

# COUNTY GOVERNMENT OF KIAMBU COUNTY ASSEMBLY OF KIAMBU

Clerk's Chambers County Assembly of Kiambu Assembly Buildings P.O.Box1492-00900 KIAMBU

Tel: 067 586 0000 Email: info@kiambuassembly.go.ke kiambucountyassembly@gmail.com Web: www.kiambuassembly.go.ke

When replying please quote Our Ref: CAK/1/19/10(40)

January 25, 2020

J. M. NYEGENYE, C.B.S., CLERK OF THE SENATE, THE SENATE, NAIROBI.

Dear Sir,

### **REF: INVITATION TO APPEAR**

Pursuant to your invitation to appear received by the Assembly on January 22, 2020 and your request for:

- (a) Members of the County Assembly who have been designated to attend and represent the Assembly in the proceedings before the Senate including the mode of appearance,
- (b) Names and addresses of witnesses and witness statements containing a summary of the evidence to be presented before the Senate (if any); and
- (c) Any other evidence to be relied on.

Be pleased to find enclosed to this correspondence:

- (a) Members of the County Assembly who have been designated to attend and represent the Assembly in the proceedings before the Senate including the mode of appearance (referred to as "ANNEX A")
- (b) List of witnesses (referred to as "ANNEX B")
- (c) Witness Statements and;
- (d) Other evidence to be relied on (referred to as "ANNEX C")

Yours Sincerely,

Dr. Francis Ndirangu (Ph.D.)

AG. CLERK, COUNTY ASSEMBLY OF KIAMBU

CC. Office of the Speaker



# COUNTY GOVERNMENT OF KIAMBU COUNTY ASSEMBLY OF KIAMBU

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# ANNEX A

# MEMBERS OF THE COUNTY ASSEMBLY DESIGNATED TO REPRESENT THE ASSEMBLY IN THE SENATE PROCEEDINGS

	NAME OF THE MEMBER	ID NUMBER	SIGNATURE
1.	Honorable, Solomon Kinuthia Wambui	24152165	Sudie
2.	Honorable, Gideon Gacharah Gitau	-22930843	Jul
3	Honorable, Yvonne Wanjiku Waweru	23235486	Hawer.

# **MODE OF APPEARANCE**

The above listed members of the County Assembly of Kiambu will appear in person and by Advocate

Verified by:

Date:

25/1/2020

Honorable, Gideon Gacharah Gitau

(LEADER OF MAJORITY)



Clerk's Chambers Clerk's Chambers County Assembly of Kiambu Assembly Buildings P.O.Box1492-00900 KIAMBU

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# **ANNEX B**

# **LIST OF WITNESSES**

	NAME WITNESS	ADDRESS		
1.	Mr. Edwin Njuguna	C/O P.O BOX 2344-00900		
2.	Mr. Martin Njoroge Njeri	C/O P.O BOX 2344-00900		
3	Mr. Erick Kelvin Kiriko Mwaura	C/O P.O BOX 2344-00900		
4.	Hon Solomon Kinuthia Wambui	C/O P.O. BOX 1492-00900		

Verified by:

Hon. Solomon Kinuthia Wambui

(Mover of Motion)

# REPUBLIC OF KENYA TWELFTH PARLIAMENT THE SENATE

# PLENARY HEARING ON THE PROPOSED REMOVAL FROM OFFICE OF THE GOVERNOR OF KIAMBU COUNTY

# WITNESS STATEMENT OF EDWIN NJUGUNA

(Under Rule 7(C) of the Rules of procedure for the hearing and determination of the proposed removal from office by impeachment of a Governor (standing order 75.

- 1. My name is Edwin Njuguna of P.O BOX 2344 00900 Kiambu an Adult of Sound Mind and a registered voter of Kiambu County.
- 2. I hold the following qualifications:
  - i. A Degree in Business Administration (Procurement); and
  - ii. A member of Kenya Institute of Supplies Management (KISM).
- 3. Lam the Acting Director Procurement at the County Government of Kiambu and my duties and responsibilities include:
  - a. Advising on adherence and compliance to the Public Procurement and Assets Disposal Act of 2015;
  - b. Management of procurement procedures; including but not limited to construction, supply of goods, provision of services, and works
  - c. Reviewing, implementing, and updating existing framework contracts emanating from procurement;
  - d. Preparing and/or coordinating the preparation of procurement plans emanating from the approved budget;
  - e. Advising the Accounting Officers on the provisions and regulations contained in the Public Procurement and Disposal Act 2015 and other statutes and orders related to procurement in the public
  - f. Formulating policies and regulations for efficient management of the procurement services;
  - g. Supervising staff in the procurement department; and

Page 1 of 3

Witness Statement

- h. All other duties as assigned by the County Secretary.
- 4. I was appointed to act as the Director of Procurement at the County Government from July, 2019.

# B. BACKGROUND

- 5. I am aware that the Governor of Kiambu County, Ferdinand Ndung'u Waititu, Babayao, has been charged with various offences such as gross violation of the Constitution of Kenya, 2010; the County Governments Act, 2012; the Public Finance Management Act, 2012 and the Public Procurement and Disposal Act, 2015.
- C. GROSS VIOLATION OF THE CONSTITUTION OF KENYA 2010, COUNTY GOVERNMENTS ACT, 2012, PUBLIC FINANCE ACT, 2012 AND PUBLIC PROCUREMENT AND DISPOSAL ACT, 2015
- 6. The Governor is in breach of Article 201 (a) and (d) of the Constitution of Kenya which provides that:

"The following principles shall guide all aspects of public finance in the Republic-

- (a) there shall be openness and accountability, including public participation in financial matters;
- (b) the public finance system shall promote an equitable society, and in particular—
  - (i) the burden of taxation shall be shared fairly;
  - (ii) revenue raised nationally shall be shared equitably among national and county governments; and
  - (iii) expenditure shall promote the equitable development of the country, including by making special provision for marginalized groups and areas;
- (c) the burdens and benefits of the use of resources and public borrowing shall be shared equitably between present and future generations;
- (d) public money shall be used in a prudent and responsible way; and
- (e)financial management shall be responsible, and fiscal reporting shall be clear."
- 7. I am aware that the County Assembly approved a budget of Kshs. 1.4 Billion for the Department of Roads, Transport, Public Works and Utilities in the Financial year 2018/2019.

Page **2** of **3** 

Witness Statement

- 8. On diverse dates, various awards were given to various contractors for projects relating to road tarmacking contracts totaling to the sum of Kshs. 2.1 Billion.
- 9. This was in violation of Sections 44 (2) (a) and 45 (3) (a) Public Procurement and Asset Disposal Act, 2015.
- 10. In addition, the Governor failed to adhere to Executive Order No. 2 of 2018 which places a responsibility to update and publicize websites of the Public Procuring entity effective from 1st July, 2018.

# D. ABUSE OF OFFICE/ GROSS MISCONDUCT

11. Section 66 (8) of the Public Procurement and Asset Disposal Act 2015 provides that:

"For the purpose of this section, a person has a conflict of interest with respect to a procurement if the person or a relative of the person —

- (a) seeks, or has a direct or indirect pecuniary interest in another person who seeks, a contract for the procurement; or
- (b) owns or has a right in any property or has a direct or indirect pecuniary interest that results in the private interest of the person conflicting with his duties with respect to the procurement."
- 12. There was a payment voucher in relation to procurement awards to Connex Logistics Africa Limited in the year 2019 to supply acquisition of tyres for Plant machineries whose payment value is Kshs. 2,491,680.00/=.
- 13. In respect to the above, a search was conducted where it was established that the Director Connex Logistics Africa Limited was Susan Wangari Ndung'u.

14. That is all I wish to state.

EDWIN NJUGUNA

Signed at NAIROBI this 25th January, 2020.

Witness Statement

Page 3 of 3

## REPUBLIC OF KENYA

# THE SENATE

# PLENARY HEARING ON THE PROPOSED REMOVAL FROM OFFICE OF THE GOVERNOR OF KIAMBU COUNTY

## WITNESS STATEMENT

(Under Rule 7(C) of the Rules of procedure for the hearing and determination of the proposed removal from office by impeachment of a Governor (standing order 75.

# A. INTRODUCTION

- My name is MARTIN NJOROGE NJERI (I.D. No. 29409442) and P.O BOX 1070-00217 Limuru, an Adult of Sound Mind and a registered voter of Kiambu County.
- 2. I am a holder of the following qualifications/memberships:
  - Bachelor of Arts Degree (Economics and Communication) from the University of Nairobi.
  - Certified Public Accountant of Kenya and a member of the Institute of Certified Public Accountants of Kenya (ICPAK).
  - Certified Public Secretary of Kenya and a member of the Institute of Certified Secretaries of Kenya (ICS).
- 3. I am the Secretary to the County Public Service Board (hereinafter the "Board") at the County Government of Kiambu and my duties and responsibilities include:
  - i. Giving notice for meeting of the board;
  - ii. Taking and keeping records of the Board minutes; and
  - iii. Conveying the Board's Resolutions to the relevant offices.
- 4. I have held the position of Secretary to the Board since 4th July, 2016.

Witness statement Martin Njoroge Njei

25 01/2020

## B. BACKGROUND

- 5. The mandates of the Board as enumerated under section 59 of the County Government Act, 2012 (hereinafter the "Act") are:
  - i. establish and abolish offices in the county public service;
  - ii. appoint persons to hold or act in offices of the county public service including in the Boards of cities and urban areas within the county and to confirm appointments;
  - iii. exercise disciplinary control over, and remove, persons holding or acting in those offices as provided for under this Part;
  - iv. prepare regular reports for submission to the county assembly on the execution of the functions of the Board;
  - v. promote in the county public service the values and principles referred to in Articles 10 and 232;
  - vi. evaluate and report to the county assembly on the extent to which the values and principles referred to in Articles 10 and 232 are complied with in the county public service;
  - vii. facilitate the development of coherent, integrated human resource planning and budgeting for personnel emoluments in counties;
  - viii. advise the county government on human resource management and development;
  - ix. advise county government on implementation and monitoring of the national performance management system in counties;
- 6. Pursuant to section 59(ii) above and section 74 of the Act, the Board approves appointment of various persons to hold offices and or employment positions within the county. These positions include but are not limited to volunteers, casual workers and contract employees.



# With regard to this matter, I wish to present on:

# C. THE PROCESS OF RECRUITMENT IN THE COUNTY PUBLIC SERVICE

- 7. Pursuant to the above stated provisions of the Act, the process of recruitment in to the County Public Service is as follows:
  - Receipt of the request to engage from the County Executive forwarded by the respective County Chief Officer or the County Secretary;
- ii. Advertisement of the vacant positions through either internal memos (for internal adverts), newspapers and through the county website.
- iii. Receipt of physical applications from various applicants;
- iv. Data entry and shortlisting of potential candidates;
- v. Invitation for interviews through either internal memos (for internal adverts), newspapers and through the county website;
- vi. Conducting oral/written interviews for the shortlisted candidates;
- vii. Selection of qualified/successful candidates;
- viii. Approval for appointment by the County Executive; and
- ix. Conveying of the names of the successful candidates to the County executive for issuance of contract/ appointment letters for their further action.
- 8. I am aware that during the tenure under investigation, a number of appointments were done in compliance with the above laid procedure. During the debate on the impeachment motion, I was made aware that a number of appointments within the County were made outside the knowledge and involvement of the Board.

That is all I wish to state.

(MARTIN NJOROGE NJERI)

Signed at NAIROBI this 25th January, 2020.

Witness statement Martin Njoroge Njei

## **REPUBLIC OF KENYA**

# THE SENATE

# PLENARY HEARING ON THE PROPOSED REMOVAL FROM OFFICE OF THE GOVERNOR OF KIAMBU COUNTY

## WITNESS STATEMENT OF ERIC KELVIN KIRIKO MWAURA

(Under Rule 7(C) of the Rules of procedure for the hearing and determination of the proposed removal from office by impeachment of a Governor (standing order 75.

## A. INTRODUCTION

- 1. My name is Eric Kelvin Kiriko Mwaura of P.O BOX 73823-00200 NAIROBI an Adult of Sound Mind and a registered voter of Kiambu County.
- 2. I am the Legal advisor to the Deputy Governor of Kiambu and my main duties and responsibilities include;
  - a) To give advice on negotiating, drafting, vetting and interpreting of legal documents on behalf of the County.
  - b) Undertake legal audits and give advice to the County Government on County and National Legislations.
- 3. I was employed in the position of Legal Advisor from 27th August 2019.

## B. BACKGROUND

- 4. I became aware of the charges levelled against the Governor of Kiambu County Governor Ferdinard Waititu sometime on the 22<sup>nd</sup> September, 2019 via a report issued by the office of the Ombudsman.
- 5. I am aware that the complaint with respect to the properties belonging to Cecila Njoki Mbugua is one of the charges before the Senate and I make this statement in support of the said charge.

Olisto

## C. VIOLATIONS UNDER THE NATIONAL LAW

- 6. The Governor violated the provisions of Article 40 of the Constitution of Kenya 2010, which provides that every person has the right to acquire and own property.
- 7. On the 30<sup>th</sup> of October, 2019 I wrote to the Commission on Administrative Justice to request for information in respect to properties in Thika that belonged to Cecilia Njoki Mbugua.
- 8. This request for information was precipitated by reports in the print and broadcast media and related to the said property and in particular how the Governor Waititu had compelled the owner of the said parcels of land, a widow to transfer the same to his Nominee one Esther Wamuyu Nyatu.
- 9. The Commission of Administrative Justice on Investigating the matter directed a reversal of the transfer from the Governor Waititu's nominee who it has since been established was his common law wife back to Cecilia Njoki Mbugua.
- 10.1 received a response to my letter dated 22<sup>nd</sup> November, 2019 from DM Karomo for the Commission secretary detailing the background leading to the fraudulent transfer of the land to the Governor's wife.
- 11.In the response from the commission on Administrative Justice I further received a press statement that was issued by the chairman of the commission Florence Kajuju MBS.
- 12. The said response further included an affidavit sworn by Cecilia Njoki Mbugua that detailed how she was under duress from the Governor to do the transfer to Esther Wamuyu Nyatu in exchange of approval to develop the property
- 13.On investigations the commission of Administrative Justice the Governor realized that this transfer of the parcels of land was improper and irregular and agreed to surrender them back to the rightful owner Mrs Mbugua.

14. That is all I wish to state.

ERIC KELVIN KIRIKO MWAURA

Signed at NAIROBI this 25th January, 2020.

Witness statement

## REPUBLIC OF KENYA

# TWELFTH PARLIAMENT THE SENATE

# PLENARY HEARING ON THE PROPOSED REMOVAL FROM OFFICE OF THE GOVERNOR OF KIAMBU COUNTY

### WITNESS STATEMENT

(Under Rule 7(C) of the Rules of procedure for the hearing and determination of the proposed removal from office by impeachment of a Governor (standing order 75.

## A. INTRODUCTION

- 1. My name is Solomon Kinuthia of P.O. BOX 20507-00200 Nairobi. I am an adult of Sound Mind, resident and a registered voter of Kiambu County.
- 2. I am the elected representative for Ndenderu Ward in the position of Member of County Assembly.
- 3. I serve in the following oversight committees at the County Assembly of Kiambu: Delegated Legislation, Communications, Innovation and ICT, Water, Environment & Natural Resources, Assembly Facilities, Services & Members Welfare and Youth, Sports and Social Services.
- 4. In light of the foregoing, it is apparent that I possess thorough knowledge of the County Government of Kiambu operations by dint of my involvement in oversight of the county budget implementation.
- 5. I am a Certified Public Accountant (Kenya) and a Certified Public Secretary (Kenya), a member in good standing with the Institute of Certified Public Accountants (Kenya) –ICPAK and the Kenya Institute of Management (KIM). Am also an alumni of University of Nairobi where I graduated with an MBA in Finance.
- 6. Therefore, it suffices to say, I have substantive domain knowledge in matters of Public finance, procurement laws and regulations and general accounting principles for public entities.

