

REPUBLIC OF KENYA
KENYA NATIONAL ASSEMBLY

TWELFTH PARLIAMENT - FOURTH SESSION

REPORT OF THE BUDGET AND APPROPRIATIONS COMMITTEE ON THE DIVISION OF REVENUE BILL (NATIONAL ASSEMBLY BILL NO. 3 OF 2020)

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CHAIRPERSON'S FOREWORD

Mr. Speaker, the Division of Revenue Bill (National Assembly Bill No. 3 of 2020) was read for the first time in the National Assembly during the afternoon sitting of Tuesday, March 10th, 2020. Pursuant to Standing Order 127(2), the Bill was committed to the Budget and Appropriations Committee for review and recommendations. The Bill seeks to provide for sharing of revenue raised nationally between the national government and county governments for the financial year 2020/21 in accordance with Article 202, 203,205 and 218 of the Constitution.

To this end, Mr. Speaker, the enactment of the Division of Revenue Bill, 2020 is critical in setting the stage for the preparation of the County Allocation of Revenue Bill, 2020, which will inform the firming up and completion of preparation of the annual budget estimates for the forty-seven (47) county governments. The spirit and letter of Article 224 of the Constitution requires that County Governments prepare and adopt their annual budgets and appropriations bills based on the approved Division of Revenue Act. It is important therefore that we dispense with the approval and subsequent enactment of the Bill in a timely manner thus ensuring that the county budgeting process goes on undisrupted.

Mandate of the Committee

Mr. Speaker, Article 221 (4) of the Constitution and Section 7 of the Public Finance Management Act, 2012 provide for the establishment of a Committee of the National Assembly whose main role is to take the lead in budgetary oversight by the National Assembly. Pursuant to this constitutional provision, Standing Order 207 establishes the Budget and Appropriations Committee with specific mandates as follows:

- i. Investigate, inquire into and report on all matters relating to coordination, control and monitoring of the national budget;
- ii. Discuss and review the budget estimates and make recommendations to the House;
- iii. Examine the Budget Policy Statement presented to the House
- iv. Examine bills related to the national budget including appropriation bills;
- v. Evaluate tax estimates, economic and budgetary policies and programmes with direct budget outlays; and
- vi. Examine the Division of Revenue Bill.

Membership of the Committee

Mr. Speaker, the Budget and Appropriations Committee as currently constituted comprises of the following Honourable Members:

Member	Constituency	Party
1. Hon. Kimani Ichung'wah, CBS, M.P- Chairperson	Kikuyu	Jubilee
2. Hon. Moses Lessonet, M.P- Vice Chairperson	Eldama Ravine	Jubilee
3. Hon. CPA John Mbadi, EGH, CBS, M.P.	Suba South	ODM
4. Hon. Richard Onyonka, M.P.	Kitutu Chache South	Ford Kenya
5. Hon. Samwel Moroto, M.P.	Kapenguria	Jubilee
6. Hon. Millie Odhiambo, M.P.	Suba North	ODM
7. Hon. Twalib Bady, M.P.	Jomvu	ODM
8. Hon. (Dr.) Gideon Ochanda, M.P.	Bondo	ODM
9. Hon. James Mwangi Gakuya, M.P.	Embakasi North	Jubilee
10. Hon. (Dr.) Makali Mulu Benson, M.P.	Kitui Central	Wiper
11. Hon. Moses Kiarie Kuria, M.P.	Gatundu South	Jubilee
12. Hon. Benard Masaka Shinali, M.P.	Ikolomani	Jubilee
13. Hon. John Muchiri Nyaga, M.P.	Manyatta	Jubilee
14. Hon. Jude Njomo, M.P.	Kiambu Town	Jubilee
15. Hon. (Dr.) Korei Ole Lemein, M.P.	Narok South	Jubilee
16. Hon. Sarah Paulata Korere, M.P.	Laikipia North	Jubilee
17. Hon. Naisula Lesuuda, OGW, M.P.	Samburu West	KANU
18. Hon. Sakwa Bunyasi, M.P.	Nambale	ANC
19. Hon. Danson Mwashako, M.P.	Wundanyi	Wiper
20. Hon. Fatuma Gedi Ali, CBS, M.P.	Wajir County	PDR
21. Hon. Florence Chepng'etich Koskey Bore, M.P.	Kericho County	Jubilee
22. Hon. James Gichuki Mugambi, M.P.	Othaya	Jubilee
23. Hon. (Dr.) John K. Mutunga, M.P.	Tigania West	Jubilee
24. Hon. (Eng.) Mark Nyamita, M.P.	Uriri	ODM
25. Hon. Paul Abuor, M.P.	Rongo	ODM
26. Hon. Qalicha Gufu Wario, M.P.	Moyale	Jubilee
27. Hon. Wangari Mwaniki, M.P.	Kigumo	Jubilee

Parliamentary Budget Office & Committee Secretariat

1.	Ms. Phyllis Makau	Director, Parliamentary Budget Office
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2. Mr. Martin Masinde Senior Deputy Director, Parliamentary Budget Office

3. Mr. Fredrick Muthengi Chief Fiscal Analyst

Committee Secretariat

1.	Mr. Joseph Ndirangu	Fiscal Analyst II; Clerk, Budget and Appropriations Committee
2.	Mr. Danson Kachumbo	Fiscal Analyst II; Clerk, Budget and Appropriations Committee
3.	Mr. Chacha Machage	Fiscal Analyst II; Clerk, Budget and Appropriations Committee

Examination of the Division of Revenue Bill (National Assembly Bill No. 3 of 2020)

Mr. Speaker, The Division of Revenue Bill (National Assembly Bill No. 3 of 2020) was read a first time during the afternoon sitting of Tuesday, March 10th, 2020. Pursuant to Standing Order 127(2), the Bill was committed to the Budget and Appropriations Committee and was reviewed in two sittings.

Mr. Speaker, given the prevailing conditions in the country and the guidelines relating to controlling the spread of the Coronavirus disease, the committee was unable to physically meet with the stakeholders. However, a call for memoranda was placed in newspapers on 12th March 2020 for the public to submit their views on the Bill. **Mr. Speaker**, I wish to inform this House that at the time of submission of this report, no memorandum on the Division of Revenue Bill had been received for consideration by the Committee.

At this juncture **Mr. Speaker**, I wish to highlight that the Division of Revenue Bill is the output of the review and finalization of the Budget Policy Statement and should therefore not be treated as other bills. Indeed, the policy underpinning the division of revenue was already subjected to substantial public hearing during the process of reviewing the Budget Policy Statement. Thus even without memoranda from the public on the Division of Revenue Bill, many key factors had already been considered.

Mr. Speaker, the Committee notes that the provisions under the DoRB, 2020 are in line with the House resolutions on the Budget Policy Statement and the Debt Management Strategy for 2020/21 and the medium term. This is in accordance with the provisions of Standing Order 232(8) (a).

Mr. Speaker, on behalf of the Committee and Pursuant to the Standing Orders 199(6) of the National Assembly, it is therefore my pleasant duty and privilege, to table this report on the Division of Revenue Bill (National Assembly Bill no. 3 of 2020) for consideration and approval by the House.

Acknowledgements

Mr. Speaker, the Committee wishes to thank the Office of the Speaker, the office of the Clerk of the National Assembly, and the Parliamentary Budget office for the support extended in fulfilling this mandate of reviewing the Division of Revenue Bill (National Assembly Bill No. 3 of 2020).

Mr. Speaker, it is therefore my pleasant undertaking, on behalf of the Budget and Appropriations Committee, to table this report and recommend it to the House for adoption.

Signed:

HON. KIMANI ICHUNG'WĂH, CBS, M.P. CHAIRPERSON, BUDGET & APPROPRIATIONS COMMITTEE

Date: 1/03/200.

A. INTRODUCTION

- 1. Mr. Speaker, the Division of Revenue Bill (National Assembly Bill No. 3 of 2020) provides for the sharing of revenue raised nationally between the national government and county governments for the financial year 2020/21 in accordance with Article 202, 203, 205 and 218 (2) of the Constitution. The revenue shared is calculated on the basis of the most recent audited accounts of revenue that have been approved by the National Assembly and is distributed equitably between the two levels of government then shared among counties using the formula approved under Article 217 of the Constitution. In this case, the latest audited revenues approved by Parliament relate to FY 2016/17 and stood at Kshs. 1,357.7 billion.
- 2. **Mr. Speaker,** apart from the sharable revenue, the Bill also sets out the indicative amounts for the conditional grants, the Road Maintenance Levy Fund, the Equalization fund and other allocations in the form of loans and grants.

B. HIGHLIGHTS OF THE DIVISION OF REVENUE BILL, 2020

3. **Mr. Speaker,** the total shareable revenue for FY 2020/21 is estimated at Kshs 1,856.7 billion and is allocated as follows;

i.	National Government	Kshs. 1.53 Trillion
ii.	County Government Equitable Share	Kshs 316.50 billion
iii.	GoK Conditional allocations	Kshs. 13.73 billion
iv.	Road Maintenance Fuel Levy Fund	Kshs. 9.43 billion
٧.	Conditional allocations (loans & grants)	Kshs. 30.20 billion
vi.	Equalization Fund	Kshs 6.788 billion

4. **Mr. Speaker,** Article 202 of the Constitution sets the indicative methodology for sharing of the nationally raised revenue among the national and county governments. The proposed County Equitable Share for FY 2020/21 of Ksh. 316.5 billion is equivalent to 23.3 percent of the last approved audited revenues worth Ksh 1,357,698 million and is above the 15% set constitutional threshold.

- 5. **Mr. Speaker,** the following factors were also taken into consideration in calculating the County Governments' equitable revenue share allocation for FY 2020/21;
 - a) Continued underperformance in ordinary revenue, which forms the base for the annual division of revenue;
 - b) The fact that the National Government continues to solely bear shortfalls in revenue in any given Financial Year;
 - c) A 10.3% projected contraction in National Government's net spending in FY 2020/21 visà-vis FY 2019/20; and
 - d) The proposal by the National Treasury that in case of higher revenue yield in FY 2020/21, it will be earmarked for CFS, specifically debt repayment and pensions.
- 6. Mr. Speaker, the Bill also provides for additional allocation to County Governments, either conditionally or unconditionally in line with the provisions of Article 202(2) of the Constitution. The Bill therefore proposes the allocation of Kshs. 23.16 billion for the following additional conditional allocations to support specific national policy objectives to be implemented by County Governments:
 - a) Additional Conditional Allocation to facilitate the leasing of medical equipment of Ksh 6.205 billion;
 - b) Additional Conditional allocation for level-5 hospitals of Ksh. 4.3 billion;
 - Additional Conditional allocation of Ksh. 900 million to compensate county health facilities for user fees foregone;
 - d) Additional Conditional Allocation for Rehabilitation of Youth Polytechnics of Ksh. 2.0 billion;
 - e) Additional Conditional allocation to supplement county allocation for the construction of county headquarters of Ksh. 300 Million in five counties; and
 - f) Additional Conditional Allocation from the Road Maintenance Fuel Levy Fund of Ksh. 9.43 billion.

- 7. In addition **Mr. Speaker**, the following conditional allocations amounting to Ksh. 30.20 billion will be channeled to counties in the form of loans and grants;
 - a) Transforming Health Systems for Universal Care Project conditional allocation of Ksh. 4.34
 billion (World Bank credit);
 - b) DANIDA-Universal Healthcare for Devolved System Program of Ksh. 900 million;
 - c) National Agricultural and Rural Inclusive Growth Project; NARIGP of Ksh. 4.26 billion (World Bank credit);
 - d) Kenya Urban Support Program (KUSP) Urban Development Grant (UDG) additional conditional allocation of Ksh.6.36 billion;
 - e) Kenya Devolution Support Program (KDSP) County Capacity Building ("level 1") Grant of Ksh. 2.15 billion;
 - f) EU-Instruments for Devolution Advice and Support (IDEAS) grant of Ksh. 216 million;
 - g) IDA (World Bank) Kenya Climate Smart Agriculture Project (KCSAP) of Ksh. 7.12 billion;
 - h) IDA Water and Sanitation Development Project (WSDP) World Bank Credit of Ksh. 3.4 billion;
 - i) Agricultural Sector Development Support Programme (ASDSP) II- Ksh. 652 million;
 - j) EU- Water Tower Protection and Climate Change Mitigation and Adaptation Programme (WaTER) Ksh. 528 million; and
 - k) Drought Resilience Programme in Northern Kenya (DRPNK) Ksh. 300 million.
 - 8. **Mr. Speaker**, though the importance of conditional allocations to counties cannot be gainsaid, I wish to bring to the attention of this House that lack of a proper policy framework has made it difficult to manage them and the status of some interventions is not clear. Furthermore, as reported in our report on the BPS, there isn't sufficient information provided on the rationale behind changes in some of the conditional grant allocations some of which have not been allocated any funds in the FY 2020/21. For instance, **Mr. Speaker**, the Kenya Devolution Support Program (KDSP) level 2 grant and Kenya Urban Support Program (KUSP) UIG by the World Bank have not been allocated any resources for FY 2020/21 without any clear explanation. Furthermore, there appears to be no set timelines within which targeted outputs under the conditional grants are to be achieved.

- 9. Mr. Speaker, the Committee therefore noted that a report on the implementation of projects financed by conditional grants, particularly youth Polytechnique's and county headquarters, should be submitted to parliament to enable tracking of efficiency of use of resources. In addition, to the development of an implementation framework, this will increase transparency around the use of these resources and allow the requisite House to undertake adequate monitoring of the projects.
- 10. Mr. Speaker, in accordance with Article 187(2) of the Constitution, Schedule Four of the Constitution and Gazette Notice No. 1609 of 25th February 2020, specific functions of the Nairobi City County (NCC) were transferred to the National Government. The functions include;
 - a) County Health Services that relate to: County health facilities and pharmacies, Ambulance services, Promotion of primary health care, Licensing and control of undertakings that sell food to the public among others.
 - b) County Transport Services that relate to: County roads, Street lighting, Traffic and parking, Public road transport, among others.
 - c) County Planning and Development Services that relate to: Statistics, Land survey and mapping, Boundaries and fencing, Housing and Electricity and gas reticulation and energy regulation.
 - d) County Public Works, Utilities and Ancillary services that relate to: Storm water management systems in built-up areas and Water and sanitation services.
- 11. **Mr. Speaker**, the Equitable share for Nairobi City County should therefore be set aside and arrangements put in place to ensure that the resources necessary for the performance of the function are transferred pursuant to Article 187 (2).

