

REPUBLIC OF KENYA



THE PARLIAMENT

Approved
[Signature]
23/8/16

ELEVENTH PARLIAMENT-FOURTH SESSION

MEDIATION COMMITTEE ON THE FOREST CONSERVATION &
MANAGEMENT BILL (NATIONAL ASSEMBLY BILL NO. 49 OF 2015)

REPORT ON THE FOREST CONSERVATION & MANAGEMENT BILL, 2015
(NATIONAL ASSEMBLY BILL NO. 49 OF 2015)

JOINT CLERKS' CHAMBERS
PARLIAMENT OF KENYA
NAIROBI

AUGUST, 2016

#10

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ESTABLISHMENT OF THE COMMITTEE

The Mediation Committee on the Forest Conservation and Management Bill (National Assembly Bill No. 49 of 2015) was constituted by the Speaker of the National Assembly pursuant to Standing Order 149 (2) of National Assembly and the Speaker of the Senate pursuant to Standing Order 154 (2) of the Senate on 4th August, 2016, and 5th August, 2016, respectively.

MEMBERS OF THE COMMITTEE

Chairperson Hon. (Dr.) Wilbur Ottichillo, M.P

Co- Chairperson Sen. George Khaniri, M.P
 The Hon. Amina Abdalla, CBS, M.P
 Sen. Lenny Kivuti, M.P
 The Hon. Joyce Emanikor, M.P
 Sen. Liza Chelule, M.P

COMMITTEE SECRETARIAT

Ms. Mwanate Shaban	Clerk Assistant (Senate)
Ms. Tracy Chebet Koskei	Clerk Assistant (National Assembly)
Ms. Brigita Mati	Legal Counsel (National Assembly)
Ms. Caroline Cheruiyot	Legal Counsel (Senate)

MANDATE

The Mediation Committee derives its mandate from Article 113 of the Constitution of Kenya and the National Assembly Standing Order No. 149 and Senate Standing Order No. 154.

The Committee was established to develop a mediated version of the Forest Conservation and Management Bill (National Assembly Bill No. 49 of 2015) and table the mediation report in both Houses for consideration as provided for under National Assembly Standing Order 150 and Senate Standing Order 155.

The specific Clauses of the Bill that were in contention were Clauses 9, 72, 75, 77 and the Third Schedule.

COMMITTEE SITTINGS

The Committee held its first meeting on 16th August, 2016 and elected Hon. (Dr.) Wilbur Ottichillo, M.P and Sen. George Khaniri, M.P as Chairperson and Co-Chairperson respectively. The Committee thereafter deliberated on Clauses 9,72,75,77 and Third Schedule of the Forest Conservation and Management Bill (National Assembly Bill No. 49 of 2015) which were in contention. The Committee held its last sitting on Thursday, 18th August, 2016 where it reviewed and adopted the Mediation Report on the Forest Conservation and Management Bill (National Assembly Bill No. 49 of 2015).

RESOLUTIONS

The Committee deliberated on the contentious clauses and unanimously agreed on a version of the Bill to be presented to both Houses for approval. The agreed version of the Bill is appended to this report.

ADOPTION OF THE REPORT

We the Members of the Mediation Committee on the Forest Conservation and Management Bill (National Assembly Bill No. 49 of 2015) have adopted this report and affix our signatures to affirm our approval and confirm its accuracy, validity and authenticity as per the attached schedule (Appendix II).

ACKNOWLEDGMENT

The Committee thanks the Offices of the Speakers and the Clerks of the National Assembly and the Senate respectively for the necessary support extended to it in the process of considering the Bill.

The Chairperson thanks all the Members of the Committee for their sacrifice, commitment and selflessness to the cause of the mediation process that facilitated the achievement of a consensus.

Mr. Speaker Sir,

It is now my pleasant duty, pursuant to present a report of the Mediation Committee on the Forest Conservation and Management Bill (National Assembly Bill No. 49 of 2015) for consideration by the House and approval by the House pursuant to Article 113(2) of the Constitution and Standing Order 155(3) of the Senate and Standing Order 150(1) of the National Assembly.

THE HON. (DR.) WILBUR OTTICHILLO, M.P. – CHAIR-PERSON

1.0 BACKGROUND

The Forest Conservation and Management Bill (National Assembly Bill No. 49 of 2015) was published in the Kenya Gazette Supplement No. 133 of 11th August, 2015 as a Bill originating in the National Assembly. The Bill underwent the First and Second readings and subjected to public participation as required by the Constitution and National Assembly Standing Orders and was passed on 17th March, 2016.

The Bill was referred to the Senate for consideration pursuant to National Assembly Standing Order No. 142. The Bill was passed by the Senate with amendments on 14th July, 2016. Pursuant to Article 110 (4) of the Constitution and the provisions of National Assembly Standing Order 40 (1) and the Senate Standing Order 149, the Senate conveyed a message to the National Assembly seeking the concurrence of the National Assembly to the amendments made to the Forest Conservation and Management (Amendment) Bill, 2015.

The National Assembly, on its Sitting of 3rd August, 2016 considered the proposed amendments by the Senate and by a resolution rejected the Senate's amendments on Clauses 9, 72, 75, 77 and the Third Schedule of the Bill. Consequently, and pursuant to National Assembly Standing Order No. 149 and Senate Standing Order No. 154, the Bill and specifically Clauses 9, 72, 75, 77 and the Third Schedule of the Bill were referred to a Mediation Committee with the sole objective of developing a version of the Bill that would be presented to both Houses for approval or rejection.

2.0 CONTESTED CLAUSES OF THE FOREST CONSERVATION AND MANAGEMENT BILL (NATIONAL ASSEMBLY BILL NO. 49 OF 2015)

The Departmental Committee on Environment and Natural Resources considered the amendments proposed by the Senate to the Forest Conservation and Management Bill (National Assembly Bill No. 49 of 2015) and with the concurrence of the House rejected the following Clauses:

Clause 9

THAT Clause 9 (1) of the Bill be amended-

(a) by inserting the following new sub-clause immediately after sub-clause (3)-

(3A) A person shall not be appointed to the Board if the person—

- (a) is convicted of a criminal offence and sentenced to imprisonment by a court of competent jurisdiction for a period exceeding six months without the option of a fine;
- (b) is a member of a governing body of a political party;
- (c) is disqualified under any written law to hold office of director in a public company, corporation or similar organization;
- (d) has previously been removed from public office for contravention of the provisions of the Constitution or any other written law;
- (e) is adjudged bankrupt or enters into a composition or arrangement with his creditors;
- (f) was previously involved in the management or administration of a scheme which was deregistered for any failure on the part of the management or the administration thereof;
- (g) is disqualified under any other written law, or his holding office as such is deemed by the Authority as being, in any way, detrimental to the scheme; and
- (h) is disqualified under Chapters Six and Thirteen of the Constitution or any other provisions thereof or any written law.

Clause 72

THAT clause 72 of the Bill be amended-

(a) inserting the following new sub-clause immediately after sub-clause (1)-

- (1A) The relevant counties will at all times be furnished with pertinent copies of all the relevant documents maintained in the Chief Conservator of Forests register.

Clause 75

THAT clause 75 be amended by deleting the words “Environmental Management and Co-ordination Act, 1999” appearing in sub-clause (1) immediately after the words “provisions of the” and substituting therefor the words “Environmental Management and Co-ordination Act, 2015”.

“(1) Where a provision of this Act requires a person to conserve or protect the environment, the relevant provisions of the Environmental Management and Co-ordination Act, 2015, shall also apply with respect to the manner in which the conservation or protection shall proceed.”

Clause 77

THAT clause 77 of the Bill be amended by inserting the following new paragraph immediately after paragraph (a)-

(aa) The land in section (a) shall not include government settlement schemes already registered before the commencement of this Act;

THIRD SCHEDULE

THAT the Third Schedule to the Bill be amended by deleting item;

- (a) 5-Aberdare
- (b) deleting item 9-Aberdare;
- (c) deleting item 131-Mt. Elgon;
- (d) deleting item 106-Kipkabus;
- (e) deleting item 107-Mt. Kenya;
- (f) deleting item 115-Mt. Londiani;
- (g) deleting item 119-Mt. Londiani;
- (h) deleting item 200-Tinderet;
- (i) deleting item 236-Turbo;
- (j) deleting item 292-Western Mau;
- (k) deleting item 278-Mangrove Swamps;
- (l) deleting item 282-Mangrove Swamps;
- (m) deleting item 286-Mangrove Swamps; and
- (n) deleting item 290-Mangrove Swamps

3.0 CONSIDERATION OF THE CONTENTIOUS CLAUSES BY THE MEDIATION COMMITTEE

The Committee considered the contested Clauses 9, 72, 75, 77 and Third Schedule of the Bill and resolved as follows:-

Clause 9

THAT Clause 9 (1) of the Bill be amended by inserting the following new sub-clause immediately after sub-clause (3)-

(3A) A person shall not be appointed to the Board if the person—

- (a) has been convicted of a criminal offence and imprisoned for a term exceeding six months without the option of a fine;
- (b) is a member of a governing body of a political party;
- (c) has previously been removed from public office for contravention of the provisions of the Constitution or any other written law;
- (d) is an un-discharged bankrupt; and
- (e) violates the Constitution or any other written law.

Clause 72

THAT Clause 72 of the Bill be amended by deleting sub-clause (2) and substituting therefor the following new sub-clause—

“(2) Any register maintained under this section shall be open for inspection by the members of the public at the office of the Chief Conservator of Forests.”

Clause 75

THAT Clause 75 remains as is in the Bill;

“(1) Where a provision of this Act requires a person to conserve or protect the environment, the relevant provisions of the Environmental Management and Co-ordination Act, 1999, shall also apply with respect to the manner in which the conservation or protection shall proceed.”

Clause 77

THAT Clause 77 of the Bill be amended by inserting the following new paragraph immediately after paragraph (a)-

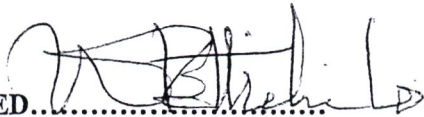
- (aa) The land in section (a) shall not include government settlement schemes already registered before the commencement of this Act;

THIRD SCHEDULE

THAT the Third Schedule be amended by deleting the following items;

- (a) deleting item 5-Aberdare;
- (b) deleting item 9-Aberdare;
- (c) deleting item 131-Mt. Elgon;
- (d) deleting item 99-Mt. Kenya
- (e) deleting item 103-Mt. Kenya
- (f) deleting item 107-Mt. Kenya;
- (g) deleting item 115-Mt. Londiani;
- (h) deleting item 119-Mt. Londiani;
- (i) deleting item 200-Tinderet;
- (j) deleting item 204-Tinderet
- (k) deleting item 236-Turbo;
- (l) deleting item 292-Western Mau;
- (m) deleting item 278-Mangrove Swamps;
- (n) deleting item 282-Mangrove Swamps;
- (o) deleting item 286-Mangrove Swamps; and
- (p) deleting item 290-Mangrove Swamps

SIGNED.....

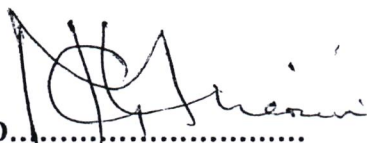


DATE.....

18/8/16

THE HON. (DR.) WILBUR OTTICHILLO, M.P. – CHAIR-PERSON

SIGNED.....



DATE.....

18/8/2016

SEN. GEORGE KHANIRI, M.P - CO - CHAIRPERSON

MINUTES OF THE 1ST SITTING OF THE MEDIATION COMMITTEE ON THE FOREST CONSERVATION AND MANAGEMENT BILL (NATIONAL ASSEMBLY BILL NO. 49 OF 2015) HELD ON TUESDAY, AUGUST 16, 2016 IN THE CPA ROOM, MAIN PARLIAMENT BUILDINGS AT 4.30 P.M.

PRESENT

1. Hon. Dr. Wilbur Ottichillo, M.P - **Chairperson**
2. Sen. George Khaniri, M.P - **Vice- Chairperson**
3. Hon. Joyce Emanikor, M.P
4. Sen. Liza Chelule, M.P

APOLOGIES

1. Sen. Lenny Kivuti, M.P
2. Hon. Abdalla Amina, CBS, M.P.

IN-ATTENDANCE - SECRETARIAT

1. Ms. Tracy Chebet Koskei - Second Clerk Assistant (National Assembly)
2. Ms. Mwanate Shaban - Second Clerk Assistant (Senate)
3. Ms. Brigitta Mati - Legal Counsel (National Assembly)
4. Ms. Caroline Cheruiyot - Legal Counsel (Senate)

MIN.NO. MC/2016/1:

PRELIMINARIES

The meeting was called to order at 4.30 pm after which prayers were said.

MIN. NO.MC/2016/2:

ADOPTION OF THE AGENDA

The Agenda of the day was adopted after being proposed by Hon. Joyce Emanikor, M.P and seconded by Sen. Liza Chelule, M.P:

AGENDA

1. Prayer
2. Adoption of the Agenda
3. **Election of Chairperson & Vice- Chairperson**
4. **Communication from the Chair**
5. Consideration of the **9, 72,75, 77 and Third Schedule** of the Bill
6. Any Other Business
7. Date of Next Sitting
8. Adjournment

MIN. NO.MC/2016/3:

ELECTION OF CHAIR AND VICE CHAIR

Hon. (Dr.) Wilbur Ottichillo, M.P was elected the Chairperson after being proposed by Sen. Liza Chelule, M.P and seconded by Sen. George Khaniri, M.P.

Sen. George Khaniri, M.P was elected the Vice-Chairperson after being proposed by Hon. Joyce Emanikor, M.P and seconded by Sen. Liza Chelule, M.P.

MIN. NO.MC/2016/4:

COMMUNICATION FROM THE CHAIR

The Chairperson informed the Meeting that the National Assembly appreciated the amendments proposed by the Senate to the Forest Conservation and Management Bill, 2015. He stated that the Senate had added great value to the Bill and believed that once it was enacted into law it would be very useful to the Forest sector.

