**REPUBLIC OF KENYA** 



OFFICE OF THE AUDITOR-GENERAL Enhancing Accountability

## REPORT

OF

PARLIAMENT OF KENYA LIBRARY

## **THE AUDITOR-GENERAL**

ON

KISII COUNTY LOANS AND MORTGAGES FUND

FOR THE YEAR ENDED 30 JUNE, 2023

S LAID

DATE 19 03 2024 TABLED BY ML COMMITTEE -CLERK AT THE TABLE CONJUNE COMM



### KISH COUNTY LOANS AND MORTGAGES FUND

## ANNUAL REPORT AND FINANCIAL STATEMENTS FOR THE FINANCIAL YEAR ENDED JUNE 30, 2023

Prepared in accordance with the Accrual Basis of Accounting Method under the International Public Sector Accounting Standards (IPSAS)

>

## **Table of Content**

t

`

:0

1.	Acronyms and Glossary of Terms	iii
2.	Key Entity Information and Management	iv
3.	The Kisii County Loans and Mortgages Fund Committee	vi
4.	Management Team	viii
6.	Report of The Fund Administrator	xi
7.	Statement of Performance against the County Fund's Predetermined Objectives	xii
8.	Corporate Governance Statement	xiii
9.	Management Discussion and Analysis	xiv
10.	Environmental and Sustainability Reporting	xv
11.	Report of The Fund Administration Committee	xvi
12.	Statement of Management's Responsibilities	xvii
13. Moi	Report of The Independent Auditor on the Financial Statements for Kisii County tgage Fund	Loans and <sub>xviii</sub>
14.	Statement of Financial Performance for the Year Ended 30 <sup>th</sup> June 2023	1
15.	Statement of Financial Position As at 30 June 2023	2
16.	Statement Of Changes in Net Assets for the year ended 30 <sup>th</sup> June 2023	3
17.	Statement of Cash Flows for The Year Ended 30 June 2023	4
18.	Statement Of Comparison Of Budget And Actual Amounts For The Period	5
19.	Notes to the Financial Statements	6
20.	Annexes	23

### 1. Acronyms and Glossary of Terms

#### a) Acronyms

BOM	Board of Management
ICPAK	Institute of Certified Public Accountants of Kenya
IPSAS	International Public Sector Accounting Standards
PFM	Public Finance Management
PSASB	Public Sector Accounting Standards Board
Kshs	Kenya Shillings
CECM	County Executive Committee Member
СО	Chief Officer
CS	County Secretary

#### b) Glossary of Terms

Fiduciary Management	The key management personnel who had financial responsibility
Financial performance	Statement of revenues and expenses
Surplus	A situation in which revenues are more than expenses
Deficit	A situation in which expenses are more than revenues
Financial position	Statement of assets and liabilities as at a particular time
Asset	A resource with economic value and future benefits to an entity
Liability	An obligation that an entity owes to others, such as debt or taxes
Statement of Cash flow	The movement of cash into and out of an entity over a period of time.
Net assets	The residual interest in the assets of an entity after deducting liabilities

#### 2. Key Entity Information and Management

#### a) Background information

Kisii County Loans and Mortgages Fund is established by and derives its authority and accountability from Section 116 (2) of the PFM Act, 2012 on 7<sup>th</sup>January, 2016. The Fund is wholly owned by the County Executive of Kisii and is domiciled in Kenya. In the Financial Year 2022/2023 the Management had provided budgetary provision of Kshs 30,000,000 in the approved, it was later revised downward to Kshs 8,000,000 however, there was no disbursement.

The fund's objective is to advance loans and mortgages to the county executive committee members and employees of the County Government of Kisii.

#### b) Principal Activities

The fund's objective is to advance Loans and mortgages to the county executive committee members and employees of the County Government of Kisii.

#### c) Fund Administration Committee

Ref	Name	Position
1	Mr. Kennedy Okemwa Abincha	Chairperson
2	Dr. Erick Mobegi	Secretary
3	Mr. Timothy Mabeta Kambuni	Member
4	Mr. Vincent Ratemo	Member
5	Mr. Duke Ondari Ongechi	Member

#### d) Key Management Team

Ref	Name	Position			
1	Mr. Kennedy Okemwa Abincha	CEC-Finance and economic planning			
2	Mr. James Okemwa Ntabo	County Secretary			
	Dr. Erick Mobegi	CO-Finance, Accounting Services and			
3		Revenue Management			
4	John Nyalaji Nyandanyi	Fund Accountant			

#### e) Registered Offices

P.O. Box 4550-40200 Municipal Building Kisii-Keroka RD Kisii, KENYA

#### f) Fund Contacts

Telephone: (254) 582030005 E-mail: info@kisii.go.ke Website: <u>www.kisii.go.ke</u>

#### g) Fund Bankers

Central Bank of Kenya Haile Selassie Avenue P.O. Box 60000 City Square 00200 Nairobi, Kenya

Kenya Commercial Bank SBM Bank Kisii branch Telephone: 0202774150 Kisii

#### h) Independent Auditors

Auditor General Office of the Auditor General Anniversary Towers, University Way P.O. Box 30084 GOP 00100 Nairobi, Kenya

#### i) Principal Legal Adviser

The Attorney General State Law Office Harambee Avenue P.O. Box 40112 City Square 00200 Nairobi, Kenya

## 3. The Kisii County Loans and Mortgages Fund Committee

~ I

Name	Details of qualifications and experience
Mr. Kennedy Okemwa Abincha	Mr. Kennedy Okemwa Abincha – CEC Finance and Economic Planning. He holds a Master's Degree in Business Administration –Strategic Management option and Bachelor's degree – Insurance Option from The University Nairobi. Mr. Abincha is a chartered insurer and prior to his appointment, he had worked with Ventar Insurance Investigators as a Technical Manager And Ag. Chief Executive Officer /Principal Officer at
	Invesco Assurance Co Ltd
-Chairperson. With the second	<ul> <li>CPA Timothy Mabeta Kambuni is the current Director in Monitoring and Evaluation. He previously served as acting Chief Officer in the office of the Governor and Director of Revenue and Director of Administration-Finance &amp; Economic Planning.</li> <li>Prior to joining the County Government, he served as an Accounts Assistant at the Institute of Advanced Technology (IAT) and further as an Accountant at the Worldwide Fund for Nature (WWF) before joining Bupo East Africa as Finance Manager. He also worked at the Rainforest Alliance (RA) as Regional Finance Manager East and Southern Africa. He is a member of the Institute of Certified Public Accountants of Kenya(ICPAK), Institute of Internal Auditors(IIA) and ISACA</li> </ul>
	He holds a Master of Commerce degree from Strathmore University and a Bachelor's degree in Actuarial Science from University of Nairobi. He is a Certified Public Accountant (CPA) and Certified Secretary (CS) finalist. He holds a Strategic Leadership Development Course (SLDP), Senior Management Course (SMC) and Project Planning and Management from the Kenya School of Government.
	Dr. Mobegi K. Erick - Chief Officer of Finance, Accounting, and Revenue Management. Prior to his appointment, Dr. Mobegi was a Lecturer of Analytical Chemistry and Forensic Science at the Department of Chemistry and Biological Sciences at Kisii University. He has a long-standing career in

1 - 1

Dr. Erick Mobegi -Secretary	academics and research spanning over 10 years. He has also served as a Lecturer at the Kenya Water Institute (KEWI) teaching aspects of Water Quality and Water Chemistry. Additionally, Dr. Mobegi has taught at Daystar University in the School of Science and Engineering. He holds a PhD in Chemistry (Applied Analytical Chemistry), and an MSc. Applied analytical chemistry from Kenyatta University and BSc. Industrial Chemistry from the University of East Africa, Baraton. He is the secretary to the Fund.
Mr. Duke Ondari Ongechi- Member	Mr. Duke Ondari Ongenchi is the Director Human Resource. He was born in 1963 and holds Bachelor of Arts Degree from the University of Nairobi. He has more than 33years experience in human resource matters. In addition he is member of the IHRM.
Mr.Vincent Ratemo-Member.	Mr. Ratemo is the current Director Liquor in the department of culture. Previously he had served as Secretary to the Public Service Board. He hold MBA (Accounting) and BCOM(Accounting) both from Kisii University. In addition he is CPAK and CPSK with both memberships of the institutes. He has more than 15 year experience in senior management positions.