C. RECOMMENDATIONS

12. **Mr. Speaker,** having considered the above matters, the Committee recommends that this House approves the Division of Revenue Bill as follows:

i. National Government

Kshs. 1.53 trillion;

ii. County Government Equitable Share

Kshs 316.5 billion:

iii. GoK Conditional allocations

Kshs. 13.73 billion;

Members attendance list

Budget and Appropriations Committee: Date.1.7.13/2.1... Time..... Sitting:

Name	a	Signature
1-	Hon. Kimani Ichung'wah, CBS, M.P. Chairperson	moundary.
7.	Hon. (CPA) Moses Lessonet, M.P. Vice Chairperson	The Call Line
in.	Hon. (CPA) John Mbadi, EGH, CBS, M.P.	TO SERVICE SER
4.	Hon. Richard Onyonka, M.P.	
5.	Hon. Samwel Moroto, M.P.	
9.	Hon. Millie Odhiambo, M.P.	
7.	Hon. Twalib Bady, M.P.	
∞.	Hon. (Dr.) Gideon Ochanda, M.P.	
9.	Hon. James Mwangi Gakuya, M.P.	
10.	Hon. (Dr.) Makali Mulu, M.P.	Many

Name	ə	Signature
11.	Hon. Moses Kiarie Kuria, M.P.	70
12.	Hon. Benard Masaka Shinali, M.P.	
13.	Hon. John Muchiri Nyaga, M.P.	
14.	Hon. Jude Njomo, M.P.	
15.	Hon. (Dr.) Korei Ole Lemein, M.P.	
16.	Hon. Sarah Paulata Korere, M.P.	
17.	Hon. Naisula Lesuuda, M.P.	
18.	Hon. Sakwa Bunyasi, M.P.	. ".
19.	Hon. Danson Mwashako, M.P.	
20.	Hon. Fatuma Gedi Ali, CBS, M.P.	
21.	Hon. Florence C.K. Bore, M.P.	TO SERVICE OF THE PARTY OF THE
22.	Hon. James Gichuki Mugambi, M.P.	
23.	Hon. (Dr.) John K. Mutunga, M.P.	

Name		Signature	
24.	24. Hon. (Eng.) Mark Nyamita, M.P.		
25.	25. Hon. Paul Abuor, M.P.	· · · · ·	
26.	26. Hon. Qalicha Gufu Wario, M.P.	AID	
27.	27. Hon. Wangari Mwaniki, M.P.		

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Date
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Committee Clerk

Director of Committee Services

Signed......Date....

APPROPRIATIONS COMMITTEE HELD ON THURSDAY, 12TH MARCH 2020, AT SMALL DINING, NEW WING, MAIN PARLIAMENT BUILDING AT 10.30 A.M.

PRESENT:

- 1) Hon. Kimani Ichung'wah, CBS, M.P. Chairperson
- 2) Hon. (CPA) John Mbadi, EGH, CBS, M.P.
 - 3) Hon. Millie Odhiambo, M.P.
 - 4) Hon. (Dr.) Makali Mulu, M.P.
 - 5) Hon. James Mwangi Gakuya, M.P.
 - 6) Hon. Richard Onyonka, M.P.
 - 7) Hon. (Dr.) Korei Ole Lemein, M.P.
 - 8) Hon. (Dr.) Gideon Ochanda, M.P.
 - 9) Hon. Sarah Korere, M.P.
 - 10) Hon. Sakwa Bunyasi, M.P.
 - 11) Hon. Florence C. K. Bore, M.P.
 - 12) Hon. (Dr.) John K. Mutunga, M.P.
 - 13) Hon. Danson Mwashako, M.P.
 - 14) Hon. Fatuma Gedi Ali, CBS, M.P
 - 15) Hon. Paul Abuor, M.P.
 - 16) Hon. Qalicha Gufu Wario, M.P.

ABSENT WITH APOLOGY:

- 1) Hon. (CPA) Moses Lessonet, M.P. Vice Chairperson
- 2) Hon. Samwel Moroto, M.P.
- 3) Hon. Bady Twalib Bady, M.P.
- 4) Hon. Jude Njomo, M.P.
- 5) Hon. Moses Kiarie Kuria, M.P.
- 6) Hon. John Muchiri Nyaga, M.P.
- 7) Hon. Naisula Lesuuda, OGW, M.P.
- 8) Hon. Benard Masaka Shinali, M.P.
- 9) Hon. James Gichuki Mugambi, M.P.
- 10) Hon. (Eng.) Mark Nyamita, M.P.
- 11) Hon. Wangari Mwaniki, M.P.

PARLIAMENTARY BUDGET OFFICE

1) Ms. Phyllis Makau, OGW

2) Mr. Martin Masinde Senior Deputy Director, PBO

Director, PBO

3) Mr. Frederick Muthengi Chief Fiscal Analyst

4) Ms. Julie Mwithiga Fiscal Analyst II

5) Ms. Amran Yunis Fiscal Analyst III

COMMITTEE SECRETARIAT

1) Mr. Joseph Ndirangu Fiscal Analyst II & Clerk

2) Mr. Danson Kachumbo Fiscal Analyst II

3) Ms. Mercylyn Kerubo Audio Officer

4) Mr. George Mbaluka Office Assistant

AGENDA

1. Preliminaries & Confirmation of Agenda

- 2. Confirmation of Previous Minutes
- 3. Matters arising
- 4. Briefing by Parliamentary Budget Office on: Division of Revenue Bill (DoRB) (National Assembly Bill No. 3 of 2020)
- 5. Briefing by Parliamentary Budget Office on: The National Treasury comments on the macro fiscal framework underpinning the FY 2020/21 Budget
- 6. Any Other Business (A.O.B)

MIN. NO. NA/BAC/2020/45: PRELIMINARY

The Chairperson welcomed the committee members to the meeting and called the meeting to order at 11.00 a.m. Thereafter a prayer was said.

MIN. NO. NA/BAC/2020/46: CONFIRMATION OF THE PREVIOUS **MINUTES**

The committee confirmed and adopted minutes of the previous sitting held on Tuesday, 10th March 2020. Minutes to the 11th sitting were proposed by Hon. Sarah Korere, M.P. and seconded by Hon. (Dr.) Gideon Ochanda, M.P.

MIN. NO. NA/BAC/2020/47; BRIEFING BY PARLIAMENTARY BUDGET OFFICE ON DIVISION OF REVENUE BILL (DoRB) (NATIONAL ASSEMBLY BILL NO. 3 OF 2020)

The Chairperson welcomed the Parliamentary Budget Office to brief the Committee on the Division of Revenue Bill (DoRB) (National Assembly Bill No. 3 of 2020. The briefing highlighted the following:

- 1. Article 218 of the Constitution provides for the submission of the Division of Revenue Bill and the County Allocation of Revenue Bill to Parliament, at least two months before the end of each financial year. Further, section 191 of the Public Finance Management (PFM) Act, 2012, provides that each year when the Budget Policy Statement (BPS) is introduced, the Cabinet Secretary shall submit to Parliament a Division of Revenue Bill and County Allocation of Revenue Bill prepared by the National Treasury for the financial year to which that Budget relates.
- 2. The adoption of the BPS Report by both Houses paved way for the publication and subsequent introduction of the Division of Revenue Bill, 2020 in National Assembly. The Annual Division of Revenue Bill is an Act of Parliament to provide for the equitable division of revenue raised nationally between the national and county governments. The bill further sets out specific resources to be provided to counties as conditional grants and loans, and the Equalization Fund.

HIGHLIGHTS OF THE DIVISION OF REVENUE BILL, 2020

3. The Division of Revenue Bill (National Assembly Bills No. 3) was published on 9th March, 2020. The total shareable revenue is estimated at Kshs 1,856.7 billion. Therefore, from the forecasted revenue, the Bill makes the following

a) the National Government

b) Equitable Share

c) GoK Conditional allocations

d) Road Maintenance Fuel Levy Fund

e) Additional allocations (loans & grants)

f) Equalization Fund -

Kshs. 1,533.41 billion

Kshs 316.5 billion

Kshs. 13.73 billion:

Kshs. 9.43 billion

Kshs. 30.20 billion.

Kshs 6,788.49 billion

EQUITABLE SHARE OF REVENUE

- shared equitably among the national and county governments. For financial year 2020/21 the equitable share is projected at Kshs 316.5 billion. The equitable share of the revenue raised nationally that is allocated to county governments shall be not less than fifteen per cent of all revenue collected by the national government and shall be calculated on the basis of the most recent audited accounts of revenue received, as approved by the National Assembly. The proposed Equitable Share for FY 2020/21 of Ksh. 316.5 billion is equivalent to 23.3 percent of the last audited accounts (Ksh 1,357,698 million for FY 2016/17) as approved by Parliament.
 - 5. The following factors have been put into consideration in calculating the County Governments' equitable revenue share allocation for FY 2020/21;
 - (i.) Continued underperformance in ordinary revenue, which forms the base for the annual division of revenue;
 - (ii.) The fact that the National Government continues to solely bear shortfalls in revenue in any given FY;
 - (iii.) There being a Ksh 161 billion funding gap in the FY 2019/20 budget;
 - (iv.) A 10.3% projected contraction in National Government's net spending in FY 2020/21 vis-à-vis FY 2019/20; and,
 - (v.) The proposal by National Treasury that the entire incremental revenue in FY 2020/21 be earmarked for CFS, specifically debt repayment and pensions.

GOK CONDITIONAL ALLOCATIONS TO COUNTY GOVERNMENTS

- 6. In line with the provisions of Article 202(2) of the Constitution that provides National Government may provide for additional allocation to County Governments from its share of revenue, either conditionally or unconditionally. The Bill, proposes to allocate Kshs. 23.16 billion for the following additional conditional allocations to support specific national policy objectives to be implemented by County Governments:
 - (i.) Additional Conditional Allocation to facilitate the leasing of medical equipment of Ksh 6.205 billion.
 - (ii.) Additional Conditional allocation for level-5 hospitals of Ksh. 4.3 billion.

- (iii.) Additional Conditional allocation of Ksh. 900 million to compensate county health facilities for user fees foregone.
 - (iv.) Additional Conditional Allocation for Rehabilitation of Youth Polytechnics of Ksh. 2.0 billion:
 - (v.) Additional Conditional allocation to supplement county allocation for the construction of county headquarters of Ksh. 300 Million in five counties.
 - (vi.) Additional Conditional Allocation from the Road Maintenance Fuel Levy Fund of Ksh. 9.43 billion.

ADDITIONAL CONDITIONAL ALLOCATIONS (LOANS & GRANTS)

- 7. These are conditional allocations from development partners which are disbursed through State Departments according to the respective financing agreements and in fulfilment of the set conditions. During the FY 2020/21, the following additional conditional allocations amounting to Kshs. 30.20 billion will be channeled to counties in the form of loans and grants;
 - i. Transforming Health Systems for Universal Care Project conditional allocation of Ksh. 4.34 billion (World Bank credit
 - ii. DANIDA-Universal Healthcare for Devolved System Program of ksh. 900 million.
 - iii. National Agricultural and Rural Inclusive Growth Project; NARIGP of Ksh. 4.26 billion (World Bank credit).
 - iv. Kenya Urban Support Program (KUSP) Urban Development Grant (UDG) additional conditional allocation of Ksh.6.36 billion
 - v. Kenya Devolution Support Program (KDSP) County Capacity Building ("level 1") Grant of Ksh. 2.15 billion.
 - vi. EU-Instruments for Devolution Advice and Support (IDEAS) grant of Ksh. 216 million
 - vii. IDA (World Bank) Kenya Climate Smart Agriculture Project (KCSAP) of Ksh. 7.12 billion
 - viii. IDA Water and Sanitation Development Project (WSDP) World Bank Credit of ksh. 3.4 billion
 - ix. Agricultural Sector Development Support Programme (ASDSP) II-Ksh. 652 million
 - x. EU- Water Tower Protection and Climate Change Mitigation and Adaptation Programme (WaTER) Ksh. 528 million

xi. Drought Resilience Programme in Northern Kenya (DRPNK) - Ksh. 300 million

IMPLICATIONS OF THE NAIROBI CITY COUNTY TRANSFERRED FUNCTIONS

- 8. In accordance to Article 187(2) of the Constitution and Gazette Notice No. 1609 of 25th February 2020, some functions of the Nairobi City County (NCC) as given in schedule four of the Constitution were transferred to the National Government. The functions include;
 - i.) County Health Services: This include: County health facilities and pharmacies, Ambulance services; Promotion of primary health care, Licensing and control of undertakings that sell food to the public; Veterinary services (excluding regulation of the profession), Cemeteries, funeral parlors and crematoria; Refuse removal, refuse dumps and solid waste disposal and County Transport Services;
 - ii.) County Transport Services: County roads; Street lighting; Traffic and parking; and Public road transport;
 - iii.) County Planning and Development Services: Statistics; Land survey and mapping; Boundaries and fencing; Housing and Electricity and gas reticulation and energy regulation;
 - iv.) County Public Works, Utilities and Ancillary services: Storm water management systems in built-up areas and Water and sanitation services
- 9. The Equitable share for Nairobi City County should therefore be set aside and arrangements put in place to ensure that the resources necessary for the performance of the function are transferred pursuant to Article 187 (2).

After the presentation, the Chairperson informed the Committee that he had an informal meeting with the Cabinet Secretary, the National Treasury on the Bill, the previous day. The Cabinet Secretary informed the Chairperson that on the issue of transfer of some functions of Nairobi City County Government to the National Government pursuant to Article 187(2) of the Constitution and Gazette Notice No. 1609 of 25th February 2020, the Executive would like to form a committee that will run the affairs of the county. Therefore, the equitable share for Nairobi won't

be transferred to the National Government but will rather remain at the County level.

COMMITTEE DELIBERATIONS

- i. Members of the Committee queried who will be held accountable if a committee if formed and questioned the legality of the formation of such Committee. It was further observed that there is lack of clarity on arrangements put in place that ensure adequate resources for performance of the functions of the Nairobi City County Government (NCCG) transferred to National Government pursuant to Article 187(2) of the Constitution and Gazette Notice No. 1609 of 25th February 2020.
- ii. It was observed that there is lack of a clear policy framework on how to deal with conditional grants to counties. The National government has not provided timelines for the grants and the operations surrounding such grants are opaque such as the Rehabilitation of Youth Polytechnics.
- iii. In the FY 2020/21, the Kenya Devolution Support Program (KDSP) level 2 grant has not been allocated any resources while it had an allocation of Kshs. 4.89 billion in the FY 2019/20. In addition, the Kenya Urban Support Program (KUSP) UIG by the World Bank had an allocation of Kshs. 396 million in the FY 2019/20 and has no allocation for the FY 2020/21.

After lengthy deliberations, the Committee resolved to invite the Cabinet Secretary, the National Treasury, Cabinet Secretary, Devolution & ASAL and the Attorney General in the next meeting that will be held on Tuesday, 17th March 2020, to deliberate further on the issues raised above.

MIN. NO. NA/BAC/2020/47: BRIEFING BY PARLIAMENTARY BUDGET OFFICE ON THE NATIONAL TREASURY COMMENTS ON THE FIACRO FISCAL FRAMEWORK UNDERFINNING THE FY 2020/21. BUDGET

The Committee was informed that in a meeting held on 28th February, 2020 between the Budget and Appropriations Committee and the National Treasury on the 2020 Budget Policy Statement and the Medium Term Debt Strategy (MTDS), one of the critical issues that arose was on the lack of clarity of the fiscal framework underpinning the 2020 BPS. Specifically, the committee observed that the commercial financing is projected to increase from Kshs. 213.10 billion in FY 2019/20 to Kshs. 274.40 billion in FY 2020/21.

In the said meeting, the committee was concerned that this contradicted the government promise on the approval of the public debt ceiling of shifting from commercial loans to concessional loans. Further, an increase in commercial financing was a vulnerability to Kenya's debt sustainability. According to the most recent debt sustainability analysis, Kenya's vulnerability to liquidity risk remains high as indicated by a breach of the 30 percent threshold of the public debt service to revenue ratio and the 21 percent threshold of external debt service to export ratio in 2019 and in the medium term.