## **B. BACKGROUND**

- 7. On 3<sup>rd</sup> of December, 2019, I filed Motion for the removal of of the Governor, County Government of Kiambu Hon. Ferdinand Ndung'u Waititu Babayao (Hereinafter Hon. Waititu).
- 8. On 19<sup>th</sup> of December, 2019 I moved a motion for the removal of the Governor, County Government of Kiambu Hon. Waititu at the County Government of Kiambu Assembly.
- 9. The basis on which I moved the motion was precipitated by the fact that under Chapter Six of the Constitution of Kenya 2010 under Articles 75 and 76, I am required to promote confidence in the integrity of the Office of the Governor of the County of Kiambu.
- 10.On 26<sup>th</sup> of October, 2019 I wrote a letter dated 26<sup>th</sup> of October, 2019 to the Clerk Kiambu County Assembly requesting for;
  - (a) Certified Copies of County Fiscal Strategy Paper for 2017/2018 and 2018/2019 as submitted by the County Executive Committee Member for Finance & Economic Planning to the County Assembly of Kiambu.
  - (b) Certified Sequential Copies of all the Requisitions for funds as submitted by the County Assembly of Kiambu to the Kiambu County Treasury for 2017/2018 and 2018/2019 and where the requisitions were honored an indication of the dates of funds remittance.
  - (c) Certified copies of the County Debt Management Paper for 2017/2018 and 2018/2019 as submitted by the County Executive Committee Member –Finance & Economic Planning to the County Assembly of Kiambu.

## (See Page 1 of the Bundle of Documents.)

- 11.On 18<sup>th</sup> of December, 2019 the Acting Clerk, County Assembly of Kiambu responded to my letter forwarding a copy of the County Fiscal Strategy Paper for 2018/2019. (See Page 2 of the Bundle of Documents.)
- 12. Thereafter, I received several documents, which I shall make reference to below, from persons who wish not to be disclosed because of fear of reprisals.

## C. THE ALLEGATIONS.

- (i) Gross Violation of the Constitution of Kenya 2010, the County Governments Act, 2012, the Public Finance Management Act, 2012 and the Public Procurement and Disposal Act.
- 14.1 am aware that the approved development budget for June 2018 to June 2019 was the sum of Ksh. 1,126,469,337/- (See Page ......of the Bundle of Documents.)
- 15. Between October, 2018 and March 2019 Kiambu County issued an award letter for road tarmacking amounting to Ksh. 3,345,084,300 against an approved development budget of Ksh. 1,126,469,337/- (See Page .......of the Bundle of Documents.)
- 16. These pending obligations were not never disclosed in the County Fiscal Strategy Paper 2019 thus violating Article 201(e) of the Constitution of Kenya and Section 107 (2) (e) of the Public Finance Management Act, 2012.
- 17.1 am also aware that the County Debt Management Papers for the financial year of 2018/2019 do not exist, which is well within the knowledge of Hon. Waititu.
- 18. The effect of this is that Kiambu County is indebted to the tune of over Ksh. 4,000,000,000/- due to Hon. Waitutu's gross violation of the provisions of the law stated above.
  - (ii) Violation of Articles 176 (1) and 185 of the Constitution of Kenya 2010 by disregarding the County Assembly as an arm of the County Government and further undermining it's three cardinal roles of legislation, oversight and representation through systematic nonremittance of requisitioned funds in the financial year 2018/2019. The

Governor diverted funds intended for use by the assembly to projects where he would obtain personal benefit through irregular procurement. This systematic crippling of the assembly operations compromises the independence of this Honourable House. This unwritten edict of the County Governor violates Article 6 and Article 10 of the Constitution of Kenya 2010 that engenders the spirit of mutual respect, cooperation and consultation amongst all arms of governance.

Violation of Article 201 (a) and (d) of the Constitution 2010 that sets out the fundamental principles of public finance and further Section 5 and 130 (1) (b) (i) of the Public Finance Management Act 2012;

- 19. I am aware that the approved road tarmacking contracts in the Financial Year of 2018/2019 was the sum of Ksh. 1,423,265,910/-. (See Page ........of the Bundle of Documents.)
- 20. However, Kiambu County awarded road tarmacking contracts for the sum of Ksh. 2,100,000,000/- (See Page ......of the Bundle of Documents.)
- 21. The purpose of the irregular awards was not to provide public roads but was intended to enable the Governor obtain personal benefit through kickbacks.
- 22. This has exposed the County to huge losses through potential suits for breach of contract and/or pending bills. Further it has exposed the County Assembly Members to ridicule in their wards where promises to repair/construct roads were made on promises from the Governor who had no intention of honouring the promises.

- (iii) Failure to establish the County Budget & Economic Forum as stipulated in Section 137 of the Public Finance Management Act 2012; as a result, the County Governor has sabotaged public consultation as regards the preparation of County Plans and Budgets ultimately violating the provisions of Sections 87,91 and 115 of the County Government Act,2012 as well as Article 10 and 201 (a) of the Constitution that demands involvement of the public in decision making. This failure was deliberate to create an atmosphere of chaos to faciliaite the plunder and loss of public resources.
- 23. Section 137 of the Public Finance Management Act 2012 required Hon. Waititu to establish the County Budget & Economic Forum (the Forum).
- 24.1 am aware that the purpose of the Forum is to provide a means for consultation by the county government on—
  - preparation of county plans, the County Fiscal Strategy Paper and the Budget Review and Outlook Paper for the county; and
  - matters relating to budgeting, the economy and financial management at the county level.
- 25. In addition to the above, consultations shall be in accordance with the consultation process provided in the law relating to county governments.
- 26. Section 87 and 91 of the County Government Act 2015 placed an obligation on Hon. Waititu to ensure that the citizenry participates in county matters which includes timely access to information. The failure by Hon. Waititu to establish to forum is calculated to ensure that the citizens are not involved in the decision making process.
  - IV. Crimes under the National Law:

The County Governor committed serious crimes under National Law in the following ways:

i. Violation of Article 40 of the Constitution of Kenya 2010 on the protection of every person's right to property and Section 155 of the land act, 2012 which bars unlawful acquisition and occupation of property through the forceful dispossession of Mrs Cecilia Njoki Mbugua, a widow of two prime plots of land within Thika Municipality. The two plots namely Thika Municipality/Block XI/877 and Thika Municipality/878 were part of the widow's inheritance from her deceased husband.

The County Governor promptly facilitated the irregular transfer of the said parcels totaling 0.135 ha on the 2<sup>nd</sup> January 2018 to Mrs. Esther Wamuyu Nyatu a common law wife of and mother of the children of the Governor. The Governor and his wife made admission to the Omudsman of the irregular acquisition of the land. The ombudsman is a constitutional body and its findings of fact implicate the Governor in impeachable conduct.

28. On the basis of the above, I verily believe that the above conduct of Hon. Waititu renders him impeachable.

# V) Abuse of Office/Gross Misconduct

The County Governor exhibited gross misconduct in the following ways:

- Conflict of interest and contravention of the public procurement and disposal act in influencing the award of lucrative tenders to companies associated with immediate family and close relatives.
- 29. Hon. Waititu awarded tenders to his immediate family members;
  - a) Suwanga Limited was awarded a contract for construction of the Kiambu Matatu Terminus. The sole director and shareholder is Hon Waititu's wife Susan Wangari Ndungu.
  - b) Modiba Management Services Limited was awarded a contract to supply tires to Kiambu County. The sole director and shareholder is Hon Waititu's daughter Monica Njeri Ndungu
  - c) Beedee Management Services Limited was awarded a tender for supply of garbage skips. The sole director and shareholder is Hon Waititu's daughter Diana Wangoko Ndungu.
  - d) Connex Logistics Africa Limited was awarded the tender for the supply of tires. The sole director and shareholder is Hon Waititu's wife Susan Wangari Ndungu.
  - e) Bins Management Services Limited was awarded a tender for supply of assorted item including tires, first aid kits, water supply pipes and garbage collection protective equipment. The joint directors and shareholders are Hon Waititu's daughter Ruth Mumbi Ndungu and John Mwangi Kimani.
- 30. The above shows that Hon. Waititu has indeed exhibited gross misconduct which is impeachable.

- ii. Violation of the Section 74 of the County Government Act by usurping the powers of the County Public Service Board to regulate the engagement of persons on contract, volunteers and casuals workers in the County of Kiambu by directly creating directorates and hiring staff on casuals basis as Directors and Assistant Directors, as well as Sub County Administrators and Ward Administrators. Further to this, The County Governor has hired over 600 casuals without the involvement of the County Public Service Board. Upon realizing that he had broken the law the Governor caused the said staff to be fired exposing the county to risk of multiple suits and loss of public funds.
- Violation of Article 226 (5) of the Constitution of Kenya 2010 through the imprudent use of public funds in the payment of staff without authorized staff establishment records as required under Section B5
  (2) of the County Public Service Human Resource Manual. Examination of the Staff records and payroll by the Auditor-General in 2017/2018 audit revealed that the County had employed 706 new employees yet there were no positions advertised in the newspapers declaring vacant positions.
- iv. Incurring unsustainable wage bill above the acceptable threshold of 35% in contravention of Regulation 25 (1) (b) of the Public Financial Management (County Government) Regulations, 2015.

The statement of receipts and payments on wages and benefit for public officers serving in Kiambu County Government for the financial year 2017/2018 was **Kshs 5.9 Billion** while the actual revenue collected during the year under review was **Kshs.12.6 Billion**, an

indication that the percentage of wages and benefits of public officers to the total revenue was 47%.

The net effect of the above audited scenario is unsustainable bloated wage bill therefore revenue collected is used to finance wages instead of financing development projects that enhances service delivery and overall well being of Kiambu County residents.

32. The above conduct is also impeachable.

That is all I wish to state.

(HON. SOLOMON KINUTHIA)

Signed at NAIROBI this 25th January, 2020.



# COUNTY GOVERNMENT OF KIAMBU COUNTY ASSEMBLY OF KIAMBU

Clerk's Chambers County Assembly of Kiambu Assembly Buildings P.O.Box1492-00900 Tel: 067 586 0000 Email: info@kiambuassembly.go.ke

kiambucountyassembly@gmail.com Web: www.kiambuassembly.go.ke

**KIAMBU** 

When replying please quote Our Ref: Your Ref: TBA

24th January, 2020

# ANNEX 6

# SCHEDULE OF DOCUMENTS TO BE RELIED UPON

NO	DOCUMENT DESCRIPTION	PAGE NUMBER
NO	Letter dated 30 <sup>th</sup> October, 2019 from	1.
1.	Letter dated 30" October, 2013 from	2.
2.	Letter dated 18th December, 2019	3-33
3.	Report of the Auditor General of the year ended 30 <sup>th</sup> June, 2018	34
4.	Summary of the expenditure by vote and category 2018/ 2019	35-36
5.	List of awarded projects in 2018/ 2019	37-38
6.	Letter dated 15 <sup>th</sup> March, 2019	39-40
7.	Letter dated 15 <sup>th</sup> March, 2019	41-42
8.	Letter dated 15 <sup>th</sup> March 2019	43-
9.	Newspaper advert on daily nation dated 29th October, 2018	44-49
10.	Invitations to tender in the standard newspaper	
11.	Investigation report from the office of the ombudsman	50-60
12.	Press statement	61-63
13.	Certificate of Lease – Thika Municipality Block X1/877	64-72
14.	Certificate of Lease – Thika Municipality Block X1/878	73-75
15.	Court documents for Judicial Review Misc No 18/2015	76-97
0.555	Statutory Declaration	98-101
16.	Letter from the by the ministry of lands dated 23-7-2019	102-121
17.	Letter dated 17 <sup>th</sup> June, 2019	122-124
18.	Letter dated 17 June, 2019	125
19.	Letter dated 11 <sup>th</sup> April, 2019	126-
20.	Letter dated 30 <sup>th</sup> January, 2019	127
21.	Letter dated 19 <sup>th</sup> September, 2017	128
22.	Letter dated 2 <sup>nd</sup> May, 2018	129-137
23.	Appointment Letters dated 26 <sup>th</sup> February, 2018	138
24.	Letter dated 19 <sup>th</sup> September, 2017	130



		139
25.	Letter 5 <sup>th</sup> September, 2017	140
26.	Letter dated 8 <sup>th</sup> March, 2018	141-154
27	Various Letters of appointment	

Verified by:

(Mover of motion)

Date:

25/01/2020

30<sup>th</sup> October, 2019
Eric Kevin Kiriko
P.O. Box 73823 -00200
Nairobi

The Commission on Administrative Justice, 2<sup>nd</sup> Floor, West End Towers, Waiyaki Highway-Westlands P.O BOX 20414-00200 NAIROBI.

To Whom it May Concern,

Dear Sir/Madam,

# RE: REQUEST FOR DOCUMENTS IN YOUR POSSESION IN REGARDS TO PROPERTIES- THIKA Municipality/BlockXI/877 and Thika Municipality/BlockXI/878

The above matter refers.

I am a resident and registered voter in Kiambu County and hereby request for the copies of the documents and the report you have in regards to the above mentioned properties that belong to Ms. Cecilia Njoki Mbugua which had been fraudulently transferred to Ms. Esther Nyatu by the currently suspended Governor of Kiambu.

I submit this request in the spirit secured in the Constitution in respect to public access of information.

Your prompt response and cooperation shall highly be appreciated.

Yours faithfully,

Eric Kevin Kiriko



# COUNTY GOVERNMENT OF KIAMBU COUNTY ASSEMBLY OF KIAMBU

Clerk's Chambers County Assembly of Kiambu Assembly Buildings P.O.Box1492-00900 KIAMBU

Tel: 067 586 0000 Email: info@kiambuassembly.go.ke kiambucountyassembly@gmail.com Web: www.kiambuassembly.go.ke

When replying please quote REF NO: CAK/7/10/1 (51)

December 18, 2019

Hon. Solomon Kinuthia Member for Ndenderu Ward, County Assembly of Kiambu P.O Box 1492-00900 KIAMBU

Dear Mheshimiwa,

# RE: REQUEST FOR INFORMATION UNDER ARTICLE 35 OF ACCESS TO INFORMATION ACT

Reference is made to your letter ref: 26/10/2019A received on 30<sup>th</sup> October, 2019 requesting to be furnished with documents to facilitate the oversight role on the County Executive as enshrined in article 185 (3) of the Constitution of Kenya.

In this regard, please find attached a copy of the CFSP for FY 2018/19. Kindly note that we do not have the County Debt Management Papers for the fiscal years requested since they do not exist.

Yours sincerely,

Dr. Francis Ndirangu (PhD)

AG.CLERK, COUNTY ASSEMBLY OF KIAMBU

Encl.

REPUBLIC OF KENYA



FFICE OF THE AUDITOR-GENERAL

REPORT

OF.

