



JUDICIAL SERVICE COMMISSION SUB SECTOR REPORT

OF KENYA LIBRARY FY 2019/20 - 2021/22

SEPTEMBER 2018

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List of Acronyms

AJS : Alternative Dispute Resolution

CJE : Continuous Judicial Education

CUC : Court Users Committee

EACC : Ethics and Anti-Corruption Commission

EDR : Elections Dispute Resolution

ELC : Environment and Land Court

FY : Financial Year

GJLOS : Governance Justice Law and Order Sector

IFMIS : Integrated Financial Management Information System

JSC : Judicial Service Commission

JTI : Judiciary Training Institute

KMJA : Kenya Magistrates and Judges Association

KPI : Key Performance Indicator

LSK : Law Society of Kenya

MDA's : Ministries, Departments and Agencies

MTEF : Medium Term Expenditure Framework

NSIS : National Security and Intelligence Service

TNA : Training Needs Assessment

EXECUTIVE SUMMARY

The Judicial Service Commission (JSC) is a constitutional body established under Article 171(1) of the Constitution of Kenya. The Constitution confers upon the JSC an expansive and liberal mandate in the discharge of its functions. The mandate of the Commission as provided for under Article 172 (1) of the Constitution is to promote and facilitate the independence and accountability of the Judiciary and the efficient, effective and transparent administration of justice.

The Commission executes this mandate under **General administration**; **Planning and support services programme**. The Programme has two sub programmes namely: Administration and Judicial Services; and Judicial Training.

During the MTEF Period the Commission reviewed and approved key policies critical in contributing to efficiency and effectiveness of justice, which include; Code of conduct, Court Annexed Mediation, Bail and Bond and the Judiciary and Judicial Service Commission Organogram. To address research and development needs which are aimed at increasing the Judiciary's capacity to effectively perform its duties, several policy documents were reviewed in the year and are at various completion stages. These include Development of Draft Rules and Guidelines on Alternative Dispute Resolution (AJS), Justice Needs Survey, Training Needs Assessment (TNA), Courts Administrators Hand-book, Kadhi's Court Handbook and Manual, Training policy, Employee Handbook and Induction Manual, Strategies to clear case backlogs in superior courts, environmental law bench book and Manual on complaints against Judicial Officers.

The Judiciary Training Institute (JTI) coordinated successful Annual Judges Colloquium and the Magistrates and Kadhis' Colloquia. The colloquia are crucial in that they allow Judges, Magistrates and Kadhis to introspect the preceding year and discuss critical issues relating to the administration of justice.

Various trainings on specific topics were also held including environmental law, wildlife law, ICT Trainings, Election dispute resolution (EDR) and specific civil and criminal law areas. Discussions in these trainings were on emerging jurisprudence, new legislation and comparative

aspects. JTI also co-hosted other trainings for Judiciary staff including ICT staff, and trained other judicial staff on registry management, customer care and professionalism within their line of duty. Newly recruited staff had induction sessions that will enable them undertake their duties efficiently. The FY2017/18 ended with a series of trainings on Election Dispute Resolution (EDR), for both judges and magistrates, in readiness for hearing and determination of election disputes after the 2017 general elections.

In the FY2017/18, the Commission also advertised and competitively recruited 42 judicial officers and 23 judiciary staff in order to not only reduces the shortage experienced in various courts but to also promote expeditious disposal of cases. Equally the commission promoted 220 judicial staff on merit. These promotions have impacted positively on performance and employee morale.

In addition to the above, the Commission investigated, heard and concluded over 70% of public complaints against Judges and another 62% of disciplinary cases against judiciary staff in endeavors to bring about more transparency and accountability in administration of justice. Public confidence has continuously increased on the commission's work with members of the public coming out to report complaints with the assurance that the same are effectively investigated and concluded by the commission.

This report evaluates and appraises the Commission's performance in the implementation of its mandate over the last three years. It also provides projections for the medium term. It details the achievements and fiscal performance over the period. The report also presents the Commission's medium-term priorities and financial plan for the MTEF period 2019/20 – 2021/22 which are guided by its Strategic Plan and the framework on Sustaining Judiciary Transformation.

CHAPTER ONE

1. INTRODUCTION

1.1. Background

The Judicial Service Commission (JSC) is a constitutional body established under Article 171(1) of the Constitution of Kenya. The Constitution confers upon the JSC an expansive and liberal mandate in the discharge of its functions. The mandate of the Commission as provided for under Article 172 (1) of the Constitution is to promote and facilitate the independence and accountability of the Judiciary and the efficient, effective and transparent administration of justice.

The membership of the Commission is provided for under Article 171 (2) of the Constitution as follows: The Chief Justice who is the chairperson of the Commission; one Supreme Court judge and one Court of Appeal judge elected by other Supreme Court and Court of Appeal judges respectively; one High Court judge and one magistrate elected by members of the Kenya Magistrates and Judges Association (KMJA); the Attorney General; two advocates elected by members of the Law Society of Kenya; one person nominated by the Public Service Commission; and two members, a man and a woman who are not lawyers appointed by the President with approval of the National Assembly to represent public interest.

1.2. Sub Sector Vision and Mission

1.2.1. Vision

A Commission of excellence in facilitation of an independent and accountable Judiciary

1.2.2. Mission

To promote an independent and accountable Judiciary through oversight; capacity building and Constructive stakeholder engagement

1.3. Strategic Goals/Objectives of the Sub-sector

The Commission implements the General Administration and Support Services Programme. The two sub programmes under this include; Administration and judicial services; judicial training. The following strategic objectives guide the implementation of activities and delivery of outputs:

- a. Improve Efficiency and Effectiveness in Administration of Justice
- b. Attract and Retain Competent Human Capital
- c. Enhance Transparency, Independence & Accountability of Justice
- d. Improve Stakeholder Engagement, visibility and Image of the Commission
- e. Enhance capacity of Judges, Judicial Officers and staff
- f. Improve Curriculum for Continuing Education and Training
- g. Enhance Research and Policy Framework
- h. Constructive Stakeholder Engagement

1.4. Sub-Sector and their Mandate

The Commission's mandate as stipulated in Article 172 of the Constitution is to promote and facilitate the independence and accountability of the Judiciary for the efficient, effective and transparent administration of justice.

The functions of the Commission as provided under Article 172 (1) of the Constitution are to: Recommend persons for appointment as judges to the President; and Review and make recommendations on terms and conditions of service for judges, judicial officers and judicial staff (other than remuneration of judges and judicial officers). It also appoints and receives complaints against, investigates and removes from office or otherwise discipline registrars, magistrates, other judicial officers and staff of the Judiciary prepares and implements programmes for the continuing education and training of judges and judicial officers as well as advising the national government on improving the efficiency of administration of justice.

The Commission has strengthened the JTI to support its function of preparing and implementing programmes for the continuing education and training of judges and judicial officers. In this regard, the JTI has the following responsibilities:

- a) To provide and co-ordinate the provision of continuous judicial education to all judges and magistrates and to co-ordinate the provision of continuous professional development to all other employees working in the Judiciary.
- b) To conduct research and develop policy on various aspects related to the administration of justice.
- c) To have constructive engagement with stakeholders and other arms of government.

1.5. Autonomous and Semi-Autonomous Government Agencies

The commission does not have Semi-autonomous Government agency under its vote

1.6. Role of Sub-Sector Stakeholders

The Judicial Service Commission appreciates the significant role of stakeholders. The stakeholders include:

- ➤ The Judiciary which dispenses justice;
- Ethics and Anti-Corruption Commission (EACC) and National Security and Intelligence Service (NSIS) supports the recruitment process for Judges, judicial officers and staff to ensure those selected meet integrity requirements of the Constitution;
- National Assembly approves budgetary allocation to support administration of justice; in addition, National Assembly through legislation supports Commissions work. It also approves JSC membership of LSK nominees and representatives of the public.
- Law Society of Kenya provides clearance for applicants from the legal profession.
- ➤ The Executive appoints the Commission's commissioners and approves the appointment of the Chief Justice, Deputy Chief Justice and the Judges selected by JSC.
- ➤ National Treasury provides for proper budgetary and expenditure management of public financial resources. It coordinates MDAs in the preparation and implementation of the annual national budget through issuance of Circulars and administration of the Integrated Financial Management Information System (IFMIS).
- ➤ The Office of the Controller of Budget oversees the implementation of the JSC's budget by authorizing withdrawals from the Consolidated Fund through approval of exchequer requests.

- ➤ Office of the Auditor- General is the external auditor for JSC whose mandate is to confirm whether or not public money has been applied lawfully and in an effective way through routine audits and preparation of annual reports which are submitted to Parliament.
- The media has supported the commission in publicizing information that is of public interest especially during the recruitment of the Chief Justice and Deputy Chief Justice and other Judges of superior courts.
- > Development partners have been supportive in providing additional funds to support service delivery.
- > Salaries and Remuneration Commission sets and regularly reviews the remuneration and benefits of the State Officers within the Commission.
- ➤ Other public commissions such as Gender and Equality Commission and the Commission on Administrative Justice have been important in increasing awareness and access to justice by all. The Commissions provide very vital inputs in the processes of the Commission to validate policy documents.

