Approved for tabling!

REPUBLIC OF KENYA



THE PARLIAMENT

ELEVENTH PARLIAMENT-THIRD SESSION

13/4/16



MEDIATION COMMITTEE ON THE CLIMATE CHANGE BILL (NATIONAL ASSEMBLY BILL NO. 1 OF 2014)

REPORT ON THE CLIMATE CHANGE BILL, 2014 (NATIONAL ASSEMBLY BILL NO. 1 OF 2014)

JOINT CLERKS' CHAMBERS PARLIAMENT OF KENYA NAIROBI MARCH, 2016

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1.0 INTRODUCTION

1.1 Establishment

The Mediation Committee on the Climate Change Bill (National Assembly Bill No. 1 of 2014) was constituted by the Speaker of the National Assembly pursuant to Standing Order 149 (2) of National Assembly and the Speaker of the Senate pursuant to Standing Order 154 (2) of the Senate on 3rd March, 2016, and 8th March, 2016, respectively.

The members of the Committee were:-

1. Hon. (Dr.) Wilbur Ottichillo, M.P - Chairperson 2. Sen. Martha Wangari, M.P. - Vice-chairperson 3. Sen. Lenny Kivuti, M.P. - Member 4. Hon. Amina Abadalla, M.P., CBS -- Member 5. Sen. Chris Obure, M.P. - Member 6. Sen. (Dr.) Agnes Zani, M.P. - Member 7. Hon. Kathuri Murungi, M.P. - Member 8. Hon. Chachu Ganya, M.P. - Member

9. Hon. Opiyo Wandayi, M.P - Member 10. Sen. Kimani Wa Wamatangi, M.P - Member

1.2 1.2 Mandate

The Mediation Committee derives its mandate from Article 113 of the Constitution of Kenya and the National Assembly Standing Order No. 149 and Senate Standing Orders No. 154

The Committee was established to develop a version of the Climate Change Bill (National Assembly Bill No. 1 of 2014) and in particular Clauses 7 (2) g, 7(4) and 32 of the Bill that would be presented to both Houses for approval as provided for under National Assembly Standing Order No. 149 (6) and Senate Standing Order No. 154 (6).

The specific clauses of the Bill that were in contention were Clauses 7 (2) g, 7(4) and 32

1.3 Sittings

The Committee held its first meeting on 22nd March, 2016 and elected Hon. (Dr.) Wilbur Ottichillo, M.P and Sen. Martha Wangari, M.P as Chairperson and Co-Chairperson respectively. The Committee thereafter deliberated on Clauses 7 (2) g, 7(4) and 32 of the Climate Change Bill (National Assembly Bill No. 1 of 2014) which were in contention.

1.4 Resolutions

The Committee deliberated on the contentious clauses and unanimously agreed on a version of the Bill to be presented to both Houses for approval. The agreed version of the Bill is appended to this report.

1.5 Adoption of the Report

We the Members of the Mediation Committee on the Climate Change Bill (National Assembly Bill No. 1 of 2014) have adopted this report pursuant to Standing Order 155 (1), and affix our signatures to affirm our approval and confirm its accuracy, validity and authenticity as per the attached schedule (Appendix II)

1.6 Acknowledgment

The Committee thanks the Offices of the Speakers and the Clerks of the National Assembly and the Senate for the necessary support extended to it in the process of considering the Bill. The Chairperson thanks all the Members of the Committee for their sacrifice, commitment and selflessness to the cause of the mediation process that facilitated the achievement of consensus.

Mr. Speaker Sir,

It is my pleasant duty, pursuant to Standing Order 155 (1), to present a report of the Mediation Committee on the Climate Change Bill (National Assembly Bill No. 1 of 2014) for consideration by the House.

HON. (DR.) WILBUR OTTICHILLO, M.P. - CHAIRPERSON

DATE 22/3/16

SEN. MARTHA WANGARI, M.P - VICE - CHAIRPERSON

MEDIATION COMMITTEE ON THE CLIMATE CHANGE BILL (NATIONAL ASSEMBLY BILL NO. 1 OF 2014)

2 BACKGROUND

The Climate Change Bill (National Assembly Bill No. 1 of 2014) was published in the Kenya Gazette Supplement No. 3 of 20th January, 2014 as a Bill originating in the National Assembly. The Bill underwent the First and Second readings and subjected to public participation as required by the Kenya Constitution, 2010 and National Assembly Standing Orders and was passed on 5th March, 2015.

