

*Paper laid
By the Chairman
Education Research
& Technology
on 17/8/10
[Signature]*

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**KENYA NATIONAL ASSEMBLY
TENTH PARLIAMENT - FOURTH SESSION**

REPORT

**OF THE DEPARTMENTAL COMMITTEE ON
EDUCATION, RESEARCH AND TECHNOLOGY**

ON

**THE SCRUTINY OF THE ANNUAL ESTIMATES OF THE
2010/2011 FINANCIAL YEAR**

FOR

- VOTE 31 - MINISTRY OF EDUCATION**
- VOTE 43 - MINISTRY OF HIGHER EDUCATION,
SCIENCE AND TECHNOLOGY**

Clerks Chambers
Kenya National Assembly
Nairobi

July 2010

*Approved DS
Amos G.
17/08/10*

1. PREFACE

Mr. Speaker Sir,

On behalf of the Committee on Education Research and Technology I wish to take this opportunity to present to the House the Report of the Committee on the scrutiny of the Annual Estimates for the Financial Year 2010/2011 for Votes 31 and 43 pursuant to the provisions of the Standing Order 152 (1) and (2).

Mandate of the Committee

The Departmental Committee-D- on Education, Science and Technology executes its mandate, like other Departmental Committees, in accordance with the provisions of the Standing Order 198 (3) to:

- i) investigate, inquire into, and report on all matters relating to the mandate, management, activities, administration, operations and estimates of the assigned Ministries and departments;*
- ii) study the programme and policy objectives of the Ministries and departments and the effectiveness for the implementation;*
- iii) study and review all legislation referred to it;*
- iv) study, assess and analyze the relative success of the Ministries and departments as measured by the results obtained as compared with its stated objectives;*
- v) investigate and inquire into all matters relating to the assigned Ministries and departments as they may deem necessary, and as may be referred to them by the House or a Minister; and*
- vi) make reports and recommendations to the House as often as possible, including recommendation of proposed legislation.*

Composition of the Committee

The Committee of Education, Research and Technology comprises the following Members:-

1. The Hon. David Koech, M.P – **Chairperson**
2. The Hon. F.T. Nyammo, M.P- **Vice-Chairperson**
3. The Hon. David Njuguna, M.P.

4. The Hon. Shakila Abdalla, M.P.
5. The Hon. John Pesa Dache, M.P.
6. The Hon. Alfred B. Odhiambo, M.P.
7. The Hon. (DR.) Joyce Laboso, M.P
8. The Hon. Dr. Wilbur Ottichilo, MP
9. The Hon. Danson Mwazo Mwakulegwa, M.P
10. The Hon. B.C. Muturi Mwangi, M.P.
11. The Hon. Abdirahman H. Ali, M.P.

The Committee oversees performance of the following Ministries:-

- (i) **Education and**
- (ii) **Higher Education, Science and Technology**

2. SCRUTINY OF ESTIMATES

In accordance to the Standing Order 152 the Committee held four sittings to consider the Printed Estimates of assigned ministries for the year ended 30th June 2011 which were tabled in the House on 10th June 2010.

During consideration of the Estimates the Ministers made submissions and responded to issues raised by the Committee making it possible for the production of this report.

The Committee considered and reviewed estimates of the following ministries:

Ministry of Education-Vote 31

Ministry of Higher Education, Science and Technology-Vote 43

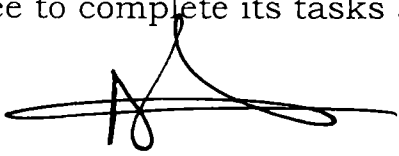
During scrutiny of the Estimates the following policy documents were considered which included, among others, the Budget Speech 2010/2011, Strategic Plans for both Ministries, Sessional Paper No.1 of 2005 on Education and Development, the Millennium Development Goals (MDDs), the Vision 2030 Blue Print and Medium Term Plans for the Ministries.

A summary of each of the Minister's submission is reflected in the report as well as minutes of the respective sittings of the Committee.

The Committee, after examination of the 2010/2011 Financial Estimates, recommends that the various amounts requested under Votes 31 and 43 be approved.

Mr. Speaker Sir,

The Committee also wishes to thank the Ministers for Education; and Higher Education, Science and Technology for responding promptly to the issues raised by the Committee during the examination of the 2010/2011 Financial Estimates. As Chairman I wish to thank all the Members of the Committee for their sacrifice and dedication which enabled the Committee to complete its tasks as assigned.