CHAPTER TWO

2. PROGRAMME PERFOMANCE REVIEW 2015/2016-2017/2018

2.1. Review of Sector Programme Performance

During the years under review, implementation of activities by the Commission took into consideration the lessons learnt from previous years, the strategic issues, best practices from other jurisdictions and emerging issues in administration of justice. The Commission achieved the following outputs during the MTEF period.

a) Recruitment

In the review period the commission advertised and competitively recruited the Chief Justice, the Deputy Chief Justice, 43 High Court Judges, 19 ELC judges, 103 magistrates and 1,496 judicial staff were appointed to address the staffing needs of the Judiciary for effective service delivery.

To enhance the capacity of the Judiciary Training Institute, the Commission approved the JTI establishment and organizational structure. The commission advertised top management positions which were competitively filled to enhance performance at the Institute

b) Promotion

The Commission recognizes that career advancement opportunities for serving officers is essential in attracting, motivating and retention of qualified personnel in the judicial service. As a result, in the review period 130 magistrates, 38 kadhis and 1,454 judicial staff were promoted. Included in the 1454 judicial staff promoted, are 254 officers aged 55 years and above who had stagnated in the same position for more than 3 years.

c) Resolution of Disciplinary Cases

The Commission exercises disciplinary control over employees of the Judiciary. During the review period, the Commission processed 125 disciplinary cases which were heard and concluded.

d) Management of Complaints

Under Article 172 (1) (c) of the Constitution, the Commission is mandated to receive complaints against, investigate and remove from office or otherwise, discipline Registrars, Magistrates, other Judicial officers and other staff of the Judiciary. In the review period, The Commission received 134 new public complaints against judges and magistrates, 89 of which were heard and concluded while 108 complaints were forwarded to the Judiciary Ombudsperson for processing as per the Commission's resolution. In one of the petitions, the Commission sent the petition to the President recommending appointment of a tribunal provided under Article 168(4) to further investigate the Judge. In addition, the Commission developed complaints manual to provide a clear channel for lodging and management of complaints against Judges and other judicial officers.

e) Training

In the period under review, the Judiciary Training Institute facilitated the training of judges and magistrates through holding Annual Judges, Magistrates and Kadhis Colloquia whose target is 100% attendance. The colloquia are crucial in that they allow Judges and Magistrates to introspect the preceding year and discuss critical issues relating to the administration of justice. Other trainings held in the review period included Continuous Judicial Education (CJE) workshops for Magistrates and Kadhis, environmental law, wildlife law, anticorruption, refugee law, and specific civil and criminal law areas. Discussions in these trainings were on emerging jurisprudence, new legislation and comparative aspects.

Access to Justice through AJS: JTI facilitated 2 elders' exchanges that brought together more than 100 elders from Othaya and Kericho. The AJS is in its pilot stage and is already contributing to dispute mediation in Othaya and Kericho.

To improve jurisprudence, 7 course contents and pedagogies were developed around the JTI thematic areas to improve the Continuing education and training programme in 2017/2018. These included; tax matters; Gender issues; Legal issues in Extractive industries; Election Dispute resolutions; Environmental and Wildlife laws and other emerging issues. The Institute during the year coordinated 8 judicial exchanges to Rwanda, South Africa, Canada and UK in a

bid to learn and share best practices including operations and administration of tribunals recently transitioned into Judiciary

In the review period, JTI facilitated training for 2,894 judicial staff who were trained in areas identified as critical to service-delivery. 230 of the staff were trained on leadership and integrity while JTI also co-hosted other trainings for Judiciary staff including registry staff, drivers on defensive driving and other staff on registry management, customer care and professionalism within their line of duty. Newly recruited staff had induction sessions that would enable them undertake their duties efficiently. These training are envisaged to streamline service delivery and improve in accountability through capacity building.

f) Research and Policy

To address research and development needs aimed at increasing the Judiciary's capacity to effectively perform its duties, several policy documents were reviewed. The policy documents are at various completion stages. These policies include:

- (i). Development of draft Rules and guidelines on ADR: The draft addresses various concerns on ADR like civic engagement and awareness as well as suggesting a creation of a workable system of ADR.
- (ii).Justice Needs Survey: The program is underway and survey was conducted on the Justice needs of the public through partnering with stakeholders to provide data for decision making.
- (iii). Training Needs Assessment and Training Policy
- (iv). Development of guidelines for promotion to ensure parity and fairness in processing of promotion, the Commission issued guidelines for promotion and career progression.
- (v). Criteria for appointment of Deputy Registrars deployed to serve in superior court. The Commission created an establishment of 57 Deputy Registrars to be deployed in various courts. The Commission directed that magistrates in the ranks of Senior Resident Magistrate and below only be appointed to serve as Deputy Registrar so that senior magistrates focus on court matters.
- (vi). Professionalization of court interpretation function The Commission issued a policy for professionalization of the court interpretation function by developing schemes of service and training programme.

- (vii). Court Administrators Handbook
- (viii). Kadhis Court Handbook and Manual
- (ix). Strategies to clear case backlogs in superior courts
- (x). Conversion of Judicial Service Superannuation Scheme from Defined Benefit Scheme to defined Contribution Scheme In line with the Government policy on cost reduction, the Commission approved the conversion of the scheme as indicated with effect from 1st January, 2016.
- (xi). Disability Mainstreaming Policy In line with the requirements of the Constitution and other statutory obligations, the Commission approved the Judiciary Disability Mainstreaming Policy.
- (xii). To enhance transparency in the recruitment process of state officers, the Commission Developed Recruitment Procedure manual for the position of chief Justice, Deputy Chief Justice and Judge Supreme Court.
- (xiii). With a view towards improving service standards to the public, the Commission developed complaints manual to guide effective administration of complaints. This will ensure that all complaints made by the public are handled in a timely and consistent manner thus achieving higher rate of complaint clearance.
- (xiv). The Commission approved the Code of Conduct policy for Judges, Judicial Officers and Staff of the Judiciary. This provides Judiciary with a clear benchmark for ethical behavior and expected values. Further, it provides a mechanism for reporting variances from those standards. These codes will build a value driven organization and provide a reference point within a disciplinary process.
- (xv). The Commission reviewed and approved the Judiciary and JSC organogram which would provide for functional reporting lines and clear roles.
- (xvi). Human resources policies,
- (xvii). Records management policies,
- (xviii). ICT masterplan policy.

g) Other achievements in the period included:

(i). To enhance access to justice, the Commission approved the establishment of the following court stations - High Court station at Kibera Law Courts and Makadara Law Courts in

- Nairobi. The Commission also approved the opening of satellite courts at Jomo Kenyatta International Airport, Ngong, Kasarani and Embakasi.
- (ii).In the review period, the commission successfully carried out court visits to various parts of the country: During the visits the Commission had meetings with Court Users Committees, met with Governors from different Counties to discuss issues that touch on effectiveness and efficiency in the administration of justice. Through the court visit the Commission further managed to fast-track completion of buildings that were under construction which have improved access to justice.
- (iii). The Commission has continued to engage with its stakeholders both internal and external. In the review period, the Commission engaged members of the Parliamentary Committee on Justice and legal affairs. These constructive engagements are aimed at developing legislation that support administration of justice, allocation of resources and need for respect for separation of powers and upholding the rule of law. The Commission was further actively engaged in Election preparedness through the working Election preparedness Committee.
- (iv). The Commission has also engaged governors with aim of ensuring County governments set aside land for construction.
- (v). The Commission launched its website under the domain name www.judicialservicecommission.go.ke. This is aimed at sharing information with members of the public. The Commission has initiated a social media page. Facebook: JudicialServiceCommissionKenya@judicialkenya.
- (vi). The commission also held meetings with the Law Society of Kenya (LSK) in Nakuru, Naivasha and Eldoret which were aimed at understanding challenges affecting administration of justice in these regions and how best to mitigate them.
- (vii). The Commission also attended the 6th Annual Devolution Conference which was held in December 2017 in Nyeri. The theme was Five Years of Devolution and issues of the big 4 agenda were discussed. The overall objective was to evaluate the impact of the Commissions in improving quality of life of Kenyans in line with the Social Development Goals and to reflect on their roles and their relationship with other arms of Government.

Table 2.1: Sub Sector Programme Performance.