#### 4. Management Team

, .

:0

Name	Details of qualifications and experience
	Mr. Kennedy Okemwa Abincha – CEC Finance and Economic Planning. He holds a Master's Degree in Business Administration –Strategic Management option and Bachelor's degree – Insurance Option from The University Nairobi. Mr. Abincha is a chartered insurer and prior to his appointment, he had worked with Ventar Insurance Investigators as a Technical Manager And Ag. Chief Executive Officer /Principal Officer at Invesco Assurance Co Ltd
Mr. James Okemwa Ntabo	County Secretary and Head of County Public Service
The t	Dr. Mobegi K. Erick - Chief Officer of Finance, Accounting, and Revenue Management. Prior to his appointment, Dr. Mobegi was a Lecturer of Analytical Chemistry and Forensic Science at the Department of Chemistry and Biological Sciences at Kisii University. He has a long-standing career in academics and research spanning over 10 years. He has also served as a Lecturer at the Kenya Water Institute (KEWI) teaching aspects of Water Quality and Water Chemistry. Additionally, Dr. Mobegi has taught at Daystar University in the School of Science and Engineering. He holds a PhD in Chemistry (Applied Analytical Chemistry), and an MSc. Applied analytical chemistry from Kenyatta University and BSc. Industrial Chemistry from the University of East Africa, Baraton. He is the secretary to the Fund.

Mr. John NyalajiNyandanyi
Mr. Nyandanyi was born on 10 <sup>th</sup> November, 1974.
He holds a Bachelor of Commerce degree in
Finance. Further, he is a holder of CPA (K) and
CPS (K). He has over 25 years working experience
in Treasury Accounts department. He is currently
the Deputy Chief Finance Officer.

- 1

14- 10 E - \*

#### 5. Fund Chairperson's Report

The Kisii County Loans and Mortgages Fund was established in the financial year 2015/2016. The principal objective is to advance loans and mortgage to executive committee members and also to the county employees. The fund has since been rolled in the financial year 2018/2019. Since inception, some of the key management team have changed office due to expiry of their term in office. Our banker Chase bank was later acquired by SBM. In the Financial Year 2022/2023 the Management had provided budgetary provision of Kshs 30,000,000 in the approved, it was later revised downward to Kshs 8,000,000 however, there was no disbursement. We are confident that with the new team which is committed to service delivery, the fund's objective will be met

VDate 19/12/2023 Name . Mr. Kennedy Okemwa Abincha Signature...

**CECM Finance & Economic Planning-Chairperson** 

#### 6. Report of The Fund Administrator

The Kisii County Loans and Mortgages Fund was established in the financial year 2015/2016. The principal objective is to advance loans and mortgage to executive committee members and also to the county employees. The fund has since been rolled in the financial year 2018/2019. Since inception, some of the key management team have changed office due to expiry of their term in office. Our banker Chase bank was later acquired by SBM. In the Financial Year 2022/2023 the Management had provided budgetary provision of Kshs 30,000,000 in the approved, it was later revised downward to Kshs 8,000,000 however, there was no disbursement. We are confident that with the new team which is committed to service delivery, the fund's objective will be met

Name - Dr. Erick Mobegi - Signature. Jungma Date. 19/12/2023

**Fund Administrator** 

#### 7. Statement of Performance against the County Fund's Predetermined Objectives

Kisii County executive had provided a budgetary provision of Kshs 30,000,000 and later revised downward to Kshs. 8,000,000 for Kisii Loans and Mortgages fund for the financial year 2022-2023. However, there was no disbursement.

The management committee had also provided budgetary provision based on interest projections.

The fund's objective is to advance loans to qualified applicants from the Executive Committee Members and County employee.

During the financial year however, the fund's budget suffered a budget constrained, since there was no disbursements, low late of loans and mortgage applicants, posing major challenges for the administrator to fully implement the fund's objects.

Program	Objective	Outcome	Indicator	Performance
Kisii	To advance	Determining the	The percentage of	Kisii County
county	loans to	increased number of	applicants who	loans and
Loans and	Executive	applicants who	have an interest of	Mortgages
mortgages	committee	desire to benefit	loans to be	continued to
Fund	member and	from the funds kitty.	advanced to him or	receive loan
	county		her	recoveries from
	employee			the beneficiaries
				during the year
				and there was no
				loan applicants
				received.

#### Progress on attainment of Strategic development objectives

#### 8. Corporate Governance Statement

The roles and function of the Administration Committee members are set out in the Public Finance Management (Kisii County Loans and Mortgage Fund) Regulation 2015, Section 9. These includes

(a) to make recommendations with respect to the conditions under which a loan or a mortgage shall be granted or repaid under these regulations;

(b) to formulate sound policies for regulating the management of the Fund;

(c) to raise and solicit for funds and other assistance to promote the functions of the Committee;

(d) to receive any gifts, donations, grants or endowments made to Fund and to make legitimate disbursements there from;

(e) to establish links with financial institutions for the furtherance of the purposes for which the Fund is established

(f) to grant loans and mortgages, as the Committee may deem fit to eligible applicants upon recommendation of the Appraisal Committee;

G) to consider appeals from any applicant against any decision of the Loans Appraisal Fund Committee ; and

(h) to perform and exercise all other functions and powers conferred to the Committee by these Regulations or any other law.

#### 9. Management Discussion and Analysis

Kisii County Loans and Mortgages Fund is established by and derives its authority and accountability from Section 116 (2) of the PFM Act, 2012 on 7<sup>th</sup>January, 2016. The Fund is wholly owned by the County Executive of Kisii and is domiciled in Kenya. During the financial year the Kisii county executive had provided a budgetary provision of Kshs 30,000,000 and later revised downward to Kshs. 8,000,000 for Kisii Loans and Mortgages fund for the financial year 2022-2023. However, there was no disbursement. The management committee however, had provided budgetary provision based on interest projection.

The fund's objective is to advance loans and mortgages to the county executive committee members and employees of the County Government of Kisii.

The Kisii County Loans and Mortgages Fund prepare and submits it financial statement yearly to statutory bodies on time.

During the financial year however, the fund's budget suffered a budget constrained, low late of loans and mortgage applicants, posing major challenges for the Administrator to fully implement the fund's objects

#### 10. Environmental and Sustainability Reporting

#### 1. Sustainability strategy and profile -

Kisii County Loans and Mortgages Fund is established by and derives its authority and accountability from Section 116 (2) of the PFM Act, 2012 on 7<sup>th</sup>January, 2016. The Fund is wholly owned by the County Executive of Kisii and is domiciled in Kenya. During the financial year the Kisii county executive had provided a budgetary provision of Kshs 30,000,000 and later revised downward to Kshs. 8,000,000 for Kisii Loans and Mortgages fund for the financial year 2022-2023. However, there was no disbursement. The management committee however, had provided budgetary provision based on interest projection.

The fund's objective is to advance loans and mortgages to the county executive committee members and employees of the County Government of Kisii.

The Kisii County Loans and Mortgages Fund prepare and submits it financial statement yearly to statutory bodies on time.

During the financial year however, the fund's budget suffered a budget constrained, low late of loans and mortgage applicants, posing major challenges for the Administrator to fully implement the fund's objects

#### 2. Environmental performance

Outline clearly, environmental policy guiding the organisation, provide evidence of the policy. Outline successes, shortcomings, efforts to manage biodiversity, waste management policy and efforts to reduce environmental impact of the organisation's products.

#### 3. Employee welfare

The Kisii County Executive provides an opportunity to Executive committee members and employees through the Kisii county Loans and Mortgage fund regulation 2015 to access car loans and mortgages.

#### 11. Report of The Fund Administration Committee

The Kisii Loans and Mortgage Fund Administrator, prepares and submit the report for the quarter ended March 31, 2023, to the statutory bodies on time. This provides timely information which shows the state of the Fund affairs.