THE AUDITOR-GENERAL

ON

THE FINANCIAL STATEMENTS OF COUNTY EXECUTIVE OF KIAMBU

FOR THE YEAR ENDED 30 JUNE 2018



OFFICE OF THE AUDITOR GENERAL 3. O. Box 30084 - 60100, NAIROBI

2 8 FEB 2019

RECEIVED





# COUNTY GOVERNMENT OF KIAMBU

# REPORTS AND FINANCIAL STATEMENTS

FOR THE FINANCIAL YEAR ENDED JUNE 30, 2018

Prepared in accordance with the Cash Basis of Accounting Method under the International Public Sector Accounting Standards (IPSAS)

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### 1. KEY ENTITY INFORMATION AND MANAGEMENT

### (a) Background information

- Kiambu County is constituted as per the constitution of Kenya and is headed by The county Executive Committee chaired by the County Governor, who collectively are responsible for the general policy and strategic direction of the County.
- The County is located in the central highlands of Kenya in the former Central province, close kenya's capital, Nairobi. It covers an area of 2,543.42 square kilometers , with a total population of 1,623,282 which is now projected to be 2.5 Million. It is a leading innovative commercial hub that shares its borders with six other Counties; Nakuru and Kajiado to the West, Murang'a and Nyandarua to the North, Nairobi to the South and Machakos to the East.
- The County constitutes twelve Sub Counties; Gatundu South, Gatundu North, Juja, Thika, Ruiru, Githunguri, Kiambu, Kiambaa, Kabete, Kikuyu, Limuru and Lari.

Main Economic activities/Industries include Farming, Food processing, Manufacturing (leather), Mining (Carbacid), Textile (Cotton), Motor vehicle Assembly, Whole sale and Retail trade.

### **Vision**

To be the most recognized, modernized and well organized county with equal opportunities and high standard of living for all.

### Mission

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To Improve the standard of living and welfare of our citizens by promoting effective governance structures providing quality services through public participation equitable distribution of resources and fiscal responsibility.

### Core Values

Kiambu county upholds the values of accountability, transparency, inclusiveness, visionary, respect and team work.

### (b) Key Management

Kiamb u County's day-to-day management is under the following key organs:

- 1. The Governor
- 2. The Deputy Governor
- 3. The Speaker County Assembly
- 4. The Clerk, Kiambu County Assembly
- 5. The County executive Member of Finance & Economic planning
- 6. The County Executive Member of Trade, Tourism, Industry and Cooperative
- 7. The County Executive Member of Public Service and Administration
- 8. The County Executive Member of Lands, Housing and Physical Planning
- 9. The County executive Member of Education, Culture and Social Services
- 10. The County Executive Member of Health Services
- 11. The County Executive Member of Water, Environment And Natural Resources
- 12. The County Executive Member of Youths, Sports and Communication
- 13. The County Executive Member of Roads, Transport, Public Works and Utilities
- 14. The County Executive Member of Agriculture ,Livestock, Veterinary and Fisheries



15.

The County Secretary
The Secretary County Public Service Board 16.

# (c)Fiduciary Management

The key management personnel who held office during the quarter ended 30<sup>th</sup> June, 2018 and who had direct fiduciary responsibility were:

No.	Name	Designation	Department
1	Faith Njeri Harrison	Accounting	Finance ,ICT & Economic
		Officer	Planning
2.	lana Nivolohi Nivovo	Accounting	
2.	Jane Nyokabi Njuguna	Officer	Public Service &Administration
3.	James Michael Ndungu	Accounting	Lands, Physical planning &
5.	James Michael Ndungu	Officer	Housing
4.	Janes Barrior Barronsi	Accounting	Education, Gender, Culture & Socia
4.	Isaac Muiru Mwangi	Officer	Services
		Accounting	
5.	Dr. Andrew Jacob Toro	Officer	Health Services
		Accounting	Water ,Energy,Environment &
6.	Mr. John Karonji Muhia	Officer	Natural
		Officer	Resources
_		Accounting	Youth Affairs, Sports And
7.	Peninah Njoki Kamau	Officer	Communication
	Jacqueline Njeri	Accounting	Trade ,Tourism, Cooperatives &
8.	Kimwaki	Officer	Enterprise Development
9.	Fire Average Ad AW 15	Accounting	Roads,transport ,Public
9.	Eng. Lucas M. Wahinya	Officer	Works & Utilities
10.	Mr. John Ngigi Kuria	Accounting	Agriculture, Crop Production &

# KIAMBU COUNTY GOVERNMENT (EXECUTIVE) Reports and Financial Statements

For the year ended June 30, 2018

		Officer	Irrigation
11	Dr.David Kamundia Ndungu	Accounting Officer	Livestock ,Fisheries & Veterinary Services
12.	Mr. John Mutie	Accounting Officer	Clerk to County Assembly
13.	Mr. Martin Njoroge Njeri	Accounting Officer	County Public Service Board

# (d)Fiduciary Oversight Arrangements

# County Public Accounts Committee (PAC) and County Public Investment Committee (PIC).

The PAC has the crucial responsibility of checking and overseeing Count Government Expenditure in all Public Institutions I.e. Ministries, Departments and related agencies; while the PIC has an equally daunting task of overseeing Public expenditure in Investment. The two oversight committees are absolutely crucial in the fight against corruption because they derive their mandate directly from people in whose name and for whose interest they are expected to speak and act.

## (e) Entity Headquarters

P.O. Box 2344-00900 Municipal Hall Kiambu, Kenya (f) Entity Contacts

Telephone: (254) 067858108

E-mail:kiambu.countygovernment@Kiambu.go.ke Website: www.kiambucountygovernment.go.ke

(g) Entity Barakers

# KIAMBU COUNTY GOVERNMENT (EXECUTIVE)

Reports and Financial Statements For the year ended June 30, 2018

- 1. Central Bank of Kenya Haile Selassie Avenue P.O. Box 60000 City Square 00200 Nairobi, Kenya
- The Cooperative Bank of Kenya Kiambu Branch P.O.Box 1064-00900 Kiambu. Tel.254-066-2022720
- 3 Kenya Commercial Bank Kiambu Branch P.O.Box 81-00900 Kiambu
  - 4. Family Bank
    Thika Branch
    P.O.Box 354-01000
    Thika
- 5 Rafiki Bank Thika Branch P.O Box 12755-00400 Nairobi

## a) Independent Auditors

Auditor General
Kenya National Audit Office
Anniversary Towers, University Way
P.O. Box 30084
GOP 00100
Nairobi, Kenya

# b) Principal Legal Adviser

The Attorney General State Law Office Harambee Avenue P.O. Box 40112 City Square 00200 Nairobi, Kenya

# KIAMBU COUNTY GOVERNMENT (EXECUTIVE)

Reports and Financial Statements For the year ended June 30, 2018

# 2. FORWARD BY THE CEC

BUDGET PERFORMANCE

The table below shows summary of budget allocation against actuals for the year ended 30<sup>th</sup> June,

2018.		Approved Budget	Actual Expenditure	Absorption Rate
4061	County Assembly	1,381,745,034	Y <sub>4</sub>	
4062	County Executive	531,998,651	521,506,147	98.03%
4063	County Public Service Board	58,108,500	58,101,499	99.9%
4064	Finance, Economic Planning & ICT	1,219,166,452	1,147,616,938	94.13%
4065	Administration ,Public Service & Communication	638,554,853	607,942,906	95.21%
4066	Agriculture, Crop Production &	504,775,104,	489,374,038	96.95%
	Irrigation  Water, Energy Environment	432,420,496,	405,990,178	93.89%
4067	Water, Energy ,Environment &Natural Resources	432,420,430,	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	
4068	Health Services	4,432,265,476	4,194,245,000	94.63%
4069	Education, Gender ,Culture & Social Services	1,424,495,819	1,380,626,276	96.92%
4070	Youth Affairs, Sports & Communication	65,720,500	54,631,308	83.13%
4071	Land, Housing, Physical Planning & Urban Development	261,684,388	231,327,306	88.40%
4072	Trade, Tourism, Cooperatives & Enterprise Development	205,019,568	199,841,479	97.47%

# KIAMBU COUNTY GOVERNMENT (EXECUTIVE)

Reports and Financial Statements

For the year ended June 30, 2018

	Services	12,585,559,919	10,560,498,175	94.26%
4073	Roads, Transport, Public Works & Utilities  Livestock, Fisheries & Veterinary	1,388,672,598 40,932,480	1,263,944,537 5,350,560	13.07%

NB.The actual expenditure for the county assembly will be accounted for in the consolidated financial statements.

The County government absorbed 94.26% of its annual budget allocation .Analysis of the budget performance by departments shows that County Public Service Board attained the highest absorption rate at 99.9% of its annual allocation while the department of Livestock, Fisheries and Veterinary services had the lowest absorption of 13.07% which was attributed by its conception date which was in May, 2018.

# PERFORMANCE OF KEY DEVELOPMENT PROJECTS

Some of the progress made by the County includes:

### 1. Health Sector

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Health care is one of the major sectors of the County government. The County has continued to invest in quality and accessible health care through construction and equipping of various infrastructural developments started last year.

During the FY 2017/2018, The County Government progressed with the construction of medical facilities. These includes the R.H unit at Thika Level 5 hospital, Ward blocks at Lari level 4 hospital, Wangige Level 4 hospital, Tigoni Level 4 hospital and Kikuyu Level 4 Hospital. Construction of new medical facilities includes a level 4 hospitals in Bibirioni and Githunguri. The County also commenced with the construction of a modern funeral home at Gatundu Level 5 hospital.

Renovation and equipping of medical facilities was done throughout the County. These includes fencing of Tinganga, Maguguni, Ruiru and Ngeteti health centers, ablution blocks at Gichuru, Kamuchege, Karia, Thigio, Kiandutu, Githirioni, Lusingetti and Githunguri health centers.

The County Government supplied water tanks for reserving water in the medical facilities within the county.

### 2. Roads and Infrastructure Sector

The County Government through the Roads Department was able to rehabilitate and construct bituminous roads and also upgraded major links and urban gravel roads to bitumen standards. The County was also able to construct and rehabilitate rural roads, maintained the existing roads

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# KIAMBÜ CÖÜNTY GOVERNMENT (EXECUTIVE)

Reports and Financial Statements

For the year ended June 30, 2018

throughout the County. This has tremendously improved the connectivity and has improved accessibility of various trading centres and therefore promoting more livelihood activities hence improving the living standards for the people of Kiambu.

Some of the completed roads include; Thika Gatitu Junction Road which is located in Thika sub county, Mwichacharia Kiriko Road in Githunguri Sub County, Kimende Weru Muru Road in Lari Sub County, Ruku Gitwamba Road in Kabete Sub County, Athi Mukuyuini road in Juja SubCounty, Maaiahi Gikambura Road in Kikuyu Sub County, Kigongo Kahunyu road in Gatundu South, kawira access road in Gatundu North, Rainbow hotel Gatongora road in Ruiru and Kiroe PCEA road in Limuru. Street paths were also constructed in Kiambu Township and other major towns within the County

Road works have enhanced mobility of people, farmers have been able to deliver their food produce in all seasons, property value has also gone up, and wear and tear of vehicles has also reduced. Bridges and foot bridges have enhanced on connectivity within the County.

The department installed street lighting and flood masts in several sub counties. Some of them are Wangige Market in Kabete, Bibirioni in Limuru Mugacha Wamba in Kiambaa, Kahawa Sukari in Ruiru, Karuri Market in Kiambaa, Githobokoni in Gatundu North and Kirika in Kiambu.

Other projects include construction and rehabilitation of Fire Stations within the county, this was done in Thika and Limuru Kiambu Sub Counties. The County Government also supplied and installed culverts for rehabilitation of roads in the County.

# 3. Land, Housing, Physical Planning and Urban Development Sector

The County Government through the department came up with a system of approving building plans online. The system is being used in providing better and timely information to decision makers, managers, and staff throughout the County.

The County Government also formulated a 10-year spatial plan that provides detailed frameworks for urban development. The plans have provided an elaborate Development Control Guidelines for Urban, Peri-urban and rural development in all the 12 Sub Counties.

Some of the infrastructural projects undertaken by the department within the financial year includes construction and refurbishment of offices driveway and Perimeter fence at Red Nova in Kiambu Sub County, Refurbishment of flats on Block 9/18 (A and B) in Thika Sub County, Installation of Generator and installation of Local Area Network (LAN) at Red Nova offices in Kiambu Town.

### 5. Agriculture, Livestock and Fisheries Sector

The strategy of the Department of Agriculture is to create an enabling environment for Agricultural, Livestock and Fisheries development. The department purchased and distributed Avocado seedlings to farmers in all the Sub Counties. It also purchased distributed water pipes for irrigation in Gatundu North and Githunguri Sub Counties.

The department purchased and distributed milk coolers and pasteurizers in Githunguri and Limuru Dairies. Milk cans and weighing scale equipment were purchased and distributed to Gatundu South and Karatu Dairies in Gatundu South Sub County. Other projects include rehabilitation of vetinary offices in Gatundu South, Gatundu North, Limuru, Thika, Ruiru, Githunguri Lari and

Kiambu Sub Counties. Tilapia and Catfish fingerlings were supplied to farmers in all Sub Counties. The department also purchased A I serum for all Sub Counties within the year.

# 6. Water Environment and Natural Resources sector

The County Government through the department constructed bus parks sanitation facilities in Githurai, Lossingetti, Rwaka, Ruiru Town and Kiambu Town. Sanitation facilities were also constructed in Kimende and Kiambaa cemeteries, Governor's Office in Kiambu, Witeithie, Ngoliba, Uthiru and Kiandutu Markets among others. The department also purchased and supplied skips to all Sub Counties within the year.

During the tree planting season, the department purchased and supplied tree seedlings in all the Sub Counties. Biodigester was purchased and supplied to Kiambaa Sub County. The department also financed beautification of Thika Town and also Landscaping at the Governor's office in Kiambu Town.

On matters of water, the department sunk boreholes in all the 12 Sub Counties. Some of them includes Thogoto in Kikuyu, Salama in Juja, Ndumberi in Kiambu, Gitithia in Lari, Kimbo in Ruiru, Nyathuna in Kabete, Muchatha in Kiambaa, Gitiha in Githunguri, Githobokoni in Gatundu North and Kiamwangi in Gatundu South. The department purchased and supplied elevated water tanks and water pumps to various Sub Counties. Some include Ngecha, Kiamwangi Kiuu, Kiamumbi Kabunge and Ruiru Level 4 hospital. Other projects include supply of water pipes and construction of water kiosks.

# 7. Youths Affairs and Sports

The main projects by this department within the year included construction of an Aphithietre and talent Academy in Kiambu Sub County and rehabilitation and upgrading of Ruiru Stadium in Ruiru Sub County. Others include rehabilitation and upgrading of Limuru stadium in Limuru Sub County.

### 8. Education Sector

The Education, ICT, Culture and Social Services Department mandate is to increase access to education and training; improve quality and relevance of education, reduce inequality as well as exploit talent and skills, increase the use of ICT and innovation for global competitiveness.

Early Childhood Development and Education (ECDE) enrolment in ECDE increased significantly within the year. The department concentrated more on construction and rehabilitation of infrastructure in the ECDE centres.

Some of the projects undertaken includes construction of classrooms at Tinganga ECDE centre in Githunguri, Ihigaini ECDE centre in Gatundu North, Kawaida ECDE centre in Kiambaa, Ngegu ECDE centre in Kiambu and Gacharage ECDE centre in Lari. Construction of toilet blocks was done at Ndenderu ECDE centre in Kiambaa, Babayao ECDE centre in Juja, Karuri ECDE centre, Ihigaini ECDE Centre in Gatundu North and Ngegu ECDE centre in Kiambu. Refurbishment of ECDE classrooms was done in Thimbigua ECDE centre in Kiambu, Karuri ECDE centre in Kiambaa and Muthurwa ECDE centre in Ruiru. Renovation was also done at Kanjuku Youth Polytechnic in Gatundu North.