In this regard, it was agreed that the National Treasury should prepare and resubmit a clear fiscal framework indicating the amount of concessional, semi concessional and commercial loans; as well as clearly outlining the country's borrowing strategy that is realigned to the MTDS.

The presentation from Parliamentary Budget Office highlighted some key terms used in the fiscal framework and it was noted that it was critical that there is an agreement on the definition of those terms: -

- i. **Programme Financing**: This is mainly for budgetary support and are external finances not attached to any project. They can be in form of loans or grants, Appropriations in Aid or Revenue. They are often in form of concessional loans but can also be on semi-concessional terms.
- ii. Commercial Financing: This is external borrowing at market interest rates with a short-term pay-back period, no grace period and often between 2 to 7 years. This kind of financing is not easy to reschedule and this increases the repayment risk which is often emanates from

- exchange rate risk and interest rate risk. Ideally, it should be linked to specific projects as in the case of Zambia where the Eurobond was targeted at specific projects. Other forms of commercial financing are in form of sovereign bonds and syndicated bonds.
 - iii. Project Loans: These are for specific projects in the budget and are often on concessional terms.
 - iv. Net external borrowing: This is the external borrowing that has netted out the external debt repayments.
 - v. Deficit including/ excluding commitments: This is the deficit that either includes or excludes expenditures (on-going obligations) that have been committed and are not limited to a specific financial year.
 - vi. Deficit including/ excluding grants: This is the deficit that either includes or excludes financial assistance for the budget by development partners, which is not paid back. It can be a project grant or a programme grant.
 - vii. Deficit including accounting adjustments: This is the deficit adjusted for anticipated expenditures that are yet to be captured or for revenues, but measures have been identified on how to raise revenues or reduce expenditures.

DETAILS OF THE REVISED FISCAL FRAMEWORK

The Public Finance Management (PFM) Act provides that the MTDS should be aligned to the broad strategic priorities and policy goals set out in the BPS, which therefore implies that the fiscal framework underpinning both the BPS and the MTDS should be the same. The 2020 MTDS provided the debt path of gross external financing at 28% and gross domestic borrowing at 72% which was different from what was indicated in the 2020 BPS where the financing requirements for FY 2020/21 comprised of 39% of domestic borrowing while external borrowing was at 61% of total new borrowing. This may point to a lack of ownership and commitment to make the numbers in the fiscal framework as key drivers of the budget.

The response provided by the National Treasury indicates that in FY 2019/20, the government plans on not accessing any commercial financing as had been planned but will instead access Development Policy Operation (DPO) financing from the World Bank of Kshs. 75 Billion and run down its deposits of Kshs. 105.70 billion.

Therefore, the following adjustments in the financing of the deficit have been made, however, the overall financing of the deficit remains the same as was provided in the 2020 Budget Policy Statement: -

- a) A reduction in the commercial financing from Kshs. 213.1 billion to Kshs. 13.1 billion in FY 2019/20 and further to almost zero in 2020/21 and the medium term.
- b) An introduction of a new category in the fiscal framework known as semi-concessional and other loans with allocations in FY 2020/21 and the medium term.
- c) A combination of programme loans with other concessional loans and an increase in the amount for FY 2019/20, FY 2020/21 and the medium term.
- d) An increase in other domestic financing in FY 2019/20 from Kshs. 3.2 billion to Kshs. 108.9 billion.

The following are some key observations on the adjusted framework on financing the deficit-

- a) Development Policy Operation (DPO): The adjustments to the fiscal framework from commercial financing are partly on account of access to DPO financing. According to the World Bank¹, Kenya's access to the first Development Policy Operation (DPO) with the World Bank was approved in May, 2019 for an amount of 750 Million USD in IDA credits and was for supporting the Big Four Agenda priorities under Food Security, Universal Health Coverage, Manufacturing and Affordable Housing. Therefore, this financing should fall under the category of project loans and before these resources are disbursed by the World Bank, there are specific key performance indicators that have to be met in the implementation of the budget.
- b) Commercial Financing: The reduction in the commercial debt to almost zero in the fiscal framework is inconsistent with the borrowing strategy in the MTDS which indicates that the composition of debt in the medium-term will have an increasing component of commercial financing from 4% in MTDS 2019 to 13% in MTDS 2020. In addition, it is not clear which type of debt reorganization has been used to spread the commercial financing that had been indicated in the 2020 BPS

between programme & other concessional loans and semi-concessional loans. According to the GFS Manual 2014, debt reorganization can be under the following four main types-

- **Debt forgiveness**-which is a reduction in the amount of, or the extinguishing of, a debt obligation by the creditor via a contractual arrangement with the debtor.
- Debt rescheduling or refinancing- which is a change in the terms and conditions of the amount owed, which may result in a reduction in debt burden in present value terms.
- Debt conversion and debt prepayment- where the creditor exchanges the debt claim for something of economic value, other than another debt claim, on the same debtor; examples of debt conversion are debt-for equity swaps, debt-for-real-estate swaps, debt for- development swaps, and debt-for-nature swaps.
- **Debt assumption-** when a third party is also involved.
- c) **Programme Financing**: Programme financing can be in form of concessional or semi-concessional loans, therefore, it is not clear why in the adjustment there is a separate category of semi-concessional loans and other loans.
- d) An increase in domestic borrowing: The adjustment in other domestic borrowing for FY 2019/20 by Kshs. 105.7 billion to partly cover the reduction in commercial financing from Kshs. 213.1 billion to Kshs. 13.1 billion implies that the policy of reducing domestic debt will not be met.
- e) Credibility of the fiscal framework: The fiscal framework underpinning the Budget Policy Statement and the Budget Estimates should be held in high regard. Adjustments to the fiscal framework after the submission of the Budget Policy Statement questions the credibility and transparency of the macro-fiscal framework and the country's debt strategy.

After lengthy deliberations, the Secretariat was tasked to in the Cabinet Secretary to attend a meeting with the Committee during its Post Budget Policy Statement retreat scheduled 23rd to 26th March 2020 to discuss further the revised fiscal framework that was submitted to Parliament.

MIN.NO.NA/BAC/2020/48: ANY OTHER BUSINESS & ADJOURNMENT UNDER MIN.NO.NA/BAC/2020/39: FORMATION OF MONITORING AND EVALUATION SUBCOMMITTEE

The Director, Parliamentary Budget Office informed the Committee that after consulting with the Clerk of the National Assembly and the Director, Committee Services, the office could not dispatch the letter inviting the Cabinet Secretary for Transport, Infrastructure, Housing and Urban Development to discuss budget implementation under his ministry. This would violate National Assembly Standing Orders as this mandate is for Departmental Committee on Transport, Public Works and Housing.

After a lengthy deliberation on the matter, the Committee resolved that during the planned retreat with the Cabinet Secretary, National Treasury to discuss FY 2019/20 Budget Implementation, he should be accompanied by Cabinet Secretary for Transport, Infrastructure, Housing and Urban Development. This will enable the Committee to discuss issues surrounding budget implementation under the Ministry of Transport without violating Standing Orders.

There being no other matters to consider, the meeting was adjourned at 1.00 p.m. The next sitting will be held on Tuesday,17th March,2020 at 9:30 a.m.

HON. KIMANI ICHUNG'WAH, CBS, M.P.

CHAIRPERSON, BUDGET AND APPROPRIATIONS COMMITTEE

DATE

MINUTES OF THE 13th SITTING OF THE BUDGET AND APPROPRIATIONS COMMITTEE HELD ON TUESDAY, 17th MARCH 2020, AT SMALL DINING, NEW WING, MAIN PARLIAMENT BUILDING AT 10.00 A.M.

PRESENT:

- 1) Hon. Kimani Ichung'wah, CBS, M.P. Chairperson
- 2) Hon. (CPA) Moses Lessonet, M.P. Vice Chairperson
- 3) Hon. (CPA) John Mbadi, EGH, CBS, M.P.
- 4) Hon. Samwel Moroto, M.P.
- 5) Hon. Millie Odhiambo, M.P.
- 6) Hon. Moses Kiarie Kuria, M.P.
- 7) Hon. (Dr.) Makali Mulu, M.P.
- 8) Hon. Benard Masaka Shinali, M.P.
- 9) Hon. Bady Twalib Bady, M.P.
- 10) Hon. (Dr.) Korei Ole Lemein, M.P.
- 11) Hon. (Dr.) Gideon Ochanda, M.P.
- 12) Hon. James Gichuki Mugambi, M.P.
- 13) Hon. Florence C. K. Bore, M.P.
- 14) Hon. Qalicha Gufu Wario, M.P.
- 15) Hon. Fatuma Gedi Ali, CBS, M.P

ABSENT WITH APOLOGY:

- 1) Hon. James Mwangi Gakuya, M.P.
- 2) Hon. Richard Onyonka, M.P.
- 3) Hon. Sarah Korere, M.P.
- 4) Hon. Naisula Lesuuda, OGW, M.P.
- 5) Hon. John Muchiri Nyaga, M.P.
- 6) Hon. Sakwa Bunyasi, M.P.
- 7) Hon. Danson Mwashako, M.P.
- 8) Hon. Paul Abuor, M.P.
- 9) Hon. Benard Masaka Shinali, M.P.
- 10) Hon. (Dr.) John K. Mutunga, M.P.
- 11) Hon. Wangari Mwaniki, M.P.

- 12) Hon. (Eng.) Mark Nyamita, M.P.
- 13) Hon. Jude Njomo, M.P.

PARLIAMENTARY BUDGET OFFICE

1) Ms. Phyllis Makau, OGW Director, PBO

2) Mr. Martin Masinde Senior Deputy Director, PBO

COMMITTEE SECRETARIAT

1) Mr. Joseph Ndirangu Fiscal Analyst II & Clerk
2) Mr. James Chacha Fiscal Analyst II
3) Mr. Danson Kachumbo Fiscal Analyst II
4) Ms. Nimord Ochieng Audio Officer
5) Mr. Benard Omondi Sergeant at Arms
6) Mr. Joram Barasa Office Assistant

AGENDA

- 1. Preliminaries & Confirmation of Agenda
- 2. Confirmation of Previous Minutes
- 3. Discussion and Adoption of the Committee draft report on the Division of Revenue Bill, (National Assembly Bill. No3 of 2020)
- 4. Any Other Business (A.O.B)

MIN. NO. NA/BAC/2020/49: PRELIMINARY

The Chairperson welcomed the committee members to the meeting and called the meeting to order at 10.30 a.m. Thereafter a prayer was said.

MIN. NO. NA/BAC/2020/50: CONFIRMATION OF THE PREVIOUS MINUTES

The committee confirmed and adopted minutes in the following manner: Minutes to the 12th sitting were proposed by Hon. John Mbadi, M.P. and seconded by Hon. (Dr.) Makali Mulu, M.P.

MIN. NO. NA/BAC/2020/51: MATTERS ARISING

UNDER MIN. NO. NA/BAC/2020/47: SUBMISSION FROM THE NATIONAL TREASURY, MINISTRY OF DEVOLUTION & ASAL AND THE OFFICE OF ATTORNEY GENERAL

It was noted that the Cabinet Secretary, the National Treasury, Cabinet Secretary, Devolution & ASAL and the Attorney General had sent apologies.

MIN. NO. NA/BAC/2020/51: DISCUSSION AND ADOPTION OF THE COMMITTEE DRAFT REPORT ON THE DIVISION OF REVENUE BILL, (NATIONAL ASSEMBLY BILL. NO.3 OF 2020)

The Chairperson welcomed the Parliamentary Budget Office to brief the Committee on the Draft Report. After deliberations, the Committee **ADOPTED** the following report:

A. INTRODUCTION

- 1. **Mr. Speaker**, the Division of Revenue Bill (National Assembly Bill No. 3 of 2020) provides for the sharing of revenue raised nationally between the national government and county governments for the financial year 2020/21 in accordance with Article 202, 203, 205 and 218 (2) of the Constitution. The revenue shared is calculated on the basis of the most recent audited accounts of revenue that have been approved by the National Assembly and is distributed equitably between the two levels of government then shared among counties using the formula approved under Article 217 of the Constitution. In this case, the latest audited revenues approved by Parliament relate to FY 2016/17 and stood at Kshs. 1,357.7 billion.
- 2. **Mr. Speaker,** apart from the sharable revenue, the Bill also sets out the indicative amounts for the conditional grants, the Road Maintenance Levy Fund, the Equalization fund and other allocations in the form of loans and grants.

B. HIGHLIGHTS OF THE DIVISION OF REVENUE BILL, 2020

3. Mr. Speaker, the total shareable revenue for FY 2020/21 is estimated at Kshs 1,856.7 billion and is allocated as follows;

i.	National Government	Kshs. 1.53 Trillion
ii.	County Government Equitable Share	Kshs 316.50 billion
iii.	GoK Conditional allocations	Kshs. 13.73 billion
iv.	Road Maintenance Fuel Levy Fund	Kshs. 9.43 billion
٧.	Conditional allocations (loans & grants	Kshs. 30.20 billion
vi.		Kshs 6.788 billion

- 4. Mr. Speaker, Article 202 of the Constitution sets the indicative methodology for sharing of the nationally raised revenue among the national and county governments. The proposed County Equitable Share for FY 2020/21 of Ksh. 316.5 billion is equivalent to 23.3 percent of the last approved audited revenues
- 5. Mr. Speaker, the following factors were also taken into consideration in calculating the County Governments' equitable revenue share allocation for FY 2020/21;

worth Ksh 1,357,698 million and is above the 15% set constitutional threshold.

- a) Continued underperformance in ordinary revenue, which forms the base for the annual division of revenue;
- b) The fact that the National Government continues to solely bear shortfalls in revenue in any given Financial Year;
- c) A 10.3% projected contraction in National Government's net spending in FY 2020/21 vis-à-vis FY 2019/20; and
- d) The proposal by the National Treasury that in case of higher revenue yield in FY 2020/21, it will be earmarked for CFS, specifically debt repayment and pensions.

