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TWELFTH PARLIAMENT
THIRD SESSION

THE DEPARTMENTAL COMMITTEE ON DEFENCE AND FOREIGN
RELATIONS

REPORT ON THE CAPSTONE COURSE ON NATIONAL SECURITY AND
STRATEGY
BY THE NATIONAL DEFENCE COLLEGE AND CENTRE FOR
PARLIAMENTARY STUDIES AND TRAINING

26TH – 30TH AUGUST, 2019

CLERK'S CHAMBERS,
DIRECTORATE OF COMMITTEE SERVICES,
PARLIAMENT BUILDINGS,
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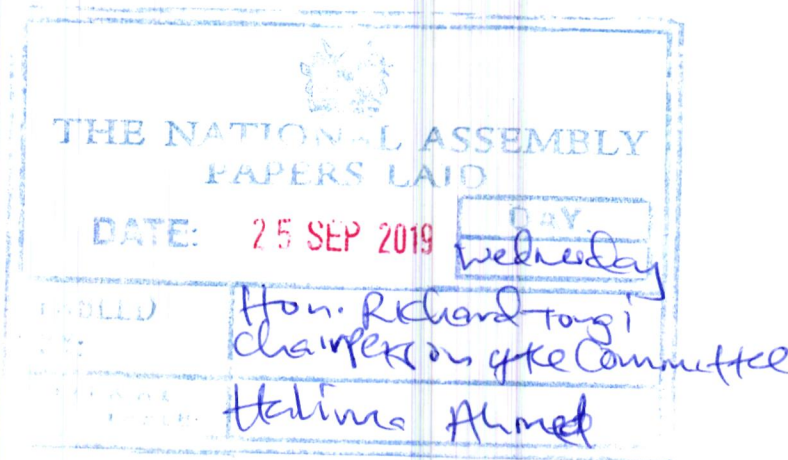
SEPTEMBER, 2019

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ABBREVIATIONS/ ACRONYMS

CDF	Chief of Defence Forces
CPST	Centre for Parliamentary Studies
KDF	Kenya Defence Forces
NDC	National Defence College
PSC	Parliamentary Service Commission



INTRODUCTION

The Departmental Committee on Defence and Foreign Relations is established under Standing Order No. 216. Its mandate pursuant to SO 216 (5) with the following terms of reference: -

- i) investigate, inquire into and report on all matters relating to the mandate, management, activities, administration, operations and estimates of the assigned Ministries and Departments;*
- ii) study the programme and policy objectives of the Ministries and Departments and the effectiveness of the implementation;*
- iii) study and review all legislation after First Reading subject to the exemptions under Standing Order 101 A (4);*
- iv) study and review all legislation referred to it;*
- v) study, assess and analyse the relative success of the Ministries and Departments as measured by the results obtained as compared with its stated objectives;*
- vi) investigate and inquire into all matters relating to the assigned Ministries and Departments as they may deem necessary, and as may be referred to them by the House or a Minister; and*
- vii) make reports and recommendations to the House as often as possible, including recommendations of proposed legislation.*

Mandate of the Committee

The Committee is mandated to consider the following subjects:

- i) Defence
- ii) intelligence,
- iii) foreign relations
- iv) diplomatic and consular services,
- v) international boundaries,
- vi) international relations,
- vii) agreements,
- viii) treaties and
- ix) Conventions.

In executing its mandate, the Committee oversees the following government Ministries, departments and or agencies, namely:

- i) Ministry of Defence
- ii) Ministry of Foreign Affairs
- iii) Ministry of East African Community & Regional Development
- iv) The National Intelligence Service

Membership of the Committee

The Hon. Katoo Ole Metito, EGH, MGH, MP (**Chairperson**)
MP for Kajiado South Constituency

Jubilee Party

The Hon. Richard Tongi, MP
(**Vice Chairperson**)
MP for Nyaribari Chache Constituency