# KIAMBU COUNTY GOVERNMENT (EXECUTIVE) Reports and Financial Statements

For the year ended June 30, 2018

# VALUE -FOR-MONEY ACHIEVEMENTS

### **Health Sector**

It has been noted that people used to travel for many Kms to seek medical services. With construction, rehabilitation and equipping of various medical facilities, the distance has shortened and increased the number of patients accessing services on daily basis. The programmes have achieved the value for money objectives.

### Tarmac/Access Roads

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With construction of major roads in Kiambu County, the residents are able to connect from one Sub County to another using shorter distances as well as saving of time and money.

# Automation of development applications and approval

Automation of development applications and approval has benefitted the community since they take less time for their building plans to be approved. With the regulation of building plans the County is able to guarantee a healthy and safe community.

Automation of the development applications and approval has also enhanced the county revenue.

# Agriculture, Livestock and Fisheries

Value addition to various farm products such as milk and bananas has led to increased income of the farmers. Food productivity has also ensured there is food security within the county. This in return has led to improved welfare of the residents.

# Water Environment and Natural resources sector

The projects by the department are contributing to the well-being of the beneficiaries meeting the objectives they were meant for. Provision of clean and safe water has increased to very significant levels.

The construction of sanitation facilities especially at public places which includes markets and bus parks have als o acquisition of skips and other machinery in waste management has greatly reduce the cost compared to contracting the services. These saving are proof that there is value for funds used in acquiring the plant. The same has resulted to clean and conducive environment to live in.

### KIAMBU COUNTY GOVERNMENT (EXECUTIVE)

Reports and Financial Statements For the year ended June 30, 2018

### Youths, Sports and Gender

Construction and improvement of sports facilities within the County by the department has gone a long way in promoting and exploiting talents among the youth. The facilities are also expected to catapult the youth within the County to international levels and also reduce crime in their midst.

### **Education Sector**

A large number of youth population have been empowered after accessing polytechnics services. The school feeding programme has led to increased enrolment rate in ECDE centres within the county. The needy students within the county have benefitted with bursary hence accessing quality education services

### **CHALLENGES**

Some challenges which the County have been facing while implementing the projects include;

- > Delay in project implementation due to late disbursement of funds from National Treasury.
- > Large number of pending bills inherited from the previous County Government. This has caused fewer projects being implemented by the new dispensation.
- > Unmet internal revenue target resulting to inadequate funds during implementation process.
- > Large wage bill due to large workforce inherited from the defunct local authorities thus putting pressure on implementation of new project.
- > Lack of awareness by the public on prioritization of projects



### 'KIÁMBU COUNTY GOVERNMENT (EXECUTIVE) Reports and Financial Statements

For the year ended June 30, 2018

### RECOMMENDED WAY FORWARD

> Disbursement of funds by the National Treasury should be done in time

> Prioritising payment of pending bills so as to give room for the County to implement new projects.

> Increased revenue raising measures so as to enhance internal revenue

> Exploring ways of controlling the wage bill by curtailing new recruitments by the

> Capacity building on Civic education and public participation to the public so as to increase awareness on projects being implemented.

Sign

CEC Finance and Economic Planning

### 3. STATEMENT OF MANAGEMENT RESPONSIBILITIES

Sections 163,164 and 165 of the Public Finance Management Act, 2012 requires that, at the end of each financial year, the County Treasury shall prepare financial statements of each County Government entity, receiver of receipts and consolidated financial statements for all County Government entities in accordance with the standards and formats prescribed by the Public Sector Accounting Standards Board.

The County Executive Committee (CEC) member for finance of the County Government is responsible for the preparation and presentation of the County Government's financial statements, which give a true and fair view of the state of affairs of the County Government for and as at the end of the financial year ended on June 30, 2018. This responsibility includes: (i) maintaining adequate financial management arrangements and ensuring that these continue to be effective throughout the reporting period; (ii) maintaining proper accounting records, which disclose with reasonable accuracy at any time the financial position of the County Government; (iii) designing, implementing and maintaining internal controls relevant to the preparation and fair presentation of the financial statements, and ensuring that they are free from material misstatements, whether due to error or fraud; (iv) safeguarding the assets of the County Government; (v) selecting and applying appropriate accounting policies; and (vi) making accounting estimates that are reasonable in the circumstances.

The CEC member for finance accepts responsibility for the County Government's financial statements, which have been prepared on the Cash Basis Method of Financial Reporting, using appropriate accounting policies in accordance with International Public Sector Accounting Standards (IPS AS). The CEC member for finance is of the opinion that the County Government's financial statements give a true and fair view of the state of the County Government's transactions during the financial year ended June 30, 2018, and of its financial position as at that date. The CEC member for finance further confirms the completeness of the accounting records maintained for the County Government which have been relied upon in the preparation of the its financial statements as well as the adequacy of the systems of internal financial control.

The CEC member for finance confirms that the County Government has complied fully with applicable Government Regulations and the terms of external financing covenants (where applicable), and that the County Government's funds received during the year under audit were used for the eligible purposes for which they were intended and were properly accounted for. Further the CEC member for finance confirms that the County Government's financial statements have been prepared in a form that complies with relevant accounting standards prescribed by the Public Sector Accounting Standards Board of Kenya.

Approval of the financial statements

The County Government's financial statements were approved and signed by the CEC member for finance on SEPT 2018.

County Execu tive Committee Member - Finance

### REPUBLIC OF KENYA

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P.O. Box 30084-00100 NAIROBI

### OFFICE OF THE AUDITOR-GENERAL

REPORT OF THE AUDITOR-GENERAL ON COUNTY EXECUTIVE OF KIAMBU FOR THE YEAR ENDED 30 JUNE 2018

### REPORT ON THE FINANCIAL STATEMENTS

### **Qualified Opinion**

I have audited the accompanying financial statements of County Executive of Kiambu set out on pages 1 to 67, which comprise the statement of assets and liabilities as at 30 June 2018, and the statement of receipts and payments, statement of cash flows and summary statements of appropriation — recurrent, development and combined for the year then ended, and a summary of significant accounting policies and other explanatory information in accordance with the provisions of Article 229 of the Constitution of Kenya and Section 35 of the Public Audit Act, 2015. I have obtained all the information and explanations which, to the best of my knowledge and belief, were necessary for the purpose of the audit.

In my opinion, except for the effects of the matters described in the Basis for Qualified Opinion section of my report, the financial statements present fairly, in all material respects, the financial position of County Executive of Kiambu as at 30 June, 2018 and of its financial performance and its cash flows for the year then ended in accordance with International Public Sector Accounting Standards (Cash Basis) and comply with the Public Finance Management Act, 2012.

### Basis for Qualified Opinion

### 1. Variance between Financial Statements and IFMIS Report

The amounts and balances reflected against receipts and payments and various financial assets and liabilities, respectively in the financial statements for the year ended 30 June 2018 differs with IFMIS Report figures as summarized below:

Components	Financial Statements (Kshs)	IFMIS Report (Kshs)	Variance (Kshs)
	12,607,384,451	12,000,754,010.40	606,630,440.6
Total Receipts Total Payments	11,828,175,279	11,021,165,783.45	807,009,495.5
Cash and Bank	774,055,367	3,105,163,004	(2,331,107,637)
Receivables	5,153,806	3,467,893,571	(3,462,739,765)
Payables	83,063,113	40,779,010,555	(40,695,947,442)
Total	25,297,832,016	70,373,986,926	(45,076,154,910)

Report of the Auditor-General on the Financial Statements of County Executive of Kiambu for the year ended 30 June 2018

The above differences were not satisfactorily explained or reconciled.

### 2. Cash and Cash Equivalents

### 2.1 Understatement of Cash and Bank Balances

The statement of assets and liabilities as at 30 June 2018 reflects cash and bank balances of Kshs.774,055,367. An analysis of the cash book, however, revealed that payments totalling Kshs.753,197,759 for the month of July 2018 were irregularly posted in the month of June 2018 contrary to regulation 97 (4) of the Public Finance Management (County Government) Regulations, 2015. As result, the cash and bank balances reflected in the statement of assets and liabilities as at 30 June, 2018 have been understated by Kshs.753,197,729.

### 2.2 Unreconciled Cash Book Balance

No bank reconciliations were prepared as at 30 June 2018 contrary to regulation 90 of the Public Financial Management (County Government) Regulations, 2015. An examination of the cash book revealed a balance of Kshs.690,276,851 in the County Revenue Fund (CRF) as at 30 June 2018 while the bank statement as at the same date reflects a balance of Kshs.399,980,928. The difference of Kshs.290,295,923 was not reconciled or explained

### 2.3 Undisclosed Bank Accounts

The bank balances of Kshs.774,034,897 shown in the financial statements did not include a balance of Kshs.254,903 as at 30 June, 2018 in respect of twelve bank accounts for the Sub Counties. No reason was given for failure to include the balance in the financial statements.

In view of the above circumstances, the completeness and accuracy of cash and cash equivalents balance of Kshs.774,055,367 reflected in the financial statements as at 30 June. 2016 could not be confirmed.

### 3. Payments through General Suspense Account

The IFMIS payment register for the County Executive of Kiambu show that expenditure totalling Kshs. 929,105,190 as summarized below and charged to General Suspense Account (6780101) during the year under review was not supported contrary to regulation 107(1) of Pubic Finance Management (County Governments) Regulations, 2015. The regulation requires that, all transactions relating to clearance and suspense accounts be supported by authentic and verifiable source documents, clearly indicating the approved allocations.

	Amount
Payee	(Kshs)
Sub County Offices, Dispensaries and Cooperative Officers	900,031,382
Kiambu County Operations Account	24,873,808
Chief Officer Executive - Kiambu County	4,200,000
Total	929,105,190

Report of the Auditor-General on the Financial Statements of County Executive of Kiambu-for the year ended 30 June 2018

No explanation was given regarding the nature of the above transactions and payments. As a result, the validity and propriety of the payments totalling Kshs. 929,105,190 could not be confirmed.

## 4. Unidentified Classification of Expenditure as Refer to Drawer (R/D) Cheques Account

Examination of payment details from various departments revealed that expenditure of Kshs.6,254,513 was charged to a Refer to Drawer (R/D) Cheques Account. However, payment vouchers and supporting documents in respect of the expenditure were not provided for audit examination. In view of the above, the propriety of the expenditure totalling Kshs.6,254,513 could not be ascertained.

### 5. Compensation of Employees

The statement of receipts and payments reflects an expenditure of is Kshs.5,886,281,182 on compensation of employees which includes an amount of Kshs.637,970,489 on the following items:

Item	Amount (Kshs.)
Basic wages of temporary employees	503,119,105
Personal allowance paid as part of salary	134,851,384
Total	637,970,489

The above amount was not, however, supported with relevant documentation. As a result, the validity and propriety of the expenditure of Kshs. 637,970,489 could not be confirmed.

### 6. Transfers to Other Government Entities

### 6.1 Un-receipted Transfers to Thika Level 5 Hospital

IFMIS register maintained at the County shows that an amount of Kshs.147,524,479 was transferred to Thika Level 5 Hospital in respect of other current transfers and grants. However, the cash book and records of AIE maintained at Thika Level 5 Hospital shows that an amount of Kshs.106,143,926 was received as current transfers. The resulting difference of Kshs.41,380,553 is not recorded in the cash book maintained at the Thika Level 5 Hospital. Transfers to Other Government Entities amount of Kshs. 2,651,978,665 reflected in the statement of receipts and payments for the year ended 30 June, 2018 is therefore, under circumstances, not fairly stated.

### 6.2 Other Capital Transfers Charged to Recurrent Vote

Examination of recurrent expenditure vote book status report for the year under review revealed that an amount of Kshs. 64,624,048 relating to other capital transfers and grants was charged to the recurrent vote instead of development vote. No satisfactory explanation was provided for misallocation of the expenditure between the votes.



### 7. Other Grants and Payments

### 7.1 Tuition Fees Allowances

During the year under review, the Department of Administration, Public Service and Communication paid tuition fees allowances amounting to Kshs.4,351,142. However, no supporting documents were provided for the expenditure, which was charged to Other Grants and Payments. Consequently, the validity and propriety of the expenditure of Kshs.4,351,142 could not be confirmed.

### 8. Outstanding Imprests

The statement of assets and liabilities as at 30 June, 2018 reflects outstanding imprests balance of Kshs.5,153,806 while the imprests register shows an outstanding balance of Kshs.49,011,727 as at the close of the financial year. The resulting difference of Kshs.43,857,921 was not explained or reconciled. As a result, the completeness and accuracy of the balance of Kshs.5,153,806 reflected in the financial statements could not be ascertained.

Further, there is no evidence that the imprests have since been surrendered or recovered from the defaulting officers' salary as required under regulation 93(6) of the Public Finance Management (County Government) Regulations, 2015.

In addition, an examination of the imprests register revealed that officers of different cadres were issued with multiple imprests amounting to Kshs.151,155,301 contrary to the provisions of regulations 93(4)(b) and 93(8) of the Public Finance Management (County Governments) Regulations, 2015.

### 9. Pending Bills

Included under Other Important Disclosures to the financial statements as at 30 June 2018 are pending bills amounting to Kshs.2,316,638,468 which includes legal fees of Kshs.190,560,506. The pending bills have been summarized in the disclosures as follows:

Description of Pending Bills	Amount Kshs	20
Pending Account Payables	1,992,019,387	1 00/
Pending Account Tayables Pending Staff Payables	25,465,315	2/
Other Pending Payables	299,153,766	Sille
Grand Total	2.316.638.468	3.,

A supporting schedule, however, reflects total pending bills of Kshs.2,191,211,102, resulting in unexplained or unreconciled difference of Kshs.125,427,366.

In addition, tender documents; contract agreements; local purchase/service orders; invoices/certificates of works; and complete schedules detailing names of the contractors/suppliers, purchase/service order numbers, invoice/certificate numbers and description of goods supplied, services provided or works done were not provided for audit review. As a result, the validity, completeness and accuracy of the pending bills lotalling Kshs.2,316,635,468 could not be ascertained.



Had the pending bills of Kshs.2,316,638,468 as at 30 June 2018 been paid and the expenditure charged to the accounts for the year under review, the statement of receipts and payments for the year ended 30 June 2018 would have reflected a deficit of Kshs.1,537,429,296 instead of the surplus of Kshs.779,209,172 now shown.

Accumulation of huge pending bills is an indication that the County Executive entered into financial commitments without adequate resources contrary to regulation 50 of the Public Finance Management (County Government) Regulations, 2015.

### 10. Fund Balance

The statement of assets and liabilities as at 30 June, 2017 reflects nil fund balance brought forward whereas the closing balance on 30 June, 2017 was Kshs.107,985,507 which ordinarily ought to have been the opening balance on 1 July, 2017. No explanation was provided for this anomaly.

The audit was conducted in accordance with International Standards of Supreme Audit Institutions (ISSAIs). I am independent of County Executive of Kiambu in accordance with ISSAI 30 on Code of Ethics. I have fulfilled other ethical responsibilities in accordance with the ISSAI and in accordance with other ethical requirements applicable to performing audits of financial statements in Kenya. I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my qualified opinion.

### **Key Audit Matters**

Key audit matters are those matters that, in my professional judgment, are of most significance in the audit of the financial statements. Except for the matters described in the Basis for Qualified Opinion and the Basis for Conclusion on Compliance with Lawfulness and Effectiveness in Use of Public Resources sections, I have determined that there are no key audit matters to communicate in my report.