#### **Principal activities**

The principal activities of the Fund are to advance car loans and mortgage loans to the County executive committee members and employees of the County Government of Kisii.

#### Results

The results of the Fund for the Financial Year ended 30<sup>th</sup> June, 2023 are set out on page 1 to 23

#### Auditors

The Auditor General is responsible for the statutory audit of the Fund in accordance with Article 229 of the Constitution of Kenya and the Public Audit Act 2015 to audit the Kisii County Executive Loans and Mortgages Fund for the Financial Year ended 30<sup>th</sup> June, 2023.

By Order of the Board

Chair	r of the Fund	
Data	19/12	/2023
Date:		

#### 12. Statement of Management's Responsibilities

Section 167 of the Public Finance Management Act, 2012 requires that, at the end of each financial year, the Administrator of Kisii County Loans and Mortgages Fund established by Section 3(1) of the Public Finance (Kisii County Loans and Mortgages Fund) Regulations, 2015 shall prepare financial statements for the Fund in accordance with the standards and formats prescribed by the Public Sector Accounting Standards Board.

The Administrator of the Kisii County Loans and Mortgages Fund is responsible for the preparation and presentation of the Fund's financial statements, which give a true and fair view of the state of affairs of the Fund for and as at the quarter ended on June 30, 2023. This responsibility includes: (i) maintaining adequate financial management arrangements and ensuring that these continue to be effective throughout the reporting period; (ii) maintaining proper accounting records, which disclose with reasonable accuracy at any time the financial position of the Fund; (iii) designing, implementing and maintaining internal controls relevant to the preparation and fair presentation of the financial statements, and ensuring that they are free from material misstatements, whether due to error or fraud; (iv) safeguarding the assets of the Fund; (v) selecting and applying appropriate accounting policies; and (vi) making accounting estimates that are reasonable in the circumstances.

The Administrator of the Kisii County Loans and Mortgages Fund accepts responsibility for the Fund's financial statements, which have been prepared using appropriate accounting policies supported by reasonable and prudent judgements and estimates, in conformity with International Public Sector Accounting Standards (IPSAS), and in the manner required by the PFM Act, 2012 and Section 116 (7). The Administrator of the Fund is of the opinion that the Fund's financial statements give a true and fair view of the state of Fund's transactions during for the quarter ended June 30, 2023, and of the Fund's financial position as at that date. The Administrator further confirm the completeness of the accounting records maintained for the Fund, which have been relied upon in the preparation of the Fund's financial statements as well as the adequacy of the systems of internal financial control.

In preparing the financial statements, the Administrator of the Fund has assessed the Fund's ability to continue as a going concern and disclosed, as applicable, matters relating to the use of going concern basis of preparation of the financial statements. Nothing has come to the attention of the Administrator to indicate that the Fund will not remain a going concern for at least the next twelve months from the date of this statement.

#### Approval of the financial statements

The Fund's financial statements were approved by the Board on  $\frac{19}{12}$ 2023 and signed on its behalf by:

Mr. Kennedy Okemwa Abincha **Chair Person Kisii County Loans and Mortgages Fund** 

## **REPUBLIC OF KENYA**

Telephone: +254-(20) 3214000 E-mail: info@oagkenya.go.ke Website: www.oagkenya.go.ke



HEADQUARTERS Anniversary Towers Monrovia Street P.O. Box 30084-00100 NAIROBI

# REPORT OF THE AUDITOR-GENERAL ON KISII COUNTY LOANS AND MORTGAGES FUND FOR THE YEAR ENDED 30 JUNE, 2023

#### PREAMBLE

I draw your attention to the contents of my report which is in three parts:

- A. Report on the Financial Statements that considers whether the financial statements are fairly presented in accordance with the applicable financial reporting framework, accounting standards and the relevant laws and regulations that have a direct effect on the financial statements.
- B. Report on Lawfulness and Effectiveness in Use of Public Resources which considers compliance with applicable laws, regulations, policies, gazette notices, circulars, guidelines and manuals and whether public resources are applied in a prudent, efficient, economic, transparent and accountable manner to ensure Government achieves value for money and that such funds are applied for the intended purpose.
- C. Report on Effectiveness of Internal Controls, Risk Management and Governance which considers how the entity has instituted checks and balances to guide internal operations. This responds to the effectiveness of the governance structure, the risk management environment and the internal controls, developed and implemented by those charged with governance for orderly, efficient and effective operations of the entity.

An unmodified opinion does not necessarily mean that an entity has complied with all relevant laws and regulations and that its internal controls, risk management and governance systems are properly designed and were working effectively in the financial year under review.

The three parts of the report are aimed at addressing the statutory roles and responsibilities of the Auditor-General as provided by Article 229 of the Constitution, the Public Finance Management Act, 2012 and the Public Audit Act, 2015. The three parts of the report, when read together constitute the report of the Auditor-General.

#### REPORT ON THE FINANCIAL STATEMENTS

#### **Qualified Opinion**

I have audited the accompanying financial statements of Kisii County Loans and Mortgages Fund set out on pages 1 to 23, which comprise of the statement of financial position as at 30 June, 2023 and the statement of financial performance, statement of

Report of the Auditor-General on Kisii County Loans and Mortgages Fund for the year ended 30 June, 2023

changes in net assets, statement of cash flows and the statement of comparison of budget and actual amounts for the year then ended, and a summary of significant accounting policies and other explanatory information in accordance with the provisions of Article 229 of the Constitution of Kenya and Section 35 of the Public Audit Act, 2015. I have obtained all the information and explanations which to the best of my knowledge and belief, were necessary for the purpose of the audit.

In my opinion, except for the effects of the matter described in the Basis for Qualified Opinion section of my report, the financial statements present fairly, in all material respects, the financial position of Kisii County Loans and Mortgages Fund as at 30 June, 2023, and of its financial performance and its cash flows for the year then ended, in accordance with International Public Sector Accounting Standards (Accrual Basis) and comply with the Public Finance (Kisii County Loans and Mortgage Fund) Regulations, 2015 and the Public Finance Management Act, 2012.

#### **Basis for Qualified Opinion**

#### **Unconfirmed Cash and Cash Equivalents Balance**

The statement of financial position reflects cash and cash equivalents balance of Kshs.44,893,242 which includes an amount of Kshs.6,750,000 held in Kenya Deposit Insurance Corporation. Review of records revealed that the Fund Management opened a bank account with a commercial bank in the financial year 2014/2015 for the operation of car and mortgage loans to the County Executive Committee Members (CECM) and staff members of the County. However, on 07 April, 2016, the bank was placed under receivership with Kenya Deposit Insurance Corporation (KIDC) as Receiver Managers, and the total funds held by the bank amounting to Kshs.30,000,000 placed under moratorium.

Further, information provided indicated that Management signed a Memorandum of Understanding with the bank as an Administrator of the Kisii County Loans and Mortgages Scheme on 09 April, 2018 after the bank had been placed in receivership. The bank transferred an amount of Kshs.7,250,000, being part of the funds under moratorium to KDIC on 15 August, 2018. During the year under review, Kshs.500,000 of the latter amount was released to the Fund, leaving a balance of Kshs.6,750,000. However, no confirmation from the Corporation to support the transfer and no clear timelines on when the funds would be accessible for lending to the Funds' beneficiaries were provided for audit. In addition, no justification was provided on why the amount held by the corporation was disclosed under cash and cash equivalents yet it was not readily available.

In the circumstances, the accuracy and existence of the amount of Kshs.6,750,000 and of the reported balance of Kshs.44,893,242 could not be confirmed. Further, the funds held at Kenya Deposit Insurance Corporation may not be recoverable.

The audit was conducted in accordance with International Standards of Supreme Audit Institutions (ISSAIs). I am independent of the Kisii County Loans and Mortgages Fund Management in accordance with ISSAI 130 on Code of Ethics. I have fulfilled other ethical responsibilities in accordance with the ISSAI and in accordance with other ethical

Report of the Auditor-General on Kisii County Loans and Mortgages Fund for the year ended 30 June, 2023

requirements applicable to performing audits of financial statements in Kenya. I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my qualified opinion.

