

THE AUDITOR-GENERAL

ON

COMPETITION TRIBUNAL

FOR THE YEAR ENDED 30 JUNE, 2024





Competition Tribunal

Annual Report and Financial Statements

For The Year Ended 30th June 2024.

Prepared in accordance with the Accrual Basis of Accounting Method under the International Public Sector Accounting Standards (IPSAS)

Table of Contents

1.	Acronyms and Glossary of Termsii
2.	Key Entity Information and Management
3.	The Members of The Tribunalvii
4.	Key Management Teamx
5.	Chairman's Statementxi
6.	Report of the Tribunal Secretaryxii
7.	Statement of Performance against predetermined objectives
8.	Statement of Corporate Governancexiv
8.	Management Discussion and Analysisxvii
9.	Environmental and Sustainability reportingxix
10.	Statement of Tribunal Members Responsibilities
11.	Report of the Independent Auditors of the Financial Statements of the Competition Tribunal xxii
12.	Statement of Financial Performance For The Financial Year Ended 30 th June 20241
13.	Statement of Financial Position as at 30th June 2024
14.	Changes in Net Assets for the Year Ended 30 th June 2024
15.	Statement of Cash Flows for Year Ended 30th June 20244
16.	Statement of Comparison of Budget and Actual Amounts for the Year Ended 30th June 20245
17.	Notes to the Financial Statements6
18	Appendices 19

Competition Tribunal Annual Report and Financial Statements for the Year Ended 30th June 2024

1. Acronyms and Glossary of Terms

ACFTA African Continental Free Trade Area

CFO Chief Finance Officer

COMESA Common Market for Eastern and Southern Africa

IPSAS International Public Sector Accounting Standards

PFM Public Finance Management

PSASB Public Sector Accounting Standards Board

2. Key Entity Information and Management

(a) Background information

The Competition Tribunal is established under the Competition Act No. 12 of 2010, Cap 504 Laws of Kenya and its objective is to enhance welfare of the people of Kenya by promoting and ensuring fair competition in markets; and preventing unconscionable and misleading market conduct.

The Kenyan economy has gone through various phases evolving from price control regime with significant state intervention towards a market economy. The shift necessitated introduction of competition law which culminated in the Restrictive Trade Practices, Monopolies and Price Control Act which came into force in 1989 and had the provision for the establishment of the Tribunal.

The Act provided for the control of restrictive trade practices, collusive tendering, monopolies and concentration of economic power and for the control of mergers and takeovers. The Act contained provisions on price controls. However, the Monopolies and Prices Control Act Cap 504 Laws was repealed by the Competition Act No 12 of 2010.

Under the Competition Act Cap 504 Laws of Kenya (2010), the Competition Authority of Kenya was established replacing the Monopolies and Price Commission Department and the Competition Tribunal was established under Section VI of the Competition Act replacing the Restrictive Trade Practices Tribunal. The Competition Act Cap 504 Laws of Kenya under part V has consumer protection provisions aimed at ensuring consumer welfare. This was in line with new developments at the Common Market For Eastern and Southern Africa(COMESA) and the East Africa Community(EAC) where new regional competition laws protect consumers.

(b) Principal Activities

The mandate of the Competition Tribunal is to adjudicate competition matters, in accordance with the Competition Act which provides that: -

- 1. The Tribunal shall have jurisdiction to hear and determine the following matters-
 - (a) Matters referred to it for review of the Authority's decision under section 48(1) of the Act.
 - (b) To hear appeals from the decisions of the Authority.
 - (c) Any other matter arising under the Act; and
 - (d) Any other matter referred to it by a competent court of law.

In determining the matters as set out in rule, the Tribunal shall have the power to

- (a) Confirm the decision of the Authority.
- (b) Modify the decision of the Authority by ordering restrictions or including conditions in whole or in part.
- (c) Set aside, reverse or vacate in whole or in part, the decision or the effect of any decision which is the subject matter of proceedings before it.
- (d) Refer the matter back to the Authority for reconsideration on specified terms in accordance with section 75 of the Act.
- (e) Make an appropriate order as to costs; or
- (f) Grant any other appropriate relief which the Tribunal would have the power to grant under the Act.
- (g) The Tribunal may confirm, modify or reverse the order appealed against. In giving any direction regarding any appeal under section 75 of the Act, the Tribunal is required to advise the Competition Authority of its reasons for so doing and give the Authority such directions as it thinks just concerning the rehearing or reconsideration or otherwise of the whole or any part of the matter that is referred back for consideration.

Vision

To be an excellent appellate Tribunal in adjudicating competition and consumer protection matters.

Mission

To deliver timely justice that ensures protection and promotion of fair competition and effective regulation for enhanced market operations and consumer welfare.

Our Core Values

- 1. Timely justice
- 2. Impartiality
- 3. Professionalism
- 4. Efficiency and effectiveness
- 5. Responsiveness
- 6. Customer focus
- 7. Transparency

(c) Key Management

The Tribunal's day-to-day management is under the following key organs:

- Tribunal Chairperson and Members
- Tribunal Secretary
- Secretariat Staff

(d) Fiduciary Management

The key management personnel who held office during the financial year ended 30 June 2024 and who had direct fiduciary responsibility were:

No.	Designation	Name
1.	Tribunal Secretary	John Nderitu Mwangi
2.	Head of Accounts	Lucy Karuga

(e) Fiduciary Oversight Arrangements

- Internal Audit
- Parliament
- Office of the Auditor General
- Inspector General State Corporations

(f) Entity Headquarters

Kenya Re Towers 10TH floor Off Ragati Road P. O Box 30041- 00100 Nairobi Upper Hill

(g) Entity Contacts

E-mail: Info@competitiontribunal.go.ke Website: www.competitiontribunal.go.ke

(h) Entity Bankers Kenya Commercial Bank Capitol Hill Upper Hill Nairobi

(i) Independent Auditors

Auditor General
Office of the Auditor General
Anniversary Towers, University Way
P.O. Box 30084
GPO 00100
Nairobi, Kenya

(j) Principal Legal Adviser

The Attorney General State Law Office Harambee Avenue P.O. Box 40112 City Square 00200 Nairobi, Kenya

3. The Members of The Tribunal



Hon.Daniel Ochieng Ogola Chairman

Hon. Daniel Ochieng Ogola was born 9th May, 1977. He serves as the Chairman of the Competition Tribunal. He is an Advocate of the High Court of Kenya with wide and solid legal expertise and experience in Corporate, Commercial and Conveyancing practice.

He is the managing partner of the firm of Ogola Okello LLP based in Nairobi since 1998. He previously worked at firm of Kaplan & Stratton Advocates. He is a Commissioner for Oaths, and a Notary Public.



Mr. Mark Odongo Member

Mr. Mark Odongo serves as a member of the Tribunal. He is an Advocate of High Court of Kenya with solid legal expertise and experience in conveyance and performed litigation in both criminal and civil cases. He has studied Economics.

He is a partner at the Otieno Okeyo & Co. Advocates.



Valentine Mwende, Member

Valentine Mwende was born on 9th May, 1977. She is an Advocate of the High Court of Kenya, Commissioner for Oaths, Notary Public and Patent Agent. A graduate of the University of Nairobi with a Bachelor of Laws and subsequently a Master of Laws degree in International Economic Law. She is currently the Managing Partner at the Law Firm of Kairu and McCourt Advocates. Valentine serves as a member of the Tribunal.



Raymond Nyamweya Ondieki Member

Raymond Ondieki was born on 25th August, 1969. He is the Managing Director Rose Avenue Consulting Group, a private human resource firm offering services in East African region covering the area of Corporate, Strategy, change management, Human resource, and Company secretariate. Raymond holds a Bachelor of Commerce and a Master of Business Administration from the University of Nairobi.



Hillary Kipruto Rutto Member

Hillary Rutto was born on 15th July 1986. He is an advocate of the High Court of Kenya. He holds a PhD in Climate change and adoption from the University of Nairobi, a master's degree in environmental law and policy from University of Kent (UK). Mr. Rutto also holds a Bachelor of Law form Moi University and is a managing partner at MCC Advocates. Mr. Hillary Serves as a Member of the Competition Tribunal.



John N. Mwangi, Tribunal Secretary

Mr. John N. Mwangi is an Economist working with the National Treasury. He holds a Master of Science Degree in Entrepreneurship, Degree in Economics, Postgraduate in EU Competition Law and Regulation. He is a member of African Association for Public Administration and management (AAPAM). Mwangi serves as the Tribunal Secretary

4. Key Management Team



John N. Mwangi, Secretary/CEO

Holds a Master of Science Degree in Entrepreneurship, Degree in Economics, Postgraduate in EU Competition Law and Regulation. He is a member of African Association for Public Administration and management (AAPAM).



