

REPORT DATE

2 3 FEB 2024

THE NATIONAL ASSEMBLY

OF

THE AUDITOR-GENERAL

ON

STATE OFFICERS HOUSE MORTGAGE SCHEME FUND

FOR THE YEAR ENDED 30 JUNE, 2023

STATE DEPARTMENT FOR HOUSING AND URBAN DEVELOPMENT



MINISTRY OF LANDS, PUBLIC WORKS, HOUSING AND URBAN DEVELOPMENT

STATE DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT

STATE OFFICERS HOUSE MORTGAGE SCHEME

ANNUAL REPORT AND FINANCIAL STATEMENTS FOR THE FINANCIAL YEAR ENDED 30^{TH} JUNE 2023

Prepared in accordance with the Accrual Basis of Accounting Method under the International Public Sector Accounting Standards (IPSAS)

Tab	Page Page
1.	KEY FUND INFORMATION AND MANAGEMENTIII
2.	FUND ADMINISTRATION/MANAGEMENT COMMITTEEVII
3. MO	SECRETARIAT/KEY MANAGEMENT MEMBERS OF THE STATE OFFICERS HOUSE RTGAGE SCHEME FUND (SOHMSF)X
4.	PRINCIPAL SECRETARY'S STATEMENTXI
5.	REPORT OF THE FUND MANAGERXII
6.	STATEMENT OF PERFORMANCE AGAINST PREDETERMINED OBJECTIVESXIII
7.	CORPORATE GOVERNANCE STATEMENTXIV
8.	MANAGEMENT DISCUSSION ANALYSISXV
13.	REPORT OF THE INDEPENDENT AUDITORXX
14.	STATEMENT OF FINANCIAL PERFORMANCE FOR THE YEAR ENDED 30^{TH} JUNE, 2023 1
15.	STATEMENT OF FINANCIAL POSITION AS AT 30th JUNE, 2023 2
16.	STATEMENT OF CHANGES IN NET ASSETS FOR THE YEAR ENDED 30th JUNE, 2023.3
17.	STATEMENT OF CASH FLOWS FOR THE YEAR ENDED 30 TH JUNE, 2023 4
18. YEA	STATEMENT OF COMPARISON OF BUDGET AND ACTUAL AMOUNTS FOR THE AR ENDED 30 th JUNE, 20235
19. 1	NOTES TO THE FINANCIAL STATEMENT6
ANN	IEXES
19.	(A) ANNEX 1: PROGRESS ON FOLLOW UP OF AUDITOR RECOMMENDATIONS 21
20.	ANNEX II: INTER-FUND TRANSFERS22

1. KEY FUND INFORMATION AND MANAGEMENT

a) Background information

The State Officers House Mortgage Scheme Fund (SOHMSF) was established in 2015, through Legal Notice No. 23 of 6th March 2015 under the Public Finance Management Act. This was pursuant to guidelines provided by Salaries and Remuneration Commission on mortgage benefit for State Officers and other Public Servants in December, 2014. The establishment of the Fund is in line with the National Housing Policy for Kenya 2004 (Sessional Paper No. 3). The policy among other things called for employers to assist their employees to acquire housing. The Cabinet Secretary in charge for the National Treasury is responsible for the general policy and strategic direction of the SOHMSF whereas the Principal Secretary is the administrator of the Fund. The Cabinet Secretary to the National Treasury on July 2015 approved full delegation of the operations and management of the SOHMSF on to the Civil Servants Housing Scheme Fund (CSHSF).

The Constitution under Section 42 and 43 accords every person the right to a clean and healthy environment, and the right to accessible and adequate housing, and to reasonable standards of sanitation. The Salaries and Remuneration Commission on 17th December, 2014 set and advised on the car and mortgage benefits for all State Officers and other Public Officers in Kenya.

b) Principal Activities

The principal activities of the Fund are to provide a loan Scheme for the purchase or development of property by State Officers. The Fund is administered by the Principal Secretary, State Department for Housing and Urban Development who is the Fund Administrator. There is a Scheme Management Committee charged with the responsibility of management in accordance with laid down approved regulations, setting up a revolving Fund for the disbursement of loans, and supervising the day-to-day operations of the Fund. The Fund Manager is responsible for the day-to-day operations of the Fund.

c) Scheme Management Committee

The Fund is administered through the State Officers House Mortgage Scheme Fund Committee. The Accounting Officer is the Principal Secretary of the Ministry for the time being, responsible for matters related to housing. Management of the Fund is overseen by the Scheme Management Committee for the reporting period comprising:

- i. Officer administering the Fund,
- ii. Principal Secretary responsible for the National Treasury
- iii. Principal Secretary responsible for Labour, Social Security and Services

- iv. Principal Secretary responsible for Public Service
- v. Principal Secretary responsible for Infrastructure
- vi. Principal Secretary responsible for Coordination of National Government, and
- vii. The Attorney General

Ref	Position	Name
1	Chairperson/Fund Administrator	Charles M. Hinga, CBS
2	Representing the Principal Secretary, Interior	Arthur Osiya, EBS
3	Representing the Principal Secretary, National Treasury	Hiram Mwangi Kahiro, OGW
4	Representing the Principal Secretary, Labour	Dr. William K. Kiprono, EBS
5	Representing the Principal Secretary, Infrastructure	Joyce K. Gichomo
6	Representing the Principal Secretary, Public Service and Youth	Mary Mugure Ngugi
7	Representing the Attorney General	Biliah K. Mwinzi
8	Housing Secretary (Co-opted)	Patrick Mwenda Bucha, MBS

d) Key Management

During the financial period under focus the State Officers House and Mortgage Scheme Fund operations were undertaken by the State Officers House and Mortgage Scheme Fund Secretariat and administered by the Officer Administering the Fund – the Principal Secretary, State Department for Housing and Urban Development in the Ministry of Lands, Public Works, Housing and Urban Development.

The key management personnel who held office during the financial period ended 30th June, 2023 were;

Ref	Position	Name
1	Fund Administrator	Charles M. Hinga, CBS
2	Ag. Director	Arch. Julius G. Wairagu
3	Estate Manager	Mr. Boniface M. Ngochi
4	Scheme Accountant	CPA. Kosgei Yego

e) Fiduciary Oversight Arrangements

The overall oversight role of the Fund lies with the Parliamentary Public Accounts Committee. Pursuant to Section 18 of the Government Financial Management Act, 2004

and Section 9 (e) of the Legal Notice No. 168 (Legislative Supplement No. 51) of 22nd December 2006.

The Fund External Auditors remain the Auditor General of the Government of Kenya. Internal audit for the Scheme is carried out by the audit section within the Ministry of Lands, Public Works, Housing and Urban development, State Department of Housing and Urban Development.

Ref	Position	Name			
1	Overall Oversight	Parliamentary Public Accounts Committee			
2	Directorate Internal Audit	State Department for Housing and Urban Development			
3	External Audit	Office of the Auditor General			

f) Registered Offices

ARDHI House, Ground Floor, Ngong Road P.O. Box 30119-00100

NAIROBI

g) Fund Contacts

Telephone: (254) 2718050

E-mail: <u>cshd@housingandurban.go.ke</u>
Website: <u>www.housingandurban.go.ke</u>

h) Fund Bankers

Kenya Commercial Bank Ltd,

Milimani Branch

A/C No.1170913962

P O Box 69695 - 00100

NAIROBI

i) Independent Auditors

Auditor General
Office of the Auditor General
Anniversary Towers, University Way
P.O. Box 30084- 00100 GPO
Nairobi, Kenya

j) Principal Legal Adviser

The Attorney General
Office of the Attorney General and Department of Justice
Harambee Avenue
P.O. Box 40112
City Square 00200
Nairobi, Kenya

2.	FUND	ADMINISTRATION/MANAGEMENT COMMITTEE	
		TENTONINA TRANSPORTED TO THE PARTY OF THE PA	

2. FUND ADMINISTRATION/MANAGEMENT COMMITTEE					
NAME	MEMBERSHIP DESCRIPTION.	KEY ACADEMIC AND PROFESSIONAL QUALIFICATION.			
Charles M. Hinga, CBS	Principal Secretary for State Department Housing and Urban Development and Officer Administering the Fund	Charles is a Chartered Accountant (CA) and holds a Bachelor of Commerce (Accounting) degree from Kenyatta University and a Bachelor of Accounting Science (Honors) from University of South Africa. His core competencies include project and structured finance, deal structuring and business development. Until the time of his appointment as the Principal Secretary of State Department for Housing, Urban Development and Public Works, he was the Group Chairman of an advisory boutique with presence in South Africa and Kenya.			
Arthur Osiya, EBS	Representing the Principal Secretary, Interior	Arthur Osiya was born in 1967. He is a Secretary/National Administration in the State Department for Interior, Ministry of Interior and Coordination of National Government. He holds Bachelor of Arts, Government and Philosophy (Hons). He has attended various training as follows: Crisis Intervention in the Community, Masha, Israel; Strategic Leadership Development Programme; He previously worked as a County Commissioner and District Commissioner. He has over 30 years of experience.			
Hiram Mwangi Kahiro, OGW	Representing the Principal Secretary, National Treasury.	Born on 22 nd April, 1972, Mr Kahiro is currently the Secretary, Administration at The National Treasury where he heads the Administration and Support Services Department. He is also the Ag CEO, State Officers and Public Officers Motor Car Loan Scheme Fund of the National Government. He also represents the Cabinet Secretary as a Board Member of the Witness Protection Agency and the Chuka University Council. Mr Kahiro holds an MA and BA from The University of Nairobi. Mr Kahiro started his career as a District Officer and rose through the ranks to become a County Commissioner. In 2017, he was seconded to Nyandarua County Government where he served for three years as a County Secretary and Head of Public Service. He has worked in Public Administration for over 25 years.			