SIGNED:

(CHAIRPERSON, EDUCATION, RESEARCH AND TECHNOLOGY)

DATE: 17/08/2010

2.1. MINISTRY OF EDUCATION

The sub-sector derives its mandate from the Education Act, which places the delivery, recognition and coordination of education services entirely under the Ministry of Education. These functions and mandates are outlined in the Presidential Circular No. 1 of 2008.

The functions of the Ministry include primary and secondary education policy, quality assurance and supervision of pre-primary, primary and secondary education institutions, teacher education management, teachers colleges, school administration and programmes, registration of basic education and training institutions, curriculum development, examinations and certification, school equipment, early childhood education care and development, special need education, adult education, Centre for Mathematics, Science and Technology in Africa and Kenya National Commission for UNESCO.

The sub sector's strategic objectives include; to ensure that all children, including girls, disadvantaged children and those from marginalized groups, have access to free and compulsory education; to enhance access, equity and quality at all levels of education and training; to achieve universal adult literacy; to promote and popularize Open and distant learning (ODL) at all levels of education and training by 2012 and to ensure quality management capacities amongst education managers and other personnel involved in education at all levels by 2015.

The Ministry's net allocation for Recurrent Estimates for the FY 2010/2011 is **Kshs.128, 584, 000, 000** and appropriation in aid of **Kshs.2, 895,760,000**. The Development allocation is Kshs.7, 309,939, 270 and appropriation in aid of Kshs.2, 200,725, 623.

Below is the record of the Committee's deliberations on each of the specific vote based on the presentations by the respective Ministers, printed estimates and other documents.

Summary of the Minister's Submission

The Minister gave an overview of the Ministry and informed the Committee that during the 2010/2011 FY, the Ministry has been allocated Kshs.140, 990, 424, 893 for both Development and Recurrent against a request of Kshs.147, 849, 247, 939. This reflects a shortfall of over Kshs.6 billion. However, in comparison with the 2009/2010 FY where the Ministry was allocated Kshs.129, 102, 510, 614 this shows an increase in allocation of over Kshs.11 billion. The Minister attributed the increase to the teacher's salary review, enhanced provision for Free Primary Education (FPE), mainstreaming of Early Childhood Development Education and for district education services. The Free Primary Education during the FY under review was under funded to the tune of Kshs.529, 571, 172. Although it is an increase as compared to the previous FY, there is still a shortage of over 65, 000 teachers in the country.

He explained that the Ministry had anticipated the **recruitment of 10,000 teachers** on permanent basis during the current FY with the hope that the Board of Governors (BOGs) and PTAs would supplement the balance. The Ministry had requested Treasury to allocate Kshs.3.2 billion during the current FY to employ 6600 teachers in secondary and 3400 in post primary. This would have been in tandem with the Committee's recommendations to the Budget Committee during discussion on the Budget Policy Statement. He tabled a letter he had written to the Minister for Finance on the acute shortage of teachers in the country and the urgent need to employ more to avert a crisis in the education sector. This was to be in addition to the Kshs.1.6 billion

allocated in the 2009/2010 Financial Year under the Economic Stimulus Programme (ESP) for employment of intern teachers.

However, the requisite funds were not allocated as requested but only Kshs.2.03 billion was provided under the Economic Recovery and Poverty Alleviation and Regional Development Programme depending on the following options.

Option 1: TSC to employ 10000 teachers on contract basis who would be absorbed permanently in the subsequent Financial Year;

Option 2: Schools Board of Governors (BOGs) to employ 10,000 contract teachers; and

Option 3: Teachers Service Commission to employ 6000 annually on permanent basis.

He further informed the Committee that the Treasury allocated Kshs.980million for purchase of 300 computers per constituency under the Economic recovery and Poverty Alleviation and Regional Development Programme which replaced the Mobile laboratory for schools which had been proposed in 2009/2010 FY. However, the amount was less than what the Minister for Finance announced during his Budget Speech of Kshs.1.3 billion. The Minister undertook to liaise with the Ministry of Finance on the details on implementation of the programme. The Minister informed the Committee that the Ministry had allocated Kshs.926 million for upgrading of the facilities in the national schools as follows:-Maseno and Mangu Kshs.88million each and Kshs.50 million for other 15 national schools. He also informed the Committee during this FY the Ministry intends to implement a comprehensive ECDE programme in the country. Though the allocation for the same has increased as compared to the previous FY, treasury should enhance the allocation to the sector to ensure that the programmes are successful.

