

REPUBLIC OF KENYA



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KENYA NATIONAL ASSEMBLY

TENTH PARLIAMENT – FOURTH SESSION - 2010

DEPARTMENTAL COMMITTEE ON ADMINISTRATION AND NATIONAL SECURITY

REPORT ON EXAMINATION OF 2010/2011 ESTIMATES:

MINISTRIES OF STATE FOR IMMIGRATION AND REGISTRATION OF PERSONS,
PROVINCIAL ADMINISTRATION AND INTERNAL SECURITY, OFFICE OF THE
VICE PRESIDENT & MINISTRY OF HOME AFFAIRS, PUBLIC SERVICE, OFFICE
OF THE PRIME MINISTER, PUBLIC SERVICE COMMISSION, STATE HOUSE AND
CABINET OFFICE

VOTES R.40/D.40, R.01/D.01, R.03/D.03, R.05/D.05, R.48/D.48, R.27, R.02/D.02 &
R.23/D.23

CLERK'S CHAMBERS,
PARLIAMENT BUILDINGS,
NAIROBI

JULY, 2010

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PREFACE

Mr. Speaker, Sir,

The Parliamentary Departmental Committee on Administration and National Security was constituted pursuant to the provisions of Standing Order No. 198 of the Standing Orders of the National Assembly and has executed its mandate in accordance with the provisions of the said Standing Order 198 (3), which mandates the Committee to;

- (a) investigate, inquire into, and report on all matters relating to the mandate, management, activities, administration, operations and estimates of the assigned Ministries and departments;*
- (b) study the programme and policy objectives of Ministries and departments and the effectiveness of the implementation;*
- (c) study and review all legislation referred to it;*
- (d) study, assess and analyze the relative success of the Ministries and departments as measured by the results obtained as compared with their stated objectives;*
- (e) investigate and inquire into all matters relating to the assigned Ministries and departments as they may deem necessary, and as may be referred to them by the House or a Minister; and*
- (f) make reports and recommendations to the House as often as possible, including recommendation of proposed legislation.*

Mr. Speaker, Sir,

On 10th June, 2010, the Estimates for the year 2010/2011 were submitted before the House by the Minister for Finance. Pursuant to Standing Order 152 (2), once submitted, the Estimates stand committed to the relevant Departmental Committee for examination. The Committee is required to submit a report to the House within twenty one (21) calendar days, thereafter.

In this regard, the Departmental Committee on Administration and National Security invited the relevant Ministers whose Ministries and Departments fall under the Committee mandate, requesting them to present their Estimates before the Committee for scrutiny.

The Committee subsequently held a briefing session with the National Assembly Fiscal Analysis Office on Thursday June 24, 2010. Thereafter, the Committee held meetings with the Minister of State for Immigration and Registration of Persons on Monday June 28, 2010; the Public Service Commission on Tuesday June 29, 2010; the Office of the Prime Minister on Friday July 2, 2010; the Minister of State for Provincial Administration

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(ii)

and Internal Security on Monday July 5, 2010; the Minister of State for Public Service on Thursday July 8, 2010; the Cabinet Office on Monday July 12, 2010; State House on Tuesday July 13, 2010; and the Office of the Vice President and Minister for Home Affairs on Thursday July 15, 2010.

The Committee, according to Schedule II of the Standing Orders, deals with the following subjects:

- i) Public Administration
- ii) National security
- iii) Internal Security
- iv) Immigration
- v) National Youth Service, and;
- vi) Natural disasters.

In this regard, the Committee examined the Estimates of the following Ministries and Departments:

- (i) Office of the President
 - a) Cabinet Office
 - b) State House
- (ii) Office of the Vice-President & Ministry of Home Affairs
- (iii) Ministry of Provincial Administration & Internal Security
- (iv) Office of the Prime Minister
- (v) Ministry of State for Public Service
- (vi) The Public Service Commission
- (vii) Ministry of State for Immigration & Registration of Persons

Mr. Speaker,

The following are the Members of the Committee:

- The Hon. Fred Kapondi Chesebe, MP **(Chairman)**
The Hon. Peter Kiilu, MP **(Vice Chairman)**
The Hon. John Ngata Kariuki, MP
The Hon. Danson Mungatana, MP
The Hon. Raphael Letimalo, MP
The Hon. Mohammed Hussein Ali, MP
The Hon. Lankas Ole Nkoidila, MP
The Hon. Cyprian Omollo, MP
The Hon. Pollyins Ochieng', MP
The Hon. Maison Leshoomo, MP
* The Hon. Clement Kung'u Waibara, MP

*(The Member whose name is marked with an asterisk * has never participated in any Committee deliberations and so he is not part of the observations, findings, conclusions and recommendations of this Committee report)*

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(iii)

Mr. Speaker, Sir,

The Committee was able to examine the 2010/2011 Estimates of the Ministries and Departments under it and raised pertinent issues arising from the proceedings of the meetings. The Committee looked into the following areas of interest:

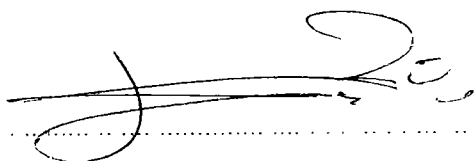
- (i) The total net requested from the Exchequer for each of the Ministries;
- (ii) Comparison of the previous years' allocations;
- (iii) Expenditures by the Ministries as per the 2009/2010 allocations;
- (iv) Allocations to new projects/programmes;
- (v) Ministries absorption capacity;
- (vi) Areas/projects left-out of the Estimates;
- (vii) Proposed allocation vis-à-vis the achievements of the Ministries Strategic Plans;
- (viii) Budgets for State Corporations under each of the Ministries;
- (ix) Disaggregated/District budgets; and,
- (x) Other issues relevant to the subject matter.

The Committee takes this opportunity to thank the National Assembly for the logistical support which enabled it to perform the tasks before it competently. The Committee is also grateful to the Ministry of State for Immigration and Registration of Persons, the Ministry of State for Provincial Administration and Internal Security, the Office of the Prime Minister, the Public Service Commission, the Ministry of State for Public Service, State House, Cabinet Office and Office of the Vice President and Minister for Home Affairs for appearing before it and availing information and documents as requested by the Committee.

Mr. Speaker, Sir,

On behalf of the Committee, and pursuant to Standing Order 152 (2), it is my pleasant duty to lay on the Table of the House the Report of the Committee on Administration and National Security on its examination of the 2010/2011 printed estimates of the relevant Ministries and Departments, for deliberation and adoption.

Signed.....



Date.....

12/08/10

Chairman, Departmental Committee on Administration and National Security

1.0 Examination of 2010/2011 Estimates for the Ministry of State for Immigration and Registration of Persons (Vote R.40/D.40)

Papers Laid

- i) 2010/2011 Recurrent and Development Expenditures
- ii) Programme Based Budgets

1.1 Introduction

1. The core functions of the Ministry of State for Immigration and Registration of Persons are formulation of the national migration policy, regular review of immigration laws and providing legal advice to Government on matters of national migration; registration of persons and issuance of relevant national registration documents; control and regulation of entry and exit of all persons at the airports, seaports and border points and removal of illegal immigrants; management of refugees' affairs; management of the Integrated Population Registration System (IPRS); coordinating HIV/AIDS activities, through Aids Control Units and creation of a corruption free zone. Adequate funding is therefore necessary for the Ministry to achieve its goals.
2. The Ministry plays the important role of maintaining a comprehensive population data base, keeping the nation safe from terrorists and illegal immigrants, as well as protecting the asylum seekers and refugees.
3. The Ministry budget was reduced by Kshs. 420,788,680 this F/Y. This decrease was occasioned by rationalization of operating expenses.

Allocations for the 2010/2011 Financial Year

1.2 Recurrent Expenditure (R.40)

The total amount requested for vote R.40 is **Kshs. 335,213,500** compared to last financial year's approved net expenditure of **Kshs. 756,002,180**. The Ministry also expects to raise **Kshs. 2,960,400,000** as Appropriations in Aid (A.I.A), to finance its operations.

Examination of Heads (R.40)

Head 038: Immigration and Registration of Persons

The proposed net expenditure is **Kshs. 215,054,778**.

Appropriations-in- Aid: **Kshs. 1,000,000**.

On head 038, the Committee noted that the allocation had slightly reduced from Kshs. 233.6 m in the last f/y to 215.05 m in 2010/2011 due to the reduction of domestic and foreign travel, purchase of furniture and general supplies. The Committee sought to know why small items such as 3111003 (purchase of air conditioners, fans and heating appliances) had taken precedence in allocation instead of these amounts going to priority areas such as purchase of vehicles and employment of more staff which the Ministry needed most.

The Minister indeed agreed that these small allocations combined had indeed taken a huge chunk of the allocations and therefore needed to be reviewed in future budgets.

The Committee is agreeable to the proposal by the Minister that a sum not exceeding Kshs. 215,054,778 be approved for allocation to the Ministry for expenditure proposed in the items under head 038 and that the Ministry be allowed to raise Appropriations –in – Aid amounting to Kshs. 1,000,000 to finance some of its activities.

Head 053: Refugee Affairs Department

The proposed net expenditure is **Kshs. 113,686,205.**

The Committee noted the slight increment from Kshs. 110.5m to Kshs. 113.68 due to the purchase of specialized plant, equipment and machinery. However, provisions for domestic and foreign travel reduce significantly.

The Committee is agreeable to the proposal by the Minister that a sum not exceeding Kshs. 113,686,205 be approved for allocation to the Ministry for expenditure proposed in the items under head 053.

Head 141: Finance Unit

The proposed net expenditure is **Kshs. 10,560,000.**

The Committee is agreeable to the proposal by the Minister that a sum not exceeding Kshs. 10,560,000 be approved for allocation to the Ministry for expenditure proposed in the items under head 141.

Head 350: Central Planning Unit

The proposed net expenditure is **Kshs. 24,740,000.**

The Committee is agreeable to the proposal by the Minister that a sum not exceeding Kshs. 24,740,000 be approved for allocation to the Ministry for expenditure proposed in the items under head 350.

Head 377: National Registration of Persons Bureau

The proposed net expenditure is **Kshs. 1,043,924,761.**

Appropriations-in-Aid: **Kshs. 97,250,000.**

The Committee is agreeable to the proposal by the Minister that a sum not exceeding Kshs. 1,043,924,761 be approved for allocation to the Ministry for expenditure proposed in the items under head 377 and that the Ministry be allowed to raise Appropriations –in – Aid amounting to Kshs. 97,250,000 to finance its activities.

Head 606: Civil Registration Services

The proposed net expenditure is **Kshs. 215,370,133.**

Appropriations-in- Aid: **Kshs. 10,000,000.**

The Committee noted that A.I.A had doubled to Kshs. 10 million in 2010/2011 financial year. Members wished to know whether this department had been adequately funded to address the problem of acute shortage of vehicles and whether more staff had been recruited. The Committee heard that inadequate vehicles and shortage of personnel was still a major challenge in this department. The department's allocation was slightly reduced from Kshs. 222.7 million to Kshs. 215.3 million this financial year.

The Committee is agreeable to the proposal by the Minister that a sum not exceeding Kshs. 215,370,133 be approved for allocation to the Ministry for expenditure proposed in the items under head 606 and that the Ministry be allowed to raise Appropriations –in – Aid amounting to Kshs. 10,000,000 to finance its activities.

Head 634: Population Registration Services

The proposed net expenditure is **Kshs. 48,601,100.**
Appropriations-in- Aid: **Kshs. 27,000,000.**

The Committee observed that there was a sharp decrease of allocation this financial year from Kshs. 96,500,000 to Kshs. 48,601,100. However, it was also noticed that the A.I.A to be collected would be used to finance some of the activities on this head.

The Committee is agreeable to the proposal by the Minister that a sum not exceeding Kshs. 48,601,000 be approved for allocation to the Ministry for expenditure proposed in the items under head 634 and that the Ministry be allowed to raise Appropriations –in – Aid amounting to Kshs. 27,000,000 to finance its activities.

Head 727: Identity Card Production Center Planning (Nairobi)

The proposed net expenditure is **Kshs. 22,415,000.**

The Committee is agreeable to the proposal by the Minister that a sum not exceeding Kshs. 22,415,000 be approved for allocation to the Ministry for expenditure proposed in the items under head 727.

Head 728: Field Registration Services (District)

The proposed net expenditure is **Kshs. 1,876,631,977.**

The Committee is agreeable to the proposal by the Minister that a sum not exceeding Kshs. 1,876,631,977 be approved for allocation to the Ministry for expenditure proposed in the items under head 728.

Head 039: District Registration Services

The proposed net expenditure is **Kshs. 234,969,546.**
Appropriations-in- Aid: **Kshs. 41,000,000.**

The Committee noted that A.I.A went up from Kshs. 21,000,000 last financial year to Kshs. 41,000,000 this F/Y. This was attributed to the creation of new district registration headquarters taking services closer to the people hence enhanced registration services and higher collections.

The Committee is agreeable to the proposal by the Minister that a sum not exceeding Kshs. 234,969,546 be approved for allocation to the Ministry for expenditure proposed in the items under head 039 and that the Ministry be allowed to raise Appropriations –in – Aid amounting to Kshs. 41,000,000 to finance its activities.

Head 371: Immigration Department-Headquarters

The proposed net expenditure is **Kshs. 1,123,424,924.**
Appropriations-in- Aid: **Kshs. 1,630,405,286.**

The Committee noted that this head received a substantial increment from Kshs.832.0 to 1.1 billion this F/Y. The A.I.A also exceeds the required amount. The Committee sought to know whether the exceeded amounts would be submitted to the ex-chequer.

The Committee is agreeable to the proposal by the Minister that a sum not exceeding Kshs. 1,123,424,924 be approved for allocation to the Ministry for expenditure proposed in the items under head 371 and that the Ministry be allowed to raise Appropriations –in–Aid amounting to Kshs. 1,630,405,286 to finance its activities under head 371.

Head 372: Immiaration Border Points

The proposed net expenditure is **Kshs. 66,710,506.**

The Committee is agreeable to the proposal by the Minister that a sum not exceeding Kshs. 66,710,506 be approved for allocation to the Ministry for expenditure proposed in the items under head 372.

Head 373: Immigration Border Control Points

The proposed net expenditure is **Kshs. 69,137,692**
Appropriations-in- Aid: **Kshs. 40,000,000.**

The Committee noted that A.I.A remained constant at Kshs. 40,000,000. The Committee also sought to know the difference between Immigration border points and Immigration border control points. It was explained that former dealt with the physical structures at the border while the later was the exercise of controlling movement at the border lines.

The Committee is agreeable to the proposal by the Minister that a sum not exceeding Kshs. 69,137,692 be approved for allocation to the Ministry for expenditure proposed in the items under head 373 and that the Ministry be allowed to raise Appropriations –in – Aid amounting to Kshs. 40,000,000 to finance its activities.

Head 374: Jomo Kenyatta International Airport

The proposed net expenditure is **Kshs. 515,902,687.**

Appropriations-in-Aid: **Kshs. 659,709,010.**

The Committee further noted that A.I.A remained constant at Kshs. 659,709,010.

The Committee is agreeable to the proposal by the Minister that a sum not exceeding Kshs. 69,137,692 be approved for allocation to the Ministry for expenditure proposed in the items under head 374 and that the Ministry be allowed to raise Appropriations-in-Aid amounting to Kshs. 659,709,010 to finance its activities.

Head 375: Immigration Eldoret International Airport

The proposed net expenditure is **Kshs. 4,338,552.**

Appropriations-in-Aid: **Kshs. 7,280,000.**

The Committee noted a drastic reduction to this head of about Kshs. 5.0 million this F/Y.

The Committee is agreeable to the proposal by the Minister that a sum not exceeding Kshs. 4,338,552 be approved for allocation to the Ministry for expenditure proposed in the items under head 375 and that the Ministry be allowed to raise Appropriations-in-Aid amounting to Kshs. 11,618,552 to finance its activities.

Head 393: Immigration Coast Region

The proposed net expenditure is **Kshs. 232,379,271.**

Appropriations-in-Aid: **Kshs. 352,615,202.**

The Committee is agreeable to the proposal by the Minister that a sum not exceeding Kshs. 232,379,271 be approved for allocation to the Ministry for expenditure proposed in the items under head 393 and that the Ministry be allowed to raise Appropriations-in-Aid amounting to Kshs. 352,615,202 to finance its activities.

Head 395: Immigration Kisumu-Western

The proposed net expenditure is **Kshs. 40,564,388.**

Appropriations-in-Aid: **Kshs. 94,140,502.**

The Committee observed that A.I.A remained constant at Kshs. 94,140,502.

The Committee is agreeable to the proposal by the Minister that a sum not exceeding Kshs. 40,564,388 be approved for allocation to the Ministry for expenditure proposed in the items under head 395 the Ministry be allowed to raise Appropriations-in-Aid amounting to Kshs. 94,140,502 to finance its activities.

1.3 Development Expenditure (D.40)

The total amount requested for vote D.40 is **Kshs. 1,993,596,800** compared to last financial year's approved net expenditure of **Kshs. 1,346,350,000.**

Examination of Heads (D.40)

Head 053: Refugee Affairs Department

The proposed net expenditure is **Kshs. 107,422,500.**

The Committee noted that the proposed net expenditure remained at Kshs. 107.4 million for last year and this F/Y.

The Committee is agreeable to the proposal by the Minister that a sum not exceeding Kshs. 107,490,000 be approved for allocation to the Ministry for expenditure proposed in the items under head 053.

Head 350: Central Planning Unit

The proposed net expenditure is **Kshs. 16,000,000.**

The Committee noted that there was a drastic decrease of allocation from Kshs. 70 million last year to Kshs. 16,000,000 this F/Y. The Committee sought to know whether the decrease meant that the Computerization project was complete.

The Committee is agreeable to the proposal by the Minister that a sum not exceeding Kshs. 16,000,000 be approved for allocation to the Ministry for expenditure proposed in the items under head 350.

Head 377: National Registration of Persons Bureau

The proposed net expenditure is **Kshs. 1,191,830,300**

The Committee is agreeable to the proposal by the Minister that a sum not exceeding Kshs. 1,191,830,300 be approved for allocation to the Ministry for expenditure proposed in the items under head 377.

Head 606: Civil Registration Services

The proposed net expenditure is **Kshs. 48,000,000**

The Committee observed that there was a slight decrease from last year's allocation. This was not commensurate with the creation of new registration centres due to the established new districts. Officers in the new centres will require office accommodation and field vehicles hence an increase to this head would have been the right measure to address challenges in the department.

The Committee is agreeable to the proposal by the Minister that a sum not exceeding Kshs. 48,000,000 be approved for allocation to the Ministry for expenditure proposed in the items under head 606.

Head 634: Population Registration Services

The proposed net expenditure is **Kshs. 1,539,252,800**

The Committee is agreeable to the proposal by the Minister that a sum not exceeding Kshs. 1,539,252,800 be approved for allocation to the Ministry for expenditure proposed in the items under head 634.

Head 371: Immigration Department-Headquarters

The proposed net expenditure is **Kshs. 365,544,000**

The Committee is agreeable to the proposal by the Minister that a sum not exceeding Kshs. 365,544,000 be approved for allocation to the Ministry for expenditure proposed in the items under head 371.

Head 393: Immigration Coast Region

The proposed net expenditure is **Kshs. 38,800,000**

The Committee is agreeable to the proposal by the Minister that a sum not exceeding Kshs. 38,800,000 be approved for allocation to the Ministry for expenditure proposed in the items under head 393.

Head 395: Immigration Kisumu-Western

The proposed net expenditure is **Kshs. 32,000,000**

The Committee is agreeable to the proposal by the Minister that a sum not exceeding Kshs. 32,000,000 be approved for allocation to the Ministry for expenditure proposed in the items under head 395.

2.0 Examination of 2010/2011 Estimates for the Public Service Commission (R.27)

Papers laid

- i) PSCK 2010/2012 Strategic Plan
- ii) Citizens Service Charter of July 2009

2.1 Introduction

1. The Commission manages the entry, stay and exit of personnel in the civil service and local authorities.
2. The Commission also strives to enhance excellence in Public service delivery by providing the required resources in the most effective manner.
3. The Commission's budget was cut by Kshs. 6,702,920 as a result of rationalization of operations expenses.

Allocations for the 2010/2011 Financial Year

2.2 Recurrent Expenditure (R.27)

The total amount requested for vote R.27 is **Kshs. 397,129,000** compared to last financial year's request of **Kshs. 403,831,920**. The Commission also expects to raise **Kshs. 3,210,000** as Appropriations in Aid, to finance its operations.

Examination of Heads (R.27)

Head 870: Secretarial

The proposed net expenditure is **Kshs. 403,935,220**.
Appropriations-in-Aid: **Kshs. 3,000,000**.

The Committee members sought to know:

The Committee Members had the following issues concerning budget allocations of PSCK:

- i) What the absorption capacity of PSCK was.
- ii) Whether there were any pending bills
- iii) Why PSCK was using one media house for advertising.
- iv) Whether plans to delink the Commission from the Government were still on course.
- v) Whether PSCK was dealing with priority matters and whether it was responding to the public's needs.
- vi) Whether PSCK had innovative programmes designed to check cases of impropriety and discipline errant public servants who do not conform to the Public Officer and Ethics Act.
- vii) Whether PSCK was handling disciplinary cases referred to it by the ministries.
- viii) How many public figures have been punished by PSCK?

The Committee was informed that.

The Absorption Capacity for PSCK is 100% with the Commission being able to utilize fully the allocated funds. Indeed out of the Kshs. 407,895,220 allocated in the 2009/2010 fy, the Commission was able to utilize Kshs. 405,842,071 reflecting a 99.5 % absorption capacity. PSCK did not have any pending bills.

The Nation media group had been selected out of the other media houses due to its wide reach and circulation. Also, costs for advertising in other media houses were quite high. Tendering for PSCK was done by the Ministry of Works which was responsible for selecting the bidder for contracts such as advertising.

