b>
<b>Changes in Equity for the year 2021/2022 At 1st July 2021</b>	<b>0</b>	<b>-156,691</b>	<b>-156,691</b>
Surplus/(deficit) for period	0	-5,001,296	-5,001,296
Prior year Adjustment	0	0	0
<b>Balance as at 30 June 2022</b>	<b>0</b>	<b>-5,157,987</b>	<b>-5,157,987</b>
<b>Changes in Equity for the year 2022/2023 At 1st July 2022</b>	<b><u>0</u></b>	<b><u>-5,157,987</u></b>	<b><u>-5,157,987</u></b>
Surplus/(deficit) for period	0	1,062,225	1,062,225
Prior year Adjustment	0	1,435,906	1,435,906
<b>Balance as at 30 June 2023</b>	<b><u>0</u></b>	<b><u>-2,659,856</u></b>	<b><u>-2,659,856</u></b>

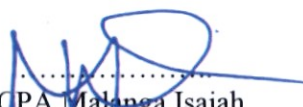
**Auctioneers Licensing Board  
Annual Report and Financial Statements  
For the year ended June 30, 2023.**


**15. STATEMENT OF CASH FLOWS FOR THE YEAR ENDED 30 JUNE 2023**

	2022-2023	2021-2022
	Kshs	Kshs
Cash flows from operating activities		
<b>Receipts</b>		
<b>Transfers from other governments entities</b>	26,990,000	26,690,000
Total Receipts	<b>26,990,000</b>	<b>26,690,000</b>
<b>Payments for operating expenses</b>		
General expenses	4,733,898	6,005,981
Employee costs	4,503,000	4,058,600
Remuneration of directors	16,585,252	21,521,090
<b>Total Payments</b>	<b>25,822,150</b>	<b>31,585,671</b>
<b>Adjusted for:</b>		
<b>Adjustments during the period</b>		
Decrease/(Increase) in Trade and other payables from exchange transactions	-2,511,617	4,999,594
Provision for Audit fees	-100,000	-100,000
Prior Period Adjustments (Note 16)	1,435,906	0
Net cash flows from/(used in) operating activities	-7,861	3,923
<b>Cash flows from investing activities</b>		
<b>Purchase of property, plant, equipment and intangible assets</b>	-	-
Net cash flows from/(used in) investing activities		<b>0</b>
Cash flows from financing activities		
<b>Proceeds from borrowings</b>		-
Net cash flows from/(used in) financing activities		<b>0</b>
Net increase/(decrease) in cash and cash equivalents	<b>-7,861</b>	<b>3,923</b>
Cash and cash equivalents at 1 JULY	<b>13,482</b>	<b>9,559</b>
Cash and cash equivalents at 30 JUNE	<b>5,621</b>	<b>13,482</b>

The Financial Statements set out on pages 1 to 26 were signed on behalf of the Board by:

  
.....  
Hon. Anthony Mwicigi  
Secretary to the Board  
Date 5th February 2024

  
.....  
CPA Malonga Isaiah  
ICPAK Member Number:28388  
Date: 5th February 2024

  
.....  
Hon. Felix Kombo  
Chairman of the Board  
Date: 5th February 2024



**Auctioneers Licensing Board  
Annual Report and Financial Statements  
For the year ended June 30, 2023.**

**16. STATEMENT OF COMPARISON OF BUDGET AND ACTUAL AMOUNTS FOR THE YEAR  
ENDED 30 JUNE 2023**

	Original budget 2022/2023	Adjustments 2022/2023	Final budget 2022/2023	Actual on comparable basis 2022/2023	Variance
	Kshs	Kshs	Kshs	Kshs	Kshs
<b>Revenue</b>					
Government grants and subsidies	26,990,000.00		26,990,000	26,990,000	0
<b>Total income</b>	<b>26,990,000.00</b>	<b>0</b>	<b>26,990,000</b>	<b>26,990,000</b>	<b>0</b>
<b>Expenses</b>					0
Remuneration for Directors	19,306,079	-	19,306,079	16,585,252	2,720,827
Employee Costs	4,503,000	-	4,503,000	4,503,000	0
General Expenses	3,180,921	-	3,180,921	4,733,898	-1,552,977
<b>Total expenditure</b>	<b>26,990,000</b>	<b>0</b>	<b>26,990,000</b>	<b>25,822,150</b>	<b>1,167,850</b>
<b>Surplus for the period</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>1,167,850</b>	<b>-1,167,850.03</b>