REPORT ON COMPLIANCE WITH LAWFULNESS AND EFFECTIVENESS IN USE OF PUBLIC RESOURCES

### Conclusion

As required by Article 229(6) of the Constitution, based on the audit procedures performed, except for the matters described in the Basis for Qualified Opinion and the Basis for Conclusion on Compliance with Lawfulness and Effectiveness in Use of Public Resources sections of my report, I confirm that nothing else has come to my attention to cause me to believe that public resources have not been applied lawfully and in an effective way.



### **Basis for Conclusion**

### **Budget Performance**

### 1.1 Overall Budget Performance

Item	Final Budget Kshs	Actual Amount Kshs	Under/(Over) Kshs	Percentage of Under/Over %
Receipts		0.004.000.003	(2)	0%
Exchequer releases	9,664,000,000	9,664,000,002	(250,543,088)	321%
Proceeds from Domestic and Foreign	78,008,687	328,551,775	(250,540,000)	
Grants Transfers from Other	919,334,940	836,590,620	82,744,320	9%
Government Entities County Own Generated	1,924,216,292	1,685,421,352	238,794,940	12%
Receipts		92,820,702	(92,820,702)	100%
Returned CRF issues	12,585,559,919	12,607,384,451	(21,824,532)	0.2%
Total	12,565,559,515	-		
Payments	5,906,551,744	5,886,281,181	20,270,563	0.3%
Compensation of	5,906,551,744	5,000,201,101		
Employees Use of goods and	1,502,336,821	1,448,930,311	53,406,510	4%
services Transfers to Other	1,488,769,270	1,385,320,135	103,449,135	7%
Government Units Other grants and	326,313,964	233,037,903	93,276,061	29%
transfers	E00 000	249,050	250,950	50%
Social Security Benefits	500,000	1,512,217,686	432,128,120	
Acquisition of Assets	1,944,345,806	94,371,898	(59,371,898)	
Other Payments Total	35,000,000 11,203,817,605	10,560,408,164	643,409,441	

### 1.2 County Own Generated Revenue

There was a significant shortfall in the County's Own Generated Revenue from a budgeted amount of Kshs.1,924,216,292 to an actual collection of Kshs.1,685,421,352 during the year under review. This represents an under-achievement of revenue target by a significant figure of Kshs.238,794,940 or 12%.

Further, a comparative analysis of the County's Own Generated Revenue collection shows that an amount of Kshs.2,064,531,305 was collected during 2016/2017 compared to an amount of Kshs.1,685,421,352 in 2017/2018 financial year, resulting in unexplained decline by Kshs.379,109,953.

### 1.3 Expenditure

The Total actual amount spent on both recurrent and development expenditure in the year 2017/2018 was Kshs.10,560,408,164 out of which Kshs.2,155,561,701 or 20.4% relates to development expenditure. Section 107 of the Public Finance Management Act, 2012 requires that at least 30% of the County Government's total budget be allocated to development expenditure. The County Executive was therefore in breach of the law.

Report of the Auditor-General on the Financial Statements of County Executive of Kiambu-for the year ended 30 June 2018

### 2. Acquisition of Assets

### 2.1 Construction of Buildings

### 2.1.1 Proposed Construction of Perimeter Fence at Ting'ang'a Dispensary

Examination of contract records revealed that three (3) firms submitted bids for the construction of a Perimeter Fence at Ting'ang'a Dispensary. However, in unexplained circumstances and contrary to Section 83(1) of the Public Procurement and Asset Disposal Act 2015, the contract was awarded to another contractor which, did not participate in the bidding process at a contract sum of Kshs.3,427,997. The firm was paid through Payment Voucher Number 395 dated 25 June 2018. In addition, relevant bid documents, tender evaluation committee minutes and Contract Agreement or Local Service Order were not provided for audit review.

Consequently, the County Executive was therefore in breach of the law and value for money was not realised.

### 2.1.2 Proposed Construction of Wangige Level 4 Hospital

Contract No. KCGHEALTHSERVICES/27/2014-2015 for the proposed construction of Wangige Level 4 Hospital was awarded to a contractor at a contract sum of Kshs.220,283,842. In unexplained circumstances, the contract was awarded to the highest bidder in term of price contrary to Section 86(1)(a) of the Public Procurement and Asset Disposal Act, 2015.

In addition, tender evaluation minutes were not provided for audit review. In consequence, it could not be confirmed that the bids submitted by the contractor were competitive as required under Section 83 (1) and Section 86 of Public Procurement and Asset Disposal Act, 2015.

Examination of contract records revealed that the contractor has so far been paid Kshs.40,299,199 or 18% of the contract sum.

Consequently, the County Executive was therefore in breach of the law and value for money was not realised.

### 2.2 Construction of Roads

### 2.2.1 Githunguri CBD Roads

The County Executive awarded the contract for construction of Githunguri CBD Roads at a contract price of Kshs.103,997,581. The letter of award was not, however, provided for audit review. The contract documents containing Bills of Quantities were also not provided for audit review and as result, the scope of work could not be ascertained.

Audit inspection of the site undertaken on 19 October 2018 revealed that construction of additional three roads was at sub base level but the status report was not made available for audit review.

The contract was irregularly varied by Kshs.23,845,164 to Kshs.127,842,745 purposely to accommodate three additional roads measuring one Kilometer. Available records



indicate that an amount of Kshs.109,847,397 or 86% of the contract sum had been paid as of October, 2018. The construction started in April 2014 and was expected to end in April 2017. The contractor was still on site in October 2018, beyond the contract period but no liquidated damages had been recovered.

Consequently, the County Executive was therefore in breach of the law and value for money was not realised.

### 2.2.2 Thika Gatitu Junction Roads Project

The County Executive awarded the contract for the construction of the Thika Gatitu Junction Roads Project at a contract price of Kshs.221,005,870 on 25 June 2015 and the contractor was ordered to commence work in July 2015 with a contract perios of eighteen (18) months.

The contract document, letter of award together with Bills of Quantity were not made available for audit review and therefore, the scope of work could not be ascertained.

An audit inspection of the project undertaken on 22 October 2018 revealed that a stretch adjacent to Thika Prison had not been done due to what was explained to be delay in relocation of senior prison staff houses. The progress of work completed at that time was 62% as reported in the previous certificate. Although, the contract period had expired, no liquidated damages had been recovered from the contractor. A sum of Kshs.182,547,880 or 83% of the contract sum has so far been paid to the contractor.

Consequently, the County Executive was therefore in breach of the law and value for money was not realised.

### 2.2.3 Kimende Town Roads Project

The County Executive awarded the contract for Kimende Town Roads Project at a contract price of Kshs.139,821,009 which was projected to take eighteen (18) months from January 2018.

The contract document signed on 20 December 2017 and provided for audit review was incomplete. Management did not provide Bills of Quantities for audit verification. Perusal of the project file revealed scanty information on the scope of works which included site clearance, construction of 200mm thick sub-base, asphaltic wearing course and drainage works. Records of site instructions and meetings were also not made available for audit review.

An audit inspection of the construction site undertaken on 19 October 2018 revealed that grading and drainage works had been done despite the fact that 55.5% of the contract period had expired and the contractor was not on site. This was in spite of being paid Kshs.12,313,651 or 8.8% of the contract sum.

Consequently, the County Executive was therefore in breach of the law and value for money was not realised.



### 2.3 Purchase of Certified Seeds, Breeding Stocks and Live Animals

### 2.3.1 Procurement of Hass Avocado Seedlings

During the Financial year under review, the department of Agriculture, Crop Production and Irrigation procured Hass avocado seedlings valued at Kshs.9,970,929 through quotations. However, the contracts to supply the seedlings were shared among two firms only. No satisfactory explanation was provided for this anomaly.

### 3. Stalled Projects

Examination of sampled records and physical verification of projects in Kiambu County revealed that eleven projects had stalled at various levels of construction as highlighted below. The management was therefore in breach of the following provisions of the law as regards the stalled projects:

- (i) Section 53(8) of Public procurement and Disposal Act 2015, which requires an accounting officer not commence any procurement proceeding until satisfied that sufficient funds to meet the obligations of the resulting contract are reflected in its approved budget estimates.
- (ii) Section 197(7)(i) which stipulates that if an officer incurs wasteful expenditure then the officer commits an offence of financial misconduct.
- (iii) Regulation 42(1)(b) of the Public Financial Management (County Government) Regulations, 2015 which states that, an accounting officer shall ensure that public funds entrusted to his/her care are properly safeguarded and are applied for purposes for only which they were intended and appropriated by the County Government.
- (iv) Section 74(1) of Public Procurement and Disposal Act 2015, which states that the accounting officer shall ensure that preparation of an invitation tender sets out of a brief description of goods works or services being procured including time limit for delivery and completion.

### 3.1 Proposed Construction of Kikuyu Level IV

Seremala Construction was awarded contract No. KCG/HEALTHSERVICES/26/2014-2015 for the Proposed Construction of Kikuyu Level IV at a contract price of Kshs.211,723,000. According to tender opening committee minutes of 17 April 2015 a total of thirteen firms submitted their tender documents. However, tender evaluation minutes and report were not provided for audit and hence it's not clear how Seremala Construction and Engineering Ltd was picked.

An audit verification of the project conducted on 2 November 2018 indicated that the project was incomplete and the contractor was not on site. Further enquiry from the personnel on site revealed that the works had stalled for almost eight months due to inadequate funds.

Records provided for audit revealed that a total of Kshs.43,724,616.00 had been paid which represented 21% of the contract sum.

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### 3.2 Proposed Construction of No. 1 Toilet Block at Lussinget Sub County Hospital

M/S Waterlock International was awarded a tender to construct a No. 1 Toilet Block at Lussinget Sub County Hospital at a contract price of Kshs.2,932,207 for a period of one hundred and eighty days. An audit verification done on 1 November 2018 revealed the project had stalled, the execution time had lapsed and no construction was ongoing.

At the time of audit, records indicated that a total of Kshs.1,374,370 had been spent on the project.

### 3.3 Thogoto Ndaire Dagoretti Road (CKG/RTPW&U/38/2016 – 2017)

Examination of contract records revealed that a contract for construction of Thogoto Ndaire Dagoretti Road was awarded to M/s H.K Builders at a contract price of Kshs.181,452,510. Letter of award was not provided for audit purposes but information obtained from the County indicated that the construction work commenced in March 2017 and was expected to end in September of 2018.

The scope of work entailed improving the 2.5 km stretch to bitumen standards. However, the Bill of Quantities were not provided for audit and the specific work to be done could not be established in the circumstances.

It was explained during a visit to the site on 19 October, 2018 that the construction work was approximately 70% complete although no certificate was provided to support the completion level. The drainage works had been done and sub base and wearing course done for approximately 1.1 km. Records show that Kshs.81,327,180 had been paid to the contractor at the time of audit The contractor was however not on site.

### 3.4 A2 Junction Kimbo - Matangini Road (CKG/RTPW&U/44/2016-2017)

The contract for construction of A2 junction Kimbo - Matangini road was awarded at a contract price of Kshs.170,552,895. A copy of the letter of award was not provided for audit.

The scope entailed improvement of the road starting at Thika Super Highway Kimbo junction to Magomano in Theta Ward. The Bills of Quantities were not provided for audit and the detailed works could not therefore be confirmed.

A visit to the site on 19 of October revealed that approximately 2.1 Kms had been completed out of 5.1 Kms, leaving a balance of 3 Kms. As at the time of audit, Kshs.108,774,424 had been paid to the contractor leaving a balance of Kshs.61,778,471. The contractor was not on site and the project had stalled.

### 3.5 Proposed Construction of Limuru Hawkers Market

Pekema Construction Limited was awarded a contract to construct Limuru hawkers market at a contract sum of Kshs.14,328,296. The construction was to be completed within 180 days from the date of award of the contract.

An audit inspection carried out on 1 November 2018 revealed that; the project was behind schedule, the toilets were incomplete and drainage was poorly done, the contractor had abandoned the site and no construction was ongoing.



At the time of the audit, records indicated that an amount of Kshs.13,370,250.00 had been paid to the contractor.

### 3.6 Proposed Extensions and Renovations at Red Nova

The Kiambu County Government, Trade and Tourism Department awarded M/S Mastery Enterprises Ltd a contract to construct a cafeteria at a contract sum of Kshs.8,607,465 for a period of one hundred and fifty days.

An audit verification done on 1 November 2018 revealed the project had stalled and the execution time had lapsed. Further, the contractor had abandoned the site and no construction work was going on.

At the time of audit, an amount of Kshs.2,500,000 had been paid to the contractor which represented 29% of the contract sum.

### 3.7 Proposed Construction of Limuru Market

African Resource Ltd was awarded a contract to build Limuru Market at a contract sum of Kshs.45,168,350. In the period under the audit, records indicate that a payment of Kshs.15,165,918.60 vide payment voucher 484 dated 25 June 2018 was made to the contractor as the 3rd and final payment.

During a project verification exercise that was done on 1 November 2018, it was noted that the market was not yet complete, the contractor was still on site and construction works were on going. In addition, the toilets that had been recently built were in a poor condition and the walls had cracked. This is indication that the contractor was paid for incomplete work and poor workmanship.

### 3.8 Community Hall in Kiambu Township

Available records maintained by the County indicate that the contract for construction of Kiambu community town hall was awarded to Ihiga Ltd on 20 February 2015 at a contract sum of Kshs.14,396,339. The construction of the project was to run for a duration of twenty calendar weeks starting immediately after the award. It was however noted that the project had stalled and the contract period had lapsed.

Records indicate that the contractor had abandoned the site after having been paid Kshs.4,500,000 or 31% of the contract price. No explanation was given for failure to complete the construction to serve the intended purpose.

### 3.9 Mang'u ECDE Centre

Contract for construction of 2 ECDE classrooms at Mang'u ECDE Centre was awarded on 6th May 2017 to Pemug Enterprises at a sum of Kshs.5,373,650. The construction was to take sixteen weeks effective from the date of the contract.

However, a site visit of the Centre in November, 2018 revealed that construction of the two classrooms had stalled. Further, only 70% of the work had been done yet the contractor had been paid Kshs.4,861,450. The contractor had abandoned the site an indication that money already spent on the project may go to waste. No explanation was given for failure to complete the project.



### 3.10 Rehabilitation of Kanjai C64-C65 Road

Contract No. CGK/RTPW&U/37/2016-2017 for rehabilitation of Kanjai C64-C65 road was awarded on 24 February 2017 to M/S Geokarma Construction Co. Ltd at a tender sum Kshs.145,346,505 following a competitive tendering process. The works were to commence immediately and were scheduled to run for a period of eighteen months.

A visit made to the project site on 19 on October 2018 revealed that although sub grading and sub base had been done for the entire road, the wearing course had been done only up to approximately 3 Kms. The works appear to lag behind schedule and had not yet been completed. An amount of Kshs.33,623,809.92 had been paid to the contractor.

## 3.11 Refurbishment of Stadia - Gikambura and Ruiru Football Grounds - Astra Tuf Finish

Kiambu County Government signed two contracts for Tender No. KCG/YASC/ASTRA/STADIUM/004/2016/2017 with Kevman Investments on 7 May, 2017 for refurbishment of Gikambura Football Grounds (Astra Tuff finish) in Kikuyu Sub—County at a contract price of Kshs.19,422,280 and Ruiru Football Grounds (Astra Tuff Finish) at a contract price of Kshs.19,422,280.

The Contractor was subsequently issued with an undated letter for payment of the 1<sup>st</sup> Certificate. Consequently, a payment was made on 7 August, 2017 of an amount of Kshs.15,946,575 for each stadium. The total payments for the two being Kshs.31,893,150. However, a report from the works department has indicated that the contractor has abandoned the sites and that the retention money has been with-held.