The Bill was referred to the Senate for consideration pursuant to National Assembly Standing Order No. 142 where it was read for the first time on 26th November, 2014. The Bill was passed by the Senate with amendments on 16th September, 2015, 2015.

Pursuant to Article 110 (4) of the Constitution and the provisions of Standing Orders 40 (1) and 149 of the Senate Standing Orders, the Senate conveyed a message to the National Assembly seeking the concurrence of the National Assembly to the amendments made to the Climate Change (Amendment) Bill, 2014.

The National Assembly, on its Sitting of 1st March, 2016 considered the proposed amendments by the Senate and by a resolution rejected the Senate's amendments on Clauses 7 (2) g, 7(4) and 32 of the Bill. Consequently, and pursuant to National Assembly Standing Order No. 149 and Senate Standing Order No. 154 the Bill and specifically Clauses 7 (2) g, 7(4) and 32 of the Bill were referred to a Mediation Committee with the sole objective of developing a version of the Bill that would be presented to both Houses for approval.

3 SENATE AMENDMENTS TO THE CLIMATE CHANGE BILL (NATIONAL ASSEMBLY BILL NO. 1 OF 2014

The Senate proposed the following amendments to the Bill:

CLAUSE 2

THAT Clause 2 of the Bill be amended in the definition of the word "Cabinet Secretary" by deleting the words "Cabinet affairs" appearing after the words "responsible for" and substituting therefor the words "matters relating to climate change".

CLAUSE 3

THAT Clause 3 of the Bill be amended in sub-clause (2) by inserting the word "and" immediately after the word "intergenerational" appearing in paragraph (e).

CLAUSE 5

THAT Clause 5 of the Bill be amended by inserting the following new sub-clause immediately after sub-clause 2 -

5. (2A) the Deputy President who shall be the vice-chairperson to the Council;

CLAUSE 7

THAT Clause 7 of the Bill be amended –

- (a) in sub-clause (2) by
 - (i) deleting paragraph (g);
 - (ii) inserting the words "nominated by the body representing the largest number of institutions in the private sector" immediately after the words "private sector" appearing in paragraph (f);
 - (iii) inserting the words "who has knowledge and experience in matters relating to indigenous knowledge" immediately after the words "of the Constitution" appearing in paragraph (h);
- (b) in sub-clause (3) by deleting the words "(2)(f), (g) and (h)" appearing immediately after the words "under subsection" and substituting therefor the words "(2)(f), (g),(h) and (i)"; and,

(c) in sub-clause (4) by inserting the words "and the Senate" immediately after the words "the National Assembly".

CLAUSE 13

THAT Clause 13 of the Bill be amended in sub-clause (4) by inserting the words "of the Action Plan" immediately after the words "for mainstreaming"

CLAUSE 14

THAT Clause 14 of the Bill be amended in sub-clause (1) by inserting the words "and mitigation against" immediately after the words "adaptation to" appearing in paragraph (a).

CLAUSE 17

THAT Clause 17 of the Bill be amended in sub-clause (1) by deleting the word "give" appearing immediately after the words "with instructions" in paragraph (b) and substituting therefor the word "prescribed".

CLAUSE 32

THAT Clause 32 of the Bill be amended in sub-clause (1) by deleting the word "one" appearing immediately after the words "fine not exceeding" at the end of the sub-clause and substituting therefor the word "ten".

CLAUSE 35

THAT Clause 35 of the Bill be amended in sub-clause (1) by deleting the word "may" appearing immediately after the words "Cabinet Secretary" and substituting therefor the word "shall".