Reconciliation	Amount (Ksh)
Surplus/(Loss) for the year as per the statement of Financial Performance	1,167,850
Surplus/(Loss) for the year as per the statement of budget Comparison	1,062,225
<b>Difference<sup>*</sup></b>	<b>105,625</b>
Reconciling Items	
Provision for Audit Fees	100,000
Depreciation	5,625
<b>Total</b>	<b>105,625</b>

The difference between the surplus as presented in the statement of comparison and the surplus for the year as presented in the statement of performance arose from depreciation of Ksh. 5,625 /- , provision for Audit fees of Ksh 100,000/- for the year 2022-2023 /-.

## **17. NOTES TO THE FINANCIAL STATEMENTS**

### **1) GENERAL INFORMATION**

Auctioneers Licensing Board is established by and derives its authority and accountability under Section 3(1) of the Auctioneers Act Cap 1996 of the Laws of Kenya. The Auctioneers Licensing Board is wholly owned by the Government of Kenya and is domiciled in Kenya. The Auctioneers Licensing Board's principal activity is to exercise general supervision and control over the business and practice of Auctioneers.

### **2) STATEMENT OF COMPLIANCE AND BASIS OF PREPARATION**

The financial statements have been prepared on a historical cost basis. The preparation of financial statements conforms with International Public Sector Accounting Standards (IPSAS) allows the use of estimates and assumptions. It also requires management to exercise judgment in the process of applying the *Auctioneers Licensing Board's* accounting policies. The areas involving a higher degree of judgment or complexity or where assumptions and estimates are significant to the financial statements are disclosed in Note 1 to 24.

The financial statements have been prepared and presented in Kenya Shillings which is the functional and reporting currency of the *Auctioneers Licensing Board*.

The financial statements have been prepared under the PFM Act the Auctioneers Act Cap 1996 and International Public Sector Accounting Standards (IPSAS). The accounting policies adopted have been consistently applied to all the years presented.

**Auctioneers Licensing Board  
Annual Report and Financial Statements  
For the year ended June 30, 2023.**

**3) ADOPTION OF NEW AND REVISED STANDARDS**

- i. New and amended standards and interpretations in issue effective in the year ended 30 JUNE 2023.*

Standard	Impact
Other Improvements to IPSAS	<p><b>Applicable: 1<sup>st</sup> January 2023:</b></p> <p>a) Amendments to IPSAS 13, to include the appropriate references to IPSAS on impairment, in place of the current references to other international and/or national accounting frameworks.</p> <p>b) IPSAS 13, Leases and IPSAS 17, Property, Plant, and Equipment. Amendments to remove transitional provisions which should have been deleted when IPSAS 33, First Time Adoption of Accrual Basis International Public Sector Accounting Standards (IPSASs) was approved.</p> <p>c) IPSAS 21, Impairment of Non-Cash-Generating Assets and IPSAS 26, Impairment of Cash Generating Assets. Amendments to ensure consistency of impairment guidance to account for revalued assets in the scope of IPSAS 17, Property, Plant, and Equipment and IPSAS 31, Intangible Assets.</p> <p>d) IPSAS 33, First-time Adoption of Accrual Basis International Public Sector Accounting Standards (IPSASs). Amendments to the implementation guidance on deemed cost in IPSAS 33 to make it consistent with the core principles in the Standard and has no impact on the financial statements.</p>



**NOTES TO THE FINANCIAL STATEMENTS (Continued)**

*ii. New and amended standards and interpretations in issue but not yet effective in the year ended 30 JUNE 2023.*