The idea to delink PSCK from Government was still under consideration. The Government had in principle agreed to make PSCK independent. On disciplinary powers, PSCK did not have the power to punish errant Public officers. PSCK would recommend cases for disciplinary action but it was the responsibility of the appointing authority to mete the desired punishment.

Many disciplinary cases forwarded to PSCK by KACAA had been dealt with and culprits punished for not conforming to the Public Officer Ethics Act.

The Committee is agreeable to the proposal by the Commission that a sum not exceeding Kshs. 403,960,000 be approved for allocation to the Commission for expenditure proposed in the items under head 870 and that the Commission be allowed to raise Appropriations –in – Aid amounting to Kshs. 3,000,000 to finance its activities.

3.0 Examination of 2010/2011 Estimates for the Office of the Prime Minister (R.48/D.48)

Papers Laid

- i) 2009 – 2012 Strategic Plan
- ii) Printed Estimates for OPM for 2010/2011

3.1 Introduction

1. The overall goal of the Office of the Prime Minister is “to link up government and improve service delivery”. It has the core mandate of coordinating the operations of implementing Ministries Departments and Agencies of Government to remove bottlenecks and overlaps. The Office has also the supervisory function, with the key objective of improving service delivery to the citizens. The Prime Minister’s Office will oversee the delivery of results through entrenchment of performance based management.
2. This Ministry oversees the effectiveness and efficiency in the implementation of programmes of all Ministries and Government Departments.
3. The Ministry’s budget was increased this F/Y by Kshs. 138,243,500. This was occasioned by salaries for new recruitments and funding of Mau Complex Task Force.

Allocations for the 2010/2011 Financial Year

3.2 Recurrent Expenditure (R.48)

The total amount requested for vote R.48 is **Kshs. 1,692,043,500** compared to last financial year’s request of **Kshs. 1,553,800,000**. The Ministry also expects to raise **Kshs. 1,100,000** as Appropriations in Aid, to finance its operations.

Examination of Heads (R.48)

Head 024: Headquarters & Administrative Services

The proposed net expenditure is **Kshs. 792,038,211**.

Appropriations-in-Aid: **Kshs. 1000,000**.

The Committee is agreeable to the proposal by the Minister that a sum not exceeding Kshs. 792,038,211 be approved for allocation to the Ministry for expenditure proposed in the items under head 024 and that the Ministry be allowed to raise Appropriations –in – Aid amounting to Kshs. 1,000,000 to finance its activities.

Head 403: Prime Minister's Office & Cabinet Affairs Headquarters

The proposed net expenditure is **Kshs. 375,636,620.**

The Committee is agreeable to the proposal by the Minister that a sum not exceeding Kshs. 375,636,620 be approved for allocation to the Ministry for expenditure proposed in the items under head 403.

Head 439: Communication and Press Services

The proposed net expenditure is **Kshs. 119,198,792.**

The Committee is agreeable to the proposal by the Minister that a sum not exceeding Kshs. 119,198,792 be approved for allocation to the Ministry for expenditure proposed in the items under head 439.

Head 256: Inspectorate of State corporations

The proposed net expenditure is **Kshs. 110,989,786.**
Appropriation-in- Aid: **Kshs. 100,000.**

The Committee is agreeable to the proposal by the Minister that a sum not exceeding Kshs. 110,989,786 be approved for allocation to the Ministry for expenditure proposed in the items under head 256 and that the Ministry be allowed to raise Appropriations –in – Aid amounting to Kshs. 100,000 to finance its activities.

Head 556: Efficiency Monitoring Unit

The proposed net expenditure is **Kshs. 110,367,898.**

The Committee is agreeable to the proposal by the Minister that a sum not exceeding Kshs. 110,367,898 be approved for allocation to the Ministry for expenditure proposed in the items under head 556.

Head 387: Co-ordination and Supervisory Service

The proposed net expenditure is **Kshs. 183,812,193.**

The Committee is agreeable to the proposal by the Minister that a sum not exceeding Kshs. 183,812,193 be approved for allocation to the Ministry for expenditure proposed in the items under head 387.

3.3 Development Vote (D.48)

The total amount requested for vote R.48 is **Kshs. 446,855,000** compared to last financial year's request of **Kshs. 392,432,932.** The Ministry also expects to raise **Kshs. 397,970,000** as Appropriations in Aid, to finance its operations.

Examination of Heads (D.48)

Head 024: Headquarters & Administrative Services

The proposed net expenditure is **Kshs. 259,000,000.**

Appropriations-in-Aid: **Kshs. 310,000,000.**

The Committee is agreeable to the proposal by the Minister that a sum not exceeding Kshs. 259,000,000 be approved for allocation to the Ministry for expenditure proposed in the items under head 024 and that the Ministry be allowed to raise Appropriations –in – Aid amounting to Kshs. 310,000,000 to finance its activities.

Head 403: Prime Minister's Office & Cabinet Affairs Headquarters

The proposed net expenditure is **Kshs. 10,000,000.**

Appropriations-in-Aid: **Kshs. 59,400,000.**

The Committee is agreeable to the proposal by the Minister that a sum not exceeding Kshs. 10,000,000 be approved for allocation to the Ministry for expenditure proposed in the items under head 403 and that the Ministry be allowed to raise Appropriations –in – Aid amounting to Kshs. 59,400,000 to finance its activities.

Head 387: Coordination and Supervisory Services

The proposed net expenditure is **Kshs. 157,855,000.**

Appropriations-in-Aid: **Kshs. 28,570,000.**

The Committee is agreeable to the proposal by the Minister that a sum not exceeding Kshs. 157,855,000 be approved for allocation to the Ministry for expenditure proposed in the items under head 403 and that the Ministry be allowed to raise Appropriations –in – Aid amounting to Kshs. 28,570,000 to finance its activities.

4.0 Examination of 2010/2011 Estimates for the Ministry of State for Provincial Administration and Internal Security (Vote R.01/D.01)

Papers Laid

- i) Ministry's Strategic Plan-2008/09-2012/13
- ii) 2010/2011 Recurrent and Development Expenditure
- iii) 2010/2011 District Allocation Budgets

4.1 Introduction

1. The Ministry coordinates field development and administrative leadership, maintains law and order, mainstreams the campaign against drug and substance abuse, provides printing services to the Government and coordinates state functions.
2. The Ministry has the core function of crime prevention and maintenance of law and order for any meaningful development to take place in the country. The Ministry has the onus duty of providing security to the country.

3. The Ministry's budget was increased this F/Y by Kshs. 48,379,390 which was due to provision of funds to cater for the expenses of printing of the proposed constitution.

Allocations for the 2010/2011 Financial Year

4.2 Recurrent Vote (R.01)

The total amount requested for vote R.01 is **Kshs. 41,702,179,390** compared to last financial year's request of **Kshs. 41,653,800,000**. The Ministry also expects to raise **Kshs. 593,528,471** as Appropriations-in-Aid, to finance its operations.

Examination of Heads (R.01)

Head 001-OOP Headquarters

The proposed net expenditure is **Kshs. 1,290,046,238**.
Appropriations-in-Aid: **Kshs.1,000,000**.

The Committee noted that A.I.A remained constant through the last and current F/Y's.

The Committee is agreeable to the proposal by the Minister that a sum not exceeding Kshs. 1,290,046,238 be approved for allocation to the Ministry for expenditure proposed in the items under head 001 and that the Ministry be allowed to raise Appropriations –in – Aid amounting to Kshs. 1,000,000 to finance its activities.

Head 797: National Agency for Campaign against Drug Abuse (NACADA)

The proposed net expenditure is **Kshs. 310,000,000**.

The was concerned that NACADAA had received an increment of kshs. 100 million from last year's Kshs. 210 million while it was evident that drug and substance abuse was on the rise despite NACADAA's presence. Also, the Committee was of the view that NACADAA should think of posting coordinators to the district level to help fight/curb drug and substance abuse.

Members were informed that NACADAA received an increment of about Kshs. 100 million from last year's allocation to increase its capacity in dealing with drug and substance related issues. The proposed law on Alcoholic Drinks control shall also have a direct impact on the operations of NACADAA hence part of the finances were for laying the ground to operationalize the proposed law once it came into effect. The Minister further said that the proposal to post Coordinators to the district level was a good proposal that the Ministry would pursue the idea to have it implemented.

The Committee is agreeable to the proposal by the Minister that a sum not exceeding Kshs. 310,000,000 be approved for allocation to the Ministry for expenditure proposed in the items under head 797.

Head 005: Provincial Administration

The proposed net expenditure is **Kshs. 576,669,784**.

Appropriations-in- Aid: **Kshs. 950,000.**

The Committee was concerned that eighty (80) District Commissioners do not have Land Rovers, four hundred and thirty eight (438) District Officers do not have vehicles, two hundred and twenty (220) Police Station OCS's, OCCPP's and OCPD's have no vehicles and that one hundred and twenty (120) District AP Commanders do not have vehicles. These deficits would greatly hamper delivery of services by these officers hence security would be compromised.

The Committee observed that A.I.A remained constant.

The Committee is agreeable to the proposal by the Minister that a sum not exceeding Kshs. 576,669,784 be approved for allocation to the Ministry for expenditure proposed in the items under head 005 and that the Ministry be allowed to raise Appropriations –in – Aid amounting to Kshs. 950,000 to finance its operations.

Head 005: District Administration

The proposed net expenditure is **Kshs. 5,559,755,855.**

Appropriations-in-Aid: **Kshs. 5,000,000.**

The Committee is agreeable to the proposal by the Minister that a sum not exceeding Kshs. 5,559,755,855 be approved for allocation to the Ministry for expenditure proposed in the items under head 006 and that the Ministry be allowed to raise Appropriations –in – Aid amounting to Kshs. 5,000,000 to finance its operations.

Head 010: Administration Police Training College

The proposed net expenditure is **Kshs. 726,861,475.**

Appropriations-in-Aid: **Kshs. 24,000,000.**

The Committee noted that despite lack of allocation of funds for Administration Police recruitment, the APTC facility was allocated substantial amounts which should be explained by Treasury.

The Committee is agreeable to the proposal by the Minister that a sum not exceeding Kshs. 726,861,475 be approved for allocation to the Ministry for expenditure proposed in the items under head 010 and that the Ministry be allowed to raise Appropriations –in – Aid amounting to Kshs. 24,000,000 to finance its activities.

Head 011: Field Administration Police Service

The proposed net expenditure is **Kshs. 412,958,574.**

Appropriations-in-Aid: **Kshs. 42,500,000.**

The Committee observed that the A.I.A. had more than doubled in this fy.

The Committee is agreeable to the proposal by the Minister that a sum not exceeding Kshs. 412,958,574 be approved for allocation to the Ministry for expenditure proposed in the items

under head 011 and that the Ministry be allowed to raise Appropriations –in – Aid amounting to Kshs. 42,500,000 to finance its activities.

Head 012: Security of Government Buildings and Offices Scheme

The proposed net expenditure is **Kshs. 524,779,334.**

Appropriations-in-Aid: **Kshs. 24,000,000.**

The Committee is agreeable to the proposal by the Minister that a sum not exceeding Kshs. 524,779,334 be approved for allocation to the Ministry for expenditure proposed in the items under head 012 and that the Ministry be allowed to raise Appropriations –in – Aid amounting to Kshs. 24,000,000 to finance its activities.

Head 279: Administration Police Headquarters

The proposed net expenditure is **Kshs. 1,098,151,800.**

The Committee is agreeable to the proposal by the Minister that a sum not exceeding Kshs. 1,098,151,800 be approved for allocation to the Ministry for expenditure proposed in the items under head 279.

Head 281: Rapid Deployment Unit (RDU)

The proposed net expenditure is **Kshs. 356,444,320.**

The Committee is agreeable to the proposal by the Minister that a sum not exceeding Kshs. 356,444,320 be approved for allocation to the Ministry for expenditure proposed in the items under head 281.

Head 285: Administration Police Band

The proposed net expenditure is **Kshs. 29,377,000.**

The Committee observed a slight reduction on this head of Kshs. 200,000.

The Committee is agreeable to the proposal by the Minister that a sum not exceeding Kshs. 29,377,000 be approved for allocation to the Ministry for expenditure proposed in the items under head 285.

Head 319: Senior Staff Training College –Emali

The proposed net expenditure is **Kshs. 47,355,760.**

The committee noted that the allocation here was constant with an increment of Kshs. 100,000.

The Committee is agreeable to the proposal by the Minister that a sum not exceeding Kshs. 47,355,760 be approved for allocation to the Ministry for expenditure proposed in the items under head 319.

Head 337: AP Rural Border Patrol Unit

The proposed net expenditure is **Kshs. 59,193,200.**

The Committee sought to know why border control points were being manned by the administration police who were poorly armed when the army could effectively take up the duty of border control.

The Minister further informed the Committee that the Administration Police were keeping vigil at border lines. The army would ordinarily be called upon to give backing to the Police if the situation demanded such action.

The Committee is agreeable to the proposal by the Minister that a sum not exceeding Kshs. 59,193,200 be approved for allocation to the Ministry for expenditure proposed in the items under head 337.

Head 525: District Administration Police Service

The proposed net expenditure is **Kshs. 11,716,843,953.**

The Committee is agreeable to the proposal by the Minister that a sum not exceeding Kshs. 11,716,843,953 be approved for allocation to the Ministry for expenditure proposed in the items under head 525.

Head 014: Office of the Government Printer

The proposed net expenditure is **Kshs. 1,364,418,760.**

Appropriations-in-Aid: **Kshs. 100,818.**

The Committee sought to know how much funds were lost in the printing of the proposed draft constitution copies that were apparently erroneous and why the Government Printer had received such a massive allocation of Kshs. 1.3 billion this financial year.

The Committee was further informed that Kshs. 540,000 was lost during the printing of the 3,000 draft constitution copies that had errors. The 3,000 copies were eventually destroyed. The allocation to the Government Press was increased by Kshs. 800 million to finalize the printing of the proposed constitution.

The Committee is agreeable to the proposal by the Minister that a sum not exceeding Kshs. 1,364,418,760 be approved for allocation to the Ministry for expenditure proposed in the items under head 014 and that the Ministry be allowed to raise Appropriations-in-Aid amounting to Kshs. 100,818 to finance its activities.

Head 003: CID Headquarters Administration Services

The proposed net expenditure is **Kshs. 770,482,567.**

Appropriations-in-Aid: **Kshs. 120,300,000.**

The Committee is agreeable to the proposal by the Minister that a sum not exceeding Kshs. 770,482,567 be approved for allocation to the Ministry for expenditure proposed in the items

under head 003 and that the Ministry be allowed to raise Appropriations –in – Aid amounting to Kshs. 120,300,000 to finance its activities.

Head 007: CID Field Services

The proposed net expenditure is **Kshs. 941,130,761.**

Appropriation-in- Aid: **Kshs. 30,060,000.**

The Committee was concerned that these field officers would not be able to discharge their duties efficiently given the lack of adequate vehicles and other operating costs like fuel.

The Committee is agreeable to the proposal by the Minister that a sum not exceeding Kshs. 941,130,761 be approved for allocation to the Ministry for expenditure proposed in the items under head 007 and that the Ministry be allowed to raise Appropriations –in – Aid amounting to Kshs. 30,060,000 to finance its activities.

Head 008: CID Specialized Units

The proposed net expenditure is **Kshs. 157,282,360.**

The Committee is agreeable to the proposal by the Minister that a sum not exceeding Kshs. 157,282,360 be approved for allocation to the Ministry for expenditure proposed in the items under head 008.

Head 009: CID Training School

The proposed net expenditure is **Kshs. 65,263,009.**

Appropriations-in-Aid: **Kshs. 190,000.**

The Committee is agreeable to the proposal by the Minister that a sum not exceeding Kshs. 65,263,009 be approved for allocation to the Ministry for expenditure proposed in the items under head 009 and that the Ministry be allowed to raise Appropriations –in – Aid amounting to Kshs. 190,000 to finance its activities.

Head 083: Community Policing

The proposed net expenditure is **Kshs. 83,480,291.**

The Committee observed that the allocation this financial year was the same as last fy.

The Committee is agreeable to the proposal by the Minister that a sum not exceeding Kshs. 83,480,291 be approved for allocation to the Ministry for expenditure proposed in the items under head 083.

Head 085: Office of the Commissioner of Police

The proposed net expenditure is **Kshs. 1,740,779,438.**

Appropriations-in-Aid: **Kshs. 50,865,200.**

The Committee noted that A.I.A remained constant.

The Committee is agreeable to the proposal by the Minister that a sum not exceeding Kshs. 1,740,779,438 be approved for allocation to the Ministry for expenditure proposed in the items under head 085 and that the Ministry be allowed to raise Appropriations –in – Aid amounting to Kshs. 50,865,200 to finance its activities.

Head 086: Kenya Police College, Kiganjo

The proposed net expenditure is **Kshs. 470,648,185.**

Appropriations-in-Aid: **Kshs. 3,017,240.**

The Committee would seek from the Treasury why there was no allocation for the training of Regular Police whereas this training facility received almost the same amount of allocation as it did last financial year.

The Committee is agreeable to the proposal by the Minister that a sum not exceeding Kshs. 470,648,185 be approved for allocation to the Ministry for expenditure proposed in the items under head 086 and that the Ministry be allowed to raise Appropriations –in – Aid amounting to Kshs. 3,017,240 to finance its activities.

Head 091: Provincial Police Services

The proposed net expenditure is **Kshs. 396,090,150.**

The Committee is agreeable to the proposal by the Minister that a sum not exceeding Kshs. 396,090,150 be approved for allocation to the Ministry for expenditure proposed in the items under head 091.

Head 092: Divisional Police Services

The proposed net expenditure is **Kshs. 7,354,588,093.**

Appropriations-in-Aid: **Kshs. 20,747,780.**

The Committee noted that A.I.A remained constant.

The Committee is agreeable to the proposal by the Minister that a sum not exceeding Kshs. 7,354,588,093 be approved for allocation to the Ministry for expenditure proposed in the items under head 092 and that the Ministry be allowed to raise Appropriations –in – Aid amounting to Kshs. 20,747,780 to finance its activities.

Head 093: Traffic Section

The proposed net expenditure is **Kshs. 209,009,223.**

Appropriations-in- Aid: **Kshs. 60,000,000.**

The Committee noted that A.I.A remained constant at Kshs. 60,000,000.

The Committee is agreeable to the proposal by the Minister that a sum not exceeding Kshs. 209,009,223 be approved for allocation to the Ministry for expenditure proposed in the items under head 093 and that the Ministry be allowed to raise Appropriations –in – Aid amounting to Kshs. 60,000,000 to finance its activities.

Head 094: Presidential Escort

The proposed net expenditure is **Kshs. 624,564,429.**
Appropriations-in-Aid: **Kshs. 30,000.**

The Committee is agreeable to the proposal by the Minister that a sum not exceeding Kshs. 624,564,429 be approved for allocation to the Ministry for expenditure proposed in the items under head 094 and that the Ministry be allowed to raise Appropriations –in – Aid amounting to Kshs. 30,000 to finance its activities.

Head 095: Police, Nairobi Area

The proposed net expenditure is **Kshs. 1,711,814,905.**
Appropriations-in-Aid: **Kshs. 14,000,000.**

The Committee is agreeable to the proposal by the Minister that a sum not exceeding Kshs. 1,711,814,905 be approved for allocation to the Ministry for expenditure proposed in the items under head 095 and that the Ministry be allowed to raise Appropriations –in – Aid amounting to Kshs. 14,000,000 to finance its activities.

Head 097: Police Dog Unit

The proposed net expenditure is **Kshs. 247,771,383**

The Committee is agreeable to the proposal by the Minister that a sum not exceeding Kshs. 247,771,383 be approved for allocation to the Ministry for expenditure proposed in the items under head 097.

Head 101: Anti-Stock Theft Unit

The proposed net expenditure is **Kshs. 830,645,507.**

The Committee is agreeable to the proposal by the Minister that a sum not exceeding Kshs. 830,645,507 be approved for allocation to the Ministry for expenditure proposed in the items under head 101.

Head 104: Railway and Port Police

The proposed net expenditure is **Kshs. 275,378,714.**

The Committee is agreeable to the proposal by the Minister that a sum not exceeding Kshs. 275,378,714 be approved for allocation to the Ministry for expenditure proposed in the items under head 104.

Head 105: Telecommunication Branch

The proposed net expenditure is **Kshs. 174,735,895.**

The Committee is agreeable to the proposal by the Minister that a sum not exceeding Kshs. 203,818,762 be approved for allocation to the Ministry for expenditure proposed in the items under head 105.

Head 106: Motor Transport Branch

The proposed net expenditure is **Kshs. 189,315,819.**

Appropriations-in-Aid: **Kshs. 4,229,995.**

The Committee was informed that this sector has a shortfall of 6,908 against an authorized fleet of 9,499. This means the field Administrative Officers such as the DC's, DO's and the Police cannot deliver the much required services which in effect compromises security.

The Committee is agreeable to the proposal by the Minister that a sum not exceeding Kshs. 189,315,819 be approved for allocation to the Ministry for expenditure proposed in the items under head 106 and that the Ministry be allowed to raise Appropriations –in – Aid amounting to Kshs. 4,229,995 to finance its activities.

Head 107: Police Air wing

The proposed net expenditure is **Kshs. 487,362,459.**

Appropriations-in-Aid: **Kshs. 10,954,692.**

The Committee heard that the Ministry was allocated Kshs. 290,000,000 to buy aircraft. 190,000,000 would go towards purchase of a helicopter for the Police Air Wing while Kshs. 100,000,000 to buy a helicopter for the Administration Police. The Committee felt that this was a positive move that would facilitate the Police to discharge crucial duties.

The Committee is agreeable to the proposal by the Minister that a sum not exceeding Kshs. 487,362,459 be approved for allocation to the Ministry for expenditure proposed in the items under head 107 and that the Ministry be allowed to raise Appropriations –in – Aid amounting to Kshs. 10,954,692 to finance its activities.

