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16/10/24

THIRTEENTH PARLIAMENT – THIRD SESSION – 2024

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REPORT OF:

THE MEDIATION COMMITTEE ON THE SUGAR BILL (*NATIONAL ASSEMBLY BILL  
NO. 34 OF 2022*)

PURSUANT TO ARTICLE 113 OF THE CONSTITUTION	
THE NATIONAL ASSEMBLY PAPERS LAID	
DATE: 16 OCT 2024	DAY: Wednesday
TABLED BY:	Hon. Emmanuel Wanyenze (Chairperson, Mediation Committee on Sugar Bill, 2022)
CLERK-AT THE-TABLE:	Anastacia

NATIONAL ASSEMBLY  
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OCTOBER 2024

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## CHAIRPERSON'S FOREWORD

This report contains proceedings of the Mediation Committee on the Sugar Bill (*National Assembly Bill No. 34 of 2022*). The Senate considered the Bill and transmitted their amendments to the National Assembly for consideration on 13<sup>th</sup> May 2024.

The National Assembly approved the Motion on the Report of the Committee of the Whole House on the consideration of Senate Amendments to the Sugar Bill, 2022 on Thursday, 1<sup>st</sup> August 2024. The Committee rejected some of the Senate amendments to the Bill warranting the committal of the Bill to the Mediation Committee according to Article 112 (2) (b) of the Constitution.

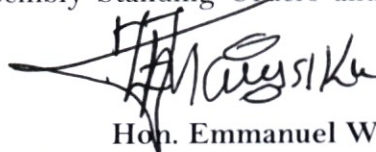
The Speaker of the National Assembly appointed Members to the Mediation Committee on 15<sup>th</sup> August 2024 as required by Standing Order 149 (2) of the National Assembly Standing Orders while the Speaker of the Senate appointed Senators to the Committee on 22<sup>nd</sup> August 2024 under provisions of Standing Order No. 166 (2) of the Senate Standing Orders.

The Committee held four (4) meetings to consider clauses of the Bill that were under mediation. The Committee developed an agreed version of the Bill in this meeting.

The Committee is grateful to the Offices of the Speakers and Clerks of both Houses of Parliament for the logistical and technical support accorded to it in the execution of its mandate.

Finally, I express my appreciation to Members of the Committee and the Committee Secretariat for their patience, sacrifice, endurance and commitment to the assignment that enabled the Committee to complete the task within the stipulated period.

It is now my pleasant privilege and honour to commend this report to the Houses for approval on behalf of the Mediation Committee pursuant to Article 113 (2) of the Constitution, Standing Order 150 (1) of the National Assembly Standing Orders and Standing Order 161 (1) of the Senate Standing Orders.



Hon. Emmanuel Wangwe, CBS, MP  
Chairperson, Mediation Committee on the Sugar Bill (N.A. Bill No. 34 of 2022)



## CHAPTER ONE

### 1 PREFACE

#### 1.1 ESTABLISHMENT OF THE COMMITTEE

1. The Mediation Committee on the Sugar Bill (*National Assembly Bill No. 34 of 2022*) was constituted by the Speaker of the National Assembly pursuant to Standing Order 149 (2) of the National Assembly Standing Orders and the Speaker of the Senate pursuant to Standing Order 166 (2) of the Senate Standing Orders on 15<sup>th</sup> and 22<sup>nd</sup> August 2024 respectively.

#### 1.2 MANDATE OF THE COMMITTEE

2. The Mediation Committee derives its mandate from the provisions of Articles 112 (b) and 113 of the Constitution, Standing Order 149 of the National Assembly Standing Orders and Standing Order 166 of the Senate Standing Orders which outline the functions of the Committee as follows:
  - i. *To consider Bills where the Houses do not agree on all or any of the amendments made by either Houses;*
  - ii. *To consider Bills where either House rejects a Motion that a Bill which originated in the other House be read a Second or Third time; and,*
  - iii. *To attempt to develop a version of the Bill that both Houses will pass.*

#### 1.3 COMMITTEE MEETINGS

3. The Committee held four (4) sittings to deliberate on the Sugar Bill (*National Assembly Bill No. 34 of 2022*) in accordance with the Constitution and relevant provisions of the Standing Orders of the Senate and the National Assembly.
4. During the first sitting, the Committee elected Hon. Emmanuel Wangwe, CBS, MP and Sen. James Kamau Murango, MP as Chairperson and Vice-Chairperson respectively pursuant to Standing Order 160 (4) of the Senate Standing Orders and Standing Order 149 (4) of the National Assembly Standing Orders.

### 1.3 COMMITTEE MEMBERSHIP

2. The Mediation Committee on the Sugar Bill (*National Assembly Bill No. 34 of 2024*) comprises the following Members:

#### **Chairperson**

Hon. Emmanuel Wangwe, CBS, MP  
Navakholo Constituency

#### **ODM Party**

#### **Vice-Chairperson**

Sen. James Kamau Murango, MP  
Kirinyaga County

#### **UDA Party**

Sen. Catherine Mumma, MP  
Nominated Senator  
**ODM Party**

Hon. Peter Masara, MP  
Suna West Constituency  
**ODM Party**

Sen. Richard Onyonka, MP  
Kisii County  
**Ford Kenya Party**

Sen. Agnes Kavindu, MP  
Machakos County  
**WDM Party**

Hon. (Dr.) John K. Mutunga, PhD, MP  
Tigania West Constituency  
**UDA Party**

Sen. David Wakoli, MP  
Bungoma County  
**Ford Kenya Party**

Hon. John Walter Owino, MP  
Awendo Constituency  
**ODM Party**

Hon. Nabii Nabwera Daraja, MP  
Lugari Constituency  
**ODM Party**

Hon. Justice Kemei, MP  
Sigowet/Soin Constituency  
**UDA Party**

Sen. Esther Okenyuri, MP  
Nominated Senator  
**UDA Party**

Sen. Samson Cherarkey, MP  
Nandi County  
**UDA Party**

Hon. John Makali, MP  
Kanduyi Constituency  
**Ford Kenya Party**

#### 1.4 COMMITTEE SECRETARIAT

3. The Committee was facilitated by the following staff:

i.	Ms. Gloria Wawira	-	Clerk Assistant I
ii.	Ms. Laureen Wesonga	-	Clerk Assistant I
iii.	Ms. Brigitta Mati	-	Legal Counsel I
iv.	Ms. Regina Munyao	-	Legal Counsel I
v.	Ms. Caroline Njue	-	Clerk Assistant II
vi.	Mr. Gerald Kadede	-	Legal Counsel II
vii.	Ms. Zainabu Sora	-	Serjeant-at-Arms II
viii.	Mr. Victor Kilimo	-	Clerk Assistant III
ix.	Mr. Hillary Kipngetich	-	Research Officer III
x.	Ms. Juliet Masinde	-	Media Relations Officer
xi.	Mr. Bernard Sika	-	Serjeant-at-Arms
xii.	Ms. Rose Omatere	-	Audio Assistant
xiii.	Mr. Collins Mahamba	-	Audio Assistant



## CHAPTER TWO

### 2 SENATE AMENDMENTS TO THE SUGAR BILL (NATIONAL ASSEMBLY BILL NO. 34 OF 2022)

#### 2.1 INTRODUCTION

4. The Sugar Bill (*National Assembly Bill No. 34 of 2022*) is sponsored by Hon. Emmanuel Wangwe, CBS, MP and co-sponsored by Sen. David Wakoli, MP.
5. The Bill was published vide Kenya Gazette Supplement No. 150 of 6<sup>th</sup> October 2022 and was considered and passed with amendments by the National Assembly on 27<sup>th</sup> September 2023. The Bill, being a Bill concerning counties was forwarded to the Senate for consideration pursuant to Standing Order 142 of the National Assembly Standing Orders.
6. The Senate considered and passed the Bill with amendments on 25<sup>th</sup> April 2024 and transmitted the amendments to the National Assembly seeking concurrence on 13<sup>th</sup> May 2024.
7. The National Assembly approved the Motion on the Report of the Committee of the Whole House on the consideration of Senate Amendments to the Sugar Bill, 2022 on Thursday, 1<sup>st</sup> August 2024. The Committee rejected some of the Senate amendments to the Bill warranting committal of the Bill to the mediation committee pursuant to Article 112 (2) (b) of the Constitution.

#### 2.2 CLAUSES UNDER MEDIATION

The following clauses of the Sugar Bill (*National Assembly Bill No. 34 of 2022*) were considered by the Mediation Committee:

##### Senate Amendment to Clause 2

8. Clause 2 of the Bill be amended by inserting the following new definition immediately after the definition of "*sugarcane manufacturers apex body*". "*Sugarcane zone means geographical area as set out in the Second Schedule where growers and millers are restricted to deliver and receive cane respectively*".

##### Deliberations and Justification

The Committee deliberated on the matter and resolved to redefine the definition of "*sugarcane catchment area*" to capture the aspect of election of farmers' representatives to the Board and cane management. The Committee held the position that zoning should not be introduced in the Bill because it was strongly opposed by farmers and other players in the sugar industry.

##### Senate Amendment to Clause 6

9. Clause 6 of the Bill be amended in:
  - a) sub-clause (1) by inserting the following new paragraph immediately after paragraph (e), "*(ea) one person of the gender that is least represented in the composition of the Board who has knowledge and experience in matters relating to the sugar industry appointed by Cabinet Secretary;*



*and (eb) one person representing persons living with disabilities or youth appointed by the council of county governors”.*

- b) subclause (2) by deleting the expression “*and (e)*” and substituting therefor the expression “*(e), (ea) and (eb)*”.

#### Deliberations and Justifications

**The Committee deliberated on the matter and agreed to drop the proposed amendment on the basis that representation in the Board caters for the proposed amendments, and further Mwongozo Code of Governance provides for between seven and nine board members whereas the proposed Sugar Board already has twelve.**

**The Committee further introduced a new subclause 2A to ensure that the principle of gender balance and representation of the youth, and persons with disabilities is adhered to. This subclause also introduces rotational voting within the catchment areas to ensure equal representation of counties in the Board.**

**Whereas the Cabinet Secretary has been tasked to make regulations on the rotational election, the Committee is of the view that the principle ought to be introduced in the main Act to ensure that the regulation making authority complies with the law when making regulations.**

#### **Senate Amendment to clause 19**

10. Clause 19 be amended by deleting subclause (1) and substituting therefor the following subclause:

- (1) *“A miller shall not purchase sugar crop from, or accept, sugar crop delivered by a grower and a grower shall not sell or deliver sugar crop to a miller, unless the:*
- a) grower is registered with, and has in force a valid supply agreement with the miller;*
  - b) factory of the miller is situated within the grower’s sugarcane zone; or*
  - c) grower is exempted from the requirement by the Board under section 19A”.*

#### Deliberations and Justification

**The Committee adopted the amendments to protect both the grower and miller from the cane poaching menace. Cane poaching has been rampant in the sugar industry and this has resulted to losses on the part of millers who cater for the cost of planting sugarcane only for it to be harvested by other millers. It also gives exception to the farmer and the millers where necessary. The clause was amended by deleting the words “*sugarcane zone*” and substituting with the words “*sugarcane catchment areas*”.**

#### **Senate Amendment to Clause 29**

11. Clause 29 be amended:

In subclause (1) by deleting the words “*nominated by universities*” appearing immediately after the words “*one person*” in paragraph (e) and substituting therefor the words “*representing the universities nominated by the Commission on University Education*”.

### Deliberations and Justification

The Committee deliberated on the clause and resolved to amend it by replacing a nominee of the universities with one person who has knowledge and experience in agricultural research in the sugarcane field nominated by the Cabinet Secretary. This is because it is not clear which is the apex body for private and public universities hence ambiguity on the nominating body. It is therefore easier for the nomination to be done by the Cabinet Secretary.

This will also ensure that the nominee is a person from a university that undertakes research on sugarcane and not just any other field that is not relevant to the sector.

### **Senate Amendment to Clause 38**

12. Clause 38 be amended as follows:

- (1) Subclause 38(6) be amended in Paragraph (d) by deleting the words “*and shall be managed by Kenya Rural Roads Authority of the catchment area*” appearing immediately after the words “*development and maintenance*” and substituting therefor the words “*of county roads and shall be allocated to county governments as a conditional grant on a pro rata basis*”.

### Deliberations and Justifications

The Committee deliberated on the matter and resolved to revise the amendment to have the fifteen per centum allocated for infrastructure development and maintenance managed by the Board and shared by the sugarcane producing regions on pro-rata basis. This is because the Bill provides that books of accounts of the Board shall be submitted to the National Assembly and Senate hence reduced chances of mismanagement of the Fund.

- (2) Inserting the following new subclause immediately after subclause (1), “*(1A) The provisions of subsection (1) shall not apply to imported industrial sugar*”.

### Deliberations and Justifications

The Committee unanimously rejected this proposal on the basis that there is no justification to exempt only imported industrial sugar from paying the Sugar Development Levy while all other imported sugar is subjected to the Levy.

### **Senate Amendment to Clause 59**

13. Clause 59 be deleted

### Deliberations and Justifications

The committee resolved to delete this clause since it is illegal to compel private companies to have farmer representatives in their boards. Private companies are private with intentions of making profit hence should be managed privately. There is also a possible



conflict of interest having a farmer sitting in the board of a company since they can easily be compromised in favour of the companies at the expense of the farmers.

The practice of having farmer representatives in boards of private companies is best left as a practice and custom at the discretion of millers and not a compelling legal provision as that would contravene the Companies Act, 2015.

#### **New Clause 19A**

14. The Bill be amended by inserting the following new clause immediately after clause 19:

*“19A. (1) A grower may deliver cane outside a sugarcane zone provided that the grower:*

- a) Has a pre-existing agreement with a miller outside the sugarcane zone;*
- b) Is not indebted to a miller or an out-grower institution within the sugarcane zone that they are situated; and*
- c) Has no supply agreement with a miller within the sugarcane zone that they are situated.*

*(2) The grower who fulfils the provisions of subsection (1) shall notify the Board of their intention to supply cane outside a sugarcane zone.*

*(3) The Cabinet Secretary shall prescribe regulations for the notification process under subsection (2)”.*

#### Deliberations and Justifications

The Committee adopted the new clause because it provides instances when farmers can deliver sugarcane to sugar companies that are outside their sugarcane catchment areas. The clause was however amended by deleting the words “*sugarcane zone*” and substituting with the words “*sugarcane catchment areas*”.