Standard	Effective date and impact:
<p><b>IPSAS 41:</b> Financial Instruments</p>	<p><b>Applicable: 1<sup>st</sup> January 2023:</b></p> <p>The objective of IPSAS 41 is to establish principles for the financial reporting of financial assets and liabilities that will present relevant and useful information to users of financial statements for their assessment of the amounts, timing and uncertainty of an entity’s future cash flows.</p> <p>IPSAS 41 provides users of financial statements with more useful information than IPSAS 29, by:</p> <ul style="list-style-type: none"> <li>• Applying a single classification and measurement model for financial assets that considers the characteristics of the asset’s cash flows and the objective for which the asset is held;</li> <li>• Applying a single forward-looking expected credit loss model that is applicable to all financial instruments subject to impairment testing; and</li> <li>• Applying an improved hedge accounting model that broadens the hedging arrangements in scope of the guidance. The model develops a strong link between an entity’s risk management strategies and the accounting treatment for instruments held as part of the risk management strategy.</li> </ul>
<p><b>IPSAS 42:</b> Social Benefits</p>	<p><b>Applicable: 1<sup>st</sup> January 2023</b></p> <p>The objective of this Standard is to improve the relevance, faithful representativeness and comparability of the information that a reporting entity provides in its financial statements about social benefits. The information provided should help users of the financial statements and general purpose financial reports assess:</p>

**Auctioneers Licensing Board  
Annual Report and Financial Statements  
For the year ended June 30, 2023.**

Standard	Effective date and impact:
	<p>(a) The nature of such social benefits provided by the entity;</p> <p>(b) The key features of the operation of those social benefit schemes; and</p> <p>(c) The impact of such social benefits provided on the entity's financial performance, financial position and cash flows. This standard does not affect the entity's presentation of the financial statements.</p>
<p>Amendments to Other IPSAS resulting from IPSAS 41, Financial Instruments</p>	<p><b>Applicable: 1st January 2023:</b></p> <p>a) Amendments to IPSAS 5, to update the guidance related to the components of borrowing costs which were inadvertently omitted when IPSAS 41 was issued.</p> <p>b) Amendments to IPSAS 30, regarding illustrative examples on hedging and credit risk which were inadvertently omitted when IPSAS 41 was issued.</p> <p>c) Amendments to IPSAS 30, to update the guidance for accounting for financial guarantee contracts which were inadvertently omitted when IPSAS 41 was issued.</p> <p>Amendments to IPSAS 33, to update the guidance on classifying financial instruments on initial adoption of accrual basis IPSAS which were inadvertently omitted when IPSAS 41 was issued. This standard does not affect the entity's presentation of the financial statements.</p>

*iii. Early adoption of standards*

The Auctioneers Licensing Board did not early – adopt any new or amended standards in the year 2022-2023.

**NOTES TO THE FINANCIAL STATEMENTS (Continued)**

**3 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

**a) Revenue recognition**

**i) Revenue from non-exchange transactions IPSAS 23**

**Fees taxes and fines**

The Board recognizes revenues from fees taxes and fines when the event occurs and the asset recognition criteria are met. To the extent that there is a related condition attached that would give rise to a liability to repay the amount, deferred income is recognized instead of revenue. Other non-exchange revenues are recognized when it is probable that the future economic benefits or service potential associated with the asset will flow to the entity and the fair value of the asset can be measured reliably.

**Transfers from other government entities**

Revenues from non-exchange transactions with other government entities are measured at fair value and recognized on obtaining control of the asset (cash goods services and property) if the transfer is free from conditions and it is probable that the economic benefits or service potential related to the asset will flow to the entity and can be measured reliably. Recurrent grants are recognized in the statement of comprehensive income. Development/capital grants are recognized in the statement of financial position and realized in the statement of comprehensive income over the useful life of the assets that have been acquired using such funds



**4 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

**a) Revenue recognition (Continued)**

**ii) Revenue from exchange transactions IPSAS 9**

***Rendering of services***

The Board recognizes revenue from rendering of services by license fees fines on completion of cases and penalties imposed on auctioneers in the process of disciplining when the event occurs or by reference to the stage of completion when the outcome of the transaction can be estimated reliably.

Where the contract outcome cannot be measured reliably revenue is recognized only to the extent that the expenses incurred are recoverable.

**Interest income**

The Board operates one (1) current bank account with the Kenya Commercial Bank (KCB). The Board does not expect to receive any future cash receipts from the current account.

**b) Budget information IPSAS 24**

The original budget for FY 2022-2023 was approved by the National Assembly. Subsequent revisions or additional appropriations were made to the approved budget following specific approvals from the appropriate authorities. The additional appropriations are added to the original budget by the entity upon receiving the respective approvals to conclude the final budget. Accordingly, the Auctioneers Licensing Board recorded additional appropriations on the 2022-2023 budget following the governing body's approval.