Lucy W. Karuga Head of Accounts

Holds a Bachelor of Commerce in Finance and is a Certified Public Accountant of Kenya CPA (K).

5. Chairman's Statement



Dear Stakeholders,

I am extremely honoured to present the annual accounts for the year ended June 2024. I would like to thank the members and the entire staff for the support given during this financial year.

The Competition Tribunal continues to serve the citizenly guided by the governing principles set out in Article159(2) of the constitution and this ensures that operations promote good governance, transparency and accountability to ensure that fair competition and consumer protection is achieved within the Kenyan

market.

By the end of the last financial year, the Competition Tribunal received a total of twelve cases and were at different stages of hearing. The majority of cases were restrictive trade practices especially (cartels) and mergers & acquisition.

In addition to hearing cases, the Tribunal carried out various capacity building workshops to enhance performance in addition to the earmarked activities under the annual work plan 2023/24. The Tribunal came up with a draft strategic plan, draft risk policy and updated website. Additionally, the Tribunal continued to engage our stakeholders including Competition Authority of Kenya, the Tribunal's Secretariat, Kenya Law Reporting and the National Treasury.Internationally, the Tribunal continued to engage key stakeholders to ensure continued presence.

The Tribunal continues leveraging on the use of information and Communication Technology for online hearings and aims to enhance its e-filing.

As an institution that must respond to the growing needs of our economy and consumers in ensuring competitive markets, the Tribunal shall continue to align its resources to core priority areas to ensure effectiveness and efficiency.

Hon Daniel Ochieng Ogola Chairman.

Report of the Tribunal Secretary.



Dear Stakeholders,

I am pleased to present the Competition Tribunal report for the financial year 2023/2024. In this year's report, we are highlighting the Tribunal's accomplishments and activities that advance our vision and serve the public in the most efficient and effective ways possible. Financial reporting is critical for organizations since it offers a reference point based upon which allocated budget is utilized and how various activities are undertaken. This ensures optimal utilization of the allocated resources. Additionally, it ensures systematic and proactive monitoring and

evaluation.

The Tribunal achieved a number of remarkable milestones aimed at realizing its mandate. These include; adjudicating matters presented before it within the stipulated timeliness-this ensures timely justice in the protection and promotion of fair competition and effective regulation for enhanced market operation. In this regard, the Tribunal made rulings in cases in education sector, buyer power in the retail supply chain sector, steel sectors and other cases were in progress. These matters before the Tribunal were of national interest and large in scope and complex and involves significant financial stakes and directly impact on the competitiveness of private enterprise and industry.

Further, the Tribunal facilitated; capacity building to members and staff, participation in the Negotiation on ACFTA Competition Protocol, ACFTA Competition Protocol Regulations, Involvement in the deepening of the Kenya's agenda in the Regional Economic Communities (COMESA Competition Commission) and Intergovernmental Group of Experts meetings on Competition law and Consumer protection(UNCTAD). Additionally, the Tribunal participated in ICN Annual Conference held in Nairobi. To enhance collaboration, the Tribunal continued to offer internship programs to various universities including Strathmore, University of Nairobi, Jomo Kenyatta University of Agriculture and Technology, Maseno and Masinde Muliro among others.

In alignment to the Bottom –Up agenda and article 46 of the Constitution, awareness programs were disseminated to the various constituents of stakeholders on their consumer protection rights and the redress mechanism.

The Tribunal is committed to actualize its mandate and shall continue adhering to the principles of good governance and the core values of the organization, which fortify team spirit and enhance the working environment.

John N. Mwangi, Secretary/CEO

xii

7. Statement of Performance against predetermined objectives

The Public Finance Management Act, 2012 Section 81 Subsection 2 (f) requires the accounting officer to include in the Financial Statement a statement of the national government entity's performance against predetermined objectives.

The Tribunal shall have the power to:

- (i) Confirm the decision of the Authority;
- (ii) Modify the decision of the Authority by ordering restrictions or including conditions in whole or in part;
- (iii) Set aside, reverse or vacate in whole or in part the decision or the effect of any decision which is the subject matter of proceedings before it;
- (iv) Refer the matter back to the Authority for reconsideration on specified terms in accordance with section 75 of the Act:
- (v) Make an appropriate order as to costs or
- (vi) Grant any other appropriate relief which the Tribunal would have the power to grant under the Act.

Mandate

The Tribunal adjudicates disputes emanating from the decisions of the Competition Authority of Kenya (CAK).

The disputes may arise from the following areas:

- (i) Restrictive Trade Practices
- (ii) Abuse of Dominant Position
- (iii) Exemption of Certain Restrictive Trade Practices
- (iv) Mergers and Acquisition
- (v) Unwarranted Concentration of Economic Power
- (vi) Buyer Power, and
- (vii) Consumer Protection

The members' performance against its annual work plan is assessed on a quarterly basis. The Tribunal is well on track to achieve its performance targets set for the FY ended 2024.

During the year under review, the members performance was assessed regarding the hearings done and cases before the Tribunal, and in line with the annual workplan There were thirteen appeals (13) Cases presented before the Tribunal. The Tribunal members met the statutory requirement of a maximum of two meetings per week, in addition to the quarterly policy meetings.

Out of the 13 appeals presented before the Tribunal: two cases were finalized, judgement delivered and the respective files were officially closed.

One matter was fully resolved through consent, a settlement agreement was adopted, leading to full resolution of the matter.

In this regard, the Tribunal improved physical access to justice thereby enhancing competitive markets in the economy and investment climate in the country. This also enhanced consumer welfare.

In the case judgement and determination, continuous research through various online and physical engagement were adopted to inform competition and consumer cases jurisprudence. The members interaction with the Kenya Law Reporting, Judiciary, COMESA Competition Commission among other stakeholders enhanced better response to needs of public and better service delivery case reports.

The Tribunal members were also involved in the preparation of the annual workplan and its approval, the preparation of a registry manual, draft organization structure and also in the induction of two tribunal members and the newly deployed staff to the Tribunal.

To enhance the Tribunal's online presence, the Tribunal members guided the Tribunal in coming up with a website. This was undertaken by various Government agencies including the ICT Authority and the National Treasury among other stakeholders.

In line with the Government Bottom-Up Agenda, the Tribunal in conjunction with the Tribunal's Secretariat held sensitization forums in Nakuru and Kitale and various media engagement through the Kenya Law Society.

8. Statement of Corporate Governance

Tribunal members have committed to act in the best interest of the organization and uphold their fiduciary responsibilities and duty of care. They are expected to act honestly and in good faith so as to create a culture built on principles of integrity, accountability and transparency.

The Tribunal regards good corporate governance a primary tenet of good performance. In this regard, our operations are undertaken in cognizance of regulations and statutory requirements necessary to put us in good stead with our stakeholders. Our operations are driven by the desire to maximize our clients' value while safeguarding the rights and interests of all stakeholders. The culture of good corporate governance permeates all levels of the Tribunal.

The members as the custodian of the Tribunal's resources recognizes its responsibility of providing leadership, strategic direction and control and is accountable to all stakeholders. The Tribunal oversees risk management and is responsible for decisions and ensures compliance with relevant laws and regulations.

(a) Tribunal Composition and Mandate:

The Tribunal has five (5) members. The Chairperson, Tribunal Secretary and four (4) members.

The Tribunal ensures that:

- i) Its composition complies with requirements in the Constitution of Kenya and any applicable legislation;
- ii) Its members can act independently;
- iii) Each Member understands the broad outline of the organization's policies;
- iv) Each Member is in good standing professionally and has sufficient expertise to perform his or her role as a Tribunal member and
- v) At least one Member is a legal expert, meaning that he or she has the necessary qualifications and expertise in legal matters.

- (b) Tribunal Meetings: During the year under review, Tribunal members met the statutory requirement of a maximum of two meetings per week, in addition to the quarterly policy meetings, with additional meetings convened as and when necessary, after obtaining the necessary approvals. All meetings to ensure compliance were notified through a notice of hearing or a notice of meeting by the Tribunal Secretary. All meetings were convened by the Tribunal chairperson in compliance with the Competition Act, No.12 of 2010. The Chairperson appointed panels amongst the members to discuss each case, to come up with a draft case judgement to ensure participatory rulings and ultimately balanced judgement. Additionally, the members held four policy meetings during the year. Further, Section 71(4) of the competition Act defines the quorum for the meetings of the Tribunal being the Chairperson and two other members. This threshold was achieved in the year under review. Regarding the appointments, the Chairperson and the Tribunal members had met the appointment criteria in accordance with the Competition Act and all had assumed oath of office and affirmation for the execution of their mandate. The Member's appointment is also staggered to ensure seamless succession management.
- (c) Transparency and Accountability: The Tribunals commitment to transparency and accountability in its corporate governance practices is paramount. Through reporting and communication all are kept abreast with the on goings of the Tribunal's activities, and that all are Compliant to relevant governance codes, regulations, and best practices. In all Tribunal's hearings, the Tribunal members sign the conflict of interest register to enhance transparency, fairness and accountability.
- (d) Stakeholder Engagement and value: The Competition Tribunal hears and determines appeals and applications for review filed by parties aggrieved by a decision of the Competition Authority. The Tribunal engages in constant interactions with stakeholders through the secretariat and the management team, listening to their concerns, and addressing their feedback to give them value for our services. To this end, the Tribunal has a direct telephone line dedicated to this cause and also the info email to enhance customer engagement.