Head 108: Force Quarter Master

The proposed net expenditure is **Kshs. 557,399,867.**

Appropriations-in-Aid: **Kshs. 600,000.**

The Committee is agreeable to the proposal by the Minister that a sum not exceeding Kshs. 557,399,867 be approved for allocation to the Ministry for expenditure proposed in the items under head 108 and that the Ministry be allowed to raise Appropriations –in – Aid amounting to Kshs. 600,000 to finance its activities.

Head 109: Force Armourer

The proposed net expenditure is **Kshs. 522,112,507.**

The Committee is agreeable to the proposal by the Minister that a sum not exceeding Kshs. 522,112,507 be approved for allocation to the Ministry for expenditure proposed in the items under head 109.

Head 110: Central Firearm

The proposed net expenditure is **Kshs. 7,878,558.**

The Committee is agreeable to the proposal by the Minister that a sum not exceeding Kshs. 7,878,558 be approved for allocation to the Ministry for expenditure proposed in the items under head 110.

Head 111: Airport Police Unit

The proposed net expenditure is **Kshs. 254,945,884.**

Appropriations-in-Aid: **Kshs. 72,260.**

The Committee is agreeable to the proposal by the Minister that a sum not exceeding Kshs. 254,945,884 be approved for allocation to the Ministry for expenditure proposed in the items under head 111.

Head 112: Vehicle Inspection Unit

The proposed net expenditure is **Kshs. -80,242,089.**

Appropriation-in- Aid: **Kshs. 165,000,000.**

The Committee is agreeable to the proposal by the Minister that the Ministry be allowed to raise Appropriations-in-Aid amounting to Kshs. 165,000,000 to finance its activities.

Head 118: Kenya Police Band

The proposed net expenditure is **Kshs. 6,306,970.**

The Committee is agreeable to the proposal by the Minister that a sum not exceeding Kshs. 6,306,970 be approved for allocation to the Ministry for expenditure proposed in the items under head 118.

Head 150: Government Vehicle Check Unit

The proposed net expenditure is **Kshs. 6,755,676.**

Appropriations-in-Aid: **Kshs. 5,000,000.**

The Committee is agreeable to the proposal by the Minister that a sum not exceeding Kshs. 6,755,676 be approved for allocation to the Ministry for expenditure proposed in the items under head 150 and that the Ministry be allowed to raise Appropriations –in – Aid amounting to Kshs. 5,000,000 to finance its activities.

Head 301: Tourist Protection Unit

The proposed net expenditure is **Kshs. 132,075,778.**

The Committee is agreeable to the proposal by the Minister that a sum not exceeding Kshs. 129,236,884 be approved for allocation to the Ministry for expenditure proposed in the items under head 301.

Head 302: Criminal Investigations Department

The proposed net expenditure is **Kshs. 32,000,000.**

The Committee observed that this head allocation remained the same in last and this fy.

The Committee is agreeable to the proposal by the Minister that a sum not exceeding Kshs. 32,000,000 be approved for allocation to the Ministry for expenditure proposed in the items under head 302.

Head 388: Provincial Training Centre

The proposed net expenditure is **Kshs. 26,705,112.**

The Committee is agreeable to the proposal by the Minister that a sum not exceeding Kshs. 26,705,112 be approved for allocation to the Ministry for expenditure proposed in the items under head 388.

Head 389: Force Driving School

The proposed net expenditure is **Kshs. 6,448,185.**

The Committee is agreeable to the proposal by the Minister that a sum not exceeding Kshs. 5,352,775 be approved for allocation to the Ministry for expenditure proposed in the items under head 389.

Head 390: Signals Training School

The proposed net expenditure is **Kshs. 5,822,091.**

The Committee is agreeable to the proposal by the Minister that a sum not exceeding Kshs. 5,822,091 be approved for allocation to the Ministry for expenditure proposed in the items under head 390.

Head 394: Langata Police Dogs Training

The proposed net expenditure is **Kshs. 4,190,578.**

The Committee is agreeable to the proposal by the Minister that a sum not exceeding Kshs. 4,190,578 be approved for allocation to the Ministry for expenditure proposed in the items under head 394.

Head 396: Lokichogio Airport

The proposed net expenditure is **Kshs. 2,987,278.**

The Committee is agreeable to the proposal by the Minister that a sum not exceeding Kshs. 2,987,278 be approved for allocation to the Ministry for expenditure proposed in the items under head 396.

Head 397: Anti Stock Theft Training Centre

The proposed net expenditure is **Kshs. 5,771,328.**

The Committee is agreeable to the proposal by the Minister that a sum not exceeding Kshs. 4,815,478 be approved for allocation to the Ministry for expenditure proposed in the items under head 397.

Head 398: Armourers Training School

The proposed net expenditure is **Kshs. 4,481,509.**

The Committee is agreeable to the proposal by the Minister that a sum not exceeding Kshs. 4,481,509 be approved for allocation to the Ministry for expenditure proposed in the items under head 398.

Head 586: Marine Police Unit

The proposed net expenditure is **Kshs. 168,374,010.**

The Committee is agreeable to the proposal by the Minister that a sum not exceeding Kshs. 168,374,010 be approved for allocation to the Ministry for expenditure proposed in the items under head 586.

Head 747: Anti Terrorism Police Unit

The proposed net expenditure is **Kshs. 18,275,273,048.**

The Committee noted that there was a drastic increase to funding of this head from Kshs. 46,929,733 last year to Kshs.18,275,273,048. This was in line with the Committee's recommendations during the scrutiny of the Ministry's 2009/2010 where the Committee felt that this unit requires more funds to allow for specialized training in areas of terrorism, organized crime and illegal militias.

The Committee is agreeable to the proposal by the Minister that a sum not exceeding Kshs. 18,275,273,048 be approved for allocation to the Ministry for expenditure proposed in the items under head 747.

Head 088: GSU Training College Embakasi

The proposed net expenditure is **Kshs. 314,797,587.**

The Committee is agreeable to the proposal by the Minister that a sum not exceeding Kshs. 314,797,587 be approved for allocation to the Ministry for expenditure proposed in the items under head 088.

Head 102: GSU Headquarters, Administrative Services

The proposed net expenditure is **Kshs. 695,019,537.**

Appropriations-in-Aid: **Kshs. 10,910,486.**

The Committee is agreeable to the proposal by the Minister that a sum not exceeding Kshs. 695,019,537 be approved for allocation to the Ministry for expenditure proposed in the items under head 102 and that the Ministry be allowed to raise Appropriations –in – Aid amounting to Kshs. 10,910,486 to finance its activities.

Head 103: GSU Field Services

The proposed net expenditure is **Kshs. 2,039,451,396.**

The Committee is agreeable to the proposal by the Minister that a sum not exceeding Kshs. 2,039,451,396 be approved for allocation to the Ministry for expenditure proposed in the items under head 103.

Head 303: GSU Special Support Services

The proposed net expenditure is **Kshs. 26,075,056.**

The Committee is agreeable to the proposal by the Minister that a sum not exceeding Kshs. 26,075,056 be approved for allocation to the Ministry for expenditure proposed in the items under head 303.

Head 304: GSU Field Support Services

The proposed net expenditure is **Kshs. 56,130,831.**

The Committee is agreeable to the proposal by the Minister that a sum not exceeding Kshs. 56,130,831 be approved for allocation to the Ministry for expenditure proposed in the items under head 304.

4.3 Development Expenditure (D.01)

The total amount requested for vote D.01 is **Kshs. 3,929,474,000** compared to last financial year's request of **Kshs. 3,656,300,000.** The Ministry also expects to raise **Kshs. 70,000,000** as Appropriations in Aid, to finance its operations.

Examination of Heads (D.01)

Head 001: OOP Headquarters

The proposed net expenditure is **Kshs. 867,756,240.**

Appropriations-in-Aid: **Kshs. 70,000,000.**

The Committee is agreeable to the proposal by the Minister that a sum not exceeding Kshs. 867,756,240 be approved for allocation to the Ministry for expenditure proposed in the items under head 001 and that the Ministry be allowed to raise Appropriations –in – Aid amounting to Kshs. 70,000,000 to finance its activities.

Head 005: Provincial Administration

The proposed net expenditure is **Kshs. 21,600,000.**

The Committee is agreeable to the proposal by the Minister that a sum not exceeding Kshs. 39,000,000 be approved for allocation to the Ministry for expenditure proposed in the items under head 005.

Head 006: District Administration

The proposed net expenditure is **Kshs. 472,018,000.**

The Committee is agreeable to the proposal by the Minister that a sum not exceeding Kshs. 472,018,000 be approved for allocation to the Ministry for expenditure proposed in the items under head 006.

Head 010: Administration Police Training College

The proposed net expenditure is **Kshs. 162,400,000.**

The Committee is agreeable to the proposal by the Minister that a sum not exceeding Kshs. 162,400,000 be approved for allocation to the Ministry for expenditure proposed in the items under head 010.

Head 011: Field Administration Police Services

The proposed net expenditure is **Kshs. 529,000,000.**

The Committee noted that the major increment was in construction.

The Committee is agreeable to the proposal by the Minister that a sum not exceeding Kshs. 529,000,000 be approved for allocation to the Ministry for expenditure proposed in the items under head 011.

Head 012: Security of Government Buildings and Offices Scheme

The proposed net expenditure is **Kshs. 41,000,000.**

The Committee observed that this head received a massive reduction this financial year.

The Committee is agreeable to the proposal by the Minister that a sum not exceeding Kshs. 41,000,000 be approved for allocation to the Ministry for expenditure proposed in the items under head 012.

Head 281: Rapid Deployment Unit (RDU)

The proposed net expenditure is **Kshs. 32,500,000.**

The Committee is agreeable to the proposal by the Minister that a sum not exceeding Kshs. 32,500,000 be approved for allocation to the Ministry for expenditure proposed in the items under head 281.

Head 319: Senior Staff Training College Email

The proposed net expenditure is **Kshs. 7,400,000**

The Committee is agreeable to the proposal by the Minister that a sum not exceeding Kshs. 7,400,000 be approved for allocation to the Ministry for expenditure proposed in the items under head 319.

Head 014: Office of the Government Printer

The proposed net expenditure is **Kshs. 223,015,000.**

The Committee is agreeable to the proposal by the Minister that a sum not exceeding Kshs. 223,015,000 be approved for allocation to the Ministry for expenditure proposed in the items under head 014.

Head 003: CID Headquarters-Administration

The proposed net expenditure is **Kshs. 23,000,000.**

The Committee is agreeable to the proposal by the Minister that a sum not exceeding Kshs. 23,000,000 be approved for allocation to the Ministry for expenditure proposed in the items under head 003.

Head 007: CID Field Services

The proposed net expenditure is **Kshs. 5,000,000.**

The Committee is agreeable to the proposal by the Minister that a sum not exceeding Kshs. 5,000,000 be approved for allocation to the Ministry for expenditure proposed in the items under head 007.

Head 008: CID Specialized Units

The proposed net expenditure is **Kshs. 95,271,822.**

The Committee is agreeable to the proposal by the Minister that a sum not exceeding Kshs. 20,271,822 be approved for allocation to the Ministry for expenditure proposed in the items under head 008.

Head 009: CID Training School

The proposed net expenditure is **Kshs. 16,000,000.**

The Committee noted that this allocation remained constant in the two financial years.

The Committee is agreeable to the proposal by the Minister that a sum not exceeding Kshs. 16,000,000 be approved for allocation to the Ministry for expenditure proposed in the items under head 009.

Head 085: Office of the Commissioner of Police

The proposed net expenditure is **Kshs. 1,013,728,178.**

The Committee is agreeable to the proposal by the Minister that a sum not exceeding Kshs. 1,013,728,178 be approved for allocation to the Ministry for expenditure proposed in the items under head 085.

Head 086: Kenya Police College, Kiganjo

The proposed net expenditure is **Kshs. 80,000,000.**

The Committee is agreeable to the proposal by the Minister that a sum not exceeding Kshs. 80,000,000 be approved for allocation to the Ministry for expenditure proposed in the items under head 086.

Head 092: Divisional Police Services

The proposed net expenditure is **Kshs. 100,000,000.**

The Committee noted that the allocation remained constant like last year.

The Committee is agreeable to the proposal by the Minister that a sum not exceeding Kshs. 100,000,000 be approved for allocation to the Ministry for expenditure proposed in the items under head 092.

Head 095: Police, Nairobi Area

The proposed net expenditure is **Kshs. 80,000,000.**

The Committee is agreeable to the proposal by the Minister that a sum not exceeding Kshs. 80,000,000 be approved for allocation to the Ministry for expenditure proposed in the items under head 095.

Head 088: GSU Training College, Embakasi

The proposed net expenditure is **Kshs. 50,584,760.**

The Committee is agreeable to the proposal by the Minister that a sum not exceeding Kshs. 28,500,000 be approved for allocation to the Ministry for expenditure proposed in the items under head 088.

Head 102: GSU Headquarters, Administrative Services

The proposed net expenditure is **Kshs. 125,800,000.**

The Committee is agreeable to the proposal by the Minister.

Head 103: GSU Field Support Services

The proposed net expenditure is **Kshs. 5,000,000.**

Head 304: GSU Field Support Services

There is no allocation for this head during this financial year.

5.0 Examination of 2010/2011 Estimates for the Ministry of State for Public Service (R.03/D.03)

Papers laid:

- i) 2008-2012 Ministry's Strategic Plan
- ii) 2010/2011 Ministry's Estimates

5.1 Introduction

1. The Ministry provides policy direction in human resource management, training and development, human resource reforms in order to improve service delivery in the public service sector for sustainable socio-economic development in Kenya.
2. The Ministry received a reduction on its budget this year which went down by Kshs. 153,363,725. This was mainly due to the reduction in Voluntary Early Retirement scheme and rationalization of operations expenses.

Allocations for the 2010/2011 Financial Year

5.2 Recurrent Expenditure (R.03)

The total amount requested for vote R.02 is **Kshs. 1,234,152,700** compared to last financial year's request of **Kshs. 1,387,516,425**. The Ministry also expects to raise **Kshs. 40,000,000** as Appropriations in Aid, to finance its operations.

Examination of Heads (R.03)

Head 025: Headquarters Administrative Services

The proposed net expenditure is **Kshs. 437,270,782**.
Appropriations-in-Aid: **Kshs. 1,500,000**.

The Committee is agreeable to the proposal by the Minister that a sum not exceeding Kshs. 437,270,782 be approved for allocation to the Ministry for expenditure proposed in the items under head 025 and that the Ministry be allowed to raise Appropriations –in – Aid amounting to Kshs. 1,500,000 to finance its activities.

Head 341: Management Consultancy Services

The proposed net expenditure is **Kshs. 37,890,000**.

The Committee is agreeable to the proposal by the Minister that a sum not exceeding Kshs. 37,890,000 be approved for allocation to the Ministry for expenditure proposed in the items under head 341.

Head 365: Human Resource Management

The proposed net expenditure is **Kshs. 53,222,000**.

The Committee is agreeable to the proposal by the Minister that a sum not exceeding Kshs. 53,222,000 be approved for allocation to the Ministry for expenditure proposed in the items under head 365.

Head 366: Finance Management Services

The proposed net expenditure is **Kshs. 15,156,000**.

The Committee is agreeable to the proposal by the Minister that a sum not exceeding Kshs. 15,156,000 be approved for allocation to the Ministry for expenditure proposed in the items under head 366.

Head 018: Baringo District Development Institute

The proposed net expenditure is **Kshs. 50,153,270.**

Appropriations-in-Aid: **Kshs. 3,500,000.**

The Committee is agreeable to the proposal by the Minister that a sum not exceeding Kshs. 50,153,270 be approved for allocation to the Ministry for expenditure proposed in the items under head 018 and that the Ministry be allowed to raise Appropriations –in – Aid amounting to Kshs. 3,500,000 to finance its activities.

Head 027: Kenya Institute of Administration

The proposed net expenditure is **Kshs. 10,000,000.**

The Committee is agreeable to the proposal by the Minister that a sum not exceeding Kshs. 10,000,000 be approved for allocation to the Ministry for expenditure proposed in the items under head 027.

Head 028: Government Institute, Embu

The proposed net expenditure is **Kshs. 68,163,142.**

Appropriations-in-Aid: **Kshs. 10,950,000.**

The Committee is agreeable to the proposal by the Minister that a sum not exceeding Kshs. 68,163,142 be approved for allocation to the Ministry for expenditure proposed in the items under head 028 and that the Ministry be allowed to raise Appropriations –in – Aid amounting to Kshs. 10,950,000 to finance its activities.

Head 033: Human Resource Development

The proposed net expenditure is **Kshs. 429,372,360.**

Appropriations-in-Aid: **Kshs. 11,650,000.**

The Committee is agreeable to the proposal by the Minister that a sum not exceeding Kshs. 429,372,360 be approved for allocation to the Ministry for expenditure proposed in the items under head 033 and that the Ministry be allowed to raise Appropriations –in – Aid amounting to Kshs. 11,650,000 to finance its activities.

Head 034: Government Training Institute – Mombasa

The proposed net expenditure is **Kshs. 80,054,139.**

Appropriations-in-Aid: **Kshs. 8,000,000.**

The Committee is agreeable to the proposal by the Minister that a sum not exceeding Kshs. 80,054,139 be approved for allocation to the Ministry for expenditure proposed in the items

under head 034 and that the Ministry be allowed to raise Appropriations –in – Aid amounting to Kshs. 8000,000 to finance its activities.

Head 952: Matuga District Development

The proposed net expenditure is **Kshs. 52,871,007.**

Appropriations-in-Aid: **Kshs. 4,400,000.**

The Committee is agreeable to the proposal by the Minister that a sum not exceeding Kshs. 52,871,007 be approved for allocation to the Ministry for expenditure proposed in the items under head 028 and that the Ministry be allowed to raise Appropriations –in – Aid amounting to Kshs. 4,400,000 to finance its activities.

5.3 Development Expenditure (D.03)

The total amount requested for vote D.03 is **Kshs. 343,520,000** compared to last financial year's request of **Kshs. 414,120,000.** The Ministry also expects to raise **Kshs. 27,949,000** as Appropriations in Aid, to finance its operations.

Examination of Heads (D.03)

Head 025: Headquarters Administrative Services

The proposed net expenditure is **Kshs. 11,200,000.**

The Committee is agreeable to the proposal by the Minister that a sum not exceeding Kshs. 11,200,000 be approved for allocation to the Ministry for expenditure proposed in the items under head 025.

Head 018: Baringo District Development Institute

The proposed net expenditure is **Kshs. 73,000,000.**

The Committee noted that there was a big reduction in this year's budget for this head.

The Committee is agreeable to the proposal by the Minister that a sum not exceeding Kshs. 73,000,000 be approved for allocation to the Ministry for expenditure proposed in the items under head 018.

Head 027: Kenya Institute of Administration

The proposed net expenditure is **Kshs. 15,000,000.**

The Committee is agreeable to the proposal by the Minister that a sum not exceeding Kshs. 15,000,000 be approved for allocation to the Ministry for expenditure proposed in the items under head 027.

Head 028: Government Institute, Embu

The proposed net expenditure is **Kshs. 70,000,000.**

The Committee also observed that there was a big reduction for this head this year.

The Committee is agreeable to the proposal by the Minister that a sum not exceeding Kshs. 70,000,000 be approved for allocation to the Ministry for expenditure proposed in the items under head 028.

Head 033: Human Resource Development

The proposed net expenditure is **Kshs. 107,469,000.**

Appropriations-in-Aid: **Kshs. 27,949,000.**

The Committee noted that this head received a massive increment, from Kshs. 20,000,000 last year to 107.4 million this financial year.

The Committee is agreeable to the proposal by the Minister that a sum not exceeding Kshs. 107,469,000 be approved for allocation to the Ministry for expenditure proposed in the items under head 033 and that the Ministry be allowed to raise Appropriations –in – Aid amounting to Kshs. 27,949,000 to finance its activities.

Head 034: Government Training Institute – Mombasa

The proposed net expenditure is **Kshs. 39,000,000.**

The Committee informed the Minister that during their recent visit to Mombasa GTI, the Members were shown a plot near to the Institute that was apparently grabbed by a private developer.

The Minister undertook to follow up the matter with the Ministry of Lands and have the title deed of the developer revoked if indeed the plot had been grabbed.

The Committee is agreeable to the proposal by the Minister that a sum not exceeding Kshs. 39,000,000 be approved for allocation to the Ministry for expenditure proposed in the items under head 034.

Head 952: Matuga District Development

The proposed net expenditure is **Kshs. 54,960,000.**

The Committee is agreeable to the proposal by the Minister that a sum not exceeding Kshs. 54,960,000 be approved for allocation to the Ministry for expenditure proposed in the items under head 952.

6.0 Examination of 2010/2011 Estimates for the Cabinet Office (R.23/D.23)

Papers Laid

- i) 2008 – 2012 Cabinet Affairs Office Strategic Plan
- ii) 2010/2011 Printed Estimates for Cabinet Office

6.1 Introduction

1. The Cabinet office has the mandate to organize and coordinate Government business. This includes the National Economic and Social Council, the Government Spokesman, State Corporations, etc.
2. There is a reduced overall allocation. However, development expenditure allocation is higher this f/y as compared to the last f/y.
3. Development expenditure is primarily funded from the AIA in form of loans from China (Kshs.1.296 billion) and the National Economic and Social Council mostly funded by UNDP.
4. The budget for Cabinet Office was cut by Kshs. 275,766,000 which was occasioned by the reduced provision for operations and maintenance.

Allocations for the 2010/2011 Financial Year

6.2 Recurrent Expenditure (R.23)

The total amount requested for vote R.23 is **Kshs. 808,940,000** compared to last financial year's request of **Kshs. 1,084,706**. The Cabinet Office also expects to raise **Kshs. 500,000** as Appropriations in Aid, to finance its operations.

Examination of Heads (R.23)

Head 931: Cabinet Office

The proposed net expenditure is **Kshs. 560, 261,408**.
Appropriations-in-Aid: **Kshs. 500,000**.