			PI	Planned Target	get	Acl	Achieved Targets	gets	Remarks
Programme	Key Output	Key Performance	2015/16	2016/17	2016/17 2017/2018	2015/16	2016/17 2017/18	2017/18	
		A COLOR OF THE PARTY OF THE PAR							
Name of Progr	Name of Programme: General administration, Planning and support services	administration,	Planning and	support ser	rvices.				
Programme O	utcome: Promot	ion of an accoun	table and inc	lependent Ju	udiciary and	the efficient	, effective	and transpa	Programme Outcome: Promotion of an accountable and independent Judiciary and the efficient, effective and transparent administration of
justice									
Administratio	Best practices	No of	6	4	4	5	4	4	The policies
n and Judicial	mainstreamed	nolicies							FY2017/18 include:
									Judiciary and JSC
Services	in Judiciary	developed/re							organogram, Human
	operations to	viewed							Resources Policy,
	operations to								Records Management
	improve								and ICT masterplan
	efficiency								Policy, Code of
	on order								Conduct policy, Court
									Annexed Mediation
									Policy
	Enhanced	No of Judges	0	31	10	0	31	0	Advertisement done but
	Capacity and	recruited							selection pended due to
									funds

Programme Key Output Key Pour Performance Performance 2015/16 2016/17 2017/2018 2015/16 2016/17 2017/18 2016/17 2017/18 2016/17 2017/18 2016/17 2017/18 2016/17 2017/18 2016/17 2017/18 2016/17 2017/18				Pl	Planned Target	get	Acl	Achieved Targets	gets	Remarks
Performance Indicators No of S2 S0 O S2 O 42	Programme		Key	2015/16	2016/17	2017/2018	2015/16	2016/17	2017/18	
mance mance mance ludicial ary in officers istration ice No of floor officers is sistration recruited. 52 50 0 52 0 42 No of judicial staff recruited. 936 400 200 936 327 23 No of judicial staff recruited. 775 500 328 775 462 320 No of flicers/staff promoted. 775 500 328 775 462 320 ced %age of promoted. 100% 100% 100% 92% 98% marency complaints nated and concluded. concluded. 100% 100% 100% 92% 98%			Performance							
mance No of Judicial Startion officers 52 50 0 52 0 42 ary in officers officers 400 200 936 327 23 istration recruited. No of pudicial staff recruited. 936 400 200 936 327 23 judicial staff recruited. 775 500 328 775 462 320 No of Judicial officers/staff promoted. 775 500 328 775 462 320 ced %age of complaints namency. complaints heard and concluded. 100% 100% 100% 100% 100% 92% 98% 98% 98%			Indicators							
Judicial officers Stration Precruited. Precruited. Precruited. Promoted. Promoted. Promoted. Promoted. Promoted. Precruited. Promoted. P		performance	No of	52	50	0	52	0	42	The recruitment
diciary in officers ministration recruited. Justice No of 936 400 200 936 327 23 Judicial staff recruited. No of 775 500 328 775 462 320 Inanced %age of 100% 100% 100% 100% 92% 98% scountabilit concluded.		of the	Judicial							process started in
District Particle		Judiciary in	officers							FY2016/17 and
Substitute Sub		administration	recruited.							completed in
No of 936 400 200 936 327 23 judicial staff recruited. No of 775 500 328 775 462 320 Judicial officers/staff promoted. hanced %age of 100% 100% 100% 100% 92% 98% encluded. concluded.		of justice								FY2017/18 due to
No of judicial staff recruited. 936 400 200 936 327 23 No of of Judicial officers/staff ansparency, complaints dependence beard and concluded. 775 500 328 775 462 320 heard and concluded. 100% 100% 100% 100% 92% 98%										background checks
No of 936 400 200 936 327 23										processes.
judicial stafff recruited. No of No of 775 500 328 775 462 320 Judicial officers/staff promoted. hanced ansparency, complaints dependence heard and concluded. concluded. concluded.			No of	936	400	200	936	327	23	Activity rescheduled
Procruited. No of No of 100%			judicial staff							following budget cuts
No of Judicial Judicial officers/staff promoted. hanced %age of complaints dependence heard and concluded. scountabilit Robots No of Soo 328 775 462 320 320 328 3			recruited.							
Judicial officers/staff promoted. hanced %age of complaints dependence heard and concluded. budicial officers/staff promoted. 100% 100% 100% 100% 100% 100% 100% 100% 92% 98% 98% 20			No of	775	500	328	775	462	320	Target achieved
officers/staff promoted. hanced %age of 100% 100% 100% 100% 92% 98% sependence heard and concluded.			Judicial							
promoted. hanced %age of 100% 100% 100% 100% 92% 98% escountabilit			officers/staff							
hanced %age of 100% 100% 100% 100% 92% 98% supparency, complaints dependence heard and concluded.			promoted.							
ansparency, complaints dependence heard and concluded.		Enhanced	%age of	100%	100%	100%	100%	92%	98%	Target achieved
dependence countabilit		Transparency,	complaints							
countabilit		Independence	heard and							
Accountabilit		&	concluded.							
		Accountabilit								

			PI	Planned Target	get	Acl	Achieved Targets	gets	Remarks
Programme	Key Output	Key Performance	2015/16	2016/17	2017/2018	2015/16	2016/17	2017/18	
		Indicators							
	y of Justice	Percentage of	100%	100%	100%	55%	62%	56.3%	Complaints are received
		staff							continuously and by
		disciplinary							end of the period some
		cases							remained unresolved
		concluded							due to nature and
									funding.
	Increased	No of key	5	2	4	5	4	4	In FY 2017/18, forums
	public	stakeholder							with LSK, Governors,
	awareness of	forums held.							CUCs were held. In
	the								addition, the attended
	commission								Devolution.
	and functions	No of Public	2	2	0	2	2	0	
		outreaches							
		No of IEC	5	5	4	5	5	3	In FY 2017/18, JSC
		materials							facts and figures,
		published.							annual report and
									Service Charters were
									published
Judicial	Enhanced	%age of	100%	100%	100%	99%	99%	100%	All judges attended at
Training	capacity of	Judges							least one training
1	Judges,	Trained							

			Pl	Planned Target	get	Acl	Achieved Targets	gets	Remarks
Programme	Key Output Key	Key	2015/16	2016/17	2016/17 2017/2018 2015/16	2015/16	2016/17 2017/18	2017/18	
		Performance							
		Indicators							
	Judicial	% age of	100%	100%	100%	98%	98%	100%	All magistrates
	Officers and	Judicial							attended at least one
	staff	Officers							training
		Trained							
		No. of staff	5000	346	1600	699	1551	771	The variation attributed
		trained							to austerity measures
									whose effects reduced
									the training budget by
									75%

2.2. Expenditure Analysis

2.2.1. Analysis of programme expenditure.

In the 2017/18 Financial Year, The Commission's approved allocation for Recurrent Budget estimates was KShs 283 million. The Commission utilized 68% of the approved estimates. This was a decrease from the previous year's 96% in FY 2016/17 and 85% in FY 2015/16 as illustrated in the figure 1 due to budget cut and lack of exchequer.

Figure 1: Analysis of Absorption rates (2015/16-2017/18)

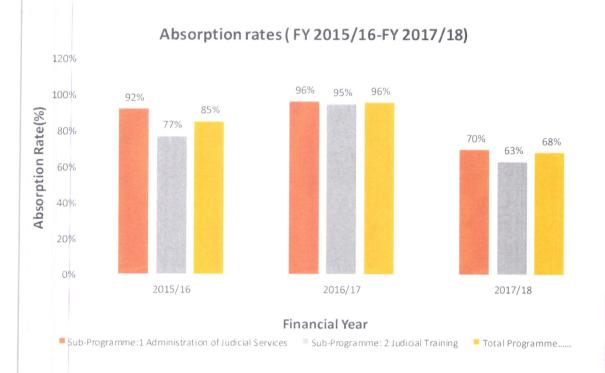


Table 2.2: Analysis of Recurrent Expenditure by Sector and vote

		APP	ROVED B	UDGET		ACTUA	L
		A	LLOCAT	ION	EXI	PENDIT	URE
Vote and	Economic				2015/	2016/	2017/
Vote Details	Classification	2015/16	2016/17	2017/18	16	17	18
2051: Judicial							
Service							
Commission	Gross	472	450	283	403	431	193
	AIA	-	-		† -	-	
	NET	472	450	283	403	431	193
	Compensation to						
	Employees	5	5	5	0	2	0
	Transfers	-	-		-	-	
	Other Recurrent	467	445	278	403	429	193

Table 2.4 Analysis of Programme/Sub-programme Expenditure by Sector and Vote

	APPI	APPROVED BUDGET	DGET	ACTU.	ACTUAL EXPENDITURE	DITURE
	2015/16	2015/16 2016/17	2017/18	2015/16	2015/16 2016/17 2017/18	2017/18
PROGRAMME 1: General Administration,						
Planning and Support Services						
Sub-Programme 1: Administration and Judicial						
Services	258	246	215	238	237	150
Sub-Programme 2: Judicial Training	214	204	68	165	194	43
TOTAL PROGRAMME	472	450	283	403	431	193

Low absorption rates in FY 2017/18 is attributed to austerity measures and pending bills as a result of lack of exchequer

2.2.2. Analysis of Programme expenditure by Economic Classification

Table 2.5: Programme Expenditure by Economic Classification

ANALYSIS OF PROGRAMME EXPENDITURE BY ECONOMIC CLASSIFICATION	KPENDIT	URE BY ECC	NOMIC CI	ASSIFICA	TION	
	API	APPROVED BUDGET	OGET	ACTUA	ACTUAL EXPENDITURE	ITURE
	2015/16	2016/17	2017/18	2015/16	2016/17	2017/18
Economic Classification						
PROGRAMME 1:						
Current Expenditure						
Compensation of employees	5	5	5	0	2	0
Use of Goods and Services	467	445	278	403	429	193
Grants and Other Transfers						
Other Recurrent						
Capital Expenditure						
Acquisition of Non-Financial Assets		1		1	•	
Capital Grants to Government Agencies				-	-	
Other Development		•		1	1	
TOTAL PROGRAMME	472	450	283	403	431	193
TOTAL VOTE	472	450	283	403	431	193

2.2.3. Analysis of Capital Projects by Program

The Commission did not have any capital projects in the period under review.