2.1.1 Committee Observations and Recommendations

1. Under Head 834-Headquarters Administrative Services (Basic/wages –temporary employees (Development Vote) the Committee noted with concern the allocation of Kshs.2.03 billion for employment of contract teachers under Development Vote yet it is a Recurrent expenditure. The Committee maintains and believes that it is possible for the Government to employ teachers on permanent basis albeit in small numbers. However, the Committee, having in mind the perennial shortage of teachers in the country, notwithstanding the finances involved to curb that deficiency in order to guarantee quality education to all Kenyans, recommends that the Minister considers employment of teachers on any terms be done by the TSC to ensure accountability.
2. Under Head 834-Overhaul and refurbishment of construction and civil works (Development Vote) the Committee lauded the allocation of Kshs.926million for upgrading of seventeen (17) national schools in the country. The Committee therefore recommends that though it supports the initiative, the Minister should ensure that all schools are funded equally.
3. Under Head 310- Basic Education (Free Primary Education) the Committee noted with concern that the item has been underfunded considering the influx of pupils in public schools. The Committee therefore recommends that Treasury should enhance allocation to the FPE sector to ensure sustainability. The Committee strongly recommends that the Ministries of Education and Finance should ensure timely release of the funds to the primary and secondary schools to guarantee learning in the schools without any interruption.
4. Under Head 310-Basic Education the Committee noted that Early Childhood Development Education has been allocated Kshs.394, 378, 300 against the Ministry's request of Kshs.6 billion. The Committee strongly believes that molding human beings is crucial at this level and therefore recommends that more funds be

allocated to the ECDE to ensure that quality and sustainable foundation of education is accessible to all Kenyans.

5. The Committee lauded the Ministry's proposed purchase of computers for schools in all constituencies and recommends that the Ministry rolls out the programme to ensure its success.
6. The Committee is concerned that the quality of education and academic programme in the public schools was on a downward trend despite the huge allocation. The Committee therefore recommends that serious attention is given to the factors leading to this and that remedial measures be put in place to address the situation.
7. The Committee is agreeable to the Minister's proposal that a sum not exceeding Kshs.128, 584, 000, 000 be withdrawn from the consolidated fund to finance Recurrent expenditure and a sum not exceeding Kshs.7, 309, 939, 270 be withdrawn from the Consolidated fund to finance Development Expenditure in the Ministry. The Committee is also agreeable that at least a sum of Kshs.2, 895 760, 000 be collected as appropriation in aid to finance Recurrent Expenditure and at least a sum of Kshs.2, 200, 725, 623 be collected as appropriation in aid to finance Development Expenditure in the Ministry.

2.2 MINISTRY OF HIGHER EDUCATION, SCIENCE AND TECHNOLOGY - VOTE 43

The functions of the Ministry as outlined in the Circular are: - higher education policy, science, technology and innovation policy, technical education, technical training institutes, institutes of technology, national polytechnics, promotion of research, science and technology, the National Council for Science and Technology, research authorization, inventory and dissemination, the Commission for Higher Education, the Higher education Loans Board, university education, continuing education and public universities.

The Subsector's mandate is outlined through Presidential Circular No. 1 of May 2008 as: formulation, promotion and implementation of higher education, research, science, technology and innovation (STI) policy and strategies; development, promotion and coordination of university and continuing education and TIVET; authorization, coordination inventory and dissemination of research; formulation, promotion and implementation of TIVET policy and strategy and establishment, accreditation, quality assurance and supervision of TIVET institutions.

The Ministry's net allocation for the 2010/2011 Financial Year (Recurrent Expenditure) is Kshs.26, 037, 262, 500 and appropriation in aid of Kshs.15, 391, 845, 880. The Development Expenditure is Kshs.7, 602, 000, 000 and appropriation of aid is Kshs.202, 235, 000.

Summary of submission by the Minister

The Minister gave an overview of the Ministry with regard to the FY 2010/2011. He informed the Committee that during the FY 2010/2011 he had requested for Kshs.41.624 billion but instead was allocated Kshs.33.841 billion giving a shortfall of Kshs7.783. As compared to the last FY 2009/2010 despite the shortfall, this reflects an increase of Kshs.2, 584, 656,200 which the Minister attributed to the increase of staff salary and implementation of the

Collective Bargaining Agreement for university teaching and non-teaching staff. He further stated that the Ministry intends to construct thirteen (13) Technical Training Institutes (Kshs.1.801billion) reflecting an increase of allocation of funds to the item from Kshs.538 million allocated during the previous FY.