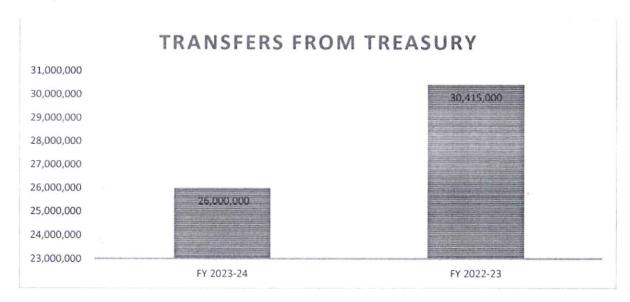
8. Management Discussion and Analysis

The Competition Tribunal is established under the Competition Act No. 12 of 2010, Cap 504 Laws of Kenya and its objective is to enhance welfare of the people of Kenya by promoting and ensuring fair competition in markets; and preventing unconscionable and misleading market conduct.

Financial Performance

Revenue by category

The table below indicates Revenue transfers from the National Treasury for the last two years



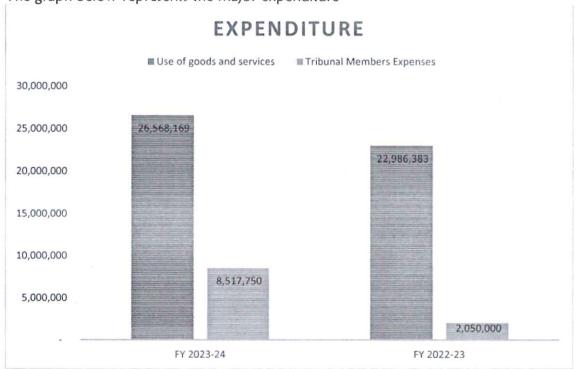
Tribunal Fees

The Diagram below indicates the Tribunal fees for the last two years



Expenditure by major Category

The graph below represents the major expenditure



9. Environmental and Sustainability reporting

At the competition tribunal we recognize our responsibility to protect the environment and promote sustainability. We are committed to reducing our environmental footprint, conserving resources, and contributing positively to the communities where we operate. We also adhere to regulatory compliance where we abide to all relevant regulations and report our compliance as required. This environment and sustainability statement highlights our commitments.

Environmental policy: we are in the process of drafting a policy that will guide on the activities that the Tribunal will take part in to promote sustainability.

We have also partnered with The National Treasury in tree planting programs in various part of the country. Additionally, we are exploring entering Mou's with Kenya Forestry for a sustained tree planting and sustainability approach.

The Tribunal has also appointed a designated officer to deal will health and safety issues on a day today basis.

Energy efficiency: we at the tribunal are putting several efforts to reduce energy consumption, increase energy efficiency such as using energy saving lights, switching off lights to conserve energy. We are also working on waste reduction by reducing papers by automating systems and use less papers.

One of our sustainability initiatives and goals is to actively take part in community engagement. We have identified community programs and partnerships that we will take part in to support sustainability initiatives for the well-being of the society.

The Tribunal acknowledges the value of partnerships or collaborations and therefore targets to work with other organizations, NGOs, or government agencies to address environmental and sustainability challenges collectively. We also push for total employee engagement in sustainability agenda. Our employees play a key role in implementing sustainability practices and the Tribunal fosters a culture of environmental responsibility among employees. We also plan to embark on active stakeholder engagement by engaging with various stakeholders, including customers, employees, suppliers, and local communities, to promote environmental awareness and sustainability.

We emphasize our commitment to continuous improvement in environmental and commit to enhance our sustainability practices by regularly reviewing and updating our sustainability goals.

At the Tribunal we understand that sustainability is a journey, and we are dedicated to continuously improving our environmental and social impact. We are grateful for

Competition Tribunal Annual Report and Financial Statements for the Year Ended 30th June 2024

the support of our employees, customers, partners, and communities as we work together toward a more sustainable future.

10. Statement of Tribunal Members Responsibilities

The Members are responsible for the preparation and presentation of Tribunal's financial statements, which give a true and fair view of the state of affairs of the Tribunal for and as at the end of the financial year ended 30th June 2024

This responsibility includes:

(i) Maintaining adequate financial management arrangements and ensuring that these continue to be effective throughout the reporting period; (ii) Maintaining proper accounting records, which disclose with reasonable accuracy at any time the financial position of the Entity; (iii) Designing, implementing and maintaining internal controls relevant to the preparation and fair presentation of the financial statements, and ensuring that they are free from material misstatements, whether due to error or fraud; (iv) Safeguarding the assets of the Tribunal; (v) Selecting and applying appropriate accounting policies; and (vi) Making accounting estimates that are reasonable in the circumstances.

The Directors accept responsibility for Tribunal's financial statements, which have been prepared using appropriate accounting policies supported by reasonable and prudent judgments and estimates, in conformity with International Public Sector Accounting Standards (IPSAS), and in the manner required by the PFM Act, 2012 and the State Corporations Act section 14.

The Members are of the opinion that the Tribunal's financial statements give a true and fair view of the state of the Tribunal's transactions during the year ended 30th June 2024 and of the Tribunal's financial position as at that date. The Tribunal further confirms the completeness of the accounting records maintained for the Tribunal, which have been relied upon in the preparation of the Tribunal's financial statements, as well as the adequacy of the systems of internal financial control.

Nothing has come to the attention of the Members to indicate that the Tribunal will not remain a going concern for at least the next twelve months from the date of this statement.

REPUBLIC OF KENYA

ephone: +254-(20) 3214000 Email: info@oagkenya.go.ke Website:www.oagkenya.go.ke



HEADQUARTERS
Anniversary Towers
Monrovia Street
P.O Box 30084-00100
NAIROBI

Enhancing Accountability

REPORT OF THE AUDITOR-GENERAL ON COMPETITION TRIBUNAL FOR THE YEAR ENDED 30 JUNE, 2024

PREAMBLE

I draw your attention to the contents of my report which is in three parts:

- A. Report on Financial Statements that considers whether the financial statements are fairly presented in accordance with the applicable financial reporting framework, accounting standards and the relevant laws and regulations that have a direct effect on the financial statements:
- B. Report on Lawfulness and Effectiveness in the Use of Public Resources which considers compliance with applicable laws, regulations, policies, gazette notices, circulars, guidelines and manuals and whether public resources are applied in a prudent, efficient, economic, transparent and accountable manner to ensure the Government achieves value for money and that such funds are applied for the intended purpose; and,
- C. Report on Effectiveness of Internal Controls, Risk Management and Governance which considers how the entity has instituted checks and balances to guide internal operations. This responds to the effectiveness of the governance structure, risk management environment and internal controls, developed and implemented by those charged with governance for orderly, efficient and effective operations of the entity.

A Qualified Opinion is issued when the Auditor-General concludes that, except for material misstatements noted, the financial statements are fairly presented in accordance with the applicable financial reporting framework. The Report on Financial Statements should be read together with the Report on Lawfulness and Effectiveness in the Use of Public Resources, and the Report on Effectiveness of Internal Controls, Risk Management and Governance.

The three parts of the report are aimed at addressing the statutory roles and responsibilities of the Auditor-General as provided by Article 229 of the Constitution, the Public Finance Management Act, 2012, and the Public Audit Act, 2015. The three parts of the report when read together constitute the report of the Auditor-General.

REPORT ON THE FINANCIAL STATEMENTS

Qualified Opinion

I have audited the accompanying financial statements of Competition Tribunal set out on pages 1 to 19, which comprise of the statement of financial position as at 30 June, 2024 and the statement of financial performance, statement of changes in net assets, statement of cash flows and statement of comparison of budget and actual amounts for the year then ended and a summary of significant accounting policies and other explanatory information in accordance with the provisions of Article 229 of the Constitution of Kenya and Section 35 of the Public Audit Act, 2015. I have obtained all the information and explanations which to the best of my knowledge and belief, were necessary for the purpose of the audit.