MIN.NO. MC/2016/5: CONSIDERATION OF CONTESTED CLAUSES OF THE FOREST CONSERVATION AND MANAGEMENT BILL, 2015

The Committee reviewed the contentious clauses and unanimously resolved as follows:

That –

Clause 9

THAT clause 9(1) of the Bill be amended by inserting the following new sub-clause immediately after sub-clause (3)-

(3A) A person shall not be appointed to the Board if the person—

- (a) has been convicted of a criminal offence and imprisoned for a term exceeding six months without the option of a fine;
- (b) is a member of a governing body of a political party;
- (c) has previously been removed from public office for contravention of the provisions of the Constitution or any other written law;
- (d) is an un-discharged bankrupt; and
- (e) violates the Constitution or any other written law.

Clause 72

THAT clause 72 of the Bill be amended by deleting sub- clause (2) and substituting therefor the following new sub- clause—

“(2) Any register maintained under this section shall be open for inspection by the members of the public at the office of the Chief Conservator of Forests.”

Clause 75

It was noted that the Environmental Management and Co-ordination Act (EMCA), 2015 was not a repealing Act but rather an amendment Act. The Act therefore still remains the EMCA 1999.

THAT clause 75 remain as is in the Bill:

“(1) Where a provision of this Act requires a person to conserve or protect the environment, the relevant provisions of the Environmental Management and Co-ordination Act, 1999, shall also apply with respect to the manner in which the conservation or protection shall proceed.”

Clause 77

It was noted that the National Assembly during consideration of the Senate amendments to the Bill had actually agreed with the Senate; that government settlement schemes do not fall within the description of forest reserves. The Committee therefore resolved -

THAT clause 77 of the Bill be amended by inserting the following new paragraph immediately after paragraph (a)-

- (aa) The land in section (a) shall not include government settlement schemes already registered before the commencement of this Act;

THIRD SCHEDULE

It was noted that the proposed amendment by the Senate to delete some items in the Third Schedule was due to repetition of items in the Schedule. The Committee resolved to delete all repeated items and amend the Schedule as follows:

THAT the Third Schedule be amended by deleting the following items;

- (a) deleting item 5-Aberdare;
- (b) deleting item 9-Aberdare;
- (c) deleting item 131-Mt. Elgon;
- (d) deleting item 99-Mt. Kenya
- (e) deleting item 103-Mt. Kenya
- (f) deleting item 107-Mt. Kenya;

- (g) deleting item 115-Mt. Londiani;
- (h) deleting item 119-Mt. Londiani;
- (i) deleting item 200-Tinderet;
- (j) deleting item 204-Tinderet
- (k) deleting item 236-Turbo;
- (l) deleting item 292-Western Mau;
- (m) deleting item 278-Mangrove Swamps;
- (n) deleting item 282-Mangrove Swamps;
- (o) deleting item 286-Mangrove Swamps; and
- (p) deleting item 290-Mangrove Swamps

MIN.NO. MC/2016/6:

ADJOURNMENT

There being no other business the meeting was adjourned at 4.50 pm. It was agreed that the next meeting will be held on Thursday, August 18, 2016 at 10.00am in the CPA Room.

SIGNED.....

(HON. (DR.) WILBUR OTTICHILLO, M.P
(CHAIRPERSON)

DATE.....18/8/16.....

MINUTES OF THE 4th SITTING OF THE MEDIATION COMMITTEE ON THE NATURAL RESOURCES (CLASSES OF TRANSACTIONS SUBJECT TO RATIFICATION) BILL, 2015 AND THE FOREST CONSERVATION AND MANAGEMENT BILL, 2015 HELD ON THURSDAY 18TH AUGUST, 2016 IN CPA ROOM, MAIN PARLIAMENT BUILDINGS FROM 10.00 AM.

PRESENT

- | | |
|--|------------------|
| 1. The Hon. (Dr.) Wilbur Ottichillo, MP; | Chairperson |
| 2. Sen. George Khaniri, M.P | Vice Chairperson |
| 3. Sen. Liza Chelule, MP | Member |
| 4. The Hon. Joyce Emanikor, MP; | Member |

ABSENT WITH APOLOGY

- | | |
|--------------------------------------|--------|
| 1. Sen. Lenny Kivuti, M.P | Member |
| 2. The Hon. Amina Abdalla, CBS, M.P; | Member |

SECRETARIAT

- | | |
|--------------------------|--|
| 1. Ms. Mwanate Shaban | Second Clerk Assistant (Senate) |
| 2. Ms. Tracy Chebet | Second Clerk Assistant (National Assembly) |
| 3. Ms. Josephine Kusinyi | Senior Legal Counsel (Senate) |
| 4. Ms. Brigitta Mati | Legal Counsel (National Assembly) |

MIN.NO. MC/2016/12: PRELIMINARIES

The meeting was called to order at 10.15am followed by prayers.

MIN.NO. MC/2016/13: ADOPTION OF THE AGENDA

Members resolved to combine the mediation meeting of Natural Resources Bill and the Forest Conservation and Management Bill to one meeting. The agenda of the meeting was unanimously adopted with amendments to read as follows:

AGENDA

1. Prayer
2. Adoption of the Agenda
3. **Confirmation of the minutes of the first and second mediation sittings of the Natural Resources (Classes of Transactions Subject to Ratification) Bill, 2015**
4. **Confirmation of the first minutes of mediation sitting of the Forest Conservation and Management Bill, 2015**
5. **Review and adoption of the Mediation Report on the Natural Resources (Classes of Transactions Subject to Ratification) Bill, 2015**
6. **Review and adoption of the Mediation Report on the Forest Conservation and Management Bill, 2015**
7. Adjournment

MIN.NO. MC/2016/14: CONFIRMATION OF THE MINUTES OF THE FIRST AND SECOND MEDIATION SITTINGS OF THE NATURAL RESOURCES (CLASSES OF TRANSACTIONS SUBJECT TO RATIFICATION) BILL, 2015

The Minutes of the first sitting of the Mediation Committee on Natural Resources (Classes of Transactions subject to Ratification) Bill, 2015 that was held on 16th August, 2016 at 10.00 am, were confirmed by the Committee after being proposed Sen. Khaniri and seconded by Sen. Chelule.

The Minutes of the second sitting of the Mediation Committee on Natural Resources (Classes of Transactions subject to Ratification) Bill, 2015 that was held on 16th August, 2016 at 4.00 pm were confirmed by the Committee after being proposed Sen. Chelule and seconded by Sen. Khaniri.

MIN.NO. MC/2016/15: CONFIRMATION OF THE MINUTES OF THE FIRST MEDIATION SITTING OF THE FOREST CONSERVATION AND MANAGEMENT BILL, 2015

The Minutes of the first sitting of the Mediation Committee on Forest Conservation and Management Bill, 2015 that was held on 16th August, 2016 at 4.30 pm, were confirmed by the Committee after being proposed Sen. Chelule and seconded by Sen. Khaniri.

MIN.NO. MC/2016/16: REVIEW AND ADOPTION OF THE MEDIATION REPORT ON THE NATURAL RESOURCES (CLASSES OF TRANSACTIONS SUBJECT TO RATIFICATION) BILL, 2015

The Mediation Report on the Natural Resources (Classes of Transactions subject to Ratification) Bill, 2015 was adopted after it was proposed by Sen. Khaniri and seconded by Sen. Liza Chelule.

MIN.NO. MC/2016/17: REVIEW AND ADOPTION OF THE MEDIATION REPORT ON THE FOREST CONSERVATION AND MANAGEMENT BILL, 2015

The Mediation Report on the Forest Conservation and Management Bill, 2015 was adopted after it was proposed by Sen. Chelule and adopted by Sen. Khaniri.

MIN.NO. MC/2016/18: AOB & ADJOURNMENT

There being no other business the meeting was adjourned at 10.45 am.

SIGNED.....

HON. (DR.) WILBUR OTTICILLO, MP; (CHAIRPERSON)

DATE.....

REPUBLIC OF KENYA



THE JOINT MEETING OF THE SENATE AND THE NATIONAL ASSEMBLY
ELEVENTH PARLIAMENT - FOURTH SESSION

MEDIATION COMMITTEE ON THE FOREST CONSERVATION
AND MANAGEMENT BILL, 2015
ATTENDANCE REGISTER

DATE: 18 AUG 2016. TIME: 10:00 AM

VENUE: CDA ROOM.

	NAME	SIGNATURE
1.	Hon. Abdalla, Amina, CBS, MP	/
2.	Sen. Lenny Kivuti, M.P	/
3.	Hon. (Dr.) Wilbur Ottichillo, MP	
4.	Sen. George Khaniri, M.P	
5.	Hon. Joyce Emanikor, MP	
6.	Sen. Liza Chelule, MP	



REPUBLIC OF KENYA

PARLIAMENT

NATIONAL ASSEMBLY BILLS
(Bill No. 49 of 2015)

**THE FOREST CONSERVATION AND
MANAGEMENT BILL, 2015**

(A version of the Forest Conservation and Management Bill, 2015 (National Assembly Bill No. 49 of 2015) as agreed on 18th August, 2016, by a mediation committee appointed pursuant to Article 113 of the Constitution.)

N.A. /B/No. 49/2015

**THE FOREST CONSERVATION AND MANAGEMENT BILL,
2015**

ARRANGEMENT OF CLAUSES

Clause

PART I—PRELIMINARY

- 1—Citation and commencement.
- 2—Interpretation.
- 3—Application of the Act.
- 4—Guiding principles.
- 5—Public Forest Policy.
- 6—Public Forest Strategy.

PART II—ADMINISTRATION

- 7—Establishment of Kenya Forest Service.
- 8—Functions of the Service.
- 9—The Board.
- 10—Powers of the Board.
- 11—Committees of the Board.
- 12—Conduct of the business and affairs of the Board.
- 13—Remuneration and allowances of Board members.
- 14—The Chief Conservator of Forests of the Service.
- 15—Staff of the Service.
- 16—Uniformed and disciplined staff.
- 17—Kenya Forestry College.
- 18—Honorary foresters.
- 19—Protection from personal liability.
- 20—Forest conservation areas and committees.
- 21—Forestry Functions of County Governments.
- 22—Forestry research and development

PART III—FINANCIAL PROVISIONS

- 23—Funds of the Service.
- 24—Financial year.
- 25—Annual estimates.

- 26—Accounts and audit.
- 27—Forest Conservation and Management Trust Fund.
- 28—Sources of funds.
- 29—Management of the Fund.

PART IV—CONSERVATION AND MANAGEMENT OF FORESTS

- 30—Classification of forests.
- 31—Creation and management of public forests.
- 32—Management of community forests.
- 33—Management of private forests.
- 34—Variation of boundaries or revocation of public forests.
- 35—Declaration and reversion of provisional forests.
- 36—Exchange of forest areas with private land.
- 37—Arboreta and recreational parks.
- 38—Donation and bequests.
- 39—Declaration of a nature reserve.
- 40—Protection of tree species.
- 41—Joint management of forests.
- 42—Management of indigenous forests.
- 43—Management of plantation forests.
- 44—Concession on public forests.
- 45—Forest management agreements.
- 46—Consent for quarrying.
- 47—Management plans.

PART V—COMMUNITY PARTICIPATION

- 48—Application for community participation.
- 49—Obligations of a forest association.
- 50—Assignment of forest user rights.
- 51—Termination or variation of a management agreement.
- 52—Customary rights.

PART VI—INCENTIVES

- 53—Provision of incentives.
- 54—Tax and fiscal incentives.

55—National tree planting week.

PART VII—TRADE IN FOREST PRODUCTS

56—Authorization and public sector involvement.

57—Eligibility of authorization.

58—Chain of custody.

59—Grading and valuation of timber and other products.

60—Export and import procedure.

61—Prohibition on trade in restricted forest produce.

PART VIII—ENFORCEMENT AND COMPLIANCE

62—Powers of officers.

63—Use of firearms.

PART IX—OFFENCES AND PENALTIES

64—Prohibited activities in forests.

65—Counterfeiting or unlawful affixing of marks

66—Offences relating to quarrying.

67—Other offences.

68—Compensation for loss or damage.

69—General penalty.

70—Disputes.

PART X—MISCELLANEOUS

71—Regulations.

72—Maintenance of Registers.

73—International instruments, conventions and agreements.

74—Cooperation regarding cross border forest resources.

75—Act No. 9 of 1999 to apply.

PART XI—TRANSITIONAL PROVISIONS

76—Repeals.

77—Savings.

**THE FOREST CONSERVATION AND
MANAGEMENT BILL, 2015**

A Bill for

AN ACT of Parliament to give effect to Article 69 of the Constitution with regard to forest resources; to provide for the development and sustainable management, including conservation and rational utilization of all forest resources for the socio-economic development of the country and for connected purposes.

ENACTED by the Parliament of Kenya, as follows—

PART I—PRELIMINARY

1. This Act may be cited as the Forest Conservation and Management Act, 2015, and shall come into force by notice in the *Gazette* by the Cabinet Secretary. Short title.