Jubilee Party

The Hon. Yusuf Hassan Abdi, MP
MP for Kamukunji Constituency

Jubilee Party

The Hon. Charles Kilonzo, MP
MP for Yatta Constituency

Independent

The Hon. Patrick Makau King'ola, MP
MP for Mavoko Constituency

WDM-K Party

The Hon. Dido Ali Raso, MP
MP for Saku Constituency

Jubilee Party

The Hon. John Lodepe Nakara, MP
MP for Turkana Central Constituency

ODM Party

The Hon. Peter Mungai Mwathi, MP
MP for Limuru Constituency

Jubilee Party

The Hon. Beatrice Nkatha Nyaga,
HSC, MP
MP for Tharaka Nithi County

Jubilee Party

The Hon. Memusi Ole Kanchory, MP
MP for Kajiado Central Constituency

ODM Party

The Hon. Martha Wangari Wanjira,
MP

MP for Gilgil Constituency

Jubilee Party

The Hon. Major (Rtd.) Bashir Sheikh
Abdullah, MP

MP for Mandera North Constituency

Jubilee Party

The Hon. (Dr.) Lilian Gogo, MP
MP for Rangwe Constituency

ODM Party

The Hon. Nelson Koech, MP
MP for Belgut Constituency

Jubilee Party

The Hon. Moses Nguchine Kirima, MP
MP for Central Imenti Constituency

Jubilee Party

The Hon. Vincent Kipkurui Tuwei, MP
MP for Mosop Constituency

Jubilee Party

The Hon. Ernest Ogesi Kivai, MP
MP for Vihiga Constituency

ANC Party

The Hon. Caleb Amisi, MP
MP for Saboti Constituency

ODM Party

The Hon. Asha Hussein Mohamed, MP
MP for Mombasa County

ODM Party

Committee Secretariat

The Committee Secretariat has a composite of Eight (8) officers:-

1. First Clerk Assistant

Mr. Victor Weke Imbo

Report on the Capstone Course on National Security and Strategy

by the National Defence College and Centre for Parliamentary Studies and Training

- | | |
|------------------------------|------------------------|
| 2. Third Clerk Assistant | Mr. Abdiaziz Shobay |
| 3. Legal Counsel | Mr. Ronald Walala |
| 4. Research & Policy Analyst | Ms. Grace Karanja Wahu |
| 5. Fiscal Analyst | Mr. Edison Odhiambo |
| 6. Senior Sergeant at- Arms | Mr. Andrew Shangarai |
| 7. Media Relations Officer | Mr. Yaqub Ahmed |
| 8. Audio-Recording Officer | Mr. Rodgers Kilungya |

National Defence College

The National Defence College (NDC) Kenya was established in the year 1992 to bridge the existing gaps between theoretical approaches and practical policy analysis in the National Security domain. Training at the NDC commenced in the year 1997. Before establishing the college, Kenya military officers attended similar courses in USA, UK, India and Canada, which could subsequently not meet the increasing training demand for an enlarging military. The College has since become a Centre of Excellence in handling National Security in the Region.

The target group includes senior staff from national security agencies and the civil service from Kenya and allied friendly countries across the world. Upon successful completion of the course, participants are awarded the NDC certificate and are also authorized to append the title '*ndc*' (*K*) after their names. Participants are also awarded a masters degree or diploma in International Studies from the University of Nairobi. Thereafter, they occupy senior positions in security agencies and civil service of their countries. This is a clear demonstration of the high calibre of training in this college. The strategic focus of the NDC is summarized as follows:

Vision

To be a regional center of excellence for Policy and Strategic Studies towards the realization of a secure, stable, prosperous and peaceful society.

Mission

To prepare selected Senior Military and equivalent Senior Public Service Officers of the Republic of Kenya and their counterparts from selected friendly countries for higher responsibilities in the direction and management of National Security and other related areas of Public Policy.

The Centre for Parliamentary Studies and Training (CPST)

The CPST was established in December 2008 by the Parliamentary Service Commission (PSC). The CPST draws its legal mandate from the PSC Act of 1999 and Legal Notice No. 95 of July 22, 2011. The CPST was established as a one-stop specialized resource centre for the training and capacity development of both the Members and staff of Parliament and in the County Assemblies. It is also empowered to forge collaborations and partnerships in capacity building order to enhance the role of Parliament in the improvement of governance in Kenya

The CPST draws its strategic and policy direction from the PSC and the CPST Board. The strategic focus of the CPST is therefore summarized as follows:

Vision

A global centre of excellence in legislative studies for democratic governance

Mission

To enhance the capacity, create new and relevant knowledge for Members and staff of Parliament, Legislative Assemblies and the Public

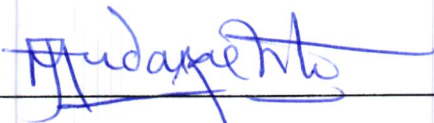
This strategic focus is driven by the core values of professionalism, impartiality, excellence, accountability and integrity.