In my opinion, except for the effects of the matter described in the Basis for Qualified Opinion section of my report, the financial statements present fairly, in all material respects, the financial position of Competition Tribunal as at 30 June, 2024 and of its financial performance and its cash flows for the year then ended, in accordance with International Public Sector Accounting Standards (Accrual Basis) and comply with the Public Finance Management Act, 2012.

Basis for Qualified Opinion

Non - Disclosure of Property, Plant and Equipment

The statement of financial position reflects nil balance in respect of property, plant and equipment. Inspection of the asset register revealed that the Tribunal had fully depreciated office equipment and ICT equipment whose cost were Kshs.2,900,476 and Kshs.1,992,000 respectively. However, the assets have not been revalued and included in the statement of financial position. Although Management explained that most of the assets were acquired by the Registrar of Judiciary in the year 2018 and it is assumed that the same would be accounted for in the books of the Judiciary, the assets are utilized in furtherance of the Tribunal's business. Therefore, the non-recognition of the assets contravenes the provisions of Paragraph 14 of IPSAS 17 which requires that an item of property, plant, and equipment be recognized as an asset if it is probable that future economic benefits or service potential associated with the item will flow to the entity and if the cost or fair value of the item can be measured reliably.

In the circumstances, the accuracy, completeness, ownership and existence of property, plant and equipment could not be confirmed.

The audit was conducted in accordance with International Standards for Supreme Audit Institutions (ISSAIs). I am independent of the Competition Tribunal Management in accordance with ISSAI 130 on the Code of Ethics. I have fulfilled other ethical responsibilities in accordance with the ISSAI and in accordance with other ethical

requirements applicable to performing audits of financial statements in Kenya. I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my qualified opinion.

Key Audit Matters

Key audit matters are those matters that, in my professional judgement, are of most significance in the audit of the financial statements. Except for the matter described in the Basis for Qualified Opinion, I have determined that there are no other key audit matters to communicate in my report.

Other Information

The Tribunal Members are responsible for the other information set out on page ii to xxi which comprise of Acronyms and Glossary of Terms; Key Entity Information and Management; The Members of the Tribunal; Key Management Team; Chairman's Statement, Statement of Performance Against Predetermined Objectives; Report of the Tribunal Secretary; Statement of Corporate Governance; Management Discussion and Analysis; Environmental and Sustainability Reporting; and Statement of Tribunal Members Responsibilities. The Other Information does not include the financial statements and my audit report thereon.

In connection with my audit on the Tribunal's financial statements, my responsibility is to read the other information and in doing so, consider whether the other information is materially inconsistent with the financial statements or my knowledge obtained in the audit or otherwise appears to be materially misstated. If, based on the work I have performed, I conclude that there is a material misstatement of this other information and I am required to report that fact. Based on the audit procedures performed and the matters described in my Basis for Qualified Opinion, I confirm that other information is not materially inconsistent with the financial statements.

REPORT ON LAWFULNESS AND EFFECTIVENESS IN THE USE OF PUBLIC RESOURCES

Conclusion

As required by Article 229(6) of the Constitution, based on the audit procedures performed, I confirm that, nothing has come to my attention to cause me to believe that public resources have not been applied lawfully and in an effective way.

Basis for Conclusion

The audit was conducted in accordance with ISSAI 3000 and ISSAI 4000. The standards require that I comply with ethical requirements and plan and perform the audit to obtain

assurance about whether the activities, financial transactions and information reflected in the financial statements comply in all material respects, with the authorities that govern them. I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my conclusion.

REPORT ON EFFECTIVENESS OF INTERNAL CONTROLS, RISK MANAGEMENT AND GOVERNANCE

Conclusion

As required by Section 7(1)(a) of the Public Audit Act, 2015, based on the audit procedures performed, except for the matters described in the Basis for Conclusion on Effectiveness of Internal Controls, Risk Management and Governance section of my report, I confirm that nothing else has come to my attention to cause me to believe that internal controls, risk management and governance were not effective.

Basis for Conclusion

1. Lack of an Internal Audit Function and Audit Committee

During the year under review, the Tribunal had not constituted an Audit Committee and an internal audit unit as required by Section 73(1)(a) of the Public Finance Management Act, 2012 and Regulation 174(1) of the Public Finance Management (National Government) Regulations, 2015.

In the circumstances, the Tribunal did not benefit from the oversight role and advice from the audit committee and the internal audit function.

2. Delay in Operationalization of Key Institutional Instruments.

Review of the Tribunal's internal controls and risk management framework revealed that the organization structure, staff establishment and risk management policy have remained in draft form for over six years since the Tribunal's inception. Further, the Tribunal currently has eleven (11) staff members seconded from The National Treasury and the Judiciary Management attributed the delays to prolonged approval processes for the staff establishment by The National Treasury. However, the protracted delay of over six years has significantly hindered the formalization and operationalization of these critical institutional instruments.

In the circumstances, the effectiveness of Management's execution of the Tribunal's mandate and governance could not be confirmed.

The audit was conducted in accordance with ISSAI 2315 and ISSAI 2330 The standards require that I plan and perform the audit to obtain assurance about whether effective

processes and systems of internal controls, risk Management and overall governance were operating effectively in all material respects. I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my conclusion.

Responsibilities of the Management and those Charged with Governance

Management is responsible for the preparation and fair presentation of these financial statements in accordance with International Public Sector Accounting Standards (Accrual Basis) and for maintaining effective internal controls as Management determines is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error and for its assessment of the effectiveness of internal controls, risk management and governance.

In preparing the financial statements, Management is responsible for assessing the Tribunal's ability to continue as a going concern, disclosing, as applicable, matters related to going concern and using the going concern basis of accounting unless Management is aware of the intention to cease operations.

Management is also responsible for the submission of the financial statements to the Auditor-General in accordance with the provisions of Section 47 of the Public Audit Act, 2015.

In addition to the responsibility for the preparation and presentation of the financial statements described above, Management is also responsible for ensuring that the activities, financial transactions and information reflected in the financial statements comply with the authorities which govern them and that public resources are applied in an effective way.

Those charged with governance are responsible for overseeing the Tribunal's financial reporting process, reviewing the effectiveness of how Management monitors compliance with relevant legislative and regulatory requirements, ensuring that effective processes and systems are in place to address key roles and responsibilities in relation to governance and risk management, and ensuring the adequacy and effectiveness of the control environment.

Auditor-General's Responsibilities for the Audit

My responsibility is to conduct an audit of the financial statements in accordance with Article 229(4) of the Constitution, Section 35 of the Public Audit Act, 2015 and the International Standards for Supreme Audit Institutions (ISSAIs). The standards require that, in conducting the audit, I obtain reasonable assurance about whether the financial statements as a whole are free from material misstatements, whether due to fraud or error and to issue an auditor's report that includes my opinion in accordance with Section 48 of the Public Audit Act, 2015. Reasonable assurance is a high level of assurance but is

not a guarantee that an audit conducted in accordance with IFPP will always detect a material misstatement when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of these financial statements.

In conducting the audit, Article 229(6) of the Constitution also requires that I express a conclusion on whether or not in all material respects, the activities, financial transactions and information reflected in the financial statements are in compliance with the authorities that govern them and that public resources are applied in an effective way. In addition, I consider the entity's control environment in order to give an assurance on the effectiveness of internal controls, risk management and governance processes and systems in accordance with the provisions of Section 7 (1) (a) of the Public Audit Act, 2015.

Further, I am required to submit the audit report in accordance with Article 229(7) of the Constitution.

Detailed description of my responsibilities for the audit is located at the Office of the Auditor-General's website at. https://www.oagkenya.go.ke/auditor-generals-responsibilities-for-audit/. This description forms part of my auditor's report.