The Committee is agreeable to the proposal by Cabinet Office that a sum not exceeding Kshs. 560,261,408 be approved for allocation to Cabinet Office for expenditure proposed in the items under head 931 and that the Office be allowed to raise Appropriations –in – Aid amounting to Kshs. 500,000 to finance its activities..

Head 577: National Economic and Social Council

The proposed net expenditure is **Kshs. 73,451,325**.

The Committee noted that there was a significant decrease in allocation for this head during this financial year.

The Committee is agreeable to the proposal by the Cabinet Office that a sum not exceeding Kshs. 73,451,325 be approved for allocation to the Office for expenditure proposed in the items under head 577.

Head 649: State Corporations Advisory Committee

The proposed net expenditure is **Kshs. 62,000,000**.

The Committee noted that the allocation was the same for last and this financial year.

The Committee is agreeable to the proposal by the Cabinet Office that a sum not exceeding Kshs. 62,000,000 be approved for allocation to the Office for expenditure proposed in the items under head 649.

Head 712: Government Spokesman (Public Communications Officer)

The proposed net expenditure is **Kshs. 107,162,001.**

The Committee raised concern over the establishment of another office of the Government Spokesperson in Mombasa and queried the criteria used to identify Mombasa as a suitable location.

The Committee is agreeable to the proposal by the Cabinet Office that a sum not exceeding Kshs. 107,162,001 be approved for allocation to the Office for expenditure proposed in the items under head 712.

Head 079: Kenya/Southern Sudan Liaison Office

The proposed net expenditure is **Kshs. 30,990,387.**

The Committee is agreeable to the proposal by the Cabinet Office that a sum not exceeding Kshs. 30,990,387 be approved for allocation to the Office for expenditure proposed in the items under head 079.

Head 741: Administration of statutory benefits to retired President

The proposed net expenditure is **Kshs. 59,572,345.**

The Committee is agreeable to the proposal by the Cabinet Office that a sum not exceeding Kshs. 59,572,345 be approved for allocation to the Office for expenditure proposed in the items under head 741.

Head 783: Directorate of E-government

The proposed net expenditure is **Kshs. 72,257,117**

The Committee is agreeable to the proposal by the Cabinet Office that a sum not exceeding Kshs. 72,257,117 be approved for allocation to the Office for expenditure proposed in the items under head 783.

6.3 Development Vote (D.23)

The total amount requested for vote D.23 is **Kshs. 187,400,000** compared to last financial year's request of **Kshs. 205,100,000**. The Cabinet Office also expects to raise **Kshs. 617,000,000** as Appropriations in Aid, to finance its operations.

Examination of Heads (D.23)

Head 931: Cabinet Office

The proposed net expenditure is **Kshs. 127,000,000.**

The Committee is agreeable to the proposal by the Cabinet Office that a sum not exceeding Kshs. 127,000,000 be approved for allocation to the Office for expenditure proposed in the items under head 931.

Head 577: National Economic and Social Council

Appropriations-in-Aid: **Kshs. 17,000,000.**

The Cabinet Office expects to raise Kshs. 17,000,000 as Appropriations-in-Aid (A.i.A) under vote 577 to finance its activities.

Head 079: Kenya/Southern Sudan Liaison Office

There is no request for allocation under this head.

Head 783: Directorate of E-Government

The proposed net expenditure is **Kshs. 60,400,000.**

Appropriations-in-Aid: **Kshs. Kshs. 600,000**

The Committee is agreeable to the proposal by the Cabinet Office that a sum not exceeding Kshs. 60,400,000 be approved for allocation to the Office for expenditure proposed in the items under head 783 and and that the Office be allowed to raise Appropriations –in – Aid amounting to Kshs. 600,000 to finance its activities.

7.0 Examination of 2010/2011 Estimates for State House (R.02/D.02)

7.1 Introduction

1. State House is responsible for offering a conducive environment to enable the Presidency to perform and fulfill its mandate. It performs the following functions:
 - i) Promotion and protection of the sovereignty and unity of the Kenya as a nation,
 - ii) Preservation of peace, security and maintenance of law and order,
 - iii) Provision of leadership in matters of national welfare and economic development,
 - iv) Promotion and maintenance of good relations with neighboring countries and international community.
2. A reduction of Kshs. 149,961,200 was effected for State House, and this was due to rationalization of provision on operating expenses.

7.2 Recurrent Expenditure (R.02)

The total amount requested for vote R.02 is **Kshs. 814,000,000** compared to last financial year's request of **Kshs. 963,961,200.** State House also expects to raise **Kshs. 2,100,000** as Appropriations in Aid, to finance its operations.

Examination of Heads (R.02)

Head 020: State House – Nairobi

The proposed net expenditure is **Kshs. 647,743,436.**

The Committee is agreeable to the proposal by State House that a sum not exceeding Kshs. 747,965,815 be approved for allocation to State House for expenditure proposed in the items under head 020.

Head 021: State House – Mombasa

The proposed net expenditure is **Kshs. 28,845,567.**

The Committee is agreeable to the proposal by State House that a sum not exceeding Kshs. 28,845,567 be approved for allocation to State House for expenditure proposed in the items under head 021.

Head 022: State House – Nakuru

The proposed net expenditure is **Kshs. 13,393,264.**

The Committee is agreeable to the proposal by State House that a sum not exceeding Kshs. 13,393,264 be approved for allocation to State House for expenditure proposed in the items under head 022.

Head 023: State Lodges; Sagana, Kisumu, Eldoret and Kakamega

The proposed net expenditure is **Kshs. 730,673,335.**

The Committee is agreeable to the proposal by State House that a sum not exceeding Kshs. 730,673,335 be approved for allocation to State House for expenditure proposed in the items under head 023.

Head 100: Presidential Press Service

The proposed net expenditure is **Kshs. 55,105,145.**
Appropriations-in-Aid: **Kshs. 2,100,000.**

The Committee is agreeable to the proposal by State House that a sum not exceeding Kshs. 55,105,145 be approved for allocation to State House for expenditure proposed in the items under head 100 and that State House be allowed to raise Appropriations –in – Aid amounting to Kshs. 2,100,000 to finance its activities.

Head 602: Policy Analysis and Research

The proposed net expenditure is **Kshs. 28,221,520.**

The Committee is agreeable to the proposal by State House that a sum not exceeding Kshs. 28,221,520 be approved for allocation to State House for expenditure proposed in the items under head 602.

7.3 Development Expenditure (D.02)

The total amount requested for vote D.03 is **Kshs. 266,400,000** compared to last financial year's request of **Kshs. 329,000,000**.

Examination of Heads (D.02)

Head 020: State House – Nairobi

The proposed net expenditure is **Kshs. 35,000,000**.

The Committee noted the significant increase for this head which rose from Kshs. 10,000,000 last year to Kshs. 35,000,000 this fy.

The Committee is agreeable to the proposal by State House that a sum not exceeding Kshs. 35,000,000 be approved for allocation to State House for expenditure proposed in the items under head 020.

Head 021: State House – Mombasa

The proposed net expenditure is **Kshs. 29,400,000**.

The Committee also observed that there was a major reduction of funding for this head which had received Kshs. 100,000,000 last year.

The Committee is agreeable to the proposal by State House that a sum not exceeding Kshs. 29,400,000 be approved for allocation to State House for expenditure proposed in the items under head 021.

Head 022: State House – Nakuru

The proposed net expenditure is **Kshs. 5,000,000**.

The Committee is agreeable to the proposal by State House that a sum not exceeding Kshs. 5,000,000 be approved for allocation to State House for expenditure proposed in the items under head 022.

Head 023: State Lodges: Sagana, Kisumu, Eldoret and Kakamega

The proposed net expenditure is **Kshs. 197,000,000**.

The Committee is agreeable to the proposal by State House that a sum not exceeding Kshs. 197,000,000 be approved for allocation to State House for expenditure proposed in the items under head 023.

8.0 Examination of 2010/2011 Estimates for the Office of the Vice President and Ministry of Home Affairs (R.05/D.05)

8.1 Introduction

Administration and National Security Committee's Report on the Examination of the 2010/2011 Annual Estimates, July, 2010.

1. The Ministry of Home Affairs' core function is the containment and rehabilitation of offenders, provision of aftercare services, regulation of gaming (casino) industry and mainstreaming disability issues in development activities.
2. The Ministry aims at promoting a just, secure and conducive social environment by reintegrating, resettling and rehabilitating offenders for them to become law-abiding and responsible citizens as well as regulating the gaming industry and coordinating disability issues.
3. The Ministry received an increment of Kshs. 184,696,750 which was mainly aimed at taking care for additional personnel emoluments and increased cost of utilities.

8.2 Recurrent Expenditure (R.05)

The total amount requested for vote R.02 is **Kshs. 10,101,223,000** compared to last financial year's request of **Kshs. 9,916,526,250**. The Ministry of Home Affairs also expects to raise **Kshs. 104,777,000** as Appropriations in Aid, to finance its operations.

Examination of Heads (R.02)

Head 029: Finance and Procurement Services

The proposed net expenditure is **Kshs. 34,997,405**.

The Committee was informed that the procurement process in the Ministry was long and cumbersome and sometimes delayed implementation of projects.

The Committee Members requested the Ministry to come up proposals that will enable Parliament to amend the Procurement and Public Disposal Act Of 2003 that would remove procurement hurdles and hasten tendering and procurement process.

The Committee is agreeable to the proposal by the Minister that a sum not exceeding Kshs. 34,997,405 be approved for allocation to the Ministry for expenditure proposed in the items under head 029.

Head 080: General Administrative Services

The proposed net expenditure is **Kshs. 236,793,795**.

Appropriations-in-Aid: **Kshs. 3,000,000**.

The Committee is agreeable to the proposal by the Minister that a sum not exceeding Kshs. 236,793,795 be approved for allocation to the Ministry for expenditure proposed in the items under head 080 and that the Ministry be allowed to raise Appropriations –in – Aid amounting to Kshs. 3,000,000 to finance its activities.

Head 240: Vice Presidential Press Unit & Household Services

The proposed net expenditure is **Kshs. 266,801,851**.

Appropriations-in-Aid: **Kshs. 50,000**.

Members enquired what Rentals of Produced Assets entailed. They also sought clarification on why funds were allocated to training when the Public Service Commission was mandated to carry out this activity; and why this allocation was repeated in the other subheads. Also, which machine cost Kshs. 50,000 as shown by proceeds from AIA in this head? What did other operating expenses involve?

The Committee was informed that Rentals of Produced Assets are funds used in hiring helicopters and other forms of transport other the Ministry's vehicles. Training expenses involve small amounts intended to train staff of various departments hence it recurs in all departments. Other operating expenses entailed bank charges, contracting service charges, etc.

The Committee is agreeable to the proposal by the Minister that a sum not exceeding Kshs. 266,801,851 be approved for allocation to the Ministry for expenditure proposed in the items under head 240 and that the Ministry be allowed to raise Appropriations –in – Aid amounting to Kshs. 50,000 to finance its activities.

Head 773: Leader of Government Business

The proposed net expenditure is **Kshs. 6,434,548.**

The Committee sought to know why this head continued to receive allocation when the Office was no longer functional following the tussle in Parliament over who was the Leader of Government Business.

The Permanent Secretary pointed out that there were staff attached to this Office who continued to draw salaries and allowances hence the allocation.

The Committee is agreeable to the proposal by the Minister that a sum not exceeding Kshs. 6,434,548 be approved for allocation to the Ministry for expenditure proposed in the items under head 773.

Head 795: Development Planning Services

The proposed net expenditure is **Kshs. 12,991,517.**

The Committee is agreeable to the proposal by the Minister that a sum not exceeding Kshs. 12,991,517 be approved for allocation to the Ministry for expenditure proposed in the items under head 795.

Head 865: Integrated Correctional Services Reform

The proposed net expenditure is **Kshs. 562,886,599.**

The Committee is agreeable to the proposal by the Minister that a sum not exceeding Kshs. 562,886,599 be approved for allocation to the Ministry for expenditure proposed in the items under head 865.

Head 115: Headquarters Administrative Services

The proposed net expenditure is **Kshs. 769,385,026.**

Appropriations-in-Aid: **Kshs. 242,360.**

The Committee sought to know which organization the Ministry subscribes to since membership fees and dues and subscriptions are paid to international organizations.

The Permanent Secretary undertook to furnish the Committee with names of the international organizations which received subscription fees from the Ministry.

The Committee is agreeable to the proposal by the Minister that a sum not exceeding Kshs. 769,385,026 be approved for allocation to the Ministry for expenditure proposed in the items under head 115 and that the Ministry be allowed to raise Appropriations –in – Aid amounting to Kshs. 242,360 to finance its activities.

Head 116: Provincial Administration Services

The proposed net expenditure is **Kshs. 166,932,981.**

Appropriations-in-Aid: **Kshs. 63,480.**

The Committee is agreeable to the proposal by the Minister that a sum not exceeding Kshs. 166,932,981 be approved for allocation to the Ministry for expenditure proposed in the items under head 116 and that the Ministry be allowed to raise Appropriations –in – Aid amounting to Kshs. 63,480 to finance its activities.

Head 117: Penal Institutions

The proposed net expenditure is **Kshs. 6,859,029,867.**

Appropriations-in-Aid: **Kshs. 100,000.**

The Committee is agreeable to the proposal by the Minister that a sum not exceeding Kshs. 6,859,029,867 be approved for allocation to the Ministry for expenditure proposed in the items under head 117 and that the Ministry be allowed to raise Appropriations –in – Aid amounting to Kshs. 100,000 to finance its activities.

Head 120: Prisons Staff Training College

The proposed net expenditure is **Kshs. 810,434,416.**

Appropriations-in-Aid: **Kshs. 4,600,000.**

The Committee is agreeable to the proposal by the Minister that a sum not exceeding Kshs. 810,434,416 be approved for allocation to the Ministry for expenditure proposed in the items under head 120 and that the Ministry be allowed to raise Appropriations –in – Aid amounting to Kshs. 4,600,000 to finance its activities.

Head 121: Telecommunications Branch

The proposed net expenditure is **Kshs. 39,737,852.**

Appropriations-in-Aid: **Kshs. 20,000.**

The Committee is agreeable to the proposal by the Minister that a sum not exceeding Kshs. 39,737,852 be approved for allocation to the Ministry for expenditure proposed in the items under head 121 and that the Ministry be allowed to raise Appropriations –in – Aid amounting to Kshs. 20,000 to finance its activities.

Head 499: Borstal Institutions

The proposed net expenditure is **Kshs. 127,974,700.**

Appropriations-in-Aid: **Kshs. 21,160.**

The Committee is agreeable to the proposal by the Minister that a sum not exceeding Kshs. 127,974,700 be approved for allocation to the Ministry for expenditure proposed in the items under head 499 and that the Ministry be allowed to raise Appropriations –in – Aid amounting to Kshs. 21,160 to finance its activities.

Head 856: Directorate of Rehabilitation

The proposed net expenditure is **Kshs. 3,600,000.**

The Committee is agreeable to the proposal by the Minister that a sum not exceeding Kshs. 3,600,000 be approved for allocation to the Ministry for expenditure proposed in the items under head 866.

Head 127: Probation Services

The proposed net expenditure is **Kshs. 172,899,210.**

The Committee is agreeable to the proposal by the Minister that a sum not exceeding Kshs. 172,899,210 be approved for allocation to the Ministry for expenditure proposed in the items under head 127.

Head 128: Probation Hostels

The proposed net expenditure is **Kshs. 31,160,330.**

The Committee is agreeable to the proposal by the Minister that a sum not exceeding Kshs. 31,160,330 be approved for allocation to the Ministry for expenditure proposed in the items under head 128.

Head 129: Provincial Probation Services

The proposed net expenditure is **Kshs. 59,079,872.**

The Committee is agreeable to the proposal by the Minister that a sum not exceeding Kshs. 59,079,872 be approved for allocation to the Ministry for expenditure proposed in the items under head 129.

Head 149: District Probation Services

The proposed net expenditure is **Kshs. 252,111,741.**

Appropriations-in-Aid: **Kshs. 8,000,000.**

The Committee is agreeable to the proposal by the Minister that a sum not exceeding Kshs 252,111,741 be approved for allocation to the Ministry for expenditure proposed in the items under head 149 and that the Ministry be allowed to raise Appropriations –in – Aid amounting to Kshs. 8,000,000 to finance its activities.

Head 187: Community Service Order

The proposed net expenditure is **Kshs. 77,312,168.**

The Committee is agreeable to the proposal by the Minister that a sum not exceeding Kshs. 77,312,168 be approved for allocation to the Ministry for expenditure proposed in the items under head 187.

Head 196: Aftercare services

The proposed net expenditure is **Kshs. 10,873,554.**

The Committee is agreeable to the proposal by the Minister that a sum not exceeding Kshs. 10,873,554 be approved for allocation to the Ministry for expenditure proposed in the items under head 196.

Head 626: Community Service Order Secretariat

The proposed net expenditure is **Kshs. 15,279,326.**

The Committee is agreeable to the proposal by the Minister that a sum not exceeding Kshs. 15,279,326 be approved for allocation to the Ministry for expenditure proposed in the items under head 626.

Head 002: Betting Control Field Services

The proposed net expenditure is **Kshs. 49,511,402.**

The Committee is agreeable to the proposal by the Minister that a sum not exceeding Kshs. 49,511,402 be approved for allocation to the Ministry for expenditure proposed in the items under head 002.

Head 498: Betting Control Headquarters

The proposed net expenditure is **Kshs. 93,013,956.**

Appropriations-in-Aid: **Kshs. 95,000,000.**

The Committee is agreeable to the proposal by the Minister that a sum not exceeding Kshs. 93,013,956 be approved for allocation to the Ministry for expenditure proposed in the items under head 498 and that the Ministry be allowed to raise Appropriations –in – Aid amounting to Kshs. 95,000,000 to finance its activities.

8.3 Development Expenditure (D.05)

The total amount requested for vote D.03 is **Kshs. 1,848,000,000** compared to last financial year's request of **Kshs. 1,496,000,000**.

Examination of Heads (D.02)

Head 080: General Administrative Services

The proposed net expenditure is **Kshs. 194,927,500**.

The Committee is agreeable to the proposal by the Minister that a sum not exceeding Kshs. 194,927,500 be approved for allocation to the Ministry for expenditure proposed in the items under head 080.

Head 240: Vice Presidential Press Unit & Household Services

The proposed net expenditure is **Kshs. 273,927,500**.

The Committee is agreeable to the proposal by the Minister that a sum not exceeding Kshs. 273,927,500 be approved for allocation to the Ministry for expenditure proposed in the items under head 240.

Head 115: Headquarters Administrative Services

The proposed net expenditure is **Kshs. 821,000,000**.

The Committee is agreeable to the proposal by the Minister that a sum not exceeding Kshs. 821,000,000 be approved for allocation to the Ministry for expenditure proposed in the items under head 115.

Head 116: Provincial Administration Services

The proposed net expenditure is **Kshs. 6,400,000**.

The Committee is agreeable to the proposal by the Minister that a sum not exceeding Kshs. 6,400,000 be approved for allocation to the Ministry for expenditure proposed in the items under head 116.

Head 120: Prisons Staff Training College

The proposed net expenditure is **Kshs. 97,400,000**.

The Committee is agreeable to the proposal by the Minister that a sum not exceeding Kshs. 97,400,000 be approved for allocation to the Ministry for expenditure proposed in the items under head 120.

Head 121: Telecommunications Branch

The proposed net expenditure is **Kshs. 20,000,000**.

The Committee is agreeable to the proposal by the Minister that a sum not exceeding Kshs 20,000,000 be approved for allocation to the Ministry for expenditure proposed in the items under head 121.

Head 308: Large and Maximum Prisons

The proposed net expenditure is **Kshs. 10,000,000.**

The Committee is agreeable to the proposal by the Minister that a sum not exceeding Kshs. 10,000,000 be approved for allocation to the Ministry for expenditure proposed in the items under head 308.

Head 329: Small and Medium Prisons

The proposed net expenditure is **Kshs. 336,362,500.**

The Committee is agreeable to the proposal by the Minister that a sum not exceeding Kshs. 336,362,500 be approved for allocation to the Ministry for expenditure proposed in the items under head 329.

Head 499: Borstal Institutions

The proposed net expenditure is **Kshs. 54,200,000.**

The Committee is agreeable to the proposal by the Minister that a sum not exceeding Kshs. 54,200,000 be approved for allocation to the Ministry for expenditure proposed in the items under head 499.

Head 127: Probation Services

The proposed net expenditure is **Kshs. 12,000,000.**

The Committee is agreeable to the proposal by the Minister that a sum not exceeding Kshs. 12,000,000 be approved for allocation to the Ministry for expenditure proposed in the items under head 127.

Head 128: Probation Hostels

The proposed net expenditure is **Kshs. 88,760,000.**

The Committee is agreeable to the proposal by the Minister that a sum not exceeding Kshs. 88,760,000 be approved for allocation to the Ministry for expenditure proposed in the items under head 128.

Head 149: District Probation Services

The proposed net expenditure is **Kshs. 127,950,000.**

The Committee is agreeable to the proposal by the Minister that a sum not exceeding Kshs. 127,950,000 be approved for allocation to the Ministry for expenditure proposed in the items under head 149.

9.0 Recommendations

The Committee recommends:

Vote R.40

- i) That the proposal by the Minister to withdraw from the Consolidated Fund a sum of three hundred and thirty five million, two hundred and thirteen thousand, five hundred (Kshs. 335,213,500) for the Recurrent Expenditure under the Ministry of State for Immigration and Registration of Persons, be approved.**
- ii) That the Ministry be allowed to raise two billion, nine hundred and sixty million, four hundred thousand (Kshs. 2,960,400,000) as Appropriations-in-Aid, to finance its operations.**

Vote D.40

That the proposal by the Minister to withdraw from the Consolidated Fund a sum of one billion, nine hundred and ninety three million, five hundred and ninety six thousand, eight hundred (Kshs. 1,993,596,800) for the Development Expenditure under the Ministry of State for Immigration and Registration of Persons, be approved.