NEW CLAUSE 25A

THAT the Bill be amended by inserting the following New Clause immediately after Clause 25 –

25A. (1) The Cabinet Secretary shall, in accordance with the appropriate law, and in consultation with the Cabinet Secretary responsible for finance, grant to persons who –

- (a) encourage and put in place measures for the elimination of climate change including reduction of greenhouse emissions and use of renewable energy;
- (b) put in place measures to mitigate against the adverse effects of climate change;
- (c) are involved in the conduct of accredited training in programmes that are aimed at eliminating climate change; such incentives as may be necessary for the advancement of the elimination of and mitigation against climate change and the effects of climate change.
- (2) The Cabinet Secretary shall, for the purpose of subsection (1), in regulations set out the nature of the incentives, the conditions for the grant or withdrawal of such incentives and such other matter as may be necessary for the exercise of the power conferred under subsection (1).
- (3) In granting incentives under subsection (1), the Cabinet Secretary shall take into account international standards and best practice.
- (4) The Cabinet Secretary shall make the regulations specified under subsection (2) within a period of twelve months from the commencement of this Act.
- **4.0** RESOLUTIONS OF THE NATIONAL ASSEMBLY ON THE PROPOSED SENATE AMENDMENTS TO THE CLIMATE CHANGE BILL (NATIONAL ASSEMBLY BILL NO. 1 OF 2014)

The Departmental Committee on Environment and Natural Resources, considered the amendments proposed by the Senate to the Climate Change Bill (National Assembly Bill No. 1 of 2014) and with the concurrence of the House resolved as follows:-

CLAUSE 2

THAT Clause 2 of the Bill be amended in the definition of the word "Cabinet Secretary" by deleting the words "Cabinet affairs" appearing after the words "responsible for" and substituting therefor the words "matters relating to climate change".

The proposed amendment was agreed to.

Justification: the amendment clarifies the definition of the word "Cabinet Secretary".

CLAUSE 3

THAT Clause 3 of the Bill be amended in sub-clause (2) by inserting the word "and" immediately after the word "intergenerational" appearing in paragraph (e).

The proposed amendment was agreed to.

Justification: the amendment distinguished the two different aspects of "intergeneration" and "gender".

CLAUSE 5

THAT Clause 5 of the Bill be amended by inserting the following new sub-clause immediately after sub-clause 2 -

5. (2A) the Deputy President who shall be the vice-chairperson to the Council;

The proposed amendment was agreed to.

Justification: The amendment provided for the inclusion of the Deputy President who shall be the vice-chairperson to the Council, this will enrich the composition of the Council.

It was noted that the inclusion of the Deputy President in the Council raised the membership of the Council to eleven members, that is the President, Deputy President and nine other members, THEREFORE a consequential Amendment had to be made to Clause 7 to delete the word "nine" appearing in the introductory statement and substitute therefore with the word "eleven"

CLAUSE 7

THAT Clause 7 of the Bill be amended –

- (a) in sub-clause (2) by -
 - (i) deleting paragraph (g);

The proposed amendment was rejected.

Justification: The Civil society plays a critical role in matters of climate change and should therefore be represented in the Council, further, removing a representative of the civil society would mean that the council would have an even number of members which would be pose a problem in the event of a split vote.

(ii) inserting the words "nominated by the body representing the largest number of institutions in the private sector" immediately after the words "private sector" appearing in paragraph (f);

The proposed amendment was agreed to.

Justification: The amendment requires that the representative of the private sector be nominated by the body representing the largest number of institutions in the private sector, this provides for clarification on the nomination of representative from the private sector.

(iii) inserting the words "who has knowledge and experience in matters relating to indigenous knowledge" immediately after the words "of the Constitution" appearing in paragraph (h);

The proposed amendment was agreed to.

Justification: The amendment seeks to ensure that the representative of the marginalised community is qualified.

(b) in sub-clause (3) by deleting the words "(2)(f), (g) and (h)" appearing immediately after the words "under subsection" and substituting therefor the words "(2)(f), (g),(h) and (i)"; and

The Committee agreed with the proposed amendment.

Justification: The amendment provides for the expertise needed for the members of the Council nominated from outside the executive. It was however noted that there was a conflict as sub-clause (2) (g) was included in the amendment and yet it had been proposed for deletion in the previous amendment. The final amended version should expunge the reference.

(c) in sub-clause (4) by inserting the words "and the Senate" immediately after the words "the National Assembly".

The proposed amendment was rejected.

Justification: Article 95 (5) (b) of the Constitution provides that the National Assembly exercises oversight of State Organs. Under Article 96 (4), the role of the Senate with regard to oversight is limited to the process of impeaching the President or the Deputy President.