FCPA Nancy Gathungu, CBS AUDITOR-GENERAL

Nairobi

23 December, 2024

12. Statement of Financial Performance for The Financial Year Ended 30th June 2024

	Note	FY 2023-24	FY 2022-2023
Revenue from Non-Exchange Transactions		Kshs	Kshs
Transfers from Other Government entities	6	26,000,000	30,415,000
Subtotal		26,000,000	30,415,000
Revenue from Exchange Transactions			
Fees	7	3,704,125	105,168
Sub-total		3,704,125	105,168
Total Revenue		29,704,125	30,520,168
Expenditure			
Use of goods and services	8	25,739,249	22,986,383
Tribunal Members Expenses	9	8,517,750	2,050,000
Total Expenses		34,256,999	25,036,383
Surplus		(4,552,874)	5,483,785

This financial Statement was signed on behalf of the Tribunal by:

Lucy Karuga John N. Mwangi Daniel Ochieng Ogola
Head of Accounts Secretary/CEO Chairman
ICPAK NO:11470
Date 10 12 224 Date 10 12 224

13. Statement of Financial Position as at 30th June 2024

	Note	FY 2023-24	FY 2022-2023
Assets: Current Assets		Kshs	Kshs
Cash and Cash Equivalent	10	331,041	483,785
Receivable from Exchange Transactions	11	828,920	
Receivables from Non-Exchange Transactions	12	-	5,000,000
Total Current Assets		1,159,961	5,483,785
Total Assets		1,159,961	5,483,785
Liabilties			
Payables	13	229,050	
		229,050	
Net Assets		930.911	<u>5.483.785</u>
Represented By:			
Accumulated Surplus		930,911	5,483,785
Total Net Assets		930,911	5,483,785

This financial Statement was signed on behalf of the Tribunal by:

Lucy Karuga John N. Mwangi Daniel Ochieng Ogola
Head of Accounts Secretary/CEO Chairman
ICPAK NO:11470
Date 10 12 2024 Date

14. Changes in Net Assets for the Year Ended 30th June 2024

Description	Accumulated Surplus
	Kshs
As At 1st July 2022	
Surplus for the year	5,483,785
As At 30th June 2023	5,483,785
As at July 2023	5,483,785
Deficit for the Year	(4,552,874)
As at 30th June 2024	930,911

This financial Statement was signed on behalf of the Tribunal by:

Lucy Kagura Head of Accounts ICPAK NO:11470

Date 10 12324

John N. Mwangi Secretary/CEO

Jundenta

Date 10 12 2024

Daniel Ochieng Ogola

Chairman Tribunal

Date 10 12 2024

15. Statement of Cash Flows for Year Ended 30th June 2024

	Note	FY 2023-24	FY 2022-2023
Operating Activities		Kshs	Kshs
Receipts			
Transfers from Treasury	6	31,000,000	25,415,000
Fees	7	3,704,125	105,168
Total receipts		34,704,125	25,520,168
Payments			
Use of goods and services	8	26,339,119	22,986,383
Tribunal Members expenses	9	8,517,750	2,050,000
Total Payments		34,856,869	25,036,383
Cash generated from operating activities		(152,744)	483,785
Net increase Assets	14	(152,744)	483,785
Cash and Cash equivalents at the beginning		483,785	0
Cash and cash equivalents at the Year End		331,041	483,785

Note:

The variance of Kshs.599,870 between the amount of use of goods of Kshs.25,739,249 and Kshs.26,339,119 in the statement of financial performance and statement of cash flows respectively was as a result of accrued expenses of Kshs.229,050 and imprest issued of Kshs.828,920. The statement of financial performance is prepared on accrual basis whereas the statement of cashflows is prepared on cash basis.

16. Statement of Comparison of Budget and Actual Amounts for the Year Ended 30th June 2024

Description	Original Budget	Adjustment	Final Budget	Actual	Performance Difference	%
	Kshs	Kshs	Kshs	Kshs	Kshs	
Revenue						
Transfers from Other Govts entities	26,000,000	5,483,785	31,483,785	31,483,785	0	100
Rendering of Services	.*	3,720,000	3,720,000	3,704,125	15,875	99
Total Revenue	26,000,000	9,203,785	35,203,785	35,187,910	15,875	0
Expenditure						
Use of goods and services	21,000,000	5,603,785	26,603,785	26,339,119	264,666	99
Tribunal Members expenses	5,000,000	3,600,000	8,600,000	8,517,750	82,250	99
Total Expenses	26,000,000	9,203,785	35,203,785	34,856,869	346,916	99
Surplus	-	-	-	331,041		

Notes:

- 1. There was a difference between the original budget and the final due to a supplementary revision.
- 2. The adjustment of Kshs.5,483,785 in Transfers from Other Government Entities arose due to the receipt of prior-year receivables amounting to Kshs. 5,000,000 in the current financial year and the inclusion of a prior-year bank balance of Kshs.483,785. This adjustment was facilitated through allocations from the Supplementary II budget for the 2022/2023 fiscal year.
- 3. The variance of Kshs.599,870 between the amount of use of goods of Kshs.25,739,249 and Kshs.26,339,119 in the statement of financial performance and statement of comparison of budget and actual amounts respectively was as a result of accrued expenses of Kshs.229,050 and imprest issued of Kshs.828,920. The statement of financial performance is prepared on accrual basis whereas the statement of comparison of budget and actual amounts is prepared on cash basis.

17. Notes to the Financial Statements

1. General Information

Competition Tribunal entity is established by and derives its authority and accountability from Competition No. 12 of 2010 Section 71. The entity is wholly owned by the Government of Kenya and is domiciled in Kenya.

The entity's principal activity is hearing appeals regarding restrictive trade practices, abuse of dominance position, abuse of buyer power, control of mergers & acquisitions, unwarranted concentration of economic power, exemptions of certain restrictive trade practices and consumer protection.

2. Statement Of Compliance and Basis of Preparation

The financial statements have been prepared on a historical cost basis except for the measurement at re-valued amounts of certain items of property, plant and equipment, marketable securities and financial instruments at fair value, impaired assets at their estimated recoverable amounts and actuarially determined liabilities at their present value. The preparation of financial statements is in conformity with International Public Sector Accounting Standards (IPSAS).

The financial statements have been prepared and presented in Kenya Shillings, which is the functional and reporting currency of the Tribunal.

The financial statements have been prepared in accordance with the PFM Act, the State Corporations Act and International Public Sector Accounting Standards (IPSAS). The accounting policies shall be adopted consistently in all the periods presented.

Adoption of New and Revised Standards

i. New and amended standards and interpretations in issue effective in the year ended 30 June 2024.

There were no new and amended standards issued in the financial year.

ii. New and amended standards and interpretations in issue but not yet effective in the year ended 30 June 2024