The Board's budget is prepared on a different basis to the actual income and expenditure disclosed in the financial statements. The financial statements are prepared on an accrual basis using a classification based on the nature of expenses in the statement of financial performance whereas the budget is prepared on a cash basis. The amounts in the financial statements were recast from the accrual basis to the cash basis and reclassified by presentation to be on the same basis as the approved budget. A comparison of budget and actual amounts prepared on a comparable basis to the approved budget is then presented in the statement of comparison of budget and actual amounts.

In addition to the Basis difference adjustments to amounts in the financial statements are also made for differences in the formats and classification schemes adopted for the presentation of the financial statements and the approved budget.

**NOTES TO THE FINANCIAL STATEMENTS (Continued)**

**c) Taxes**

***Sales tax***

Expenses and assets are recognized net of the amount of sales tax except:

- i) When the sales tax incurred on a purchase of assets or services is not recoverable from the taxation authority in which case the sales tax is recognized as part of the cost of acquisition of the asset or as part of the expense item as applicable
- ii) When receivables and payables are stated with the amount of sales tax included

The net amount of sales tax recoverable from or payable to the taxation authority is included as part of receivables or payables in the statement of financial position.

**d) Property plant and equipment IPSA 17**

All property plant and equipment are stated at cost less accumulated depreciation and impairment losses. Cost includes expenditure that is directly attributable to the acquisition of the items. When significant parts of property plant and equipment are required to be replaced at intervals the entity recognizes such parts as individual assets with specific useful lives and depreciates them accordingly. Likewise, when a major inspection is performed its cost is recognized in the carrying amount of the plant and equipment as a replacement if the recognition criteria are satisfied. All other repair and maintenance costs are recognized in surplus or deficit as incurred. Where an asset is acquired in a non-exchange transaction for nil or nominal consideration the asset is initially measured at its fair value.

Depreciation on assets is charged on a straight-line basis over the useful life of the asset. Depreciation is charged at rates calculated to allocate the cost or valuation of the asset less any estimated residual value over its remaining useful life. Full depreciation is charged on the year of acquisition. It is included in general expenses.

The Annual depreciation rates in use are;

Computer Equipment	33.33%
Software	33.33%
Officer Equipment	20.0%
Motor Vehicles	20%
Furniture & Fittings	12.5%



**SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

**e) Nature and purpose of reserves**

The Auctioneers Licensing Board creates and maintains reserves in terms of specific requirements.

**f) Changes in accounting policies and estimates**

The Auctioneers Licensing Board recognizes the effects of changes in accounting policy retrospectively. The effects of changes in accounting policy are applied prospectively if retrospective application is impractical.

**g) Employee benefits**

**Retirement benefit plans**

The Auctioneers Licensing Board did not provide retirement benefits for its employees and directors. This is because directors are only entitled to sitting allowances whereas its employees are drawn and paid from the Judiciary and State Law office.

**NOTES TO THE FINANCIAL STATEMENTS (Continued)**

**SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

**h) Related parties**

The Auctioneers Licensing Board regards a related party as a person or an entity with the ability to exert control individually or jointly or to exercise significant influence over the Auctioneers Licensing Board or vice versa. Members of key management are regarded as related parties and comprise the directors of the CEO and senior managers.

**i) Cash and cash equivalents**

Cash and cash equivalents comprise cash on hand and cash at bank short-term deposits on call and highly liquid investments with an original maturity of three months or less which are readily convertible to known amounts of cash and are subject to an insignificant risk of changes in value. Bank account balances include amounts held at the Central Bank of Kenya and various commercial banks at the end of the financial year. For these financial statements, cash and cash equivalents also include short term cash imprest and advances to authorized public officers and/or institutions that were not surrendered or accounted for at the end of the financial year.



**SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

**j) Comparative figures**

Where necessary comparative figures for the previous financial year have been amended or reconfigured to conform to the required changes in presentation.

**k) Subsequent events**

There have been no events after the financial year-end with a significant impact on the financial statements for the year ended June 30, 2023.