2. In this Act unless the context otherwise requires— Interpretation.

“benefits” mean quantifiable and non-quantifiable goods and services provided by forest ecosystems;

“Board” means the Board of the Kenya Forest Service;

“Cabinet Secretary” means the Cabinet Secretary responsible for matters relating to forestry;

‘chain of custody’ means the channel through which products are distributed, tracked and monitored from their origin in the forest to their end-use;

“commercial use” means any use of forest products or forest land, other than direct use for personal purposes or infrastructure development and it includes uses involving trade or any other disposition of forest products or forest land for direct or indirect financial benefits;

“community” means a clearly defined group of users of forest land identified on the basis of ethnicity, culture or similar community of interests as provided under Article 63 of the Constitution;

“community forest association” means a group of local persons who have registered as an association or other organization established to engage in forest management and conservation;

“concession agreement” means authorization which is a long term agreement issued by the Service for the

management of a specified forest area at a price determined after forest valuation and bidding;

“customary rights” mean the rights which result from a long series of habitual or customary actions, constantly repeated, which have, by such repetition and by uninterrupted acquiescence, acquired the force of a law within a geographical or sociological unit;

“ecosystem” means a dynamic complex of plant, animal micro-organism communities and their non-living environment interacting as a functional unit;

“forest” means land which is declared or registered as a forest, or woody vegetation growing in close proximity in an area of over 0.5 of a hectares including a forest in the process of establishment, woodlands, thickets;

“forestland” means a tract of land, including its flora and fauna, that is devoted to growing trees for the production of timber, wood and other forest products;

“forest community” means a group of persons who have a traditional association with a forest for the purposes of livelihood, culture or religion;

“forest concession” means the right of use granted to an individual or organization in respect to a specific area in a national or county forest by means of a long-term contract for the purpose of commercial forest management and utilization;

“forest industries” means all businesses and organizations whose primary activities include growing, managing, processing or marketing of trees;

“forest manager” means a person responsible for the management of a forest under his or her charge and implementation of this Act including—

- (i) in the case of a public forest, the Kenya Forest Service or the County Government as the case may be;
- (ii) in the case of a community forest the person responsible for the management of community land under the relevant law; and
- (iii) in the case of a private forest, the owner of the private forest;

“forest management plan” means a written document establishing direction and goals for the management, conservation and utilization of a specific forest land area; specifying—

- (a) all silvicultural practices and activities necessary to accomplish the merchantable production of a forest product; and
- (b) all practices that will minimize adverse environmental effects and improve livelihoods,

“forest officer” includes the professional, technical and disciplined cadre of the Service;

“forest owner” means—

- (a) in the case of a public forest, the government as defined in Article 62(1)(g) of the Constitution;
- (b) in the case of a community forest, the community as defined in Article 63 of the Constitution; and
- (c) in the case of a private forest, the registered owner of the land as defined in Article 64 of the Constitution.

“forest produce” includes bark, animal droppings, beeswax, canes, charcoal, creepers, earth, fibre, firewood, frankincense, fruit, galls, grass, gum, honey, leaves, flowers, limestone, moss, murrum, soil, myrrh, peat, plants, reeds, resin, rushes, rubber, sap, soil, seeds, spices, stones, timber, trees, water, wax, withies, and such other things as may be declared by the Cabinet Secretary to be forest produce for the purpose of this Act;

“forest resources” means anything of practical, commercial, social, religious, spiritual, recreational, educational, scientific, subsistence, or other potential use to humans that exists in the forest environment, including but not limited to flora, fauna, and microorganisms;

“Fund” means the fund established pursuant to Section 27.

“green zone” trees planted in an urban area covering less than 0.5 ha.

“indigenous forest” means a forest which has come about by natural regeneration of trees primarily native to Kenya;

“Institute” means the Kenya Forestry Research Institute established under the Science, Technology and Innovation Act, 2013;

“joint management agreement” means authorization where the Service or the County Department responsible for forestry agrees to enter into partnership with other persons for the joint management of a specified forest area, specifying the contribution, rights and obligations of each party and setting out the methods of sharing the costs and benefits accruing from the forest so managed;

“licence” means a permit or other written authorization issued under the provisions of this Act;

“livestock” means domesticated animals such as cattle, goats, sheep, asses, poultry, horses, camels and pigs and includes their young thereof;

“nature reserve” means an area of land declared to be nature reserve under section 39;

“permit” means authorization issued to a person to undertake a specified forestry-related activity or service;

“person” means a natural person, an association, organization or a corporate body;

“private forest” means forest as classified under section 30(4);

“property mark” means a mark placed on a log, timber or other forest produce with a prescribed instrument to denote ownership by the Service or any other person;

“protected tree” means any tree or tree species which has been declared under this Act to be protected;

“provisional forests” means any forest which has been declared a provisional forest by the Cabinet secretary under section 35;

“public forest” means forests as classified under 30(2) and (3);

“Service” means the Kenya Forest Service established under section 7 of this Act;

“special use licence” means authorization issued to a person to undertake an activity whose primary purpose is to yield public benefit in transportation, communication,

energy, research or education;

“timber” means any tree that has been felled or which has fallen, and cut wood or logs;

“timber licence” means authorization issued to a person for timber harvesting in a specified forest area;

“wildlife” means all forms of fauna and flora other than domesticated plants and animals.

3. This Act shall apply to all forests on public, community and private lands.

Application of the Act.

4. The principles of this Act shall be—

Guiding Principles.

- (a) good governance in accordance with Article 10 of the Constitution;
- (b) public participation and community involvement in the management of forests;
- (c) consultation and co-operation between the national and county governments;
- (d) the values and principles of public service in accordance with Article 232 of the Constitution;
- (e) protection of indigenous knowledge and intellectual property rights of forests resources; and
- (f) international best practices in management and conservation of forests.

5. (1) The Cabinet Secretary shall, in consultation with the county government and relevant stakeholders, develop a national forest policy for the sustainable use of forests and forest resources.

Public Forest Policy.

(2) At least once in every five years, the Cabinet Secretary shall cause the forest policy to be reviewed in consultation with the county government.

6. (1) The Cabinet Secretary shall, within one year of the commencement of this Act and every five years thereafter, following public participation, formulate a public forest strategy.

Public Forest Strategy.

(2) The object of the Forest Strategy shall be to provide the Government’s plans and programs for the protection, conservation and management of forests and forest resources.

(3) The Forest Strategy shall contain, among other

things, details of —

- (a) existing forests and forest resources—
 - (i) measures for the protection, conservation, and management of forests and forest resources;
 - (ii) minimum forest reserve areas at national and county levels;
 - (iii) programmes for achievement and maintenance of tree cover of at least ten per cent of the land area of Kenya;
 - (iv) institutional capacity for forest research and technological development;
 - (v) functional responsibility for national and county governments in relation to forest resources management and
 - (vi) any other matters the Cabinet Secretary considers necessary.
- (4) The Cabinet Secretary shall—
 - (a) prepare and issue an annual report on the state of forests and forest resource strategies in Kenya; and
 - (b) may direct any lead agency to prepare and submit to it, a report on the state of forests and forest resources under the administration of that lead agency.

(5) The Cabinet Secretary shall review the Forest Strategy every three years.

PART II—ADMINISTRATION

7. (1) There is established a service to be known as the Kenya Forest Service.

Establishment of the
Kenya Forest
Service.

(2) The Service shall be a body corporate with perpetual succession and a common seal and shall, in its corporate name, be capable of—

- (a) suing and being sued;
- (b) taking, purchasing or otherwise acquiring, holding, charging or disposing of moveable and immovable property;

- (c) entering into contracts; and
- (d) undertaking or performing all other activities necessary for the proper performance of its functions under this Act that may lawfully be done or performed by a body corporate.

8. The functions of the Service shall be to —

Functions of the Service.

- (a) conserve, protect and manage all public forests in accordance with the provisions of this Act;
- (b) prepare and implement management plans for all public forests and, where requested, assist in preparation of management plans for community forests or private forests in consultation with the relevant owners;
- (c) receive and consider applications for licenses or permits in relation to forest resources or management of forests or any other relevant matter in accordance with this Act;
- (d) establish and implement benefit sharing arrangements in accordance with the provisions of this Act;
- (e) assist county governments to build capacity in forestry and forest management in the counties;
- (f) in consultation with relevant stakeholders, develop programmes for tourism and for recreational and ceremonial use of public forests;
- (g) promote forestry education and training;
- (h) register and maintain a register of all forest management plans prepared for public forests;
- (i) collaborate with relevant persons in identifying research needs and applying research findings in relation to forests and forestry;
- (j) manage water catchment areas in relation to soil and water conservation, carbon sequestration and other environmental services in collaboration with relevant stakeholders;
- (k) prepare-
 - (i) a Forest Status Report for the Cabinet Secretary once in every two years; and

- (ii) a Resource Assessment Report for the Cabinet Secretary once in every five years;
- (l) consider and recommend to the Cabinet Secretary the establishment of public forests on un-alienated public land or any other public land;
- (m) consider and recommend to the Cabinet Secretary the determination and alteration of boundaries of public forests;
- (n) establish forest conservancy areas for purposes of conservation and management;
- (o) approve the provision of credit facilities and technical training for community-based forest industries, and the provision of incentives to persons for the sustainable utilization of wood and non-wood forest products;
- (p) implement and enforce rules and regulations governing importation, exportation and trade in forest produce; and
- (q) develop, maintain and regularly update a geographic information system database of all forests in Kenya.

9. (1) The Service shall be managed by a Board of ^{The Board} Directors which shall comprise of—

- (a) a chairperson, appointed by the President;
- (b) the Principal Secretary responsible for forestry or a designated representative;
- (c) the Principal Secretary responsible for National Treasury or a designated representative;
- (d) the Inspector-General of the National Police Service or a designated representative;
- (e) the Director of the Kenya Forestry Research Institute or a designated representative;
- (f) the Chief Conservator of Forests who shall be the secretary to the Board but shall not have a vote; and
- (g) four other persons appointed by the Cabinet Secretary, of whom—
 - (i) one shall be nominated by the Forestry Society of

Kenya;

- (ii) one shall be nominated by a national body representing community forest associations;
- (iii) one shall represent the forest industry; and
- (iv) one person nominated by the Council of Governors.

(2) A person shall be qualified for appointment as chairperson to the Board if such person—

- (a) holds a minimum of a bachelors degree from a university recognized in Kenya;
- (b) has knowledge and experience of at least ten years in matters relating to any of the following—
 - (i) management of natural resources;
 - (ii) forest conservation and management; or
 - (iii) public administration and planning.
- (c) satisfies the requirements of Chapter six of the Constitution.”

(3) The members of the Board under subsection (1)(a) and (1)(e) shall hold office for a period of three years and shall be eligible for re-appointment for a further term of three years.

(4) A person shall not be appointed to the Board if the person—

- (a) has been convicted of a criminal offence and imprisoned for a term exceeding six months without the option of a fine;
- (b) is a member of a governing body of a political party;
- (c) has previously been removed from public office for contravention of the provisions of the Constitution or any other written law;
- (d) is an un-discharged bankrupt; and
- (e) violates the Constitution or any other written law.

(5) The appointment of the chairperson and the members appointed under subsection (1) (e) shall be by

name and by notice in the Gazette.

(6) All appointments made under this section shall be in accordance with the provisions of the Constitution.

10. The Board shall have all the powers necessary for the proper performance of the functions of the Service under this Act and, in particular, the Board shall have power to—

Powers of the Board.

- (a) invest any moneys of the Service not immediately required for the purposes of this Act;
- (b) co-operate with other organisations undertaking functions similar to its own, whether within Kenya or otherwise.
- (c) set aside land for forestry research;
- (d) offer services to any person upon such terms as the Board may from time to time determine.

11. (1) The Board may from time to time establish committees for the better carrying out of its functions.

Committees of the Board.

(2) The Board may, with the approval of the Cabinet Secretary, co-opt into the membership of committees established under subsection (1) other persons whose knowledge and skills are found necessary for the functions of the Board.

(3) The Board may, by resolution either generally or in any particular case, delegate to any committee of the Board or to any member, officer, employee or agent of the Board, the exercise of any of the powers of the Board or the performance of any of the functions or duties of the Board.

12. The business and affairs of the Board shall be conducted in accordance with the First Schedule to this Act.

Conduct of business and affairs of the Board.

13. A member of the Board shall be paid such remuneration or allowances, as the Salaries and Remuneration Commission may recommend.

Remuneration and allowances of Board members.

14. (1) There shall be a Chief Conservator of Forests of the Service who shall be publicly and competitively recruited and appointed by the Board with the approval of the Cabinet Secretary.

The Chief Conservator of forests of the Service.

(2) A person shall be qualified for appointment as the Chief Conservator of Forests of the Service if the person—

- (a) is a citizen of Kenya;
- (b) satisfies the requirements of Chapter six of the Constitution;
- (c) possesses a first degree in forestry from a university recognized in Kenya; and
- (d) has at least ten years professional experience in the relevant field at management level.

(3) The Chief Conservator of Forests shall hold office for a term of four years, and be eligible for re-appointment for a further term of four years.

(4) The Chief Conservator of Forests shall, subject to the direction of the Board, be responsible for the day to day management of the Service.

(5) The Chief Conservator of Forests shall, subject to the direction of the Board, be responsible for the direction of the affairs and transactions of the Service and the exercise, discharge and performance of its objectives, functions and duties.

15. The Board may appoint such officers and other staff of the Service as are necessary upon such terms and conditions of service as the Board, on the recommendation of the Salaries and Remuneration Commission, may determine. Staff of the Service.

16. (1) The Board may, on the recommendation of the Cabinet Secretary responsible for matters related to internal security, designate a specific cadre of the staff of the Service to be a uniformed and disciplined force. Uniformed and disciplined staff.

(2) The Board may prescribe a disciplinary code for the cadre of staff designated under this section to be a uniformed and disciplined force.

(3) In the performance of their functions and the exercise of their powers, the rights of the cadre of staff designated under this section may be limited in accordance with the provisions of Article 24(5) of the Constitution.

17. (1) There is hereby established a college to be known as the Kenya Forestry College that shall— Kenya Forestry College.

- (a) provide forestry education;
- (b) provide vocational and technical training courses in forest conservation, and the management and

sustainable utilization of forests; and

(c) provide training in the protection of forests and allied natural resources.

(2) The College shall develop training programmes from certificate to diploma level in forest management and utilization.

(3) The College shall, in consultation with stakeholders, design training programmes to support apprenticeship and vocational training in the forest sector including short courses for communities, private forest owners and forest industries.

(4) The Board shall formulate policies for the administration and management of the College.

18. (1) The Cabinet Secretary may, on Honorary foresters. recommendation of the Board, appoint suitable volunteers to be honorary foresters.

(2) An honorary forester shall—

(a) be appointed by notice in the Gazette;

(b) hold office, subject to such conditions as the Cabinet Secretary may prescribe, for a period of three years; and

(c) have such functions as may be prescribed by rules made under this Act.

19. (1) No matter or thing done by any member of the Board, officer, employee or agent of the Service shall, if Protection from personal liability. the matter or thing is done in good faith for executing the functions, powers or duties of the Service, render the member, officer, employee, agent or any person acting on their directions personally liable to any action, claim or demand whatsoever.

(2) Any expenses incurred by any person in any suit or prosecution brought against him or her in any court, in respect of any act which is done or purported to be done by him or her under the direction of the Board, shall if the court holds that such act was done in good faith, be paid out of the funds of the Service, unless such expenses are recovered by him or her in such suit or prosecution.