## 4. Non-disbursement of Capitation and Free Maternity Fund from the Ministry of Health

The ministry of Health through letter Ref KCG/EX/Vol/1/2/ dated 14 November 2018 directed that all hospitals should render free maternity services and receive reimbursement based on number of deliveries.

In response to the directive, three Level 5 hospitals in Kiambu County, which includes Kiambu, Gatundu and Thika incurred expenditure totalling Kshs.410,690,000 out of which Kshs.376,026,282 had been reimbursed leaving a balance of Kshs.34,663,717 as shown below:

Hospital	Amount Expected	Amount Reimbursed	Balance Kshs
Kiambu (2013-2018)	177,580,000	166,014,333	11,565,666.
Gatundu (2013-2018)	85,845,000	81,524,420	4,320,580
Thika (2013-2018)	147,265,000	128,487,529	18,777,471
Total	410,690,000	376,026,282	34,663,717

No satisfactory explanation was provided for failure to receive the outstanding balance.



### Compensation of Employees 5.

### 5.1 Huge Bill

The final budget on wages and benefit for public officers serving in Kiambu County Government for financial 2017/2018 was Kshs.5,906,551,774 while the actual revenue collected during the year under review was Kshs.12,607,384,571. However, the statement of receipts and payments reflects total expenditure on compensation of employees of Kshs.5,886,281,182, an indication that the percentage of wages and benefits of public officers to the total revenue was 47%.

The above percentage exceeded the sustainable threshold of 35% contrary to regulation 25(1) (b) of the Public Financial Management (County Government) Regulations, 2015. The effect is unsustainable bloated wage bill and revenue collected is used to finance salaries and wages instead of financing development projects that enhances service delivery.

### 5.2 Lack of Authorized Establishment

The County manages its Human Resource without authorized established as required under Section B5 (2) of the County Public Service Human Resource Manual. Examination of the staff records and payroll revealed that the County had employed 706 new employees yet there were no positions advertised in the newspapers declaring vacant positions.

### Non-compliance with Ethnic Diversity

Analysis of staff composition in Kiambu County Executive revealed that out of seven hundred and six new employees, the dominant ethnic community constituted 90% of the total employees contrary to the requirements of Article 232(1)(h) of the Constitution, Section 7(2) of the National Cohesion and Integration Act, 2008 and Section 65(1)(e) of the County Governments Act, 2012.

Cohort	Kikuyu	Others	Total
Staff (New Employees )	636	70	706
Stall (New Employees)			

The audit was conducted in accordance with ISSAI 4000. The standard requires that I comply with ethical requirements and plan and perform the audit to obtain assurance about whether the activities, financial transactions and information reflected in the financial statements are in compliance, in all material respects, with the authorities that govern them. I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my conclusion.

REPORT ON EFFECTIVENESS OF INTERNAL CONTROLS, RISK MANAGEMENT AND GOVERNANCE

### Conclusion

As required by Section 7(1) (a) of the Public Audit Act, 2015, based on the audit procedures performed, except for the matters described in the Basis for Qualified Opinion and Basis for Conclusion on Compliance with Lawfulness and Effectiveness in Use of Public Resources sections of my report, I confirm that, nothing else has come to my

attention to cause me to believe that internal controls, risk management and governance were not effective.

### **Basis for Conclusion**

The audit was conducted in accordance with ISSAI 1315 and ISSAI 1330. The standards require that I plan and perform the audit to obtain assurance about whether processes and systems of internal control, risk management and governance were operating effectively, in all material respects. I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my conclusion.

### Responsibilities of Management and Those Charged with Governance

Management is responsible for the preparation and fair presentation of these financial statements in accordance with International Public Sector Accounting Standards (Cash Basis) and for maintaining effective internal control as management determines is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error and for its assessment of the effectiveness of internal control, risk management and governance.

In preparing the financial statements, management is responsible for assessing the ability of County Executive of Kiambu to sustain services, disclosing, as applicable, matters related to sustainability of services and using the applicable basis of accounting unless the management either intends to cease operations, or have no realistic alternative but to do so.

Management is also responsible for the submission of the financial statements to the Auditor-General in accordance with the provisions of Section 47 of the Public Audit Act, 2015.

In addition to the responsibility for the preparation and presentation of the financial statements described above, management is also responsible for ensuring that the activities, financial transactions and information reflected in the financial statements are in compliance with the authorities which govern them, and that public resources are applied in an effective way.

Those charged with governance are responsible for overseeing the financial reporting process, reviewing the effectiveness of how the entity monitors compliance with relevant legislative and regulatory requirements, ensuring that effective processes and systems are in place to address key roles and responsibilities in relation to governance and risk management, and ensuring the adequacy and effectiveness of the control environment.

### Auditor-General's Responsibilities for the Audit

The audit objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes my opinion in accordance with the provisions of Section 48 of the Public Audit Act, 2015 and submit the audit report in compliance with Article 229(7) of the Constitution. Reasonable assurance is a high level of assurance, but is not a guarantee that an audit conducted in accordance with ISSAIs will always detect a material misstatement and weakness when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could

Report of the Auditor-General on the Financial Statements of County Executive of Kiambu for the year ended 30 June 2018

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reasonably be expected to influence the economic decisions of users taken on the basis of these financial statements.

In addition to the audit of the financial statements, a compliance audit is planned and performed to express a conclusion about whether, in all material respects, the activities, financial transactions and information reflected in the financial statements are in compliance with the authorities that govern them, and that public resources are applied in an effective way, in accordance with the provisions of Article 229(6) of the Constitution and submit the audit report in compliance with Article 229(7) of the Constitution.

Further, in planning and performing the audit of the financial statements and audit of compliance, I consider internal control in order to give an assurance on the effectiveness of internal controls, risk management and governance processes and systems in accordance with the provisions of Section 7 (1) (a) of the Public Audit Act, 2015 and submit the audit report in compliance with Article 229(7) of the Constitution. My consideration of the internal control would not necessarily disclose all matters in the internal control that might be material weaknesses under the ISSAIs. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements caused by error or fraud in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions.

Because of its inherent limitations, internal control may not prevent or detect misstatements and instances of non-compliance. Also, projections of any evaluation of effectiveness to future periods are subject to the risk that controls may become inadequate because of changes in conditions, or that the degree of compliance with the policies and procedures may deteriorate.

As part of an audit conducted in accordance with ISSAIs, I exercise professional judgement and maintain professional skepticism throughout the audit. I also:

- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, design and perform audit procedures responsive to those risks, and obtain audit evidence that is sufficient and appropriate to provide a basis for my opinion. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control.
- Evaluate the appropriateness of accounting policies used and the reasonableness of accounting estimates and related disclosures made by the management.
- Conclude on the appropriateness of the management's use of the going concern basis of accounting and, based on the audit evidence obtained, whether a material uncertainty exists related to events or conditions that may cast significant doubt on the ability of County Executive of Kiambu to sustain its services. If I conclude that a material uncertainty exists, I am required to draw attention in the auditor's report to the related disclosures in the financial statements or, if such disclosures are inadequate, to modify my opinion. My conclusions are based on the audit evidence

obtained up to the date of my audit report. However, future events or conditions may cause the County Executive to cease sustaining its services.

- Evaluate the overall presentation, structure and content of the financial statements, including the disclosures, and whether the financial statements represent the underlying transactions and events in a manner that achieves fair presentation.
- Obtain sufficient appropriate audit evidence regarding the financial information and business activities of County Executive of Kiambu to express an opinion on the financial statements.
- Perform such other procedures as I consider necessary in the circumstances.

I communicate with the management regarding, among other matters, the planned scope and timing of the audit and significant audit findings, including any significant deficiencies in internal control that are identified during the audit.

I also provide management with a statement that I have complied with relevant ethical requirements regarding independence, and to communicate with them all relationships and other matters that may reasonably be thought to bear on my independence, and where applicable, related safeguards.

FCPA Edward R. O. Ouko, CBS AUDITOR-GENERAL

Nairobi

18 February 2019



# GLOBAL BUDGET - CAPITAL & CURRENT Summary of Expenditure by Vote and Category 2018/2019 (KShs)

	GROSS CURRENT ESTIMATES	GROSS CAPITAL ESTIMATES	GROSS TOTAL ESTIMATES
VOTE CODE TITLE		2018/2019 - KSHS	
4061000000 COUNTY ASSEMBLY	1,200,864,621	55,000,000	1,255,864,621
4062000000 COUNTY EXECUTIVE	332,517,998	8,558,889	341,076,887
4063000000 COUNTY PUBLIC SERVICE BOARD	74,322,096	+	74,322,096
4064000000 FINANCE, ECONOMIC PLANNING AND ICT	1,267,520,661	121,708,880	1,389,229,541
4065000000 ADMINISTRATION AND PUBLIC SERVICE & COMMUNICATION	535,729,867	135,497,949	671,227,810
4066000000 AGRICULTURE, CROP PRODUCTION AND IRRIGATION.	239,258,769	150,818,240	390,077,009
4067000000 WATER, ENVIRONMENT AND NATURAL RESOURCES	237,465,095	325,944,735	563,409,830
4068000000 HEALTH SERVICES	3,962,088,304	967,474,920	4,929,563,22
4069000000 EDUCATION, YOUTH, SPORT CULTURE AND SOCIAL SERVICES	944,196,828	623,379,590	1,567,576,41
4071000000 LANDS, PHYSICAL PLANNING AND HOUSING	146,149,241	2,067,372,548	2,213,521,78
4072000000 TRADE, TOURISM, INDUSTRY AND CO-OPERATIVE	119,484,132	294,386,912	413,871,04
4073000000 ROADS, TRANSPORT AND PUBLIC WORKS	296,796,573	1,126,469,337	1,423,265,91
4074000000 LIVESTOCK,FISHERIES AND MARKETING	239,258,769	150,818,240	390,077,00
TOTAL VOTED EXPENDITURE KShs.	9,595,652,954	6,027,430,240	15,623,083,19

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	CGK/RTPW& U/2018/2019/346	U/2018/2019/91	U/2018/2019/96	CGK/RTPW&	U/2018/2019/330	U/2018/2019/102	CGK/RTPW&	11/2018/2019/103	U/2018/2019/09/	CGK/RTPW&	U/2018/2019/101	CGK/RTPW&	U/2018/2019/92	CGK/RTPW&	U/2018/2019/95	CGK/RTPW&	U/2018/2019/93	CGK/RTPW&	U/2018/2019/100	CGK/RTPW&	CGK/RTPW& .	19	CGK/RTPW&U/90/18/	TENDER NO.	TO I CI'I	वित क्या	
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sí		Award letter	Award letter		Award letter	Award letter	Contract signed	Award letter	Award letter	Contract signed	Award letter	Contract signed	Award Letter		Award letter		Award Letter	Award letter		Award Letter		Award Letter	Award terter		DOCUMENTS		
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	bt	iru 94/2018/19	CGK/RTPW&U/	U/2018/2019/96
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TOTAL		Nacocc	Kahata	Kiambu
8,345,084,300.00		209,015,500.00	2000	37,852,200.00
		Award letter Contract signed		Award letter
				٠.

### REPUBLIC OF KENYA

COUNTY GOVERNMENT OF KIAMBU

Telegraphic Address Goyernòr' Kiambu Tel: 067 20374

Fax: .....

E-mail: info@rtpw.kiambu.go.ke

When replying please quote Ref No. & Date

Transport, Public Works & Utilities Kiambu County
P.O Box 2344-00900
KIAMBU.

REF: CGK/RTPWU/TENDER/VOL. I/135

15th March, 2019

Joseph Kamau – Chairman

(Superintending Engineer)

Evans Kabaka - Secretary

(Procurement Officer)

Nelson Wanjohi – Member

(Senior Superintendent of Works)

Nancy Wanjiku – Member

(Accountant)

Rahab Wanjiku – Member

(Procurement Officer)

Stephen Kimemia – Member (Assistant Roads Surveyor)

### SUBJECT: APPOINTMENT TO TENDER EVALUATION COMMITTEE

You have been appointed to carry out the evaluation of the following proposed projects.

- i. CGK/RTPW&U/18/19/90 Proposed Construction of Rioki-Karia-Ikinu Access Road
- ii. CGK/RTPW&U/18/19/91 Proposed Construction of Juja Farm Road (Mathito-ini)
- iii. CGK/RTPW&U/18/19/92 Proposed Construction of Toll Station Roads
- iv. CGK/RTPW&U/18/19/93 Proposed Construction of Gwa Kairu Matangini Road
- v. CGK/RTPW&U/18/19/95-Proposed Construction of Gachie-Karura-Gacharage Road
- vi. CGK/RTPW&U/18/19/96 Proposed Construction of Edenville -Ngegu Access Road
- vii. CGK/RTPW&U/18/19/98-Proposed Construction of Githunguri -Kamburu Road
- viii. CGK/RTPW&U/18/19/100-Proposed Construction of Gatuanyaga Primary School -Komo
  - Munyu Road
- ix. CGK/RTPW&U/18/19/103 Proposed construction of Kimuri -Full Gospel Road
- x. CGK/RTPW&U/18/19/330-Proposed Construction of Makutano-Ndeiya SGR Link Road to Bituminous Standards.

CGK/RTPW&U/18/19/346 - Proposed Construction of Kiamumbi Police Station-Kiukenda Road to Bituminous Standard.

The evaluation will be done at the Ruiru Board Room on 21st March 2019.



Eng. Lucas M. Wahinya

AG. CHIEF OFFICER - ROADS, TRANSPORT, PUBLIC WORKS & UTILITIES

Сс

- County Secretary & Head of Public Service
- CECM RTPW&U
- Ag. Director Roads.

### REPUBLIC OF KENYA

### COUNTY GOVERNMENT OF KIAMBU

Telegraphic Address Governor Kiambu Tel: 067 20374

Fax: .....

E-mail: info@rtpw.kiambu.go.ke When replying please quote Ref No. & Date CGK/RTPWU/TENDER/VOL.1/134

Roads, Transport & Public Works Kiambu County P.O Box 2344-00900 KIAMBU, KENYA.

15th March, 2019

Edward Rukunga - (Senior Superintendent of Works) - Chairman Secretary

Monicah Kung'u - (Procurement Officer)

Nancy Wambugu - (Senior Superintendent of Works)

Denise Waruiru - (Clerical Officer)

Jane Mwambia - (PHRM:))

Member Member

Member

### RE: APPOINTMENT TO TENDER OPENING COMMITTEE

You have been appointed to carry out the tender opening of the 'ollowing projects.

- CGK/RTPW&U/18/19/90 Proposed Construction of rioki-Karia-Ikinu i. Access Road
- CGK/RTPW&U/18/19/20 Proposed Construction of Juja Farm Road ii. (Mathito-ini)
- CGK/RTPW&U/18/19/92 Proposed construction of Toll Station Roads iii.
- CGK/RTPW&U/18/19/93 Proposed Construction of Gwa Kairu iv. Matangaini- Road
- CGK/RTPW&U/18/19/95 Proposed Construction of Gachied-Karurav. Gacharage Road
- CGK/RTPW&U/18/19/96 Proposed Construction of Edenville-Ngegu vi. Access Road
- CGK/RTPW&U/18/19/98 Proposed Construction of Githunguri-Kamburu vii. Road
- CGK/RTPW&U/18/19/100 Proposed Construction of Gatuanyaga viii. Primary School Komo-Munyu Road
- CGK/RTPW&U/18/19/103 Proposed Construction of Kimuri-Full Gospel ix. Road.
- CGK/RTPW&U, 18/19/330 Proposed Construction of Makutano-Ndeiya X. SGR Link Road to Bituminous Standards.
- CGK/RTPW&U, 18/19/346 Proposed Construction of Kiamumbi Police χi. Station-Kiukenda Road to Bituminous Standard.