2.3. Review of Pending Bills

In the year 2017/18, the commission had pending bills totaling KShs. 44 Million an increase from FY2016/17 which stood at KShs 14million. This was due to lack of exchequer.

Table 2.6 Summary of Pending bills by nature and Type (KShs Million)

	Due to	lack of exc	hequer	Due t	o lack of pr	ovision
Type/Nature	2015/16	2016/17	2017/18	2015/16	2016/17	2017/18
Recurrent	_	-		-	-	
Compensation of employees		-		-	-	
Use of goods and services	7	14	44	-	-	
Social benefits	-	-		-	-	
Other expense	-	-		-	-	
Development	-	-		-		
Acquisition of non -financial assets	-	_				
Use of goods and services	-	-		-	-	
others specify	-	_		-	-	
Total Pending Bills	7	14	44	_	_	

CHAPTER THREE

3. MEDIUM TERM PRIORITIES AND FINANCIAL PLAN FOR THE MTEF PERIOD 2019/20 – 2021/22

3.1. Prioritization of Programmes and Sub-Programmes

Pursuant to the Provisions of the Constitution under Article 172, Judicial Service Commission is mandated to promote and facilitate the independence and accountability of the Judiciary and the efficient, effective and transparent administration of justice. The Commission will therefore execute this mandate under General administration, Planning and Support Services

The programme is achieved primarily through the following two Sub Programmes

- Administration and Judicial Services
- Judicial Training

3.1.1. Programmes and their Objectives

The overall objective of the sub-sector programme is to promote the independence and accountability of the Judiciary and facilitating the efficient, effective and transparent administration of justice.

3.1.2. Programmes, sub-programmes, Expected outcomes, Outputs and key performance indicators for the sector.

Table 3.1 Programme/Sub-programme, Outcome, Output and KIPs

100	200	200	200	23	200	No of Judiciary Staff Recruited			
100	100	100	100	42	0	No of Judicial Officers Recruited			
30	50	50	10	0	10	No of Judges Recruited	Qualified and Productive Human Capital attracted and retained		
6	6	5	5	4	4	No of policies Reviewed/Devel oped	Improved Efficiency and effectiveness in the administration of justice	JSC and the Secretariat	SP 1:Administr ation and Judicial Services
	stice.	stration of jus	arent adminis	tive and transp	he efficient, effec	ndent Judiciary and the	Outcome: Promotion of an accountable and independent Judiciary and the efficient, effective and transparent administration of justice.	omotion of an ac	Outcome: Pro
					services.	Planning and support	Name of the Programme: General administration, Planning and support services.	rogramme: Ge	Name of the I
Target 2021/ 2022	Target 2020/ 2021	Target 2019/ 2020	Baseline 2018/ 2019	Actual Achieveme nts 2017/2018	Target 2017/2018	Key performance Indicator	Key outputs K	Delivery unit	Programm e

e P								
Programm e								
Delivery unit								
Key outputs K			Enhanced Transparency, Independence and accountability			Improved stakeholder engagements		
Key performance Indicator	No of Judicial	Officers/staff promoted	% of complaints heard and concluded	% of disciplinary cases concluded	Production of Annual Report	No of stakeholder forums held	No of IEC	developed and disseminated
Target 2017/2018	330	328	100%	100%	_	4		4
Actual Achieveme nts 2017/2018	320	320	92%	100%	_	4		4
Baseline 2018/ 2019	500	500	100%	100%	_	5		4
Target 2019/	1250	1250	100%	100%	1	4		4
Target 2020/	250	350	100%	100%	1	4		4
Target 2021/2022	150	150	100%	100%	1	4		4

			SP 2: J Judicial T Training I	Programm I
			Judiciary Training Institute	Delivery unit
Policy documents developed.			Enhanced Staff Capacity	Key outputs K
No. of policies	No. of staff trained	Percentage of Magistrates trained	Percentage of Judges trained	Key performance Indicator
4	1600	100%	100%	Target 2017/2018
4	644	100%	100%	Achieveme nts 2017/2018
9	1700	100%	100%	Baseline 2018/ 2019
6	1800	100%	100%	Target 2019/ 2020
6	2000	100%	100%	Target 2020/ 2021
6	1000	100%	100%	Target 2021/2022

3.1.3. Programmes by Order of Ranking

3.2. Analysis of Resource Requirement versus Allocation by Sector/Sub-sector

The Commission's printed estimates for FY 2018/19 was Kshs. 364 million for the recurrent vote which was way below the resource requirement of Kshs. 891 Million and the rationalized requirement for the next FY 2019/20 which stands at Kshs. 893 Million. The additional resources are required to bridge the consistent underfunding in critical areas such as recruitment of judicial officers and staff; equipping of enhanced court infrastructure; hearing and determination of complaints; finalization of pending policy documents and capacity development for judicial officers and staff aimed at ensuring enhanced access to justice.

Table 3.2 Recurrent Requirements/Allocations by Sector/Sub-sector (Amount KSh. Million)

			RI	QUIREMEI	NT	1	ALLOCATIO	N
		2018/19 Printed Estimates	2019/20	2020/21	2021/22	2019/20	2020/21	2021/22
Judicial Service								
Commission: 2051	Economic Classification							
	Gross	364	1228	1268	1310	480	550	620
	AIA	-	-	-	-	-	-	-
	NET	364	893	1077	1292	480	550	620
	Compensation to Employees	5	6	6	6	122	174	229
	Transfers	_	-	-	-	-	-	-
	Other Recurrent	359	887	1071	1286	358	376	391

Table 3.4: Analysis of Programmes and Sub-Programmes (Current and Capital) Resource Requirements.

	Total Programme 364	Sub Programme 2: Judicial Training 158	Sub Programme 1: Administration and Judicial Services 206	Programme: General administration, Planning and support services.	Current C	20	ANALYSIS OF PROGRAMME EXPENDITURE RESOURCE REQUIREMENT
		1			Capital	2018/19	MME
364	364	158	206		Total		EXPENI
1.228	1,228	600	628		Current		DITURE R
					Capital	2019/20	ESOURCI
1,228	1,228	600	628		Total		E REQU
1,268	1268	620	648		Current		IREMENT
					Capital	2020/21	
1,268	1268	620	648		Total		NT KSH
1,310	1310	639	671		Current		AMOUNT KSH MILLIONS)
					Capital	2021/22	(S)
1,310	1310	639	671		Total		

Table 3.5: Programme/Sub-Programme Resource Allocation

	ANALYSIS OF PROGRAMME EXPENDITURE RESOURCE ALLOCATION (AMOUNT KSH MILLIONS) 2018/19 Approved Estimates 2019/20 2020/21	NALYSIS OF PROGRAMME EXI 2018/19 Approved Estimates	timates	ENDITURE	RESOURCE 2019/20	ALLOCA	TION (AMC	2020/21	MILLION		2021/22	
	Current	Capital	Total	Current	Capital	Total	Current	Capital Total	Total	Current Capital Total	Capital	Total
Programme: General												
administration, Planning												
and support services.												
Sub Programme 1: Administration and												
Judicial Services	206		206	341		341	306		306	345		345
Sub Programme 2:												
Judicial Training	158		158	139		139	244		244	275		275
Total Programme	364		364	480		480	550		550	620		620
Total Voto	36		3.									
lotal vote	304		304	480		480	550		550	620		620

3.2.2. Programmes and sub-Programmes by economic classification

Table 3.6: Programmes and sub-programmes by economic classification (Amount Ksh. Million)

	Approved Estimates		RESOURC QUIREME			ESOURCI LOCATIO	
Economic Classification	2018/19	2019/20	2020/21	2021/22	2019/20	2020/21	2021/2
PROGRAMME 1:							
Current Expenditure							
Compensation Of Employees	5	335	348	362	122	174	229
Use Of Goods And Services	359	893	920	948	358	376	391
Grants And Other Transfers	-	-	-	-	-	-	-
Other Recurrent	-	-	-	-	-	-	-
Capital Expenditure	-	-	-	-	-	-	-
Acquisition Of Non- Financial Assets	-	-	-	-	-	-	-
Capital Grants to Government Agencies	-	-	-	-	-	-	-
Other Development	-	-	-	-	-	-	-
TOTAL PROGRAMME	364	1228	1268	1310	480	550	620
TOTAL VOTE	364	1228	1268	1310	480	550	620

4. Analysis of Resource Requirement Vs. Allocation for Semi-Autonomous Government Agencies

The Commission Does not have a semi-Autonomous Government Agency

CHAPTER FOUR

4. CROSS-SECTOR LINKAGES AND EMERGING ISSUES/CHALLENGES

4.1. Cross-Sector Linkages

The commission has developed strong working relationships with players within and without the sector to enable the achievement of its goals.