#### Emphasis of Matter

#### **Budgetary Control and Performance**

The statement of comparison of budget and actual amount reflects final revenue budget and actual on comparable basis amounts of Kshs.8,000,000 and Kshs.Nil respectively, resulting in an underfunding of Kshs.8,000,000 (or 100% of the budget). Similarly, the statement reflects final expenditure budget and actual on comparable basis amounts of Kshs.8,000,000 and Kshs.68,211 respectively, resulting in an under-expenditure of Kshs.7, 931,789 (or 99% of the budget).

The underfunding and under-expenditure adversely affected administration of the Fund.

My opinion is however, not modified in respect of this matter.

#### Key Audit Matters

Key audit matters are those matters that, in my professional judgment, are of most significance in the audit of the financial statements. There were no key audit matters to report in the year under review.

#### Other Matter

#### **Unresolved Prior Year Matters**

Various prior year audit issues remained unresolved as at 30 June, 2023. Management has not provided satisfactory reasons for the delay in resolving the prior year audit issues.

# REPORT ON LAWFULNESS AND EFFECTIVENESS IN USE OF PUBLIC RESOURCES

#### Conclusion

As required by Article 229(6) of the Constitution, based on the procedures performed, except for the matter described in the Basis for Conclusion on Lawfulness and Effectiveness in the Use of Public Resources section of my report, I confirm that, nothing else has come to my attention to cause me to believe that public resources have not been applied lawfully and in an effective way.

#### **Basis for Conclusion**

#### Failure to Maintain a Check-Off System for Loan Deductions

Audit review revealed that Kisii County Executive did not implement a salary check off system for loan recoveries. As a result, deductions amounting to Kshs.3,196,561 which comprises principal repayment and interest for the year under review were not remitted through the Executive's payroll system. Instead, the loan repayments were managed from the Bank, contrary to Clause 4.3 of the County Fund Scheme Administration Agreement,

which requires Kisii County Government to manage the check off system and deduct all loan repayments and interest from the loanees as shall be advised by Chase Bank from time to time.

In the circumstances, Management was in breach of the County Fund Scheme Administration Agreement and the chances of loan defaults may be higher.

The audit was conducted in accordance with ISSAI 4000. The standard requires that I comply with ethical requirements and plan and perform the audit to obtain assurance about whether the activities, financial transactions and information reflected in the financial statements are in compliance, in all material respects, with the authorities that govern them. I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my conclusion.

REPORT ON EFFECTIVENESS OF INTERNAL CONTROLS, RISK MANAGEMENT AND GOVERNANCE

#### Conclusion

As required by Section 7(1)(a) of the Public Audit Act, 2015, based on the audit procedures performed, I confirm that, nothing has come to my attention to cause me to believe that internal controls, risk management and overall governance were not effective.

#### **Basis for Conclusion**

The audit was conducted in accordance with ISSAI 2315 and ISSAI 2330. The standards require that I plan and perform the audit to obtain assurance about whether processes and systems of internal control, risk management and overall governance were operating effectively, in all material respects. I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my conclusion.

#### Responsibilities of Management and those Charged with Governance

Management is responsible for the preparation and fair presentation of these financial statements in accordance with International Public Sector Accounting Standards (Accrual Basis) and for maintaining effective internal control as Management determines is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error and for its assessment of the effectiveness of internal controls, risk management and governance.

In preparing the financial statements, Management is responsible for assessing the Fund's ability to sustain services, disclosing, as applicable, matters related to sustainability of services and using the applicable basis of accounting unless Management is aware of the intention to terminate the Fund or to cease operations.

Management is also responsible for the submission of the financial statements to the Auditor-General in accordance with the provisions of Section 47 of the Public Audit Act, 2015.

In addition to the responsibility for the preparation and presentation of the financial statements described above, Management is also responsible for ensuring that the

activities, financial transactions and information reflected in the financial statements are in compliance with the authorities which govern them, and that public resources are applied in an effective way.

Those charged with governance are responsible for overseeing the Fund's financial reporting process, reviewing the effectiveness of how Management monitors compliance with relevant legislative and regulatory requirements, ensuring that effective processes and systems are in place to address key roles and responsibilities in relation to governance and risk management, and ensuring the adequacy and effectiveness of the control environment.

#### Auditor-General's Responsibilities for the Audit

The audit objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes my opinion in accordance with the provisions of Section 48 of the Public Audit Act, 2015 and submit the audit report in compliance with Article 229(7) of the Constitution. Reasonable assurance is a high level of assurance, but is not a guarantee that an audit conducted in accordance with ISSAIs will always detect a material misstatement and weakness when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of these financial statements.

In addition to the audit of the financial statements, a compliance audit is planned and performed to express a conclusion about whether, in all material respects, the activities, financial transactions and information reflected in the financial statements are in compliance with the authorities that govern them and that public resources are applied in an effective way, in accordance with the provisions of Article 229(6) of the Constitution and submit the audit report in compliance with Article 229(7) of the Constitution.

Further, in planning and performing the audit of the financial statements and audit of compliance, I consider internal control in order to give an assurance on the effectiveness of internal controls, risk management and overall governance processes and systems in accordance with the provisions of Section 7(1)(a) of the Public Audit Act, 2015 and submit the audit report in compliance with Article 229(7) of the Constitution. My consideration of the internal control would not necessarily disclose all matters in the internal control that might be material weaknesses under the ISSAIs. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements caused by error or fraud in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions.

Because of its inherent limitations, internal controls may not prevent or detect misstatements and instances of non-compliance. Also, projections of any evaluation of effectiveness to future periods are subject to the risk that controls may become inadequate because of changes in conditions, or that the degree of compliance with the Fund's policies and procedures may deteriorate.

Report of the Auditor-General on Kisii County Loans and Mortgages Fund for the year ended 30 June, 2023

As part of an audit conducted in accordance with ISSAIs, I exercise professional judgement and maintain professional skepticism throughout the audit. I also:

- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, design and perform audit procedures responsive to those risks, and obtain audit evidence that is sufficient and appropriate to provide a basis for my opinion. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal controls.
- Evaluate the appropriateness of accounting policies used and the reasonableness of accounting estimates and related disclosures made by the Management.
- Conclude on the appropriateness of the Management's use of the applicable basis of accounting and, based on the audit evidence obtained, whether a material uncertainty exists related to events or conditions that may cast significant doubt on the Fund's ability to sustain its services. If I conclude that a material uncertainty exists, I am required to draw attention in the auditor's report to the related disclosures in the financial statements or, if such disclosures are inadequate, to modify my opinion. My conclusions are based on the audit evidence obtained up to the date of my audit report. However, future events or conditions may cause the Fund to cease to sustain its services.
- Evaluate the overall presentation, structure and content of the financial statements, including the disclosures and whether the financial statements represent the underlying transactions and events in a manner that achieves fair presentation.
- Obtain sufficient appropriate audit evidence regarding the financial information and business activities of the Fund to express an opinion on the financial statements.
- Perform such other procedures as I consider necessary in the circumstances.

I communicate with the Management regarding, among other matters, the planned scope and timing of the audit and significant audit findings, including any significant deficiencies in internal control that are identified during the audit.

I also provide the Management with a statement that I have complied with relevant ethical requirements regarding independence and to communicate with them all relationships and other matters that may reasonably be thought to bear on my independence and where applicable, related safeguards.