(3) For the avoidance of doubt, nothing in this section

shall exempt a member of the Board, officer, employee or agent of the Service from individual responsibility for unlawful or criminal acts committed by that member of the Board, officer, employee or agent of the Service.

20. (1) The Board shall establish forest conservation areas for the proper and efficient management of forests and may divide such conservation areas into ecosystems.

Forest
conservation areas
and committees.

(2) There shall be established a forest conservation committee in respect of each forest conservation area.

(3) The functions of a forest conservation committee shall be to—

(a) make recommendations to the Board and to the relevant county government in relation to the conservation and utilisation of forests;

(b) identify and recommend areas to be set aside for the creation of public forests; and

(c) perform any other function that may be assigned to it by the Board.

(4) A forest conservation committee shall consist of—

(a) a chairperson appointed by the Board;

(b) the relevant county executive committee member responsible for forestry or their designated representative;

(c) the relevant forest officer in-charge;

(d) three other persons appointed by the Board and nominated by—

(i) relevant community forest associations;

(ii) relevant forest industries in the forest conservation area; and

(iii) relevant civil society organizations involved in forest conservation and operating in the forest conservation area.

(5) The members of a forest conservation committee appointed in accordance with subsection (4)(a) and subsection (4)(d) shall hold office for a period of three years and shall be eligible for a further term of three years.

(6) A person who is not a member of a forest

conservation committee may be invited to attend meetings of the committee and take part in its deliberations but shall not have a right to vote.

(7) A member of a forest conservation committee shall be entitled to be paid such allowances as the Salaries and Remuneration Commission may recommend.

(8) The Board may set aside funds for the proper functioning of the committees.

(9) The Cabinet Secretary may, in consultation with the Board, make Regulations governing the procedures of the forest conservation committees.

21. (1) Each County Government—

Forestry functions
of County
Governments. .

- (a) shall implement national policies on forest management and conservation;
- (b) shall manage all forests on public land defined under Article 62(2) of the Constitution;
- (c) shall prepare an annual report, with the approval of the County Assembly, for the Service on the activities of the county government in relation to this Act and any national policies on forest management and conservation;
- (d) shall promote afforestation activities in the county;
- (e) shall advice and assist communities and individuals in the management of community forests or private forests; and
- (f) may enter into joint management agreements with communities or individuals for the management of community forests or private forests.

(2) A county assembly may enact legislation for the better carrying into effect of the provisions of this section.

(3) The Service may if requested, collaborate, partner or offer assistance to the County Government for the better carry out the provisions of this Act.

22. (1) The Kenya Forestry Research Institute, as established under the Science, Technology and Innovation Act, 2013, shall be the agency in forestry research and

Forestry research
and development.
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development.

(2) The Institute shall develop research and development programmes to provide information and technologies for sustainable development of forestry and allied natural resources.

(3) The Institute shall, in consultation with relevant organizations—

- (a) prepare forestry research and development strategies for the country;
- (b) conduct expert training courses in forestry and allied natural resources;
- (c) disseminate research findings to support forestry development in the country and counties; and
- (d) participate in the development and monitoring of national forest standards.

(4) The Institute shall, on a regular basis, compile and submit a report for the Cabinet Secretary relating to forestry research and development.

PART III—FINANCIAL PROVISIONS

23. The funds of the Service shall consist of—

Funds of the
Service.

- (a) such moneys as may be appropriated by Parliament for the purposes of the Service;
- (b) such moneys as may accrue to or vest in the Service in the course of the exercise of their powers or the performance of its functions under this Act;
- (c) such moneys as may be payable to the Service pursuant to this Act or any other written law;
- (d) such gifts as may be given to the Service; and
- (e) all moneys from any other source provided, donated or lent to the Service.

24. The financial year of the Service shall be the period of twelve months ending on the thirtieth June in each year.

Financial Year.

25. (1) At least two months before the end of each financial year, the Board shall cause to be prepared estimates of the revenue and expenditure of the Service for that financial year.

Annual Estimates

(2) The annual estimates shall make provision for all

estimated expenditure of the Service for the financial year, and in particular shall provide for—

- (a) preparation and operationalization of management plans for all public forests;
- (b) protection and conservation of all indigenous forests in public forests;
- (c) development and promotion under license of timber and bamboo plantations and recreational tourism in public forests;
- (d) fulfillment of any other activities either in the Strategic Plan or as deemed necessary by the Board;
- (e) payment of the salaries, allowances and other charges in respect of the members of staff of the Service
- (f) payment of the pensions, gratuities and other charges in respect of retirement benefits payable to the members of staff of the Service;
- (g) proper maintenance of the buildings and grounds of the Service;
- (h) proper maintenance, repair and replacement of the equipment and other movable property of the Service;
- (i) creation of such reserve funds to meet future or contingent liabilities in respect of retirement benefits, insurance, replacement of buildings or equipment, or in respect of such other matters as the Board may deem fit; and
- (j) capacity building for county governments for forestry development.

(3) The annual estimates shall be submitted to the Cabinet Secretary.

(4) No expenditure shall be incurred for the purposes of the Service except in accordance with the annual estimates submitted under subsection (3), or in pursuance of an authorization of the Board given with prior written approval of the Cabinet Secretary, and the Cabinet Secretary responsible for the National Treasury.

26. (1) The Board shall cause to be kept proper books Accounts and audit.

and other records of accounts of the income, expenditure, assets and liabilities of the Service.

(2) Within a period of three months after the end of each financial year, the Board shall submit to the Auditor-General the accounts of the Service, in respect of that year, together with a statement of—

- (a) income and expenditure during that financial year; and
- (b) assets and liabilities of the Service on the last day of that financial year.

(3) The accounts of the Service shall be examined, audited and reported upon annually by the Auditor-General in accordance with the provisions of the law relating to public audit.

27. (1) There is hereby established a fund to be known as the Forest Conservation and Management Trust Fund. Forest Conservation
and Management
Trust Fund.

(2) The objects of the Trust Fund shall be to nurture, promote and support innovations and best practices in forest conservation and development including the support of—

- (a) community forestry programmes;
- (b) reforestation and afforestation programmes;
- (c) forestry extension programmes;
- (d) apprenticeships and vocational training; and
- (e) programmes for payment for ecosystem services.

(3) The Cabinet Secretary shall make rules for the management of the Trust Fund.

28. The Trust Fund shall consist of— Sources of funds.

- (a) monies from time to time appropriated by Parliament for purposes of the Fund;
- (b) moneys levied for the use of forests or forest lands in such manner as the Cabinet Secretary may, upon the recommendation of the Board of Trustees and the Kenya Forest Service Board and in consultation with the Cabinet Secretary for the National Treasury, determine;
- (c) income from investments made by the Board of

Trustees;

- (d) such sums of money or other assets as may be specifically designated from the funds of the Service; and
- (e) such sums of monies as may be received by the Trust Fund in the form of endowments, grants, donations, bequests or other gifts.

29. (1) The Trust Fund shall be managed by a Board of Trustees appointed by the Cabinet Secretary. Management of the Trust Fund.

(2) The Board of Trustees shall comprise of—

- (a) a chairperson and four other members appointed by the Cabinet Secretary in an open and competitive process;
- (b) the Director General or a designated representative, who shall be an ex-officio member of the Board; and
- (c) the principal Secretary responsible for forestry who shall be an ex-officio member of the Board.

(3) The Board of Trustees shall—

- (a) determine the amounts of money payable in respect of any purpose for which the Fund is established and formulate the conditions for disbursement;
- (b) make necessary investments from the Fund for the realisation of the Fund's objectives, in securities approved from time to time by the National Treasury; and
- (c) keep and maintain audited accounts of the Fund and publish such accounts in such manner as may be approved by the National Treasury.

(4) The Cabinet Secretary shall make regulations for the management and administration of the Fund.

PART IV—CONSERVATION AND MANAGEMENT OF FORESTS

30. (1) Forests may be classified as public, community or private forests. Classification of forests.

(2) Public forests include—

- (a) public forests classified under Article 62(1)(g) of the Constitution; and
- (b) forests on land between the high and low water marks classified under Article 62(1)(l) of the Constitution.
- (3) Community forests include—
 - (a) forests on land lawfully registered in the name of group representatives;
 - (b) forests on land lawfully transferred to a specific community;
 - (c) forests on any other land declared to be community land by an Act of Parliament;
 - (d) forests on land that is lawfully held, managed or used by specific communities as community forests;
 - (e) forests on ancestral lands and lands traditionally occupied by hunter-gatherer communities; and
 - (f) forests lawfully held as trustland by the county governments, but not including any public land held in trust by the county governments under Article 62(2) of the Constitution.
- (4) Private forests include—
 - (a) forests on registered land held by any person under any freehold tenure;
 - (b) forests on land held by any person under leasehold tenure;
 - (c) any forest owned privately by an individual, institution or body corporate for commercial or non-commercial purposes; and
 - (d) forests on any other land declared private land under an Act of Parliament.

31. (1) All public forests in Kenya are vested in the Service, subject to any rights of user in respect thereof, which by or under this Act or other written law, have been or are granted to any other person.

Creation and management of public forests.

(2) The Cabinet Secretary may, on the recommendation of the Board and after consultation with the National Land Commission declare through a Gazette notice any un-alienated public land or any land purchased

or otherwise acquired by the Service to be a public forest.

32. (1) All community forests shall be vested in the community, subject to any rights of user in respect thereof, which by or under this Act or other written law, have been or are granted to any other person.

Management of
community forests.

(2) The Service shall register each community forest in accordance with Regulations prescribed in accordance with this Act.

(3) The Service shall notify the relevant county government of the registration of a community forest as soon as is practicable of the registration.

(4) Upon registration under subsection (2), the community may apply—

(a) to the county government for technical advice regarding appropriate forestry practices and conservation; or

(b) to the Fund, subject to availability of funds, loans from the Fund for the development of the forest.

(5) A community that establishes or owns a community forest may apply to the relevant authorities for exemption from payment of all or part of the land rates and such other charges as may be levied in respect of the land on which the forest is established.

33. (1) A person who owns a private forest, including a forest in the course of establishment, on land owned by the person, may apply to the Service for registration of the forest under this section.

Management of
private forests.

(2) The Service shall register a forest under subsection (1) where the forest meets the criteria prescribed in rules made under this Act.

(3) Upon registration under subsection (2), the owner of a private forest may apply—

(a) to the Service for technical advice regarding appropriate forestry practices and conservation; or

(b) to the Fund, subject to availability of funds, loans from the Fund for the development of the forest, provided that the funds are obtained and utilised in accordance with the procedures set out by the Service.

(4) A person who establishes or owns a private forest

may apply to the relevant authorities for exemption from payment of all or part of the land rates and such other charges as may be levied in respect of the land on which the forest is established.

34. (1) Any person may petition the National Assembly or the Senate, for the variation of boundaries of a public forest or the revocation of the registration of a public forest or a portion of a public forest.

Variation of boundaries or revocation of public forests.

(2) A petition under subsection (1) shall demonstrate that the variation of boundaries or revocation of the registration of a public forest or a portion of a public forest does not—

- (a) endanger any rare, threatened or endangered species; or
- (b) adversely affect its value as a water catchment area; and prejudice biodiversity conservation, cultural site protection of the forest or its use for educational, recreational, health or research purposes.

(3) A petition made under subsection (1) shall be considered in accordance with the provisions of the Petitions to Parliament (Procedure) Act and the Standing Orders of the relevant House.

(4) The Cabinet Secretary shall, within thirty days of the petition being committed to the relevant Committee, submit a recommendation on whether the petition should be approved subject to—

- (a) the petition being subjected to an independent Environmental Impact Assessment; and
- (b) public consultation being undertaken in accordance with the Second Schedule.

(5) If the relevant Committee, reports that it finds that the petition—

- (a) does not disclose a ground for the variation of the boundaries of a public forest or the revocation of the registration of a public forest or a portion of a public forest, no further proceedings shall be taken; or
- (b) discloses a ground for the variation of the boundaries of a public forest or the revocation of

the registration of a public forest or a portion of a public forest, the National Assembly or the Senate shall vote on whether to approve the recommendation.

(6) If the resolution under subsection (5) (b) is supported by a majority of the members of the National Assembly or the Senate, present and voting, the Cabinet Secretary shall publish a notice in the Gazette.

35. (1) Upon the recommendation of the Service or the relevant county government, the Cabinet Secretary may, by notice in the Gazette, declare any community or private forest, which in the opinion of the Service is mismanaged or neglected, to be a provisional forest.

Declaration and
reversion of
provisional forests.

(2) A notice in accordance with the provisions of this section shall only be made where—

(a) the forest—

(i) is an important catchment area or a source of water springs;

(ii) is rich in biodiversity and contains rare, threatened or endangered species;

(iii) is of cultural or scientific significance; or

(iv) supports an important industry and is a source of livelihood for the surrounding forest communities; and

(b) the Director General has issued a notice requiring the forest owner, as the case may be, to undertake specific silvicultural practices to improve the forest, and such notice has not been complied with, or the forest owner is unable to undertake the specified practices.

(3) A provisional forest shall be managed by the Service in collaboration with the owner thereof for a period of three years subject to review, and any profits accruing therefrom shall be paid to such owner less the expenses incurred by the Service in managing the forest concerned.

(4) A provisional forest shall revert to the owner where the Board is satisfied that it has been adequately rehabilitated and the owner has given an undertaking to

efficiently manage it.

(5) The Board may, upon reversion of a provisional forest, prescribe for observance by the owner such conditions as may be necessary to ensure compliance with the provisions of this Act.

36. (1) Subject to sub-section (2), the Service may, in consultation with the relevant government agencies and stakeholders, and with approval of the Cabinet Secretary, exchange part of a forest area with private land with the consent of the owner of such land where—

Exchange of forest area with private land.

- (a) the exchange enhances the efficient management and protection of the forest;
- (b) the exchange is equitable to the Service and the land owner, according to an independent valuation;
- (c) an independent Environmental Impact Assessment has been conducted and has shown that such exchange shall not adversely affect the environment; and
- (d) the forest area to be exchanged does not contain rare, threatened or endangered species and is not a water catchment area or a source of springs.