#### **New Clause 19B**

15. The Bill be amended by inserting the following new clause immediately after clause 19A:

*“19B. A miller may enter into a contract of cane supply with another miller if:*

- (c) the mill is located within the same sugarcane zone”.*

#### Deliberations and Justifications

The Committee adopted the amendment to ensure that millers supply sugarcane to milling companies within their sugarcane catchment areas. The paragraph was amended by deleting the words “*sugarcane zone*” and substituting with the words “*sugarcane catchment areas*”.

## **New Schedule**

(d) The Bill be amended by inserting the following new schedule immediately after the First Schedule:

**NEW SCHEDULE**  
**S.2, 19(1)(b), 19A**  
**SUGARCANE ZONES**

<b>SUGARCANE ZONES</b>	<b>COUNTIES</b>
Central	Kisumu, Southern Nandi and Kericho
Upper Western	Bungoma, Kakamega (excluding Mumias area), Trans Nzoia, Uasin Gishu and Northern Nandi
Lower Western	Mumias, Busia and Siaya
Southern	Migori, Homabay, Kisii and Narok
Coastal	Kwale, Tana River and Lamu

### Deliberations and Justifications

**The Committee adopted the new Schedule for purposes of elections and cane management in line with the recommendation in the Sugar Taskforce Report.**

**Further, sugarcane catchment areas will bring sanity in the sugar industry as it will bring an end to cane poaching which has resulted in losses for millers. This will encourage investment in the sector.**



## CHAPTER THREE

### 3 COMMITTEE OBSERVATION

Having considered the clauses of the Sugar Bill (National Assembly Bill No. 34 of 2022), the Committee observed that:

The Sugar Catchment Areas, which cover a number of counties (Central covers Kisumu, Southern Nandi and Kericho; Upper Western covers Bungoma, Kakamega (excluding Mumias area), Trans Nzoia, Uasin Gishu and Northern Nandi; Lower Western covers Mumias, Busia and Siaya; Southern covers Migori, Homabay, Kisii and Narok; and Coastal covers Kwale, Tana River and Lamu) will be used for election of representatives of growers in the Kenya Sugar Board. There is possibility that counties with many growers may get slots in the Board perpetually.

## CHAPTER FIVE

### 5 SCHEDULE OF PROPOSED AMENDMENTS

The Committee proposed the following amendments to be considered by the Houses in the Committee Stage:

#### CLAUSE 6

1. **THAT** clause 6 of the Bill be amended by inserting the following new subclause immediately after subclause (2) –
  - (2A) The appointing authority shall ensure, in so far as it is practical, that—
    - (a) not more than two thirds of the nominees are of the same gender, and that youth and persons with disabilities are represented in the composition of the Board.
    - (b) the election of members under Subsection (1)(b) shall be on rotational basis based on the counties within the catchment area.

#### Rationale

- a) **To ensure representation from the gender that has less representation, youth and persons with disability in line with Articles 54(2), 55 and 56 of the Constitution.**
- b) **To provide for election of members of the Board in the sugarcane catchment areas on a rotational basis to allow persons from different counties to sit in the Board.**

#### CLAUSE 19

2. **THAT** clause 19 of the Bill be amended—
  - (a) by deleting subclause (1) and substituting therefor the following new subclause—
    - (1) A miller shall not purchase sugar crop from, or accept, sugar crop delivered by a grower and a grower shall not sell or deliver sugar crop to a miller, unless the—
      - (a) grower is registered with, and has in force a valid supply agreement with the miller;
      - (b) factory of the miller is situated within the grower's sugarcane catchment area; or
      - (c) grower is exempted from the requirements by section 19A.
  - (b) in subsection (2) by deleting the words "*without reasonable cause*" appearing immediately after the words "*No miller shall*".

#### Rationale

- a) **The clause will bring sanity to the sugar industry as it will bring an end to the cane poaching menace which has resulted in losses to millers hence reduced investment in the sector.**

## CHAPTER FOUR

### 4 COMMITTEE RECOMMENDATION

From the above observation, the Committee recommends that:

The Cabinet Secretary puts in place regulations after enactment of the Bill providing that Board positions will be rotational among the different counties in the Catchment Areas to ensure that each county gets a chance to be represented in the Board.

b) **The amendment in subsection (2) is to protect the farmer as it mandates a miller to accept or collect sugar crop from the farmer.**

#### **CLAUSE 29**

3. **THAT** clause 29 of the Bill be amended in subclause (1) by deleting the words "*nominated by universities*" appearing immediately after the words "*one person*" in paragraph (e) and substituting therefor the words "*with knowledge and experience in agricultural research in sugar technology nominated by the Cabinet Secretary*";

#### Rationale

**Universities do not have an apex body to nominate a representative hence the proposal for the person to be nominated by the Cabinet Secretary to remove ambiguity on the nominating body.**

**The amendment also provides that the nominee should have knowledge and experience in agricultural research for value addition to the Board.**

#### **CLAUSE 38**

4. **THAT** clause 38 of the Bill be amended in subclause (6) by deleting paragraph (d) and substituting therefor the following new paragraph-

(d) fifteen per centum shall be allocated to sugarcane producing regions on pro-rata basis based on production capacity for infrastructural development and maintenance including roads and bridges and shall be managed by the Kenya Sugar Board.

#### Rationale

**The audited accounts of the Board shall be submitted to Parliament hence better oversight of the Fund unlike county governments where the money can be diverted to other uses. The funds shall be disbursed on pro-rata basis hence fairness to the areas.**

#### **CLAUSE 59**

5. **THAT** the Bill be amended by deleting clause 59.

#### Rationale

**The practice of having farmer representatives in boards of private companies is best left as a practice and custom at the discretion of millers and not a compelling legal provision since it will amount to an illegality.**



## NEW CLAUSES

6. **THAT** the Bill be amended by inserting the following new clauses immediately after clause 19—
- 19A.** (1) A grower may deliver cane outside a sugarcane catchment area provided that, the grower —
- (a) has no supply agreement with a miller within the sugarcane catchment area that they are situated in;
  - (b) is not indebted to a miller or an out-grower institution within the sugarcane catchment area; or
  - (c) has a pre-existing agreement with a miller situated outside the sugarcane catchment area.
- (2) The grower who intends to exercise the exemption under this section shall notify the Board of their intention to supply cane outside a sugarcane catchment area.
- (3) The Cabinet Secretary shall prescribe regulations for the notification process under subsection (2).

### Rationale

**To provide instances when farmers can deliver sugarcane to sugar companies that are outside their sugarcane catchment areas.**

**19B.** A miller may enter into a contract of cane supply with another miller if —

- (a) the factory of the miller is temporarily broken down; or
- (b) there is an over-supply of cane to the miller; and
- (c) the mill is located within the same sugarcane catchment area.

### Rationale

**To ensure that millers supply sugarcane to milling companies within their sugarcane catchment areas.**

## FIRST SCHEDULE

7. **THAT** the Bill be amended by deleting the First Schedule and substituting therefor the following new schedule-

**FIRST SCHEDULE**  
**S.2, 19(1), 19A, 19B(c)**  
**SUGARCANE CATCHMENT AREAS**

SUGARCANE CATCHMENT AREAS	COUNTIES
Central	Kisumu, Southern Nandi, and Kericho Counties.
Upper Western	Bungoma, Kakamega - excluding Mumias area, Trans Nzoia, Uasin Gishu, and

	Northern Nandi Counties.
Lower western	Mumias, Busia and Siaya Counties.
Southern	Migori, Homa Bay, Kisii, Narok Counties.
Coastal	Kwale, Tana River, and Lamu Counties.

Rationale

The new Schedule is for purposes of elections and cane management in line with the recommendation in the Sugar Taskforce Report.

**CLAUSE 2**

8. THAT clause 2 of the Bill be amended by—

- (a) deleting the definition of “Sugar catchment area” and substituting it with the following new definition—

*“Sugarcane catchment area” a geographical area where sugarcane farmers are clustered for purposes of election and cane management”*

Rationale

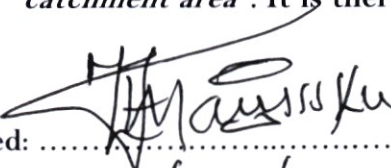
To provide that sugarcane catchment areas shall be used for purposes of elections and cane management.


- (b) inserting the following new definition immediately after the definition of the word “Cabinet Secretary”.

*“Cane Management” includes the research, contracting, agronomy, harvesting, transportation and delivery of cane”.*

Rationale

The term “cane management” has been used in definition of the term “sugarcane catchment area”. It is therefore important to define it.

Signed:   
 Date: 16/10/24

Signed:   
 Date: 16/10/2024

Hon. Emmanuel Wangwe, CBS, MP  
 Chairperson, Mediation Committee on  
 the Sugar Bill (N. A. Bill No. 34 of 2022)

Sen. Kamau Murango, MP  
 Vice-Chairperson, Mediation Committee  
 on the Sugar Bill (N. A. Bill No. 34 of 2022)

**THE NATIONAL ASSEMBLY**  
**PAPERS LAID**

**DATE: 16 OCT 2024**

Day: Wednesday

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**TABLED BY:** Hon. Emmanuel Wangwe (Chairperson,  
 Mediation Committee on Sugar Bill, 2022)

**CLERK-AT-THE-TABLE:** Anastacia





THIRTEENTH PARLIAMENT - THIRD SESSION - 2024

MEDIATION COMMITTEE ON THE SUGAR BILL (NATIONAL ASSEMBLY BILL NO. 34 OF 2022)

ADOPTION SCHEDULE

We, the undersigned Honorable Members of the Mediation Committee on the Sugar Bill (National Assembly Bill No. 34 of 2022) today, **Thursday, 15<sup>th</sup> October 2024** do hereby affix our signatures to this **Report of the Mediation Committee on the Sugar Bill (National Assembly Bill No. 34 of 2022)** to affirm our approval and confirm its accuracy, validity and authenticity:

S/NO.	NAME	SIGNATURE
1.	HON. EMMANUEL WANGWE, CBS, MP - CHAIRPERSON	
2.	SEN. JAMES KAMAU MURANGO, MP - VICE- CHAIRPERSON	
3.	SEN. CATHERINE MUMMA, MP	
4.	SEN. RICHARD ONYONKA, MP	
5.	HON. (DR.) JOHN MUTUNGA, PhD, MP	
6.	HON. JOHN WALTER OWINO, MP	
7.	HON. JUSTICE KIPSANG KEMEI, MP	
8.	SEN. SAMSON CHERARKEY, MP	
9.	HON. PETER MASARA, MP	
10.	SEN. AGNES KAVINDU, MP	
11.	SEN. DAVID WAKOLI, MP	
12.	HON. NABH NABWERA, MP	
13.	SEN. ESTHER OKENYURI, MP	
14.	HON. JOHN MAKALI, MP	



THIRTEENTH PARLIAMENT - THIRD SESSION - 2024

MINUTES OF THE 4<sup>TH</sup> SITTING OF THE MEDIATION COMMITTEE ON THE SUGAR BILL (NATIONAL ASSEMBLY BILL NO. 34 OF 2022) HELD IN COMMITTEE ROOM 12, NEW WING, MAIN PARLIAMENT BUILDING ON TUESDAY, 15<sup>TH</sup> OCTOBER 2024 AT 1.00 PM

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**PRESENT**

1. Hon. Emmanuel Wangwe, CBS, MP – **Chairperson**
2. Sen. James Kamau Murango, MP – **Vice-Chairperson**
3. Sen. Catherine Mumma, MP
4. Sen. Richard Onyonka, MP
5. Hon. (Dr.) John Mutunga, PhD, MP
6. Hon. John Walter Owino, MP
7. Hon. Justice Kemei, MP
8. Sen. Samson Cherarkey, MP
9. Hon. Peter Masara, MP
10. Sen. Agnes Muthama, MP
11. Sen. David Wakoli, MP
12. Hon. Nabii Nabwera, MP
13. Hon. John Makali, MP

**ABSENT WITH APOLOGY**

Sen. Esther Okenyuri, MP

**IN ATTENDANCE**

**COMMITTEE SECRETARIAT**

- |                          |   |                             |
|--------------------------|---|-----------------------------|
| 1. Ms. Gloria Wawira     | - | Clerk Assistant I           |
| 2. Ms. Lauren O. Wesonga | - | Clerk Assistant I           |
| 3. Ms. Brigitta Mati     | - | Legal Counsel I             |
| 4. Ms. Regina Munyao     | - | Legal Counsel II            |
| 5. Mr. Gerald Kadede     | - | Legal Counsel II            |
| 6. Ms. Zainabu Sora      | - | Serjeant-at-Arms II         |
| 7. Mr. Victor K. Kilimo  | - | Clerk Assistant III         |
| 8. Mr. Hillary Cheruiyot | - | Research Officer III        |
| 9. Ms. Edith Chepngeno   | - | Media Relations Officer III |
| 10. Ms. Juliet Masinde   | - | Media Relations Officer III |
| 11. Ms. Rose Omatere     | - | Audio Assistant             |
| 12. Mr. Eugene Luteshi   | - | Audio Assistant             |



## AGENDA

1. Prayers;
2. Preliminaries/Adoption of the Agenda;
3. Confirmation of Minutes;
4. Matters Arising;
5. **Consideration of clauses of the Sugar Bill (National Assembly Bill No. 34 of 2022) that are under mediation;**
6. **Adoption of the Report of the Mediation Committee on the Sugar Bill (National Assembly Bill No. 34 of 2022)**
7. Any other Business; and
8. Adjournment/Date of the Next Sitting.

**MIN. PSC/MC-SB/2024/12: PRELIMINARIES/ADOPTION OF THE AGENDA**

The meeting was called to order by the Chairperson at seventeen minutes past one O'clock and prayer said by Sen. David Wakoli, MP.

The Committee adopted the Agenda of the meeting having been proposed by Hon. John Walter Owino, MP and seconded by Sen. Richard Onyonka, MP.

The Chairperson then invited the meeting to deliberate on the day's Agenda.

**MIN. PSC/MC-SB/2024/13: CONFIRMATION OF MINUTES**

Minutes of the following Sittings were adopted as a true reflection of the proceedings:

1. Minutes of the 2<sup>nd</sup> Sitting having been proposed by Sen. Agnes Muthama, MP and seconded by Hon. Justice Kemei, MP; and
2. Minutes of the 3<sup>rd</sup> Sitting having been proposed by Hon. John Makali, MP and seconded by Sen. Cathrine Mumma, MP.