He also informed the Committee that the Ministry intends to introduce double intake in the universities to reduce the backlog of students in the university admissions, who currently wait for up to two years to be admitted in the universities. The proposed double intake may also curb the mushrooming of many colleges in the country. For the initiative to be realized there is need for recruitment and training of human resources and expansion of physical facilities in the universities. He further stated that there were plans to start open universities with a view to ensuring that university education is accessible to all Kenyans. He undertook to table the University Bill in Parliament within one and a half months.

The Minister stated that it was the Ministry's objective to establish a Research Fund and the same had been proposed during scrutiny of the Financial Estimates in 2009. He stated that though research and development were essential components towards transforming Kenya into knowledge-based society there was no allocation by the Treasury during the current FY. He outlined that the success of Vision 2030 is premised on creative talents capable of raising Kenya's international competitiveness through enhanced productivity at all levels of production and that with research, our education system is expected to inculcate the use of knowledge to create wealth, improve social welfare and promote democratic governance.

2.2.1 Committee observations and recommendations

1. Under Head 435 - (University Education) the Committee noted with concern the mushrooming of many colleges in the country which has led to falling standards of education in the institutions. The

Committee therefore calls upon the Minister to streamline the courses offered in the Universities with a view to ensuring that the institutions stick to their initial programmes as approved by the Commission for Higher Education. The Committee therefore recommends that universities should not be driven by commercial gains but concentrate on providing quality education to their clients.

2. Under Head 435- (University Education) the Committee also recalled with concern that during the scrutiny of Financial Estimates for the 2009/2010, the Minister had undertaken to introduce to Parliament a University Bill to consolidate all the various Acts of Parliament for the individual universities. The Committee therefore reiterates that the Minister fast-tracks the introduction of the said Bill in Parliament
3. On the Research Fund the Committee is concerned that in the last FY the Ministry had promised the creation of Kenya Research Foundation (KENREF). During the 2010/2011 FY the Committee was concerned that research funds have not been disaggregated for different sub programmes in the sectors which are administered by different ministries. The Committee therefore recommends that in future the Ministry disaggregates the allocations for medical research, industrial research, agricultural research, forestry research, sugar research, tea research, coffee research marine and fisheries research, public policy research and media research among others. This therefore will ensure that research as a core component in science and technology is funded adequately. The Committee calls on the Minister to fast track the introduction of the KENREF Bill in Parliament during the current FY.

strongly recommends that the Government should consider cushioning the self sponsored students.

8. The Committee is agreeable to the Minister's proposal that a sum of not exceeding Kshs.26, 037, 262, 500 be withdrawn from the consolidated fund to finance Recurrent expenditure and a sum of not exceeding Kshs.7, 602, 000, 000 be withdrawn from the Consolidated fund to finance Development expenditure in the Ministry. The Committee is also agreeable that at least a sum of Kshs.15, 391, 845, 880 is collected as appropriation in aid to finance Recurrent Expenditure and at least a of sum Kshs.202, 235, 000 is collected as appropriation in aid to finance Development Expenditure in the Ministry.

. . .
-----**END**-----

4. Under Head 431-Technical Education (Kisumu Polytechnic) the Committee noted the increment in allocation to Kisumu polytechnic for construction of a building from Kshs.184.2 million in 2009/2010 FY to Kshs.205.6 in the 2010/2011 FY. During meeting it was found necessary for the College to account for the previous allocation Kshs.184.2 million before next extra allocations are released.
5. The Committee was concerned that during scrutiny of the Financial Estimates for the 2009/2010, the Minister for Higher Education, Science and Technology undertook to introduce in Parliament before the end of the FY, the Technical, Innovation, Vocational Entrepreneurship Training (TIVET) Bill. The Committee therefore asks the Minister to fast-track the introduction of the Bill in Parliament within two months as he informed the Committee.
6. The Committee noted with concern that Collective Bargaining Agreement (CBA), for teaching and non-teaching staff in the universities, was signed in September completely outside the budget timeframe. The Committee therefore recommends that in future any agreements with financial implications should be signed and included in the subsequent budgetary allocations to avert any crisis.
7. The Committee lauds the inclusion of fees collected from the Parallel degree programmes in the Estimates of the 2010/2011 FY as Appropriation-In -Aid. The Committee further notes that the programme has become more popular among Kenyans, many of whom have to struggle to pay the exorbitant fees with some dropping out before completion of their studies. The Committee

MIN. NO. 94/2010

**CONFIRMATION OF MINUTES OF
THE PREVIOUS SITTINGS**

The following Minutes were confirmed and signed by the Chairperson after being proposed and seconded as follows:

1. Minutes of the Eighteenth Sitting held on 29th June 2010 were proposed by the Hon. (Dr.) Joyce Laboso, MP and seconded by Hon. (Dr.) Wilbur Otichillo, MP.
2. Minutes of the Nineteenth Sitting held on 8th July 2010 were proposed by Hon. Alfred Odhiambo, MP and seconded by Hon. (DR.) Wilbur Otichillo, MP.
3. Minutes of the Twentieth Sitting held on 7th July 2010 were proposed by Hon. Alfred Bwire Odhiambo, MP and seconded by Hon. (Dr.) Joyce Laboso, MP.