(2) The Service may, with the approval of the Cabinet Secretary, acquire by purchase any land suitable to be declared a public forest in accordance with this Act.

(3) No purchase or exchange shall be transacted under this section unless prior public consultation is carried out in accordance with the Second Schedule.

(4) The Service may enter into an arrangement with the owner of public forest for the management of the forest.

37. (1) Every County Government shall, establish and maintain arboreta, green zones or recreational parks for use by persons residing within its area of jurisdiction.

Arboreta and recreational parks.

(2) For the purposes of subsection (1), every County Government shall cause housing estate developers within its jurisdiction to make provision for the establishment of green zones at the rate of at least five percent of the total land area of any housing estate intended to be developed.

(3) Every County Government shall, establish and

maintain a recreational park in every market centre within its area of jurisdiction.

(4) The Service shall facilitate and initiate the provision of technical assistance in the establishment and maintenance of green zones, recreational parks and arboreta by County Governments.

(5) No arboretum or recreational park shall be converted to any other use unless the County Department responsible for forestry, consults the residents of the area in the jurisdiction within which such arboretum, green zones or recreational park is situated.

(6) For purposes of this section, a County Department responsible for forestry may in consultation with the Service prescribe conditions as to the species of trees to be planted in a green zone, arboretum or recreational park.

38. (1) Any person who is registered as proprietor of land in accordance with the provisions of any written law may donate or bequeath all or part of that land to the Service, County Department responsible for forestry, an educational institution, an association or a non-governmental organisation for the development of forestry and the conservation of biodiversity. Donations and bequests.

(2) The forest established on the land so donated or bequeathed under subsection (1) shall be gazetted in accordance with this Act.

(3) The forest or land so donated or bequeathed shall not be used for any purpose other than the establishment and conservation of forests as originally desired by the previous owner.

39. (1) The Cabinet Secretary may, upon the recommendation of the Board of the Service and after consultation with the relevant County Government and relevant stakeholders, by notice in the Gazette, declare any national, county, community or private forest, as a nature reserve. Declaration of nature reserves.

(2) Where a nature reserve is to be declared by the Cabinet Secretary within community or private land, the Cabinet Secretary shall make prior arrangements for compensation to the forest owner.

(3) Every nature reserve shall be established for the

following purposes-

- (a) the conservation of forestland of particular environmental, cultural, scientific or other special significance;
 - (b) the preservation of biological diversity and threatened or endangered species.
- (4) The Cabinet Secretary shall, at least ninety days before the making of an order under this section—
- (a) publish in the *Gazette* and in at least two newspapers of nationwide circulation a notice of the intention to make the order; and
 - (b) invite comments from members of the public.
- (5) The Cabinet Secretary shall in consultation with the Service take into account any comments received before making an order under this section.
- (6) Whenever the Cabinet Secretary proposes to amend or revoke the order under this section, public notice of such an intention shall be given, and an opportunity for public comment provided as mentioned in subsection (4) (b).
- (7) Upon declaration of a national, community or private forest as a nature reserve, the Chief Conservator of Forests shall in consultation with the relevant county governments, government agencies and stakeholders, prepare a management plan in respect to the declared nature reserve.

40. (1) The Cabinet Secretary, on the advice of the Kenya Forestry Research Institute, by order published in the *Gazette*, declare any tree species or family of tree species to be protected in the whole country or in specific areas thereof, and shall cause this information to be disseminated to the public.

Protection of tree species.

(2) No person shall fell, cut, damage or remove, trade in or export or attempt to export any protected tree species or family of trees or regeneration thereof or abet in the commission of any such act.

(3) The provisions of subsection (1) shall be reversed when the Cabinet Secretary, on the advice of the Kenya Forestry Research Institute, is satisfied that the protection is

no longer necessary.

(4) The Cabinet Secretary may prescribe Regulations or guidelines for the protection and regeneration of a protected tree species.

41. (1) A forest owner may enter into an agreement with any person for the joint management of any forests for a period to be specified in the agreement. Joint management
of forests

(2) The agreement referred to in subsection (1) may enjoin such person to use or refrain from using such forest or any part thereof in order to ensure the conservation of biodiversity:

Provided that where an agreement enjoins such person to use or refrain from using the forest in any particular manner, it shall contain modalities of payment of compensation to such person for any loss incurred thereby.

(3) Where any person enters into an agreement in accordance with sub-section (1) of this section, the agreement shall be enforceable against such person or his successors in title, assignees or any or all other persons deriving title from him.

(4) Nothing in this section shall render enforceable any conservation agreement entered into under sub-section (1) where the use of such forest in accordance with such agreement contravenes the provisions of any law for the time being in force, or is inconsistent with any prior agreement relating to the use of such forest and which is binding on such owners, their successors in title

42. (1) All indigenous forests and woodlands shall be managed on a sustainable basis for purposes of— Management of
indigenous forests

- (a) conservation of water, soil and biodiversity;
- (b) riparian and shoreline protection;
- (c) cultural use and heritage;
- (d) recreation and tourism;
- (e) sustainable production of wood and non-wood products;
- (f) carbon sequestration and other environmental services;
- (g) education and research purposes.

(h) habitat for wildlife in terrestrial forests and fisheries in mangrove forests.

(2) In pursuance of sub-section (1), the Service shall, in consultation with the forest conservation committee for the area where the indigenous forest is situated, prepare forest management plans.

(3) The Service may enter into a joint management agreement for the management of any indigenous forest or part thereof with any person, institution, government agency or forest association.

43. (1) All plantation forests in a public forest shall be managed on a sustainable basis for the production of wood and other forest products and services for commercial purposes. Management of plantation forests.

(2) Where the Service is satisfied that all or part of a public forest which is a plantation forest may be efficiently managed through a licence, concession, contract, joint agreement, it may place an advertisement in at least two daily newspapers of national circulation calling for applications from interested persons for the management of the public forest.

(3) An applicant for the management of a public forest in accordance with this section shall submit the application together with a proposed management plan in respect of the forest.

(4) A person aggrieved by the decision of the Service in relation to the application made in accordance with this may appeal to the Environment and Land Court within sixty days of the decision.

(5) A licence, concession, contract or joint management agreement made in accordance this section shall comply with the Constitution, this Act and any relevant written law.

(6) The Service shall consider the interests of the local communities in the management of public forests.

44. (1) Where the Service is satisfied that utilization of a public forest can be done through the granting of a concession, the Service shall grant the concession subject to the provisions of the Constitution, this Act and any other relevant written law. Concession on public forests.

(2) The Service shall not recommend any such

proposal unless—

- (a) the proposal has been subjected to an independent environmental impact assessment; and
- (b) public consultation in accordance with the Second Schedule has been undertaken and completed.
- (3) The grantee of a concession shall—
 - (a) comply with the guidelines or management plans prescribed by the Service;
 - (b) prepare environmental and social impact assessments as may be required under any other written law;
 - (c) prepare a concession area forest management plan that shall include inventories, reforestation or replanting programmes, annual operation plans and community user rights and benefits;
 - (d) protect the concession area from destruction and encroachment by any other person;
 - (e) ensure that the forest areas under his management are maintained for the conservation of biodiversity, cultural or recreational use;
 - (f) maintain the physical boundaries of the concession;
 - (g) take precautions to prevent the occurrence or spread of forest fires in connection with any or all operations within or outside the concession area;
 - (h) ensure that all structures and facilities constructed or operated by and in connection with any activities are maintained according to the conditions of the licence; and
 - (i) pay applicable land rent, fees and other charges for utilizing forest resources within the concession area;
- (4) The concession shall indicate the nature of the concession, including its physical location and boundaries, and the purpose for which it is granted.
- (5) A grantee of a concession shall be personally responsible for any loss or damage, including the negligence of the grantee's employees, arising from the grantee's operations on the land for which the concession

has been obtained.

(6) The Service may, by notice in the Gazette, withdraw a concession granted under this section where a grantee breaches any of the conditions prescribed by this section or prescribed in the concession agreement.

(7) A grantee of a concession shall provide a bond or some other form of financial security in this section referred to as “an Environmental Protection Bond”.

(8) An Environmental Protection Bond shall be of an amount sufficient to cover the costs associated with the implementation of the environmental obligations of the holder under this Act.

(9) An Environmental Protection Bond shall be in a form and for an amount as may be determined by the Cabinet Secretary having regard to the particular characteristics of the concession.

45.(1) The Service may advertise, receive applications from any person, institution or organization and through a competitive process, approve and enter into an appropriate management agreement for all or part of a public forest.

Forest management agreements.

(2) A management agreement entered into under subsection (1) shall specify—

- (a) the period for which the forest shall be managed;
- (b) the terms and conditions under which the applicant shall manage the forest;
- (c) any royalties and charges payable in respect thereof to the Service;
- (d) the mechanism for settlement of disputes arising in respect of the agreement;
- (e) the circumstances under which the agreement may be terminated; and
- (f) the benefits which the applicant shall extend to the local community.

(3) Nothing in this section shall be deemed to transfer or to vest in any person, institution, or organisation any right of ownership of any land declared to be a public, other than the privilege of management and control.

(4) No management agreement shall convert a public forest into a settlement area.

(5) The Cabinet Secretary may prescribe Regulations to give effect to this section.

46. (1) The Service shall only give its consent for quarrying operations in a forest area where – Consent for quarrying.

- (a) the area does not contain rare, threatened or endangered species;
- (b) the forest does not have any cultural importance or contain sacred trees or groves;
- (c) an independent Environmental Impact Assessment or audit has been carried out;
- (d) the forest is not an important catchment area or source of springs:

Provided that the Cabinet Secretary shall, on the recommendation of the Service, and in consultation with the Cabinet Secretary responsible for environment, and the relevant government agencies, publish rules to Regulate and govern quarrying operations in forest areas; and

- (e) the carrying on of the quarrying operations shall not contravene any Regulations made in accordance with this Act.

(2) Subject to subsection (1), quarrying may be carried out in a public forest under the authority of a licence issued by the Service and in accordance with any other relevant written law.

(3) A licence under subsection (2) shall not be issued unless the applicant has implemented safety measures to prevent injury to human beings, livestock and wildlife traversing the forest.

(4) The conditions on which a licence for quarrying an allied activity carried out in the forest, shall, where the activity concerned is likely to result in the depletion of forest cover in any forest, include a condition requiring the licensee to undertake compulsory restoration and re-vegetation immediately upon the completion of the activity.

(5) Re-vegetation shall be undertaken in consultation with the Service, which shall determine the seeds and seedlings proposed to be used in such re-vegetation

47. (1) Every public forest, nature reserve and provisional forest shall be managed in accordance with a Management plans.

management plan that complies with the requirements prescribed by Regulations made by the Cabinet Secretary.

(2) The Service shall be responsible for the preparation of a management plan with respect to each public forest, nature reserve and provisional forest.

(3) Every county government shall be responsible for the preparation of a management plan with respect to forests in the county.

(4) A community that owns a community forest may prepare a management plan for that community forest or it may request the relevant county government to prepare a management plan for the community forest.

(5) In preparing a management plan, the Service shall consult with the relevant forest conservation committees.

(6) The Chief Conservator of Forests and relevant county governments shall supervise the implementation of forest management plans for public forests in the case of the Chief Conservator of Forests and community and private forests in the relevant county in the case of the county government.

PART V—COMMUNITY PARTICIPATION

48. (1) A member of a forest community may, together with other members or persons resident in the same area, register a community forest association in accordance with the provisions of the Societies Act.

Application for community participation.

(2) A community forest association registered in accordance with this section may apply to the Service for permission to participate in the conservation and management of a public forest:

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Provided no such application shall be made where there is an existing prior agreement or license in relation to that forest.

(3) An application made in accordance with this section shall be in the prescribed form and shall provide—

- (a) a list of the members of the association and its address;
- (b) the Constitution of the association;
- (c) the association's financial regulations;
- (d) the area of forest for which the association

proposes to undertake conservation and management;

- (e) the association's proposals concerning—
 - (i) use of forest resources;
 - (ii) methods of conservation of biodiversity;
 - (iii) methods of monitoring and protecting wildlife and plant populations and enforcing such protection; and
- (f) such other information as the Chief Conservator of Forests may require.

(4) Where the Service grants permission in accordance with this section, it may impose such conditions as it may deem fit including the development of a forest management plan in accordance with this Act.

(5) The Service shall maintain an up to date record of all associations that have been granted permissions in accordance with this section.

49. (1) Where a community forest association has been granted permission to participate in the management or conservation of a forest in accordance with the provisions of his Act, that association shall—

Obligations of a forest association.

- (a) protect, conserve and manage the forest or part of the forest in accordance with an approved management agreement entered into with the Service and the provisions of the management plan for the forest;
- (b) formulate and implement sustainable forest programmes that shall be consistent with the traditional forest user rights of the relevant forest community;
- (c) protect sacred groves and protected trees;
- (d) assist the Service or any other relevant authority in enforcing the provisions of this Act including in relation to illegal harvesting of forest products;
- (e) with the approval of the Service enter into partnerships with other persons for the purposes of ensuring the efficient and sustainable conservation and management of the forest;
- (f) inform the Service of any developments, changes

and occurrences within the forest which are critical for the conservation of biodiversity;

- (g) help in firefighting; and
- (h) do any other act that is necessary for the efficient conservation and management of the forest.

(2) The management agreement between the Service and the community forest association shall confer on the association all or any of the following forest user rights—

- (a) collection of medicinal herbs;
- (b) harvesting of honey;
- (c) harvesting of timber or fuel wood;
- (d) grass harvesting and grazing;
- (e) collection of forest produce for community based industries;
- (f) ecotourism and recreational activities;
- (g) scientific and education activities;
- (h) plantation establishment through non-resident cultivation;
- (i) contracts to assist in carrying out specified forestry operations;
- (j) development of community wood and non-wood forest based industries; and
- (k) other benefits which may from time to time be agreed upon between an association and the Service.

(3) Subject to sub section (1) –

- (a) none of the activities specified in this section shall be carried out so as to conflict with the conservation of biodiversity; and
- (b) the Chief Conservator of Forests may, in consultation with the association, prescribe rules for the conduct of the activities specified in this section.