- 6. **Mr. Speaker**, the Bill also provides for additional allocation to County Governments, either conditionally or unconditionally in line with the provisions of Article 202(2) of the Constitution. The Bill therefore proposes the allocation of Kshs. 23.16 billion for the following additional conditional allocations to support specific national policy objectives to be implemented by County Governments:
 - a) Additional Conditional Allocation to facilitate the leasing of medical equipment of Ksh 6.205 billion;
 - b) Additional Conditional allocation for level-5 hospitals of Ksh. 4.3 billion;
 - c) Additional Conditional allocation of Ksh. 900 million to compensate county health facilities for user fees foregone;
 - d) Additional Conditional Allocation for Rehabilitation of Youth Polytechnics of Ksh. 2.0 billion;
 - e) Additional Conditional allocation to supplement county allocation for the construction of county headquarters of Ksh. 300 Million in five counties; and
 - f) Additional Conditional Allocation from the Road Maintenance Fuel Levy Fund of Ksh. 9.43 billion.
- 7. In addition, Mr. Speaker, the following conditional allocations amounting to Ksh. 30.20 billion will be channeled to counties in the form of loans and grants;
 - a) Transforming Health Systems for Universal Care Project conditional allocation of Ksh. 4.34 billion (World Bank credit);
 - b) DANIDA-Universal Healthcare for Devolved System Program of Ksh. 900 million;
 - c) National Agricultural and Rural Inclusive Growth Project; NARIGP of Ksh.4.26 billion (World Bank credit);

- d) Kenya Urban Support Program (KUSP) Urban Development Grant (UDG) additional conditional allocation of Ksh.6.36 billion;
- e) Kenya Devolution Support Program (KDSP) County Capacity Building ("level 1") Grant of Ksh. 2.15 billion;
- f) EU-Instruments for Devolution Advice and Support (IDEAS) grant of Ksh. 216 million;
- g) IDA (World Bank) Kenya Climate Smart Agriculture Project (KCSAP) of Ksh. 7.12 billion;
- h) IDA Water and Sanitation Development Project (WSDP) World Bank Credit of Ksh. 3.4 billion;
- i) Agricultural Sector Development Support Programme (ASDSP) II- Ksh. 652 million;
- j) EU- Water Tower Protection and Climate Change Mitigation and Adaptation
 Programme (WaTER) Ksh. 528 million; and
- k) Drought Resilience Programme in Northern Kenya (DRPNK) Ksh. 300 million.
- 8. Mr. Speaker, though the importance of conditional allocations to counties cannot be gainsaid, I wish to bring to the attention of this House that lack of a proper policy framework has made it difficult to manage them and the status of some interventions is not clear. Furthermore, as reported in our report on the BPS, there isn't sufficient information provided on the rationale behind changes in some of the conditional grant allocations some of which have not been allocated any funds in the FY 2020/21. For instance, Mr. Speaker, the Kenya Devolution Support Program (KDSP) level 2 grant and Kenya Urban Support Program (KUSP) UIG by the World Bank have not been allocated any resources for FY 2020/21 without any clear explanation. Furthermore, there appears to be no set

timelines within which targeted outputs under the conditional grants are to be achieved.

- 9. Mr. Speaker, the Committee therefore noted that a report on the implementation of projects financed by conditional grants, particularly youth Polytechnique's and county headquarters, should be submitted to parliament to enable tracking of efficiency of use of resources. In addition, to the development of an implementation framework, this will increase transparency around the use of these resources and allow the requisite House to undertake adequate monitoring of the projects.
- 10.Mr. Speaker, in accordance with Article 187(2) of the Constitution, Schedule Four of the Constitution and Gazette Notice No. 1609 of 25th February 2020, specific functions of the Nairobi City County (NCC) were transferred to the National Government. The functions include;
 - a) County Health Services that relate to: County health facilities and pharmacies, Ambulance services, Promotion of primary health care, Licensing and control of undertakings that sell food to the public among others.
 - b) County Transport Services that relate to: County roads, Street lighting, Traffic and parking, Public road transport, among others.
 - c) County Planning and Development Services that relate to: Statistics, Land survey and mapping, Boundaries and fencing, Housing and Electricity and gas reticulation and energy regulation.
 - d) County Public Works, Utilities and Ancillary services that relate to: Storm water management systems in built-up areas and Water and sanitation services.

11.Mr. Speaker, the Equitable share for Nairobi City County should therefore be set aside and arrangements put in place to ensure that the resources necessary for the performance of the function are transferred pursuant to Article 187 (2).

C. RECOMMENDATIONS

12.**Mr. Speaker,** having considered the above matters, the Committee recommends that this House approves the Division of Revenue Bill as follows:

i.	National Government	Kshs. 1.53 trillion;
ii.	County Government Equitable Share	Kshs 316.5 billion;
iii.	GoK Conditional allocations	Kshs. 13.73 billion;
iv.	Road Maintenance Fuel Levy Fund	Kshs. 9.43 billion;
v.	Conditional allocations (loans & grants	s) Kshs. 30.20 billion; and
vi.	Equalization Fund	Kshs 6.788 billion.

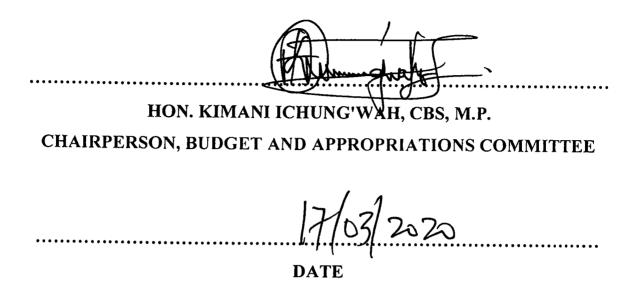
Finally, Mr. Speaker, the Committee requests that this House approves the Division of Revenue Bill, 2020 to be read a second time. Thank you.

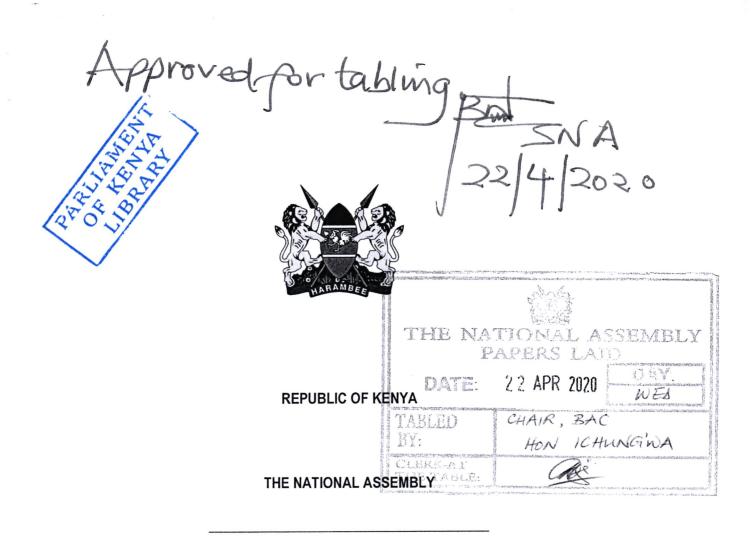
The committee noted that a report on the implementation of projects financed by conditional grants, particularly youth Polytechnique's and county headquarters, should be submitted to parliament to enable tracking of efficiency of use of resources. In addition, to the development of an implementation framework, this will increase transparency around the use of these resources and allow the requisite House to undertake adequate monitoring of the projects. In particular, framework for implementation

MIN.NO.NA/BAC/2020/52: ANY OTHER BUSINESS & ADJOURNMENT

There being no other matters to consider, the meeting was adjourned at 12.00 p.m. The next sitting will be communicated later.

SIGNED





TWELFTH PARLIAMENT

FOURTH SESSION

THE BUDGET AND APPROPRIATIONS COMMITTEE REPORT ON THE SECOND SUPPLEMENTARY
ESTIMATES FOR THE FINANCIAL YEAR 2019/2020

APRIL2020

PREFACE

Mr. Speaker,in accordance with Article 223 of the Constitution, Section 44 of the Public Finance Management Act, 2012, PFM Regulation 40 and Standing Orders 243; It is my pleasure to present to this House, on behalf of the Members of the Budget and Appropriations Committee, the Committee's Report on the Second Supplementary Estimates for financial year 2019/2020.

Mandate of the Committee

Mr. Speaker, Article 221 (4 and 5) of the Constitution and Section 7 of the Public Finance Management Act, 2012 provide for the establishment of a Committee of the National Assembly whose main role is to take the lead in budgetary oversight. Pursuant to this constitutional provision, Standing Order 207 established the Budget and Appropriations Committee with specific mandates among which is to:

- 1. Investigate, inquire into and report on all matters relating to coordination, control and monitoring of the national budget;
- 2. Discuss and review the Estimates and make recommendations to the House;
- 3. Examine the Budget Policy Statement, the Medium Term Debt Strategy Paper and the Division of Revenue Bill (DoRB) presented to the House;
- 4. Examine Bills related to the national budget, including the Appropriations Bill; and
- 5. Evaluate tax estimates, economic and budgetary policies and programmes with direct budget outlays.

Mr. Speaker, the Budget and Appropriations Committee as currently constituted comprises of the following Honourable Members of Parliament:

Member	Constituency	Party
1. Hon. Kimanilchung'wah, CBS, M.P- Chairperson	Kikuyu	Jubilee
2. Hon. Moses Lessonet, M.P- Vice Chairperson	Eldama Ravine	Jubilee
3. Hon. CPA John Mbadi, EGH, CBS, M.P.	Suba South	ODM
4. Hon. Richard Onyonka, M.P.	KitutuChache South	Ford Kenya
5. Hon. SamwelMoroto, M.P.	Kapenguria	Jubilee
6. Hon. Millie Odhiambo, M.P.	Suba North	ODM
7. Hon. TwalibBady, M.P.	Jomvu	ODM
8. Hon. (Dr.) Gideon Ochanda, M.P.	Bondo	ODM
9. Hon. James MwangiGakuya, M.P.	Embakasi North	Jubilee
10. Hon. (Dr.) MakaliMulu Benson, M.P.	Kitui Central	Wiper
11. Hon. Moses KiarieKuria, M.P.	Gatundu South	Jubilee
12. Hon. BenardMasakaShinali, M.P.	Ikolomani	Jubilee
13. Hon. John MuchiriNyaga, M.P.	Manyatta	Jubilee

14. Hon. Jude Njomo, M.P.	Kiambu Town	Jubilee
15. Hon. (Dr.) Korei Ole Lemein, M.P.	Narok South	Jubilee
16. Hon. Sarah PaulataKorere, M.P.	Laikipia North	Jubilee
17. Hon. NaisulaLesuuda, OGW, M.P.	Samburu West	KANU
18. Hon. SakwaBunyasi, M.P.	Nambale	ANC
19. Hon. DansonMwashako, M.P.	Wundanyi	Wiper
20. Hon. FatumaGedi Ali, M.P.	Wajir County	PDR
21. Hon. Florence Chepng'etichKoskey Bore, M.P.	Kericho County	Jubilee
22. Hon. James GichukiMugambi, M.P.	Othaya	Jubilee
23. Hon. (Dr.) John K. Mutunga, M.P.	Tigania West	Jubilee
24. Hon. (Eng.) Mark Nyamita, M.P.	Uriri	ODM
25. Hon. Paul Abuor, M.P.	Rongo	ODM
26. Hon. QalichaGufuWario, M.P.	Moyale	Jubilee
27. Hon. WangariMwaniki, M.P.	Kigumo	Jubilee

Parliamentary Budget Office

1.	Ms. Phyllis Makau, OGW	Director, Parliamentary Budget Office
2	Mr. Mortin Masinda	Conjor Donuty Director DRO

Mr. Martin Masinde Senior Deputy Director, PBO
 Mr. Joseph Ndirangu Fiscal Analyst II/ Clerk

4. Mr. Danson Kachumbo Fiscal Analyst II/ Clerk

5. Dr. Abel Nyagwachi Fiscal Analyst III

Examination of the Second Supplementary Estimates for Financial Year 2019/2020

Mr. Speaker, thesecond supplementary budget of FY 2019/2020is being processed at a unique time when the country is grappling with a global health pandemic that has brought the economy to a near standstill. This has necessitated significant budgetary adjustments order to reflect the new economic reality. To this extent, the second supplementary estimates for 2019/2020 were tabled on 14th April 2020and committed to the Budget and Appropriations Committee as well as the Departmental Committees for reviewed the budgets of the various Ministries, Departments and Agencies within their purview and submitted their recommendations to the Budget and Appropriations Committee for consideration and inclusion in this report. The Committee has examined and discussed the estimates along with the departmental committee submissions and has made various recommendations which are contained in this report. If approved by the House, these recommendations will form the basis for the passage of the Second Supplementary Appropriation Bill for financial year 2019/2020.

Mr. Speaker, in reviewing the Second Supplementary Estimates for 2019/2020, the Committee held 5 Sittings including one (1) meeting with the National Treasury.

Acknowledgements

Mr. Speaker, the Budget and Appropriations Committee is indebted to the Departmental Committees and all Members of Parliament who, despite the difficulty presented by the restrictions on movement, the social distancing measures and of course the health risks for all involved, committed fully to the process to ensure that Parliament lives up to its budgetary oversight role in line with the requirements of the Public Finance Management (PFM) Act, 2012 and the Constitution.

Equally, the Committee is grateful to the Office of the Speaker of the National Assembly, the Office of the Clerk of the National Assembly and the Parliamentary Budget Office as well as the clerks of the various departmental committees for their commitment and dedication in ensuring that the Members of Parliament are able to continue working seamlessly despite the significant disruption in our daily operations.

Mr. Speaker, on behalf of the Committee and pursuant to Standing Order 199(6), it is my pleasant duty and privilege to table the Report on the Second Supplementary Estimates for FY 2019/2020 and recommend it to the House for adoption.

Hon. Kimani Ichung'wah, CBS, M.P.
Chairperson, the Budget and Appropriations Committee

Date:

I. OVERVIEW OF THE SECOND SUPPLEMENTARY ESTIMATES FOR 2019/2020

- 1) Mr. Speaker, the second supplementary estimates for financial year 2019/2020 was submitted to the National Assembly on 14th April 2020. This supplementary budget has been necessitated by the new economic reality following the COVID 19 pandemic that has dampened economic activities leading to significant revenue underperformance. As such, the main purpose of the supplementary II estimates for 2019/20 is to address COVID 19 related expenditures, provisions to mitigate the effect of floods, pending bills, tax refunds, salary shortfalls and job evaluation arrears. Furthermore, the supplementary budget also targets to scale down expenditures in order to achieve the targeted overall fiscal deficit level.
- 2) Mr. Speaker, it should be noted that in order to mitigate the adverse impact of the pandemic on the economy, the President pronounced a wide range of measures to stimulate economic activity; some of them relating to areas of taxation entailing reduced rates in the income tax, value added tax and turnover tax. The Parliamentary Budget Office (PBO) has estimated that implementation of these measures will result in the government forfeiting approximately Kshs.122 billion leading to even lower revenue collection. Thus it is very necessary for the national government to adjust its expenditures in order to reflect this new economic reality.
- 3) Let me just state Mr. Speaker that for thevery first time, a second supplementary budget within a single financial year is actually justifiable. The ripple effect of the global health pandemic on the Kenyan economy has resulted inreduced export earnings, declining Diaspora remittances, reduced foreign capital inflows and lower development assistance. Furthermore, Mr. Speaker, industries that rely on imported raw materials and intermediate goods have experienced a sudden disruption in their supply chains. Indeed, the declining purchasing power of consumers, low profitability, business uncertainty and reduced working hours, have led many businesses to scale down their operations. Many hotels and restaurants have closed down and transportation, especially, air and rail, is at a near standstill and recording significant losses. Agricultural production has also been adversely affected due to shortage of labour as well as difficulty in accessing seeds and fertilizers. As a result, Mr. Speaker, the country has suffered immense revenue loss and the expenditure projections for the current financial year are no longer valid.
- 4) We should also not forgetMr. Speaker, thatdue to the prevailing challenges, unemployment has gone up and the urban population living below the poverty line is expected to increase in the coming months. Small businesses such as salons and barber shops, shoe shining, domestic work, roadside eateries and second hand clothing(mitumba) businessesamong others are just but a fraction oflow income jobs that are almost shutting down completely as people practice social distancing and isolation for fear of infection. Many of these businesses are daily

wage earners and will require some form of support from the government in order to meet their basic needs.