MIN. NO. 95/2010

**CONSIDERATION OF THE DRAFT
REPORT ON THE EXAMINATION
OF THE FINANCIAL ESTIMATES
FOR THE 2010/2011 FINANCIAL
YEAR**

The Committee considered the report and adopted it with minor amendments. The Secretariat was asked to finalize the Report for tabling on Tuesday, 17th August 2010.

MIN. NO. 96/2010

ANY OTHER BUSINESS

The Committee was concerned with the foreign trips it had proposed to undertake but were not as scheduled. The Secretariat was asked to report back on the same in the next meeting.

MIN. NO. 97/2010

ADJOURNMENT

The Chairman adjourned the meeting to Tuesday 17th August, 2010 at 10.00am

SIGNED:.....

(CHAIRPERSON)

DATE:.....

MINUTES OF THE TWENTY FIRST SITTING OF THE DEPARTMENTAL COMMITTEE ON EDUCATION, RESEARCH AND TECHNOLOGY ON THURSDAY, 12TH JULY 2010 IN COMMITTEE ROOM 2 AT 9.30 A.M.

PRESENT: The following Members of the Committee were present: -

The Hon. David K. Koech, M. P. – **Chairperson**

The Hon. John Pesa Dache, M. P.

The Hon. (Dr.) Joyce Laboso, M. P.

The Hon. Danson Mwazo Mwakulegwa, M. P.

The Hon. David Njuguna, M. P.

The Hon. (Dr) Wilbur Otichilloh, M. P.

The Hon. Alfred Bwire Odhiambo, M.P.

ABSENT WITH APOLOGY

The Hon. F. T. Nyammo, M. P. - **Vice Chairperson**

The Hon. B. C. Muturi Mwangi, M. P.

The Hon. Shakila Abdalla, M. P.

IN ATTENDANCE

NATIONAL ASSEMBLY

Mary Chesire - First Clerk Assistant

Oscar N. Wesonga - Third Clerk Assistant

MIN. NO. 93/2010

PRELIMINARY

The Chairman called the meeting to order at 10.30am. He welcomed the Members and acknowledged their commitment to the Committee's work. He reminded them that they had not tabled their Committee's report on the budget scrutiny for the financial year 2010/2011 for the two Ministries which the Committee oversees. He further asked the Members to dedicate their time to finish the report and table it in time.

MINUTES OF THE TWENTIETH SITTING OF THE DEPARTMENTAL COMMITTEE ON EDUCATION, RESEARCH AND TECHNOLOGY HELD ON THURSDAY, 8TH JULY 2010, IN COMMITTEE ROOM 9, MAIN BUILDINGS AT 10.00 A.M.

PRESENT: The following Members of the Committee were present: -

The Hon. David Koech, M. P. - **Chairperson**

The Hon. B. C. Muturi Mwangi, M. P.

The Hon. David Njuguna, M. P.

The Hon. (Dr.) Wilbur Otichillo, M. P.

The Hon. Alfred Bwire Odhiambo, M. P.

The Hon. (Dr.) Joyce Laboso, M. P.

The Hon. John Pesa Dache, M. P.

ABSENT WITH APOLOGY

The Hon. F. T. Nyammo, M. P. - **Vice Chairperson**

The Hon. Shakila Abdalla, M. P.

ABSENT

The Hon. Danson Mwazo Mwakulegwa, M. P.

The Hon. Abdirahman H. Ali, M. P.

IN ATTENDANCE - **NATIONAL ASSEMBLY**

M. J. Checire - First Clerk Assistant

Oscar N. Wesonga - Third Clerk Assistant

MIN. NO. 90/2010 - **PRELIMINARY**

The Chairman called the meeting to order at 10.45 am and welcomed the Minister for Higher Education, Science and Technology to the meeting and thanked him for honouring the Committee's invitation to appear before it to discuss the Ministries Estimates for the Financial 2010/2011.