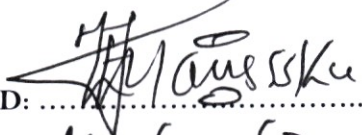
**MIN. PSC/MC-SB/2024/14: CONSIDERATION OF THE CLAUSES OF THE SUGAR BILL (NATIONAL ASSEMBLY BILL NO. 34 OF 2022) THAT ARE UNDER MEDIATION**

Members deliberated extensively on the clauses of the Sugar Bill (National Assembly Bill No. 34 of 2022) that are under mediation and agreed on the amendments contained in Chapter Five of the Report of the Mediation Committee on the Sugar Bill (National Assembly Bill No. 34 of 2022).

**MIN. PSC/MC-SB/2024/15: ADOPTION OF THE REPORT OF THE MEDIATION COMMITTEE ON THE SUGAR BILL (NATIONAL ASSEMBLY BILL NO. 34 OF 2022)**


The Report of the Mediation Committee on the Sugar Bill (National Assembly Bill No. 34 of 2022) was adopted having been proposed by Sen. David Wakoli, MP and seconded by Hon. Justice Kemei, MP.

There being no other business, the meeting was adjourned at twelve minutes past two O'clock.

SIGNED:  .....

DATE: 16/10/24 .....

HON. EMMANUEL WANGWE, CBS, MP  
CHAIRPERSON, MEDIATION COMMITTEE  
ON THE SUGAR BILL, 2022

  
SIGNED: .....

DATE: 16/10/2024 .....

SEN. JAMES K. MURANGO, MP  
VICE-CHAIRPERSON, MEDIATION  
COMMITTEE ON THE SUGAR  
BILL, 2022



THIRTEENTH PARLIAMENT - THIRD SESSION - 2024

MINUTES OF THE 3<sup>RD</sup> SITTING OF THE MEDIATION COMMITTEE ON THE SUGAR BILL (NATIONAL ASSEMBLY BILL NO. 34 OF 2022) HELD IN COMMITTEE ROOM 12, NEW WING, MAIN PARLIAMENT BUILDING ON WEDNESDAY, 9<sup>TH</sup> OCTOBER 2024 AT 12.30 PM

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**PRESENT**

1. Hon. Emmanuel Wangwe, CBS, MP – Chairperson
2. Sen. James Kamau Murango, MP – Vice-Chairperson
3. Sen. Catherine Mumma, MP
4. Hon. (Dr.) John Mutunga, PhD, MP
5. Hon. John Walter Owino, MP
6. Hon. Justice Kemei, MP
7. Sen. Samson Cherarkey, MP
8. Sen. Agnes Muthama, MP
9. Sen. David Wakoli, MP
10. Hon. Nabii Nabwera, MP
11. Hon. John Makali, MP
12. Hon. Peter Masara, MP
13. Sen. Esther Okenyuri, MP

**ABSENT WITH APOLOGY**

Sen. Richard Onyonka, MP

**IN ATTENDANCE**

**COMMITTEE SECRETARIAT**

- |                           |   |                             |
|---------------------------|---|-----------------------------|
| 1. Ms. Gloria Wawira      | - | Clerk Assistant I           |
| 2. Ms. Laureen O. Wesonga | - | Clerk Assistant I           |
| 3. Ms. Brigitta Mati      | - | Legal Counsel I             |
| 4. Ms. Regina Munyao      | - | Legal Counsel II            |
| 5. Ms. Caroline Njue      | - | Clerk Assistant II          |
| 6. Mr. Gerald Kadede      | - | Legal Counsel II            |
| 7. Ms. Zainabu Sora       | - | Serjeant-at-Arms II         |
| 8. Mr. Victor K. Kilimo   | - | Clerk Assistant III         |
| 9. Ms. Belinda Ogolla     | - | Research Officer III        |
| 10. Ms. Juliet Masinde    | - | Media Relations Officer III |
| 11. Ms. Rose Omatere      | - | Audio Assistant             |
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## AGENDA

1. Prayers;
2. Preliminaries/Adoption of the Agenda;
3. Confirmation of Minutes;
4. Matters Arising;
5. **Consideration of clauses of the Sugar Bill (National Assembly Bill No. 34 of 2022) that are under mediation;**
6. Any other Business; and
7. Adjournment/Date of the Next Sitting.

MIN. PSC/MC-SB/2024/09:

### PRELIMINARIES/ADOPTION OF THE AGENDA

The meeting was called to order at fourteen minutes to one O'clock and prayer said by the Chairperson.

The Committee adopted the Agenda of the meeting having been proposed by Hon. (Dr.) John Mutunga, PhD, MP and seconded by Sen. Esther Okenyuri, MP.

The Chairperson then invited the meeting to deliberate on the day's Agenda.

MIN. PSC/MC-SB/2024/10:

### CONSIDERATION OF THE CLAUSES OF THE SUGAR BILL (NATIONAL ASSEMBLY BILL NO. 34 OF 2022) THAT ARE UNDER MEDIATION

After extensive deliberations, the meeting resolved as follows:

1. **Sub-clause 38 (6) (d):** The percentage of the Sugar Development Levy (SDL) allocated for infrastructure development and maintenance shall be domiciled under the Kenya Sugar Board. The funds shall be disbursed by the Board on a pro rata basis.
2. **First Schedule:** Adopted the schedule proposed by the Senate as the Catchment and Sugar Management Areas.

The Committee Secretariat was tasked to redraft all clauses on zoning and present them to the Committee for consideration and adoption in the next meeting.

3. **Clause 6:** The appointing authority shall ensure that there is gender balance when appointing members of the Board.
4. **Clause 29:** The Cabinet Secretary responsible for Agriculture shall nominate a representative of universities from universities that are carrying out research on sugarcane.



MIN. NO PSC/MC-CB/2024/11:

ADJOURNMENT/DATE OF THE NEXT MEETING

There being no other business, the meeting was adjourned at two minutes past two O'clock. The next meeting will be held on Tuesday, 15<sup>th</sup> October 2024 at one O'clock.

SIGNED: .....

DATE: 15/10/24  
HON. EMMANUEL WANGWE, CBS, MP  
CHAIRPERSON, MEDIATION COMMITTEE  
ON THE SUGAR BILL, 2022

SIGNED: .....

DATE: 15/10/2024  
SEN. JAMES K. MURANGO, MP  
VICE-CHAIRPERSON, MEDIATION  
COMMITTEE ON THE SUGAR  
BILL, 2022

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THIRTEENTH PARLIAMENT - THIRD SESSION - 2024

MINUTES OF THE 2<sup>ND</sup> SITTING OF THE MEDIATION COMMITTEE ON THE SUGAR BILL (NATIONAL ASSEMBLY BILL NO. 34 OF 2022) HELD IN COMMITTEE ROOM 7 ON 1<sup>ST</sup> FLOOR, MAIN PARLIAMENT BUILDING ON THURSDAY, 26<sup>TH</sup> SEPTEMBER 2024 AT 1.00 PM

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PRESENT

1. Hon. Emmanuel Wangwe, CBS, MP – Chairperson
2. Sen. James Kamau Murango, MP – Vice-Chairperson
3. Sen. Catherine Mumma, MP
4. Sen. Richard Onyonka, MP
5. Hon. (Dr.) John Mutunga, PhD, MP
6. Hon. John Walter Owino, MP
7. Hon. Justice Kemei, MP
8. Sen. Samson Cherarkey, MP
9. Sen. Agnes Muthama, MP
10. Sen. David Wakoli, MP
11. Hon. Nabii Nabwera, MP
12. Hon. John Makali, MP
13. Hon. Peter Masara, MP
14. Sen. Esther Okenyuri, MP

IN ATTENDANCE

COMMITTEE SECRETARIAT

- |                           |   |                             |
|---------------------------|---|-----------------------------|
| 1. Ms. Gloria Wawira      | - | Clerk Assistant I           |
| 2. Ms. Laureen O. Wesonga | - | Clerk Assistant I           |
| 3. Ms. Brigitta Mati      | - | Legal Counsel I             |
| 4. Ms. Regina Munyao      | - | Legal Counsel II            |
| 5. Ms. Caroline Njue      | - | Clerk Assistant II          |
| 6. Mr. Gerald Kadede      | - | Legal Counsel II            |
| 7. Mr. Gilbert Juma       | - | Legal Counsel II            |
| 8. Mr. Victor K. Kilimo   | - | Clerk Assistant III         |
| 9. Mr. Hillary Cheruiyot  | - | Research Officer III        |
| 10. Ms. Belinda Ogolla    | - | Research Officer III        |
| 11. Ms. Edith Chepngeno   | - | Media Relations Officer III |
| 12. Mr. Collins Mahamba   | - | Audio Assistant             |

AGENDA

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1. Prayers;
2. Preliminaries/Adoption of the Agenda;
3. Confirmation of Minutes;



4. Matters Arising;
5. **Consideration of clauses of the Sugar Bill (National Assembly Bill No. 34 of 2022) that are under mediation;**
6. Any other Business; and
7. Adjournment/Date of the Next Sitting.

**MIN. PSC/MC-SB/2024/05: PRELIMINARIES/ADOPTION OF THE AGENDA**

The meeting was called to order by the Chairperson at thirteen minutes past one O'clock and prayer said by Sen. James Murango, MP.

The Committee adopted the Agenda of the meeting having been proposed by Sen. Samson Cherarkey, MP and seconded by Hon. Justice Kemei, MP.

The Chairperson then invited the meeting to deliberate on the day's Agenda.

**MIN. PSC/MC-SB/2024/06: CONFIRMATION OF MINUTES**

Minutes of the 1<sup>st</sup> Sitting were adopted having been proposed by Sen. Samson Cherarkey, MP and seconded by Hon. Nabii Nabwera, MP.

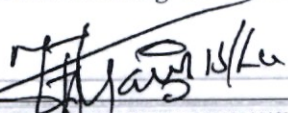
**MIN. PSC/MC-SB/2024/07: CONSIDERATION OF THE CLAUSES OF THE SUGAR BILL (NATIONAL ASSEMBLY BILL NO. 34 OF 2022) THAT ARE UNDER MEDIATION**

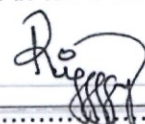
After extensive deliberations, the meeting resolved as follows:

1. **Sub-clause 38 (6) (d):** The Committee deferred the resolution on the institution that will be in charge of the Sugar Development Levy (SDL) allocated for infrastructure development and maintenance.
2. **Insertion of new sub-clause 38 (1A):** The Committee deleted the new sub-clause meaning that all imported sugar shall be required to pay the Sugar Development Levy.
3. **Clause 59:** The Committee Secretariat was tasked to research on the implication of providing that a grower "may" sit on the Board of Directors of a private milling company.

**MIN. NO PSC/MC-CB/2024/08: ADJOURNMENT/DATE OF THE NEXT MEETING**

There being no other business, the meeting was adjourned at twenty-seven minutes past two O'clock. The next meeting will be held on Thursday, 3<sup>rd</sup> October 2024 at one O'clock.

SIGNED:   
 DATE: ...15/10/2024  
 HON. EMMANUEL WANGWE, CBS, MP  
 CHAIRPERSON, MEDIATION COMMITTEE  
 ON THE SUGAR BILL, 2022

SIGNED:   
 DATE: ...15/10/2024  
 SEN. JAMES K. MURANGO, MP  
 VICE-CHAIRPERSON, MEDIATION  
 COMMITTEE ON THE SUGAR  
 BILL, 2022



THIRTEENTH PARLIAMENT - THIRD SESSION - 2024

MINUTES OF THE 1<sup>ST</sup> SITTING OF THE MEDIATION COMMITTEE ON THE SUGAR BILL (NATIONAL ASSEMBLY BILL NO. 34 OF 2022) HELD IN COMMITTEE ROOM 7 ON 1<sup>ST</sup> FLOOR, MAIN PARLIAMENT BUILDING ON WEDNESDAY, 18<sup>TH</sup> SEPTEMBER 2024 AT 1.00 PM

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**PRESENT**

1. Hon. Emmanuel Wangwe, CBS, MP
2. Sen. James Kamau Murango, MP
3. Sen. Catherine Mumma, MP
4. Sen. Richard Onyonka, MP
5. Hon. (Dr.) John Mutunga, PhD, MP
6. Hon. John Walter Owino, MP
7. Hon. Justice Kemei, MP
8. Sen. Samson Cherarkey, MP
9. Sen. Agnes Muthama, MP
10. Sen. David Wakoli, MP
11. Hon. Nabii Nabwera, MP
12. Hon. John Makali, MP

**ABSENT WITH APOLOGY**

1. Hon. Peter Masara, MP
2. Sen. Esther Okenyuri, MP

**IN ATTENDANCE**

**COMMITTEE SECRETARIAT**

- |                           |   |                                 |
|---------------------------|---|---------------------------------|
| 1. Mr. Dima Dima          | - | Deputy Director, Legal Services |
| 2. Ms. Gloria Wawira      | - | Clerk Assistant I               |
| 3. Ms. Laureen O. Wesonga | - | Clerk Assistant I               |
| 4. Ms. Brigitta Mati      | - | Legal Counsel I                 |
| 5. Ms. Caroline Njue      | - | Clerk Assistant II              |
| 6. Mr. Gerald Kadede      | - | Legal Counsel II                |
| 7. Mr. Gilbert Juma       | - | Legal Counsel II                |
| 8. Mr. Victor K. Kilimo   | - | Clerk Assistant III             |
| 9. Mr. Hillary Cheruiyot  | - | Research Officer III            |
| 10. Mr. Muhumed Shillow   | - | Research Officer III            |
| 11. Ms. Pamela Kimwattan  | - | Protocol Officer III            |
| 12. Mr. Benard Sika       | - | Serjeant-at-Arms                |
| 13. Mr. Danton Kimutai    | - | Audio Assistant                 |
-

## AGENDA

1. Prayers
2. Preliminaries/Adoption of the Agenda
3. Confirmation of Minutes
4. Matters Arising
5. Election of the Chairperson and Vice-Chairperson
6. Briefing on the clauses of the Sugar Bill (National Assembly Bill No. 34 of 2022) that are under mediation
7. Any other Business
8. Adjournment/Date of the Next Sitting

**MIN. PSC/MC-SB/2024/01: PRELIMINARIES/ADOPTION OF THE AGENDA**

The meeting was called to order at twenty-two minutes past one O'clock with prayer by Ms. Gloria Wawira, Committee Clerk. She then requested everyone present in the meeting to introduce themselves before briefing the Committee on their mandate as provided in Article 113 of the Constitution, Standing Order 149 of the National Assembly Standing Orders and Standing Order 166 of the Senate Standing Orders.

The Committee adopted the Agenda of the meeting having been proposed by Hon. John Makali, MP and seconded by Sen. Richard Onyonka, MP.