presentation, and disclosure of leases. The objective is to ensure to lessees and lessors provide relevant information in a manner to faithfully represents those transactions. This information gives a beginning for users of financial statements to assess the effect that leases have the financial position, financial performance and cash flows of Entity. The new standard requires entities to recognise, measure and presinformation on right of use assets and lease liabilities. IPSAS 43 will impact how we account for lease contracts. The tribu will introduce right of use assets and lease liabilities in the books. Applicable 1st January 2025 The Standard requires, Assets that meet the criteria to be classified held for sale to be measured at the lower of carrying amount and avalue less costs to sell and the depreciation of such assets to cease and Assets that meet the criteria to be classified as held for sale to presented separately in the statement of financial position and results of discontinued operations to be presented separately in statement of financial performance. IPSAS 44 Will impact the way the Tribunal accounts for non-curral assets held for sale and discontinued operations IPSAS 45 has additional guidance/ new guidance for heritage asset held for sale and discontinued operations Applicable 1st January 2025 The standard supersedes IPSAS 17 on Property, Plant and Equipment IPSAS 45 has additional guidance/ new guidance for heritage assets where the criteria in the standard. IPSAS 45 has an addition application guidance for infrastructure assets, implementating guidance and illustrative examples. The standard has clarified exist principles e.g. valuation of land over or under the infrastructure assets, under-maintenance of assets and distinguishing significant passets, under-maintenance of assets and distinguishing significant passets.	Standard	Effective date and impact:
presentation, and disclosure of leases. The objective is to ensure to lessees and lessors provide relevant information in a manner to faithfully represents those transactions. This information gives a beautifully represented to assess the effect that leases have the financial position, financial performance and cash flows of Entity. The new standard requires entities to recognise, measure and pressinformation on right of use assets and lease liabilities. IPSAS 43 will impact how we account for lease contracts. The tribunili introduce right of use assets and lease liabilities. IPSAS 44: Applicable 1st January 2025 The Standard requires, Assets that meet the criteria to be classified a held for sale to be measured at the lower of carrying amount and results of also to be measured at the lower of carrying amount and results of discontinued operations of such assets to cease and Assets that meet the criteria to be classified as held for sale to presented separately in the statement of financial position and results of discontinued operations to be presented separately in statement of financial performance. IPSAS 44 Will impact the way the Tribunal accounts for non-current assets held for sale and discontinued operations Applicable 1st January 2025 The standard supersedes IPSAS 17 on Property, Plant and Equipment IPSAS 45 has additional guidance/ new guidance for heritage assets which application guidance for infrastructure assets and measurement. Heritage assets they meet the criteria in the standard. IPSAS 45 has an addition application guidance for infrastructure assets, implementating guidance and illustrative examples. The standard has clarified exist principles e.g. valuation of land over or under the infrastructure assets, under-maint	IPSAS 43	Applicable 1st January 2025
will introduce right of use assets and lease liabilities in the books. Applicable 1st January 2025 The Standard requires, Assets that meet the criteria to be classified held for sale to be measured at the lower of carrying amount and value less costs to sell and the depreciation of such assets to cease at Assets that meet the criteria to be classified as held for sale to presented separately in the statement of financial position and results of discontinued operations to be presented separately in statement of financial performance. IPSAS 44 Will impact the way the Tribunal accounts for non-current assets held for sale and discontinued operations IPSAS 45- Property Plant and Equipment Figuipment IPSAS 45 has additional guidance/ new guidance for heritage assets what satisfy the definition of PPE shall be recognised as asset they meet the criteria in the standard. IPSAS 45 has an additional guidance and illustrative examples. The standard has clarified exist principles e.g., valuation of land over or under the infrastructure assets, under-maintenance of assets and distinguishing significant pages.	Leases	The new standard requires entities to recognise, measure and present
The Standard requires, Assets that meet the criteria to be classified held for sale to be measured at the lower of carrying amount and value less costs to sell and the depreciation of such assets to cease at Assets that meet the criteria to be classified as held for sale to presented separately in the statement of financial position and results of discontinued operations to be presented separately in statement of financial performance. IPSAS 44 Will impact the way the Tribunal accounts for non-current assets held for sale and discontinued operations IPSAS 45- Property Plant and Equipment Equipment The Standard requires, Assets that meet the criteria to be classified as held for sale to presented separately in the statement of financial position and results of discontinued operations to be presented separately in statement of financial performance. IPSAS 44 Will impact the way the Tribunal accounts for non-current assets held for sale and discontinued operations IPSAS 45- Property Plant and Equipment Equipment Equipment The Standard supersedes IPSAS 17 on Property, Plant and Equipment assets and measurement. Heritage assets we previously excluded from the scope of IPSAS 17 in IPSAS 45, heritage assets that satisfy the definition of PPE shall be recognised as asset they meet the criteria in the standard. IPSAS 45 has an addition application guidance for infrastructure assets, implementating guidance and illustrative examples. The standard has clarified exist principles e.g. valuation of land over or under the infrastructure assets, under-maintenance of assets and distinguishing significant pages.	IDCAC 44	
held for sale to be measured at the lower of carrying amount and value less costs to sell and the depreciation of such assets to cease at Assets that meet the criteria to be classified as held for sale to presented separately in the statement of financial position and results of discontinued operations to be presented separately in statement of financial performance. IPSAS 44 Will impact the way the Tribunal accounts for non-curre assets held for sale and discontinued operations IPSAS 45- Property Plant and Equipment Plant and Equipment Equipment Plant and Equipment Population assets and measurement. Heritage assets we previously excluded from the scope of IPSAS 17 in IPSAS 45, heritage assets that satisfy the definition of PPE shall be recognised as asset they meet the criteria in the standard. IPSAS 45 has an additional guidance and illustrative examples. The standard has clarified exist principles e.g. valuation of land over or under the infrastructure assets, under-maintenance of assets and distinguishing significant pages.		
Assets that meet the criteria to be classified as held for sale to presented separately in the statement of financial position and results of discontinued operations to be presented separately in statement of financial performance. IPSAS 44 Will impact the way the Tribunal accounts for non-current assets held for sale and discontinued operations IPSAS 45- Property Plant and Equipment Plant and Equipment Fequipment Property Plant and Equipment Property Plant and Property Plan		held for sale to be measured at the lower of carrying amount and fair
Discontinued Operations Presented separately in the statement of financial position and results of discontinued operations to be presented separately in statement of financial performance. IPSAS 44 Will impact the way the Tribunal accounts for non-current assets held for sale and discontinued operations Applicable 1 st January 2025 The standard supersedes IPSAS 17 on Property, Plant and Equipment IPSAS 45 has additional guidance/ new guidance for heritage assets Infrastructure assets and measurement. Heritage assets we previously excluded from the scope of IPSAS 17 in IPSAS 45, heritage assets that satisfy the definition of PPE shall be recognised as asset they meet the criteria in the standard. IPSAS 45 has an additional application guidance for infrastructure assets, implementating guidance and illustrative examples. The standard has clarified exist principles e.g. valuation of land over or under the infrastructure assets, under-maintenance of assets and distinguishing significant pages.		value less costs to sell and the depreciation of such assets to cease and:
results of discontinued operations to be presented separately in statement of financial performance. IPSAS 44 Will impact the way the Tribunal accounts for non-current assets held for sale and discontinued operations Applicable 1st January 2025 The standard supersedes IPSAS 17 on Property, Plant and Equipmer IPSAS 45 has additional guidance/ new guidance for heritage assets Infrastructure assets and measurement. Heritage assets we previously excluded from the scope of IPSAS 17 in IPSAS 45, heritation assets that satisfy the definition of PPE shall be recognised as assets they meet the criteria in the standard. IPSAS 45 has an additional application guidance for infrastructure assets, implementating guidance and illustrative examples. The standard has clarified exist principles e.g. valuation of land over or under the infrastructure assets, under-maintenance of assets and distinguishing significant pages.		Assets that meet the criteria to be classified as held for sale to be
IPSAS 44 Will impact the way the Tribunal accounts for non-curre assets held for sale and discontinued operations Applicable 1st January 2025 The standard supersedes IPSAS 17 on Property, Plant and Equipment IPSAS 45 has additional guidance/ new guidance for heritage assets upreviously excluded from the scope of IPSAS 17 in IPSAS 45, heritage assets that satisfy the definition of PPE shall be recognised as asset they meet the criteria in the standard. IPSAS 45 has an additionapplication guidance for infrastructure assets, implementating guidance and illustrative examples. The standard has clarified exist principles e.g. valuation of land over or under the infrastructure assets, under-maintenance of assets and distinguishing significant pages.		
Applicable 1st January 2025 The standard supersedes IPSAS 17 on Property, Plant and Equipment IPSAS 45 has additional guidance/ new guidance for heritage assets where previously excluded from the scope of IPSAS 17 in IPSAS 45, heritage assets that satisfy the definition of PPE shall be recognised as asset they meet the criteria in the standard. IPSAS 45 has an additionapplication guidance for infrastructure assets, implementating guidance and illustrative examples. The standard has clarified exist principles e.g. valuation of land over or under the infrastructure assets, under-maintenance of assets and distinguishing significant pages.	Operations	
Property Plant and Plant and Equipment The standard supersedes IPSAS 17 on Property, Plant and Equipment IPSAS 45 has additional guidance/ new guidance for heritage assets we previously excluded from the scope of IPSAS 17 in IPSAS 45, heritage assets that satisfy the definition of PPE shall be recognised as asset they meet the criteria in the standard. IPSAS 45 has an additionapplication guidance for infrastructure assets, implementating guidance and illustrative examples. The standard has clarified exist principles e.g. valuation of land over or under the infrastructure assets, under-maintenance of assets and distinguishing significant pages.		IPSAS 44 Will impact the way the Tribunal accounts for non-current assets held for sale and discontinued operations
Plant and Equipment IPSAS 45 has additional guidance/ new guidance for heritage assets understructure assets and measurement. Heritage assets we previously excluded from the scope of IPSAS 17 in IPSAS 45, heritage assets that satisfy the definition of PPE shall be recognised as asset they meet the criteria in the standard. IPSAS 45 has an additionapplication guidance for infrastructure assets, implementating guidance and illustrative examples. The standard has clarified exist principles e.g. valuation of land over or under the infrastructure assets, under-maintenance of assets and distinguishing significant pages.	IPSAS 45-	
Infrastructure assets and measurement. Heritage assets we previously excluded from the scope of IPSAS 17 in IPSAS 45, herital assets that satisfy the definition of PPE shall be recognised as asset they meet the criteria in the standard. IPSAS 45 has an additionapplication guidance for infrastructure assets, implementating guidance and illustrative examples. The standard has clarified exist principles e.g. valuation of land over or under the infrastructure assets, under-maintenance of assets and distinguishing significant pages.	Property	The standard supersedes IPSAS 17 on Property, Plant and Equipment.
Equipment previously excluded from the scope of IPSAS 17 in IPSAS 45, herital assets that satisfy the definition of PPE shall be recognised as asset they meet the criteria in the standard. IPSAS 45 has an addition application guidance for infrastructure assets, implementating guidance and illustrative examples. The standard has clarified exist principles e.g. valuation of land over or under the infrastructure assets, under-maintenance of assets and distinguishing significant pages.	Plant and	
they meet the criteria in the standard. IPSAS 45 has an addition application guidance for infrastructure assets, implementating guidance and illustrative examples. The standard has clarified exist principles e.g. valuation of land over or under the infrastructure assets, under-maintenance of assets and distinguishing significant pages.	Equipment	previously excluded from the scope of IPSAS 17 in IPSAS 45, heritage
of infrastructure assets.		assets that satisfy the definition of PPE shall be recognised as assets if they meet the criteria in the standard. IPSAS 45 has an additional application guidance for infrastructure assets, implementation guidance and illustrative examples. The standard has clarified existing principles e.g. valuation of land over or under the infrastructure assets, under-maintenance of assets and distinguishing significant parts of infrastructure assets.