II. ADHERENCE TO LEGAL PROVISIONS

- 5) Mr. Speaker, the format, structure and content of the supplementary budget is enshrined in legal documents, namely; the Constitution, the Public Finance Management (PFM) Act, 2012 and the PFM regulations. Though the supplementary II budget for 2019/2020 has broadly adhered to the legal provisions, the Committee observed a few gaps particularly with regard to format, content and analysis of impact of some of the proposed budgetary changes.
- 6) Just to highlight, Mr. Speaker, thecommittee observed that some programme reallocations exceed the 10 percent threshold contrary to section 43(2)(c) of the PFM Act. It should be noted however that the National Treasury has acknowledged this infraction and is seeking specialapproval fromparliament in accordance with article 223(5) of the constitution. Another concern is the introduction of new programmes/projects contrary to PFM regulation 40(8) which states that no new programmes /projects are to be introduced in the Supplementary Budget. There is a new project under the State Department of Transport, namely; Rehabilitation of The Nairobi Nanyuki MGR Branch Line. Also, there are new projects under the Ministry of water, sanitation and irrigation,namely; construction/rehabilitation of water pans in Arid and Semi-Arid areas; drilling of boreholes and installation of water tanks in Nairobi, among others.
- 7) Mr. Speaker, many of the programmes affected by expenditure adjustments under the supplementary II budget do not have an analysis of the fiscal impact of the additional/ reduced expenditure for the planned outcomes of the affected programmes. Indeed, Mr. Speaker, Key Performance Indicators (KPIs) and targets of the affected programs have not been revised under the Program Based Budget (PBB) to reflect the impact of the proposed budgetary adjustments. For instance, despite the reduction of Kshs.9.4 billion from the rollout of UHC allocation, the KPIs and the targets remain the same.

III. KEY PROPOSED CHANGES UNDER THE SECOND SUPPLEMENTARY ESTIMATES 2019/2020

8) Mr. Speaker, in overall terms, the second supplementary budget proposes a reduction in expenditure by Kshs.74.39 billion. This reduction has been effected primarily on the development budget which has been reduced by Kshs.98.73 billion. Though this has been necessitated by the quest to remain within the targeted overall deficit (including grants) level

- set at 7.8 percent of GDP, it may have an adverse impact on project implementation and will very likely lead to pending bills accumulation, especially with regard to ongoing projects where commitment has already taken place. This is despite the recent government efforts as evidenced in the 1stSupplementary budget to settle all pending bills.
- 9) As part of the COVID 19 mitigation strategy Mr. Speaker, the committee notes that the Ministry of Health has been allocated Kshs.1 billion for the recruitment of additional health workers in line with the President's directive and Kshs.2.6 billion in external funding for the Kenya COVID 19 emergency response project whose main target is to test and treat 100,000 persons of the COVID 19 disease. Furthermore, Kshs.9.994 billion has been allocated under the national safety net programme towards the Cash Transfer to Older Persons and the Orphans and Vulnerable Children project. The number of older persons (over 70 years) supported will increase from 833, 000 to 1 million persons whereas the number of vulnerable children to be supported has been reduced from 393,000 to 390,500.
- 10) Mr. Speaker, other than these interventions highlighted above, the committee is concerned that the response toCOVID-19 through the budget is somewhat muted. Bulk of the expenditure increment in the Supplementary budget is apparently to address shortfall in personnel emoluments on account of job evaluation and CBA agreements as well as settling of pending bills. The national health institutions at the forefront of the COVID 19 responsesuch as the referral hospitals and KEMRI have been allocated very little additional resources. These facilities may be overstretched and will certainly require additional budgetary support in the next two months. In addition, one would have expected a more significant support to manufacturing especially as local industries endeavor to produce face masks, PPE kits and other requisite materials. Indeed, now is probably the best time for the country to look inwards and replace imports with local manufacturing where such expertise exists.
- 11) Mr. Speaker,it should also be noted that the expenditure adjustments in the supplementary II budget have resulted in a policy shift from the Big Four plan. The Universal Health Coverage (UHC) program has been deducted Kshs. 1.85 billion in line with the president's directive to reallocate the funds towards recruitment of additional health workers and enhanced social safety net among other needs. In addition, the seed money for the National Housing Development Fund has been removed. Indeed, resources allocated to big four projects under the State Department for Public Works have been slashed substantially. Even with austerity measures, it is important for the policy agenda of the budget to continue being reflected otherwise the budgeting process might lose credibility.

IV. FINANCING OF THE SUPPLEMENTARY II ESTIMATES 2019/2020 AND THE CONSOLIDATED FUND SERVICES

- 12) Mr. Speaker, the supplementary II budget figures indicate FY 2019/20 will close with a fiscal deficit (including grants) of Kshs.835.9 billion. This is against a background of low revenue generation capacity occasioned by the recent economic developments, including the negative impact of Covid-19 pandemic. Indeed, recent statistics as at March 2020 indicate that ordinary revenue collection is below target by Kshs.132.3 billion. This coupled with an additional Kshs.100 billion under the CFS for Treasury bill redemption implies that there may be a financing gap in the fiscal framework underpinning supplementary budget II.
- 13) Mr. Speaker, under the Consolidated Fund Services, there is a projected increase in public debt servicing expenses by Kshs.82.3 billion (12%). On the other hand, pension and other miscellaneous expenses will reduce by Kshs.17.6 billion (16%) in line with government austerity measures designed to redirect resources to address current economic and health sector challenges. Mr. Speaker, the Committee is concerned that the reduction in pensions may deny pensioners their due retirement benefits and without alternative sources of income, this measure could be counterproductive to the welfare of pensioners.
- 14) Mr. Speaker, a review of the estimates proposed in the Supplementary Estimates II indicates that some of the expenditures could have been budgeted for in the 2010/21 budget while others could have been part of the 2019/20 budget estimates. In addition, some of the allocations for the programmes have changes of more than 10 percent which contravenes the PFM Act, 2012 Section 43 (2) (c) and Section 40(9) of the Public Finance Management Regulations, 2015. Going forward the National Treasury should adhere to the law and limit on use of Article 223 during supplementary budgets.

V. COMMITTEE RECOMMENDATIONS

15) Mr. Speaker, having considered the above matters, the committee recommends as follows:

i) Policy Recommendations

16) That, despite the need to reduce expenditure, the payment of pending bills especially those already verified be prioritized in order to protect the businesses that supply goods and services to the national government.

- 17) That, within two weeks upon adoption of this report, the state department of broadcasting and telecommunications, in conjunction with the state department of ICT and Innovation should submit a comprehensive status report on the status of recent measures to scale up internet connectivity in unserved areas in the country. This includes use of airborne/extraterrestrial infrastructure and the role of Google as well as GoK in providing such services. The report should include specific measures taken in response to the ongoing crisis and quantifiable outcomes or impacts since the declaration of the pandemic.
- 18) That, all funds allocated for cushioning the vulnerable against the impact of COVID 19 on livelihoods especially cash transfers to the poor and purchase of food stuff to sustain families, be channelled through the State Department for Social protection and the State Department for Arid and Semi-Arid Lands respectively. This is for ease of identification of beneficiaries and the use of existing structures to expedite the process.
- **19) That,** the State Department for Social Protection and the National Treasury renegotiate the charges paid by the State to the Payment Service Providers (PSP) on the processing of the national safety net payments.
- 20) That, as a matter of urgency, the state department for social protection and the executive office of the president should resolve the stalemate at the Child Welfare Society of Kenya (CWSK) so as to allow for the resumption of operations as activities in foster care centres run by CWSK have halted thereby putting at risk the lives of vulnerable children.
- **21) That,** a prudent pension policy plan for Sports Kenya be instituted by December 2020 so that pension payments do not become a matter of supplementary provisions in future.
- **22) That,** all GoK resources allocated towards Covid-19 initiatives under the COVID-19 Emergency Response Fund MUST be appropriated by the National Assembly and proper mechanisms be put in place to oversight the same.
- 23) That, the National Treasury allocates of Kshs.3 billion as special ring fenced resources to support the fight against the COVID 19 pandemic especially with regard to protecting frontline health workers through purchase of PPEs among other protective gears. The centres are, KNH & Mbagathi, KU hospital, Coast General Hospital, Jaramogi Oginga Teaching & Referral Hospital, Kitui County Referral Hospital, Mandera County Referral Hospital, and Moi Teaching and Referal Hospital.

24) That the Ministry of Health should apprise the relevant committee of the National Assembly on a monthly basis on the disbursements and implementation of the 3 billion shillings ring fenced for Covid-19 related intervention.

ii) Financial Recommendations

- 25) After careful review of financial recommendations submitted Departmental Committees (Schedule II) and after abiding to the hard budget constraint which entails realism in revenue performance and target deficit, the committee has recommended reductions, increments and reallocations as provided in Schedule 1.
- 26) Further, the committee recommends that this House resolves to:
 - a) Approve the Report and the recommendations of the Budget and Appropriations Committee on the Supplementary Estimates II for Financial Year 2019/2020; and
 - b) Approve that Schedule I and II attached to this report forms the basis of the Supplementary Appropriation Act 2019/2020.

2,344.1 KSh. 2,344.1 million being Donor funded project disbursed		0202000 Road Transport	
401.2	3,000.0		81 Ministry of Health
expenses in Development the funds relate to donor already disbursed		0405000 Health Policy, Standards and Regulations	
The Recurrent provision to be ring fenced for centers providing for Covid-19 related			
Million to Kenyatta University Referral Hospital to operationalize the additional 300 bed capacity to handle the COVID 19; (ii) Kshs 150 Million to Othaya Teaching and Referral hospital to cater for operations and maintenance costs as the hospital is envisioned to the regional treatment centre for COVID 19 patients; (iii) Kshs 140 Million to the Kenyatta National Hospital to set up to convert the day care centre into a Ward to cater for medical personnel who are sick; (iv) Kshs 601 Million to the Kenyatta National Hospital to cater for personnel emoluments shortfalls as a result of upgrading KNH under National Referal (751.0) and Specialised Services.	751.0		
Reallocation of Kshs 1,417,500,000 allocated for the construction of the molecular imaging centre at Kenyatta University Referral Hospital to the following: (i) Kshs 526.5		Specialized Services	
		0402000 National Referral &	
Substantial proportion has already been committed. Budget cut would pose a challenge in the implementation of the projects. Additionally, Section 4 of the NGCDF Act provides that the fund is a national government fund consisting of monies of an amount of not less than 2.5 % (two and half per centum) of all the national government's share of revenue as 10,000.0 divided by the annual Division of Revenue Act		0706000 Economic Policy and National Planning	72 State Department for Planning
1.5 Being a donor funded project whoose disbursement has been done		Management	
		0718000 Public Financial	
0.1 Being a donor funded project whoose disbursement has been done		0719000 Economic and Financial Policy Formulation	71 The National Treasury
20.0 KSh. 20 million for expansion of infrastructure a public participation project		0502000 Secondary Education	66: State Department for early Learning 1 Basic Education
604.4 Being a donor funded project whoose disbursement has been done		0733000 Accelerated ASAL Development	35 State Department for ASAL
Reduction of Ksh. 150 from Development vote of the new project "Maximum Security (150.0) Level facility" and KSh 350 million from O&M	(350.0)	0604000 Correctional services	23 State Department for Correctional rvices
To cater for Shortfall in O&M for the Directorate of Criminal Investigations	200.0	0601000 Policing Services	21 State Department for Interior
To cater for Gratuity and O&M shortfall	389.2	0734000 Deputy President Services	11 The Presidency
=		704000 State House Affairs	
pment Details	Recurrent Development	Programme	ite
Millionn	Reduction/Increase in KSh. Millionr		
ns	Committee Recommendations		
COMMENDATIONS	TTEE ADOPTED RI	APPROPRIATIONS COMM	CHEDULE I: BUDGET AND APPROPRIATIONS COMMITTEE ADOPTED RECOMMENDATIONS

Reduction of Kshs. 286 million under Geothermal Development Company in form of current transfer under the recurrent sub vote. Reduction of the additional Kshs of 277 million in form of local AiA under the Bogoria -Silali project in the development sub vote and the same to be considered in the Estimates with clear output for geothermal activities		(286.0)	0212000 Power Generation	52 Ministry of Energy
Funds related to COVID 19 emergency response Immidiate Primate research.		249.7	0902000 Culture/Heritage	34 State Department for Culture and ritage
Additional allocations of Ksh 186 million to Kenya Broadcasting Corporation (KBC) and Kshs 150 million to Media Council towards community radios to enhance public engagement		336.0	0208000 Information And Communication Services	23 State Department for Broadcasting & lecommunications
The proposed increase of kshs 30 million towards purchase of office furniture and general equipments under ICT shared Services in the recurrent sub vote is reduced. Further there is a reduction of KSh. 150 million from ICT shared services development but an increase of KSh. 400 million towards connectivity of Health Centres.	250.0	(30.0)	0217000 E-Government Services	mmunication Technology
Being the Net effect after an increase of KSh. 828.7 million on account of donor funded project already disbursed and an increase of KSh. 76 million towards constituency Innovation hubs Offset by a reduction of KSh. 650 million on maitenance & Rehabiliatation of NOFBI II cable.	254.7		0210000 ICT Infrastructure Development	22 State Department for Information
a provision of kshs 18 million towards rents and rate for outstanding amounts owed in the current financial year of 2019/20		18.0	0207000 General Administration Planning and Support Services	
	550.0		1015000 Water Storage and Flood Control	07 Ministry of Water and Sanitation
Commitment already incyrred	1,512.4		1017000 Water and Sewerage Infrustracture Development	
(983.0) Reduction on account of low absorption	(983.0		1017000 Water and Sewerage Infrustracture Development	
Disbursement already done	175.5		1004000 Water Resources Management	
Ocinia inio ioi a VII i cinin di Pasi Univan Tiana ana Tianaboti Indiana	2/3.0		0204000 Marine Transport	
being	775	1,600.0	0203000 Rail Transport	92 State Department for Transport
Commitment already incurred under Ministry of Water where it was originally budgeted (80.0) for	(80.0		0202000 Road Transport	91 State Department for Infrastructure

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0.5 Being Commitment incurred of KSh 509,300		3	
		Discrimination	mmission
		Equality and Freedom from	41 National Gender and Equality
		0621000 Promotion of Gender	
80.0 To clear pending bills occassioned by the ongoing construction of Regional Hubs		0729040 Audit Services	11 Auditor General
demand for witness protection services	11.9	0013000 Willess Fiolection	21 williess riolection Agency
Being re-instatement of KSh. 11.9 million for O&M towards the agency due to increased		0615000 Witness Protection	71 Witness Protection Agency
presidential elections	500.0	processess	undaries Commission
To provide for legal suits Pending Bills related to the last General Election and fresh		0618010 Management of Electoral	31 Independent Electoral and
Reduction of O&M for the state Department to offset pending bills under the IEBC	(200.0)	0711000 Youth Empoernment	14 State Department for Youth
To cater for PE	245.0	Mangement	o ome replantment to minime
		1019000 Wildlife Conservation and	03 State Department for Wildlife
286.0 distribution and infrastructure			
projectproject Petroleum exploration in Block 14T which has been moved to to LPG		of Oil and Oas	
by lower income households. Further there is a reduction of KSh. 140 million from the		of Cil and Car	93 State Department for Petroleum
(R1152), to complete procurement and distribution towards facilitating access of LPG		0215000	
Being an amount of Kshs. 286 Million reduced under the recurrent vote of GDC vote			
103.0 Funds already committed		Storage for Irrigation	67 State Deprtment for Irrigation
		1022000 Water Harvesting and	
1,897.4 on account of commitment made totaling to KSh. 1,897,368,205		Management	velopment
		0108000 Crop Development and	65 State Department for Crop
(883.0) electrification of public facilities		Distribution	
Transmission line and increase in alloaction of KSh. 277 million REREC on		0213000 Power Transmission and	
Being a net effect of reduction of KSh. 1.160 million towards Lovongalani-Suswa			