In the spirit of collaborations and partnerships, the CPST collaborated with the NDC in delivering this course for the National Assembly Departmental Committee on Defence and Foreign Relations in line with the concept note explained above.

Hon. Speaker Sir,

Pursuant to the provisions of Standing Order 200(1), it is my pleasant duty to present the Report of the Departmental Committee on Defence & Foreign Relations, on the high-level seminar on national security and strategy.

Signed



Date

19/9/19

Hon. Katoo Ole Metito, EGH, MGH, MP

Chairperson, Departmental Committee on Defence & Foreign Relations

BACKGROUND

The Chairperson of the National Assembly Departmental Committee on Defence and Foreign Relations requested the Chief of Kenya Defence Forces to organize a high-level seminar (capstone course) on National Security, for the Departmental Committee on Defence and Foreign Relations. The training was meant to help Members of the Committee have a deeper understanding of the security environment of the Republic of Kenya in general and further equip them with the requisite knowledge and skills to strategically tackle challenges arising from the country's security situation.

The Commandant National Defence College (NDC) vide letter Ref. No. NDC/G/204 subsequently wrote to the Speaker of the National Assembly and the Chairman of the Parliamentary Service Commission confirming that the NDC in consultation with the Centre for Parliamentary Studies and Training (CPST) had organized a five day capstone course in line with the Committee's request. This training was subsequently carried out from Monday 26th to Friday 30th August 2019.

COURSEWORK

Course summary

Purpose

Train the National Assembly Departmental Committee on Defence and Foreign Relations on national security strategy.

Strategic statement

To enhance the knowledge and skills of the National Assembly Departmental Committee on Defence and Foreign Relations in the strategic direction and management of national security and other related areas of public policy towards the realization of a secure, stable, prosperous and peaceful Kenya.

Expected general learning outcome

The participants should be able to demonstrate an understanding of national security strategy and security decision making process.

Specific learning outcome

By the end of the seminar, the participant should be able to;

- a. Strategically engage in issues related to national security and foreign policy from an informed perspective;
- b. Demonstrate an understanding of the relationship between national interests and formulation of foreign policy; and
- c. Evaluate the role of policy, national development strategy and decision-making Process in National Security.

Methodology

The Course was delivered using a number of effective and proven training methodologies for adult learners. Each session began with a conceptual understanding and underpinning principles in each specific area of specialization delivered by a scholar(s). Practitioners in that specific area were then allowed to share their experiences and elucidate critical issues and how they affect Kenya's national security environment. These practitioners also pointed out critical emerging and existing challenges and some of the strategic solutions being used to tackle these challenges. These were also brought out using the Chatham House Rules, i.e. of confidentiality of views.

The participants were finally divided into two groups, each given a different case study of a current security challenge facing National Interest of Kenya. With the guidance of experts, these groups worked on their proposed solution to the challenge and presented the same to a panel of experts comprised of the Chief of the Kenya Defence Forces, The Deputy DCF, Service Commanders and the Director Kenya International Boundaries Office and other

specialists. These proposed solutions were aimed at enriching Kenya's Grand strategy that is currently being developed under the leadership of the NDC.

Topics covered

The Committee was taken through the following topics. The content of the presentations have been redacted due to their sensitive nature;

- i) Concept of state and national interests
- ii) Elements of national power
- iii) Kenya's situational threat analysis
- iv) Balance of power and military capability
- v) Strategic thinking and decision making
- vi) Kenya's geo-strategic importance in the region
- vii) Foreign, Defence and economic policies
- viii) Critical infrastructure for socio-economic development
- ix) Regional integration and national interest
- x) Media and national security
- xi) National strategies in counter terrorism
- xii) Regional and global security dynamics
- xiii) The whole of government approach
- xiv) Borders, boundaries and Kenya's security

Closing ceremony

The CDF, Gen. S. Mwathethe awarded the following Members of the delegation that attended the seminar with certificates of participation. He pledged to continue the collaboration with Parliament in order to train more Members;