CLAUSE 13

THAT Clause 13 of the Bill be amended in sub-clause (4) by inserting the words "of the Action Plan" immediately after the words "for mainstreaming".

The proposed amendment was agreed to.

Justification: This amendment would cure ambiguity within the clause.

CLAUSE 14

THAT Clause 14 of the Bill be amended in sub-clause (1) by inserting the words "and mitigation against" immediately after the words "adaptation to" appearing in paragraph (a).

The proposed amendment was agreed to.

Justification: This amendment provides that policies or action plans provide for mitigation factors, this will strengthen the contents of the policy or action plans formulated.

CLAUSE 17

THAT Clause 17 of the Bill be amended in sub-clause (1) by deleting the word "give" appearing immediately after the words "with instructions" in paragraph (b) and substituting therefor the word "prescribed".

The proposed amendment was agreed to.

Justification: The amendment corrected a typo and gave the clause the intended meaning.

CLAUSE 32

THAT Clause 32 of the Bill be amended in sub-clause (1) by deleting the word "one" appearing immediately after the words "fine not exceeding" at the end of the sub-clause and substituting therefor the word "ten".

The proposed amendment was rejected.

Justification: the amendment enhances the fine for failing to obey instructions of the Council or misrepresenting facts to the Council from one million to ten million. The proposed fine is excessive considering that most factories/ industries in Kenya are either micro or medium sized. Further, the Bill focuses on giving incentives to persons involved in promotion of climate change initiatives and not punishment.

CLAUSE 35

THAT Clause 35 of the Bill be amended in sub-clause (1) by deleting the word "may" appearing immediately after the words "Cabinet Secretary" and substituting therefor the word "shall".

The proposed amendment was agreed to.

Justification: The amendment makes it mandatory for the Cabinet Secretary to consult the Board when coming up with regulations.

New Clause 25A

THAT the Bill be amended by inserting the following new clause immediately after clause 25-

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- 25A. (1) The Cabinet Secretary shall, in accordance with the appropriate law, and in consultation with the Cabinet Secretary responsible for finance, grant to persons who
 - (d) encourage and put in place measures for the elimination of climate change including reduction of green house emissions and use of renewable energy;
 - (e) put in place measures to mitigate against the adverse effects of climate change;
- (f) are involved in the conduct of accredited training in programmes that are aimed at eliminating climate change; such incentives as may be necessary for the advancement of the elimination of and mitigation against climate change and the effects of climate change.
- (2) The Cabinet Secretary shall, for the purpose of subsection (1), in regulations set out the nature of the incentives, the conditions for the grant or withdrawal of such incentives and such other matter as may be necessary for the exercise of the power conferred under subsection (1).
- (3) In granting incentives under subsection (1), the Cabinet Secretary shall take into account international standards and best practice.
- (4) The Cabinet Secretary shall make the regulations specified under subsection (2) within a period of twelve months from the commencement of this Act.

The proposed amendment was agreed to.

Justification: The proposal requires that the Cabinet Secretary grants incentives to persons involved in promotion of climate change initiatives.

5.0 RESOLUTIONS OF THE MEDIATION COMMITTEE

The Committee held two sittings on 22nd March, 2016, on morning and afternoon sessions and unanimously resolved the contention on Clauses 7 (2) g, 7(4) and 32 as follows:-

CLAUSE 7

(a) THAT Clause 7 (2) g of the Bill be amended as follows –

"A representative of the Civil Society nominated by the most representative registered national umbrella association of civil societies working on climate change":

Justification: This retains the representative of the civil society in the council, further it clarifies the mode of nominating the representative.

(b) **THAT** Clause (7) (4) be amended by inserting the word "parliament" immediately before the words "for approval":

"The names of persons nominated for appointment under subsection (2) (f), (g), (h) and (i) shall be submitted to Parliament for approval."

Justification: the word 'Parliament' is inclusive of both the National Assembly and the Senate, Climate Change issues cross-cut across the national and county governments and therefore the need for both Houses to be involved in vetting persons nominated into the Council.

CLAUSE 32

Retain the proposed amendment by the Senate in sub-clause (1) to insert the word "ten" appearing immediately after the words "fine not exceeding" at the end of the sub-clause –

"commits an offence and is liable, on conviction, to a fine not exceeding ten million shillings or to imprisonment for a period not exceeding five years, or to both"

Justification: The words "not exceeding" allows discretion when handing out sentences such that sentences match the offence. Further, this fine could be imposed to either individuals or companies and is thus sufficient.