Dr. William K. Kiprono, EBS	Representing the Principal Secretary, Labour	Dr. William K. Kiprono is the Secretary of Administration for the State Department for Labour. He holds a Doctorate Degree (PhD) in Educational Management. He has a wealth of experience in the civil service spanning 31 years.
Joyce K. Gichomo	Representing the Principal Secretary, Infrastructure	Mrs Joyce K. Gichomo is Director, Human Resource Management and Development, State Department for Infrastructure. She holds Master of Business Administration in Human Resource Management and Bachelor of Commerce. She is a registered Full member of the Institute of Human Resource Management. She has attended Strategic Leadership Programme among other senior management courses. She is a Human Resource Practitioner with over 32 years' experience.
Mary Mugure Ngugi	Representing the Principal Secretary State Department of Public Service and Youth	Mrs Mary Mugure Ngugi is a Director Human Resource Management in State Department of Public Service. She holds a Bachelor Degree (Arts), Master's Degree and a Postgraduate Diploma in Human Resource Management. She has attained professional development courses locally, regionally and internationally. She has served the Public Service in various capacities for 28 years. She has attended Strategic Leadership Development Programme. Mrs Ngugi is a member of the Institute of Human Resource Management.
Biliah K. Mwinzi	Representing the Attorney General	Biliah is an advocate of the High Court of Kenya with over 15 years post admission experience. She holds a Bachelor of Laws (LLB,Hons) degree and from Moi University and a Post Graduate Diploma in Legal Studies from the Kenya School of Law. She is a member of the Law Society of Kenya. Biliah is a Deputy Chief State Counsel at the Office of the Attorney General and Department of Justice, currently under the Public Trustee Division where she heads the Trusts Section



Dr. Patrick Mwenda Bucha, MBS

Housing Secretary Patrick Bucha was born in 1964. He is Secretary, Housing in the State Department for Housing and Urban Development.

He holds a PhD in Leadership and Governance; a Master of Arts in Building Management, Bachelor of Arts in Building Economics. He is a registered Quantity Surveyor with Board of Registration for Architects and Quantity Surveyors. He has 28 years of experience.

3. SECRETARIAT/KEY MANAGEMENT MEMBERS OF THE STATE OFFICERS HOUSE MORTGAGE SCHEME FUND (SOHMSF)

NAME	AREA OF RESPONSIBILITY	KEY ACADEMIC AND PROFESSIONAL QUALIFICATION
Arch. Julius G. Wairagu	Ag. Director	Bachelor of Architecture Registered Architect with the Board c Registration for Architects and Quantit Surveyors
Mr. Boniface M. Ngochi	Estate Manager	 MA Planning (Urban & Regiona Planning) BA(Hons)Land Economics Member of the Institution of Surveyors of Kenya (MISK) Graduate member of the Keny Institute of Planners
CPA. Kosgei Yego	Scheme Accountant	 MSC(Finance) B Com (Accounting) CPA(K) Member Institute of Certifice Public Accountants ICPAK

4. PRINCIPAL SECRETARY'S STATEMENT

The Constitution under Section 42 and 43 accords every person the right to a clean and healthy environment, and the right to accessible and adequate housing, and to reasonable standards of sanitation. The Salaries and Remuneration Commission on 17th December, 2014 set and advised on the car and mortgage benefits for all State Officers and other Public Officers in Kenya. The establishment of the fund is in line with the National Housing Policy for Kenya 2004 (Sessional Paper No. 3). The policy among other things called for employers to assist their employees to acquire housing.

The Public Finance Management (State Officers House Mortgage Scheme Fund) Regulations, 2015 provide regulations on the administration of the Fund. To ensure adequate and affordable access to housing to State Officers, the State Officers House Mortgage Scheme Fund regulations are in the process of being amended to incorporate the following;

- i. To introduce equity release for development
- ii. Give administrative powers to the committee to facilitate the mortgage process

The Fund has continued to deliver the principle objective and the attached Financial Reports and Financial Statements present the accounting and financial operations of the Fund for the year ended 30th June, 2023. I accept responsibility for the maintenance of accounting records which may be relied upon in preparation of the financial statements, as well as adequate systems of internal control. I further accept responsibility for the attached annual accounts, which have been prepared in conformity with internationally accepted accounting standards and appropriate government financial regulations and procedures.

I am of the opinion that the attached appropriations, reports and other financial statements present fairly financial state of affairs of the State Officer House Mortgage Scheme Fund Vote as at 30th June, 2023.

Charles M. Hinga, CBS

The Principal Secretary,

State Department for Housing and Urban Development

27th November, 2023

5. REPORT OF THE FUND MANAGER

The Scheme Management Committee is charged with the responsibility of managing the Fund in accordance with The Public Finance Management (State Officers House Mortgage Scheme Fund) Regulations, 2015 which set up a revolving Fund for the disbursement of loans. The Fund Manager has the responsibility of supervising the day-to-day operations of the Fund. During the Financial year ended 30th June, 2023, the Scheme continued to provide house mortgage to State officers in line with the requirements of the objectives of the Fund. The Fund has accomplished the following by the end of the financial year:

- 207 applications were completed, returned with support documents and recommended to bank for processing of mortgage loans worth about Kshs.5.7 billion
- 2. 164 Loans fully disbursed to applicants' worth about Kshs.4.19 billion
- 3. 18 applications worth about Kshs. 495 million were approved pending disbursement
- 4. 12 applications pending approval

The Fund has had its own fair share of challenges. The main challenge being that The Public Finance Management (State Officers House Mortgage Scheme Fund) Regulations 2015 which regulate on the management of the Fund do not cover the following main areas:

- a) Purchase & improvement of house;
- b) Purchase of plot for future development of a residential house; and
- c) Lack of adequate funds

I am, of the opinion, that the Regulations need to be amended to cover the above-mentioned areas so that the objectives of the Fund can be met with minimal challenges. Other areas of consideration include;

- 1. Requirement for unexpired lease term of at least 45 years
- 2. Comprehensive list of State Officers in the Republic
- 3. Termination of employment or expiry of term of a State Officer when the loan is being processed
- 4. Applications which are for plot purchase
- 5. Inadequacy of Funds
- 6. Arrears by officers whose terms have expired
- 7. Utilization of gratuity for loan repayment

The Fund continues to meet its strategic objectives as outlined in the financial reports and Statements for the year ended 30th June, 2023.

Arch. Julius G. Wairagu

Acting Fund Manager

State Officers House Mortgage Scheme Fund

27th November, 2023

6. STATEMENT OF PERFORMANCE AGAINST PREDETERMINED OBJECTIVES

Introduction

Section 81 Sub-section 2 (f) of the Public Finance Management Act, 2012 requires the Accounting Officer to include in the financial statement, a statement of the National Government Fund's performance against predetermined objectives.

The establishment of the Fund is in line with the National Housing Policy for Kenya 2004 (Sessional Paper No. 3). The policy among other things called for employers to assist their employees to acquire housing. The government of Kenya under the Affordable Housing Programme is working with the Scheme Fund to meet its housing Agenda as one of the Strategic Objectives for the government.

Pre-determined Objectives

The State Officers House Mortgage Scheme Fund has the objective of providing a loan Scheme for purchase or development of property by the State Officers. The Fund develops its annual work plans based on the above Government agenda and objectives. Assessment of the Board's performance against its annual work plan is done on a quarterly basis. The State Officers House Mortgage Scheme Fund achieved its performance targets set for the Financial Year 2022/2023 based on the applications received, applications processed and the applications which were under processing as at 30th June, 2023

7. CORPORATE GOVERNANCE STATEMENT

In accordance with the principles of good governance, each Scheme Management Committee/Secretariat member undertakes to always act in the best interest of the Fund and exercises his/her powers in the execution of duties in good faith and acts with care and prudence

Advisory Committee of the Fund

The Fund is managed and administered through an established advisory committee of the Fund within the National Treasury Comprising of: The Director of Administration, Director of Budgetary Supply, Director of Human Resources and Director of Fiscal Decentralization

Responsibilities of the Advisory Committee

Ultimately, the advisory committee determines the Fund's housing development and financing proposals, approve criteria for beneficiaries of the Fund and such other duties as may be directed by the Cabinet Secretary for the proper management of the Fund

The Advisory committee has delegated the Authority for the day to day management of the scheme to the State Officer House Mortgage Scheme Management Committee appointed by the Cabinet Secretary. However, it retains the overall responsibility of the Fund's Financial Performance, Compliance with laws and Regulations and monitoring of the operations as well as ensuring competent management of the Fund's business.