**MIN. PSC/MC-SB/2024/02: ELECTION OF THE CHAIRPERSON AND VICE-CHAIRPERSON**

The Committee Clerk informed Members that following establishment of the Mediation Committee, there were two vacant positions; the Chairperson and the Vice-Chairperson. The Committee Clerk then invited nomination of candidates interested in the two positions.

Sen. Samson Cherarkey, MP proposed that Hon. Emmanuel Wangwe, CBS, MP and Hon. James Kamau Murango, MP be nominated as Chairperson and Vice-Chairperson of the Committee respectively. Consequently, Sen. David Wakoli, MP seconded the nomination of Hon. Emmanuel Wangwe, CBS, MP as the Chairperson of the Committee, while Hon. Nabii Nabwera, MP seconded the nomination of Sen. James Kamau Murango, MP as the Vice-Chairperson of the Committee.

Pursuant to Standing Order 149 (4), the Committee Clerk declared Hon. Emmanuel Wangwe, CBS, MP and Sen. James Kamau Murango, MP as the duly elected Chairperson and Vice-Chairperson of the Committee.

The Committee Clerk thereafter invited the Chairperson to take the Chair and make his remarks. Hon. Emmanuel Wangwe, CBS, MP thanked the Members for nominating him to serve as the Chairperson of the Committee. He requested Members of the Committee to focus on concluding consideration of the long-awaited Bill.

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**MIN. PSC/MC-SB/2024/03: BRIEFING ON THE CLAUSES OF THE SUGAR BILL THAT ARE UNDER MEDIATION**

The Chairperson invited the Committee Secretariat to brief the Committee on the clauses of the Bill that were under mediation. Ms. Laureen Wesonga, Committee Clerk, informed the meeting that the Mediation Committee needs to agree on the following:



- i. Whether to go the zoning way as proposed by the Senate or the regional catchment areas way as proposed by the National Assembly;
- ii. Whether to increase the membership of the Kenya Sugar Board to fourteen by adding a member from the least represented gender and a representative of persons living with disability/youth;
- iii. The nominating body for the representative of universities in the Board of Directors of the Sugar Research Institute;
- iv. The institution that will be in charge of the percentage of SDL allocated for infrastructure development and maintenance;
- v. Whether imported industrial sugar should be exempted from payment of SDL;
- vi. Whether growers should be represented in the Board of Directors of private milling companies; and
- vii. Whether to adopt the sugar zones proposed by the Senate or sugar catchment areas proposed by the National Assembly.

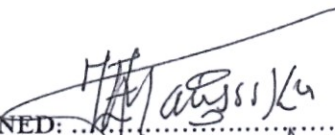
**Committee Resolution**

The meeting resolved that Members be given time to familiarize themselves with the clauses under mediation and the general provisions of the Bill before meeting to make a decision on the clauses.

MIN. NO PSC/MC-CB/2024/04:

**ADJOURNMENT/DATE OF THE NEXT MEETING**

There being no other business, the meeting was adjourned at two minutes past two O'clock. The next meeting will be held on Wednesday, 25<sup>th</sup> September 2024 at one O'clock.

SIGNED:  .....

DATE: 18/09/2024  
 HON. EMMANUEL WANGWE, CBS, MP  
 CHAIRPERSON, MEDIATION COMMITTEE  
 ON THE SUGAR BILL, 2022

SIGNED:  .....

DATE: 18/09/2024  
 SEN. JAMES K. MURANGO, MP  
 VICE-CHAIRPERSON, MEDIATION  
 COMMITTEE ON THE SUGAR  
 BILL, 2024

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**REPUBLIC OF KENYA**

**THIRTEENTH PARLIAMENT - (THIRD SESSION)**

**THE NATIONAL ASSEMBLY  
COMMUNICATION FROM THE CHAIR**

*(No. 044 of 2024)*

**ON**

**APPOINTMENT OF MEMBERS TO THE MEDIATION COMMITTEE ON  
THE SUGAR BILL, 2022**

**Honourable Members,**

1. As you are all aware, on Thursday, 1<sup>st</sup> August 2024, the House approved the Motion on the Report of the Committee of the Whole House on the consideration of the Senate amendments to the Sugar Bill (National Assembly Bill No. 34 of 2022). Notably, the Committee had rejected some of the Senate amendments to the Bill. This decision consequently committed the Bill to a Mediation Committee in accordance with the provisions of Article 112 of the Constitution and Standing Order 149.
2. **Honourable Members,** Article 113 of the Constitution requires that whenever a Bill is referred to a mediation committee, the Speakers of the Houses of Parliament shall appoint an equal number of Members from both Houses to attempt to develop a version of the Bill for consideration by the Houses of Parliament.
3. In this regard, **Honourable Members,** having consulted with the Leader of the Majority Party and the Leader of the Minority Party, I have appointed the following Members to represent the National Assembly in the Mediation Committee on the Sugar Bill, 2022—
  - (i) The Hon. Emmanuel Wangwe, CBS, MP;
  - (ii) The Hon. (Dr.) John Mutunga, MP;
  - (iii) The Hon. Justice Kemei, MP;
  - (iv) The Hon. John Okwisia Makali, MP;



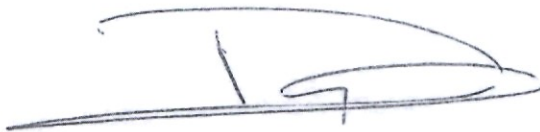
- (v) The Hon. Nabii Nabwera Daraja, MP;
- (vi) The Hon. John Walter Owino, MP; and
- (vii) The Hon. Peter Masara, MP.

**4. Honourable Members,** the aforementioned Members will await the appointment of Senators to the Mediation Committee for the Committee to be fully constituted, for purposes of commencing the mediation process. Once I receive a Message from the Senate to that effect, I will convey the same to the House.

**5.** Thereafter, the Mediation Committee will embark on an attempt to develop a version of the Bill for consideration by the Houses of Parliament in accordance with Article 113 of the Constitution.

**The House is accordingly guided.**

**I thank you!**



**THE RT. HON. (DR.) MOSES F. M. WETANG'ULA, EGH, MP**  
**SPEAKER OF THE NATIONAL ASSEMBLY**

Thursday, 15<sup>th</sup> August 2024



**REPUBLIC OF KENYA**

**THIRTEENTH PARLIAMENT— (THIRD SESSION)  
THE NATIONAL ASSEMBLY  
COMMUNICATION FROM THE CHAIR**

\_\_\_\_\_ (No. 045 of 2024) \_\_\_\_\_

**ON**

**RESUMPTION OF SITTINGS FOR THE THIRD PART OF THE THIRD  
SESSION**

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**Honourable Members,**

1. I wish to welcome you back to the House for the Third and last Part of the Third Session of the 13<sup>th</sup> Parliament. I note that the recess was a working break for most Committees, given the vetting of nominees proposed for appointment to various State offices and other priority matters that were referred to Committees before and during the recess period. Nevertheless, it is my hope that you managed to spend some valuable time with your families and constituents and are now rejuvenated and ready to tackle the business that lies ahead.
2. **Honourable Members**, as we resume our sittings, the House is expected to transact several priority business, some of which is already before Committees. These include consideration of nominees for appointment as Inspector-General of the National Police Service, and the Director-General of the Competition Authority, which have statutory timelines. Additionally, the House shall consider key Bills that are at various stages of consideration, including four (4) National Assembly Bills and two (2) Senate Bills that are currently under Mediation Stage. The Bills are—

(a) the **Sugar Bill (National Assembly Bill No. 34 of 2022)**. With regard to this Bill, you will recall that on 1<sup>st</sup> August 2024, this House considered and rejected some of the Senate amendments to the Bill, necessitating mediation on the Bill. Consequently, I proceeded to appoint nine (9) Members to the Mediation Committee and designated the **Hon. Emmanuel Wangwe, CBS, MP**, who is also the sponsor of the Bill, as the Co-Chairperson. In reference to this, I have since received communication from the Senate designating the following Senators to the Committee—

- (1) Sen. James Murango, MP;
- (2) Sen. Richard Onyonka, EBS, MP;
- (3) Sen. David Wafula, MP;
- (4) Sen. Catherine Mumma, MP;
- (5) Sen. Samson Cherarkey, MP;
- (6) Sen. Agnes Muthama, MP; and
- (7) Sen. Esther Okenyuri, MP.

**Honourable Members**, now that the Senate has appointed Members to the Mediation Committee, the Committee is fully constituted and should embark on attempting to develop a mediated version of the Bill in accordance with the provisions of Article 113 of the Constitution.

(b) the **National Rating Bill (National Assembly Bill No. 55 of 2022)** is another Bill undergoing mediation process. The Bill was referred to a Mediation Committee that is co-chaired by the **Hon. Joash Nyamoko, MP**, the Chairperson of the Departmental Committee on Lands.



- (c) The third Bill under mediation is the **Water (Amendment) Bill (National Assembly Bill No. 33 of 2023)**. The Mediation committee is co-chaired by the **Hon. Kangogo Bowen, MP**, Chairperson of the Departmental Committee on Blue Economy, Water and Irrigation.
- (d) the **Conflict of Interest Bill (National Assembly Bill No. 12 of 2023)** sponsored by the Leader of the Majority Party is another Bill awaiting mediation. The Bill was referred to a Mediation Committee that is co-chaired by the **Hon. George Murugara, CBS, MP**, Chairperson of the Departmental Committee on Justice and Legal Affairs.
- (e) the **Employment (Amendment) Bill (Senate Bill No. 11 of 2022)** which is sponsored by Sen. Samson Cherarkey, MP is the fifth Bill also awaiting to be processed through Mediation under Article 113 of the Constitution. The Bill was lost at Second Reading on 5<sup>th</sup> March 2024. It was referred to a Mediation Committee that is co-chaired by the **Hon. Eric Muchangi, MP**, Chairperson of the Departmental Committee on Labour.
- (f) the **Natural Resources (Benefit Sharing) Bill (Senate Bill No. 6 of 2022)** which is sponsored by Sen. Danson Mungatana, MP, was lost at Second Reading on 12<sup>th</sup> March 2024, is also awaiting Mediation. It was referred to a Mediation Committee that is co-chaired by the **Hon. David Gikaria, CBS, MP**, Chairperson of the Departmental Committee on Environment, Forestry and Mining.

3. **Honourable Members**, Article 113 provides that a Mediation Committee must report back to both Houses with an agreed version of the Bill, or lack thereof, within thirty days of its establishment. I urge co-chairpersons and the mediation teams representing the House to expedite consideration of the six (6) Bills for their progression to the next stage. This will bring a timely conclusion to the bicameral processes relating to the Bills.
4. Further, **Hon. Members**, the House is expected to consider Senate amendments, if any, to three (3) Bills passed by the House before the recess, that are meant for financing of our counties. These are **the Division of Revenue (Amendment) Bill, 2024**, the **County Allocation of Revenue Bill, 2024** and the **County Government Additional Allocations Bill, 2024**.
5. On behalf of the Leadership of the House and indeed on my own behalf, may I reiterate our readiness and availability to support the House, its committees, and its Members, both individually and collectively, to discharge the great public duty bestowed on us. I therefore urge each one of you to diligently undertake your national duty, appreciating that your dedication to your constituents and the nation, is paramount.
6. **Honourable Members**, you may also recall that I had informed the House of the temporary suspension of the Question Time to afford the newly appointed Cabinet Secretaries time to familiarize themselves with their respective dockets. Noting the passage of time since the Cabinet Secretaries assumed their new responsibilities, and following consultations with the Leader of the Majority Party, I now wish to inform the House that we will



resume Question Time starting tomorrow, Wednesday 18<sup>th</sup> September, 2024.

7. In this regard, and as indicated in the Notice of Questions in today's Order Paper, the Cabinet Secretary for Education is scheduled to appear in plenary tomorrow afternoon to respond to, among other matters, the progress in implementing the commitments made during the Member's *Kamukunji* held on Tuesday, 20<sup>th</sup> August 2024 regarding the *New Higher Education Funding Model*.
8. Additionally, the Cabinet Secretary shall also address other issues of concern in the education sector including incidents of school fires and unrest across the country, and the general safety of learners. Particular attention shall be paid to the tragic incident at the *Hillside Endarasha Academy* in Nyeri County, where we unfortunately lost twenty-one (21) learners. This incident represents a tragic loss to the nation and the House must be fully apprised of its cause and the remedial measures proposed to be taken by the Ministry. On behalf of the House and indeed on my own behalf, I wish to extend our deepest condolences to the affected families.

Having said that **Honourable Members,**

**May I therefore request that we all stand to observe a minute of silence in honour of the young departed souls.**

**I thank you!**

  
**THE RT. HON. (DR.) MOSES F.M. WETANG'ULA, EGH, MP**  
**SPEAKER OF THE NATIONAL ASSEMBLY**

Tuesday, 17<sup>th</sup> September 2024



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REPUBLIC OF KENYA

Telegraphic Address  
'Bunge', Nairobi  
Telephone 2848000  
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Clerk's Chambers  
The Senate  
Parliament Buildings  
P. O. Box 41842 -00100  
Nairobi, Kenya

PARLIAMENT  
OFFICE OF THE CLERK OF THE SENATE

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**SENATE AMENDMENTS TO THE SUGAR BILL (NATIONAL ASSEMBLY BILLS NO. 34  
OF 2022)**

The following amendments to the **Sugar Bill (National Assembly Bills No. 34 of 2022)** was passed by the Senate on Thursday, 25<sup>th</sup> April, 2024 -

**CLAUSE 6**

**THAT** Clause 6 of the Bill be amended in-

- (a) subclause (1) by inserting the following new paragraph immediately after paragraph (e) -
  - (ea) one person of the gender that is least represented in the composition of the Board who has knowledge and experience in matters relating to the sugar industry appointed by Cabinet Secretary; and
  - (eb) one person representing persons living with the disabilities or youth appointed by the council of county governors;
- (b) subclause (2) by deleting the expression "and (e)" and substituting therefor the expression "(e), (ea) and (eb)".

**CLAUSE 17**

**THAT** the Bill be amended by inserting the following new heading immediately after clause 17.

**PART III -LICENSING AND REGISTRATION**

**CLAUSE 19**

**THAT** Clause 19 of the Bill be amended by -

- (a) deleting subclause (1) and substituting therefor the following new subclause -

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- (1) A miller shall not purchase sugar crop from, or accept, sugar crop delivered by a grower and a grower shall not sell or deliver sugar crop to a miller, unless the —
- (a) grower is registered with, and has in force a valid supply agreement with the miller;
  - (b) factory of the miller is situated within the grower's sugarcane zone; or
  - (c) grower is exempted from the requirement by the Board under section 19A.
- (b) deleting the heading appearing immediately after the subclause (3).