- The Ethics and Anti-Corruption Commission supports with the vetting of potential employees and supporting corruption prevention initiatives through capacity building.
- To support the process of establishment of the International and organized Crime Division, the commission has maintained close working relationships with the Office of Director of Public Prosecution to develop rules and procedures for the Division.
- The Commission provides oversight to the Judiciary and therefore has a strong linkage that facilitates policy direction, effectiveness and efficiency of service delivery. The Judiciary further provides technical capacity for development of various policy documents spearheaded by the Judicial Training institute and the Commission.
- The JSC will also strive to create strong partnerships and consultative mechanisms with other key stakeholders, co-sector working groups and relevant government ministries.
- The established court- user-committees (CUCs) in all stations will need to be empowered through capacity building in order to improve efficiency and effectiveness in delivery of Justice.

4.2. Emerging Issues

Transitions of tribunals into the Judiciary – Tribunals are statutory bodies established under various Acts of Parliament with a mandate of resolving disputes in specific areas of law and industry. Prior to the enactment of the Constitution 2010, tribunals previously operated under various ministries within the executive arm of government. The changes introduced in the Constitution prompted their transition into the Judiciary as a component of the court system. The

Judiciary has taken measures to put in place mechanisms for appropriate legal, policy and institutional frameworks for the full transition of tribunals into the Judiciary. Some of the measures taken include the development and presentation of a draft Tribunal Bill to the Attorney General.

Operationalization of the Judicial Fund and its Regulations – The coming into law of the Judicial Fund Act, 2016 is expected to contribute immensely towards how the Judiciary fulfils its mandate. The Commission may require to procure its own integrated financial management system to operate the fund.

Impact of Election Dispute Resolution – Filing of elections disputes in the various levels of the courts and their resolutions within the agreed timeline is an indicator of the increasing confidence of Kenyans in the Kenyan Judiciary

Technology- rapid advances in technology globally have changed the way institutions deliver services. The public is increasingly demanding better service experience that embraces technology by public institutions hence the Commission and Judiciary should not be left behind

4.3. Challenges

- a) Budget Cuts and Inadequate Budgetary Allocations-The Commission has increasingly suffered budget reduction thus impending on its general operations. As a result a number of planned activities were not implemented in the period under review.
- b) Delay in exchequer releases. In the period under review, exchequer releases to the commission was delayed
- c) Inadequate Human Resource. The optimum staffing levels as per the organogram and the staff establishment is yet to be reached. Some critical areas have no officers or very few staff and this may impact negatively on service delivery.
- d) Lack of office space and training facilities for the Judiciary Training Institute

CHAPTER FIVE

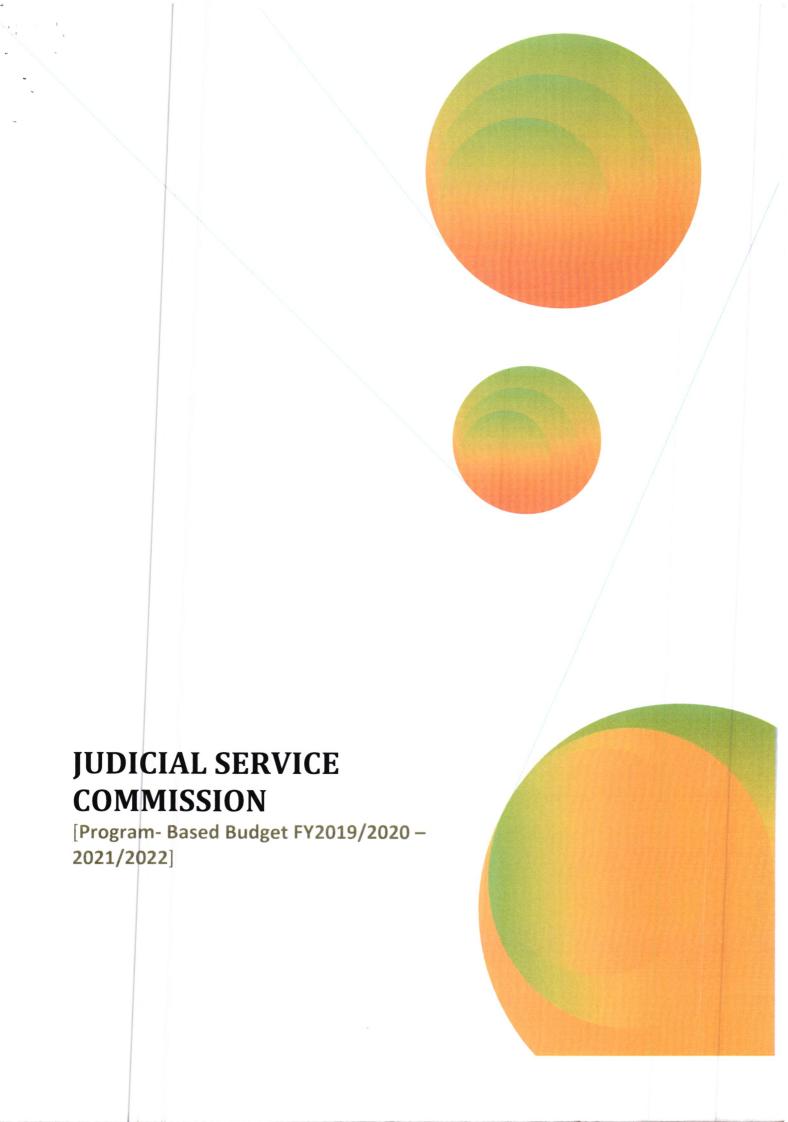
5.1 CONCLUSION

The Commission has made gains in several areas of service delivery as noted in chapter two. The Judicial Service Commission exists to facilitate and hold the Judiciary accountable to deliver Justice expeditiously to the people of this great nation. Therefore, the Commission will continue to perform its facilitation and oversight mandate in an efficient way that upholds the 'value-for-money' principle in its strategic plan and the Sustaining the Judiciary Transformation Operational Plan. This can only be achieved through adequate funding to enable the commission facilitate the independence and accountability of the Judiciary and the efficient, effective and transparent administration of justice.

CHAPTER SIX

6.0 RECOMMENDATION

- a) Adequate funding should be given to the Commission to enable it meet its mandate and its objective promoting efficient administration of justice
- b) The National Treasury should release the exchequers in a timely manner so that the operations of the commission are not hampered
- c) There is need to fill the vacancies in the Secretariat and Judiciary with substantive staff in line with the approved organization structure and thus budgetary allocation should be enhanced to provide for this.
- d) More infrastructure should be provided to enhance service delivery in all units particularly the Judiciary Training Institute



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VOTE NO:

2051

VOTE TITLE:

Judicial Service Commission

PART A: VISION

A Commission of excellence in facilitation of an independent and accountable Judiciary

PART B: MISSION

To promote an independent and accountable Judiciary through oversight; capacity building and Constructive stakeholder engagement

PART C: PERFORMANCE OVERVIEW AND BACKGROUND FOR PROGRAMMES FUNDING

JSC Mandate

The Commission's mandate as stipulated in Article 172 of the Constitution is to promote and facilitate the independence and accountability of the Judiciary for the efficient, effective and transparent administration of justice.

The functions of the Commission as provided under Article 172 (1) of the Constitution are to: Recommend persons for appointment as judges to the President; and Review and make recommendations on terms and conditions of service for judges, judicial officers and judicial staff (other than remuneration of judges and judicial officers). It also appoints and receives complaints against, investigates and removes from office or otherwise discipline registrars, magistrates, other judicial officers and staff of the Judiciary prepares and implements programmes for the continuing education and training of judges and judicial officers as well as advising the national government on improving the efficiency of administration of justice.

3

Expenditure Trends

Analysis of Expenditure Trends:

Judicial Service Commission approved allocation for recurrent budget for FY21015/16 was Ksh. 472 million, while FY2015/16, was 450 million and FY2017/2018 Ksh. 283 million. The reduction is attributed to austerity measures.

The Commission's budget utilization for FY2015/16 was Ksh. 403 Million which represented 85%; In the year 2016/17 utilization was Ksh. 431 representing 96% utilization and Ksh. 193 Million was utilized in FY2017/18 representing 68% utilization. The reduction in budget absorption in FY2017/18 is attributed to lack of exchequer and late release of supplementary 2 Ksh 100 million to reinstate the budget cut. See Table 1 Below.