**5. SIGNIFICANT JUDGMENTS AND SOURCES OF ESTIMATION UNCERTAINTY  
IPSAS 1**

The preparation of the Auctioneers Licensing Board's financial statements in conformity with IPSAS requires management to make judgments estimates and assumptions that affect the reported amounts of revenues expenses assets and liabilities and the disclosure of contingent liabilities at the end of the reporting period. However, uncertainty about these assumptions and estimates could result in outcomes that require a material adjustment to the carrying amount of the asset or liability affected in future periods

**i) Estimates and assumptions**

The key assumptions concerning the future and other key sources of estimation uncertainty at the reporting date that have a significant risk of causing a material adjustment to the carrying amounts of assets and liabilities within the next financial year are described below. The Auctioneers Licensing Board based its assumptions and estimates on parameters available when the consolidated financial statements were prepared. However existing circumstances and assumptions about future developments may change due to market changes or circumstances arising beyond the control of the Auctioneers Licensing Board. Such changes are reflected in the assumptions when they occur. IPSAS 1.140

**ii) Useful lives and residual values**

The useful lives and residual values of assets are assessed using the following indicators to inform potential future use and value from disposal:

- a)** The condition of the asset based on the assessment of experts employed by the Auctioneers Licensing Board
- b)** The nature of the asset its susceptibility and adaptability to changes in technology and processes.
- c)** The nature of the processes in which the asset is deployed
- d)** Availability of funding to replace the asset
- e)** Changes in the market with the asset

**SIGNIFICANT JUDGMENTS AND SOURCES OF ESTIMATION UNCERTAINTY  
(Continued)**

**iii) Provisions**

Provisions were raised and management determined an estimate based on the information available. Provisions are measured at the management's best estimate of the expenditure required to settle the obligation at the reporting date and are discounted to present value where the effect is material.

**6. NATURE OF RELATED PARTY RELATIONSHIPS**

Entities and other parties related to the Auctioneers Licensing Board include those parties who can exercise control or exercise significant influence over its operating and financial decisions. Related parties include management personnel their associates and close family members.

**i) Government of Kenya**

The Government of Kenya is the principal shareholder of the *Auctioneers Licensing Board* holding 100% of the *Auctioneers Licensing Board's* equity interest. The Government of Kenya has provided full guarantees to all long-term lenders of the Auctioneers Licensing Board both domestic and external. Other related parties include:

- i) The National Government;
- ii) The Office of the Attorney general Department of Justice and;
- iii) The Judiciary

**7. ULTIMATE AND HOLDING ENTITY**

The Auctioneers Licensing Board is a Semi-Autonomous Government Agency under the Office of the Attorney General Department of Justice. Its ultimate parent is the Government of Kenya.

**8. Currency**

The financial statements are presented in Kenya Shillings (Kshs).



**Auctioneers Licensing Board  
Annual Report and Financial Statements  
For the year ended June 30, 2023.**

**9. TRANSFERS FROM MINISTRIES DEPARTMENTS AND AGENCIES**

Name of the entity sending the grant	Amount recognized to Statement of Comprehensive Income KShs	The amount deferred under deferred income KShs	Amount recognized in capital fund.	Total grant income during the year	2022-2023	2021-2022
			KShs	KShs	KShs	KShs
Office of the Attorney General Department of Justice	26,990,000			26,990,000	26,990,000	26,690,000
<b>Total</b>	<b>26,990,000</b>			<b>26,990,000</b>	<b>26,990,000</b>	<b>26,690,000</b>

*GOK recurrent grants were operational grant from the Government through the Office of the Attorney General and Department of Justice disbursed as follows;*

Quarters	Date	Amount
1st Quarter	24/08/2022	6,747,500
2nd Quarter	01/11/2022	6,747,500
3rd Quarter	19/02/2023	6,747,500
4th Quarter	28/05/2023	6,747,500
	<b>Total</b>	<b>26,990,000</b>

Name of the entity sending the grant	Amount recognized to Statement of Comprehensive Income KShs	The amount deferred under deferred income KShs	Amount recognized in capital fund.	Total grant income during the year	2022-2023	2020-2021
			KShs	KShs	KShs	KShs
Office of the Attorney General Department of Justice	26,990,000	-	-	26,990,000	26,990,000	26,690,000
Revenues from Exchange Transactions	-	-	-	-	-	-
<b>Total</b>	<b>26,990,000</b>	<b>-</b>	<b>-</b>	<b>26,990,000</b>	<b>26,990,000</b>	<b>26,690,000</b>

ALB fees and fines are paid to the consolidated funds and accounted for by the state Law Office and Department of Justice. This is because we are not designated collectors of revenue.