Oversight Role

The Advisory Committee through the Scheme Management Committee provides Strategic direction with a focus on consistent business performance in an atmosphere of transparency and accountability whilst also reviewing and monitoring proper corporate governance

The advisory Committee retains full and Effective control over the Fund and Monitors the management's implementation of the objectives of the Fund. It ensures ethical behaviour and compliance with the relevant laws and regulations, audit and accounting principles, corporate policies and procedures and the code of Ethics

8. MANAGEMENT DISCUSSION ANALYSIS

Operations and Financial Performance

The State Officers House Mortgage Scheme Fund recorded good financial Performance results for the year ended 30th June, 2023

The Loan performance in respect to loans disbursed and loan repayments for the year recorded an improvement and the Fund is looking forward to facilitating more State Officers to have house mortgage loans in the coming financial year

Opportunities

- 1. Devolution: Devolution continued to be a great opportunity since more State Officers are qualifying for state officers house mortgage scheme loans
- 2. Affordable Housing Programme: The government provides the goodwill and the guiding principle towards achievement of affordable housing for all.
- 3. The Constitution of Kenya, 2010: The Constitution under Section 42 and 43 accords every person the right to a clean and healthy environment, and the right to accessible and adequate housing, and to reasonable standards of sanitation.

Challenges

The main challenge is that The Public Finance Management (State Officers House Mortgage Scheme Fund) Regulations 2015 which regulate on the management of the fund do not cover the following main areas;

- a) Purchase & improvement of house
- b) Purchase of plot for future development of a residential house

Compliance with Statutory Requirements

The State Officers House and Mortgage Scheme Fund adheres to the tenets of the Constitution of Kenya, 2010 and the relevant statutes, including but not limited to the Public Finance Management Act, 2012, The Public Finance Management (State Officers House Mortgage Scheme) Fund Regulations, 2015 and the Public Procurement and Asset Disposal Act, 2015

9. ENVIRONMENTAL AND SUSTAINABILITY REPORTING

Environmental, Social Responsibility Activities

During the financial year ended 30th June, 2023 the Scheme Management Committee did not carry out any environmental and sustainability projects. However, the Fund through facilitation of Loans to State officers ensures that conservation and sustainability of the environment is adhered to through monitoring the developments through the bank administering the Loan on behalf of the Scheme Fund.

10. REPORT OF THE SCHEME/FUND MANAGEMENT COMMITTEE

The Scheme/Fund Management Committee submit their report together with the audited financial statements for the year ended June 30, 2023, which show the state of the Fund affairs.

Principal activities

The principal activities of the Fund are to provide a loan Scheme for the purchase or development of property by State Officers. The Fund is administered by the Principal Secretary, State Department for Housing and Urban Development who is the Fund Administrator. There is a Scheme Management Committee charged with the responsibility of management of the fund in accordance with laid down approved regulations, setting up a revolving Fund for the disbursement of loans, and supervising the day-to-day operations of the Fund. The Fund Manager is responsible for the day-to-day operations of the Fund

Performance

The performance of the Fund for the year ended June 30, 2023, is set out on page 1 to 5

Fund Administration/Management Committee

The members of the Fund Administration/Management Committee who served during the year are shown on page vii to ix

Auditors

The Auditor-General is responsible for the statutory audit of the Fund in accordance with Article of the Constitution of Kenya and the Public Audit Act 2015.

Going concern

Nothing has come to the attention of the management of the Fund to indicate that the Fund will not remain a going concern for at least the next twelve (12) months from the date of this statement.

By Order of the Committee,

Chair of the Scheme/Fund Management Committee

11. STATEMENT OF MANAGEMENT RESPONSIBILITIES

Section 84 (1) of the Public Finance Management Act, 2012 requires that, at the end of each financial year, the Administrator of a Fund established by The Public Finance Management (State Officers House Mortgage Scheme) Fund Regulations, 2015 shall prepare financial statements for the Fund in accordance with the standards and formats prescribed by the Public Sector Accounting Standards Board.

The Administrator of the Fund is responsible for the preparation and presentation of the Fund's financial statements, which give a true and fair view of the state of affairs of the Fund for and as at the end of the financial year ended on June 30, 2023. This responsibility includes:

- (i) Maintaining adequate financial management arrangements and ensuring that these continue to be effective throughout the reporting period,
- Maintaining proper accounting records, which disclose with reasonable accuracy at any time the financial position of the fund,
- (iii) Designing, implementing and maintaining internal controls relevant to the preparation and fair presentation of the financial statements, and ensuring that they are free from material misstatements, whether due to error or fraud,
- (iv) Safeguarding the assets of the Fund;
- (v) Selecting and applying appropriate accounting policies, and (vi) Making accounting estimates that are reasonable in the circumstances.

The Administrator of the Fund accepts responsibility for the Fund's financial statements, which have been prepared using appropriate accounting policies supported by reasonable and prudent judgements and estimates, in conformity with International Public Sector Accounting Standards (IPSAS), and in the manner required by the PFM Act, 2012 and The Public Finance Management (State Officers House Mortgage Scheme) Fund Regulations, 2015. The Administrator of the Fund is of the opinion that the Fund's financial statements give a true and fair view of the state of Fund's transactions during the financial year ended June 30, 2023, and of the Fund's financial position as at that date.

The Administrator further confirm the completeness of the accounting records maintained for the Fund, which have been relied upon in the preparation of the Fund's financial statements as well as the adequacy of the systems of internal financial control.

In preparing the financial statements, the Administrator of the Fund has assessed the Fund's ability to continue as a going concern and disclosed, as applicable, matters relating to the use of going concern basis of preparation of the financial statements.

12. Going Concern

Nothing has come to the attention of the Administrator to indicate that the Fund will not remain a going concern for at least the next twelve months from the date of this statement.

Approval of the financial statements

The Fund's Financial Statements were approved by the Scheme Management Committee and signed on its behalf by:

Charles M. Hinga, CBS Principal Secretary

Date: 27th November, 2023

Julius G. Wairagu Ag. Director, CSHS

Date: 27th November, 2023 Date: 27th November, 2023

CPA. Kosgei Yego ICPAK Member 10109

REPUBLIC OF KENYA

Telephone: +254-(20) 3214000 E-mail: info@oagkenya.go.ke Website: www.oagkenya.go.ke



Enhancing Accountability

HEADQUARTERS
Anniversary Towers
Monrovia Street
P.O. Box 30084-00100
NAIROBI

REPORT OF THE AUDITOR-GENERAL ON STATE OFFICERS HOUSE MORTGAGE SCHEME FUND FOR THE YEAR ENDED 30 JUNE, 2023 - STATE DEPARTMENT FOR HOUSING AND URBAN DEVELOPMENT

PREAMBLE

I draw your attention to the contents of my report which is in three parts:

- A. Report on the Financial Statements that considers whether the financial statements are fairly presented in accordance with the applicable financial reporting framework, accounting standards and the relevant laws and regulations that have a direct effect on the financial statements.
- B. Report on Lawfulness and Effectiveness in Use of Public Resources which considers compliance with applicable laws, regulations, policies, gazette notices, circulars, guidelines and manuals and whether public resources are applied in a prudent, efficient, economic, transparent and accountable manner to ensure Government achieves value for money and that such funds are applied for the intended purpose.
- C. Report on Effectiveness of Internal Controls, Risk Management and Governance which considers how the entity has instituted checks and balances to guide internal operations. This responds to the effectiveness of the governance structure, the risk management environment and the internal controls, developed and implemented by those charged with governance for orderly, efficient and effective operations of the entity.

An unmodified opinion does not necessarily mean that an entity has complied with all relevant laws and regulations, and that its internal controls, risk management and governance systems are properly designed and were working effectively in the financial year under review.

The three parts of the report are aimed at addressing the statutory roles and responsibilities of the Auditor-General as provided by Article 229 of the Constitution, the Public Finance Management Act, 2012 and the Public Audit Act, 2015. The three parts of the report, when read together constitute the report of the Auditor-General.

REPORT ON THE FINANCIAL STATEMENTS

Opinion

I have audited the accompanying financial statements of State Officers House Mortgage Scheme Fund set out on pages 1 to 21, which comprise of the statement of financial

Report of the Auditor-General on State Officers House Mortgage Scheme Fund for the year ended 30 June, 2023 - State Department for Housing and Urban Development

position as at 30 June, 2023, and the statement of financial performance, statement of changes in net assets, statement of cash flows and the statement of comparison of budget and actual amounts for the year then ended, and a summary of significant accounting policies and other explanatory information in accordance with the provisions of Article 229 of the Constitution of Kenya and Section 35 of the Public Audit Act, 2015. I have obtained all the information and explanations which, to the best of my knowledge and belief, were necessary for the purpose of the audit.

In my opinion, the financial statements present fairly, in all material respects, the financial position of the State Officers House Mortgage Scheme Fund as at 30 June, 2023 and of its financial performance and its cash flows for the year then ended, in accordance with International Public Sector Accounting Standards (Accrual Basis) and comply with the Public Finance Management (State Officers House Mortgage Scheme Fund) Regulations, 2015 and the Public Finance Management Act, 2012.

Basis for Opinion

The audit was conducted in accordance with International Standards of Supreme Audit Institutions (ISSAIs). I am independent of the State Officers House Mortgage Scheme Fund Management in accordance with ISSAI 130 on Code of Ethics. I have fulfilled other ethical responsibilities in accordance with the ISSAI and in accordance with other ethical requirements applicable to performing audits of financial statements in Kenya. I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my opinion.