He thereupon invited the Minister to brief the Committee on the issues as stated:

MIN. NO. 91/2010

**MEETING WITH THE MINISTER
FOR HIGHER EDUCATION,
SCIENCE AND TECHNOLOGY**

The Hon. William S. Ruto, EGH, MP, the Minister for Higher Education, Science and Technology appeared before the Committee accompanied by following: -

Hon. Dr. Kilemi Mwiria	-	Assistant Minister
Prof. Chrispus Kiamba	-	Permanent Secretary
Prof. Everest Standa	-	Chief Executive Officer Commission for Higher Education
Dr. George A. Ambakho	-	Director, Research
Mr. Kimathi Mugambi	-	Chief Finance Officer
Mr. Ndung'u Gakungu	-	Acting Director, Quality Assurance and Standards Officer
Mr. Harrison K. Macharia	-	Acting Chief Executive Officer, Bio-Safety Authority
Mr. Benjamin Cheboi	-	Chief Executive Officer Higher Education Loans Board (HELB)
Mr. B. M. Marenja	-	Acting Director, Higher Education
Mr. Norman Wambayi	-	Director, Technical Education
Mr. Samuel Oreta	-	Senior Deputy Secretary
Mr. Kefa Mareri	-	Chief Finance Officer

He informed the Committee as follows:

- i) That the single critical resource in Kenya is investing in the human resource if the vision 2030 is to be achieved in order for Kenya to achieve middle level economy.

- ii) That the focus of the Ministry is to match what is in paper (in terms of certificates people have) and actualization of the same expertise in tandem with their certificates.
- iii) That the middle level colleges have been neglected for a long time and others have been converted into university colleges yet the products of these colleges are the ones who drive the economy ahead.
- iv) That the TIVET and the University Bills will be tabled in Parliament in two-months time. He asked for the Committee support during consideration of the Bills.
- v) That due to numerous mushrooming of colleges in the country the standards of education have declined. He stated the need for programmes in the universities to be approved before they are introduced. He said that currently universities seek approval for introduction of courses but implement them before approval by the Commission for Higher Education (CHE). Universities should endeavour to cut a niche for themselves by specializing in programmes for which they were established to offer.
- vi) That the Ministry had requested for Kshs.5 billion to roll out a double student's intake programme in the universities with a view to reducing a backlog of more than 10, 000 students who qualify for university education annually. He indicated that the most affected are students from poor background who rely on the Government for support to go to the university.
- vii) That though research is an important element in development in any country, during this Financial Year the Treasury had not allocated any funds for research. More funds should be allocated research sector if the country is to realize the Vision 2030.

The Committee was concerned that the figures are not disaggregated for different sub programmes in the sector which are in turn implemented by different ministries. It is important therefore to know from the lump sum figures the proposed allocation for research in the Ministry and if there was prioritization of the programmes. For

instance the Kshs.10.3 million for research and innovation covers medical research, industrial research, agricultural research, forestry research, sugar research, tea research, coffee research marine and fisheries research, public policy research media research and STI research.

- viii) That the Ministry was planning to introduce open universities to increase access to university education for most Kenyans especially in the rural areas.

MIN. NO. 92/2010

ADJOURNMENT

There being no other business the Chairperson adjourned the meeting at 12.45p.m.

SIGNED: HON. DAVID K. KOECH, MP
(CHAIRPERSON)

DATED: 12TH AUGUST, 2010

MINUTES OF THE NINETEENTH SITTING OF THE DEPARTMENTAL COMMITTEE ON EDUCATION, RESEARCH AND TECHNOLOGY HELD ON WEDNESDAY, 7TH JULY, 2010 IN COMMITTEE ROOM AT 10.00 A.M.

PRESENT: The following Members of the Committee were present: -

The Hon. David Koech, M. P. – **Chairperson**

The Hon. John Pesa Dache, M. P.

The Hon. Shakila Abdalla, M. P.

The Hon. (Dr.) Wilbur Otichillo, M. P.

The Hon. (Dr.) Joyce Laboso, M. P.

The Hon. Alfred B. Odhiambo, M. P.

The Hon. Abdirahman H. Ali, M. P.

ABSENT WITH APOLOGY

The Hon. F. T. Nyammo, M. P. – **Vice-Chairperson**

The Hon. E. C. Muturi Mwangi, M. P.

The Hon. Danson Mwazo Mwakulegwa, M. P.

The Hon. David Njuguna, M. P.