#### CLAUSE 29

THAT clause 29 of the Bill be amended —

- (a) in subclause (1) by —
  - (i) deleting paragraph (d) and substituting therefor the following new paragraph—

(d) one person with knowledge of and experience in the operation of sugar industry nominated by the Council of County Governors;
  - (ii) deleting the words “nominated by universities” appearing immediately after the words “one person” in paragraph (e) and substituting therefor the words “representing the universities nominated by the Commission on University Education”;
- (b) by inserting the following new subclause immediately after subclause (1) —

(1A) The Cabinet Secretary shall appoint the members under subsection (1), (a), (b)(c) (d) and (e) by notice in the *Gazette*.

#### CLAUSE 38

1) THAT clause 38(6) be amended in—

- (a) paragraph (b) by inserting the words “allocated to the Kenya Sugar Research and Training Institute ” immediately after the words “ research and training”; and
- (b) paragraph (d) by deleting the words “and shall be managed by Kenya Rural Road Authority of the catchment area” appearing immediately after the words “development and maintenance” and substituting therefor the words “of county roads and shall be allocated to county governments as a conditional grant on a pro rata basis”.

2) THAT Clause 38 of the Bill be amended by inserting the following new subclause immediately after subclause (1) –

(1A) The provisions of sub-section (1) shall not apply to imported industrial sugar.

#### CLAUSE 43

THAT clause 43 be amended in subclause (2) by inserting the words “and the Senate” immediately

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after the words "the National Assembly".

**CLAUSE 59**

**THAT** the Bill be amended by deleting clause 59.

**CLAUSE 60**

**THAT** clause 60 of the Bill be amended in subclause (2) by inserting the following new paragraph immediately after paragraph (k) —

(ka) the procedure for election of farmers and millers representatives to the Board and the pricing committee.

**NEW CLAUSE 19A**

**THAT** the Bill be amended by inserting the following new clause immediately after clause 19—

**19A.** (1) A grower may deliver cane outside a sugarcane zone provided that the grower, — Exemption from cane supply restriction.

- (a) has a pre-existing agreement with a miller outside the sugarcane zone;
- (b) is not indebted to a miller or an outgrower institution within the sugarcane zone that they are situated; and
- (c) has no supply agreement with a miller within the sugarcane zone that they are situated.

(2) the grower who fulfils the provisions of subsection (1) shall notify the Board of their intention to supply cane outside a sugarcane zone.

(3) The Cabinet Secretary shall prescribe regulations for the notification process under subsection (2).

**NEW CLAUSE 19B**

**19B.** A miller may enter into a contract of cane supply with another miller if — Intermillar agreements.

- (a) the millers factory is temporally broken down; or
- (b) there is an over supply of cane to the miller; and
- (c) the mill is located within the same sugarcane Zone.

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## NEW SCHEDULE

THAT the Bill be amended by inserting the following new schedule immediately after the First Schedule-

**NEW SCHEDULE**  
**S.2, 19(1)(b), 19A.**  
**SUGARCANE ZONES.**

SUGARCANE ZONES	COUNTIES
Central	Kisumu, Southern Nandi, and Kericho Counties.
Upper Western	Bungoma, Kakamega - excluding Mumias area, Trans- Nzoia, Uasin-Gishu, and Northern Nandi Counties.
Lower Western	Mumias, Busia and Siaya Counties.
Southern	Migori, Homa Bay, Kisii, Narok Counties.
Coastal	Kwale, Tana River, and Lamu Counties.

## CLAUSE 2

THAT clause 2 of the Bill be amended by inserting the following new definition immediately after the definition of "sugarcane manufactures apex body". "Sugarcane zone" means a geographical area as set out in the Second Schedule where growers and millers are restricted to deliver and receive cane respectively.

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**REPUBLIC OF KENYA**

**PARLIAMENT**

**NATIONAL ASSEMBLY BILLS  
(Bill No. 34 of 2022)**

**THE SUGAR BILL, 2022**

**(A Bill published in the Kenya Gazette Supplement  
No. 150 of 2023 and passed by the National Assembly,  
with amendments, on September 27<sup>th</sup>, 2023)**

**N.A. /B/No. 34/2023**



**THE SUGAR BILL, 2022**  
**ARRANGEMENT OF CLAUSES**

*Clause*

**PART I—PRELIMINARY**

- 1—Short title.
- 2—Interpretation.

**PART II—ESTABLISHMENT, POWERS AND  
FUNCTIONS OF THE KENYA SUGAR BOARD**

- 3—Establishment and incorporation of the Board.
- 4—Functions of the Board.
- 5—Functions of county governments.
- 6—Composition of the Board.
- 7—Term of appointment.
- 8—Vacation of office.
- 9—Powers of the Board.
- 10—Conduct of business and affairs of the Board.
- 11—Committees of the Board.
- 12—Delegation of powers of the Board.
- 13—Remuneration of Board members.
- 14—Chief Executive Officer.
- 15—Staff of the Board.
- 16—Protection from personal liability.
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**PART III—LICENSING AND REGISTRATION**

- 18—Registration of millers.
- 19—Registration of a grower to a factory.
- 20—Requirements of licence to operate a mill.
- 21—Issuance of licence and licence fees.
- 22—Conditions of licence.
- 23—Sugar import.
- 24—Safeguard measures.
- 25—Industrial sugar.
- 26—Duties of millers and retailers.

**PART IV—ESTABLISHMENT OF THE KENYA  
SUGAR RESEARCH AND TRAINING INSTITUTE**

- 27—Establishment of the Kenya Sugar Research and Training Institute.
- 28—Functions of the Institute.
- 29—Management of the Institute.
- 30—Application.
- 31—Funds of the Institute.
- 32—Managing Director of the Institute.

**PART V—APPOINTMENT OF SUAGR INDUSTRY**

**INSPECTORS**

- 33—Appointment of crop inspectors.
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**PART VI—FINANCIAL PROVISIONS**

- 37—Funds of the Board.
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**PART VII— ESTABLISHMENT OF THE SUGAR  
ARBITRATION TRIBUNAL**

- 44—Establishment of the Sugar Arbitration Tribunal.
- 45—Jurisdiction of the Tribunal.
- 46—Determination of disputes.
- 47—Powers of the Tribunal.
- 48—Removal of members of the Tribunal.
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- 50—Secretary of the Tribunal.
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**PART VIII—MISCELLANEOUS PROVISIONS**

- 52—Annual general meeting.
- 53—Quality, safety and health control measures.
- 54—Inspection for quality and safety.
- 55—Offences and penalties.
- 56—Sugar industry agreements.
- 57—General penalty.
- 58—Sugarcane Pricing Committee.
- 59—Representative of a grower in a private milling  
company.

**PART IX—PROVISIONS ON DELEGATED  
POWERS**

- 60—Regulations.

**PART X—CONSEQUENTIAL AMENDMENTS**

- 61—Amendment of First Schedule to No. 13 of 2013.
- 62—Amendment of First Schedule to No. 16 of 2012.

**PART IX—SAVINGS AND TRANSITIONAL  
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63—Transfer of staff.

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**FIRST SCHEDULE—DELINEATION OF SUGAR  
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**SECOND SCHEDULE—PROVISIONS AS TO THE  
CONDUCT OF BUSINESS  
AND AFFAIRS OF THE  
BOARD**

**THIRD SCHEDULE—PROVISIONS AS TO THE  
MEETINGS AND  
PROCEDURE OF THE  
TRIBUNAL**



**THE SUGAR BILL, 2022**

**A Bill for**

**AN ACT of Parliament to provide for the development, regulation and promotion of the sugar industry, to provide for the establishment, powers and functions of the Kenya Sugar Board, and for connected purposes**

**ENACTED** by Parliament of the Republic of Kenya as follows—

**PART I—PRELIMINARY**

1. This Act may be cited as the Sugar Act, 2022.

Short title.

2. In this Act, unless the context otherwise requires—

Interpretation.

“agreements” means agreements specifying the standard provisions governing the rights and obligations of growers, millers, out-growers, transporters and other value chain actors in the sugar industry;

“Board” means the Kenya Sugar Board established under section 3;

“by-product” means any substance, other than sugar, produced incidentally during the process of manufacturing sugar;

“Cabinet Secretary” means the Cabinet Secretary for the time being responsible for matters relating to agriculture;

“County Executive Committee Member” means the County Executive Member for the time being responsible for matters relating to agriculture in the respective County;

“Fund” means the Sugar Development Fund established under section 39;

“guidelines” means the guidelines for agreements between parties in the sugar industry set out in the regulations;

“grower” means a person who produces sugar-cane or any crop in Kenya for the manufacture of sugar;

“industry” means the sugar industry in Kenya and

includes the growing of sugar-cane and any other sugar producing crop, the manufacturing, refining, warehousing, marketing, transportation of sugar and disposal of sugar and its by-products;

“industrial sugar” means a white crystalline carbohydrate used as a sweetener and preservative sugar, which complies with the specifications set by the body for the time being responsible for setting standards;

“Institute” means the Kenya Sugar Research and Training Institute established under section 27;

“jaggery mill” means bare minimum technology equipment used to crush sugarcane to produce sugarcane juice which is processed through boiling to produce jaggery;

“licence” means a licence issued by the Board to a miller;

“member” means a member of the Board appointed under section 6;

“mill gate” means a site designed as such by the Board where sugar crops are received, weighed or tested;

“miller” means a person licensed to operate a sugar mill or a jaggery, mill in Kenya for the production of sugar including refined sugar and other by-products;

“outgrower” means a person who has a sugarcane farm in a catchment area and who has in force a cane supply contract in respect of the sugar-cane grown on such farm and registered by the Board;

“refined sugar” means sugar, which complies with the specifications set by the body for the time responsible for setting standards;

“retailer” means any person licensed to carry out retail business in Kenya and includes a supermarket, departmental store, retail shop, wholesale shop, distribution agency or a hawker;

“stakeholder” means a person with significant interest in the sugar industry and includes growers, out-growers, millers, transporters and other value chain actors in the industry;

“sugar” means crystalline or liquid sucrose derived from sugar crop in any of its recognised commercial forms, intended for human consumption or other use and includes jaggery, raw, brown, plantation (mill) white and industrial sugar;

“sugar beet” means any plant or part of a plant of the genus Beta or any of its hybrid that is grown for sugar production;

“sugar-cane” means any plant or part of a plant of the genus saccharum or any of its hybrid;

“sugar catchment area” means a specific geographical area where farmers are clustered within a suitable sugar catchment area for purposes of election to the Board under the First Schedule and *gazetted* as such by the Cabinet Secretary for the time being responsible for agriculture;

“sugarcane growers apex body” mean a national organization registered under the Societies Act whose membership shall comprise of mill level registered and contracted farmers’ institutions and groups championing the rights under a cane supply agreement and in the catchment areas listed under the First Schedule and gazetted as such by the Cabinet Secretary for the time being responsible for Agriculture; Cap 108

“sugar crop” means a crop grown for the purpose of sugar production including sugarcane and sugar beet;

“sugarcane manufacturer’s apex body” means a national body, composed of sugar and jaggery millers registered under the Societies Act, with the main objective being to lobby for the interest of the registered millers; Cap 108

“Tribunal” means the Sugar Arbitration Tribunal established under section 44.

## **PART II—ESTABLISHMENT, POWERS AND FUNCTIONS OF THE KENYA SUGAR BOARD**

3. (1) There is established a board to be known as the Kenya Sugar Board.

Establishment and incorporation of the Board.

(2) The Board shall be a body corporate with perpetual succession and a common seal and shall, in its corporate name, be capable of—



- (a) suing and being sued;
- (b) taking, purchasing or otherwise acquiring, holding, charging or disposing of movable and immovable property;
- (c) borrowing or lending money; and
- (d) doing or performing all such other acts necessary for the proper performance of its functions under this Act which may lawfully be done or performed by a body corporate.

4. (1) The Board shall—

Functions of the Board.

- (a) regulate, develop and promote the sugar industry;
- (b) co-ordinate the activities of value chain actors within the industry; and
- (c) facilitate equitable access to the benefits and resources of the industry by all interested parties.

(2) Without prejudice to the generality of subsection (1), the Board shall—

- (a) participate in the formulation and implementation of overall policies, plans and programs of work for the development of the industry;
- (b) act as an intermediary between the industry and the Government;
- (c) establish linkages with other government agencies and research institutions to enhance quality assurance and research and facilitate flow of research findings to the interested parties;
- (d) monitor and regulate the domestic market with a view to identify any distortion in the sugar market and advise the Government and interested parties on any corrective measures to be taken;
- (e) advise the national and county governments on agricultural levies for purposes of planning, enhancing harmony and promotion of equity in the sugar industry;
- (f) facilitate the sale, import and export of sugar and sugar products;

- (g) promote and encourage the use of environmentally friendly technologies in the industry;
- (h) provide advisory services to growers, out-grower institutions and millers;
- (i) in collaboration with county governments, implement an equitable mechanism for the pricing of sugar crop and appropriation of proceeds from the disposal of the by-products of sugar production between millers and growers as stipulated in the guidelines;
- (j) collaborate with national and international trade bodies on sugar related matters;
- (k) oversee the formulation of standard provisions governing the mutual rights and obligations of growers, millers and other interested parties;
- (l) collect, collate and analyze industry statistics and maintain a data base for the industry;
- (m) register and license sugar and jaggery mills, exporters, importers and dealers;
- (n) enforce and monitor compliance with standards along the sugar value chain;
- (o) promote and advise on strategies for value addition and product diversification in the sugar industry;
- (p) in consultation with the county governments and other stakeholders, formulate a strategic plan for the sugar sub-sector at least once every five years;
- (q) in consultation with the county governments, formulate guidelines on an efficient, safe and economical transportation of sugar, sugar crop and disposal of unutilized by-products;
- (r) gather and disseminate market information on regional and global supply chain dynamics for the benefit of stakeholders;
- (s) establish linkages with various government agencies and research institutions to enhance quality assurance and research;
- (t) ensure that there is adequate public participation

and consultation with growers in its decision making affecting the sugar industry and its stakeholders;

- (u) promote the efficiency and development of the industry through the establishment of appropriate institutional linkages; and
- (v) perform such other functions as may be conferred on it by this Act or any other written law.

5. The County Government shall—

Functions of county governments.