Table 1: ANALYSIS OF RECURRENT APPROVED BUDGET VS ACTUAL EXPENDITURE AMOUNT IN KSH MILLION

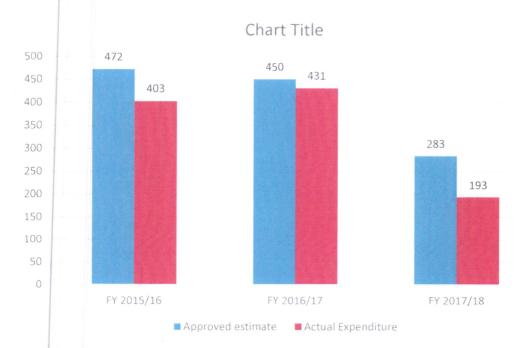
		Approve	ed Budget A	llocation	Actual	Expenditu	ire
Vote and Vote Details	Economic Classificati on	2015/16	2016/17	2017/18	2015/16	2016/17	2017/ 18
2051	Gross	472	450	283	403	431	193
	AIA	0	0	0	0	0	0
	NET	472	450	283	403	431	193
	Compensati on to Employees	5	5	0	0	2	0
	Transfers	0	0	0	0	0	0
	Other Recurrent	467	445	283	403	429	193

In the 2017/18 Financial Year, The Commission's approved allocation for Recurrent Budget estimates was Kshs 283 million. The Commission utilized 68% of the approved estimates. This was a decrease from the previous year's 96% in FY 2016/17 and 85% in FY 2015/16 as illustrated in the table 2 below:

Table 2: Expenditure trends - Approved budget against actual expenditure for the 2014/15 -2016/17

ANALYSIS OF PROGRAMME EXPENDI	TURE I	BY ECO	NOMIC	CLAS	SIFICA	TION
	1	PPROVI			ACTUA	
	I I	SUDGE	Γ	EXP	ENDIT	URE
	2015/	2016/	2017/	2015/	2016/	2017/
	16	17	18	16	17	18
Programme; oversight and Administration of		260				
Judicial Services						
Sub-Programme:1 Administration of Judicial						
Services	258	246	215	238	237	150
Sub-Programme: 2 Judicial Training	214	204	68	165	194	43
TOTAL PROGRAMME	472	450	283	403	431	193

Figure 1:
Approved Estimate Vs Actual Expenditure



Major Achievements for the period's FY 15/16-17/18:

During the years under review, implementation of activities by the Commission took into consideration the lessons learnt from previous years, the strategic issues, best practices from other jurisdictions and emerging issues in administration of justice. The Commission achieved the following outputs during the MTEF period.

a) Recruitment

In the review period the commission advertised and competitively recruited the Chief Justice, the Deputy Chief Justice, 43 High Court Judges, 19 ELC judges, 103 magistrates and 1,496 judicial staff were appointed to address the staffing needs of the Judiciary for effective service delivery.

To enhance the capacity of the Judiciary Training Institute, the Commission approved the JTI establishment and organizational structure. The commission advertised top management positions which were competitively filled to enhance performance at the Institute

b) Promotion

The Commission recognizes that career advancement opportunities for serving officers is essential in attracting, motivating and retention of qualified personnel in the judicial service. As a result, in the review period 130 magistrates, 38 kadhis and 1,454 judicial staff were promoted. Included in the 1454 judicial staff promoted, are 254 officers aged 55 years and above who had stagnated in the same position for more than 3 years.

c) Resolution of Disciplinary Cases

The Commission exercises disciplinary control over employees of the Judiciary. During the review period, the Commission processed 125 disciplinary cases which were heard and concluded.

d) Management of Complaints

Under Article 172 (1) (c) of the Constitution, the Commission is mandated to receive complaints against, investigate and remove from office or otherwise, discipline Registrars, Magistrates, other Judicial officers and other staff of the Judiciary. In the review period, The Commission

received 134 new public complaints against judges and magistrates, 89 of which were heard and concluded while 108 complaints were forwarded to the Judiciary Ombudsperson for processing as per the Commission's resolution. In one of the petitions, the Commission sent the petition to the President recommending appointment of a tribunal provided under Article 168(4) to further investigate the Judge. In addition, the Commission developed complaints manual to provide a clear channel for lodging and management of complaints against Judges and other judicial officers.

e) Training

In the period under review, the Judiciary Training Institute facilitated the training of judges and magistrates through holding Annual Judges, Magistrates and Kadhis Colloquia whose target is 100% attendance. The colloquia are crucial in that they allow Judges and Magistrates to introspect the preceding year and discuss critical issues relating to the administration of justice. Other trainings held in the review period included Continuous Judicial Education (CJE) workshops for Magistrates and Kadhis, environmental law, wildlife law, anticorruption, refugee law, and specific civil and criminal law areas. Discussions in these trainings were on emerging jurisprudence, new legislation and comparative aspects.

Access to Justice through AJS: JTI facilitated 2 elders' exchanges that brought together more than 100 elders from Othaya and Kericho. The AJS is in its pilot stage and is already contributing to dispute mediation in Othaya and Kericho.

To improve jurisprudence, 7 course contents and pedagogies were developed around the JTI thematic areas to improve the Continuing education and training programme in 2017/2018. These included; tax matters; Gender issues; Legal issues in Extractive industries; Election Dispute resolutions; Environmental and Wildlife laws and other emerging issues. The Institute during the year coordinated 8 judicial exchanges to Rwanda, South Africa, Canada and UK in a bid to learn and share best practices including operations and administration of tribunals recently transitioned into Judiciary

In the review period, JTI facilitated training for 2,894 judicial staff who were trained in areas identified as critical to service-delivery. 230 of the staff were trained on leadership and integrity

while JTI also co-hosted other trainings for Judiciary staff including registry staff, drivers on defensive driving and other staff on registry management, customer care and professionalism within their line of duty. Newly recruited staff had induction sessions that would enable them undertake their duties efficiently. These training are envisaged to streamline service delivery and improve in accountability through capacity building.

f) Research and Policy

To address research and development needs aimed at increasing the Judiciary's capacity to effectively perform its duties, several policy documents were reviewed. The policy documents are at various completion stages. These policies include:

- (i). Development of draft Rules and guidelines on ADR: The draft addresses various concerns on ADR like civic engagement and awareness as well as suggesting a creation of a workable system of ADR.
- (ii). Justice Needs Survey: The program is underway and survey was conducted on the Justice needs of the public through partnering with stakeholders to provide data for decision making.
- (iii). Training Needs Assessment and Training Policy
- (iv). Development of guidelines for promotion to ensure parity and fairness in processing of promotion, the Commission issued guidelines for promotion and career progression.
- (v). Criteria for appointment of Deputy Registrars deployed to serve in superior court. The Commission created an establishment of 57 Deputy Registrars to be deployed in various courts. The Commission directed that magistrates in the ranks of Senior Resident Magistrate and below only be appointed to serve as Deputy Registrar so that senior magistrates focus on court matters.
- (vi). Professionalization of court interpretation function The Commission issued a policy for professionalization of the court interpretation function by developing schemes of service and training programme.
- (vii). Court Administrators Handbook
- (viii). Kadhis Court Handbook and Manual
- (ix). Strategies to clear case backlogs in superior courts
- (x). Conversion of Judicial Service Superannuation Scheme from Defined Benefit Scheme to defined Contribution Scheme In line with the Government policy on cost reduction, the

- Commission approved the conversion of the scheme as indicated with effect from 1st January, 2016.
- (xi). Disability Mainstreaming Policy In line with the requirements of the Constitution and other statutory obligations, the Commission approved the Judiciary Disability Mainstreaming Policy.
- (xii). To enhance transparency in the recruitment process of state officers, the Commission Developed Recruitment Procedure manual for the position of chief Justice, Deputy Chief Justice and Judge Supreme Court.
- (xiii). With a view towards improving service standards to the public, the Commission developed complaints manual to guide effective administration of complaints. This will ensure that all complaints made by the public are handled in a timely and consistent manner thus achieving higher rate of complaint clearance.
- (xiv). The Commission approved the Code of Conduct policy for Judges, Judicial Officers and Staff of the Judiciary. This provides Judiciary with a clear benchmark for ethical behaviour and expected values. Further, it provides a mechanism for reporting variances from those standards. These codes will build a value driven organization and provide a reference point within a disciplinary process.
- (xv). The Commission reviewed and approved the Judiciary and JSC organogram which would provide for functional reporting lines and clear roles.
- (xvi). Human resources policies,
- (xvii). Records management policies,
- (xviii). ICT masterplan policy.

g) Other achievements in the period included:

- (i). To enhance access to justice, the Commission approved the establishment of the following court stations - High Court station at Kibera Law Courts and Makadara Law Courts in Nairobi. The Commission also approved the opening of satellite courts at Jomo Kenyatta International Airport, Ngong, Kasarani and Embakasi.
- (ii).In the review period, the commission successfully carried out court visits to various parts of the country: During the visits the Commission had meetings with Court Users Committees, met with Governors from different Counties to discuss issues that touch on effectiveness and

efficiency in the administration of justice. Through the court visit the Commission further managed to fast-track completion of buildings that were under construction which have improved access to justice.