Emphasis of Matter

Low Uptake of Mortgage Funds

During the year under review, the State Officers Mortgage Scheme Fund had a development budget of Kshs.1,000,000,000. As reported in the loan status report by the bank (loan book), loan disbursements during the year amounted to Kshs.245,529,300 or 25% of the budget. Consequently, Kshs.754,470,700 or 75% of the budgeted funds for the mortgage were not taken up by the state officers. The overall objectives of the Fund may not have been achieved.

My opinion is not modified in respect of this matter.

Key Audit Matters

Key audit matters are those matters that, in my professional judgment, are of most significance in the audit of the financial statements. There were no key audit matters to report in the year under review.

Other Matter

Unresolved Prior Year Issues

In the audit report of the previous year, several issues were raised under Basis for Adverse Opinion and in the Report on Lawfulness and Effectiveness in Use of Public

Resources sections. Although Management has indicated that all except one issue have been resolved, the Public Account Committee (PAC) of the National Assembly's report has not been issued on the deliberation and resolution thereof.

The issues remained unresolved contrary to the provisions of Section 149(2)(I) of the Public Finance Management Act, 2012 which require the Accounting Officers designated to try to resolve any issues resulting from an audit that remain outstanding.

REPORT ON LAWFULNESS AND EFFECTIVENESS IN USE OF PUBLIC RESOURCES

Conclusion

As required by Article 229(6) of the Constitution, based on the audit procedures performed, except for the matter described in the Basis for Conclusion on Lawfulness and Effectiveness in Use of Public Resources section of my report, I confirm that, nothing else has come to my attention to cause me to believe that public resources have not been applied lawfully and in an effective way.

Basis for Conclusion

Non-Performing Loans or Mortgage Arrears

The statement of financial position and as disclosed in Note 18(a) to the financial statements reflects long-term receivables from exchange transactions balance of Kshs.2,605,940,962 which includes a balance of Kshs.10,180,774 in respect of mortgage arrears. Scrutiny of the non-performing loans/defaulters' records revealed that arrears amounting to Kshs.4,569,969 or 45% were in respect of two (2) beneficiaries and have been outstanding for a period of more than four months. Although the Scheme Management Committee provided demand letters to the defaulters, the amount was still outstanding as at 30 June, 2023.

In the circumstances, the existence of an effective mechanism to ensure recoverability of the long outstanding mortgage arrears could not be ascertained.

The audit was conducted in accordance with ISSAI 4000. The standard requires that I comply with ethical requirements and plan and perform the audit to obtain assurance about whether the activities, financial transactions and information reflected in the financial statements are in compliance, in all material respects, with the authorities that govern them. I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my conclusion.

REPORT ON EFFECTIVENESS OF INTERNAL CONTROLS, RISK MANAGEMENT AND GOVERNANCE

Conclusion

As required by Section 7(1)(a) of the Public Audit Act, 2015, based on the audit procedures performed, I confirm that, nothing has come to my attention to cause me to believe that internal controls, risk management and overall governance were not effective.

Basis for Conclusion

The audit was conducted in accordance with ISSAI 2315 and ISSAI 2330. The standards require that I plan and perform the audit to obtain assurance about whether effective processes and systems of internal control, risk management and overall governance were operating effectively, in all material respects. I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my conclusion.

Responsibilities of Management and those Charged with Governance

Management is responsible for the preparation and fair presentation of these financial statements in accordance with International Public Sector Accounting Standards (Accrual Basis) and for maintaining effective internal controls as Management determines is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error and for its assessment of the effectiveness of internal controls, risk management and governance.

In preparing the financial statements, Management is responsible for assessing the Fund's ability to continue to sustain its services, disclosing, as applicable, matters related to sustainability of services and using the applicable basis of accounting unless Management is aware of intention to terminate the Fund or to cease operations.

Management is also responsible for the submission of the financial statements to the Auditor-General in accordance with the provisions of Section 47 of the Public Audit Act, 2015.

In addition to the responsibility for the preparation and presentation of the financial statements described above, Management is also responsible for ensuring that the activities, financial transactions and information reflected in the financial statements are in compliance with the authorities which govern them, and that public resources are applied in an effective way.

Those charged with governance are responsible for overseeing the Fund's financial reporting process, reviewing the effectiveness of how Management monitors compliance with relevant legislative and regulatory requirements, ensuring that effective processes and systems are in place to address key roles and responsibilities in relation to governance and risk management, and ensuring the adequacy and effectiveness of the control environment.

Auditor-General's Responsibilities for the Audit

The audit objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes my opinion in accordance with the provisions of Section 48 of the Public Audit Act, 2015 and submit the audit report in compliance with Article 229(7) of the Constitution. Reasonable assurance is a high level of assurance, but is not a guarantee that an audit conducted in accordance with ISSAIs will always detect

a material misstatement and weakness when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of these financial statements.

In addition to the audit of the financial statements, a compliance audit is planned and performed to express a conclusion about whether, in all material respects, the activities, financial transactions and information reflected in the financial statements are in compliance with the authorities that govern them and that public resources are applied in an effective way, in accordance with the provisions of Article 229(6) of the Constitution and submit the audit report in compliance with Article 229(7) of the Constitution.

Further, in planning and performing the audit of the financial statements and audit of compliance, I consider internal controls in order to give an assurance on the effectiveness of internal controls, risk management and overall governance processes and systems in accordance with the provisions of Section 7(1)(a) of the Public Audit Act, 2015 and submit the audit report in compliance with Article 229(7) of the Constitution. My consideration of the internal controls would not necessarily disclose all matters in the internal controls that might be material weaknesses under the ISSAIs. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements caused by error or fraud in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions.

Because of its inherent limitations, internal controls may not prevent or detect misstatements and instances of noncompliance. Also, projections of any evaluation of effectiveness to future periods are subject to the risk that controls may become inadequate because of changes in conditions, or that the degree of compliance with the policies and procedures may deteriorate.

As part of an audit conducted in accordance with ISSAIs, I exercise professional judgement and maintain professional skepticism throughout the audit. I also:

- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, design and perform audit procedures responsive to those risks, and obtain audit evidence that is sufficient and appropriate to provide a basis for my opinion. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal controls.
- Evaluate the appropriateness of accounting policies used and the reasonableness of accounting estimates and related disclosures made by Management.
- Conclude on the appropriateness of Management's use of the applicable basis of accounting and, based on the audit evidence obtained, whether a material uncertainty exists related to events or conditions that may cast significant doubt on the Fund's

ability to continue to sustain its services. If I conclude that a material uncertainty exists, I am required to draw attention in the auditor's report to the related disclosures in the financial statements or, if such disclosures are inadequate, to modify my opinion. My conclusions are based on the audit evidence obtained up to the date of my audit report. However, future events or conditions may cause the Fund to cease to sustain its services.

- Evaluate the overall presentation, structure and content of the financial statements, including the disclosures and whether the financial statements represent the underlying transactions and events in a manner that achieves fair presentation.
- Obtain sufficient appropriate audit evidence regarding the financial information and business activities of the Fund to express an opinion on the financial statements.
- Perform such other procedures as I consider necessary in the circumstances.

I communicate with Management regarding, among other matters, the planned scope and timing of the audit and significant audit findings, including any significant deficiencies in internal controls that are identified during the audit.

I also provide Management with a statement that I have complied with relevant ethical requirements regarding independence and communicate with them all relationships and other matters that may reasonably be thought to bear on my independence and where applicable, related safeguards.

FCPA Nancy Gathungo, CBS AUDITOR-GENERAL

Nairobi

08 January, 2024

14. STATEMENT OF FINANCIAL PERFORMANCE FOR THE YEAR ENDED $30^{\rm TH}$ JUNE, 2023

	Notes	2022-2023	2021-2022
		Kshs	Kshs
Revenue from Non-exchange transactions			
Transfers from Other Government Entities	6	0	0
Revenue from exchange transactions			
Mortgage Interest	7	47,852,696.60	64,498,411.00
Rental revenue from facilities and equipment	8	0	0
Finance Income –investment interest	9	39,567,791.05	20,749,780.85
Other Incomes	10	2,414,295.95	2,596,935.35
Total Revenue		89,834,783.60	87,845,127.20
Expenses		37,001,700.00	07,045,127.20
Depreciation and amortization expense	11	0	0
Board/Council expenses	12	491,000.00	2,364,960.00
Use of goods and services	13	4,769,390.00	5,528,280.00
Repairs and maintenance	14	0	118,500.00
Contracted services	15	0	0
Grants and subsidies	16	0	0
Total expenses		5,260,390.00	8,011,740.00
Other gains/(losses)		, , , , , , , , , , , , , , , , , , , ,	0
Surplus before tax		84,574,393.60	79,833,387.20
Taxation			(0)
Surplus/(deficit) for the period/year		84,574,393.60	79,833,387.20
Remission to National Treasury			0
Net Surplus for the year		84,574,393.60	79,833,387.20

The notes set out on pages 6 to 20 form an integral part of these Financial Statements.