The opening wil be done at the Ruiru Board Room on 20th March 2019 from 10.00 am

Eng. Lucas M. Wahinya

AG. CHIEF OFFICER – ROADS, TRANSPORT, PUBLIC WORKS & UTILITIES

Cc

- County Secretary & Head of Public Service
- CECM RTPW&U
- Ag. Director Roads.

### REPUBLIC OF KENYA

### COUNTY GOVERNMENT OF KIAMBU

Telegraphic Address Goyernor' Kiambu Tel: 067 20374

Fax: .....

E-mail: info@rtpw.kiambu.go.ke

When replying please quote Ref No. & Date

Transport, Public Works & Utilities Kiambu County P.O Box 2344-00900 KIAMBU.

REF: CGK/RTPWU/TENDER/VOL. I/135

15th March, 2019

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(Procurement Officer)

Nelson Wanjohi – Member

(Senior Superintendent of Works)

Nancy Wanjiku – Member

(Accountant)

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Stephen Kimemia – Member (Assistant Roads Surveyor)

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- v. CGK/RTPW&U/18/19/95-Proposed Construction of Gachie-Karura-Gacharage Road
- vi. CGK/RTPW&U/18/19/96 Proposed Construction of Edenville -Ngegu Access Road
- vii. CGK/RTPW&U/18/19/98-Proposed Construction of Githunguri -Kamburu Road
- viii. CGK/RTPW&U/18/19/100-Proposed Construction of Gatuanyaga Primary School -Komo
  - Munyu Road
- ix. CGK/RTPW&U/18/19, 103 Proposed construction of Kimuri -Full Gospel Road
- x. CGK/RTPW&U/18/19/330-Proposed Construction of Makutano-Ndeiya SGR Link Road to Bituminous Standards.

CGK/RTPW&U/18/19/346 - Proposed Construction of Kiamumbi Police Station-Kiukenda Road to Bituminous Standard.

The evaluation will be done at the Ruiru Board Room on 21st March 2019.



Eng. Lucas M. Wahinya AG. CHIEF OFFICER - ROADS, TRANSPORT, PUBLIC WORKS & UTILITIES

Сс

- County Secretary & Head of Public Service '
- CECM RTPW&U
- Ag. Director Roads.



### COUNTY GOVERNMENT OF KIAMBU

Department of Roads, Transport, Public Works & Utilities

### INVITATION TO TENDER

County Government of Kiambu invites sealed tenders from eligible construction companies for the losed construction of the Following roads and transport projects.

lender	Tender Namer
	Proposed construction of Ricki-Karia - Ikimu Access Road (NCA 3 AND ABOVE)
GK/RTPW&U/18/19/91	Proposed construction of Juja Farm Road (Mathito-ini) [NCA 3 AND ABOVE]
Am an and traction	the state of the Charles Donner INLAS AND ADDVE
GK/RTPW&U/18/19/93	Despend construction of Gwa Kairu - Matangini Road I NGA SARD ROOTE)
CGK/RTPW&U/18/19/94	Proposed construction of Lower Kabete Naumanin Othica Folking of
	Proposed construction of Gachie - Karura - Gacharage Road (NCA 3 AND
CGK/RTPW&U/18/19/96	Proposed construction of Eden Ville-Ngegu Access Road (NCA 3 AND ABOVE)
TOTAL PROPERTY AND	ID
DOM ADTRIMOTOR OF THE PROPERTY AND ADDRESS OF THE PROPERTY ADDRESS OF THE	Incomed construction of Githingum-Kamburu 1080 ( NEW SACIO ABOVE)
CGK/RTPW&U/18/19/100	Proposed construction of Gatuanyaga Pry School-Komo-Munya Kasa Creary
CCV INTRIMENTARIAGIO	(New annual age estaughting of Morobley Fetate Roads (NCA 3 AND ABUVE)
GK/RTPW&U/18/19/103	Proposed construction of Kimuri-Full basper Access Acces (November 1)
	ABOVE)

shuction and rehabilitation of access roads (Road Maintenance Levy Funded)

SK/RTPW&U/RMLF/1-60 Construction and rehabilitation of access roads [NCA7 and above]-Lots 1, 2 and 3 (visit the County's website for details)

rested contractors who are registered with the National Construction Authority and specified categories uld download Tender documents with detailed specification and conditions from the County Government Jambu website www.kiambu.go.ke or www.tenders.go.ko

i mandatory pre-tender site visits will be held on 6<sup>th</sup> November 2018 respective proposed sites, pretender visits starts at 10.00 Am. People will converge at the following respective places:

Proposed construction of Ricki-Karia -Ikinu Access Road

Proposed construction of Juja Farm Road (Mathito-ini) Proposed construction of Toll Station Roads

Proposed construction of Gwa Kairu - Matangini Road

Proposed construction of towa Kairu – Matangini Koad
Proposed construction of Lower Kabeta Ndumboini Uthinu – Gichagi 87 Cooperation Road
Proposed construction of Gachie – Karura – Gacharage Road
Proposed construction of Eden Ville–Ngegu Access Road
Proposed construction of Tinganga Ha Nduthi Road

Proposed construction of Githunguri-Kamburu Road Proposed construction of Gatamaiyu Road

Proposed construction of Gatuanyaga Pry School Komo-Munyu Road Proposed construction of Membley Estate Roads Proposed construction of Thindigua Access Road

Proposed construction of Kimuri-Full Gospel Access Road

iderer's MUST:-

Attach a copy of VAT Registration Certificate

Attach a copy of certificate of Business Registration Ancorporation

Attach a copy of current and valid Tax Compliance Certificate

Attach a copy of Registration certificate with NCA Attach proof of works of similar magnitude and nature

Proof of sound financial standing being a certified bank statement for 2017 and 2018

Attach Litigation history of the company

Il confidential business questionnaire

Attach 2% valid bid bond(not applicable to Construction and rehabilitation of access roads (Road Maintenance Levy Funded)

Attach pre-tender site visit certificate to be issued by Sub-County Engineer during the pre-tender

Attach a current sing business permit [local contractors have an added advantage] Attach a current NSSF and NHIF clearance certificate for the current year

Attach academic certificate for key personnel Attach proof of similar experience being a com

aing a completion certificate

mpleted tender documents to be enclosed in plain scaled envelope clearly marked Tender name and mber and must be deposited in the tender box located at Ruiru Sub-County chambers or sent by post to:

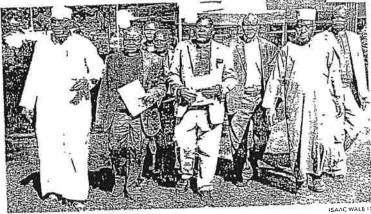
### County Secretary County Government of Klambu P.o Box 2344-00900 Klambu

: -All Construction and Rehabilitation of access roads (RMLF) documents will be returned to the E -All Construction and Menaphilitation of access roads [RMLF] documents will be returned to the spective sub-county offices. No bidder will be awarded more than one [1] bid in a respective lot under scategory. So as to be received by 19th November 2018. Tenders will be opened Immediately thereafter in appresence of bidders or their representatives who choose to attend at the venues specified. Prices quoted IST be expressed in Kenya Shillings, inclusive of Government taxes and should remain valid for a period of a Hundred and Twenty (120) days from the date of closing of the tender.

Martin Niogu

### Spat > Duo on different sides of Raila-Ruto divide

## Religious leaders step in to end feud pitting Echesa against Malala



Inter-Faith Forum chairman Nicholas Olumasai (Kakarnega Fellowship Church Bishop, centre) with hi colleagues when they addressed a press conference at Kakarnega Golf Hotel on Saturday on the feud between CS Rashid Echesa and Senator Cleophas Malala. They urged the two leaders to reconcile.

Stop airing your differences in public and instead inspire Luhya community, youthful leaders told

BY SHABAN MAKOKHA smakokha@ke.nationmedia.com

eligious leaders have Roffered to reconcile, Kakamega Senator Cleop-has Malala and Sports Cabinet Secretary Rashid Echesa fo-lowing a bitter conflict between

the two.

Members of the Inter-Faith Forum, which comprises leaders from the Catholic Church, Islam, Anglican, Hindu and the Pentecostal churches, said they wanted to reconcile the two youthful leaders.

The forum chairman, Bishop Nicholas Olumasai, said: "It's painful that our two leaders have lost direction and could fail to deliver on their mandates. They have been airing their differences

nave ocen aring their districts in public.

"As an institution with the mandate of uniting people and nations, we offer to bring them together. We want to ensure they. eat together."

eat together."
He said the forum had requested the national chalman of the Council of Imams and Preachers of Kenya, Sheika Abdallah Ateka, to seek out Mr Echesa and brief him on the secondal while Bichery Iohnstoa. proposal, while Bishop Johnston Wandera, who is the forum s Wandera, who is the forum's organising secretary, would approach Mr Malala.
Bishop Wandera advised Senator Malala and CS Echesa to accept the elders' offer.
"The two leaders should

be role models for youth in Kakamega and beyond. They should lead a campaign for peaceful coexistence." said Bishop Wandera. Sheikh Ateka said Mr Malala

and Mr Echesa should champion national interests. "We want them to forgive each other. We want them to listen to us and accept our call to unite," Sheikh Ateka said.

Areka said.

Bishop Wandera and Sheikh
Areka shook hands before leaving the forum for the missions.
And speaking during the
burial of Mr Jacob Nanjakuhlu,
a technocrat for Amarii National
Congress (ANC) party, MPs
Elste Muhanda (Kakamega
County) and Emmanuel Wangwe
(Navaikholo) urged the two leaders in cease their public spats.

ers to cease their public spats.

"Their unending wrangles are a cause for worry in the county," said Ms Muhanda.

Mr Wangwe asked Devolu-tion Cabinet Secretary Eugene Wamalwa to reach out to Mr

Way forward

**LUHYA NATION** 

BID TO RECONCILE

Council of Imams and Preachers

of Kenya national chairman Abdallah Ateka to seek out

Sports CS Rashid Echesa and

brief him on the unity proposal.

Bishop Johnston Wandera, the organising secretary of the Inter-Faith Forum, is to do the

same with Kakamega Senator

Wamaiwa urged to reach out to both Mr Echesa and Mr Malaia

Members of county assemblies recently asked Luhya leaders to intervene in the raging feud.

Cleophas Malala

on the matter.

Devolution CS Eugene

Echesa and Mr Malala or matter. He said Mr Wam matter. He said Mr Wam should speak with Mr Ecl possibly after a Cabinet mee on the importance of forgive and peace in the Luhya con nity. He should also do the for Mr Malala.

"If the two will not list."

the voices of reason, we shi down as a community and d the next course of action.

Mr Wangwe.
These calls come a members of county as: blies (MCAs) from Kakar County, led by Marama S representative Willis Opuk: Elly Keya (Lubinu-Lusheya Mr Geoffrey Ommatera ( Central) asked Luhya lea to intervene in the feud.

"Mr Echesa and Mr M ommand large follow among youth. They sh focus on empowering th said Mr Opuka.

said Mr Opuka.

Mr Malala and Mr Ec
were close friends until
took different political pat
the 2017 elections.

Mr Malala worked with
leader Musalia Mudavadi

won the senatorial seat or won the senatorial seat of party's ticket, but decide back the Orange Democ Movement (ODM) party k Mr Raila Odinga, Both ANC ODM are in Nasa.

His support for ODM him elected as Senate De Minority Leader. Mr Echesa is an ardent a

Mr Ecnesa is an arterial Deputy President William I While the vocal senator public opponent of Mr I and chides his colleagues speak about a possible alliwith him, the controversia

a former ODM national y leader, has lately been c critical of Mr Odinga.



# COUNTY GOVERNMENT OF KIAMBU

Department of Roads, Transport, Public Works & Utilities

Krainbu-invites sealed tenders from eligible construct on of the follow The County Governmen

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site visit certificate to be issued by Sub-County Engin usiness permit (local contractors have an addect adva en academic certificate for key personnel ch a current NSSF and NHIF of 1 a current bu

sport, public Works, and Utilities Department of Roads, I

immediately on We to attend of the Rul

Government taxes date of closing of t

Dr. Martin Njogu County Secretary

# Department of Roads, Transport, Public Works & Utilities COUNTY GOVERNMENT OF KIAMBU

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10.00
OUE) Offices, All pire-fender following roads:
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Uja Servani Road (Mathibolin) Uja Servani Road (Mathibolin) Vakali (Mataga Kuch ) Garali (Mataga Kuch )
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GwaKairu-Matangini Road

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ion or before Wednesday 20th March 2019 at 10th

# COUNTY COVERNMENT OF KIVINBU

Department of Roads.

OF Makutaho

usiness Registration Prent and valid Tax

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Public Worles, and Utilities Separtment of Roads, 1

Government takes and should remain valid for a period

date of closing of the tend

Dr. Martin Njogu.

days 8,00am

COUNTY COVERNMENT OF KI

Department of Roads: Transport, Public Works & Utiliti

frest sits will be held on Friday Be March

Right stells it certificate to be issued by SH affering to business permit (local control of the NSSF and NHP clearance conflictus for the certificate for key paraginal

completed tender documents to be enclosed in plain sealed envelopments to be enclosed in play the pronument be deposited in the tender box located outside the pronument be deposited in the tender box located outside the

Department of Roads, Transport; Public W. P. Department P.O. Box 2344-00900, HJami

Dr. Martin Njogu County Secretary



# county covernment of Kiambu

Department of Roads, Transport, Public Morks & Utilities

# VIEW NEW CONTROL

The Gounty Government of Wiamibu Invites sealed tenders from eligible construction companies for the proposed construction of the following Bituminous Roads, in the Department of Roads, Transport, Public Works and Utilities.

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derivaine solution of makurano-weige Son	bituminous star prosed construc- itenda Road to	
Tenderiname, Proposed construct	to bituminous standard (NCA 2 Annual) police station – (Proposed construction of Klamumbi police station – Krukenda Road to bituminous standard (NCA 3 AND ABOVE)	
So Proposed construct	to bituminous standard furn and police station – to proposed construction of Klamumbi police station – standard (NeA 3 AND AB standard (NeA 3 AND AB	
3/330 Proposed construct	9/346 Proposed construction Road to	
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Proposed construction of Klamumbi police station-Klukenda road to bituminous standards Proposed construction of Makutano-Ndelya-SGR link road to bluminous standard

of current and valld Tax Compliance Certificate copy of VAT Registration Certificate

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Department of Roads, Transport, Public Works, and Utilities P.O. Box 2344-00900

Government taxes and should remain valid for a period of One Hundred and NB) Tanders will be returned on or before Wednesday 20" March 2019 an

date of closing of the tend

County Secretary Dr. Marfin Njogu



# covernment of Kiambu COUNTY

Department of Roads, Transport, Public Works & Utilities NEINER MONEYARISH

The County Government of Klambu wishes to re-advertise the following sealed tenders from eligible construction companies for the proposed construction of the following toads to bituminous standards.