- (iii). The Commission has continued to engage with its stakeholders both internal and external. In the review period, the Commission engaged members of the Parliamentary Committee on Justice and legal affairs. These constructive engagements are aimed at developing legislation that support administration of justice, allocation of resources and need for respect for separation of powers and upholding the rule of law. The Commission was further actively engaged in Election preparedness through the working Election preparedness Committee.
- (iv). The Commission has also engaged governors with aim of ensuring County governments set aside land for construction.
- (v). The Commission launched its website under the domain name www.judicialservicecommission.go.ke. This is aimed at sharing information with members of the public. The Commission has initiated a social media page. Facebook: JudicialServiceCommissionKenya@judicialkenya.
- (vi). The commission also held meetings with the Law Society of Kenya (LSK) in Nakuru, Naivasha and Eldoret which were aimed at understanding challenges affecting administration of justice in these regions and how best to mitigate them.
- (vii). The Commission also attended the 6th Annual Devolution Conference which was held in December 2017 in Nyeri. The theme was Five Years of Devolution and issues of the big 4 agenda were discussed. The overall objective was to evaluate the impact of the Commissions in improving quality of life of Kenyans in line with the Social Development Goals and to reflect on their roles and their relationship with other arms of Government.

Constraints and Challenges in Budget Implementation and how they are being addressed

1. Insufficient resources

Insufficient resources have hampered the performance of the commission's mandate to provide adequate training. This has led to over-reliance on partners and donor organizations to cover the resource-gaps. The challenge will be compounded with the exit of the World Bank funding under Judiciary Performance Improvement Project.

2. Legal suits against the commission.

Numerous litigations have been filed against the commission majority of them touching on constitutional and labour relations. The effect of this has been high legal cost thus constraining the commission's budget. JSC will however actively pursue arbitration.

3. Insufficient staff establishment.

To address this constraint various Judicial officers and staff have been recruited in the recent past, however this process will continue until the optimal staff in the establishment is achieved.

4. Infrastructure.

The Judicial Training Institute currently operates in property under lease. Proposal has been made to acquire Land/premises for JTI to ensure that they achieve their mandate effectively and efficiently.

5. Inadequate ICT systems

The Judicial Service Commission relies on the Integrated Financial Management Information System (IFMIS) for its operations however the system has limitations in that it cannot support human resource systems which is critical to the Commissions operations. An ERP system has been acquired to manage the Human resource systems however only phase one has been implemented due to inadequate funding. More resources are needed to fully implement the ERP completely to enhance recruitments, disciplinary and complaints management.

Major services/outputs to be provided in MTEF period 2019/20 - 2021/22

In the MTEF period 2019/20 to 2021/22 the Commission will perform its constitutional mandate as stipulated in article 172 with the following major services/outputs:

- a) Recommend to the President persons for appointment as judges,
- b) Review and make recommendations on condition of service for judicial officers and staff.

- c) Appoint, receive complaints against, investigate and remove from office or otherwise discipline registrars, magistrates, other judicial officers and other staff of the Judiciary in the manner prescribed by an Act of Parliament,
- d) Prepare and implement programmes for the continuing education and training of judges and judicial officers and staff in line with the big four agenda
- e) Advise the national government on improving the efficiency of the administration of justice.

PART D: STRATEGIC OBJECTIVES

Programme: General Administration, Planning and Support Services

Promote and facilitate independence of the Judiciary and the efficient, effective and transparent administration of Justice.

SUMMARY OF THE PROGRAMME OUTPUTS, PERFORMANCE INDICATORS AND TARGETS FOR 2019/20-2021/22 PART E.

Table 3.1 Programme/Sub-programme, Outcome, Output and KIPs

Name of the Programme: General administration, Planning and support services. Outcome: Promotion of an accountable and independent Judiciary and the efficient and Judicial the Efficiency Reviewed/Developed Services Secretariat and effectiveness in the administration of justice Qualified and Productive Recruited Human Capital attracted and retained
Outcome: Promotion of an accountable and independent Judiciary and the efficient, effective and transparent administration of justices Administration He Efficiency Services Reviewed/Developed and Judicial attracted and retained 4 4 5 5 6 Administration of Judges Secretariat and Judicial administration of Judges No of Judges 4 4 5 5 6
countable and independent Judiciary Improved No of policies Efficiency Reviewed/Develop and effectiveness in the administration of justice Qualified and No of Judges Productive Recruited Human Capital attracted and retained
_
and
and
No of Judicial
Officers Recruited

Programme	Delivery unit	Key outputs	Key performance Indicator	Target 2017/2018	Actual Achievements 2017/2018	Baseline 2018/ 2019	Target 2019/ 2020	Target 2020/ 2021	Target 2021/ 2022
			No of Judiciary Staff Recruited	200	23	200	200	200	100
			No of Judicial Officers/staff promoted	328	320	500	1250	350	150
		Enhanced Transparency, Independence and accountability	% of complaints heard and concluded	100%	92%	100%	100%	100%	100%
			% of disciplinary cases concluded	100%	100%	100%	100%	100%	100%
			Production of Annual Report	1	-	1		1	
		Improved stakeholder engagements	No of stakeholder forums held	4	4	5	4	4	4

Programme	Delivery unit	Key outputs	Key performance Indicator	Target 2017/2018	Actual Achievements 2017/2018	Baseline 2018/ 2019	Target 2019/ 2020	Target 2020/ 2021	Target 2021/ 2022
			No of IEC materials developed and disseminated	4	4	4	4	4	4
Judicial Training	Judiciary Training Institute	Enhanced Staff Capacity	Percentage of Judges trained	100%	100%	100%	100%	100%	100%
			Percentage of Magistrates trained	100%	100%	100%	100%	100%	100%
			No. of staff trained	1600	644	1700	1800	2000	1000
		Policy documents approved.	No. of policies	4	4	9	9	9	9

PART F. SUMMARY OF EXPENDITURE BY PROGRAMMES AND SUB-PROGRAMMES 2019/20 - 2021/22 (KSHS. MILLION)

Programme	Approved	Actual	Baseline		Projected	cted
	Budget	Expenditure 2017/18	Estimates	Estimates	Estimates	lates
				07/0107	2020/21	2021/22
Programme 1: General Administration, Planning and Support Services	inistration, Plann	ing and Support Servi	ces			
Sub-Programmes (SP)						
Administration and Judicial Services	215	150	206	628	648	671
Judicial Training	89	43	158	009	620	639
Total Expenditure of Programme	283	193	364	1228	1268	1310

Summary of Expenditure by Vote and Economic Classification (KShs. Million) Part G.

	Expenditure	Approved	Actual	Baseline		Pre	Projected
	Classification	Budget	Expenditure	Estimates	Estimates	Est	Estimates
		2017/18	2017/18	2018/19	2019/20		
Code						2020/21	2021/22
	Current						
	Expenditure						
2100000	Compensation To Employees	5	2	S	335	348	362
2200000	Use of goods and services	278	191	359	893	920	948
2400000	Interest	0	0	0	0	0	0
2500000	Subsidies	0	0	0	0	0	0
2600000	Current Transfers Govt. Agencies	0	0	0	0	0	0
2700000	Social Benefits	0	0	0	0	0	0
2800000	Other Expense	0	0	0	0	0	0
3100000	Non-Financial Assets	0	0	0	0	0	0
3200000	Financial Assets	0	0	0	0	0	0
	Capital Expenditure						
2100000	Compensation to Employees	0	0	0	0	0	0

	Expenditure Classification	Approved Budget 2017/18	Actual Expenditure 2017/18	Baseline Estimates 2018/19	Estimates 2019/20	Pro	Projected Estimates
2200000	Use of Goods and Services	0	0	0	0	0	0
2400000	Interest	0	0	0	0	0	0
2500000	Subsidies	0	0	0	0	0	0
2600000	Capital Transfers to Govt. Agencies	0	0	0	0	0	0
3100000	Non-Financial Assets	0	0	0	0	0	0
3200000	Financial Assets	0	0	0	0	0	0
Total Expenditure of Vote		283	193	364	1228	1268	1310

SUMMARY OF EXPENDITURE BY PROGRAMMES, SUB-PROGRAMMES AND ECONOMIC PART H. SUMMARY OF EXP CLASSIFICATION (KSHS. MILLION)