**FCPA** AL CBS AUDITOR-GENERAL

Nairobi

17 January, 2024

Report of the Auditor-General on Kisii County Loans and Mortgages Fund for the year ended 30 June, 2023

		2022-2023	2021-2022	
Description	Note –	Kshs	Kshs	
<b>Revenue From Exchange Transactions</b>				
Interest Income	1	68,211	295,044	
Total Revenue	(	68,211	295,044	
Expenses				
Use of goods and services	2	68,211	295,044	
Total Expenses		68,211	295,044	
Surplus/(Deficit) for the Period		-	-	

## 14. Statement of Financial Performance for the Year Ended 30<sup>th</sup> June 2023

The notes set out on pages 18 to 19 form an integral part of these Financial Statements

Lingung Name: Dr. Erick Mobegi Administrator of the Fund

1

Name: John N. Nyandanyi

Fund Accountant

ICPAK Member Number: 13733

ì

	Note	2022-2023	2021-2022 Kshs	
Description	Note	Kshs		
Assets				
Current Assets				
Cash and Cash Equivalents	3	44,893,242	41,764,892	
Total current assets		44,893,242	41,764,892	
Non-Current Assets				
Long Term Receivables from Exchange Transactions	4	106,758	3,235,108	
Total non- current assets		106,758	3,235,108	
Total Assets		45,000,000	45,000,000	
Net Assets				
Revolving Fund		45,000,000	45,000,000	
Reserves		-	-	
Accumulated Surplus		-	-	
Total Net Assets		45,000,000	45,000,000	

#### 15. Statement of Financial Position As at 30 June 2023

The accounting policies and explanatory notes to these financial statements form an integral part of the financial statements. The entity financial statements were approved on  $\frac{19}{12}$  2023 and signed by:

.....

Name: Ďr. Erick Mobegi Administrator of the Fund

. . . . . . . . . . . . . . .

Name: John N. Nyandanyi Fund Accountant ICPAK Member Number:13733

## 16. Statement Of Changes in Net Assets for the year ended 30<sup>th</sup> June 2023

Description	Revolving Fund	Revaluation Reserve	Accumulated surplus	Total
		Kshs	Kshs	Kshs
Balance As At 1 July 2021	45,000,000	-	-	45,000,000
Surplus/(Deficit) For the Period	-	-	-	-
Funds Received During the Year	-	-	-	-
Transfers	-	-	-	-
Revaluation Gain	-	-	-	-
Balance As At 30 June 2022	45,000,000	-	-	45,000,000
Balance As At 1 July 2022	45,000,000	-	-	45,000,000
Surplus/(Deficit) For the Period	-	-	-	-
Funds Received During the Year	-	-	-	-
Transfers	-	-	-	-
Revaluation Gain	-	-	-	-
Balance As At 30 June 2023	45,000,000	-	-	45,000,000

## 17. Statement of Cash Flows for The Year Ended 30 June 2023

		2022-2023	2021-2022	
Description	Note	Kshs	Kshs	
Cash flows from operating activities				
Receipts				
Interest received/ Income	1	68,211	295,044	
Total receipts		68,211	295,044	
Payments				
Use of Goods and Services	2	68,211	295,044	
Total Payments		68,211	295,044	
Net cash flows from operating activities		-	-	
Cash flows from investing activities				
Proceeds from loan principal repayments	5	3,128,350	12,403,240	
Loan disbursements paid out		-	-	
Net cash flows used in investing activities		3,128,350	12,403,240	
Net increase/(decrease) in cash & cash Equivalents		3,128,350	12,403,240	
Cash and cash equivalents at 1 July		41,764,892	29,361,652	
Cash and cash equivalents at 30 June		44,893,242	41,764,892	

# 18. Statement Of Comparison Of Budget And Actual Amounts For The Year Ended 30 June, 2023

Description	Original budget	Adjustments	Final budget	Actual on comparable basis	Performance difference	% Utilization
	Kshs	Kshs	Kshs	Kshs	Kshs	
	a	b	C=(a+b)	d	e=(c-d)	f=d/c*100
Revenue						
Public Contributions and		-	-	-	-	
Donations	30,000,000	(22,00,000)	8,000,000	-	8,000,000	0%
Transfers From County Govt.	30,000,000	(22,00,000)	-	68,211	(68,211)	-
Interest Income	-			-	-	
Other Income	-	-	0.000.000	68,211	7,931,789	99%
Total Income	30,000,000	(22,00,000)	8,000,000	00,211	1,202,122	
Expenses			2 2 2 2 2 2 2 2 2		8,000,000	0%
Loan Disbursement	30,000,000	(22,00,000)	8,000,000			
Use of goods and services	-	-		68,211		
	30,000,000	(22,00,000)	8,000,000	68,211	7,931,789	))//0
Total Expenditure Surplus For the Period	-	-	-	-		

#### **Budget** notes

- 1. Loan Disbursements was underutilized due to late disbursement of fund.
- 2. Kisii County Executive had budgetary provision for Kisii County Loans and Mortgage Fund which was later revised downward to Kshs.8,000,000 in the under review

#### 19. Notes to the Financial Statements

#### 1. General Information

Kisii County Loans and Mortgages Fund is established by and derives its authority and accountability from Section 116 (2) of the PFM Act, 2012 on 7<sup>th</sup>January, 2016. The Fund is wholly owned by the County Executive of Kisii and is domiciled in Kenya.

The fund's objective is to advance loans and mortgages to the county executive committee members and employees of the County Government of Kisii.

#### 2. Statement of compliance and basis of preparation

The Fund's financial statements have been prepared in accordance with and comply with International Public Sector Accounting Standards (IPSAS). The financial statements are presented in Kenya shillings, which is the functional and reporting currency of the Fund. The accounting policies have been consistently applied to all the years presented. The financial statements have been prepared on the basis of historical cost, unless stated otherwise. The cash flow statement is prepared using the direct method. The financial statements are prepared on accrual basis.

#### 3. Adoption of new and revised standards

Standard	Effective date and impact
<b>IPSAS 41:</b> Financial	
Instruments	Applicable: 1 <sup>st</sup> January 2023
	The objective of IPSAS 41 is to establish principles for the financial
	reporting of financial assets and liabilities that will present relevant
	and useful information to users of financial statements for their
	assessment of the amounts, timing and uncertainty of an Entity's
	future cash flows.
	IPSAS 41 provides users of financial statements with more useful
	information than IPSAS 29, by:
	• Applying a single classification and measurement model for
	financial assets that considers the characteristics of the asset's
	cash flows and the objective for which the asset is held;
	• Applying a single forward-looking expected credit loss

(i) New and amended standards and interpretations in issue but not yet effective in the year ended 30 June 2023

· · ·

Effective date and impact		
model that is applicable to all financial instruments subject to		
impairment testing; and		
• Applying an improved hedge accounting model that		
broadens the hedging arrangements in scope of the guidance.		
The model develops a strong link between an Entity's risk		
management strategies and the accounting treatment for		
instruments held as part of the risk management strategy.		
Applicable: 1 <sup>st</sup> January 2023		
The objective of this Standard is to improve the relevance, faithful		
representativeness and comparability of the information that a		
reporting Entity provides in its financial statements about social		
benefits. The information provided should help users of the financial		
statements and general-purpose financial reports assess:		
(a) The nature of such social benefits provided by the Entity;		
(b) The key features of the operation of those social benefit schemes;		
and		
(c) The impact of such social benefits provided on the Entity's		
financial performance, financial position and cash flows.		
Applicable: 1 <sup>st</sup> January 2023		
a) Amendments to IPSAS 5, to update the guidance related to the		
components of borrowing costs which were inadvertently		
omitted when IPSAS 41 was issued.		
b) Amendments to IPSAS 30, regarding illustrative examples on		
hedging and credit risk which were inadvertently omitted		
when IPSAS 41 was issued.		
c) Amendments to IPSAS 30, to update the guidance for		
accounting for financial guarantee contracts which were		
inadvertently omitted when IPSAS 41 was issued.		
Amendments to IPSAS 33, to update the guidance on classifying		

•

Standard	Effective date and impact		
	which were inadvertently omitted when IPSAS 41 was issued.		
Other improvements	Applicable 1 <sup>st</sup> January 2023		
to IPSAS	• IPSAS 22 Disclosure of Financial Information about the General		
	Government Sector.		
	Amendments to refer to the latest System of National Accounts (SNA		
	2008).		
	IPSAS 39: Employee Benefits		
	Now deletes the term composite social security benefits as it is no		
	longer defined in IPSAS.		
	• IPSAS 29: Financial instruments: Recognition and		
	Measurement		
	Standard no longer included in the 2021 IPSAS handbook as it is now		
	superseded by IPSAS 41 which is applicable from 1 <sup>st</sup> January 2023.		

(ii) New and amended standards and interpretations in issue but not yet effective in the year ended 30 June 2023.