Vote R.01

- i) That the proposal by the Minister to withdraw from the Consolidated Fund a sum of Forty one billion, seven hundred and two million, one hundred and seventy nine thousand, three hundred and ninety (Kshs. 41,702,179,390) for the Recurrent Expenditure under the Ministry of State for Provincial Administration and Internal Security, be approved.**
- ii) That the Ministry be allowed to raise five hundred and ninety three million, five hundred and twenty eight thousand, four hundred and seventy one (Kshs. 593,528,471) as Appropriations-in-Aid, to finance its operations.**

Vote D.01

- i) That the proposal by the Minister to withdraw from the Consolidated Fund a sum of three billion, nine hundred and twenty nine million, four hundred and seventy four thousand (Kshs. 3,929,474,000) for the Development Expenditure under the Ministry of State for Provincial Administration and Internal Security, be approved.**
- ii) That the Ministry be allowed to raise seventy million (Kshs. 70,000,000) as Appropriations-in-Aid, to finance its operations.**

Vote R.48

- i) That the proposal by the Minister to withdraw from the Consolidated Fund a sum of one billion, six hundred and ninety two million, forty three thousand, five hundred (Kshs. 1,692,043,500,000) for the Recurrent Expenditure under the Office of the Prime Minister, be approved.**
- ii) That the Ministry be allowed to raise one million, one hundred thousand (Kshs. 1,100,000) as Appropriations-in-Aid, to finance its operations.**

Vote D.48

- i) That the proposal by the Minister to withdraw from the Consolidated Fund a sum of four hundred and forty six million, eight hundred and fifty five thousand (Kshs. 446,855,000) for the Development Expenditure under the Office of the Prime Minister, be approved.**
- ii) That the Ministry be allowed to raise three hundred and ninety seven million nine hundred and seventy thousand (Kshs. 397,970,000) as Appropriations-in-Aid, to finance its operations.**

Vote R.27

- i) That the proposal by Public Service Commission to withdraw from the Consolidated Fund a sum of three hundred and ninety seven million, one hundred and twenty nine thousand (Kshs. 397,129,000) for the Recurrent Expenditure under the Public Service Commission, be approved.**
- ii) That The Commission be allowed to raise three million two hundred and ten thousand (Kshs. 3,210,000) as Appropriations-in-Aid, to finance its operations.**

Vote R.03

- i) That the proposal by the Minister to withdraw from the Consolidated Fund a sum of one billion, two hundred and thirty four million, one hundred and fifty two thousand, seven hundred (Kshs. 1,234,152,700) for the Recurrent Expenditure under the Ministry of State for Public Service, be approved.**
- ii) That the Ministry be allowed to raise forty million (Kshs. 40,000,000) as Appropriations-in-Aid, to finance its operations.**

Vote D.03

- i) That the proposal by the Minister to withdraw from the Consolidated Fund a sum of three hundred and forty three million, five hundred and twenty thousand (Kshs. 343,520,000) for the Development Expenditure under the Ministry of State for Public Service, be approved.
- ii) That the Ministry be allowed to raise twenty seven million, nine hundred and forty nine thousand (Kshs. 27,949,000) as Appropriations-in-Aid, to finance its operations.

Vote R.23

- i) That the proposal by Cabinet Office to withdraw from the Consolidated Fund a sum of eight hundred and eight million, nine hundred and forty for the Recurrent Expenditure under Cabinet Office, be approved.
- ii) That the Office be allowed to raise one million fifty thousand (Kshs. 500,000) as Appropriations-in-Aid, to finance its operations.

Vote D.23

- i) That the proposal by Cabinet Office to withdraw from the Consolidated Fund a sum of one hundred and eighty seven million, four hundred thousand (Kshs. 187,400,000) for the Development Expenditure under Cabinet Office, be approved.
- ii) That the Office be allowed to raise six hundred and seventeen million (Kshs. 617,000,000) as Appropriations-in-Aid, to finance its operations.

Vote R.02

- i) That the proposal by State House to withdraw from the Consolidated Fund a sum of eight hundred and fourteen million (Kshs. 814,000,000) for the Recurrent Expenditure under State House, be approved.
- ii) That State House be allowed to raise two million, one hundred thousand (Kshs. 2,100,000) as Appropriations-in-Aid, to finance its operations.

Vote D.02

That the proposal by State House to withdraw from the Consolidated Fund a sum of two hundred and sixty six million, four hundred thousand (Kshs. 266,400,000) for the Development Expenditure under State House, be approved.

Vote R.05

- i) That the proposal by the Minister to withdraw from the Consolidated Fund a sum of ten billion, one hundred and one million, two hundred and twenty three thousand (Kshs. 10,101,223,000) for the Recurrent Expenditure under the Office of the Prime Minister, be approved.
- ii) That the Ministry be allowed to raise one hundred and four million, seven hundred and seventy seven thousand (Kshs. 104,777,000) as Appropriations-in-Aid, to finance its operations.

Vote D.05

That the proposal by the Minister to withdraw from the Consolidated Fund a sum of one billion, eight hundred and forty eight million (Kshs. 1,848,000,000) for the Development Expenditure under the Office of the Prime Minister, be approved.

9.1 Other Recommendations

The Committee further recommends:

1. That the Ministry of State for Immigration and Registration of Persons requires further funding from the Treasury to address the issue of shortage of staff and vehicles especially in the Civil Registration Department where the demand for registration is high but lack of personnel and vehicles hinders service delivery.
2. That the Ministry of State for Provincial Administration and Internal Security should in future be allocated more funds to be able to purchase vehicles for the administrative officers and the police who lack vehicles (the sector has a shortfall of 6,908 against an authorized fleet of 9,499) for field operations thus compromising quality of service and security.
3. That the newly created districts have acute shortage of facilities in terms of offices and transport for officers hence the need for Government to put such infrastructure into place before establishing new administrative units. For instance, the fuel allocated to run vehicles in the administrative units translates to eight litres per vehicle per day which is unrealistic.
4. That the Office of the Prime Minister at BP & Shell House should be completed and made ready for occupation by the OPM's staff who are costing the Office nearly Kshs. 14.8 million per year in rentals at the Kenyatta International Conference Centre.
5. That there should only be four State Houses in Nairobi, Mombasa, Kisumu and Nakuru. The Government should relinquish its hold on the State

Lodges in Sagana, Eldoret, Kakamega, Rumuruti and Cherangany which in turn should be converted into Government Training Institutes (GTIs). The status of the State Lodge in Mutitu Andei and how much is spend on maintaining it should be made public.

6. That there should only be one Office of the Government Spokesperson based in Nairobi instead of establishing more regional offices such as the one in Mombasa. Establishment of other offices would cost the Exchequer more funds for their construction and overhead operating expenses when the same services offered by such offices can adequately be delivered from the headquarters in Nairobi.
7. That the Government should provide enough funds in every subsequent budget for the Ministry of Home Affairs for housing and allowances of Prison warders who are poorly paid and live in squalid conditions.
8. That funds allocated to the Ministry of Home Affairs for construction of housing units should be directly released to the Ministry instead of being channeled through the Ministry of Works/Housing to avoid unnecessary bureaucracy and delays in the procurement processes which sometimes results to money being returned without having been used.
9. That there is need to amend the Public Procurement and Disposal Act 2005 so as to remove the hurdles that slow down implementation of projects by Ministries which have raised concern over the slow and cumbersome processes of tendering and procurement.
10. That insertions of line items such as 'other operating expenses' and 'confidential expenses' in budget estimates must be made specific to avoid situations which might lead to financial impropriety.

.....END.....

MINUTES OF THE 33RD SITTING OF THE DEPARTMENTAL COMMITTEE ON ADMINISTRATION AND NATIONAL SECURITY HELD ON THURSDAY 24TH JUNE, 2010 IN THE BOARD ROOM, 9TH FLOOR, HARAMBEE PLAZA, PARLIAMENT BUILDINGS AT 11.00 AM.

PRESENT

The Hon. Peter Kiilu, MP – (VICE - CHAIRPERSON)
The Hon. Mohammed Hussein Ali, MP
The Hon. Danson Mungatana, MP
The Hon. Cyprian Omollo, MP

ABSENT WITH APOLOGIES

The Hon. Fred Kapondi Chesebe, MP – (CHAIRPERSON)
The Hon. Pollyins Ochieng', MP
The Hon. Raphael Letimalo, MP
The Hon. Maison Leshoomo, MP
The Hon. John Ngata Kariuki, MP
The Hon. Nkoidila Ole Lankas, MP

IN ATTENDANCE - **KENYA NATIONAL ASSEMBLY**

Mr. Daniel Mutunga - Second Clerk Assistant
Mr. Ahmad Kadhi - Third Clerk Assistant
Mr. Salad Guyo - Third Clerk Assistant
Mr. Fredrick Muthengi - Budget Officer
Mrs. Marale Sande - Research Officer
Mrs. Linet Misati - Research Officer

PRELIMINARY

The Vice Chairperson called the meeting to order. Thereafter the meeting started with prayers.

MIN. NO. 91/2010: CONFIRMATION OF MINUTES OF THE PREVIOUS SITTINGS

Confirmation of the minutes was deferred to another sitting.

MIN. NO.92/2010: BUDGET ANALYSIS FOR THE COMMITTEE BY THE PARLIAMENTARY BUDGET OFFICE FOR THE FINANCIAL YEAR 2010/2011 AND THE MEDIUM TERM

The Committee was taken through the brief prepared by the Parliamentary Budget Office. Members were brought at par with the budget read by the Minister for Finance as per the 2010/2011 Estimates tabled in the house and the Medium term. This would take into account the Ministries under the mandate of the Committee as per schedule 2 of the Standing Orders.

The Members were informed of the key issues raised on the report of the Controller and Auditor General of 2007/2008 for the concerned Ministries. Furthermore a summary of the Estimates as per sector in percentage were given. The budget office further outlined the programmes related to the performance of the Ministries. The status of the programmes could be enquired from the Ministers when they appear before the Committee to present their budgets.

A summary of the Estimates of revenue and expenditure for state corporations under the Office of the Vice President and Ministry of Home Affairs where the income of the National Museums of Kenya and the NGO's Coordination Board was given. On these the total income was Kshs. 1,182,816,000 with expenses amounting to Kshs. 1,068,016,000. Under the Ministry of State for Provincial Administration, NACADA would have no surplus or deficit as they would spend all revenues. As regards the Ministry of State for Public Service, the Kenya Institute of Administration (KIA) has a surplus of Kshs. 29,035,000 after meeting expenses of Kshs. 333,215,000 and incomes of Kshs. 377,250,000 with a bulk of the incomes generated internally.

Members noted that in most cases, the same indicators of the Ministries that they had committed themselves to achieve the previous year have been replicated in the forthcoming financial year, on this note the Committee observed that they will have to pick up the specific instances with the concerned Ministries when they appear before the Committee. The Members will have an opportunity to take the Ministers to task to explain why the same monies were being allocated to the same programmes whereas they had previously fully been funded to completion.

The Committee was taken through the votes of the relevant line Ministries and the Members observed that the following were the major issues that cut through a majority the Ministries within their mandate:

- Pending Bills for the various Ministries.
- Under expenditure.
- Under – collection of Appropriations in Aid.
- Legal Dues / Fees, Arbitration and Compensation payments.
- Un-vouched expenditures.
- Unsupported Expenditure.
- Statements of Assets and Liabilities.
- Outstanding imprest and advances.

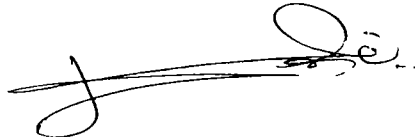
Members further sought clarification as regards the Fiscal Management Act with which the Budget scrutiny serves to achieve the desired objectives. As per the law, Cap. 5 of 2009, by virtue of section 16 (1) provided that:

"Where the National Assembly is satisfied that there has been material failure to implement previous audit recommendations made by the National Assembly, the Assembly may withhold the withdrawal of specific line items on a vote on account, from the Consolidated Fund such monies as it may determine for the purpose of meeting any expenditure of such department".

The Committee was informed that it has the power to block line items with which it feels that dissatisfied with an explanation given to the Committee by the Minister in charge. As such all line items have to be properly accounted and explained to the Committee. Further the Committee resolved to have an officer from the Budget Office to be present at the time when the Ministers would appear before the committee such that technical budgetary expertise may be at hand in cases where it is required.

MIN. NO. 93/2010: ADJOURNMENT

There being no other business, the meeting was adjourned at fifteen minutes past twelve O'clock to Monday June 29, 2010.



Signed:

Chairman.....

Hon Fred Kapundi, MP Date 20/7/2010

MINUTES OF THE 34TH SITTING OF THE DEPARTMENTAL COMMITTEE ON ADMINISTRATION AND NATIONAL SECURITY HELD ON MONDAY 28TH JUNE, 2010 IN THE COMMITTEE ROOM, 2ND FLOOR, CONTINENTAL HOUSE, PARLIAMENT BUILDINGS AT 10.00 AM.

PRESENT

The Hon. Fred Kapondi Chesebe, MP – **(Chairman)**
The Hon. Peter Kiilu, MP – **(Vice Chairman)**
The Hon. Danson Mungatana, MP
The Hon. Nkoidila Ole Lankas, MP
The Hon. John Ngata Kariuki, MP
The Hon. Cyprian Omollo, MP
The Hon. Mohammed Hussein Ali, MP

ABSENT WITH APOLOGIES

The Hon. Pollyins Ochieng', MP

ABSENT

The Hon. Maison Leshoomo, MP
The Hon. Raphael Letimalo, MP

IN ATTENDANCE - **KENYA NATIONAL ASSEMBLY**

Mr. Daniel Mutunga - Second Clerk Assistant
Mr. Ahmad Kadhi - Third Clerk Assistant

IN ATTENDANCE - **MINISTRY OF STATE FOR IMMIGRATION & REGISTRATION OF PERSONS**

Hon. Otieno Kajwang', EGH, MP - Minister of State for Immigration & Registration of Persons
Mr. Joseph K. Keter - Senior Deputy Secretary
John. A.O. Orindi - Senior Assistant Secretary/PA to Minister
Mr. Peter B. Kusimba - Commissioner for Refugee Affairs
Mr. George Anyango - Director, IPRS
Mr. Albert A. Musasia - Director, Immigration Services
Mr. Reuben M. Kimotho - Director, National Registration Bureau
Ms. Joyce K. Gichomo - Assistant Director, HRM
Mr. Kalabata Chetatim - Immigration Department
Mr. Njoroge Muthuma - Finance – MIRP
Mr. Kennedy N. Okondo - Planning
Ms. Joyce W. Mugo - Department of Civil Registration
Mr. Osano M. Nyangara - Ag. CFO
Mr. Edwin K. Ng'etich - US/DRA
Mr. Stephen Karani - Ag. SPFO – Treasury
Mr. Felix Oulo - FO – Treasury

PRELIMINARY

The Chairman called the meeting to order at 10 am. The meeting started with prayers.

MIN. NO. 94/2010 : CONFIRMATION OF MINUTES OF PREVIOUS SITTING

Confirmation of the minutes of the previous sitting was deferred to the next meeting.

MIN. NO. 95/2010: MEETING WITH THE MINISTER OF STATE FOR IMMIGRATION & REGISTRATION OF PERSONS

Papers laid

- i) Ministry's Strategic Plan
- ii) Programme Based Budgets

During his presentation of budgetary allocations, the Minister informed the Committee that:

The Ministry's 2010/2011 FY was geared at increasing registration coverage of persons, births, deaths and aliens as well as provide better immigration and refugee management services. Plans were at an advanced stage to implement the 3rd Generation Identity Card system, the E-visa Issuance, E-border Management Control Systems and phase II of Integrated Population Registration database System (IPRS).

Vision 2030 was premised on population data in terms of age, education, skill, and other social parameters which the Ministry would strive to provide.

The Minister expounded on the core functions of the Ministry, which included; Formulation of the national migration policy, regular review of immigration laws and providing legal advice to Government on matters of national migration; registration of persons and issuance of relevant national registration documents; control and regulation of entry and exit of all persons at the airports, seaports and border points and removal of illegal immigrants; management of refugees' affairs; and management of the Integrated Population Registration System (IPRS).

The Minister further informed the Committee that the Ministry faced several challenges. These were;

- i) Refugee influx due to the porous borders with Somalia and Southern Sudan. This has led to congestion in refugee camps in Kakuma, Dagahaley, Hagadera and Ifo. There is need therefore to open new camps to cater for new refugee cases.
- ii) Inadequate alien holding space has compounded the problem of keeping illegal aliens awaiting deportation especially at the JKIA where only a small room is available for deportees.
- iii) Location of immigration offices far from the border points e.g. Nadapal and Liboi. This compromises security and vigilance at the border lines.

- iv) Inadequate facilities and equipment are lacking in many immigration offices hence slowing down the pace of work. Sometimes information on verification on suspected aliens has to be sent to Nairobi hence delays are experienced.
- v) Lack of personnel has hindered work at the Immigration Department. The newly created districts do not have enough registration officers. Those already posted do not have proper offices to work from. There exists 5967 staff against a requirement of 6946 leaving a shortfall of 979.
- vi) Lack of enough vehicles has also hampered work at the Ministry. Departments such as Civil Registration have acute vehicle shortage.
- vii) There is urgent need to upgrade passport issuing system to conform to the International Civil Aviation Organization (ICAO) standards that dictate that passports must be replaced every ten years. The Ministry needs to be linked up with the other Ministries that deal with data and it has therefore established the Integrated Population Registration database system.
- viii) Terrorism is a problem afflicting the Ministry and the Ministry has to ensure that it has modern facilities to be able to detect suspected acts of terrorism.
- ix) Human trafficking also affects operations of the Ministry since the Ministry has to conform to the UN convention which prohibits Human Trafficking.

On Budgetary allocation, the Minister informed the Committee that:

The Ministry had requested **Kshs. 7,237,000,000** from Treasury being **Kshs. 4,744,000,000** for Recurrent vote and **Kshs. 2,493,000,000** for Development expenditure. Out of this, only **Kshs. 5,289,210,300** gross total was allocated, being **Kshs. 3,295,613,300** on Recurrent expenditure while **Kshs. 1,993,596,800** would fund Development expenditure. This left a deficit of **Kshs. 1,947,790,000** for both Development and Recurrent expenditures for the Ministry. The funds were inadequate.

Strategies would be sought to boost the Ministry's kitty especially the collection of Appropriations in Aid (AiA) from projects such as the Integrated Population Registration database Services (iPRS). There were plans to increase the visa application fees to raise funds.

The Minister gave a breakdown of allocations as per the Departments.

Also, the Minister informed the Committee that certain critical areas had been left out of the budget estimates. These included:

- i) The installation of E-visa issuance system and E-border Management system which was estimated to cost USD 6,395,900 and USD 2,105,500 respectively.
- ii) Construction of Civil Registration Offices in the newly created districts to cost Kshs. 32,000,000.

MIN. NO. 96/2010: ISSUES RAISED BY THE COMMITTEE MEMBERS

The Members raised the following issues concerning the budgetary allocation:

- i) The reason why treasury had reduced allocation to the Ministry vis-a-vis the requested amount could have been as a result of low absorption capacity. What measures was the Ministry putting into place to increase the Ministry's absorption capacity?
- ii) What the Ministry was doing to remove bottlenecks encountered during tendering and procurement processes since these were hampering service delivery in the Ministry.
- iii) What criteria the Ministry was using to grant tenders to some companies while others were left out in the tendering process and whether this was not exposing the Ministry to queries about flouting the Public Procurement and Disposal Act?
- iv) Whether the Ministry was considering amendment of the Public Procurement and Disposal Act to improve efficacy and delivery of services.
- v) What measures the Ministry was taking to ensure that all borders are covered by Immigration department e.g. Kiunga and Kibish are very porous yet there are no immigration points.
- vi) Whether the 800,000 ID's issued was the target by the Ministry.
- vii) Why the Ministry was not being funded adequately and whether there were any pending bills which the Ministry had not paid.
- viii) Why allocations for every year were the same as previous years and why were allocations not prioritized for critical areas to receive funds as opposed to small allocations going to areas that were not really core to the operations of the Ministry. For instance, allocations for hospitality supplies and services, book allowances, while critical areas like purchase of vehicles and staff establishment were inadequately funded.
- ix) Which projects has the Ministry completed from the previous year's allocations and which ones are yet to be completed.
- x) What comprises the confidential vote and who are the beneficiaries of this allocation?
- xi) Why were legal fees (item 2211308) paid by the Ministry when litigation matters are supposed to be dealt with by the Attorney General's Chambers? Also the Committee sought clarification on item 2211310, being payments for professional services offered to the Ministry.
- xii) Whether the Ministry had any pending bills because records at the Ministry's headquarters indicate Bills of Kshs. 533.73 million being Kshs. 345.19 million in recurrent expenditure and Kshs. 188.54 in development expenditure; and whether the books of accounts had been reconciled.
- xiii) Whether the issue of the unaccounted bulk fuel at Eldoret Immigration office worth Kshs. 0.71 million had been resolved and also if the matter of irregular payment in respect of hire of seminar facilities worth Kshs. 0.4 million had been tackled.

Minister's Response:

In his response to issues raised by the Committee, the Minister informed the Members that: The absorption capacity was slowed down by the bottlenecks experienced during tendering and procurement processes especially in the acquisition of the Third Generation ID cards. The process of tendering and procurement took so long such that the allocation meant for the project was not utilized for the year hence the low absorption capacity.

Plans are under way to harmonize tendering and procurement laws so as to shorten the period which is long and cumbersome. The idea is to propose amendments of the Procurement and Disposal Act and regulations to Parliament for changes to be effected. An undertaking was made by the Minister to introduce amendments of the Procurement Act to Parliament for consideration.

Border points at Mara, Kibish and Kiunga which have not been manned have been gazetted and the Ministry is in the process of putting in place infrastructure and funding. For now the points have makeshift immigration infrastructure.

The Ministry targets to register everyone above 18 years. Already 800,000 persons had been registered. The biggest hurdle in the registration process was lack of vehicles and personnel. Also, a lot of people do not go for registration. Plans were also at an advanced stage to digitalize the Civil Registration systems which were expected to roll out in the year. The challenge was that the District Civil Registration offices were in very conditions and while the personnel was not enough.