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HE NOTELPROGRAMME CODES & TITLE EACCHAREST BACCHAREST BACCHAREST CHARTAST GROSS TOTAL CROSS CAPTAL GROSS CAPTAL GROSS CAPTAL GROSS CAPTAL GROSS TOTAL ACCORDANCE BETTIMATES ESTIMATES	27,900,000	33,900,000	(6,000,000)	•	G.		0742000 Foreign Policy Research, Capacity Dev and Technical Cooperation	
CROSS CIPRENT CROSS CIPREN			,	•			0741000 Economic and Commercial Diplomacy	
DEPERDENCIAL PROGRAMME CODES & TITLE	(947,521,250)	(741,000,000)	(206,521,250)	•			0715000 Foreign Relation and Diplomacy	1052
Displayment for Interior Department for	(227,200,000)		(227,200,000)				0714000 General Administration Planning and Support Services	
DECEMBRISH STRAITES SANS CHERENT SANS CHERT SANS CHER	(1,146,821,250)	(707,100,000)	(439,721,250)		Sales and the sales of the sales		Ministry of Foreign Affairs	
COTEL/PROGRAMME CODDES & TITLE GROSS CURRENT ASTINATES GROSS CURRENT ESTINATES ESTINATES				•			0805000000 National Space Management	
CROSS CALREENT CROS	(135,000,000)	,	(135,000,000)	•			0803000 General Administration, Planning and Support Service	
DROSE CURRENT GROSS CAPITAL GROSS CAPITA							0802000 Civil Aid	1041
Direct PROGRAMME CODES & TITLE	(6,534,899,542)	(7,434,899,542)	900,000,000	•			0801000 Defence	
December December	(6,669,899,542)	(7,434,899,542)	765,000,000		A CONTRACTOR OF THE PARTY OF TH		Ministry of Defence	
NOTE/PROGRAMME CODES & TITLE	(1,004,344,054)	(1,008,830,594)	4,486,540	604,400,000	604,400,000		0733000 Accelerated ASAL Development	
NOTE/PROGRAMME CODES & TITLE	(1,004,344,054)	(1,008,830,594)	4,486,540	604,400,000	604,400,000		State Department for Development of the ASAL	1035
VOTE/PROGRAMME CODES & TITLE GROSS CURRENT ESTIMATES GROSS CURRENT ASS CURRENT GROSS CURRENT ESTIMATES	401,981,541		401,981,541	•			0713000 Special Initiatives	
VOTE/PROGRAMME CODES & TITLE GROSS CURRENT GROSS CURRENT	2,021,695	(29,001,350)	31,023,045	•			0732000 General Administration, Planning and Support Service	1032
VOTE/PROGRAMME CODES & TITLE	(4,603,644,327)	(4,630,000,000)	26,355,673				0712000 Devolution Services	1033
VOTE/PROGRAMME CODES & TITLE	(4,199,641,091)	(4,659,001,350)	459,360,259	連合を持ちためると	では、		State Department for Devolution	
VOTE/PROGRAMME CODES & TITLE	(788,985,395)	(589,100,000)	(199,885,395)	•			0605000 Migration & Citizen Services Management	
VOTE/PROGRAMME CODES & TITLE GROSS CURRENT GROSS CURRENT	(788,985,395)	(589,100,000)	(199,885,395)	1		•	State Department for Immigration and Citizen Services	1024
VOTE/PROGRAMME CODES & TITLE GROSS CURRENT GROSS CHRIENT GROSS CHRIENT GROSS CURRENT GROSS CURRENT	15,950,159		15,950,159	•			0623000 General Administration, Planning and Support Services	
Part Presidency Presidenc	5,489,314,384	(879,425,136)	6,368,739,520	(500,000,000)	(150,000,000)	(350,000,000)	0604000 Correctional services	1023
VOTE/PROGRAMME CODES & TITLE	5,505,264,543	(879,425,136)	6,384,689,679	(500,000,000)	(150,000,000)	(350,000,000)	State Department for Correctional Services	
NOTE/PROGRAMME CODES & TITLE	(655,972,088)	(653,220,866)	(2,751,222)	•			06256000 Population Management Services	
NOTE/PROGRAMME CODES & TITLE CROSS CURRENT CROSS CURRENT	440,767,322	69,967,322	370,800,000	•			0625000 Road Safety	
	(102,220,746)	(100,010,000)	(2,210,746)	•			0603000 Government Printing Services	,
VOTE/PROGRAMME CODES & TITLE GROSS CURRENT ESTIMATES (Deviation) GROSS CAPITAL ESTIMATES (Deviation) GROSS CAPITAL ESTIMATES (Deviation) GROSS CAPITAL ESTIMATES (Deviation) GROSS CAPITAL ESTIMATES (Deviation) GROSS CURRENT (Deviation) GROSS CAPITAL ESTIMATES (Deviation) GROSS CAPITAL ESTIMATES (Deviation) GROSS CAPITAL ESTIMATES ESTIMATES ESTIMATES	(3,859,077,871)	(2,145,856,154)	(1,713,221,717)				0602000 Planning, Policy Coordination and Support Service	1021
VOTE/PROGRAMME CODES & TITLE GROSS CURRENT ESTIMATES (Deviation) GROSS CAPITAL ESTIMATES (Deviation) GROSS CAPITAL ESTIMATES (Deviation) GROSS CURRENT ESTIMATES (Deviation) GROSS CURRENT ESTIMATES (Deviation) GROSS CURRENT ESTIMATES (Deviation) GROSS CURRENT ESTIMATES GROSS CURRENT	(2,619,272,180)	(1,261,912,980)	(1,357,359,200)	200,000,000		200,000,000	0601000 Policing Services	
VOTE/PROGRAMME CODES & TITLE GROSS CURRENT ESTIMATES (Deviation) GROSS CAPITAL ESTIMATES (Deviation) GROSS CAPITAL ESTIMATES (Deviation) GROSS CURRENT ESTIMATES (Deviation) GROSS CURRENT ESTIMATES (Deviation) GROSS CURRENT ESTIMATES (Deviation) GROSS CURRENT ESTIMATES (Deviation) GROSS CURRENT ESTIMATES GROSS CURRENT GROSS CURRENT <td>(6,795,775,563)</td> <td>(4,091,032,678)</td> <td>(2,704,742,885)</td> <td>200,000,000</td> <td></td> <td>200,000,000</td> <td>State Department for Interior</td> <td></td>	(6,795,775,563)	(4,091,032,678)	(2,704,742,885)	200,000,000		200,000,000	State Department for Interior	
VOTE/PROGRAMME CODES & TITLE GROSS CURRENT ESTIMATES (Deviation) GROSS CHRIAL ESTIMATES (Deviation) GROSS CAPITAL ESTIMATES (Deviation) GROSS TOTAL ESTIMATES (Deviation) GROSS CURRENT ESTIMATES (Deviation) GROSS CURRENT ESTIM	3,778,569,485	1,526,969,485	2,251,600,000	•			0745000 Nairobi Metropolitan Services	
VOTE/PROGRAMME CODES & TITLE GROSS CURRENT ESTIMATES (Deviation) GROSS CURRENT ESTIMATES (Deviation) GROSS CURRENT ESTIMATES (Deviation) GROSS COPITAL ESTIMATES (Deviation) GROSS TOTAL ESTIMATES (Deviation) GROSS CURRENT EST	325,616,553	(30,627,581)	356,244,134	389,200,000		389,200,000	0734000 Deputy President Services	
BAC CHANGES (B) FINAL SUPPLIES (IMATES) VOTE/PROGRAMME CODES & TITLE GROSS CURRENT ESTIMATES (Deviation) GROSS CAPITAL ESTIMATES (Deviation) GROSS TOTAL ESTIMATES (Deviation) GROSS CURRENT ESTIMATES (DEVIATION) GROSS C	502,949,034	(75,273,865)	578,222,899	791	791		0704000 State House Affairs	
VOTE/PROGRAMME CODES & TITLE GROSS CURRENT ESTIMATES (Deviation). GROSS CURRENT ESTIMATES (Deviatio	358,768,811	363,761,791	(4,992,980)				0703000 Government Advisory Services	1011
WOTE/PROGRAMME CODES & TITLE GROSS CURRENT ESTIMATES GROSS CAPITAL ESTIMATES GROSS CAPITAL ESTIMATES GROSS TOTAL ESTIMATES GROSS CAPITAL ESTIMATES GROSS CURRENT ESTIMATES GROSS CURRENT ESTIMATES GROSS CURRENT ESTIMATES GROSS CAPITAL ESTIMATES ESTIMATES<	(530,298,658)	(623,876,420)	93,577,762	•			0702000 Cabinet Affairs	
VOTE/PROGRAMME CODES & TITLE GROSS CURRENT ESTIMATES GROSS CAPITAL ESTIMATES GROSS TOTAL ESTIMATES GROSS TOTAL ESTIMATES GROSS CURRENT GROSS CAPITAL ESTIMATES GROSS CURRENT ESTIMATES	4,435,605,225	1,160,953,410	3,274,651,815	389,200,791	791	389,200,000	The Presidency	
	GROSS TOTAL ESTIMATES	GROSS CAPITAL ESTIMATES	GROSS CURRENT ESTIMATES	GROSS TOTAL ESTIMATES (Deviation)	GROSS CAPITAL ESTIMATES (Deviation)	GROSS CURRENT ESTIMATES (Deviation)	VOTE/PROGRAMME CODES & TITLE)DE
	OSCO.	WO KNOWA TO VIEW BOLL	IDSTEVAR		AC CHANGES (B)	<u>B</u>		

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(19,223,091,944)	(20,848,013,189)	1,624,921,245	1,875,800,000	275,800,000	State Department of Transport 1,600,000,000	F77
46,358,971,136	46,533,823,509	(174,852,373)	2,264,100,000	2,264,100,000		┸
46,358,971,136	46,533,823,509	(174,852,373)	2,264,100,000	2,264,100,000	State Department of Infrastructure	1091
(5,025,273,486)	(7,743,016,268)	2,717,742,782	3,401,187,576	401,187,576	0405000 Health Policy, Standards and Regulations 3,000,000,000	
249,603,920	(498,000,000)	747,603,920	•		0404000 General Administration, Planning & Support Services	0
255,500,000		255,500,000			0403000 Health Research and Development	1081
1,617,858,769	77,742,500	1,540,116,269	•	(751,000,000)	0402000 National Referral & Specialized Services 751,000,000	
(5,904,030,612)	(4,053,825,062)	(1,850,205,550)	•		0401000 Preventive, Promotive & RMNCAH	10
(8,806,341,409)	(12,217,098,830)	3,410,757,421	3,401,187,576	(349,812,424)	Ministry of Health 3,751,000,000	le s
(22,326,042)	,	(22,326,042)			0709000 General Administration Planning and Support Services	0
(11,665,649)	(5,268,000)	(6,397,649)			0708000 Monitoring and Evaluation Services	
(99,665,000)	(99,665,000)		•		0707000 National Statistical Information Services	1072
(15,254,129)	19,398,854	(34,652,983)	10,000,000,000	10,000,000,000	0706000 Economic Policy and National Planning	10
(148,910,820)	(85,534,146)	(63,376,674)	10,000,000,000	10,000,000,000	State Department for Planning .	100
			•		0720000 Market Competition	
(211,158,260)	(70,901,100)	(140,257,160)	98,900	98,900	0719000 Economic and Financial Policy Formulation and Management	20
(19,032,632,289)	(15,583,402,951)	(3,449,229,338)	1,500,000	1,500,000	0718000 Public Financial Management	1071
(16,335,034,016)	(716,975,233)	(15,618,058,783)	•		0717000 General Administration Planning and Support Services	
(35,578,824,565)	(16,371,279,284)	(19,207,545,281)	1,598,900	1,598,900	The National Treasury	
(2,987,109)		(2,987,109)			0513000 Post-Training Information Management	0
(2,123,673)	,	(2,123,673)	•		0512000 Workplace Readiness Services	ГО
1,516,909	-	1,516,909			0508000 General Administration, Planning and Support Services	1068
(3,593,873)	•	(3,593,873)			State Department for Post Training and Skills Development	S
(145,199,923)	(103,050,000)	(42,149,923)			0508000 General Administration, Planning and Support Services	
(58,570,280)	(400,000)	(58,170,280)	•		0503000 Quality Assurance and Standards	IO
(3,025,266,738)	(3,021,685,320)	(3,581,418)	20,000,000	20,000,000	0502000 Secondary Education	
(681,150,311)	(673,059,461)	(8,090,850)	•		0501000 Primary Education	र् ाठा
(3,910,187,252)	(3,798,194,781)	(111,992,471)	20,000,000	20,000,000	State Department for Early Learning & Basic Education	S
30,350,064	•	30,350,064			0508000 General Administration, Planning and Support Services	0
(60,781,010)	(45,579,004)	(15,202,006)	•		0506000 Research, Science, Technology and Innovation	
5,439,985,990	(2,754,677,733)	8,194,663,723	•		0504000 University Education	1065
5,409,555,044	(2,800,256,737)	8,209,811,781	· · · · · · · · · · · · · · · · · · ·		State Department for University Education	S
(5,437,174)	,	(5,437,174)	•		0508000 General Administration, Planning and Support Services	0
(16,531,407)	(15,446,000)	(1,085,407)	•		0507000 Youth Training and Development	
(3,113,948,438)	(2,825,249,359)	(288,699,079)			0505000 Technical Vocational Education and Training	
(3,135,917,019)	(2,840,695,359)	(295,221,660)	•	•	State Department for Vocational and Technical Training	S
		24	*		**	