50. (1) A community forest association that has been granted permission to participate in the management or

Assignment of forest user rights.

conservation of a forest association may, with the approval of the Director-General, assign any or all its rights under a management agreement to a suitably qualified agent on mutually agreed terms.

(2) The Chief Conservator of Forests shall not approve any assignment under this section that is inconsistent with the main objectives and purposes set out in the management agreement between the Service and the community forest association.

(3) The community forest association shall be responsible for the acts of the agent that contravene the provisions of this Act or the terms and conditions of the management agreement between the association and the Service.

51. (1) The Chief Conservator of Forests may terminate a management agreement with a community forest association that has been granted permission to participate in the management or conservation of a forest or withdraw a particular user right where—

Termination or variation of a management agreement.

- (a) the association breaches the terms and conditions thereof;
- (b) it is necessary for the purpose of protecting or conserving biodiversity; or
- (c) the association asks the Chief Conservator of Forests to terminate the agreement or withdraw the user right.

(2) Where the Chief Conservator of Forests intends to terminate a management agreement or withdraw a particular user right the Chief Conservator of Forests shall notify the association at least thirty days before the management agreement is terminated or the user right is withdrawn.

(3) The Chief Conservator of Forests shall give the association an opportunity to challenge the decision to terminate the management agreement or withdraw the user right and where the association is aggrieved by the decision of the Chief Conservator of Forests the association may appeal against the decision to the Board within thirty days of being notified of the decision of the Chief Conservator of

Forests .

(4) Nothing in this section shall be construed to limit the grounds on which, in accordance with the terms of a management agreement, the agreement or any user right may be terminated.

52. Nothing in this Act shall be deemed to prevent any member of a forest community from using, subject to such conditions as may be prescribed by this Act or any other written law, such forest produce as it has been the custom of that community to take from such forest otherwise than for the purpose of sale. Customary rights.

**PART VI—INCENTIVES FOR INCREASING
FOREST AND TREE COVER**

53. Subject to Article 66 of the Constitution, investors in forests shall share the benefits of their investment with local communities by applying various options including but not limited to infrastructure, education, employment and social amenities and in accordance with rules made under this act or other relevant laws. Incentives and benefit sharing.

54.(1) The Cabinet Secretary for the National Treasury, may on the recommendation by the Cabinet Secretary, propose tax and other fiscal incentives to increase investments in forest land use and forest resource utilization in order to promote forest conservation and management, and to prevent or abate forest degradation. Tax and fiscal incentives.

(2) Without prejudice to the generality of subsection (1), the tax and fiscal incentives, may include—

- (a) customs and excise waiver in respect of imported capital goods or tax rebates to forest industries and other establishments investing in plants, equipment and machinery for improved resource utilization and for using other energy resources as substitutes for hydrocarbons;
- (b) exemption from payment of all or part of the land rates and such other charges as may be levied in respect of the land on which a private forest is established; and
- (c) income and other tax deductions to landowners in exchange for the establishment of a forest conservation easement.

55. The Cabinet Secretary shall plan and execute programmes necessary for observing the national tree-planting week and the International Day of Forests.

National tree planting week.

PART VII—LICENSING AND TRADE IN FOREST PRODUCTS

56. (1) The Service may, whenever circumstances make it necessary or appropriate to do so, invite the private sector to participate in the sustainable management of forests under their jurisdiction.

Authorization and private sector involvement.

(2) The Service may issue authorisations for forestry activities in form of—

- (a) a permit;
- (b) a timber licence;
- (c) a special use licence;
- (d) a contract;
- (e) a joint management agreement; or
- (f) a concession agreement.

(3) No authorization shall be issued in respect of a forest for which there is a pre-existing authorization, except on terms mutually agreed upon by all the parties involved.

57. (1) A person shall not be eligible to apply for an authorisation under section 59 unless that person —

Eligibility for authorization.

- (a) possesses the capacity to enter into binding agreements with the Service;
- (b) has the technical and financial capacity to undertake the forestry activities for which the authorisation is sought; and
- (c) in the case of a foreign investor, has complied with all the laws for the time being in force relating to investment by foreigners.

(2) In the case of a timber licence, special use licence, contract, joint management agreement or concession—

- (a) capacity under subsection (1)(a) includes competence to enter into contracts;
- (b) technical capacity under subsection (1)(b) includes the competence to undertake forestry activities, as demonstrated by employment of technical staff, access to equipment, satisfactory past performance

and a record of statutory and regulatory compliance; and

- (c) financial capacity under subsection (1)(b) includes solvency and ability to conform to good business practices as demonstrated by the applicant's financial statements for the past three years, where applicable, and tax compliance certificates.

(3) When issuing authorizations under this Act, the Service shall comply with the relevant public procurement and asset disposal laws, and any other relevant written law.

58. (1) The Service shall publish in the Gazette a chain-of-custody system for the verification of the origin of forest products from public, community and private forests and the compliance of license holders in accordance with this Act. Chain-of-custody.

(2) The Service shall upon request support the process of establishing and maintaining the chain of custody for a county government.

(3) A person in possession of or trading in forest products shall comply with the requirements of the chain-of-custody system established under this section.

59. (1) The Cabinet Secretary in consultation with the relevant stakeholders shall prescribe Regulations for the grading and valuation of timber and other forest products. Grading and valuation of timber and other forest products.

(2) On the advice of the registered association of professional foresters, the Cabinet Secretary may, by notice in a Gazette, authorize any person to be a timber grader or valuer for the purposes of this Act.

60. (1) No person shall import, export, re-export or introduce any forest products into or from Kenya without a permit issued by the Service under this Act. Export and import procedure.

(2) To give effect to this provisions, the Cabinet Secretary shall by notice in the Gazette, publish rules regulating the export and import of forest products.

61. The Cabinet Secretary may declare by Notice in the Gazette any forest produce that may not be exported or imported. Prohibition on trade in restricted forest produce.

PART VIII—ENFORCEMENT AND COMPLIANCE

62. (1) The Chief Conservator of Forests or any authorized officer of the Service may— Powers of officers.

- (a) demand from any person the production of an authority or licence for any act done or committed by that person in a national, county or provisional forest, or in relation to any forest produce for which a licence required under this Act or under any rules made thereunder;
- (b) require any person found within a national, county or provisional forest who has in his possession any forest produce suspected to have come from such forests, to give an account of the manner in which he became possessed thereof, and, where the account given is not satisfactory, arrest and take such person before a court of competent jurisdiction:
- (c) search any person suspected of having committed an offence under this Act or of being in possession of any forest produce in respect of which an offence has been committed, and arrest the person, seize and detain any baggage, package, parcel, conveyance, tent, hut or building under the control of that person or his agent or servant:

Provided that no person shall be arrested under this section unless the officer has reasonable cause to believe that that person may fail to appear to answer a summons, or unless that person refuses to give his name and address or gives a name and address which there is reasonable cause to believe is false;

- (d) search any vehicle or vessel and seize and detain any forest produce in respect of which there is reason to believe that an offence has been committed, together with any tools, equipment, vessels, vehicles or livestock used in the commission of the offence:

Provided that the officer seizing such property shall forthwith report the seizure to the court of competent jurisdiction having jurisdiction over the area where the offence takes place;

- (e) seize and detain any livestock found in a national, county or provisional forest without any person in charge of them:
- (f) confiscate any equipment or receptacle placed

without authority in a national, county or provisional forest.

(2) The Chief Conservator of Forests or any authorized officer of the Service may-

- (a) enter any private forest registered under section 33(1) in order to assess the condition thereof or to perform any such other act which he considers necessary in the circumstances; or
- (b) enter the premises of any forest-based industry or forest produce dealer to inspect any forest produce placed or found within the premises to satisfy himself that the industry or dealer is abiding by the provisions of a licence issued under this Act:

Provided that during such inspection due regard shall be given to the rights of the proprietor.

- (c) take all reasonable steps to prevent the commission of an offence under this Act; and
- (d) where qualified to do so, administer oaths and take sworn testimony for the purposes of an investigation conducted under this Act.

(3) In enforcing this section, any officer of the Service who is of or above the rank of Sergeant Forest Ranger shall have the same powers conferred on a police officer under the Criminal Procedure Code and the National Police Service Act, 2011.

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63. (1) The Cabinet Secretary responsible for matters relating to firearms may, through the Inspector-General of Police, make available to the Service such firearms as may be necessary for the Service to carry out its functions under this Act.

Use of firearms.

(2) Any uniformed and disciplined officer of the Service, after acquiring the requisite paramilitary and skill at arms training, and when authorised by the Chief Conservator of Forests, may use a lawfully issued firearm—

- (a) in the course of the enforcement of the provisions of this Act against—
 - (i) any person charged with an offence punishable under this Act, when that person is escaping or

attempting to escape from lawful custody;

(ii) any person who, by force, removes or attempts to remove any other person from lawful custody;

(iii) any person who, by force, attempts to prevent the lawful arrest of himself or any other person; or

(iv) any person unlawfully hunting any animal within a forest area or nature reserve.

(b) for the protection of people and property against any animal causing destruction to human life or property or crops; and

(c) in the course of animal population control.

(3) Notwithstanding the foregoing, an officer of the Service shall not use a firearm—

(a) under sub-section (2)(a)(i), unless the officer has reasonable grounds to believe that he or she cannot otherwise prevent the escape, and unless he or she has given ample warning to such person that he or she is about to use a firearm against that person, and the warning is unheeded;

(b) under sub-section (2)(a)(ii) or (iii) of, unless the officer concerned believes on reasonable grounds that the officer or any other person is in danger of grievous bodily harm, or that the officer cannot otherwise prevent the removal, or, as the case may be, effect the arrest.

PART IX—OFFENCES AND PENALTIES

64. (1) Except under a licence or permit or a management agreement issued or entered into under this Act, no person shall, in a public or provisional forest —

Prohibited activities
in forests.

(a) fell, cut, take, burn, injure or remove any forest produce;

(b) be or remain therein between the hours of 7 p.m. and 6 a.m. unless using a recognised road or footpath, or is taking part in cultural, scientific or recreational activities;

(c) erect any building or livestock enclosure, except

where the same is allowed for a prescribed fee;

- (d) smoke, where smoking is by notice prohibited, or kindle, carry or throw down any fire, match or other lighted material;
- (e) de-pasture or allow any livestock to be therein;
- (f) clear, cultivate or break up land for cultivation or for any other purpose;
- (g) enter any part thereof which may be closed to any person;
- (h) collect any honey or beeswax, or hang on any tree or elsewhere any honey barrel or other receptacle for the purpose of collecting any honey or beeswax, or enter therein for the purpose of collecting honey and beeswax, or be therein with any equipment designed for the purpose of collecting honey or beeswax;
- (i) construct any road or path;
- (j) set fire to, or assist any person to set fire to, any grass or undergrowth or any forest produce;
- (k) possess, bring or introduce any chain saw or logging tools or equipment;
- (l) damage, alter, shift, remove or interfere in any way whatsoever with any beacon, boundary mark, fence notice or notice board.

(2) Any person who contravenes the provisions of subsection (1) of this section commits an offence and is liable on conviction to a fine not exceeding one hundred thousand shillings or to imprisonment for a term not exceeding six months, or to both such fine and imprisonment.

(3) Any person who contravenes the provisions of section 61 shall be guilty of an offence and is liable on conviction to a fine not exceeding one million or to imprisonment for a term not exceeding three years, or to both such fine and imprisonment.

(4) Any person who contravenes the provisions of section 59 shall be guilty of an offence and shall be liable upon conviction to a fine not exceeding five million shillings or to imprisonment for a term not exceeding three

years, or to both such fine and imprisonment.

65. Any person who, without lawful authority—

Counterfeiting or
unlawfully affixing
marks.

- (a) marks any forest produce, or affixes upon any forest produce, a mark ordinarily used by a forest officer to indicate that the forest produce is the property of the Service or the County Department responsible for forestry, or that it may or has been lawfully cut or removed;
- (b) alters, obliterates, removes or defaces any stamp, mark, sign, licence, permit or other document lawfully issued under the authority of this Act, or removes or destroys any part of a tree bearing the stamp or other mark used by any forest officer;
- (c) covers any tree stump in any national or county forest with brushwood or earth, or by any other means whatsoever conceals, destroys, or removes or attempts to conceal, destroy or remove such tree stump or any part thereof;
- (d) wears any uniform or part of a uniform, or any badge or other mark issued by the Service to be worn by forest officers or other employees of the Service, or who in any other way holds himself out to be an employee of the Service; or
- (e) counterfeits or issues without lawful authority any licence or other document purporting it to be a licence or document issued under this Act or any rules made thereunder,

commits an offence and shall be liable on conviction to a fine not exceeding five hundred thousand shillings or to imprisonment for a term not exceeding three years, or to both such fine and imprisonment.

66. Any person who contravenes the provisions of this Act in relation to activities in forest areas relating to quarrying or re-vegetation commits an offence and shall be liable on conviction to a fine not exceeding one million shillings or to imprisonment for a term not exceeding two years or to both such fine and imprisonment.

Offences in relation
to quarrying.

67. (1) Any person who—

Other offences.

- (a) commits a breach of, or fails to comply with the provisions of this Act;

- (b) commits a breach of, or fails to comply with any of the terms or conditions of a licence issued to him or her under this Act;
- (c) fails to comply with a lawful requirement or demand made or given by a forest officer;
- (d) obstructs a person in the execution of his or her powers or duties under this Act;
- (e) makes or is found in possession of charcoal in a national, county or provisional forest; or in community forest, private forest or farmlands without a licence or permit of the owner as the case may be:

commits an offence and is liable on conviction to a fine not exceeding fifty thousand shillings or to imprisonment for a term not exceeding six months, or to both such fine and imprisonment.

(2) Any person who wilfully or maliciously sets fire to any public, provisional, community or private forest commits an offence and is liable on conviction to a fine not exceeding one hundred thousand shillings or to imprisonment for a term not less than one year, or to both such fine and imprisonment.

(3) Any person who operates a sawmill in a manner contrary to that prescribed in rules made under this Act commits an offence and is liable on conviction to a fine not exceeding one million shillings or to imprisonment for a term not exceeding three years, or to both such fine and imprisonment.

No. 47 of 2013.