- (a) issue certificates and inspect sugar crop nurseries in collaboration with the Kenya Sugar Research and Training Institute;
- (b) offer and coordinate extension services on sugar crop production in the respective county;
- (c) in collaboration with the Board and law enforcement agencies, enforce regulations within the county;
- (d) monitor and report incidences of pests and disease outbreaks and take appropriate action in collaboration with the Board and other relevant government agencies; and
- (e) maintain an efficient road network for the movement of sugarcane, delivery of other services and general development of the sugar industry.

6. (1) The Board shall comprise—

Composition of the Board.

- (a) a non-executive chairperson appointed by the President;
- (b) five representatives elected by growers from each sugar catchment area as per the First Schedule;
- (c) two representatives each elected by private and public owned sugar mills who are knowledgeable in sugar technology and value addition;
- (d) the Principal Secretary in the Ministry for the time being responsible for matters relating to agriculture or a representative nominated by the



Principal Secretary in writing;

- (e) one person nominated by the Council of County Governors who is knowledgeable in extension services and management of farmer institutions;
- (f) the Principal Secretary for the time being responsible for National Treasury or a representative nominated by the Principal Secretary in writing; and
- (g) the Chief Executive of the Board appointed under section 14 who shall be an *ex-officio* member and the secretary to the Board.

(2) The members under subsection (1) (b), (c) and (e) shall be appointed by the Cabinet Secretary by notice in the *Gazette*.

(3) A person shall not be appointed as a chairperson of the Board of Directors unless the person holds at least a degree or its equivalent in any discipline from an institution recognized in Kenya and has fifteen years relevant experience in the sugar sector.

7. (1) A person appointed as chairperson or a member of the Board under section 6(1) (a), (b), (c) and (e) shall serve for a term of three years renewable for one further term upon election or nomination as the case may be.

Term of appointment.

(2) Members of the Board under section 6(1)(a), (b), (c) and (e) shall be appointed at different times so that their respective expiry of terms of office shall fall at different times.

8. A person shall cease to be a member of the Board if the person—

Vacation of office.

- (a) is absent from three consecutive meetings of the Board without notifying the chairperson in writing;
- (b) becomes an officer, agent or member of staff of the Board;
- (c) resigns in writing addressed to the Cabinet Secretary;
- (d) is convicted of a criminal offence and sentenced to a term of imprisonment exceeding six months

without the option of a fine;

- (e) is declared bankrupt;
- (f) is unable to perform the functions of his or her office by reason of mental or physical infirmity; or
- (g) dies.

**9.** The Board shall have all the powers necessary for the proper performance of its functions under this Act, including the power to—

Powers of the Board.

- (a) impose a levy or levies upon growers and millers for the purposes of giving effect to the provisions of this Act;
- (b) control, supervise and administer the assets of the Board in such manner and for such purpose as best promotes the purpose for which the Board was established;
- (c) receive any grants, gifts, donations or endowments and make legitimate disbursements therefrom;
- (d) determine the provisions to be made for capital and recurrent expenditure and for the reserves of the Board;
- (e) lay down policy guidelines for the operations and management of all the funds collected by the Board;
- (f) access all such relevant information as may be necessary for the efficient administration of the industry;
- (g) enter into association with other bodies or organizations within or outside Kenya as the Board may consider desirable or appropriate and in furtherance of the purpose for which the Board is established; and
- (h) open a banking account or banking accounts for the funds of the Board.

**10.** (1) The conduct and regulation of the business and affairs of the Board shall be as provided in the Second Schedule.

Conduct of business and affairs of the Board.

(2) Except as provided in the Second Schedule, the Board shall regulate its own procedure and the procedure of

any of its committees.

11. (1) The Board may establish such committees as it may consider necessary for the efficient performance of its functions and the exercise of its powers under this Act.

Committees of the Board.

(2) The Board may co-opt to sit in the committees established under subsection (1), such other persons whose knowledge and skills are necessary for the performance of the functions of the Board.

12. The Board may, either generally or in any particular case, delegate to any committee of the Board or to any member, officer, employee or agent of the Board, the exercise of any of the powers or the performance of any of the functions or duties of the Board under this Act.

Delegation of powers of the Board.

13. The Board shall pay to its members, such fees or allowances for expenses as determined by the Cabinet Secretary on the advice of the Salaries and Remuneration Commission.

Remuneration of Board members.

14. (1) There shall be a Chief Executive Officer of the Board who shall be appointed through a competitive process by the Board and whose terms and conditions of service shall be determined by the Board in the instrument of appointment or otherwise in writing from time to time.

Chief Executive Officer.

(2) A person shall be qualified for appointment under this section if the person—

- (a) holds a relevant degree from a university recognized in Kenya;
- (b) has at least ten years knowledge and experience from a relevant field;
- (c) has at least five years' experience in a position of senior management; and
- (d) meets the provision of Chapter Six of the Constitution.

(3) The Chief Executive Officer shall be an *ex-officio* member of the Board but shall have no right to vote at any meeting of the Board.

(4) The Chief Executive Officer shall, subject to the directions of the Board, be responsible for the day to day



management of the affairs of the Board.

15. The Board may appoint such officers and other staff as are necessary for the proper discharge of its functions under this Act, upon such terms and conditions of service as the Board may determine.

Staff of the Board.

16. A member, officer, employee or agent of the Board shall not be held personally liable to any action, claim or demand for a matter or thing done *bona fide* for the purpose of executing the functions, powers or duties of the Board.

Protection from personal liability.

17. Section 16 shall not relieve the Board of the liability to pay compensation to any person for any injury to him, his property or to any of his interests caused by the exercise of any power conferred by this Act or by the failure, whether wholly or partially, of any works.

Liability of the Board for damages.

18. (1) A person shall not conduct the business of a miller unless he or she is registered by the Board and the premises in which the business is conducted is specified in the register in accordance with regulations made under this Act.

Registration of millers.

(2) The Board shall issue to each miller registered under this section, a certificate of registration specifying the premises at which milling may be carried on by the miller.

(3) No fee shall be charged in respect of registration or certification of registration made or issued under this section.

(4) In issuing certificates of registration under subsection (3), the Board shall satisfy itself that the premises upon which milling may be carried out meets the environmental standards set by the National Environmental Management Authority and the miller has been issued with a certificate of safety by the relevant county government.

(5) A miller may offer extension or other services to growers.

(6) Every miller registered under this section shall conduct business in accordance with this Act and any regulations made thereunder.

(7) A person who contravenes the provisions of this section commits an offence and shall upon conviction be liable to imprisonment for a term not exceeding five

years or to a fine not exceeding ten million shillings or to both.

19. (1) A miller shall not purchase sugar crop from, or accept sugar crop delivered by, a grower and a grower shall not sell or deliver sugar crop to a miller, unless that grower is registered in respect of the factory of the miller for the supply of sugar crop.

Registration of a grower to a factory.

(2) No miller shall, without reasonable cause, refuse to accept or collect sugar crop for the manufacture of sugar delivered by a grower in accordance with a cane supply agreement.

(3) A miller or a grower who contravenes the provisions of this section commits an offence and shall be liable, on conviction, to a fine not less than one million shillings or three times the market value of sugar in respect of which the offence is committed, whichever is greater, or to imprisonment for a term not less than one year, or to both such fine and imprisonment.

### PART III—LICENSING AND REGISTRATION

20. (1) A person shall not operate a sugar mill or a jaggery mill unless he or she is a holder of a current licence issued by the Board upon recommendation by the relevant County Government for that purpose.

Requirement of a licence to operate mill.

(2) A person who contravenes the provisions of subsection (1) or acts in contravention of the conditions of a licence granted under this Act commits an offence and shall be liable on conviction, to a fine not exceeding three times the domestic value of the sugar in respect of which the offence is committed, or to a fine not exceeding ten million shillings, whichever is the higher, or to imprisonment for a term not exceeding five years, or to both.

21. (1) A person shall apply to the Board for a licence to operate a sugar mill or a jaggery mill in the prescribed form.

Issue of licence and licence fees.

(2) The Board shall not issue a licence under this Act unless—

(a) it is of the opinion that the applicant is a fit and proper person to hold such a licence; and

(b) it is satisfied that the applicant has sufficient knowledge, experience and capacity to enable him conduct business or that he has, amongst his staff, a person with such knowledge and experience.

(3) Every licence shall specify the premises upon which the milling of sugar may be carried on.

(4) There shall be payable for the issue of a licence, such fees as the Board, after consultation with the Cabinet Secretary, may prescribe.

(5) The issuance of a licence to an applicant under this section shall not be withheld without reasonable cause.

**22.** (1) A license issued under this Act shall be subject to such conditions as the Board may determine and as prescribed in regulations.

Conditions of a license.

(2) Every license shall, unless earlier revoked, expire on the 30th June next following the date of issue.

**23.** (1) A person shall not import or export sugar crop, sugar or sugar by-products without a valid licence issued by the Board in accordance with regulations made under this Act.

Sugar import.

(2) A holder of a valid import or export licence shall not import or export sugar crop, sugar or sugar by-products unless they have obtained a pre-import permit or pre-export approval from the Board in accordance with regulations made under this Act.

(3) A person who imports sugar into Kenya shall, prior to importation—

(a) provide evidence that the sugar they intend to import is not available in the local market;

(b) provide a sample of the sugar to be imported and pre-import verification certificate from the country of origin; and

(c) obtain pre-import approval from the Board.

(4) A person who contravenes this section commits an offence and shall, on conviction, be liable to imprisonment for a term not exceeding five years or to a fine not exceeding ten million shillings or to both.



(5) This section shall apply to importation of sugar-cane.

24. (1) The Board shall ensure, subject to such regional and international trade agreements to which Kenya is a party, that all sugar imports into the country are subject to all the prevailing import duties, taxes and other tariffs.

Safeguard measures.

(2) Despite sub-section (1), the Board shall ensure that—

(a) sugar shall be imported in the country only when there is sugar deficit and for a specific tonnage; and

(b) importers report to the Board on their imports, sales and stock as may be determined by the Board.

(3) The government shall introduce other safeguard measures as may be necessary to protect the industry from unfair trade practices.

(4) A person who contravenes the provision of this section commits an offence and shall be liable, on conviction, to a fine not exceeding three times the value of the domestic sugar in respect of which the offence is committed, or two million shillings, whichever is higher, or to imprisonment to a term not exceeding ten years, or to both.

25. (1) A licenced sugar miller shall be licenced by the Board to carry out the business of processing industrial sugar.

Industrial sugar.

(2) The Board shall regulate the processing of industrial sugar.

26. (1) Every miller shall supply sugar and other sugar products to the domestic market in a package that satisfies the trade principle of traceability.

Duties of millers and retailers.

(2) Every retailer shall sell sugar products in a package that satisfies the trade principle of traceability.

(3) The Cabinet Secretary shall within six months of the enactment of this Act, make regulations for the better implementation of the provisions of this section.

(4) Any person who contravenes the provisions of this section commits an offence and shall, upon conviction, be

liable to imprisonment for a term not exceeding two years or a fine not exceeding one million shillings or both.

**PART IV- ESTABLISHMENT OF THE KENYA SUGAR RESEARCH AND TRAINING INSTITUTE**

27. (1) There is hereby established a body to be known as the Kenya Sugar Research and Training Institute.

Establishment of the Kenya Sugar Research and Training Institute.

(2) The Institute is a body corporate with perpetual succession and a common seal and shall, in its corporate name, be capable of—

- (a) suing and being sued;
- (b) taking, purchasing or otherwise acquiring, holding, charging and disposing of movable and immovable property;
- (c) borrowing and lending money;
- (d) entering into contracts; and
- (e) doing or performing all other things or acts necessary for the proper performance of its functions under this Act, which may lawfully be done or performed by a body corporate.

28. (1) The Institute shall—

Functions of the Institute.

- (a) promote, co-ordinate and regulate research in sugar, sugar crop, sugar by-products, sugar technologies and management practices.
- (b) expedite equitable access to research information, resources, sugar technologies and innovations and promote the application of research findings in the development of the sugar industry.

(2) For the purpose of carrying out its functions, the Institute shall—

- (a) formulate policy and make policy recommendations in respect of sugar research, development and training to the Board in line with the national policy on sugar;
- (b) determine and advise the Board on the resource requirements for sugar research in Kenya both at the national and county level;
- (c) regulate, monitor and ensure that all sugar research

undertaken by other institutions or persons undertaking sugar research is consistent with the national priorities specified in the relevant policy documents;

- (d) formulate or approve medium and long term research plans, strategies and budgets of the Institute;
- (e) provide grants to institutions or persons desirous of carrying out research and training programs which are consistent with the national research priorities and plans of the Institute;
- (f) support and promote the training and capacity building in relation to sugar industry research;
- (g) liaise with and ensure the co-ordination of institutions, agencies and persons involved in sugar research;
- (h) establish platforms for the purposes of sharing research information, advancing research and transfer of technology and dissemination of information relating to advancements made in sugar industry research;
- (i) conduct training in industry best practice and value-addition;
- (j) ensure continuance of performance improvement in the field of sugar industry research;
- (k) breed and promote sugarcane varieties suited for various agro-ecological areas of Kenya;
- (l) conduct research on nutritional requirements of sugar crop in order to provide recommendations on the appropriate inputs;
- (m) appraise technologies on land preparation, drainage and water management for economical cane sugar crop production;
- (n) study and monitor pests and diseases that affect sugar crop and recommend appropriate control strategies;
- (o) develop agronomic packages for sugar crop maintenance and management;



- (p) institute socio-economic investigations to improve human resource management and enhance development of the sugar industry as an agribusiness;
- (q) test, design and evaluate farm machinery transport and factory equipment for efficient sugar production;
- (r) promote transfer of sugar industry technology based on applied research through relevant training and extension mechanism;
- (s) foster research on sustainable productivity, environmental issues, human safety at field and factory levels;
- (t) collaborate with the Government, the industry, universities and other national and international organizations for the purpose of furthering the Institute's mission;
- (u) charge fees or levies for rendered services and products;
- (v) offer modular courses on various aspects of sugar industry technologies, innovations and management practices.
- (w) perform such other function as may be conferred on it by this Act or any other written law.

29. (1) The Management of the Institute shall vest in the Board of Directors which shall consist of—

Management of  
the Institute.

- (a) a chairperson appointed by the Cabinet Secretary through a competitive process in consultation with the Public Service Commission;
- (b) one person nominated by sugarcane growers' apex body;
- (c) one person nominated by sugarcane manufacturers apex body;
- (d) one person nominated by the input supply system;
- (e) one person nominated by universities;
- (f) the Principal Secretary for the time being responsible for National Treasury or a

representative appointed in writing;

- (g) the Principal Secretary for the time being responsible for Agriculture or a representative appointed in writing;
- (h) the Director General of the Kenya Agricultural Livestock and Research Organization; and
- (i) the Managing Director who shall be an *ex-officio* member.