Transport Administration, Planning and Support Services 1,000,0000 17,000,000 1,	745,635,439	(49,856,095)	795,491,534	336,000,000		336,000,000	State Department for Broadcasting & Telecommunications	
Support Services 1,600,0000 275,000,0000	(11,181,456)	(9,700,000)	(1,481,456)				0221000 Film Development Services	
Support Services 1,600,000,000 275,800,000 275,800,000 1,600,000,000 (1,75,93,90) (229,300,000) (1,75,93,90) (237,34,18) (1,75,93,90) (237,34,18) (1,75,93,90) (237,34,18) (1,75,93,90) (237,34,18) (1,75,93,00) (237,34,18) (1,75,93,00) (237,24,10) (237,24,10) (237,24,10) (237,24,10) (237,24,10) (237,24,10) (237,24,10) (237,24,10) (237,24,12) (237	(2,367,327,176)	(2,332,852,895)	(34,474,281)	220,000,000	250,000,000	(30,000,000)	0217000 E-Government Services	
Support Services 1.600,000,000 275,800,000 275,800,000 1.600,000,000 (73,783,229) (71,783,000) (72,74,76) 72,800,000	(5,067,376,828)	(5,063,747,105)	(3,629,723)	254,700,000	254,700,000		0210000 ICT Infrastructure Development	
Support Services 1,600,000,000 1,600	56,788,582		56,788,582	18,000,000		18,000,000	0207000 General Administration Planning and Support Services	1122
Support Services 1,600,000,000 275,800,000 1,600,000,000 (1,835,311,189) (18,857,311,189) (18,857,311,189) (18,857,311,189) (18,857,311,189) (18,857,311,189) (18,857,311,189) (18,857,311,189) (17,837,000,000) (17,837,000,000) (237,476) 72,1200,000 (237,476) 72,1200,000 (17,837,000,000) (17,837,000,000) (17,139,000) (17,13,139,000)	(7,389,096,878)	(7,406,300,000)	17,203,122	492,700,000	504,700,000	(12,000,000)	State Department for Information Communication and Technology & Innovation	
Support Services 1,600,000,000 3,600,000,000 1,600,000,000 (1,500,000,000) (1,500,000,000) (1,500,000,000) (1,505,313,189) (1,242,000,000) evelopment - (207,377,273) (171,739,000)	672,664,921	917,370,000	(244,705,079)				0101000 Land Policy and Planning	
Support Services 1,000,000,000 275,800,000 275,800,000 1,600,000,000 (1,852,313,189) (1,852,313,189) (1,852,313,189) (1,852,313,189) (1,852,313,189) (1,852,313,189) (1,852,313,189) (1,852,313,189) (1,852,313,189) (1,852,313,189) (1,852,300,000) (1,852,313,189) (1,852,300,000) (1,852,313,189) (1,852,300,000) (1,852,313,189) (1,852,300,000) (1,852,313,131,000) (1,863,133,133,133,133,133,133,133,133,133,1	672,664,921	917,370,000	(244,705,079)	•			Ministry of Lands and Physical Planning	1112
Support Services 1,600,000,000 275,800,000 1,600,000,000 (1,509,000,000) (1,509,000,000) (1,509,000,000) (1,509,000,000) (1,509,000,000) (1,509,000) (1,509,000) (1,509,000) (1,709,000,00) (1,709,000,00)	(2,012,374,557)	(2,011,500,000)	(874,557)	•			1018000 Forests and Water Towers Conservation	
Support Services 1,600,000,000 275,800,000 1,600,000,000 (1,509,000,000) (1,529,00	(584,598,075)	(496,400,000)	(88,198,075)	•			1012000 Meteorological Services	
Support Services 1,600,000,000 1,600,000,000 (1,500,000,000 (18,567,313,189) (229,300,000) 275,800,000 275,800,000 275,800,000 (17,893,229) (2,174,200,000) (27,476) 72,800,000 2 - (207,377,273) (171,739,000)	42,872,428	ı	42,872,428	•			1010000 General Administration, Planning and Support Services	1108
Support Services 1,600,000,000 1,600,000,000 1,600,000,000 (18,567,313,189) (229,300,000) 275,800,000 275,800,000 275,800,000 (18,567,313,189) (217,370,000) (217,470,470,000) (217,470,470,000) (217,470,470,000) (217,470,470,000) (217,470,470,000) (217,470,470,000) (217,470,470,000) (217,470,470,000) (217,470,470,000) (217,470,470,000) (217,470,470,000) (217,470,470,000) (217,470,470,000)	(806,634,855)	(1,116,352,500)	309,717,645	30,000,000		30,000,000	1002000 Environment Management and Protection	
Support Services 1,600,000,000 1,600,000,000 1,600,000,000 (15,513,13,189) (125,500,000) (15,513,13,189) (15,513,13,189) (15,513,13,189) (15,513,13,189) (15,513,13,189) (15,513,13,189) (17,83,329) (2,124,200,000) (227,476) 72,800,000 (227,476) 72,800,000 (227,476) 72,800,000 (227,476) 72,800,000 (227,476) 72,800,000 (227,477,273) (171,739,000) (227,377,273) (171,739,000) (227,377,273) (171,739,000) (227,377,273) (171,739,000) (227,377,273) (171,739,000) (227,308,133,706) (227,308,133,706) (227,377,273) (171,739,000) (228,400,000)	(3,360,735,059)	(3,624,252,500)	263,517,441	30,000,000	一年 一日 一日 一日 日本日 日	30,000,000	Ministry of Environment and Forestry	I see
Support Services 1,600,000,000 1,600,000,000 1,600,000,000 (1,500,000,000 (1,523,313,189) (1,500,000,000) (1,523,313,189) (1,500,000,000) (1,523,313,189) (1,500,000,000) (1,523,313,189) (1,500,000,000)<	(287,000,000)	(287,000,000)		550,000,000	550,000,000		1015000 Water Storage and Flood Control	
Support Services 1,600,000,000 1,600,000,000 1,600,000,000 (1,500,000,000 (1,500,000,000 (1,500,000,000 (1,525,313,189) (1,500,000,000 (1,533,229) (2,124,200,000) (1,733,329) (2,124,200,000) (1,733,000) (1,733,000) (1,733,000) (1,733,000) (1,733,000) (1,733,000) (1,71,739,000) <	(5,687,233,669)	(5,875,531,617)	188,297,948	529,400,000	529,400,000		1017000 Water and Sewerage Infrastructure Development	
Support Services 1,600,000,000 1,600,000,000 1,600,000,000 (18,567,313,189) (18,567,313,189) (18,567,313,189) (18,567,313,189) (18,567,313,189) (18,567,313,189) (18,567,313,189) (18,567,313,189) (18,567,313,189) (18,567,313,189) (18,567,313,189) (18,567,313,189) (18,567,313,189) (18,567,313,189) (18,567,313,189) (18,567,313,189) (18,567,313,189) (18,567,313,189) (18,505,000) (18,567,313,189) (171,739,000) (18,567,100,000) (18,567,177,273) (171,739,000) (18,567,177,273) (171,739,000) (18,567,313,189) (18,567,313,189) (18,567,313,189) (18,567,177,273) (171,739,000) (18,567,177,273) (171,739,000) (18,567,177,273) (171,739,000) (18,567,177,273) (171,739,000) (18,567,177,273) (171,739,000) (18,567,177,273) (171,739,000) (18,567,177,273) (171,739,000) (18,567,177,273) (171,739,000) (18,567,177,273) (171,739,000) (18,567,177,273) (171,739,000) (18,567,177,273) (171,739,000) (18,567,177,273) (171,739,000) (18,567,177,273) (171,739,000) (171,739,000) (171,739,000) (171,739,500) <td>(143,549,464)</td> <td>(140,797,206)</td> <td>(2,752,258)</td> <td>175,500,000</td> <td>175,500,000</td> <td></td> <td>1004000 Water Resources Management</td> <td>1107</td>	(143,549,464)	(140,797,206)	(2,752,258)	175,500,000	175,500,000		1004000 Water Resources Management	1107
Support Services 1,600,000,000 1,600,000,000 1,600,000,000 (18,567,313,189) (18,567,313,189) (18,567,313,189) (18,567,313,189) (18,567,313,189) (17,893,929) (2,124,200,000) (237,476) 72,800,000 (237,476) 72,800,000 (237,476) 72,800,000 (237,476) 72,800,000 (237,476) 72,800,000 (237,476) 72,800,000 (237,377,273) (171,739,000) (171,739,000) (237,377,273) (171,739,000) (23,666,100,000)	(12,653,704)		(12,653,704)	-	1000		1001000 General Administration, Planning and Support Services	
Support Services 1,600,000,000 1,600,000,000 1,600,000,000 (15,000,000,000 (18,567,313,189) (18,567,313,189) (18,567,313,189) (171,739,000)	(6,130,436,837)	(6,303,328,823)	172,891,986	1,254,900,000	1,254,900,000		Ministry of Water, Sanitation and Irrigation	
Support Services 1,600,000,000 1,600,000,000 1,600,000,000 1,600,000,000 (18,567,313,189) (e 275,800,000 275,800,000 (17,893,929) (2,124,200,000) (227,476) 72,800,000 (227,476) 72,800,000 (227,477,273) (171,739,000) (207,377,273) (171,739,000) (207,377,273) (171,739,000) (171,739,000) (207,377,273) (171,739,000) (171,739,000) (207,377,273) (171,739,000) (207,377,273) (171,739,000) (207,377,273) (171,739,000) (207,377,273) (171,739,000) (207,377,273) (171,739,000) (207,377,273) (171,739,000) (207,377,273) (171,739,000) (207,377,273) (171,739,000) (207,377,273) (271,739,000)	(102,409,059)	(102,045,207)	(363,852)				0218000 Regulation and Development of the Construction Industry	
Support Services 43,052,650 (229,300,000) 1,600,000,000 1,600,000,000 (18,567,313,189) (18,567,313,189) (228,300,000) 275,800,000 275,800,000 275,800,000 (17,893,929) (2,124,200,000) (237,476) 72,800,000 evelopment 18,505,124 18,505,124 (5,558,100,000) (17,739,000) (17,739,000) (17,916,676) (18,603,715) (5,666,100,000) (18,603,715) (18,000,000) (19,800,000) (19,800,000) (19,800,000) (19,800,000) (19,800,000) (10,918,242,228) (2,308,135,706) (1,978,224,228) (2,438,135,706) (1,978,224,228) (2,436,350)	(30,021,022)	(23,505,415)	(6,515,607)	1			0106000 General Administration Planning and Support Services	1095
Support Services 1,600,000,000 1,600,000,000 1,600,000,000 (18,567,313,189) (17,28,00,000) (18,567,313,189) (17,28,00,000) (18,567,313,189) (17,28,00,000) (18,567,313,189) (17,28,00,000) (17,28,00,000) (17,28,00,000) (17,28,00,000) (17,28,00,000) (17,28,00,000) (18,567,123) (171,739,000) (17,739,000) (17,739,000) (18,567,100,000) (18,567,100,000) (18,568,100,000) (18,568,100,000) (18,568,100,000) (18,568,100,000) (18,568,100,000) (18,568,100,000) (18,568,100,000) (18,568,100,000) (18,568,100,000) (18,568,100,000) (18,568,100,000) (18,568,100,000) (18,568,100,000) (18,568,100,000) (18,568,100,000)	(236, 430, 610)	(204,360,856)	(32,069,754)			7 80	0104000 Coastline Infrastructure and Pedestrian Access	
Support Services 1,600,000,000 1,600,000,000 1,600,000,000 (18,567,313,189) (18,567,313,189) (18,567,313,189) (18,567,313,189) (18,567,313,189) (18,567,313,189) (18,567,313,189) (17,893,929) (2,124,200,000) (237,476) 72,800,000 (237,476) 72,800,000 (237,476) 72,800,000 (237,473) (171,739,000) (171,739,000) (171,739,000) (171,739,000) (171,739,000) (171,739,000) (18,503,715) (5,568,100,000) (19,000,000) </td <td>(2,051,678,905)</td> <td>(1,978,224,228)</td> <td>(73,454,677)</td> <td></td> <td></td> <td></td> <td>0103000 Government Buildings</td> <td>-</td>	(2,051,678,905)	(1,978,224,228)	(73,454,677)				0103000 Government Buildings	-
Support Services - 43,052,650 (229,300,000) (18,567,313,189) (10 1,600,000,000 275,800,000 275,800,000 (17,893,929) (2,124,200,000) (2 2 - (237,476) 72,800,000 (2 2 - (207,377,273) (171,739,000) (2 2 - (207,377,273) (171,739,000) (5 2 - (1,916,676) 108,000,000 (5 3 - (1,916,676) 108,000,000 (5 4 - (1,916,676) 108,000,000 (5	(2,420,539,596)	(2,308,135,706)	(112,403,890)	•		一年 一年 一年 日本	State for Public Works	
Support Services - 43,052,650 (229,300,000) (18,567,313,189) (10 1,600,000,000 275,800,000 275,800,000 (17,893,929) (2,124,200,000) (2 2 - (207,377,273) (171,739,000) (2 2 - (207,377,273) (171,739,000) (171,739,000) 2 - (19,565,100,000) (5 4 - (1,916,676) (108,000,000) (5 4 - (1,916,676) 108,000,000 (5	13,818,085		13,818,085	•			0106000 General Administration Planning and Support Services	
nistration, Planning and Support Services 1,600,000,000 1,600,000,000 1,600,000,000 (18,567,313,189) (10 ort 275,800,000 275,800,000 275,800,000 (17,893,929) (2,124,200,000) (2 Shipping and Maritime - (207,377,273) (171,739,000) (171,739,000) (5 Housing and Urban Development - (8,693,715) (5,666,100,000) (5 lopment and Human Settlement - 6,693,715 (5,666,100,000) (3	106,083,324	108,000,000	(1,916,676)	•			0105000 Urban and Metropolitan Development	
nistration, Planning and Support Services 1,600,000,000 1,600,000,000 1,600,000,000 (18,567,313,189) (10 ort 275,800,000 275,800,000 275,800,000 (17,893,929) (2,124,200,000) (2 Shipping and Maritime - (207,377,273) (171,739,000) (171,739,000) (5558,100,000) (5	(5,659,496,285)	(5,666,100,000)	6,603,715	-		50	0102000 Housing Development and Human Settlement	1004
nistration, Planning and Support Services 43,052,650 (229,300,000) 1,600,000,000 1,600,000,000 (18,567,313,189) (18 ort 275,800,000 275,800,000 275,800,000 (237,476) 72,800,000 (237,476) Shipping and Maritime (207,377,273) (171,739,000) (171,739,000)	(5,539,594,876)	(5,558,100,000)	18,505,124		•		State Department for Housing and Urban Development	10
nistration, Planning and Support Services 1,600,000,000 1,600,000,000 1,600,000,000 (18,567,313,189) (10 ort 275,800,000 275,800,000 (17,893,929) (2,124,200,000) (237,476) 72,800,000 Shipping and Maritime (207,377,273) (171,739,000) (171,739,000)	(379,116,273)	(171,739,000)	(207,377,273)	•			0219000 Shipping and Maritime Affairs	
nistration, Planning and Support Services 1,600,000,000 1,600,000,000 1,600,000,000 1,600,000,000 1,600,000,000 1,600,000,000 1,600,000,000 1,600,000,000 1,7,893,929) 1,72,800,000 1,7,893,929) 1,72,800,000	(379,116,273)	(171,739,000)	(207,377,273)	-	· · · · · · · · · · · · · · · · · · ·		State Department for Shipping and Maritime	1003
nistration, Planning and Support Services 1,600,000,000 1,600,000,000 1,600,000,000 1,600,000,000 1,600,000,000 1,600,000,000 1,600,000,000 1,7,893,929 1,72,800,000 1,72,800,000 1,72,800,000 1,72,800,000 1,72,800,000 1,72,800,000 1,72,800,000 1,72,800,000 1,72,800,000 1,72,800,000 1,72,800,000 1,72,800,000 1,72,800,000 1,72,800,000							0216000 Road Safety	
nistration, Planning and Support Services 1,600,000,000 1,600,000,000 1,600,000,000 1,600,000,000 1,600,000,000 (17,893,929) (2,124,200,000) (2 ort 275,800,000 275,800,000 (17,893,929) (2,124,200,000) (2	72,562,524	72,800,000	(237,476)	•			0205000 Air Transport	<u> </u>
nistration, Planning and Support Services - 43,052,650 (229,300,000) 1,600,000,000	(2,142,093,929)	(2,124,200,000)	(17,893,929)	275,800,000	275,800,000		0204000 Marine Transport	
- 43,052,650 (229,300,000)	(16,967,313,189)	(18,567,313,189)	1,600,000,000	1,600,000,000		1,600,000,000	0203000 Rail Transport	1092
	(186,247,350)	(229,300,000)	43,052,650				0201000 General Administration, Planning and Support Services	