and equipment

IPSAS 45 Will impact the way the Tribunal accounts for property plant

Standard	Effective date and impact:
IPSAS 46 Measurement	Applicable 1st January 2025 The objective of this standard was to improve measurement guidance across IPSAS by: i. Providing further detailed guidance on the implementation of commonly used measurement bases and the circumstances under which they should be used. ii. Clarifying transaction costs guidance to enhance consistency across IPSAS; iii. Amending where appropriate guidance across IPSAS related to measurement at recognition, subsequent measurement and measurement related disclosures. The standard also introduces a public sector specific measurement bases called the current operational value. IPSAS 46 will impact the way the Tribunal measures assets and liabilities.
IPSAS 47- Revenue	Applicable 1st January 2026 This standard supersedes IPSAS 9- Revenue from exchange transactions, IPSAS 11 Construction contracts and IPSAS 23 Revenue from non- exchange transactions. This standard brings all the guidance of accounting for revenue under one standard. The objective of the standard is to establish the principles that an entity shall apply to report useful information to users of financial statements about the nature, amount, timing and uncertainty of revenue and cash flow arising from revenue transactions.
IPSAS 48- Transfer Expenses	IPSAS 47 will impact the way the fund measures revenue Applicable 1st January 2026 The objective of the standard is to establish the principles that a transfer provider shall apply to report useful information to users of financial statements about the nature, amount, timing and uncertainty of expenses and cash flow arising from transfer expense transactions. This is a new standard for public sector entities geared to provide guidance to entities that provide transfers on accounting for such transfers.

expenses

IPSAS 48 has no impact on the operations since there are no transfer

Standard	Effective date and impact:
IPSAS 49- Retirement Benefit Plans	Applicable 1st January 2026 The objective is to prescribe the accounting and reporting requirements for the public sector retirement benefit plans which provide retirement to public sector employees and other eligible participants. The standard sets the financial statements that should be presented by a retirement benefit plan. IPSAS 49 has no impact on the operations since there are no retirement benefits plans

iii. Early adoption of standards

The Tribunal did not early – adopt any new or amended standards in the financial year.

4. Summary of Significant Accounting Policies

a) Revenue recognition

Revenue from non-exchange transactions Transfers from other government entities

Revenues from non-exchange transactions with other government entities are measured at fair value and recognized on obtaining control of the asset (cash, goods, services and property) if the transfer is free from conditions and it is probable that the economic benefits or service potential related to the asset will flow to the entity and can be measured reliably. Recurrent grants are recognized in the statement of comprehensive income. Development/capital grants are recognized in the statement of financial position and realised in the statement of comprehensive income over the useful life of the assets that has been acquired using such funds.

b) Budget information

The original budget for FY 2023/24 was approved by the National Treasury as required, revisions or additional appropriations were made to the approved budget in accordance with specific approvals from the appropriate authorities. The additional appropriations are added to the original budget by the entity upon receiving the respective approvals in order to conclude the final budget.

The entity's budget is prepared on a different basis to the actual income and expenditure disclosed in the financial statements. The financial statements are prepared on accrual basis using a classification based on the nature of expenses in the statement of financial performance, whereas the budget is prepared on a cash basis. The amounts in the financial statements were recast from the

accrual basis to the cash basis and reclassified by presentation to be on the same basis as the approved budget. A comparison of budget and actual amounts, prepared on a comparable basis to the approved budget, is then presented in the statement of comparison of budget and actual amounts.

In addition to the Basis difference, adjustments to amounts in the financial statements are also made for differences in the formats and classification schemes adopted for the presentation of the financial statements and the approved budget.

A statement to reconcile the actual amounts on a comparable basis included in the statement of comparison of budget and actual amounts and the actuals as per the statement of financial performance has been presented.

c) Property, plant, and equipment

In the year under review, the Tribunal did not acquire any Equipment. However, the Equipment in the Tribunal was acquired by the Judiciary hence the Tribunal is s following for proper documentations, face value and transfer documents. once all the documents are available we ensure updated schedule of fixed assets. we have the updated inventory for all the Stocks and assets in the Tribunal

d) Intangible assets

Intangible assets acquired separately are initially recognized at cost. The cost of intangible assets acquired in a non-exchange transaction is their fair value at the date of the exchange. Following initial recognition, intangible assets are carried at cost less any accumulated amortization and accumulated impairment losses. Internally generated intangible assets, excluding capitalized development costs, are not capitalized and expenditure is reflected in surplus or deficit in the period in which the expenditure is incurred.

The useful life of the intangible assets is assessed as either finite or indefinite.

Currently the Tribunal has no Intangible assets.

e) Inventories

Inventory is measured at cost upon initial recognition. To the extent that inventory was received through non-exchange transactions (for no cost or for a nominal cost), the cost of the inventory is its fair value at the date of acquisition.

After initial recognition, inventory is measured at the lower of cost and net realizable value. However, to the extent that a class of inventory is distributed or deployed at no charge or for a nominal charge, that class of inventory is measured at the lower of cost and current replacement cost.

Net realizable value is the estimated selling price in the ordinary course of operations, less the estimated costs of completion and the estimated costs necessary to make the sale, exchange, or distribution.

Inventories are recognized as an expense when deployed for utilization or consumption in the ordinary course of operations of the Tribunal.

f) Provisions

Provisions are recognized when the Tribunal has a present obligation (legal or constructive) as a result of a past event, it is probable that an outflow of resources embodying economic benefits or service potential will be required to settle the obligation and a reliable estimate can be made of the amount of the obligation.

Where the Tribunal expects some or all of a provision to be reimbursed, for example, under an insurance contract, the reimbursement is recognized as a separate asset only when the reimbursement is virtually certain.

The expense relating to any provision is presented in the statement of financial performance net of any reimbursement.

g) Nature and purpose of reserves

The Tribunal creates and maintains reserves in terms of specific requirements.

h) Changes in accounting policies and estimates

The Tribunal recognizes the effects of changes in accounting policy retrospectively. The effects of changes in accounting policy are applied prospectively if retrospective application is impractical.

i) Foreign currency transactions

Transactions in foreign currencies are initially accounted for at the ruling rate of exchange on the date of the transaction. Trade creditors or debtors denominated in foreign currency are reported at the statement of financial position reporting date by applying the exchange rate on that date. Exchange differences arising from the settlement of creditors, or from the reporting of creditors at rates different from those at which they were initially recorded

during the period, are recognized as income or expenses in the period in which they arise.

j) Related parties

The Tribunal regards a related party as a person or an entity with the ability to exert control individually or jointly, or to exercise significant influence over the Tribunal, or vice versa. Members of key management are regarded as related parties and comprise the Tribunal Members, the CEO and Senior Managers.

k) Cash and cash equivalents

Cash and cash equivalents comprise cash on hand and cash at bank, short-term deposits on call and highly liquid investments with an original maturity of three months or less, which are readily convertible to known amounts of cash and are subject to insignificant risk of changes in value. Bank account balances include amounts held at the Central Bank of Kenya and at various commercial banks at the end of the financial period. For the purposes of these financial statements, cash and cash equivalents also include short term cash imprests and advances to authorised public officers and/or institutions which were not surrendered or accounted for at the end of the financial period.

Comparative figures

This is the Tribunals first year of financial operations and therefore we have no comparatives figures.

m) Subsequent events

There have been no events subsequent to the financial period end with a significant impact on the financial statements.

5. Significant Judgments and Sources of Estimation Uncertainty

The preparation of the Tribunal financial statements in conformity with IPSAS requires management to make judgments, estimates and assumptions that affect the reported amounts of revenues, expenses, assets and liabilities, and the disclosure of contingent liabilities, at the end of the reporting period. However, uncertainty about these assumptions and estimates could result in outcomes that require a material adjustment to the carrying amount of the asset or liability affected in future periods. State all judgements, estimates and assumptions made.