Standard	Effective date and impact:		
IPSAS 43	Applicable 1 <sup>st</sup> January 2025		
	The standard sets out the principles for the recognition,		
	measurement, presentation, and disclosure of leases. The objective		
	is to ensure that lessees and lessors provide relevant information in		
	a manner that faithfully represents those transactions. This		
	information gives a basis for users of financial statements to assess		
	the effect that leases have on the financial position, financial		
	performance and cashflows of an Entity.		
	The new standard requires entities to recognise, measure and		
	present information on right of use assets and lease liabilities.		
IPSAS 44: Non-	Applicable 1 <sup>st</sup> January 2025		
Current Assets Held	The Standard requires,		
for Sale and	Assets that meet the criteria to be classified as held for sale to be		
Discontinued	measured at the lower of carrying amount and fair value less costs		
Operations	to sell and the depreciation of such assets to cease and:		

Standard	Effective date and impact:
	Assets that meet the criteria to be classified as held for sale to be
	presented separately in the statement of financial position and the
	results of discontinued operations to be presented separately in the
	statement of financial performance.

· .

•

#### 3. Significant Accounting Policies

#### a) Revenue recognition

#### i. Revenue from non-exchange transactions

#### Transfers from other government entities

Revenues from non-exchange transactions with other government entities are measured at fair value and recognized on obtaining control of the asset (cash, goods, services and property) if the transfer is free from conditions and it is probable that the economic benefits or service potential related to the asset will flow to the entity and can be measured reliably.

#### ii. Revenue from exchange transactions

#### Interest income

Interest income is accrued using the effective yield method. The effective yield discounts estimated future cash receipts through the expected life of the financial asset to that asset's net carrying amount. The method applies this yield to the principal outstanding to determine interest income each period.

#### Dividends

Dividends or similar distributions must be recognized when the shareholder's or the Entity's right to receive payments is established.

#### **Rental income**

Rental income arising from operating leases on investment properties is accounted for on a straight-line basis over the lease terms and included in revenue.

#### b) Budget information

The original budget for FY 2022-2023 was approved by the County Assembly on 30<sup>th</sup> June,2022 Subsequent revisions or additional appropriations were made to the approved budget in accordance with specific approvals from the appropriate authorities. The additional appropriations are added to the original budget by the entity upon receiving the respective approvals in order to conclude the final budget. Accordingly, the Fund had budgetary provision of Kshs 30,000,000 which was later revised downward to Kshs, 8,000,000 in the FY2022-2023. However, there were no transfers during the financial year under review

The entity's budget is prepared on a different basis to the actual income and expenditure disclosed in the financial statements. The financial statements are prepared on accrual basis using a classification based on the nature of expenses in the statement of financial performance, whereas the budget is prepared on a cash basis. The amounts in the financial statements were recast from the accrual basis to the cash basis and reclassified by presentation to be on the same basis as the approved budget. A comparison of budget and actual amounts, prepared on a comparable basis to the approved budget, is then presented in the statement of comparison of budget and actual amounts.

#### Summary of Significant Accounting Policies (Continued)

In addition to the Basis difference, adjustments to amounts in the financial statements are also made for differences in the formats and classification schemes adopted for the presentation of the financial statements and the approved budget.

A statement to reconcile the actual amounts on a comparable basis included in the statement of comparison of budget and actual amounts and the actuals as per the statement of financial performance has been presented under section 167 of the Public Finance Management Act, 2012 of these financial statements.

#### c) Property, plant and equipment

All property, plant and equipment are stated at cost less accumulated depreciation and impairment losses. Cost includes expenditure that is directly attributable to the acquisition of the items. When significant parts of property, plant and equipment are required to be replaced at intervals, the entity recognizes such parts as individual assets with specific useful lives and depreciates them accordingly. Likewise, when a major inspection is performed, its cost is recognized in the carrying amount of the plant and equipment as a replacement if the recognition criteria are satisfied. All other repair and maintenance costs are recognized in surplus or deficit as incurred. Where an asset is acquired in a non-exchange transaction for nil or nominal consideration the asset is initially measured at its fair value.

#### d) Intangible Assets

Intangible assets acquired separately are initially recognized at cost. The cost of intangible assets acquired in a non-exchange transaction is their fair value at the date of the exchange. Following initial recognition, intangible assets are carried at cost less any accumulated amortization and accumulated impairment losses. Internally generated intangible assets, excluding capitalized development costs, are not capitalized and expenditure is reflected in surplus or deficit in the period in which the expenditure is incurred.

The useful life of the intangible assets is assessed as either finite or indefinite.

#### e) Investment property

Investment properties are measured initially at cost, including transaction costs. The carrying amount includes the replacement cost of components of an existing investment property at the time that cost is incurred if the recognition criteria are met and excludes the costs of day-today maintenance of an investment property. Investment property acquired through a nonexchange transaction is measured at its fair value at the date of acquisition. Investment properties are derecognized either when they have been disposed of or when the investment property is permanently withdrawn from use and no future economic benefit or service potential is expected from its disposal. The difference between the net disposal proceeds and the carrying amount of the asset is recognized in the surplus or deficit in the period of derecognition.

#### Summary of Significant Accounting Policies (Continued)

#### f) Financial instruments

IPSAS 41 addresses the classification, measurement and de-recognition of financial assets and financial liabilities, introduces new rules for hedge accounting and a new impairment model for financial assets. The Kisii County Loans and Mortgage Fund do not have any hedge relationships and therefore the new hedge accounting rules have no impact on the Company's financial statements. A financial instrument is any contract that gives rise to a financial asset of one entity and a financial liability or equity instrument of another entity. At initial recognition, the entity measures a financial asset or financial liability at its fair value plus or minus, in the case of a financial asset or financial liability not at fair value through surplus or deficit, transaction costs that are directly attributable to the acquisition or issue of the financial asset or financial liability.

#### **Financial assets**

#### **Classification of financial assets**

The entity classifies its financial assets as subsequently measured at amortised cost, fair value through net assets/ equity or fair value through surplus and deficit on the basis of both the entity's management model for financial assets and the contractual cash flow characteristics of the financial asset. A financial asset is measured at amortized cost when the financial asset is held within a management model whose objective is to hold financial assets in order to collect contractual cash flows and the contractual terms of the financial asset give rise on specified dates to cash flows that are solely payments of principal and interest on the principal outstanding. A financial asset is measured at fair value through net assets/ equity if it is held within the management model whose objective is achieved by both collecting contractual cashflows and selling financial assets and the contractual terms of the financial asset / equity if it is held within the management model whose objective is achieved by both collecting contractual cashflows and selling financial assets and the contractual terms of the financial asset / equity if it is held within the management model whose objective is achieved by both collecting contractual cashflows and selling financial assets and the contractual terms of the financial asset give rise on specified dates to cash flows that are solely payments of principal and interest on the principal amount outstanding. A financial asset shall be measured at fair value through surplus or deficit unless it is measured at amortized cost or fair value through net assets/ equity unless an entity has made irrevocable election at initial recognition for particular investments in equity instruments.

#### Subsequent measurement

Based on the business model and the cash flow characteristics, the entity classifies its financial assets into amortized cost or fair value categories for financial instruments. Movements in fair value are presented in either surplus or deficit or through net assets/ equity subject to certain criteria being met.

## Summary of Significant Accounting Policies (Continued)

#### Amortized cost

Financial assets that are held for collection of contractual cash flows where those cash flows represent solely payments of principal and interest, and that are not designated at fair value through surplus or deficit, are measured at amortized cost. A gain or loss on an instrument that is subsequently measured at amortized cost and is not part of a hedging relationship is recognized in profit or loss when the asset is de-recognized or impaired. Interest income from these financial assets is included in finance income using the effective interest rate method.

# Fair value through net assets/ equity

Financial assets that are held for collection of contractual cash flows and for selling the financial assets, where the assets' cash flows represent solely payments of principal and interest, are measured at fair value through net assets/ equity. Movements in the carrying amount are taken through net assets, except for the recognition of impairment gains or losses, interest revenue and foreign exchange gains and losses which are recognized in surplus/deficit. Interest income from these financial assets is included in finance income using the effective interest rate method.