(4) Save under a licence or permit or a management agreement issued or entered into under this Act, no person shall, in a forest capture or kill any animal, set or be in possession of any trap, snare, gin or net, or dig any pit, for the purpose of catching any animal, or use or be in possession of any poison or poisoned weapon:

Provided that nothing in this sub paragraph shall be deemed to prohibit the capturing or killing of an animal in accordance with the conditions of a valid license or permit issued under the Wildlife Conservation and Management Act, 2013.

(5) Any livestock found in any forest shall, unless the

owner thereof proves to the contrary, be deemed to be there under the authority of the owner as well as the person, if any, actually in charge of the livestock.

(6) The livestock detained under this section shall be auctioned at the expiry of seven days if the owner does not reclaim it, and the proceeds of such auction shall be paid to the Service.

(7) Neither the Service nor the County Government or any of their officers shall be liable for the injury, loss or death of any livestock so seized and detained under Section 64(1) (e).

- (8) Any person who, in any forest area—
- (a) introduces any exotic genetic material or invasive plants without authority from the forest manager;
 - (b) dumps any solid, liquid, toxic or other wastes in a forest without authority of the forest manager ;
 - (c) grows any plant from which narcotic drugs can be extracted; or
 - (d) extracts, removes, or causes to be removed, any tree, shrub or part thereof for export;

commits an offence and is liable on conviction to a fine not exceeding three million shillings or to imprisonment for a term not exceeding ten years, or to both such fine and imprisonment.

68. (1) Where a person is convicted of an offence of damaging, injuring or removing forest produce from any forest, the forest produce shall be forfeited to the owner. The court may in addition to any other ruling order—

Compensation for loss or damage.

- (a) that such person pay to the forest owner, by way of compensation, a sum equal to the determined value of the forest produce so damaged, injured or removed and where the value cannot be estimated, ten thousand shillings for each offence:
- (b) if it is proved to the satisfaction of the court that the person so convicted is the agent or employee of another person, that other person to pay by way of compensation to the forest owner, the value of the forest produce, unless after hearing that other person, the court is satisfied that the offence was

not due to his negligence or default;

- (c) the vessels, vehicles, tools or implements used in the commission of the offence be forfeited to the Service:

Provided that the value of the forest produce shall be either the commercial value of the forest produce or the cost of restoring the damage caused to the forest as a result of the offence committed, whichever is higher.

(2) Where a person is convicted of an offence of occupying or cultivating land in a forest area without a licence, the court may, in addition to any other penalty imposed under this Act, order such person to remove any buildings, enclosures, huts or crops within a period to be specified in the order, and if the person so convicted fails to comply with an order within the period so specified, the buildings, enclosures, huts or crops shall be deemed to be the property of the Service, the County Department responsible for forestry or the private forest owner, as the case may be, and may be disposed of as the Service, County Department responsible for forestry or the private forest owner may think fit:

Provided, however, that expenses incurred as a result of keeping in custody anything seized or detained under this section shall be borne by the person whose property is seized or detained.

69. Any person found guilty of an offence against the provisions of this Act for which no specific penalty is provided shall be liable on conviction to a fine not exceeding ten thousand shillings or to imprisonment for a term not exceeding three months, or to both such fine and imprisonment. General penalty.

70. (1) Any dispute that may arise in respect of forest conservation, management, utilization or conservation shall in the first instance be referred to the lowest possible structure under the devolved system of government as set out in the County Governments Act, 2012. Disputes.
No. 17 of 2012.

(2) any matter that may remain un-resolved in the manner prescribed above, shall be referred to the National Environment Tribunal for determination, pursuant to which an appeal subsequent thereto shall, where applicable, lie in the Environment and Land Court as established under the Environment and Land Court Act, 2011. No. 19 of 2011.

PART X—MISCELLANEOUS

71. (1) The Cabinet Secretary may, on the ^{Regulations.} recommendation of the Board, make Regulations for or with respect to any matter which is necessary or expedient to be prescribed for carrying out or giving effect to this Act.

(2) Without prejudice to the generality of the foregoing, Regulations may be made under this section for

- (a) formulating guidelines on incentives and benefit sharing;
- (b) specifying the conditions subject to which any licence, permit or authorization may be granted or issued under this Act;
- (c) regulating activities in public forests, provisional forests, nature reserve and visitor indemnity;
- (d) prescribing measures that enhance community participation in the conservation and management of forests;
- (e) providing for protection of endangered and threatened tree species;
- (f) prescribing measures and mechanisms for participatory forest management agreements with other stakeholders and lead agencies;
- (g) prescribing the manner of representation of communities and other stakeholders to the Board and forest conservation committees;
- (h) controlling the harvesting, collection, sale of and disposal of forest produce including timber grading and marking;
- (i) prescribing the amount of royalties or fees payable under this Act generally or in particular cases;
- (j) regulating the use and occupation of national and county forests for the purposes of residence, cultivation, and grazing;
- (k) providing guidelines for eco-tourism including recreation, camping, picnicking and cultural activities;
- (l) providing guidelines for management planning

process;

- (m) providing the circumstances in which licences, permits, leases, concessions and other agreements may be applied for, granted, varied or cancelled, and the manner in which a person to whom a licence is granted may exercise a right or privilege conferred upon him/her by the licence;
- (n) regulating the felling, working and removal of forest produce in areas where trees may be felled or removed;
- (o) providing for compulsory use of property marks by the Service, the County Department responsible for forestry and owners of private forests for the purpose of identifying wood sold from national, county, community, provisional and private forests;
- (p) prescribing conditions under which mismanaged or neglected forests may be declared provisional forests and conditions for reverting them to the original owners;
- (q) providing for the creation of new forest areas including establishment of commercial forests;
- (r) regulating production, transportation and marketing of charcoal;
- (s) ensuring compliance with international obligations.
- (t) regulating engagement and operationalization of the payment for environmental services scheme.

(3) Regulations made under this section may require acts to be performed or done to the satisfaction of the Service, and may empower the Board to issue orders imposing conditions and dates upon, within or before which such acts or things shall be performed or done.

(4) Upon the recommendation of the relevant county government and in consultation with the Board, the Cabinet Secretary may make Regulations in respect of any community forests in the County.

(5) For the purpose of Article 94(6) of the Constitution—

- (a) the purpose and objective of the delegation under

this section is to enable the Cabinet Secretary to make regulations to provide for the better carrying into effect the provisions of this Act;

- (b) the authority of the Cabinet Secretary to make regulations under this Act will be limited to bringing into effect the provisions of this Act and fulfillment of the objectives specified under this section;

the principles and standards applicable to the regulations made under this section are those set out in the Interpretation and General Provisions Act and the Statutory Instruments Act.

Cap. 2

72. (1) The Chief Conservator of Forests shall maintain registers of forest management and conservation activities which shall include but not limited to the following—

No. 23 of 2013
Maintenance of registers.

- (a) licences issued under this Act;
- (b) public forests;
- (c) community forests;
- (d) private forests;
- (e) forest management agreements and concessions; and
- (f) forest management plans.

(2) Any register maintained under this section shall be open for inspection by the members of the public at the office of the Chief Conservator of Forests.

73. (1) The provisions of this Act shall be carried out in accordance with any treaties, conventions or international agreements concerning forests or forest resources as provided for under the Constitution.

International instruments, conventions and agreements.

(2) The Cabinet Secretary may make regulations and give direction to ensure compliance with international instruments, conventions and agreements ratified by Kenya. that other user as the case may be.

74. The Director General may, with the approval of the Board, develop management plans for purposes of sustainable management of cross-border forest resources.

Co-operation regarding cross-border forest resources.

75. (1) Where a provision of this Act requires a person to conserve or protect the environment, the relevant provisions of the Environmental Management and Co-ordination Act, 1999, shall also apply with respect to the manner in which the conservation or protection shall proceed.

No. 9 of 1999 to apply.

(2) No user rights or other licence or permit granted under this Act shall exempt a person from complying with the relevant provisions of the Environmental Management and Co-ordination Act, 1999, or any other written law concerning the conservation and protection of the environment.

(3) A user or other related right shall not be granted under this Act where the requirement for a strategic environmental, cultural, economic and social impact assessment licence under the Environmental Management and Co-ordination Act, 1999, has not been complied with.

PART XI—TRANSITIONAL PROVISIONS

76. The Forests Act, 2005 and Timber Act are hereby repealed.

Repeal of No. 3 of 2005 and Cap. 386.

77. Notwithstanding the repeal of the Forests Act, 2005—

Savings.

No. 3 of 2005.

- (a) any land which immediately before the commencement of this Act, was gazetted or registered as a forest reserve as set out in the Third Schedule to this Act, or under any other relevant law shall be deemed to be a public forest under this Act;
- (b) the land in section (a) shall not include government settlement schemes already registered before the commencement of this Act; and
- (c) any licence, contract or agreement issued under the repealed Act shall remain in force as if it were a licence, contract, or agreement issued under this Act:

Provided that where the licence, contract or agreement in force immediately before the commencement of this Act relates to activities now outlawed under this Act, shall cease upon commencement of this Act;

- (d) all participatory forest management plans shall be revised to be in conformity with the provisions of

this Act.

- (e) subsidiary legislation made in accordance with the Forest Act, 2005, and still in force on the date of the commencement of this Act, shall remain in force until they are revoked in accordance with the provisions of this Act.
- (f) a person who immediately before the commencement of this Act was an employee of the Service under the repealed Act, shall continue to hold or act in that office as if appointed to that position under this Act, and all benefits accruing to employees under the repealed Act shall continue accruing to them under this Act.
- (g) members of the Board who immediately before the commencement of this Act were appointed as Board members of the Service under the repealed Act, shall continue to hold and act as Board members as if appointed to that position under this Act, for a period not exceeding one year.

FIRST SCHEDULE

(s. 12)

CONDUCT OF BUSINESS AND AFFAIRS OF THE BOARD

1. (1) The chairperson of the Board shall hold office for a term of three years and shall be eligible for re-appointment for one further term of three years.

Tenure of office and
conduct of business
of the Board.

(2) Other than ex-officio members, a member of the Board shall, subject to the provisions of this section, hold office for a period not exceeding three years on such terms and conditions as may be specified in the instrument of appointment, and shall be eligible for re-appointment for one further term of three years.

(3) The members of the Board shall be appointed at different times so that the respective expiry dates of their terms of office fall at different times.

(4) A member other than the chairperson or an ex-officio member may—

- (a) at any time resign from office by notice in writing to the Cabinet Secretary;

- (b) be removed from office by the Cabinet Secretary if the member—
- (i) has been absent from three consecutive meetings of the Board without the permission of the chairman; or
 - (ii) is adjudged bankrupt or enters into a composition scheme or arrangement with his creditors; or
 - (iii) is convicted of an offence involving fraud or dishonesty; or
 - (iv) is convicted of a criminal offence and sentenced to imprisonment for a term exceeding six months or to a fine exceeding ten thousand shillings; or
 - (v) is incapacitated by prolonged physical or mental illness; or
 - (vi) is found to have acted in a manner prejudicial to the aims and objectives of this Act; or
 - (vii) fails to comply with the provisions of this Act relating to disclosure; or
 - (viii) is otherwise unable or unfit to discharge his/her functions as a member of the Board.

2. (1) The Board shall meet not less than four times in every financial year, and not more than four months shall elapse between the date of one meeting and the date of the next meeting: Meetings of the Board.

Provided that the chairperson may call a special meeting of the Board at any time where he deems it expedient for the transaction of the business of the Board.

(2) Other than a special meeting, or unless three quarters of members agree, at least fourteen days' written notice of every meeting of the Board shall be given to every member of the Board by the secretary.

(3) The quorum for the conduct of business of the Board shall be half of the members' and unless a unanimous decision is reached, decisions shall be by a majority vote of the members present, and in the case of an equality of votes, the chairperson or the person presiding shall have a casting vote.

(4) The chairperson shall preside over all meetings of the Board in which he is present, but in his/her absence, the vice-chairman shall preside, and in his/her absence the members present shall elect one of their number who shall, with respect to that meeting and the business transacted thereat, have all the powers of the chairperson.

(5) At the first meeting of the Board, the members shall elect a vice-chairperson, not being a public servant, from among its members.

3. (1) If a member is directly or indirectly interested in any contract, proposed contract or other matter before the Board and is present at the meeting of the Board at which the contract, proposed contract or matter is the subject of consideration, he/she shall, at the meeting and as soon as practicable after the commencement thereof, disclose that fact and shall be excluded at the meeting at which the contract, proposed contract or matter is being considered.

Disclosure of interests.

(2) A disclosure of interest made under this section shall be recorded in the minutes of the meeting at which it is made.

4. Save as provided in this Schedule, the Board may regulate its own procedure.

Board may regulate procedure.

SECOND SCHEDULE

(s. 34)

PROVISIONS FOR PUBLIC CONSULTATION

1. (1) Where this Act imposes a requirement for public consultation, the responsible authority shall publish a notice in relation to the proposal –

Local content requirements.

- (a) in the Gazette;
 - (b) in at least two national newspapers;
 - (c) in at least one newspaper circulating in the locality to which the proposal relates; and
 - (d) in at least one Kenyan radio station broadcasting in that locality.
- (2) The notice shall in each case—
- (a) set out a summary of the proposal;
 - (b) State the premises at which the details of the proposal may be inspected;
 - (c) invite written comments on or objections to the

proposal;

- (d) specify the person or body to which any such comments are to be submitted; and
- (e) specify a date by which any such comments or objections are required to be received, not being a date earlier than 60 days after publication of the notice.

2. The responsible authority shall make arrangements for the public to obtain copies, at reasonable cost, of documents relating to the proposal which are in the possession of the responsible authority.

3. The responsible authority shall consider –

- (a) any written comments or objections received on or before the date specified under paragraph 2(2) (e); and
- (b) any comments, whether in writing or not, received at any public meeting held in relation to the proposal at which the responsible authority was represented, or pursuant to any other invitation, to comment.

4. The responsible authority shall publish, through the same media as were employed pursuant to paragraph 1, notice of the fact that a copy of the decision in writing of the responsible authority in relation to the proposal, and of the reasons thereof, is available for public inspection at the same premises as were notified under paragraph 1(2) (b).