6. Transfers from Other Government Entities

Details	FY 2023-24	FY 2022-2023
	Kshs	Kshs
National Treasury	26,000,000	30,415,000
Total	26,000,000	30,415,000

6(b) Details on Transfers from other Government Entities

Entity sending the grant	Recognized in Financial Performance	FY 2023-24	FY 2022-23
National Treasury	26,000,000	Kshs 26,000,000	Kshs 30,415,000
Total	26,000,000	26,000,000	30,415,000

7. Fees

Details	FY 2023-24	FY 2022-23	
	Kshs	Kshs	
Fees	3,704,125	105,168	
Total	3,704,125	105,168	

8. Use of Goods and Services

Description	FY 2023-24	2022-2023
	Kshs	Kshs
Airtime	180,400	
Bank Charges	59,926	17,425
Catering Expenses	100,750	
Conference costs	2,422,137	1,723,400
Domestic Travel and Allowances	13,883,825	10,406,960
Exhibition Expenses	243,800	328,600
Foreign Travel and Allowances	339,931	2,276,949
General Office expenses	1,248,999	225,650
Office Rent	6,373,031	6,294,799
Repairs and Maintenance	10,000	157,600
Subscription fees	11,200	6,000
Training Expenses	865,250	1,549,000
Total	25,739,249	22,986,383

9. Tribunal Member Expenses

Description	FY 2023-24	2022-2023	
	Kshs	Kshs	
Chairman Honoraria	960,000	1,025,000	
Sitting Allowances	6,286,250	510,000	
Other Allowances	1,271,500	515,000	
Total	8,517,750	2,050,000	

10. Cash and Cash Equivalents

	FY 2023-24	FY 2022-2023
Cash and Cash Equivalent	Kshs	Kshs
Cash at Bank. KCB Capital Hill 1293409138	331,041	483,785
Total	331,041	483,785

11. Receivables from Exchange Transactions

Description	FY 2023-24	FY 2022-2023
	Kshs	Kshs
Imprest to staff	828,920	
Total	828,920	

12. Receivables from Non-Exchange Transactions

Description	FY 2023-24	FY 2022-2023
	Kshs	Kshs
Transfers from Treasury		5,000,000
Total	0	5,000,000

13. Trade Payables

	FY 2023-24	FY 2022-2023
	Kshs	Kshs
Trade Creditors	229,050	
Total	229,050	0

14. Cash Generated from Operating Activities

	FY 2023-24	2022-2023
	Kshs	Kshs
Surplus for the year	(4,552,874)	5,483,785
Adjustments	1	
Increase in receivables from exchange transactions	(828,920)	
Decrease Receivables from non-exchange transactions	5,000,000	(5,000,000)
Increase in Payables	229,050	
Net Cash from operating activities	(152,744)	483,785

15. Financial Risk Management

The Tribunal's activities expose it to various financial risks, including credit and liquidity risks and effects of changes in foreign currency. The Tribunal's overall risk management programme focuses on unpredictability of changes in the business environment and seeks to minimise the potential adverse effect of such risks on its performance by setting acceptable levels of risk. The entity does not hedge any risks and has in place policies to ensure that credit is only extended to customers with an established credit history.

The Tribunal's financial risk management objectives and policies are detailed below:

i) Credit risk

The Tribunal has exposure to credit risk, which is the risk that a counterparty will be unable to pay amounts in full when due. Credit risk arises from cash and cash equivalents and deposits with banks, as well as trade and other receivables and available-for-sale financial investments. Management assesses the credit quality of each customer, taking into account its financial position, past experience, and other factors. Individual risk limits are set based on internal or external assessment in accordance with limits set by the Senior Managers. The amounts presented in the statement of financial position are net of allowances for doubtful receivables, estimated by the entity's management based on prior experience and their assessment of the current economic environment.

The carrying amount of financial assets recorded in the financial statements representing the Entity's maximum exposure to credit risk without taking account of the value of any collateral obtained is made up as follows:

Description	Total amount Kshs	Fully performing Kshs	Past due Kshs	Impaired Kshs	
As at 30th June 2024					
Receivables	828,920	828,920	0	0	
Bank balances 331,041		331,041	0	0	
Total	1,159,961	1,159,961			

ii) Liquidity risk management

Ultimate responsibility for liquidity risk management rests with the Tribunal's Senior Management, who have built an appropriate liquidity risk management framework for the management of the entity's short, medium and long-term funding and liquidity management requirements. The entity manages liquidity risk through continuous monitoring of forecasts and actual cash flows.

iii) Market risk

The parent ministry has put in place an internal audit function to assist it in assessing the risk faced by the Entity on an ongoing basis, evaluate and test the design and effectiveness of its internal accounting and operational controls. Market risk is the risk arising from changes in market prices, such as interest rate, equity prices and foreign exchange rates which will affect the Entity's income or the value of its holding of financial instruments.

In the year under review the Tribunal did not have market risk exposure

iv) Capital Risk Management

The objective of the entity's capital risk management is to safeguard the Tribunal's ability to continue as a going concern. The Tribunal capital structure comprises of the following funds:

Description	FY 2023-24	2022-2023	
Description	Kshs	Kshs	
Retained Earnings	930,911	483,785	
Total Funds	930,911	483,785	
Total Borrowings		-	
Less: Cash and Bank Balances	331,041	483,785	
Net Debt/(Excess Cash And Cash Equivalents)		-	
Gearing	0%	0%	

Related Party Disclosures

Nature of related party relationships

Entities and other parties related to the entity include those parties who have ability to exercise control or exercise significant influence over its operating and financial decisions. Related parties include management personnel, their associates and close family members.

Government of Kenya

The Government of Kenya is the principal shareholder of the Tribunal, holding 100% equity interest. The Government of Kenya has provided full guarantees to all long-term lenders of the entity, both domestic and external.

Other related parties include:

- i) The Parent Ministry
- ii) Tribunal Members
- iii) Key Management

Relates Party Disclosures

Description	FY 2023-2024	FY 2022-2023	
	Kshs	Kshs	
a) Grants /Transfers from the Governmen	t		
Grants from National Government	26,000,000	30,415,000	
Total	26,000,000	30,415,000	
b) Key management compensation			
Tribunal members Emoluments	8,517,750	2,050,000	
Total	8,517,750	2,050,000	

- c) In the year under review the Tribunal Secretary officer and other key personnel compensation was paid at the parent Ministry.
- d) Transactions relating to electricity and water are paid as part of rent; thus, the Tribunal has no direct transactions with Kenya Power and Nairobi Water Company.

17. Events After the Reporting Period

There were no material adjusting and non-adjusting events after the reporting period.

18. Ultimate and Holding Entity

The entity is a Semi-Autonomous Government Agency under the National Treasury. Its ultimate parent is the Government of Kenya.

19. Currency

The financial statements are presented in Kenya Shillings (Kshs).

18. Appendices

Appendix 1: Progress on Follow-up of Auditor Recommendations

Reference No. on			Status:	Timeframe:
the external audit Report	Issue / Observations from Auditor	Management comments	(Resolved / Not Resolved)	(Put a date when you expect the issue to be resolved)

The Tribunal did not have any matters to follow up with the independent auditor

Tribunal Secretary

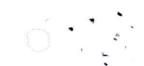
Jundentin

Date: 30/12024

Appendix II: Projects

The Competition Tribunal did not implement any project in the period under review.





Competition Tribunal
Annual Report and Financial Statements for the Year Ended 30th June 2024

Appendix III: Inter-Entity Transfers

Entity Name:	Competition Tribunal		
Transfers from National Tr	easury		
	Bank Statement Date	Amount (Kshs)	FY
Recurrent Grants	16/08/2023	6,500,000	2023/24
Recurrent Grants	14/11/2023	6,500,000	2023/24
Recurrent Grants	04/03/2024	6,500,000	2023/24
Recurrent Grants	20/05/2024	6,500,000	2023/24
Recurrent Grants			2020,21
	Total	26,000,000	

The above amounts have been communicated to and reconciled with the parent Ministry.

Appendix Iv: Recording of Transfers from Other Government Entities

Name of the MDA/Donor Transferring the funds	DA/Donor Date received as per bank statement		Statement of Financial Performance	Capital Fund	Total Amount - KES
National Treasury	16/08/2023	Recurrent	6,500,000		6,500,000
National Treasury	14/11/2023	Recurrent	6,500,000		6,500,000
National Treasury	04/03/2024	Recurrent	6,500,000		6,500,000
National Treasury	20/05/2024	Recurrent	6,500,000		6,500,000
National Treasury					
Total			26,000,000		26,000,000

Appendix VI: Reporting of Climate Relevant Expenditures

Project Name	Project Description	Project Objectives	Project Activities					Source Of Funds	Implementing Partners
				Q1	Q2	Q3	Q4		

The Tribunal did not have transactions under this category

Appendix VII: Disaster Expenditure Reporting Template

Column I	Column II	Column III	Column IV	Column V	Column VI	Column VII
Programme	Sub- programme	Disaster Type	Category of disaster related Activity that require expenditure reporting (response/recovery/mitigation/preparedness)	Expenditure item	Amount (Kshs.)	Comments

There were no expenditures relating to Disaster Management