The Financial Statements set out on pages 1 to 5 were signed on behalf of the Scheme Management

Committee by:

Charles M. Hinga, CBS Principal Secretary

Date: 27th November, 2023

Julius G. Wairagu Ag. Director, CSHS

Date: 27th November, 2023

CPA. Kosgei Yego ICPAK Member 10109

Date: 27th November, 2023

15. STATEMENT OF FINANCIAL POSITION AS AT 30th JUNE, 2023

	Notes	2022-2023	2021-2022 (Re-Stated
		Kshs	Kshs
Assets	MA INCOMES ASSESSED.		
Current Assets			
Cash and cash equivalents	17	216,648,295.64	514,702,736.0
Current portion of receivables from exchange transactions	18(a)	111,177,156.90	15,772,442.0
Total Current Assets		327,825,452.54	530,475,178.0
Non-Current Assets			
Long term receivables from exchange transactions	18(b)	2,605,940,961.80	2,773,187,543.1
Unutilized funds	18(c)	576,618,457.15	122,147,757.1
Total Non- Current Assets		3,182,559,418.95	2,895,335,300.2
Total Assets		3,510,384,871.49	3,425,810,478.3
Liabilities		,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	
Current Liabilities			
Trade and other payables	19	306,000.00	306,000.0
Total Current Liabilities		306,000.00	306,000.0
Non-Current Liabilities			
Total Non- Current Liabilities			
Total Liabilities		306,000.00	306,000.0
Net assets			
Accumulated surplus		425,504,478.31	345,671,091.1
Surplus/(deficit) for the period		84,574,393.60	79,833,387.2
Capital Revolving Fund		3,000,000,000.00	3,000,000,00
Total Net Assets		3,510,078,871.49	3,425,504,478.3
Total Net Assets and Liabilities		3,510,384,871.49	3,425,810,478.3

The notes set out on pages 6 to 20 form an integral part of these Financial Statements.

The Financial Statements set out on pages 1 to 5 were signed on behalf of the Scheme Management

Committee by:

Charles M. Hinga, CBS Principal Secretary

Date: 27th November, 2023

Julius G. Wairagu

Ag. Director, CSHS

CPA! Kosgei Yego

ICPAK Member 10109 Date: 27th November, 2023 Date: 27th November, 2023

16. STATEMENT OF CHANGES IN NET ASSETS FOR THE YEAR ENDED 30th JUNE, 2023

001112, 2023				
Description	Revolving Capital Reserve	Revenue Reserve	Accumulated surplus	Total
	Kshs.	Kshs.	Kshs.	Kshs.
As at 1 July 2021	3,000,000,000	0	418,592,739	3,418,592,739
Surplus/(<i>deficit</i>) for the period	0	0	79,833,387.20	79,833,387.20
Funds received during the year	0	0	0	0
Transfers	0	0	(259,127,644)	(259,127,644)
As at 30 June 2022	3,000,000,000	0	239,298,482	3,239,298,482
Balance as at 1 July 2022	3,000,000,000	0	239,298,482	3,239,298,482
Surplus/(deficit) for the period	0	0	84,574,393.60	84,574,393.60
Funds received during the year	0	0	0	0
Restatements			186,205,996.31	186,205,996.31
Transfers	0	0		
As at 30 June 2023	3,000,000,000	0	510,078,871.91	3,510,078,871.91

The notes set out on pages 6 to 20 form an integral part of these Financial Statements. The Financial Statements set out on pages 1 to 5 were signed on behalf of the Scheme Management Committee by:

Charles M. Hinga, CBS Principal Secretary

Date: 27th November, 2023

Julius G. Wairagu Ag. Director, CSHS

Date: 27th November, 2023

CPA. Kosgei Yego

ICPAK Member 10109

Date: 27th November, 2023

17. STATEMENT OF CASH FLOWS FOR THE YEAR ENDED 30^{TH} JUNE, 2023

Description	Note	2022-2023	2021-2022
A STATE OF THE PARTY OF THE PAR		Kshs.	Kshs.
Cash flows from operating activities			
Receipts			
Mortgage Interest	7(a)	52,447,981.75	64,498,411.00
Finance Income- Investment Interest	9	39,567,791.05	20,749,780.85
Other Incomes	10	2,414,295.95	2,596,935.35
Total Revenue		94,430,068.75	87,845,127.20
Payments			, ,
Board/Council expenses	11	491,000.00	2,364,960.00
Use of goods and services	12	4,769,390.00	5,528,280.00
Repairs and maintenance	13	0	118,500.00
Total expenses		5,260,390.00	8,011,740.00
Surplus/ (Deficit) for the period		89,169,678.75	79,833,387.20
Adjusted for			
Current portion of receivables from exchange transactions	18(a)		(18,327,898.00)
Trade and other Payables	19		30,940.00
Net cash flow from operating activities			61,536,429.20
Cash flows from investing activities			
Proceeds from loan principal repayments	20	412,775,881.31	272,134,876.00
Loan disbursements		(245,529,300.00)	(259,127,644.00)
Transfer to unutilized funds	18(c)	(454,470,700.00)	
Net cash flows used in investing activities		(287,224,118.69)	13,007,232.00
Cash flows from financing activities	-		
Civil Servants Housing scheme (KSB S&L)	18(a)	(100,000,000.00)	0
Net cash flows used in financing activities		(100,000,000.00)	(0)
Net increase/(decrease) in cash and cash equivalents		(298,054,439.94)	74,543,661.00
Cash and cash equivalents at 1 July, 2022	17	514,702,736.00	440,159,075
Cash and cash equivalents at 30th June, 2023		216,648,296.06	514,702,736.00

The statement of Cash flow is presented using the direct method)

The notes set out on pages 6 to 20 form an integral part of these Financial Statements.

The Financial Statements set out on pages 1 to 5 were signed on behalf of the Scheme Management Committee by:

Charles M. Hinga, CBS Principal Secretary

Date: 27th November, 2023

Julius G. Wairagu Ag. Director, CSHS

CPA. Kosgei Yego ICPAK Member 10109

Date: 27th November, 2023 Date: 27th November, 2023

18. STATEMENT OF COMPARISON OF BUDGET AND ACTUAL AMOUNTS FOR THE YEAR ENDED 30th JUNE, 2023

	Original budget	Adjustments	Final budget	Actual on comparable basis	Performance difference	%of utilisa
	Kshs	Kshs	Kshs	Kshs	Kshs	
	A	b	C=(a+b)	d	e=(c-d)	F=d/e
Revenue						
Transfers from other	1,000,000,000	-	1,000,000,000	0	1 000 000 000	
governments entities					1,000,000,000	
Mortgage Interest	47,852,696.60	(0)	47,852,696.60	47,852,696.60	0	1
Interest on investment	39,567,791.05	-	39,567,791.05	39,567,791.05	0	1
Other Incomes	2,414,295.95	-	2,414,295.95	2,414,295.95	0	1
Total Revenue	1,089,834,783.60		1,089,834,783.60	89,834,783.60	1,000,000,000	
Expenses						
Use of goods						
and services	8,250,000.00		8,250,000.00	4,769,390.00	3,480,610.00	57.8
Boards/Council	3,000,000.00	(0)	3,000,000.00	491,000	2,509,000.00	10
Depreciation and amortization expense	0	(0)	0	0	-	
Repairs and maintenance	1,050,000.00	0	1,050,000.00	0	1,050,000.00	
Contracted services	0	0	0	0	0	
Grants and subsidies	0	0	0	0		
Total	12,300,000.00	(0)	12,300,000.00	5,260,390.00	7,039,610.00	4
Surplus for the period				84,574,393.60	,	

The notes set out on pages 6 to 20 form an integral part of these Financial Statements. The Financial Statements set out on pages 1 to 5 were signed on behalf of the Scheme Management Committee by:

19. NOTES TO THE FINANCIAL STATEMENT

1. General Information

The State Officers House Mortgage Scheme Fund is established by and derives its authority and accountability from the Public Finance Management (State Officers House Mortgage Scheme Fund) Regulations, 2015. The Fund is wholly owned by the Government of Kenya and is domiciled in Kenya. The Fund's principal activities are to provide a loan Scheme for the purchase or development of property by State Officers

2. Statement of compliance and basis of preparation - IPSAS 1

The financial statements have been prepared on a historical cost basis except for the measurement at re-valued amounts of certain items of property, plant, and equipment, marketable securities and financial instruments at fair value, impaired assets at their estimated recoverable amounts and actuarially determined liabilities at their present value. The preparation of financial statements in conformity with International Public Sector Accounting Standards (IPSAS) allows the use of estimates and assumptions. It also requires management to exercise judgement in the process of applying the Fund's accounting policies.

The financial statements have been prepared and presented in Kenya Shillings, which is the functional and reporting currency of The State Officers House Mortgage Scheme Fund The financial statements have been prepared in accordance with the PFM Act, 2012, The Public Finance Management (State Officers House Mortgage Scheme Fund) Regulations, 2015 and International Public Sector Accounting Standards (IPSAS). The accounting policies adopted have been consistently applied to all the years presented.

3. Adoption of New and Revised Standards Notes to the Financial Statements (Continued)

i. New and amended standards and interpretations in issue but not yet effective in the year ended 30th June 2023.