1. The Hon. Katoo Ole Metito, EGH, MGH, MP
2. The Hon. Richard Tong'i, MP
3. The Hon. Beatrice Nkatha Nyagah, HSC, MP
4. The Hon. Martha Wangari Wanjira MP
5. The Hon. John Lodepe Nakara, MP
6. The Hon. Memusi Ole Kanchory, MP
7. The Hon. (Dr.) Lilian Gogo, MP
8. The Hon. Moses Nguchine Kirima, MP
9. The Hon. Vincent Kipkurui Tuwei, MP
10. The Hon. Ernest Ogesi Kivai, MP
11. The Hon. Peter Mungai Mwathi, MP
12. The Hon. Caleb Amisi, MP
13. The Hon. Naisula Lesuuda, MP

Hon. Metito, the Committee Chairperson, thanked the KDF and CPST for organizing the seminar that had been an eye opener in matters of statecraft. He called for escalation of the training to other Members, beginning with the Liaison Committee.

Prof. Nyokabi, Executive Director CPST, reiterated Parliaments gratitude to the KDF for accepting and partnering with CPST to conduct the training. She stated that CPST would seek

to deepen engagement with the NDC and other government training agencies for future trainings.

The CDF then hosted Members to a luncheon.

COMMITTEE OBSERVATIONS

1. The Committee was impressed by the adeptness of the NDC, CPST and its trainers and consultants in matters of national security and strategic thinking in the country. Collaborative training creates an opportunity for exploitation of individual strengths of each training institution in order to tap onto the synergies created for better capacity building and effective service delivery. This approach needs to be enhanced between KDF and Kenya's Parliament in a more structured manner;
2. The National Assembly and its Committee's had to re-engineer how it approached matters of strategic national importance;
3. Despite various security challenges, there were laudable efforts by the security agencies to protect national interest and security. The Committee should complement this with enhanced oversight and lobbying for increased funding for security agencies by the National Assembly;
4. Government agencies had hitherto operated in silos and in an uncoordinated manner. The newly proposed *Whole of Government Approach* to address security matters as a multi-agency force was thus welcome;
5. The country has a serious challenge of lack of clear demarcation of boundaries to secure our borders. This has led to an exposure of possibilities of encroachment and territorial disputes with our neighboring countries;
6. The Committee also noted that most staff in the country's foreign missions abroad may not be fully adept with the necessary knowledge, skills and technics of handling matters relating to securing our national interest. Based on all these observations, the Committee noted that Kenya may have seriously misread the intentions of our neighboring countries and the country's allies hence finding itself in the current risk of isolation in many fronts if recent happening at IGAD and the UNSC are to go by. There was need to reengineer our government bureaucrats in our country's foreign missions in order to succeed in our grand strategy based on our National security strategy.

COMMITTEE RECOMMENDATIONS

1. The Committee re-affirms its commitment to use partnerships and diplomacy to secure national interests, fight against terrorism and all forms of extremism;
2. The country must approach issues of national importance through the '*whole of government approach*' where the different arms read from the same script; this coordination would be possible through constant consultations. The Ministry of Interior and Coordination of National Government to lead these efforts;
3. The Ministry of Education should within a year, include National Values as articulated in Article 10 of the Constitution, into the new Kenyan competency based curriculum. This would enable the youth to be more patriotic from a young age;
4. The Ministry of Foreign Affairs should re-examine our friendships and regional alliances and how they affect our geo-political position on political matters. The country must re-engineer deployment of our instruments of foreign policy, including the need to exploit the Presidency as Kenya's top diplomat. The Ministry must ensure deployment of staff with better knowledge, skills and strategies to the High Commissions and Embassies abroad in order to pursue and protect national interest;
5. The National Assembly should to a possible extent appropriate adequate resources and legislations to security and strategic agencies towards securing national interests. Agencies charged with this mandate must also reciprocate this gesture by observing prudence and efficient use of these tools;
6. The country must immediately consider necessary legislation to operationalize Article 5 of the Constitution, to have clear border coordinates;
7. Local universities and public research institutions must intensify research efforts to guide policy on matters of youth unemployment, a phenomenon that had provided breeding ground for recruitment of dissidents;
8. The National Assembly should enhance its collaborative capacity building initiatives to enhance the capacity of Members of Parliament to deliver on their mandate. Towards this end, the CPST in collaboration with NDC, to organize within a year, a similar capacity building course on *national values* and how it impacts on both *national interests and security*, for all Members of Parliament and senior staff in all the three arms of government. These trainings should be undertaken within a structured process that takes into consideration the sensitivity of such trainings to national interest and strategic posture, clear financing model and a structured delivery process taps onto the core competences of all institutions involved.