IN ATTENDANCE

NATIONAL ASSEMBLY

Mary J. Chesire

- First Clerk Assistant

Oscar N. Wesonga

- Third Clerk Assistant

MIN. NO. 088/2010

MEETING WITH THE MINISTER FOR EDUCATION

The Hon. (Prof) Sam Ongeru, EGH, MP, Minister for Education appeared before the Committee accompanied by the following:

Prof. James ole Kiyiapi

- Permanent Secretary, Ministry of Education

Mr. Patrick K. Njagi	-	Under Secretary, Finance
Prof. George I. Godia	-	Education Secretary
Mr. Paul Wasanga	-	Chief Executive Officer, Kenya National Examination Council (KNEC)
M. W. Ojiambo	-	Senior Deputy Secretary
Mr. Encos O. Oyaya	-	Director, Quality Assurance and Standards
Mr. Robert Masese	-	Director, Secondary and Tertiary
Phillip K. Yator	-	Deputy Director, Basic Education
Albert F. Ekirapa	-	Deputy Director, Secondary and Tertiary Education
Mrs. Lydia Nzomo	-	Director, Kenya Institute of Education
Mrs. Alice Gichu	-	Chief Finance Officer
Mr. Cheplimo Ayabei	-	Senior Deputy Secretary, Teachers Service Commission

He informed the Committee as follows:

- i) That during the 2010/2011 Financial Year he had requested for Kshs.147, 849, 247, 939 but the Ministry was allocated Kshs.140,990,424,893. This shows a shortfall of over Kshs. 6 billion. However, this year's allocation was higher compared to the last financial year reflecting a growth of 8.3%.
- ii) That during the current FY the following new projects will be initiated by the Ministry: KIE Broadcasting Channel Kshs.80 million; Office of Independent Administrator Kshs.50 million; Clearance of TELEVIC Equipment Kshs.8 million; KIE Educational Resource Centre 70 million; Mang'u and Maseno National Schools Kshs.176 million; CEMASTEIA Government counterpart Fund Kshs.200 million; ADB Government

counterpart Fund 105 million and Kenya National Examination Council (KNEC) and Data Centre Kshs.80 million.

- iii) That the absorption capacity in the Ministry is almost 100% as witnessed in the previous years with a paltry 0.78% balance of funds.

- iv) That under Economic Recovery and Poverty Alleviation and Regional Development Programme the following programmes will be funded as follows:
 - o Contract Teachers Kshs.2 billion
 - o National Schools upgrading programmer Kshs.50 million per school
 - o Purchase of computers for schools per constituency - Kshs.980million
 - o Tree Planting for schools Kshs.315 million.

The Minister informed the Committee that the Ministry anticipated the recruitment of 10, 000 teachers on permanent basis with the hope that the BOGs would supplement the shortage. This gave birth to the Economic Stimulus Programme (ESP) to relieve BOGs of the rigorous recruitment process. The objective was intended to confirm them on permanent basis during the next financial year. He stated that under the new programme the implementation will depend on the following options:

- a) TSC to employ 10000 contract teachers under the proposed programme.
- b) Board of Governors to employ 10000 teachers on contract basis
- c) TSC to employ 6000 on permanent basis.

He tabled a letter he had written to the Minister for Finance on the acute shortage of teachers in the country and the need to employ them to avert a crisis in the education sector. He had proposed to the

Treasury that the Ministry of Education needed Kshs.3.2 billion during the current FY to employ 6600 teachers in primary and 3400 in post primary. This would be in addition to the Kshs.1.6 billion allocated under the ESP for employment of intern teachers in the previous FY which was not utilized.

It was the Minister's wish that the MPs and other stakeholders will be convinced of the programme and supports its implementation in the current FY.

- v) The Minister for Education raised concern that the Minister for Finance during his Budget Speech had indicated that the funds allocated for ICT in schools was Kshs.1.3 billion but the figure reflected in the Printed Estimated was Kshs.980 million. However, the Ministry is working on the details on what entails the success of the programme despite the shortfall.
- vi) That the Ministry had intended to implement a comprehensive ECDE programme in the country. The Ministry had requested Kshs.6 million for the ECDE but was allocated Kshs.800, 000.

The Committee recommends that the Government should allocate sufficient funds to support the programme which, if not funded well, will affect the success of education and access of the same by all Kenyans in the country.

- vii) That the FPE funds are released by the Treasury upon preparation of schedules by the Ministry of Education. The release is in three tranches as follows: In secondary 1st tranche of 50% in December, 2nd tranche of 30% January and the last tranche of 20% in May.

The Committee was concerned that the release of the funds in many occasions disadvantaged most of the students because of the unfavourable timings hence the need to reconsider the same. The Minister informed the Committee that they were discussing with the Ministry of Finance to ensure that the funds were released at beginning of the Financial Year.

The Committee was concerned that the Ministry was introducing another programme of employing teachers on contract basis yet the same programme had been rejected by major stakeholders in the education sector.