Standard	ffective date and impact:		
IPSAS 41: Financial	Applicable: 1st January 2023:		
Instruments	The objective of IPSAS 41 is to establish principles for the financial		
	reporting of financial assets and liabilities that will present relevant and		
	useful information to users of financial statements for their assessment of		
	the amounts, timing and uncertainty of a Fund's future cash flows.		
	IPSAS 41 provides users of financial statements with more useful		
	information than IPSAS 29, by:		

Standard	Effective date and impact:		
	 Applying a single classification and measurement model for 		
	financial assets that considers the characteristics of the asset's		
	cash flows and the objective for which the asset is held;		
	Applying a single forward-looking expected credit loss mode		
	that is applicable to all financial instruments subject to impairment		
	testing; and		
	Applying an improved hedge accounting model that broadens		
	the hedging arrangements in scope of the guidance. The model		
	develops a strong link between a Fund's risk management		
	strategies and the accounting treatment for instruments held as		
	part of the risk management strategy.		
IPSAS 42: Social	Applicable: 1st January 2023		
Benefits	The objective of this Standard is to improve the relevance, faithful		
	representativeness and comparability of the information that a reporting		
	Fund provides in its financial statements about social benefits. The		
	information provided should help users of the financial statements and		
	general-purpose financial reports assess:		
	(a) The nature of such social benefits provided by the Fund;		
	(b) The key features of the operation of those social benefit schemes; and		
	(c) The impact of such social benefits provided on the Fund's financial		
	performance, financial position and cash flows.		
Amendments to Other	Applicable: 1st January 2023:		
IPSAS resulting from	a) Amendments to IPSAS 5, to update the guidance related to the		
IPSAS 41, Financial	components of borrowing costs which were inadvertently omitted		
Instruments	when IPSAS 41 was issued.		
	b) Amendments to IPSAS 30, regarding illustrative examples on		
	hedging and credit risk which were inadvertently omitted when		
	IPSAS 41 was issued.		
	c) Amendments to IPSAS 30, to update the guidance for accounting		
	for financial guarantee contracts which were inadvertently		
	omitted when IPSAS 41 was issued.		

Standard	Effective date and impact:
	Amendments to IPSAS 33, to update the guidance on classifying financial
	instruments on initial adoption of accrual basis IPSAS which were
	inadvertently omitted when IPSAS 41 was issued.
Other improvements to	Applicable 1st January 2023
IPSAS	• IPSAS 22 Disclosure of Financial Information about the General
	Government Sector.
	Amendments to refer to the latest System of National Accounts (SNA
	2008).
	IPSAS 39: Employee Benefits
	Now deletes the term composite social security benefits as it is no longer
	defined in IPSAS.
	• IPSAS 29: Financial instruments: Recognition and Measurement
	Standard no longer included in the 2021 IPSAS handbook as it is now
	superseded by IPSAS 41 which is applicable from 1st January 2023.
IPSAS 43	Applicable 1st January 2025
	The standard sets out the principles for the recognition, measurement,
	presentation, and disclosure of leases. The objective is to ensure that
	lessees and lessors provide relevant information in a manner that
	faithfully represents those transactions. This information gives a basis for
	users of financial statements to assess the effect that leases have on the
	financial position, financial performance and cash flows of the Fund.
	The new standard requires entities to recognise, measure and present
	information on right of use assets and lease liabilities.
IPSAS 44: Non-	Applicable 1st January 2025
Current Assets Held	The Standard requires,
for Sale and	Assets that meet the criteria to be classified as held for sale to be measured
Discontinued	at the lower of carrying amount and fair value less costs to sell and the
Operations	depreciation of such assets to cease and: Assets that meet the criteria to
	be classified as held for sale to be presented separately in the statement of
	financial position and the results of discontinued operations to be
	presented separately in the statement of financial performance.

ii. Early adoption of standards

The Fund did not early – adopt any new or amended standards in the year 2021/22.

- 4. Summary of Significant Accounting Policies
- a. Revenue recognition

i) Revenue from non-exchange transactions

Transfers from other government entities

Revenues from non-exchange transactions with other government entities are measured at fair value and recognized on obtaining control of the asset (cash, goods, services and property) if the transfer is free from conditions and it is probable that the economic benefits or service potential related to the asset will flow to the Fund and can be measured reliably.

ii) Revenue from exchange transactions

Interest income

Interest income is accrued using the effective yield method. The effective yield discounts estimated future cash receipts through the expected life of the financial asset to that asset's net carrying amount. The method applies this yield to the principal outstanding to determine interest income for each period.

b. Budget information

The original budget for 2022/23 Financial Year was approved by the Scheme Management Committee. Subsequent revisions or additional appropriations were made to the approved budget in accordance with specific approvals from the appropriate authorities. The additional appropriations are added to the original budget by the Fund upon receiving the respective approvals in order to conclude the final budget.

The Fund's budget is prepared on a different basis from the actual income and expenditure disclosed in the financial statements. The financial statements are prepared on accrual basis using a classification based on the nature of expenses in the statement of financial performance, whereas the budget is prepared on a cash basis. The amounts in the financial statements were recast from the accrual basis to the cash basis and reclassified by presentation to be on the same basis as the approved budget. A comparison of budget and actual amounts, prepared on a comparable basis to the approved budget, is then presented in the statement of comparison of budget and actual amounts. In addition to the Basis difference, adjustments to amounts in the financial statements are also made for differences in the formats and classification schemes adopted for the presentation of the financial statements and the approved budget.

A statement to reconcile the actual amounts on a comparable basis included in the statement of comparison of budget and actual amounts as per the statement of financial performance has been presented as part of the Financial Statements

c. Property, plant, and equipment (PPE)

All property, plant and equipment are stated at Net book value (cost less accumulated depreciation and impairment losses). Depreciation is charged on the straight-line basis using the following annual rates;

Land and buildings	2.5%
Computers and Accessories	25%
Motor Vehicles	25%
Office Equipment	25%
Furniture and Fittings	10%

Cost includes expenditure that is directly attributable to the acquisition of the items. When significant parts of property, plant and equipment are required to be replaced at intervals, the Fund recognizes such parts as individual assets with specific useful lives and depreciates them accordingly. Likewise, when a major inspection is performed, its cost is recognized in the carrying amount of the plant and equipment as a replacement if the recognition criteria are satisfied. All other repair and maintenance costs are recognized in surplus or deficit as incurred. Where an asset is acquired in a non-exchange transaction for nil or nominal consideration the asset is initially measured at its fair value.

d. Intangible assets

Intangible assets acquired separately are initially recognized at cost. The cost of intangible assets acquired in a non-exchange transaction is their fair value at the date of the exchange. Following initial recognition, intangible assets are carried at cost less any accumulated amortization and accumulated impairment losses. Internally generated intangible assets, excluding capitalized development costs, are not capitalized and expenditure is reflected in surplus or deficit in the period in which the expenditure is incurred. The useful life of the intangible assets is assessed as either finite or indefinite.

e. Financial instruments

1) Financial assets

Initial recognition and measurement

Financial assets within the scope of IPSAS 29 Financial Instruments; Recognition and Measurement are classified as financial assets at fair value through surplus or deficit, loans and receivables, held-to-maturity investments, or available-for-sale financial assets, as appropriate. The Fund determines the classification of its financial assets at initial recognition.

Loans and receivables

Loans and receivables are non-derivative financial assets with fixed or determinable payments that are not quoted in an active market. After initial measurement, such financial assets are subsequently measured at amortized cost using the effective interest method, less impairment. Amortized cost is calculated by considering any discount or premium on acquisition and fees or costs that are an integral part of the effective interest rate. Losses arising from impairment are recognized in the surplus or deficit.

Held-to-maturity

Non-derivative financial assets with fixed or determinable payments and fixed maturities are classified as held to maturity when the Fund has the positive intention and ability to hold it to maturity. After initial measurement, held-to-maturity investments are measured at amortized cost using the effective interest method, with less impairment. Amortized cost is calculated by considering any discount or premium on acquisition and fees or costs that are an integral part of the effective interest rate. The losses arising from impairment are recognized in surplus or deficit.

Impairment of financial assets

The Fund assesses at each reporting date whether there is objective evidence that a financial asset or a Fund of financial assets is impaired. Management then follows the procedure required by Regulation 145 of the PFM Act. A financial asset of the Fund is deemed to be impaired if, and only if, there is objective evidence of impairment as a result of one or more events that has occurred after the initial recognition of the asset (an incurred 'loss event') and that loss event has an impact on the estimated future cash flows of the Fund that can be reliably estimated. Evidence of impairment may include the following indicators:

- The debtors of the Fund are experiencing significant financial difficulty
- Default or delinquency in interest or principal payments
- The probability that debtors will enter bankruptcy or other financial reorganization
- Observable data indicates a measurable decrease in estimated future cash flows (e.g. changes in arrears or economic conditions that correlate with defaults)

2) Financial liabilities

Initial recognition and measurement

Financial liabilities within the scope of IPSAS 29 are classified as financial liabilities at fair value through surplus or deficit or loans and borrowings, as appropriate. The Fund determines the classification of its financial liabilities at initial recognition. All financial liabilities are recognized initially at fair value and, in the case of loans and borrowings, plus directly attributable transaction costs.

f) Contingent liabilities

The Fund does not recognize a contingent liability but discloses details of any contingencies in the notes to the financial statements, unless the possibility of an outflow of resources embodying economic benefits or service potential is remote.

g) Contingent assets

The Fund does not recognize a contingent asset but discloses details of a possible asset whose existence is contingent on the occurrence or non-occurrence of one or more uncertain future events not wholly within the control of the Fund in the notes to the financial statements. Contingent assets are assessed continually to ensure that developments are appropriately reflected in the financial statements. If it has become virtually certain that an inflow of economic benefits or service potential will arise and the asset's value can be measured reliably, the asset and the related revenue are recognized in the financial statements of the period in which the change occurs.

h) Nature and purpose of reserves

The Fund creates and maintains reserves in terms of Revolving capital reserve and accumulated reserves