The Ministry did not have any pending bills.

The small allocations inserted as expenditure would of course translate into huge amounts if they were indeed put together. Such allocations were hospitality supplies, book allowances, etc. The Committee was concerned that these small amounts had taken precedence over critical areas such staff recruitment and vehicle purchase and maintenance. Again these allocations could be open to impropriety.

The Ministry has achieved a number of things in the year. Issuance of ID's is premised on certain targets. The target for the year's registration was 900,000 but the Ministry managed to register 800,000. Also, the Ministry has managed to open Lunga Lunga and Taveta in the year, while work has started in Mvita. The Ministry has also installed a very efficient digitalized system at the Headquarters. Garissa has opened ID issuance office. The London and Washington offices can now process and renew passports. Plans were advanced in acquiring the Embu office and then move on to Nyeri and Kisii. All the offices shall be linked with the Headquarters for better coordination. A tender for digitalization of the Civil Registration has already been floated. This shall reduce workload and staff requirements.

The Ministry is aiming to convert into E-visa towards the end of the year. E-borders will make it easier to deal with migrants easily. E-passports should be in place by the end of the year. Also E-IDs were also to be rolled out during the 3rd Generation ID card inauguration.

The Minister agreed that the small amounts took a huge chunk of the Ministry's recurrent budget and promised to check out the items that could be unnecessary in order to harmonize the budget. Treasury officials however indicated that the small amounts allocated to certain items were necessary to run the Ministry.

while foreign travel had been reduced by 40 %, refurbishment considered necessary for the Ministry had not received any allocation.

On legal fees, the Minister said that the legal services are paid for by the Ministry while the AG pays the salaries for the litigation officers. On payments of professional services, the Ministry pays for external consultancy services that cannot be offered directly by the Ministry. Such services include the development of E-visa and other ICT services.

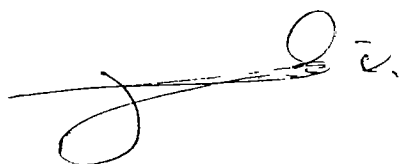
The Ministry did not have any pending bills. Also the Minister would take it up with the Ministry officials to ensure that books of accounts were reconciled. The Ministry was surcharging the officer who was involved in the Eldoret bulk fuel and irregular hire of seminar facilities to recover the lost money.

MIN. NO. 97/2010: ADJOURNMENT

The Committee Chairman thanked the Minister and his team for appearing before the Committee to defend their budget and assured him that the Committee would strive to ensure that the Ministry got more allocations in future.

The Minister assured the Committee Members that he would be involved in the budget making process in future to ensure that all allocations were justifiable instead of leaving the process to technocrats.

There being no further business, the meeting was adjourned at fifty minutes after 12 O'clock. The next meeting with the Public Service Commission would be held on Tuesday June 29, 2010.



Signed: Chairman Hon Fred Kapandi, MP Date 20/7/2010

MINUTES OF THE 35TH SITTING OF THE DEPARTMENTAL COMMITTEE ON ADMINISTRATION AND NATIONAL SECURITY HELD ON TUESDAY 29TH JUNE, 2010 IN THE LIBRARY, 1ST FLOOR, CONTINENTAL HOUSE, PARLIAMENT BUILDINGS AT 10.00 AM.

PRESENT

The Hon. Fred Kapondi Chesebe, MP – **(Chairman)**
The Hon. Peter Kiilu, MP – **(Vice Chairman)**
The Hon. Danson Mungatana, MP
The Hon. Maison Leshoomo, MP
The Hon. Cyprian Omollo, MP
The Hon. Mohammed Hussein Ali, MP

ABSENT WITH APOLOGIES

The Hon. John Ngata Kariuki, MP
The Hon. Nkoidila Ole Lankas, MP

ABSENT

The Hon. Raphael Letimalo, MP

IN ATTENDANCE - **KENYA NATIONAL ASSEMBLY**

Mr. Daniel Mutunga - Second Clerk Assistant
Mr. Ahmad Kadhi - Third Clerk Assistant

IN ATTENDANCE - **PUBLIC SERVICE COMMISSION**

Mrs. Bernadette M. Nzioki – Secretary, Public Service Commission of Kenya
Mrs. Alice Otwara – Deputy Commission Secretary, PSCK
Mrs. Mary Baaro – Director, HRA, PSCK
Mr. Juma Gabriel – SAD/Exams, PSCK
Mr. Peter K. Macharia – SAD/HRM, PSCK
Ms. Rose A. Adudo – SAD/Discipline, PSCK
Mr. Johnson Wambugu – SFO, PSCK
Mr. Nelson Mithamo Kanja – FO, PSCK
Mr. Felix Oulo – FO/ Treasury
Mr. Stephen Kavani – PFO/Treasury
Mr. Fredrick Musembi – FO/Treasury

PRELIMINARY

The Chairman called the meeting to order at 10 am. The meeting started with prayers.

MIN. NO. 98/2010 : CONFIRMATION OF MINUTES OF PREVIOUS SITTING

Confirmation of the minutes of the previous sitting was deferred to the next meeting.

MIN. NO. 99/2010: MEETING WITH THE PUBLIC SERVICE COMMISSION

Papers laid

- i) PSCK 2010/2012 Strategic Plan
- ii) Citizens Service Charter of July 2009

During her presentation of budgetary allocations, the Secretary PSCK informed the Committee that:

The Public Service Commission was established in 1954 and was mandated to advise on appointments of candidates to posts in the Civil Service. The PSCK is composed of a Chairman, a deputy chairman, and fifteen members. The secretariat is headed by a Commission Secretary.

PSCK comprises several Departments viz; administrative, recruitment and selection, discipline, examination, agenda and human resource. Strategic objectives, as spelt out in the PSCK's 2010/2012 Strategic Plan, include equity in employment and improvement in service delivery.

Achievements

Key achievements were made during the year 2009/2010 where allocation of Kshs. 407,895,220 was used to finance and implement planned activities.

PPSCK's budget is solely recurrent. A request has been submitted to Treasury to introduce a development vote.

PSCK has requested Kshs. 451 million. The gross allocation for 2010/2011 was Kshs. 4003,339,000 million.

Due to the budget cuts, the following projects will be affected:

- i) Proposed space for holding candidates near the main reception of PSCK building designed to cost Kshs. 4,988,00
- ii) Proposed VIP walkway – Kshs. 1,479,000
- iii) Installation of CCTV surveillance cameras – Kshs. 16,000,000
- iv) Waiting drivers room – Kshs. 3,712,000
- v) ICT & Integrity programmes.

Allocations for 2010/2011 financial year

The 2010/2011 budgetary allocations were as follows:

Gross allocation is Kshs. 400,339,000. The net required is Kshs. 397,129,000 while Appropriations in Aid amount to Kshs. 3,210,000 accruing from examination fees and proceeds from obsolete stores.

MIN. NO. 100/2010: ISSUES RAISED BY THE COMMITTEE MEMBERS

The Committee Members had the following issues concerning budget allocations of PSCK:

- i) What the absorption capacity of PSCK was.
- ii) Whether there were any pending bills.
- iii) Why PSCK was using one media house for advertising.
- iv) Whether plans to delink the Commission from the Government were still on course.
- v) Whether PSCK was dealing with priority matters and whether it was responding to the public's needs.
- vi) Whether PSCK had innovative programmes designed to check cases of impropriety and discipline errant public servants who do not conform to the Public Officer and Ethics Act.
- vii) Whether PSCK was handling disciplinary cases referred to it by the Ministries.
- viii) How many public figures have been punished by PSCK?

Secretary's Response:

The Absorption Capacity for PSCK is 100% with the Commission being able to utilize fully the allocated funds. Indeed out of the Kshs. 407,895,220 allocated in the 2009/2010 fy, the Commission was able to utilize Kshs. 405,842,071 reflecting a 99.5 % absorption capacity. PSCK did not have any pending bills.

The Nation media group had been selected out of the other media houses due to its wide reach and circulation. Also, costs for advertising in other media houses were quite high. Tendering for PSCK was done by the Ministry of Works which was responsible for selecting the bidder for contracts such as advertising.

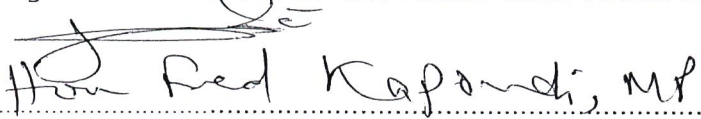
The idea to delink PSCK from Government was still under consideration. The Government had in principle agreed to make PSCK independent. On disciplinary powers, PSCK did not have the power to punish errant Public officers. PSCK would recommend cases for disciplinary action but it was the responsibility of the appointing authority to mete the desired punishment.

Many disciplinary cases forwarded to PSCK by KACAA had been dealt with and culprits punished for not conforming to the Public Officer Ethics Act.

MIN. NO. 101/2010: ADJOURNMENT

The Committee Chairman thanked the Secretary and her and assured her that the Committee would support PSCK in the areas of concern raised during the course of the meeting.

There being no further business, the meeting was adjourned at thirty minutes after 12 O'clock. The next meeting with the Office of the Prime Minister would be held on Friday July 2, 2010.

Signed:  Date: 20/7/2010
 Chairman.....

**MINUTES OF THE 36TH SITTING OF THE DEPARTMENTAL COMMITTEE ON
ADMINISTRATION AND NATIONAL SECURITY HELD ON FRIDAY 2ND JULY, 2010,
ROOM 9, MAIN PARLIAMENT BUILDING, AT 10.00 AM.**

PRESENT

The Hon. Fred Kapondi Chesebe, MP – **(CHAIRPERSON)**
The Hon. Peter Kiilu, MP – **(VICE - CHAIRPERSON)**
The Hon. Cyprian Omollo, MP
The Hon. Maison Leshoomo, MP
The Hon. Mohammed Hussein Ali, MP
The Hon. Raphael Letimalo, MP
The Hon. Polliyns Ochieng', MP

ABSENT WITH APOLOGIES

The Hon. Danson Mungatana, MP
The Hon. Nkoidila Ole Lankas, MP
The Hon. John Ngata Kariuki, MP

IN ATTENDANCE

Mr. Daniel Mutunga
Mr. Ahmad Kadhi

- KENYA NATIONAL ASSEMBLY

Second Clerk Assistant
Third Clerk Assistant

IN ATTENDANCE

The Hon. Khanagati, MP
Mr. Mohammed Isahakia, CBS
Mrs. Mary Kundu, OGW
Mr. Joshua Ngoko
Mr. Joel Langat
Mr. Nehemia Odera
Mr. Jackson Lnagat
Mr. Vincent Nyangila
Ms. Ann Mbruru
Mr. Christopher Wamwea
Mr. Mwangi
Mr. Emmanuel A. Lubembe
Mr. Joshua N. Mwiranga
Mr. Rogers Hadao

- OFFICE OF THE PRIME MINISTER

– Assistant Minister
– Permanent Secretary
– Ag. CFO
– Snr. CFO
– Head A/CS
– Finance Office
– Finance Office
– Ag. Director, Efficiency Monitoring
– Ag. Director, HRD
– Deputy Director, PCD
– Deputy Inspector General, ISC
– Head, PSTD
– PPO, PSTD
– SDS

IN ATTENDANCE

John Francis Olunga

- MINISTRY OF FINANCE

– DCFO

PRELIMINARY

The chair called the meeting to order. The agenda of the day was adopted. After the prayers were held the Chairman welcomed the Minister and his team to the meeting.

MIN. NO. 102/2010 : PRESENTATION ON THE ESTIMATES OF THE OFFICE OF THE PRIME MINISTER

The Minister informed the Committee on the Vision, Mission, Context and Strategy for Budget intervention of the Office. Furthermore he explained the mandate of the Prime Minister as per the National Accord and Reconciliation Act 2008.

Members heard that the budget allocations sought to address full operationalization of the new units brought on board that included;

- Strategy and Delivery Unit
- Policy Coordination Unit
- Prime Minister's Diary Unit
- Cabinet Affairs Committee Unit

which have the overall objective of "Linking up Government for improved service delivery".

The Minister took the Members through the figures for the previous year. Of these, the amount for development spent totalled to Kshs. 1,512,157,155 which was 96.4% Expenditure Performance. The total funds provided for development were Kshs. 293,160,309 which was 74.7% of the Approved Estimates. The net estimate of the Office of The Prime Minister for 2010/2011 amounted to Kshs. 1,692,043,500 reflecting a net increase of Kshs 138,243,500. However this was Kshs. 334.9 million short of the required amount.

Under Head 024, sub head 0000 there was a deficit of Kshs. 32,000,000 which was required to purchase motor vehicles as well as Kshs. 108,370,500 which was required under sub head 0012 to cater for extra funding of core activities such as Performance Contracting and the Strategic Plan. As regards Human Resource Management, Personal Emoluments (Vote 48), the amount approved by the Ministry of Public Service was Kshs. 377 million, whereas the allocation made was Kshs. 365 million, therefore leaving a gap of Kshs. 12 million.

Members were informed that with regard to the Development Vote the allocation on Routine maintenance of other assets was to put up a new roof which was blown off in the Former BP & Shell Building, where as the Kshs. 300 million requested for refurbishment was allocated only Kshs 244,300,000. Other routine maintenance was in relation to the partitioning and maintenance at their offices in NHIF Building.

However there were challenges on development especially where Government had shown no commitment to undertake unfinished projects in situations where donor(s) support had been withdrawn.

MIN. NO. 103/2010 : MATTERS ARISING FROM THE ESTIMATES

The Committee after hearing from the Minister and Permanent Secretary sought the following clarifications:

- Members asked why the extra funds of Kshs. 300 million was required where as Kshs. 800 million had already been given to cater for purchase of the building to House the Prime Minister's Office.
- Why they were paying rents of Kshs. 14 million and the Government had already purchased a whole building for them.
- How come there still are tenants at the new building and to whom are the rents being paid.
- Whether the amounts for travels are for the Prime Minister alone or also include the delegations and people who accompany him such as the Copenhagen Summit that included 300 delegates.
- What was the status of the Prime Minister's house in the development Vote
- Why are there funds allocated for Legal Fees whereas the Government has its lawyer in the form of the Attorney General.
- How come huge sums were being used to hire transport?
- Whether the books of accounts in the Office of the Prime Minister have balanced or they had pending bills.
- The amount allocated to hospitality was noted to be large and Members sought to know its importance.
- What the Kshs. 10 million for Confidential Expenditures was used for.

The Minister and his team of technocrats, together with the officer from treasury responded to the concerns raised by the Committee by informing Members that:


- The hospitality item was not what it seemed, and it was really the Committees, Taskforces and Conferences set up by the Prime Minister such as the Mau Task Force.
- Pending bills are not much and include water and electricity and other essentials.
- There are indeed tenants at the House purchased for the Office of the Prime Minister, who will exit as soon as their leases expire.
- The tenants do pay rent which is submitted to the Ministry of Housing, but the same has not been surrendered to the Office of the Prime Minister.
- The Confidential expenditure like in the Office of the President and the Office of the Vice President was essential for Intelligence gathering and security purposes.
- The amounts for car hire was for certain field duties that require off road vehicles which they do not have at their disposal and are forced to hire, as well as Helicopter hire for the Prime Minister.

- The legal fees include charges for arbitration in cases of commercial disputes as well as to settle suits from former employees.
- There were only 46 delegates who accompanied the Prime Minister to Copenhagen.
- On the purchase of the building, the entire amount was allocated to the Ministry of Housing, and the requested Kshs. 300 million is to refurbish and internally decorate the building.
- The foreign travels of the Prime Minister who represents the Country in International Conferences and Diplomatic trips had not been budgeted in the Ministry of Foreign Affairs vote, thus they were factored here.
- The funds allocated for the Prime Minister's private residence in Bondo and Nairobi were to secure the perimeter, as well as provide other security installations such as CCTV cameras and also houses for the guards.

The Committee noted with concern that the policy of the Treasury on restrictions over the purchase of motor vehicles should not be allowed to sabotage the operations of Government and that they should be facilitated in order to operate effectively

MIN. NO. 104/2010: ADJOURNMENT

There being no other business. The meeting was adjourned at two minutes past twelve O'clock to Monday 5th July 2010, the following week.

Signed: 
 Chairman..... Hon Fred Kapondi, MP Date. 20/7/2010.....

MINUTES OF THE 37TH SITTING OF THE DEPARTMENTAL COMMITTEE ON ADMINISTRATION AND NATIONAL SECURITY HELD ON MONDAY 5TH JULY, 2010 IN THE COMMITTEE ROOM, 2ND FLOOR, CONTINENTAL HOUSE, PARLIAMENT BUILDINGS AT 10.00 AM.

PRESENT

The Hon. Fred Kapondi Chesebe, MP – **(Chairman)**
The Hon. Peter Kiilu, MP – **(Vice Chairman)**
The Hon. Pollyins Ochieng', MP
The Hon. Raphael Letimalo, MP
The Hon. Danson Mungatana, MP
The Hon. John Ngata Kariuki, MP

ABSENT WITH APOLOGIES

The Hon. Cyprian Omollo, MP
The Hon. Maison Leshoomo, MP
The Hon. Mohammed Hussein Ali, MP
The Hon. Nkoidila Ole Lankas, MP

IN ATTENDANCE - **KENYA NATIONAL ASSEMBLY**

Mr. Daniel Mutunga - Second Clerk Assistant
Mr. Ahmad Kadhi - Third Clerk Assistant

IN ATTENDANCE - **MINISTRY OF STATE FOR PROVINCIAL ADMINISTRATION AND INTERNAL SECURITY**

Hon. (Prof.) George Saitoti, EGH, MP – Minister, Provincial Administration & Internal Security
Hon. Simeon Lesirma, MP – Assistant Minister
Mr. Francis Kimemia, CBS – Permanent Secretary
Mr. Mathew Iteere – Police Commissioner
Mr. Kinuthia Mbugua – Administration Police Commandant
Mr. V. G. Okioma – Secretary, Provincial Administration
Mr. J.M. Kirubi – Director, Finance
Ms. Jennifer Kimani – Director/Coordinator, NACADAA
Mr. J. Wambugu – CFO, Police
Mr. C.W. Kariuki – FO, OOP HQs
Mr. Andrew Rukaria – Government Printer
Mr. B.M. Kihia – OOP HQs
Mr. Peter W. Sichangi – C.I.D. HQs
Mr. Robert M. Kikwau – Deputy Secretary, C.I.D HQs
Mr. George R. Kamau – Accountant/C.I.D. HQs
Mr. Kaaria Marangu – Finance Officer, C.I.D
Mr. Simon Karanja – P/Econ., P.A. to Minister
Mr. C.M. Maithya – Deputy Secretary, OOP HQs

Ms Susan Maina	– Snr. Deputy Secretary, GSU
Mr. S.M. Laban	– Under Secretary, OOP HQs
Mr. John M. Njoroge	– Chief Economist, OOP HQs
Mr. Rashid	– I.T. Officer
Mr. Peter Thumbi	– SFO/ Treasury
Mr. Kariuki Kimemia	– PFO/Treasury
Ms. Peninah Gakuru	– FO/Treasury

PRELIMINARY

The Chairman called the meeting to order at 10 am. The meeting started with prayers.

MIN. NO. 105/2010 : CONFIRMATION OF MINUTES OF PREVIOUS SITTING

Confirmation of the minutes of the previous sitting was deferred to the next meeting.

MIN. NO. 106/2010: MINISTRY OF STATE FOR PROVINCIAL ADMINISTRATION AND INTERNAL SECURITY

Papers laid

- i) 2008/2009 – 2012/2013 Strategic Plan
- ii) District disaggregated Budgets

The Minister made his presentation before the Committee highlighting key areas related to funding by treasury. He informed the Committee that:

The Ministry comprises Provincial Administration, Kenya Police (including GSU and CID), Administration Police, Government Press and NACADAA. The Ministry performs the following core functions:

- Promotion of statehood and nationhood.
- Organization and coordination of Government at the grassroots level
- Maintenance of law and order.
- Maintenance of national and international boundaries.
- Peace building and conflict management between communities.
- Identification of persons for registration.
- Printing and distribution of Government documents
- Campaign against drug and substance abuse.
- Maintenance of security roads and airstrips.

The Minister further informed the Committee that the Ministry is faced by several challenges which include:

- Insecurity and negative ethnicity.

The Minister said that the Ministry would strive to implement programmes outlined in the 2008/9 – 2012/13 Strategic Plan. These programmes include flagship projects under the national vision 2030 and specific Ministerial projects. The Vision 2030 flagship projects include:

- establishment of a forensic laboratory
- Installation of surveillance cameras in Nairobi, Mombasa, Nakuru and Kisumu.
- Police housing
- Border control points, security management.
- National security data centre

Specific Ministerial projects

MIN. NO. 107/2010: ISSUES RAISED BY THE COMMITTEE MEMBERS

The Committee Members sought to know:

- i) How much funds were lost in the printing of the proposed draft constitution copies that were apparently erroneous? Why the Government Printer had received a massive allocation this financial year.
- ii) Why funds were allocated to establish border points at Nadapal and Liboi while the Ministry of State for Immigration and Registration of Persons was also doing the same projects.
- iii) Why NACADAA had received an increment of Kshs. 100 million from last year's Kshs. 210 million while it was evident that drug and substance abuse was on the rise despite NACADAA's presence.
- iv) How many projects were completed from allocation of the last financial year?
- v) What was the Ministry's absorption capacity?
- vi) Why border control points were being manned by the administration police who were poorly armed when the army could effectively take up the duty of border control.
- vii) Whether NACADAA would think of posting coordinators to the district level to help fight/curb drug abuse.
- viii) Who are the beneficiaries of the item labelled confidential?
- ix) Whether any measures had been put into place to address the vacuum created for lack of recruitment of the police in the year.