The Committee still strongly supports employment of teachers on a permanent basis by the Teachers Service Commission. Considering the acute shortage of teachers in the country, and the effects would have in the economy and having in mind considering the financial implications were they to be employed permanently the committee recommends the Ministry considers implementation of the first option i.e. TSC to employ 10, 000 contract teachers, on condition that they are absorbed in the shortest time possible on condition that the Minister brings a Policy Paper to the House for approval before the programme is rolled out.

MIN. NO. 089/2010 - ADJOURNMENT

The Chairperson adjourned the meeting at 3.00 p.m. until Wednesday, 8th July 2010 at 9.30 a.m.

SIGNED: HON. DAVID K. KOECH, MP
(CHAIRPERSON)

DATE: 12TH AUGUST 2010

MINUTES OF THE EIGHTEENTH SITTING OF THE DEPARTMENTAL COMMITTEE ON EDUCATION, RESEARCH AND TECHNOLOGY HELD ON TUESDAY, JUNE 29, 2010 IN THE MEDIA CENTRE AT 9.00 A.M.

PRESENT: The following Members of the Committee were present:-

The Hon. David Koech, M.P - Chairman

The Hon. F.T. Nyamano, M.P- Vice-Chairman

The Hon. Shakila Abdalla, M.P.

The Hon. John Pesa Dache, M.P.

The Hon. (Dr.) Wilber Ottichilo, M.P.

The Hon. (DR) Joyce Laboso, M.P.

ABSENT WITH APOLOGY

The Hon. Alfred B. Odhiambo, M.P.

The Hon. B.C. Muturi Mwangi, M.P.

The Hon. Abdirahman H. Ali, M.P.

The Hon. Danson Mvazo Mwakulegwa, M.P

The Hon. David Njuguna, M.P.

IN ATTENDANCE

NATIONAL ASSEMBLY

Ms. Mary J. Chesire

- Clerk Assistant

Mr. Oscar N. Wesonga

- Clerk Assistant

Mr. Fredrick Muthengi

- Fiscal Analyst, Budget Office

MIN. NO. 088/2010

CONFIRMATION OF MINUTES OF THE PREVIOUS SITTINGS

The Chairman called the meeting to order at 10.05 a.m. Confirmation of previous minutes was deferred to another date.

The Committee was informed that in analyzing the Estimates, reference was made on the following documents, among others- the vision 2030, the Medium Term Plan; the Budget Policy Statement (BPS); the Budget Strategy Paper (2009/2010 - 2011/2012); the Budget Speech; Printed Estimates for 2010/2011 FY; the Economic Survey for 2010 and Strategic Plans for the two Ministries.

The Committee was informed as follows:

Ministry of Education (Vote 31)

The Committee was informed that during the Financial Year 2010/2011 the Ministry had been allocated Kshs.140, 990,424,893 in both Recurrent and Development Expenditure. This shows an increase from the 2009/2010 Financial Year which had been allocated Kshs.129, 102, 510, 614 showing a percentage increase of 8.43%. The Committee noted the reduced allocation to Head 862 District Education Services (Recurrent) bearing in mind the increased number of districts and the impact of cuts on domestic travel in relation to monitoring and supervision of the Free Primary Education.

The Committee was also informed that there were huge differences between the requested resources, Treasury ceilings and the printed Estimates.

The Committee was concerned that the Treasury did not address the recommendations of the report of the Budget Committee on the Budget Policy statement especially on the issues related to the education sector.

Ministry Higher Education, Science and Technology

The Committee was informed that the Ministry of Higher Education, Science and Technology had been allocated Kshs.33, 939, 262, 500 in both Recurrent and Development Expenditures as compared to the 2009/2010 FY which was allocated Kshs.26.803 billion in both Recurrent and Development Expenditures. The Committee noted the

increase to the Higher Education Loans Board (HELB) of Kshs.2.9 billion from Kshs.1.53 billion in the FY 2009/2010.

The Committee noted with concern the increase of allocation to the Kisumu Polytechnic for construction of a building yet during the Committee visit to the Institution in May this year, there was no construction on site to warrant any additional funds in the current financial year.

There was no allocation of funds by Treasury for research in the education sub-sector.

MIN. NO. 087/2010 - ADJOURNMENT

There being no other business the Chairman adjourned the meeting at 11.30 a.m. until Monday, July 07 2010 9.30 a.m.

SIGNED: HON. DAVID K. KOECH, MP
(CHAIRPERSON)

DATE: 12TH AUGUST 2010

*Namanga
Namanga National*

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