(2) A person shall not be appointed as a chairperson of the Board of Directors of the Institute unless the person holds at least a degree or its equivalent in agricultural research or a related field from an institution recognised in Kenya and has at least ten years' experience in the sugar industry.

30. The provisions of sections 8, 9, 10, 11 and 12 shall apply to the Board of the Institute with necessary modification. Application.

31. The funds of the Institute shall consist of- Funds of the Institute.

- (a) monies remitted by the Board from the sugar development levy;
- (b) such monies as may accrue to or vest in the Board in the course of the exercise of its functions under this Act;
- (c) monies from any other source as approved by the Board of Directors and Ministry responsible; and
- (d) levies and fees accruing from rendered services and products.

32. (1) There shall be a Managing Director of the Institute who shall be appointed through a competitive process by the Board of the Institute and whose terms and conditions of service shall be determined by the Board in consultation with the Public Service Commission in the instrument of appointment or otherwise in writing from time to time. Managing Director of the Institute.

(2) A person shall be qualified for appointment under this section if the person-

- (a) holds a doctorate degree in agricultural studies,

agronomy plant genetics and breeding, soil science or a related field from a university recognized in Kenya;

- (b) has at least ten years knowledge and experience from a relevant field;
- (c) has at least five years' experience in a position of senior management; and
- (d) meets the provisions of chapter six of the Constitution.

**PART V— APPOINTMENT OF SUGAR INDUSTRY INSPECTORS**

33. (1) The Board shall appoint qualified sugar industry inspectors for purposes of undertaking its functions under this Act or any other written law.

Appointment of crop inspectors.

(2) Notwithstanding any other provision of this Act or any other written law, the sugar industry inspector shall comprise of—

- (a) a crop inspector;
- (b) a factory inspector;
- (c) a warehouse and transportation inspector; and
- (d) any other inspector that the Board may consider necessary.

(3) A person shall not be appointed as a sugar industry inspector unless such person holds an academic or professional qualification prescribed by the Board.

(4) The Board shall maintain a register of persons qualified to be appointed as sugar industry inspectors.

(5) A person shall not be appointed as a sugar industry inspector unless such person is registered by the Board.

(6) The Board may appoint any other government agency as a sugar industry inspector for purposes of this Act.

(7) The Cabinet Secretary shall make Regulations for the better implementation of the provisions of this section.

34. An inspector or a person duly authorized in writing in that behalf by the Board may, at all reasonable

Entry and inspection.



times and upon production of such authority to any person so requesting—

- (a) enter any land or buildings occupied by the holder of a licence issued under this Act, or a person registered under this Act;
- (b) make such inspection and enquiries as the person may deem necessary for ascertaining whether the provisions of this Act or the terms and conditions of the respective licence are being complied with; and
- (c) may require any person found thereon to give such information as the person may require.

**35.** (1) For the purposes of this Act, an inspector who Powers of entry.  
has reasonable grounds may—

- (a) at any reasonable time, enter upon any land, premises or vehicle;
- (b) take such persons and things as the inspector considers necessary;
- (c) perform the functions or exercise the powers conferred by this Act or any other written law;
- (d) make enquiries or carry out a search to ascertain if this Act is being complied with;
- (e) demand the production by a licence holder of the licence for examination;
- (f) seize and remove any article or thing in respect of which the inspector has reasonable grounds for believing that an offence under this Act is being or has been committed; or
- (g) do any other thing authorized under this Act.

(2) The owner or occupier of any land or a person in control of any premise or a vehicle which an inspector has entered under subsection (1) shall render such reasonable assistance as may be required by the inspector.

(3) A person who refuses, unreasonably delays or fails to comply with a requirement under subsection (2) commits an offence.

**36.** (1) A person shall not prevent, hinder or obstruct Obstruction of

an inspector in performance of the functions, and duties or exercise of powers conferred by this Act. inspectors.

(2) A person who contravenes subsection (1) commits an offence and shall be liable, on conviction, to a fine not exceeding one million shillings, or to imprisonment for a term not exceeding two years, or both.

### PART VI—FINANCIAL PROVISIONS

37. The funds of the Board shall comprise— Funds of the Board.

- (a) such monies as may be appropriated by the National Assembly for the purposes of the Board;
- (b) such monies as may accrue to or vest in the Board in the course of the exercise of its powers or the performance of its functions under this Act;
- (c) all monies from any other source provided for or donated or lent to the Board; and
- (d) the Sugar Development Levy.

38. (1) The Cabinet Secretary shall in consultation with the Board, by order in the *gazette*, impose a levy on domestic sugar not exceeding four per centum of the value and a four per centum of CIF value on imported sugar to be known as the Sugar Development Levy. Sugar Development Levy.

(2) The levy shall be payable at such rate as may be specified in the order.

(3) An order under this section may contain provisions as to the time at which any amount payable by way of the levy shall become due.

(4) All moneys received in respect of the levy shall be paid to the Board and if not paid on or before the date prescribed by the order, the amount due and any sum payable under subsection (5) shall be a civil debt recoverable summarily by the Board.

(5) If a person fails to pay any amount payable by him or her by way of the levy on or before the date prescribed by the order, a sum equal to three per centum of the amount shall be added to the amount due for each month or part thereof during which the amount due remains unpaid.

(6) The Sugar Development Levy collected under subsection (2) shall be appropriated as follows—

- (a) fifteen per centum shall be applied for factory development and rehabilitation;
- (b) fifteen per centum shall be applied for research and training;
- (c) forty per centum shall be applied for cane development and productivity enhancement;
- (d) fifteen per centum shall be applied for infrastructural development and maintenance and shall be managed by Kenya Rural Roads Authority of the catchment area.
- (e) ten per centum shall be applied for the administration of the Board; and
- (f) five per centum shall be applied for the furtherance and exercise of the functions of sugarcane farmers organisations.

**39.** (1) There is established a Fund to be known as the Sugar Development Fund which shall be administered by the Board. Sugar Development Fund.

(2) The Fund shall consist of—

- (a) the Sugar Development levy;
- (b) any funds provided by bilateral or multilateral donors for the purposes of the Fund;
- (c) any moneys provided by the National Assembly for the purposes of the Fund;
- (d) any moneys provided by a county assembly for the purposes of the Fund; and
- (e) moneys from any other source approved by the Board.

**40.** The financial year of the Board shall be the period of twelve months ending on the thirtieth of June in every year. Financial year.

**41.** (1) Before the commencement of each financial year, the Board shall cause to be prepared estimates of revenue and expenditure of the Board for that financial Annual estimates.



year.

(2) The annual estimates shall make provision for all the estimated expenditure of the Board for the financial year concerned and in particular, shall provide for—

- (a) the payment of salaries, allowances and other charges in respect of the staff of the Board;
- (b) the payment of pensions, gratuities and other charges in respect of retirement benefits which are payable out of the funds of the Board;
- (c) the proper maintenance of the buildings and grounds of the Board;
- (d) the acquisition, maintenance, repair and replacement of the equipment and other movable property of the Board; and
- (e) the creation of such reserve funds to meet future or contingent liabilities in respect of retirement benefits, insurance or replacement of buildings or equipment, or in respect of such other matters as the Board may deem appropriate.

(3) The annual estimates shall be approved by the Board before the commencement of the financial year to which they relate and once approved, the sum provided in the estimates shall not be increased without the prior consent of the Board.

**42.** (1) The Board shall cause to be kept all proper books and records of accounts of the income, expenditure, assets and liabilities of the Board.

Accounts and  
audit.

(2) Within a period of three months from the end of the financial year, the Board shall submit to the Auditor-General or to an auditor appointed under subsection (3), the accounts of the Board together with—

- (a) a statement of the income and expenditure of the Board during that year; and
- (b) a statement of the assets and liabilities of the Board on the last day of that year.

(3) The accounts of the Board shall be audited by the Auditor-General or by an auditor appointed by the Board with the written approval of the Auditor General.

(4) The appointment of an auditor under subsection (3) shall not be terminated by the Board without the prior written consent of the Auditor-General.

(5) The Auditor-General may give general or specific directions to an auditor appointed under subsection (3) and the auditor shall comply with such directions.

(6) An auditor appointed under subsection (3) shall report directly to the Auditor-General on any matter relating to the directions given under subsection (5).

(7) Within a period of six months after the end of each financial year, the Auditor-General shall report on the examination and audit of the accounts of the Board to the Cabinet Secretary and where an auditor has been appointed under subsection (3), such auditor shall transmit a copy of the report to the Auditor General.

(8) The fee payable to an auditor, appointed under subsection (3) shall be determined and paid by the Board.

(9) Nothing in this Act shall be construed to prohibit the Auditor General from carrying out an inspection of the records and accounts of the Board whenever it appears to him desirable.

(10) Notwithstanding anything in this Act, the Auditor-General may transmit to the Cabinet Secretary a special report on any matters incidental to his power under this Act and section 50(1) of the Public Audit Act (No.34 of 2015) shall, with necessary modifications, apply to any report made under this section.

**43.** (1) The Board shall, within three months after the end of each financial year, prepare and submit to the Cabinet Secretary a report of the operations of the Board for the immediate preceding year. Annual report.

(2) The Cabinet Secretary shall lay the report submitted to him under subsection (1) before the National Assembly within three months of the day the Assembly next sits after the receipt of the report.

#### **PART VII- ESTABLISHMENT OF THE SUGAR ARBITRATION TRIBUNAL**

**44.** (1) There is hereby established a Tribunal to be Establishment of  
the Sugar

known as the Sugar Arbitration Tribunal.

Arbitration  
Tribunal.

(2) The Tribunal shall consist of—

- (a) a chairperson appointed by the Chief Justice who shall be a person qualified to be appointed as a judge of the High Court; and
- (b) four other members, being persons with expert knowledge in economics, trade, law, agriculture, research and engineering with at least five years' experience in arbitration, all of who shall be appointed by the Chief Justice through a competitive recruitment process.

(3) The Chairperson and members of the Tribunal shall serve on a part-time basis.

(4) The members of the Tribunal appointed under subsection (2) shall hold office for such period, not exceeding three years, on such terms and conditions as shall be specified in the instrument of appointment but shall be eligible for re- appointment for one further term of a period not exceeding three years.

(5) A person shall not be qualified to be appointed as a member of the Tribunal if that person is a public servant or takes an active part in the activities of a political party.

(6) A person shall not qualify for appointment under this section unless the person has met the requirement of Chapter Six of the Constitution.

(7) The provisions set out in the Third Schedule shall have effect with respect to the meetings and procedure of the Tribunal.

(8) Except as provided in the Third Schedule, the Tribunal shall regulate its own procedure as to the conduct of meetings.

45. (1) The Tribunal shall determine—

Jurisdiction of the  
Tribunal.

- (a) disputes between sugar crop farmers;
- (b) disputes between sugar crop farmers and the following-
  - (i) out grower institutions;



- (ii) millers;
- (iii) other interested parties;
- (c) disputes relating to cane pricing;
- (d) disputes relating to contract farming;
- (e) disputes between millers; and
- (f) disputes between any other interested parties.

46. (1) The Tribunal shall expeditiously determine any dispute before, but in any case, shall determine a dispute within a period of three months from the date the dispute is lodged.

Determination of disputes.

(2) An Appeal shall lie from the decision of the Tribunal to the High Court within thirty days on points of law and facts and on points of law to the Court of Appeal.

(3) A decision of the Tribunal shall be enforced in the same manner as a decision of a Magistrates Court.

(4) The Tribunal shall apply the rules of evidence and procedure under the Evidence Act (Cap. 80) and the Civil Procedure Act (Cap. 21), with the necessary modifications, while ensuring that its proceedings do not give undue regard to procedural technicalities.

47. The Tribunal shall have the powers of the High Court—

Powers of the Tribunal.

- (a) to administer oaths to the parties and witnesses to the proceedings;
- (b) to summon witnesses and to require the production of documents;
- (c) to order the payment of costs; and
- (d) to order that the provisions of the law relating to Commissions of Inquiry in Kenya with respect to—
  - (i) the protection of the members of the Tribunal from suit;
  - (ii) the form of summonses to witnesses;
  - (iii) to giving or fabricating of false evidence;
  - (iv) the duty and indemnity of witnesses, and the penalty for contumacy, insult or interruption

of proceedings; and

(v) the appearance of advocates;

shall with any necessary adaptations or modifications, apply to the members of, the witnesses before, and the proceedings before, the Tribunal in like manner as they apply to Commissions of Inquiry.

48. A member of the Tribunal may be removed if the member—

Removal of members of the Tribunal.

- (a) becomes an undischarged bankrupt;
- (b) is convicted of a criminal offence and sentenced to imprisonment for a period exceeding six months without the option of a fine;
- (c) is incapacitated by reason of prolonged physical or mental illness from performing the duties of the office;
- (d) violates the Constitution; or
- (e) is otherwise unable or unfit to discharge the functions of the office.

49. Where the office of any member becomes vacant, whether by death or otherwise, the Chief Justice may appoint another person to be a member of the Tribunal and such member shall serve for his or her full term.

Vacancy.

50. The Chief Justice shall appoint a Secretary and such other staff of the Tribunal necessary for the proper functioning of the Tribunal.

Secretary of the Tribunal.

51. (1) The remuneration of the staff of the Tribunal and the expenses of the Tribunal shall be paid out of monies allocated by the National Assembly to the Judiciary Fund.

Remuneration of members and staff of the Tribunal.

(2) The Chairperson and members of the Tribunal shall be paid such allowances and be reimbursed such expenses as shall be determined by the Judicial Service Commission on the recommendation of the Salaries and Remuneration Commission.

#### PART VIII—MISCELLANEOUS PROVISIONS

52. (1) The Board shall, at least once in every year, convene an annual general meeting of representatives of

Annual general meeting.

millers and growers for the purposes of considering the annual report and accounts of the Board and for the purposes of transacting such other business of which notice shall be given.

(2) The Board may convene special meetings in addition to the meetings mentioned in subsection (1) for such purposes and at such times as it may deem fit.

(3) Subject to this Act and any regulations made thereunder, the Board may make rules for the regulation of the conduct of business and procedure at the general meetings convened pursuant to this section.

**53.** All sugar millers and importers shall ensure that all sugar produced locally or imported into the country meets—

Quality, safety and health control measures.

- (a) safety and quality standards as set by the body for the time being responsible for setting standards;
- (b) safety and health standards for food handlers as set by the body for the time being responsible for public health; and
- (c) environmental standards and issues as set by the body from time to time being responsible for public health.