Minister's Response:

In his response, the Minister informed the Committee that:

Kshs. 540,000 was lost during the printing of the 3,000 draft constitution copies that had errors. The 3,000 copies were eventually destroyed. The allocation to the Government Press was increased by Kshs. 800 million to finalize the printing of the proposed constitution.

The Ministry of State for Provincial Administration and Internal Security and the Ministry of State for Immigration and Registration of Persons were working together construct Nadapal and Liboi border points. Each Ministry had a key role to play in setting up the required infrastructure and therefore there was no conflict of interest in the two Ministries being involved in the projects or duplication.

NACADAA received an increment of about Kshs. 100 million from last year's allocation to increase its capacity in dealing with drug and substance related issues. The proposed law on Alcoholic drinks control shall also have a direct impact on the operations of NACADAA hence part of the finances were for laying the ground to operationalize the proposed law once it came into effect.

The Minister further told the Committee that several projects were completed from last year's allocation and that he would send a complete schedule of these projects to the Committee. Projects not funded by Treasury included Police reforms, recruitment of Police officers, and vision 2030 flagship projects (forensic laboratory, surveillance cameras, Police housing, border control points, national security data centre, etc.)

The Ministry's absorption capacity depended on funding from Treasury. For instance, as of 30th June, 2010, the Ministry had received Kshs. 37,708,400,000 against a request of Kshs. 41,653,800,000 being recurrent vote, while it received Kshs. 3,581,020,000 out of the expected 3,656,500,000 of the development fund. This left a shortfall of Kshs. 3.9 billion and Kshs. 75 million under the recurrent and development vote respectively. This shortfall implies that pending bills shall be carried forward to new financial year hence reducing activities to be funded in the year.

The Minister further said that the proposal to post Coordinators to the district level was a good proposal that the Ministry would pursue the idea to have it implemented.

The Minister further informed the Committee the Committee that the Administration Police were keeping vigil of border lines. The army would ordinarily be called upon to give backing to the Police if the situation demanded such action.

The Ministry had requested for Kshs. 1.7 billion for Police recruitment of 3,500 and 3,000 regular and administrative Police officers respectively. Lack of funding for this item will hinder the envisaged reforms and more so the UN recommended ratio of 1:450.

MIN. NO. 108/2010: ADJOURNMENT

The Committee Chairman thanked the Minister and his team for appearing before the Committee to defend their budget and assured him that the Committee would strive to ensure that the Ministry got more allocations in future.

The Minister assured the Committee Members that he would be involved in the budget making process to ensure that all allocations were justifiable instead of leaving the process to technocrats.

There being no further business, the meeting was adjourned at fifty minutes after 12 O'clock. The next meeting with the Public Service Commission would be held on Tuesday June 29, 2010.



Signed: Hon Fred Kaponda, MP Date 20/7/2010
Chairman.....

MINUTES OF THE 38TH SITTING OF THE DEPARTMENTAL COMMITTEE ON ADMINISTRATION AND NATIONAL SECURITY HELD ON THURSDAY 8TH JULY, 2010 IN THE LIBRARY, 1ST FLOOR, CONTINENTAL HOUSE, PARLIAMENT BUILDINGS AT 10.30 AM.

PRESENT

The Hon. Fred Kapondi Chesebe, MP – **(CHAIRPERSON)**
The Hon. Peter Kiilu, MP – **(VICE - CHAIRPERSON)**
The Hon. Danson Mungatana, MP
The Hon. Cyprian Omollo, MP
The Hon. Maison Leshoomo, MP
The Hon. John Ngata Kariuki, MP

ABSENT WITH APOLOGIES

The Hon. Raphael Letimalo, MP
The Hon. Nkoidila Ole Lankas, MP
The Hon. Mohammed Hussein Ali, MP

IN ATTENDANCE - **KENYA NATIONAL ASSEMBLY**

Mr. Daniel Mutunga - Second Clerk Assitant
Mr. Ahmad Kadhi - Third Clerk Assistant

IN ATTENDANCE – MINISTRY OF STATE FOR PUBLIC SERVICE

The Hon. Dalmas Otieno, EGH, MP – Minister
Mr. Titus Ndambuki – Permanent Secretary
Ms. Grace Otieno – CEO/Secretary, PPSRRB
Ms. Njoki Kahiga – Director, Human Resource
Ms. Alice Mutia – Secretary, Human Resource

IN ATTENDANCE – MINISTRY OF FINANCE

Mr. Okello K'Ojwang – Chief Finance Officer
Mr. Waweru Kamau – Chief Economist
Mr. Geoffrey Obonyo – Economist
Mr. Felix Oulo – Finance Officer

PRELIMINARY

The meeting was called to order. After prayers the chair welcomed the team from the ministries, and introduced to them the committee and secretariat. He then invited the minister to do the same. The minister introduced his team to the committee.

MIN. NO. 109/2010 : PRESENTATION ON THE ESTIMATES OF THE MINISTRY OF STATE FOR PUBLIC SERVICE

The minister took the Members through a presentation which started by introducing the Members through the Background, Vision, Mission, Mandate and strategic objectives of the Ministry with the overall policy objective being to position the ministry to play its role in the attainment of Kenya vision 2030 objectives.

The Committee was informed that the Key programmes in the ministry included:

1. Training and capacity Building, under which there falls the following: the Government training institute – which requires Kshs. 500 Million to develop. The Training Revolving Fund Which requires Kshs. 200 Million but allocated Kshs. 96,379,360 and the Kenya School of Government.
2. The Pay and Benefits Scheme under which the Commuter allowance of Kshs 5.5 Billion which was not provided as well as the Kshs. 3.7 Billion Hardship allowance and Medical insurance of 4.8 Billion. The Job Evaluation programme was allocated Kshs 18 million whereas Kshs. 40 Million was the required amount, while the Public service pension scheme got Kshs. 4 Million.
3. As regards Human Resource Management the ministry requires Kshs. 24.6 Million for the Payroll and Human Resource Management System which was not allocated as well as funds for the Recruitment and Personnel Emolument Budgeting.
4. Under the GOK/GOSS Technical Assistance Programmes the Allocation was Kshs. 150 Million. The Conference of African Ministers for Public/Civil Service was allocated Kshs. 60 Million leaving a shortfall of Kshs. 10 Million.

MIN. NO. 110/2010 : MATTERS ARISING FROM THE PRESENTATION

The Committee raised the following queries:

- Whether the Ministry had any outstanding bills
- How the funds allocated for feasibility studies of the GTI's had been utilised
- What recommendations or interventions the ministry would like the Committee to undertake in assisting the Ministry
- How technical assistance to the Government of Southern Sudan is beneficial to Kenya
- The absorption capacity of the Ministry

- What steps the ministry had taken to ensure the grabbed land of the Mombasa GTI had been recovered.

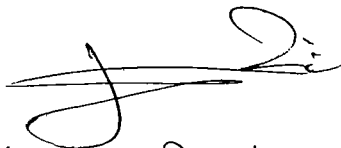
The Members were informed the following in response to the above

- As at 30th June 2010, all pending bills had been cleared.
- the Kshs. % million allocated to the GTI was for Feasibility studies which was paid to a consultant who had since completed the report
- There should be an online system similar to the Nairobi Stock Exchange in which all pre qualified suppliers are listed and Ministries could just get supplies with the click a button to stem the long procurement bottlenecks
- There have been numerous benefits as the monies paid to assist the GOSS is consumed locally and professionals are also taken as consultants to the country which is export of Human Resource.
- The absorption capacity is almost perfect and all projects are up to date.
- The grabbed property had been repossessed and the ministry had consulted the Attorney General and would be issued with a Title Deed in due course.

Members expressed concern as to the allowances such as Hardship and Commuter, that were not provided for in the 2010/2011 Estimates and resolved to have a follow up meeting with the Minister of State for Public Service and The Ministry of Finance as the information provided by the Treasury Officers present did not satisfy the Committee.

MIN. NO. 111/2010: ADJOURNMENT

The meeting was adjourned at forty five minutes past eleven O'clock.



Signed: Hon Fred Kapondi, MP Date 20/7/2010
 Chairman.....

MINUTES OF THE 39TH SITTING OF THE DEPARTMENTAL COMMITTEE ON ADMINISTRATION AND NATIONAL SECURITY HELD ON MONDAY 12TH JULY, 2010 IN THE COMMITTEE ROOM, 2ND FLOOR, CONTINENTAL HOUSE, PARLIAMENT BUILDINGS AT 10.00 AM.

PRESENT

The Hon. Fred Kapondi Chesebe, MP – **(Chairman)**
The Hon. Peter Kiilu, MP – **(Vice Chairman)**
The Hon. Danson Mungatana, MP
The Hon. John Ngata Kariuki, MP

ABSENT WITH APOLOGIES

The Hon. Cyprian Omollo, MP
The Hon. Pollyins Ochieng', MP
The Hon. Mohammed Hussein Ali, MP

ABSENT

The Hon. Raphael Letimalo, MP
The Hon. Maison Leshoomo, MP
The Hon. Nkoidila Ole Lankas, MP

IN ATTENDANCE - **KENYA NATIONAL ASSEMBLY**

Mr. Daniel Mutunga - Second Clerk Assistant

IN ATTENDANCE - **CABINET OFFICE**

Mr. Samuel M. Mwale, MBS	- Principal Administrative Secretary
Mrs. J.W. Hanjari, OGW	- Cabinet Office
Mr. B.I. Otunga	- Cabinet Office
Mr. W. Karari	- Cabinet Office
Mr. Peter Thumbi	- SFO/ Treasury
Mr. Kariuki Kimemia	- PFO/Treasury
Ms. Peninah Gakuru	- FO/Treasury

PRELIMINARY

The Chairman called the meeting to order at 10 am. The meeting started with prayers.

MIN. NO. 112/2010 : CONFIRMATION OF MINUTES OF PREVIOUS SITTING

Confirmation of the minutes of the previous sitting was deferred to the next meeting.

MIN. NO. 113/2010: MEETING WITH THE CABINET OFFICE

Papers laid

- i) 2008 – 2012 Cabinet Affairs Strategic Plan
- ii) 2010 – 2011 Printed Estimates for Cabinet Office

The Principal Administrative Secretary presented the budget estimates for Cabinet Office to the Committee. During his presentation, he informed the Members that:

The Cabinet office has the mandate to organize and coordinate Government business. This includes the National Economic and Social Council, the Government Spokesman, State Corporations, etc.

The functions of Cabinet Office is to organize and facilitate of Government business, policy advisory on the management of State Corporations, policy development and advisory on Social economic matters, promotion of e-Government in the Public sector, coordination of public communications and promotion of Kenya /Southern Sudan partnership.

During the allocations for 2010/2011 financial year, Cabinet Office sought and received Kshs. 1,613,840,000. For Recurrent expenditure, the Office was allocated Kshs. 809,440,000 while Kshs. 804,400,000 was allocated to the Development expenditure. The Office aimed to collect Kshs. 500,000 as Appropriations-in-Aid. Also a grant amounting to Kshs. 600,000,000 from China and Kshs. 17,000,000 from other various International Organizations (UNDP) was expected to aid the Development vote.

The above funds shall be used by the Directorate of e-Government for computerization of Ministries and capacity building National Economic and Social Council. The Government would release Kshs. 100 million to the disabled persons of Kenya to facilitate their recurrent operations. Kshs. 27 million shall be used for office refurbishment while Kshs. 60.4 million shall be spend by the Directorate of e-Government for ICT networking and purchase of computers and software.

The Secretary further informed the Committee that allocations for the Recurrent vote has been declining over the years unlike the Development vote that has been receiving boosts from donors. The previous Commissions of Inquiry of 2008/2009 took a big chunk of the Recurrent vote. The vote further decreased when some departments were moved to the Office of the Prime Minister. The recent reductions are attributed to harsh economic times.

The Committee heard that the Cabinet Office's absorption capacity was approximately 90% for the Recurrent vote while it stood at about 62% for the Development vote due to partial absorption of donor funds in 2008/2009 F/Y.

The Secretary also informed the Committee that the allocations over the years had assisted in implementing some of the programmes outlined in the Office's Strategic Plan which has led to significant accomplishments.

MIN. NO. 114/2010: ISSUES RAISED BY THE COMMITTEE MEMBERS

The Committee Members sought to know:

- i) Whether the Cabinet had any pending bills of Kshs. 2.1 million as was indicated by the Controller and Auditor General's report of 2007/2008. What is the status of imprest surrender which showed an outstanding amount of Kshs. 400,000?
- ii) There were plans to establish another office of the Government Spokesperson in Mombasa in the 2009/2010 F/Y. What is the status of the project at the moment?

- iii) The allocation on Administration of statutory benefits to retired President - head 741 services for domestic travel and subsistence, some offices such as the Prime Minister's were reasonably high while that of the retired President was too little. What was the rationale for this kind of discrepancy?
- iv) How often did the President visit the State Lodges in Sagana, Eldoret, Rumuruti, Kisumu and Mtito Andei. Are these Lodges properly utilised and if not, why can't they be converted into Government Training Institutes considering that in this era of technological advancement, communication and movement has been made extremely easy.
- v) Why large amounts of funds were being spend each year for the same buildings.

Secretary's Response:

In his response, the Secretary informed the Committee that:

The Office did not have pending bills. Bills carried over from 2009/2010 F/Y have been cleared. The Office is also recovering imprest of about Kshs. 400,000 being deducted from the staff salaries.

The planned Public Communications Office in Mombasa was at an advanced stage. It had staff in place. Equipment and furnishing was still going on and soon the Office shall be operational. The success of the Office in Mombasa shall determine whether other Offices could be opened in the major towns.

The small allocation to former President's domestic travel was done inadvertently and would be rectified.

The Secretary further informed the Committee that State Houses and Lodges had specific roles to play for the Head of State such as accommodation, meetings and ceremonies and private audience with Presidential guests. Hence the State Lodges were essential for posterity.

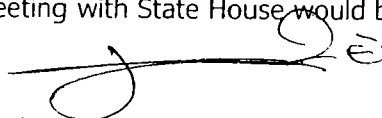
Refurbishments were done every year on buildings to maintain them. The 2009/2010 allocations were to partition offices for staff in line with the open space policy aimed at reducing corruption, reduce bills on rent and make ICT interconnection easy.

MIN. NO. 115/2010: ADJOURNMENT

The Committee Chairman thanked the Secretary and his team for appearing before the Committee to defend Cabinet Office's budget.

There being no further business, the meeting was adjourned at twenty minutes after 12 O'clock. The next meeting with State House would be held on Tuesday July 13, 2010.

Signed:
Chairman


 Hon. Fred Kapareli, MP Date 20/7/2010

MINUTES OF THE 40TH SITTING OF THE DEPARTMENTAL COMMITTEE ON ADMINISTRATION AND NATIONAL SECURITY HELD ON TUESDAY 13TH JULY, 2010 IN THE COMMITTEE ROOM, 2ND FLOOR, CONTINENTAL HOUSE, PARLIAMENT BUILDINGS AT 10.00 AM.

PRESENT

The Hon. Fred Kapondi Chesebe, MP – **(Chairman)**
The Hon. Peter Kiilu, MP – **(Vice Chairman)**
The Hon. Danson Mungatana, MP
The Hon. Pollyins Ochieng', MP
The Hon. Raphael Letimalo, MP

ABSENT WITH APOLOGIES

The Hon. Cyprian Omollo, MP
The Hon. Mohammed Hussein Ali, MP

ABSENT

The Hon. Maison Leshoomo, MP
The Hon. Nkoidila Ole Lankas, MP

IN ATTENDANCE - **KENYA NATIONAL ASSEMBLY**

Mr. Daniel Mutunga - Second Clerk Assistant

IN ATTENDANCE - **STATE HOUSE**

Dr. Nelson Githinji - Comptroller
Mr. E.T. Mwethi - Ag. Snr. Principal Comptroller
Mr. J.M. Munyoki - Snr. Principal Finance Officer
Mr. Peter Thumbi - SFO/ Treasury
Mr. Kariuki Kimemia - PFO/Treasury
Ms. Peninah Gakuru - FO/Treasury

PRELIMINARY

The Chairman called the meeting to order at 10 am. The meeting started with prayers.

MIN. NO. 116/2010 : CONFIRMATION OF MINUTES OF PREVIOUS SITTING

Confirmation of the minutes of the previous sitting was deferred to the next meeting.

MIN. NO. 117/2010: MEETING WITH THE STATE HOUSE

Papers laid

- i) 2008 – 2012 Strategic Plan
- ii) 2010 – 2011 Printed Estimates for State House

The Comptroller took the Committee Members through the budget presentation for State House. During his presentation, he informed the Members that:

State House is a self accounting Department under the Office of the President. It is responsible for maintenance and management of all State Houses and Lodges for purposes of providing an enabling environment for the Presidency to conduct State functions.

The Department performs the following functions:

- i) Creation of an aesthetic environment and landscape around State Houses and Lodges
- ii) Provision of advisory services to the Presidency
- iii) Improvement of infrastructure at State House and Lodges
- iv) Improve hospitality services at State Houses and Lodges to internationally recognized VVIP standards
- v) Security of State Houses and Lodges
- vi) Enhanced human resource capacity
- vii) Modernize service delivery
- viii) Mainstreaming cross cutting issues

On budgetary allocations, State House received Kshs. 814 million for recurrent vote and Kshs. 266 million under the Development vote for the 2010/2011 F/Y. These funds, the Comptroller said, were not enough to fund all the operational and maintenance expenses. State house received less funds than it did last year i.e. Kshs. 814 million compared to last year's Kshs. 964 million. The Kshs. 266 million development funds are inadequate thus there will be no new projects this financial year.

The Comptroller further said that due to budgetary constraints, some planned new projects would not be funded. These were:

- Purchase of a video automation equipment for the Presidential Press Service
- Erection of a 6 car park canopy at the VIP parking in Nairobi and Mombasa State Houses.
- Complete overhaul of Nairobi State House Old Wing
- Complete overhaul of Mombasa State House roof
- Erection of a perimeter fence at State Lodge Cherangani
- Construction of a new State Lodge in Kisumu

The Comptroller further informed the Committee that the Absorption Capacity stood at 99 % for the 2009/2010 F/Y.

The Comptroller highlighted the major challenges facing State House which were:

- Inadequate human resource in many of the Departments
- Long and cumbersome procurement processes that led to delay of implementation of projects.
- Age of State Houses and Lodges which has led to a lot of money being spent in their continuous rehabilitation and refurbishing.

MIN. NO. 118/2010: ISSUES RAISED BY THE COMMITTEE MEMBERS

The Committee Members sought to know:

- i) Why refurbishment of Mombasa State Lodge was appearing both in the development and recurrent expenditure. Why huge amounts were allocated to refurbishment of these buildings.
- ii) Whether the huge allocations to the State Houses and Lodges was justified given that the President rarely visits these places. Also in this era of fast communication

and transport, are the costs really warranted? Why not consider turning the unutilized lodges into Government Training Institutes.

- iii) What materials were to be used in the construction of the proposed car park canopy? Was the canopy going to be permanent or temporary?
- iv) Why money (Kshs. 4 million) was set aside for training when the Public Service Commission receives such allocations for training of civil servants.
- v) What 'other operating expenses' whose allocation was Kshs. 80 million, referred to.
- vi) Whether there was a distinct line between the President's state expenses and personal use.
- vii) What a secretary, a senior executive, drivers and security had to do with policy analysis and research.

Comptroller's Response:

The Comptroller informed the Committee that:

Refurbishment was appearing in both recurrent and development because the buildings keep on degenerating and therefore there was need to have a recurrent fund to ensure that repairs are done frequently and on time. The repairs are not major hence funds could easily be sourced from the recurrent vote. The costs for refurbishment are justified due to the sheer size of the buildings and work involves consultants.

The Comptroller further informed the Committee that the existence of State Houses and Lodges was justified given the important role they played in facilitating Presidential functions. The only challenge that needed to be addressed was how to reduce the colossal sums used in their refurbishments every year.

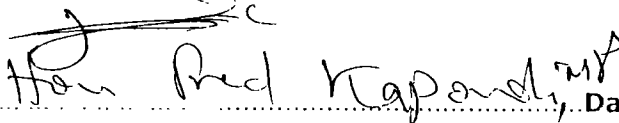
The proposed canopy, the Comptroller said, was going to be permanent and it was shielding VIP vehicles from harsh weather conditions. The project was not a priority though.

The training budget was necessary in order to enable State House staff to undergo training beyond what was being offered by Public Service Commission. These trainings are not projected in the overall PSCK but usually come mid-stream and are usually short term.

MIN. NO. 119/2010: ADJOURNMENT

The Committee Chairman thanked the Comptroller for appearing before the Committee and for his candidness in addressing issues raised by the Committee Members.

There being no further business, the meeting was adjourned at twenty minutes after 12 O'clock. The next meeting with the Office of the Vice President and Ministry of Home Affairs would be held on Thursday July 15, 2010.

Signed: 
Chairman Date 11/08/2010

MINUTES OF THE 41ST SITTING OF THE DEPARTMENTAL COMMITTEE ON ADMINISTRATION AND NATIONAL SECURITY HELD ON THURSDAY 15TH JULY, 2010 IN THE COMMITTEE ROOM, 5TH FLOOR, CONTINENTAL HOUSE, PARLIAMENT BUILDINGS AT 10.00 AM.