Changes in accounting policies and estimates

The Fund recognizes the effects of changes in accounting policy retrospectively. The effects of changes in accounting policy are applied prospectively if retrospective application is impractical.

j) Foreign currency transactions

Transactions in foreign currencies are initially accounted for at the ruling rate of exchange on the date of the transaction. Trade creditors or debtors denominated in foreign currency are reported at the statement of financial position reporting date by applying the exchange rate on that date. Exchange differences arising from the settlement of creditors, or from the reporting of creditors at rates different from those at which they were initially recorded during the period, are recognized as income or expenses in the period in which they arise.

k) Related parties

The Fund regards a related party as a person or entity with the ability to exert control individually or jointly, or to exercise significant influence over the Fund, or vice versa. Members of key management are regarded as related parties and comprise the Directors/ Trustee, the Fund Managers, and Fund Accountant.

l) Cash and cash equivalents

Cash and cash equivalents comprise cash on hand and cash at bank, short-term deposits on call, and highly liquid investments with an original maturity of three months or less, which are readily convertible to known amounts of cash and are subject to insignificant risk of changes in value. Bank account balances include amounts held at various commercial banks at the end of the financial year.

m) Comparative figures

Where necessary comparative figures for the previous financial year have been amended or reconfigured to conform to the required changes in presentation.

n) Events after the reporting period

There were no material adjusting and non-adjusting events after the reporting period.

o) Ultimate and Holding Fund

The Fund is established by the Public Finance Management (State Officers House Mortgage Scheme Fund) Regulations, 2015 under the State Department of Housing and Urban Development. Its ultimate parent is the Government of Kenya.

p) Currency

The financial statements are presented in Kenya Shillings (Kshs.)

5. Significant judgments and sources of estimation uncertainty

The preparation of the Fund's financial statements in conformity with IPSAS requires management to make judgments, estimates and assumptions that affect the reported amounts of revenues, expenses, assets and liabilities, and the disclosure of contingent liabilities, at the end of the reporting period. However, uncertainty about these assumptions and estimates could result in outcomes that require a material adjustment to the carrying amount of the asset or liability affected in future periods.

a) Estimates and assumptions

The key assumptions concerning the future and other key sources of estimation uncertainty at the reporting date, that have a significant risk of causing a material adjustment to the carrying amounts of assets and liabilities within the next financial year, are described below. However, existing circumstances and assumptions about future developments may change due to market changes or circumstances arising beyond the control of the Fund. Such changes are reflected in the assumptions when they occur.

b) Useful lives and residual values

The useful lives and residual values of assets are assessed using the following indicators to inform potential future use and value from disposal:

- i) The condition of the asset is based on the assessment of experts employed by the Fund
- ii) The nature of the asset, its susceptibility and adaptability to changes in technology and processes
- iii) The nature of the processes in which the asset is deployed
- iv) Availability of funding to replace the asset
- v) Changes in the market in relation to the asset

NOTES TO THE FINANCIAL STATEMENTS (Continued)

6) Transfers from Ministries, Departments and Agencies (MDAs)

Name of the Entity sending the grant	Amount recognized to Statement of Financial performance	Amount deferred under deferred income	Amount recognised in capital fund.	Total transfers 2020/22	Prior year 2020-2021
	KShs	KShs	KShs	KShs	KShs
State Department					
of Housing	0.00	0.00	0.00	0.00	0.00
Total	0.00	0.00	0.00	0.00	0.00

7) Mortgage Interest

Mortgage Interest	2022-2023	2021-2022
	KShs	KShs
Mortgage interest KCBS & L Q1 (Jul-Sep)	15,943,073.95	18,366,091.95
Mortgage interest KCB S & L Q2 (Oct-Dec)	10,737,890.05	12,147,257.00
Mortgage interest KCB S & L Q3 (Jan-Mar)	9,994,575.70	18,212,620.00
Mortgage interest KCBS & L Q4 (Ap-Jun21)	11,177,156.90	15,772,442.05
Total Mortgage Interest	47,852,696.60	64,498,411.00

7) (a) Mortgage Interest for Statement of Cashflows

Mortgage Interest	2022-2023	2021-2022
	KShs	KShs
Mortgage interest for the year	47,852,696.60	
Mortgage interest Q4 (2021-2022)	15,772,442.05	
Mortgage interest Receivable	(11,177,156.90)	
Total Mortgage Interest	52,447,981.75	64,828,309.95

8) Rental Revenue from Facilities and Equipment

Description	2022-2023	2021-2022
ALSO SECURITION OF VALUE OF SECURITION	KShs	Kshs
Staff Rental houses	0.00	0.00
Total rentals	0.00	0.00

9) Finance Income –Investment Interest

Description	2022-2023	2021-2022
	KShs	KShs
Cash investments and fixed deposits Q1	7,284,383.55	3,427,945.20
Cash investments and fixed deposits Q2	13,327,534.25	4,988,219.20
Cash investments and fixed deposits Q3	9,859,767.10	7,247,589.05
Cash investments and fixed deposits Q4	9,096,106.15	5,086,027.40
Total finance income	39,567,791.05	20,749,780.85

(These are investment interest derived from deposits on call)

NOTES TO THE FINANCIAL STATEMENTS (Continued)

10) Other Incomes

10 (a) Bank Interest on Balances

Description	2022-2023	2021-2022
	KShs	KShs
Interest on Credit bank balances Q1	90,386.80	721,977.50
Interest on Credit bank balances Q2	491,136.40	1,254,380.60
Interest on Credit bank balances Q3	1,089,665.15	196,792.05
Interest on Credit bank balances Q4	708,107.60	371,785.20
Total other income	2,379,295.95	2,544,935.35

(These are Interests on credit bank balances paid quarterly by the bank).

10 (b) Sale of form

Description	2022-2023	2021-2022
	KShs	KShs
Sale of form	35,000.00	21,000.00
Total other income	35,000.00	21,000.00

(These are incomes realized out of sale of application forms)

10 (c) Other Receipts

Description	Description 2022-2023	
	KShs	KShs
NEMA	0.00	31,000.00
Total other income	0.00	31,000.00

11) Depreciation and Amortization Expense

Description	2022-2023	2021-2022
	KShs	KShs
Property, plant and equipment	0	0
Intangible assets	0	0
Investment property carried at cost	0	0
Total depreciation and amortization	0.00	0.00

12) Board /Council Expenses

Description	2022-2023	2021-2022
	KShs	KShs
Chairman/Director	20,000.00	20,000.00
Sitting allowances	302,000.00	56,000.00
Telephone, Airtime and Internet	169,000.00	0.00
Induction and Training		0.00
Travel and accommodation		2,120,960.00
Secretariat		168,000.00
Total	491,000.00	2,364,960.00

NOTES TO THE FINANCIAL STATEMENTS (Continued)

13) Use of Goods and Services

Description	2022-2023	2021-2022	
	KShs	KShs	
Conference/Seminars	1,299,000.00	697,700.00	
Official Entertainment	299,000.00	97,500.00	
Transport Operating Expenses	1,499,900.00	1,188,600.00	
Travelling and Accommodation	1,552,300.00	2,000,000.00	
Advertisement, awareness	0.00	497,500.00	
Publishing and printing services	0.00	197,500.00	
General office services	0.00	676,900.00	
Telephone Expenses	0.00	0.00	
Courier and Postal Services	0.00	0.00	
Library expenses	0.00	25,080.00	
Training Expenses	113,080.00	105,000.00	
Supplies & accessories for computers	0.00	0.00	
Bank Charges	6,110.00	18,600.00	
Membership fee subscription	0.00	23,900.00	
Total	4,769,390.00	5,528,280.00	

(Note: All expenses were charged as per the approved budget in the chart of accounts)

14) Repairs and Maintenance

Description	2022-2023	2021-2022
	KShs	KShs
Property	0.00	0.00
Investment property – earning rentals	0.00	0.00
Equipment and machinery	0.00	22,500.00
Vehicles	0.00	0.00
Furniture and fittings	0.00	0.00
Supplies Computers & accessories	0.00	96,000.00
Maintenance of office	0.00	0.00
Total repairs and maintenance	0.00	118,500.00

15) Contracted Services

Description	2022-2023		2021-2022
	KShs		KShs
Actuarial valuations		0	0
Investment valuations		0	0
Property valuations		0	0
Total contracted services	0	.00	0.00

NOTES TO THE FINANCIAL STATEMENTS (Continued)

16) Grants and Subsidies

Description	2022-2023	2021-2022
· · · · · · · · · · · · · · · · · · ·	KShs	KShs
Community development	0	0
Education initiatives and programs	0	0
Social development	0	0
Community trust	0	0
Sporting bodies	0	0
Total grants and subsidies	0.00	0.00

17) Cash and Cash Equivalents

Description	2022-2023	2021-2022
	KShs	KShs
Cashbook balances - Deposit	13,815,844.36	11,781,419.30
Cash book balances- Operation	2,832,451.28	2,921,316.28
Cash-on-hand and in transit	0.00	0.00
Short-term deposits-KCB	200,000,000.00	500,000,000.00
Total cash and cash equivalents	216,648,295.64	514,702,735.58