**54.** (1) The Board shall carry out physical inspection of premises licenced under section 21 quarterly to ensure that safety and health standards are followed.

Inspection for quality and safety.

- (2) Every person licenced under this Act shall—
- (a) not discharge any affluent, dangerous materials, substances, oil or oil mixtures into land, water, air, or aquatic environment;
  - (b) not release smoke or any air pollutant to the air that pollutes the environment;
  - (c) manage any hazardous waste and materials;
  - (d) not import any hazardous waste;
  - (e) not mislabel any sugar or jaggery; and
  - (f) not aid or abet illegal trafficking of sugar or related substances.



(3) When an offence under this section, is committed by a body corporate, the body corporate and every director or officer of the body corporate who ought to have had knowledge of the commission of the offence and who did not exercise due diligence, efficiency and economy to ensure compliance with this Act, commits an offence and shall be liable upon conviction to a fine not exceeding five million shillings or to an imprisonment for a term not exceeding five years.

(4) In addition to the sentence under subsection (3), the Court may order for the revocation of a licence.

55. (1) The Board may direct any organization or person in the industry to produce any document or information, or submit any returns which it reasonably considers necessary for the proper performance of its functions under this Act.

Offences and penalties.

(2) Any person who—

- (a) fails to comply with any direction given by the Board under this Act; or
  - (b) furnishes to the Board any information or produces any document which is false or misleading in any material particular; or
  - (c) obstructs an officer of the Board in the performance of his functions under this Act; or
  - (d) diverts or abets the diversion of transit sugar into the domestic market,
- commits an offence.

(3) A person convicted of an offence under paragraph (d) of subsection (2) shall be liable to a fine not exceeding three times the domestic value of the sugar in respect of which the offence is committed, or two million shillings, whichever is the higher, or to imprisonment for a term not exceeding ten years, or to both.

56. (1) There shall be, for the purposes of this Act, agreements to be known as the sugar industry agreements negotiated between growers and millers, growers and out-grower institutions, and millers and out-grower institutions.

Sugar industry agreements.

(2) Without prejudice to the generality of subsection

(1), the matters to be provided for in the agreements shall include—

- (a) the designation of any agricultural crop from which it is possible to manufacture sugar which is subject to the agreement;
- (b) the right of a grower to grow a sugar crop on their land;
- (c) a sugar-cane farming contract providing for the terms and conditions of the production of sugarcane and sugar and prescribing the rights and obligations of growers and millers;
- (d) a formula for determining the price to be paid by millers to growers for sugarcane or any other designated agricultural produce in consultation with stakeholders, which may include any factor related to the sale or other disposal of sugar industry products;
- (e) the functions to be executed by the Board in the execution of the agreement;
- (f) the granting of powers to the Board to enforce penalties prescribed in the agreement for the contravention of, or failure to comply with any term of the agreement; and
- (g) the enforcement of levies upon growers and millers for the purpose of enabling the Board to fulfill any obligation incurred by it in accordance with its constitution.

57. (1) A person who contravenes any of the provisions of this Act commits an offence. General penalty.

(2) A person convicted of an offence under this Act for which no other penalty is provided for shall be liable—

- (a) in the case of a first conviction, to a fine not less than one million shillings or three times the market value of the sugar in respect of which the offence is committed, whichever is greater, or imprisonment for a term not less than one year, or to both such fine and imprisonment; and
- (b) in the case of a second or subsequent

conviction, to a fine not less than three million shillings or three time the market value of the sugar in respect to which the offence is committed, whichever is greater, or to imprisonment for a term not less than two years, or to both such fine and imprisonment.

58. (1) There shall be a Sugarcane Pricing Committee (hereinafter referred to as “the committee”).

Sugarcane pricing committee.

(2) The Committee shall comprise of—

- (a) a nominee of the Board;
- (b) one person nominated by the sugar manufacturers’ apex body;
- (c) two persons nominated by the sugar growers’ apex body;
- (d) the Principal Secretary responsible for finance or a representative appointed in writing;
- (e) the Principal Secretary responsible for matters related to Agriculture or a representative appointed in writing;
- (f) two representatives from county government nominated by the Council of Governors; and
- (g) a nominee of the Sugar Research and Training Institute.

(3) The main objective of the Committee shall be to—

- (a) review sugarcane prices in consultation with the Sugar Research and Training Institute;
- (b) provide a mechanism that remunerates farmers for other products delivered from the processing of the cane;
- (c) ensure adherence to the negotiated cane processing formula;
- (d) transition to payment based on quality; and
- (e) enforce contracts between farmers and millers.

(4) The Committee shall come up with a pricing formula and in doing so shall take into account the—

- (a) pricing mechanism for all other cane related charges paid by the farmer;



- (b) an index that takes into consideration delayed harvesting;
  - (c) transportation cost per tonne per kilometre of sugarcane;
  - (d) inflation and adjustment cost of production; and
  - (e) formula as provided by the Sugar Research and Training Institute.
- (5) The Board shall offer secretarial services to the Committee.

(6) The sugarcane prices set by the Committee under subsection (3) shall be reviewed after three months provided that the Committee may, with prior approval of the Board, undertake an early review of the sugarcane pricing.

59. (1) Notwithstanding the provisions of any other Act, each private sugar milling company shall have a representative of the growers in its board of directors.

Representative of a grower in a private milling company.

(2) In appointing a director representing the growers under subsection (1), the milling company shall consider in the first instance, the leaders of the out-grower institutions within the sugar-cane catchment area in which the sugar mill is located.

(3) A person appointed as a director under subsection (1), shall serve for a term not exceeding three years.

#### **PART IX –PROVISIONS ON DELEGATED POWERS**

60. (1) The Cabinet Secretary shall in consultation with county governments and the Board make regulations generally for the better carrying into effect of the provisions of this Act.

Regulations.

(2) Without prejudice to the generality of subsection (1), may make regulations prescribing—

- (a) the regulation and control of the production, manufacturing, marketing, importation or exportation of sugar and its by-products;
- (b) the forms of licences to be issued under this Act, and the form and manner of application for the licences;
- (c) the fees which may be charged for any activity

- relating and incidental to the development, products, marketing and distribution of sugar and its by-products;
- (d) the establishment of weigh bridges and collection centres;
  - (e) standards on grading, sampling and inspection, tests and analysis, specifications, units of measurement, code of practice and packaging, preservation, conservation and transportation of sugar and sugar by-products to ensure safety and proper trading;
  - (f) production and import of sugar to ensure adequate sugar availability in the country;
  - (g) guidelines on general industry agreements between growers and millers and between parties in the sugar industry;
  - (h) minimum period within which farmers are to be paid for sugar crop delivered and penalties for delayed payments;
  - (i) cane harvesting and transportation;
  - (j) the conditions with respect to the delivery, measurement, examination and testing of sugar crop;
  - (k) the seizure by an inspector of books, documents and sugar crop which, in the opinion of the inspector, may afford evidence of a contravention of this Act and the doing of such other things as may appear to the inspector to be necessary for ascertaining whether compliance has been made with this Act; and
  - (l) penalties for non-adherence to sugar industry agreements.
- (3) Without prejudice to the generality of this section, the Cabinet Secretary shall make the regulations necessary to operationalize this Act within six months from the date of commencement of this Act.

#### **PART X —CONSEQUENTIAL AMENDMENTS**

**61.** The Agriculture and Food Authority Act, 2013 is

Amendment of  
the First Schedule

amended in the First Schedule by deleting paragraph 1(ii).

to No. 13 of 2013.

62. The Crops Act, 2013 is amended in Part I of the First Schedule by deleting the words “Sugarcane.....Saccharum spp”.

Amendment of the First Schedule to No. 16 of 2013.

**PART XI —SAVINGS AND TRANSITIONAL PROVISIONS**

63. (1) Upon the commencement of this Act, a person who was a member of the staff of the former Sugar Board of Kenya before the commencement of the Agriculture and Food Authority Act, 2013 and current staff of the Sugar Directorate not being under any notice of dismissal or resignation shall upon commencement of this Act and subject to subsection (2) become a staff of the Board on their current improved terms and conditions of service.

Transfer of Staff.

No. 13 of 2013.

(2) The pensions of staff under the provident fund of Agriculture and Food Authority- Sugar Directorate shall on the commencement of the Act vest in the Board.

64. All property, except such property as the Cabinet Secretary may specify in writing, which, immediately before the commencement of this Act, was vested in the Government for the use of the Sugar Directorate of the Agriculture and Food Authority, shall, on the date of commencement of this Act, vest in the Board subject to all interests, liabilities, charges, obligations and trusts affecting that property.

Transfer of assets and liabilities.

65. All legal proceedings and claims pending in respect of actions and activities to which this Act apply shall be continued or enforced by or against the Board in the same manner as they would have been continued or enforced by or against the Agriculture and Food Authority had this Act not been enacted.

Pending proceedings and claims.

**FIRST SCHEDULE**

[S. 2, 6(1)(b) and 29(b)]

**DELINEATION OF SUGAR CATCHMENT AREAS**

<b>SUGAR CATCHMENT AREA</b>	<b>COUNTIES</b>
Rift Catchment Area	Kericho, Nandi and Uasin



	Gishu
Upper Western	Bungoma, and Trans Nzoia
Lower Western Catchment Area	Busia, Kakamega, Siaya and Vihiga
Southern Catchment Area	Homa Bay, Kisumu, Migori, Narok and Kisii
Coastal Catchment Area	Kwale, Lamu, and Tana River

**SECOND SCHEDULE** [Section 10]  
**PROVISIONS AS TO THE CONDUCT OF BUSINESS  
AND AFFAIRS OF THE BOARD**

1. (1) The Board shall meet not less than four times in every financial year and not more than four months shall elapse between the date of one meeting and the date of the next meeting. Meetings.

(2) Notwithstanding the provisions of subparagraph (1), the Chairperson may, and upon request in writing by at least five members shall, convene a special meeting of the Board at any time for the transaction of the business of the Board.

(3) Unless three quarters of the total members of the Board otherwise agree, at least fourteen days' written notice of every meeting of the Board shall be given to every member of the Board.

(4) The quorum for the conduct of the business of the Board shall be two thirds of the members of the Board provided that in the case of a tie, the chairperson shall have a casting vote.

(5) The chairperson shall preside at every meeting at which he or she is present but, in his or her absence, the members shall elect one of their members to preside who shall with respect to that meeting and the business transacted thereat have all the powers of the chairperson.

(6) Unless a unanimous decision is reached, a decision on any matter before the Board shall be by a majority of the votes of the members present and voting and in the case of an equality of votes, the Chairperson or the person presiding shall have a casting vote.

(7) Subject to paragraph (4), no proceeding of the Board shall be invalid by reason only of a vacancy among the members thereof.

(8) Subject to the provisions of this Schedule, the Board may determine its own procedure and the procedure for any committee of the Board and for the attendance of other persons at its meetings and may make standing orders in respect thereof.

2. (1) If a member is directly or indirectly interested in any contract, proposed contract or other matter before the Board and is present at a meeting of the Board at which the contract, proposed contract or other matter is the subject of consideration, he shall, at the meeting and as soon as reasonably practicable after the commencement thereof, disclose the fact and shall not take part in the consideration or discussion of, or vote on, any questions with respect to the contract or other matter, or be counted in the quorum of the meeting during consideration of the matter.

Disclosure of interest.

(2) A disclosure of interest made under this paragraph shall be recorded in the minutes of the meeting at which it is made.

3. The affixing of the common seal of the Board shall be authenticated by the signature of the Chairperson and the Chief Executive Officer and any document not required by law to be made under seal and all decisions of the Board may be authenticated by the signatures of the Chairperson and the Chief Executive Officer:

The common seal.

Provided that the Board shall, in the absence of either the Chairperson or the Chief Executive Officer in any particular matter, nominate one member to authenticate the seal of the Board on behalf of either the Chairperson or the Chief Executive Officer.

4. Any contract or instrument which, if entered into or executed by a person not being a body corporate, would not require to be under seal, may be entered into or executed on behalf of the Board by any person generally or specially authorized by the Board for that purpose.

Contracts and instruments.

**THIRD SCHEDULE [Section 44.]**

**PROVISIONS AS TO THE MEETINGS AND  
PROCEDURE OF THE TRIBUNAL**

1. Any member of the Tribunal may, at any time, by notice in writing to the Chief Justice, resign his office. Resignation.
2. (1) If a member of the Tribunal becomes a member of the Board or, in any case where a member other than the Chairperson is appointed to the service of the Government his or her office shall become vacant. Vacation of office.  
(2) The Chairperson or a member of the Tribunal may be removed from office by the Chief Justice if the member is—
  - (a) unable to discharge the functions of his office by reason of mental or physical infirmity; or
  - (b) an undischarged bankrupt; or
  - (c) convicted of an offence involving fraud or dishonesty; or
  - (d) convicted of a criminal offence and sentenced to imprisonment for a term exceeding six months or to a fine exceeding ten thousand shillings.
- (3) In the event of the inability of any member of the Tribunal to attend for the purpose of any particular proceedings, the Chief Justice may appoint another person to be a member of the Tribunal for the remainder of the term of the member whose vacancy caused the appointment.
3. If any member of the Tribunal has any interest in any particular proceedings before the Tribunal, he or she shall so inform the Chief Justice and the Chief Justice may, after considering that interest, appoint another member in his place for the purpose of the particular proceedings. Disclosure of interests.
4. The decision of the Tribunal shall be that of the majority and shall be signed by the members thereof agreeing thereto. Majority decisions.
5. The quorum of the Tribunal shall be three members. Quorum.
6. No proceedings of the Tribunal shall be invalid by reason only of a vacancy among the members thereof. Proceedings to be valid.
7. The Tribunal shall sit at such place as it may consider most convenient having regard to all the circumstances of the particular proceedings. Venue.



*The Sugar Bill, 2022*

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8. Subject to the provisions of this Schedule, the Tribunal shall have power to make rules governing its procedure.

Rules.

9. A document purporting to be a copy of any order of the Tribunal, and certified by the Chairperson to be a true copy thereof, shall in any legal proceedings be *prima facie* evidence of the order.

Proof of document.

*The Sugar Bill, 2022*

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I certify that this printed impression is a true copy of the Bill passed by the National Assembly on the 27<sup>th</sup> September, 2023.



*Clerk of the National Assembly*

Endorsed for presentation to the Senate in accordance with the provisions of Standing Order 142 of the National Assembly Standing Orders.

*Wetangula*  
*Speaker of the National Assembly*

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