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(2,873,000,000)	23,245,514		The second secon		State Department for Industalisation	
660,000,000	30,037,388	•			0307000 Trade Development and Promotion	11/4
660,000,000	30,037,388		一、一、一、一、一、一、一、一、一、一、一、一、一、一、一、一、一、一、一、	(10 mm 1	State Department for Trade	1174
1,075	(2,817,631)	•			0304000 Cooperative Development and Management	11/3
1,075,000,000	(2,817,631)				State Department for Cooperatives	1173
(202,8	(93,008,105)				0120000 Agricultural Research & Development	
(202,800,000)	(93,008,105)			一 一 一 一 一 一 一 一 一 一 一 一 一 一 一 一 一 一 一	State Department for Agricultural Research	1168
95,000,000	(10,291,084)	103,000,000	103,000,000		1022000 Water Harvesting and Storage for Irrigation	
(100,000,000)	(52,445,287)			•	1016000 General Administration, Planning and Support Services	116/
366,895	61,223				1014000 Irrigation and Land Reclamation	i
(4,633,105)	(62,675,148)	103,000,000	103,000,000		State Department for Irrigation	
(1,815,696,000)	(22,699,252)	•	1		0118000 Development and Coordination of the Blue Economy	
	9,840,493	•			0117000 General Administration, Planning and Support Services	1166
(656,144,142)	90,732,390				0111000 Fisheries Development and Management	
(2,471,840,142)	77,873,631				State Department for Fisheries, Acquaculture & the Blue Economy	
(944,370,189)	(2,632,000)				0109000 Agribusiness and Information Management	
5,203,599,497	10,491,281,319	1,897,400,000	1,897,400,000		0108000 Crop Development and Management	
(89,100,000)	(17,214,349)	ı			0107000 General Administration Planning and Support Services	1165
4,170,129,308	10,471,434,970	1,897,400,000	1,897,400,000	•	State Department for Crop Development	
(529,422,108)	241,436,345	•			0112000 Livestock Resources Management and Development	1162
(529,422,108)	241,436,345	A CONTRACTOR OF THE PARTY OF TH			State Department for Livestock	
(545,000,000)	(19,000,000)				0214000 Alternative Energy Technologies	
(19,448,134,491)		(883,000,000)	(883,000,000)		0213000 Power Transmission and Distribution	
(3,147,602,227)	145,000,000	(563,000,000)	(277,000,000)	(286,000,000)	0212000 Power Generation	1152
45,000,000	(21,000,000)	•			0211000 General Administration Planning and Support Services	
(23,095,736,718)	105,000,000	(1,446,000,000)	(1,160,000,000)	(286,000,000)	State Department for Energy	
	(2,028,454)	•			0905000 General Administration, Planning and Support Services	
(11,256,450)	103,241,729				0904000 Library Services	1104
	(47,279,319)	•			0903000 The Arts	1124
(54,540,659)	455,477,556	249,700,000		249,700,000	0902000 Culture/ Heritage	
(65,797,109)	509,411,512	249,700,000		249,700,000	State Department for Heritage	
(350,000,000)	105,700,000	•			0901000 Sports	1132
(350,000,000)	105,700,000	•	1、11年の大学の大学の	一方 の 日本 の の の の の の の の の の の の の の の の の	State Department for Sports	;
	14,350,000	•			0209000 Mass Media Skills Development	
(49,856,095)	784,452,328	336,000,000		336,000,000	0208000 Information and Communication Services	

917,908,450	800,000,000	117,908,450	•			1013000 Integrated Regional Development	
917,908,450	800,000,000	117,908,450				State Department for Regional & Northern Corridor Development	1222
(105,000,000)	•	(105,000,000)				0305000 East African Affairs and Regional Integration	
(105,000,000)		(105,000,000)				State Department for East African Community	1221
4,890,157,377	1,993,660,000	2,896,497,377	(200,000,000)		(200,000,000)	0711000 Youth Empowerment	
4,890,157,377	1,993,660,000	2,896,497,377	(200,000,000)		(200,000,000)	State Department for Youth	1214
32,174,097	(22,000,000)	54,174,097				0709000 General Administration Planning and Support Services	
(336,671,053)	(261,428,287)	(75,242,766)	•			0710000 Public Service Transformation	1213
(304,496,956)	(283,428,287)	(21,068,669)		大学 一大学 一大学	A STATE OF THE PARTY.	State Department for Public Service	
(36,911,447)	,	(36,911,447)				0913000 General Administration, Planning and Support Services	
(10,886,167)	(46,652,764)	35,766,597				0912000 Gender Empowerment	1212
			•			0911000 Community Development	
(47,797,614)	(46,652,764)	(1,144,850)		の心をはいし	は の の の の の の の の の の の の の の の の の の の	State Department for Gender	
423,598,994	71,478,189	352,120,805	245,000,000		245,000,000	1019000 Wildlife Conservation and Management	L
423,598,994	71,478,189	352,120,805	245,000,000	· 一部 日本 た · 一	245,000,000	State Department for Wildlife	1203
1,986,315,583	800,000,000	1,186,315,583	•			0306000 Tourism Development and Promotion	
1,986,315,583	800,000,000	1,186,315,583				State Department for Tourism	1202
(2,113,352,236)	(2,110,209,000)	(3,143,236)	286,000,000	286,000,000		0215000 Exploration and Distribution of Oil and Gas	L,
(2,113,352,236)	(2,110,209,000)	(3,143,236)	286,000,000	286,000,000	2000年	State Department for Petroleum	1103
(19,413,958)	(17,264,986)	(2,148,972)	131. 141. 141. 141.			1021000: Geological Surveys and Geoinformation Mangement	
(44,161,097)	(79,727,234)	35,566,137	p*			1009000 Mineral Resources Management	1192
(17,206,365)	(18,265,901)	1,059,536	•			1007000 General Administration Planning and Support Services	
(80,781,420)	(115,258,121)	34,476,701	A 7 8 8 8 8 8			State Department for Mining	
						0914000 General Administration, Planning and Support Services	
8,661,000,000	(1,333,000,000)	9,994,000,000				0909000 National Social Safety Net	
(86,010,000)	(86,010,000)					0908000 Social Development and Children Services	1185
8,574,990,000	(1,419,010,000)	9,994,000,000			-	State Department for Social Protection, Pensions & Senior Citizens Affairs	
(1,775,031,395)	(1,711,582,106)	(63,449,289)	+ - 3.			0907000 Manpower Development, Employment and Productivity Management	
(104,698,494)	(36,857,894)	(67,840,600)	•			0906000 Promotion of the Best Labour Practice	1104
91,493,844	,	91,493,844				0910000 General Administration Planning and Support Services	
(1,788,236,045)	(1,748,440,000)	(39,796,045)	•			State Department for Labour	
64,670,000	40,000,000	24,670,000	•			0303000 Standards and Business Incubation	
(2,918,154,240)	(2,913,000,000)	(5,154,240)				0302000 Industrial Development and Investments	
3,729,754	,	3,729,754				0301000 General Administration Planning and Support Services	1175
							,

30) (207,730,783)	(81,123,530)	(126,607,253)	80.000.000 80.000.000	US and the second secon	Auditor Canani	
		(7,616,880)	•		0620000 National Police Service Human Resource Management	2101
	•	(7,616,880)		•	National Police Service Commission	8
		26,812,352			0511000 General Administration, Planning and Support Services	
		15,040,810			0510000 Governance and Standards	2091
00)	(545,000,000)	3,322,000,004		1 (1) (1) (1) (1) (1) (1) (1) (1) (1) (1	0509000 Teacher Resource Management	
00)	(545,000,000)	3,363,853,166		第四条以付 丁丁 松東州 三班公	Teachers Service Commission	
-			•		0728000 Salaries and Remuneration Management	
		•	1	は 一日 一日 一日 日 日 日 日 日 日 日 日 日 日 日 日 日 日 日	Salaries and Remuneration Commission	2081
		(1,151,029)	•		0744000 Performance and Productivity Management	
		(6,571,065)	•		0727000 Governance and National Values	
		(5,538,145)	•		0726000 Human Resource Management and Development	20/1
(00)	(43,000,000)	9,878,739	•	8.	0725000 General Administration, Planning and Support Services	2071
00)	(43,000,000)	(3,381,500)	*		Public Service Commission	
-		(75,764,508)	•		0737000 Inter-Governmental Transfers and Financial Matters	
		(75,764,508)	大きな のは ないのう ないかい かいかい かいかい かいかい かいかい かいかい かいかい かいか	(1) 10 mm 1	The Commission on Revenue Allocation	2061
	-	49,126,079			0618000 Delimitation of Electoral Bounderies	
-		217,863,921	500,000,000	500,000,000	0617000 Management of Electoral Processes	2031
	-	266,990,000	500,000,000	500,000,000	Independent Electoral and Boundaries Commission	
		476,628,787	-		0116000 Land Administration and Management	1 10
		476,628,787			National Land Commission	2021
		10,500,000			0616000 Protection and Promotion of Human Rights	1 2
	•	10,500,000			Kenya National Commission on Human Rights	2011
			11,900,000	11,900,000	0615000 Witness Protection	1201
	•		- 11,900,000	11,900,000	Witness Protection Agency	1321
		(54,014,173)	•		0614000 Registration, Regulation and Funding of Political Parties	1311
		(54,014,173)	1 7 7 7 7 7 7 7 7 7 7 7 7 7 7 7 7 7 7 7	一年 一	Office of the Registrar of Political Parties	
00)	(3,500,000)	180,837,064	•		0612000 Public Prosecution Services	
00)	(3,500,000)	180,837,064			Office of the Director of Public Prosecutions	1201
		3,520,000,000	•		0804000 National Security Intelligence	1001
1,61		3,520,000,000		and the second s	National Intelligence Service	1281
65)	(35,026,465)	163,000,000			0611000 Ethics and Anti-Corruption	:
65)	(35,026,465)	163,000,000			Ethics and Anti-Corruption Commission	1271
		4,477,125			0609000 General Administration, Planning and Support Services	
00	151,082,000	(14,768,515)	•		0607000 Governance, Legal Training and Constitutional Affairs	1252
		(240,914,139)	•		0606000 Legal Services	
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(51,729,948,898)	(83,048,345,383)	31,318,396,485	22,661,797,173	15,682,596,567	6,979,200,606	Total Budget Expenditure Estimates	
(3,396,308,219)	(600,000,000)	(2,796,308,219)	564,400,606	50,000,000	514,400,606	Total Parliament Expenditure Estimates	
(1,313,333,525)	(1,113,333,525)	(200,000,000)	133,940,130	50,000,000	83,940,130	0723000 General Admin,planning and support services	
(1,313,333,525)	(1,113,333,525)	(200,000,000)	133,940,130	50,000,000	83,940,130	Parliamentary Joint Services	2043
(2,200,000,000)		(2,200,000,000)	314,941,000		314,941,000	0721000 National Legislation, representation and oversight	
(2,200,000,000)	•	(2,200,000,000)	314,941,000	· · · · · · · · · · · · · · · · · · ·	314,941,000	National Assembly	2042
391,025,306	513,333,525	(122,308,219)				0723000 General Administration, Planning and Support Services	
(274,000,000)		(274,000,000)	115,519,476		115,519,476	0722000 Senate Affairs	
117,025,306	513,333,525	(396,308,219)	115,519,476	•	115,519,476	Parliamentary Service Commission	2041
(1,737,485,543)	(1,004,000,000)	(733,485,543)				Total Judiciary Expenditure Estimates	
(64,285,543)		(64,285,543)				0619000 General Administration, Planning and Support Services	505
(64,285,543)		(64,285,543)	•			Judicial Service Commission	2051
(1,673,200,000)	(1,004,000,000)	(669,200,000)	•				
(1,673,200,000)	(1,004,000,000)	(669,200,000)	•	•		The Judiciary	1261
(46,596,155,136)	(81,444,345,383)	34,848,190,247	22,097,396,567	15,632,596,567	6,464,800,000	Total Executive Expenditure Estimates	
(71,266,034)		(71,266,034)				0622000 Policing Oversight Services	
(71,266,034)	•	(71,266,034)			(2) (2) (1) (2) (2) (2) (2) (2) (3) (3) (4) (4) (4) (4) (4) (4) (4) (4) (4) (4	Independent Policing Oversight Authority	2151
(1,790,700)	(1,790,700)	,	509,300	509,300		1141 0621000 Promotion of Gender Equality and Freedom from Discrimination	2141
(1,790,700)	(1,790,700)	•	509,300	509,300		National Gender and Equality Commission	
(23,266,529)		(23,266,529)				0731000 Promotion of Administrative Justice	1013
(23,266,529)	•	(23,266,529)			第一一一	Commission on Administrative Justice	2131
26,829,201		26,829,201	•			0730000 Control and Management of Public finances	1717
26,829,201		26,829,201				Office of the Controller of Budget	71 71
(207,730,783)	(81,123,530)	(126,607,253)	80,000,000	80,000,000		0729000 Audit Services	

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ADOPTION SCHEDULE FOR BAC REPORT ON THE SECOND SUPPLEMENTARY ESTIMATES FOR FY 2019/20

Budget and Appropriations Committee: Date. 21. Apr. J. Time. 2.698. Sitting:

Name	a	Signature
<u></u>	Hon. Kimani Ichung'wah, CBS, M.P. Chairperson	The state of the s
2.	Hon. (CPA) Moses Lessonet, M.P. Vice Chairperson	
w.	Hon. (CPA) John Mbadi, EGH, CBS, M.P.	
4.	Hon. Richard Onyonka, M.P.	
5.	Hon. Samwel Moroto, M.P.	
6.	Hon. Millie Odhiambo, M.P.	
7.	Hon. Twalib Bady, M.P.	
∞.	Hon. (Dr.) Gideon Ochanda, M.P.	
9.	Hon. James Mwangi Gakuya, M.P.	
10.	Hon. (Dr.) Makali Mulu, M.P.	J. J

	е	Signature
11.	Hon. Moses Kiarie Kuria, M.P.	Ř
12.	Hon. Benard Masaka Shinali, M.P.	OSCOLL IN
13.	Hon. John Muchiri Nyaga, M.P.	S. S
14.	Hon. Jude Njomo, M.P.	
15.	Hon. (Dr.) Korei Ole Lemein, M.P.	
16.	Hon. Sarah Paulata Korere, M.P.	
17.	Hon. Naisula Lesuuda, M.P.	Maka
18.	Hon. Sakwa Bunyasi, M.P.	
19.	Hon. Danson Mwashako, M.P.	
20.	Hon. Fatuma Gedi Ali, CBS, M.P.	
21.	Hon. Florence C.K. Bore, M.P.	Color.
22.	Hon. James Gichuki Mugambi, M.P.	A
23.	Hon. (Dr.) John K. Mutunga, M.P.	

Name	Ð	Signature
24.	Hon. (Eng.) Mark Nyamita, M.P.	
25.	Hon. Paul Abuor, M.P.	Calden
26.	26. Hon. Qalicha Gufu Wario, M.P.	
27.	Hon. Wangari Mwaniki, M.P.	
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Committee Clerk

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Director of Committee Services