**Auctioneers Licensing Board  
Annual Report and Financial Statements  
For the year ended June 30, 2023.**

**10. RENUMERATION OF DIRECTORS**

<b>Description</b>	<b>2022-2023</b>	<b>2021-2022</b>
	<b>KShs</b>	<b>KShs</b>
Directors Emoluments	10,550,000.00	18,070,000.00
Judicial officers' allowances	921,000.00	1,220,000.00
Daily subsistence Allowances & Travel costs	3,809,000.00	1,035,000.00
Mileage Allowances	1,262,052.00	1,196,090.00
Fuel costs	43,200.00	0.00
<b>Remuneration of Directors</b>	<b>16,585,252.00</b>	<b>21,521,090.00</b>

**10 (a) Payables settled in the Financial year**

<b>Details</b>	<b>2022-2023</b>	<b>2021-2022</b>
	<b>KShs</b>	<b>KShs</b>
Directors' Emoluments As at 30th June 2022	2,870,000	0
Judicial Officer's Allowances As at 30th June 2022	220,000	0
Subsistence allowances As at 30th June 2022	186,000	0
Mileage allowances As at 30th June 2022	187,688	0
<b>Total</b>	<b>3,463,688</b>	<b>0</b>

**11. EMPLOYEE COSTS**

<b>Description</b>	<b>2022-2023</b>	<b>2021-2022</b>
	<b>KShs</b>	<b>KShs</b>
Secretariat allowances	861,000.00	476,000.00
Daily Subsistence & Travel Costs	3,642,000.00	3,582,600.00
<b>Total</b>	<b>4,503,000.00</b>	<b>4,058,600.00</b>



**Auctioneers Licensing Board  
Annual Report and Financial Statements  
For the year ended June 30, 2023.**

**12. GENERAL EXPENSES**

<b>Description</b>	<b>2022-2023</b>	<b>2021-2022</b>
	<b>KShs</b>	<b>KShs</b>
office Expenses	1,862,186	820,317
Air tickets costs	176,500	0
Conference costs	133,500	175,000
Bank Charges	5,209	3,945
Rent & Rates	2,556,503	5,006,719
<b>Total</b>	<b>4,733,898</b>	<b>6,005,981</b>

**13. CASH AND CASH EQUIVALENTS**

<b>Description</b>	<b>2022-2023</b>	<b>2021-2022</b>
	<b>KShs</b>	<b>KShs</b>
Current account	5,621	13,482
On-call deposits		
Fixed deposits account		
Staff car loan/ mortgage		
<b>Total cash and cash equivalents</b>	<b>5,621</b>	<b>13,482</b>

**Auctioneers Licensing Board  
Annual Report and Financial Statements  
For the year ended June 30, 2023.**

**14. PROPERTY PLANT AND EQUIPMENT**

	Land and Buildings	Motor vehicles	Furniture and fittings	Total
Cost	Ksh	Ksh	Ksh	Ksh
<b>As at 30<sup>th</sup> June 2021</b>	-	-	45,000.00	45,000.00
Additions	-	-	-	-
Disposals	-	-	-	-
Transfers/adjustments	-	-	-	-
<b>As at 30<sup>th</sup> June 2022</b>	-	-	45,000	45,000
Additions	-	-	-	-
Disposals	-	-	-	-
Transfer/adjustments	-	-	-	-
<b>As at 30<sup>th</sup> June 2022</b>	-	-	-	-
Depreciation and impairment				
At 1 July 2020	-	-	-	-
Depreciation	-	-	-5,625.00	-5,625.00
Impairment	-	-	-	-
Transfers/ Adjustments	-	-	-	-
<b>As at 30 June 2022</b>	-	-	-16,875.00	-16,875.00
Depreciation	-	-	-5,625.00	-5,625.00
Disposals	-	-	-	-
Impairment	-	-	-	-
Transfer/adjustment	-	-	-	-
<b>As at 30<sup>th</sup> June 2023</b>	-	-	-22,500.00	-22,500.00
Net book values				
<b>As at 30<sup>th</sup> June 2023</b>	-	-	22,500.00	-22,500.00
<b>As at 30<sup>th</sup> June 2022</b>	-	-	28,125.00	28,125.00