Guil station Budget budge		Expenditure	Approved	Actual	Baseline		Proj	Projected
amme: General Administration, Planning and Support Services Current Current Current 2020/21 00 Compensation 2 2 178 184 00 Use of goods 213 148 204 450 464 00 Use of goods 213 148 204 450 464 00 Use of goods 213 148 204 464 00 Interest 0 0 0 0 00 Subsidies 0 0 0 0 00 Current Transfers 0 0 0 0 00 Current Transfers 0 0 0 0 00 Govt. Agencies 0 0 0 0 00 Other Expense 0 0 0 0 00 Other Expense 0 0 0 0 00 Financial 0 0 0 0 00		Classification	Budget 2017/18	Expenditure 2017/18	Estimates 2018/19	Estimates 2019/20	Estir	nates
Expendiume: General Administration, Planning and Support Services Current Current Compensation 2 2 178 00 Compensation 2 2 178 00 Use of goods 213 148 204 450 00 Use of goods 213 148 204 450 00 Interest 0 0 0 0 00 Subsidies 0 0 0 0 00 Current Transfers 0 0 0 0 Govt. Agencies 0 0 0 0 00 Social 0 0 0 Benefits 0 0 0 0 00 Other Expense 0 0 0 00 Assets 0 0 0 00 0 0 0 00 0 0 00 0 0 0							2020/21	2021/22
Current Expenditure 2 2 178 00 Compensation 2 2 178 00 Use of goods 213 148 204 450 00 Use of goods 213 148 204 450 00 Interest 0 0 0 0 00 Subsidies 0 0 0 0 00 Current Transfers 0 0 0 0 Govt. Agencies 0 0 0 0 0 Benefits 0 0 0 0 0 Oo Other Expense 0 0 0 0 Non-Financial 0 0 0 0 Assets 0 0 0 0	Programme: Gen	neral Administration, P	lanning and	Support Service	SS			
Expenditure 2 2 178 Compensation 2 2 178 To Employees 213 148 204 450 Use of goods 213 148 204 450 and services 0 0 0 0 Interest 0 0 0 0 Subsidies 0 0 0 0 Govt. Agencies 0 0 0 0 Benefits 0 0 0 0 Other Expense 0 0 0 0 Non-Financial 0 0 0 0 Assets 0 0 0 0	Code	Current						
Compensation 2 2 178 To Employees 213 148 204 450 Use of goods 213 148 204 450 Interest 0 0 0 0 Subsidies 0 0 0 0 Current Transfers 0 0 0 0 Govt. Agencies 0 0 0 0 Benefits 0 0 0 0 Other Expense 0 0 0 0 Non-Financial 0 0 0 0 Assets 0 0 0 0		Expenditure						
Use of goods and services 213 148 204 450 Interest 0 0 0 0 Subsidies 0 0 0 0 Current Transfers 0 0 0 0 Govt. Agencies 0 0 0 0 Social 0 0 0 0 Benefits 0 0 0 0 Other Expense 0 0 0 0 Assets 0 0 0 0 Assets 0 0 0 0	2100000	Compensation To Employees	2	2	2	178	184	193
and services 213 140 450 Interest 0 0 0 0 Subsidies 0 0 0 0 Current Transfers 0 0 0 0 Govt. Agencies 0 0 0 0 Social 0 0 0 0 Benefits 0 0 0 0 Other Expense 0 0 0 0 Non-Financial 0 0 0 0 Financial 0 0 0 0 Assets 0 0 0 0	2200000	Use of goods	213	148	700	150	100	017
Interest 0<		and services	213	011	704	430	404	8/4
Subsidies 0 0 0 0 0 0 Current Transfers 0 0 0 0 0 0 Social Benefits 0 0 0 0 0 0 0 0 Other Expense 0 <	2400000	Interest	0	0	0	0	0	0
Current Transfers 0 0 0 0 0 Govt. Agencies 0 0 0 0 0 Social 0 0 0 0 0 0 Other Expense 0 0 0 0 0 0 0 Non-Financial 0 0 0 0 0 0 0 Assets 0 </td <td>2500000</td> <td>Subsidies</td> <td>0</td> <td>0</td> <td>0</td> <td>0</td> <td>0</td> <td>0</td>	2500000	Subsidies	0	0	0	0	0	0
Social Benefits 0 0 0 0 Other Expense 0 0 0 0 Non-Financial Assets 0 0 0 0 Financial Assets 0 0 0 0	2600000	Current Transfers Govt. Agencies	0	0	0	0	0	0
Other Expense 0 0 0 0 Non-Financial Assets 0 0 0 0 Financial Assets 0 0 0 0	2700000	Social Benefits	0	0	0	0	0	0
Non-Financial 0 0 0 0 Assets 0 0 0 0 Assets 0 0 0 0	2800000	Other Expense	0	0	0	0	0	0
Financial 0 0 0 0 0 Assets	3100000	Non-Financial Assets	0	0	0	0	0	0
	3200000	Financial Assets	0	0	0	0	0	0

	Expenditure	Annroved	Actual	Racolino		Duoiootod	hotod
		manddy.	Actual	Dascillic		Mori	nana
	Classification	Budget 2017/18	Expenditure 2017/18	Estimates 2018/19	Estimates 2019/20	Estimates	nates
	Capital						
	Expenditure						
2100000	Compensation to Employees	0	0	0	0	0	0
2200000	Use of Goods and Services	0	0	0	0	0	0
2400000	Interest	0	0	0	0	0	0
2500000	Subsidies	0	0	0	0	0	0
2600000	Capital Transfers to Govt. Agencies	0	0	0	0	0	0
2700000	Social Benefits	0	0	0	0	0	0
2800000	Other Expense	0	0	0	0	0	0
3100000	Non-Financial Assets	0	0	0	0	0	0
3200000	Financial Assets	0	0	0	0	0	0
		215	150	206	628	648	671
Sub-Programme:	Sub-Programme: Judicial Training						
Code	Current Expenditure						
2100000	Compensation To Employees	2	0	2	157	164	169

	Expenditure	Approved	Actual	Baseline		Projected	ected
	Classification	Budget 2017/18	Expenditure 2017/18	Estimates 2018/19	Estimates 2019/20	Estimates	nates
2200000	Use of goods and services	99	43	156	443	456	470
2400000	Interest	0	0	0	0	0	0
2500000	Subsidies	0	0	0	0	0	0
2600000	Current Transfers Govt. Agencies	0	0	0	0	0	0
2700000	Social Benefits	0	0	0	0	0	0
2800000	Other Expense	0	0	0	0	0	0
3100000	Non-Financial Assets	0	0	0	0	0	0
	Capital Expenditure						
2100000	Compensation to Employees	0	0	0	0	0	0
2200000	Use of Goods and Services	0	0	0	0	0	0
2400000	Interest	0	0	0	0	0	0
2500000	Subsidies	0	0	0	0	0	0
2600000	Capital Transfers to Govt. Agencies	0	0	0	0	0	0
2700000	Social Benefits	0	0	0	0	0	0

	Expenditure	eq	Actual	Baseline		Projected	cted
	Classification	Budget 2017/18	Expenditure 2017/18	Estimates 2018/19	Estimates 2019/20	Estimates	nates
2800000	Other Expense	0	0	0	0	0	0
3100000	Non-Financial Assets	0	0	0	0	0	0
3200000	Financial Assets	0	0	0	0	0	0
		89	43	158	009	620	639
Total Expenditure for Vote	for Vote	283	193	364	1,228	1,268	1,310

PART I: SEMI- AUTONOMOUS GOVERNMENT AGENCIES

The Commission has no Semi-Autonomous Government Agencies to report on.

PART J; SUMMARY OF HUMAN RESOURCE

2021/2 2					Project	ion			2	2	2	_	-	_		1	4	3	2	3
2020/2						Project	u O		2	2	2	1	1	1		1	4	n	2	3
2019/					Positi	ons to	Be Funde d		-	3	2	1	1	1		1	2		1	3
2018/					Funde		rositi		-	n	2	1	1	1		1	2	1	1	3
In Pos	ts as	at 30t	h Jun	e, 201 8					_	n	2	1	1	1		1	2	1	-	3
Authorize d	Establish ment																			
					Con	nt			1	3	2	1	1	1		_	2	1	-	3
					PL	S			õ	Z	M	17	16	16		16	14	13	13	12
Designation/Position Title					Designations				Senior Principal Magistrate	Senior Resident Magistrate	Resident Magistrate/Deputy Registrar	Registrar	Deputy Director - Administration	Deputy Director-Training and	curriculum Development	Deputy Director-Policy and Research	Regional Assistant Director-HRM	Principal ICT Officer	Senior Executive Secretary	CHIEF LEGAL OFFICER
Program me Title-					General	Admnistr	Planning and	Support services												
Progra mme	Code				2051															

	Senior Accountant	11	2	2	2		2	4	4
	Senior Archives Assistant	11	1	1	1		1	3	3
	Senior Personal Secretary	11	2	2	2		2	5	5
	Senior Risk & Internal Systems	11	-	1			1	3	3
	Auditor								
	ACCOUNTANT 1	10	1	1	_		-	3	3
	Chief Library Assistant	10	1	1				4	4
	HRM Officer 1	10		1			_	2	2
	Personal Secretary 1	10	3	3	3		3	4	4
	Procurement Officer 1	10	3	3	3		3	4	4
	Supplies Officer 1	10	1	1	1		1	2	2
	Accounts Assistant 1	6	1	1			_	2	2
	HRM Assistant II	6	_	1				3	3
	HRM Officer 2	6	1	1			_	2	2
	Senior Clerical Officer	8	2	2	2		2	4	4
	Senior Store Keeper	8	1	1			1	2	2
	Cleaning Supervisor 1	7	1	1			1	2	2
	Higher Clerical Officer	7	1	1			1	1	_
	Clerical Officer	9	1	1	-1		1	1	1
	Clerical Officer 2	9	10	10		10	10	10	10
	Computer Operations Assistant 2	9	1	1	1		1	2	2
	Personal Secretary 1	9	2	2	2		2	2	2
	Driver 2	S	2	2	2		2	4	4
	Support Staff Supervisor	S	4	4	4		4	4	4
	Driver 3	4	_	1	1		1	2	2
	Support Staff 2	2	2	2	2		2	2	2
TOTALS			64	64		64	64	66	66