Proposed Construction of Rioki-Karia-Ikinu Access Road (NCA 3 AND ABOVE Proposed Construction of Rioki-Karia-Ikinu Access Road (NCA 3 AND ABOVE) 1 Proposed Construction of Julis Farm Road (Nahihio-ini) (NCA 3 AND ABOVE) 2 Proposed construction of Toll Station Roads (NCA 3 AND ABOVE) 3 Proposed construction of Goule-Kapira-Carabaneae Road (NCA 3 AND ABOVE) 4 Proposed construction of Eden/fill-Nigeu/Access Road (NCA 3 AND ABOVE) 5 Proposed construction of Eden/fill-Nigeu/Access Road (NCA 3 AND ABOVE) 6 Proposed construction of Cithunsui-Kidgmburn Road (NCA 3 AND ABOVE) 7 Proposed construction of Cithunsui-Kidgmburn Road (NCA 3 AND ABOVE) 8 Proposed construction of Cithunsui-Kidgmburn Road (NCA 3 AND ABOVE) 9 Proposed construction of Cithunsui-Kidgmburn Road (NCA 3 AND ABOVE) 9 Proposed construction of Cithunsui-Kidgmburn Road (NCA 3 AND ABOVE) 9 Proposed construction of Cithunsui-Kidgmburn Road (NCA 3 AND ABOVE) 9 Proposed construction of Cithunsui-Kidgmburn Road (NCA 3 AND ABOVE) 9 Proposed construction of Cithunsui-Kidgmburn Road (NCA 3 AND ABOVE) 9 Proposed construction of Cithunsui-Kidgmburn Road (NCA 3 AND ABOVE) 9 Proposed construction of Cithunsui-Kidgmburn Road (NCA 3 AND ABOVE) 9 Proposed construction of Cithunsui-Kidgmburn Road (NCA 3 AND ABOVE) 9 Proposed Construction of Cithunsui-Kidgmburn Road (NCA 3 AND ABOVE)	The state of the s
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a current single business permit (local contractors have an added advar a burrent year

leted tender documents to be endosed in plain scaled envelope deatly, ner must be deposited in the tender box located outside the procurement of

Department of Roads, Transport, Public Works and Utilities P.O. Box 2344-00900, Klambu.

fore Wednesday 20th March 2019 at 10:00am. Ter

Dr. Martin Mogu County Secretary





# county covernment of Kiambu

Department of Roads, Transport, Public Works & Utilities

# P. JEGNEPHOFFINOLDY BINNESS

The County Government of Kiambu invites sealed tenders from eligible construction companies for the proposed construction of the following Bituminous Roads, in the Department of Roads, Transport, Public Works and Utilities.

CGK/RIPW&U/18/19/346 P	CGK/RTPW&U/13/19/330	Tender
oposed construction of Klamunipi poince standard (NCA 3 AN	to bituminous standard (NCA SANI	Tender Name

offices. All pre-tender visits start at 10:00s.m. Those tendering should converge at the respective sub-The mandatory pre-tender site visits will be held on Friday 8th March 2019 at the respective sub-counts

county headquarter offices Proposed construction of Klamumbi police station Klukenda road to bituminous standards Proposed construction of Makutano-Ndeiya-SGR link road to bituminous standard

# Tenderer's MUST:

- Attach a copy of VAT Registration Certificate
  Attach a copy of Business Registration / Incorporation
- Attach a copy of current and valid Tax Compliance Certificate
- Attach a copy of Registration certificate with NCA

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  - Attach litigation history of the company
  - Fill confidential business questionnaire
    Attach pre-tender site visit certificate to be issued by Sub-County Engineer during the pre-tender site visit.
    Attach a current business permit (local contractors have an added advantage)
    Attach a current NSSF and NHIF clearance certificate for the currentyeer.
- Attach academic certificate for key personnel
- Attach proof of similar experience being a completion certificate

Completed tender documents to be endosed in pirtr sealed envelope clearly marked ('copy and original') Tender name and number and must be deposited in the tender box located outside the procurement office at Ruiru sub county and posted to:

Chief Officer

Department of Roads, Transport, Public Works, and Utilities. P.O. Box 2344-00900 Klambu

to attend at the Rulru Sub county Board date of closing of the tender. NB: Tenders will be returned on or before Wednesday 20th March 2019 at 10,000 m. Tenders will be opened immediately on Wednesday 20th March 10,000 m. in the presence of bidders or representatives who may choose immediately on Wednesday 20th March 10,000 m. in the presence of bidders or representatives who may choose of immediately on Wednesday 20th March 10,000 m. Prices gluoted MUST-be expressed in Kenya 51111 few form the Government taxes and should remain valid for a period of One Hundred and Twenty days (120) have from the

Dr. Martin Njogu **County Secretary** 

# County Government of

Department of Roads, Transport, Public Works & Utilities

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Chief Officer
Department of Roads, Transport, Public Worlds and Utilities
P.O. Box 2344-00900, Klambu.

NB: Tenders will be returned on or be 20th March-10.00am East Africa Time I Sub-County Boardroom, Prices quote March 10.00am East Africa Time in the presence of bidders or representatives who may choose to attend at the Ruiru County Boardroom, Prices quoted MUST be expressed in Kenya Shillings, inclusive of Government taxes and should for a period One Hundred and Twenty days (120) days from the dute of closing of the tender. on or before Wednesday 20th March 2019 at 10,00am. Tenders will be opened thereafter taxes and should remain

County Secretary

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COUNTY GOVERNMENT OF KIAMBU

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Department of Roads, Transport, Public Works, and pullifles

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Dr. Martin Njogu County Secretary

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Dr. Martin Njo

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Dr. Martin Njogu County Secretary

# COUNTY COVERNMENT OF KIAME

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Dr. Martin Njogu County Socretary:



## THE COMMISSION ON ADMINISTRATIVE JUSTICE "Office of the Ombudsman"



Hata Mnyonge ana Haki

AN INVESTIGATION REPORT ON THE ALLEGED IRREGULAR TRANSFER OF TWO PLOTS (THIKA MUNICIPALITY/BLOCK XI/877 AND THIKA MUNICIPALITY/BLOCK XI/878)

January, 2020



### Acronyms

CAJ Commission on Administrative Justice

DPP Director of Public Prosecutions

KRA Kenya Revenue Authority

PIN Personal Identification Number







### 1.1 Issues under investigation

- i. Alleged irregular transfer of ownership of two plots namely Thika Municipality/Block XI/877 and Thika Municipality/Block XI/878 registered under Mrs. Cecilia Njoki Mbugua (a widow) to Ms. Esther Nyatu Wamuyu.
- ii. Alleged abuse of power by officers involved in the transfer of the said properties

### 1.2 Investigation Process

The Commission notified the Principal Secretary, Ministry of Lands and Physical Planning of the its decision to undertake the investigation vide a letter Ref: CAJ/1E/6/75/19 (6) dated 23<sup>rd</sup> April, 2019.

A number of land officials from both Land Registry in Thika Town and Kiambu Land Offices were interviewed and documents relevant to the matter under investigation were recovered. His Excellency Ferninand Waititu was also interviewed.

### 1.3 Legal Framework

The following legal documents provided a framework which guided the investigation.

### CAJ's mandate

The Commission is mandated under Article 59 (4) (2) (h-j) of the Constitution and CAJ Act, 2011 to, inter-alia, investigate any conduct in state affairs or any act or omission in public administration in any sphere of Government and complaints of abuse of power, unfair treatment, manifest injustice or unlawful, oppressive, unfair or unresponsive official conduct.

In addition to its investigative powers under Article 252 (1) (a) of the Constitution, Sections 26, 27, 28 and 29 of the Act gives the Commission powers to conduct Investigations on its own initiative or on a complaint made by a member of the public, issue summons and require that statements be given under oath,





### 1.0 Analysis and Findings

It was established that Mrs. Mbugua applied for amalgamation of the plots Thika Municipality/Block XI/877, 878, 879, 880 and 881 and development plan for the properties. The then Town Clerk, Municipal Council of Thika caused the advertisement of the amalgamation and development proposal to be published on the Standard Newspaper the 18th February, 2013 requiring any person with objections to the said request to furnish the office within 14 days of the advertisement but none was received. The County Government of Kiambu approved Mrs. Mbugua's proposal after receiving no objection.

Her permission to carry on with the planned construction works was later suspended by the County Government vide a letter dated 4<sup>th</sup> September 2013 on allegation that the land belonged to Jua Kali Association.

Subsequently, Mrs. Mbugua challenged the decision by the County Government at the Milimani Law Court. After several hearings, the court ruled in her favour and directed the county government to approve the development plan for the properties.

The County Government forwarded the properties to the National Land Commission(NLC) for investigations soon after the appeal period for the ruling had expired. The properties appeared on NLC Hearing Notices of 14th, 15th and 16th March of 2017 stating the interested party as the County Government of Kiambu. The case was later recalled by the County Government claiming that they didn't have any issue with the properties.

During the investigation, it was established that in late December 2017, Mrs. Mbugua received a telephone call from the Governor's Office informing her that the Governor wanted to see her in respect to the planned development of the aforementioned properties. According to Mrs. Mbugua, during the meeting, the Governor informed her that NLC had no issue with the land and that the







THE COMMISSION ON ADMINISTRATIVE JUSTICE
"Office of the Om budsman"

Our Ref: CAJ/ATI/CAJ120/3/19(2)

22<sup>nd</sup> November, 2019



RE: REQUEST FOR INFORMATION HELD BY THE COMMISSION ON ADMINISTRATIVE JUSTICE REGARDING PROPERTIES NO. THIKA MUNICIPALITY/BLOCK XI/877 AND THIKA MUNICIPALITY/BLOCK XI/878

Receive warm compliments from the Commission on Administrative Justice (Office of the Ombudsman).

This is in reference to your letter dated 30th October, 2019 on the above captioned matter.

The Commission received a complaint on 5th March, 2019 alleging that some officials from the County Government of Kiambu had irregularly transferred ownership of two plots namely Thika Municipality/BlockXI/877 and Thika Municipality/Block XI/878 registered under Mrs. Cecilia Njoki Mbugua to Ms. Esther Nyatu Wamuyu. The properties are part of a block of five properties owned by Mrs. Mbugua namely; Thika Municipality/BlockXI/877, 878,879,880 and 881 all having a lease of 99 years starting 2011.

Pursuant to its mandate provided for under section 8 of its constitutive Act, the Commission carried out an investigation to ascertain the veracity of the allegation contained in the complaint letter. The Commission sought to establish how the two plots in question were transferred to Esther Wamuyu Nyatu.

It was established as follows:

- That Mrs. Cecilia Mbugua is the registered owner of five plots situated in Thika town namely; Thika Municipality/BlockXI/877,878,879,880 and 881. (see copy of lease document)
- 2. She applied for approval to develop the five plots in 2013, and she was given the approval by the Kiambu County Government which later cancelled the approval to carry on with the planned construction on allegation that the plot belonged to Juakali Association.

WESTERN TOWERS 2nd Floor, Waiyaki Way — Westlands: P.O. BOX 20414-00200, NAIROBI.

Tel: 020-2270000, 020-2303000 Toll Free Line: 0800-221349 | SMS Short Code (Safaricom Subscribers) 15700

Email: info@ombudsman.go.ke (General Enquiries) | complain@ombudsman.go.ke (To lodge a complaint) | Websile: www.ombudsman.go.ke



The Commission assures you of its highest regards. Yours Faithfully,

D.M. KAROMO FOR COMMISSION SECRETARY/CEO

### THE COMMISSION ON ADMINISTRATIVE JUSTICE



### PRESS STATEMENT

# BRIEF ON AN INVESTIGATION INTO THE IRREGULAR TRANSFER OF TWO PLOTS (THIKA MUNICIPALITY/BLOCK XI/877 AND THIKA MUNICIPALITY/BLOCK XI/878) BELONGING TO A COMPLAINANT

The Commission received a complaint on 5th March, 2019 alleging that some officials from the County Government of Kiambu had irregularly transferred ownership of two plots namely Thika Municipality/BlockXI/877 and Thika Municipality/Block XI/878 registered under Mrs. Cecilia Njoki Mbugua (a widow) to Ms. Esther Nyatu Wamuyu. The properties are part of a block of five properties owned by Mrs. Mbugua namely; Thika Municipality/BlockXI/877, 878,879,880 and 881 all having a lease of 99 years starting 2011.

Pursuant to its mandate provided for under section 8 of its constitutive Act, the Commission carried out the investigation to ascertain the veracity of the aforementioned allegations contained in the complaint letter. The Commission sought to establish how the two plots in question were transferred to Esther Warnuyu Nyatu. The investigation also sought to establish if county land officials abused their powers during the transfer of the two properties in question.

Commission investigators visited Kiambu and Thika Land Offices to interview identified land officials and documents relevant to the matter under investigation. His Excellency the Governor of Kiambu was also interviewed.

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It was established that Mrs. Mbugua applied to develop the properties in 2013 and was granted the same by the County Government of Kiambu. Her permission to carry on with the planned construction works was later cancelled by the county government on allegation that the land belonged to Jua Kali Association. Subsequently, Mrs. Mbugua challenged the decision by the county government in Milimani Law Court. After several hearings, the court ruled in her favour and directed the county government to approve the development plan for the properties.

In yet another effort to frustrate her, the county government forwarded the properties to National Land Commission for investigations soon after the appeal period for the ruling had expired. The properties were listed in a gazette notice by NLC stating the interested party as the County Government of Kiambu. The case was later recalled by the County Government claiming that they didn't have any issue with the properties.

During the investigations, it was established that in late December 2017, Mrs. Mbugua received a telephone call from the Governor's office informing her that the Governor wanted to see her in respect to the planned development of the aforementioned properties. According to Mrs. Mbugua, during the meeting, the Governor informed her that NLC had no issue with the land and that the County Government would approve her development plan for the properties on condition that she surrenders two properties (Thika Municipality/BlockXI/877 and Thika Municipality/BlockXI/878) which she did under a lot of duress considering the fact that it had taken long to get the approval.

A careful analysis of various land documents relating to the matter under investigation revealed that the two plots (Thika Municipality/BlockXI/877&878) measuring 0.135 Hectares which were leased to Mrs. Cecilia Mbugua for 99 years with effect from the first day of July 2011 were transferred to Ms. Esther Wamuyu Nyatu on 2nd January 2018 on purported consideration of sale.

2 | Page

Government to expedite the long overdue approval of the development plans to enable Mrs. Mbugua embark on her projects. The Commission also calls upon Land Registrars to exercise due diligence while conducting land transfers including inviting all interested parties for consent.

We shall forward the investigation report, our findings, together with all evidence gathered to the relevant authorities for further action.

Dated this 26th September 2019

Danie

FLORENCE KAJUJU, MBS
CHAIRPERSON OF THE COMMISSION

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### REPUBLIC OF KENYA

THE LAND REGISTRATION ACT (No. 3 of 2012, Section 108) THE REGISTERED LAND ACT (Chapter-300, Repealed)

## Certificate of Lease

TITLE NO.

APPROXIMATE AREA

0.0675.HA

THIKA MUNICIPALITY BLOCK X1/877

THE GOVERNMENT OF KENYA

RENT\_KSH.32,400/=(REV)

YEARS FROM....

1.7.2011

This is to certify that CECILIA NJOKI MBUGUA ID/0435699

P.O BOX 1512 THIKA

is (are) now registered as the proprietor(s) of the leasehold interest above referred to, subject to the agreements and other matters contained in the registered lease, to the entries in the register relating to the lease and to such of the overriding interests set out in section 30 of the Registered Land Act as may for the time being subsist and affect the land comprised in the lease.

GIVEN under my hand and the seal of the

District Land Registry

this..

23RD day of SEPTEMBER

Land Registrar

### PART C-ENCUMBRANCES SECTION

NVRV NO.	DATE	NATURE OF ENCUMBRANCE	FURTHER PARTICULARS	SIGNATUŔE OF REGISTRAR
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