**Auctioneers Licensing Board  
Annual Report and Financial Statements  
For the year ended June 30, 2023.**

**15. Trade and Trade payables**

S.No	Description	2022-2023	2021-2022
		(Kshs)	(Kshs)
1	Audit fees	400,000	300,000
2	Director's remuneration payable	735,000	3,899,594
3	Rent payable	1,552,977	1,000,000
	<b>Total</b>	<b>2,687,977</b>	<b>5,199,594</b>

**16. Prior Years Adjustments**

S.No	Description	2022-2023	2021-2022
		(Kshs)	(Kshs)
1	Directors' Emoluments As at 30th June 2022	330,000	0
2	Judicial Officer's Allowances As at 30th June 2022	110,000	0
3	Subsistence allowances As at 30th June 2022	-9,000	0
4	Mileage allowances As at 30th June 2022	4,906	0
5	Rent As at 30th June 2022	1,000,000	0
	<b>Total</b>	<b>1,435,906</b>	<b>0</b>

The adjustments were as a result of error in declaration of actual bills which were paid in the financial year 2022-2023.

**APPENDIXES**

**APPENDIX 1: PROGRESS ON FOLLOW UP OF AUDITOR RECOMMENDATIONS**

The following is the summary of issues raised by the external auditor, and management comments that were provided to the auditor. We have nominated focal persons to resolve the various issues as shown below with the associated time frame within which we expect the issues to be resolved.

Reference No. on the external audit Report	Issue / Observations from Auditor	Management comments	Focal Point person to resolve the issue (Name and designation)	Status:	Timeframe :
				(Resolved / Not Resolved)	(Put a date when you expect the issue to be resolved)
<b>Basis for Qualified Opinion</b>					
<b>1. Cash and Cash Equivalents</b>	<p>The statement of financial position reflects cash and cash equivalent balance of Kshs.1,101.80 for the Kenya Commercial Bank (KCB) current account cashbook. The reconciliation statement for this account reflects balance as per bank statement of Kshs.910,351.80 as at 30 June 2019. However, management did not avail bank confirmation certificate for the balance of Kshs.910,351.80 reflected in the bank reconciliation statement.</p> <p>In the circumstances, the accuracy and validity of cash and cash equivalent balance of Kshs.1,101.80 as at 30 June 2019 could not be confirmed.</p>	<p><i>We have a bank certificate as at 30th June 2019 as requested. The delay was so because the bank required both signatories to sign the request. This was availed to the Auditor.</i></p>	<p>Chairman , Hon. Peter Gesora/S ecretary Hon. Kenneth Cheruiyo t</p>	<p>Resolved</p>	<p>Immediately</p>

**Auctioneers Licensing Board  
Annual Report and Financial Statements  
For the year ended June 30, 2023.**

<p><b>2. Back Log of Cases</b></p>	<p>As highlighted in the management discussion and analysis report at page xvii of the annual report, the Board had a total of 123 cases pending determination as at 30 June 2019, out of which 72 were brought forward from 2017/2018 and earlier years. Since these cases involve members of the Public, Auctioneers and Businesses, delay in resolving the cases may result in economic consequences to the parties involved. No adequate action seems to have been taken to clear the back log of the cases</p>	<p>Article 159 of the Constitution of Kenya 2010 avers that every person has the right to a fair hearing. The Auctioneers Licensing Board is required to deliver justice to all irrespective of status without delay. The right to speedy trial and delivery of justice is one of the major facets of the general right to a fair hearing, however, today's case backlog is one of the greatest challenges facing the Auctioneers Licensing Board. In Auctioneers Licensing Board, case backlog and delays in delivery of justice have been one of the main indictments against the Auctioneers Licensing Board because cases keep on piling up between the time of filing and the time of determination of the cases.</p> <p>The Auctioneers Licensing Board is a Quasi-judicial entity created under the Auctioneers Act. It falls under the same structure as any other tribunal. Decisions made at the Board are appealed at the High court. Due to such structure, the Board has a case backlog that has resulted from non-representation of parties, adjournment and straining orders from superior courts.</p>	<p>Hon. Anthony Mwici</p>	<p>Not resolved</p>	<p>July 2026</p>
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**Auctioneers Licensing Board  
Annual Report and Financial Statements  
For the year ended June 30, 2023.**