ADOPTION LIST OF THE REPORT OF THE MEDIATION COMMITTEE ON THE CLIMATE CHANGE BILL (NATIONAL ASSEMBLY BILL NO. 1 OF 2014)

DATE: 22/03/2016 VENUE: COMMITTEE ROOM NO. 4

	NAME	SIGNATURE
1.	Hon. (Dr.) Wilbur Ottichilo, M.P Chairperson	Blishilo
2.	Sen. Martha Wangari, M.PVice Chairperson	Danjur
3.	Hon Chachu Ganya, M.P.	() Comp
4.	Sen. (Dr.) Agnes Zani, M.P.	
5.	Sen. Lenny Kivuti, M.P	
6.	Hon. Amina Abadaila, M.P., CBS	(Della
7.	Sen. Christopher Obure, M.P	CMS num
8.	Sen. Kimani Wamatangi, M.P	
9.	Hon. Opiyo Wandayi, M.P	All
10.	Hon. Kathuri Murungi, M.P	

FIRST MINUTES OF THE MEDIATION COMMITTEE ON THE CLIMATE CHANGE BILL (NATIONAL ASSEMBLY BILL NO. 1 OF 2014) HELD ON TUESDAY 22ND MARCH, 2016 AT MAIN PARLIAMENT BUILDINGS, COMMITTEE ROOM NO. 4 AT 9:30 A.M.

Members Present

Hon. (Dr.) Wilbur Ottichilo
Sen. Martha Wangari
Hon. Amina Abdalla, M.P, CBS
Sen. Lenny Kivuti, M.P.
Hon. Chachu Ganya, M.P
Sen Christopher Obure, M.P.
Chairperson
Member
Member
Member
Member
Member
Member
Member

6. Sen. Christopher Obure, M.P. - Member 7. Hon. Opiyo Wandayi, M.P. - Member

8. Sen. Kimani Wamatangi, M.P. - Member

9. Hon. Kathuri Murungi, M.P. - Member

Apologies

1. Sen. (Dr.) Agnes Zani, M.P - Member

In- attendance Secretariat

1. Ms. Chebet Koskei - Clerk Assistant (National Assembly)

2. Mr. Charles Ngatia - Clerk Assistant (Senate)

3. Mr. Hassan Arale - Clerk Assistant (National Assembly)

4. Ms. Jennifer Ndetto - Legal Counsel (National Assembly)

5. Mr. Leonard Koech - Legal Counsel (Senate)

MIN. NO. KNA/SEN/MED/CLIMATE CHANGE BILL/1/2016: PRELIMINARIES

The meeting was called to order at 9:50 a.m. and there followed a word of prayer by the Clerk Assistant (National Assembly).

MIN. NO.KNA/SEN/MED/CLIMATE CHANGE BILL/2/2016: ELECTION OF CHAIRPERSON & VICE CHAIRPERSON

Hon. (Dr.) Wilbur Ottichilo, M.P. was elected as Chairperson of the Committee after he was proposed by Hon. Chachu Ganya, M.P. and seconded by Hon. Amina Abdalla, M.P.

Sen. Martha Wangari, M.P. was elected as the Vice Chairperson of the Committee after she was proposed by Sen. Lenny Kivuti, M.P. and seconded by Sen. Christopher Obure, M.P.

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Remarks by the Chairperson

Hon. (Dr). Wilbur Ottichilo, M.P. thanked members for electing him as Chairperson of the Committee and acknowledged the amendments made to the Climate Change Bill by the Senate. He highlighted some of the amendments made by the Senate that enriched the Bill.

Remarks by the Vice Chairperson

Sen. Martha Wangari, M.P. thanked members for confidence shown by electing her as Vice Chairperson and expressed her confidence in the Committee to reaching a concurrence in the contentious clauses.

MIN. NO.KNA/SEN/MED/CLIMATE CHANGE BILL/3/2016: CONSIDERATION OF CLAUSES 7 (2) g, 7 (4) AND 32 OF THE CLIMATE CHANGE BILL, 2014

The Chairperson briefed Members on the issues the National Assembly took into consideration that culminated in disagreeing with the Senate amendments on Clauses 7 (2) g, 7 (4) and 32.