#### Fair value through surplus or deficit

Financial assets that do not meet the criteria for amortized cost or fair value through net assets/ equity are measured at fair value through surplus or deficit. A business model where the entity manages financial assets with the objective of realizing cash flows through solely the sale of the assets would result in a fair value through surplus or deficit model.

# Trade and other receivables

Trade and other receivables are recognized at fair values less allowances for any uncollectible amounts. Trade and other receivables are assessed for impairment on a continuing basis. An estimate is made of doubtful receivables based on a review of all outstanding amounts at the year end.

#### Impairment

The entity assesses, on a forward-looking basis, the expected credit loss ('ECL') associated with its financial assets carried at amortized cost and fair value through net assets/equity. The entity recognizes a loss allowance for such losses at each reporting date. Critical estimates and significant judgments made by management in determining the expected credit loss (ECL) are set out in *Note xx*.

# Significant Accounting Policies (Continued)

## **Financial liabilities**

## Classification

The entity classifies its liabilities as subsequently measured at amortized cost except for financial liabilities measured through profit or loss.

## g) Inventories

Inventory is measured at cost upon initial recognition. To the extent that inventory was received through non-exchange transactions (for no cost or for a nominal cost), the cost of the inventory is its fair value at the date of acquisition.

Costs incurred in bringing each product to its present location and conditions are accounted for, as follows:

- > Raw materials: purchase cost using the weighted average cost method
- Finished goods and work in progress: cost of direct materials and labour and a proportion of manufacturing overheads based on the normal operating capacity, but excluding borrowing costs

After initial recognition, inventory is measured at the lower of cost and net realizable value. However, to the extent that a class of inventory is distributed or deployed at no charge or for a nominal charge, that class of inventory is measured at the lower of cost and current replacement cost.Net realizable value is the estimated selling price in the ordinary course of operations, less the estimated costs of completion and the estimated costs necessary to make the sale, exchange, or distribution. Inventories are recognized as an expense when deployed for utilization or consumption in the ordinary course of operations of the Entity.

# h) **Provisions**

Provisions are recognized when the Entity has a present obligation (legal or constructive) as a result of a past event, it is probable that an outflow of resources embodying economic benefits or service potential will be required to settle the obligation and a reliable estimate can be made of the amount of the obligation. Where the Entity expects some or all of a provision to be reimbursed, for example, under an insurance contract, the reimbursement is recognized as a separate asset only when the reimbursement is virtually certain. The expense relating to any provision is presented in the statement of financial performance net of any reimbursement.

# i) Social Benefits

Social benefits are cash transfers provided to i) specific individuals and / or households that meet the eligibility criteria, ii) mitigate the effects of social risks and iii) Address the need of society as a whole. The entity recognises a social benefit as an expense for the social benefit scheme at the same time that it recognises a liability. The liability for the social benefit scheme is measured at the best estimate of the cost (the social benefit payments) that the entity will incur in fulfilling the present obligations represented by the liability.

# Summary of Significant Accounting Policies Continued

# j) Contingent liabilities

The Entity does not recognize a contingent liability but discloses details of any contingencies in the notes to the financial statements, unless the possibility of an outflow of resources embodying economic benefits or service potential is remote.

# **Contingent assets**

The Entity does not recognize a contingent asset, but discloses details of a possible asset whose existence is contingent on the occurrence or non-occurrence of one or more uncertain future events not wholly within the control of the Entity in the notes to the financial statements. Contingent assets are assessed continually to ensure that developments are appropriately reflected in the financial statements. If it has become virtually certain that an inflow of economic benefits or service potential will arise and the asset's value can be measured reliably, the asset and the related revenue are recognized in the financial statements of the period in which the change occurs.

# k) Nature and purpose of reserves

The Kisii County Loans and Mortgage Fund maintain reserves in terms of specific requirements.

# I) Changes in accounting policies and estimates

The Entity recognizes the effects of changes in accounting policy retrospectively. The effects of changes in accounting policy are applied prospectively if retrospective application is impractical.

# m) Employee benefits – Retirement benefit plans

The Entity provides retirement benefits for its employees and directors. Defined contribution plans are post-employment benefit plans under which an entity pays fixed contributions into a separate entity (a fund) and will have no legal or constructive obligation to pay further contributions if the fund does not hold sufficient assets to pay all employee benefits relating to employee service in the current and prior periods. The contributions to fund obligations for the payment of retirement benefits are charged against income in the year in which they become payable.

Defined benefit plans are post-employment benefit plans other than defined-contribution plans. The defined benefit funds are actuarially valued tri-annually on the projected unit credit method basis. Deficits identified are recovered through lump sum payments or increased future contributions on proportional basis to all participating employers. The contributions and lump sum payments reduce the post-employment benefit obligation.

## Summary of Significant Accounting Policies Continued

#### n) Foreign currency transactions

Transactions in foreign currencies are initially accounted for at the ruling rate of exchange on the date of the transaction. Trade creditors or debtors denominated in foreign currency are reported at the statement of financial position reporting date by applying the exchange rate on that date. Exchange differences arising from the settlement of creditors, or from the reporting of creditors at rates different from those at which they were initially recorded during the period, are recognized as income or expenses in the period in which they arise.

#### o) Borrowing costs

Borrowing costs are capitalized against qualifying assets as part of property, plant and equipment. Such borrowing costs are capitalized over the period during which the asset is being acquired or constructed and borrowings have been incurred. Capitalization ceases when construction of the asset is complete. Further borrowing costs are charged to the statement of financial performance.

# p) Related parties

The Entity regards a related party as a person or an entity with the ability to exert control individually or jointly, or to exercise significant influence over the Entity, or vice versa. Members of key management are regarded as related parties and comprise the directors, the CEO and senior managers.

#### q) Cash and cash equivalents

Cash and cash equivalents comprise cash on hand and cash at bank, short-term deposits on call and highly liquid investments with an original maturity of three months or less, which are readily convertible to known amounts of cash and are subject to insignificant risk of changes in value. Bank account balances include amounts held at the Central Bank of Kenya and at various commercial banks at the end of the financial year. For the purposes of these financial statements, cash and cash equivalents also include short term cash imprests and advances to authorised public officers and/or institutions which were not surrendered or accounted for at the end of the financial year.

# r) Comparative figures

Where necessary comparative figures for the previous financial year have been amended or reconfigured to conform to the required changes in presentation.

#### Summary of Significant Accounting Policies (Continued)

#### 5. Significant judgments and sources of estimation uncertainty

The preparation of the Entity's financial statements in conformity with IPSAS requires management to make judgments, estimates and assumptions that affect the reported amounts of revenues, expenses, assets and liabilities, and the disclosure of contingent liabilities, at the end of the reporting period. However, uncertainty about these assumptions and estimates could result in outcomes that require a material adjustment to the carrying amount of the asset or liability affected in future periods.

#### a) Estimates and assumptions -

The key assumptions concerning the future and other key sources of estimation uncertainty at the reporting date, that have a significant risk of causing a material adjustment to the carrying amounts of assets and liabilities within the next financial year, are described below. The Entity based its assumptions and estimates on parameters available when the consolidated financial statements were prepared. However, existing circumstances and assumptions about future developments may change due to market changes or circumstances arising beyond the control of the Entity. Such changes are reflected in the assumptions when they occur. IPSAS 1.140.

#### b) Useful lives and residual values

The useful lives and residual values of assets are assessed using the following indicators to inform potential future use and value from disposal:

- > The condition of the asset based on the assessment of experts employed by the Entity
- The nature of the asset, its susceptibility and adaptability to changes in technology and processes
- > The nature of the processes in which the asset is deployed
- > Availability of funding to replace the asset
- Changes in the market in relation to the asset

#### c) Provisions

Provisions were raised and management determined an estimate based on the information available. Additional disclosure of these estimates of provisions is included in Note xxx.

Provisions are measured at the management's best estimate of the expenditure required to settle the obligation at the reporting date and are discounted to present value where the effect is material.

# 6. Notes To The Financial Statements

# 1. Interest income

٠

	2022-2023	2021-2022	
Description	Kshs	Kshs	
Interest Income from Mortgage Loans& Car Loan	68,211	295,044	
Total Interest Income	68,211	295,044	

Note: The current year interest of Kshs is interest charged from lonees for mortgage and car loans advanced.