<p><b>3. Lack of Segregation of Duties</b></p>	<p>The Board has four (4) staff seconded from the Judiciary. Among the four (4) is an Accountant who manages the finance unit in a sole capacity and performs all the duties including vote book control (budget) voucher preparation, examination and authorization, cashbook maintenance and bank reconciliations. This poses risk of errors and misstatements in the accounting records and contravenes Section 23 (1) (c) of the Public Financial Management (National Government) Regulation 2015 which require the Accounting Officer to maintain effective systems of internal controls and put measures to ensure that they are effective.</p>	<p>The executive order 1 of 2018 transferred the Board from the Judiciary where it was treated as a court station/ tribunal/an office within Milimani Commercial. Upon transfer, we expected the State Law Office to provide their staff who would take charge of various responsibilities within the board. This did not materialize as we were advised that they didn't have the staff to be deployed to the Board. We are in the process of finding more staff from the mother ministry or possibly employ staff for the Board since the current ones are from the Judiciary and few others from State Law office.</p>	<p>Chairman , Hon. Felix Kombo/ Hon. A. Mwiciigi</p>	<p>Not resolved</p>	<p>July 2026</p>
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 Hon. Felix Kombo

Chairman of the Board

Date.....5th February 2024.....

**Auctioneers Licensing Board  
Annual Reports and Financial Statements  
For the year ended June 30, 2022.**

**APPENDIX II: INTER-ENTITY TRANSFERS**

<b>AUCTIONEERS LICENSING BOARD</b>				
<b>Break down of Transfers from the State Department of Justice Office of the Attorney General</b>				
<b>FY 2020/2021</b>				
a.	Recurrent Grants			
		<u>Bank Statement Date</u>	<u>Amount (KShs)</u>	<u>Indicate the FY to which the amounts relate</u>
		24/08/2022	6,747,500	2022/2023
		01/11/2022	6,747,500	2022/2023
		09/03/2023	6,747,500	2022/2023
		24/05/2023	6,747,500	2022/2023
		<b>Total</b>	<b>26,990,000</b>	
b.	Development Grants			
		<u>Bank Statement Date</u>	<u>Amount (KShs)</u>	<u>Indicate the FY to which the amounts relate</u>
			0000	
			0000	
			0000	
		<b>Total</b>	<b>00</b>	
c.	Direct Payments			
		<u>Bank Statement Date</u>	<u>Amount (KShs)</u>	<u>Indicate the FY to which the amounts relate</u>
			0000	
			0000	
			0000	
		<b>Total</b>	<b>00</b>	
d.	Donor Receipts			
		<u>Bank Statement Date</u>	<u>Amount (KShs)</u>	<u>Indicate the FY to which the amounts relate</u>
			0000	
			0000	
			0000	
		<b>Total</b>	<b>00</b>	

The above amounts have been communicated to and reconciled with the State Law office and Office of the Attorney General.

**Auctioneers Licensing Board  
Annual Reports and Financial Statements  
For the year ended June 30, 2022.**

**APPENDIX III: RECORDING OF TRANSFERS FROM OTHER GOVERNMENT ENTITIES**

Name of the MDA/Donor Transferring the funds	Date received	Nature: Recurrent/Development/Others	Total Amount - KES	Where Recorded/recognized	
	as per bank statement			Statement of Financial Performance	Capital Fund
State Law Office of the Attorney General	24/08/2022	Recurrent	6,747,500	6,747,500	-
	01/11/2022	Recurrent	6,747,500	6,747,500	-
	09/03/2023	Recurrent	6,747,500	6,747,500	-
	24/05/2023	Recurrent	6,747,500	6,747,500	-
		Development	-	-	-
<b>Total</b>			<b>26,990,000</b>	<b>26,990,000</b>	-