CLAUSE 7 (2) g

The National Assembly's view was that;

- a) the Civil Society are a major stakeholder in climate change advocacy and therefore their representation in the Council is critical;
- b) The Constitution of the Council was ten (10), an even number and therefore there was need to raise the membership to an odd number.

The Senate's view was that;

a) It was not clear on how the representative of the Civil Society groups would be nominated.

RESOLUTIONS OF THE COMMITTEE

Reintroduce paragraph 2 (g) to read as follows;

"A representative of the Civil Society nominated by the most representative registered national umbrella association of civil societies working on climate change";

CLAUSE 7 (4)

The National Assembly's view was that Article 95 (5) b of the Constitution gives the National assembly the mandate to exercise oversight of State organs.

• The Senate's view was that following the advisory opinion of the Supreme Court, any matter that concerns counties should be considered by the Senate and since the Bill concerned counties, then the senate should consider the names of persons nominated to the Council.

RESOLUTIONS OF THE COMMITTEE

Amend Clause 7 (4) to read as follows;

"The names of persons nominated for appointment under subsection (2) (f), (g), (h) and (i) shall be submitted to Parliament for approval."

CLAUSE 32

The Committee resolved to retain the Senate proposal that;

THAT clause 32 of the Bill be amended in sub clause (1) by deleting the word "one" appearing immediately after the words "fine not exceeding" at the end of the sub clause and substituting therefor the word "ten".

MIN. NO.KNA/SEN/MED/CLIMATE CHANGE BILL/4/2015: ADJOURNMENT

WIII. NO.KIVA BEI WITED CELLER
The meeting was adjourned at half past Ten O'clock (10.30 a.m.) until Four O'clock
(4:00 p.m.)
SIGNATURE
DATE 22/3/16
(HON. (DR.) WILBUR OTTICHILO, M.P CHAIRPERSON)
SIGNATURE Wayk
DATE
(SEN. MARTHA WANGARI, M.P VICE CHAIRPERSON)

SECOND MINUTES OF THE MEDIATION COMMITTEE ON THE CLIMATE CHANGE BILL (NATIONAL ASSEMBLY BILL NO. 1 OF 2014) HELD ON TUESDAY 22ND MARCH, 2016 AT MAIN PARLIAMENT BUILDINGS, COMMITTEE ROOM NO. 4 AT 4:00 A.M.

Members Present

1. Hon. (Dr.) Wilbur Ott	ichilo	- Chairperson
2. Sen. Martha Wangari		- Vice Chairperson
3. Hon. Amina Abdalla,	M.P.	- Member
4. Sen. Lenny Kivuti, M.	P.	- Member
5. Hon. Chachu Ganya, I	M.P	- Member
6. Sen. Christopher Obur	re, M.P.	- Member
7. Hon. Opiyo Wandayi,	M.P.	- Member
8. Sen. Kimani Wamatar	ıgi, M.P.	- Member
9. Hon. Kathuri Murung	i, M.P.	- Member

Apologies

1. Sen. (Dr.) Agnes Zani, M.P

- Member

In- attendance Secretariat

1.	Ms. Chebet Koskei	-Clerk Assistant (National Assembly)
2.	Mr. Charles Ngatia	-Clerk Assistant (Senate)
3.	Mr. Hassan Arale	-Clerk Assistant (National Assembly)
4.	Ms. Jennifer Ndetto	-Legal Counsel (National Assembly)
5.	Mr. Leonard Koech	-Legal Counsel (Senate)

MIN. NO. KNA/SEN/MED/CLIMATE CHANGE BILL/5/2016: RELIMINARIES

The Chairperson called the meeting to order at 4:08 p.m. and there followed a word of prayer by the Clerk Assistant (National Assembly).

MIN. NO.KNA/SEN/MED/CLIMATE CHANGE BILL/6/2016: ADOPTION OF MEDIATION COMMITTEE REPORT

Members considered the report of the Committee on the Climate Change Bill and adopted it after it was proposed by Hon. Chachu Ganya, M.P. and seconded by Sen. Christopher Obure, M.P.

(SEN. MARTHA WANGARI, M.P. - VICE CHAIRPERSON)