Detailed Analysis of Cash and Cash Equivalents

		2022-2023	2021-2022
Financial institution	Account number	KShs	KShs
a) Current account			
KCB –Operation Cashbook	1170914357	2,832,451.28	2,921,316.28
KCB-Deposit Cashbook	1170913962	13,815,844.36	11,781,419.30
Sub- total		16,648,295.64	14,702,735.58
b) On - call deposits Account			
Kenya Commercial bank	1170913962	200,000,000.00	500,000,000.00
Sub- total		200,000,000.00	500,000,000.00
Grand total		216,648,295.64	514,702,735.58

18) Receivables from Exchange Transactions

18 (a). Current Receivables from Exchange Transactions

	2022-2023 KShs	2021-2022 KShs
Current receivables		
Civil Servants Housing Scheme	100,000,000.00	
Mortgage Interest Q4	11,177,156.90	15,772,442.05
Other exchange debtors		
Total current receivables	111,177,156.90	15,772,442.05

Notes:

i) Current receivables consist of unpaid mortgage interest for Q4 and Kshs 100,000,000 erroneously transferred to CSHS KCB S&L ii) The opening balance under current receivable of prior year is adjusted to Kshs. 15,772,442.05 from Kshs. 34,430,239.02 which was overstated by Kshs. 18,657,796.97

NOTES TO THE FINANCIAL STATEMENTS (Continued) 18 (b). Long- term Receivables from Exchange Transactions

Description	2022-2023	2021-2022
	KShs	KShs
Mortgage Recoverable	2,605,940,961.80	2,773,187,543.11
Less: impairment allowance		(0)
Current portion transferred to current receivables		(0)
Total non-current receivables	2,605,940,961.80	2,773,187,543.11
Total receivables (a+b)	2,717,118,118.70	

The opening balance under Long term receivable of prior year is adjusted to Kshs.2,773,187,543.11 from Kshs. 2,690,471,507.00 which was understated by Kshs. 82.716,036.10

18 (c). Unutilized Funds

Unutilized Funds	2022-2023	2021-2022
	KShs	KShs
At the beginning of the year	122,147,757.15	0
Additions during the year	700,000,000.00	0
Loans disbursed during the year	(245,529,300.00)	(0)
Written off during the year		(0)
At the end of the year	576,618,457.15	122,147,757.15

The opening balance of unutilized funds from prior year was understated by Kshs. 122,147,757.15 and is adjusted as per note 21

19) Trade and Other Payables

Description	2022-2023	2021-2022
	KShs	KShs
NEMA	306,000.00	306,000.00
Total	306,000.00	306,000.00

(The above payables are erroneous remittance meant for rental income for Estate Department)

20) Proceeds from loan repayments

Description	2022-2023	2021-2022
CARE TO COMPANY DE LA COMPANY	KShs	KShs
Principal Recoveries for Q4 (2021-2022)	82,716,036.18	
Principal Recoveries for Q1 (2022-2023)	111,475,482.63	
Principal Recoveries for Q2 (2022-2023)	63,596,676.06	
Principal Recoveries for Q3 (2022-2023)	154,987,686.44	
Total	412,775,881.31	272,134,876.00

21) Disclosure of Restatements

Description	2022-2023	2021-2022
	KShs	KShs
Current portion of receivables from exchange		
transactions overstated	(18,657,796.95)	
Long term receivables from exchange transactions		
understated	82,716,036.11	
Unutilized funds understated	122,147,757.15	
Total	186,205,996.31	0.00

Other Disclosures

1. Financial risk management

The Fund's activities expose it to a variety of financial risks including credit and liquidity risks and effects of changes in foreign currency. The Fund's overall risk management programme focuses on unpredictability of changes in the business environment and seeks to minimise the potential adverse effect of such risks on its performance by setting acceptable levels of risk. The Fund does not hedge any risks and has in place policies to ensure that credit is only extended to customers with an established credit history.

The Fund's financial risk management objectives and policies are detailed below:

a) Credit risk

The Fund has exposure to credit risk, which is the risk that a counterparty will be unable to pay amounts in full when due. Credit risk arises from cash and cash equivalents, and deposits with banks, as well as trade and other receivables and available-for-sale financial investments.

Management assesses the credit quality of each customer, considering its financial position, past experience and other factors. Individual risk limits are set based on internal or external assessment in accordance with limits set by the directors. The amounts presented in the statement of financial position are net of allowances for doubtful receivables, estimated by the Fund's management based on prior experience and their assessment of the current economic environment.

b) Liquidity risk management

Ultimate responsibility for liquidity risk management rests with the Fund Administrator, who has built an appropriate liquidity risk management framework for the management of the Fund's short, medium, and long-term funding and liquidity management requirements. The Fund manages liquidity risk through continuous monitoring of forecasts and actual cash flows.

c) Market risk

The board has put in place an internal audit function to assist it in assessing the risk faced by the Fund on an ongoing basis, evaluate and test the design and effectiveness of its internal accounting and operational controls.

Market risk is the risk arising from changes in market prices, such as interest rate, equity prices and foreign exchange rates which will affect the Fund's income or the value of its holding of financial instruments. The objective of market risk management is to manage and control market risk exposures within acceptable parameters, while optimising the return. Overall responsibility for managing market risk rests with the Audit and Risk Management Committee of the state department of Housing and Urban development.

Other Disclosures (Continued)

d) Interest rate risk

Interest rate risk is the risk that the Fund's financial condition may be adversely affected as a result of changes in interest rate levels. The Fund's interest rate risk arises from bank deposits. This exposes the Fund to cash flow interest rate risk. The interest rate risk exposure arises mainly from interest rate movements on the Fund's deposits.

Management of interest rate risk

To manage the interest rate risk, management has endeavoured to bank with institutions that offer favourable interest rates.

Sensitivity analysis

The Fund analyses its interest rate exposure on a dynamic basis by conducting a sensitivity analysis. This involves determining the impact on profit or loss of defined rate shifts. The sensitivity analysis for interest rate risk assumes that all other variables, in particular foreign exchange rates, remain constant. The analysis has been performed on the same basis as the prior year.

2. Related party balances

a) Nature of related party relationships

Entities and other parties related to the Fund include those parties who have ability to exercise control or exercise significant influence over its operating and financial decisions. Related parties include management personnel, their associates and close family members. The fund/scheme is related to the following entities:

- a) National Government Fund
- b) Key Management/Advisory Committee
- c) Scheme Management Committee

3. Disclosure of Restatements

The State officers House Mortgage Fund is run by KCB S&L bank. Comparison of the bank report of the period ended 30th June 2022 and the Audited Financial Statements for the period ended 30th June 2022 the following variances were note as disclosed in note 21.

- a) Current portion of receivables from exchange transactions were overstated by Kshs. 18,657,796.95
- b) Long term receivables from exchange transactions were understated by Kshs. 82,716,036.11
- c) Unutilized funds held by the bank as at 30th June 2022 was omitted from the financial statements leading to an understatement of Kshs. 122,147,757.15
- d) The net change in the above prior year adjustments is Kshs. 186,205,996.31

ANNEXES

19. (A) ANNEX 1: PROGRESS ON FOLLOW UP OF AUDITOR RECOMMENDATIONS

The following is the summary of issues raised by the external auditor, and management comments that were provided to the auditor.

Reference No. on the external audit Report	Issue / Observations from Auditor	Management comments	Status: (Resolved / Not Resolved)	Timeframe: (Put a date when you expect the issue to be resolved
SOHMF/2020/2021/(32)	Long term	The management	Not	In progress
	receivables	is Working in	Resolved	
	amounting to	collaboration with		
	Kshs.379,774,630	the bank with a		
	Could not be	view of Pursuing		
	established	On mortgage		
		defaulters Who		
		are not in good		
		standing		

Guidance Notes:

- (i) Use the same reference numbers as contained in the external audit report;
- (ii) Obtain the "Issue/Observation" and "management comments", required above, from final external audit report that is signed by Management;
- (iii) Before approving the report, discuss the timeframe with the appointed Focal Point persons within your entity responsible for implementation of each issue;
- (iv) Indicate the status of "Resolved" or "Not Resolved" by the date of submitting this report to National Treasury.

Arch. Julius G. Wairagu

Ag. Director

27th November, 2023

20. ANNEX II: INTER-FUND TRANSFERS

	FUND NAME:	STATE OFFICE	ERS HOUSE MOR	TGAGE SCHEME FUND	
	Break down of Transfers from the State Department of Housing and Urban Development				
	FY 2020/2021				
a.	Recurrent Grants				
		Bank Statement	Amount (KShs)	Indicate the FY to which	
		Date		the amounts relate	
			0		
			0		
			0		
		Total	0		
b.	Development Grants				
		Bank Statement	Amount (KShs)	Indicate the FY to which	
		<u>Date</u>		the amounts relate	
			0	the amounts relate	
			0	+	
			0		
		Total			
c.	Direct Payments	1000			
		Bank Statement	Amount (KShs)	Indicate the FY to which	
		Date		the amounts relate	
			0		
			0		
			0		
		Total	0		
d.	Donor Receipts				
		Bank Statement	Amount (KShs)	Indicate the FY to which	
		<u>Date</u>		the amounts relate	
			0		
			0		
			0		
		Total	0.00		

The above amounts have been communicated to and reconciled with the parent Ministry.

Arch. Julius G. Wairagu Ag. Director, SOHMSF

27th November, 2023

Charles S. Liyayi
Head of Accounting Unit

State Department Housing and Urban Development

27th November, 2023