# 2. Use of Goods and Services

Description	2022-2023	2021-2022	
Description	Kshs.	Kshs.	
Administration Fees	68,211	295,044	
Total	68,211	295,044	

# 3. Cash and cash equivalents

	2022-2023	2021-2022
Description	Kshs	Kshs
Kisii County Loans and Mortgage Fund Account	44,893,242	41,764,892
Total Cash And Cash Equivalents	44,893,242	41,764,892

Detailed analysis of the cash and cash equivalents are as follows:

		2022-2023	2021-2022 Kshs	
Financial Institution	Account number	Kshs		
a) Current Account				
SBM Bank	0252322396001	44,893,242	41,764,892	
Sub- Total		44,893,242	41,764,892	

# 4. Receivables from exchange transactions

	2022-2023	2021-2022
Description	Kshs	Kshs
Non-Current Receivables		
Long Term Loan Repayments Due from beneficiaries	106,758	3,235,108
Total Non- Current Receivables	-	-
Total Receivables From Exchange Transactions	106,758	3,235,108

#### Notes to the Financial Statements Continued

#### 5. Loan Repayments

Loan Reference	2022-2023	2021-2022
	Kshs	Kshs
025PULM182470001	230,167	2,486,897
025TELS183440001	599,511	1,172,421
025TELS191910001	903,521	1,179,496
025TELS191860001	1,395,151	5,477,208
025TELS192490001	-	994,368
025TELS192750001	-	1,092,850
Total	3,128,350	12,403,240

#### 6. Related party balances

#### a) Nature of related party relationships

Entities and other parties related to the Fund include those parties who have ability to exercise control or exercise significant influence over its operating and financial decisions. Related parties include management personnel, their associates and close family members. The fund/scheme is related to the following entities:

- a) The County Government
- b) The Ministry of Finance and Economic Planning
- c) County Assembly
- d) Key management
- e) Fund Committee

#### 7. Financial risk management

The Fund's activities expose it to a variety of financial risks including credit and liquidity risks and effects of changes in foreign currency. The Fund's overall risk management programme focuses on unpredictability of changes in the business environment and seeks to minimise the potential adverse effect of such risks on its performance by setting acceptable levels of risk. The Fund does not hedge any risks and has in place policies to ensure that credit is only extended to customers with an established credit history.

The Fund's financial risk management objectives and policies are detailed below:

#### a) Credit risk

The Fund has exposure to credit risk, which is the risk that a counterparty will be unable to pay amounts in full when due. Credit risk arises from cash and cash equivalents, and deposits with banks, as well as trade and other receivables and available-for-sale financial investments. Management assesses the credit quality of each customer, taking into account its financial position, past experience and other factors. Individual risk limits are set based on

internal or external assessment in accordance with limits set by the directors. The amounts presented in the statement of financial position are net of allowances for doubtful receivables, estimated by the entity's management based on prior experience and their assessment of the current economic environment. The carrying amount of financial assets recorded in the financial statements representing the entity's maximum exposure to credit risk without taking account of the value of any collateral obtained is made up as follows:

Description	Total amount Kshs	Fully performing Kshs	Past due Kshs	Impaired Kshs
At 30 June 2023				
Receivables From Exchange Transactions	106,758	106,758	-	-
Receivables From Non-Exchange Transactions	-	-	-	-
Bank Balances	44,893,242	44,893,242	-	-
Total	45,000,000	45,000,000	-	-
At 30 June 2022				
Receivables From Exchange Transactions	3,235,108	3,235,108	-	-
Bank Balances	41,764,892	41,764,892	-	-
Total	45,000,000	45,000,000	-	-

#### Notes To The Financial Statements (Continued)

The customers under the fully performing category are paying their debts as they continue trading. The credit risk associated with these receivables is minimal and the allowance for uncollectible amounts that the entity has recognised in the financial statements is considered adequate to cover any potentially irrecoverable amounts.

The entity has significant concentration of credit risk on amounts due from loaned

The board of trustees sets the Fund's credit policies and objectives and lays down parameters within which the various aspects of credit risk management are operated.

#### b) Liquidity risk management

Ultimate responsibility for liquidity risk management rests with the Fund Administrator, who has built an appropriate liquidity risk management framework for the management of the entity's short, medium and long-term funding and liquidity management requirements. The entity manages liquidity risk through continuous monitoring of forecasts and actual cash flows.

#### c) Market risk

The board has put in place an internal audit function to assist it in assessing the risk faced by the entity on an ongoing basis, evaluate and test the design and effectiveness of its internal accounting and operational controls.

Market risk is the risk arising from changes in market prices, such as interest rate, equity prices and foreign exchange rates which will affect the entity's income or the value of its holding of financial instruments. The objective of market risk management is to manage and control market risk exposures within acceptable parameters, while optimising the return. Overall responsibility for managing market risk rests with the Audit and Risk Management Committee.

The Fund's Finance Department is responsible for the development of detailed risk management policies (subject to review and approval by Audit and Risk Management Committee) and for the day-to-day implementation of those policies.

There has been no change to the entity's exposure to market risks or the manner in which it manages and measures the risk.

#### i. Foreign currency risk

The entity has transactional currency exposures. Such exposure arises through purchases of goods and services that are done in currencies other than the local currency. Invoices denominated in foreign currencies are paid after 30 days from the date of the invoice and conversion at the time of payment is done using the prevailing exchange rate.

#### Foreign currency sensitivity analysis

The following table demonstrates the effect on the Fund's statement of financial performance on applying the sensitivity for a reasonable possible change in the exchange rate of the three

main transaction currencies, with all other variables held constant. The reverse would also occur if the Kenya Shilling appreciated with all other variables held constant.

# ii. Interest rate risk

Interest rate risk is the risk that the entity's financial condition may be adversely affected as a result of changes in interest rate levels. The entity's interest rate risk arises from bank deposits. This exposes the Fund to cash flow interest rate risk. The interest rate risk exposure arises mainly from interest rate movements on the Fund's deposits.

# Management of interest rate risk

To manage the interest rate risk, management has endeavoured to bank with institutions that offer favourable interest rates.

# Sensitivity analysis

The Fund analyses its interest rate exposure on a dynamic basis by conducting a sensitivity analysis. This involves determining the impact on profit or loss of defined rate shifts. The sensitivity analysis for interest rate risk assumes that all other variables, in particular foreign exchange rates, remain constant. The analysis has been performed on the same basis as the prior year.

# Capital risk management.

The objective of the Fund's capital risk management is to safeguard the Fund's ability to continue as a going concern. The entity capital structure comprises of the following funds:

Description	2022-2023	2021-2022	
Description	Kshs	Kshs	
Revaluation reserve	-	-	
Revolving fund	45,000,000	45,000,000	
Accumulated surplus	-	-	
Total funds	45,000,000	45,000,000	
Total borrowings	-	-	
Less: cash and bank balances	44,893,242	41,764,892	
Net debt/(excess cash and cash equivalents)	-	-	
Gearing	99%	93%	

# 20. Annexes

# Annex I: Progress on Follow Up Of Prior Year Auditor's Recommendations

In the financial year 2021-2022, an external audit was conducted by the office of Auditor General and some of the issues raised have since been resolved

Reference on External Audit Report	Issues/observation from the Auditor	Management comment	Status (Resolved/ Not resolved	Time Frame
Basis for qua	lified Opinion			
	Unconfirmed cash and Cash Equivalents Balances	The issue is being addressed since we received the audit report of Auditor General late	Not resolved	30 <sup>th</sup> June, 2024.
<b>Basis For Co</b>	nclusion			
1	Kisii County Loans and Mortgage Fund Regulations	The issue has been addressed since a new funds regulation 2023 has been established	Resolved	
2.	Failure by Borrowers to Repay Loans on Time	The issue has been addressed	Resolved	
3	Failure to Maintain a Check- Off System for Loan Deductions	The issue is being addressed	Not resolved	30 <sup>th</sup> June, 2024.

Fund Administrator

Date 19/12/2023