PRESENT

The Hon. Fred Kapondi Chesebe, MP – (Chairperson)
The Hon. Peter Kiilu, MP – (Vice - Chairperson)
The Hon. Danson Mungatana, MP
The Hon. Cyprian Omollo, MP
The Hon. Pollyins Ochieng', MP

ABSENT WITH APOLOGIES

The Hon. Raphael Letimalo, MP
The Hon. Maison Leshoomo, MP
The Hon. John Ngata Kariuki, MP
The Hon. Nkoidila Ole Lankas, MP
The Hon. Mohammed Hussein Ali, MP

IN ATTENDANCE - **KENYA NATIONAL ASSEMBLY**

Mr. Daniel Mutunga - Second Clerk Assistant
Mr. Ahmad Kadhi - Third Clerk Assistant
Mr. Fredrick Muthengi - Budget Officer

IN ATTENDANCE - **OFFICE OF THE VICE PRESIDENT AND MINISTRY OF HOME AFFAIRS**

The Hon. Beatrice Kones, MP - Assistant Minister
Dr. Ludeki Chweya, CBS - Permanent Secretary
Mr. Nakahali Wapembe - SDS
Mr. Isaya Osugo - Commissioner of Prisons
Mr. John K. Matheri - Deputy Commissioner of Prisons
Ms. Jane Waikenda - Administrative Secretary, Prisons
Mr. Shadrack K. Kavutai - Chief Probation Officer, MOHA
Mr. Amos Kwase - Director, Betting Control
Ms. Esther Kinama - Chief Economist
Mr. Isaac Murimi - Assistant Accountant General

IN ATTENDANCE - **MINISTRY OF FINANCE**

Mr. Nyamasyo Ndola - Budget Officer

PRELIMINARY

The Chairperson called the meeting to order. Thereafter the meeting started with prayers. The Chairman expressed the Committee's displeasure to the Minister whose office had twice postponed meetings with the Committee. Nevertheless the Chair gave the Minister the opportunity to make the presentation.

MIN. NO. 120/2010 : PRESENTATION OF THE ESTIMATES OF THE OFFICE OF THE VICE PRESIDENT AND MINISTRY OF HOME AFFAIRS

The Minister informed the Committee that there are four departments under the Ministry, namely;

1. The Kenya Prisons Service
2. Probation and Aftercare Services
3. Betting Control and Licensing Board and
4. Support Services

The Departments budgets fall under three programmes and six sub programmes in compliance with the Programme Based Budgeting (PBB) guidelines. The programmes were; Policy Management and Support Services to the Office of the Vice President and Ministry of Home Affairs, Correctional Services, Betting and Lottery Services.

Members heard that the Ministry prepared the 2010/2011 budget against the backdrop of deepening reforms in the correctional services and gaming industry as per the 2008 Madoka report that was adopted by Parliament and the Ministry. The total Budget for implementation of the Madoka report was Kshs. 73.3 billion to be phased over 5 years.

The Committee was informed that the Printed Estimates 2010/2011 provide for an additional Kshs. 184.5 million over the previous year for Recurrent and Kshs. 352 million for development to cater for Personnel Emolument and reform initiatives respectively. However the Estimates still fell short of the resource requirements. Further, Members heard that the total Appropriations-in-Aid collected was Kshs. 106,388,372.40 which was a 1.5% increase.

As regards the expenditure of 2009/2010, the Ministry realised 98% of the Recurrent vote and 55.7% of the Development vote. On recurrent expenditure there were under provisions of 118 million for electricity and 700 million for food and rations. Furthermore Head 240 (allocation for Vice President's Press unit and Household Services) was inadequate as H.E. the Vice President had been called upon several times to represent H.E. the President at various local and international forums, and that had not been factored into the budget. It was pointed out that the under absorption of the Development vote was due to the lengthy procurement processes and delays in issue of payment certificates by Ministry of Public Works.

It was brought to the attention of the Committee that the major areas not provided for include the establishment of a National Lottery at Kshs. 600 million but could not be accommodated in the sector ceilings even after Cabinet approval as well as the revitalisation of Prison industries. The budget estimates had covered all other key operational areas of the Ministry though the allocations were not adequate to fully provide for the planned activities. On the issue of staff welfare and housing, the Kshs. 500 million per year was inadequate as it would take very many years to complete the required 14,500 units.

MIN. NO. 121/2010 : ISSUES RAISED BY THE COMMITTEE MEMBERS

Members raised the following queries;

- How many projects were initiated and completed during the last financial year?
- Where do funds for domestic travel go to?
- What solutions or proposals does the Ministry have to change legislation over lengthy procurement procedures?
- How far back in years do the pending bills stretch and what were they incurred for?
- Whether the prisons still practice agriculture and where does the produce go.
- What was the status of the Eldoret Prison's houses construction after the contractor abandoned the project?
- How does the Ministry continue getting supplies with pending bills of huge amounts still owed to the suppliers?
- Why the vote on training appears repeatedly throughout the estimates.
- What was the justification for increasing funds for hospitality whereas warders do not have humane housing facilities?
- Why the vote head on Parliamentary Government Business Leader exists and if H.E. the Vice-President is paid allowances through the same vote item.
- What subscriptions are paid for and what is their importance.
- Whether the Ministry has a confidential vote and what is its use.
- What the vote head on "other services" means.

The responses to the concerns of the Committee were as follows;

- The pending bills were for the Financial Year 2008/2009 and part of those bills were internal bills for the farm produce consumed while others were for electricity.
- A revolving fund was set up by the Government which started at Kshs. 14 million and now stands at Kshs. 200 million.
- Several housing projects had been started in the year 2005 and were taking place in phases, a full report on the started and completed projects would be sent to the Committee Secretariat.
- The Eldoret project was under the supervision of the Ministry of Housing who had the details on the same. The project had been revived and was now on-going.

- The Ministry is not represented in the District Tender Committee therefore it makes it hard for it to negotiate for fair prices for supplies. Amendments to the legislation with the concurrence of the Committee are necessary to avoid the Ministry being held at ransom by suppliers with inflated prices merely due to the pending bills.
- Training is a staff requirement under the Public service and that each department has its own training needs which are specific to that line of work and are budgeted therein.
- The large figure under hospitality is to cater for the Public Service Week.
- The Ministry subscribes to various organisations both regional and International. Benefits of this membership include information sharing and learning best practices as well as grants for research and development projects.
- A confidential vote was allocated to assist in intelligence gathering to help get information that could help avert calamities as well as prevent other security breaches in the prisons.
- "Other services" include bank charges, contracted guards, cleaning services and professionals contracted on consultation services.
- As regards the Leader of Government Business, the Presidential Circular number 1 of 2008 places the department in the Office of the Vice President, and the funds are used to pay the permanent employees in that office excluding H.E. the Vice President.
- The domestic travels were used to pay for transport of officers within the country.

In conclusion the members were informed that the Ministry was in the process of reviving stalled projects and cutting the lengthy procurement processes of Ministry of works by going into Public-Private Partnership arrangements and also through the implementations of the Rapid Results Initiative (RRI).

The Chairman requested that the reports on status projects showing cost per unit and completion stage be forwarded to the secretariat the as soon as they were ready.

MIN. NO.122 /2010: ADJOURNMENT

The meeting was adjourned at thirty two minutes past one O'clock.



Signed:
 Chairman..... Hon Fred Kapondji MP Date..... 11/08/2010.....

MINUTES OF THE 42ND SITTING OF THE DEPARTMENTAL COMMITTEE ON ADMINISTRATION AND NATIONAL SECURITY HELD ON TUESDAY 20TH JULY, 2010 IN THE COMMITTEE ROOM, 5TH FLOOR, CONTINENTAL HOUSE, PARLIAMENT BUILDINGS AT 10.00 AM.

PRESENT

The Hon. Danson Mungatana, MP – (Ag. Chairman)
The Hon. Maison Leshoomo, MP
The Hon. John Ngata Kariuki, MP
The Hon. Mohammed Hussein Ali, MP

ABSENT WITH APOLOGIES

The Hon. Fred Kapondi Chesebe, MP – (Chairman)
The Hon. Peter Kiilu, MP – (Vice - Chairman)
The Hon. Cyprian Omollo, MP
The Hon. Pollyins Ochieng', MP

ABSENT

The Hon. Raphael Letimalo, MP
The Hon. Nkoidila Ole Lankas, MP

IN ATTENDANCE - **KENYA NATIONAL ASSEMBLY**

Mr. Daniel Mutunga - Second Clerk Assistant
Mr. Ahmad Kadhi - Third Clerk Assistant

PRELIMINARY

The Acting Chairman called the meeting to order. Thereafter the meeting started with prayers followed by adoption of the agenda of the day.

MIN. NO. 123/2010 : CONFIRMATION OF MINUTES OF THE PREVIOUS SITTINGS

Minutes of the 33rd Sitting were proposed by The Hon. Mohammed Hussein Ali, MP and seconded by The Hon. Danson Mungatana, MP and thereafter confirmed as the true proceedings of that Sitting.

Minutes of the 34th Sitting were proposed by The Hon. John Ngata Kariuki, MP and seconded by The Hon. Danson Mungatana, MP and thereafter confirmed as the true proceedings of that Sitting.

Minutes of the 35th Sitting were proposed by the Hon. Maison Leshoomo, MP and seconded by the Hon. Danson Mungatana, MP and thereafter confirmed as the true proceedings of that Meeting.

Minutes of the 36th Sitting were proposed by the Hon. Maison Leshoomo, MP and seconded by The Hon. Danson Mungatana, MP and thereafter confirmed as the true proceedings that Sitting.

Minutes of the 37th Sitting were proposed by the Hon. John Ngata Kariuki, MP and seconded by the Hon. Danson Mungatana, MP and thereafter confirmed as the true proceedings of that Meeting.

Minutes of the 38th Sitting were proposed by the Hon. Maison Leshoomo, MP and seconded by the Hon. John Ngata Kariuki, MP and thereafter confirmed as the true proceedings of that Meeting.

Minutes of the 39th Sitting were proposed by the Hon. John Ngata Kariuki, MP and seconded by the Hon. Danson Mungatana, MP and thereafter confirmed as the true proceedings of that Sitting.

The confirmation of the minutes of the 40th Sitting and 41st Sitting were deferred to a later date.

MIN. NO. 124/2010 : MATTERS ARISING

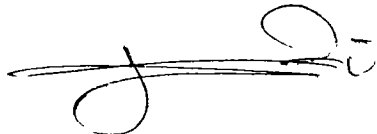
There were no matters arising.

MIN. NO.125/2010 : CONSIDERATION AND ADOPTION OF THE REPORT ON THE EXAMINATION OF THE 2010/2011 ESTIMATES

The Committee Members observed that they did not have the requisite majority of six Members to adopt the report. It was therefore resolved that another meeting be held at a later date.

MIN. NO. 126/2010: ADJOURNMENT

The meeting was adjourned at seven minutes past eleven O'clock to Thursday 22nd July, 2010 at 10 am.



Signed:

Chairman

Hon Fred Kapundi, MP Date 11/08/2010

MINUTES OF THE 43RD SITTING OF THE DEPARTMENTAL COMMITTEE ON ADMINISTRATION AND NATIONAL SECURITY HELD ON THURSDAY 26TH JULY, 2010 IN THE COMMITTEE ROOM, 5TH FLOOR, CONTINENTAL HOUSE, PARLIAMENT BUILDINGS AT 3.00 PM.

PRESENT

The Hon. Fred Kapondi Chesebe, MP – **(Chairperson)**
The Hon. Raphael Letimalo, MP
The Hon. Maison Leshoomo, MP
The Hon. Mohammed Hussein Ali, MP

ABSENT WITH APOLOGIES

The Hon. Peter Kiilu, MP – **(Vice - Chairperson)**
The Hon. Nkoidila Ole Lankas, MP
The Hon. Cyprian Omollo, MP
The Hon. Pollyins Ochieng', MP
The Hon. Danson Mungatana, MP
The Hon. John Ngata Kariuki, MP

IN ATTENDANCE - **KENYA NATIONAL ASSEMBLY**

Mr. Daniel Mutunga - Second Clerk Assistant

PRELIMINARY

The Chairperson called the meeting to order. Thereafter prayers were said. The Chairman read through the items on the agenda of the day. The agenda was thereby adopted.

MIN. NO. 127/2010 : CONFIRMATION OF MINUTES OF PREVIOUS SITTINGS

Minutes of the 40th Sitting of the Committee were confirmed as the true proceedings of that Sitting. They were proposed by the Hon. Raphael Letimalo, MP and seconded by the Hon. Fred Kapondi, MP.

Confirmation of Minutes of the 41st and 42nd Sittings of the Committee was deferred to a later date.

MIN. NO. 128/2010 : MATTERS ARISING

There were no matters arising.

MIN. NO. 129/2010 : CONSIDERATION AND ADOPTION OF REPORT ON EXAMINATION OF 2010/2011 ESTIMATES

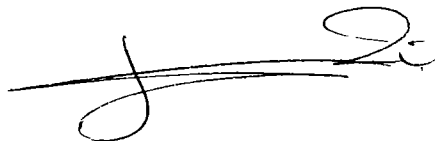
Members deliberated on the report and resolved;

- i) To invite the Minister of finance to clarify to the Committee over the issue of non-allocation of funds for the recruitment of police officers in the 2009/2010 financial year. Also, the Ministry of State for Provincial Administration and Internal Security did not have enough vehicles for the field officers were unable to fight crime effectively.
- ii) There was need to invite the Office of the Prime Minister again to shed more light on why the Ministry was spending colossal sums of money to refurbish BP and Shell House. The cost of refurbishment Kshs. 500 million this year almost equalled the cost of the building, which was Kshs. 700 million.
- iii) To visit the Mombasa State Lodge to find out that amounts allocated in the last financial year of Kshs. 100 million had been used prudently. The Committee expressed displeasure with the idea that State Houses and Lodges were protected areas and therefore the request to access these places was not easily forthcoming unless a process of clearance was adhered to. This should not be the case since these so called restricted areas were using public funds to operate and to be maintained and so it was imperative to check on the use of these funds.

Members noted that the Report ought to be tabled in the afternoon Sitting of the House. However, due to lack of the requisite majority six Members to adopt the Report on examination of 2010/2011 Estimates, the adoption was deferred to a date to be communicated later.

MIN. NO.130/2010: ADJOURNMENT

The meeting was adjourned at thirty minutes past three o'clock. The next meeting would be held in August after the Members came back from recess.



Signed:
Chairman..... Hon Fred Kapondi, MP Date..... 11/08/2010

MINUTES OF THE 44TH SITTING OF THE DEPARTMENTAL COMMITTEE ON ADMINISTRATION AND NATIONAL SECURITY HELD ON TUESDAY 10TH AUGUST, 2010 IN THE MEDIA CENTRE, PARLIAMENT BUILDINGS AT 10.00 AM.

PRESENT

The Hon. Fred Kapondi Chesebe, MP – **(Chairperson)**
The Hon. Peter Kiilu, MP – **(Vice - Chairperson)**
The Hon. John Ngata Kariuki, MP

ABSENT WITH APOLOGIES

The Hon. Cyprian Omollo, MP
The Hon. Mohammed Hussein Ali, MP
The Hon. Pollyins Ochieng', MP

ABSENT

The Hon. Danson Mungatana, MP
The Hon. Maison Leshoomo, MP
The Hon. Nkoidila Ole Lankas, MP
The Hon. Raphael Letimalo, MP

IN ATTENDANCE - **KENYA NATIONAL ASSEMBLY**

Mr. Daniel Mutunga - Second Clerk Assistant

PRELIMINARY

The Chairperson called the meeting to order at 10 am. Prayers were said thereafter. The Chairman read through the items on the agenda of the day. The agenda was thereby adopted.

MIN. NO. 131/2010 : CONFIRMATION OF MINUTES OF PREVIOUS SITTINGS

Minutes of the 41st Meeting of the Committee were confirmed as the true proceedings of that Sitting. They were proposed by the Hon. Peter Kiilu, MP and seconded by the Hon. Fred Kapondi, MP.

Confirmation of Minutes of the 42nd and 43rd Sittings of the Committee was deferred to a later date.

MIN. NO. 132/2010 : MATTERS ARISING

There were no matters arising.

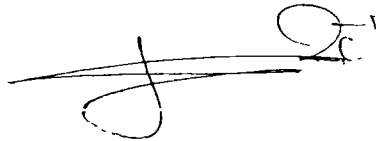
MIN. NO. 133/2010 : ADOPTION OF REPORT ON EXAMINATION OF 2010/2011 ESTIMATES

Members noted that they had read through the report and were satisfied that all issues had been captured satisfactorily. The only thing remaining was to adopt the report for laying in the House as soon as possible.

However, due to lack of the requisite majority six Members to adopt the Report on examination of 2010/2011 Estimates, the adoption was deferred to Wednesday, August 11, 2010 at 11am.

MIN. NO.134/2010: ADJOURNMENT

The meeting was adjourned at eleven O'clock. The next meeting would be held on Wednesday August 11, 2010 at 11 am in the Media Centre, Parliament Buildings.



Signed:

Chairman

Hon. Fred Kaprielian, M.P. Date 11/08/2010

MINUTES OF THE 45TH SITTING OF THE DEPARTMENTAL COMMITTEE ON ADMINISTRATION AND NATIONAL SECURITY HELD ON WEDNESDAY 11TH AUGUST, 2010 IN THE SMALL DINING ROOM, PARLIAMENT BUILDINGS AT 11.00 AM.

PRESENT

The Hon. Fred Kapondi Chesebe, MP – **(Chairperson)**
The Hon. Peter Kiilu, MP – **(Vice - Chairperson)**
The Hon. Cyprian Omollo, MP
The Hon. Maison Leshoomo, MP
The Hon. John Ngata Kariuki, MP
The Hon. Pollyins Ochieng', MP
The Hon. Raphael Letimalo, MP
The Hon. Mohammed Hussein Ali, MP

ABSENT

The Hon. Nkoidila Ole Lankas, MP
The Hon. Danson Mungatana, MP

IN ATTENDANCE - **KENYA NATIONAL ASSEMBLY**

Mr. Daniel Mutunga - Second Clerk Assistant
Mr. Ahmad Kadhi - Third Clerk Assistant

PRELIMINARY

The Chairman called the meeting to order. After prayers, the Chairman read through the agenda of the day which was then adopted.

MIN. NO. 135/2010 : CONFIRMATION OF MINUTES OF THE PREVIOUS SITTINGS

Minutes of the 42nd Sitting were proposed by the Hon. John Ngata Kariuki, MP and seconded by the Hon. Mohammed Hussein Ali, MP and confirmed as true proceedings of that Sitting.

Minutes of the 43rd Sitting were proposed by the Hon. Mohammed Hussein Ali, MP and seconded by the Hon. Raphael Letimalo, MP, and confirmed as true proceedings of that Sitting.

Minutes of the 44th Sitting were proposed by The Hon. Peter Kiilu, MP and seconded by The Hon. John Ngata Kariuki, MP and confirmed as true proceedings of that Sitting.

MIN. NO. 136/2010 : MATTERS ARISING

Members expressed concern over the status of the proposed Residence of the Vice President which continued to receive funds each financial year but it was still under construction after the inauguration of the project several years ago. The Committee resolved to undertake an inspection tour of the site to appraise itself with the status of the project.

Members also proposed to inspect the Office of the Prime Minister which was still being refurbished to appraise itself with the status of the project completion and whether the huge amounts totalling to Kshs. 500 million allocated for refurbishment during this financial year were being utilized prudently.

As regards the State lodges, Members were informed that during the Budget scrutiny of State House, the Comptroller indicated that the Committee was welcome to tour the State lodges with prior written consent from his office. Therefore the Committee resolved to tour the Mombasa State Lodge to inspect and report to the House how Kshs. 100 million allocated in 2009/2010 financial year for refurbishment of the Lodge had been utilised.

MIN. NO. 137/2010 : CONSIDERATION AND ADOPTION OF THE REPORT ON EXAMINATION OF 2010/2011 ESTIMATES

Members went through the report and made the following amendments/inclusions to the recommendations:

- The number of vehicle available to the administrative units should be indicated on recommendation number 2.
- Fuel rations of eight litres per vehicle per day for Provincial Administration and Internal Security as pointed out by the Minister be mentioned as part of the recommendations to emphasise on the gravity of the difficult conditions under which officers worked.
- The Minister should furnish the Committee with a breakdown of the number of vehicles to be procured in the 2010/2011 financial year and areas where they will be taken.
- Priority be given to marginalised areas during allocation where the same vehicles are used to deliver critical services such as distribution of relief food.
- The Nakuru State Lodge should be retained as such together with the Nairobi, Mombasa and Kisumu while Eldoret, Rumuruti, Sagana and Cherangany should be transformed into Government Training Institutes.

The Report was adopted subject to the proposed changes.

MIN. NO. 138/2010 : CONSIDERATION AND ADOPTION OF THE REPORT ON THE STUDY TOUR TO ISRAEL

The Committee deliberated on its study tour to the State of Israel report and made the following changes:

- i) That it would not be realistic to construct an electric fence along the 1000 kilometre stretch border line with Somalia as it would be a very expensive venture to undertake. Secondly, it would appear that Kenya was closing its borders with a neighbouring country instead of opening up. Instead, unmanned posts with surveillance equipment should be introduced at the border posts.
- ii) Basic training in emergency response and first aid programmes should be introduced right from elementary school levels to expose youngsters to ways of dealing promptly with emergency situations.
- iii) Members stressed that security forces undergo refresher training to gain the latest knowledge on how to tackle insecurity, where as it should also be part of the school curriculum to educate and train all persons in Kenya on disaster preparedness.

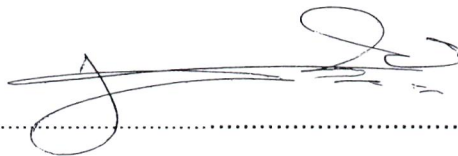
MIN. NO. 138/2010 : ANY OTHER BUSINESS

1. Members resolved that several study trips should be undertaken to appraise and enrich the value of the security issues that the Committee deals with given that the Committee covers the more Ministries and departments compared to other Departmental Committees. Thus Members felt that this should provide the Committee with the opportunity to undertake at least three foreign trips each year to acquaint itself with the dynamics of global security issues.
2. On the matter of the Police Reforms Commission, Members were informed that the proposed workshop was still being planned and was at an advanced stage.
3. Members were concerned over the selection criteria of delegations that accompany Ministers to overseas trips and conferences, particularly those that fall within the mandate of the Committee. For this reason it was felt that the Ministries ought to invite Members from the Committee during the trips touching on security matters.

MIN. NO. 139/2010 : ADJOURNEMENT

The meeting was adjourned at fifty seven minutes past eleven o'clock, to Friday 13th August at 10 am.

Signed:
Chairman.....



Date.....

12/08/10