5. Where rules made under this Act so require, the responsible authority shall cause a public meeting to be held in relation to a proposal before the responsible authority makes its decision on the proposals.

THIRD SCHEDULE (s. 77(a))

GAZETTED PUBLIC FORESTS

Name of Forest	LN. No.	Name of Forest	LN. No.	Name of Forest	LN. No.	Name of Forest	LN. No.
1. Aberdare	48/1943	2. Kessop	102/1941	3. Marenk	50/1967	4. Northern Tinderet	44/1932
5.		6. Ketnwan	15/1949	7. Marmanet	44/1932	8. Nthangu	532/1960
9.		10. Kiagu	335/1959	11. Marop	15/1949	12. Nthoani	27/2013
13. Abiero Hill	42/2/2013	14. Kiambicho	185/1961	15. Marsabit	44/1932	16. Ntugi	335/1959
17. Amara	69/6/2012	18. Kiambu	44/1932	19. Mataa	32/1960	20. Nuu	303/1961
21. Arabuko Sokoke	48/1943	22. Kiamuti	185/1961	23. Mathews Range	54/1956	24. Nyaitara	80/1997
25. Bahati	44/1932	26. Kibithewa	335/1959	27. Mau Narok	10/1967	28. Nyambe ni	335/1959
29.		30. Kibwezi	80/1936	31.		32. Nyamwe ru	57/1941
33. Bonjoge	371/1994	34. Kieiga	335/1959	35. Mbili	35/1991	36. Nyasumbi	139/1995
37. Buda	44/1932	38. Kierera	335/1959	39. Mchungunyi	35/1991	40. Nyeri	44/1932
41. Bunyala	421/1956	42. Kiganjo	44/1932	43. Menengai	27/1977	44. Nyeri Hill	26/1944
45. Chebartigon	15/1949	46. Kijabe Hill	184/1980	47. Meru (Lower Immenti)	04/1938	48. Nyeri Municipality	200/1987
49. Cheboyit	102/1941	50. Kijegge	335/1959	51. Meru (Upper Immenti)	04/1938	52. Nzau	532/1960
53. Chemorogok	15/1949	54. Kikingo	335/1959	55. Metkei	26/1954	56. Ol Arabel	107/1941
57. Chemurokoi	102/1941	58. Kikuyu Escarpment	48/1943	59. Misango	28/2013	60. Ol Bolossat	104/1938
61. Chepalungu	360/1956	62. Kilala	532/1960	63. Mkongani North	06/1956	64. Ol Pusimoru	196/1957
65. Chepkuchumo	27/1962	66. Kilulunyi	235/1991	67. Mkongani West	06/1956	68. Ololua	102/1941
69. Cherial	15/1949	70. Kilungu	14/1933	71. Mnangei/Siyoi	22/2013	72. Onoo Water Point	139/1995
73. Choke (Mnjonyi)	235/1991	74. Kimanyi	34/2/2013	75. Modagache (Weni-Tole)	35/1991	76. Otacho	219/1992
77. Chonyi (Kaya)	88/1994	78. Kimojoch	15/1949	79. Murinduko	85/1994	80. Perwai	15/1949
81. Dagoretti	104/1938	82. Kinyesha Mvua	235/1991	83. Molo	44/1932	84. Perkerra Catchment	27/1962
85. East Ngamba	101/1978	86. Kinyo	15/1949	87. Mosegem	15/1949	88. Rabuor	219/1992
89. Eastern Mau	57/1941	90. Kiongwan i	532/1960	91. Mount Elgon	44/1932	92. Ramogi	42/2/2013
93. Eburu	44/1932	94. Kioo	532/1960	95. Mount Kenya	48/1943	96. Ranen	37/2/2013
97. Eldoret 1	258/1966	98. Kipipiri	218/1956	99.		100. Ribe(Kaya)	88/1994

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Name of Forest	LN. No.	Name of Forest	LN. No.	Name of Forest	LN. No.	Name of Forest	LN. No.
and 11							
101. Embakasi	102/1941	102. Kipkabus	64/1961	103.		104. Rumuruti	44/1932
105. Embobut	26/1954	106. Kipkabus	57/1941	107.		108. Sagegi Hill	219/1992
109. Endau	253/1993	110. Kipkunurr	102/1941	111. Mount Londiani	44/1932	112. Saimo	15/1949
113. Escarpment	57/1941	114. Kiplombe Hill	2/1936	115.		116. Sanao	15/1949
117. Figi	235/1991	118. Kiptaberr	49/1967	119.		120. Sekenwo	27/1962
121. Fururu	235/1991	122. Kitaleale	2/1977	123. Mount Nyiru	54/1956	124. Sekhendu	152/1977
125. Gaikuyu	253/1993	126. Kitale Township	44/1932	127. Mrima	04/1961	128. Shimba	407/1956
129. Giribe	219/1992	130. Kiteta Hill	14/1933	131.		132. Sogotio	102/1941
133. Gogoni	44/1932	134. Kithendu	532/1960	135. Mtarakwa	15/1949	136. Sokta Hill	15/1949
137. Gonja	304/1961	138. Kitondu	532/1960	139. Mtege	35/1991	140. South Laikipia	44/1932
141. Got Kwer	35/2/2013	142. Kitoo	532/1960	143. Muguga	04/1938	144. South Mbooni	14/1933
145. Got Agulu	139/1995	146. Kitumbuuni	532/1960	147. Mukobe	27/1962	148. South Nandi	76/1936
149. Got Kwach	139/1995	150. Kiu (Ngungu)	532/1960	151. Mukogodo	89/1937	152. South Western Mau	44/1932
153. Got Otaro	33/2/2013	154. Kokani	32/2/2013	155. Mumbaka	84/1986	156. South Western Mau	44/1932
157. Goye	235/1991	158. Kuja Bull Camp	38/2/2013	159. Mumoni	53/1993	160. South Western Mau	44/1932
161. Gwasi Hills	106/2005	162. Kulundu	235/1991	163. Munguni	35/1959	164. Southern Mau	102/1941
165. Hewani	30/2/2013	166. Kwa Hill	219/1992	167. Muringato Nursery	44/1932	168. Susu	235/1991
169. Ikilisa	532/1960	170. Kyai	532/1960	171. Mutejwa	35/1959	172. Tarambas Hill	15/1949
173. Imba/Chakuyu	321/1993	174. Kyemundu	532/1960	175. Mutha	25/2013	176. Teressia	76/1936
177. Iveti	14/1933	178. Laliak	44/1932	179. Mutharanga	35/1959	180. Thunguru Hill	335/1959
181. Jibana (Kaya)	88/1994	182. Lambwe	43/2/2013	183. Mutito Hill	25/1962	184. Thuuri	335/1959
185. Jombo	102/1941	186. Lelan	128/1958	187. Mutula	32/1960	188. Timau	12/1950
189. Kabarak	27/1962	190. Lembus	280/1959	191. Muumandu	7/1955	192. Timboroa	44/1932
193. Kabiok	15/1949	194. Leroghi	2/1936	195. Mwachi	04/1938	196. Tinderet	44/1932
197. Kaisungor	102/1941	198. Likia Extension	68/6/2012	199. Mwachora	35/1991	200.	
201. Kakamega	14/1933	202. Loitokitok	221/1977	203. Mwakamu	35/1991	204.	
205. Kalimani	532/1960	206. Londiani	44/1932	207. Mwandongo	35/1991	208. Tingwa Hill	26/1954
209. Kambe	88/1994	210. Lugari	3/1977	211. Mwina	31/2013	212. Toropket	102/1941

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Name of Forest	LN. No.	Name of Forest	LN. No.	Name of Forest	LN. No.	Name of Forest	LN. No.
(Kaya)							
213. Kamiti	14/1933	214. Lusoi	215/1984	215. Nabkoi	44/1932	216. Trans Mara	102/1941
217. Kangure	185/1961	218. Maai	26/2/2013	219. Nairobi Arboretum	44/1932	220. Tulimani	532/1960
221. Kapchemu twa	102/1941	222. Maatha	335/1959	223. Nakuru	28/1977	224. Tumeya	64/1961
225. Kapchorua 1	102/1941	226. Macha	235/1991	227. Namanga Hill	04/1979	228. Tumeya	57/1941
229. Kapchorua 11	102/1941	230. Maeta	139/1995	231. Namuluku	85/1986	232. Turbo	145/1968
233. Kapkanyar	49/1967	234. Magumo North	253/1978	235. Nanyungu	83/1986	236.	
237. Kapolet	57/1941	238. Magumo South	305/1979	239. Ndatai	32/1960	240. Tutwoin	15/1949
241. Kapsaret	44/1932	242. Mailuganji	107/1941	243. Ndengu	35/1991	244. Uaso Narok	386/1960
245. Kaptagat	57/1941	246. Maji Mazuri	44/1932	247. Ndiwenyi	35/1991	248. Ururu	76/1936
249. Kaptaroi	76/1936	250. Makongo	303/1961	251. Ndotos Range	54/1956	252. Utangwa	532/1960
253. Kaptimom	15/1949	254. Makongo	532/1960	255. Nduluni-Kalani	32/1960	256. Utunene	532/1960
257. Karaini	385/4/11/94	258. Makuli-Nguuta	532/1960	259. Ngaia	35/1959	260. Uuni	532/1960
261. Karua A	185/1961	262. Makunga	23/2013	263. Ngamba	03/1961	264. Waiya	532/1960
265. Karua B	185/1961	266. Malaba	14/1933	267. Ngangao	25/2005	268. Wanga	286/1986
269. Karua C	185/1961	270. Mandunguni	109/2004	271. Ngare Ndare	44/1932	272. Wayu	29/2013
273. Karura	44/1932	274. Mangrove Swamps	44/1932	275. Ngare Ndare	44/1932	276. Weni-Mbogho	235/1991
277. Kasigau	102/1941	278.		279. Ngomenyi	35/1991	280. Weni-Mwana	235/1991
281. Katende	532/1960	282.		283. Ngong Hills	90/1985	284. West Molo	44/1932
285. Katimok	15/1949	286.		287. Ngong Road	44/1932	288. Western Mau	44/1932
289. Kegonga	139/1995	290.		291. Njuguni	35/1959	292.	
293. Kemeto	15/1949	294. Marabu-Magina	219/1992	295. Njukiini West	85/1994	296. Wire	36/2013
297. Kenze	532/1960	298. Maragoli	266/1957	299. North Mbooni	14/1933	300. Witu	454/1962
301. Kererr	26/1954	302. Maranga	24/2013	303. North Nandi	76/1936	304. Yale	235/1991

MEMORANDUM OF OBJECTS AND REASONS

This Bill is intended to give effect to Article 69 of the Constitution with regard to forest resources, and to repeal the Forest Act, 2005. It also makes provisions for the conservation and management of forest resources. It is divided into eleven Parts and three Schedules. It runs to 76 clauses.

Part I of the Bill deals with preliminary matters and makes provisions for the application of the Act, the guiding principles of the Act and National Forest Management Guidelines.

Part II of the Bill deals with the administrative aspect of the Act. It establishes the Kenya Forest Service, describes its functions and provides for a Board to manage the Service. It also provides for the appointment of the Director-General of the Service and the staff of the Service, including a uniformed and disciplined force of the Service. It establishes the Kenya Forestry College and provides for the appointment of honorary foresters. It also establishes forest conservation areas and committees and provides for research and development in forestry.

Part III of the Bill deals with financial provisions. It provides for the financial year of the Service, the sources of the funds of the Service, the annual estimates, accounts and audit of the finances of the Service as well as for the Forest Conservation and Management Trust Fund and its management.

Part IV of the Bill makes provisions for the conservation and management of forests. It provides for the classification of forests, the creation and management of public and community forests, and the creation of private forests. It provides for the variation of the boundaries or the revocation of public forests as well as the declaration or reversion of provisional forests. It makes provisions for the exchange of forest areas for forest lands, the establishment of arboreta and recreational parks, donations and bequests of forests and the declaration of nature reserves by the Cabinet Secretary.

Part IV also provides for the protection of tree species and the joint management of forests by the Service and either community owners of forests or private owners of forests. It provides for the management of indigenous forests and plantation forests. It provides for the concessioning of public forests and the requirement that such agreements shall be ratified by Parliament. Finally it provides for forest management agreements with the Service, the requirement for obtaining the Service's consent to conduct quarrying operations in public forests and for the preparation and implementation of forest management plans.

Part V of the Bill provides for community participation in management and conservation of forests. It provides for the establishment of forest associations and enumerates their obligations. It also provides

for the assignment of forests user rights, the termination or variation of management agreements and for the protection of customary rights.

Part VI of the Bill provides for incentives for the promotion of forest conservation and management, including tax and fiscal incentives. It also provides for a National Tree Planting Week in Kenya for awareness creation.

Part VII of the Bill provides for the administration of trade in forest products through authorisations by the Service. It makes provisions for chain-of-custody requirements, the grading and valuation of timber, export and import procedures of timber and it prohibits the trade in restricted forest produce.

Part VIII of the Bill deals with enforcement of the provisions of the Act and compliance with the same too. It describes the powers of the officers under the Act and how the authority to use firearms shall be obtained.

Part IX of the Bill enumerates the offences under the Act and their penalties. Part X deals with miscellaneous matters, including the making of Regulations under the Act, the maintenance of registers, the place of international instruments, covenants and agreements, co-operation among county governments, and that the Environmental Management and Coordination Act, 1999, shall apply on any matter relating to the conservation and protection of the environment.

Part XI of the Bill deals with transitional provisions including the repeal of the Timber Act and the Forest Act, 2005, as well as savings provisions regarding transactions, rights, powers, obligations, liabilities and officers under the repealed Forest Act, 2005.

Statement on the delegation of legislative powers and limitation of fundamental rights and freedoms

The Bill does contain provisions limiting fundamental rights and freedoms.

Statement that the Bill concerns county governments

The Bill may concern County Governments in terms of Article 110 (1) (a) of the Constitution as it affects the functions and powers of County Government set out in the Fourth Schedule.

Statement that the Bill is a money Bill within the meaning of Article 114 of the Constitution

The enactment of this Bill shall occasion additional expenditure of public funds to be provided for through the annual estimates.

Dated the 5th August, 2015.

ADEN DUALE,
Leader of the Majority Party.